# EXHIBIT I

#### **COMMONWEALTH OF KENTUCKY**

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### IN THE MATTER OF:

ELECTRONIC APPLICATION OF EAST	)	
KENTUCKY POWER COOPERATIVE, INC. FOR	)	
APPROVAL TO AMEND ITS ENVIRONMENTAL	)	
COMPLIANCE PLAN AND RECOVER COSTS	)	CASE NO.
PURSUANT TO ITS ENVIRONMENTAL	)	2023-00177
SURCHARGE, AND FOR THE ISSUANCE OF	)	
CERTIFICATES OF PUBLIC CONVENIENCE	)	
AND NECESSITY AND OTHER RELIEF	)	

DIRECT TESTIMONY OF LAURA LEMASTER ON BEHALF OF EAST KENTUCKY POWER COOPERATIVE, INC.

Filed: June 30, 2023

#### I. INTRODUCTION

- 2 Q. PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.
- 3 A. Laura LeMaster, my business address is East Kentucky Power Cooperative
- 4 ("EKPC"), 4775 Lexington Road, Winchester, KY 40391. I am currently the
- 5 Supervisor of Construction and Capital Projects at East Kentucky Power.
- 6 Q. PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL
- 7 **EXPERIENCE.**

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- 8 A. I received my Bachelors and Masters Degrees in Civil Engineering from the
- 9 University of Kentucky and I am a registered Professional Engineer in the
- 10 Commonwealth of Kentucky. My professional experience includes time spent
- working as a project engineer at Poage Engineers & Associates, a structural
- engineering firm, and serving as a project engineer for Tetra Tech providing
- consulting services to clients on water and wastewater projects. I joined EKPC in
- 2016, working as an engineer in the Production Engineering department, where I
- provided technical assistance to EKPC Production Facilities, including the
- execution of construction projects. In 2017, I joined the Construction and Capital
- Project Department. In 2023, I was promoted to the Supervisor of Construction and
- 18 Capital Projects.
- 19 Q. PLEASE DESCRIBE YOUR DUTIES AS SUPERVISOR OF THE
- 20 CONSTRUCTION AND CAPITAL PROJECT DEPARTMENT FOR EKPC.
- 21 A. As the Supervisor of Construction and Capital Projects, I am responsible for
- supervising the successful execution of capital construction projects which are
- 23 executed by the Construction and Capital Project Management Department.

#### 1 Q. HAVE YOU TESTIFIED BEFORE THE KENTUCKY PUBLIC SERVICE

- 2 COMMISSION BEFORE? IF SO, IN WHAT CASES?
- 3 A. Yes, I provided written testimony and testified in person at a hearing held on
- 4 January 24, 2023 in Case No. 2022-00314, Electronic Application of East Kentucky
- 5 Power Cooperative, Inc. for a (1) Certification of Public Convenience and
- 6 Necessity for the Construction of Transmission Facilities in Madison County,
- 7 Kentucky; (2) Declaratory Order Confirming that a Certificate of Public
- 8 Convenience and Necessity is not Required for Certain Facilities, (Ky. PSC Feb.
- 9 23, 2023).
- 10 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
- 11 **PROCEEDING?**
- 12 A. The purpose of my testimony is to discuss EKPC's planning, scoping, and
- engineering efforts for the Cooper Former Impoundment ("CFI") Closure in Place
- Project ("CIP") at EKPC's John Sherman Cooper Power Station ("Cooper
- 15 Station").
- 16 Q. ARE YOU SPONSORING ANY EXHIBITS?
- 17 A. Yes, included with my testimony as Exhibit LL-1 is the Cooper Former
- 18 Impoundment Project Scoping Report.
- 19 Q. WERE THE EXHIBITS THAT ARE ATTACHED TO YOUR TESTIMONY
- 20 PREPARED BY YOU OR SOMEONE WORKING UNDER YOUR
- 21 **SUPERVISION?**
- 22 A. Yes.
- 23 II. COOPER FORMER IMPOUNDMENT PROJECT

#### 1 Q. PLEASE BRIEFLY DESCRIBE COOPER STATION AND THE FORMER

#### 2 **IMPOUNDMENT.**

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3 A. Cooper Station is located just outside of Somerset, Kentucky in Pulaski County. Topography in the Somerset area is described as rolling, upland karst plain, 4 meaning that the area is known for karst features including fractured rock, sink 5 holes, and springs. Karst activity has been noted on Cooper Station property. 6 Cooper Station is a coal-fired electric generating facility with two electric 7 generating units, the first unit achieving commercial operation in 1965 and the 8 9 second in 1969. Cooper Station still operates both units today and produces a total of 341 megawatts. Coal combustion residual by-products ("CCB") including fly 10 ash and bottom ash generated by Cooper Units 1 and 2 were sluiced to an ash pond 11 located to the west of the generating facility near Highway 1247. This ash pond is 12 now referred to as the CFI. In the early 1990's Units 1 and 2 moved to a dry ash 13 handling system, at that time dry CCB material from Units 1 and 2 to grade the CFI 14 to the surface elevations onsite today, and vegetation grew on the surface of the 15 CFI. 16

## 17 Q. PLEASE BRIEFLY DESCRIBE THE COOPER STATION FORMER 18 IMPOUNDMENT PROJECT AND ITS OBJECTIVE.

The CFI project will include the consolidation of CCB material from 65 acres to approximately 40 acres. The consolidation of the material will allow for the installation of perimeter storm water controls to divert water to the newly constructed storm water basins. The consolidated 40 acres of CCB will be covered with a final cover system which includes a 40-mil thick geomembrane liner overlain

by two-feet of soil and new vegetation. The objective of this project is to close the

CFI in a manner that is safe and environmentally responsible as well as affordable

to EKPC owner-members.

## Q. PLEASE DESCRIBE THE CFI PROJECT AND HOW EKPC IS PLANNING ON CLOSING THE CFI.

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The CFI CIP Project includes the consolidation of the 65 acre CFI to approximately 40 acres. It will include the construction of a final capping system which consists of a 40-mil geomembrane line overlain by two-feet of soil and vegetation. The project will also include the construction of perimeter storm water ditches and storm water basins for long term storm water control. Construction on the CFI CIP Project would begin with the construction of the storm water control basins, followed by the construction of the temporary storm water management facilities. The storm water basins are proposed to be constructed utilizing both onsite material and off site borrow material for the construction of the embankment and for the clay liner system for the ponds. Based on the current design, the southern storm water basin would be classified as a low hazard potential dam by the Kentucky Division of Water ("KDOW") and would require necessary permitting. Once the storm water basins are constructed, a temporary storm water collection system would be installed to reduce the amount of run on to the CFI during construction. This temporary storm water collection system includes the construction of temporary containment berms and pumping systems to the northern storm water basin for discharge through a KPDES outfall location. The southern storm water

berm is proposed to be utilized during construction as a sedimentation basin for storm water that falls within the disturbance limits during construction.

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to the site.

Prior to beginning excavation, dewatering will commence to allow for safe execution of the CCB consolidation and the associated excavation, and will continue as necessary through the CCB grading activities. The dewatered flow will be treated as necessary to meet the KPDES outfall requirements. The reduction of the footprint of the CFI would be accomplished by excavation of the CCB from the perimeter margins of the CFI and the consolidation of the CCB within the smaller footprint (approximately 40 acres). After the CCB footprint is reduced, site grading of the new fill area would occur to allow for surface water to drain from the final cover system to the new ditches and storm water basins. Upon completion of the CCB site grading, the final cap system will be installed. The final cap system proposed meets the substantive design requirements of the original 2015 Coal Combustion Residual ("CCR") Rule, which have not changed in the EPA's recently proposed amendments to the 2015 CCR Rule. The final cap system includes a 40-mil geomembrane, with a geotextile cushion overlain by twofeet of a soil protection layer. The soil protection layer will include topsoil to allow for native grasses. The cover system would allow for surface water drainage from the cap system into the perimeter storm water ditches. The two-foot protective layer will require the purchase of offsite borrow material, and the hauling of this material

Once the cap system is complete, the project area will be restored, and the temporary storm water system will be removed.

2	Exhibit LL-1, the Cooper Former Impoundment Project Scoping Report provides
3	additional details associated with the proposed construction.

## 4 Q. WHY IS EKPC CHOOSING THE ALTERNATIVE OF CLOSURE IN 5 PLACE FOR THE CFI PROJECT?

- A. EKPC is choosing the Closure in Place alternative for the CFI as it is the reasonable,

  least-cost alternative to achieve the project objectives for closure of the CFI in a

  manner that is safe and environmentally responsible as well as affordable to

  EKPC's owner-members. Although Alternative One was the least cost alternative,

  it did not fully address the risks that EKPC has identified or meet the project

  objectives.
- 12 Q. WERE YOU INVOLVED IN THE PLANNING, SCOPING, AND
  13 ENGINEERING FOR THE CFI PROJECT FROM ITS BEGINNING?
- Yes. I was involved in the planning, scoping and engineering for the CFI Project. 14 A. This work included the review and evaluation of different alternatives, as discussed 15 in my testimony, to achieve the objective of closure of the CFI. This included high 16 17 level scoping of the alternatives, evaluation of alternatives from a cost and constructability perspective. Upon selection of the CIP alternative, I oversaw the 18 development of the proposed scope for the CFI CIP Project, including development 19 20 of the cost estimate and schedule and the Project Scoping Report included in my testimony as Exhibit LL-1. 21
- Q. DID YOU PREPARE OR HAVE PREPARED BY SOMEONE ELSE A
  SCOPING REPORT FOR THE CFI PROJECT?

- 1 A. Yes. A Project Scoping Report was developed by Geosyntec Consultants for the
- 2 CFI Project and is attached as Exhibit LL-1 to my testimony.

#### 3 Q. DID EKPC REVIEW OTHER ALTERNATIVES TO THE CIP THAT WAS

- 4 CHOSEN?
- 5 A. Yes, EKPC and Geosyntec reviewed and evaluated four (4) closure alternatives
- 6 prior to selection of the CIP alternative proposed.
- 7 Q. PLEASE DESCRIBE THE ALTERNATIVES TO THE CFI PROJECT
- 8 THAT WERE CONSIDERED.
- 9 A. The Geosyntec report attached as Exhibit LL-1, discusses these alternatives in
- detail and I will briefly describe each of the four (4) alternatives below:
- 11 Alternative 1 Monitor and Mitigate. This alternative includes the clearing of
- woody vegetation and revegetation of the CFI. It would also include a monitoring
- program including visual inspections of the CFI. Any items noted during
- inspections would be mitigated or remediated as required on a case-by-case basis.
- 15 Alternative 2 Closure in Place. This alternative is discussed in depth within my
- testimony.
- 17 Alternative 3 Closure by Removal. This alternative includes the excavation of
- the CCB material in the CFI, hauling and placement and compaction in the Cooper
- 19 Station onsite CCR landfill. This alternative would include a required horizontal
- 20 expansion of the Cooper Station CCR Landfill for adequate storage capacity of
- 21 material removed from the CFI. This alternative would also include the restoration
- of the CFI area to as close to preconstruction conditions as practicable.

Alternative 4 – Closure in Place with in Situ Stabilization – This alternative includes the closure in place of the CFI outlined in Alternative 2, with the addition of in Situ Stabilization ("ISS"). ISS is the construction of overlapping ISS grout columns at the base of the CFI above any karst locations. ISS equipment mixes the CCB within the CFI with a cementitious mix that is designed to increase strength, and reduce hydraulic conductivity, with the intent of creating a CCB/cement monolith at the base of the area. This alternative was explored due to the karst topography.

#### Q. WHY WERE THESE ALTERNATIVES NOT CHOSEN BY EKPC?

A.

The Closure in Place alternative was selected as the least cost, reasonable alternative evaluated. Alternative 1 - Monitor and Mitigate had a lower overall cost, however, EKPC determined that this alternative did not provide the adequate environmental protection necessary. Alternative 2, 3 and 4 all met the substantive technical requirements for closure under the original 2015 CCR Rule, and afforded the environmental protection EKPC deemed necessary for the CFI Project. Today's industry standard for closure of a current or former impoundments is the original 2015 CCR Rule, Alternative 2 (Closure in Place) and Alternative 3 (Closure by Removal) considered by EKPC are industry standard closure alternatives that are being executed throughout the industry and are specifically referenced in the original 2015 CCR Rule as closure alternatives. With Alternatives 2, 3 and 4 meeting the project objective, the least cost alternative of the three alternatives, which is Alternative 2, Closure in Place, was selected.

#### Q. PLEASE EXPLAIN THE NEED FOR THIS PROJECT IN DETAIL.

- 1 A. The need for this project is environmentally driven, and is covered in detail in Mr.
- 2 Purvis' testimony. Ultimately the need for this project is to protect the environment
- and to maintain compliance with environmental regulations.
- 4 Q. PLEASE DESCRIBE WHY THIS PROJECT WILL NOT RESULT IN
- 5 WASTEFUL DUPLICATION OF SERVICES.
- 6 A. EKPC asserts that the proposed CFI Project will not result in wasteful duplication,
- as EKPC has shown that a thorough evaluation of reasonable alternatives has been
- 8 considered and that the reasonable, least-cost alternative was selected and is
- 9 proposed herein.
- 10 Q. PLEASE DESCRIBE THE CONSTRUCTION TIMELINE FOR THE CFI
- 11 PROJECT.
- 12 A. The proposed schedule for the CFI Project is included in Appendix D of the
- Scoping Report included as Exhibit LL-1. The proposed schedule includes detailed
- design, permitting, and bidding to occur through the end of 2024. The CFI Project
- has a two-year construction duration, which would begin in the Spring of 2025 and
- be completed in late 2026.
- 17 Q. PLEASE DESCRIBE THE IMPACT TO THE PUBLIC THIS PROJECT
- 18 WILL HAVE AND DOES EKPC HAVE PLANS TO MINIMIZE THESE
- 19 **IMPACTS?**
- 20 A. All heavy construction activities associated with this project will occur on EKPC
- 21 property. There will be additional truck traffic for material deliveries, importing
- fill, rock deliveries and ancillary needs during construction. The majority of these
- deliveries will be for importing fill and will occur in the 2026 construction season.

The imported fill deliveries will reach a maximum of 200 trucks per day. EKPC
plans to utilize a haul program similar to the program utilized in the Dale Station
Closure project, which included GPS monitoring to confirm adherence to traffic
safety, including speeding and adherence to haul route. This is to protect safety of
the Project work force and the public.

In detailed design, EKPC will also incorporate dust mitigation and fugitive dust requirements to minimize fugitive dust at the site during construction, this likely will include the use of water trucks.

### 9 Q. PLEASE PROVIDE A COST ESTIMATE FOR EACH ELEMENT OF THE 10 PROJECT.

- 11 A. The estimated cost of the CFI Project is \$47.2 million. A more detailed cost breakdown is included in Appendix E of the Scoping Report, which is attached as Exhibit LL-1.
- 14 Q. DO YOU BELIEVE THAT THE \$47.2 MILLION DOLLAR COST
  15 ESTIMATE FOR THE COOPER STATION IMPOUNDMENT PROJECT
  16 IS A REASONABLE ESTIMATE?
  - A. Yes. Geosyntec developed the cost estimate for the CFI Project based on the proposed design. This cost estimate includes the cost for construction, engineering and construction oversight, and owner's cost. Included in the cost estimate is fifteen percent (15%) contingency, which is industry standard. The estimated cost for recovery will be \$44.7 million. The recovery cost is the estimated spend after the receipt of the Order, EKPC is not requesting recovery on funds previously spent on the project.

#### 1 Q. WILL THERE BE ANY ONGOING OPERATIONS AND MAINTENANCE

#### 2 EXPENSES FOR THE PROJECT?

- 3 A. Yes, the estimated annual operations and maintenance expenses for the CFI is
- 4 \$65,000 per year. This includes cover, vegetation and miscellaneous maintenance,
- 5 mowing, and cost for inspections.

#### 6 Q. WHAT IS THE TIMELINE FOR COMPLETION OF THE PROJECT?

- 7 A. The planned construction completion is the end of the year 2026. Project Closeout
- 8 would occur in early 2027.

#### 9 IV. CONCLUSION

#### 10 Q. PLEASE SUMMARIZE YOUR TESTIMONY.

- 11 A. The objective of this CFI project is to close the CFI in a manner that is safe and
- environmentally responsible as well as affordable to EKPC owner-members. EKPC
- evaluated alternatives, and selected the least-cost, reasonable alternative of closure
- in place to meet the project objectives. The CFI Project consists of the consolidation
- of CCB material to allow for the installation of storm water controls and to
- 16 construct a CCR Rule technically compliance capping system.

#### 17 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

18 A. Yes.

#### COMMONWEALTH OF KENTUCKY

#### BEFORE THE PUBLIC SERVICE COMMISSION

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ELECTRONIC APPLICATION OF EAST	)	
KENTUCKY POWER COOPERATIVE, INC. FOR	)	
APPROVAL TO AMEND ITS ENVIRONMENTAL	)	
COMPLIANCE PLAN AND RECOVER COSTS	)	CASE NO.
PURSUANT TO ITS ENVIRONMENTAL	)	2023-00177
SURCHARGE, AND FOR THE ISSUANCE OF	)	
CERTIFICATES OF PUBLIC CONVENIENCE	)	
AND NECESSITY AND OTHER RELIEF	1	

#### VERIFICATION OF LAURA LEMASTER

STATE OF KENTUCKY	)
COUNTY OF CLARK	)

Laura Lemaster, Supervisor of the Construction and Capital Project Department for East Kentucky Power Cooperative, Inc., being duly sworn, states that he has supervised the preparation of his Direct Testimony and certain filing requirements in the above-referenced case and that the matters and things set forth therein are true and accurate to the best of his knowledge, information and belief, formed after reasonable inquiry.

Laura Lemaster

The foregoing Verification was signed, acknowledged and sworn to before me this 30th day of June, 2023, by Laura Lemaster\_\_\_\_.

Notary Public

GWYN M. WILLOUGHBY
Notary Public
Commonwealth of Kentucky
Commission Number KYNP38003
By Commission Expires Nov 30, 2025

# EXHIBIT LL-1



Prepared for

#### **East Kentucky Power Cooperative**

Cooper Power Plant Road Somerset, KY 42501

## PROJECT SCOPING REPORT COOPER FORMER IMPOUNDMENT

## JOHN SHERMAN COOPER POWER STATION Somerset, Kentucky

Prepared by



engineers | scientists | innovators

1 McBride and Son Center Drive, Suite 202 Chesterfield, Missouri 63005

**GLP8015** 

June 2023



#### TABLE OF CONTENTS

		iii
		ction1-1
1.1	Backgr	ound1-1
1.2	Objecti	ves1-1
1.3	_	Credentials1-1
SECTION 2		ting And Background2-1
2.1	Site Lo	cation and Physiography2-1
2.2	History	2-1
		pection and Investigations3-1
3.1		pection3-1
3.2		restigations3-1
		tual Site Model4-1
		tives Assessment5-1
5.1		tive Descriptions5-1
5.2	-	rative Alternatives Assessment5-1
	5.2.1	Cost5-1
	5.2.2	Environmental Impacts5-2
	5.2.3	Constructability5-3
	5.2.4	Schedules
	5.2.5	Human Health & Safety5-4
	5.2.6	Potential Permitting Requirements Comparison5-5
5.3	Compa	rative Assessment Summary5-6
5.4	Selecte	d Alternative5-6
SECTION 6	Propose	ed Mitigation to Project Risks6-1
		ing Assessment7-1
		Documents
8.1		Design Description8-1
	8.1.1	Stormwater Management8-1
	8.1.2	Dewatering8-2
	8.1.3	Cover System8-2
8.2	Geotecl	hnical Considerations8-3
	8.2.1	Slope Stability8-3
	8.2.2	Settlement8-3
8.3	Hydrau	lic and Hydrologic Considerations8-3

i



	8.3.1 Perimeter Stormwater System	8-3
	8.3.2 Contact Stormwater	8-3
	8.3.3 Post-Closure Stormwater Management	8
8.4	Design Drawings	8-5
8.5	Project Schedule	8-5
8.6	Construction and O&M Cost Estimate	8-6
8.7	Construction Project Cash Flow	8-6
8.8	Construction Methods	
8.9	Summary	
	9 References	
LIST OF FIG	IGURES	
Figure ES-1	Site Plan	
Figure ES-2	2 CFI Location Map	
Figure 3-1	Investigation Locations	
LIST OF TA	ABLES	
Table 5-1	Summary of Alternative Cost Estimates	
Table 5-2	Summary of Environmental Long-Term Impact Risks	
Table 5-3	Summary of Environmental Impact Risks During Construction	
Table 5-4 Alternative Schedules		
Table 5-5	Safety Short-Term Safety Risks	
Table 5-6	Safety Long-Term Safety Risks	
LIST OF AF	PPENDICES	
Appendix A	Conceptual Site Model	
Appendix B	•	
Appendix C		
Appendix D		

Capital and O&M Cost Estimate / Project Cash Flow Chart

Appendix E



#### **EXECUTIVE SUMMARY**

Geosyntec Consultants, Inc. (Geosyntec) developed a Project Scoping Report (PSR) to support the selection of the best long-term closure alternative that minimizes risk to the environment and cost at the East Kentucky Power Cooperative, Inc. (EKPC) Cooper Former Impoundment (CFI). The CFI contains coal combustion byproducts (CCB) from the sluicing of CCB from the John Sherman Cooper Power Station ("Cooper Station").

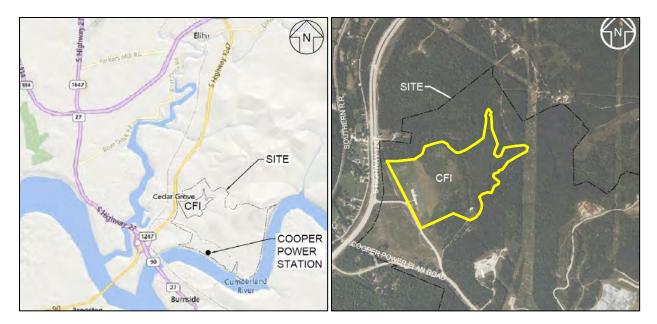


Figure ES-1 Site Location Map

Figure ES-2 CFI Location Map

The CFI is located at the EKPC Cooper Station and is shown on **Figure ES-1 and Figure ES-2**. CCB is retained by a 1,600-ft long, 40-ft high (maximum) former dam. The surface area of the CFI is approximately 65 acres. The CFI ceased operation in the early 1990s.

The primary risks at the site for release of CCBs are through rainfall infiltration through karst features into groundwater, from surface runoff, or from fugitive dust inhalation. All these risks were assessed and are addressed in this PSR.

EKPC proposes to close the CFI using the closure in place (CIP) method. This method was selected after evaluating four options/alternatives. The following summarizes the four alternatives evaluated:

1. Alternative 1 - Monitor and Mitigate, including weekly dam inspections, clearing of woody vegetation and revegetation, periodic inspections, and limiting public access. This alternative was estimated at a cost of \$3,500,000 with a construction duration of approximately 3.5 months. Alternative 1 is the least costly but has the highest long-term risks to the environment.



- 2. Alternative 2 CIP includes reduction/consolidation of the total area of CCB and construction of a new final cover system to eliminate surface exposure and minimize infiltration into the CCB. This will include perimeter ditches and stormwater basins as long-term stormwater controls. The final cover system includes a 40-mil thick geomembrane overlain by two-feet of soil and new grassland/native vegetation. This alternative was estimated to have a cost of \$47,200,000 with a construction duration of approximately 21 months. Alternative 2 (CIP) has a moderate cost and has the lowest short-term risks of the closure construction alternatives. Alternative 2 has slightly higher overall long-term risk than Alternative 4 because adding ISS (as described below) may further reduce the risk of infiltration through karst features.
- 3. Alternative 3 Closure by Removal (CBR) includes removal of CCB, disposal in an expansion of the existing onsite Coal Combustion Residual (CCR) Landfill, and restoration of the CFI area to as close to preconstruction conditions as practicable. This alternative was estimated at a cost of \$113,600,000 with a construction duration of approximately 79 months. Alternative 3 is the most extensive, highest cost alternative, and poses the highest short-term risk. However, Alternative 3 has lower long-term risks compared to the other alternatives.
- 4. Alternative 4 In Situ Stabilization (ISS) includes construction of overlapping ISS columns at the base of the CFI above karst locations. This variation would be combined with Alternative 2 (CIP with a new final cover system). This alternative was estimated at a cost of \$57,900,000 with a construction duration of approximately 21 months. Alternative 4 has a significantly higher cost and additional construction work during the winter months, but with the same overall schedule as Alternative 2. Alternative 4 has a slightly higher short-term risk due to increased construction tasks but also has a slightly lower long-term risk than Alternative 2.

Alternative 2 was selected because it provides a reasonable option to close the CFI safely and effectively, and it is the least-cost reasonable alternative that minimizes risk to the environment.

Geosyntec conducted a thorough evaluation of the site conditions to develop mitigation alternatives. The predesign work included:

- Documentation review.
- Site inspection.
- Site investigations including completing soil and bedrock borings, installation and monitoring of piezometers, and geophysical investigations to assess karst conditions.
- Topographic survey.
- Alternatives analysis that developed the overall scope of the mitigation options, cost, shortand long-term environmental impacts, constructability, schedule, health and safety risks, potential permitting requirements, and implementation risks.



A thorough cost analysis was completed. To develop a reasonably accurate cost estimate, a 90 percent design of Alternative 2 was completed. The design addressed:

- Reduction of the areas of CCB to reduce the size and cost of the final cover system.
- Inclusion of a geomembrane covered with soil and vegetation to minimize infiltration and reduce long-term maintenance.
- Stability and settlement of the final cover system.
- Stormwater drainage system.
- Construction sequencing to reduce the potential for release of CCB.
- Potential permit requirements.
- Cost estimate.



