1 2		COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION
3 4 5 6 7 8 9	ELECTRIC CORP. TO F	r of:  NIC TARIFF FILING OF BIG RIVERS ) Case No.  CORPORATION AND KENERGY ) 2023-00312  REVISE THE LARGE INDUSTRIAL )  R STANDBY SERVICE TARIFF )
10		MOTION FOR CONFIDENTIAL TREATMENT
11	1.	Big Rivers Electric Corporation ("Big Rivers"), by counsel, hereby moves the
12	Kentucky Pub	olic Service Commission ("Commission"), pursuant to 807 KAR 5:001 Section 13,
13	KRS 61.878,	and other applicable law, to grant confidential treatment to certain documents and
14	information w	vithin its responses (filed jointly with Kenergy Corp.) to the Supplemental Requests
15	for Information propounded herein by Commission Staff and Kimberly-Clark Corporation, LLC	
16	("Kimberly-C	Clark"), respectively.
17	2.	The information for which Big Rivers seeks confidential treatment is hereinafter
18	referred to as	the "Confidential Information." The Confidential Information includes:
19	a.	Information reflecting Big Rivers' anticipated capacity positions for Planning Year
20		24-25 forward (see Joint Response to Commission Staff's Second Request for
21		Information, Request No. 2-3);
22	b.	Non-public MISO registration information of Intervenor, Domtar Paper Company,
23		LLC ("Domtar") (see Joint Response to Commission Staff's Second Request for
24		Information, Request No. 2-6); and
25	c.	Electronic Cost of Service Study ("COSS") files and work papers previously
26		submitted by Big Rivers under seal and for which the Commission has previously
27		granted confidential treatment, which include customer-specific usage data and

1	billing information and information regarding power purchases from, and sales to,
2	specific non-members (see Joint Response to Kimberly-Clark's Second Request for
3	Information, Request No. 2-3, Confidential Attachment). <sup>1</sup>

- 3. Pursuant to the Commission's March 24, 2020 Order in *In the Matter of: Electronic Emergency Docket Related to the Novel Coronavirus COVID-19*, Case No. 2020-00085 ("Case No. 2020-00085"), Big Rivers is submitting with this motion one (1) copy of the documents containing Confidential Information highlighted with transparent ink, printed on yellow paper, or otherwise marked "CONFIDENTIAL," via electronic mail to PSCED@ky.gov. A copy of those pages, with the Confidential Information redacted, is being filed into public docket via the Commission's Electronic Filing System.
  - 4. If and to the extent the Confidential Information becomes generally available to the public, whether through filings required by other agencies or otherwise, Big Rivers will notify the Commission in writing. *See* 807 KAR 5:001, Section 13(10)(b).

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14 5. As discussed below, the Confidential Information is entitled to confidential treatment based upon KRS 61.878(1)(c)(1) and KRS 61.878(1)(a). *See* 807 KAR 5:001, Section 13(2)(a)(1).

<sup>&</sup>lt;sup>1</sup> The Confidential Information contained in the attachment to the Joint Response to KCC 2-3 consist of copies of the COSS and related work papers previously filed in Case No. 2021-00061, Case No. 2021-00289, and herein (*see* Joint Response to Domtar's First Request for Information, Request No. 1-3); this material was granted confidential treatment for an indefinite period in the earlier cases. *See In the Matter of: Electronic Application of Big Rivers Electric Corporation for Review of its MRSM Charge for Calendar Year 2020*, P.S.C. Case No. 2021-00061, Order (Mar. 9, 2021)(the Confidential Information was provided in Big Rivers' Application as Exhibits Wolfram-6 and Wolfram-8 to Direct Testimony of John Wolfram), *see also In the Matter of: Electronic Tariff Filing of Big Rivers Electric Corporation and Kenergy Corp. to Implement a New Standby Service Tariff*, P.S.C. Case No. 2021-00289, Order (Mar. 3, 2022).

### I. Certain of the Confidential Information is Entitled to Protection from Public Disclosure by KRS 61.878(1)(c)(1)

6. KRS 61.878(1)(c)(1) protects "records confidentially disclosed to an agency or required by an agency to be disclosed to it, generally recognized as confidential or proprietary, which if openly disclosed would permit an unfair commercial advantage to competitors of the entity that disclosed the records." Subsection A, *infra*, describes how Big Rivers operates in competitive environments in the wholesale power market and in the credit market; Subsection B, *infra*, explains that the Confidential Information is generally recognized as confidential or proprietary; and Subsection C, *infra*, demonstrates that public disclosure of the Confidential Information would permit an unfair commercial advantage to Big Rivers' competitors.

