

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

IN THE MATTER OF:

**ELECTRONIC APPLICATION OF
BLUEGRASS WATER UTILITY
OPERATING COMPANY, LLC FOR AN
ADJUSTMENT TO ITS RATES**

CASE NO. 2025-00354

DIRECT TESTIMONY AND EXHIBITS OF
MICHAEL P. GORMAN

ON BEHALF OF
SCOTT COUNTY, KENTUCKY

August 13, 2026



IN THE MATTER OF:

CASE NO. 2025-00354

Page

BRUBAKER & ASSOCIATES, INC.

COMMONWEALTH OF KENTUCKY
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CASE NO. 2025-00354

Direct Testimony of Michael P. Gorman

Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. Michael P. Gorman. My business address is 16690 Swingley Ridge Road, Suite 140, Chesterfield, MO 63017.

Q. WHAT IS YOUR OCCUPATION?

A. I am a consultant in the field of public utility regulation and a Managing Principal with the firm of Brubaker & Associates, Inc. (“BAI”), energy, economic and regulatory consultants.

Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.

A. This information is included in Appendix A to my testimony.

Q. ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING?

A. I am appearing in this proceeding on behalf of Scott County, Kentucky (“Scott County”).

1 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

2 A. I comment on Bluegrass Water's ("Bluegrass" and/or "Company") proposed
3 adjustments to its wastewater rates to recover its estimated wastewater revenue
4 deficiency of \$2.8 million.

5 I am not addressing the Company's claimed revenue deficiency for wastewater
6 operations, but rather, I am taking exception to Bluegrass Water's proposed adjustments
7 in wastewater rates to recover its wastewater revenue requirement.

8 My silence with regard to other issues in this case should not be interpreted as
9 an endorsement of the Company's position.

10 **Q. HOW IS BLUEGRASS WATER PROPOSING TO ADJUST RATES TO**
11 **RECOVER ITS WASTEWATER REVENUE REQUIREMENT IN THIS**
12 **PROCEEDING?**

13 A. Bluegrass is proposing to increase wastewater revenue collections by \$2.8 million and
14 is proposing to move toward uniform terms of service and tariff pricing across its
15 various Kentucky wastewater systems, including recently acquired systems. Company
16 witness Josiah Cox explains that the proposed wastewater increase is necessary to
17 permit professional operation of the wastewater systems, to recover the significant
18 capital investments made to upgrade its Kentucky systems, and to adjust rates for
19 recently acquired systems to fully recover the cost of operating those systems.¹

20 The Company's proposed spread of its claimed wastewater revenue deficiency
21 across customer classes is shown in Table 1. As shown below in Table 1, the
22 Company's proposed revenue spread does not produce a balanced impact on all

¹ Direct Testimony of Josiah Cox, Application Exhibit 1, at 11-12.

customers of the system and creates a very large and negative impact on several systems' customer rates.

TABLE 1					
<u>Current and Proposed Wastewater Revenues</u>					
Line	Description	Current	Proposed	Proposed Increase	
				Amount	Percent
		(1)	(2)	(3)	(4)
	Residential				
1	Single	\$2,092,329	\$3,067,073	\$ 974,744	46.6%
2	Commonwealth	5,448	17,784	12,337	226.5%
3	Magruder Village	6,720	21,888	15,168	225.7%
4	Yung Farm	14,400	27,360	12,960	90.0%
5	Total Residential	\$2,118,897	\$3,134,105	\$1,015,208	47.9%
6	Multi-Residential	\$ 67,902	\$ 99,535	\$ 31,633	46.6%
7	Commercial	\$ 2,369	\$ 3,420	\$ 1,051	44.4%
8	Delaplain Non-Residential	\$ 508,751	\$2,158,040	\$1,649,288	324.2%
9	Late Fees	\$ 14,244	\$ 119,529	\$ 105,285	739.2%
10	Total	\$2,712,163	\$5,514,629	\$2,802,466	103.3%
Source:					
807 KAR 5:001 Section 16 (8)(n)					

The information in Table 1 is from the proof of revenue proposed by the Company, which is copied and attached to my testimony as Exhibit MPG-1.

Q. PLEASE DESCRIBE THE COMPANY'S PROPOSED ADJUSTMENTS TO ITS WASTEWATER RATES TO RECOVER ITS INCREASED REVENUE REQUIREMENT.