#### INTRODUCTION

#### 1.1 Background

This Project Scoping Report summarizes the selected method of closure (Closure In Place, or "CIP") for the Cooper Former Impoundment (CFI) and provides an executive summary, discussion of alternatives considered, report describing the design information, and conclusions. The Project Scoping Report has been prepared by Geosyntec Consultants, Inc. (Geosyntec) for EKPC. The Cooper Former Impoundment may be referred to herein as the CFI or the Site.

#### 1.2 Objectives

The objective of this PSR is to provide data and preliminary design concepts to facilitate the selection of the most favorable, long-term alternative that meets EKPC's project goals of a closure alternative that minimizes the risk to the environment and cost.

#### 1.3 Report Credentials

This report was prepared by Geosyntec Consultants of St. Louis, Missouri, Chicago, Illinois, Austin, Texas and Kennesaw, Georgia.



#### SITE SETTING AND BACKGROUND

#### 2.1 Site Location and Physiography

Cooper Station is located in Pulaski County near Somerset and Burnside, Kentucky. The CFI site, at Cooper Station, is located roughly three quarters of a mile to the northwest of Cooper Station's power generation facilities and is bound on the west by Kentucky Route 1247, on the east by transmission lines, on the north by dense woods and multiple residences, and to the south by the Cooper Power Plant Road.

The topography can be described as a rolling, upland karst plain with drainage occurring primarily in the subsurface with the exception of major surface water drainages such as large creeks and rivers. The topography becomes very steep near Lake Cumberland, with pronounced cliff-forming limestone outcrops. Topographic relief in the vicinity of the site is approximately 175 feet, with elevations ranging from 900 ft MSL in the upland areas to approximately 725 ft MSL at the normal pool elevation of Lake Cumberland. The topography of the CFI is relatively flat at around elevation 850 ft. Bedrock outcropping in the area is generally composed of Mississippian-age carbonate rocks such as limestone and dolomite.

#### 2.2 History

The CFI dam was constructed in 1977 to contain the approximately 65-acre CFI which received sluiced Coal Combustion Byproducts (CCB) that discharged through a pipe system. This area was historically a valley with the grade rising to the east. The CFI operated as a CCB pond from 1977 until the early 1990s when the Cooper Station switched to dry stacking in the onsite Coal Combustion Residual (CCR) Landfill. Following the stoppage of sluicing to the former impoundment, dry CCB material was placed to bring the former impoundment to the current elevations and the inflow pipe to the spillway was sealed to preclude flow of water below the surface with no water being impounded at the CFI. The CFI does not have an engineered cover system or soil cap and the ground surface primarily consists of vegetation growing directly from the CCB. Following these activities, the dam was removed from the Kentucky Division of Water (KDOW) active inventory list.



#### SITE INSPECTION AND INVESTIGATIONS

#### 3.1 Site Inspection

A site inspection was completed that included the former dam, the former impoundment surface area, and previously identified upgradient karst features. A document review was also completed that included all available information.

Geosyntec concluded that the former dam was not in immediate risk of slope stability failure. A slope stability assessment of the existing conditions at the former dam produced factors of safety that exceed the target factors of safety identified as industry standards.

Several karst surface features were observed in the areas upgradient of the CFI during the site inspection. These features ranged in size from a few to several feet in diameter, and can generally be described as swallets, which are essentially small sinkholes into which surface water flows.

The team visited several springs located near the Pitman Creek cove approximately 2,500 feet west of the CFI. Historical observations during the period of operation of the CFI reported that CCB material had been discharged from, or in the vicinity of, some of these springs. However, at the time of Geosyntec's site inspection, there was no evidence of CCB material at any of the spring heads in the vicinity of Pitman Creek. It appears that the CCB material observed in the vicinity of Pitman Creek during the operation of the CFI was likely transported via karst conduits under the increased hydraulic head of the impoundment caused by the active sluicing of CCB.

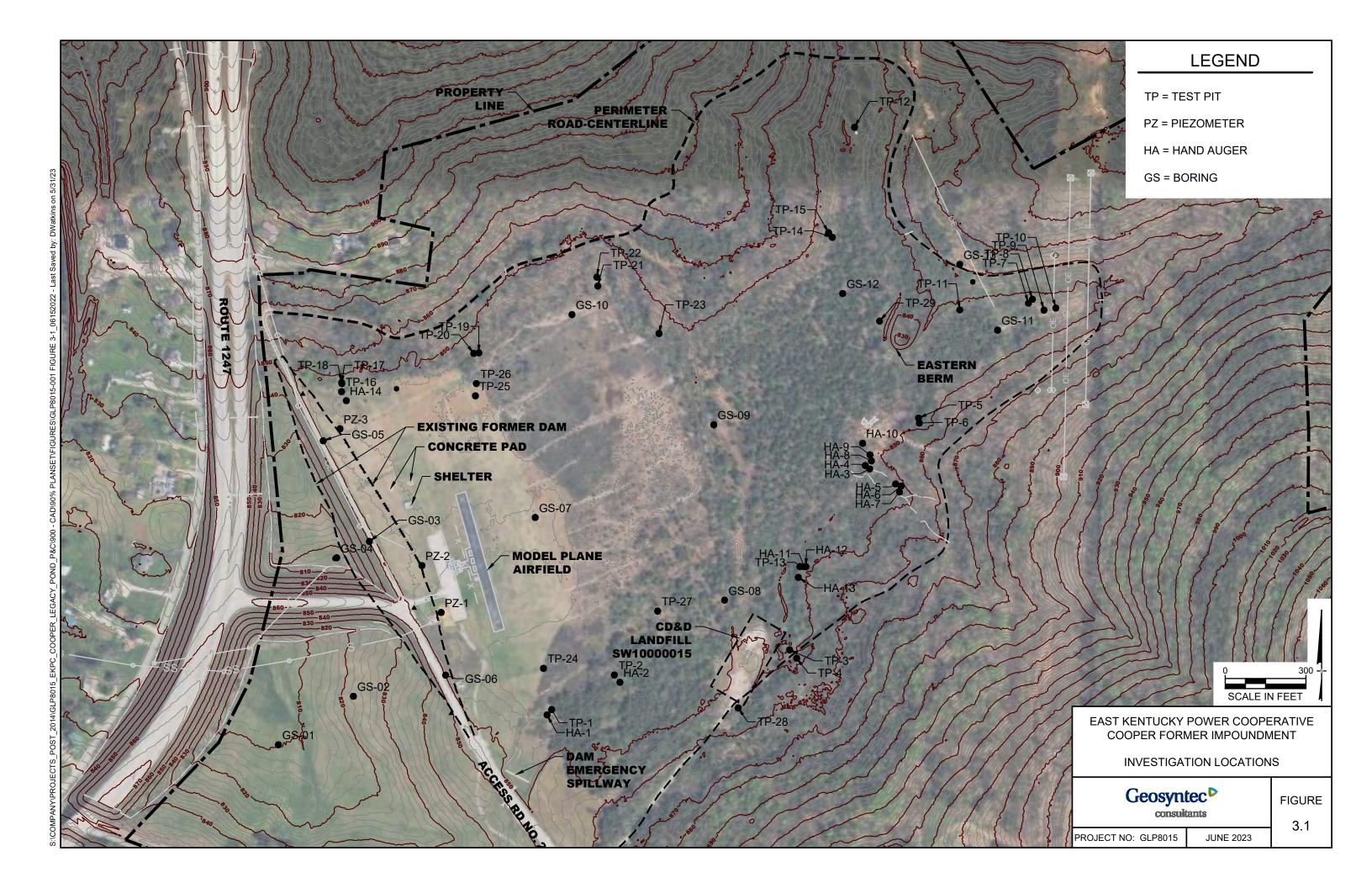
#### 3.2 Site Investigations

Site investigations were completed to provide a full characterization of the site geology, hydrogeology, and subsurface conditions to enable assessment of the potential closure alternatives. The investigations consisted of Closed-Circuit Television (CCTV) video inspection of the outfall pipe system, geotechnical and hydrogeological investigations, and a karst geophysical investigation.

• The Principal Spillway Outlet Structure is located on the upstream slope of the former dam with an outlet pipe that extends through the dam and was previously connected to the existing outlet system through KYTC Route 1247. A CCTV investigation was completed to assess the integrity of the outlet pipe for abandonment or utilization in alternative design scenarios. Following the inspection, the portion of the outlet pipe system through the former dam was abandoned along with the Principal Spillway Outlet Structure by filling with bentonite-grout. The remainder of the outfall pipe system is active and will be utilized in the final site closure. Clearing and lining of segments will be assessed.



- A karst geophysical investigation was completed to estimate the current distribution and extent of karst features within the CFI. Apparent karst features were identified using a combination of microgravity survey and electrical resistivity imaging. The investigation indicated discrete low-gravity anomalies suggesting likely karst conditions. The anomalies were observed at depths as shallow as just below the base of the CFI, while others were located at depths of 100 feet or more below the bottom of the CFI. Seventy percent of the total area of potential karst features appear to be near or within ten feet of the bottom of the CFI. Thirty percent of the features appear to be 20 feet or more below the CFI bottom. Confirmatory drilling and collection of rock cores indicated that most of these features were either filled in paleo-sinkholes or generally small karst solution features in the bedrock.
- The comprehensive geotechnical and hydrogeological investigations included geotechnical borings in the former dam, within the areas of the future planned stormwater basins, within the CFI, and along the perimeter of the CFI. Multiple test pits and hand augers were also completed to delineate the perimeter of the CCB within the CFI. A total of 23 piezometers were installed for the geotechnical and hydrogeological investigations to estimate the phreatic conditions at the site and as confirmation borings for the geophysical investigation. Geosyntec developed a conceptual site model based on the results of this investigation, which is presented in the following section of this report.





#### **CONCEPTUAL SITE MODEL**

The CFI is underlain by a mantle of clayey residual soils of varying thickness, formed by the inplace weathering of the native limestone bedrock. The clay soil is directly underlain by the Ste. Genevieve Limestone, followed by the limestone and dolomite of the St. Louis Formation, and then by the dolomite, limestone, shale, and siltstone of the Salem and Warsaw Formations. The carbonate rocks of these formations are affected by karst dissolution, which accounts for the primary groundwater flow system in the region. Typical karst features are common in the vicinity of the CFI, including sinkholes, swallets, and springs.

Groundwater flow is directed through the karst system by underlying low-permeability layers, or facies in the rock formations, or at the contact between rock formations, such as between the St. Louis and the underlying lower permeability Salem/Warsaw Formations. These low-permeability layers direct the flow toward springs, where the groundwater then discharges to the surface. The key elements of the conceptual site model (CSM) included in **Appendix A** are:

- Precipitation enters the system from the upland areas to the north and east in the form of rain and snow melt. This water flows over short distances along the surface as runoff until it enters karst features (sinkholes, swallets, etc.) and moves in the subsurface as groundwater;
- The uppermost aquifer in the vicinity of the CFI occurs mainly in the solutioned karst bedrock and is unconfined. A phreatic surface exists within the CFI that represents a perched zone of interstitial porewater in the CCB, resulting from the capillary forces of the CCB as well as the low-permeability clay soils underlying the CFI;
- The uppermost aquifer beneath the CFI is approximately 30 to 50 feet below the bottom of the CCB within the unit. Water levels respond rapidly to significant rain events, as is typical of many karst systems; however, based on data collected to date, the groundwater does not rise above the bottom of the CFI's native clay foundation soils;
- The groundwater flows mainly via solution enhanced fractures and conduits in a stairstepping pattern, moving laterally atop low permeability layers and vertically where the vertical joints and features are present;
- Features beneath the CFI identified as low-gravity anomalies by surface geophysical investigations and subsequent confirmation borings appear to be concentrations of relatively small solution features within the limestone bedrock, and/or previously collapsed and clay-filled "paleo-sinkholes"; and



• Groundwater discharges at locations where the low-permeability layers outcrop at the surface, in the form of springs and seeps. The springs near Pitman Creek have been shown in previous investigations by dye trace studies to be connected to features upgradient of the CFI.



#### **ALTERNATIVES ASSESSMENT**

#### **5.1** Alternative Descriptions

This section summarizes the comparative alternatives assessment completed to select a long-term risk mitigation option based on consideration of a range of options for meeting the need to reduce risks at the Site. Four alternatives were developed based on the assessments:

- Alternative 1 Monitor and Mitigate, including weekly dam inspections, clearing of woody vegetation and revegetation, periodic inspections, and limiting public access.
- Alternative 2 CIP includes reduction/consolidation of the total area of CCB and construction of a new final cover system to essentially eliminate surface exposure and infiltration into the CCB. This would include the construction of stormwater basins north and south of Access Road No. 2. The impoundment for the south basin would be classified as a low hazard dam.
- Alternative 3 Closure by Removal (CBR) includes removal of CCB, disposal in an expansion of the existing onsite CCR Landfill, and restoration of the CFI area, in general, to as close to preconstruction conditions as practicable. This would include the construction of a stormwater basin south of Access Road No. 2.
- Alternative 4 *In Situ* Stabilization (ISS) includes construction of overlapping *in situ* stabilization (ISS) columns at the base of the CFI above karst locations as determined during detailed design based on the geophysical evaluations. This variation would be combined with Alternative 2, CIP with a new final cover system. This would include the construction of stormwater basins north and south of Access Road No. 2. The impoundment for the south basin would be classified as a low hazard dam.

#### **5.2** Comparative Alternatives Assessment

A set of criteria was assessed to shed light on the pros and cons of the alternatives and how these four alternatives might impact the environment. The comparative alternatives assessment was conducted based on these criteria as follows:

#### 5.2.1 Cost

Cost estimates were developed for each of the four alternatives based on preliminary design efforts. A conceptual design was developed for each alternative to calculate quantities of materials to be managed to be comparative at the time they were completed. Estimated costs include



preconstruction, construction, and long-term maintenance. Present worth values were not calculated. Table 5-1 summarizes the cost components calculated for each of the alternatives.

**Table 5-1 Summary of Alternative Cost Estimates** 

Alternative	<b>Estimated Capital Cost</b>	Estimated Long-Term Maintenance Costs
Alternative 1 - Monitor and Mitigate	\$3,500,000	\$65,000 Annually
Alternative 2 - Closure In Place	\$47,200,000	\$65,000 Annually
Alternative 3 - Closure By Removal	\$113,600,000	\$0
Alternative 4 - Closure In Place with ISS	\$57,900,000	\$65,000 Annually

#### **5.2.2** Environmental Impacts

Construction and long-term environmental impacts were evaluated for the proposed alternatives. Alternative 1 has a higher probability of a CCB release long-term through karst or surface contact because there is no cover in place. Alternative 3 has a higher probability of CCB release through karst features during construction due to the increased activity and excavation in proximity to underlying bedrock. Alternative 4 has a lower probability of release through karst than Alternative 2 due to the stabilization of the CCB over the karst areas through ISS. Releases through a dam/dike breach are unlikely based on slope stability analyses and visual observations.

Recent porewater and groundwater elevation data suggest that releases through karst features are unlikely given the separation (more than 30 feet) of groundwater from the bottom of the CFI. There is still a moderate potential during extreme rain events that water infiltrating through the CFI and into the subsurface below the CFI may mobilize material that may already be present in the karst and cause a release of CCB through groundwater to the tributary to Pitman Creek. ISS would further reduce but not eliminate this risk.

A high-level comparison of the potential environmental risks of each alternative is included in Table 5-2 and Table 5-3.

Table 5-2 Summary of Long-Term Environmental Risk Impact

Alternative	Overall	Dam/Dike Breach	Karst	Surface
Alternative 1 - Monitor and Mitigate	High	Low	Moderate	High
Alternative 2 - Closure In Place	Low	Low	Low	Low
Alternative 3 - Closure By Removal	Low	None	Low	None
Alternative 4 - Closure In Place with ISS	Low	Low	Low	Low



Table 5-3 Summary of Environmental Impact Risks During Construction

Alternative	Overall	Dam Breach	Karst	Surface
Alternative 1 – Monitor and Mitigate	Low	Low	Low	Low
Alternative 2 – Closure In Place	Moderate	Low	Moderate	Low
Alternative 3 – Closure By Removal	High	Low	High	Low
Alternative 4 – Closure In Place with ISS	Moderate	Low	Low to Moderate	Low

#### 5.2.3 Constructability

The constructability criterion is used to evaluate potential adverse effects during construction, the ability to construct an alternative, the availability of materials, and the ability to maintain the facility. According to this criterion:

- Alternative 1 would require minimal construction for clearing, vegetation establishment, and long-term maintenance.
- Alternatives 2 would be completed with a much shorter construction duration than Alternative 3 and a shorter construction season than Alternative 4, reducing many construction-related safety risks. Consolidating the CCB footprint would require dewatering, but not on the scale of Alternative 3.
- Alternative 3 is considered challenging due to the nature of the construction process and the duration required to complete the construction. It is estimated that roughly 90,000 truckloads would be required to transport the CCB to the CCR Landfill. This extensive construction duration would increase the risks of onsite injuries and traffic related injuries. Additionally, dewatering would require pumping porewater at depths of almost 40 feet below the current ground surface.
- Alternative 4 is considered the most technically challenging and would be completed with a moderate construction duration. Alternative 4 would require the construction of a working platform to allow for access of heavy construction equipment and ISS. ISS is technically challenging with techniques not commonly applied and includes numerous assumptions on karst feature locations. Construction-related safety risks are higher than Alternative 2 and lower than Alternative 3. Consolidating the CCB footprint would require dewatering, but not on the scale of Alternative 3.

#### 5.2.4 Schedules

Schedules to implement the alternatives were developed based upon the quantities of materials that must be handled and taking into consideration weather contingencies. To develop realistic and



comparable implementation schedules for each mitigation option, major critical path items associated with the implementation of each option were identified.

Alternatives 2 and 4 would require the same upfront design, permitting, and EKPC Board and Kentucky Public Service Commission (PSC) approvals. Alternative 3 would be similar but would not have a dam requirement for the south basin. Long-term activities for annual inspections and maintenance will include dam inspections for the stormwater basins proposed to meet the requirements for being a permitted dam with KDOW. A comparison of the construction schedules is included in Table 5-4.

Table 5-4 Alternative Schedules

Alternative	Construction Schedule (MO)
Alternative 1 - Monitor and Mitigate	4
Alternative 2 - Closure In Place	21
Alternative 3 - Closure By Removal	79
Alternative 4 - Closure In Place with In Situ Stabilization	21

#### 5.2.5 Human Health & Safety

Safety concerns during implementation of the alternatives were addressed from a comparative perspective. For example, the alternative that takes the longest time and personnel effort could have a higher risk of an accident than an alternative that requires less effort and time to complete. This includes evaluation of alternative-specific tasks with increased safety concerns, such as dewatering to safely conduct grading or deep excavations within the disposal area.

Safety concerns were evaluated based upon short-term and long-term risks. Short-term risks were evaluated based upon site inspections and construction. Long-terms risks were evaluated based upon post construction maintenance and monitoring. A summary comparison of the short-term safety risks is included in Table 5-5 and long-term safety risks are included in Table 5-6. The risks to Human Health & Safety are moderate for closure construction and are generally low for the long-term following closure. The risks for Alternative 1 long-term are moderate to high.



**Table 5-5 Safety Short-Term Safety Risks** 

Alternative	Construction Duration	Surface Water Runoff	Fugitive Dust	Sinking of Equipment	Common Injuries	Traffic
Alternative 1 - Monitor and Mitigate	Shortest	Low	Low	Low	Moderate	Low
Alternative 2 - Closure In Place	Moderate	Low	Low	Moderate	Moderate	Moderate
Alternative 3 - Closure By Removal	Longest	Low	Moderate	High	High	High
Alternative 4 - Closure In Place with ISS	Moderate	Low	Low	Moderate	Moderate	High

Table 5-6 Safety Long-Term Safety Risks

Alternative	Groundwater	Surface Water	Surface Dust/Ingestion
Alternative 1 - Monitor and Mitigate	Low	Moderate	Moderate
Alternative 2 - Closure In Place	Low	Low	Low
Alternative 3 - Closure By Removal	Low	None	None
Alternative 4 - Closure In Place with ISS	Low	Low	Low

#### **5.2.6** Potential Permitting Requirements Comparison

A detailed discussion of permitting requirements for the selected alternative is presented in Section 7 of this report. A comparison of permitting implications for the alternatives is discussed below.

- All of the alternatives may be impacted by the Endangered Species Act (ESA), the Migratory Bird Treaty Act (MBTA), and the National Historic Preservation Act.
- Alternative 3 includes a lateral expansion of the onsite CCR Landfill for the disposal of CCB. The Kentucky Division of Waste Management (KDWM) would require the Owner to meet the requirements of 401 KAR Chapters 45 and 46 (which implement the standards of the federal CCR Rule to obtain approval to operate and dispose of the CCB from the CFI within the waste boundaries of the previously approved Horizontal Expansion (APE2010001)).
- Alternatives 2, 3, and 4 would require modifications to the existing Kentucky Pollutant Discharge Elimination System (KPDES) permit.
- Alternatives 2, 3, and 4 would require coordination with the Kentucky Transportation Cabinet (KYTC) to utilize the existing outfall pipe system that extends under KY Route 1247.



- Alternatives 2 and 4 would require a Kentucky Division of Water Dam Construction Permit for the proposed southern stormwater basin.
- Alternatives 2 and 4 would require a Clay Mining Permit if the Owner purchases undisturbed property for the proposed borrow soil.

#### 5.3 Comparative Assessment Summary

Geosyntec has reached the following initial conclusions concerning each alternative:

<u>Alternative 1 - Monitor and Mitigate</u> is the least costly but has the highest long-term risks, including the highest potential for future State or Federal regulation. Alternative 1 has the highest overall long-term risks because the CCB in the CFI would remain in place without a cover to inhibit the inflow of surface water into the CCB and underlying karst system.

<u>Alternative 2 - CIP</u> has a moderate cost and has the lowest short-term risks of the closure construction alternatives. Alternative 2 has slightly higher overall long-term risk than Alternative 4 because ISS further reduces the risk of infiltration at the location of identified karst features.

<u>Alternative 3 - CBR</u> is the most extensive, costly alternative, and poses the highest short-term risk for a release of CCR. However, Alternative 3 has essentially no long-term risks.

<u>Alternative 4 - CIP with ISS</u> has a significantly higher cost compared to Alternative 2. Alternative 4 has a slightly higher short-term risk due to additional construction work during the winter months and has a slightly lower long-term risk than Alternative 2.

#### **5.4** Selected Alternative

EKPC selected Alternative 2 CIP as the preferred long-term risk mitigation option because it provides a reasonable option to close the CFI safely and effectively, leads to the least-cost long-term closure, has moderate to low short-term risks and long-term risk to the environment, construction schedule of less than two years, moderate implementation cost, and constructable concept.



#### PROPOSED MITIGATION TO PROJECT RISKS

The long-term goals of this assessment would be achieved through the Closure in Place alternative by mitigating the risk of a dam breach, reducing surface exposure, reducing infiltration into the CCB, and limiting infiltration of CCB into karst areas.

- Human health & safety risks during construction, such as exposure, submergence, common injuries, traffic accidents, etc., would be mitigated through the use of industry standard safety mechanisms during construction. The Contractor will be responsible for developing and adhering to a project specific health and safety plan.
- There is an increased risk of CCB release through the following mechanisms during construction:
  - o Surface There could be a high risk of surface exposure caused by wind generated dust and airborne CCB during construction. However, this risk will be mitigated by a dust suppression plan and limiting the cleared CCB surface to active work areas.
  - o Dam breach The results of the geotechnical investigation and the stability analyses for the CIP loading conditions indicate a very low risk of dam breach.
  - o Karst There would be a moderate risk of erosion of CCB and soils over the underlying karst during construction and there would be a higher risk that CCB that is already in the karst could be mobilized. This will be managed during excavation through best management practices to control stormwater run on/runoff and installation of stormwater controls at the beginning of the construction.
- The use of the KYTC stormwater piping would require encroachment permitting from KYTC and is currently considered a construction risk. An additional risk for utilization of the KYTC KY Route 1247 48-inch diameter stormwater piping is that KYTC may not agree with the design and stormwater modeling approach, requiring changes in basins, etc., to meet the encroachment requirements, thereby increasing costs and lengthening the implementation schedule.



#### PERMITTING ASSESSMENT

This section summarizes certain technical considerations relevant to permits and approvals that may be required to implement CIP. A permit matrix is included in **Appendix B**.

- Section 404 of the Clean Water Act (CWA) Based on a recent site reconnaissance, the presence of jurisdictional streams or wetlands on the Site is considered unlikely.
- Endangered Species Act (ESA) An on-line search identified species that may be potentially affected by activities at the site. Coordination with the U.S. Fish and Wildlife Service would be required if the project may affect such species, and formal Section 7 consultation under the ESA may be required if any federal agency approvals or financing are required.
- The Migratory Bird Treaty Act (MBTA) Nesting birds may be present on site if work is completed during the nesting season (April 1 to July 31). If nesting birds are present onsite, coordination with the USFWS would be required before any clearing could occur during the nesting season.
- KPDES During closure activities, two new permanent outfalls will be necessary for discharges of stormwater from the CFI area. These new outfalls would need to be added as modifications to the existing KPDES permit. Furthermore, construction stormwater discharges, including discharges from any dewatering activities, would require notice to the Kentucky Division of Water ("KDOW") and may require a modification to the KPDES permit.
- Historic Preservation NHPA Section 106 consultation with the State Historic Preservation Officer may be required if closure requires a federal approval or financing and may affect historic properties listed on or eligible for listing on the National Register of Historic Places.
- KYTC Coordination with KYTC is anticipated to utilize the existing outfall pipe system. The 48-inch diameter CMP located at the southeast corner of KY Route 1247 and Access Road No. 2 connects to MH-4 and discharges at the outfall pipe system headwall downstream.
- Kentucky Division of Water Dam Construction Permit The proposed southern stormwater basin is anticipated to be classified as a dam per Kentucky Revised Statute (KRS) 151.100 due to its storage volume. Therefore, dam regulatory design requirements promulgated in 401 KAR 4:030 (Engineering Memorandum No. 5) (Department for



Natural Resources and Environmental Protection Division of Water, 1999) would be adhered to in its design. It is anticipated the new dam will be considered a Class A Dam (i.e., low hazard potential classification) per definitions provided in Section B of 401 KAR 4:030. Implications include completing a detailed dam design, an emergency action plan, permit applications with KDOW, and ongoing maintenance and inspection requirements in accordance with the KDOW dam safety program requirements.



