

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF HARDIN)	
COUNTY WATER DISTRICT NO. 2 FOR)	CASE NO.
ACCREDITATION AND APPROVAL OF)	2025-00269
COMMISSIONER TRAINING)	

ORDER

On August 20, 2025, Hardin County Water District No. 2 and Stoll Keenon Odgen PLLC (Joint Applicants) filed an application¹ for approval and accreditation, pursuant to KRS 74.020(6) and (7) and 807 KAR 5:070, for the proposed water district management training titled Hardin County Water Commissioner Training Seminar (Training Program) scheduled to take place on September 29, 2025, at the Hardin District No.2's Office in Elizabethtown, Kentucky.

Having reviewed the Joint Applicants' request and being otherwise sufficiently advised, the Commission approves the Training Program to satisfy the six hours of training described by KRS 74.020(6) and (7), subject to the conditions discussed below. Joint Applicants did not request the Training Program be approved and accredited to satisfy any portion of the 12 hours of initial training for newly appointed commissioners required by KRS 74.020(8).

¹ All applications should be filed in an optimized pdf format (searchable or OCR) and include bookmarks to distinguish sections. Any future applications from Joint Applicants not meeting this requirement will be rejected as deficient.

DESCRIPTION OF THE TRAINING PROGRAM

The Training Program will be conducted in person on September 29, 2025, at the Hardin District No.2's office in Elizabethtown, Kentucky. The Training Program will consist of the following sessions:

1. Recent Developments in Utility Regulation, presented by Damon Talley (1 hour): This presentation reviews recent developments in public utility law and regulation. Topics include actions taken by 2025 General Assembly, borrowing money, compliance with PSC Orders, PSC Investigations, and maintaining minutes of Board proceedings. The presenter will also examine and discuss recent court and PSC decisions.
2. Recovery from Financial Devastation, presented by Robert K. Miller (1 hour): Hurricane Katrina caused unprecedented devastation to the City of New Orleans and the financial aftermath was equally severe. Behind the scenes, the city faced a cascade of economic challenges: cash flow disruptions, FEMA reimbursement delays, plummeting liquidity, and a bond rating downgrade to junk status. The city was on the brink of financial collapse. On the 20th anniversary of Katrina, the Presenter will highlight valuable lessons learned by New Orleans that will assist water and wastewater utilities in navigating financial crises.
3. Internal Controls, presented by Lacey Cunningham and Russ Rose (1 hour): This session will cover the importance of internal controls for utilities. Topics will include what utilities should do to protect themselves against fraud and ensure transparency, accountability, and the safeguarding of assets. Presenters will also use a real-world example of a long-term fraud case within a city government and how internal controls broke down or were nonexistent.
4. Things to do in Anticipation of Filing a Rate Case, presented by Tina Frederick (1 hour): This presentation discusses some of the differences between General and Alternative Rate Filings, explores the role of the Rate Consultant, provides practical steps to take prior to filing a Rate Case, and provides some advice in the event a rate proceeding does not go as planned. Presenter will provide awareness of common mistakes made by utilities during rate proceedings and how to avoid such problems when filing a Rate Case.
5. Basic Procurement Law, presented by Gerald Wuetcher (1 hour): Utilities governed by the PSC have rules they must follow when purchasing goods and services. This session will cover the requirements that governmental utilities have to comply with when making purchases. Topics

covered in this presentation will include the bidding statute, including a discussion of professional services and the requirements for professional services versus other utility purchases. Other topics will include cooperative purchasing, statutory preferences, and procurement issues with state and federally funded projects.

6. Legal issues in the Operation and Management of Water Systems Panel Discussion, panel includes Tina Frederick, Damon Talley, and Gerald Wuetcher (1 hour): A panel of attorneys will entertain audience questions regarding frequently recurring legal issues faced by water districts. Discussion is expected to address KRS Chapter 74 and its effects on the management and operation of water districts, as well as other highly relevant statutory provisions, such as the Claims against Local Government Act, Bidding Requirements provision of KRS Chapter 424, Eminent Domain, Local Model Procurement Law, Whistle Blowers Act, and general laws related to special districts. PSC regulatory requirements will also be discussed.

