COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

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ELECTRONICAPPLICATION OF ROWAN WATER,)	CASE NO.
INC. FOR APPROVAL OF WATER TRAINING)	2024-00103

NOTICE OF FILING

Comes now Rowan Water, Inc., its individual directors and its general manager (collectively, "Rowan Water"), and Honaker Law Office, PLLC ("Joint Applicants") to give notice of the filing of the following documents pursuant to the July 18, 2024 Order in this matter:

- 1. A sworn statement attending that the accredited instruction entitled "Rowan Water **Summer Training**" was performed on August 20 and August 21, 2024 (Exhibit 1).
- 2. There were minor editing changes made to the materials proposed as curriculum filed with the Commission. Final updated presentations based upon the filed outlines, and the agenda are attached as Exhibit 2.
- 3. The name of each attending water utility Commissioner, Director, Manager, or Operator, and the number of hours that they attended is attached as Exhibit 3.
- 4. Attendees appeared in person.
- 5. The only written materials provided the attendees were copies of the agenda and the presentation for Financial Wellness, other presentations were available in electronic form upon request (Exhibit 2).

Dated this 22nd day of August 2024.

Respectfully submitted,

L. Allyson Honaker Brittany Hayes Koenig

Heather S. Temple

HONAKER LAW OFFICE, PLLC

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CERTIFICATE OF SERVICE

This is to certify that foregoing was submitted electronically to the Commission on August 22, 2024 and that there are no parties that have been excused from electronic filing. Pursuant to prior Commission orders, no paper copies of this filing will be submitted.

Counsel for Rowan Water, Inc.

Exhibit 1

COMMONWEALTH OF KENTUCKY)
COUNTY OF FAYETTE)

AFFIDAVIT

Brittany Hayes Koenig of Honaker Law Office, PLLC, Counsel for Rowan Water, Inc., being duly sworn, states that:

- 1. She has served as organizer and presenter of the water training program entitled "Rowan Summer Training" in the above-referenced case.
- "Rowan Summer Training" was held on August 20 and August 21, 2024, at the offices
 of Rowan County Water Association, 1765 Christy Creek Road, Morehead, Kentucky
 40351.
- 3. The presentations listed in the agenda submitted to the Kentucky Public Service Commission in this matter were conducted for the length of time specified, a total of 12 hours of instruction.
- 4. Each attendee was provided in paper medium a copy of the program agenda and the presentation for Financial Wellness, attached at Exhibit 2, and the other presentations were made available in electronic form upon reguest.

Brittany Hayes Koenig

HONAKER LAW OFFICE, PLUS

1795 Alysheba Way, Suite 1203 Lexington, Kentucky 40509

(859) 489-4667

brittany@hloky.com

The foregoing Verification was signed, acknowledged and sworn to before me this about day of August, 2024, by Brittany Hayes Koenig of Honaker Law Office, PLLC, Counsel for Rowan Water, Inc..



Notary Commission No.

Commission expiration:

Exhibit 2

SUMMER WATER TRAINING



HOSTED BY ROWAN WATER INC. PRESENTED BY HONAKER LAW OFFICE PLLC

HONAKER Law OFFICE

	Tuesday, August 20, 2024		Wednesday August 21, 2024
7:30-8:00am	Day 1 (7hours) Registration and Welcome	8:00- 8:30am	Day 2 (5 hours) Registration and Welcome
8:00-9:00am	Regulatory Update (1 hour): Updates to Commission Orders, Relevant Legislation Brittany Hayes Koenig, Honaker Law Office, PLLC	8:30- 9:30am	Capital Improvement Planning: Engineer Consultants (1 hr) Matthew R. Curtis, P.E, Bluegrass Engineering Existing Conditions, Improvements, Concept to Construction
9:00-10:00am	Assessing Financial Wellness (1 hour) Kristen Millard, KRWA Finance/Raymond James	9:30- 10:30am	Roundtable with Utility Partners (1 hour): Moderator: Brittany Hayes Koenig- Common Management Issues
10:00-	Break	10:30-	Break
10:30am		11am	
10:30- 11:30am	Open Records & Open Meetings Law (1 hour) Zachary Zimmerer, Assistant Attorney General, Kentucky Office of Attorney General	11:00- 12:00pm	Managing for 811 Compliance (1 hour) Jamie Gaddis, Kentucky 811
11:30- 12:30pm	Roundtable with Utility Partners (1 hour): Moderator: Brittany Hayes Koenig- Common Management Issues	12:00- 12:30pm	Lunch Provided by Honaker Law Office PLLC
12:30-1pm	Lunch Provided by Honaker Law Office PLLC	12:30- 1:30pm	Damage Prevention (1 hour) Jessica Canfield-Norris, Ky PSC, Division of Inspections
1:00-2:00pm	Asset Management & Financing (1 hour) Robert Miller, Straightline Kentucky	1:30- 2:30pm	Capital Planning Resources (1 hour) Kentucky Infrastructure Authority
2:00-3:00pm	Regulatory Compliance with Division of Water (1 hour) Elizabeth Dowling, Environmental Scientist, Kentucky Division of Water, Energy and Environment Cabinet		
3:00-4:00pm	Cyber Security for Kentucky Utilities (1 hour) Colin Glover, CISSP, Cyber Security State Coordinator, Kentucky U. S. Department of Homeland Security		

Summer Water Training

Assessing Financial Wellness

Raymond James Public Finance August 20, 2024

RAYMOND JAMES

Raymond James -Public Finance overview By the numbers 180+ public finance professionals 39 office locations nationwide 320+ institutional fixed income sales and trading professionals 40% fixed income revenue comes from municipals Raymond James Public Finance is consistently ranked as a Top 5 senior managing underwriter nationally Raymond James Public Finance Raymond James Public Finance

Section 1

GENERAL MARKET OVERVIEW AND THE TAXABLE VERSUS TAX-EXEMPT MARKET

What are Bonds?

- Debt versus Equity
 - Bonds are types of Debt and Stocks are types of Equity
 - Entities raises capital by issuing Stocks or selling Bonds
 - Stock is an ownership interest in an Entity
 - Bonds are a loan to an Entity
- ☐ A bond is a loan contract between an Issuer and Investors whereas the Issuer agrees to pay back principal plus interest.
- ☐ The Issuer is a debtor and since this is a loan, bonds are called debt securities.

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Who Issues Bonds and Why?

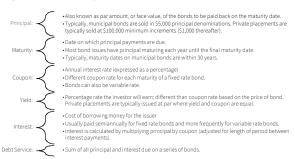
Bonds are issued to finance a variety of projects for entities. Issuers include some of the following:

- ☐ City, County & State Governments
- ☐ Water, Sewer, Gas & Electric Utilities
- ☐ Public and Non-Profit Schools, Colleges & Universities
- ☐ Library, Fire & Hospital District's

Generally these issuers issue two types of bonds – revenue bonds, which are secured by revenues of an entity, or general obligation bonds, which are secured by the full faith and credit (and taxing power) of an entity.

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Key Bond Concepts



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Holders of municipal bonds

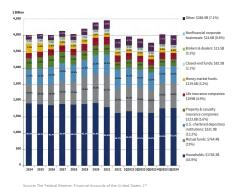
Households have remained at the top as the largest holders of municipal bonds, although their share had been decreasing slightly over the past several years before reversing slightly in 2019. For 2020, households held 43.9% of municipal debt. In 2021, that decreased to slightly to 40.7% before increasing back up to 41.0% in 2022.

Mutual funds remained the second largest holder of municipal bonds in 2022. Since 2009, mutual funds have increased their share of municipal debt in most years.

debt in most years.

The third largest holders of municipal bonds are
U.S. Chartered Depository Institutions. Rounding
out the top 5 municipal bond holders are
Property & Casually Insurance Companies (4th
largest holder) and Life Insurance Companies
(5th largest holder).

Holders of municipal debt



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Credit Ratings

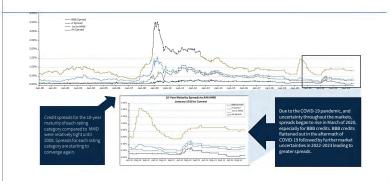
- Ratings agencies assign credit ratings to the indebtedness of borrowers based on a qualitative and quantitative analysis and assessment of the borrower's ability to pay back debt.
- assessment of the contower's admity to pay dack your.

 There are riknee major rating agencies Moody's, Standard & Poor's, and Fitch plus relative newcomer, Kroll.

 The agencies assign letter ratings according to the table below.
 In general, a "strong" credit rating indicates a lower risk of a borrower defaulting on the payment of principal and interest.
 Conversely, a "week" rating generally indicates a higher risk of a borrower defaulting on the payment of principal and interest.
- Investors rely on their opinions to make investment decisions. A favorable credit rating can mean lower interest rates.
- An underlying rating is now standard on most fixed rate issues, regardless of the presence of insurance or other form of credit enhancement.

Moody's	Standard & Poor's	Fitch	Kroll	Description	Historical Default Rate
Aaa (1,2,3)	AAA (+,-)	AAA (+,-)	AAA (+,-)	Highest quality	0.00%
An (1,2,3)	AA (+,-)	AA (+,-)	AA (+,-)	High quality / very strong	0.28%
A (1,2,3)	A(+,-)	A(+,-)	A(+,-)	Upper medium grade / strong	0.14%
Baa (1,2,3)	BBB (+,-)	BBB (+,-)	BBB (+,-)	Medium grade	0.67%
Ba (1,2,3)	BB (+,-)	BB (+,-)	BB (+,-)	Lower medium grade / somewhat speculative	10.23%
B (1,2,3)	B (+,-)	B (+,-)	B (+,-)	Low Grade / speculative	23.87%
	Lower	Quality			

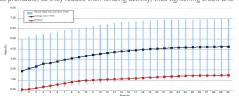
Historical 10YR credit spreads to AAA MMD



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Yield Curve

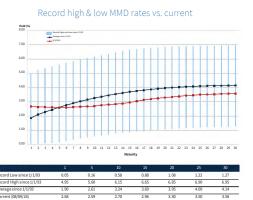
- A positively sloped yield curve exists in most market conditions. Yields generally increase as maturities lengthen. The typical yield curve would show lower yields in the shorter maturities ascending to higher yields in the longer maturities.
- The average yield curve below is "normal-ish" because the market usually expects more return for greater risk. Longer-term bonds are exposed to more risks. Also, investing money for a long period of time means and investor is unable to use the money in other ways, so the investor is compensated for this through the time value of money component of the yield.
- Historically, an inverted yield generally signals an upcoming recession. However, it is an early indicator recessions are typically identified as/after they occur. Generally, rising interest rates and a flat/inverted yield curve make banks less profitable, so they reduce their lending activity, thus tightening credit and contracting the economy.