A. As noted above, the Company provided a proof-of-revenue that illustrated the proposed adjustment of its system wastewater rates to recover its projected increase in wastewater

1 revenue requirement. The Company proposes to increase its annual wastewater service
2 revenue requirement by 103.5%, from \$2.71 million to \$5.51 million. Also, the
3 Company proposes continuing with its unified wastewater rates for residential,
4 multi-residential, and commercial rates that the Commission approved in the
5 Company's last rate case.² These unified rates will be applied to the three new
6 wastewater systems the Company has acquired since its last rate case. Also, the
7 Company proposes to retain a separate non-residential wastewater rate structure for the
8 Delaplain service area.³

9 The Company's actual proposed change in wastewater rates, as illustrated on my
10 Exhibit MPG-1, is to increase all fixed meter size charges to a uniform rate across all
11 districts by residential, multi-residential, and commercial customers, and a very
12 significant (378.9%) increase to the volumetric charge that applies only to Delaplain
13 non-residential customers. The Company proposes to include the three newly acquired
14 wastewater systems in a single pricing group. These three newly acquired systems are
15 currently priced at the rate that existed when the Company acquired the systems.
16 Increasing the residential rate for the newly acquired systems results in setting all
17 Kentucky residential rates at a uniform residential rate, but results in large increases for
18 the residential customers in the Commonwealth, Magruder Village and the Yung Farm
19 systems. However, the rates to these acquired systems have not been adjusted in "years
20 or decades," and the legacy rates do not align with the Company's cost of providing
21 wastewater service.⁴ In contrast, the Delaplain non-residential customers' rates were

² Company witness Silas, Applicant Exhibit 5 at 18. The details of the system wastewater rate changes were sponsored by Mr. Lyons on Applicant Exhibit 11.

³ *Id.*

⁴ Exhibit 1, Cox Direct at 12.

1 significantly increased in the Company's last rate case.⁵ Indeed, Company witness
2 Aaron Silas stated that the Delaplain non-residential fixed rate component was increased
3 by 522.16% and the volume rate was increased by 31.27% in the last rate case in 2022.⁶

4 **Q. DID THE COMPANY DETERMINE ITS REVENUE SPREAD AND**
5 **ADJUSTMENT TO ITS WASTEWATER RATES USING A CLASS COST OF**
6 **SERVICE STUDY?**

7 A. No. The Company did not offer a traditional class cost of service study. Instead, the
8 Company estimated cost of service based on class equivalencies, and that study found
9 that generally, commercial/non-residential customers imposed a demand that is
10 2.5 times the residential class. However, Mr. Silas makes no mention of the collector
11 system cost differences nor the impact on collector line distance and related Infiltration
12 and Inflow ("I&I") impacts on wastewater strength, nor class demands on the
13 wastewater treatment plant.⁷ The Company's Delaplain Disposal - Delaplain WWTP
14 engineering memorandum discusses I&I impacts on wastewater strength and
15 contributions to peak flow.⁸ I&I is typically attributable to all customers, not just non-
16 residential, because I&I can include effluent across asphalt roofs, parking lots, and other
17 sources of wastewater contaminants. However, Mr. Silas makes no mention of these
18 impacts on the wastewater strength, demands, and volumes in developing his proposed
19 customer class allocation of the total system wastewater revenue requirement.

20 For this case, Mr. Silas states at page 23 of his testimony, the Company proposed
21 a direct allocation of 40% of its wastewater revenue requirement to the Delaplain non-

⁵ Direct Testimony of Aaron Silas, Application Exhibit 5, at 22.

⁶ *Id.* Exhibit 5 at 21-22.

⁷ *Id.* at 21.

⁸ Bluegrass Water response to SC 1-9, Exhibit SC 1-9 page 1 of 9.

1 residential rate. Mr. Silas argues that Bluegrass is planning significant capital
2 investments to bring the Delaplain system into regulatory compliance. The
3 improvements are primarily needed because of the strength characteristics of the non-
4 residential wastewater effluent. Mr. Silas opines that allocating 40% of Bluewater's
5 wastewater revenue requirement to the non-residential customers is consistent with
6 ratemaking principles of cost causation and ensures that residential customers do not
7 subsidize industrial customers.⁹

8 **Q. DO YOU AGREE THAT ALLOCATING 40% OF BLUEGRASS'**
9 **WASTEWATER REVENUE REQUIREMENT TO THE DELAPLAIN**
10 **NON-RESIDENTIAL CUSTOMERS IS CONSISTENT COST CAUSATION**
11 **PRINCIPLES?**

12 A. No, the Company has not provided any cost justification for this direct assignment of
13 its total system wastewater revenue requirement to the Delaplain non-residential
14 customers. Indeed, this wastewater revenue requirement direct assignment proposal is
15 completely arbitrary! In the Company's last rate case, its cost of service study indicated
16 that about 20% of its wastewater revenue requirement was needed to recover its cost of
17 serving the Delaplain non-residential customers in.¹⁰ The Company has not provided
18 any cost justification for increasing the direct assignment up to 40% in this case from
19 20% in the last rate case.

