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JUL 19 2013

PUBLIC SERVICE COMMISSION

Jeff Derouen
KENTUCKY PUBLIC SERVICE COMMISSION
211 Sower Blvd.
P. O. Box 615
Frankfort, KY 40602

Re: PSC Case No. 2013-00221

Joint Application of Kenergy Corp. and Big Rivers Electric Corporation

for Approval of Contracts and for A Declaratory Order

Our Client: Century Aluminum of Kentucky General Partnership

File No. R0145.01328

Dear Mr. Derouen:

Enclosed are an original and ten copies of Century Aluminum of Kentucky General Partnership's: (1) Direct Testimony of Donald J. Morrow, Quanta Technology, LLC, with exhibits; (2) Direct Testimony of Sean Byrne, Plant Manager – Hawesville Smelter, with exhibits; and (3) Direct Testimony of Michael Early, Corporate Energy Director, for filing in the above-referenced matter.

I certify that on this date a copy of the these documents has been served on all persons on the attached service list by first class U. S. mail, postage prepaid.

Sincerely,

Bernard F. Lovely

BFL/mh

Enclosures: Listed above

Cc: Service List attached

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PSC Case No. 2013-00221

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JUL 19 2013

COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION OF KENTUCKY SERVICE COMMISSION

In	tha	Matter	of.
\mathbf{III}	une	matter	OI:

Joint Application of Kenergy Corp.)	
and Big Rivers Electric Corporation)	
for Approval of Contracts and for)	Case No. 2013-00221
A Declaratory Order)	

DIRECT TESTIMONY

OF

DONALD J. MORROW, QUANTA TECHNOLOGY, LLC

ON BEHALF OF

CENTURY ALUMINUM OF KENTUCKY GENERAL PARTNERSHIP

FILED: July 19, 2013

1 2		DIRECT TESTIMONY
3 4		\mathbf{OF}
5 6 7		DONALD J. MORROW
8 9	Q.	Please state your name, business address, and educational
10		background.
11	A.	My name is Donald J. Morrow. I currently am a Partner and Senior
12		Vice President Advisory Services at Quanta Technology, LLC with a
13		business address of Suite 300, Westchase Blvd, Raleigh, NC 27607. I
14		have a Bachelor's Degree in Electrical Engineering and an Executive
15		MBA, both from the University of Wisconsin, Madison. I am a
16		registered professional engineer in good standing in the States of
17		Wisconsin and Arkansas.
18	Q.	Briefly describe your current position.
19	A.	I currently oversee the Advisory Services Practice at Quanta
20		Technology. The Advisory Services group provides technical consulting
21		in a variety of areas, including transmission operations, transmission
22		planning, energy policy, Automation, Smart Grid, Asset Management,
23		Renewable Integration, FACTS device deployment, and Laboratory
24		Services. In this capacity I also continue to provide consulting services
25		to clients. My consulting practice primarily focuses on electric
26		transmission in the area of system operations, system planning, and
27		energy policy.

Q. Briefly describe your work history.

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I have been in the industry for 31 years. Prior to my current position, I served as Vice President Transmission at Quanta Technology, beginning in 2006. In that position, I focused on transmission analysis to support system operations, system economics, system planning and capital budgeting. I led projects in the development of transmission plans, identifying master strategic approaches for engaging construction contractors on transmission projects, implementing Electric Reliability Organization ("ERO") compliance programs, and establishing system restoration plans that were compliant with North American Electric Reliability Corporation ("NERC") standards. While in this role, I also created the NERC Standards Compliance practice at Quanta Technology. Prior to joining Quanta Technology, I served as Director of Operations at American Transmission Company ("ATC"), which is a for-profit, stand-alone transmission company in the Upper Midwest. In that role, I was responsible for the formation of the system operations department for the startup of ATC on January 1, 2001. This startup included the setting up of two control centers that oversaw transmission system operations in Wisconsin, Iowa, and the upper peninsula of Michigan. Before I left ATC, I also served as Director of System Planning & Protection. Prior to my role at ATC, I served as Senior Director, Systems Operation for Madison Gas and

Electric Company ("MGE"). In this role, I oversaw the distribution, transmission and generation operations for the company. From my time at MGE and ATC, I developed extensive transmission outage At both organizations, I oversaw the management experience. maintenance schedulers who worked with the engineering and field operations groups to schedule outages, develop outage plans, and define work clearance zones. I was also accountable for the training of the system operators in the tagging and clearance procedures to establish work zones and for the system operators' use of those procedures in the issuance of holdout tags for equipment during maintenance activities. At ATC, I was also responsible for creating the Emergency Response Plan for the organization to coordinate outage restoration activities during system emergencies. At MGE, I was responsible for updating the system restoration plan. organizations, I helped organize and conduct table-top and other emergency restoration drills.

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- 17 Q. Describe your experiences with energized maintenance 18 practices in transmission.
- In 2003, while at ATC, staff under my direction evaluated the option to rebuild the 345 kV Paddock to Rockdale line using energized construction techniques. At Quanta Technology, I worked with Quanta Energized Services ("QES") to evaluate performing energized

- 1 maintenance work on a 230 kV facility in Florida. I have also
- 2 investigated cost recovery issues in regional energy markets.

3 1. Overview of Energized Transmission Maintenance

- 4 Q. What is meant by the term "energized transmission
- 5 maintenance"?
- 6 A. For the purposes of this testimony, energized maintenance (which is
- also known in the industry as "live-line maintenance" or "hot-wire
- 8 maintenance") is maintenance performed directly on energized
- 9 transmission equipment and maintenance activities that use
- specialized equipment and techniques to establish safe work clearance
- zones to maintain minimum accepted distances while keeping nearby
- equipment (e.g., transmission lines) energized and in-service.
- 13 Q. What voltages constitute transmission?
- 14 A. For the purposes of this testimony, transmission voltages are assumed
- to be 69,000 volts (69 kV) and above.
- 16 Q. What methods are in use today for performing energized
- transmission maintenance directly on energized equipment?
- 18 A. In general, there are three main approaches to energized maintenance
- 19 bare hand, hot stick, and rubber gloves. For transmission equipment
- work, bare hand and hot stick methods are primarily used.
- 21 Q. Briefly describe bare hand techniques

Bare hand work is carried out on energized high and extra highvoltage lines with the line workers normally wearing conductive clothing. While performing the work, the line worker is in contact with the energized line while insulated from earth and other electrical potentials. The practice operates from the principle that a line worker can safely be in contact with an energized line, provided that the line worker is effectively insulated from all other objects that could be at a different voltage potential. The application of this method requires the use of conductive clothing and electrical insulating equipment to gain access to the energized conductor or fitting while maintaining adequate air clearance as insulation from other objects at different electrical potential. Bare hand energized maintenance can be groundbased, structure-based, helicopter-based, or scaffold-based. Groundbased energized maintenance means that access to the live equipment is provided from the ground using insulated equipment such as an insulating ladder, insulated elevated work platform, insulated boom truck, or insulated crane. Exhibit 1 shows an example of ground-based bare hand techniques using a bucket truck to change spacers on a 500 kV line. Exhibit 2 shows a close up picture of bare hand techniques in a training exercise to repair damaged 345 kV conductor with a splice. Structure-based energized maintenance means that access to the live equipment is provided from the transmission tower or structure using

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insulated equipment such as an insulated ladder or ropes. Exhibit 3 shows an example of structure-based bare hand techniques to change out insulators on a 345 kV line with H frame wood structures. Helicopter-based energized maintenance means that access to the live equipment is from the air using platforms extended from the frame of the helicopter. Helicopters are also used to insert workers onto energized equipment using ropes. Exhibit 4 shows an example of a helicopter inserting a worker on energized transmission conductor. Scaffold-based energized maintenance is a specific type of groundbased energized maintenance, which provides access to the live equipment from an insulated scaffold that has been built to support the workers and their tools working on the live equipment. Exhibit 5 shows an example of scaffold-based bare hand techniques to install and energize a new switch. The scaffolding-based approach is generally used for energized maintenance in substations. The structure-based and helicopter-based approaches are generally used for energized maintenance on overhead transmission lines. Ground-based approaches (excluding insulated scaffolding) may be used for both overhead transmission lines and substations.

20 Q. Briefly describe hot stick techniques.

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A. The hot stick method is based on the principle that the line worker shall always maintain a minimum approach distance from any

energized high voltage line or equipment. In this case, the line worker stays at a different electrical potential than the energized equipment. Maintenance work performed on energized equipment uses tools and equipment that are fitted to insulating sticks. Hot stick energized maintenance can be ground-based, structure-based, or scaffold-based. Exhibit 6 shows an example of ground based hot stick maintenance techniques to change insulators on a 115 kV line. Hot sticks are not used for helicopter-based energized maintenance.

9 Q. What methods are used to maintain safe work clearance zones?

Safe clearances may be maintained by moving energized equipment to provide sufficient access for workers to maintain minimum accepted distances during maintenance activities. For bare hand work, this may be achieved by using ropes, pulleys, hot sticks or more advanced equipment such as robotic booms to move equipment. Robotic booms or temporary structures may also be used to move energized circuits out of the way for traditional, de-energized construction.

17 Q. Briefly describe robotic techniques.

Α.

A.

For this technique, robotic booms are used to connect to energized conductors and move the conductor out of a work zone to maintain minimum accepted distances for energized or de-energized construction techniques. The robotic boom will have appropriately sized insulators attached to a boom that serves as a temporary

1		structure. These booms may be mounted on a truck or may have an
2		integral, motorized power system that can be controlled to move the
3		energized conductor out of the work zone. Exhibit 7 shows an example
4		of robotic booms being used to move energized conductor to expand the
5		work zone for de-energized maintenance to relocate a double circuit
6		240 kV lattice tower structure.
7	Q.	What type of maintenance activities can be performed using
8		energized techniques?
9	A.	Based upon Quanta Services' experience, any type of maintenance
10		activity can be performed using energized techniques. These include,
11		but are not limited to, the following activities:
12		> Energized reconductoring
13		> Single to double circuit conversion
14		> Close proximity new conductor stringing
15		> Insulator replacement
16		> Spacer /dampener replacement
17		> Structure replacement
18		> Structure component replacement
19		> Sleeve /splice replacement
20		> Conductor maintenance
21		> Inspection
22		> Hot spot bypass

1		Bus repair
2		Wet and dry insulator washing
3		> Energized substation tie-in
4	Q.	What could limit the use of energized maintenance techniques?
5	A.	Generally, limitations could be based on access to and the width of the
6		transmission line right of way ("ROW") which could impede the ability
7		to deploy equipment such as robotic booms, cranes or bucket trucks
8		Limitations may also be related to restrictions on flight patterns or
9		noise thresholds for helicopter-based methods.
10	Q.	Do any of these limitations exist in the applications requested
11		by Century Aluminum?
12	A.	Based upon the information provided by Century Aluminum, I am no
13		currently aware of a situation on these specific facilities that would
14		restrict the use of one or more of these energized techniques
15		However, each maintenance type will require different methods. For
16		example, a project focusing on tower replacement requires greater
17		working clearances and access for heavier equipment than for a project
18		that focuses on replacing bad insulators. Selection of a specific
19		maintenance approach will be based upon pre-maintenance work
20		planning that should take into account issues such as easement access
21		ROW width, flight restrictions, noise ordinances, or other issues that

impact the ability to deploy energized maintenance techniques.

