

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF NEW	)	
CINGULAR WIRELESS PCS, LLC, D/B/A AT&T	)	
MOBILITY AND TILLMAN INFRASTRUCTURE	)	
LLC FOR ISSUANCE OF A CERTIFICATE OF	)	CASE NO.
PUBLIC CONVENIENCE AND NECESSITY TO	)	2025-00108
CONSTRUCT A WIRELESS COMMUNICATIONS	)	
FACILITY IN THE COMMONWEALTH OF	)	
KENTUCKY IN THE COUNTY OF HARLAN	)	

ORDER

On September 12, 2025, New Cingular Wireless PCS, LLC, a Delaware limited liability company, and Tillman Infrastructure LLC, a Delaware limited liability company (collectively, Joint Applicants), filed an application seeking a Certificate of Public Convenience and Necessity (CPCN) to construct and operate a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 199 feet in height, with attached antennas, to be located 199 Intermont Road, Baxter, Harlan County, Kentucky. The coordinates for the proposed facility are North Latitude 36° 51' 44.63" by West Longitude 83° 19' 54.92".

Pursuant to 807 KAR 5:063, Joint Applicants has filed statements of having provided the required notifications regarding the proposed construction.¹ Pursuant to 807 KAR 5:063, Joint Applicants has filed evidence that the county judge/executive² and all

¹ Application (filed Sept. 12, 2025) at 6.

² Application, Exhibit L.

property owners within 500 feet and contiguous to the cell site have been notified of the proposed construction.³ The notices solicited any comments and informed the recipients of their right to request intervention.⁴ As of the date of this Order, no public comments or requests for intervention have been received.

Joint Applicants filed applications with the Federal Aviation Administration and the Kentucky Airport Zoning Commission seeking approval for the construction and operation of the proposed facility. Both applications have been approved.

Joint Applicants have provided information regarding the structure of the tower, safety measures, and antenna design criteria for the proposed facility.⁵ Based upon the application, the design of the tower and foundation conforms to applicable nationally recognized building standards, and a licensed professional engineer has certified the plans.

Joint Applicants have provided information that the proposed facility is required to provide adequate service and improve its service coverage.⁶ Joint Applicants has also provided information that there is no reasonable opportunity to co-locate its equipment on existing structures.⁷

To obtain a CPCN, Joint Applicants must demonstrate a need for such facilities and an absence of wasteful duplication.⁸

³ Application, Exhibit J

⁴ Application at 6.

⁵ Application, Exhibit B.

⁶ Application at 3.

⁷ Application at 4.

⁸ *Kentucky Utilities Co. v. Public Service Com'n*, 252 S.W.2d 885 (Ky. 1952).

“Need” requires “a showing of a substantial inadequacy of existing service, involving a consumer market sufficiently large to make it economically feasible for the new system or facility to be constructed or operated.”⁹ “Wasteful duplication” is defined as “an excess of capacity over need” and “an excessive investment in relation to productivity or efficiency, and an unnecessary multiplicity of physical properties.”¹⁰ The wireless market is competitive and, other than the placement of towers and interconnection with other telecommunications providers, the Commission has little jurisdiction over wireless providers, including no jurisdiction over the rates and earnings of a wireless provider.¹¹

Having considered the evidence of record and being otherwise sufficiently advised, the Commission finds that Joint Applicants has demonstrated that there is a need for the proposed facility as a result of increasing demand for telecommunications services, to assure adequate coverage in the area, and to improve service in Harlan County by providing interconnection between New Cingular Wireless PCS, LLC’s other sites forming a more cohesive network.

The Commission also finds that the proposed facility will not result in wasteful duplication. Building a new tower to improve telecommunication services and assure adequate coverage when there are no reasonable opportunities to co-locate the equipment required to do so is not wasteful duplication. The Commission, therefore, finds that a CPCN to construct the proposed facility should be granted.

⁹ *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885, 890 (Ky. 1952).

¹⁰ *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885, 890 (Ky. 1952).

¹¹ See KRS 278.54611.

Pursuant to KRS 278.280, the Commission is required to determine proper practices to be observed when it finds, upon complaint or on its own motion, that the facilities of any utility subject to its jurisdiction are unreasonable, unsafe, improper, or insufficient. To assist the Commission in its efforts to comply with this mandate, Joint Applicants shall immediately notify the Commission in writing if, after the antenna tower is built and utility service is commenced, the antenna tower is not used for three consecutive months in the manner authorized by this Order. Upon receipt of such notice, the Commission may, on its own motion, institute proceedings to consider the proper practices, including removal of the unused antenna tower, which shall be observed by Joint Applicants.

IT IS THEREFORE ORDERED that:

1. Joint Applicants are granted a CPCN to construct a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 199 feet in height, with attached antennas, to be located 199 Intermont Road, Baxter, Harlan County, Kentucky. The coordinates for the proposed facility are North Latitude 36° 51' 44.63" by West Longitude 83° 19' 54.92".

2. Joint Applicants shall immediately notify the Commission in writing if, after the antenna tower is built and utility service is commenced, the tower is not used for three consecutive months in the manner authorized by this Order.

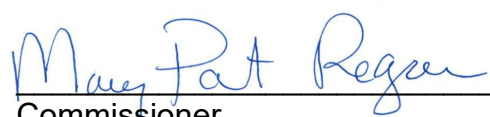
3. Documents filed, if any, in the future pursuant to ordering paragraph 2 herein shall reference this case number and shall be retained in the post-case correspondence file.

4. This case is closed and removed from the Commission's docket.

PUBLIC SERVICE COMMISSION


Chairman


Commissioner


Commissioner

ATTEST:


Executive Director



Case No. 2025-00108

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