COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF)	CASE NO. 2025-00122
KENTUCKY-AMERICAN WATER		
COMPANY FOR AN ADJUSTMENT OF)	CASE NO. 2025-00122
RATES)	

PETITION OF KENTUCKY-AMERICAN WATER COMPANY, INC. FOR CONFIDENTIAL PROTECTION

Kentucky-American Water Company, Inc. ("KAWC" or "Company), hereby petitions the Kentucky Public Service Commission ("Commission") pursuant to 807 KAR 5:001, Section 13 and KRS 61.878(1) to grant confidential protection for certain information the Company is providing in response to (1) Commission Staff's Third Request for Information ("PSC") Item No. 39 and (2) Attorney General's ("AG") Second Request for Information Nos. 1 and 3. In support of its Petition, KAWC states the following:

Confidential or Proprietary Commercial Information (KRS 61.878(1)(c)(1))

- 1. The Kentucky Open Records Act exempts from disclosure certain records which if openly disclosed would permit an unfair commercial advantage to competitors of the entity that disclosed the records.¹ Public disclosure of the information identified herein would, in fact, prompt such a result for the reasons set forth below.
- 2. In response to PSC 3-39, KAWC is providing a copy of its Compensation and Benefits Policy. This policy is the product of extensive time and money invested by KAWC's parent company, American Water Works Company, Inc. ("American Water"). This policy consists of commercial information that is confidential and proprietary, the disclosure of which

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¹ KRS 61.878(1)(c)(1).

would unfairly disadvantage American Water and KAWC. If competitors have free access to the same information that American Water expended substantial resources to develop, they will derive an unfair commercial advantage.

3. KAWC is also providing confidential and proprietary information regarding American Water's strategies for employee compensation. In response to AG 1-5, the Company provided the expected wages and benefits for vacant positions and sought confidential protection for a portion of the information. In response to AG 2-3, KAWC has been asked to update the attachment to AG 1-5. The disclosure of the confidential wage and benefit information would unfairly disadvantage American Water and KAWC relative to their competitors. Access to this information would also provide competitors with information that could be used to recruit and hire KAWC and American Water employees.

<u>Confidential Personal Information – Compensation Information (KRS 61.878(1)(a))</u>

- 4. The Kentucky Open Records Act exempts from disclosure certain private and personal information. The Kentucky Court of Appeals has stated, "information such as . . . wage rate . . . [is] generally accepted by society as [a] detail in which an individual has at least some expectation of privacy." The Kentucky Supreme Court has characterized "one's income" as "intimate" information of a private nature.
- 5. AG 2-1 requests KAWC to provide the Excel version of the attachments provided in response to AG 1-2, 1-3, and 1-4. The Company had requested confidential protections for portions of its response to AG 1-2 and 1-3 and is thus requesting confidential protection for the native files that were provided in PDF in the prior round of discovery. Specifically, the Company is providing current and projected wage information for employees. KAWC requests confidential protection for all non-officer compensation information. Disclosure of this information would invade the privacy rights of the individuals named and provide insight into the Company's salary

determinations. This personal and private information is not in the public realm. The Company's employees have a reasonable expectation that their compensation is personal and private information. Disclosure would constitute an unwarranted invasion of their personal privacy in contravention of KRS 61.878(1)(a).

6. Disclosure of the compensation information of the Company's employees – private citizens who are not government officers or employees – would not further the Act's purpose, which is to make government and its actions open to public scrutiny. Discussing the rationale for the Act, the Kentucky Court of Appeals has stated:

[T]he public's "right to know" under the Open Records Act is premised upon the public's right to expect *its agencies* properly to execute *their statutory functions*. In general, inspection of records may reveal whether *the public servants* are indeed serving the public, and the policy of disclosure provides impetus for *an agency* steadfastly to pursue the public good. At its most basic level, the purpose of disclosure focuses on the citizens' right to be informed as to *what their government is doing*.⁵

Relying upon this precedent, the Kentucky Office of the Attorney General ("AG") has opined that "[i]f disclosure of the requested record would not advance the underlying purpose of the Open Records Act, namely exposing agency action to public scrutiny, then countervailing interests, such as privacy, must prevail."

7. The Commission has recognized a right to utility employee privacy. In an order approving a petition for confidential treatment in Case No. 89-374, the Commission found that salary information "should be available for customers to determine whether those salaries are reasonable," but "the right of each individual employee within a job classification to protect such information as private outweighs the public interest in the information." In the same order, the

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² Application of Louisville Gas and Electric Company for an Order Approving an Agreement and Plan of Exchange and to Carry Out Certain Transactions in Connection Therewith, Case No. 89-374, Order at 2 (Ky. PSC Apr. 30, 1997).