20 The Company's evidence does show that the planned capital investment for
21 Delaplain is greater than those planned for other systems. However, the Company has
22 not developed a class cost of service justification that tracks its revenue collection from

⁹ *Id.* at 23.

¹⁰ Silas Direct, Exhibit 5 at 22.

1 the Delaplain non-residential class versus its projected change in cost of service for
2 these customers. This is critical because the Company's evidence shows that the
3 Delaplain non-residential customers are already paying about 20% of the Company's
4 wastewater revenue requirement at current approved rates, and again, this aligns with
5 the Company's proposal in its last rate case.¹¹ The Delaplain non-residential customers'
6 rates were significant increased in the last rate case based on a modified cost of service
7 study that targeted a large increase to these customers in the last rate case.¹² The
8 Company chose not to update the class cost of service study in this case, and has no cost
9 justification for another large increase in this rate case.¹³ Further, on a "Per Bill" basis,
10 Delaplain non-residential customers are paying wastewater bills that are over \$1,211 per
11 month, which is 5x more than Bluegrass' other commercial rate of \$197.43 per month.
12 However, the Company has not provided any proof that doubling the portion of the
13 Company's total wastewater revenue requirement (to 40% from 20%) recovered from
14 Delaplain non-residential class rates is justified based on cost of service.

15 **Q. DID THE COMPANY PROVIDE EVIDENCE THAT IMPROVEMENTS TO**
16 **THE DELAPLAIN SYSTEM JUSTIFY THE PROPOSED INCREASE IN**
17 **DELAPLAIN NON-RESIDENTIAL RATES?**

18 A. No, the increase in the Delaplain non-residential rate is not based on cost justification.
19 Mr. Silas attributes the Delaplain improvements to the strength and characteristics of
20 wastewater effluent from non-residential users, based on Company witness Josh

¹¹ See my Exhibit MPG-1, lines 27 and 28 under Test year present Rates revenue divided by line 30 on the same column.

¹² Silas Direct, Exhibit 5 at 22-3.

¹³ *Id.* at 22-23.

1 Freeman's testimony.¹⁴ However, Mr. Freeman described the improvements to the
2 Delaplain system as necessary due to poor conditions of the facility because of:
3 prior-owner neglect and deferred maintenance, and components "that had reached the
4 end of their useful life"; treatment processes that "had been bypassed" rather than
5 repaired; steel deterioration reflecting "a failure to properly maintain coatings"; a
6 comminutor taken out of service; leaking aeration piping and poorly configured aeration
7 patterns; a clarifier passing solids; and a disinfection history reflecting "a failure to
8 properly operate the facility and precisely dose disinfection chemicals."^{15 16}

9 Contrary to Mr. Silas' assertions, these conditions are not solely attributed to
10 non-residential loading. Mr. Freeman does identify one non-residential issue (oil and
11 automotive waste at the headworks) but he attributes it to "violations of the customer
12 service agreements by some commercial connections, as well as a failure by the previous
13 owners to enforce the prohibition."¹⁷ The remedy for permit violations by particular
14 customers is enforcement and pretreatment, not a class-wide revenue requirement
15 assignment borne equally by both compliant and non-compliant customers, rather than
16 only non-compliant customers.¹⁸

17 Moreover, the Company also has no data supporting its wastewater strength
18 claims. It states that: "strength and characteristics" refers to "volume, flow patterns,
19 and loading characteristics rather than customer specific laboratory strength
20 measurements"; that it does not collect customer-specific strength data; and that

¹⁴ Exhibit 5 at 23.

¹⁵ Direct Testimony of Aaron Silas, Application Exhibit 5, at 23.

¹⁶ Direct Testimony of Jacob Freeman, Application Exhibit 8, at 53-57.

¹⁷ *Id.* at 58.

¹⁸ *Id.* at 58.

1 “customer specific wastewater strength data or quantifications of pollutant loadings do
2 not exist for ratemaking purposes.” It further states that it does not assert that strength
3 is uniform across the class, and that for rate design purposes, it does not distinguish
4 between commercial and industrial customers within the class.^{19 20}

5 For all of these reasons, the proposal to increase the direct assignment to 40%
6 of total revenue requirement from 20% to the Delaplain non-residential customers is not
7 cost justified, as the Delaplain improvements have not been proven to be caused by
8 non-residential customers' effluent strength and the Company is not able to prove such
9 a claim because it has never been measured and does not collect data on the wastewater
10 strength among the customers on its system. Therefore, it has no proof for its claim that
11 the Delaplain non-residential customers' effluent strength is excessive.

