COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC TARIFF FILING OF THE CITY OF)	
AUGUSTA TO INCREASE THE WHOLESALE)	CASE NO.
WATER RATE CHARGED TO BRACKEN)	2024-00349
COUNTY WATER DISTRICT)	

ORDER

On September 26, 2024, the city of Augusta (Augusta) filed a tariff to increase the wholesale water rate to Bracken County Water District (Bracken District). Augusta proposed to increase the wholesale rate to Bracken District from \$2.36 per 1,000 gallons to \$2.967 per 1,000 gallons, an increase of \$0.607 per 1,000 gallons, or 25.7 percent. Augusta proposed an effective date of December 1, 2024.

On October 10, 2024, through counsel, Bracken District filed a motion to intervene in Augusta's tariff filing and requested the Commission to establish an investigation to review Augusta's proposed wholesale rate. Supporting documentation is included as Appendix B to this Order.

LEGAL STANDARD

The Commission has exclusive jurisdiction over the rates and service of utilities and is charged with enforcing the provisions of KRS Chapter 278.¹ A city-owned utility is generally exempt from the Commission's exclusive jurisdiction over utility rates and

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¹ KRS 278.040.

services.² However, pursuant to KRS 278.200, the Commission may, under the provisions of KRS Chapter 278

[o]riginate, establish, change, promulgate and enforce any rate or service standard on any utility that has been or may be fixed by any contract, franchise, or agreement between the utility and any city, and all rights, privileges, and obligations arising out of any such contract, franchise or agreement, regulating any such rate or service standard, shall be subject to the jurisdiction and supervision of the commission.³

The Kentucky Supreme Court held that a city providing utility service loses its exemption and "is rendered subject to the PSC rates and service regulation" when it enters into a contract to provide wholesale utility service to a public utility subject to the Commission's jurisdiction.⁴

KRS 278.030 provides that a utility may collect fair, just and reasonable rates and that the service it provides must be adequate, efficient and reasonable. "Whenever any utility files with the commission any schedule stating new rates, the commission may, upon its own motion, and upon reasonable notice, hold a hearing concerning the reasonableness of the new rates." Pending the final decision on a proposed schedule or rate, ". . . the commission may, at any time before the schedule becomes effective, suspend the operation of the schedule and defer the use of the rate, charge, classification,

² See KRS 278.030(3) (excluding city utilities from the definition of utilities subject to Commission jurisdiction).

³ KRS 278.200.

⁴ Simpson County Water District v. City of Franklin, 872 S.W.2d 460,463 (Ky. 1994); See City of Russellville v. Public Service Com'n of Kentucky, No. 2003-CA-002132-MR, 2005 WL 385077 (Ky, App. Feb. 18, 2025) (unpublished) (in which the court found that a city's failure to provide water districts notice and file a proposed wholesale rate increase for water districts pursuant to the provisions of KRS Chapter 278 and 807 KAR 5:011 prevented the city from charging the rate).

⁵ KRS 278.190(1).

or service, for a period of up to five months beyond the time when it would otherwise go into effect if a historical test period is used, and up to six months if a forward-looking test period is used . . . ". 6

DISCUSSION

Having reviewed the proposed tariff and being otherwise sufficiently advised, the Commission finds that an investigation is necessary to determine the reasonableness of the proposed tariff and that such investigation cannot be completed by December 1, 2024. Pursuant to KRS 278.190(2), the Commission will, therefore, suspend the effective date of the proposed tariff for five months, up to and including April 30, 2025.

The Commission directs Augusta to the Commission's July 22, 2021 Order in Case No. 2020-00085⁷ in which the Commission mandated the use of electronic filing procedures listed in 807 KAR 5:001, Section 8. Consistent with the filing procedures set forth in Case No. 2020-00085, the Commission finds that electronic filing procedures should be used.

The Commission further finds that a procedural schedule should be established to review the reasonableness of the proposed tariff. The procedural schedule is attached as Appendix A to this Order.

In addition, the Commission requests that the Executive Director serve Bracken District with a copy of this Order. While the motion filed by Bracken District was signed by counsel, the motion cannot be viewed as a request for intervention in this case as this

⁶ KRS 278.190(2).

⁷ Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus COVID-* 19 (Ky. PSC July 22, 2021), Order (in which the Commission ordered that for case filings made on and after March 16, 2020, filers are NOT required to file the original physical copies of the filings required by 807 KAR 5:001, Section 8).

case had not been established at the time of the filing of the motion. In order to participate as an intervenor in this proceeding, the intervenor must file a motion in compliance with 807 KAR 5:001 by the deadline set out in Appendix A.

Additionally, any hearing scheduled in this matter shall be held on the designated day or days and continued until called from the bench by the presiding officer. Pursuant to 807 KAR 5:001, Section 2, if the hearing is not concluded on the designated day, the hearing may be continued upon verbal announcement by the presiding officer. A verbal announcement made by the presiding officer shall be proper notice of the continued hearing. Hearings are held in the Richard Raff Hearing Room at the offices of the Public Service Commission at 211 Sower Boulevard, Frankfort, Kentucky. Witnesses who sponsor schedules, testimony, or responses to requests for information are expected to participate in person at a hearing.

IT IS THEREFORE ORDERED that:

- 1. This proceeding is established to investigate the reasonableness of the proposed tariff.
- 2. Augusta's proposed tariff is suspended for five months from December 1, 2024, up to and including April 30, 2025.
- 3. Augusta shall, by counsel, enter an appearance in this proceeding within seven days of the date of service of this Order. The entry of appearance shall include the name, address, telephone number, fax number, and electronic mail address of counsel.
- 4. Unless otherwise ordered by the Commission, the procedures set forth in 807 KAR 5:001, Section 8, related to service and electronic filing of papers shall be followed in this proceeding.