DISCUSSION

KRS Chapter 74 authorizes the creation of water districts for the purpose of operating drinking water facilities and wastewater treatment and collection facilities. Water districts organized under KRS Chapter 74 must be administered by a board of commissioners that shall control and manage the affairs of the district.² KRS 74.020(8) requires each newly appointed water district commissioner to complete 12 instructional hours of training regarding the laws governing the management and operation of water districts, and other subjects as determined appropriate by the Commission within 12 months of the commissioners' initial appointment.³ KRS 74.020(6) and (7) encourage water district commissioners to complete six instructional hours of "water district management training approved by the Public Service Commission" in each calendar year by allowing the commissioners to receive a raise if they complete the training each year.

² KRS 74.020(1).

³ KRS 74.020(8)(b) (discussing the training requirements for new water district commissioners).

Joint Applicants indicates that it is seeking to have the Training Program approved to satisfy six hours of annual training necessary for water district commissioners to satisfy KRS 74.020(6) and (7), but it is not seeking to have it approved to satisfy the initial training requirements of KRS 74.020(8). The Commission has discretion in approving “water district management training” offered by third parties to satisfy the six hours of subsequent training described in KRS 74.020(6) and (7) if it determines that the programs are “high quality” and “will enhance a water district commissioner’s understanding of his or her responsibilities and duties.”⁴ However, third parties applying for approval of a proposed water district commissioner training program must file their applications, including a detailed description of the program, a description of the qualifications of any presenters, and a copy of the written materials to be distributed at the program among other things, 30 days prior to the first date on which the program is to be offered.⁵

Joint Applicants provided the information required by 807 KAR 5:070 and the Commission’s Order in Case No. 2018-00085 in a timely manner. The Training Program also covers topics that will be relevant and useful to water district commissioners. Moreover, the presenters appear to have knowledge of the topics they intend to discuss, and based on a review of the materials provided, the Training Program appears to be well developed and of a high quality.

The Commission finds that the Training Program will provide water district commissioners relevant and useful knowledge that will enhance the quality, management,

⁴ See KRS 74.020(7)(c) (stating that the Commission “shall encourage and promote the offering of high-quality water district management training programs that enhance a water district commissioner’s understanding of his or her responsibilities and duties”).

⁵ Case No. 2018-00085, *Review of Training Required and Authorized by KRS 74.020 for the Commission of Water Districts* (Ky. PSC Mar. 15, 2018), Order at 4–5.

operation, or maintenance of the water systems they operate, and therefore the Training Program should be conditionally approved to satisfy the training requirements set forth in KRS 74.020(6) and (7) or a portion thereof.

IT IS THEREFORE ORDERED that:

1. Joint Applicants' Training Program scheduled to take place on September 29, 2025, is hereby conditionally approved and accredited for up to six hours of annual water district management training for water district commissioners seeking to satisfy training requirements set forth in KRS 74.020(6) and (7).

2. Joint Applicants' Training Program may not be used by water district commissioners seeking to satisfy any portion of the initial training requirement for water district commissioners required by KRS 74.020(8).

3. Joint Applicants shall retain a record of all water district commissioners attending the Training Program.

4. No later than 45 days after each scheduled offering of the Training Program, Joint Applicants shall file with the Commission:

a. A sworn statement attesting that the accredited instruction was performed, including a statement that the materials regarding each session were distributed as required by the Commission herein;

b. A description of any changes in the presenters or proposed curriculum that occurred after the application;

c. The name of each attending water district commissioner, his or her water district, the number of hours that he or she attended; and

d. A copy of any written material given to water district commissioners attending the sessions that was not previously provided to the Commission.

5. Upon receipt of the materials identified in ordering paragraph 4 and provided there are no material changes to the program, the Commission shall issue a final order approving and accrediting the Training Program.

6. Joint Applicants shall permit a representative of the Commission to attend the Training Program at the Commission's discretion, without charge, to assess compliance with this Order or the quality of instruction for any other purpose deemed necessary by the Commission.

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PUBLIC SERVICE COMMISSION


Chairman


Commissioner


Commissioner

ATTEST:


Executive Director



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