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Historical AAA MMD rates

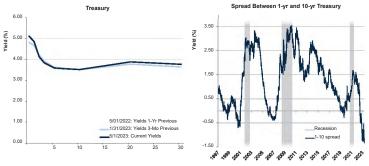
This graph shows the range between the record highs and lows of AAA MMD at each maturity since 1993, along with average rates over this time frame and the current



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CHANGING SHAPE OF YIELD CURVE

- The slope of the yield curve, the difference between long-term and short-term interest rates, is considered one of the best indicators of economic sentiment.
- Normally, the yield curve is upward sloping. The rare inverted yield curve (short-term rates higher than long-term interest rates) is an indicator of negative economic sentiment.
- As of July 13th, 2022, the spread between the 1-year Treasury and 10-year Treasury turned negative. This is the first time it has been negative since March 22, 2019.



Rate forecast

The Bloomberg consensus of economists predicts that rates will begin to steadily fall $\,$



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Tax Status

Tax-Exempt: Tax-Exempt (Bank Qualified):

- Interest on bonds is not included in gross income pursuant to Section 103 of IRS for federal tax purposes.
- Bonds are designated as bank qualified if an issuer does not expect to issue more than \$10 million of tax-exempt securities in a single calendar year.
 Allows a financial institution to deduce 80% of its interest expense allocable to the purchase of tax-exempt securities.

Considered "private activity" bonds; interest is an item of tax preference for purposes of determining the alternative minimum tax imposed on individuals for federal tax purposes (e.g. some airport bonds).

Tax-Exempt (AMT):

<u>Taxable</u>

 Interest subject to all federal taxes Some taxable municipal bond issues are exempt from state and, often, local taxes, in which case, investors who reside in the state of issuance are not taxed on their interest earnings at the state level.

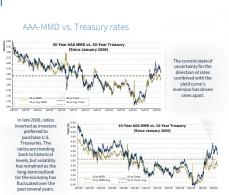
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Relationship of AAA-MMD to Treasuries

In stable economic conditions, AAA MMD rates on average sit just below Treasury rates because investors are willing to accept a lower yield for high-grade municipal bonds in exchange for tax exemption.

This relationship was flipped during the credit crisis of 2008 as investors sought the safety of US Treasury Bonds.

While the gap between the two rates has since narrowed, economic uncertainty has caused volatility in MMD vs. Treasury ratios as investors have switched their preferences between the two.



Changes in AAA MMD and Treasury yield curve slope since 2008



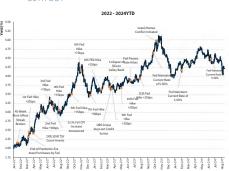
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UST vs. current events

30YR UST

This year, the US Treasury Market has faced continued pressure from inflationary data and rate hikes from the Fed.

The treasury yield curve is currently inverted.



Section 2

DETERMINING THE AFFORDABILITY OF A PROJECT

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Calculating Debt Service

- Calculating debt service on a USDA Rural Development ("RD") loan is a little easier than calculating interest on open market debt.
 - ☐ It is a subsidized Federal program that does not have to compensate investors for risk on
 - Not relying on investors, RD can also have a term of forty years, with the debt being callable at any time.

 It is more like a straight-line calculation, much like a mortgage.

Calculating Debt Service - Open Market Bonds

Fiscal		interest					
Year	Principal	Rate	interest	┙-			
2001	50		60	11			
2002	14.000	4150%	34.695	11	626,000	× 4.15%	21
2003	17,000	4.150%	31.033	1 1	595,000	× 4.15%	21
2004	18,000	4150%	30,307	1 1	577,000	× 4.15%	27
2005	19,000	4150%	29.539	1 1	558,000	× 4.15%	27
2006	19,000	4.150%	28.750	1 1	539,000	v 4 15%	22
2000	21.000	4.650%	27,868	1 1	518,000	x 4.65%	21
2009	22,000	4.650%	26.868	1 1	496,000	× 4.65%	27
2009	22,000	4.650%	25.845	1 1	474.000	v 4 65%	22
2010	23,000	5.150%	24.741	1 1	451,000	x 5.15%	27
2011	25,000	5.150%	23,505	1 1	426,000	× 5.15%	21
2012	26,000	5.150%	22.192	1 1	400,000	x 5.15%	20
2012	28,000	5.150%	20,802	1 4	372,000	v C 15%	15
2014	29,000	5.525%	19,279	1 4	343,000	x 5.525%	11
2015	32,000	5.525%	17,594	1 1	311,000	x 5.525%	17
2016	33,000	5.525%	15.799	1 4	278,000	v C C25%	11
2017	35,000	5.525%	13.920	1 1	243,000	v C C25%	13
2019	37,000	5.525%	11.931	1 4	206,000	x 5.525%	11
2019	39,000	5.525%	9.832	1 4	167,000	x 5.525%	
2020	41.000	5.525%	7.622	1 4	126,000	x 5.525%	- 1
2020	44,000	5.150%	5,356	1 4	82,000	x 5.15%	- 3
2022	46,000	5.150%	3.039	1 4	26,000	× 5.15%	- 1
2022	36,000	5.150%	927	1 1	34,000	A 0.15%	
2024	26,000	5.150%	927				
Yotals	\$626,000		5431.442	7 [372

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Term of Borrowing – How far to go?

The general rule of thumb is to not borrow for a longer term than the average life of the project. However, in some cases, that isn't feasible.

Borrowing longer will almost always cost more in interest expense (with the exception of RD loans), but it also will result in lower annual debt service.

Below is a table that shows the difference in interest cost and annual debt service over different terms of

Construction Fund	\$2,000,000	\$2,000,000	\$2,000,000	
Term	20 years	25 years	30 years	
Par Amount	\$2,020,000	\$2,040,000	\$2,055,000	
Premium/(Discount)	\$47,913.80	\$25,815.15	\$11,167.90	
Total Cost of Issuance & Underwriting	\$65,020.00	\$65,540.00	\$65,930.00	
Total Principal, Interest and Trustee Fee	\$2,979,198.54	\$3,306,879.13	\$3,663,376.15	
Average Annual Debt Service	\$148,959.93	\$132,275.17	\$122,112.54	
True Interest Cost	3.934%	4.154%	4.313%	
All In Cost	4.194%	4.379%	4.514%	

The Importance of the Debt Service Coverage Ratio

What is a debt service coverage ratio?

The debt service coverage ratio measures the utility's available cash flows in relation to it current debt.

If the debt service coverage is 1.00x, that means that the utility is devoting all of its available income to debt, and that there is no "cushion" to fall back on if revenues fall short of expectations, or, more likely, expenses are much higher than expectations.

Generally, most lenders would like to see a debt service coverage ratio of at least 1.20x. This means that the cash available to pay debt is 20% greater than the $\,$ annual debt owed.

> A good policy is to always have a cushion to allow for unforeseen expenses. A debt service coverage ratio of 1.20x to 1.25x is solid standard.

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How to Calculate the Debt Service Coverage Ratio

Source: Rowan Water, Inc – Statement of Activities, 2019

Revenues, gains and other support.	Without Donor Restrictions	Debt Service Coverage Calculat	ion	
Water sales Federal grants in aid of construction	\$2,889,030	Total Revenues:	3,209,765	
Membership fees Interest income	0 1,265 10,521	Total Expenses:	(3,626,558)	
Gain on sale of assets Miscellaneous Support provided by expiring purpose restrictions	8,750 184,512 115,687	Total:	(416,793)	
Total revenues, gains and other support	3,209,765			
Expenses:		Add back Deprectiation:	520,414	
Program services Supply operations Transmission and distribution	1,332,616 1,517,657	Add back Interest Expense: (both were included in expenses)	199,297	
Total program expenses	2,850,273	Total Available for Debt Service (A):	302,918 Divide by B	A
Supporting services Administration and general	776,285	Maximum Annual Debt Service (B):	177,596	_
Total expenses	3,626,558	Debt Service Coverage:	1.706	
Change in net assets	(416,793)			

How do you know how much you can afford to borrow?

In the absence of a rate study, using a base of a debt service coverage ratio of 1.20x is a simple way to help determine roughly what the utility can afford (by no means is this as comprehensive as a rate study!).

		Estima	Estimated New Debt and rate	
	2022	15 year DS	20 year DS	25 year DS
Operating Revenues	2,174,987	2,174,987	2,174,987	2,174,987
Less: Operating Expenses	(2,320,328)	(2,320,328)	(2,320,328)	(2,320,328
Operating Income	(145,341)	(145,341)	(145, 341)	(145,341
Add Back Depreciation	540,981	540,981	540,981	540,981
Plus: Interest Income	2,801	2,801	2,801	2,801
Available Revenues	398,441	398,441	398,441	398,441
Existing Maximum Ann. Debt Service	70,875	70,875	70,875	70,875
Estimated New Debt Service		309,293	257,485	228,887
Total Debt Service	70,875	380,168	328,360	299,762
Debt Service Coverage	5.622	1.048	1.213	1.329
Add in 15.5% rate increase		337,123	337,123	337,123
Add in revenue from new customers		9,666	9,666	9,666
Revised available revenues		745,230	745,230	745,230
New Debt Service Coverage		1.960	2.270	2.486

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Interest Rate Movements - How Volatility Affects Debt Service

Below is a table illustrating the difference in rate increases using a \$5,000,000 loan amount and a thirty-year term (all rates are estimated).