- 5. Pursuant to 807 KAR 5:001, Section 8(9), within seven days of the date of service of this Order, Augusta shall file by electronic means a written statement that it waives any right to service of Commission Orders by United States mail and that it or its authorized agent possess the facilities to receive electronic submissions.
- 6. Unless a party granted leave to intervene states its objection to the use of electronic filing procedures in a motion for intervention, the party shall:
- a. Be deemed to have consented to the use of electronic filing procedures and the service of all papers, including Orders of the Commission, by electronic means; and
- b. Within seven days of the date of service of an order of the Commission granting intervention, file with the Commission a written statement that:
- (1) It or its authorized agent possesses the facilities to receive electronic transmissions; and
- (2) Sets forth the electronic mail address to which all electronic notices and messages related to this proceeding shall be served.
- 7. If a party objects to the use of electronic filing procedures and the Commission determines that good cause exists to excuse that party from the use of electronic filing procedures, service of documents on that party and by that party shall be made in accordance with 807 KAR 5:001, Section 4(8).
- 8. The procedural schedule set forth in Appendix A to this Order shall be followed.

- 9. Augusta shall respond to all requests for information propounded by Commission Staff, whether identified on the procedural schedule or otherwise, as provided in those requests.
- 10. As set forth in 807 KAR 5:001, Section 4(11)(a), a person requesting permissive intervention in a Commission proceeding is required to demonstrate either (1) a special interest in the proceeding, which is not adequately represented in the case, or (2) that the person requesting permissive intervention is likely to present issues or develop facts that will assist the Commission in fully considering the matter without unduly complicating or disrupting the proceedings. Therefore, any person requesting to intervene in a Commission proceeding must state with specificity the person's special interest that is not otherwise adequately represented, or the issues and facts the person will present that will assist the Commission in fully considering the matter. A mere recitation of the quantity of utility service consumed by the movant or a general statement regarding the potential impact of possible modification of rates will not be deemed sufficient to establish a special interest.
- 11. Any motion to intervene after the date established in the procedural schedule shall also show good cause for being untimely. If the untimely motion is granted, the movant shall accept and abide by the existing procedural schedule.
- 12. Augusta shall give notice of the hearing in accordance with the provisions set forth in 807 KAR 5:001, Section 9(2). In addition, the notice of the hearing shall include the following statements: "This hearing will be streamed live and may be viewed on the PSC website, psc.ky.gov" and "Public comments may be made at the beginning of the hearing. Those wishing to make oral public comments may do so by following the

instructions listed on the PSC website, psc.ky.gov." At the time publication is requested, Augusta shall forward a duplicate of the notice and request to the Commission.

- 13. At any public hearing in this matter, neither opening statements nor summarization of direct testimonies shall be permitted.
- 14. Any hearing scheduled in this matter shall be held on the designated day or days and continued until called from the bench by the presiding officer. Pursuant to 807 KAR 5:001, Section 2, if the hearing is not concluded on the designated day, the hearing shall be continued upon verbal announcement by the presiding officer. A verbal announcement made by the presiding officer shall be proper notice of the continued hearing.
- 15. Witnesses who sponsor schedules, testimony, or responses to requests for information shall participate in person at any hearing scheduled in this matter.
- 16. Pursuant to KRS 278.360 and 807 KAR 5:001, Section 9(9), a digital video recording shall be made of the hearing.
- 17. The Commission does not look favorably upon motions for continuance. Accordingly, motions for extensions of times with respect to the schedule herein shall be made in writing and will be granted only upon a showing of good cause.
- 18. The Commission does not look favorably upon motions to excuse witnesses from testifying at Commission hearings. Accordingly, motions to excuse a witness from testifying at a Commission hearing or from testifying in person at a Commission hearing shall be made in writing and will be granted only upon a showing of good cause.
- 19. The Executive Director shall serve a copy of this Order upon Bracken District.

PUBLIC SERVICE COMMISSION

Chairman

Commissioner

Commissioner

ENTERED

NOV 19 2024 AH

KENTUCKY PUBLIC SERVICE COMMISSION

ATTEST:

Executive Director

APPENDIX A

APPENDIX TO AN ORDER OF THE KENTUCKY PUBLIC SERVICE COMMISSION IN CASE NO. 2024-00349 DATED NOV 19 2024

Requests for intervention shall be filed no later than
Initial requests for information to Augusta shall be filed no later than
Augusta shall file responses to initial requests for information no later than
All supplemental requests for information to Augusta shall be filed no later than
Augusta shall file responses to supplemental requests for information no later than
Intervenor testimony, if any, in verified prepared form shall be filed no later than
All requests for information to Intervenors shall be filed no later than
Intervenors shall file responses to requests for information no later than
Augusta shall file, in verified form, its rebuttal testimony no later than
Augusta or any Intervenor shall request either a hearing or that the case be submitted for decision based on the record no later than

APPENDIX B

APPENDIX TO AN ORDER OF THE KENTUCKY PUBLIC SERVICE COMMISSION IN CASE NO. 2024-00349 DATED NOV 19 2024

TWENTY PAGES TO FOLLOW

JESSE MELCHER LAW OFFICE, PLLC 127 N. MAIN ST. P.O. BOX 345 MT. OLIVET, KENTUCKY 41064 PHONE: (606) 724-5322

Atty:jpmelcher@yahoo.com Sec:jfpitts@yahoo.com

October 10, 2024

Kentucky Public Service Email: <u>PSCED@ky.gov</u>

Hard Copies by Mail to KY PSC 211 Sower Blvd. P.O. Box 615 Frankfort, KY 40602

RE: READ 1ST, MOTION TO INTERVENE BRACKEN COUNTY WATER DISTRICT ("BCWD") TARIFF FILING 2024-00469

Please be advised Bracken County Water District is requesting to Intervene in the wholesale water rate increase request of City of Augusta as evidenced by their tariff filing in 2024-00469. I have attached the resolution of the Commissioners to proceed with a motion to intervene with the Commission, a notice of authorization of electronic filings by me and my assistant on behalf of BCWD, and a copy of the 2016 contract at issue between the parties.