12 **Q DID THE COMPANY PROVIDE CAPITAL INVESTMENT DATA THAT**
13 **SUGGEST ITS COST OF SERVICE IS INCREASING FOR THE DELAPLAIN**
14 **SYSTEM?**

15 A. Yes. I have summarized the Company's projected capital budgeted spend across its
16 system in Table 2 below.

¹⁹ Bluegrass Water Response to Scott County Request No. 1-18(a), (i), and (l).

²⁰ *Id.* at (e) and (j).

Table 2
Bluegrass Water
3 -Year WW Capital Spend Budget by
Service Area

Service Area	Estimated Cost
KY-Delaplain	\$2,634,000
All Facilities	\$375,000
KY-Springcrest	\$258,757
KY-Marshall Ridge	\$250,000
KY-Yung Farm Estates	\$234,000
KY-Timberland	\$154,049
KY-River Bluffs	\$123,000
KY-Kingwood	\$116,477
KY-Magruder Village	\$100,000
KY-Fox Run	\$73,420
KY-Airview	\$71,361
KY-Great Oaks	\$40,000
KY-Lake Columbia	\$10,000
KY-Woodland	\$10,000
KY-Persimmon Ridge	\$7,819
Total	\$4,457,883

1 However, this capital budget does not support the Company's proposal to
2 directly assign 40% of its wastewater revenue requirement to the Delaplain non-
3 residential customers. As discussed above, the Delaplain non-residential customers'
4 current wastewater rates are already significantly higher (5x more expensive on a bill
5 basis) than the wastewater rates paid by all other customers on the Company's system.
6 Hence, the current wastewater rate paid by the Delaplain non-residential customers will
7 support a much larger capital budget relative to the rate revenue collection from the
8 other customers.

9 Also, the capital spend at the Delaplain system is not shown to be needed to
10 serve only the non-residential customers. Rather, the capital spend is needed to

1 modernize the Delaplain system to allow it to serve all customers, including those served
2 on statewide uniform Residential and Commercial rates. The Company's data shows
3 that the Delaplain system has approximately 343 connections, and its revenue proof
4 indicates that only 35 of the Delaplain connections are for non-residential customers.²¹
5 Again, the Company's proposal to increase the direct assignment of total revenue
6 requirement to 40% from the 20% that was based on a cost of service study in the last
7 rate case is not cost justified.

8 **Q. IS THE COMPANY'S PROPOSAL TO DIRECTLY ASSIGN 40% OF ITS**
9 **WASTEWATER REVENUE REQUIREMENT TO THE DELAPLAIN**
10 **NON-RESIDENTIAL CUSTOMERS CONSISTENT WITH THE COMPANY'S**
11 **ASSERTED BENEFITS OF A CONSOLIDATED PRICING PLAN?**

12 A. No. The Company's proposed adjustments to rates directly assign a large portion of the
13 wastewater revenue requirement increase to the Delaplain system based on the planned
14 large capital investment to that system. The Company maintains that the Delaplain
15 system is not operated well and requires investment to improve its operation. However,
16 the Company argues that uniform statewide rates can mitigate large increases to
17 customers within a system that requires large improvements by spreading the cost of
18 service increase across statewide customers. The Company's proposal does not mitigate
19 the rate impact on Delaplain non-residential customers in this manner and therefore does
20 not work toward the long-term system benefits expected by the Company from uniform
21 statewide rates.

²¹ Direct Testimony of Freeman, Exhibit 8, at 52, and 807 KAR 5:001, section 16 (8)(n), and my Exhibit MPG-1.

1 Specifically, the Company makes three arguments in support of statewide cost
2 of service and uniform rates. First, Company witness Mr. Cox asserts that the public
3 benefits of a consolidated pricing plan that encourages the consolidation of small
4 wastewater systems into a larger utility has public benefits. He testified that unified
5 rates supported Bluegrass Water's initiative to acquire additional wastewater systems.²²
6 Second, he opines that a larger wastewater utility is better able to serve customers while
7 making necessary system improvements to comply with regulatory public protections.
8 Third, he opines that unified pricing can result in customers being served by
9 well-operated systems bearing a portion of Bluegrass Water's costs to remediate service
10 deficiencies at other systems that are not well-operated, which can impact customers in
11 the short-term, but in the long-run, all customers benefit.²³

12 **Q. PLEASE DESCRIBE THE COMPANY'S PROPOSED CHANGE IN THE**
13 **NON-RESIDENTIAL WASTEWATER RATES ACROSS ALL EXISTING**
14 **COMMERCIAL RATES.**

15 A. A comparison of the Delaplain current and proposed non-residential wastewater rates
16 are shown in Table 3 below.

²² Exhibit 1 at 17-18.