0	Base Case (AA-)	Plus 25 bps	Plus 50 bps	Plus 100 bps
Total Debt Service	\$8,840,654.91	\$ 9,076,163.53	\$9,344,378.24	\$ 9,890,418.69
Interet Cost	\$ 3,810,654.91	\$ 4,076,163.53	\$4,344,378.24	\$ 4,890,418.69
Average Annual Debt Service	\$ 293,688.50	\$ 302,538.78	\$ 311,479.27	\$ 329,680.62
True Interest Cost	4.1975%	4.4574%	4.7042%	5.2112%
Difference from Base Case		\$ 265,508.62	\$ 533,723.33	\$ 1,079,763.78

Section 3

EVALUATING FINANCING OPTIONS

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What are the statistics that you see, and what do they mean?

Yield Statistics	
Average Life	8.776 Years
Average Coupon	2.7814899%
Net Interest Cost (NIC)	2.5280007%
True Interest Cost (TIC)	2.4893673%
Bond Yield for Arbitrage Purposes	2.6031139%
All Inclusive Cost (AIC)	2 7627965%

Average Life: Generally the point at which half of the principal of the bond/loan will be paid off. It gives an indication of how fast the principal is amortizing.

Average Coupon: the average of all of the coupon rates on the bond/loan.

Net Interest Cost: Interest expense calculation that takes into account both the coupon and yield on the bonds/loan and the length of the ter

True Interest Cost: Similar to the Net Interest Cost, but takes into account the underwriter's fee. This is the rate that is generally appropriate when comparing similar options.

Bond Yield for Arbitrage Purposes: The maximum rate that a tax-exempt bond/loan can earn (there are exceptions) on investment earnings associated with the tax-exempt bonds/loan.

All Inclusive Costs: Similar to the True Interest Cost, but also includes all costs of issuance. This would be the rate to use if comparing to a bank loan where all costs are wrapped into the rate.

Where will the cash to fund your project come from?

- Your own resources and cashflow
- ☐ Grants and Subsidies

U.S. Environmental Protection Agency (EPA)

EPA is the largest source of federal funds for environmental infrastructure; most of these funds are distributed by the states through revolving loan funds for drinking water and wastewater infrastructure.

Community Development Block Grant (CDBG) Program

Each year, the U.S. Department of Housing and Urban Development (HUD) divides its appropriation for the CDBG program between states and larger local jurisdictions called entitlement communities. In all cases, CDBG projects must have a substantial benefit for low-tomoderate-income people; housing improvements and environmental infrastructure for lowincome communities are often priorities.

Economic Development Administration (EDA)

EDA is a federal agency that provides matching-grant assistance to economically distressed areas, primarily for projects that will create and retain private-sector jobs. Communities may use EDA grants to support utility construction, industrial site development, transportation facilities, business incubators, or other development projects.

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USDA Rural Development

Rural Development, part of the U.S. Department of Agriculture, is an important funding source for infrastructure projects in most communities.

Kentucky Infrastructure Authority

The Kentucky Infrastructure Authority (KIA) was created in 1988 to provide the mechanism for funding construction of local public works projects.

There are a variety of lending agencies throughout Kentucky. Careful analysis of the various structures as well as the benefits and restrictions of each should be reviewed in order to determine the best fit for the borrower. The following is a list of Kentucky lenders and some general facts on each:

Kentucky Rural Water Finance Corporation /Rural Water Financing Agency

- ☐ Established for the benefit of KRWA members
- and other cities and utilities

 Tax-exempt market rate programs with low COI and quick availability of funds

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Kentucky Infrastructure Authority

- □ State sponsored programs for water and sewer projects
 □ Subsidized loan rates through the SRF Program
 □ Low/Limited cost of issuance

- Longer application and approval process

USDA Rural Development

- ☐ Federally sponsored program for water and sewer projects
- ☐ Low interest rates with limited cost of issuance
- ☐ 40 year loan term
 ☐ Longer application and approval process (RD Apply)
- ☐ Possible grant dollars or subsidized rates☐ Callable at anytime without penalty

Kentucky League of Cities

- ☐ Established for the benefit of KLC members
- GO secured loans for municipal projects
 Tax-exempt market rates on a fixed rate structure

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Kentucky Association of Counties

- ☐ Established for the benefit of KACo members
- □ GO secured loans for municipal projects.
- ☐ Tax-exempt market rates on a fixed rate structure

Stand - Alone Bond Issue

- ☐ More economical for larger transactions
- ☐ Tax-exempt market rates based off of issuer's rating☐ Issued on a non-rated, rated, or enhanced basis
- ☐ Traditional call features (typically 10 year par call)

Local Bank Financing

- □ Typically most economical for very small and short term transactions
 □ Local relationships may result in a favorable rate of
- borrowing
- ☐ Costs typically added into the interest rate

Disclaimer

mond James does not provide accounting, tax or legal advice; however, you should be aware that any proposed transaction could have accounting, tax-suld be discussed with your advisors and/or legal counsel.

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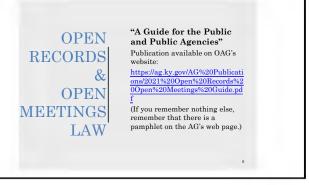
The Presentation in an abridge commitment, obligation, or understange of Securities by one of more of the entities referenced herein.

This Presentation is not a binding commitment, obligation, or understange of Reymond James. No obligation or all ballity with respect to any insurance or purchased any Bonds or old securities described herein shall exist, nor shall any representations be deemed made, nor any relatince on any communications regarding the subject matter hered her examined particularly and the state of the subject of the state of the state of the subject of the state of the subject of the state of the subject transaction are agreed to by the state of the subject transaction are agreed to by the state of the subject transaction are set of the subject transaction are agreed to by the state of the subject transaction are agreed to by the subject transaction are set of the subject transaction and delivery of all subject transaction are set of the subject transaction are subject transaction are set of the subject transaction are



DISCLAIMER

This presentation is for informational and training purposes only, is general in nature, and is not intended to provide, and should not be relied upon or construed as, a legal opinion or legal advice regarding any specific issue or factual circumstance.



Open Meetings Law

3

What is the Open Meetings Act and what does it do?

- · Kentucky Law that establishes a right of access to public meetings.
- Recognizes that public policy should not be conducted in secret.
- Requires that discussions of public business occur in meetings open to the public.
- The law is contained in KRS 61.800 to KRS 61.850.

What is a "Public Agency" for Open Meetings purposes?

- Common examples
 - State and local government board, commission, and authority
- County and city governing bodies, school district boards, special district boards and municipal corporations

 State and local government agencies created by statute, etc.

- A committee created by a public agency would be its own public agency for open meetings purposes.
- Take Note:

 - "Public Agency" has a narrower definition for open meetings purposes than open records purposes.
 Example: A city's mayor is a public agency for public records purposes but not public meetings purposes.
- * For full list, consult KRS 61.805(2) or pages 18-19of the guidance document.

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What is a
Public
Meeting?

- If there is a quorum of members of any public agency where:
- Any public business is discussed; or
- Any action is taken by the agency.

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What is
Public
Business?

Public
Business?

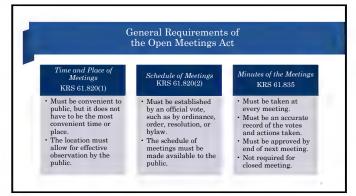
Pagina decision and a public business is not simply any discussion between two officials of the agency. Public business is the discussion of the various alternatives to a given issue about which the [agency] has the option to take action."

Day to day administrative work - too remote from the decision-making process to invoke the Act – IS NOT PUBLIC BUSINESS.

Ex: Discussion of when to hold a public meeting is not itself a public meeting

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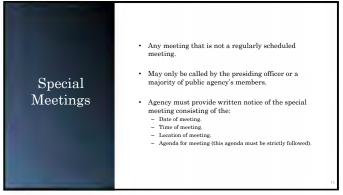
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General Requirements of the Open Meetings Act

Public Attendance
KRS 61.840

Physical conditions of the meeting room should allow effective observation.
No conditions for attendance other than those for maintaining order may be used.
Public has a right to observe, but not to participate.



Personal delivery or fax or by facsimile.

Personal delivery or fax or by facsimile.

To members and media with 24 bours before.

Must be posted in a conspicuous place, i.e., entrance to the building or a public facing bulletin board, at both the agency headquarters and the location of the meeting off the two are different locations).

The notice must also include the special meeting agenda.

Simply posting the notice on the agency is website does not satisfy this requirement, but the agency is encouraged to post the notice on its website in addition to physically posting the notice at the agency's headquarters and meeting location.

Email notice is appropriate for anyone who indicated such a preference in writing.

11 12

Emergency Special Meetings

- Agency must make a reasonable effort to notify members, media organizations, and public of the emergency meeting. KRS 61.823(5).
- The presiding officer must begin the emergency meeting by describing the emergency that prevented it from providing notice of a special meeting under KRS 61.823.
- This explanation must be included in the minutes Discussion and action at the emergency meeting must be limited to the emergency for which the meeting was called.
- The Attorney General has very rarely found conditions to be grave enough to justify an emergency meeting.

Video Teleconferences

- A video teleconference is a meeting that occurs in at least two locations where participants both see and hear each other using video and audio equipment. KRS 61.805(5).
- Any remote meeting being conducted by video teleconference must be properly noticed, and such notice shall:
 - Clearly state that meeting will be conducted via video
 - Precisely identify a primary location where all members can be both seen and heard, and where the public and media can attend.
- Any interruption in video will result in immediate suspension of meeting until the broadcast is restored, KRS 61.826(4).
- Because members must both be seen and heard. telephone conferencing is not allowed. KRS 61.826.

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Closed Sessions

- The Open Meetings Act allows a public agency to discuss certain subjects in a closed session where the public is excluded.
- Prior to entering closed session:
 - Notice be given, in an open meeting, of the nature of the business to be discussed,
 The general reason for the closed session must be given,
- The specific provision authorizing the closed session must be cited. KRS 61.815(1)(a).
- A motion must first be made and carried in the open session of the meeting. KRS 61.815(1)(b).
- No final action may be taken in closed session and only the matter that justified the closed session may be discussed. KRS 61.815(1)(c) and (d).
- The 14 subjects that may be discussed in a closed session can be found at KRS 61.810 or pages $22\cdot23$ of the guide.