If you have any questions regarding the Motion to Intervene with attached documents, please don't hesitate to contact me.

Sincerely

JESSE P. MELCHER

BRACKEN CO. WATER DIST.,

ATTORNEY

Attachments: Motion to Intervene; Notice of Authorization for Electronic Filing, 2016 Contract; Copy of Letter of Objection to Rate Increase.

cc: client

JESSE MELCHER LAW OFFICE, PLLC 127 N. MAIN ST. P.O. BOX 345 MT. OLIVET, KENTUCKY 41064 PHONE: (606) 724-5322 Atty:jpmelcher@yahoo.com Sec:jfpitts@yahoo.com

October 9, 2024

City of Augusta c/o Water Treatment Plant Operations Manager 219 Main Street Augusta, KY 41002

By email to City of Augusta c/o Water Treatment Plant gengland@augustaky.com

City of Augusta, Mayor c/o Ms. Gretchen England, City Clerk 219 Main Street Augusta, KY 41002

City of Augusta, Mayor Mr. John Laycock 219 Main Street Augusta, KY 41002

City of Augusta, legal counsel Mrs. Cynthia Thompson, Esq. 202 East Riverside Drive Augusta, KY 41002

RE: BRACKEN COUNTY WATER DISTRICT ("BCWD")
TARIFF FILING 2024-00469
OBJECTION TO INCREASE, PURSUANT TO PARAGRAPH 14
OF 2016 CONTRACT

Please be advised Bracken County Water District objects to the rate increase request of \$2.97, as not in conformity with the 2016 contracts and any subsequent amendments thereto. The non-conformity is referenced in the attached motion to intervene.

Therefore, BCWD, is requesting to Intervene in the wholesale water rate increase request of City of Augusta as evidenced by their tariff filing in 2024-00469, and is filing this request with the Kentucky Public Service Commission. I have attached the motion to intervene, the resolution of the Commissioners to proceed with a motion to intervene with the Commission, a notice of authorization of electronic filings by me and my assistant on behalf of BCWD, and a copy of the 2016 contract at issue between the parties.

If you have any questions regarding the Motion to Intervene with attached documents, please don't hesitate to contact me.

/we ///

JESSE P. MELCHER

BRACKEN CO. WATER DIST.,

ATTORNEY

BRACKEN COUNTY WATER DISTRICT RESOLUTION NUMBER: 2024-001

Whereas, the Bracken County Water District has been provided with a notice of intent to raise wholesale water rates by the City of Augusta, and the Bracken County Water District is desirous of ensuring that the rate request is in compliance with the contractual agreements of Commissioner between the parties, wherein, Board , made a motion to approve the resolution to Cit of Augusta rate increase request, the and Board Commissioner Sessica Reso, seconded the motion to approve the resolution, and said resolution was approved by majority vote, and it is HEREBY **RESOLVED AS FOLLOWS:**

 a) The Bracken County Water District hereby moves to intervene in the wholesale rate increase request of City of Augusta with Kentucky Public Service
 Commission.

SO RESOLVED, THIS THE 3 DAY OF OCTOBER, 2024.

MR. RICK KING

VICE-CHAIRMAIN

OF

BOARD

OF

COMMISSIONERS

BRACKEN COUNTY WATER DISTRICT

ATTESTED BY:

_ (Print Name), SECRETARY FOR

BRACKEN COUNTY WATER DISTRICT

This instrument prepared by:

JESSE P. MELCHER, ESQ.
AFTORNEY FOR BRACKEN COUNTY WATER DISTRICT

P.O. BOX 345

MT. OLIVET, KENTUCKY 41064

(606) 724-5322

jpmelcher@yahoo.com

WATER PURCHASE CONTRACT

This Water Purchase Contract ("the Agreement") is made and entered into this 6th day of February, 2016 by and between the City of Augusta, Kentucky ("Augusta") and Bracken County Water District ("Bracken District) (collectively "the Parties").

WITNESSETH:

WHEREAS, Augusta is a Kentucky city of the home rule class;

WHEREAS, Bracken District is a water district organized and operating under Chapter 74 of the Kentucky Revised Statutes;

WHEREAS, prior to November 1996, Augusta and Bracken District each operated its own water treatment facilities and water distribution system;

WHEREAS, on March 4, 1993, the Parties entered into a Water Purchase Contract ("1993 Water Purchase Contract") which provided that Augusta would construct a water treatment plant to serve the Parties ("Water Treatment Plant") and which further provided the terms and conditions under which the Water Treatment Plant would be managed and operated and treated water from the Water Treatment Plant would be distributed and sold;

WHEREAS, on April 26, 1995, the Parties executed an addendum to the 1993 Water Purchase Contract ("Addendum Agreement") to modify the amount of the monthly capital cost payment that Bracken District would pay;

WHEREAS, on November 5, 1999, the Parties executed a Settlement Agreement in PSC Case No. 98-497 ("Settlement Agreement") which addressed certain matters, including the billing and collection of undercharges and the timing for the revision and adjustment of the rates for water produced by the Water Treatment Plant;

WHEREAS, in May 2008, the Parties executed the Water Purchase Contract Agreement of 2008 ("2008 Modification Agreement") to amend the 1993 Water Purchase Contract to increase the amount of water available to Bracken District to 75 percent of the Water Treatment Plant's capacity and to increase Bracken District's monthly capital cost payment to reflect the revised capacity allocation;

WHEREAS, the Parties desire to more clearly define each Party's role in the ownership, operation and management of the Water Treatment Plant, including the terms and conditions under which Augusta provides water service to Bracken District: KENTUCKY

NOW THEREFORE, the Parties agree as follows:

Aaron D. Greenwell Effect of Agreement on Previous Agreements. As of the Effective Date set

1. forth in Paragraph 32, this Agreement supersedes and replaces the provisions of all previous agreements between the Parties related to the Water Treatment Plant, in

PUBLIC SERVICE COMMISSION

Purchase Contract, as amended by the Addendum Agreement, Settlement Agreement, and 2008 Modification Agreement.