Q. Are energized transmission maintenance techniques considered "good utility practice" and "prudent utility practice"?

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Yes, the use of energized maintenance techniques, when the incremental cost is justified and when they are implemented by qualified, properly trained staff using well designed work practices and tools, can be considered both good utility practice and prudent utility practice provided the utility can recover its costs. These techniques are frequently used in the industry. Since 2010, Quanta Services companies have performed 52 energized projects for 18 industry participants in the USA, 10 industry participants in Canada and 1 Since 2010, the USA client list includes utility in South Africa. utilities such as AEP, XCEL, ONCOR, Kentucky Utilities, NSTAR, PG&E, Northeast Utilities, and others that are recognized industry leaders. In addition, Utilities Service Alliance, has contracted with Quanta Services to facilitate the provision of energized services at approximately 30 nuclear power plant substations owned and operated by 16 different companies. By performing certain maintenance activities energized, the plant operator is able to keep the nuclear generator on-line during these maintenance activities. Under this

¹ Utilities Services Alliance is a not-for-profit cooperative designed to facilitate collaboration among its member utilities who work together to reduce operating and maintenance costs, improve safety and performance, and provide innovation and leadership within the nuclear power industry.

agreement, Quanta Services has performed over 50 energized
maintenance projects in substations at these nuclear facilities.

2. Safety Record of Energized Maintenance Techniques

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- 4 Q. What is the safety record for energized maintenance techniques?
- 6 A. I only have specific information on the energized safety record for QES. 7 Both Quanta Technology and QES are wholly owned subsidiaries of 8 Quanta Services, Inc. (NYSE: PWR) and, at times, Quanta Technology 9 and QES work together on select projects. Because of this relationship, I am able to obtain safety information either directly from QES or from 10 11 the Quanta Services corporate office. Since 1998, QES has logged over 12 4.6 million person-hours on energized maintenance and construction. I 13 am aware of only two incidents during this time (neither were 14 fatalities) that were reportable to the Occupational Safety and Health 15 Administration ("OSHA"). One of these reportable incidents resulted in a loss time injury. This record translates to an average Loss Time 16 Incident Rate ("LTIR") for QES of .0435 over the 15 year period. 17

18 Q. How does this safety record compare to the industry overall?

A. The safety record for energized maintenance and construction at QES compares very favorably with and, in fact, is superior to the industry safety record for all transmission maintenance (both energized and deenergized). Using information provided by our parent company,

- Quanta Services, the overall industry LTIR for transmission
 maintenance over the past 12 years has varied from a high of 3.4 in
 2000 to a low of 1.1 in 2012. These industry LTIR values are available
 from OSHA data.
- 5 Q. Briefly describe the training involved for field staff in 6 energized techniques.

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I am only able to address the Quanta Services training program. One of the main reasons for the exceptional safety record described above is the experience and training of Quanta Services staff. The core group of live-line advisers in QES has a combined total of more than 400 years of energized work experience, starting with the first North American energized reconductor project in 1990 - five miles of 161 kV transmission line in Canada. Their experience is the foundation of the Quanta Services-wide program of energized work procedures and training. The work procedures developed by QES are fully compliant with OSHA 1910.269, Electric Power Transmission and Distribution Work Practices, and many of them have been adopted by the National Electrical Contractors Association ("NECA") and the International Brotherhood of Electrical Workers ("IBEW"). The prerequisite to qualify for Quanta Services' comprehensive program for bare-hand training and certification is journeyman lineman status, preferably with in-depth knowledge and experience in hot stick maintenance of

transmission facilities. Each candidate is interviewed and thoroughly evaluated prior to acceptance in the program. Each candidate receives more than 120 hours of training, which includes class room and field projects to learn and evaluate the theory and practical use of tools on energized circuits. The QES in-house training staff has certified journeymen from Quanta Services' operating units throughout North America to perform live-line, bare-hand work, as well as lineman and operators for use of the robotic arms on distribution and transmission voltages. The Quanta Services' training program meets all accepted industry standards including the U.S. OSHA Safe Work Act (1910.269) and the Work Safe BC (Canada) requirements. The program has been accepted by the NECA Local Line Construction Chapters and IBEW. Since its inception, over 425 Quanta linemen have been certified.

3. Century Aluminum Need for Energized Maintenance

15 Q. Describe the Century Aluminum request.

A. My understanding is that Century Aluminum has requested that Big
Rivers Electric Corporation ("Big Rivers") install a protective relay
scheme to reduce load at the Hawesville Smelter for sudden loss of
certain transmission lines near the Hawesville Smelter. I also
understand that Century Aluminum has requested Big Rivers to
commit to have maintenance performed on these lines using energized

- techniques in order to minimize outages, particularly sustained outages, of these lines. The specific lines at issue are:
- 345 kV Davies to Coleman
- 4 161 kV Davis to Reid
- 161 kV Newtonville to Coleman
- 6 Q. What is the purpose of this request?
- 7 A. Century Aluminum has made this request for live line maintenance to
- 8 alleviate the need to designate the Kenneth C. Coleman Generating
- 9 Station ("Coleman") as a Midcontinent Independent System Operator,
- Inc. ("MISO") System Support Resource ("SSR"), which would require
- the plant to operate as a "must-run" generator.
- 12 Q. What is meant by "Must-Run" and MISO SSR designation?
- 13 A. Must-run means that a power plant must be on-line and generating at
- or above a certain level to maintain required, minimum standards of
- reliability for the operation of the Bulk Electric System ("BES"). The
- MISO SSR designation establishes a unit that must be available for
- MISO to effectively operate the transmission grid within applicable
- reliability standards. Must-run units are included in this designation.
- The process used by MISO to designate a unit as an SSR along with
- other items such as cost recovery for study costs are covered under
- 21 Attachment Y of the MISO FERC approved Open Access Transmission
- 22 Tariff ("OATT").

Q. How is a minimum level of reliability established?

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2 A. Mandatory reliability standards are established by NERC. standards must be followed by entities that own and operate 3 4 equipment that comprises the North American BES and by entities 5 that utilize the North American BES to serve load or trade electricity. In the United States, the Federal Energy Regulatory Commission 6 7 ("FERC") has ultimate responsibility for approving and ensuring performance consistent with these standards. From an operational 8 9 standpoint, minimum levels of reliability are primarily established 10 through NERC's transmission operating procedures, which are 11 mandatory standards adopted by NERC and approved by FERC. This series of standards has the designation of "TOP" in the NERC 12 13 numbering sequence. The TOP standards identify requirements for 14 operating the system within limits, sharing data, establishing operational authority, and taking other actions necessary to ensure the 15 16 reliable operation of the North American BES.

17 Q. Which standards most directly apply to the issues associated with the potential idling of Coleman?

19 A. There are several standards that are applicable to this situation, but a closer look at two of these standards, TOP-004² and TOP-007,³ is

² http://www.nerc.com/_layouts/PrintStandard.aspx?standardnumber=TOP-004-2&title=Transmission Operations&jurisdiction=United States (last visited July 18, 2013).

useful to highlight the issues in this case. TOP-004 states that the transmission operator shall operate within the Interconnection Reliability Operating Limits ("IROLs") and System Operating Limits ("SOLs"). It further requires that the transmission operator shall operate so that the most severe single contingency will not result in instability, uncontrolled separation, or cascading outages. requires that if the system enters an "unknown operating state," as referenced in TOP-004, the situation will be considered an emergency and the transmission operator should return the system to "proven reliable power system limits" within 30 minutes. TOP-007 requires that when a contingency or other event results in an IROL violation, the transmission operator shall return the operation of its transmission system to within IROL limits as soon as possible, but no longer than 30 minutes. The BES is planned and designed so that in most conditions on the BES, the electric system will stay within established IROLs and SOLs while supporting a substantial number of economically driven transactions of electrical energy. Typically, wholesale purchases of electric energy are made of the lowest cost energy available and this energy is moved through the system while transmission operators are able to keep system voltage levels, thermal

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³ http://www.nerc.com/_layouts/PrintStandard.aspx?standardnumber=TOP-007-0&title=Reporting System Operating Limit (SOL) and Interconnection Reliability Operating Limit (IROL) Violations&jurisdiction=United States (last visited July 18, 2013).

operating limits, and transmission corridor loadings at or below the established IROLs and SOLs. In a limited number of cases, however, there is not an ability to import the lowest cost energy and still stay within these limits. In certain situations, running a specific unit may be determined as the only way to maintain the system within the accepted limits while serving all load within the constrained areas — even if that specific unit is more expensive than other options. In such cases, the unit is established as a must-run generator. At MISO, such units are known as SSR units and must go through the SSR process set forth in the MISO OATT Attachment Y-2.

Α.

11 Q. What is meant by the most severe single contingency and how does that impact this situation?

A "contingency" is the loss of equipment from the electric system. An element is lost when it is no longer in an energized state and providing support for the BES. Elements include transmission lines, transformers, generators, buses and other similar equipment. Contingencies are also referred to as an "N-1" condition, where "N" represents the total number of all pieces of equipment on the system and "N-1" represents the loss of any one of those items. When a contingency occurs, the rest of the electric system must support the use of load and generation on the system in the absence of that equipment. For example, if a transmission line is lost, electricity shifts to other

remaining lines on the system. If generation is lost, other generation must make up for the lost power and provide voltage support to maintain the integrity of the system, or load must be curtailed to restore the system to proven reliable power system limits. A single contingency is the loss of one piece of equipment. The most severe single contingency is the loss of the one specific piece of equipment that puts the most stress on the remaining equipment in the system. In the transmission line example, the electricity that shifts to other energized elements on the system may result in loadings that exceed the operating limits of the equipment. For this example, the loss of a specific transmission line that causes the greatest overload on any other transmission line would be considered the most severe single contingency. Contingencies can also impact the voltage of the system and the most severe single contingency could also negatively impact voltage levels. Regardless of the nature of the contingency, the system still should operate within equipment thermal limits and accepted system voltage levels after the contingency occurs. If such limits are identified as an IROL, then TOP-007 requires that even under the most severe single contingency, the system operator must be able to return the system to within the established IROL. If such a situation results in an unknown operating state, then TOP-004 requires that even under the most severe single contingency, the system must be

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able to return to proven reliable power system limits within 30 minutes. In some cases, there may be a limited set of options to manage these overloads — such as either shedding load to reduce flows on the overloaded transmission lines or turning on a limited set of generators that have the ability to "push back" against these overloads and reduce the flows to within accepted limits. If the required unit is not able to be started and loaded as needed in sufficient time to address the overloads, and unless alternative arrangements or actions are not available to address the overload, then the unit will be designated as a must-run generator and kept on-line to support the system in case of specific contingencies.

