COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF ESTILL)	CASE NO.
COUNTY WATER DISTRICT NO. 1 FOR A RATE)	2023-00371
ADJUSTMENT PURSUANT TO 807 KAR 5:076)	

<u>ORDER</u>

On December 15, 2023,¹ Estill County Water District #1 (Estill District #1) filed its application with the Commission requesting an adjustment to its water rates pursuant to 807 KAR 5:076. Estill District #1 filed this proceeding in compliance with the final Order in Case No. 2021-00064.² In that proceeding, Estill District #1 was ordered to file an application by December 1, 2023, for either a general rate adjustment pursuant to 807 KAR 5:001, Section 16, or for an alternative rate adjustment (ARF) pursuant to 807 KAR 5:076 to ensure its revenue is sufficient to support adequate and reliable service.

The Commission finds that a procedural schedule³ should be established to ensure the orderly review of Estill District #1's application. The procedural schedule is attached as Appendix A to this Order.

¹ Estill District #1 tendered its application on December 1, 2023. By letter dated December 6, 2023, the Commission rejected the application for filing deficiencies. The deficiencies were subsequently cured, and the application is deemed filed on December 15, 2023.

² See Case No. 2021-00064, Electronic Application of Estill County Water District No. 1 for Authorization to Enter into an Assistance Agreement with the Kentucky Infrastructure Authority, for a Certificate of Public Convenience to Construct Certain Water Improvements and Authorization to Use Water Loss Control Program Surcharge Proceeds (Ky. PSC June 3, 2022).

³ No action is necessary to suspend the effective date of Estill District #1's proposed rates for service. Pursuant to 807 KAR 5:076, Section 7(1), an applicant who applies for a rate adjustment pursuant to the procedures set for in 807 KAR 5:076 may not place its proposed rates into effect until the Commission approves those rates or six months from the date of the filing of its application.

In addition, Estill District #1 shall file on or before the date set forth in the procedural schedule its responses to the Commission Staff's request for information, attached to this Order as Appendix B, and shall respond to any future requests for information propounded by Commission Staff by the date or dates set forth on any such requests.

IT IS THEREFORE ORDERED that:

- 1. The procedural schedule set forth in Appendix A to this Order shall be followed.
- 2. On or before the date set forth in the procedural schedule, Estill District #1 shall file its responses to the Commission Staff's request for information, attached to this Order as Appendix B.
- 3. Estill District #1 shall respond to any additional requests for information propounded by Commission Staff as provided in those requests.
- 4. No later than the date set forth in the procedural schedule, Commission Staff shall file with the Commission and serve upon all parties of record a written report (Commission Staff's Report) containing its recommendations regarding Estill District #1's requested rate adjustment.
- 5. No later than 14 days after the date of service of the Commission Staff's Report, each party of record shall file with the Commission:
- a. Its written comments on and any objections to the findings contained in the Commission Staff's Report; and
 - b. Any additional evidence for the Commission to consider.
- 6. If Commission Staff recommends that Estill District #1's financial condition supports a higher rate than Estill District #1 proposes or the assessment of an additional

rate or charge not proposed in Estill District #1's application, Estill District #1 in its response to the Commission Staff's Report shall also state its position in writing on whether the Commission should authorize the assessment of the higher rate or the additional rate or charge.

- 7. If Commission Staff recommends that changes should be made to the manner in which Estill District #1 accounts for the depreciation of Estill District #1's assets, Estill District #1 in its response to the Commission Staff's Report shall also state its position in writing on whether the Commission should require Estill District #1 to implement the proposed change for accounting purposes.
- 8. A party's failure to file written objections to a recommendation contained in the Commission Staff's Report within 14 days after the date of the filing of the Commission Staff's Report shall be deemed a waiver of all objections to that finding.
- 9. If a party requests a hearing or informal conference, then the party shall make the request in its written comments and state the reason a hearing or informal conference is necessary.
- 10. A party's failure to request a hearing or informal conference in the party's written response shall be deemed a waiver of all rights to a hearing on the application and a request that the case stand submitted for decision.
- 11. A party's failure to file a written response within 14 days after the date of service of the Commission Staff's Report shall be deemed a waiver of all rights to a hearing on the application.
- 12. As set forth in 807 KAR 5:001, Section 4(11)(a), a person requesting permissive intervention in a Commission proceeding is required to demonstrate either (1)

a special interest in the proceeding that is not adequately represented in the case, or (2) that the person requesting permissive intervention is likely to present issues or develop facts that will assist the Commission in fully considering the matter without unduly complicating or disrupting the proceedings. Therefore, any person requesting to intervene in a Commission proceeding must state with specificity the person's special interest that is not otherwise adequately represented or the issues and facts the person will present that will assist the Commission in fully considering the matter. A mere recitation of the quantity of the utility consumed by the movant or a general statement regarding a potential impact of possible modification of rates will not be deemed sufficient to establish a special interest.