- 2. Relinquishment of Equitable Interest. Bracken District relinquishes any equitable ownership interest in the Water Treatment Plant that may exist pursuant to the terms of the 1993 Water Purchase Contract, as amended by the 2008 Modification Agreement. Purchase of water service under this Agreement shall not create any equitable ownership interest in the Water Treatment Plant.
- **Term.** The term of this Agreement is for a period of 20 years, commencing on the Effective Date as provided in Paragraph 32 unless otherwise extended or modified by the Parties' written agreement.
- 4. Obligation to Finance Improvements or Repairs. Under this Agreement, Bracken District shall have no obligation to pay for any cost associated with the improvement, expansion, repair, or replacement of the Water Treatment Plant except as those costs are included in the rate for purchased water.
- 5. Quantity and Quality of Water. Augusta shall furnish to Bracken District for purchase at the Agreed Rate up to 921,600 gallons of water daily at the Point of Delivery and further agrees to provide Bracken District additional quantities for purchase if such quantities are available after Augusta has supplied the needs of its distribution system and its other wholesale customers. Augusta shall furnish to Bracken District potable, treated water that meets all water quality standards set forth in state and federal law at the Effective Date of this Agreement and any subsequent amendments or revisions to such laws.
- 6. Minimum Purchase Volume. For the first 120 months following the Effective Date of this Agreement, Bracken District shall purchase a minimum of 6,500,000 gallons of water each month ("Agreed Monthly Minimum Volume"), provided, however, that Bracken District shall be excused of its obligation to purchase the Agreed Monthly Minimum Volume in any month in which Augusta is unable to furnish that volume or in which Bracken District suffers a major service interruption similar to that described in Paragraph 9 that limits its ability to receive and distribute water. At the end of this 120-month period, Bracken District shall not be required to purchase the Agreed Monthly Minimum Volume from Augusta provided it serves upon Augusta notice of its intent to purchase a lesser volume. Such notice must be in writing and must be provided a minimum of 24 months in advance of the first monthly period in which Bracken District intends to purchase less than the Agreed Monthly Minimum Volume. If Bracken District does not reduce its purchases below the Agreed Monthly Minimum Volume within 90 days of the start of the period identified in its written notice, Bracken District's notice shall be deemed ineffective. Bracken District's notice shall not be deemed ineffective if, after reducing its purchases in accordance with its notice, it subsequently purchases trong Augusta a volume of water equal or above the Agreed Monthly Minimum Volume IC SERVICE COMMISSION

Point of Delivery. Augusta shall deliver water to ABFING EXPOSITIVE PIREGED Pa master meter located at a point immediately adjacent to the Water Treatment Plankan 203 Ferry Street, Augusta, Kentucky.

Aaron D. Greenwell

- 8. Operation of Water Treatment Plant and Related Facilities. Augusta shall remedy diligently all temporary or partial failures to deliver water with all practicable dispatch. Augusta shall immediately inform Bracken District by telephone, email, or facsimile transmission of the nature and extent of such failure to deliver water. Each Party shall promptly notify the other of any condition or event in the operation of their water supply, treatment or distribution facilities that would adversely affect the efficiency or reliability of the other Party's facilities.
- 9. Major Service Interruptions. Failure of pressure to the main supply, water main breaks, power failures, flood, fire, earthquake, raw water shortages or other catastrophes shall excuse Augusta from complying with those terms of this Agreement for supply of water or pressure until such time as the cause of the reduction of pressure or supply or water has been removed or remedied; provided, however, that Augusta shall make available to Bracken District 64 percent of treated water that is available for distribution during such emergencies or catastrophes. Bracken District agrees to take such actions as may be reasonably necessary to curtail water usage within its system in response to the emergency or catastrophe.
- Service Interruptions Due to Fire Events. If the customers of either Party to this Agreement require unusually large quantities of water for a period of time not to exceed 24 hours, for the purpose of extinguishing unusual and extreme fires, Augusta may supply water to the Party whose customers require such water though such action may result in diminished or terminated water service to the Parties.
- 11. Initial Wholesale Rate. The initial rate for wholesale water service shall be \$2.35 per 1,000 gallons ("Agreed Rate") and shall be subject to modification pursuant to Paragraphs 12 through 16 of this Agreement
- Frequency of Adjustments to Wholesale Rate. Augusta shall not adjust the 12. Agreed Rate earlier than one year after the effective date of this Agreement. Following the first adjustment of the Agreed Rate, Augusta shall not adjust its rate for wholesale water service to Bracken District earlier than two years from the effective date of its most recent rate adjustment. "Effective date of the recent rate adjustment" shall mean the date on which Augusta proposed to begin charging the adjusted rate or the date on which the Kentucky Public Service Commission authorized Augusta to charge the adjusted rate, whichever is later.
- Emergency Adjustment of Wholesale Rate. Notwithstanding the restrictions 13. set forth in Paragraph 12, Augusta may adjust its rate for wholesale water service upon a showing that its credit or operations will be materially impaired or damaged by the failure to implement the proposed rate adjustment and such impairment or damage directly results from an act of God, strike, lockouts affecting Augusta or its suppliers, an act of the public enemy, war,

blockade, insurrection, riot, epidemic, landslide, lightning, earthquakes, unique flood, washout, arrest and restraint of rulers and peoples, civil disturbance contains for accident to machinery or lines of pipe, the binding order of any court or account or account or accident to machinery or lines of pipe, the binding order of any court or account or accident to machinery or lines of pipe, the binding order of any court or account or accident to machinery or lines of pipe, the binding order of any court or accident to machinery or lines of pipe, the binding order of any court or accident to machinery or lines of pipe, the binding order of any court or accident to machinery or lines of pipe, the binding order of any court or accident to machinery or lines of pipe, the binding order of any court or accident to machinery or lines of pipe, the binding order of any court or accident to the court of the which has been resisted in good faith by all reasonable legal means, and why been resisted in good faith by all reasonable legal means, and why been resisted in good faith by all reasonable legal means, and why been resisted in good faith by all reasonable legal means, and why been resisted in good faith by all reasonable legal means, and why been resisted in good faith by all reasonable legal means, and why been resisted in good faith by all reasonable legal means. of the kind herein enumerated or otherwise, not reasonably within Augusta & Edit Ronald which Augusta's exercise of due diligence is unable to prevent or overcome. shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall provide Bracken District with written notice of its proposed emerginated from the shall be a shall provide Bracken District with written notice of its proposed emerginated from the shall be a shall be a

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least 20 days prior to the proposed effective date of the emergency rate adjustment as well as the detailed calculations that it used to develop the proposed rate, including an explanation of each adjustment to test period expenses and revenue, and the reasons why an emergency rate adjustment is required.