Additional Closed Session Considerations

- Any series of less than quorum meetings, where the members attending one
 or more of the meetings constitute a quorum of the agency, held to avoid the rule is prohibited, KRS 61.810(2).
- Prior to entering closed session the agency must provide a statement describing the exception and a description of the business to be discussed that is detailed enough that the public can assess the propriety of the closed

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Additional Closed Session Considerations

- When an agency is entering closed session to discuss a personnel issue, the employee need not be identified. However, an agency must state, at a minimum, whether closed session discussions may lead to the appointment, lead to the discipline, or lead to the dismissal of an employee. KRS 61.810(1)(f). Simply stating that the closed session discussion will be about "a personnel matter" is not sufficient.
- The requirement that notice be given in open session is relaxed if a public agency
 will be discussing information that is exempt under certain enumerated
 exceptions. KRS 61.815(2). For example, a public agency discussing pending or
 proposed litigation need not provide specific information that would identify the
 proposed or pending litigation.

Complaint/Appeals Process

- A person who believes a public agency violated the Open Meetings Act must first submit a written complaint to the presiding officer of the agency and
- Describe the violations
- Propose remedies for how the agency may correct the alleged violation
- · The agency must then decide whether to correct the violation and notify the complaining party of its decision. KRS 61.846(1).
- If it chooses to reject the proposed remedy, a public agency's written response
 must cite the statute that authorized its action and briefly explain how the exception applies.

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Complaint/Appeals Process

- The complaining party may then appeal to the Attorney General within 60 days of receipt of the Agency's decision. KRS 61.846(2).
 - Note: there is not an equivalent time limitation for an open records appeal.
- · Either party may appeal the Attorney General's decision to the circuit court within thirty days of receipt.
- · If no appeal is taken, the Attorney General's decision has the force of law and can be enforced in circuit court.

Changes to Open Meetings During the 2022 Regular Session – HB 453

- Public agencies retain the discretion to conduct video-teleconferenced meetings without providing a primary physical location where the public may attend. Instead, notices of such video-teleconferenced meetings must contain "specific information on how any member of the public or media organization may view the meeting electronically." KRS 61.826(2)[c). If, however, two or more members of the public agency attend the meeting from the same physical location, then the notice of the video-teleconferenced meeting must provide a primary physical location where the public may attend and observe the video-teleconferenced meeting field for the public may attend and observe the video-teleconferenced meeting field for the public may attend and observe the video-teleconferenced meeting. RIS 61.826(2)[d).

 2022 HB 453 also expanded the exception under KIS 61.810(1)[n], which permits closed session meetings "of any selection committee, evaluation committee, or other similar group established under KIS Chapter 45A or 56" to select the bidder of a state contract to include similar groups established under "other state or local law to select a successful bidder for award of a state or local contract." Thus, discussions to select the bidder of foal contracts are exempt in the same manner as similar discussions to select the bidder of state contracts.

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Open Records Law

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What is the Open Records Act and what does it do?

- · Kentucky Law establishes a right of access to public records.
- In 1976, the General Assembly passed KRS 61.870 to KRS 61.884.
- Provides for the free and open examination of public records.
- Identifies a relationship between records retention/management and public access.
- Makes nonexempt records available to the public.
- Requires providing suitable facilities for the inspection of records.

What are Public Records?

- Public Records are "all books, papers, maps, photographs, cards, tapes, discs, diskettes, recordings, software, or other documentation regardless of physical form or characteristics." KRS 61.870(2).
- Any of those types of records that are "prepared, owned, used, in possession of or retained by a public agency." KRS 61.870(2).
- · Emails, databases, and other electronic records are included.
- Records not maintained on agency's premises are included.

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Who may request Public Records?

- Anyone who is a resident of the Commonwealth. KRS 61.870(10).
- · Residents of the Commonwealth include:
 - (a) An individual residing in the Commonwealth;
 - (b) A domestic business entity with a location in the Commonwealth;
 (c) A foreign business entity registered with the Secretary of State;
 - (d) An individual that is employed and works at a location or locations within the Commonwealth;
 (e) An individual or business entity that owns real property within the Commonwealth;

 - (f) Any individual or business entity that has been authorized to act on behalf of an individual or business entity defined in paragraphs (a) to (e) of this subsection;
 - (g) A news-gathering organization as defined in KRS 189.635(8)(b)1.a. to e.

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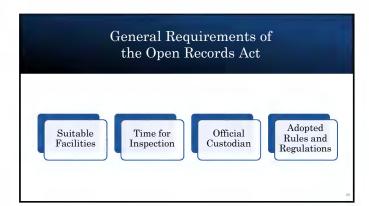
• "News-gathering organization" is defined in KRS 189.635(8)(a) and include: Newspapers and periodicals
Television or radio stations with valid broadcast licenses from the FCC
A news organization that broadcasts over a multichannel video programming service as defined in KRS 136.602 News-Gathering AN best ite published by or affiliated with the three prior entities

An online-only newspaper or magazine that publishes news or opinion of interest to a general audience Organizations Any other entity that publishes news content by any means to the general public or to members of a particular profession or occupational group

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What is a "Public Agency" for Open Records Purposes?

- Only "public agencies" as defined in KRS 61.870(1) are controlled by the Open Records Act. These include:
- State and local government officers, departments, and legislative bodies;
- County and city governing bodies, school district boards, special district boards, and municipal corporations;
- State or local government agencies created by statute or other executive and legislative acts;
- Bodies created by state or local authority in any branch of government;
- Bodies that receive at least 25% of their funds from state or local authority, within any fiscal year, excluding funds derived from a state or local authority in compensation for goods or services that are provided by a contract obtained by a public procurement process
- · An entity where the majority of its governing body is appointed by a
- Agencies created and controlled by public agencies; and
- Interagency bodies of two or more public agencies



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Suitable **Facilities** copies.

- Must provide those who wish to inspect documents with a space to do so. KRS 61.872(1).
- No fees may be imposed for a requester who only inspects public records and makes no

Each public agency must permit inspection of nonexempt public records during the agency's regular office hours. KRS 61.872(3)(a). Time for Inspection Requester must simply "describe" the public records when requesting to inspect records in-person. m-person. Agencies must, upon request, mail copies to a person whose residence or principal place of business is outside the county in which the records are located. KRS 61.872(3)(b). Requester must "precisely describe" the requested records and the records must be readily available when requesting copies by mail.



Each public agency must adopt rules and regulations in conformity with the requirements of the Open Records Act. KRS 61.876 Rules and RRS 61.876.
The rules must conform to the requirements of the Act and be displayed by the agency in a prominent location that is accessible to the public. KRS 61.876(2).
Effective June 29, 2021, each public Regulation agency must make its rules and regulations available on its website. The rules and regulations shall include: INCIUGE:

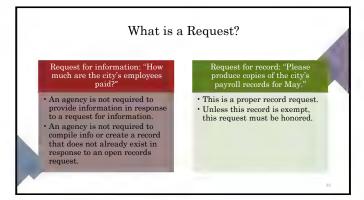
the principal office of the public agency and its regular office hours;

the title, mailing address, and email address of the official custodian of records;

the fees charged for copies;

the procedures to be followed in requesting public records.

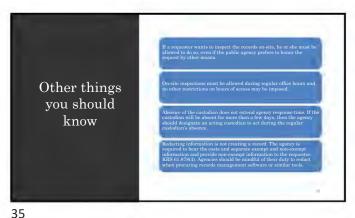
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What does this mean? A format other than the format in which the record is maintained. maintained.

"Maintain" means any format that a database is capable of producing responsive records. For example, if an agency's database has the ability to export records in Microsoft Excel, and the requester asks for the records in that format, the agency must supply the records in the requested format. A request to tailout the format to meet the parameters of the request. For example, if a requester seeks a transcript of a hearing or meeting, and the agency possesses an audio or video recording of the hearing or meeting, an agency is not required to transcribe the audio recording into a written document. Requests for alternate format The agency may provide the requested form, but it is not required to do so. The agency can recover certain costs from the requester. Staff costs.
Actual costs of format change.

33 34



Request to inspect records. Procedure · Made to the official custodian. Custodian may require request be for in writing,signed by the requester, agnet by the requestry, in ame printed legibly on it, describing the records to be inspected. The request may be hand-delivered, mailed, emailed, or sent via facsimile to the agency. inspecting public Email Requests

Effective June 29, 2021, each public agency must accept a request submitted via email to the records custodian at the email address provided in the agency's rules and regulations record email address provided in the agency's rules and regulations Effective June 29, 2021, only residents may request to inspect public records. A request must include a statement by the requester as to how he or she qualifies as a resident under KRS 61.870(10). A record custodian may deny a request that does not include a statement affirming residency.

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Open Records Request Form

- The Attorney General has promulgated a standardized open records request form.
- This form is available at the Attorney General's website
- · Effective June 29, 2021, all public agencies must publish a link to this form on their websites.
- Requesters are not required to use this form, but a public agency must accept requests that are submitted to it on this form.

Procedure for inspecting public record

Agency Response

- · Public agency (custodian) must respond
- In writing Within five business days
- Day of receipt is "Day Zero" because it does not count towards the five business day deadline
- Keep copy of request & response
- Although a record custodian may call the requester Atthough a record custodian may call the requester to get more information about the records being requested, a response must be issued in writing within five business days. "But I called him" is not a defense to a requester's claim that he did not receive a response from the public agency.

37 38

Procedure for inspecting public record

Application to Wrong Agency or Person

- Wrong Agency If your public agency is not the custodian of records requested (i.e., a request to the fiscal court for the meeting minutes of the local school board), the records custodian must respond to the request within five business days and provide the requester with the contact information of the records custodian of the proper agency.
- Wrong Person If a request is sent to any employee within the agency, that employee must forward the request to the Custodian. The fiveday clock is still running from the date the first employee received the request.

