

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF EAST)	
KENTUCKY POWER COOPERATIVE, INC. FOR)	CASE NO.
A GENERAL ADJUSTMENT OF RATES,)	2025-00208
APPROVAL OF DEPRECIATION STUDY,)	
AMORTIZATION OF CERTAIN REGULATORY)	
ASSETS, AND OTHER GENERAL RELIEF		


NOTICE OF FILING

Notice is given to all parties that the following materials have been filed into the record of this proceeding:

- The digital video recording of the evidentiary hearing conducted on December 8, 2025 in this proceeding; and
- All exhibits introduced at the evidentiary hearing conducted on December 8, 2025 in this proceeding.

A copy of this Notice has been served upon all parties and the digital video recording of the hearing may be viewed at <https://youtu.be/sxAbOJKbxzo>.

Done on this day, January 16, 2026.



Linda C. Bridwell, PE
Executive Director

RATING ACTION COMMENTARY**Fitch Affirms East Kentucky Power Cooperative's IDR at 'BBB+';
Outlook Negative**

Thu 16 Oct, 2025 - 2:40 PM ET

Fitch Ratings - New York - 16 Oct 2025: Fitch Ratings has affirmed East Kentucky Power Cooperative's (EKPC) Issuer Default Rating (IDR) at 'BBB+'.

The Rating Outlook is Negative.

RATING ACTIONS

ENTITY / DEBT ⇅	RATING ⇅		PRIOR ⇅
East Kentucky Power Cooperative (KY)	LT IDR	BBB+ Rating Outlook Negative	BBB+ Rating Outlook Negative
	Affirmed		
East Kentucky Power Cooperative (KY) /Issuer Default Rating/1 LT	LT	BBB+ Rating Outlook Negative	BBB+ Rating Outlook Negative
	Affirmed		

VIEW ADDITIONAL RATING DETAILS

The 'BBB+' rating reflects EKPC's midrange financial profile characterized by stable, but elevated leverage, and solid coverage metrics and liquidity that are neutral to the assessment. The rating also reflects the cooperative's strong revenue defensibility and low operating risk. The operating cost burden is low and EKPC's diversified power supply,

together with wholesale market purchases, is sufficient to meet members' peak energy demands.

Strong revenue defensibility is demonstrated through EKPC's unconditional long-term, all-requirements wholesale power agreements with its members. However, the strength of the contractual framework is somewhat offset by the cooperative's midrange aggregate member credit quality and regulated rates for both EKPC and the members.

The leverage ratio, measured as net adjusted debt to adjusted funds available for debt service (FADS), has averaged 9.0x since 2019 and was 9.2x in 2024. Operating income has been strong historically, leading to coverage of full obligations (COFO) of 1.2x-1.3x in most years and days cash on hand of 90 days or more since 2018. These secondary financial metrics have been stable and help support the rating.

The Negative Outlook continues to reflect the potential for weakening in EKPC's financial profile over the next few years as significant additional debt is anticipated to be issued to fund greater planned capital spending. The cooperative's updated capital plan through 2030 remains focused on the addition of new generation but management has reduced the number of new solar generation projects to be built relative to the previous capital plan. Nevertheless, the updated plan remains sizable, with roughly \$2 billion in net new debt expected to pressure overall leverage and financial performance.

The new debt will require substantial revenue recovery from yet-to-be approved rate increases to meet the future debt service. EKPC management filed a rate case with the Kentucky Public Service Commission (KPSC) earlier in 2025 that, once approved, should provide an increase to operating revenues beginning in 2026. This is expected to be the first of several additional rate filings over the next few years anticipated to increase revenues incrementally through 2031.

As a result of the planned rate increases, management's financial forecast indicates leverage could remain near the 9x level through 2030, before declining in subsequent years as debt begins to amortize and the full effect of anticipated rate increases fully materializes. The size, scope and timing of future debt and the approved rate increases will be important in maintaining sufficient margins while funding the capital plan. If the rate increases do not keep pace with the expected debt issuance, leading to a sustained rise in leverage above 10x and/or a decline in COFO to below 1.2x over the next several years, the rating could be downgraded.

SECURITY

The IDR reflects Fitch's assessment of the cooperative's vulnerability to default on its financial obligations.

KEY RATING DRIVERS

Revenue Defensibility - 'a'

Unconditional Power Sales Contracts; Rate Increases Anticipated, but Regulatory Approval Needed

EKPC's revenue defensibility assessment reflects the very strong revenue source characteristics provided by the all-requirements, long-term wholesale power agreements signed with members that extend through Jan. 1, 2068.

Aggregate member credit quality is midrange, reflecting relatively weak financial metrics for many of the largest members. Fitch's assessment of member credit quality also considers the weak or midrange demographic indicators for several of the members. Positively, some members have filed rate cases with the state over the past two years, and recently approved rate increases range from 2% to 11%. Several members have filed but have yet to receive final approvals.

