

**COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC APPLICATION OF EAST)	
KENTUCKY POWER COOPERATIVE, INC. FOR A)	
GENERAL ADJUSTMENT OF RATES, APPROVAL)	CASE NO. 2025-00208
OF DEPRECIATION STUDY, AMORTIZATION OF)	
CERTAIN REGULATORY ASSETS, AND OTHER)	
GENERAL RELIEF)	

**JOINT MOTION OF APPALACHIAN CITIZENS' LAW CENTER,
KENTUCKIANS FOR THE COMMONWEALTH, KENTUCKY SOLAR ENERGY
SOCIETY, AND MOUNTAIN ASSOCIATION FOR FULL INTERVENTION AS
JOINT INTERVENORS**

Come now Appalachian Citizens' Law Center, Kentuckians for the Commonwealth, Kentucky Solar Energy Society, and Mountain Association (collectively "Joint Movants"), by and through counsel, and move for leave to participate as full Joint Intervenor in the above-captioned proceeding. In support of this Joint Motion, Movants state as follows:

Introduction

1. Each of the Joint Movants has a distinct but overlapping interest in, and expertise relating to the instant case, and a history of assisting in developing facts before the Public Service Commission ("the Commission" or "PSC").

2. Joint Movants' interests in the Company's *Application for a General Adjustment of Rates, Approval of Depreciation Study, Amortization of Certain Regulatory Assets, and Other General Relief* are distinct and different than those of the existing parties, including the Office of the Attorney General, and Joint Movants' participation is "likely to present issues and develop facts that will assist the

Commission in fully considering the matter without unduly complicating or disrupting the proceedings.” As discussed in detail below, Joint Movants have participated as Joint Intervenors in several cases before this Commission, including the Company’s most recent Applications for Certificates of Public Convenience and Necessity (CPCNs).¹ As shown through their prior participation, Joint Movants bring value to the discussions and deliberations of the Commission and perspectives that would otherwise not be presented for the Commission’s consideration in determining wherein lies the public’s interest and what is fair, just, and reasonable.

Legal Standard

3. Intervention in formal proceedings before the Kentucky Public Service Commission (“Commission”) is within the sound discretion of the Commission and is governed by 807 KAR 5:001, Section 4(11), which provides in relevant part that:

A person who wishes to become a party to a case before the Commission may, by timely motion, request leave to intervene. [] The motion shall include the movant’s full name, mailing address, and electronic mail address and shall state his or her interest in the case and how intervention is likely to present issues or develop facts that will assist the commission in fully considering the matter without unduly complicating or disrupting the proceedings.²

4. 807 KAR 5:001, Section 4(11)(b) provides that the Commission shall grant a person leave to intervene if the Commission finds that they have made a timely motion for intervention and have a special interest in the case that is not otherwise adequately represented or that their intervention is likely to present issues or to develop

¹ Case no. 2024-00310, *Electronic Application of East Kentucky Power Cooperative, Inc. For 1) a Certificate of Public Convenience and Necessity to Construct a New Generation Resource; 2) a Site Compatibility Certificate; And 3) Other General Relief*; Case no. 2024-00370, *Electronic Application of East Kentucky Power Cooperative, Inc. For 1) Certificates of Public Convenience and Necessity to Construct a New Generation Resources; 2) for a Site Compatibility Certificate Relating to the Same; 3) Approval of Demand Side Management Tariffs; And 4) Other General Relief*.

² 807 KAR 5:001 §4(11)(a)(1).

facts that assist the Commission in fully considering the matter without unduly complicating or disrupting the proceedings.

Joint Movants

5. Appalachian Citizens' Law Center ("ACLC") is a non-profit corporation in good standing incorporated in the Commonwealth of Kentucky with its office at 317 Main Street, Whitesburg, Kentucky.

6. Since its incorporation in 2001, ACLC has focused on addressing the environmental, health, and economic impacts of resource extraction in Eastern Kentucky and Central Appalachia. ACLC's primary work includes both direct representation of individuals and groups and policy and advocacy work aimed at addressing the ongoing and legacy impacts of the coal industry and the economic impacts of its decline. Currently, ACLC's work includes numerous efforts to address utility unaffordability throughout Eastern Kentucky. ACLC advocates for energy and water affordability on behalf of low-income residents in the region by participating as stakeholders in national and state energy and water affordability discussions and workgroups, by conducting research on utility affordability, and by directly representing the Martin County Concerned Citizens before the PSC.