- Notice of Proposed Rate Adjustment. Augusta shall provide Bracken District 14. with written notice of any proposed adjustment in its wholesale rate at least 60 days prior to the date that it proposes to begin charging the proposed rate and shall provide with such notice the detailed calculations that it used to develop the proposed rate, including an explanation of each adjustment to test period expenses and revenues. Bracken District shall have 30 days from the issuance of the notice to submit its written comments regarding the proposed adjustment, including any objections, and to request a meeting with Augusta's representatives to discuss the proposed rate adjustment. Augusta shall serve a written response to Bracken District's comments and, if a request for meeting is timely made, representatives of Augusta shall meet with Bracken District's representatives no later than 10 days prior to the date that it proposes to begin charging the proposed rate. If Augusta fails to strictly comply with all provisions of this Paragraph, its proposed rate adjustment may not take effect until it has strictly complied with all provisions of this Paragraph and the time period for any subsequent event contingent upon such compliance has elapsed unless Augusta has made a good faith effort to comply with the provisions of this Paragraph and Augusta's inability to strictly comply with those provisions was caused by Bracken District (for example, Bracken District's representatives were unable to meet with Augusta's representatives despite being provided with several meeting dates).
- 15. **Prospective Nature of Rate Adjustment.** Any adjustment to the Agreed Rate or the subsequent rate for wholesale water service shall be prospective only and shall not apply to water service provided prior to the date upon which the adjustment becomes effective.
- 16. <u>Methodology for Rate Adjustment.</u> Adjustments to the Agreed Rate and to any subsequent rate for wholesale water service under this Agreement shall be based upon Augusta's actual cost of providing water to the Point of Delivery. To determine the cost of water, the Parties shall use the following methodology:
- a. The test period for determining any wholesale rate adjustment shall be Augusta's most recent fiscal year for which an audit has been completed and approved.
- b. The rate for wholesale water service shall be a flat volumetric rate. No separate charge for debt service or depreciation reserve will be assessed. All costs are recovered only through the volumetric charge for sales.
- c. The debt service component of the volumetric rate shall equal 120 percent of the annual debt service payment on debt instruments is used to finance the construction of Water Treatment Plant or of subsequent improvements the eto. Fine Water Treatment Plant or of subsequent improvements the eto. Fine Water Treatment Plant or of subsequent improvements the eto. Fine Water Treatment Plant or of subsequent improvements the eto. Fine Water Treatment Plant or of subsequent improvements the eto. Fine Water Treatment Plant or of subsequent improvements is used to finance the water Treatment Match to the Water Treatment Matc

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Plant, the coverage ratio for ratemaking purposes shall be adjusted to reflect the coverage requirements of these debt instruments.

- d. Bracken District shall not be assigned more than 64 percent of the Water Treatment Plant's total annual debt service. (For example, if the three-year average of the Water Treatment Plant's debt service payments is \$100,000, then the revenues necessary to meet the debt service component will be \$120,000 (\$100,000 x 1.2). The portion of the Water Treatment Plant's revenue requirement related to debt service that would be allocated to Bracken District would be \$76,800 (\$120,000 x .64).)
- The Water Treatment Plant's operating costs shall be allocated based upon the total annual volume of finished treated water delivered to Bracken District and to Augusta's distribution system at their respective delivery points located immediately adjacent to the Water Treatment Plant. (Augusta shall measure the flow of finished treated water from the Water Treatment Plant to Augusta's water distribution system by meter located immediately adjacent to the Water Treatment Plant.) Bracken District shall be assigned the percentage of Water Treatment Plant operating costs that is equal to the percentage that results from dividing the volume of finished treated water delivered to Bracken District at the Point of Delivery during the test period by the total annual volume of finished treated water delivered to Bracken District and Augusta's distribution system. (For example, if the Water Treatment Plant delivered 75,000,000 gallons of finished treated water during the test period to Bracken District and the Water Treatment Plant delivered a total volume of 100,000,000 gallons to the Parties at their respective delivery points in the test period, 75 percent of the Water Treatment Plant's adjusted operating expenses would be allocated to Bracken District.)
- Test period operating costs may be adjusted to reflect known and measurable changes.
- Depreciation expense shall be included in calculation of the Water g. Treatment Plant's operating costs, but only such depreciation expense on plant and facilities whose cost is not financed through the issuance of debt and that are in service at the time of the proposed rate adjustment. (For example, depreciation expense related to Water Treatment Plant facilities and equipment that were financed with the proceeds of Augusta's Water System Revenue Bonds 1995 Series A and B would not be included in the calculation of test period operating expenses.)
- No civil penalty or fine assessed or levied against Augusta for its failure to comply with any applicable law or regulation shall be included in any operating costs allocated to Bracken District.
- The adjusted wholesale rate to Bracken District shall be the sum KENTUCKY debt service costs and operating costs allocated to Bracken District Chief Commission Treatment Plant's test period sales to Bracken District. Aaron D. Greenwell ACTING EXECUTIVE DIRECTOR
- Water Treatment Plant Advisory Board. Within 60 days rafter the Effective 17. Date, Augusta shall establish by ordinance a Water Treatment Plant Ad to receive comment and recommendations regarding the Water Treatme

Board")

ion and

to provide for independent review of the Water Treatment Plant's operations. Within 30 days of the establishment of the Board, the governing bodies of Bracken District and the City of Brooksville ("Brooksville") shall submit the names of potential representatives as provided in Paragraph 17a.