²³ *Id.* at 18.

TABLE 3				
<u>Non-Residential Rates</u>				
Line	Description	Current	Proposed	Increase
<u>Delaplain Non-Residential Rate</u>				
1	Monthly Flat Rate	\$ 197.43	\$ 285.00	44.4%
2	C&I Usage Charge (\$/kgal)	\$ 11.67	\$ 55.86	378.7%
<u>Commercial Flat Rate</u>				
3	All Meter Sizes	\$ 197.43	\$ 285.00	44.4%

Bluegrass Water's commercial rates are not uniform and do not fairly distribute the cost burden of providing wastewater service across its customer classes.

Q. ABSENT A CLASS COST OF SERVICE STUDY THAT HELPS TO IDENTIFY WHETHER OR NOT THE SYSTEM RATES ARE CLOSER OR FURTHER AWAY FROM COST OF SERVICE, IS THERE A MORE BALANCED METHOD OF SPREADING THE REVENUE INCREASE ACROSS THIS RATE CLASS OF ITS CUSTOMERS?

A. Yes. I do not oppose increasing the newly acquired districts' residential rates up to the Company's uniform residential rates. Per Company witness Cox, these districts' rates have not been increased in some time and do not fully recover the cost of wastewater service. However, all existing district rates were adjusted to the Commission-approved cost of service in the Company's last rate case. Hence, an equitable spread of the increase in revenue requirement in this case versus the last case is to simply adjust all wastewater rate elements by a uniform percentage change. The percentage increase should be set at the percentage increase in the forecasted year revenue requirement relative to the revenue at current rates.

1 The spread of this uniform process change across rate classes is shown on my
2 Exhibit MPG-2.

3 **Q. CAN YOUR PROPOSED ALLOCATION OF THE WASTEWATER REVENUE**
4 **REQUIREMENT BE APPLIED TO RECOMMENDATIONS MADE BY**
5 **OTHER REVENUE REQUIREMENT WITNESSES IN THIS CASE?**

6 A. Yes. I have applied my modified proposed wastewater revenue requirement allocation
7 across the uniform rate classes and the Delaplain non-residential customers that are
8 recommended by the Office of the Attorney General of the Commonwealth of Kentucky
9 witness John DeFever on my Exhibit MPG-3.

10 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

11 A. Yes, it does.

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AN ADJUSTMENT TO ITS RATES**

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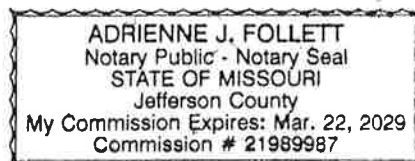
Verification of Michael P. Gorman

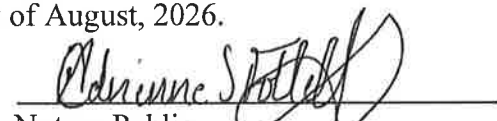
Michael P. Gorman, being first duly sworn, on his oath states:

1. My name is Michael P. Gorman. I am a Managing Principal with Brubaker & Associates, Inc., 16690 Swingley Ridge Road, Suite 140, Chesterfield, MO 63017. We have been retained by Scott County, Kentucky to testify in this proceeding on its behalf.
2. Attached hereto and made a part hereof for all purposes are my Direct Testimony and Exhibits, which were prepared in written form for introduction into evidence in the Commonwealth of Kentucky before the Public Service Commission of Kentucky in the above-styled case.
3. I hereby swear and affirm that the testimony and exhibits are true and correct to the best of my information, knowledge, and belief, and that they show the matters and things that they purport to show.


Michael P. Gorman

Subscribed and sworn to before me this 13th day of August, 2026.




Notary Public

Appendix A

Qualifications of Michael P. Gorman

1 **Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A Michael P. Gorman. My business address is 16690 Swingley Ridge Road, Suite 140,
3 Chesterfield, MO 63017.

4 **Q PLEASE STATE YOUR OCCUPATION.**

5 A I am a consultant in the field of public utility regulation and a Managing Principal with
6 the firm of Brubaker & Associates, Inc. ("BAI"), energy, economic and regulatory
7 consultants.