Commission concluded, "Thus, the salary paid to each individual within a classification is entitled to protection from public disclosure."³

- 8. The Commission also has previously denied confidential protection to executive officer information and held that because executive officer "salaries are included as an expense in base rate calculations" and are "subject to public dissemination of regulatory filings," the information should not be entitled to confidential protection.⁴ Such reasoning, however, is not applicable in the current request because the Company is not requesting confidential protection for executive salaries. For non-executive compensation, the Commission has previously found that such information should be afforded confidential treatment and disclosure would be a violation of employee's expectation of privacy.⁵
- 9. Disclosure of this information would invade the privacy rights of the individuals named and provide insight into the Company's salary calculation. This personal and private information is not in the public realm. The Company's employees have a reasonable expectation that their compensation is personal and private information. Disclosure would constitute an unwarranted invasion of their personal privacy in contravention of KRS 61.878(1)(a).

³ *Id*.

⁴ Application of Kentucky Utilities Company for an Adjustment of its Electric Rates, Case No. 2012-00222, Order Regarding Request for Confidential Treatment at 2 (Ky. PSC Sept. 11, 2013). See also Application of Kentucky-American Water Company for an Adjustment of Rates, Case No. 2015-00418, Order at 2 (Ky. PSC Aug. 31, 2016) (finding "that KAWC's executive salaries are an expense in the rate base calculations" and holding that "such salary compensation is not entitled to confidential protection"); Application of Kentucky Utilities Company for an Adjustment of its Electric Rates, Case No. 2014-00371, Order Regarding Request for Confidential Treatment at 1-2 (Ky. PSC Jan. 20, 2016) (denying confidential protection for executive salary information for the same reasons as Case No. 2012-00222 and noting that "[m]ovant has not offered any argument to depart from this precedent"); An Adjustment of Gas and Electric Rates of Louisville Gas and Electric Company, Case No. 90-158, Order (Ky. PSC Sept. 7, 1990) ("Since LG&E seeks to recover through its rate structure the compensation in salaries paid to its executive employees, LG&E customers have a right to know whether the salaries and compensation paid to such employees are reasonable."). See also Case No. 2018-00294, Order (Ky. PSC Oct. 8, 2019); Case No. 2018-00295, Order (Ky. PSC Oct. 8, 2019

⁵ See Case No. 2020-00104, Electric Application of Clark Energy Coop., Inc. for A General Adjustment of Rates Pursuant to Streamlined Proc. Pilot Program Established in Case No. 2018-00407 (Jan. 25, 2022 Order).

Confidential Information Subject to this Petition

- 10. The information for which KAWC is seeking confidential treatment is not known outside of the Company, their consultants with a need to know the information, and the Company's counsel, is not disseminated within KAWC except to those employees with a legitimate business need to know and act upon the information and is generally recognized as confidential and proprietary information in the energy industry.
- 11. The Commission has previously granted confidential protection for similar information.⁶
- 12. The Company will disclose the confidential information, pursuant to a confidentiality agreement, to intervenors with a legitimate interest in this information and as required by the Commission.
- 13. If the Commission disagrees with this request for confidential protection, it must hold an evidentiary hearing (a) to protect Kentucky American Water's due process rights and (b) to supply the Commission with a complete record to enable it to reach a decision with regard to this matter.⁷
- 14. In compliance with 807 KAR 5:001, Section 13, KAWC is providing notice that the confidential attachment to PSC 3-39 is confidential in full. For the attachments to AG 2-1 and AG 2-3, which is not entirely confidential, KAWC is filing with the Commission one electronic copy that identifies with reductions the information for which confidential protection is sought.

⁶ Electronic Application of Kentucky-American Water Company for an Adjustment of Rates, Case No. 2018-00358, Order (Ky. PSC Mar. 14, 2019) (granting Kentucky American Water's December 12, 2018 Petition for Confidential Protection).

⁷ Utility Regulatory Commission v. Kentucky Water Service Company, Inc., 642 S.W.2d 591, 592-94 (Ky. App. 1982).

KAWC is providing unredacted copies noting the confidential information with highlighting to the Commission.

15. The Company requests that confidential protection be granted for five years due to the sensitive nature of the information at issue.

WHEREFORE, KAWC respectfully requests the Kentucky Public Service Commission grant confidential protection for the information described herein.

Dated: August 4, 2025 Respectfully submitted,

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CERTIFICATE OF COMPLIANCE

In accordance with 807 KAR 5:001, Section 8 as modified by the Commission's Order of July 22, 2021 in Case No. 2020-00085 (Electronic Emergency Docket Related to the Novel Coronavirus COVID-19), this is to certify that the electronic filing has been transmitted to the Commission on August 4, 2025; and that there are currently no parties in this proceeding that the Commission has excused from participation by electronic means.

Counsel for Kentucky-American Water

Company