#### **COMMONWEALTH OF KENTUCKY**

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC APPLICATION OF LOUISVILLE GAS AND ELECTRIC COMPANY FOR AN ADJUSTMENT OF ITS ELECTRIC RATES AND APPROVAL OF CERTAIN REGULATORY AND ACCOUNTING TREATMENTS

CASE NO. 2025-00114

# PETITION OF LOUISVILLE GAS AND ELECTRIC COMPANY FOR CONFIDENTIAL PROTECTION

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Louisville Gas and Electric Company ("LG&E" or the "Company") hereby petitions the Kentucky Public Service Commission ("Commission") pursuant to 807 KAR 5:001, Section 13 and KRS 61.878(1) to grant confidential protection for the items described herein, which LG&E is producing in response to the Commission Staff's First Request for Information. The specific Requests for Information for which LG&E seeks confidential protection are Request Nos. 18, 39, 41, and 54.

1. On April 4, 2025, LG&E served notice of its intent to file a rate application with the Commission for a general adjustment of its electric rates, including changes to its electric tariffs and approval of certain regulatory and accounting treatments. On April 28, 2025, Commission Staff issued its First Request for Information to LG&E. On May 30, 2025, LG&E filed its rate application with the Commission. LG&E now files its responses to Commission Staff's First Request for Information concurrent with this petition.

2. The Company's responses contain sensitive information that the Commission has previously classified as exempt from public disclosure under KRS 61.878(1)(a), (c), (k), and (l).

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# <u>Confidential Information Protected from Disclosure</u> by Federal or State Law (KRS 61.878(1)(k) and (l))

# Federal and State Income Tax Returns

3. Commission Staff Request No. 18 asks LG&E to provide "federal and state income tax returns for the most recent tax year, including supporting schedules." Tax related documents and information merit confidential protection. KRS 61.878(1)(k) exempts from disclosure "[a]ll public records or information the disclosure of which is prohibited by federal law or regulation."<sup>1</sup> Under 26 U.S.C. § 6103(a), state officials are prohibited from publicly disclosing any federal income tax return or its contents. Therefore, federal income tax returns and their content fall within the KRS 61.878(1)(k) exemption from public disclosure. The Kentucky Open Records Act also exempts from disclosure "[p]ublic records or information the disclosure of which is prohibited or restricted or otherwise made confidential by enactment of the General Assembly."<sup>2</sup> KRS 131.190(1) requires all income tax information filed with the Kentucky Department of Revenue be treated in a confidential manner. Thus, state income tax returns are also confidential in nature and protected from disclosure by the Kentucky Open Records Act. The Commission has previously kept LG&E's federal and state income tax returns and supporting schedules and documents confidential in base rate cases.<sup>3</sup> Because LG&E's response to Commission Staff Request No. 18 contains LG&E's federal and state tax returns, and such information is of a confidential nature, the Commission should grant confidential protection to this information.

<sup>&</sup>lt;sup>1</sup> KRS 61.878(1)(k).

<sup>&</sup>lt;sup>2</sup> KRS 61.878(1)(l).

<sup>&</sup>lt;sup>3</sup> See, e.g., Electronic Application of Kentucky Utilities Company for an Adjustment of Its Electric Rates, a Certificate of Public Convenience and Necessity to Deploy Advanced Metering Infrastructure, Approval of Certain Regulatory and Accounting Treatments, and Establishment of a One-Year Surcredit, Case No. 2020-00349, Order (Ky. PSC Dec. 7, 2021); Electronic Application of Louisville Gas and Electric Company for an Adjustment of Its Electric Rates, a Certificate of Public Convenience and Necessity to Deploy Advanced Metering Infrastructure, Approval of Certain Regulatory and Accounting Treatments, and Establishment of a One-Year Surcredit, Case No. 2020-00349, Order (Ky. PSC Dec. 7, 2021); Electronic Application of Louisville Gas and Electric Company for an Adjustment of Its Electric Rates, a Certificate of Public Convenience and Necessity to Deploy Advanced Metering Infrastructure, Approval of Certain Regulatory and Accounting Treatments, and Establishment of a One-Year Surcredit, Case No. 2020-00350, Order (Ky. PSC Dec. 7, 2021).