### A. Big Rivers Faces Actual Competition.

- 7. Big Rivers must successfully compete in the wholesale power markets to sell energy it produces in excess of its members' needs. Big Rivers' ability to successfully compete in these markets is dependent upon a combination of its ability to: a) obtain the maximum price for the power it sells and secure the most favorable contract terms available, and b) keep its cost of production as low as possible. Fundamentally, if Big Rivers' cost of producing a kilowatt hour of energy increases, its ability to sell that kilowatt hour in competition with other utilities is adversely affected. Keeping Big Rivers' proprietary information and anticipated capacity position confidential is therefore essential to preventing its competitors from gaining a competitive advantage.
- 8. Big Rivers also competes for reasonably-priced credit in the credit markets, and its ability to compete is directly impacted by its financial results. Lower revenues and any events that adversely affect Big Rivers' margins will adversely affect its financial results and potentially impact the price it pays for credit. A competitor or potential counterparty armed with Big Rivers'

- 1 proprietary and confidential information will be able to increase Big Rivers' costs or decrease Big
- 2 Rivers' revenues, which could in turn affect Big Rivers' creditworthiness. A utility the size of Big
- 3 Rivers that operates generation and transmission facilities will always have periodic cash and
- 4 borrowing requirements for both anticipated and unanticipated needs. Big Rivers expects to be in
- 5 the credit markets in the future, and it is imperative that Big Rivers improve and maintain its credit
- 6 profile.
- 7 9. Accordingly, Big Rivers has competitors in both the wholesale power and credit
- 8 markets, and its Confidential Information should be protected to prevent the imposition of an unfair
- 9 competitive advantage.
- 10 B. The Confidential Information is Generally Recognized as Confidential or Proprietary.

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- 13 10. The Confidential Information for which Big Rivers seeks confidential treatment
- under KRS 61.878(1)(c)(1) is generally recognized as confidential or proprietary under Kentucky
- 15 law.
- 16 11. As described above, the Confidential Information includes detailed, proprietary
- information pertaining to discrete Big Rivers operations and assets, specifically including capacity
- 18 information with respect to future MISO Planning Years. This Confidential Information is critical
- 19 to the effective execution of Big Rivers' business decisions and strategy and, if disclosed, would
- allow potential counterparties and competitors to gain an advantage over Big Rivers in the course
- of ongoing and future negotiations. Allowing counterparties and competitors access to detailed,
- 22 internal information related to the operation of generation assets may impact Big Rivers' ability to
- secure the best pricing available in connection with future opportunities.
- 24 12. Information about a company's detailed inner workings is generally recognized as
- confidential or proprietary. See, e.g., Hoy v. Kentucky Indus. Revitalization Authority, 907 S.W.2d

766, 768 (Ky. 1995) ("It does not take a degree in finance to recognize that such information concerning the inner workings of a corporation is 'generally recognized as confidential or proprietary"); *Marina Management Servs. v. Cabinet for Tourism, Dep't of Parks*, 906 S.W.2d 318, 319 (Ky. 1995) (unfair commercial advantage arises simply from "the ability to ascertain the economic status of the entities without the hurdles systemically associated with the acquisition of such information about privately owned organizations"). The Confidential Information is not publicly available, is not disseminated within Big Rivers except to those employees and professionals with a legitimate business need to know and act upon the information, and is not disseminated to others without a legitimate need to know and act upon the information. As such, the Confidential Information is both recognized by Big Rivers and generally recognized as confidential and proprietary.

## C. Disclosure of the Confidential Information Would Result in an Unfair Commercial Advantage to Big Rivers' Competitors.

13. Disclosure of the Confidential Information could unreasonably and unnecessarily harm Big Rivers by giving interested third parties an unfair commercial advantage through insight into Big Rivers' business operations and strategies. As discussed *supra*, Big Rivers faces actual competition in both the short-and long-term wholesale power markets and in the credit markets, and the success of Big Rivers turns in large part on its ability to maximize the value of its assets. It is likely that Big Rivers' ability to compete would be adversely affected if the Confidential Information were publicly disclosed, and Big Rivers seeks protection from such competitive injury.