#### **SECTION 8**

#### **DESIGN DOCUMENTS**

This section describes the content of the CIP 90 percent design that has been prepared following the process to select the preferred alternative.

#### 8.1 Closure Design Description

The CIP design includes reduction of the total area of CCB through consolidation, construction of a new final cover system to minimize surface exposure and infiltration into the CCB, and construction of new run on/off controls. The reduction of the "footprint' of the CFI would be accomplished by excavation of CCB from the margins of the CFI and consolidating the CCB within a smaller footprint. After the CCB footprint is reduced, site grading of the new fill area would occur to allow surface water to drain from the final cover system to new ditches and stormwater basins.

Surface water would run off the new cover system to new ditches at the perimeter and drain to culverts through the dam that lead to the new stormwater basins. The stormwater basins would drain into current surface water drainage pipes below KY Route 1247.

The new final cover system would be designed and constructed to meet the technical requirements of the CCR Rule, even though the CFI is not a regulated CCR unit under the CCR Rule.

#### 8.1.1 Stormwater Management

Along the northern and southern perimeters of the CFI, new lined ditches would be installed to convey surface water east to west to box culverts through the former dam. The culverts would drain to new stormwater basins on the north and south side of Access Road No. 2 which will discharge to the existing 48-inch culvert below KYTC Route No. 1247.

The southern stormwater basin would impound more than 50 acre-ft during the 100-year storm event and therefore would be classified as a low hazard potential dam by the KDOW. New KPDES permitted outfalls will be required prior to construction.

The current design includes a temporary perimeter stormwater collection system to reduce the amount of run-on to the CFI area during construction. This stormwater system includes the construction of temporary containment berms at select locations to allow for pumping of non-contact stormwater to the north stormwater basin which will discharge through a new KDPES permitted outfall. The north stormwater basin will only receive non-contact stormwater. Small



diversion berms will be constructed to direct non-contact stormwater to the containment berm areas.

The current design also includes the south stormwater basin to act as a temporary sedimentation basin for contact stormwater, which would be temporarily lined with 40 LLPDE and a temporary riser pipe constructed to allow for settling of total suspended solids (TSS). The temporary lining and riser will be removed following construction. The precipitation that falls within the perimeter stormwater collection system would be considered contact stormwater and pumped to the south stormwater basin. Following settling, the stormwater will then discharge through a new KDPES permitted outfall. Contact stormwater shall only be pumped to the south stormwater basin during and directly following storm events. Waters collected via CCB dewatering activities are not to be pumped to the south stormwater basin without prior treatment.

#### 8.1.2 Dewatering

CCB will be dewatered as necessary to facilitate construction. Dewatering will consist of excavating ditches and constructing sumps at select locations where the planned excavation will be within five feet of the porewater. Porewater will be pumped and discharged to a treatment system to be determined prior to being discharged through a proposed KPDES permitted outfall downstream of KY Route 1247.

No discharge from dewatering activities will be directed off-site without controls to meet the renewed KDPES permit requirements. Secondary containment will be used as necessary during dewatering.

#### 8.1.3 Cover System

The two-foot-thick cover system would be comprised of a geomembrane installed on the top surface of the CCB, then geotextile cushion will be placed on top of the geomembrane, followed by a protective layer. Soil capable of supporting vegetation would be included as the final six inches of the protective cover. Topsoil would be vegetated with native grasses to preclude erosion of the cover system. Native grasses would be selected that have shallow root systems that would not penetrate all the way through the protective layer. The cover system grades would allow surface water in the reduced footprint of the CFI to drain towards the northern and southern perimeters of the CFI with a proposed grade drop of two percent from the center of the CFI to the north and south, in both directions, respectively.



#### 8.2 Geotechnical Considerations

#### 8.2.1 Slope Stability

Slope stability analyses of the former dam, the proposed south stormwater basin dam, proposed north basin embankment, Access Road No. 2 embankment, the proposed 4H:1V slopes along the CFI, and the eastern dike (near C-26) were performed under the proposed final conditions. Temporary culvert excavation slopes were also evaluated as the excavations were greater than 20 ft deep and require a design, that meets OSHA guidelines (Occupational Safety and Health Administration (OSHA), 2020). Veneer stability analyses were also performed under similar criteria to global stability to evaluate stability along the cover soil, geotextile, geomembrane, and subgrade interfaces.

The selected criteria for global slope stability were adopted from industry standards and include the target Factors of Safety (FoS) consistent with USACE engineering and design criteria (US Army Corps of Engineers, 2013).

Results of the slope stability analyses indicate that the former dam, eastern dike, Access Road No. 2, proposed embankments and veneer stability are above the target FoS values. These embankments are expected to be stable under the loading conditions considered in this evaluation.

#### 8.2.2 Settlement

A cover system settlement analysis was conducted to ensure that the integrity of the final cover system is not compromised by differential settlement and that post-settlement grades are sufficient for effective long-term stormwater management. Post-settlement drainage slopes on the final cover system remain positive and no ponding on the cover is expected.

#### 8.3 Hydraulic and Hydrologic Considerations

#### 8.3.1 Perimeter Stormwater System

Hydrologic calculations were performed to size a perimeter stormwater collection system to reduce the amount of run-on to the construction area. These features were sized to adequately intercept, contain and convey watershed surface runoff from a 2-year, 24-hour storm event.

#### 8.3.2 Contact Stormwater

Hydrologic calculations were performed to confirm the south stormwater basin could contain a 2-year, 24-hour storm event for the stormwater that falls within the perimeter stormwater collection system and have sufficient surface area to allow for settling of total suspended solids (TSS). A turbidity curtain would surround the temporary riser pipe.



#### 8.3.3 Post-Closure Stormwater Management

Hydrologic calculations were performed to size stormwater management features associated with closure activities. These features were sized to adequately contain, convey, and attenuate design storm events (25-year/24-hour, 100-year/24-hour duration, and freeboard hydrograph [FBH] rainfall events) as to avoid ponding on the closure cap system and mitigate impacts to downstream infrastructure.

The stormwater management system layout consists of armored and lined perimeter ditches, culverts through the dam, and stormwater basins fitted with conduit spillways. The stormwater basins are designed to remain dry between rainfall events (i.e., fully drain attenuated storm runoff so there would not be residual retention or ponding in the basin). The two stormwater basins (lined with one foot of clay) located downstream of the perimeter ditches would serve to store and attenuate stormwater runoff volume and peak discharge rate.

The two stormwater basins would have a combined storage volume that would require the south to be classified as a dam per Kentucky KRS Chapter 151.100 (classified as dam if 50 acre-feet or more of storage volume). Therefore, additional dam design requirements for the southern stormwater basin have been accounted for in the design (including additional spillway design requirements) per Engineering Memorandum No. 5 (Department for Natural Resources and Environmental Protection Division of Water, 1999).

Box culverts would extend through the former dam to convey stormwater runoff from the two perimeter ditches to the two downstream stormwater basins. Discharge from the northern downstream stormwater basin would flow through a new 18-inch diameter CMP principal spillway that connects to the existing 36-inch diameter CMP culvert through the Access Road No. 2 embankment. Discharge would flow towards the existing 48-inch diameter CMP culvert through KY Route 1247 to the headwall downstream and ultimately to the Pitman Creek tributary.

Riprap chutes and aprons would withstand velocities and shear forces from the 100-year/24-hour design event discharge from the culverts and spillways. The riprap aprons would serve to dissipate energy from the storm discharge prior to flowing downstream. The southern stormwater basin emergency spillway riprap lining and apron would withstand and dissipate energy from the FBH design event discharge (greater than the 100-year/24-hour discharge).



#### 8.4 Design Drawings

The following drawings were developed based on the parameters discussed in this section and are included in in **Appendix C**.:

- Cover (1 sheet)
- Existing Conditions (1 sheet)
- Demolition and Clearing (1 sheet)
- Dewatering Plan (1 sheet)
- Perimeter Stormwater Control System (2 sheets)
- Box Culvert Plans, Sections and Details (1 sheet)
- Stormwater Basin Plans, Sections and Details (2 sheet)
- Excavation Plan (1 sheet)
- Subgrade Plan (1 sheet)
- Final Cover Grades Plan (1 sheet)
- Profile and cross sections (1 sheet)
- Perimeter Ditch Profiles (1 sheet)
- Final Cover Details (depicting the cover, edge of cover details, drainage ditching, and dewatering) (2 sheets)
- Erosion and Sediment Control (location of temporary and permanent stormwater management features) (2 sheet)

#### 8.5 Project Schedule

The estimated total construction schedule duration for Alternative 2 is 21 months as noted in **Appendix D**. The construction schedule to implement closure was developed based upon the quantities of materials that must be handled and taking into consideration weather contingencies with major critical path items identified. The production rates of borrow material transported onsite and the regrading of CCB within the CFI are critical factors. Due to the relatively low elevation of the existing phreatic surface, no preconstruction dewatering duration was assumed.

Long-term activities for annual inspections and maintenance are anticipated to include dam inspections for the stormwater basins proposed to meet the requirements for being a permitted dam with KDOW.



#### 8.6 Construction and O&M Cost Estimate

The estimated construction cost for Closure In Place is \$47,200,000 with a 15 percent contingency and accounting for inflation (federalreserve.gov) as detailed in **Appendix E**. The estimated construction cost increased from the alternatives analysis to the 90 percent design because of the recent changes in the market, the addition of inflation, and design related modifications. A discussion of select cost items is included below:

- Borrow soil and riprap material costs have a significant impact on the project costs and therefore a local Contractor's input was considered. The borrow was utilized as the soil for the protective layer of the cap, the liner of the stormwater basins, the stormwater basin berms, and the temporary upstream stormwater berms. The riprap will be utilized in the perimeter ditches, spillways, and outfall aprons.
- Dewatering was assumed to be conducted during the ongoing excavation of the CCB dewatering ditches through the completion of the cover system. The treatment of dewatering water is based on water treatment completed for similar applications at other EKPC facilities. The final design will be based on the Cooper Station KPDES permit requirements.
- Long-term costs include annual inspections, mowing, and routine maintenance; the estimated cost is assumed to be on the order of \$65,000. This includes quarterly inspections, cover maintenance, vegetation maintenance, mowing, and stormwater maintenance.

#### 8.7 Construction Project Cash Flow

The estimated monthly project cash flow is based on the project capital and O&M cost estimate applied to the proposed construction schedule. **Appendix E** includes the cumulative and monthly project cash flow figures.

#### **8.8** Construction Methods

The primary concerns with constructability of the CFI closure are stormwater control, dewatering, and potential soft ground conditions during construction as discussed in Section 5.2.3. Dewatering would reduce the risk of construction safety during soft ground conditions and increase the Contractor's effectiveness due to consolidating select areas of the CFI. This alternative would require long-term maintenance, but it is anticipated to be primarily mowing and minor repairs.



#### 8.9 Summary

A CIP approach meets EKPC's project goals of environmental protection and provides the least cost reasonable alternative. The conceptual design provides a reasonable option to close the CFI safely and effectively and leads to the least-cost reasonable alternative.



#### **SECTION 9**

#### REFERENCES

- Department for Natural Resources and Environmental Protection Division of Water. (1999). Engineering Memorandum No. 5.
- Kentucky Division of Water. (1995). Inspection of East Kentucky Power Ash Storage Dam No. 2 KY0793
- Kentucky Geological Survey. (1997). *Hydrogeology and Ground-Water Monitoring of Coal-Ash Disposal Sites in a Karst Terrane near Burnside, South-Central Kentucky.*
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- US Army Corps of Engineers. (2013). EM 1110-2-1902 Slope Stability.
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- USEPA. (2015). 40 CFR Parts 257 and 261. Hazardous and Solid Waste Management System; Disposal of Coal Combustion Residuals from Electric Utilities; Final Rule.



# APPENDIX A CONCEPTUAL SITE MODEL

site model and is not intended to be a comprehensive representation of the complex hydrogeologic conditions at the Site.



Kennesaw, Georgia

Geosyntec consultants

March 2022

APP.

Α

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## **APPENDIX B PERMIT MATRIX**



Facility: Cooper Former Impoundment

Client: EKPC

Project: Project Scoping Report
Project No.: GLP8015

Date: June 14, 2023

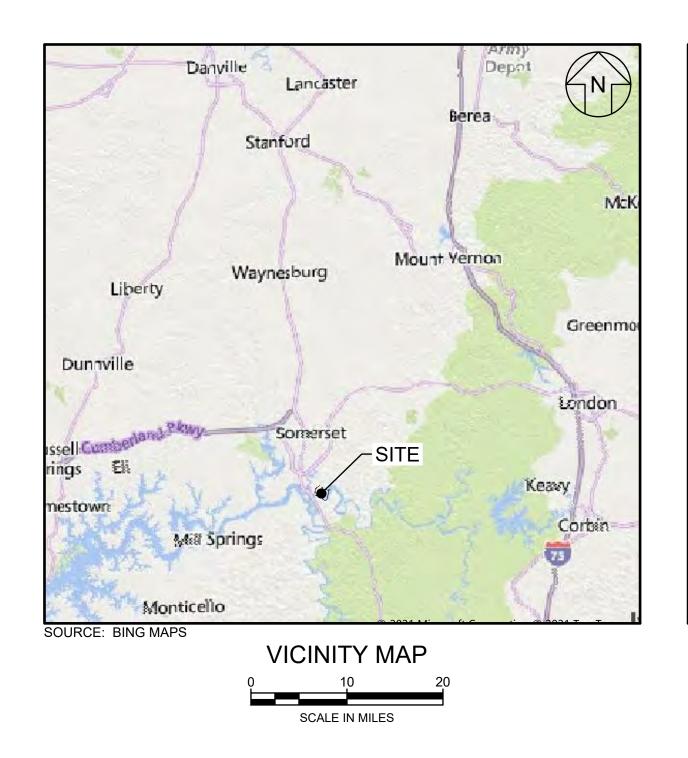
			Permit Requirement Matrix					
Federal	Description	Agency	Permit Duration	Permit Holder	Permit Application Development Duration	Approximate Agency Review	Applicable (Y/N)	Permit Considerations and Issues
a. Endangered Species Act (ESA) of 1973	The ESA is the primary law to conserve and protect threatened and endangered (T&E) species and their habitats. If a federal agency approval is required for a project (such as a CWA Section 404 permit), that agency must evaluate whether its action will affect T&E species and consult with the U.S. Fish and Wildlife Service pursuant to Section 7 of the ESA if the action "may affect" such species. If no federal agency approval is required, a private party still must ensure that its action will not "take" a T&E species in violation of Section 9 of the ESA. In the likely absence of a CWA Section 404 permit requirement for this project, Section 7 consultation involving USACE appears unlikely. Moreover, even if no federal action is required, obviating the need for Section 7 consultation, EKPC would nevertheless need to coordinate with USFWS to ensure that any activities such as tree cutting will not adversely affect T&E species such as endangered bats and may be required to pay to mitigate such effects.	USFWS	USFWS Informal or Section 7 Consultation would not have expiration date, provided there are not changes in status or newly listed species. Payment of any mitigation fees will be required before any actions are taken that may affect T&E species.	EKPC	If applicable, 3 months to develop a Biological Assessment letter and surveys for sensitive species (seasonal).	90 days	Y	Any tree cutting, etc., will require coordination with USFWS (either Section 7 or Section 9). Section 7 consultation could result in schedule impact of 6 months. Payment of mitigation fewould result in minimal delay (1-2 months).
The Migratory Bird Treaty Act of 1918 (16 U.S.C. 703–712, MBTA)	The MBTA prohibits the taking (including killing, capturing, selling, trading, and transport) of protected migratory bird species without prior authorization by the USFWS. Nesting birds may be present on site if work is completed during the nesting season (April 1 to July 31). Removing trees during nesting season would require additional studies to determine if protected migratory bird species are present onsite.	USFWS	Because the USFWS only issues permits to authorize individuals or organizations to take or possess birds for certain activities and purposes, any take outside of the permitted activities is prohibited. No permit will be issued for the project; steps must be taken to ensure no migratory bird take.				Y	If migratory birds may be present, would require coordination with USFWS if clearing occurs between April 1 to July 31.
National Environmental Policy Act (42 U.S.C. 4321)	NEPA requires any federal agency providing an authorization or financial assistance to a project to evaluate the potential direct, indirect and cumulative effects of that action on the environment. Depending on the magnitude of the action and expected effect, compliance can be accomplished through a preparation of a Categorical Exclusion, Environmental Assessment or Environmental Impact Statement.	Any federal agency providing authorization or financial assistance	NEPA compliance is a one-time requirement that must be completed before federal support or approval is provided.	-	If applicable: Categorical Exclusion: One month Environmental Assessment: 3 months Environmental Impact Statement: Two years +	If applicable: Categorical Exclusion: Two months Environmental Assessment: Six months to one year Environmental Impact Statement: Two years +	N	If no CWA Section 404 permit is required, no NEPA compliance by COE required.
State and Local	Description	Agency	Permit Duration	Permit Holder	Permit Application Development Duration	Approximate Agency Review	Applicable (Y/N)	Permit Considerations and Issues
Existing KPDES Permit Modification	If closure in place will create a new source or discharge of industrial wastewater or stormwater, the existing KPDES permit for the Cooper Station would need to be modified to identify any new waste stream and the outfall for the new source.	KDOW	Ongoing.	EKPC	90 days pending KDOW review	May take up to two (2) years from submittal of application	Υ	EKPC revised the KPDES permit with additional outfalls for this project.
Kentucky Pollution Discharge D. Elimination System (KPDES) Permit BMPP Modification	Construction activity conducted at or on properties that have obtained an individual or general KPDES permit for the discharge of other wastewaters requires the development of a Best Management Plan (BMP). The Cooper Station operates under KPDES Permit No. KY000361, which will require a revised BMP to cover this activity.	KDOW	-	EKPC	The permittee will modify the BMP whenever there is a change in the facility or change in the operation. This must be completed prior to the work taking place. A Stormwater Pollution Prevention Plan (SWPPP) may be developed and an NOI submitted to supplement the BMP if KDOW requires it. This would take approximately 30 days.		Υ	Modify BMPP to include best management practices for Closure in place process and supplement with SWPPP if needed.
Kentucky Dam Permitting Regulations, 401 KAR 4:030, 4:060	Construction or modification of a dam requires a permit from KDOW. A dam is defined as any structure that impounds water and is either at least 25 feet in height from the downstream toe of the impounding structure or that has the capacity to impound 50 acre-feet or greater. Regulated structures include dams impounding sedimentation or stormwater control basins if they meet the minimum criteria, as well as structures that do not meet the minimum criteria but that pose a threat of significant property damage or threaten human life in the downstream area. A construction permit from KDOW is required to commence construction, and approval of as-built plans by KDOW is required before impounding water. See 401 KAR 4;030 for technical requirements.	KDOW	Construction permit duration is one (1) year from issuance, subject to successive renewals if needed. No "ongoing" permit but KDOW inspects and regulates existing dams and may order remedial work if needed.	FKPC	Relies on KDOW Application for Permit to Construct Across or Along a Stream  Public notice to be run and proof included with permit application  Application development - 3 to 6 months	20 working days	Y	Dam construction permit likely required for proposed stormwater control pond.
1	Relocate the exisitng Construction/Demolition Debris (CD&D) Landfill currently within the CFI. This will require permitting a new CDD Landfill.	KDWM	Ongoing.	EKPC	12 months to develop the permit, complete the NOI, public notice and agency reviews	30 calendar days for NOI review 60 working days for application review 30 day public notice 90 working days for technical application	Υ	Permit required for relocating the CD&D Landfill.
e. Historic Preservation	Section 106 of the National Historic Preservation Act (NHPA) requires federal agencies or their applicants to take into account the effects of their undertakings on historic aboveground and archaeological properties. Section 106 only applies if the proposed action requires a federal approval (such as a CWA Section 404 permit). Because EKPC and its Consultant have concluded that jurisdictional waters of the U.S. are not present, a CWA Section 404 permit is likely not required. Nor are any other federal permits likely. If a USACE permit were required, the Corps would be required to coordinate with the KY State Historic Preservation Officer (SHPO).	Kentucky Heritage Council (KHC) (SHPO)	If applicable, KHC performs a Site Check to determine if historical or cultural resources will be impacted. No permit is issued. Agency, KHC and applicant must address potential adverse effects before action may proceed.		Section 106 Review and Compliance Cover Sheet and Site Check application - 5 days	With complete application - 30 days	Unlikely	Will require coordination with KHC if federal approval such as Section 404 permit is required. This will include a schedule impact of approximately 35 days. This is considered unlikely.
: Clay Mining for Borrow Site	The Kentucky Energy and Environment Cabinet requires a permit for non-coal mining activities that disturb soil and haul material off site. The permit application requires detailed information about the site, surrounding property, reclamation plans, and storm water planning. The permit application must be sealed by a PE in the state of Kentucky. A public meeting and advertisement must also be provided unless EKPC purchases soil from a local supplier.	KEEC	The permit is good for five years.	EKPC	6 months to develop the permit application, bond approvals, advertisements, public hearings, historical review, surface water quality plan, backfilling plan, equipment list	30 day review period but the agency is currently running behind on reviews	Unlikely	This is only required if EKPC purchases and provides property for this work. 6 months of preconstruction schedule time for developing the advertisement, public comment period, an public hearings in addition to the time required to purchase the property.  30 day review period.
KYTC (Utilizing Their Culvert for Drainage)	This will require an Encroachment permit and a bond permit with KY Transportation Cabinet. They can be \$100k or more. Review time can be 30 days if no other permits to review with the cabinet.	кутс	One time permit request	EKPC	1-2 months depending on bond timing	30 review period	Y	1-2 month prep based on stormwater design and 30 day review by KYTC



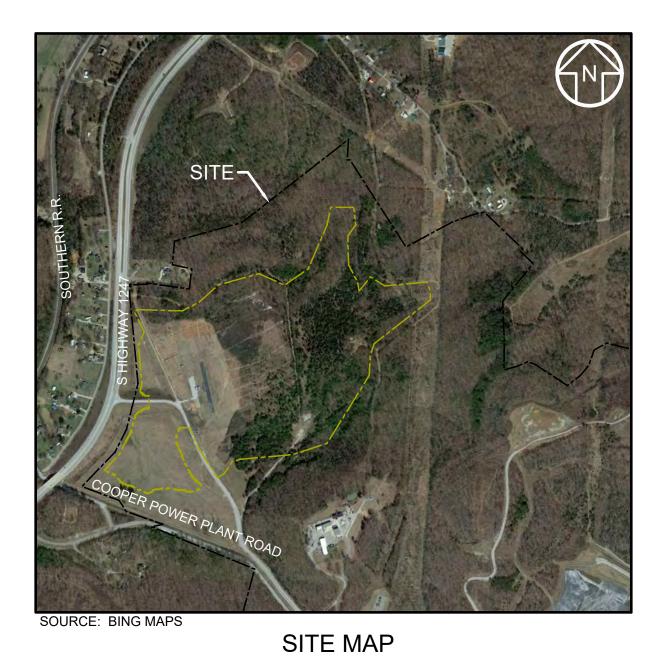
## APPENDIX C DESIGN DRAWINGS

# EAST KENTUCKY POWER COOPERATIVE COOPER FORMER IMPOUNDMENT **CLOSURE DESIGN** COOPER POWER STATION, SOMERSET, KENTUCKY

PROJECT NO. GLP8015 **MAY 2023** 







	DRAWING ON WHICH ABOVE DETAIL IS PRESENTED	
DRAW ABOV	WING ON WHICH VE DETAIL WAS TREFERENCED  A XXXXXXXXXX  TITLE2  SCALE: XREF:	
	EXAMPLE: DETAIL NUMBER 4 PRESENTED ON DRAWING NO. 6 WAS REFERENCED FOR THE FIRST TIME ON DRAWING NO. 3.	
	ABOVE SYSTEM ALSO APPLIES TO SECTION IDENTIFICATIONS.	