- 13. Any motion to intervene filed after the date established in the procedural schedule attached as Appendix A to this Order shall also show good cause for being untimely. If the untimely motion is granted, the movant shall accept and abide by the existing procedural schedule.
- 14. The Commission directs the parties to the Commission's July 22, 2021 Order in Case No. 2020-00085⁴ regarding filings with the Commission.

⁴ Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus COVID-19* (Ky. PSC July 22, 2021), Order (in which the Commission ordered that for case filings made on and after March 16, 2020, filers are NOT required to file the original physical copies of the filings required by 807 KAR 5:001, Section 8).

PUBLIC SERVICE COMMISSION

Chairman

Vice Chairman

Commissioner

ENTERED

DEC 22 2023

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KENTUCKY PUBLIC SERVICE COMMISSION

ATTEST:

Executive Director

APPENDIX A

APPENDIX TO AN ORDER OF THE KENTUCKY PUBLIC SERVICE COMMISSION IN CASE NO. 2023-00371 DATED DEC 22 2023

Requests for intervention shall be filed no later than	01/05/2024
All requests for information to Estill District #1 shall be filed no later than	01/12/2024
Estill District #1 shall file responses to requests for information no later than	01/24/2024
All supplemental requests for information to Estill District #1 shall be filed no later than	02/14/2024
Estill District #1 shall file responses to supplemental requests for information no later than	02/28/2024
Commission Staff's Report shall be filed no later than	04/26/2024

APPENDIX B

APPENDIX TO AN ORDER OF THE KENTUCKY PUBLIC SERVICE COMMISSION IN CASE NO. 2023-00371 DATED DEC 22 2023

COMMISSION STAFF'S FIRST REQUEST FOR INFORMATION TO ESTILL COUNTY WATER DISTRICT #1

Estill County Water District #1 (Estill District #1), pursuant to 807 KAR 5:001, shall file with the Commission an electronic version of the following information. The information requested is due on January 24, 2024. The Commission directs Estill District #1 to the Commission's July 22, 2021 Order in Case No. 2020-00085¹ regarding filings with the Commission. Electronic documents shall be in portable document format (PDF), shall be searchable, and shall be appropriately bookmarked.

Each response shall include the question to which the response is made and shall include the name of the witness responsible for responding to the questions related to the information provided. Each response shall be answered under oath or, for representatives of a public or private corporation or a partnership or association or a governmental agency, be accompanied by a signed certification of the preparer or the person supervising the preparation of the response on behalf of the entity that the response is true and accurate to the best of that person's knowledge, information, and belief formed after a reasonable inquiry.

Estill District #1 shall make timely amendment to any prior response if Estill District #1 obtains information that indicates the response was incorrect or incomplete when

¹ Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus COVID- 19* (Ky. PSC July 22, 2021), Order (in which the Commission ordered that for case filings made on and after March 16, 2020, filers are NOT required to file the original physical copies of the filings required by 807 KAR 5:001, Section 8).

made or, though correct or complete when made, is now incorrect or incomplete in any material respect.

For any request to which Estill District #1 fails or refuses to furnish all or part of the requested information, Estill District #1 shall provide a written explanation of the specific grounds for its failure to completely and precisely respond.

Careful attention shall be given to copied and scanned material to ensure that it is legible. When the requested information has been previously provided in this proceeding in the requested format, reference may be made to the specific location of that information in responding to this request. When applicable, the requested information shall be separately provided for total company operations and jurisdictional operations. When filing a paper containing personal information, Estill District #1 shall, in accordance with 807 KAR 5:001, Section 4(10), encrypt or redact the paper so that personal information cannot be read.