Procedure for inspecting public record

Record Not Available

- · Record is not available when:
 - In active use
 - In storage.
 Or not otherwise available
- Agency must notify the requester.
 Invoke KRS 61.872(5) in writing,
 - Within five business days after receipt of request, and
- Indicate a place, time, and date for inspection not to exceed five days from receipt of the request.

 If the record cannot be produced within five days,
- then the public agency:

 Must notify the requester in writing

 - Provide a detailed explanation for the delay
 - State the earliest date the record will be available.

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Procedure for inspecting public record

$Unreasonably\ Burdensome\ Request$

- The agency may refuse inspection or copies;
 - If the request places an unreasonable burden on the agency in producing records; or
 - If the custodian believes that repeated requests are intended to disrupt the agency's essential functions.
 Agency must support such a refusal with clear and convincing evidence.

Procedure for inspecting public record

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Copies of Records

- Requester has right to obtain copies of all nonexempt records.
- A public agency may require prepayment of a reasonable fee. Must not exceed actual cost of copying the record.

- record.

 Cannot include staff costs.

 106 per page is the max fee allowed unless a statute allows a greater fee or actual costs of the agency exceed 106.

 A public agency may only charge the actual cost of physical media, such as CDs or flashdrives, when providing records on those mediums. For example, if a package of 20 blank CDs costs \$20.00, a public agency may charge \$1.00 per CD.

 A public agency's fee must be established in its rules and regulations.
- regulations. A public agency is only required to provide copies in the format in which the records are maintained. A public agency is not required to tailor the records in a format requested by the requestor.

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Procedure for inspecting public record

Commercial Use

- · Commercial use is "any use by which the user expects a profit either through commission, salary, or fee," but does not include:
 - Use by print or electronic media organizations or
 Attorneys representing parties in litigation.
- A higher copying fee may be used for requests
- That fee can incorporate staff costs, which normally are not allowed.
- An agency may require the requester to certify whether records will be used for commercial purpose prior to production.

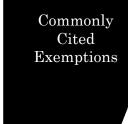
Procedure for inspecting public record

Online Access

- A public agency may provide online access to public records in electronic format.
- But the public agency may not simply direct the requester to its website to inspect records.
- The agency may require that the requester enter into a contract, license, or other agreement with the agency, and may charge fees. KRS 61.874(6).
- · Fees cannot exceed:

 - The cost of physical connection to the system and
 The reasonable cost of computer time access charges.

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KRS 61.878(1)(a)-public records containing information of a personal nature the public disclosure of which would constitute a clearly unwarranted invasion of personal privacy

Ex. - SSN, personal phone number, personal address, bank account numbers, date of birth

Commonly Cited Exemptions KRS 61.878(1)(i)-preliminary drafts, notes and correspondence with private individuals and preliminary recommendations

KRS 61.878(1)(j)- preliminary memoranda in which opinions are expressed or policies formulated or recommended

KRS 61.878(1)(k) and (l)-records made confidential by federal or state law

For full list, consult KRS 61.878(1) or pages 12-13 of the guidance docur

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New Exemptions

KRS 61.878(1)(p)-client and case files maintained by the Department of Public Advocacy or any person or entity contracting with the Department of Public Advocacy for the provision of legal representation under KRS Chapter 31.

KRS 61.878(1)(r)- Photographs or videos that depict the death, killing, rape, or sexual assault of a person. However, a public agency must allow in-person inspection of such records when requested by specifically identified individuals.

Other info regarding exemptions

- A denial must cite the exemption that allows the denial.
- An agency may release records covered by exemption if it so chooses. Use of the exemptions is discretionary, not mandatory.
- A public agency employee is entitled to inspect any record that relates to him, even if exempt, as long as it is not part of an ongoing criminal or admin investigation or been made confidential by federal or state law. KRS 61.878(3).
- Agencies are encouraged to share exempt documents when they serve a "legitimate governmental need." KRS 61.878(5).
- When a record contains exempt and nonexempt information, it must be shared with exempt information redacted.

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Open Records Appeals Requester may appeal agency response to Attorney General or to Circuit Court. Each agency has the burden of justifying its actions, including that a record was properly denied pursuant to an exemption, or a delay in access was reasonable under the facts of the case. Either party may appeal Attorney General's decision to Circuit Court. Parties have thirty days to appeal AG decision. Failure to appeal a decision within 30 days makes the decision final and enforceable by order of the Circuit Court. The Attorney General cannot assess fines or otherwise enforce its decision; a court may assess penalties, costs, and attorney fees if records were willfully withheld.



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SHARED EFFICIENCY OPPORTUNITIES * BENEFITS * POSSIBLE ISSUES 6









Drinking Water Compliance Updates

Division of Water

Elizabeth Dowling, M.S. Environmental Scientist Consultant Drinking Water Branch

August 20, 2024



New DW Regulations

Finalized:

- PFAS Rule April 2024
- CCR Rule May 2024
- Lead and Copper Rule Revisions December 2021

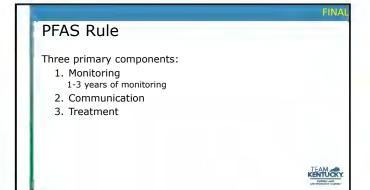
Pending:

- Lead and Copper Rule Improvements
 expected October 2024
- Water System Restructuring Rule
 proposed May 2024



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PFAS Regulatory History

2000-2008

3M voluntary phase-out of PFOS

EPA set Provisional Health Advisories (HAs) at 400 ppt for PFOA and 200 ppt for PFOS

2013

UCMR3 included PFOS, PFOA, PFNA, PFHxS, PFHpA & PFBS

2015

All production and importation of PFOS/PFOA ceased in United States.

2016

EPA set Provisional Health Advisories (HAs) at 400 ppt for PFOA, PFNA, PFHxS, PFHpA & PFBS

2015

EPA issues final drinking water PFOS and PFOS, PFOA, and 4 other PFAS rule for PFOS, PFOA, and 4 other PFAS

EPA issues final CERCLA designation: PFOS and PFOA = hazardous substances

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Final PFAS Drinking Water Rule

- Finalized April 25, 2024
- Applies to all Community and Non-Community Non-Transient PWSs
- Purchasing (consecutive) systems are not required to sample!
 - PN & CCR requirements still apply



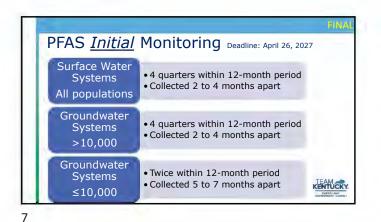
Important Deadlines - PFAS Rule

- · April 26, 2027
 - Complete initial monitoring
 - Comply with monitoring and reporting PN and CCR requirements
 - Begin compliance monitoring
- · April 26, 2029
 - Ongoing compliance monitoring (starts spring 2027)
 - · Comply with all MCLs
 - Public notification for MCL violations



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PFAS Initial Monitoring Deadline: April 26, 2027

• Samples collected at entry point to the distribution system (EPTDS)

• Can use these sample results:

• UCMR 5

• DEP sampling project (2019-2024)

• Other appropriate data may be used

• Samples do not need to be consecutive, but do need to represent appropriate quarters

• Results will determine initial compliance monitoring schedule.

Final PFAS MCLGs and MCLs Maximum Contaminant Compound Level Goal (MCLG) Level (MCL) PFOA 4.0 ppt PFOS 4.0 ppt PFHxS 10 ppt 10 ppt PFNA 10 ppt 10 ppt HFPO-DA (commonly known as 10 ppt 10 ppt GenX Chemicals) Mixture of two or more PFHxS, PFNA, HFPO-DA and Hazard Index of 1 (unitless) Hazard Index of 1 (unitless) ppt=parts per trillion; also expressed as ng/L Compliance determined by running annual averages (RAA)

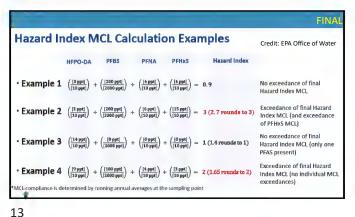
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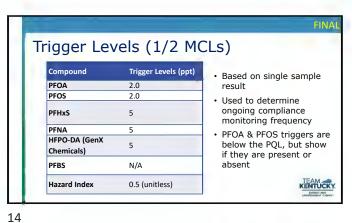
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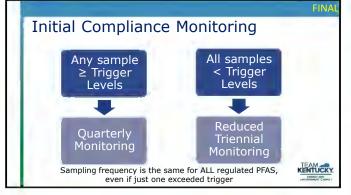
		evel (PQL)
Compound	Practical Quantitation Level (ppt)	
PFOA	4.0	 The PQL is the lowest
PFOS	4.0	concentration that can be
PFHxS	3.0	reliably measured with precision and accuracy.
PFNA	4.0	. If a cample recult is loss
HFPO-DA (GenX Chemicals)	5.0	If a sample result is lead than the PQL, ZERO is used to calculate the
PFBS	3.0	running annual average (RAA).
Hazard Index	N/A	TEAM

PFOA Example RAA Calculation PQL=4.0 ppt; MCL 4.0 ppt Q1=2.0 Q2=1.5 Q3=5.0 Q4=1.5 1.3 ppt ŔÀA 1. Replace 2. Add 4 3. Round to two any value quarters; significant below PQL with zero 12



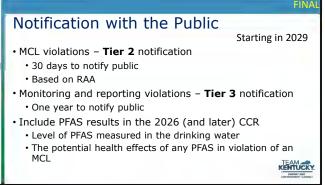


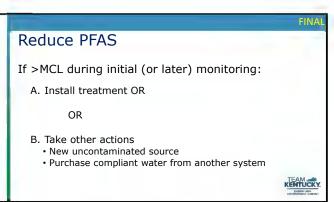
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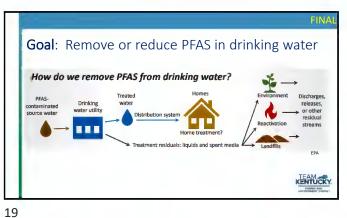