## **HIPAA Protected Health Information**

4. Pursuant to KRS 61.878(1)(k) and the Health Insurance Portability and Accountability Act of 1996 ("HIPAA") [Pub. L. No. 104-191] and 45 CFR § 160 et seq., the Company is requesting confidential treatment for certain individualized medical insurance information for Company officers produced in Attachment 8 of LG&E's response to Commission Staff Request No. 41. This information includes individualized health, dental, vision, and life insurance coverage elections by executives and their families.

5. Regulations promulgated for the implementation of HIPAA provide for the protection of an individual's "protected health information" and "individually identifiable health information."<sup>4</sup> Protected information includes that received by an employer which "relates to the past, present, or future physical or mental health or condition of an individual; the provision of health care to an individual; or the past, present, or future payment for the provision of health care to an individual; and (i) that identifies the individual; or (ii) with respect to which there is a reasonable basis to believe the information can be used to identify the individual."<sup>5</sup>

The individualized medical insurance information provided in response to Item No.
41 contains details related to insurance plan selections, costs, and employee expenditures. The
Company believes that, if publicly disclosed, this information could be readily used in combination

<sup>&</sup>lt;sup>4</sup> 45 CFR § 160.103.

with other information in this proceeding to identify individual employees' health coverage elections, medical issues, and other protected health information.<sup>6</sup>

7. For the reasons stated, the Company respectfully requests the protection of personally identifiable medical benefits information contained in its response to Item No. 41.

## Confidential or Proprietary Commercial Information (KRS 61.878(1)(c)(1))

8. The Kentucky Open Records Act exempts from disclosure information "generally recognized as confidential or proprietary, which if openly disclosed would permit an unfair commercial advantage to competitors of the entity that disclosed the records."<sup>7</sup>

#### Forecasted Wage Increases

9. Commission Staff Request No. 39 asks LG&E to provide the amounts and percentage increases for general wage increases and for merit increases for each employee group for the past two calendar years, the base period, and the forecasted test period. With respect to the forecasted test period, LG&E requests to keep confidential its expectations regarding increases for the employee groups subject to negotiation in 2026. If LG&E's expectations are publicly disclosed, it could impair the Company's competitive negotiating position with employee groups in direct contravention of KRS 61.878(1)(c)(1).<sup>8</sup>

<sup>&</sup>lt;sup>6</sup> Michael F. Sutton/Cabinet for Health and Family Services, Office of the Inspector General and Department for Community Based Services, Adult Protective Services Branch, KY OAG 05-ORD-054 (Mar. 30, 2005) (finding that the disclosure of personally identifiable health information implicates KRS 61.878(1)(a), (k), and (l)). <sup>7</sup> KRS 61.878(1)(c)(1).

<sup>&</sup>lt;sup>8</sup> In Case Nos. 2020-00349 and 2020-00350, the Commission denied confidential treatment for this information based on the absence of identifying personal information. Here, the Company reiterates that it is not the disclosure of identifying information, but the very real competitive harms caused by salary disclosures that supports its petition for confidential treatment of this item. *See, e.g. Electronic Application of East Kentucky Power Cooperative, Inc. for a General Adjustment of Rates, Approval of Depreciation Study, Amortization of Certain Regulatory Assets, and other General Relief* (May 17, 2021) (Approving confidential treatment for wage and benefit information on the basis of the potential competitive harms from public disclosure).