The KPSC regulates wholesale electric rates and those of EKPC's members, limiting rate flexibility. Management filed a rate case in August 2025 for a sizable increase in revenue of \$80 million, or about a 7.5% increase. Fitch expects EKPC to file additional rate cases roughly every other year through 2030 as the utility offsets rising debt service associated with the utility's expanded capex plan. The scope and pace of implementation will be key to keeping pace with the large-scale expected debt issuances and preserving the cooperative's financial metrics over the next few years.

Operating Risk - 'a'

Ample and Low-Cost Power Supply; Expanded Capex Plan

EKPC's strong operating risk assessment is based on the cooperative's history of providing consistently low-cost power supply to its members. EKPC owns a diverse generating fleet and supplements its power supply with economic purchases from the PJM Interconnection regional market. EKPC's owned fleet is comprised of coal-fired, natural gas-fired, landfill gas and solar facilities totaling nearly 3,300MWs. While EKPC's owned capacity has generally

exceeded its peak demand, EKPC can supplement its owned assets with market purchases in times of excess demand.

Fitch considers operating cost flexibility to be neutral given the diverse mix of fuel types in the generation fleet, sufficient capacity to meet member needs, and access to the PJM organized market.

Capex is anticipated to escalate substantially with average annual spending of over \$500 million in 2025-2030, which is up from an annual average capital spend rate of \$187 million over the prior six years. Most of the proposed spending is focused on new fossil-fueled capacity and renewable energy generation and transmission projects supported by the Empowering Rural America (New ERA) program, part of the 2022 Inflation Reduction Act (IRA). The New Era program was established to provide rural electric utilities with funds for clean or renewable energy investments, in addition to transmission and renewable generation efficiency investments.

EKPC was one of several member-owned rural electric cooperatives to be awarded funds in the first round of projects announced in late 2024. However, passage of the U.S. tax and spending bill (H.R. 1) in July as well as recently signed executive orders have changed the scope, timing and availability of funding for eligible projects from the New Era program, significantly limiting EKPC's ability to proceed with previously proposed solar initiatives, which reduces overall spending on solar projects and the capital plan by about \$800 million. Of the roughly \$3 billion in capex identified over the next five years, management expects to execute on roughly \$650 million in New Era solar and related transmission projects in various stages of progress.

Financial Profile - 'bbb'

Elevated Leverage

The financial profile is considered midrange with a leverage ratio that has averaged 9.0x since 2019. Operating margins have been consistently sound, although COFO weakened slightly to a still solid 1.2x in fiscal 2023 and 2024 from 1.3x previously. Liquidity remained healthy with 100 days cash on hand at fiscal YE 2024 and has consistently ranged between 90-130 days over the past five years. Despite the slight weakening in COFO, coverage and liquidity metrics are considered neutral to the financial profile assessment, and to the rating.

Fitch's forward-looking analysis considers the potential trend of key ratios in both a base and stress scenario over a five-year period. The stress scenario imposes a moderate load decline in the first two years from base case levels and evaluates potential variability in projected key ratios. The scenarios are informed by management's financial planning forecast and assumptions, including an expected rise in operating income mostly from projected rate increases, and significant annual capital spending supported by bonds and rate increases.

In the base case, leverage is anticipated to decrease slightly from 2024 levels to about 9.0x in 2025 and remain near this level through 2028 despite adding roughly \$1.5 billion in net new debt over that time. Debt outstanding (and capital spending) is projected to peak in 2029, leading to a rise in leverage that year to nearly 10x, but if rate increases are approved as indicated in management's financial forecast, leverage metrics should decline in 2030 and beyond.

In the stress case, which is the rating case, Fitch expects leverage to increase to a peak of roughly 10.4x in 2026 from the demand stress but decline to about 9.4x by 2028 as demand recovers following the stress. Leverage rises again in 2029, but another rate increase in 2030 should allow leverage to stabilize and remain consistent with the rating in subsequent years as FADS improves further and net debt begins to decline. Nevertheless, the projected rise in outstanding debt leaves little headroom for the rating to remain 'BBB+' if the size or timing of rate increases varies significantly from management's forecast.

Asymmetric Additional Risk Considerations

No asymmetric additional risk considerations affected this rating determination.

RATING SENSITIVITIES

Factors that Could, Individually or Collectively, Lead to Negative Rating Action/Downgrade

- An inability, or unwillingness, to increase rates to member, which leads to weakened operating margins;
- Fiscal 2025 results that demonstrate weaker COFO and higher-than-anticipated leverage;
- Sustained increase in leverage near or above 10x in Fitch's rating case;

--A weakening in member credit quality that leads to a lower purchaser credit quality assessment.

