COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF ELKHORN)	CASE NO.
WATER DISTRICT FOR A RATE ADJUSTMENT)	2024-00331
PURSUANT TO 807 KAR 5:076)	

ORDER

On October 21, 2024,¹ Elkhorn Water District (Elkhorn District) filed its application with the Commission requesting an adjustment to its water rates pursuant to 807 KAR 5:076.

The Commission finds that a procedural schedule² should be established to ensure the orderly review of Elkhorn District's application. The procedural schedule is attached as Appendix A to this Order.

In addition, the Commission finds that Elkhorn District should file on or before the date set forth in the procedural schedule, its responses to the Commission Staff's First Request for Information, attached to this Order as Appendix B, and should respond to any future requests for information propounded by Commission Staff by the date or dates set forth on any such requests.

¹ Elkhorn District tendered its application on October 15, 2024. By letter dated October 17, 2024, the Commission rejected the application for filing deficiencies. The deficiencies were subsequently cured, and the application is deemed filed on October 21, 2024.

² No action is necessary to suspend the effective date of Elkhorn District's proposed rates for service. Pursuant to 807 KAR 5:076, Section 7(1), an applicant who applies for a rate adjustment pursuant to the procedures set for in 807 KAR 5:076 may not place its proposed rates into effect until the Commission approves those rates or six months from the date of the filing of its application.

IT IS THEREFORE ORDERED that:

- 1. The procedural schedule set forth in Appendix A to this Order shall be followed.
- 2. On or before the date set forth in the procedural schedule, Elkhorn District shall file its responses to the Commission Staff's request for information, attached to this Order as Appendix B.
- 3. Elkhorn District shall respond to any additional requests for information propounded by Commission Staff as provided in those requests.
- 4. No later than the date set forth in the procedural schedule, Commission Staff shall file with the Commission and serve upon all parties of record a written report (Commission Staff's Report) containing its recommendations regarding Elkhorn District's requested rate adjustment.
- 5. No later than 14 days after the date of service of the Commission Staff's Report, each party of record shall file with the Commission:
- a. Its written comments on and any objections to the findings contained in the Commission Staff's Report; and
 - b. Any additional evidence for the Commission to consider.
- 6. If Commission Staff recommends that Elkhorn District's financial condition supports a higher rate than Elkhorn District proposes or the assessment of an additional rate or charge not proposed in Elkhorn District's application, Elkhorn District in its response to the Commission Staff's Report shall also state its position in writing on whether the Commission should authorize the assessment of the higher rate or the additional rate or charge.

- 7. If Commission Staff recommends that changes should be made to the manner in which Elkhorn District accounts for the depreciation of Elkhorn District's assets, Elkhorn District in its response to the Commission Staff's Report shall also state its position in writing on whether the Commission should require Elkhorn District to implement the proposed change for accounting purposes.
- 8. A party's failure to file written objections to a recommendation contained in the Commission Staff's Report within 14 days after the date of the filing of the Commission Staff's Report shall be deemed a waiver of all objections to that finding.
- 9. If a party requests a hearing or informal conference, then the party shall make the request in its written comments and state the reason a hearing or informal conference is necessary.
- 10. A party's failure to request a hearing or informal conference either prior to, or in the party's written response filed within 14 days after the date of service of the Commission Staff's Report, shall be deemed a waiver of all rights to a hearing on the application and a request that the case stand submitted for decision.
- 11. As set forth in 807 KAR 5:001, Section 4(11)(a), a person requesting permissive intervention in a Commission proceeding is required to demonstrate either (1) a special interest in the proceeding that is not adequately represented in the case, or (2) that the person requesting permissive intervention is likely to present issues or develop facts that will assist the Commission in fully considering the matter without unduly complicating or disrupting the proceedings. Therefore, any person requesting to intervene in a Commission proceeding must state with specificity the person's special interest that is not otherwise adequately represented or the issues and facts the person

will present that will assist the Commission in fully considering the matter. A mere recitation of the quantity of the utility consumed by the movant or a general statement regarding a potential impact of possible modification of rates will not be deemed sufficient to establish a special interest.

- 12. Any motion to intervene filed after the date established in the procedural schedule attached as Appendix A to this Order shall also show good cause for being untimely. If the untimely motion is granted, the movant shall accept and abide by the existing procedural schedule.
- 13. The Commission directs the parties to the Commission's July 22, 2021 Order in Case No. 2020-00085³ regarding filings with the Commission.

³ Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus COVID-19* (Ky. PSC July 22, 2021), Order (in which the Commission ordered that for case filings made on and after March 16, 2020, filers are NOT required to file the original physical copies of the filings required by 807 KAR 5:001, Section 8).

PUBLIC SERVICE COMMISSION

Chairman

Commissioner

Commissioner

ENTERED

NOV 12 2024

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KENTUCKY PUBLIC SERVICE COMMISSION

ATTEST:

Executive Director

APPENDIX A

APPENDIX TO AN ORDER OF THE KENTUCKY PUBLIC SERVICE COMMISSION IN CASE NO. 2024-00331 DATED NOV 12 2024

Requests for intervention shall be filed no later than	1/14/2024
All requests for information to Elkhorn District shall be filed no later than	1/29/2024
Elkhorn District shall file responses to requests for information no later than	2/13/2024
All supplemental requests for information to Elkhorn District shall be filed no later than0	1/07/2025
Elkhorn District shall file responses to supplemental requests for information no later than	1/21/2025
Commission Staff's Report shall be filed no later than	3/04/2025

APPENDIX B

APPENDIX TO AN ORDER OF THE KENTUCKY PUBLIC SERVICE COMMISSION IN CASE NO. 2024-00331 DATED NOV 12 2024

COMMISSION STAFF'S FIRST REQUEST FOR INFORMATION TO ELKHORN WATER DISTRICT

Elkhorn Water District (Elkhorn District), pursuant to 807 KAR 5:001, shall file with the Commission an electronic version of the following information. The information requested is due on December 13, 2024. The Commission directs Elkhorn District to the Commission's July 22, 2021 Order in Case No. 2020-00085¹ regarding filings with the Commission. Electronic documents shall be in portable document format (PDF), shall be searchable, and shall be appropriately bookmarked.

Each response shall include the question to which the response is made and shall include the name of the witness responsible for responding to the questions related to the information provided. Each response shall be answered under oath or, for representatives of a public or private corporation or a partnership or association or a governmental agency, be accompanied by a signed certification of the preparer or the person supervising the preparation of the response on behalf of the entity that the response is true and accurate to the best of that person's knowledge, information, and belief formed after a reasonable inquiry.

Elkhorn District shall make timely amendment to any prior response if Elkhorn District obtains information that indicates the response was incorrect or incomplete when

¹ Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus COVID-* 19 (Ky. PSC July 22, 2021), Order (in which the Commission ordered that for case filings made on and after March 16, 2020, filers are NOT required to file the original physical copies of the filings required by 807 KAR 5:001, Section 8).

made or, though correct or complete when made, is now incorrect or incomplete in any material respect.

For any request to which Elkhorn District fails or refuses to furnish all or part of the requested information, Elkhorn District shall provide a written explanation of the specific grounds for its failure to completely and precisely respond.

Careful attention shall be given to copied and scanned material to ensure that it is legible. When the requested information has been previously provided in this proceeding in the requested format, reference may be made to the specific location of that information in responding to this request. When applicable, the requested information shall be separately provided for total company operations and jurisdictional operations. When filing a paper containing personal information, Elkhorn District shall, in accordance with 807 KAR 5:001, Section 4(10), encrypt or redact the paper so that personal information cannot be read.

- 1. Provide copies of each of the following, and when appropriate, provide in Excel spreadsheet format with all formulas, rows, and columns fully accessible and unprotected. Employee names should be redacted from all documents.
- a. The general ledger in Excel spreadsheet format with all transactions for the year ended December 31, 2023 and year-to-date September 30, 2024.
- b. The trial balance in Excel spreadsheet format with all transactions for the year ended December 31, 2023 and year-to-date September 30, 2024.
- c. Provide a cross-reference that matches each test-year general ledger account to each revenue and expense line that is reported in the Schedule of Adjusted Operations and reconcile each amount that does not match.

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- 2. Provide the following information related to billing and general ledger software:
- a. State whether the billing software and general ledger / financial management software are separate or integrated.
 - b. State the brand or common name for software.
- c. State whether the software is locally installed on a utility-owned computer or is a subscription service that is internet based.
 - d. If locally installed, state the installation date.
- e. State whether the system is still serviced by the manufacturer and whether the utility maintains a service contract.
- 3. Provide the following items with respect to the Management of Elkhorn District.
- a. Refer to the Peaks Mill Water District (Peaks Mill District) contract that is on file with the Commission, reported as received on June 30, 2017. Confirm that that there have been no subsequent updates to the contract.
- b. Describe how operations and maintenance functions (non-administrative) are performed for Elkhorn District and provide copies of applicable contracts.
- c. State how many full-time equivalent staff support Elkhorn District's operations.
- 4. Refer to the Application, Attachment 4, Schedule of Adjusted Operations, Revenue Requirements Calculation, SAO Adjustment References. Provide all workpapers used to support each proposed adjustment in Excel format. Component

details of a workpaper should tie to the general ledger accounts that comprise the SAO line item including any adjustment for unreconciled amounts.