SHEET NO. DRAWING TITLE COVER SHEET 2 EXISTING CONDITIONS 3 DEMOLITION AND CLEARING 4 CONCEPTUAL DEWATERING PLAN TEMPORARY PERIMETER STORMWATER CONTROL SYSTEM PLAN VIEW 6 PERIMETER STORMWATER CONTROL SYSTEM PROFILES 7 BOX CULVERTS PLAN VIEW, SECTIONS AND DETAIL 8 SOUTH STORMWATER BASIN DESIGN PLAN VIEW, SECTIONS AND DETAILS 9 NORTH STORMWAETR BASIN DESIGN PLAN VIEW, SECTIONS AND DETAILS 10 EXCAVATION PLAN 11 GEOMEMBRANE SUBGRADE PLAN 12 FINAL COVER GRADING PLAN 13 PROFILES AND SECTIONS 14 NORTH AND SOUTH DITCH PROFILES 15 DETAILS 1 OF 2 16 DETAILS 2 OF 2 17 TEMPORARY EROSION AND SEDIMENT CONTROL 18 PERMANENT EROSION AND SEDIMENT CONTROL

**LIST OF DRAWINGS** 

PREPARED FOR:



PREPARED BY:

consultants

ROJECT: EAST KENTUCKY POWER COOPERATIVE COOPER FORMER IMPOUNDMENT **CLOSURE DESIGN** Geosyntec 1 McBride and son center drive, # 202 CHESTERFIELD, MISSOURI 63005 TELEPHONE: 636-812-0800 COOPER POWER STATION, SOMERSET, KENTUCKY DESIGN BY: DRAWN BY: CHECKED BY:

REV

Geosyntec<sup>D</sup>

1 MCBRIDE AND SON CENTER DRIVE, # 202 CHESTERFIELD, MISSOURI 63005 TELEPHONE: 636-812-0800

consultants

DESCRIPTION

**COVER SHEET** 

APPROVED BY:

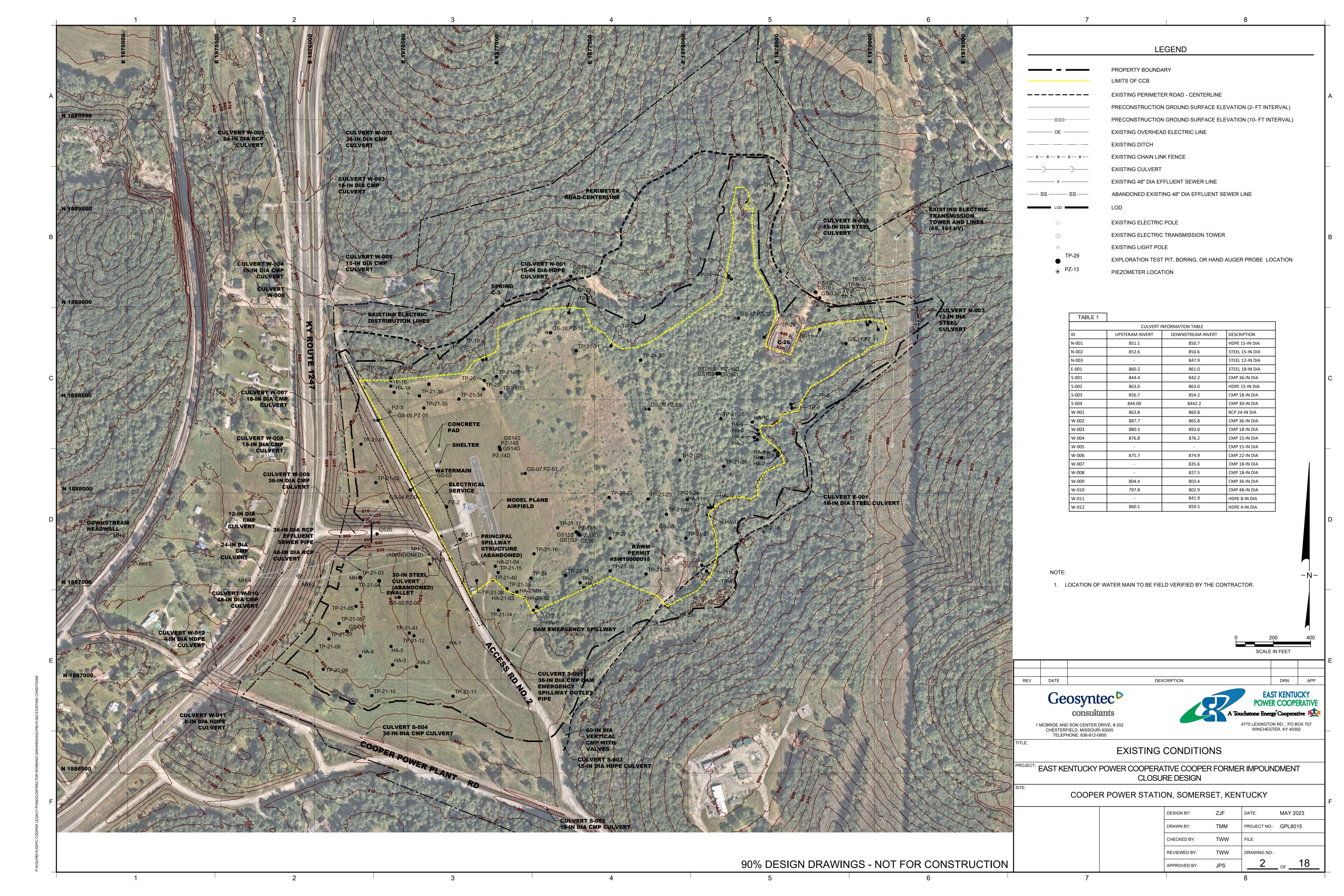
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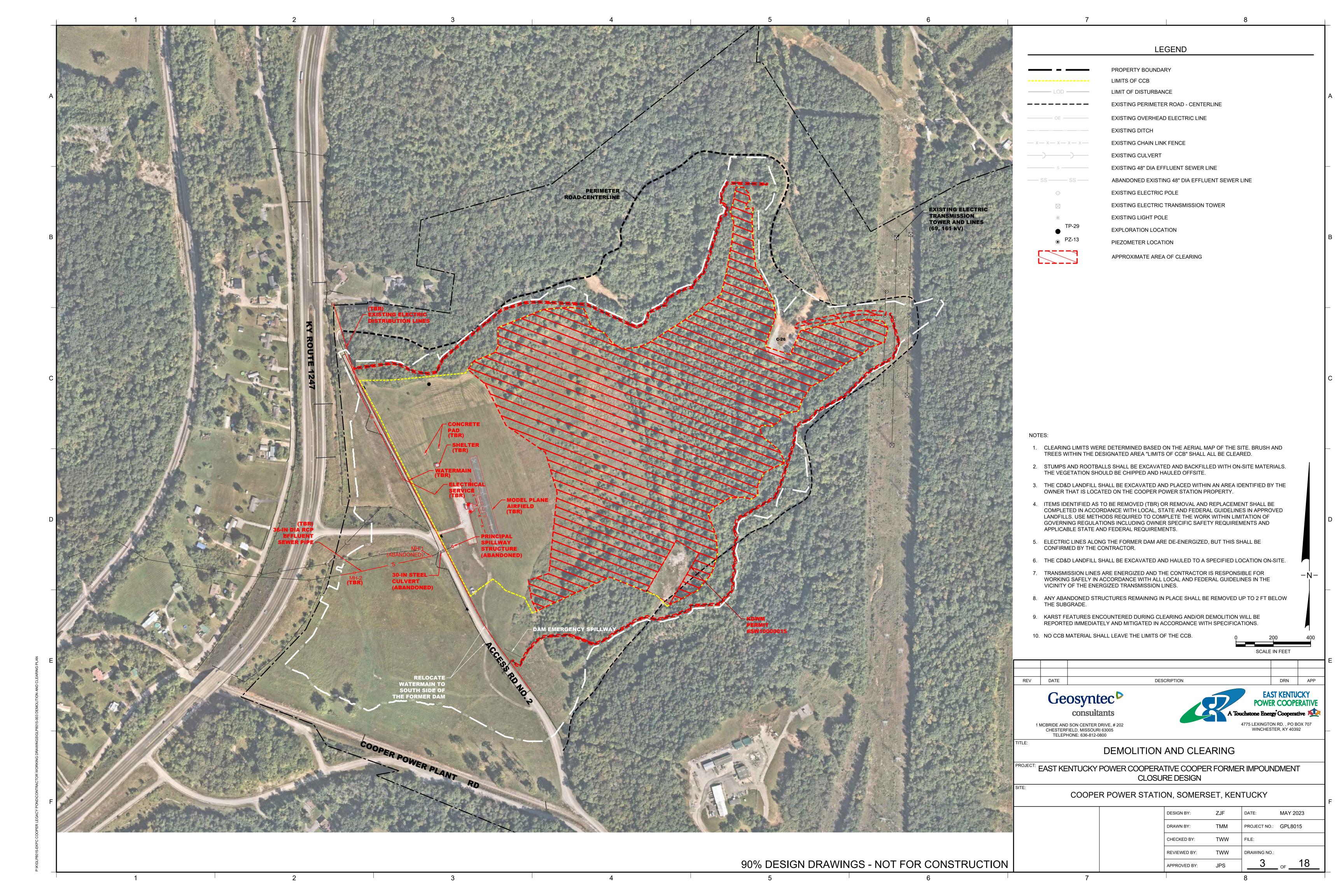
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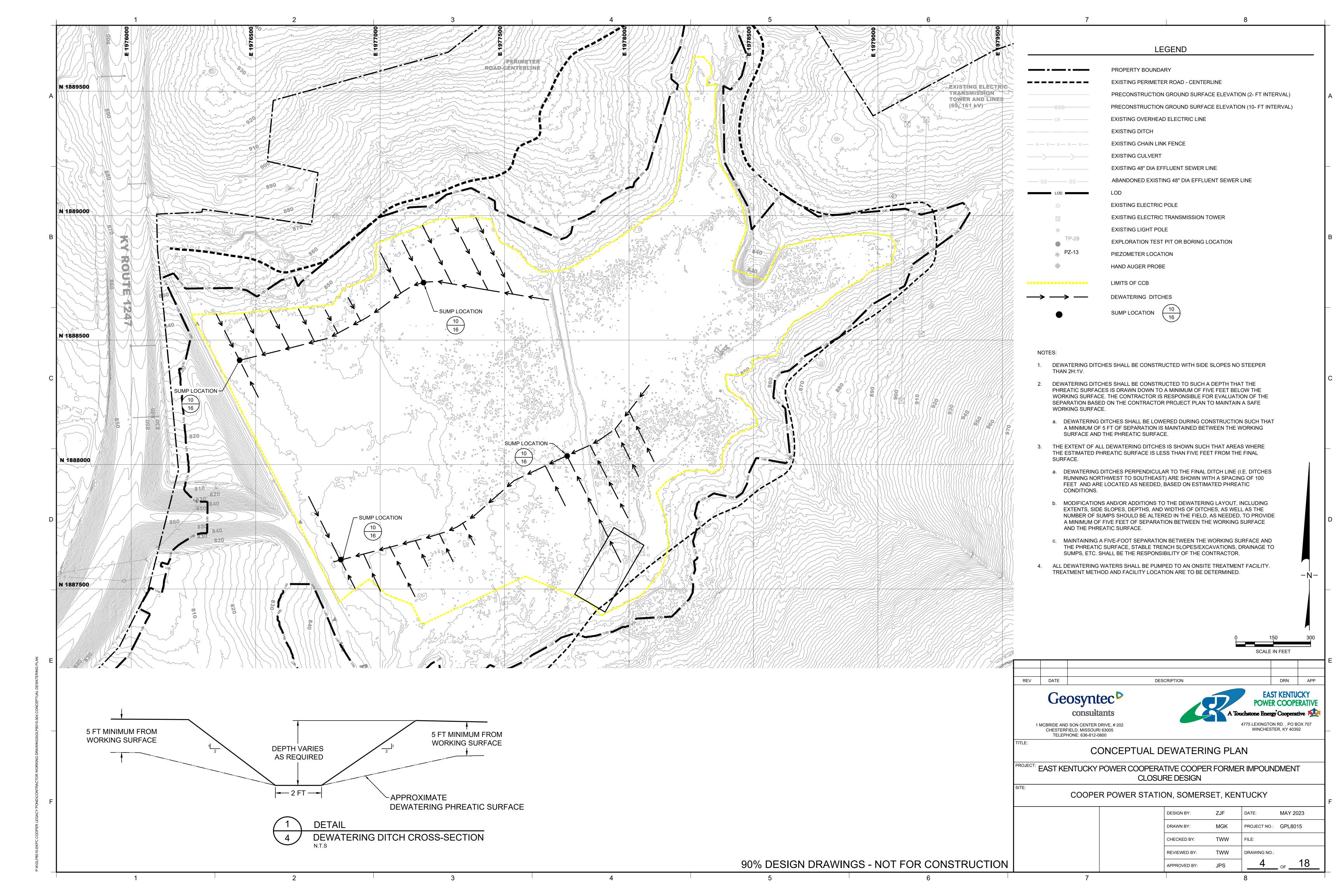
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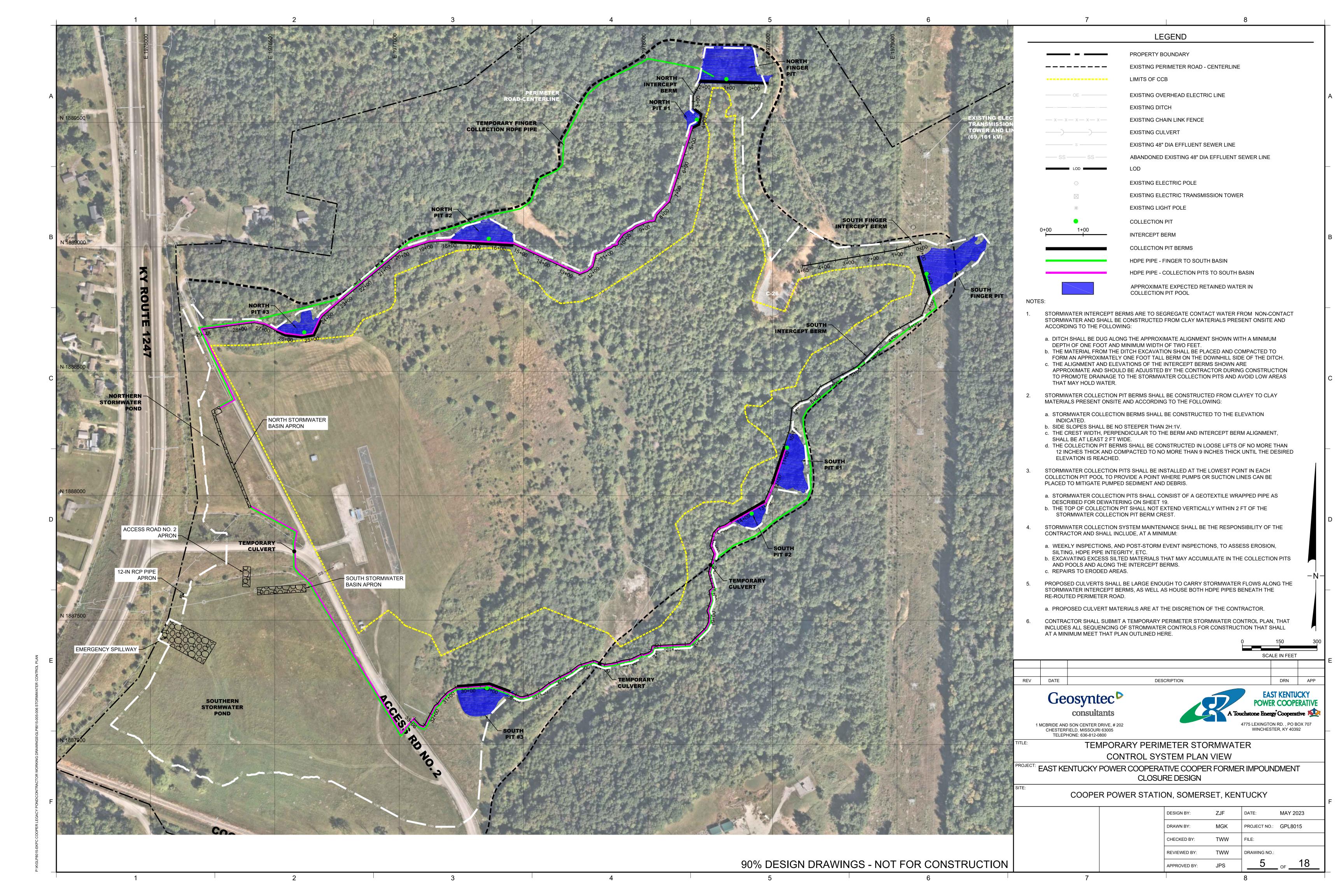
PROJECT NO.: GPL8015

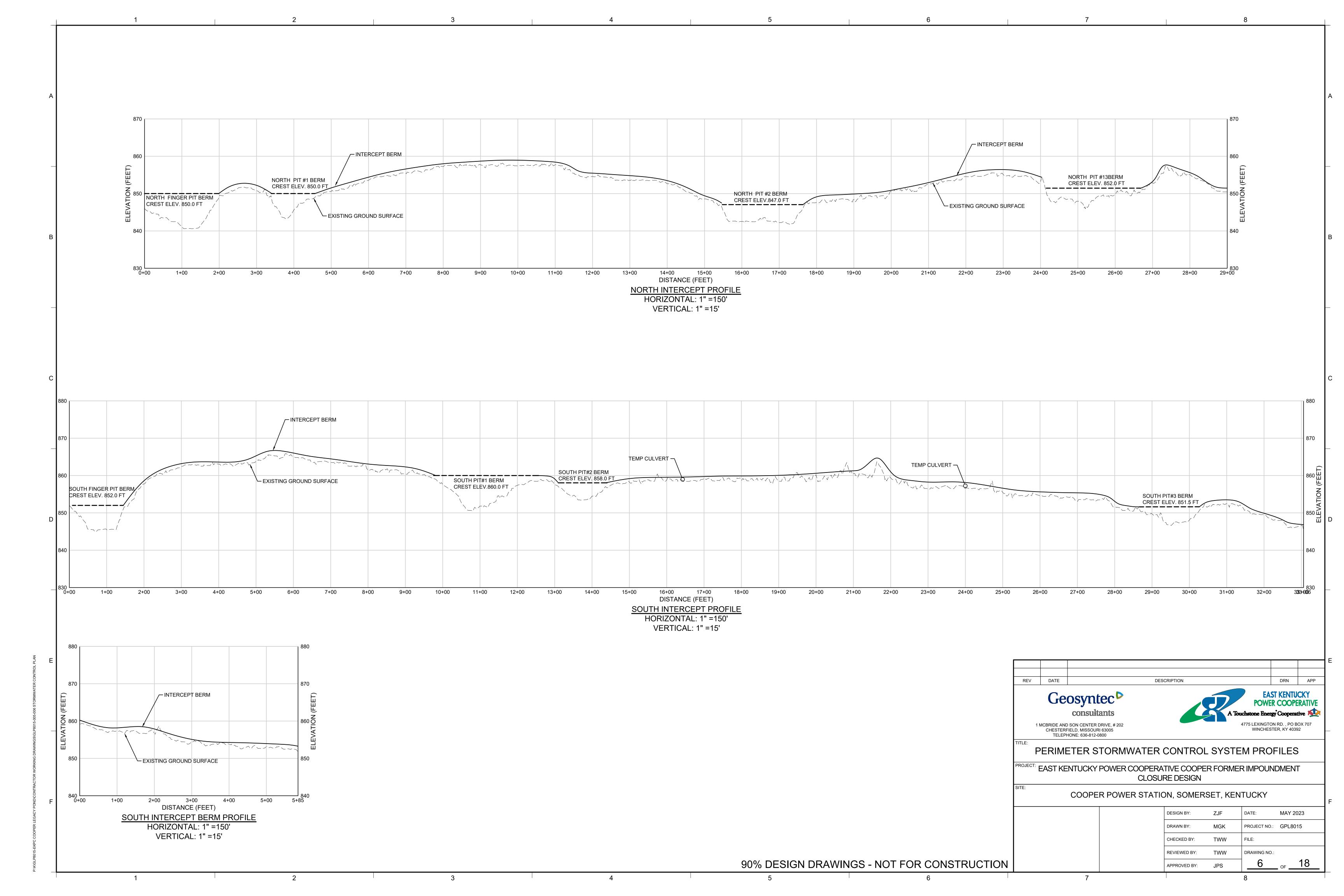
90% DESIGN DRAWINGS - NOT FOR CONSTRUCTION