Quarterly Monitoring One sample collected at the EPTDS every quarter After one year of quarterly monitoring, a system may move to annual monitoring if all results are consistently below the MCLs (even if they are above the trigger level). A system must return to quarterly monitoring if RAA is > MCL. MCL compliance is determined by the RAA Violation if RAA is > MCL In compliance if RAA ≤ MCL

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Best Available Technologies (BATs)

- EPA identifies BATs as those that meet the following:
 - · High removal efficiency
 - · History of full-scale operation
 - · General geographic applicability
 - · Reasonable cost based on large and metropolitan water
 - · Reasonable service life

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- · Compatibility with other water treatment processes
- · Bring all the water in a system into compliance





Other Treatment Technologies

- Powdered Activated Carbon (PAC)
- · Smaller than GAC, powder-like
- · Cannot be used in flow-through vessel; must be added to the water and removed through conventional treatment
- Efficacy is variable due to factors such as carbon particle size, background organics, and plant design.
- Filter backwash water contains PFAS that would affect sludge disposal (problematic)
- · DOW study underway



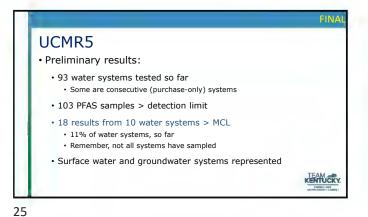
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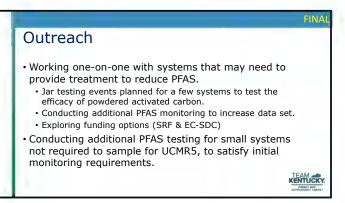
Residuals and Disposal

- Treatment technologies that remove PFAS from drinking water produce PFAS containing materials.
- EPA released an updated version of the PFAS Destruction and Disposal Guidance to include new information about disposal of
- On April 19, 2024, EPA announced the final rule to designate PFOA and PFOS as hazardous substances under CERCLA.
 - Does not require waste to be treated in any particular fashion.
 - · Does not require disposal at any specific type of landfill.
 - · Does not intend to pursue actions or costs against community water systems

Kentucky Data-PFAS in Drinking Water 2019 & 2023-2024: All community drinking water treatment plants sampled < 10% of treatment plants have PFAS potentially above MCLs All six of the EPA-regulated PFAS were detected Detections in both ground water and surface water systems

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Consumer Confidence Report (CCR)
Rule Revisions

CCR Content Requirements

When System System Sourceled of Water

Confidence with the Indicated Principles Content Con

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CCR Rule Revisions

Summary section at beginning of CCR:

Contact info
Brief overview of compliance information
How to request a paper copy of eCCR (if applicable)
How to request a translated copy of CCR
List any violations in the year
Notify of any PNs included within CCR
Encourage sharing of CCR

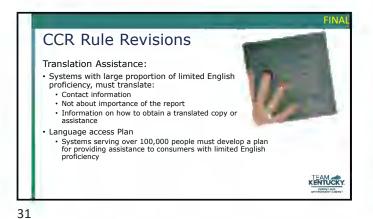
Risk Communication:
Updated language and definitions for contaminant, pesticide, and herbicide

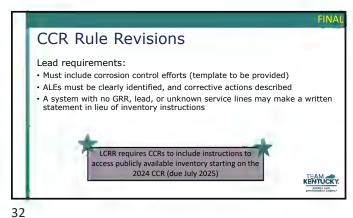
CCR Rule Revisions

Contaminant data:

Does not have to be reported in table(s), but still can be
Include any required contaminants that have:

MCL (e.g., IOCs, VOCs)
Action Level (e.g., lead)
Maximush residual disinfectant level (chlorine, chloramine, bromine)
Treatment Technique (TOC, turbidity)
Include most recent result from the past 5 years
Include UCMR 5 results – detects only
If choosing to report any extra (non-required) results - put in separate table
Encouraged, if there could be health effects
Cryptosporidium: if any testing was done and there were detects, they must be reported





CCR Rule Revisions

Biannual distribution:

• Systems serving over 10,000 people

• This was required by 2018 changes to SDWA
(AWIA - SDWA 1414(c)(4))

2026

Collection
Data
Reporting

Data Collection for First Report

Data Collection for Second Report

Deliver by

CCR Rule Revisions

Delivery Methods:

Delivery Certification
No later than 10 days after distribution – certification must be sent to DOW
Good Faith Delivery
New examples have been added as options
Posting Online
Systems over 50,000 must post the report on a publicly accessible website
Electronic delivery
Rules remain the same – but another direct method may be considered if approved by primacy agency

34

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Lead and Copper Rule Revisions (LCRR)

Due on October 16, 2024:

• Initial Service Line Inventory

Due no later than November 15, 2024:

• Letter to each customer that has a Lead, Galvanized Requiring Replacement, or Unknown service line

Starting in 2025 sampling year:

• Any Action Level Exceedance requires a 24-hour Tier 1 Public Notification

LCRR – non-inventory requirements

These are Delayed until LCRI (2-3 years):

• Tap Sampling Plan

• Lead, GRR Replacement Plan

• Use of new tap sampling protocol and schedule

• Sampling in schools and daycares

• Changes in corrosion control treatment

Options for early compliance:

• Use of new tap sampling protocol and schedule

• Sampling in schools and daycares

LCRR - Service Line Inventory FAQs

- · Will there be an extension or waivers to the October 16, 2024 deadline?
 - NO
- Are "unknowns" acceptable?
 - Yes- "Unknowns" are allowed but will be treated similar to a lead or GRR line until material is verified
 - **An inventory with 100% unknowns would indicate the required records review has not been completed*
- Should I focus my inventory efforts on potholing or records review?
 - The LCRR does not require water systems to do physical verifications of service lines – but **does** require a complete nexiew of certain types of records



- What do I have to submit with my inventory?
 - A copy of completed inventory (Excel, shapefile, or geodatabase) and a complete service line inventory certification form
- If there are no lead service lines in our system- what do we have to submit?
 - · All water systems must complete/submit an inventory and certification
 - System may have reduced requirements for making inventory public and communicating on CCR



37

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LCRR - Service Line Inventory

Galvanized Requiring Replacement (GRR)

- A galvanized service line that *is or was at any time* downstream of a lead service line or is currently downstream of an "unknown" service line
- Must be able to demonstrate the galvanized line has NEVER been downstream of a lead service line
 - Historical or current records indicating the material type of any upstream service lines since the galvanized line was first installed
- GRR lines will require replacement, but lead service line replacement plans have been delayed and are not due in October 2024



LCRR - Communications

Customer Notification of Service Line Material

- Due no later than November 15, 2024 and annually after that
- Must notify each consumer at service connections classified as lead, GRR, or "unknown"
 - · Specific language requirements
 - Examples can be found on DOW website
- Customer Notification Certification form must be submitted
 - · Include example of letter(s)



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LCRR - Communications

Tier 1 Public Notice (PN) for action level exceedance (15ppb)

- · Starting in sampling year 2025
- Must be sent to customers no more than 24 hours after learning of exceedance/ 90th percentile results
- Copy must be sent to DOW no more than 24 hours after learning of exceedance
- Template for tier 1 public notice will be available on DOW website



LCRR - Public-Facing Inventory

- · Customers must be able to understand the location
 - · Address not required
- · List all lead and GRR service lines
- · Online for systems >50,000
- Doesn't have to be a map But recommended



41

Final Rule set to be published October 15, 2024 Clarifies details of delayed items from LCRR: Tap Sampling Plan Lead, GRR Replacement Plan Sampling in schools and daycares Changes in corrosion control treatment

LCRI – Lead Service Line Replacement Plans
Replacement Plan for the complete replacement of all lead and GRR service lines (utility owned and private

- Submit plan to DOW by October 2027
- Plan would include all Lead, GRR, and Unknowns
- Replacements would occur at a minimum of 10% per year
 - · Based 3-year rolling average

44

46

· Would need to replace all in 10 years



43

LCRI - Tap Sampling

New Site Sampling Plan must be submitted to DOW
• Based on Initial Service Line Inventory

New Tiers - similar to what's in LCRR (5 tiers)

New Schedule

- Double the number of current sites
- ullet (2) 6-month sample periods, then annually

New Protocol

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- Stagnation period 6 hour minimum

 First and Figh literary and a significant and a sincreasity and a significant and a significant and a significant a
- First and Fifth liter requirements slight differences from LCRR

Lead Testing in Schools and Childcares

Due (tentatively) in 2027:

- Compile a list of schools/childcares built prior to 2014
- Provide each school/child-care facility with information packet



Lead Testing in Schools and Childcares

2028-2032:

- Sample at all elementary + childcares within 5 years (20%/year min.)
 - sample at secondary schools upon request.
- Provide sample results and public education to each school/child-care
- Report findings to local and state regulators (public health and DOW)
- After 5-year period: Re-sample at any facility upon request

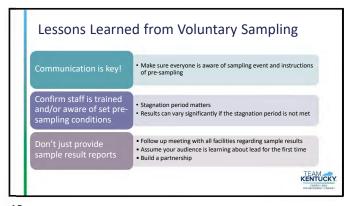


Kentucky's Voluntary Lead Sampling Program

- Easy to sign up
 - Simple online survey questionnaire (5 min.)
- Absolutely Free
- To date no major lead problems detected in schools / child-cares
 - We do not anticipate there being a large lead problem that the school or child-care will have to fix
- If lead is found we will work the facility every step of the way

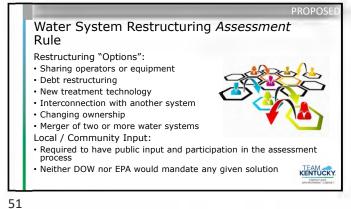


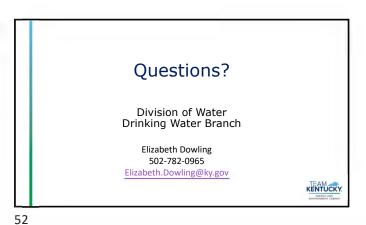
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Water System Restructuring Assessment Rule Main points: • EPA was directed to make this rule by the 2018 AWIA • DOW would require a restructuring assessment for struggling water systems (e.g., multiple health-based violations or an Agreed Order) • Restructuring = • change in management, ownership, operations, or physical infrastructure • Option(s) chosen would depend on situation and community • Water systems are not required to restructure KENTUCKY. • Only required to have a Restructuring Assessment

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Capital Planning Where do we begin?