Factors that Could, Individually or Collectively, Lead to Positive Rating Action/Upgrade

-- A revision of the Negative Outlook will depend on a sustainable rise in operating cash flow through further rate increases or reduced expenditures;

-- Maintenance of COFO approximating 1.3x or above on a sustained basis in Fitch's rating case;

--A leverage metric closer to 9x in Fitch's rating case;

--An improvement in member credit quality that leads to a higher PCQ assessment.

PROFILE

EKPC provides wholesale power and energy to 16-member distribution cooperatives, which in turn provide retail electric service to 578,000 energy meters across 89 counties in Kentucky. Member territories are reasonably diverse and located throughout central and eastern Kentucky. The territories served include mountainous coal mining areas, rolling farmlands, and the more suburban areas surrounding the state's largest cities.

Sources of Information

In addition to the sources of information identified in Fitch's applicable criteria specified below, this action was informed by information from DIVER by Solve.

REFERENCES FOR SUBSTANTIALLY MATERIAL SOURCE CITED AS KEY DRIVER OF RATING

The principal sources of information used in the analysis are described in the Applicable Criteria.

ESG CONSIDERATIONS

The highest level of ESG credit relevance is a score of '3', unless otherwise disclosed in this section. A score of '3' means ESG issues are credit-neutral or have only a minimal credit impact on the entity, either due to their nature or the way in which they are being managed by the entity. Fitch's ESG Relevance Scores are not inputs in the rating process; they are an observation on the relevance and materiality of ESG factors in the rating decision. For more

information on Fitch's ESG Relevance Scores, visit

<https://www.fitchratings.com/topics/esg/products#esg-relevance-scores>.

FITCH RATINGS ANALYSTS

Andrew DeStefano

Senior Director

Primary Rating Analyst

+1 212 908 0284

andrew.destefano@fitchratings.com

Fitch Ratings, Inc.

Hearst Tower 300 W. 57th Street New York, NY 10019

Patrick Goggins

Director

Secondary Rating Analyst

+1 646 582 4695

patrick.goggins@fitchratings.com

Dennis Pidherny

Managing Director

Committee Chairperson

+1 212 908 0738

dennis.pidherny@fitchratings.com

MEDIA CONTACTS

Cristina Bermudez

New York

+1 212 612 7892

cristina.bermudez@thefitchgroup.com

Additional information is available on www.fitchratings.com

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APPLICABLE CRITERIA

U.S. Public Sector, Revenue-Supported Entities Rating Criteria (pub. 10 Jan 2025) (including rating assumption sensitivity)

U.S. Public Power Rating Criteria (pub. 24 Feb 2025) (including rating assumption sensitivity)

APPLICABLE MODELS

Numbers in parentheses accompanying applicable model(s) contain hyperlinks to criteria providing description of model(s).

FAST Econometric API - Fitch Analytical Stress Test Model, v3.1.1 (1)

ADDITIONAL DISCLOSURES

Dodd-Frank Rating Information Disclosure Form

Solicitation Status

Endorsement Policy

ENDORSEMENT STATUS

East Kentucky Power Cooperative (KY)

EU Endorsed, UK Endorsed

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**East Kentucky Power Cooperative
Statement of Operations
GAAP Format**