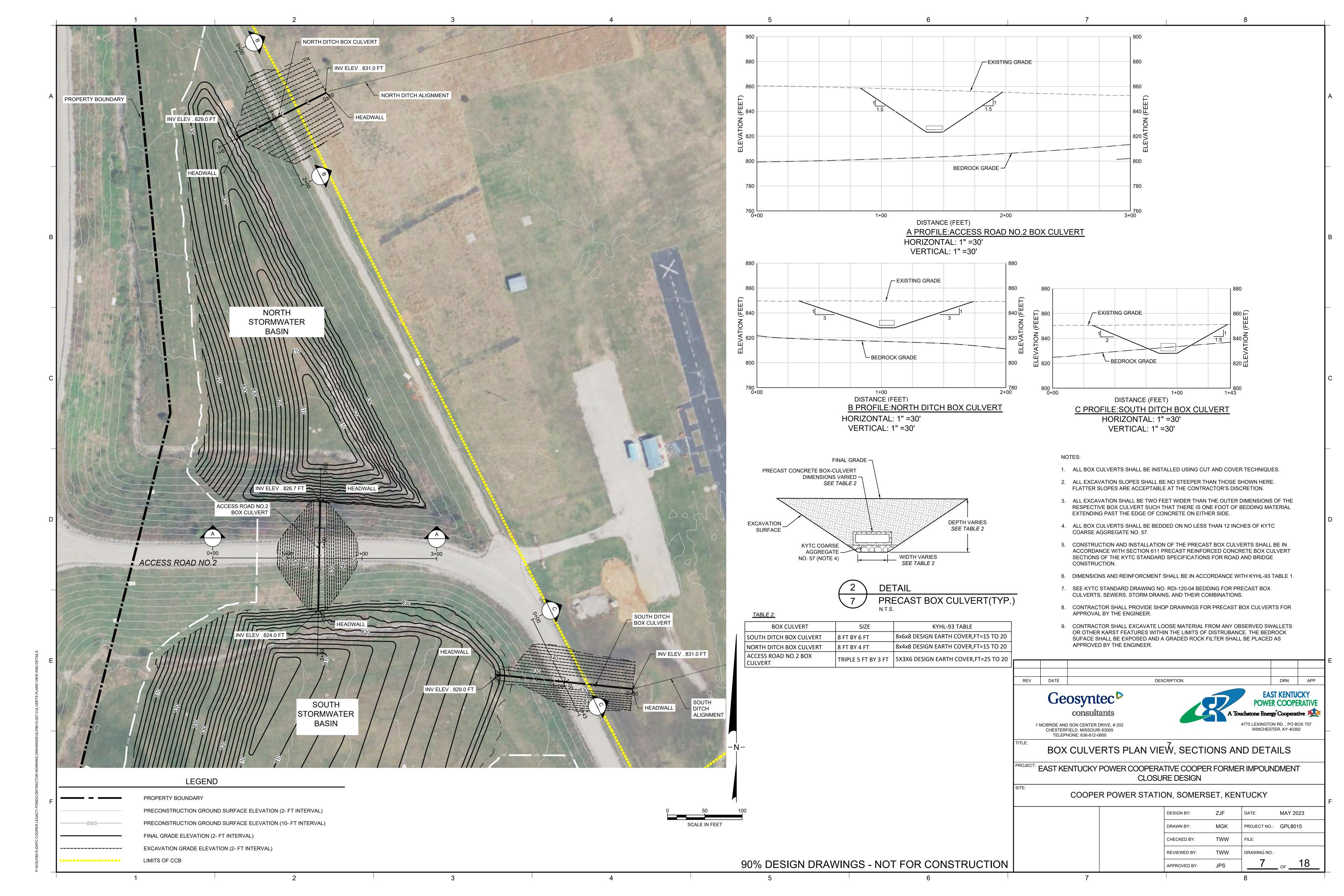


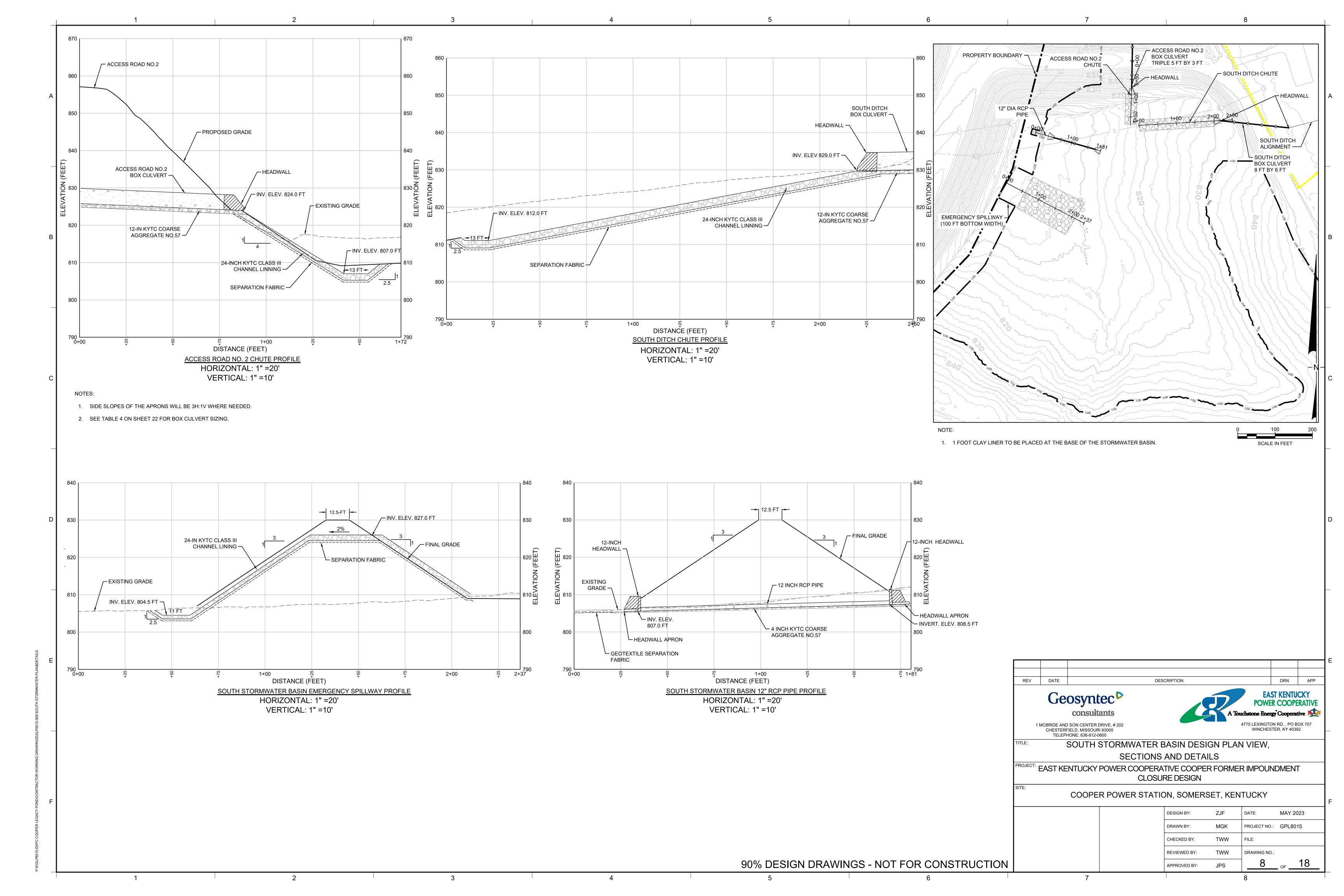


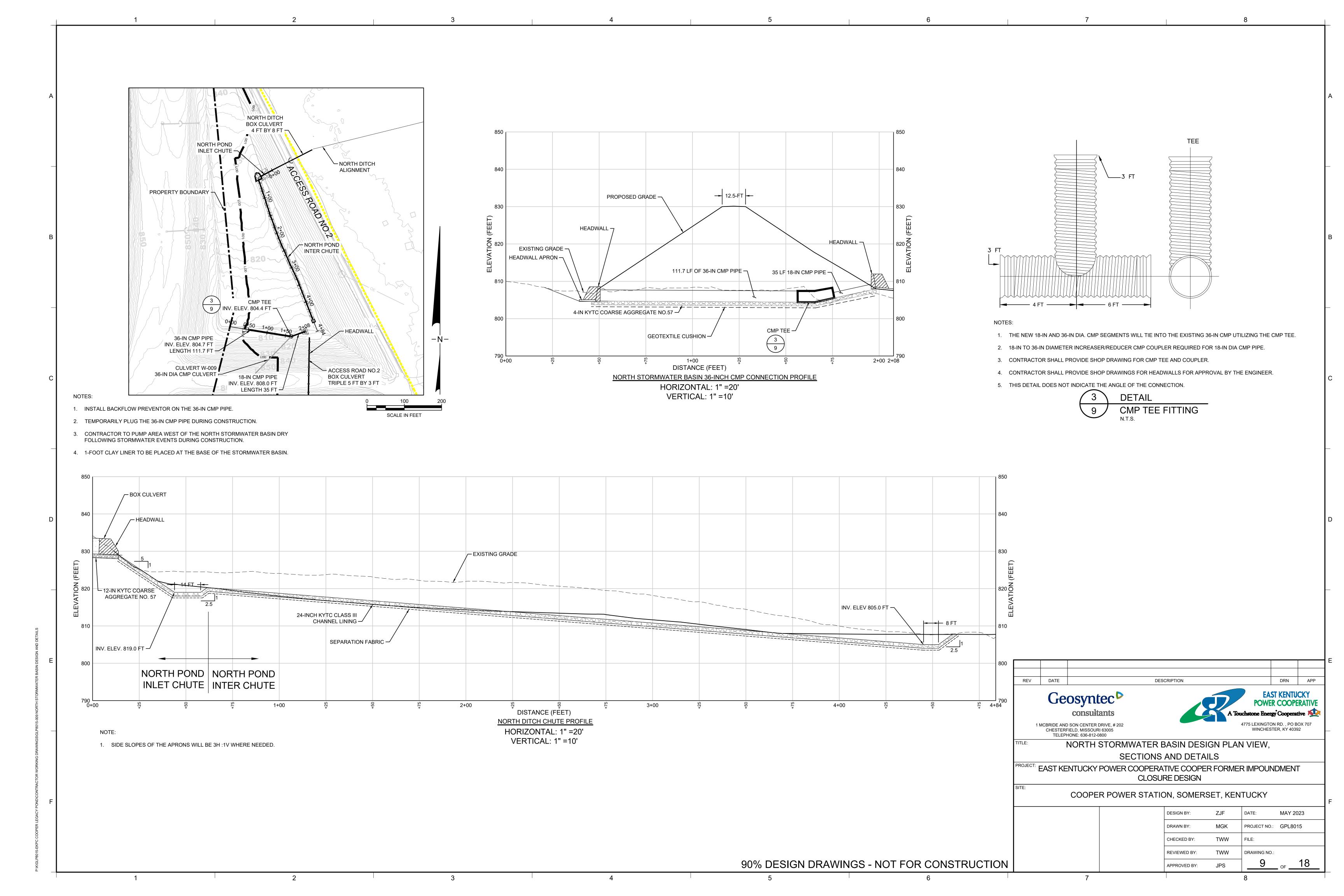


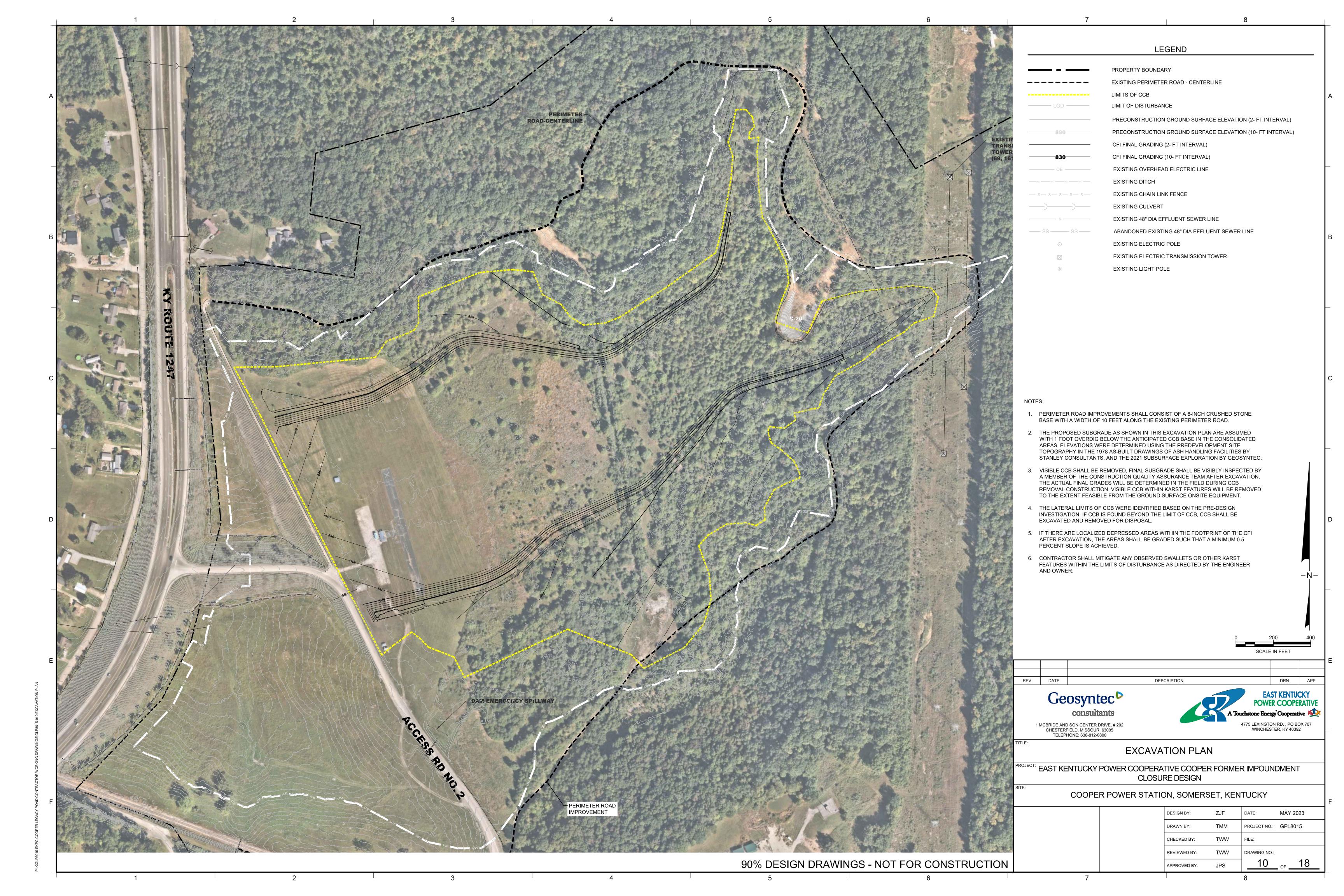


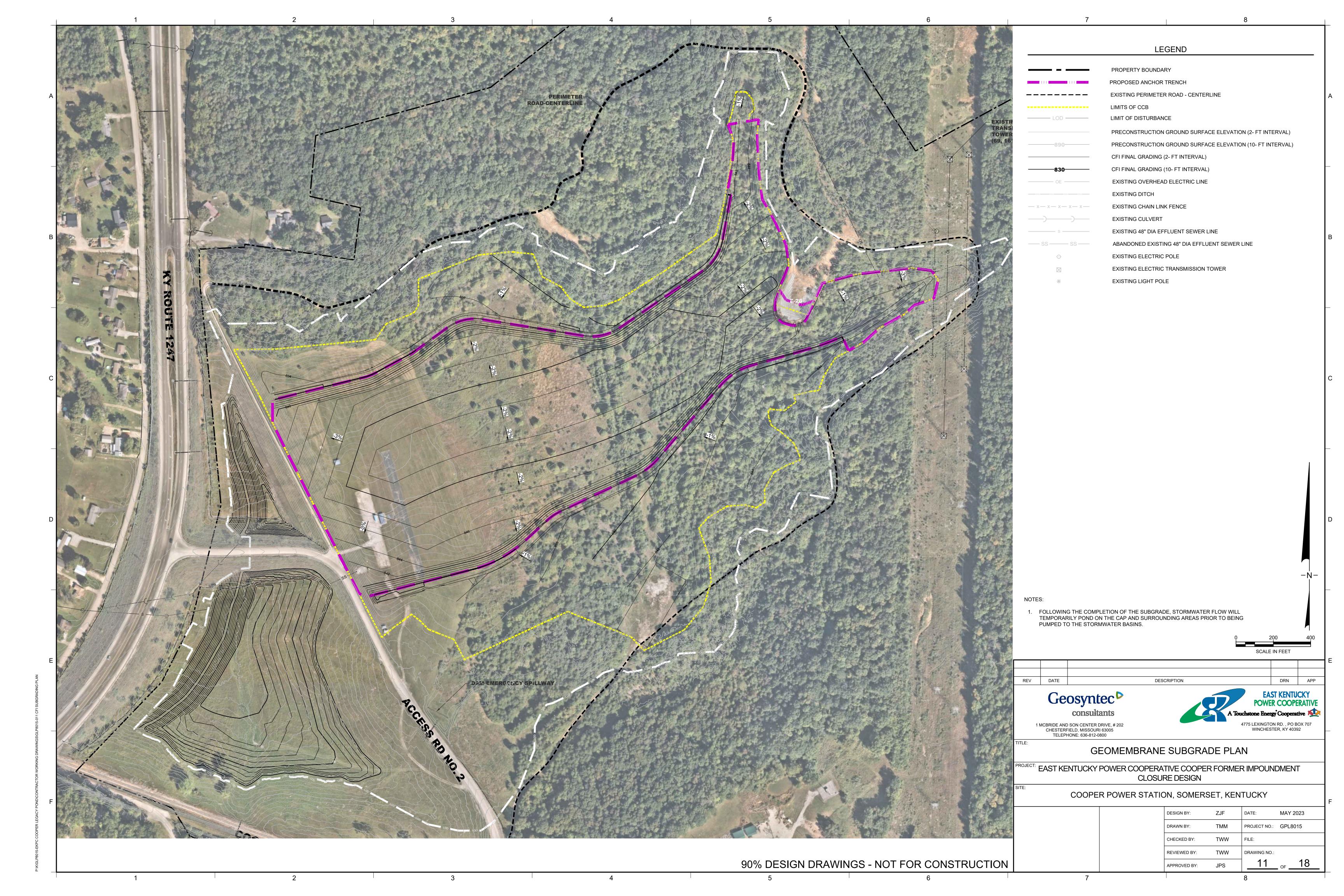


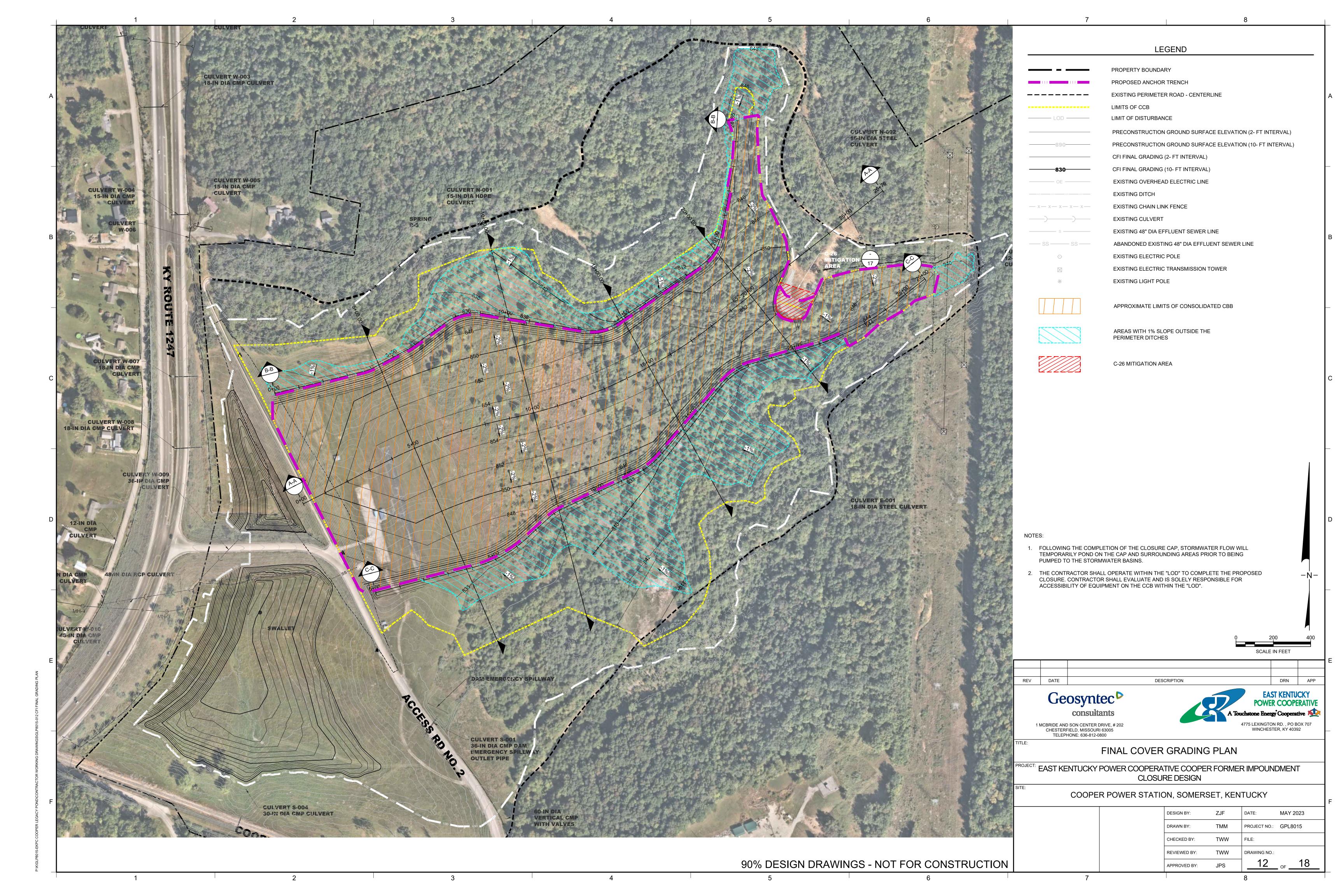


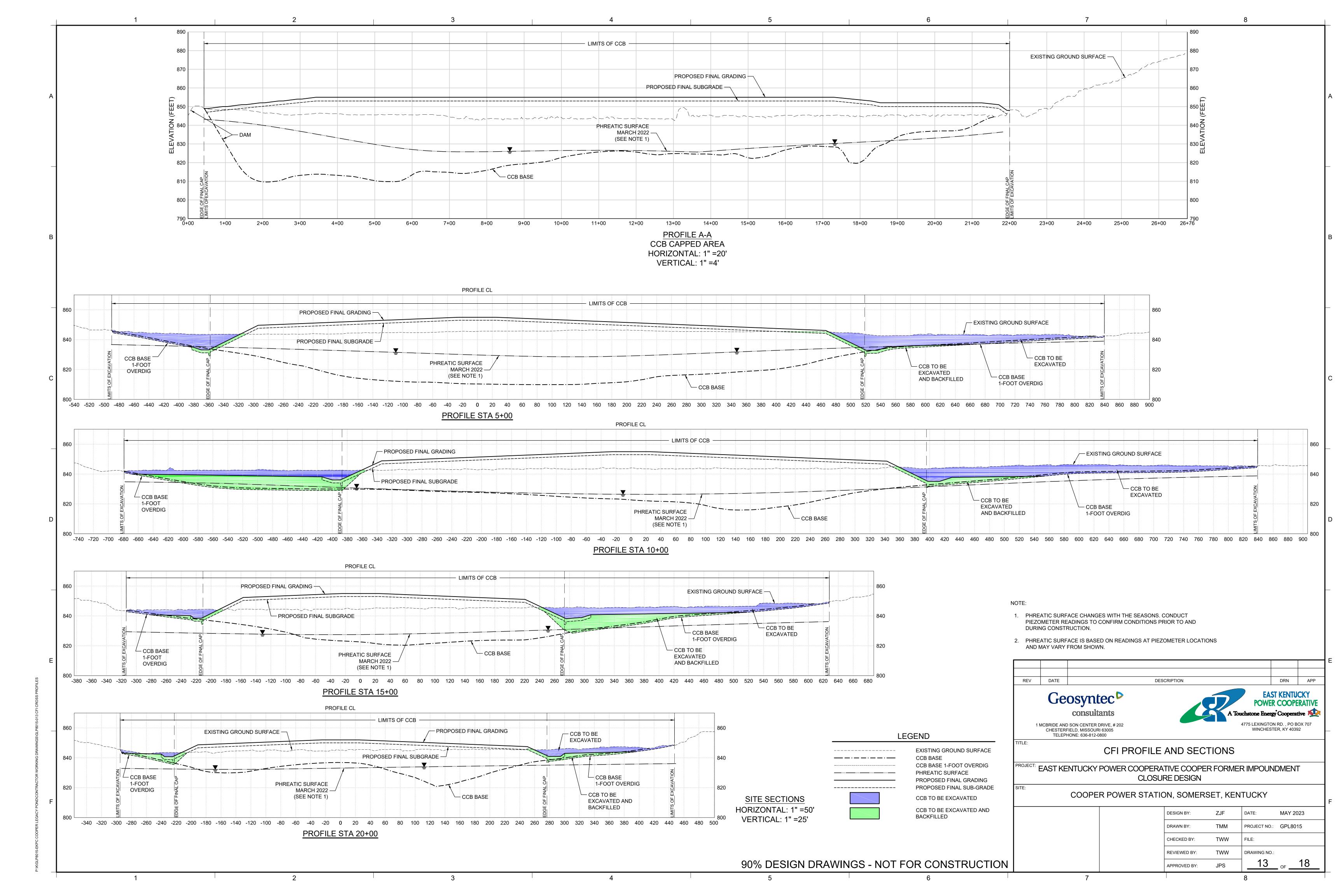


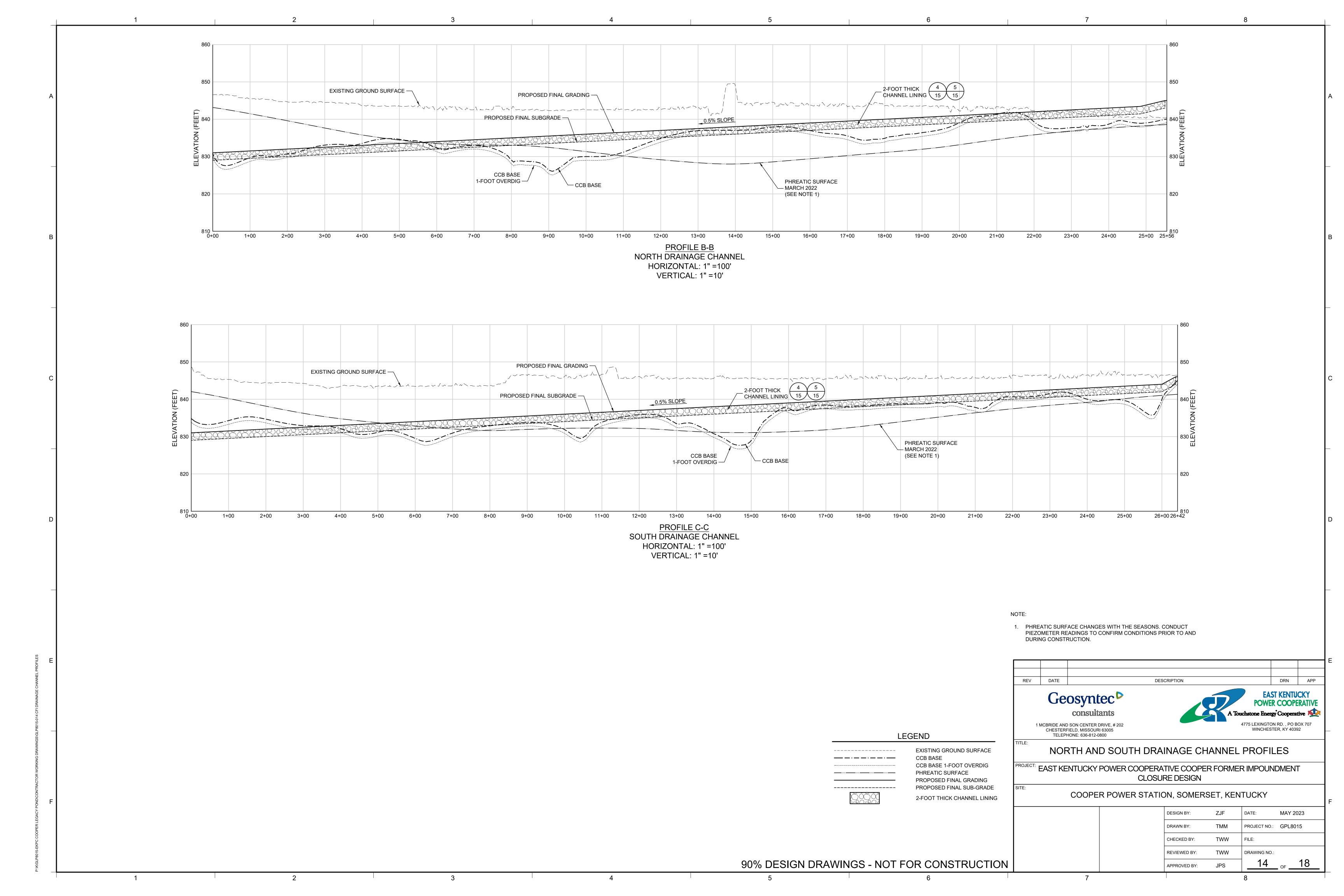


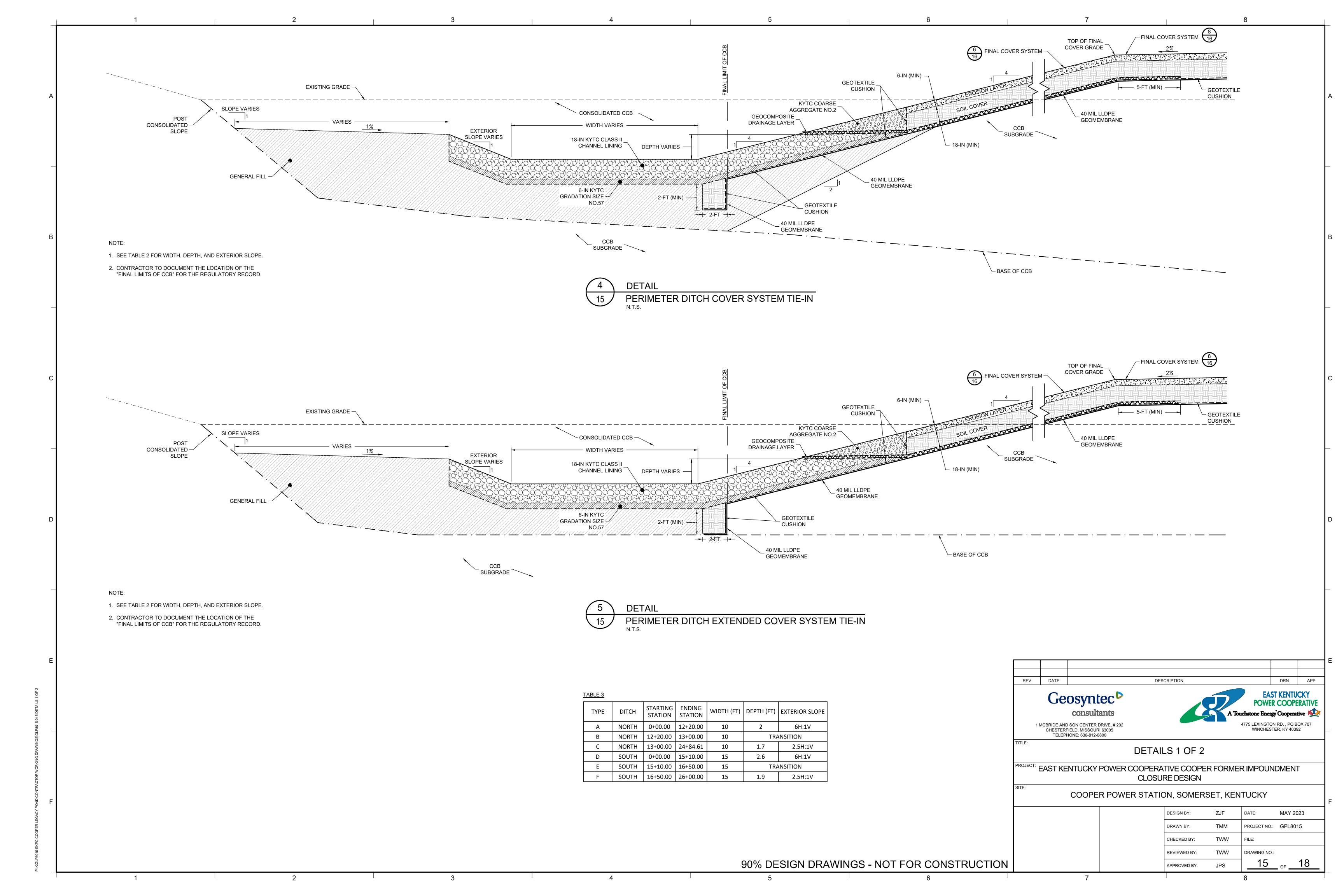


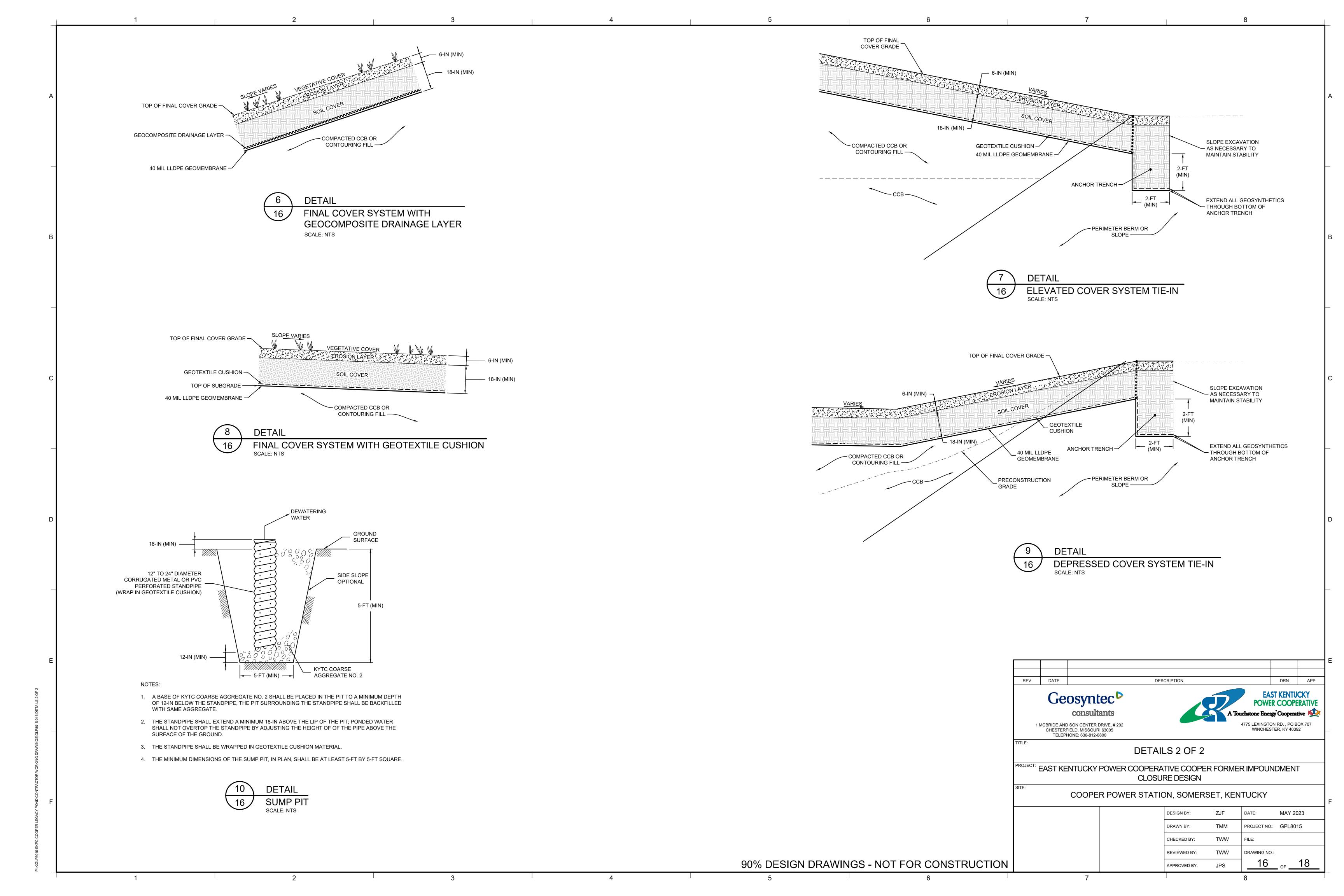


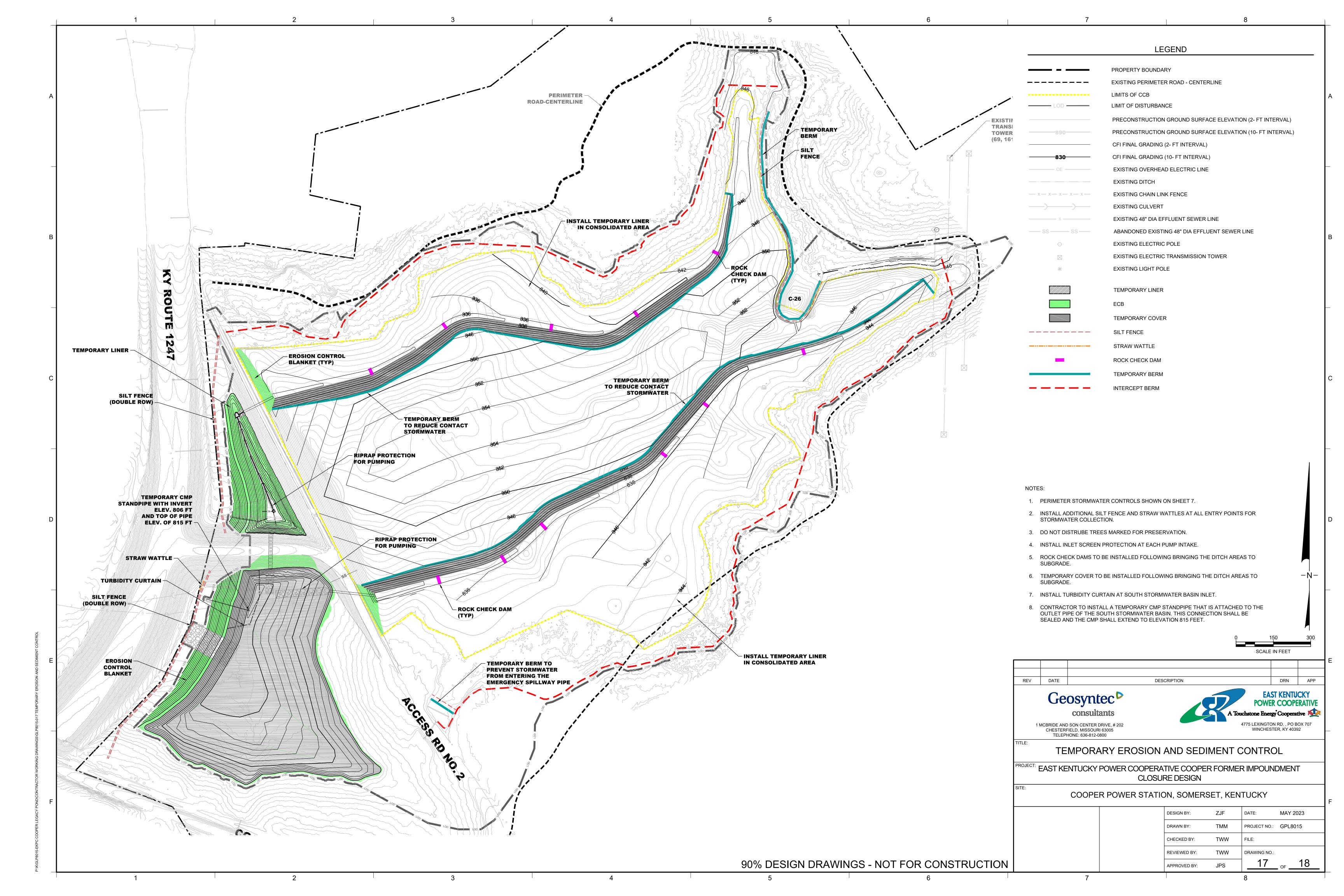


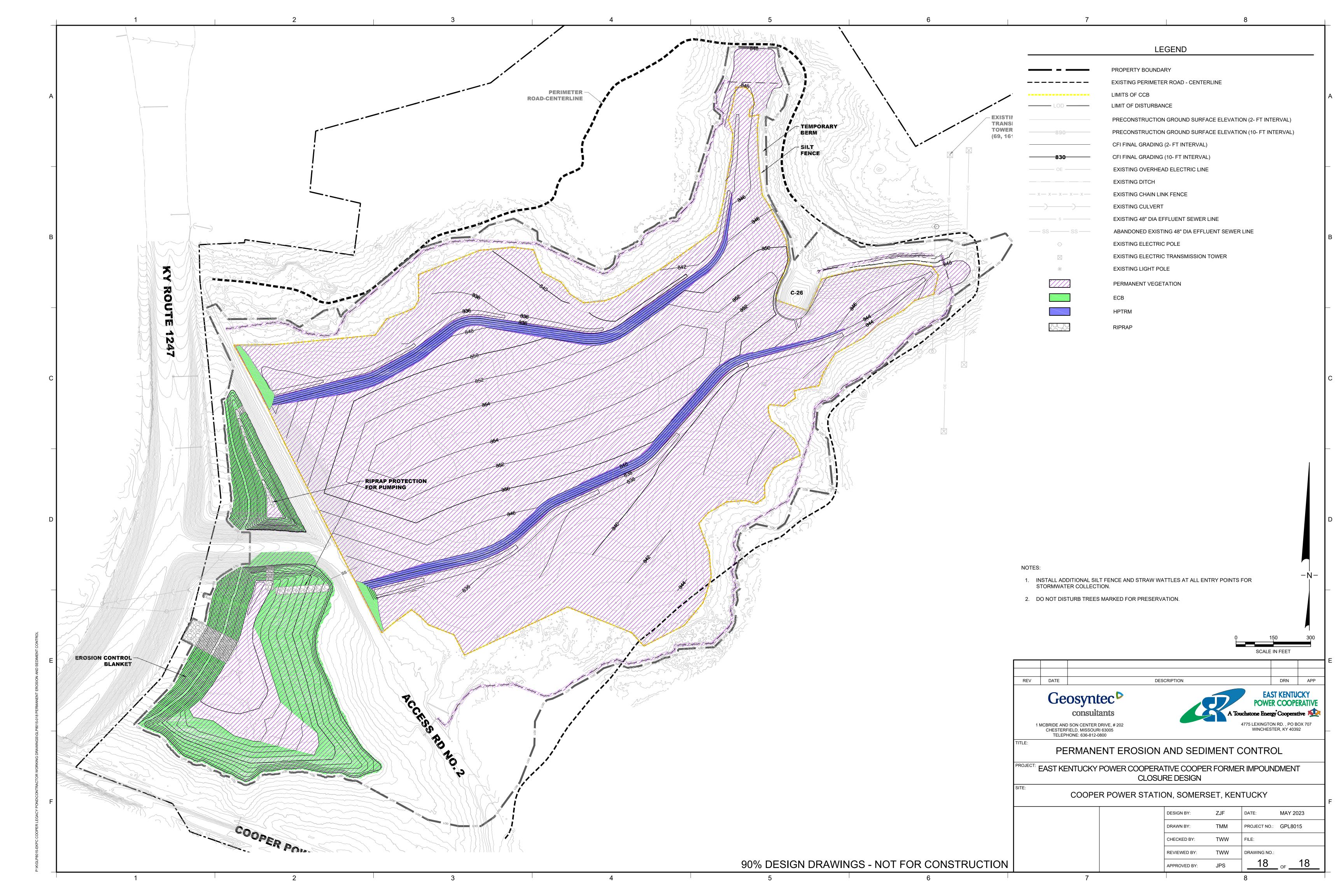






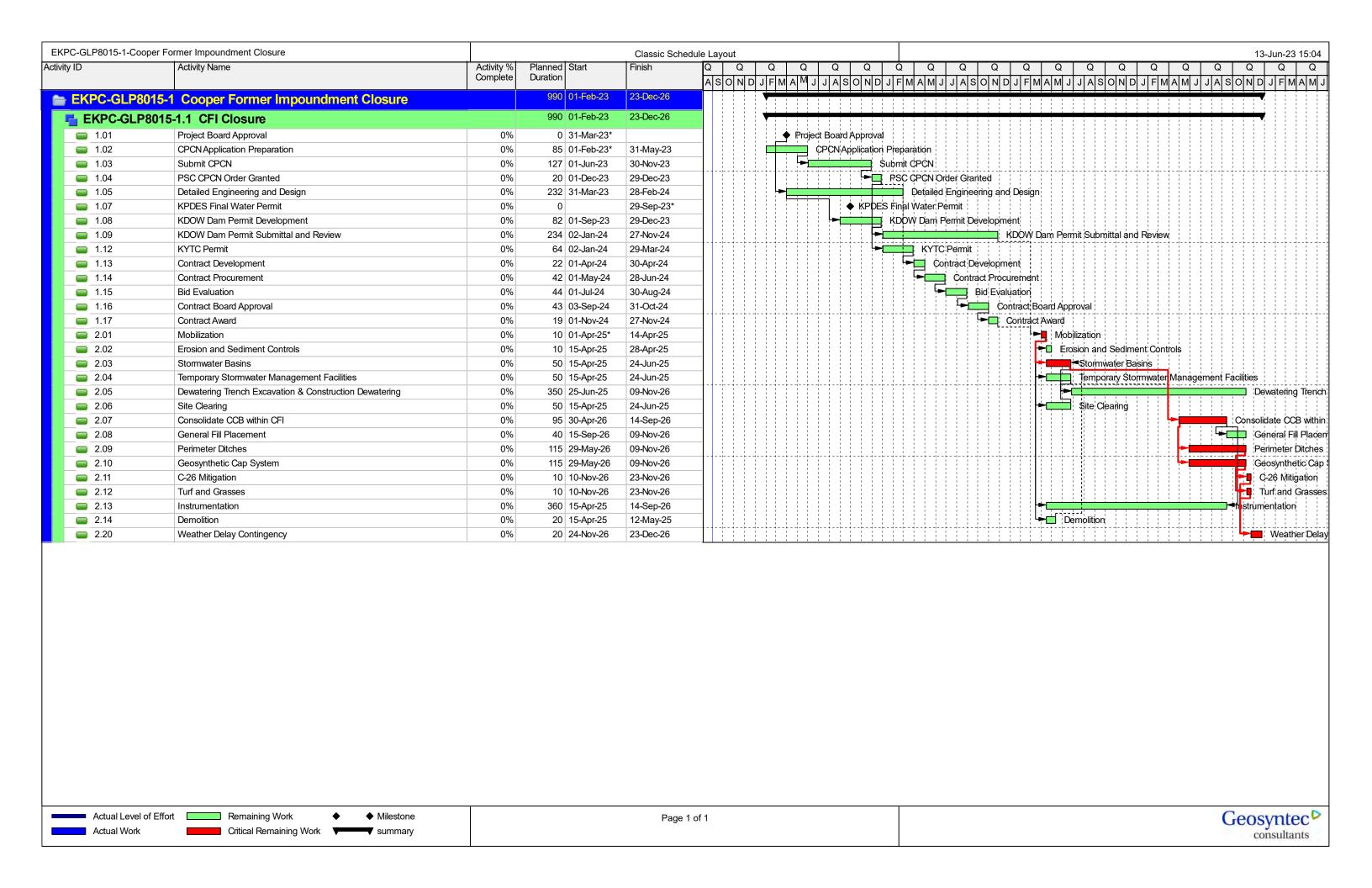








# APPENDIX D CONSTRUCTION SCHEDULE





# APPENDIX E CAPITAL AND O&M COST ESTIMATE / PROJECT CASH FLOW CHART

GLP8015\APPENDICES\_20230626



Facility: Cooper Former Impoundment

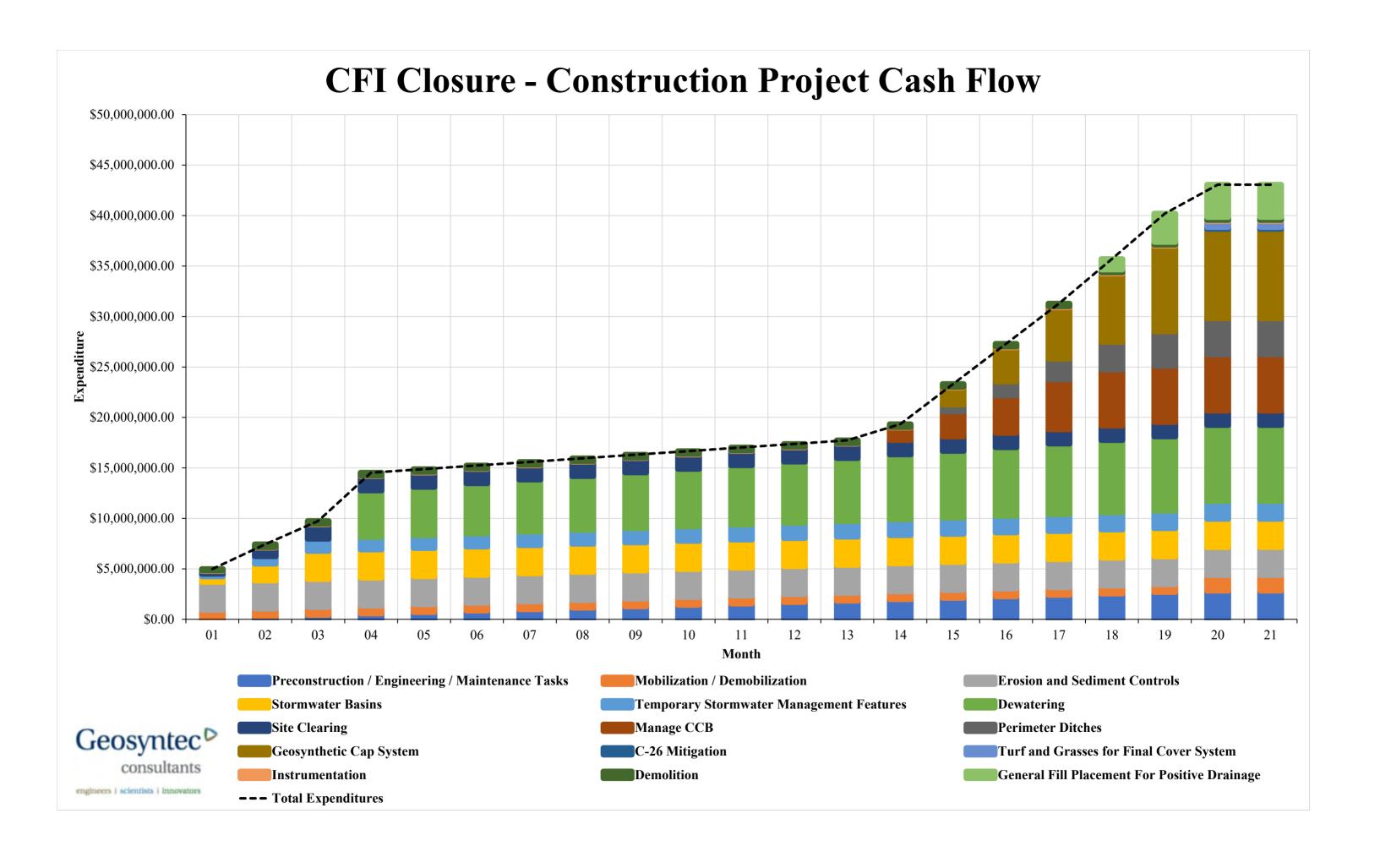
Client: EKPC

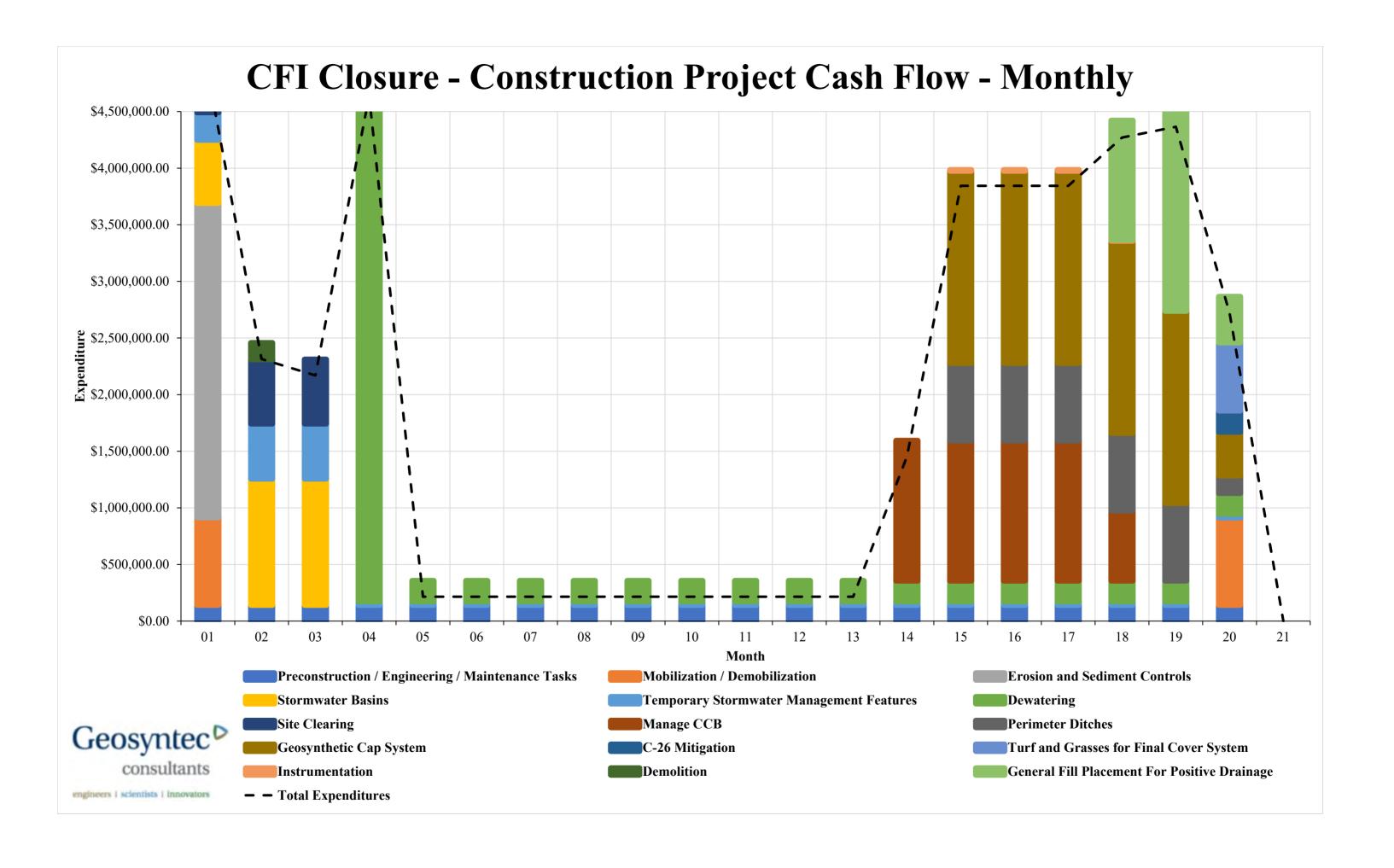
Project: Project Scoping Report

Project No.: GLP8015
Date: June 14, 2023

#### **CFI Closure - Cost Summary**

		Base Cost	Contingency (15%)	Estimated Construction Cost	Owners Contingency (10%)	Inflation Costs		Estimated Annual Long- Term Maintenance Costs	
Closure Items		\$34,400,000	\$4,700,000	\$39,100,000	\$3,900,000	\$4,200,000	\$47,200,000	\$65,000	21
0	Preconstruction / Engineering / Maintenance Tasks	\$5,482,000	\$336,000	\$5,818,000					-
1	Mobilization / Demobilization	\$1,112,000	\$166,000	\$1,278,000					0.5