7. In addition to ACLC's specific focus on utility affordability, ACLC focuses its advocacy on measures to ensure that the nation's transition away from coal takes into account the extraordinary burdens eastern Kentucky has faced and continues to face as a result of more than a century of dependence on coal. ACLC believes that responsible transition requires that new energy production and significant new energy uses must be scrutinized to ensure that, at a minimum, they are sustainable in the long term, will not burden our communities, and provide community benefits.

8. It is clear that ACLC has a special interest in the case that is “not otherwise adequately represented” and alternatively that ACLC’s intervention as a Joint Intervenor “is likely to present issues or develop facts that will assist the commission in fully considering the matter without unduly complicating or disrupting the proceedings.”

9. Kentuckians for the Commonwealth (“KFTC”) is a non-profit corporation in good standing incorporated in the Commonwealth of Kentucky with its principal office located at 131 North Mill Street, London, Kentucky 40743.

10. KFTC is a forty-one-year-old, multi-issue grassroots organization of Kentuckians inspired by a vision to work for a brighter future for all people, no matter our color, where we come from, or how much money we have. Together, KFTC members organize for a fair economy, a healthy environment, new safe energy, and an honest democracy. KFTC has twelve chapters across the state—including eastern Kentucky chapters in the Cumberland region, Rowan County, Shelby County, and Wilderness Trace regions, with over 1,000 members who get their residential electric utility service from distribution cooperatives that purchase wholesale power from EKPC distributed across all 16 of EKPC’s distribution cooperatives. Altogether KFTC has more than 12,000 members in nearly all of Kentucky’s 120 counties.

11. As an organization, KFTC has been involved with issues affecting low-income residential ratepayers for over thirty years and has significant experience in educating the public and supporting both public comments and expert testimony in rate cases and has gained a deep understanding of the needs of residential customers across the state for energy efficiency, demand side management, and a healthy energy system, and the consequences for communities of the transition to clean energy. As a

member-based organization with deep roots in the region, KFTC is uniquely positioned to be a voice for the needs and interests of EKPC residential ratepayers, particularly low-income ratepayers, who are also KFTC members.

12. Kentucky Solar Energy Society (“KYES”) is a non-profit corporation in good standing, incorporated in the Commonwealth of Kentucky, with its principal office at 1864 Frankfort Avenue, Louisville, KY 40206. The mission of KYES is to promote the use of renewable energy resources, energy efficiency, and conservation in Kentucky through education, advocacy, networking, and demonstration of practical applications. KYES is comprised of members who include residential solar energy customers taking service from EKPC in its service territory; solar energy enthusiasts (including potential future solar customers); professionals working in the clean energy field in business, nongovernmental organizations, and academia; and advocates for a transition to a clean energy economy.

13. KYES has participated in several previous rate cases for utilities across the state,³ and offered expert testimony in the area related to the matter.⁴ In addition, KYES Board Chair Andrew McDonald has significant experience in the solar industry, and has provided expert testimony on the matters at issue and related matters several

³ 2020 Rate Case; Electronic Application of Kentucky Power Company for (1) a General Adjustment of Its Rates for Electric Service; (2) Approval of Tariffs and Riders; (3) Approval of Accounting Practices to Establish Regulatory Assets and Liabilities; (4) Approval of a Certificate of Public Convenience and Necessity; And (5) All Other Required Approvals and Relief, Case No. 2020-00174 (“2020 KPCo Rate Case”).

⁴ See, e.g., 2020 Rate Case, Direct Testimony of Karl R. Rábago on Behalf of Joint Intervenors (Mar. 05, 2021); 2020 Rate Case, Direct Testimony of James Owen on Behalf of Joint Intervenors (Mar. 05, 2021); 2020 Rate Case, Supplemental Rebuttal Testimony of James Owen on Behalf of Joint Intervenors (Aug. 05, 2021); 2020 Rate Case, Supplemental Rebuttal Testimony of Karl R. Rábago on Behalf of Joint Intervenors (Aug. 05, 2021); Joint Intervenors also offered testimony and supplemental rebuttal testimony from several witnesses on the issue in the 2020 KPCo Rate Case.

times.⁵ The application in this matter “includ[es] its consideration of cost-effective energy efficiency resources” as well as “a discussion of smart grid investments....”⁶

14. KYSES clearly has a vested interest in and ability to present issues or to develop facts that assist the Commission in fully considering the matter.

15. Mountain Association is a non-profit corporation in good standing incorporated in the Commonwealth of Kentucky, with an office at 433 Chestnut Street, Berea, Kentucky, 40403.