Nucor Exhibit 2

	2021 Actual	2022 Actual	2023 Actual	2024 Approved Budget	2025 Budget	2024 YTD 08/31/24 Actual
Electric Energy Revenues						
Power Sales-Member Coops - Basic Rate	\$744,835,825	\$822,651,099	\$784,929,426	\$896,409,347	\$1,061,256,540	\$563,471,638
TIER Sharing Mechanism	0	(1,392,834)	0	0	0	0
Power Sales-Member Coops - Fuel Clause	7,020,653	188,234,123	117,760,035	216,560,800	(13,365,344)	76,265,220
Power Sales-Member Coops - Environmental Surcharge	135,668,562	147,473,654	149,270,480	162,521,213	191,491,274	107,214,387
Power Sales - Off System	43,073,614	90,886,702	19,026,705	22,173,241	14,762,566	29,765,534
Power Sales - Capacity Benefits	16,468,347	8,121,626	30,023,018	1,953,292	26,238,143	762,181
Other Revenue	5,556,145	7,362,184	9,561,665	10,555,600	13,020,761	7,529,982
Total Operating Revenue & Patronage Capital	\$952,623,146	\$1,263,336,554	\$1,110,571,329	\$1,310,173,493	\$1,293,403,940	\$785,008,941
Operation Expenses						
Total Fuel and Purchased Power	401,621,324	673,390,324	509,283,044	650,502,359	588,759,472	\$374,682,464
Production Costs Excluding Fuel	79,587,766	87,725,562	89,041,124	103,545,309	119,671,207	61,752,561
Other Power Supply	16,807,682	16,783,914	17,990,315	21,853,696	23,687,438	13,509,892
Transmission/Distribution	49,122,204	49,266,217	58,318,007	66,837,615	66,033,301	37,214,436
Customer Service and Information	4,699,135	5,132,525	6,181,068	5,747,308	6,503,178	4,403,174
Sales, Administrative and General	38,425,512	41,624,434	45,651,022	52,013,481	53,630,875	32,963,539
Depreciation/Amortization	141,123,352	156,922,984	160,712,101	164,327,891	170,861,206	107,054,472
Generation Maintenance Regulatory Asset	0	(9,233,640)	(18,264,609)	(8,077,815)	(16,621,926)	0
Misc Other Deductions	3,427,900	627,602	652,953	1,267,981	1,394,511	409,004
Total Other Operation Expenses	333,193,551	348,849,598	360,281,981	407,515,466	425,159,789	257,307,077
Total Operation Expenses	\$734,814,875	\$1,022,239,922	\$869,565,025	\$1,058,017,825	\$1,013,919,261	\$631,989,541
Maintenance Expenses						
Production	104,359,426	99,846,109	111,368,397	100,368,022	131,076,824	53,261,884
Transmission/Distribution	11,962,011	14,296,104	15,568,999	17,632,735	17,996,224	10,096,541
General Plant	2,710,415	2,961,531	3,119,736	2,553,770	3,042,667	1,919,245
Total Maintenance Expenses	\$119,031,853	\$117,103,744	\$130,057,132	\$120,554,527	\$152,115,716	\$65,277,670
Fixed Costs						
Interest Expense	87,398,809	90,042,366	107,360,754	107,128,061	116,252,996	73,128,969
Asset Retirement Obligation	1,603,027	1,873,869	1,576,871	1,526,315	1,366,760	900,855
Debt Expense Amortization	676,451	648,296	612,155	565,860	547,944	378,714
Total Fixed Costs	\$89,678,287	\$92,564,530	\$109,549,781	\$109,220,236	\$118,167,700	\$74,408,538
Total Cost of Electric Service	\$943,525,015	\$1,231,908,196	\$1,109,171,938	\$1,287,792,588	\$1,284,202,677	\$771,675,749
Operating Margins	\$9,098,131	\$31,428,358	\$1,399,391	\$22,380,905	\$9,201,263	\$13,333,192
Non-Operating Items						
Total Non-Operating Items	\$1,443,953	\$4,451,981	\$16,456,281	\$6,428,826	\$6,803,741	\$6,140,134
Net Patronage Capital & Margins(Deficits)	\$10,542,084	\$35,880,339	\$17,855,671	\$28,809,731	\$16,005,003	\$19,473,326

NUCOR
HEARING EXHIBIT 2

*L. Allyson Honaker
Honaker Law Office, PLLC
1795 Alysheba Way
Suite 1203
Lexington, KY 40509

*Lawrence W Cook
Assistant Attorney General
Office of the Attorney General Office of Rate
700 Capitol Avenue
Suite 20
Frankfort, KY 40601-8204

*Angela M Goad
Assistant Attorney General
Office of the Attorney General Office of Rate
700 Capitol Avenue
Suite 20
Frankfort, KY 40601-8204

*Meredith L. Cave
Honaker Law Office, PLLC
1795 Alysheba Way
Suite 1203
Lexington, KY 40509

*Greg Cecil
East Kentucky Power Cooperative, Inc.
4775 Lexington Road
P. O. Box 707
Winchester, KY 40392-0707

*J. Michael West
Office of the Attorney General Office of Rate
700 Capitol Avenue
Suite 20
Frankfort, KY 40601-8204

*Heather Temple
Honaker Law Office, PLLC
1795 Alysheba Way
Suite 1203
Lexington, KY 40509

*Honorable Michael L Kurtz
Attorney at Law
Boehm, Kurtz & Lowry
425 Walnut Street
Suite 2400
Cincinnati, OH 45202

*Jacob Watson
East Kentucky Power Cooperative, Inc.
4775 Lexington Road
P. O. Box 707
Winchester, KY 40392-0707

*East Kentucky Power Cooperative, Inc.
4775 Lexington Road
P. O. Box 707
Winchester, KY 40392-0707

*Jody Kyler Cohn
Boehm, Kurtz & Lowry
425 Walnut Street
Suite 2400
Cincinnati, OH 45202

*Toland Lacy
Office of the Attorney General
700 Capital Avenue
Frankfort, KY 40601

*John G Horne, II
Office of the Attorney General Office of Rate
700 Capitol Avenue
Suite 20
Frankfort, KY 40601-8204