2	<b>Erosion and Sediment Controls</b>	\$1,996,000	\$300,000	\$2,296,000					0.5
3	Stormwater Basins	\$2,004,000	\$303,000	\$2,307,000					2.5
4	Temporary Stormwater Management Features	\$1,277,000	\$191,000	\$1,468,000					2.5
5	Dewatering	\$5,410,000	\$811,000	\$6,221,000					17.0
6	Site Clearing	\$1,020,000	\$153,000	\$1,173,000					2.5
7	Manage CCB	\$4,000,000	\$602,000	\$4,602,000					4.5
8	General Fill Placement For Positive Drainage	\$2,311,000	\$346,000	\$2,657,000					2.0
9	Perimeter Ditches	\$2,572,000	\$386,000	\$2,958,000					5.5
10	Geosynthetic Cap System	\$6,376,000	\$958,000	\$7,334,000					5.5
11	C-26 Mitigation	\$134,000	\$21,000	\$155,000					0.5
12	Turf and Grasses for Final Cover System	\$432,000	\$65,000	\$497,000					0.5
13	Instrumentation	\$70,000	\$11,000	\$81,000					19.5
14	Demolition	\$208,000	\$31,000	\$239,000					1.0
15	Post-Closure Cost Estimate		_	_	_	_	_	\$65,000	-





# EXHIBIT J

# **COMMONWEALTH OF KENTUCKY**

# BEFORE THE PUBLIC SERVICE COMMISSION

# IN THE MATTER OF:

ELECTRONIC APPLICATION OF EAST	)	
KENTUCKY POWER COOPERATIVE, INC. FOR	)	
APPROVAL TO AMEND ITS ENVIRONMENTAL	)	
COMPLIANCE PLAN AND RECOVER COSTS	)	CASE NO.
PURSUANT TO ITS ENVIRONMENTAL	)	2023-00177
SURCHARGE, AND FOR THE ISSUANCE OF	)	
CERTIFICATES OF PUBLIC CONVENIENCE	)	
AND NECESSITY AND OTHER RELIEF	)	

DIRECT TESTIMONY OF ISAAC S. SCOTT ON BEHALF OF EAST KENTUCKY POWER COOPERATIVE, INC.