16. Mountain Association works with people in Eastern Kentucky and Central Appalachia to create economic opportunity, strengthen democracy, and support the sustainable use of natural resources. Mountain Association’s energy programs work to strengthen the region’s residents, small businesses, local governments, communities, and nonprofits by helping to reduce energy costs and consumption, increase energy security, and build resilience in the face of climate change. Mountain Association has worked with hundreds of small commercial EKPC customers over fifteen (15) years providing financing to access investments in energy efficiency and renewable energy, resulting in reduced operating expenses. In that time, they have helped many commercial EKPC customers make nearly energy upgrades, as well as identifying numerous costly billing errors. At the same time, Mountain Association has assisted energy contractors with technical trainings and equipment financing to grow their businesses.

⁵ See, e.g., KPCo Rate Case, Direct Testimony of Andrew McDonald on behalf of Joint Intervenor (Oct. 07, 2020); Electronic Joint Application of Kentucky Utilities Company and Louisville Gas and Electric Company for Certificates of Public Convenience and Necessity and Site Compatibility Certificates and Approval of a Demand Side Management Plan and Approval of Fossil Fuel-Fired Generating Unit Retirements, Case No. 2022-00402, Tendered Corrected Testimony of Andrew McDonald On Behalf of Joint Intervenor Metropolitan Housing Coalition, Kentuckians for the Commonwealth, Kentucky Solar Energy Society and Mountain Association (Jul. 24, 2023).

⁶ Case No. 2025-00208, Application at 19-20 (Aug. 01, 2025).

17. On December 4, 2020, Kentucky Energy and Environment Cabinet Secretary Rebecca Goodman announced Mountain Association as the recipient of the 2020 Environmental Pacesetter Award, given for innovative efforts in protecting the environment and setting an example of environmental stewardship.⁷

18. Mountain Association focuses a key part of its programs and research on assisting small commercial ratepayers in Eastern Kentucky, who are often not represented in PSC cases, with cost saving measures. It also watches the effects of investments in energy infrastructure on the rate base. Mountain Association staff distill policy-related information and communicate that information out in a variety of accessible ways to help Eastern Kentuckians better understand how their everyday lives could be impacted by decisions at the state and federal level, such as those at issue in the instant case. Mountain Association and staff also possess significant experience in assisting small commercial and governmental entities with installation of distributed energy resources, and understanding net metering tariffs, and has previously offered related expert testimony based in part on that expertise.⁸

Application of Standard

19. 807 KAR 5:001 Section 4(11)(b) provides that the Commission will grant full intervention status if the person “has special interests in the case that is not otherwise adequately represented” **or** “that his or her intervention is likely to present issues or to develop facts that assist the commission in fully considering the matter without unduly complicating or disrupting the proceedings.”

⁷ KYDEP, “Gov. Andy Beshear and Secretary Rebecca Goodman Announce Annual Environmental Awards of Excellence,” Naturally Connected (Dec. 4, 2020), <https://kydep.wordpress.com/2020/12/04/gov-andy-beshear-and-secretary-rebecca-goodman-announce-annual-environmental-awards-of-excellence/>.

⁸ See, e.g., 2020 KPCo Rate Case, Direct Testimony of Joshua Bills, Commercial Energy Specialist, Mountain Association (Oct. 07, 2020).

20. The special interests of Joint Movants in the pending application are squarely within the ambit of the Commission's jurisdiction over rates and service, and as noted above and discussed below, are not adequately represented by existing parties. The participation of Appalachian Citizens' Law Center, Kentuckians for the Commonwealth, Kentucky Solar Energy Society, and Mountain Association as Joint Intervenors will neither complicate or disrupt the proceedings, since the discovery, testimony, and witnesses will be jointly offered by the four organizations, who have adopted internal procedures to assure timely decision-making and coordinated participation with one voice in this case. Joint Movants participated as Joint Intervenors most recently in Case No. 2025-00370, the Company's application for a CPCN for new generation resources, and updates to its demand-side management (DSM) tariffs. Combinations of these Joint Movants and other public interest non-profits have participated as Joint Intervenors in Commission proceedings involving these and other utilities and have neither complicated nor disrupted those proceedings.

21. This motion for intervention is timely, since under the *Order* entered on August 14, 2025 by the Commission in this case establishing the procedural schedule, a motion for intervention is deemed timely if filed not later than August 22, 2025.⁹ Joint Movants, if granted intervention, will accept and abide by the procedural schedule, including the filing of any comments, data requests, and response to any data requests, so that there is no prejudice to the applicant or other parties from the grant of full Joint Intervenor status to Joint Movants at this time. Discovery, testimony, and witnesses will be jointly offered by the four organizations, who have adopted internal procedures to assure timely decision-making and coordinated participation with one voice.

⁹ *Order* (August 14, 2025).