- 5. Using a table format, provide an Excel spreadsheet with all formulas, rows, and columns fully accessible and unprotected that lists each position (Position 1, Position 2, etc.) job title, hours worked, pay rate, total wages paid, and total FICA cost for each employee for the years ended December 31, 2023, and year-to-date September 30, 2024. Include the date the employee was hired and, if applicable, the employee's termination date. The table should include a column for total wages by employee (regular wages and overtime) and a row for total hours worked, wages, and FICA for all employees. Employee names should be redacted from all documents.
- 6. Confirm that Elkhorn District does not offer any employee benefits. If not confirmed, provide a list of the benefits as well as the number of employees receiving each benefit, and the most recent invoice for each benefit.
- 7. Provide certificates of insurance and copies of the most recent invoices for general liability, workers' compensation, automobile, property, and casualty for 2023 and 2024.
- 8. Provide the gallons purchased, by month, with the cost of each purchase split between the purchase amount and the Kentucky River Authority Withdrawal Fee for each supplier for 2023 through year-to-date September 30, 2024.
- a. Reconcile reported gallons purchased in the test year annual report water statistics to the purchased water gallons and expense reported in the test year.
- 9. Provide the minutes from Elkhorn District's commissioner meetings for the calendar years 2022, 2023, and year-to-date September 30, 2024.

- 10. Confirm that Elkhorn District does not pay wages or benefits to its commissioners. If not confirmed, explain the response and provide the authorizing documents from the Fiscal Court.
- a. Provide documentation from the Fiscal Court that authorizes each commissioner's appointment.
- b. Provide training records for each commissioner for 2022, 2023, and 2024 or a statement that the individual has not attended training.
 - 11. Provide the following with respect to new tap installations.
 - d. Number of installations during the test year.
- e. State whether labor costs were capitalized and, if so, provide the total amount and designate the line in the fixed assets listing that reflects the capitalization.
- f. State whether material costs were capitalized and, if so, provide the total amount and designate the line in the fixed assets listing that reflects the capitalization.
- 14. Provide the date that Elkhorn District's billing cycle begins (meter read date). State whether the date that the billing cycle begins is the date that would be best stated as the effective date of any order the Commission issues concerning rates in this case.
- 15. State the last time Elkhorn District performed a cost-of-service study (COSS) to review the appropriateness of its current rates and rate design.
- a. Explain whether Elkhorn District considered filing a COSS with the current rate application and the reasoning for not filing one.

- b. Explain whether any material changes to Elkhorn District's system would cause a new COSS to be prepared since the last time it completed one.
- c. If there have been no material changes to Elkhorn District's system, explain when Elkhorn District anticipates completing a new COSS.
- d. Provide a copy of the most recent COSS that has been performed for Elkhorn District's system in Excel spreadsheet format with all formulas, rows, and columns fully accessible and unprotected.
- 16. Refer to the Application, Current Billing Analysis, Attachment 5, and Proposed Billing Analysis, Attachment 6.
- a. Provide the billing analysis in Excel Spreadsheet format with all formulas, rows, and columns unprotected and fully accessible.
- b. Describe adjustments to the billing analysis and the justification for each.
- 17. Provide the number of occurrences and dollar amount for late fees that were recorded during each calendar years 2022 and 2023.
- 18. Provide a schedule listing the number of occurrences for each nonrecurring charge that were recorded during the test year and the total amount recorded for each nonrecurring charge. If the revenue for any nonrecurring charge was zero, include that charge and indicate that no revenue was recorded. Include the general ledger account numbers where each nonrecurring charge is recorded.
- 19. Provide updated cost justification sheets to support each nonrecurring charge listed in Elkhorn District's tariff.

- 20. Provide updated cost justification sheets to support each Meter Connection/Tap-on Charge listed in Elkhorn District's tariff.
- 21. Refer to the Application, Attachment 8b, KIA Loan Amortization Schedule. Provide the finalized amortization schedule that was prepared by Kentucky Infrastructure Authority (KIA).

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