8 **Q PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND WORK**
9 **EXPERIENCE.**

10 A In 1983 I received a Bachelor of Science Degree in Electrical Engineering from
11 Southern Illinois University, and in 1986, I received a Master's Degree in Business
12 Administration with a concentration in Finance from the University of Illinois at
13 Springfield. I have also completed several graduate level economics courses.

14 In August of 1983, I accepted an analyst position with the Illinois Commerce
15 Commission ("ICC"). In this position, I performed a variety of analyses for both formal
16 and informal investigations before the ICC, including: marginal cost of energy, central
17 dispatch, avoided cost of energy, annual system production costs, and working capital.
18 In October of 1986, I was promoted to the position of Senior Analyst. In this position,
19 I assumed the additional responsibilities of technical leader on projects, and my areas
20 of responsibility were expanded to include utility financial modeling and financial
21 analyses.

1 In 1987, I was promoted to Director of the Financial Analysis Department. In
2 this position, I was responsible for all financial analyses conducted by the Staff. Among
3 other things, I conducted analyses and sponsored testimony before the ICC on rate of
4 return, financial integrity, financial modeling and related issues. I also supervised the
5 development of all Staff analyses and testimony on these same issues. In addition, I
6 supervised the Staff's review and recommendations to the Commission concerning
7 utility plans to issue debt and equity securities.

8 In August of 1989, I accepted a position with Merrill-Lynch as a financial
9 consultant. After receiving all required securities licenses, I worked with individual
10 investors and small businesses in evaluating and selecting investments suitable to their
11 requirements.

12 In September of 1990, I accepted a position with Drazen-Brubaker & Associates,
13 Inc. ("DBA"). In April 1995, the firm of Brubaker & Associates, Inc. was formed. It
14 includes most of the former DBA principals and Staff. Since 1990, I have performed
15 various analyses and sponsored testimony on cost of capital, cost/benefits of utility
16 mergers and acquisitions, utility reorganizations, level of operating expenses and rate
17 base, cost of service studies, and analyses relating to industrial jobs and economic
18 development. I also participated in a study used to revise the financial policy for the
19 municipal utility in Kansas City, Kansas.

20 At BAI, I also have extensive experience working with large energy users to
21 distribute and critically evaluate responses to requests for proposals ("RFPs") for
22 electric, steam, and gas energy supply from competitive energy suppliers. These
23 analyses include the evaluation of gas supply and delivery charges, cogeneration and/or

1 combined cycle unit feasibility studies, and the evaluation of third-party asset/supply
2 management agreements. I have participated in rate cases on rate design and class cost
3 of service for electric, natural gas, water and wastewater utilities. I have also analyzed
4 commodity pricing indices and forward pricing methods for third party supply
5 agreements, and have also conducted regional electric market price forecasts.

6 **Q HAVE YOU EVER TESTIFIED BEFORE A REGULATORY BODY?**

7 A Yes. I have sponsored testimony on cost of capital, revenue requirements, cost of
8 service and other issues before the Federal Energy Regulatory Commission and
9 numerous state regulatory commissions including: Alaska, Arkansas, Arizona,
10 California, Colorado, Delaware, the District of Columbia, Florida, Georgia, Idaho,
11 Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maryland, Massachusetts,
12 Michigan, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, New
13 Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma,
14 Oregon, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia,
15 Washington, West Virginia, Wisconsin, Wyoming, and before the provincial regulatory
16 boards in Alberta, Nova Scotia, and Quebec, Canada. I have also sponsored testimony
17 before the Board of Public Utilities in Kansas City, Kansas; presented rate setting
18 position reports to the regulatory board of the municipal utility in Austin, Texas, and
19 Salt River Project, Arizona, on behalf of industrial customers; and negotiated rate
20 disputes for industrial customers of the Municipal Electric Authority of Georgia in the
21 LaGrange, Georgia district.

1 **Q PLEASE DESCRIBE ANY PROFESSIONAL REGISTRATIONS OR**
2 **ORGANIZATIONS TO WHICH YOU BELONG.**

3 A I earned the designation of Chartered Financial Analyst (“CFA”) from the CFA
4 Institute. The CFA charter was awarded after successfully completing three
5 examinations which covered the subject areas of financial accounting, economics, fixed
6 income and equity valuation and professional and ethical conduct. I am a member of
7 the CFA Institute’s Financial Analyst Society.