22. As demonstrated above for each organization, movants' interests in the case are different from those of the existing parties, and their participation is "likely to present issues or develop facts that will assist the Commission in fully considering the matter without unduly complicating or disrupting the proceedings."¹⁰

23. Existing parties to the proceeding do not adequately represent the interests of Joint Movants. No current party, including the Attorney General, represents the specific perspective and interests of Joint Movants, as discussed below.

24. Movant ACLC has a particularized interest and expertise in utility unaffordability throughout Eastern Kentucky, and ongoing and legacy impacts of the coal industry and the economic impacts of its decline. The clients ACLC serves are primarily low income residents of Eastern Kentucky. Since 2018, ACLC has led a number of initiatives to better understand the growing problem of water unaffordability and to advocate for measures to address the issue. That work has grown into a broader focus on utility unaffordability generally. ACLC is currently engaged in research and analysis on issues related to utility disconnections for nonpayment in Kentucky and policies and practices that alleviate or exacerbate the threat of disconnections for residential customers across the state.

25. Movant KFTC has a particularized interest and expertise in the impacts of rates charged by EKPC, including effects on low-income ratepayer-members in throughout Eastern Kentucky, and across the state. KFTC's members include ratepayers that bear the costs and risks of utility rate-making, and have a direct interest in supporting reasoned decision-making by a well-informed regulator by putting forward expertise on rate-making and effects on low-income Kentuckians and Kentuckians of

¹⁰ 807 KAR 5:001 §4(11)(a)1.

color, including from members who participate regularly in the organization's New Energy and Transition (NET) Committee.

26. Movant KYSES has a particularized interest and expertise in implementation of solar energy, renewables, and DSM, including rate-making as well as "cost-effective energy efficiency resources," "smart grid investments," and behind-the-meter alternatives to utility-scale projects. KYSES' expertise in renewable energy and energy conservation will advance the development of a complete record and well-informed decision-making, particularly regarding the effects of net metering tariffs on current and prospective solar customers, as well as the relation to other avoided supply-side alternatives.

27. Movant Mountain Association has a particularized interest and expertise in the effects of rate-making on communities, low-income individuals, and small businesses in Eastern Kentucky. These issues are directly relevant to the various of the requested rate changes and the overall rate-making process. Mountain Association staff have direct experience collaborating with EKPC customers to help them to understand, reduce, and afford energy bills, and develop more resilient and reliable energy resources, including behind-the-meter alternatives impacted by tariffs at issue. That interest and experience includes economic development needs and trends in central Kentucky and statewide, another matter particularly at issue in this proceeding.

28. In Case No. 2025-00370, the Company's application for a CPCN for new generation resources, and updates to its demand-side management (DSM) tariffs, the Commission agreed that ACLC, KFTC, KYSES, and Mountain Association's participation was "likely to present issues and develop facts that will assist the

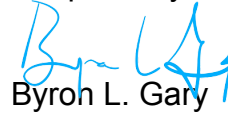
Commission in fully considering the matter without unduly complicating or disrupting the proceedings.”¹¹ Similarly, in Cases Nos. 2024-00310 involving EKPC, KFTC and Mountain Association were also granted Joint Intervenor status, and their participation presented issues and developed facts assisting in full consideration of the matter without unduly complicating or disrupting the proceedings. In various other cases involving other utilities across the state, including within the past year Case Nos. 2024-00115, 2024-00197, 2024-00326, and 2025-00045, 2025-00113, and 2025-00114, some combination of joint intervenors have been granted intervention, and assisted in presenting issues and developing facts without unduly complicating or disrupting the proceedings.

WHEREFORE, for the reasons stated above, Joint Movants Appalachian Citizens’ Law Center, Kentuckians for the Commonwealth, Kentucky Solar Energy Society, and Mountain Association respectfully request to be accorded the status of full Joint Intervenor, and that each party to the case be directed to serve upon the undersigned counsel, all future pleadings and documents that are filed in this case.

[Signatures on following page]

¹¹ Case No. Electronic Application of Kentucky Utilities Company and Louisville Gas and Electric Company for Certificates of Public Convenience and Necessity and Site Compatibility Certificates, *Order* at 1 (Mar. 28, 2025).

Respectfully Submitted,



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CERTIFICATE OF SERVICE

In accordance with the Commission's July 22, 2021 Order in Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus COVID-19*, this is to certify that the electronic filing was submitted to the Commission on August 22, 2025; that the documents in this electronic filing are a true representation of the materials prepared for the filing; and that the Commission has not excused any party from electronic filing procedures for this case at this time.



Byron L. Gary