August 21, 2024



Bluegrass Engineering, PLLC

- Utility Consulting Firm established in 2017
- Located in Georgetown, KY
- Work for 35+ utilities across the Commonwealth of Kentucky





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Capital Improvement Planning

Capital Improvement Plan – community planning and fiscal management tool used to coordinate the location, timing and financing of capital improvement projects over a multi-year time frame.

- · 30,000 foot view
- · Existing Conditions
- **Needed Improvements**
- Where do we want to go
- Long Range Planning
 - How are we going to get there

Capital Improvement Planning

- · 30,000 Foot View
 - - Metrics of Success
 - Revenue Expenses
 - Water Loss Compliance

 - Performance of Assets
 Distribution/Collection System
 Storage Facilities
 Booster/Lift Station

 - Treatment Facilities

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Capital Improvement Planning

- · Metrics of Success Revenue
 - · Meeting Requirements
 - Operating Debt Service Debt Reserve
 - Depreciation
 - Existing Rate Structure
 Last Rate Adjustment

 - Debt Restructuring
 - RefinancingDebt Consolidation

Capital Improvement Planning

- · Metrics of Success Expenses
 - · Inflationary Cost Increase
 - MaterialsChemicalsWagesInsurance

Requoting Supplies
 Bi-annual Quotes

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Capital Improvement Planning

- · Metrics of Success Water Loss
 - PSC Stated Goal of < 15%
 Operating Pressures
 Total Length
 Water Theft
 Residential Meters

 - Large Meters
 - · Reducing Pressures (if possible)
 - · Low Flow Meters

Capital Improvement Planning · Metrics of Success - Compliance Flow Rate
 Effluent Quality
 Wet Weather Events Drinking Water
 Disinfection By-Products
 PFAs
 HAAs
 Chlorine Residuals
 Lead-Copper 8E

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Capital Improvement Planning

- · Performance of Assets
 - · Distribution/Collection System
 - · Storage Facilities
 - · Booster/Lift Station
 - · Treatment Facilities

Capital Improvement Planning

- Performance of Assets Distribution/Collection System
 - · Low Pressure Areas
 - Surcharging
 - · SSOs
 - · Repair History

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Capital Improvement Planning

- · Performance of Assets Storage Facilities
 - · Tank Inspections
 - Coating Condition
 - · Water Quality
 - Tank Turn Over Analysis
 - Chlorine Residual

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Capital Improvement Planning

- · Performance of Assets Booster/Lift Station
 - · Run Times
 - · Energy Efficiencies
 - · Interior Piping Sizes
 - · Changes in Operating Conditions

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Capital Improvement Planning

- · Performance of Assets Treatment Facilities
 - · Changes in Operating Parameters
 - Increased Backwash cycles
 - Loss of Treatment Performance
 - Need for Expansion

Capital Improvement Planning

- Performance of Assets Treatment Facilities
 - · Changes in Operating Parameters
 - Increased Backwash cycles
 Loss of Treatment Performance

 - Need for Expansion

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Capital Improvement Planning

- · Existing Financial Considerations
 - **Growth or Loss of Customers**
 - **Existing Usage Rates**
 - **Existing Non-Reoccurring Charges**
 - · Existing Debt Obligations
 - Existing Operational & Maintenance Expenses Annually

Capital Improvement Planning

- Financial Considerations Growth (or Loss) of Customers
 - Impact on Debt Service
 - Impact on Revenues
 - Impact on the System
 - Operational Issues caused by Growth/Loss Water Quality

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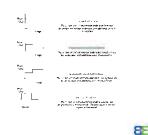
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Capital Improvement Planning

- · Financial Considerations Existing Usage Rates
 - · Last Cost of Service Study
 - · Last Rate Increase
 - Type of Existing Rate Schedule

 - Uniform Rate Decreasing Block Rate Increasing Block Rate



Objectives of Rate Schedule Design

Financial Considerations – Existing Usage Rates

Capital Improvement Planning

- Revenue Sufficiency Revenue Stability

- Simplicity
 Ease of Administration
 Affordability
 Resource Efficiency
- Legal
 Consistency

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Capital Improvement Planning

- Financial Considerations Non-Reoccurring Charges & O & M Costs

 - **Annual Price Quotes/Bids**
 - Increase as your cost Increases

Capital Improvement Planning Financial Considerations - Debt Obligations **Annual Review for Refinancing Opportunities** PSC Delays Consistent until new debt added or retired 8

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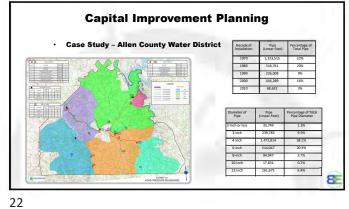
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Capital Improvement Planning

- Long Range Planning
 - Know where you are. How do you get to where you want to go?
 - Case Study Allen County Water District

 - ~ 6,500 customers Rural System with significant growth Purchases all water from Glasgow Water Company Six Pressure Zones

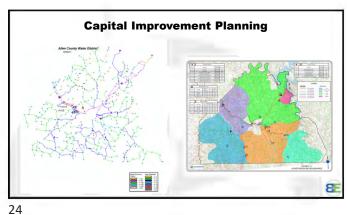


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Capital Improvement Planning

- Case Study Allen County Water District
 - **Existing Hydraulic Model**
 - PSC Tariff
 - **Action Items**

 - tion Items
 Revisions per ACWD staff
 Placed pressure recorders to verify model
 Reviewed pump operating points
 Reviewed tank drawdowns
 Began utilizing model for new developments
 Water Loss Control Plan
 Zone Metering



Capital Improvement Planning

- · Case Study Allen County Water District
 - · Hydraulic Model = Planning Asset
 - Look at possible solutions at low cost

 - HWY 101 Pressure Issue
 Solution was demonstrated via modeling
 - Use Model to determine benefit prior to Capital Outlay

Questions

Matthew Curtis, PE 502.370.6551 mcurtis@bluegrassengineering.net

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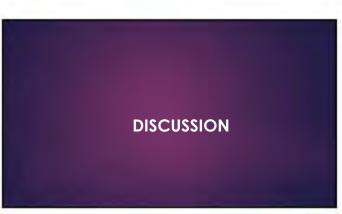


* EMPLOYEE BENEFITS 6

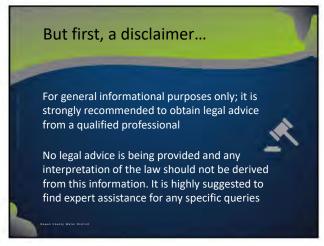




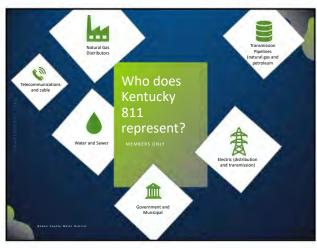












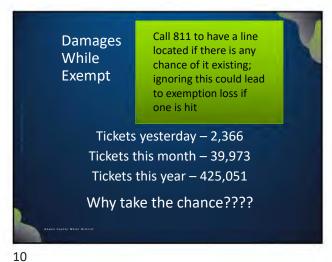


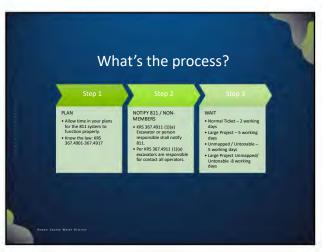


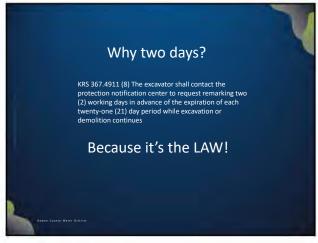


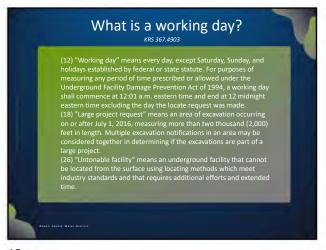








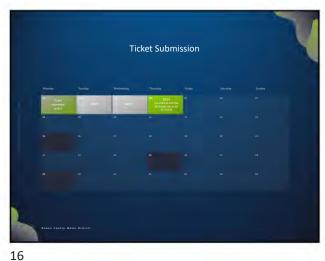




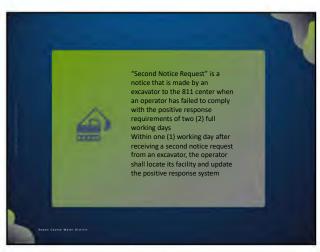
KRS 367.4903 (21) "Positive response" means an automated or written communication system provided by each protection notification center for all locate requests the center receives pursuant to KRS 367.4909 that allows excavators, locators, operators, and other interested parties to determine the status of locating an underground facility and requires response and verification by operators and excavators to comply with their respective requirements of the Underground Facility Damage Prevention Act of 1994

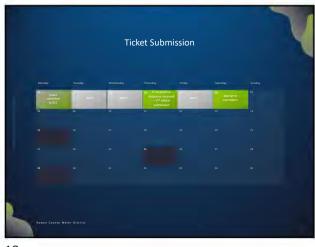
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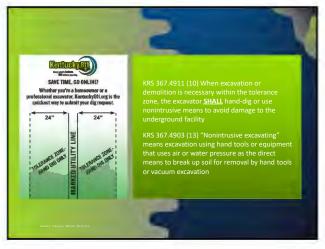


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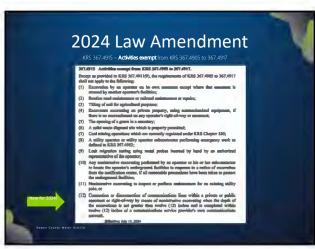