- a. The Board shall be composed of three members. The governing bodies of Augusta, Bracken District and the City of Brooksville ("Brooksville") (collectively "Participant Entities") shall each submit to Augusta's Mayor a list of at least two names to serve as its representative on the Board. Augusta's Mayor shall select one name from each list submitted.
- b. Except as provided in subparagraph c, each of the Board's members will be appointed for a term of four years. If a vacancy occurs due to death, resignation, expiration of term or other reasons, the Participating Entity that is represented by the vacant position will within 15 days of the creation of the vacancy submit the names of at least two persons to fill vacant position. Within 30 days of receiving the nominations, Augusta's Mayor shall appoint one of the named persons to fill the vacancy. Vacancies resulting from any reason other than expiration of the term shall be filled for the unexpired term only.
- c. A Board member shall be removed if the governing body of the Participating Entity that he or she represents advises Augusta's Mayor in writing that the member no longer has the Participating Entity's confidence and support.
- d. A Board member may be removed for cause by Augusta's mayor. "Cause" shall include improper or inadequate performance, incompetency, neglect of duty, malfeasance, illegal conduct, or a violation of a lawfully adopted Augusta ordinance or resolution of the Augusta City Council. Prior to removing a Board member for cause, Augusta's mayor shall give 30 days' written notice to that Board member and the Participating Entity whom the Board member represents.
- e. To ensure a reasonable level of experience and knowledge among the Board's members, the first appointees to the Board will be appointed for staggered terms from two to four years to be determined by lot.
- f. Board members will be compensated at a rate of \$50 per meeting. However, this compensation shall not exceed \$250 per month. Augusta shall pay the compensation, but payments to Board members shall be considered an operating expense of the Water Treatment Plant. For purposes of determining the wholesale rate to Bracken District, only the compensation paid to the members representing Bracken District and Brooksville will be allocated to Bracken District.
- Water Treatment Plant and may make written recommendations to the KENTUCKY. Water Treatment Plant and may make written recommendations to the KENTUCKY. Water Treatment Plant and may make written recommendations to the Water Federal Stocky practices. Augusta shall allow any Board member access to the Water Federal Stocky practices and records during reasonable hours. Augusta shall provide the Board with advanced notice of operational and purchasing decisions for items or matters that are another than dations regarding those decisions. Augusta shall consider these recommendations.

those recommendations should not be implemented, shall provide the Board with a written statement explaining its decision.

- h. Prior to creating any new position or filling any existing position vacancy at the Water Treatment Plant, Augusta shall request a recommendation from the Board regarding the need to fill the vacancy or create the new position and shall provide a reasonable period for the Board to respond. The Board may make any recommendations in writing to Augusta. If Augusta elects not to implement these recommendations, it shall provide each member of the Board with a written statement of its reasons for its decision.
- i. The Board may review annually any rules that Augusta uses to allocate the cost of services that other city departments provide to the Water Treatment Plant and may advise Augusta in writing whether these rules accurately reflect the cost of those services and of any revisions that should be made in these rules to more accurately reflect the cost of those services. Augusta shall consider these recommendations and, if it finds that those recommendations should not be implemented, shall provide the Board with a written statement of its reasons for its decision.
- j. At any Public Service Commission proceeding involving the review of Augusta's wholesale rate, Augusta shall have the burden of demonstrating the reasonableness of any test period expense that resulted from any action that was contrary to or inconsistent with a Board recommendation.
- k. The ordinance adopted by Augusta to establish the Board shall require that the Board meet at least once every three months, prepare written minutes of each Board meeting, and make these minutes, as well as all findings and recommendations that the Board submits to Augusta, available to the Participating Entities as soon as reasonably practicable.
- Upon the Board's request, the Participating Entities, either individually or collectively, may provide administrative and logistical support to the Board. If Augusta provides such support to the Board, the cost for such support shall be considered an operating expense of the Water Treatment Plant.
- Augusta shall not dissolve the Board without Bracken District's consent, m. which shall not unreasonably be withheld. Dissolution of the Board without Bracken District's consent shall be deemed a material breach of the Agreement.
- 18. <u>Depreciation Reserve Fund Payment.</u> Within 30 days of the effective date of this Agreement, Bracken District will deliver to Augusta all monies owed under the 1993 Water Purchase Contract, as modified, for contributions to the Water Treatment Plant's Depreciation Reserve Fund. Based upon water service provided through December 31, 2015, Dracken District owes Augusta \$28,997.51. For each additional month of service provided before the inflective

date of this Agreement, this amount should be increased by \$\overline{88.75}.

Billing and Payment Procedure. No later than the tenth was phase in month 19. Augusta shall furnish Bracken District an itemized statement of the an furnished Bracken District at the delivery point during the preceding

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District shall pay those charges not later than the last day of each month. Any amount unpaid after that date shall be subject to a 10 percent late payment fee.