12 Q. How are these situations impacted by maintenance activities?

A.

Transmission maintenance is typically performed de-energized. This results in taking equipment out of service and creating a clearance zone for the repair crews to perform the maintenance work. From a TOP-004 and TOP-007 perspective, this means that system operators must operate the system without this element during the maintenance activity such that the BES stays within established IROLs and SOLs. Further, with this element out of service, the system must be operated such that even under the most severe single *NEXT* contingency, the transmission operator must return the BES to within the established IROLs as soon as possible and no longer than 30 minutes. Because the

starting point during the line outage is already an N-1 condition, the next contingency is effectively an N-1-1 state – the loss of two pieces of equipment on the system. During de-energized maintenance, mustrun generation requirements may have to be increased or system load either shifted or curtailed to ensure that the system is operated such that it satisfies the TOP-004 and TOP-007 standards.

A.

7 Q. How do the TOP-004 and TOP-007 requirements relate to operation of Coleman?

It is my understanding that, while Century Aluminum is purchasing electricity from Kenergy under its current contract, Big Rivers, as the wholesale supplier to Kenergy, relies on Coleman to supply energy to Kenergy and, in turn, to Century. With the expiration of that contract, Coleman may not be needed for energy and capacity. Accordingly, Big Rivers notified MISO that Big Rivers intends to suspend operation of Coleman. Big Rivers' notification triggered a MISO review to determine whether Coleman may be needed for reliability reasons and, thus, be designated as an SSR. MISO is likely to determine that, in the absence of an agreed upon and implemented mitigation plan, Coleman still needs to be on-line to satisfy NERC TOP standards when Century Aluminum is operating the Hawesville Smelter at full load. I have not received MISO's final Attachment Y report as of the date of

- this testimony. If and when I receive MISO's final Attachment Y report, I will update my testimony as necessary.
- Q. How could the use of energized maintenance techniques
 alleviate the need for SSR status for Coleman?

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A.

The request to use energized maintenance techniques should be considered as part of a package of actions that constitute the mitigation plan that would alleviate the need for SSR status for Coleman. It is my understanding that the mitigation plan currently being discussed includes Century's installation of capacitors at the Hawesville Smelter, the establishment of a protective relay scheme to automatically reduce load at the Century Aluminum facility for loss of any of the three lines identified above and the use of energized maintenance techniques when maintenance is performed on those facilities. As part of the mitigation plan, energized maintenance would be used, when possible, to avoid creating contingencies on the system that may require curtailment of the Century load below desired production levels. The use of energized maintenance techniques will keep the equipment fully operational during maintenance and would establish a more 'robust' operating point during system operations. In other words, with the use of energized maintenance, the operating state of the system is "N" and not "N-1" during the maintenance

- 1 period. The effect, obviously, is that the next contingency would then
- be N-1 instead of N-1-1.
- 3 Q. Could the use of energized maintenance techniques, combined
- with other measures, satisfy NERC reliability standards with
- 5 Coleman operation suspended?
- 6 A. Yes. Based upon the information provided to me by Century
- Aluminum, in my opinion a robust mitigation plan including the use of
- 8 energized maintenance, combined with capacitors and protective relay
- 9 arrangements, would alleviate the need to run Coleman and still
- provide a reasonable economic opportunity to maintain operations at
- the Hawesville Smelter, and NERC reliability standards will be
- 12 satisfied.
- 13 Q. Can you cite examples where energized maintenance has been
- 14 approved by regional operators such as MISO?
- 15 A. Yes, there are two well publicized examples that involved regional
- operators in the decision to utilize energized maintenance techniques
- on major transmission maintenance projects. The first example is the
- 18 345 kV LaCygne to Stillwell project. This project was performed in
- 19 2003 and involved reconductoring the existing 345 kV LaCygne to
- 20 Stillwell line while the line was energized. The need to do this project
- energized was created by the difficulty in getting Southwest Power
- Pool ("SPP") approval for an extended outage of the line to do the

reconductoring due to extensive congestion in the area. Kansas City Power & Light ("KCPL") worked with SPP and its members to get agreement to perform the reconductoring energized and to recover the extra cost through cost-sharing by the SPP members. The project was completed ahead of schedule and without incident. The project was documented in an article in the September 2003 issue of Transmission and Distribution World magazine. The second example is the on-going project by AEP to reinforce the transmission grid to the Lower Rio Grande Valley in Texas. That portion of the system is served by two single-circuit 345 kV lines. Load growth and generation retirements have put strain on those lines and a plan was developed by AEP which was approved by ERCOT to improve access into this portion of their Due to difficulties in scheduling outages for a needed system. reconductor that was part of that plan, ERCOT granted approval to perform the reconductor energized. This project was documented in the May 2013 issue of Transmission and Distribution World magazine. Are you familiar with any other situations similar to the

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- 17 Q. situation involving Century Aluminum? 18
- 19 A. Rio Tinto Alcan's smelting operation in Kitimat, British Yes. 20 Columbia uses energized maintenance practices to maintain the transmission lines that feed their smelting facilities. 21 22 Contractors, another Quanta Services company, provides energized

- maintenance for Rio Tinto through an arrangement that has been in place for about 5 years. During that time, Allteck has used energized maintenance techniques safely and successfully for replacing damaged insulators on those lines.
- What objections to energized maintenance are typically raised, and what is your response to these objections?

A.

The objections to energized maintenance practices are usually concerns over safety and uncertainty on cost recovery of the extra expense. With respect to safety, those concerns are addressed by engaging highly qualified, well trained, experienced contractors that understand the technical aspects of energized projects and have developed detailed work practices and acquired appropriate, well maintained tools to address the working conditions on energized equipment. With respect to cost recovery, it is a legitimate concern. Energized maintenance techniques are typically more expensive than de-energized techniques. The beneficiaries of energized construction are users of the electric system and market participants who would avoid having to pay congestion rents related to constraints created during maintenance outages. However, in today's markets, there is no clearly established method to align the extra cost of energized maintenance with those

who benefit from it. While certain project exceptions exist,⁴ usually the extra cost burden falls on the transmission owner. In such cases, the transmission owner will often make the economic decision to use the practice that minimizes the costs to the transmission owner — even if the incremental cost of performing the work energized is substantially less than the energy cost savings in the impacted energy market that would have resulted from performing the work energized. It is my opinion that once cost allocation methods recognize the value of energized maintenance practices in reducing congestion in energy markets, then energized maintenance techniques will become more widely utilized than they are today.

- 12 Q. Do any of these potential objections apply to Century's 13 proposal for energized maintenance?
 - A. Based upon my current understanding of the situation no, these concerns should not apply. If Big Rivers utilizes experienced contractors with well trained staff in energized work practices who use appropriate, well maintained tools and have extensive energized project experience, they will have acted prudently to address safety concerns. Also, Century has indicated they will cover the extra cost of performing maintenance energized versus de-energized. Therefore,

⁴ In the LaCygne to Stillwell reconductor example quoted above, SPP and its members recognized the value of performing the project live and agreed to recover the extra costs across the membership.

- there should be no cost recovery issue for Big Rivers in dealing with
- 2 the extra cost of energized maintenance techniques.
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.

JOINT APPLICATION OF KENERGY CORP. AND BIG RIVERS ELECTRIC CORPORATION FOR APPROVAL OF CONTRACTS AND FOR A DECLARATORY ORDER CASE NO. 2013-00221

VERIFICATION

I, Donald J. Morrow, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that such Direct Testimony is true and accurate to the best of my knowledge, information, and belief formed after a reasonable inquiry.

Donald J. Morrow

STATE OF NORTH CAROLINA)
COUNTY OF WAKE)

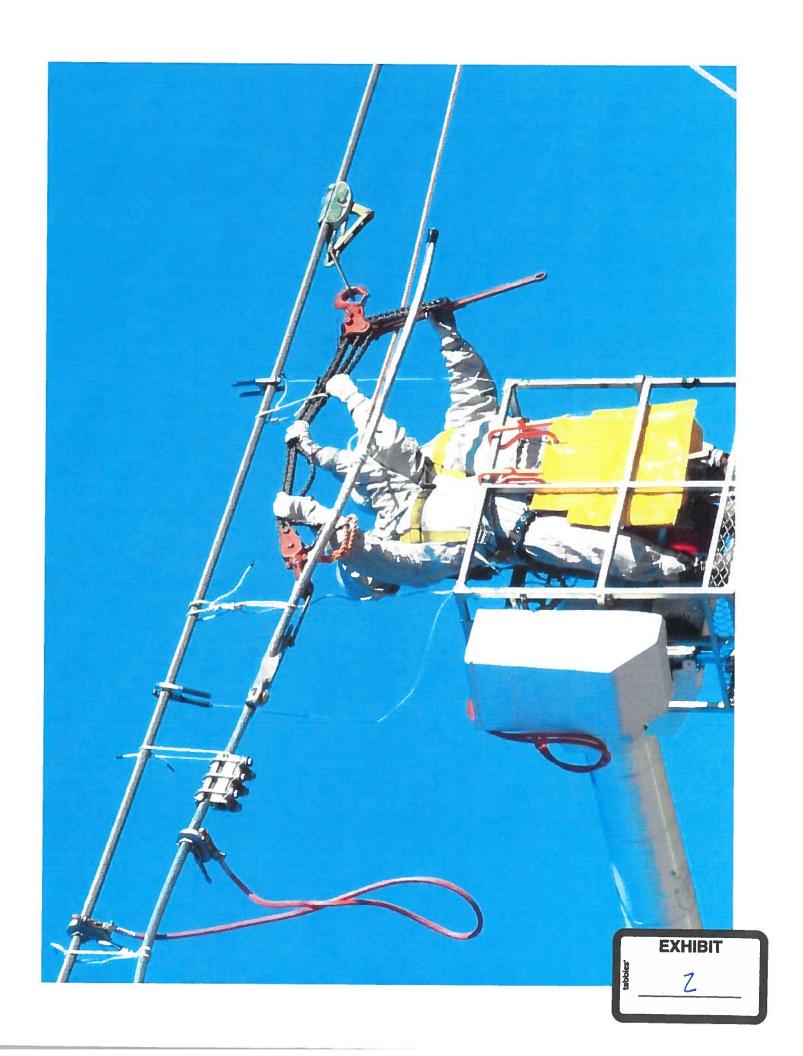
SUBSCRIBED AND SWORN TO before me by Donald J. Morrow on this the 17th day of July, 2013.