Filed: June 30, 2023

### I. INTRODUCTION

- 2 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND OCCUPATION.
- 3 A. My name is Isaac S. Scott and I am the Pricing Manager for East Kentucky Power
- 4 Cooperative, Inc. ("EKPC"). My business address is 4775 Lexington Road, Winchester,
- 5 Kentucky 40391.

- 6 O. PLEASE STATE YOUR EDUCATION AND PROFESSIONAL EXPERIENCE.
- 7 A. I received a B.S. degree in Accounting, with distinction, from the University of Kentucky in 1979. After graduation I was employed by the Kentucky Auditor of Public Accounts, 8 where I performed audits of numerous state agencies. In December 1985, I transferred to 9 the Kentucky Public Service Commission ("Commission") as a public utilities financial 10 analyst, concentrating on the electric and natural gas industries. In August 2001, I became 11 manager of the Electric and Gas Revenue Requirements Branch in the Division of Financial 12 Analysis at the Commission. In this position, I supervised the preparation of revenue 13 requirement determinations for electric and natural gas utilities as well as determined the 14 revenue requirements for the major electric and natural gas utilities in Kentucky. I retired 15 from the Commission effective August 1, 2008. In November 2008, I became the Pricing 16 Manager at EKPC. 17
- 18 Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR DUTIES AT EKPC.
- As Pricing Manager, I am responsible for rate-making activities which include designing and developing wholesale and retail electric rates and developing pricing concepts and methodologies. I report directly to the Director of Regulatory and Compliance Services.
- Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE COMMISSION? IF SO,
- 23 WHAT CASES?

I have testified before the Commission in numerous cases. I testified in EKPC's last two base rate cases (Case Nos. 2010-00167 and 2021-00103), the Cooper ductwork reroute case (Case No. 2013-00259), and three fuel adjustment clause two-year review cases (Case Nos. 2017-00002, 2019-00003, and 2021-00054). I have also submitted written direct testimony in every environmental surcharge review case since 2012, the last three environmental surcharge compliance plan amendment cases, EKPC's application for an economic development rider tariff, and administrative cases dealing with the consideration of the Energy Independence and Security Act of 2007 and the implementation of smart grid and smart meter technologies.

### Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

The purpose of my testimony is to describe the cost of constructing a series of improvements to the Hugh L. Spurlock Generation Station ("Spurlock Station") and the John S. Cooper Station ("Cooper Station") (collectively the "2023 plan projects") that will enable EKPC to comply with applicable environmental statutes and regulations. In addition, I will discuss how EKPC's Environmental Compliance Plan will be implemented on a monthly basis and the rate impact at the wholesale and retail levels. I will also discuss the determination of a Base Environmental Surcharge Factor ("BESF") associated with compliance plan projects partially recovered through existing base rates and EKPC's proposed tariff revision recognizing the BESF. Finally, I will describe the proposed revisions to EKPC's monthly environmental surcharge reporting forms.

### II. SPONSORED EXHIBITS

### Q. ARE YOU SPONSORING ANY EXHIBITS?

A.

A.

23 A. Yes. I am sponsoring the following exhibits, which I ask be incorporated into my testimony
24 by reference:

1		• Exhibit ISS-1: A schedule showing the current Environmental Compliance Plan
2		and the addition of the 2023 plan projects proposed in this Application.
3		• Exhibit ISS-2: A sample copy of the monthly environmental surcharge reporting
4		formats which reflect the inclusion of the 2023 plan projects. See Excel filename
5		"Exhibit ISS-2 – Reporting Formats CLEAN.xlsx" and "Exhibit ISS-2 – Reporting
6		Formats REDLINED.xlsx".
7		• Exhibit ISS-3: A schedule showing the determination of the BESF reflecting those
8		2023 plan projects partially being recovered through existing base rates. See Excel
9		filename "Exhibit ISS-3 – BESF Calculation.xlsx".
10		• Exhibit ISS-4: Copies of Rate ES – Environmental Surcharge tariff, both strike-
11		through and clean versions, reflecting the BESF determination.
12		• Exhibit ISS-5: An estimate of revenue increases resulting from the inclusion of the
13		2023 plan projects and the estimated bill impact on retail residential customers. See
14		Excel filename "Exhibit ISS-5 – Residential Impact.xlsx".
15		• Exhibit ISS-6: Board of Directors Resolution authorizing the amendment to the
16		environmental compliance plan and seeking surcharge recovery.
17		III. CURRENT ENVIRONMENTAL COMPLIANCE PLAN
18		AND THE 2023 PLAN PROJECTS
19	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF EKPC'S CURRENT
20		ENVIRONMENTAL COMPLIANCE PLAN.
21	A.	EKPC currently has 25 projects in its Environmental Compliance Plan. Exhibit ISS-1 lists
2.2.		each of the projects, the pollutant or waste/by-product to be controlled, the control facility.

<sup>&</sup>lt;sup>1</sup> In conjunction with the establishment of a regulatory asset for the undepreciated balance of the William C. Dale Generating Station ("Dale Station") assets that were being retired early, EKPC was required to remove the costs associated with Project 5, Dale Low Nitrogen Oxide Burners, and the Dale portion of Project 10, Continuous

the generating station, the applicable environmental regulation addressed by the project, 1 the applicable environmental permit, the completion date of the project, and the project 2 cost. Projects 1 through 4 were approved by the Commission in Case No. 2004-00321.<sup>2</sup> 3 Projects 5 through 10 were approved by the Commission in Case No. 2008-00115.<sup>3</sup> 4 Projects 7 through 9 were amended by and Projects 11 through 13 were approved by the 5 Commission in Case No. 2010-00083.<sup>4</sup> Project 14 was approved by the Commission in 6 Case No. 2013-00259.<sup>5</sup> Project 15 was approved by the Commission in Case No. 2014-7 00252.6 Project 16 was approved by the Commission in Case No. 2017-00376.7 Project 8

Monitoring Equipment, from the environmental surcharge mechanism. See In the Matter of Application of East Kentucky Power Cooperative, Inc. for an Order Approving the Establishment of a Regulatory Asset for the Undepreciated Balance of the William C. Dale Generating Station, Order, Case No. 2015-00302, (Ky. P.S.C., Feb. 11, 2016). In its last base rate case EKPC was authorized to amortize these regulatory assets. See In the Matter of Electronic Application of East Kentucky Power Cooperative, Inc. for a General Adjustment of Rates, Approval of Depreciation Study, Amortization of Certain Regulatory Assets, and Other General Relief, Order, Case No. 2021-00103, (Ky. P.S.C., Sep. 30, 2021). As part of its current application to amend the environmental compliance plan, EKPC is formally removing the Dale Station projects from its environmental compliance plan.

<sup>&</sup>lt;sup>2</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for Approval of an Environmental Compliance Plan and Authority to Implement an Environmental Surcharge, Order, Case No. 2004-00321, (Ky. P.S.C., Mar. 17, 2005).

<sup>&</sup>lt;sup>3</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for Approval of an Amendment to Its Environmental Compliance Plan and Environmental Surcharge, Order, Case No. 2008-00115, (Ky. P.S.C., Sep. 29, 2008).

<sup>&</sup>lt;sup>4</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for Approval of an Amendment to Its Environmental Compliance Plan and Environmental Surcharge, Order, Case No. 2010-00083, (Ky. P.S.C., Sep. 24, 2010).

<sup>&</sup>lt;sup>5</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for a Certificate of Public Convenience and Necessity for Alteration of Certain Equipment at the Cooper Station and Approval of a Compliance Plan Amendment for Environmental Surcharge Cost Recovery, Order, Case No. 2013-00259, (Ky. P.S.C., Feb. 20, 2014).

<sup>&</sup>lt;sup>6</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for a Certificate of Public Convenience and Necessity for Construction of an Ash Landfill at J.K. Smith Station, the Removal of Impounded Ash from William C. Dale Station for Transport to J.K. Smith and Approval of a Compliance Plan Amendment for Environmental Surcharge Recovery, Order, Case No. 2014-00252, (Ky. P.S.C., Mar. 6, 2015).

<sup>&</sup>lt;sup>7</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for Approval to Amend Its Environmental Compliance Plan and Recover Costs Pursuant to Its Environmental Surcharge, Settlement of Certain Asset Retirement Obligations and Issuance of a Certificate of Public Convenience and Necessity and Other Relief, Order, Case No. 2017-00376, (Ky. P.S.C., May 18, 2018).

1 12 was amended by and Projects 17 through 26 were approved by the Commission in Case
2 No. 2018-00270.8

### 3 Q. PLEASE DESCRIBE THE ESTIMATED COST OF THE 2023 PLAN PROJECTS.

- A. EKPC estimates the total cost of the twenty-five projects making up the 2023 plan projects at \$106.9 million. Of this total, \$15.7 million is associated with the Spurlock Landfill, Peg's Hill (Area D) Phase 2 project at Spurlock and \$47.2 million is associated with the Cooper Former Impoundment ("CFI") project at Cooper Station. EKPC is seeking Certificates of Public Convenience and Necessity ("CPCNs") for both of these projects. The remaining \$44.0 million is associated with twenty-three additional projects located at Spurlock and Cooper Stations.<sup>9</sup>
- 11 Q. HOW DOES EKPC PLAN TO FINANCE THE TOTAL COST OF THE 2023 PLAN
  12 PROJECTS?
- 13 A. Mr. Stachnik addresses this question more fully in his testimony and so I will defer to him
  14 on the details, but, generally speaking, EKPC has or will use credit available through its
  15 short-term Credit Facility to finance the construction of the 2023 plan projects before
  16 transitioning that debt to long-term debt issuance, which will be funded in accordance with
  17 EKPC's Trust Indenture.
- Q. ONE OF THE 2023 PLAN PROJECTS IS THE SPURLOCK LANDFILL, AREA D,
  PHASE 1 PROJECT. WAS THIS PROJECT INCLUDED AS PART OF
  COMPLIANCE PLAN PROJECT NUMBER 16, THE CCR / ELG PROJECTS?

<sup>&</sup>lt;sup>8</sup> See In the Matter of Application of East Kentucky Power Cooperative, Inc. for Approval to Amend Its Environmental Compliance Plan and Recover Costs Pursuant to Its Environmental Surcharge, and for the Issuance of a Certificate of Public Convenience and Necessity, Order, Case No. 2018-00270, (Ky. P.S.C., Apr. 1, 2019).

<sup>&</sup>lt;sup>9</sup> See Paragraph 39 of the Application for a summary of the twenty-three projects. However, EKPC believes several of the projects reflect amendments to the current environmental compliance plan projects, and are so noted throughout the application and testimony. The remaining projects, along with the two projects for which EKPC is seeking CPCNs are identified with new environmental compliance plan project reference numbers.

A. No. The Spurlock Landfill, Area D, Phase 1 project was referenced several times in the case record for Case No. 2017-00376. 10 At the time the application in that case was filed, EKPC did not seek a CPCN for this project. In its May 18, 2018 Order in Case No. 2017-00376, the Commission found that a CPCN was required prior to the construction of the expansion of the Spurlock landfill, with a separate CPCN required prior to commencing construction on each future phase of the Spurlock landfill. The Commission further found that the first phase expansion was needed for the continued operation of the Spurlock Station and that expansion represented the least-cost option of complying with the Disposal of Coal Combustion Residuals from Electric Utilities Rule ("CCR") and the Effluent Limitation Guidelines and Standards for the Steam Electric Power Generating Point Source Category ("ELG") Rules and consequently granted EKPC a CPCN for Area D, Phase 1.<sup>11</sup> However, EKPC had never included Area D, Phase 1 as a specific project in the compliance plan amendment in Case No. 2017-00376 and the Commission's May 18, 2018 Order does not list it as one of the components of the environmental compliance plan. <sup>12</sup> EKPC has not included any of the capital costs or associated operating costs for Area D, Phase 1 in its subsequent monthly surcharge filings. Therefore, EKPC wishes to include the Spurlock Landfill, Area D, Phase 1 project as part of its 2023 plan projects.

Q. WHAT DOES EKPC ANTICIPATE WILL BE THE INCREMENTAL

OPERATIONS AND MAINTENANCE COSTS ASSOCIATED WITH THE 2023

PLAN PROJECTS UPON COMPLETION?

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<sup>&</sup>lt;sup>10</sup> The Spurlock Landfill, Area D was referred to as Peg's Hill in Case No. 2017-00376.

<sup>&</sup>lt;sup>11</sup> See Case No. 2017-00376, May 18, 2018 Order at 23-24.

<sup>&</sup>lt;sup>12</sup> *Id.*, at 10-13.

A. EKPC anticipates that the incremental operations and maintenance ("O&M") expense associated with the twenty-five proposed projects to be \$1.1 million in 2023 dollars. The table below shows the anticipated annual O&M expenses associated with each project.

Compliance				
Plan Project	Location	Project Description	O&M Expense	
Reference No.			•	
Amendment to Project No. 1	Spurlock	Unit 3 Baghouse (Liner)	\$20,000	
Amendment to Project No. 3	Spurlock	Unit 1 Sonic Horns	\$18,000	
Amendment to Project No. 4	Spurlock	Unit 2 Sonic Horns	\$25,000	
Amendment to Project No. 9	Spurlock	Unit 4 Baghouse (Liner)	\$20,000	
Amendment to Project No. 11	Cooper	Inlet Hopper Discharge Modification	\$0	
Amendment to Project No. 12	Spurlock	Landfill, Area C, Phase 5	\$217,000	
Amendment to Project No. 15	Smith	CCR Groundwater Well Monitoring	\$34,500	
Amendment to Project No. 16	Spurlock	Lagoon Re-circulation Pumps	\$102,030	
Project No. 27	Cooper	Treatment Plant pH Adjustment	\$23,550	
Project No. 28	Spurlock	CCR Groundwater Well	\$125,150	
Project No. 29	Spurlock	Air Heater Wash Water Pumping System	\$0	
Project No. 30	Spurlock	Ash Haul Bridge Expansion Joint Plate Protectors	\$5,000	
Project No. 31	Spurlock	Backup Limestone Conveyor	\$15,039	
Project No. 32	Spurlock	Fly Ash Silo Exhausters	\$0	
Project No. 33	Spurlock	Site Wide Service Water Project	\$26,000	
Duringt No. 24	Spurlock	Units 1 & 2 Fly Ash Silo Dust Suppression System	\$6,000	
Project No. 34	Spurlock	Unit 4 Fly Ash Silo Dust Suppression System	\$4,000	
Project No. 35	Spurlock	Unit 2 Air Heater Deposition Measure & Control Systems	\$25,000	
Project No. 36	Spurlock	WWT and Ash System Platforms	\$0	
Project No. 37	Spurlock	Fly Ash Silo Foggers	\$26,088	
Project No. 38	Spurlock	Landfill – Haul Road Paving Phase 1	\$35,000	
Project No. 39	Spurlock	Landfill, Area D, Ponds & Stream Mitigation	\$27,000	
Duningt Nr. 40	Spurlock	Landfill, Area D, Phase 1	\$0	
Project No. 40	Spurlock	Landfill, Area D, Phase 2	\$242,000	
Project No. 41	Cooper	CFI \$0		
		Total	\$1,061,357	

In addition, one of the projects is anticipated to incur additional O&M expenses periodically. For Project No. 39, it is expected that in the first year of operation, O&M expenses will total \$73,000. The additional expense includes survey and documentation of as-built conditions. After the first year of operations, the O&M expense for Project No. 39 is expected to be as shown in the table.

### IV. SURCHARGE MECHANISM AND THE 2023 PLAN PROJECTS

A.

# Q. DO THE 2023 PLAN PROJECTS MEET THE REQUIREMENTS OF KRS 278.183, AND THUS QUALIFY FOR ENVIRONMENTAL SURCHARGE RECOVERY?

Yes. I am not an attorney, of course, and cannot make any statements that would be construed to be legal conclusions, but based upon the facts as I know them and my own plain readings of KRS 278.183, the proposed projects satisfy the statutory requirements and therefore qualify for environmental surcharge recovery. The environmental surcharge statute, KRS 278.183, was enacted "to promote the use of high sulfur Kentucky coal by permitting utilities to surcharge their customers for the cost of a scrubber which is part of a power plant that cleans high sulfur coal in order to meet the acid rain provisions of the Federal Clean Air Act amendments of 1990." Section 1 of the statute contains the guarantee of cost recovery for such environmental compliance costs:

Notwithstanding any other provision of this chapter, effective January 1, 1993, a utility shall be entitled to the current recovery of its costs of complying with the Federal Clean Air Act as amended and those federal, state, or local environmental requirements which apply to coal combustion wastes and by-products from facilities utilized for production of energy from coal in accordance with the utility's compliance plan as designated in subsection (2) of this section. These costs shall include a reasonable return on construction and other capital expenditures and reasonable operating expenses for any plant, equipment, property, facility, or other action to be used to comply with applicable environmental

<sup>&</sup>lt;sup>13</sup> Kentucky Indus. Utility Customers, Inc. v. Kentucky Utilities Co., 983 S.W.2d 493, 496 (Ky. 1998).

requirements set forth in this section. Operating expenses include all costs of operating and maintaining environmental facilities, income taxes, property taxes, other applicable taxes, and depreciation expenses as these expenses relate to compliance with the environmental requirements set forth in this section.<sup>14</sup>

As noted in Exhibit ISS-1, the 2023 plan projects are designed to comply with numerous federal and state environmental requirements, including but not limited to the Clean Air Act, the Mercury Air Toxics Standards, the CCR Rule, the ELG Rule, the federal Clean Water Act, and state permits associated with the Kentucky Pollutant Discharge Elimination System requirements. All of these rules and regulations would qualify as federal or state environmental requirements which apply to coal combustion wastes and by-products from facilities utilized for production of energy from coal. Thus, KRS 278.183 is applicable to the 2023 plan projects. Both Mr. Jerry Purvis and Mr. Joseph T. VonDerHaar elaborate on the environmental obligations driving the 2023 plan projects in their testimonies.

Of course, the statute goes on to describe the process by which a utility may recover its environmental compliance costs through the environmental surcharge. For instance, a utility must "submit to the commission a plan, including any application required by KRS 278.020(1), for complying with the applicable environmental requirements set forth in [KRS 278.183(1)]." Following that:

...[T]he commission shall conduct a hearing to: (a) Consider and approve the plan and rate surcharge if the commission finds the plan and rate surcharge reasonable and cost-effective for compliance with the applicable environmental requirements set forth in subsection (1) of this section; (b) Establish a reasonable return on compliance-related capital expenditures; and (c) Approve the application of the surcharge.<sup>15</sup>

<sup>&</sup>lt;sup>14</sup> KRS 278.183(1).

<sup>&</sup>lt;sup>15</sup> KRS 278.183(2).

The Kentucky Supreme Court characterized KRS 278.183 as "a new right" that "did not exist before the enactment of the surcharge." Thus, the Kentucky General Assembly has chosen to encourage the use of coal by enacting a surcharge mechanism that guarantees a utility the ability to recover costs associated with compliance with environmental mandates. The Commission has itself commented upon the prescriptive nature of KRS 278.183 by observing that it "must consider the plan and the proposed rate surcharge, and approve them if [the Commission] finds the plan and rate surcharge to be reasonable and cost effective." The environmental surcharge statute, therefore, relates to and is an important adjunct to the traditional CPCN analysis required by KRS 278.020(1). Again, from this perspective, the 2023 plan projects would clearly appear to qualify for cost recovery under the environmental surcharge statute as set forth in KRS 278.183.

# Q. PLEASE DISCUSS THE RETURN EKPC WOULD PROPOSE FOR THE 2023 PLAN PROJECTS.

A. As described by Mr. Stachnik in his testimony, EKPC is proposing an overall rate of return of 6.487%, which is the product of applying a 4.398% average cost of debt to a 1.475 TIER.<sup>18</sup> EKPC is further proposing that this rate of return be applied to all the projects in its environmental compliance plan, not just the 2023 plan projects. Following this

<sup>&</sup>lt;sup>16</sup> Kentucky Indus. Utility Customers, Inc., at 500.

<sup>&</sup>lt;sup>17</sup> See In the Matter of the Application of Big Rivers Electric Corporation for Approval of its 2012 Environmental Compliance Plan, Order, Case No. 2012-00063, p. 16, (Ky. P.S.C., Oct. 1, 2012).

<sup>&</sup>lt;sup>18</sup> This determination of the overall rate of return for the environmental compliance rate base utilizing the average cost of debt for the debt issuances directly related to projects in the approved environmental compliance plan multiplied by the authorized TIER was established in Case No. 2004-00321. EKPC has consistently followed this approach in every six-month and two-year surcharge review proceeding. As a result of the settlement agreement in Case No. 2021-00103, EKPC's rate of return on environmental compliance rate base also includes a cost of debt component for construction work in progress included in the environmental compliance rate base. The interest rate of EKPC's credit facility is used to determine this portion of the cost of debt. The TIER of 1.475 was also a result of the settlement agreement in Case No. 2021-00103.

approach will allow EKPC's monthly environmental surcharge filings to reflect a more current cost of debt.

# Q. PLEASE DISCUSS HOW THE 2023 PLAN PROJECTS WOULD BE REFLECTED IN EKPC'S ENVIRONMENTAL SURCHARGE MECHANISM.

A.

The expenditures under the 2023 plan projects fall into three specific categories: facilities already constructed and in service at the Spurlock and Cooper Stations, the construction of additional facilities at the Spurlock and Cooper Stations, and expenditures to be expensed as incurred at Cooper Station. The following table breaks down the projects into these categories.

Category of Project	Compliance Plan	Cost	Total Category				
Category of Froject	Project Reference	Cost	Cost				
	Amended Projects						
	1, 3, 4, 9, 11, 12 &	\$16,448,255					
E:1:4: A11 C	15						
Facilities Already Constructed and In Service	Projects 27 & 28	\$272,321	\$23,385,863				
Service	Projects 30 – 32	\$3,943,546					
	Projects 34 & 35	\$624,545					
	Project 38	\$2,097,196					
	Amended Project	¢1 295 001					
	16	\$1,285,901					
Facilities under Construction or to be	Project 29	\$2,002,438	\$26.206.526				
Constructed	Project 33	\$342,448	\$36,306,526				
	Projects 36 & 37	\$969,289					
	Projects 39 & 40	\$31,706,450					
Project Expenditures to be Expensed as	Project 41	\$47,200,000	\$47,200,000				
Incurred	Fioject 41	\$47,200,000	\$47,200,000				
Total 2023 Plan Projects		\$106,892,389	\$106,892,389				
Total all Projects, Paragraph 39 of Applic	\$43,962,389						
Total Spurlock Landfill, Area D, Phase 2.	\$15,730,000						
Total CFI Project, Paragraph 33 of Applie	Total CFI Project, Paragraph 33 of Application						
Total 2023 Plan Projects			\$106,892,389				

For the facilities already constructed and in service, EKPC is proposing to include the original cost and the applicable accumulated depreciation for these projects in the environmental compliance rate base. The balance for the accumulated depreciation will be as of the end of the month in which the Commission's Order approving the inclusion of these projects in EKPC's amended environmental compliance plan is issued. EKPC is also

proposing that it be permitted to begin recovery of the depreciation, return, insurance expense, taxes, and operation and maintenance expenses associated with the completed projects included in the 2023 plan projects. These costs will reflect the going forward levels of cost associated with these projects and will not include the recovery of costs incurred prior to the Commission's approval of the inclusion of the projects in the amended environmental compliance plan.

For the construction of the additional facilities, EKPC is proposing that it be permitted to earn a return on the monthly Construction Work In Progress ("CWIP") balance. This request is consistent with the treatment approved in Case No. 2008-00115. Upon completion, EKPC is proposing that it be permitted to begin recovery of depreciation, return, insurance expense, taxes, and operation and maintenance expenses associated with the 2023 plan projects.