- 1. Provide copies of each of the following, and when appropriate, provide in Excel spreadsheet format with all formulas, rows, and columns fully accessible and unprotected. Employee names should be redacted from all documents.
- a. The general ledger in Excel spreadsheet format for the years ended December 31, 2021, 2022, and 2023.
- b. The trial balance in Excel spreadsheet format for the years ended December 31, 2021, 2022, and 2023.
- c. Provide a reconciliation of the general ledger to the Schedule of Adjusted Operations, page 15 of Estill District #1's application, if more than one general ledger account is included in an operating revenue or expense category (e.g., three

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general ledger accounts make up Other Water Revenues; or, 5 general ledger accounts make up Miscellaneous Expenses).

- d. A document that lists each position (Position 1, Position 2, etc.), job title, hire date, termination date, test year hours worked, test year pay rates, total wages paid, and total FICA cost for each employee on December 31, 2022, and as of June 30, 2023. If a position is recently vacated but the intent is to fill it, note the vacancy and the amount of time that it has been vacant. The table should include a column for total wages by employee (regular wages and overtime) and a row for total wages for all employees.
 - e. State whether each employee is full of part-time.
- f. Provide the minutes from board of directors' meetings for the calendar years 2022, and 2023.
 - 2. Provide the following information related to billing software:
 - a. Brand or common name for software.
- b. State whether the software is locally installed on a utility-owned computer or is a subscription service that is internet based.
 - c. If locally installed, state the installation date.
- d. State whether the system is still serviced by the manufacturer and whether the utility maintains a service contract.
- 3. Provide the dates of the most recent training that users received on the system.
- 4. Provide certificates of insurance and most recent invoices for general liability, workers' compensation, automobile, property, and casualty for 2021, 2022, and 2023.

- 5. Provide a description of all employee benefits, other than salaries and wages, paid to or on behalf of each employee for the calendar years 2022 and 2023. Include the required employee contribution percentage for each benefit.
- a. Provide a copy of one invoice for 2023 for each employee benefit described above.
- 6. Provide a document listing the names of each member of the Board for each of the calendar year 2021, 2022, and 2023 and state, individually, the total amount of each benefit paid to, or on the behalf of, each director during each year (i.e., wages, health insurance premiums, life insurance premiums, FICA taxes, etc.), their term (beginning and ending), and current authorized annual compensation.
- 7. Provide documentation that authorizes each Board members appointment and compensation.
 - 8. Provide training records for each board member for 2021, 2022, and 2023.
- 9. Refer to Estill District #1's Application, Attachment #5, the Schedule of Adjusted Operations. Provide the workpapers and other supporting documentation for each pro forma adjustment described in the References (A through F) of the Schedule of Adjusted Operations. Provide in Excel spreadsheet format with all formulas, columns, and rows unprotected and fully accessible.
- 10. State whether late fees and nonrecurring charges are included in Metered Water Sales in the Schedule of Adjusted Operations. If these amounts are not included in Metered Water Sales, state where they are classified.

- 11. Provide the number of gallons of water purchased, the cost of purchases, and the average cost of purchases for each supplier and in total for the years ended December 31, 2021, 2022, and 2023.
- 12. Provide the number of new water connections that Estill District #1 installed during 2022.
- 13. Provide the number of occurrences and the dollar amount for late fees that were recorded during the calendar years 2021 and 2022.
- 14. Provide the total amount collected for each nonrecurring charge and the number of occurrences for each nonrecurring charge that was recorded during the calendar years 2021 and 2022.
- 15. Provide updated cost justification sheets for all nonrecurring charges listed in the current tariff.
- 16. Provide a copy of the current and proposed billing analysis in Excel spreadsheet format with all formulas, rows, and columns unprotected and fully accessible.
- 17. Refer to Estill District #1's current tariff dated November 17, 2019, Section4, Terms and Conditions of Billing and Payment (Sheet No. 5).
 - a. Provide the date that the billing cycle begins (meter read date).
- b. State whether the date that the billing cycle begins is the date that would be best stated as the effective date of any order the Commission issues concerning rates in this case.
- 18. State the last time a cost-of-service study (COSS) was performed to review the appropriateness of its current rates and rate design.

- a. Explain whether conducting a COSS was considered for the current rate application and the reasoning for not filing one.
- b. Explain whether any material changes to the utility's system would cause a new COSS to be prepared since the last time one was completed.
- c. If there have been no material changes to the utility's system, explain when preparation of a new COSS anticipated.

*Estill County Water District #1 76 Cedar Grove Road Irvine, KY 40336

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