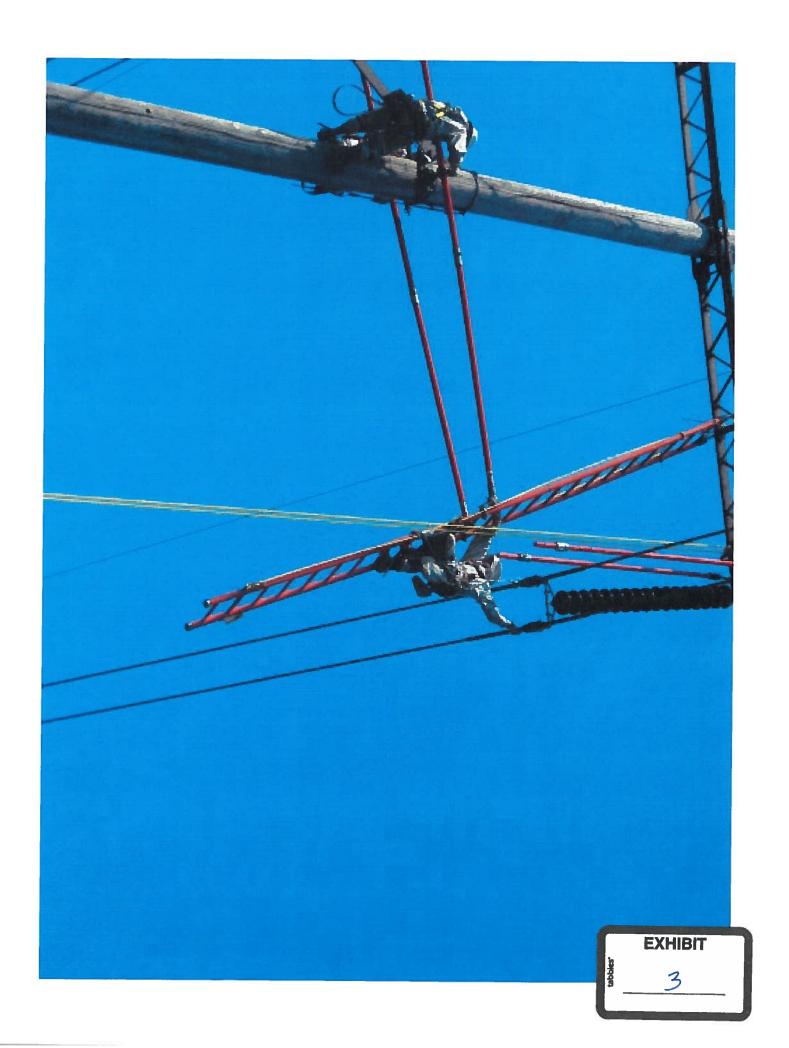
Notary Public

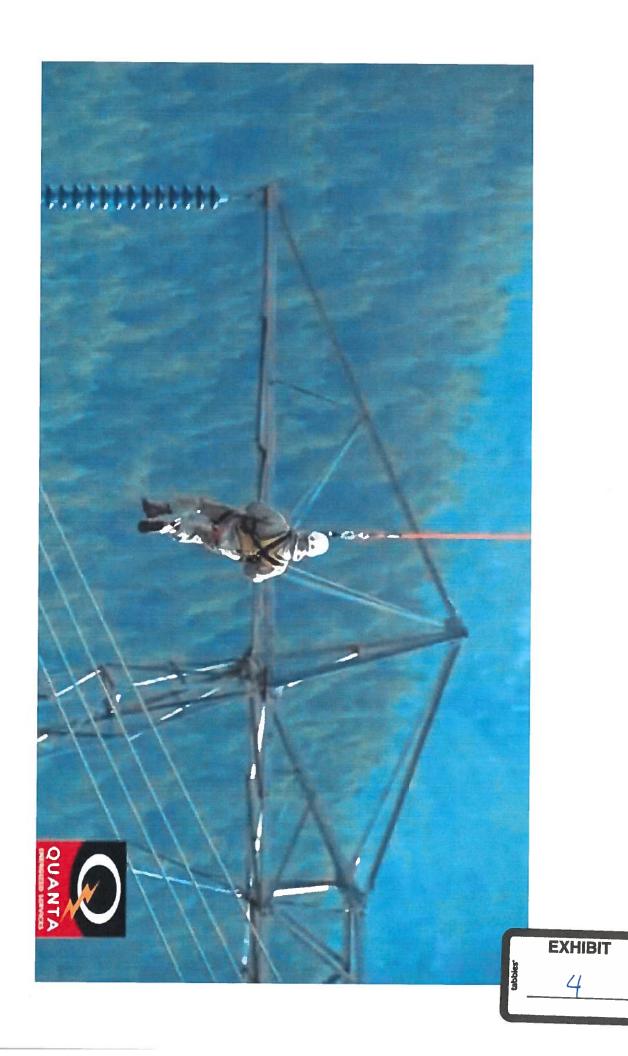
My Commission Expires 4-22 - 2017

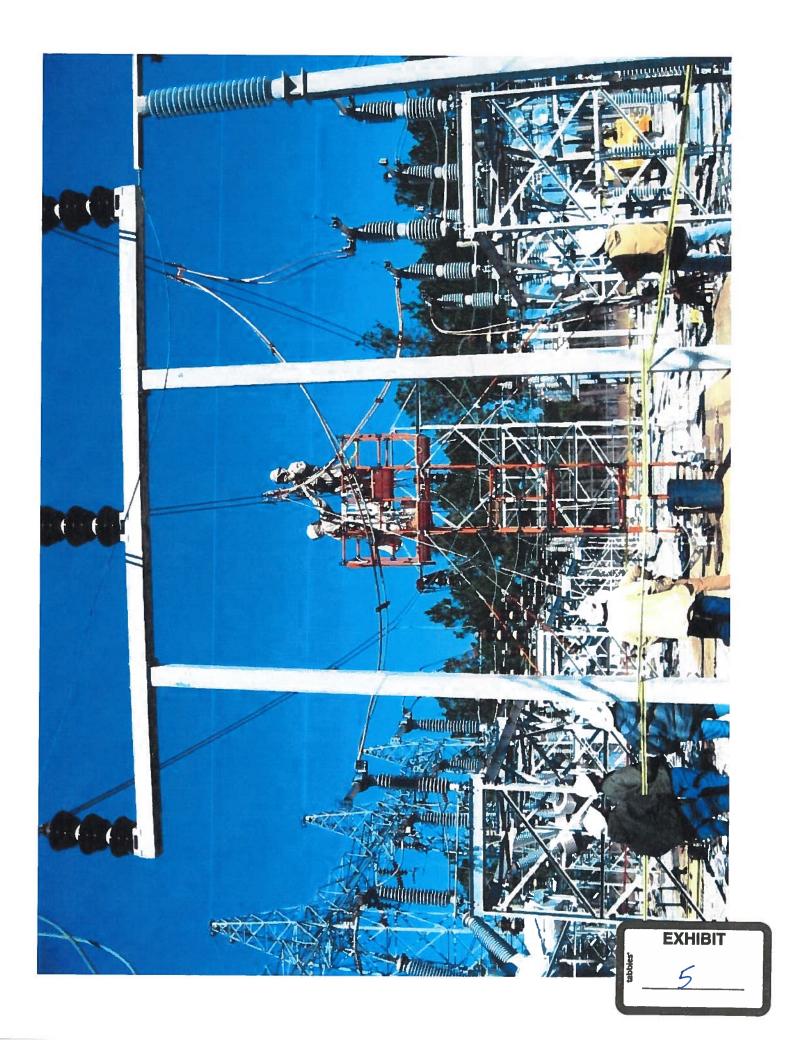
SHEILA S. MOORE NOTARY PUBLIC WAKE COUNTY, N.C. My Commission Expires 4-22-2017.

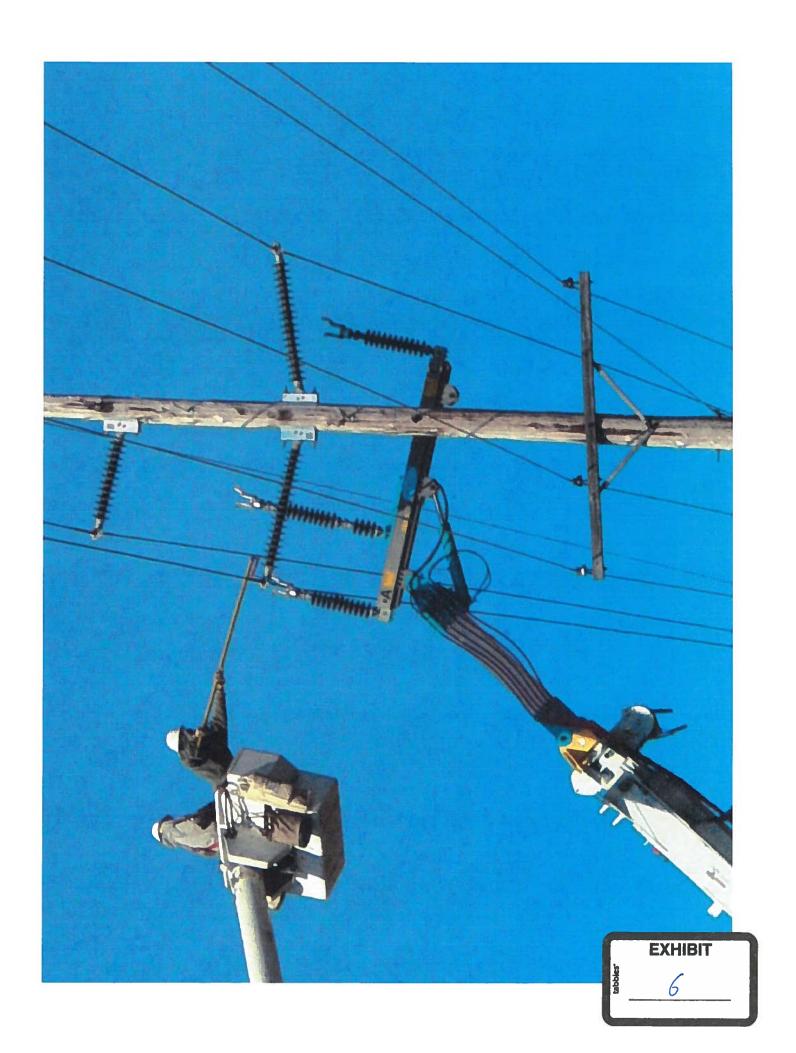














JUL 19 2013

PUBLIC SERVICE COMMISSION

COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION OF KENTUCKY

In the Matter of:

Joint Application of Kenergy Corp.)	
and Big Rivers Electric Corporation)	
for Approval of Contracts and for)	Case No. 2013-00221
A Declaratory Order)	

DIRECT TESTIMONY

 \mathbf{OF}

SEAN BYRNE PLANT MANAGER – HAWESVILLE SMELTER

ON BEHALF OF

CENTURY ALUMINUM OF KENTUCKY GENERAL PARTNERSHIP

FILED: July 19, 2013

2 3 4		OF SEAN BYRNE
5	Q.	Please state your name, business address, and position.
6	A.	My name is Sean Byrne. I am employed by Century Aluminum of
7		Kentucky General Partnership ("Century") as Plant Manager for the
8		Hawesville, Kentucky Smelter ("Hawesville Smelter"). My business
9		address is: 1627 State Hwy 271 N, Hawesville, KY 42348. I have held
10		this position since November 2012. Prior to that, I was the
11		Manufacturing Manager for the Hawesville Smelter. Prior to coming
12		to work for Century, I was employed by Alcoa for 8 years and Toyota
13		for 13 years.
14	Q.	What is the purpose of your testimony?
15	A.	The purpose of my testimony is to provide an overview of the
16		Hawesville Smelter; discuss the economic impact of the Hawesville
17		Smelter on the region and the Commonwealth; explain the importance
18		to the Hawesville Smelter of the power procurement and supply
19		transactions at issue in this case (the "Century Transaction"); and
20		explain the critical importance of Commission approval of the Century
21		Transaction, without material changes, on or before August 19, 2013.
22	Q.	Please provide a brief overview of the Hawesville Smelter.
23	A.	The Hawesville Smelter is Century's largest U.S. plant, with a rated
24		production capacity of 244,000 metric tons per year. The Hawesville

Smelter is the only producer of high-purity aluminum in North America. Four of the Hawesville Smelter's five potlines are specially configured and operated to produce high-purity primary aluminum and those potlines have an annual rated production capacity of approximately 195,000 metric tons per year. The average purity level of primary aluminum produced by these potlines is 99.9 percent. compared to standard-purity aluminum, which is approximately 99.7 Aluminum from the Hawesville Smelter supplies the percent. electrical conductor, remelt ingot and high-purity ingot markets, as well as the defense and aerospace industries. A large portion of the Hawesville Smelter's specially configured facility provides the highconductivity metal required by the Hawesville Smelter's largest customer, Southwire, for its electrical wire, cable and certain aerospace products. The high-purity product from the Hawesville Smelter also supports the United States' national security efforts and is used in defense applications such as the F-16 and naval war vessels. The product is also used in the manufacture of Boeing 747 airplanes and in the International Space Station.

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- Q. What are the economic benefits provided by continued operation of the Hawesville Smelter?
- A. The Hawesville Smelter provides significant economic benefits.

 Century has 671 employees at the smelter. The average wages and

benefits for our employees is over \$90,000/year. A December 2011 independent study, which I am attaching as Exhibit 1, concluded that the total annual direct and indirect wages were \$94.7 million. In addition, Century pays \$850,000/year in property taxes and contributes directly and indirectly almost \$1.5 million in local taxes to Hancock County. The total economic impact of Century's operations is almost \$840 million/year. The two aluminum smelters in Kentucky the Hawesville Smelter and the smelter in Sebree, Kentucky that Century recently purchased from Rio Tinto Alcan - together make Kentucky the #1 state in the country in terms of aluminum production. Aluminum is important to Kentucky manufacturing and, in particular, to the auto industry. In addition, the Southwire Cable plant, which is adjacent to the Hawesville Smelter and employs almost 400, takes metal directly from the Hawesville Smelter and is dependent on the continued operation of the Hawesville Smelter. I am attaching as Exhibit 2 a letter dated June 26, 2012, from Southwire to Governor Beshear, explaining the benefits for continued aluminum manufacturing in Kentucky.

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19 Q. How important are electricity costs to the operation of the 20 Hawesville Smelter?

A. Electricity costs are the largest production cost at the Hawesville Smelter, representing approximately 40% of the cost to manufacture

- aluminum. The Hawesville Smelter uses about 345 million KWh per month or as much as about 265,000 homes. The Hawesville Smelter's electricity bill is approximately \$17 million a month at the current power rate.
- How do the Hawesville Smelter's current electricity costs compare to electricity costs for other smelters against which the Hawesville Smelter competes?

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A.

At the outset, I must make clear that the Hawesville Smelter faces significant and persistent global competition. Our product aluminum — is a commodity that is traded in world-wide markets. Therefore, the Hawesville Smelter has no ability to raise the price for its product. To be competitive, the Hawesville Smelter must manage its production costs. The primary raw material - alumina - is also a commodity traded on world-wide markets. Even after reducing all other non-power costs, the Hawesville Smelter cannot survive at the current power prices. The Hawesville Smelter's current average rate is about \$49/MWh and, even before Century gave its notice of termination, was projected to increase in the near-term to approximately \$60/MWh. A \$60/MWh power rate is about 80% higher than the world average power rate to aluminum smelters and 30% higher than the rate paid by other aluminum smelters in the United States. After exhausting other efforts at rate relief, the Hawesville

Smelter had no choice but to give notice on August 20, 2012 to terminate its power contract effective August 20, 2013 due to high power costs. As explained in Mr. Early's testimony, Century continued to pursue options, legislatively and otherwise, in an effort to continue production at the Hawesville Smelter beyond August 19, 2013. Fortunately, those additional efforts resulted in the Century Transaction. This electric service arrangement will provide the Hawesville Smelter an opportunity to purchase power at prices that, at current levels, will be capable of sustaining operations at the Hawesville Smelter for the foreseeable future, provided Century is allowed to deliver sufficient power to serve its entire load. Current prices for electricity in the competitive market are about 30% lower than the power rates that the smelters pay today.

- What will happen if the Commission either materially modifies the Century Transaction adversely, or rejects the Century Transaction?
- I would prefer not to have to be this direct, but operating under the
 Century Transaction as it has been submitted to the Commission or
 closing the Hawesville Smelter are the only two options remaining for
 Century. To be absolutely clear, I want to emphasize that there will be
 no second chance for the Hawesville Smelter. If the Century
 Transaction is not approved, the Hawesville Smelter will cease

operations on August 20, 2013 and, once operations cease, the Hawesville Smelter will, very likely, never reopen. Century's employees will lose their jobs causing an immediate impact on their families, the communities in which they live, and the economy in western Kentucky. The United Steelworkers ("USW"), which represents more than 500 employees at the Hawesville Smelter understands the critical need for timely Commission approval of the Century Transaction. I am attaching as Exhibit 3 a letter from the USW expressing its and the AFL-CIO's full support for prompt Commission approval of the Century Transactions as necessary for the continued employment of its members.

A.

12 Q. Can you explain why the August 19, 2013 deadline for 13 Commission approval is so critical?

While aluminum smelters can sustain limited-duration curtailments, any shut-down lasting more than 3 hours would cause the molten aluminum to harden in the smelter's potlines. Once the aluminum hardens or "freezes," a substantial capital investment must occur to return the potlines to full operation. Century estimates that, if the Hawesville Smelter ceases operations, an investment of nearly \$100 million would be required to restart the plant. In a globally competitive industry where margins are extremely thin, a capital investment of this magnitude is not recoverable. Therefore, the

- 1 practical economic reality is that, if operations cease at the Hawesville
- 2 Smelter, it will, very likely, never reopen.
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.

JOINT APPLICATION OF KENERGY CORP. AND BIG RIVERS ELECTRIC CORPORATION FOR APPROVAL OF CONTRACTS AND FOR A DECLARATORY ORDER CASE NO. 2013-00221

VERIFICATION

I, Sean Byrne, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that such Direct Testimony is true and accurate to the best of my knowledge, information, and belief formed after a reasonable inquiry.

Sean Byrne

COMMONWEALTH OF KENTUCKY)
COUNTY OF HANCOCK)

SUBSCRIBED AND SWORN TO before me by Sean Byrne on this the day of July, 2013.

Notary Public, Ky. State at Large

My Commission Expires 1-22-2014

Economic Impact Analysis

Prepared for

| Century Aluminum

Economic Impact Analysis
of the Operations of Century Aluminum
on the Hancock County Economy

December 2011







Economic Impact Analysis: Century Aluminum

Introduction

Younger Associates was retained to conduct an economic impact analysis of the current operations of Century Aluminum located in Hawesville, Hancock County, Kentucky.

Younger Associates is a private market research and economic development consulting firm located in Jackson, Tennessee. The company has been performing economic impact analyses for public and private entities since 1990.

Younger Associates' economic impact calculation methodology has been applied in hundreds of projects across the United States over the past 20 years. The firm's methodology is recognized by the International Economic Development Council and utilized in courses by the Economic Development Institute. Over the years, the Younger Associates' approach has proven to be highly accurate although slightly conservative in projecting tax revenue generation.

Scope and Purpose of Study

This study is designed to quantify the impact of Century Aluminum's operations in Hancock County Kentucky. In this study, economic impact is measured in terms of dollar value of total economic output, jobs, wages and local tax revenues generated as a result of the business activities related to Century Aluminum's operations.

From this study, one can gain a systematic understanding of the dollar and employment economic impact that Century Aluminum's operations and investments have upon the local economy.

The purpose of this study is to provide local policy makers with an understanding of the economic significance of Century Aluminum's operations. This analysis measures the overall impact of current operations in Cheatham County.

Methodology

The economic impact calculations in this study were generated using an economic model based on regional economic data and regional input-output multipliers (RIMS II) from the U.S. Bureau of Economic Analysis. The RIMS II multipliers are developed based on historic economic activity generated at the county level for 406 industry sectors. RIMS II provides six types of multipliers for each industry sector: final-demand multipliers for output, earnings, employment and value added; and direct-effect multipliers for earnings and employment.