- 20. **Reports and Records.** Augusta shall provide the following reports and records to Bracken District:
- No later than the 10th day of each month, Augusta will provide to Bracken District at no cost a report on the Water Treatment Plant's expenses for the previous month. This report will list the nature and amount of each Water Treatment Plant expense, including allocated expenses for services provided by other city departments. Upon Bracken District's request, Augusta will provide to Bracken District at no cost and in a reasonable period of time any receipt or invoice that supports the expenses listed in a monthly report.
- b. Within 60 days of the close of its fiscal year, Augusta will provide Bracken District with a copy of the Water Treatment Plant's general ledger and check register for the previous fiscal year.
- Within 15 days of the completion of the report of the annual audit of Augusta's financial statements by an independent auditor and the report's approval by the Augusta City Council, Augusta shall provide Bracken District a copy of the report.
- d. The reports and records required by this Paragraph may be provided in physical copy or electronic copy delivered to Bracken District's office or e-mail address.
- Nothing in this Paragraph shall limit Augusta's ability to account for employees' time spent on these activities to be included within the allocation of costs for services provided by non-Water Treatment Plant employees when appropriate.
- Failure to Timely Provide Required Reports. If Augusta fails to make timely 21. submission of any of the reports or documents as required by Paragraph 20 of this Agreement, Bracken District may withhold ten percent of the total invoiced cost of water for the monthly period in which Augusta's failure occurred. If Augusta provides the required report within 30 days of the date established by this Agreement, Bracken District shall pay the withheld monies to Augusta. Otherwise, Bracken District may permanently withhold the amount. Augusta shall, however, be excused from compliance of the requirements of Paragraph 20 if it suffers temporary or permanent loss of information through damage to or failure of its informational technology ("IT") systems. Augusta shall inform Bracken District about the loss of data within the proscribed time period identified in Paragraph 20 and produce to Bracken District all responsive information available to it. If information is restored at a later time, Augusta shall provide responsive information not previously produced to Bracken District. Upon notification of the loss of data due to damage to or failure of Augusta's IT systems, Bracken D withhold any amount of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the invoiced cost of water pursuant to the terms of the invoiced cost of water pursuant to the invoiced cost of

Separate Records and Accounts. Augusta shall maintain records for the water 22. Treatment Plant separate from its other departments and operations are operations and operations and operations are operations and operations and operations are operations are operations and operations are operations are operations and operations are operations and operations are operations are operations supplies and services for the Water Treatment Plant, shall establish a vendors for the Water Treatment Plant unless reduced costs will clean purchases with other departments.

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- Augusta shall within 120 days of the Effective Date of this Agreement implement a process for contemporaneous recording of the time that its non-Water Treatment Plant employees expend in support of the Water Treatment Plant and any time that the Water Treatment Plant's employees spend in support of non-Water Treatment Plant functions. In lieu of implementing such process, Augusta may retain an independent consultant to study Augusta's operations and develop cost allocation rules for those services. Prior to retaining a consultant to conduct such study, Augusta will obtain Bracken District's agreement as to the selection of a consultant. The cost of such study shall be amortized over a three-year period for ratemaking purposes and shall be considered an operating cost.
- 24. Meters and Meter Testing. As of the Effective Date of this Agreement, Augusta shall be the owner of the meter that measures the flow of finished treated water from the Water Treatment Plant to Bracken District. Augusta shall provide advance notice to Bracken District of all tests scheduled to be performed on any meter that measures the flow of water from the Water Treatment Plant to Bracken District or to Augusta's distribution system and will allow Bracken District's representatives to be present at such tests. Augusta shall annually have these meters tested by qualified persons and will provide Bracken District a copy of all meter test results. The total cost of testing the meter serving Bracken District will be allocated to Bracken District for ratemaking purposes. None of the costs associated with the testing of the meter recording the volume of water delivered to Augusta's distribution system will be allocated to Bracken District.
- 25. <u>Inaccurate/Non-Registering Meter.</u> A meter registering within the acceptable limits as identified by American Water Works Association standards shall be deemed to be accurate. A meter not registering accurately will be replaced or repaired and shall cause billings for at least one, and up to three months previous to such test, to be adjusted by the percentage of inaccuracy found by such test. If any meter shall fail to register usage for any regular billing period, the amount of water furnished during such billing period shall be considered to be the same as the amount of water furnished during the corresponding billing period immediately prior to the failure, unless the parties agree in writing to determine the amount of water furnished by some other method.
- 26. <u>Lease of Existing Water Wells.</u> Augusta currently withdraws water from Bracken District's Wells 1, 2, and 3. Subject to the conditions noted below, Augusta may lease from Bracken District for the sum of \$1.00 for the term of one year for the Water Treatment Plant's use. Unless one of the Parties provides the other with one year's written notice of its intent not to renew this lease, the lease shall be renewed annually without further action. Bracken District shall retain the right to conduct annual inspections of each well. Augusta shall be fully and completely responsible for the maintenance of the wells.
- 27. Refinancing of Existing Bonded Debt. Augusta shall exercise good faith efforts to refinance within 12 months of the Effective Date its Series FIOPSIA SERVICIONALE AND Revenue Bonds and Series 2004 Water System Revenue Bonds under such actions as to produce positive gross savings and net present value savings. A Alignsta's unable to obtain such refinancing within that time period, it shall so advise Bracken District in Whith Machine.

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- 28. **Indemnification.** Each Party shall be solely responsible for the construction, operation, and maintenance of its respective water system. Each Party, to the extent permitted by law, expressly agrees to indemnify, hold harmless and defend the other Party against all claims, demands, cost, or expense asserted by third parties and proximately caused by the negligence or willful misconduct of such indemnifying Party in connection with the construction, operation, and maintenance of its respective water system.
- 29. Warranty. Bracken District warrants that has not executed a contract for sale of water to Brooksville that guarantees Brooksville a percentage of any equitable ownership interest that Bracken District may possess in the Water Treatment Plant. To the extent that Brooksville has such a right or makes a claim to a right in equitable ownership interest in the Water Treatment Plant, Bracken District agrees to indemnify, hold harmless and defend Augusta against all claims, demands, costs or expense that Brooksville may assert.
- 30. Material Breach. If a party to this Agreement fails to comply with a material provision of this Agreement, the other party may terminate this Agreement upon 60 days written notice. In its notice of termination, the party seeking termination shall identify the provisions of the Agreement with which the other party has allegedly failed to comply and shall allow the other party 60 days in which to cure the alleged failure to comply. If the alleged failure to comply is not cured to the satisfaction of the party seeking termination, the dispute procedures set forth in Paragraph 31 shall be followed.
- **Dispute Procedures.** The Parties shall resolve any dispute, controversy or claim arising out of or relating to this Agreement, or the breach, termination or invalidity hereof ("Dispute"), under the sections of this Paragraph.
- Any Dispute related to an adjustment of the wholesale rate shall be governed by Paragraphs 11 through 16 of this Agreement, shall be subject to the jurisdiction of the Kentucky Public Service Commission, but shall not be subject to the procedures set forth in this Paragraph.
- For any Dispute that is not related to the adjustment of the wholesale rate, the Parties shall first attempt in good faith to resolve such Dispute by negotiation and consultation between themselves. In the event that such Dispute is not resolved on an informal basis within 60 days after one party provides written notice to the other party of such Dispute, either party may, by written notice to the other party, demand that the Parties participate in mediation. The party receiving notice demanding mediation shall have 15 days to respond to the other party regarding establishing mediation.