582744

Bluegrass Operating Company, LLC
2025-00354
Rate Design - Wastewater: Company Recommended Wastewater Revenue Requirement

Line Number	Customer Type	Test Year Bill Count	Usage Count (T-Gals)	Current Rate	Test Year At Present Rates Revenue	Proposed Revenue Increase	Test Year Proposed Revenue	Proposed Monthly Charge	Increase / Decrease	Percentage	Cost per Bill at Current rates	Cost per Bill at Proposed rates
1												
2	Single Residential Rate											
3	All Meter Sizes	26,904		\$ 77.77	\$ 2,092,329	\$ 974,744	\$ 3,067,073	\$ 114.00	\$ 36.23	46.6%	\$77.77	\$114.00
4	Gallorage Revenue											
5												
6	Commonwealth Residential Rate											
7	All Meter Sizes	156		\$ 34.92	\$ 5,448	\$ 12,337	\$ 17,784	\$ 114.00	\$ 79.08	226.5%	\$34.92	\$114.00
8	Gallorage Revenue											
9												
10	Magruder Village Residential Rate											
11	All Meter Sizes	192		\$ 35.00	\$ 6,720	\$ 15,168	\$ 21,888	\$ 114.00	\$ 79.00	225.7%	\$35.00	\$114.00
12	Gallorage Revenue											
13												
14	Yung Farm Estates Residential Rate											
15	All Meter Sizes	240		\$ 60.00	\$ 14,400	\$ 12,960	\$ 27,360	\$ 114.00	\$ 54.00	90.0%	\$60.00	\$114.00
16	Gallorage Revenue											
17												
18	Multi Residential Rate											
19	All Meter Sizes	1,164		\$ 58.33	\$ 67,902	\$ 31,633	\$ 99,535	\$ 85.50	\$ 27.17	46.6%	\$58.33	\$85.50
20	Gallorage Revenue											
21												
22	Commercial Flat Rate											
23	All Meter Sizes	12		\$ 197.43	\$ 2,369	\$ 1,051	\$ 3,420	\$ 285.00	\$ 87.57	44.4%	\$197.43	\$285.00
24	Gallorage Revenue											
25												
26	Delaplain Non-Residential Rate											
27	All Meter Sizes	420		\$ 197.43	\$ 82,921	\$ 36,780	\$ 119,700	\$ 285.00	\$ 87.57	44.4%	\$197.43	\$285.00
28	Gallorage Revenue		36,489	\$ 11.67	\$ 425,831	\$ 1,612,509	\$ 2,038,339	\$ 55.86	\$ 44.19	378.7%	<u>\$1,013.88</u>	<u>\$4,853.19</u>
											\$1,211.31	\$5,138.19
29												
30	Subtotal:	29,088	36,489.34		\$ 2,697,919	\$ 2,697,181	\$ 5,395,099		100.0%			
31												
32	Late Fees				\$ 14,244	\$ 105,285	\$ 119,529					
33	NSF Fees				\$ -	\$ -	\$ -					
34	Total:				\$ 2,712,163	\$ 2,802,466	\$ 5,514,629					

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Bluegrass Operating Company, LLC
2025-00354

Rate Design - Wastewater Uniform Change: Company Recommended Wastewater Revenue Requirement