The RIMS II multipliers account for inter-industry relationships within regions comprised of one or more counties. They are widely used in both the public and private sectors. They were originally developed to estimate the regional impacts of military base closings and airport construction. The multipliers eliminate the need for surveys, which can introduce bias into the data.

Primary data regarding employment, facilities, operations and expenditures was provided by Century Aluminum. The specific information provided includes current annual operating revenues, capital investments, number of employees and wages paid.

Additional secondary data was collected by Younger Associates for this analysis from the U.S. Department of Labor, Bureau of Labor Statistics, the U.S. Bureau of Economic Analysis, the U.S. Department of Revenue and the State of Kentucky Departments of Revenue and Workforce Development. Proprietary licensed data from Claritas was utilized in this study to support the data collected from other sources.

Impact Definitions:

Annual Economic Impact – the total dollar value of change in output from all industries, within the local economy, that results from \$1 of change in output from Century Aluminum

Indirect Jobs – the number of jobs in all industries in the local economy other than Century Aluminum and its suppliers that are supported by ongoing operations and employees. This could include jobs (or hours of work which comprise portions of jobs) of vendors, business services, retail, personal services, transportation and all other industries.

Findings: Economic Impact of Century Aluminum Operations in Hancock County

Annual Economic Impact

Economic Impact is the total change in output by all industries as a result of Century Aluminum's operations. In addition to the daily operations of Century Aluminum, there are other related activities that generate impact on the region.

Century Aluminum has a projected annual operating budget of \$613.6 million. Their operations generate an economic impact of \$836.8 million that flow through the Hancock County economy annually.

Each year, Century Aluminum also makes significant capital investments in their facility and property. In this analysis, an average of the annual capital investments over a three-year period was used to determine the typical impact of Century Aluminum capital investments per year. The annual average economic impact generated from these improvements is \$1.6 million.

The combined impact on the Hancock County economy from Century Aluminum's operation is \$838.5 million annually. The chart below shows the impact of the operations on the Hancock County economy.

	Economic Impact
Operations	\$836,831,626
Capital Spending	\$1,635,210
Total Economic Impact	\$838,466,836

The total economic impact includes wages paid to direct and indirect jobs supported by their operations, local spending, capital investments and taxes generated. Each of these are areas are examined in further detail as a part of this study. However, it should be noted, while they are examined separately, they are already included in the total economic impact of Century Aluminum.

Job Creation and Wage Impact

Century Aluminum directly employs 771 workers at their Hawesville, Kentucky facility, which houses smelting, rolling and reduction operations. Much of the economic impact of Century Aluminum on Hancock County is generated by the direct payment of wages to employees and the jobs and wages that are created by both company spending and employee spending.

Across all industries, another 474 workers are employed in Hancock County due to the economic activity related to the ongoing operations and the annual capital investments of Century Aluminum. These indirect jobs include jobs that exist throughout the local economy at companies that supply products and services to Century Aluminum, as well as at companies, such as retailers and personal service providers, that support consumer spending by Century Aluminum employees.

The annual wages paid to the total 1,245 workers (direct and indirect) is projected to be \$94.9 million. The table below summarizes the direct and indirect jobs supported and direct and indirect wages in the local economy from the ongoing operations of Century Aluminum.

	Operations	Capital Spending	Total
Direct Jobs	771	0	771
Indirect Jobs	470	4	474
Total Jobs	1,241	4	1,245
Direct Wages & Benefits	\$68,171,324	0	\$68,171,324
Indirect Wages	\$26,531,901	\$233,662	\$26,765,563
Total Wages	\$94,703,225	\$233,662	\$94,936,887

Local Tax Revenues

Tax revenues examined in this study include local property taxes paid directly by Century Aluminum, local property taxes generated indirectly by company operations and local sales tax by employee spending. Local occupational taxes that are generated by wages paid to Century Aluminum employees were also examined. State and federal taxes are not included in this study.

Local property taxes paid directly by Century Aluminum during the most recent fiscal year total \$825,000. In addition, local tax revenues realized by Hancock County, generated indirectly by the operations of Century Aluminum, are \$1.5 million, bringing the total local tax revenue impact to \$2.3 million annually.

Consumer Spending

The consumer expenditures generated as a result of Century Aluminum's economic activity is also examined in this study. Spending is identified by major retail and service categories, which totals \$71.4 million annually in Hancock County. A complete breakdown by category for Hancock County is included in this report.

Other Local Factors

While the overall economic impact of Century Aluminum's operations includes the direct and indirect wages, taxes and consumer spending, it is important to note some other local factors included within the total impact. Century Aluminum spends \$35,000 with the City of Hawesville for its water and sewer services. Other utilities, such as electricity and natural gas, paid to regional sources, total \$220 million annually. The consumption of utilities and the rates paid by Century Aluminum help to offset the rates to residential customers.

Century Aluminum also impacts the local economy by contributing to local charities and non-profit organizations that provide essential services to the community. Annually, Century Aluminum contributes over \$20,000 to non-profit and charitable organizations in Hancock County.

Century Aluminum Hawesville, Hancock County, KY

Economic Impact from Operations

Operations Impact	Total			
Total Operating Budget	\$	613,647,889		
Final Demand Output Multiplier ¹		1.3637		
Total Economic Impact	\$	836,831,626		

Century Aluminum Hawesville, Hancock County, KY

Economic Impact from Operations

Wage Impact	Total
Employment, Direct	771
Wages & Benefits, Direct ²	68,171,324
Direct Effect Employment Multiplier ³	1.6091
Employment, Indirect	470
Total Employment	1,241
Hancock County Annual Average Wage⁴	\$ 56,497
Wages, Indirect	\$ 26,531,901
Total Wages	\$ 94,703,225
Hancock County Occupational Tax from Direct Wages ²	\$ 681,765
Hancock County Occupational Tax from Indirect Wages (1.25%)	\$ 331,649
Total Occupational Tax	\$ 1,013,414
Hancock County Property Tax - Indirect ⁵	\$ 475,884
Total Local Taxes	\$ 1,489,298

Century Aluminum Hawesville, Hancock County, KY

Economic Impact from Capital Investment

		2009	2010	YTD 2011	nree-Year Average
Total Capital Investment	\$	1,281,000	\$ 707,209	\$ 2,557,655	\$ 1,515,288
Building And Site Work	\$	101,000	\$ 227,496	\$ 1,049,492	\$ 459,329
Final Demand Output Multiplier - Construction ⁶		1.1151	1.1151	1.1151	
Economic Impact	\$	112,625	\$ 253,681	\$ 1,170,289	\$ 512,198
Equipment Purchase/Set-up	\$	1,180,000	\$ 479,713	\$ 1,508,163	\$ 1,055,959
Final Demand Output Multiplier - Wholesale Trade ⁷		1.0635	1.0635	1.0635	
Economic Impact	\$	1,254,930	\$ 510,175	\$ 1,603,931	\$ 1,123,012
Total Economic Impact	\$	1,367,555	\$ 763,856	\$ 2,774,220	\$ 1,635,210
Final Demand Employment Multiplier - Construction ⁸					4.9596
Jobs Supported From Construction/Improvements	i				2
Final Demand Employment Multiplier - Wholesale Tra	de ⁹				1.7593
Jobs Supported from Equipment Purchase/Set-Up					2
Total Jobs Supported Annually from Capital Invest	mer	nt			4
Hancock County Annual Average Wage⁴					\$ 56,497
Wages, Indirect					\$ 233,662
Hancock County Occupation Tax (1.25%)					\$ 2,921
Hancock County Property Tax - Indirect⁵					\$ 2,553

Hancock County, KY Consumer Spending¹⁰ from Wages

Spending Category		Total
Total Wages		\$ 94,936,887
After taxes & savings:		\$ 71,392,539
	Annual %	
Housing/Shelter	18.4%	\$ 13,136,227
Transportation (vehicle, gas, maintenance)	17.2%	\$ 12,279,517
Personal Insurance	10.8%	\$ 7,710,394
Utilities	8.7%	\$ 6,211,151
Groceries	7.5%	\$ 5,354,440
Health Care	6.9%	\$ 4,926,085
Entertainment	5.3%	\$ 3,783,805
Restaurants	5.1%	\$ 3,641,019
Charity	3.7%	\$ 2,641,524
Housekeeping Supplies/Services	3.5%	\$ 2,498,739
Apparel	3.4%	\$ 2,427,346
Household Furnishings/Equipment	3.2%	\$ 2,284,561
Education/Reading	1.8%	\$ 1,285,066
Miscellaneous	1.6%	\$ 1,142,281
Alcohol/Tobacco	1.6%	\$ 1,142,281
Personal Care Products/Services	1.3%	\$ 928,103
	100.0%	\$ 71,392,539

Century Aluminum Hawesville, Hancock County, KY Economic Impact

Local Factors to Be Considered Annual Local Property Taxes paid to City of Hawesville/Hancock County \$ 825,000 Utilities and Utility Fees Paid to City of Hawesville/Hancock County \$ 35,000

\$

20,000

Local Donations to Charitable Organizations

Notes for Century Aluminum Economic Impact Analysis:

- 1. U.S. Bureau of Economic Analysis, RIMS II final-demand output multiplier for Hancock County, Kentucky for alumina refining and primary aluminum production.
- 2. Wage and occupational tax data provided by Century Aluminum.
- 3. U.S. Bureau of Economic Analysis, RIMS II, aggregate direct effect employment multiplier for Hancock County, KY: number of indirect jobs created per direct job multiplier for alumina refining and primary aluminum production.
- 4. U.S. Department of Labor, Bureau of Labor Statistics, Annual Average Wage/Salary for all industries in Hancock County, 2010 plus an assumed 3.5% average wage increase for 2011.
- 5. Based upon U.S. Census. Bureau Data historical trend data for new property value created within Hancock County per each new job created in the local workforce. The new property value created may represent new single-family homes, new rental property, commercial property, or expansions or improvements to existing property. Although commercial property value is included, the residential rate of assessment is used as a conservative measure. Tax revenue calculated based upon the Hancock County tax rate of \$0.007545. For the purpose of this analysis the property tax rates for the cities of Hawesville or Lewisport were not considered.
- U.S. Bureau of Economic Analysis, RIMS II final-demand output multiplier for Hancock County, Kentucky for construction.
- 7. U.S. Bureau of Economic Analysis, RIMS II final-demand output multiplier for Hancock County, Kentucky for wholesale trade.
- 8. U.S. Bureau of Economic Analysis, RIMS II final demand employment multiplier for Hancock County, Kentucky number of indirect jobs created per million dollar of output of construction.
- 9. U.S. Bureau of Economic Analysis, RIMS II final demand employment multiplier for Hancock County, Kentucky number of indirect jobs created per million dollar of output of wholesale trade.
- 10. Consumer expenditure projections are based upon the U.S. Department of Labor Bureau of Labor and Statistics 2010 Annual Consumer Expenditure Survey, Southern United States.

