### COMMONWEALTH OF KENTUCKY

### BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC EXAMINATION BY THE PUBLIC SERVICE COMMISSION OF THE ENVIRONMENTAL SURCHARGE MECHANISM OF KENTUCKY UTILITIES COMPANY FOR THE SIX-MONTH BILLING PERIOD ENDING APRIL 30, 2016

CASE NO. 2016-00214

# ORDER

On July 14, 2016, the Commission initiated a six-month review of Kentucky Utilities Company's ("KU") environmental surcharge as billed to customers for the sixmonth period beginning November 1, 2015, through April 30, 2016.<sup>1</sup> Pursuant to KRS 278.183(3), the Commission must review, at six-month intervals, the past operations of a utility's environmental surcharge. Also, pursuant to KRS 278.183(1), the Commission shall, by temporary adjustment of the surcharge, disallow any surcharge amounts that are not just and reasonable and reconcile past surcharge collections with actual costs recoverable.

The July 14, 2016 Order also established a procedural schedule that provided for discovery, the filing of prepared testimony by KU, an informal conference, and intervenor testimony. KU filed prepared direct testimony and responded to a request for information issued by Commission Staff. On August 18, 2016, an informal conference was held at the Commission's offices to discuss the issues in this case. On September

<sup>&</sup>lt;sup>1</sup> KU's environmental surcharge is billed on a two-month lag. Thus, surcharge billings for November 2015 through April 2016 are based on costs incurred from September 2015 through February 2016.

19, 2016, KU requested the Commission to take this case under submission for decision based on the evidentiary record and issue an Order by October 28, 2016. Since there are no intervenors in this case and a hearing is not necessary in the public interest, the Commission will adjudicate this case based on the evidence of record.

### SURCHARGE ADJUSTMENT

KU determined that it had a net over-recovery of environmental costs for the sixmonth billing period ended April 30, 2016, of \$561,550.<sup>2</sup> KU recommended that the Commission approve a decrease to the jurisdictional environmental surcharge revenue requirement of \$561,550 for one month, beginning in the second full billing month following the Commission's final Order in this proceeding.<sup>3</sup> The one-month decrease in the jurisdictional environmental surcharge revenue requirement would decrease KU's environmental cost recovery billing factor for that month.

The Commission has reviewed and finds reasonable KU's calculation of a net over-recovery of \$561,550 for the six-month billing period covered in this proceeding. The Commission also finds reasonable KU's proposal to refund this over-recovery by decreasing the total jurisdictional environmental surcharge revenue requirement by \$561,550 for one month beginning in the second full billing month following the date of this Order. KU stated that the actual average residential customer's usage for the 12-month period ending April 30, 2016, is 1,119 kilowatt hours ("kWh") per month.<sup>4</sup> KU calculates that for a residential customer using 1,119 kWh per month, the impact of its

<sup>&</sup>lt;sup>2</sup> Direct Testimony of Christopher M. Garrett at 5.

<sup>&</sup>lt;sup>3</sup> Id. at 7.

<sup>&</sup>lt;sup>4</sup> Response to Commission Staff's First Request for Information ("Staff's First Request"), Item 6.

proposed decrease in environmental cost recovery billing factor would be a decrease of approximately \$0.51 for one month, using rates and adjustment clause factors in effect for the June 2016 billing month.<sup>5</sup>

# RATE OF RETURN

KU provided the outstanding balances for its long-term debt, short-term debt, and common equity as of February 28, 2016, the last expense month of the review period.<sup>6</sup> It also provided the blended interest rates for its long-term and short-term debt as of February 29, 2016.<sup>7</sup> Using this information, along with the currently approved 10.00 percent return on equity,<sup>8</sup> KU calculated a weighted average cost of capital, before income tax gross-up, of 7.19 percent for its 2009 and 2011 Environmental Compliance Plans ("Compliance Plans").<sup>9</sup> KU also provided the overall weighted average cost of capital reflecting the tax gross-up approach approved in Case No. 2004-00426.<sup>10</sup>

The Commission has reviewed KU's calculation of the weighted average cost of capital and finds that its use of 7.19 percent is reasonable for the Compliance Plans and should be approved. The Commission has also reviewed KU's calculation of the tax

<sup>5</sup> Id.

7 Id.

<sup>8</sup> Case No. 2014-00371, Application of Kentucky Utilities Company for an Adjustment of Its Electric Rates (Ky. PSC June 30, 2015).

<sup>9</sup> Response to Staff's First Request, Item 5.

<sup>10</sup> Case No. 2004-00426, *The Application of Kentucky Utilities Company for a Certificate of Public Convenience and Necessity to Construct Flue Gas Desulfurization Systems and Approval of Its 2004 Compliance Plan for Recovery by Environmental Surcharge (Ky. PSC June 20, 2005); and the response to Staff's First Request, Item 5. In the response, KU determined that the income tax gross-up factor was 0.61, which would produce a tax grossed-up weighted average cost of capital of 10.54 percent.* 

<sup>&</sup>lt;sup>6</sup> Response to Staff's First Request, Item 5.

gross-up factor and finds that it is consistent with the approach approved in Case No. 2004-00426. The gross-up factor excludes the Internal Revenue Code §199 manufacturing tax deduction ("§199 deduction"), as KU expects to incur a tax loss for 2015 and 2016 due to bonus depreciation and net operating loss carry-forward. The §199 deduction is not available to companies that do not have taxable income. Therefore, the Commission finds that the weighted average cost of capital for KU's Compliance Plans of 7.19 percent and the income tax gross-up factor of 0.61, which produce an overall grossed-up return of 10.54 percent, should be used in all KU monthly environmental surcharge filings beginning in the second full billing month following the date of this Order.

IT IS THEREFORE ORDERED that:

1. The amounts billed to customers by KU through its environmental surcharge for the period from November 1, 2015, through April 30, 2016, are approved.

Beginning in the second full billing month following the date of this Order,
KU shall decrease its jurisdictional environmental revenue requirement by \$561,550 for one month.

3. Beginning in the second full billing month following the date of this Order, KU shall use an overall rate of return on capital of 7.19 percent, a tax gross-up factor of 0.61, and an overall grossed-up return of 10.54 percent in all future monthly environmental surcharge filings for its 2009 and 2011 Compliance Plans unless directed otherwise by the Commission.

-4-

By the Commission



ATTEST: atheny **Executive Director** 

Case No. 2016-00214

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