c.	The Parties	shall make	reasonable	efforts 1	to agree	on a neutral	mediator
and not unreasonably	delay the dat	te for media	tion	<u> </u>			
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The Parties agree that the mediator's fees and expenses and the costs incidental to the mediation will be shared equally between the parties CTING EXECUTIVE DIRECTOR

KENTUCKY PUBLIC SERVICE COMMISSION

TARIFF BRANCH

The Parties agree that all offers, promises, co whether oral or written, made in the course of the mediation by any of employees, experts and attorneys, and by the mediator and any employees employees, experts and attorneys, and by the mediator and any employees experts and attorneys, and by the mediator and any employees experts and attorneys, and by the mediator and any employees experts and attorneys.

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service, are confidential, privileged and inadmissible for any purpose, including impeachment, in any litigation, arbitration or other proceeding involving the parties, provided that evidence that is otherwise admissible or discoverable shall not be rendered inadmissible or non-discoverable as a result of its use in the mediation.

- f. If the Parties cannot resolve for any reason, including, but not limited to, the failure of either party to agree within the permitted time period to enter into mediation or agree to any settlement proposed during any negotiations, any such Dispute, either Party may initiate proceedings in an appropriate forum.
- 32. **Effective Date.** The Parties acknowledge that this Agreement shall become effective upon an Order of the Kentucky Public Service Commission approving the Agreement.
- 33. <u>Successors and Assigns.</u> This Agreement shall inure to the benefit of and be binding upon the Parties and their respective successors and assigns. This Agreement shall not be assigned by either Party without the written consent of the other Party unless such assignment or transfer is to a successor in the operation of its properties by reason of a merger, consolidation, sale or foreclosure where substantially all such properties are acquired by such a successor empowered by law and financially able to effect the purposes of this Agreement which it must assume and, thereafter, be exclusively responsible for the performance of the terms of this Agreement to be performed by either Party. No Party shall unreasonably withhold its consent.
- 34. Entire Agreement. This Agreement constitutes the sole and entire agreement of the Parties with respect to the subject matter of this Agreement and supersedes all prior and contemporaneous understandings, agreements, representations, and warranties, written and oral, with respect to the subject matter.
- 35. <u>Legal Fees.</u> In the event of any legal action to enforce the provisions of this Agreement, the prevailing party shall be entitled to recover from the non-prevailing party all reasonable costs incurred including court costs, attorneys' fees, and all other related expenses incurred in such action. Legal action shall not include any proceeding before the Kentucky Public Service Commission. Nothing in this Paragraph shall prevent either party from claiming or challenging the recovery of rate case expenses in any proceeding before the Kentucky Public Service Commission.
- 36. <u>Choice of Law.</u> This Agreement shall be construed according to the laws of the Commonwealth of Kentucky.
- 37. <u>Notices.</u> Any notices, reports, records, or other information required under this Agreement shall be submitted as follows:

City of Augusta c/o Water Treatment Plant Operations Manage 219 Main Street Augusta, KY 41002

Telephone: (606) 756-2183

Fax: (606) 756-2185

E-mail: gengland@augustaky.com

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Aaron D. Greenwell

ACTING EXECUTIVE DIRECTOR

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Bracken County Water District P.O. Box 201

Brooksville, KY 41004 Telephone: (606) 735-3013

Fax: (606) 735-3017

E-mail: dmoran@brackencountywaterdistrict.com

Each Party shall provide written notice of any change in the contact information set forth above.

REMAINDER OF THIS PAGE IS INTENTIONALLY LEFT BLANK SIGNATURE PAGE FOLLOWS

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ACTING EXECUTIVE DIRECTOR

TARIFF BRANCH

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4/21/2016

IN WITNESS WHEREOF, the Parties acting under the authority of their respective governing bodies, have caused this Agreement to be duly executed in multiple counterparts, each of which shall constitute an original.

CITY OF AUGUSTA, KENTUCKY ATTEST: BRACKEN COUNTY WATER DISTRICT ANTHONY HABERMEHL, CHAIRMAN ATTEST: TIMOTHY SWEENEY, SECRETARY

KENTUCKYPUBLIC SERVICE COMMISSION

Aaron D. Greenwell
ACTING EXECUTIVE DIRECTOR

TARIFF BRANCH

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4/21/2016

IN WITNESS WHEREOF, the Parties acting under the authority of their respective governing bodies, have caused this Agreement to be duly executed in multiple counterparts, each of which shall constitute an original.

CITY OF AUGUSTA, KENTUCKY

	By:MARY ZEIGLER, MAYOR
ATTEST:	
GRETCHEN USLEAMAN, CITY CLERK	

BRACKEN COUNTY WATER DISTRICT

By: ANTHONY HABERMEHL, CHAIRMAN

ATTEST:

TIMOTHY SWEENEY, SECRETARY

KENTUCKYPUBLIC SERVICE COMMISSION

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ACTING EXECUTIVE DIRECTOR

TARIFF BRANCH

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*Doug Padgett City of Augusta 219 Main Street Augusta, KY 41002

*City of Augusta 219 Main Street Augusta, KY 41002