^{*}All calculations are in 2011 constant dollars.

Southwire Company One Southwire Drive Carrollton, GA 30119 Tel. (770) 832-4499 Fax (770) 832-5560 www.southwire.com



June 26, 2012

VIA FEDERAL EXPRESS

Governor Steve Beshear 700 Capitol Avenue, Suite 100 Frankfort, Kentucky 40601

Re: Century Aluminum

Dear Governor Beshear:

As you may know, Southwire Company ("Southwire") is a leading North American supplier of electrical power cables to investor-owned utilities, municipalities, co-ops, electrical distributors, and large box retailers. Although Southwire is headquartered in Carrollton, Georgia, the company maintains and operates significant assets in Hawesville, Kentucky.

Southwire currently employs 396 workers at its Hawesville facility, which covers 410,000 square feet of manufacturing floor space. Included within this space are three aluminum rod mills (the "Kentucky Rod Mills"), a cable plant, and an aluminum strip plant.

Our understanding is that Century Aluminum Kentucky ("Century") has contacted you to express concern regarding the cost of electricity at Century's Hawesville aluminum smelting plant (the "Century Smelter"). Because Southwire was a joint partner at the Century Smelter from 1969 to 1990, and 100% owner of the Century Smelter between 1990 and 2000, we understand the sensitivity and importance of competitively priced electricity to help maintain the sustainable operation of the Century Smelter. Currently, Southwire has a multi-year molten (liquid) aluminum supply contract with Century pursuant to which Century supplies to Southwire the majority of the primary aluminum that Southwire requires to operate the Kentucky Rod Mills.

It is important to note that over 95% of the world's aluminum rod mills are located within close proximity of aluminum smelters where molten primary aluminum can be transferred from the smelter to the rod mills with relative ease and safety. This ready availability of molten aluminum benefits both smelters and rod mills. It is in Southwire's best interests for Century to maintain a viable and sustainable aluminum smelter, because the Century Smelter enables Southwire to obtain the molten aluminum necessary for Southwire to operate the Kentucky Rod Mills.



Southwire's Kentucky Rod Mills were designed and built with the expectation that an adjacent aluminum smelter would be present. If the Century Smelter's supply of molten aluminum were discontinued, Southwire itself would be forced to melt solid primary aluminum in order to maintain production at its Kentucky Rod Mills. This would, in effect, increase Southwire's cost to produce aluminum rod and effectively negate the benefits of locating and operating our Kentucky Rod Mills in Hawesville.

Southwire supports any efforts that can be implemented to provide Century with electricity rates that will enable Century to continue long-term operations at the Smelter and compete effectively with other aluminum smelters, not only in North America but also around the world. Further, Century's continued supply of molten aluminum to Southwire's Kentucky Rod Mills will help Southwire continue to produce at Hawesville while remaining competitive in global electrical wire and cable markets.

Southwire sincerely appreciates your time and your attention to this important matter.

Very truly yours,

SOUTHWIRE COMPANY

Jeffrey D. Herrin

Executive Vice President, Operations

UNITED STEELWORKERS



UNITY AND STRENGTH FOR WORKERS

District 8

Ernest R. "Billy" Thompson
District Director
Alan Sampson
Assistant to the Director

July 17, 2013

Mr. Sean Byrne Plant Manager Century Aluminum 1627 State Hwy 271 N Hawesville, KY 42348

Subject: USW Support for Century Transaction

Dear Mr. Byrne:

EXHIBIT

Separate Sep

As you know, I serve as the Director of District 8 of the United Steelworkers ("USW"), which represents more than 500 employees at Century Aluminum's Hawesville, Kentucky Smelter. These employees live in several Kentucky counties, including in Hancock County where the Hawesville Smelter is located. The Hawesville Smelter provides jobs that allow our members to buy homes, raise their families, and send their kids to college. There are not many opportunities for these types of jobs in western Kentucky. The USW knows full well that if the Hawesville Smelter is forced to shut down, these jobs will be leaving Kentucky and will very likely not return.

While the Hawesville Smelter continues to operate, on April 16, 2013 Century issued a conditional notice to employees of Century's intent to cease plant operations on August 20, 2013 if the plant cannot secure a competitively priced power contract. The announcement was made pursuant to the federal Worker Adjustment and Retraining Notification Act ("WARN"). The company also gave conditional notice to terminate its supply contract with its largest customer, the Southwire Company, given the potential plant closure effective August 20.

While I am not familiar with every detail in the competitively priced power transaction that has been presented to the Kentucky Public Service Commission for review and approval, I understand that the transaction will enable the Hawesville Smelter to obtain market-priced electricity at a cost that is substantially lower than what it is paying under its current contract. I also understand that the lower power prices under the transaction are absolutely necessary for continued operations at the Hawesville Smelter and the continued employment of over 500 USW members. My understanding is that if the Commission approves the proposed transaction, Century will withdraw the WARN notice and will continue to operate the Hawesville Smelter.

The USW and the AFL-CIO fully support the proposed transaction that is pending before the Commission, which is necessary to maintain operations and continued employment at the Hawesville Smelter. The USW and AFL-CIO also fully support and appreciate Century's efforts to obtain Commission approval of the transaction, without modification, in sufficient time to avoid the shutdown of the Hawesville Smelter that will otherwise occur on August 20, 2013.

If you have any questions or need additional information, please contact me at your convenience.

Sincerely,

Ernest R. "Billy" Thompson

Towest R. Shomps

Director, District 8 United Steelworkers



JUL 19 2013

COMMONWEALTH OF KENTUCKY COMMISSION BEFORE THE PUBLIC SERVICE COMMISSION OF KENTUCKY

In the Matter of:		
Joint Application of Kenergy Corp.)	
and Big Rivers Electric Corporation)	
for Approval of Contracts and for)	Case No. 2013-00221
A Declaratory Order)	

DIRECT TESTIMONY

OF

MICHAEL EARLY CORPORATE ENERGY DIRECTOR

ON BEHALF OF

CENTURY ALUMINUM OF KENTUCKY GENERAL PARTNERSHIP

FILED: July 19, 2013

1 2 3 4		OF MICHAEL EARLY
5	Q.	Please state your name, business address, and position.
6	A.	My name is Michael Early. I am employed by Century Aluminum
7		Company, the parent of Century Aluminum of Kentucky General
8		Partnership ("Century"), as Corporate Energy Director. My
9		responsibilities include power management for the Hawesville,
10		Kentucky Smelter ("Hawesville Smelter"). My business address is:
11		1300 SW Fifth Avenue, Suite 1750, Portland Oregon 97201. I have
12		held this position since July 2011. Prior to that, I was Executive
13		Director of the Industrial Customers of Northwest Utilities for six
14		years after having represented the aluminum companies in the
15		Northwest for over 20 years.
16	Q.	What is the purpose of your testimony?
17	A.	My testimony:
18		1. Provides the context for the proposed contracts among Big
19		Rivers, Kenergy, and Century and addresses some of the critical
20		terms of these contracts and the importance of timely approval
21		of these contracts.
22		2. Provides the context for the on-going process being conducted by
23		the Midcontinent Independent System Operator, Inc. ("MISO")
24		in response to Big Rivers' request to suspend operation of the

ı		Coleman generating units and addresses some of the critical
2		issues in that process.
3		3. Provides the context for Mr. Morrow's testimony on "live line"
4		maintenance and explains the critical role of such maintenance
5		for continued operation of the Hawesville Smelter.
6	Q.	Were you involved in negotiating the proposed contracts?
7	A.	Yes. I participated in the contract negotiations.
8	Q.	Please briefly identify and discuss the contracts.
9	A.	There are nine contracts:
10		Electric Service Agreement between Kenergy and Century. This
11		is the retail electric service agreement. Kenergy sells to Century the
12		energy acquired under Kenergy's wholesale electric service agreement
13		with Big Rivers at the cost to Kenergy plus a small fee. This includes
14		as an attachment the service contract for non-smelting load if the
15		smelting load is closed.
16		Arrangement and Procurement Agreement between Big Rivers
17		and Kenergy. This is the wholesale electric service agreement. Big
18		Rivers, acting as the MISO "market participant", acquires energy,
19		capacity, transmission, and ancillary services from the market at
20		MISO prices and resells to Kenergy at a pass-through rate.
21		Direct Agreement between Big Rivers and Century. This
22		provides for direct payment by Century of any Coleman costs under a

	ı	System Support Resource ("SSR") Agreement and other costs incurred
2	2	by Big Rivers if Big Rivers is no longer the market participant and
3	3	these costs are not paid by Century under the Electric Service
4	1	Agreement.
5	5	Capacitor and Relay Agreements among Big Rivers, Kenergy,
ϵ	5	and Century. These address the capacitor additions and relay systems
7	7	which must be installed to allow Century to operate at full capacity
8	3	when operation of the Coleman units is suspended.
9)	Tax Indemnity Agreement between Kenergy, Century, and
10)	Century Parent. Century and Century Parent indemnify Kenergy for
11		any costs if it loses its tax exempt status due to implementation of the
12		proposed contracts.
13		Guarantee among Big Rivers, Kenergy, and Century Parent;
14		Capacitor Additions and Protective Relays Guarantee among Big
15		Rivers, Kenergy and Century Parent; and Security and Lock Box
16		Agreement among Big Rivers, Kenergy, and Century, and Old
17		National Bank. Each of these agreements assures Kenergy and/or Big
18		Rivers that required payments by Century will be made and received.
19	Q.	Does Century support the Commission's approval of those
20		contracts subject to its jurisdiction?
21	A.	Yes. The contracts are the product of extensive negotiations among
22		the parties. The contract structure achieves the common goal that any

net incremental costs incurred by Big Rivers or Kenergy in providing service under the contracts will be borne by Century. I want to emphasize three points. First, as discussed below, the contracts impose significant new supply risks on Century that are not borne by any other Kenergy customer. Second, the contract terms are acceptable only as a package and any modification of the terms will make the entire arrangement unacceptable. Third, the cost recovery provisions of the contracts are broad enough to include the incremental costs of "live line" maintenance, which is critical to Century's ability to operate its full load.

Q. Please comment on the critical importance of timely

Commission approval of these contracts?

A. As discussed in some detail in Mr. Byrne's Direct Testimony, continued operation of the Hawesville Smelter depends upon the Commission approving the proposed contracts, without modification, sufficiently in advance of the August 19, 2013 termination date of the current contract. To enable time for review of the Commission's order, final internal approvals, and the actual exchange and execution of the contracts, Commission approval on or before August 13, 2013 would be ideal. I understand that Big Rivers is seeking approval from the Rural Utilities Service on a comparable timeframe.