10. Given LG&E's investment in talent development and widespread shortages of energy sector employees, disclosure of the Company's expected increases to employee compensation may cause competitive harms in the form of poaching efforts from other large investor-owned utilities, contractors, and other entities in the industry.<sup>9</sup> Therefore, as in past proceedings, the Company requests confidential protection of this information to prevent commercial harms until such time as the Company's forecasted test year reaches its conclusion. The Commission has granted confidential protection to this information under in the past.<sup>10</sup>

## Litigation Information

11. Commission Staff Request No. 54 asks LG&E to provide a copy of all exhibits and schedules that were prepared in the utility's rate application in Excel spreadsheet format. In response, LG&E is providing an Excel spreadsheet version of the Company's lead-lag study, Exhibit AMF-6. Exhibit AMF-6 is subject to a Petition for Confidential Protection filed with the Commission on May 30, 2025. The Excel spreadsheet version of Exhibit AMF-6 filed in response to this data request includes in the O&M analyses certain amounts and information about settlement of lawsuits. This information is confidential for the same reasons as described in the Company's May 30, 2025 Petition for Confidential Protection.

<sup>&</sup>lt;sup>9</sup> In particular, LG&E notes that there is a recognized shortage in professional talent, as well as nationwide shortages in other areas such as welders, electricians and IT professionals. *See* Dixie Downing, *Skilling Up for a Sustainable Future: A Look at the Labor Shortage in Renewable Energy*, US INTERNATIONAL TRADE COMMISSION, (June 2024). Joseph W. Kane, *The incredible shrinking infrastructure workforce – and what to do about it*, BROOKINGS, <u>https://www.brookings.edu/articles/the-incredible-shrinking-infrastructure-workforce-and-what-to-do-about-it/</u> (May 11, 2023). "Thomas L. Keefe, et al., *2025 Power and Utilities Industry Outlook*, DELOITTE, <u>https://www2.deloitte.com/us/en/insights/industry/power-and-utilities/power-and-utilities-industry-outlook.html</u> (Dec. 9, 2024) (Observing that the utility industry is experiencing the highest level of worker demand among any established industry).

<sup>&</sup>lt;sup>10</sup> Case No. 2018-00294, Order (Ky. PSC Oct. 8, 2019); Case No. 2018-00295, Order (Ky. PSC Oct. 8, 2019).

#### The Confidential Information Subject to This Petition

12. The information for which LG&E is seeking confidential treatment is not known outside of LG&E, and it is not disseminated within LG&E except to those employees with a legitimate business need to know the information.

13. LG&E will disclose the confidential information, pursuant to a confidentiality agreement, to intervenors with a legitimate interest in this information and as required by the Commission.

14. If the Commission disagrees with this request for confidential protection, it must hold an evidentiary hearing (a) to protect LG&E's due process rights and (b) to supply the Commission with a complete record to enable it to reach a decision with regard to this matter.<sup>20</sup>

15. In compliance with 807 KAR 5:001, Section 13, LG&E is providing notification that the tax information attached as part of the Company's response to Item No. 18 is confidential in full.

16. For the Company's confidential attachments to responses to Item Nos. 39, 41, and 54, which are not entirely confidential, LG&E is filing with the Commission one electronic copy that identifies with redactions the information for which confidential protection is sought. Pursuant to the Commission's March 24, 2020 and July 22, 2021 Orders in Case No. 2020-00085, LG&E will upload the unredacted copies noting the confidential information with highlighting to its encrypted file-share site for the Commission's retrieval. Access to the encrypted file-share site will be provided to intervenors pursuant to a confidentiality agreement.

17. Due to the sensitive nature of the HIPAA information provided in response to Item No. 41, the Company requests indefinite confidential protection for that information. For all other confidential requests for information, LG&E requests that all information be kept confidential for

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at least five years from the date of this filing as that is the amount of time necessary before the confidential information becomes dated to the point that the need for protection no longer exists.

**WHEREFORE**, Louisville Gas and Electric Company respectfully requests that the Commission grant confidential protection for the information described herein.

Dated: June 13, 2025

Respectfully submitted,

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Counsel for Louisville Gas and Electric Company

### **CERTIFICATE OF SERVICE**

In accordance 807 KAR 5:001, Section 8 as modified by the Commission's Order of July 22, 2021 in Case No. 2020-00085 (Electronic Emergency Docket Related to the Novel Coronavirus COVID-19), this is to certify that the electronic filing has been transmitted to the Commission on June 13, 2025; and that there are currently no parties in this proceeding that the Commission has excused from participation by electronic means.

Counsel for Louisville Gas and Electric Company

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