

COMMONWEALTH OF KENTUCKY  
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF NEW	)	
CINGULAR WIRELESS PCS, LLC D/B/A AT&T	)	
MOBILITY FOR ISSUANCE OF A CERTIFICATE	)	
OF PUBLIC CONVENIENCE AND NECESSITY	)	CASE NO.
TO CONSTRUCT A WIRELESS	)	2022-00027
COMMUNICATIONS FACILITY IN THE	)	
COMMONWEALTH OF KENTUCKY IN THE	)	
COUNTY OF RUSSELL	)	

ORDER

On January 26, 2022, New Cingular Wireless PCS, LLC d/b/a AT&T Mobility (AT&T Mobility) and Harmoni Towers LLC (Harmoni Towers) (jointly, Joint Applicants) filed an application seeking a Certificate of Public Convenience and Necessity (CPCN) to construct and operate a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 282 feet in height, with attached antennas, to be located 570 Clifty Creek Road, Jamestown, Russell County, Kentucky. The coordinates for the proposed facility are North Latitude 36° 55' 26.19" by West Longitude 85° 05' 37.87".

Pursuant to 807 KAR 5:063, Joint Applicants have filed statements of having provided the required notifications regarding the proposed construction. Pursuant to 807 KAR 5:063, Joint Applicants have filed evidence that the county judge/executive and all property owners within 500 feet and contiguous to the cell site have been notified of the proposed construction. The notices solicited any comments and informed the recipients of their right to request intervention. As of the date of this Order, no public comments have been received. SBA Towers VII, LLC (SBA) requested intervention on March 21,

2022, and on May 19, 2023, the Commission issued an Order denying intervention. On June 28, 2023, AT&T Mobility and Harmoni Towers, LLC filed notice that Tillman Infrastructure, LLC, a successor in interest to Harmoni Towers, LLC, is now the co-applicant in this matter.

Joint Applicants filed in the application a No Hazard to Air Navigation letter from the Federal Aviation Administration. Joint Applicants filed an application seeking approval for the construction and operation of the proposed facility with the Kentucky Airport Zoning Commission (KAZC). On July 12, 2023, Joint Applicants filed a letter of approval for construction from the KAZC.<sup>1</sup>

Joint Applicants have provided information regarding the structure of the tower, safety measures, and antenna design criteria for the proposed facility.<sup>2</sup> Based upon the application, the design of the tower and foundation conforms to applicable nationally recognized building standards, and a licensed professional engineer has certified the plans.

Joint Applicants have provided information, including a radio frequency analysis, that the proposed facility is required to provide adequate service and improve its service coverage.<sup>3</sup> Joint Applicants have also provided information that there is no reasonable opportunity to co-locate its equipment on existing structures.<sup>4</sup>

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<sup>1</sup> The letter is dated February 15, 2022, and is only good for 18 months from date of letter.

<sup>2</sup> Application, Exhibit B and Exhibit G.

<sup>3</sup> Application at 7-8, Joint Applicants' Sur-Reply to SBA (filed to April 19, 2023), Exhibit 1.

<sup>4</sup> Application 4-5.

To obtain a CPCN, Joint Applicants must demonstrate a need for such facilities and an absence of wasteful duplication.<sup>5</sup>

“Need” requires “a showing of a substantial inadequacy of existing service, involving a consumer market sufficiently large to make it economically feasible for the new system or facility to be constructed or operated.”<sup>6</sup> “Wasteful duplication” is defined as “an excess of capacity over need” and “an excessive investment in relation to productivity or efficiency, and an unnecessary multiplicity of physical properties.”<sup>7</sup> The wireless market is competitive and, other than the placement of towers in areas outside the jurisdiction of planning and zoning commissions and interconnection with other telecommunications providers, the Commission has little jurisdiction over wireless providers, including no jurisdiction over the rates and earnings of a wireless provider.<sup>8</sup>

Having considered the evidence of record and being otherwise sufficiently advised, the Commission finds that Joint Applicants have demonstrated that there is a need for the proposed facility as a result of increasing demand for telecommunications services, to assure adequate coverage in the area, and to improve service in Russell County by providing interconnection between other sites forming a more cohesive network.

The Commission also finds that the proposed facility will not result in wasteful duplication. Building a new tower to improve telecommunication services and assure adequate coverage when other construction sites have been sufficiently explored and

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<sup>5</sup> *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885 (Ky. 1952).

<sup>6</sup> *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885, 890 (Ky. 1952).

<sup>7</sup> *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885, 890 (Ky. 1952).

<sup>8</sup> See KRS 278.54611.

there are no reasonable opportunities to co-locate the equipment required to do so is not wasteful duplication. The Commission, therefore, finds that a CPCN to construct the proposed facility should be granted.

Pursuant to KRS 278.280, the Commission is required to determine proper practices to be observed when it finds, upon complaint or on its own motion, that the facilities of any utility subject to its jurisdiction are unreasonable, unsafe, improper, or insufficient. To assist the Commission in its efforts to comply with this mandate, Joint Applicants shall notify the Commission if the antenna tower is not used to provide service in the manner set out in the application and this Order. Upon receipt of such notice, the Commission may, on its own motion, institute proceedings to consider the proper practices, including removal of the unused antenna tower, which shall be observed by Joint Applicants.

IT IS THEREFORE ORDERED that:

1. Joint Applicants are granted a CPCN to construct a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 282 feet in height, with attached antennas, to be located 570 Clifty Creek Road, Jamestown, Russell County, Kentucky. The coordinates for the proposed facility are North Latitude 36° 55' 26.19" by West Longitude 85° 05' 37.87".


2. Joint Applicants shall immediately notify the Commission in writing if, after the antenna tower is built and utility service is commenced, the tower is not used for three months in the manner authorized by this Order.

3. Documents filed, if any, in the future pursuant to ordering paragraph 2 herein shall reference this case number and shall be retained in the post-case correspondence file.

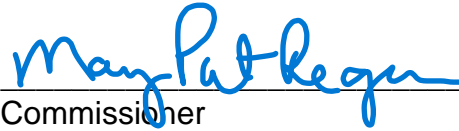
4. This case is closed and removed from the Commission's docket.

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PUBLIC SERVICE COMMISSION

  
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Chairman

  
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Vice Chairman

  
\_\_\_\_\_  
Commissioner

ENTERED  
AUG 18 2023 rcs  
KENTUCKY PUBLIC  
SERVICE COMMISSION

ATTEST:

  
\_\_\_\_\_  
Executive Director

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