Q. Are there specific issues you want to address?

1 A. Yes. I want to address the issues relating to Coleman. Big Rivers has 2 requested authorization from MISO to suspend operation of all three 3 units of Coleman from September 1, 2013 through December 31, 2015. 4 MISO has concluded that if the Coleman units are not operating, then 5 the transmission system has sufficient capacity to deliver the full 6 amount of Century's load from the MISO market, but this ability is 7 compromised in the event of certain transmission contingencies -8 specifically, forced line outages or planned outages for line 9 maintenance. Consequently, MISO will require Big Rivers to enter 10 into an SSR Agreement or will impose alternative arrangements that 11 will allow delivery of energy equal to the full Hawesville load, subject 12 to limited, specified reductions if certain contingencies occur.

13 Q. Please explain the SSR Agreement?

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Under the SSR Agreement, MISO would take operational control of the Coleman units and would operate the units as necessary to maintain transmission reliability. Big Rivers would be reimbursed by MISO for its costs as provided by the MISO tariff and specified in an SSR Agreement between MISO and Big Rivers that has been accepted by the Federal Energy Regulation Commission ("FERC"); MISO would recover these costs, net of revenues MISO receives from the sale of energy from the Coleman units, by charging specific MISO Load

1	Serving Entities, including Big Rivers; and, under the contracts, any
2	such charges imposed on Big Rivers would be paid by Century.

Q. As long as Century is operating, how can the need for an SSR
 Agreement be eliminated?

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A. As of the date of this testimony I have not received MISO's final Attachment Y report on the suspension of Coleman. In evaluating potential mitigation actions that would allow continued operation of the Hawesville Smelter without an SSR Agreement, MISO staff indicated, during a conference call on July 9th, that it needed additional time to complete a further study on voltage stability. MISO staff provided a report on this study on July 18th, which Century is still evaluating. As I understand the report, however, Century can operate at 482 MW with the Coleman units not operating provided (1) Century installs additional capacitors to provide the voltage support that is lost with the suspension of operations at Coleman and (2) Century's load is subject to reduction by a protective relay system in the event of certain transmission contingencies addressed below. The MISO report indicates that outages of certain transmission lines—either a forced outage or a planned outage for maintenance-- would require the Hawesville Smelter load to be reduced. If Century completes its evaluation of the MISO study prior to the hearing or determines that additional mitigation equipment or measures would change the result

of the study, then Century will submit any necessary amendment to this testimony.

3 Q. Please explain "Base Load" and "Curtailable Load"?

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Under the contracts, the "Curtailable Load" is the amount of load below 482 MW that is subject to reduction if a contingency occurs. The "Base Load" is the amount at which Century can operate after a protective relay is implemented. Both of these amounts will vary depending on the particular contingency that occurs and on system load conditions when the event occurs. With a package of mitigation measures including the capacitors, protective relays, and potentially other equipment (including dynamic reactive equipment) installed, and the transmission system operating without contingencies, the Base Load plus Curtailable Load will equal 482 MW - Century's full load. If a contingency occurs, then the protective relays and other equipment will reduce the smelter load by the amount necessary to prevent any line over-loads or potential voltage issues. The amount of this load reduction will depend on other system conditions at the time of the line overload or outage and the extent of the particular line overload or outage itself.

Q. Has Century installed additional capacitors?

1	A.	Century is in the process of acquiring and installing the additional
2		capacitors, and expects them to be operational on or about August 19,
3		2013.

- Q. Is Century installing the protective relay system to reduce its
 load in the event of contingencies?
- 6 A. The specific requirements for the protective relay system are not yet 7 determined. Big Rivers and Century are working with MISO to 8 determine the appropriate protective relay system and to obtain any 9 necessary regulatory approvals. Depending on the type of protective 10 relay, approval may be required from the Dynamics Review 11 Subcommittee of the SERC Reliability Corporation ("SERC"). Review 12 and approval by the subcommittee could take up to 90 days. SERC is a regional entity approved and operating under the North American 13 14 Electric Reliability Organization ("NERC"). The finalization of the 15 protective relays arrangement, and obtaining the necessary approvals. 16 need not be completed prior to August 19, 2013 and are not a 17 prerequisite to this Commission's approval.
- Q. What is Century's alternative if the capacitor additions and
 protective relays are not in place by August 20th?
- A. If the capacitors or the protective relays are not in place by August
 20 A. 20th, and MISO determines that all or some of the Coleman units are
 22 needed for reliability as of that date, then Century's alternative would

1	be to operate at 482 MW with all or some units of Coleman operating
2	under the SSR Agreement.

- Q. Please address the offset of transmission revenues against SSR costs?
- 5 A. Under the contracts Century pays the SSR costs incurred by Big 6 Rivers, which are offset by the transmission revenues paid by Century 7 to Big Rivers. The basis for this offset is that the SSR costs are 8 incurred only when Century is operating and thus paying transmission 9 revenues to Big Rivers. If Century closed, then there would be neither 10 the SSR costs nor the transmission revenues. The result of this offset 11 provision is that Century pays the net cost to Big Rivers, and Big 12 Rivers' other customers do not bear any additional costs. Moreover, 13 when the SSR Agreement and its associated costs end, Big Rivers will 14 still receive transmission revenues from Century, which will benefit 15 Big Rivers' other customers.

16 Q. Please address the transmission contingencies?

17 A. Big Rivers has significantly more capacity than load, even when
18 Century was served by Big Rivers, and Big Rivers sells that capacity
19 into the MISO market. However, while the transmission system may
20 allow Big Rivers' excess generation to operate and be sold into MISO,
21 the transmission system is not sufficient under all circumstances to
22 allow Big Rivers' generation to be closed and to reliably deliver a

comparable amount of power from elsewhere in MISO to serve load. MISO's July 18th analysis indicates that an outage of the 345 kV 2 3 Davies to Coleman line or the 161 kv Newtonville to Coleman would 4 prevent Century from operating at 482 MW. Because of the potential 5 risk of a voltage collapse if there were a second line outage, MISO 6 indicates that the Hawesville Smelter load would be reduced to 230 7 MW. A reduction of Century's load in this amount would cause the 8 loss of several potlines at the smelter, which could be restarted only 9 with a multi-million dollar cost. Century is evaluating how the risk of 10 such load reductions, unless otherwise mitigated, will affect the 11 decision whether to continue operations after August 19th. If the risk 12 of load reductions—in frequency, size and duration—is too severe, Century may be forced to close the smelter on August 20th. 13 How can this risk of load reductions be reduced? 14 Q. 15 A. The risk of load reductions—in terms of frequency, size and duration--16 can be reduced if planned outages for line maintenance on the lines that pose the contingency risk are eliminated. This can be done by 17 "live line" maintenance which, as explained by Mr. Morrow, can be 18 19 done safely, reliably, cost-effectively, and at no additional cost to Big 20 Rivers or its system ratepayers. As evident from MISO's SSR filings

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"must run" agreements filed by other Regional Transmission

with FERC and FERC's orders approving such agreements and similar

1		Organizations, FERC generally disfavors SSR Agreements. In the
2		July 9th call with MISO, Century raised the use of live line
3		maintenance as part of a combination of tools, including the capacitor
4		additions and protective relays, that would eliminate the need for an
5		SSR Agreement while still allowing delivery of energy for the
6		Hawesville Smelter's entire load subject only to a limited risk of load
7		reductions. An outcome in which the Hawesville Smelter was subject
8		only to a limited risk of infrequent, relatively small and short-duration
9		load reductions would justify continued operations. MISO was
10		receptive to such a combination of tools including live line
11		maintenance.
12	Q.	Would "live line" maintenance be more expensive or less safe
13		or less reliable than maintenance performance on de-energized
14		lines?
15	A.	Live line maintenance costs may be more expensive than the cost of
16		maintenance on de-energized lines. But, the additional cost of live line
17		maintenance would be a cost borne by Century as the contracts require
18		Century to reimburse Big Rivers for any net incremental costs.
19		If Big Rivers believes its maintenance crews cannot perform live line
20		maintenance safely, then there are transmission contractors with
21		experience in live line maintenance that Big Rivers may hire and,

1	again, these incremental costs would be paid by Century. Mr. Morrow
2	addresses these issues in detail in his Direct Testimony.

Isn't Big Rivers' decision to perform or not perform live line

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- maintenance just part of the risk that Century must accept as 5 part of accessing its power supply from the market? 6 A No. Century accepts the market risk that energy prices will change 7 and that there may be congestion pricing. Century is also prepared to 8 accept curtailments of load that are relatively small, infrequent, and 9 of a short-duration as a potential consequence of the protective relays 10 arrangement. But, the SSR costs are an administratively determined 11 above-market cost, and live line maintenance is a necessary and 12 appropriate tool than can and should be used to reduce or avoid that 13 above-market risk and to avoid load curtailments from becoming so 14 severe that Century must close the Hawesville Smelter.
- Q. 15 What findings are you asking the Commission to make 16 regarding live line maintenance?
- 17 A. For the reasons discussed above, and in Mr. Morrow's Direct 18 Testimony, the Commission should find that live line maintenance by 19 Big Rivers, on certain affected transmission lines that have been 20 identified by MISO, is consistent with good utility practice, and is both 21 necessary and appropriate to allow Century to operate at load levels 22 that are sufficient to continue full operation of the Hawesville Smelter.

- This is not only consistent with the Commission's regulations requiring

 utilities to make reasonable efforts to prevent interruptions of service,

 but in the unique circumstances presented here, is needed to avoid an
- 4 unnecessary outage that would likely close the smelter.
- 5 Q. Does this conclude your testimony?
- 6 A. Yes.

JOINT APPLICATION OF KENERGY CORP. AND BIG RIVERS ELECTRIC CORPORATION FOR APPROVAL OF CONTRACTS AND FOR A DECLARATORY ORDER CASE NO. 2013-00221

VERIFICATION

I, Michael B. Early, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that such Direct Testimony is true and accurate to the best of my knowledge, information, and belief formed after a reasonable inquiry.

STATE OF OREGON COUNTY OF MULTNOMAH)

SUBSCRIBED AND SWORN TO before me by Michael B. Early on this the <u>17</u> day of July, 2013.

OFFICIAL SEAL JAMES DEAN LUTON JR NOTARY PUBLIC - OREGON COMMISSION NO. 474851

MY COMMISSION EXPIRES JANUARY 16, 2017

Notary Public

My Commission Expires 01/16/2017