Line Number	Customer Type	Test Year Bill Count	Usage Count (T-Gals)	Current Rate	Test Year At Present Rates Revenue	Proposed Revenue Increase	Test Year Proposed Revenue	Proposed Monthly Charge	Increase / Decrease	Percentage	Cost per Bill Current rate	Cost per Bill Proposed rate
1												
2	Single Residential Rate											
3	All Meter Sizes	26,904		\$ 77.77	\$ 2,092,329	\$ 2,059,012	\$ 4,151,341	\$ 154.30	\$ 76.53	98.4%	\$77.77	\$154.30
4	Gallorage Revenue											
5												
6	Commonwealth Residential Rate											
7	All Meter Sizes	156		\$ 34.92	\$ 5,448	\$ 18,624	\$ 24,071	\$ 154.30	\$ 119.38	341.9%	\$34.92	\$154.30
8	Gallorage Revenue											
9												
10	Magruder Village Residential Rate											
11	All Meter Sizes	192		\$ 35.00	\$ 6,720	\$ 22,906	\$ 29,626	\$ 154.30	\$ 119.30	340.9%	\$35.00	\$154.30
12	Gallorage Revenue											
13												
14	Yung Farm Estates Residential Rate											
15	All Meter Sizes	240		\$ 60.00	\$ 14,400	\$ 22,632	\$ 37,032	\$ 154.30	\$ 94.30	157.2%	\$60.00	\$154.30
16	Gallorage Revenue											
17												
18	Multi Residential Rate											
19	All Meter Sizes	1,164		\$ 58.33	\$ 67,902	\$ 66,821	\$ 134,722	\$ 115.73	\$ 57.40	98.4%	\$58.33	\$115.73
20	Gallorage Revenue											
21												
22	Commercial Flat Rate											
23	All Meter Sizes	12		\$ 197.43	\$ 2,369	\$ 2,260	\$ 4,629	\$ 385.75	\$ 188.32	95.4%	\$197.43	\$385.75
24	Gallorage Revenue											
25												
26	Delaplain Non-Residential Rate											
27	All Meter Sizes	420		\$ 197.43	\$ 82,921	\$ 79,096	\$ 162,017	\$ 385.75	\$ 188.32	95.4%	\$197.43	\$385.75
28	Gallorage Revenue		36,489	\$ 11.67	\$ 425,831	\$ 425,831	\$ 851,661	\$ 23.34	\$ 11.67	100.0%	<u>\$1,013.88</u>	<u>\$2,027.76</u>
											\$1,211.3	\$2,413.52
29												
30	Subtotal:	29,088	36,489.34		\$ 2,697,919	\$ 2,697,181	\$ 5,395,099	100.0%				
31												
32	Late Fees				\$ 14,244	\$ 105,285	\$ 119,529					
33	NSF Fees				\$ -	\$ -	\$ -					
34	Total:				\$ 2,712,163	\$ 2,802,466	\$ 5,514,629					

Bluegrass Operating Company, LLC
2025-00354

Rate Design - Wastewater Uniform Change: AG Recommended Wastewater Revenue Requirement

Line Number	Customer Type	Test Year Bill Count	Usage Count (T-Gals)	Current Rate	Test Year At Present Rates Revenue	Proposed Revenue Increase	Test Year Proposed Revenue	Proposed Monthly Charge	Increase / Decrease	Percentage	Cost per Bill Current rate	Cost per Bill Proposed rate
1												
2	Single Residential Rate											
3	All Meter Sizes	26,904		\$ 77.77	\$ 2,092,329	\$ 1,865,835	\$ 3,958,164	\$ 147.12	\$ 69.35	89.2%	\$77.77	\$147.12
4	Gallorage Revenue											
5												
6	Commonwealth Residential Rate											
7	All Meter Sizes	156		\$ 34.92	\$ 5,448	\$ 17,503	\$ 22,951	\$ 147.12	\$ 112.20	321.3%	\$34.92	\$147.12
8	Gallorage Revenue											
9												
10	Magruder Village Residential Rate											
11	All Meter Sizes	192		\$ 35.00	\$ 6,720	\$ 21,527	\$ 28,247	\$ 147.12	\$ 112.12	320.3%	\$35.00	\$147.12
12	Gallorage Revenue											
13												
14	Yung Farm Estates Residential Rate											
15	All Meter Sizes	240		\$ 60.00	\$ 14,400	\$ 20,909	\$ 35,309	\$ 147.12	\$ 87.12	145.2%	\$60.00	\$147.12
16	Gallorage Revenue											
17												
18	Multi Residential Rate											
19	All Meter Sizes	1,164		\$ 58.33	\$ 67,902	\$ 60,551	\$ 128,453	\$ 110.35	\$ 52.02	89.2%	\$58.33	\$110.35
20	Gallorage Revenue											
21												
22	Commercial Flat Rate											
23	All Meter Sizes	12		\$ 197.43	\$ 2,369	\$ 2,044	\$ 4,414	\$ 367.80	\$ 170.37	86.3%	\$197.43	\$367.80
24	Gallorage Revenue											
25												
26	Delaplain Non-Residential Rate											
27	All Meter Sizes	420		\$ 197.43	\$ 82,921	\$ 71,557	\$ 154,478	\$ 367.80	\$ 170.37	86.3%	\$197.43	\$367.80
28	Gallorage Revenue		36,489	\$ 11.67	\$ 425,831	\$ 425,831	\$ 851,661	\$ 23.34	\$ 11.67	100.0%	<u>\$1,013.88</u>	<u>\$2,027.76</u>
											\$1,211.3	\$2,395.57
29												
30	Subtotal:	29,088	36,489.34		\$ 2,697,919	\$ 2,485,758	\$ 5,183,677	92.1%				
31												
32	Late Fees				\$ 14,244	\$ 100,601	\$ 114,845					
33	NSF Fees				\$ -	\$ -	\$ -					
34	Total:				\$ 2,712,163	\$ 2,586,359	\$ 5,298,522					