14. Allowing competitors and potential counterparties access to this information would lead to higher costs to Big Rivers and would place it at an unfair competitive disadvantage in the wholesale power and credit markets. Potential partners and power suppliers could likewise use the

- information to manipulate their offers to Big Rivers, leading to higher costs to Big Rivers and placing it at an unfair competitive disadvantage in the wholesale power and credit markets.
- 15. If disclosed, certain of the Confidential Information would allow Big Rivers'
  competitors and potential counterparties to discover, and make use of, confidential information
  concerning Big Rivers' assets and business strategies, to the unfair competitive disadvantage of
  Big Rivers.

# 7 II. Certain of the Confidential Information is also Entitled to Confidential Treatment Based Upon KRS 61.878(1)(a).

- 16. Certain Confidential Information, including Domtar's private MISO registration information and data contained in the attachment to the Joint Responses to KCC 2-3, is entitled to confidential treatment based upon KRS 61.878(1)(a). KRS 61.878(1)(a) explicitly protects "[p]ublic records containing information of a personal nature where the public disclosure thereof would constitute a clearly unwarranted invasion of personal privacy."
- 17. The Confidential Information includes proprietary or sensitive counterparty operations and usage information that is not available to the public. Because public disclosure of the Confidential Information would constitute an unwarranted invasion of a counterparty's privacy, the Confidential Information should be granted confidential treatment. *See* Ky. Op. Atty. Gen. 96-ORD-176 (August 20, 1996) (holding Kroger Company's utility bills exempt from disclosure under KRS 61.878(1)(a)); *In the Matter of: Application of Kentucky Utilities Company for an Adjustment of its Electric Rates*, Case No. 2012-00221 (Ky. P.S.C. July 25, 2013) (holding customer names, account numbers, and usage information exempt from disclosure under KRS 61.878(1)(a)). Moreover, to ensure that future opportunities are encouraged, it is imperative that Big Rivers be able to negotiate with third parties and accept and utilize third party proprietary information without risk of public disclosure.

- 1 18. As such, Big Rivers requests confidential treatment for the customer-specific
- 2 information contained within the Confidential Information in order to protect those customers'
- 3 private information.

#### 4 III. Time Period.

- 5 19. Pursuant to 807 KAR 5:001 Section 13(3)(a)(2), Big Rivers requests that the
- 6 Confidential Information be granted confidential treatment for the time periods identified below.
- 7 20. Big Rivers requests that the Confidential Information protected by KRS
- 8 61.878(1)(c)(1) remain confidential for a period of five (5) years from the date of this motion,
- 9 which should allow sufficient time for the projected information to become historical and
- sufficiently outdated that it could not be used to determine similar confidential information at that
- time or to competitively disadvantage Big Rivers.
- 12 21. Big Rivers requests that the Confidential Information protected by KRS
- 13 61.878(1)(a), consisting of Domtar's MISO registration information and customer-specific
- information contained within the COSS attachment, remain confidential indefinitely, consistent
- with the Commissions' Orders in Case Nos. 2021-00061 and 2021-00289. See supra, n. 1.

#### 16 IV. Conclusion.

- 17 22. Based on the foregoing, the Confidential Information is entitled to confidential
- protection. If the Commission disagrees, then the Commission should hold an evidentiary hearing
- 19 to protect Big Rivers' due process rights and to supply the Commission with a complete record to
- 20 enable it to reach a decision with regard to this matter. See Util. Reg. Comm'n v. Ky. Water Serv.
- 21 *Co., Inc.*, 642 S.W.2d 591 (Ky. App. 1982).
- WHEREFORE, Big Rivers respectfully requests that the Commission classify and protect
- as confidential the Confidential Information.

1	Dated this 27 <sup>th</sup> day of November, 2023.
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3	Respectfully submitted,
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26	Certification
27	I hereby certify that a copy of this Motion for Confidential Treatment has been served
28	electronically on all parties of record through the use of the Commission's electronic filing system,
29	and there are currently no parties that the Commission has excused from participation by electronic
30	means. Pursuant to the Commission's July 22, 2021 Order in Case No. 2020-00085, a paper copy
31	of this filing has not been transmitted to the Commission.
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33	/s/ Edward T. Depp
34	Counsel to Big Rivers Electric Corporation
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