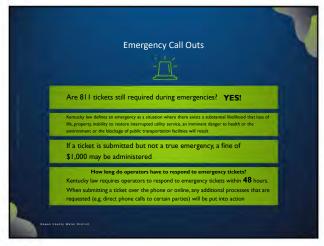


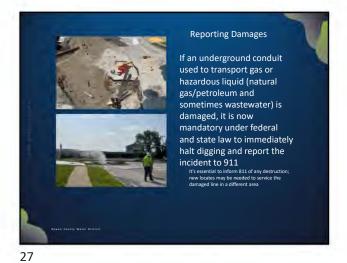


























Authorization of KIA
 Created by General Assembly
 Collaboration with DOW under Memorandum of Agreement
 Purpose:
 Provide Financial Assistance for Water / Wastewater Facilities
 Maintain Water Resources Information System
 11 member Board of Directors

Five Ex-Officio members:

Commissioner of Department for Local Government
Secretary of Finance and Administration Cabinet
Secretary of Cabinet for Economic Development
Secretary of Energy and Environment Cabinet
Executive Director of Public Service Commission

KIA Board – At Large Members

Six at-large members appointed by the Governor:

• Kentucky Association of Counties

• Kentucky League of Cities

• Kentucky Rural Water Association

• Kentucky Section of the American Water Works Association

• Kentucky Municipal Utilities Association

• For-Profit Water Companies

KIA Primary Functions
 Administer Loan Programs for eligible infrastructure projects
 Administer Grants identified by the General Assembly, including water and sewer projects
 Maintain the Water Resource Information System (WRIS) and provide technical support to the Water Management Councils

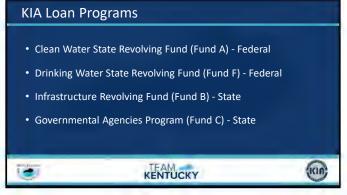
KENTUCKY

Overview of KIA

• \$1.59 billion in assets
• Administering 989 grants
• 573 active loans
- 4 programs
- 2 state programs, 2 federal programs
• 229 borrowers







Available Loan Funds **Loan Program FY25 Funding** Fund A (CWSRF) \$101,732,614 Fund F (DWSRF) \$76,323,479 Fund B \$30,008,495 Fund C \$6,790,533 Total \$214,855,121 KIA KENTUCKY Water Resource





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Principal Forgiveness

Additional subsidization provided in disadvantaged communities

System area MHI
Project area MHI
Affordability Index – Annual cost per 4,000 gallons/MHI

15 16



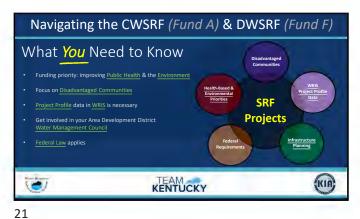


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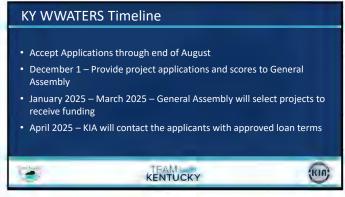


Build America, Buy America Act The Build America, Buy America Act (BABA) requires that Kentucky's federally funded Clean Water and Drinking Water State Revolving Fund Programs (SRF), comply with domestic preference requirements for iron and steel, manufactured products and construction materials. KENTUCKY KIR

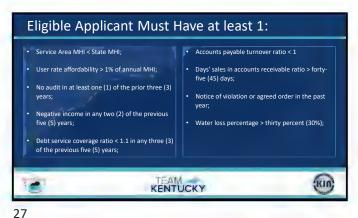


BABA Requirements All iron and steel items used in SRF projects must be produced in the United States. This requirement is the same as the American Iron and Steel (AIS) SRF requirement. This means all manufacturing processes, from the initial melting stage through the application of coatings, occur in the United States. All manufactured products used in SRF projects must be produced in the United States. This means the product was manufactured in the United States, and the cost of the components of the product that are mined, produced, or manufactured in the United States is greater than 55% of the total cost of all components of the manufactured product. All construction materials used in SRF projects must be manufactured in the United States. This means that all manufacturing processes for the construction material must occur in the United States. KENTUCKY





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What Type of Projects Can Be Funded by KY WWATERS? • Capital Construction Projects and... Developing technical, operational, and maintenance Financial inadequacies, including debt service coverage through relief or refinance of debt; Improving utility infrastructure planning, repair, maintenance, renovation, and management of plants Payment assistance for excessive maintenance costs. fines and penalties from past violations, or consultants; and Obtaining technical expertise in areas of rate-setting, cost-of-service, and proper utility accounting standards for the utility type; · Inadequately maintained distribution, collection, or treatment works, including service extensions to unserved or underserved areas and the renovation of Performing and correcting deficiencies from drinking water, wastewater, and financial audits; treatment works to conserve resources; KIA; KENTUCKY



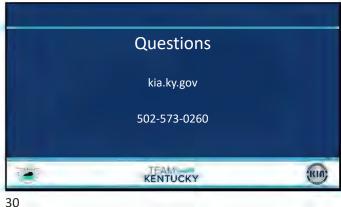


Exhibit 3

Attendance August 20 & 21, 2024	Rowan County Summer Training		
NAME	Water Utility	Total Hours of Training:	
Jerry Patrick	Rowan Water Inc.	12	
Jerry 1 acrick	Rowan Water		
Larry Johnson	Inc.	12	
Mike Collins	Rowan Water Inc.	12	
Enoch Blair	Rowan Water Inc.	12	
Elloch Dian	Rowan Water		
Randy Cox	Inc.	12	
Ronnie Crisp	Rowan Water Inc.	12	
*	Rowan Water	12	
Duane Dehart	Inc.	12	
Joshua Stacy	Fleming County Water Assoc.	12	
Ethan Hawkins	Fleming County Water Assoc.	12	
Ethan Hawkins	Fleming County		
Clifton Pollitt	Water Assoc.	12	
Chris Gooding	Fleming County Water Assoc.	12	
Cristy Creech	Bath County Water District	12	
Mark Crouch	Bath County Water District	12	
Elijah Razor	Bath County Water District	12	
Justin McKenzie	Bath County Water District	12	
JUSUII MICKEIIZIE	Bath County	12	
Randy Conn	Water District	12	
Sean Smith	Garrard County Water Assoc.	12	
1			

Attendance August 20, 2024	Rowan County S	ummer	Training	
NAME	Water Utility	DW#/WW#	Signature	Hours
	Rowan Water Inc.			
Jerry Patrick			Juny Total	7
Larry	Rowan Water Inc.		D at	0 =
Johnson			Lavy Johns	*C
Mike Collins	Rowan Water Inc.		nul	7
Enoch Blair	Rowan Water Inc.	2	Enal Blig	7
	Rowan Water Inc.			
Randy Cox			Mandred Poet	7
Ronnie Crisp	Rowan Water Inc.		Printer les Ches	7
Duane Dehart	Rowan Water Inc.		Duan Dehat	7
Gerald Haney	Grayson Utilities			
•	Grayson Utilities		210 W.	7
Dinah Gilliam			Humah Sullan	n '
	Grayson Utilities		00,	
Lisa Stafford		_	JESISON WHOM	7
	Fleming County Water		11/1/	
Joshua Stacy	Assoc.	_	Tox Start	7
Ethan	Fleming County Water	1		-
Hawkins	Assoc.		tothe Harles	7
_	Fleming County Water	<u></u>	161 0111	7
Clifton Pollitt	Assoc.		Cutter Pallett	1
Chris	Fleming County Water		A II	7
Gooding	Assoc.	<u> </u>	Im Mardin	
Cristy Creech	Bath County Water District		Re+Cua	7
Mark Crouch	Bath County Water District		111/1	7
Elijah Razor	Bath County Water District		x El holer	7
	Morehead Plant Utility			
Philip Adkins	Board			1
	Garrard County Water		1 - 1	7
Sean Smith	Assoc.		55H	1

Attendance August 20, 2024	Rowan County	Summer	Training		
NAME	Water Utility	DW#/WW#	Signature	Hours	
Randy Conn	Bath CO WD	58336	Rank Con Just Thekegine	7	
Justin Mcken	rie Bath GOW D	76938	Just the Regise	7	
Elizabeth Dowling	Bath GOWD Lie Bath GOWD		ESDan)	-	
			-		
			_		
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-				_	
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-					

Attendance August 21, 2024	Rowan County Summer Training			
NAME	Water Utility	DW#/WW#	Signature	Hours
	Rowan Water Inc.		11 1)	_
Jerry Patrick			Dun Total	5
Larry	Rowan Water Inc.		4 \1	5
Johnson			dary John	3
Mike Collins	Rowan Water Inc.		mall-	5
	Rowan Water Inc.			5
Enoch Blair			Enach she	in
	Rowan Water Inc.		11	_
Randy Cox			Mandella A.	5
Ronnie Crisp	Rowan Water Inc.	pw	Renne La Cin	5
Duane Dehart	Rowan Water Inc.		Dune Delat	5
Gerald Haney	Grayson Utilities		Straw DW Have	5
-	Grayson Utilities			1
Dinah Gilliam				
	Grayson Utilities			
Lisa Stafford				
	Fleming County Water	1	111	5
Joshua Stacy	Assoc.		Stanto	
Ethan	Fleming County Water		1000	5
Hawkins	Assoc.		Oten Hemelis	
	Fleming County Water	i i	11/-1/	5
Clifton Pollitt	Assoc.		Clifton Callett	3
Chris	Fleming County Water		MI WI	5
Gooding	Assoc.		Chir Mocdis	3
Cristy Creech	Bath County Water District		Cly Dea	5
Mark Crouch	Bath County Water District		Market	5
Elijah Razor	Bath County Water District		Elihoun	5
Philip Adkins	Morehead Plant Utility Board			
Sean Smith	Garrard County Water Assoc.	DW	550	5

Attendance August 21, 2024	Rowan County S	Rowan County Summer Training			
	Water Utility	DW#/W <u>W</u> #	Signature	Hours	
Cour	Bath Co			5	
Judelles	- Bath Co Water			5	
Erecht	sker .			5	
Laver J.	Anse Row Are Her			5	
Cax. Kandaj	Water Utility Bath Co water Bath Co water Sherz Annow Row Mr Afer Lower WHY Inc.			5	
,					
			-		