For the expenditures associated with the CFI project, EKPC is proposing the recovery of those costs be expensed and recovered through the environmental surcharge as they are incurred. EKPC believes this approach is consistent with the rate-making treatment followed for the Dale Station ash hauling costs in Case No. 2014-00252 and the Spurlock ash pond closure costs in Case No. 2017-00376. In Case No. 2014-00252 the Commission found that the Dale Station ash hauling costs did not extend the life of the existing Dale Ash Ponds or add value to the new Smith landfill. In Case No. 2017-00376 the Commission accepted EKPC's reasoning that the Spurlock ash pond closure activities did not extend the life of the ash pond or add value to the ash pond site. Likewise, the CFI project will be closing the impoundment in place and neither extends the life of the impoundment nor adds value to the impoundment. Therefore, EKPC believes the

1		appropriate rate-making treatment for the CFI project is to expense and recover those costs
2		through the environmental surcharge as the costs are incurred.
3		V. BESF AND RATE ES TARIFF REVISION
4	Q.	WILL INCLUSION OF THE 2023 PLAN PROJECTS IN EKPC'S APPROVED
5		ENVIRONMENTAL SURCHARGE COMPLIANCE PLAN REQUIRE ANY
6		REVISIONS TO EKPC'S RATE ES-ENVIRONMENTAL SURCHARGE?
7	A.	Yes. EKPC has determined that an updated BESF will need to be reflected in the Rate ES
8		– Environmental Surcharge tariff.
9	Q.	WILL THE 2023 PLAN PROJECTS RESULT IN THE EARLY RETIREMENT OR
10		ABANDONMENT OF ANY EXISTING UTILITY PLANT ASSETS PRIOR TO
11		THE EXPECTED RETIREMENT DATE OF THE ASSETS?
12	A.	EKPC does not believe the 2023 plan projects will result in an early retirement or
13		abandonment of existing utility plant assets prior to the expected retirement date of the
14		assets.
15	Q.	WILL THE 2023 PLAN PROJECTS RESULT IN AN AMOUNT TO BE
16		RECOGNIZED IN THE BESF COMPONENT OF THE SURCHARGE
17		MECHANISM?
18	A.	Yes, but the BESF component will not be the result of early retirements or abandonments
19		associated with the 2023 plan projects. The BESF component will be the result of several
20		of the 2023 plan projects having costs that are being recovered in existing base rates. EKPC
21		reviewed its accounting records and determined that several of the 2023 plan projects were
22		reflected in the account balances as of December 31, 2019, the test year in EKPC's last
23		base rate case. Included in these account balances were the original costs for plant in

service, CWIP, accumulated depreciation, depreciation expense, property taxes, and

property insurance expense. At the time of the last base rate case, none of these projects were part of EKPC's environmental compliance plan approved by the Commission. Because of this, the costs associated with those projects were not part of EKPC's proposed adjustments to remove environmental surcharge-related costs from the test year. Consequently, these levels of costs and expenses are currently recovered through EKPC's base rates. In order to avoid double recovery of these costs and expenses and complying with the provisions of KRS 278.183(2), EKPC has calculated an updated BESF to reflect those costs and expenses already recovered in base rates. Exhibit ISS-3 shows the calculation of the updated BESF.

This updated BESF would be in addition to the BESF update EKPC proposed in Case No. 2022-00141,<sup>19</sup> a 30-month surcharge review case which is still pending before the Commission. The sources for the BESF proposed in Case No. 2022-00141 and the BESF proposed in this application do not overlap. Therefore, the two BESF components can be added together and stated as a single BESF in the Rate ES tariff. Exhibit ISS-4 contains a strike-through and clean version of the updated Rate ES tariff.

### VI. CUSTOMER BILL IMPACT

- Q. Please describe how the inclusion of the 2023 plan projects in EKPC's environmental surcharge will impact the bills of EKPC's wholesale owner-members and the owner-members' retail customers.
- A. As of the filing date of this application, seventeen of the twenty-five 2023 plan projects are already completed and in service. Of the remaining eight plan projects, six are expected to

<sup>&</sup>lt;sup>19</sup> See In the Matter of An Electronic Examination by the Public Service Commission of the Environmental Surcharge Mechanism of East Kentucky Power Cooperative, Inc. for the Sixth-Month Expense Periods Ending November 30, 2019, May 31, 2020, November 30, 2020, and November 30, 2021, the Two-Year Expense Period Ending May 31, 2021, and the Pass-Through Mechanism of Its Sixteen Member Distribution Cooperatives, Case No. 2022-00141.

be completed and in service by the end of 2023, which would approximately correspond with the expected decision date for this application. The Spurlock Landfill, Peg's Hill (Area D) Phase 2 portion of Project No. 40 is expected to be completed and in service by the end of 2024. The CFI project, Project No. 41, is expected to be completed by January 2027. Because of these timing differences, the annual revenue requirement impact will fluctuate year to year. EKPC has estimated the annual revenue requirements as of the end of the calendar years 2024 through 2027. EKPC chose these dates to reflect the impact of the 2023 plan projects on the surcharge approximately one, two, three, and four years after the approval date. The table below shows the estimated annual revenue requirement, the approximate increase in the environmental surcharge for all customer classes at wholesale, the approximate increase passed through to retail customers, and the estimated increase in an average residential customer's monthly bill. <sup>20</sup> The calculation of these estimates is provided in Exhibit ISS-5 and incorporates the BESF determined in Exhibit ISS-3.

Calendar Year Ending	Estimated Annual Revenue Requirement	Percentage Increase Wholesale	Percentage Increase Retail	Estimated Increase in Average Residential Monthly Bill
2024	\$4,847,602	0.43%	0.31%	\$0.31
2025	\$21,626,957	1.90%	1.37%	\$1.36
2026	\$31,725,881	2.79%	2.01%	\$2.00
2027	\$5,194,265	0.46%	0.33%	\$0.32

### VII. MONTHLY REPORTING FORMATS

# 15 Q. Will any revisions to the monthly environmental surcharge reporting forms be 16 necessary?

<sup>&</sup>lt;sup>20</sup> EKPC's rate schedules do not directly correspond to retail customer classifications. For illustrative purposes, I have approximated the impact on an average monthly residential bill reflecting a monthly usage of 1,125 kWh. This approximation reflects a best estimate of the impact and is not based on an analysis of residential billing information.

1 A. Yes. The proposed revisions to the monthly reporting formats are shown in Exhibit ISS-2.
2 EKPC believes that some revisions to the monthly environmental surcharge reporting
3 formats will be needed. EKPC is proposing the following revisions:

- ES Form 1.0 EKPC is proposing to update the BESF line item to reflect the BESF determined in Exhibit ISS-3.
- ES Form 1.1 EKPC is proposing to update the Rate of Return on Line 4 and the BESF amount on Line 17.
- ES Form 2.0 Under the Determination of Pollution Control Operating Expenses section, EKPC is proposing two revisions. First, to add the line item titled "Monthly Project 41 Related CFI" that will present the monthly costs associated with the CFI project as reported on ES Form 2.12. Second, to delete the line item titled "Monthly Project 12/17 Related Landfill Closure ARO" as this monthly amortization is completed.
- ES Form 2.1 EKPC is proposing to expand this format to three pages, given that the 2023 plan projects will result in the addition of 16 new projects.<sup>21</sup> At the bottom of the first page, "Total" has been replaced with "Subtotals, Page 1 of 3". The second page starts with a carry-over of the subtotals from page 1 of 3 and then lists Project Nos. 17 through 28. At the bottom of the second page, "Totals, All Pages" has been replaced with "Subtotals, Pages 1 & 2 of 3". A third page starts with the same title and column headings follow. The third page starts with a carry-over of

<sup>&</sup>lt;sup>21</sup> While 16 new projects are being added to this reporting format, there are only 14 additional compliance plan project reference numbers. As noted previously in my testimony, Project No. 34 combines under one reference number two projects associated with fly ash silo dust suppression systems at Spurlock Units 1, 2, and 4. Project No. 40 combines under one reference number the Spurlock Landfill, Area D, Phases 1 and 2.

the subtotals from pages 1 and 2 of 3 and then lists Project Nos. 29 through 40. At the bottom of the third page are the combined totals for all pages.

- the section of this format to report the amortization of the costs incurred in conjunction with the Spurlock and Cooper landfill closures, Amended Project No. 12 and Project No. 17. The amortization of costs this section tracked is completed and no longer needed for the monthly surcharge filing. Second, to add a section to this format to report the monthly and cumulative costs associated with Project No. 41, the CFI project.
- ES Form 2.5 EKPC is proposing to include two additional operating and maintenance expense accounts under Section IV. The first additional account is Maintenance for the CFI Closure, Project No. 41. After the impoundment closure is completed in 2027, EKPC will continue to incur expenses for cover, vegetation and miscellaneous maintenance, mowing, and cost for inspections. EKPC estimates that these expenses would be approximately \$65,000 per year. The second additional account is Maintenance for the Smith Special Waste Landfill, Project No. 15. In Case No. 2014-00252 EKPC sought 1) a CPCN for the Smith Special Waste Landfill project, 2) an amendment to its environmental compliance plan to include this project, and 3) recovery of the project costs through the surcharge mechanism. In its application, EKPC estimated that annual operation and maintenance expenses would be \$26,132, but noted that every fifth year the annual expense could increase to \$68,266. EKPC had proposed to include the

operation and maintenance expense for this project in ES Form 2.5.<sup>22</sup> The Commission granted the requested CPCN and amendment to EKPC's environmental compliance plan in its March 6, 2015 Order. However, EKPC failed to utilize the amended ES Form 2.5 to record and recover the operation and maintenance expense for the Smith Special Waste Landfill. While preparing the current application EKPC discovered this oversight and requests it be permitted to include this expense going forward, as shown in Exhibit ISS-2. EKPC is not seeking to recover previously incurred operation and maintenance expenses for the Smith Special Waste Landfill, but would begin current recovery of those expenses effective with the date this application is approved.

# Q. Did EKPC provide advanced notice of its intent to file an Application to amend its Environmental Compliance Plan and environmental surcharge?

Yes. Pursuant to KRS 278.183(2), EKPC has given at least thirty (30) days' advanced notice of its intent to file its Application to Amend its Environmental Compliance Plan and Environmental Surcharge. On May 19, 2023, EKPC provided such notice to the Commission, a copy of which is attached as Exhibit C to the Application submitted by EKPC in this matter. EKPC's also provided notice to its member distribution cooperatives on or about June 27, 2023, which notice is attached as Exhibit D to the Application submitted by EKPC in this matter.

### Q. Please summarize your testimony.

A.

<sup>22</sup> See Case No. 2014-00252, Application Exhibit 11, Direct Testimony of Isaac S. Scott, at page 5 and Exhibit ISS-2, page 2 of 2. In that application EKPC had proposed to report operation and maintenance expenses associated with the Smith Special Waste Landfill on ES Form 2.5 under Account No. 506 – Miscellaneous Steam Power Expenses. Upon further review in preparation for the current application, EKPC is now proposing that the appropriate reporting

A. Based on its understanding of KRS 278.183, EKPC believes the costs of the 2023 plan projects are eligible for, and should be recovered through, the environmental surcharge. EKPC is requesting that during construction it be allowed to earn a return on the appropriate balance of CWIP. EKPC further requests that the rate of return utilized to determine that return be the rate of return established for its other environmental compliance plan projects. EKPC has determined a BESF to be reflected in future monthly surcharge filings to recognize those 2023 plan projects that have some recovery of costs through existing base rates. EKPC has described the impact the 2023 plan projects would have on retail residential customers' bills. I recommend that the Commission approve EKPC's request to amend its Environmental Compliance Plan to include the 2023 plan projects and include the 2023 plan projects for recovery through the surcharge mechanism.

## Q. Does this conclude your testimony?

13 A. Yes.

### COMMONWEALTH OF KENTUCKY

# BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:			
KENTUCKY POWE APPROVAL TO AM COMPLIANCE PLA PURSUANT TO ITS SURCHARGE, AND CERTIFICATES OF	LICATION OF EAST R COOPERATIVE, INC. FOR END ITS ENVIRONMENTAL N AND RECOVER COSTS ENVIRONMENTAL FOR THE ISSUANCE OF PUBLIC CONVENIENCE ND OTHER RELIEF	)	CASE NO. 2023-00177
VE	CRIFICATION OF ISAAC S. SC	COTT	
STATE OF KENTUCKY COUNTY OF CLARK			
duly sworn, states that he has certain filing requirements in	Manager for East Kentucky Powers supervised the preparation of he the above-referenced case and the accurate to the best of his known inquiry.	nis Direction Direction of the movement of the	t Testimony and latters and things
The foregoing Verificathis 30thday of June, 2023, by	ation was signed, acknowledged Isaac S. Scott	and swo	orn to before me

GWYN M. WILLOUGHBY
Notary Public
Commonwealth of Kentucky
Commission Number KYNP38003
My Commission Expires Nov 30, 2025

Notary Public

# EXHIBIT ISS-1

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Project Reference	Pollutant or Waste/By-Product To be Controlled	Control Facility	Generating Station	Environmental Regulation	Environmental Permit	Actual or Scheduled Completion	Actual (A) or Estimated (E) Project Cost
1.	Fly Ash/Particulate NOx & SO2	Boiler SNCR Baghouse Flash Dry Absorber	Gilbert	401 KAR Chap 45 CAA Sec.404 40 CFR Part 72 401 KAR 50:035 CAA Sec.407 40 CFR Part 76	081-0005 V-97-050 (Rev. 1)	2005	\$69.6 M (A)
2023 Amendment	Mercury, Particulate Matter (PM) & HAPs	PJTT Baghouse	Gilbert	40 CFR Part 63	V-15-063 R1	April 2020	\$5.5 M (A)
2.	Particulate	Precipitator	Spurlock 1	401 KAR 61:015	V-95-050 (Rev. 1)	2003	\$24.3 (A)
3.	NOx	SCR	Spurlock 1	CAA Sec. 407 40 CFR Part 76	V-97-050	2003	\$84.4 M (A)
2023 Amendment	Coal Combustion Residuals (CCR)	SCR	Spurlock 1	42 CFR 257 401 KAR Chap. 46	SW08100005	May 2020	\$0.2 M (A)
4.	NOx	SCR	Spurlock 2	CAA Sec. 407 40 CFR Part 76	V-97-050	2002 Fall 2007 & Spring 2008	\$47.2 (A)
2023 Amendment	CCR	SCR	Spurlock 2	42 CFR 257 401 KAR Chap. 46	SW08100005	Dec. 2017	\$0.2 M (A)
5.	2015-00302 a Commission au	authorized the creation thousand the recovery	n of regulatory as  of these regulate	ch has been retired. The sets for the undepreciate ory assets through base rat 10 are no longer include	d balance of the Dale ates in Case No. 202	Station assets. 1-00103. Conse	Further, the equently, costs
6.	NOx	NOx Reduction Equipment	Spurlock 1	40 CFR Part 76.7 CAN 04-34-KSF	V-06-007	Spring 2009	\$3.09 M (A)
7.	SO2	Scrubber	Spurlock 2	CAN 04-34-KSF CAA Sec 405	V-97-050 Rev. 1	Oct. 2008	\$194.1 M (A)
2010 Amendment		Switchyard Improvements				In Svce	\$8.396 M (A)
2010 Amendment		Isolation Valve	Spurlock 2 Scrubber	40 CFR Part 76.7 CAN 04-34-KSF CAA Sec 405 CAA Sec 404	V-06-007, Rev 2	Fall 2010	\$787,793 (A)
8.	SO2	Scrubber	Spurlock 1	CAN 04-34-KSF CAA Sec 404	V-97-050 Rev. 1	Spring 2009	\$145.8 M (A)
2010 Amendment		Switchyard Improvements				In Svce	\$1.26 M (A)
2010 Amendment		Isolation Valve	Spurlock 1 Scrubber	40 CFR Part 76.7 CAN 04-34-KSF CAA Sec 405 CAA Sec 404	V-06-007, Rev 2	Spring 2011	\$677,992 (A)

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Project Reference	Pollutant or Waste/By-Product To be Controlled	Control Facility	Generating Station	Environmental Regulation	Environmental Permit	Actual or Scheduled Completion	Actual (A) or Estimated (E) Project Cost
9.	Fly Ash/Particulate NOx & SO2	Boiler SNCR Baghouse Flash Dry Absorber	Spurlock 4	401 KAR Chap 45 CAA Sec.404 40 CFR Part 72 401 KAR 50:035 CAA Sec.407 40 CFR Part 76	V-06-007	April 2009	\$84.8 M (A)
2010 Amendment		Ash Silos	Spurlock 4	401 KAR 63:010	V-06-007	Summer 2010	\$11.7 M (A)
2023 Amendment	Mercury, PM, HAPs	PJTT Baghouse	Spurlock 4	40 CFR Part 63	V-15-063 R1	Nov. 2020	\$4.8 M (A)
10.	PM & Mercury CEMS	Stack Emissions Monitoring	Spurlock Cooper	40 CFR Part 60 App. B, PS 11, & App. F Proced. 2. CD para 97-102. 40 CFR 75	CAN 04-34-KSF	Spring 2010	\$2.9 M (A)
11	NOx and SO2, PM	Air Quality Control System	Cooper 2	Consent Decree CAN 04-34-KSF KY BART SIP	V-05-082 R1	Summer 2012	\$222 M (A)
2023 Amendment	PM, HAPs, SOx	PJTT Baghouse	Cooper 2	40 CFR 50 40 CFR 63	V-18-027	June 2018	\$0.4 M (A)
12	Coal Combustion by-products (CCB)	Landfill Area C Expansion and Sediment Pond Construction	Spurlock 1, 2, 4, Gilbert; Spur 1, 2 Scrubbers	Clean Water Act (CWA) Section 404	KPDES No. KY0022250	Fall 2010	\$6.5 M (E)
2018 Amendment	CCR and Special Waste	Area C - Phases Two through Four	Spurlock 1, 2, 4, Gilbert	40 CFR 257 401 KAR Chap 45 401 KAR Chap 46 CWA Section 404	SW08100005	In Svce Fall 2018	\$8.6 M (A) \$10.7 M (E)
2023 Amendment	CCR	Area C, Phase Five	Spurlock	40 CFR 257 401 KAR Chap. 46	SW08100005	Jan. 2022	\$5.1 M (A)
13	SOx, H2SO4, Mercury	Replacement of Retired Ductwork	Spurlock 2	CFR Title 40, Part 51 CFR Title 40, Part 52 (New Source Review)	V-06-007	Spring 2010	\$2.8 M (A)
14	NOx and SO2, PM	Ductwork to Connect to Existing Air Quality Control System	Cooper 1	Mercury Air Toxics Rule, 40 CFR Parts 60 & 63 EPA BART & KY BART SIP; 40 CFR Parts 51 & 52	V-05-082R1	Summer 2016	\$15 M (E)

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Project Reference	Pollutant or Waste/By-Product To be Controlled	Control Facility	Generating Station	Environmental Regulation	Environmental Permit	Actual or Scheduled Completion	Actual (A) or Estimated (E) Project Cost
15	ССВ	Ash Special Waste Landfill Construction	Smith	Regulations proposed at 75 Fed. Reg. 35128 (June 21, 2010) that are anticipated to be finalized in 40 CFR Parts 257, 261, 264, 265, 268, 271, and 302; 401 KAR Sec. 45; 401 KAR 5:055; 401 KAR 63:010	USACE Individual 404 Permit # LRL- 2012-455-mdh; KY Division of Water (KDOW) KPDES Permit # KY0055972; KDOW 401 Water Quality Certification # 2012-049-7R; KY Division of Waste Permit # 025-00022	Nov. 2017	\$27 M (E)
2023 Amendment	CCR	Groundwater Monitoring Well	Smith	40 CFR 257 401 KAR Chap. 46	SW02500022	June 2017	\$0.3 M (A)
16	Non-hazardous Waste and Steam Effluent Water Quality Standards	CCR Rule units and Industrial Water Discharges	Spurlock	40 CFR 257; 40 CFR 261; 40 CFR 423; 401 KAR Sec. 46; KRS Chap. 224	Permit Revision forthcoming for KPDES Permit No. KY0022250; KDWM Waste Permit #SW08100005; #SW08100019	Nov. 2024	\$262.4 M (E)
2023 Amendment	Effluent Limitation Guidelines (ELG)	Waste Water Treatment	Spurlock	40 CFR Part 423	KY0022250	June 2023	\$1.3 M (E)
17	Special Waste	Waste Landfill	Cooper	401 KAR Chap 45 KRS Chap 224	SW10000015	In Svce	\$6.2 M (A)
18	Special Waste	Landfill - Sediment Pond	Cooper	401 KAR Chap 45 KRS Chap 224	SW10000015	In Svce	\$2.2 M (A)
19	Special Waste	KY Waste Facility	Cooper	401 KAR Chap 45 KRS Chap 224 401 KAR 63:010	SW10000015 V-12-019R1	In Svce	\$0.3 M (A)
20	Special Waste	KY Waste Facility	Cooper	401 KAR Chap 45 KRS Chap 224	SW10000015	In Svce	\$1.2 M (A)
21	CCR and Stormwater	Station Drainage Improvement Facilities	Spurlock	CWA Section 402 KRS Chap 224 40 CFR 257 401 KAR 63:010	V-15-063 KY0022250	In Svce	\$13.1 M (A)
22	Mercury	Hg Removal Equipment	Spurlock	40 CFR 60 40 CFR 63 401 KAR 63:020	Title V in renewal to incorporate 40 CFR 63	In Svce	\$2.8 M (A)

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Project Reference	Pollutant or Waste/By-Product To be Controlled	Control Facility	Generating Station	Environmental Regulation	Environmental Permit	Actual or Scheduled Completion	Actual (A) or Estimated (E) Project Cost
23	NH3	Anhydrous Ammonia Containment	Spurlock	40 CFR 112 CAA Sec 112(r)	Spurlock Spill Prevention Control & Counter- measure plan; Risk Management plan	In Svce	\$1.1 M (A)
24	CCR and PM	Spurlock Facilities	Spurlock	40 CFR 257 401 KAR Chap 46 401 KAR 59:010	V-15-063	Fall 2018	\$2.7 M (E)
25	SO3, NH3	Dry Sorbent Injection System	Spurlock	40 CFR 63	V-15-063	In Svce	\$3.9 M (A)
26	Special Waste	KY Waste Facility	Spurlock	401 KAR Chap 45 CWA Section 404	SW08100005	Feb. 2021	\$11.2 M (E)
27	KY Water Quality Standards (WQS)	Waste Water Treatment	Cooper	40 CFR Part 423	KY0003611	Dec. 2019	\$0.02 M (A)
28	CCR	Groundwater Monitoring Well	Spurlock	40 CFR 257 401 KAR Chap. 46	SW08100005	April 2017	\$0.2 M (A)
29	KY WQS	Waste Water Treatment	Spurlock	40 CFR 50 40 CFR Part 423	V-15-063R1 KY0022250	Sept. 2022	\$2.0 M (A)
30	CCR	Landfill	Spurlock	40 CFR 257 401 KAR Chap. 46	SW08100005	Nov. 2020	\$0.3 M (A)
31	PM, CCR	Fugitive Dust Control	Spurlock	40 CFR 50 40 CFR 257 401 KAR Chap. 46	V-15-063 R1	March 2020	\$2.6 M (A)
32	PM, CCR	Bin Vent Filters Fugitive Dust Control	Spurlock	40 CFR 50 40 CFR 257 401 KAR Chap. 46	V-15-063 R1 SW08100005	May 2020	\$1.0 M (A)
33	ELG	Waste Water Treatment	Spurlock	40 CFR Part 423	KY0022250	Dec. 2023	\$0.3 M (E)
34	PM, CCR	Fugitive Dust Control	Spurlock 1, 2 & 4	40 CFR 50 40 CFR 257 401 KAR Chap. 46	V-15-063 R1 SW08100005	Dec. 2018	\$0.2 M (A)
35	Mercury, PM, HAPs	WFGD, WESP	Spurlock 2	40 CFR 50 40 CFR Part 63	V-15-063 R1	Dec. 2017	\$0.4 M (A)

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Project Reference	Pollutant or Waste/By-Product To be Controlled	Control Facility	Generating Station	Environmental Regulation	Environmental Permit	Actual or Scheduled Completion	Actual (A) or Estimated (E) Project Cost
36	CCR, KY WQS	Waste Water Treatment	Spurlock	40 CFR 257 401 KAR Chap. 46 40 CFR Part 423	SW08100005 KY0022250	Aug. 2023	\$0.7 M (E)
37	PM, CCR	Fugitive Dust Control	Spurlock	40 CFR 50 40 CFR 257 401 KAR Chap. 46	V-15-063 R1 SW08100005	March 2023	\$0.3 M (E)
38	CCR	Fugitive Dust Control	Spurlock	41 CFR 257 401 KAR Chap. 46	SW08100005	Nov. 2020	\$2.1 M (A)
39	CCR, ELG	Landfill, Sedimentation Basin and Water Treatment	Spurlock	401 KAR Chap. 46 CWA Sec. 404 40 CFR 257 40 CFR 423	SW08100005 KY0022250	Nov. 2022	\$11.0 M (E)
40	CCR, ELG	Landfill, Sedimentation Basin and Water Treatment Area D, Phase One	Spurlock	401 KAR Chap. 46 CWA Sec. 404 40 CFR 257 40 CFR 423	SW08100005 KY0022250	Sept. 2023	\$5.0 M (E)
	CCR	Landfill Area D, Phase Two	Spurlock	401 KAR Chap. 46 CWA Sec 404 40 CFR 257	SW08100005	2024	\$15.7 M (E)
41	CCB, KY WQS	Special Waste / Surface & Stormwater Control	Cooper	CWA Sec 404 401 KAR Chap. 45 40 CFR 122 401 KAR 5:065	KY0003611	2023-2027	\$47.2 M (E)

# EXHIBIT ISS-4

P.S.C. No. 35, First Second Revised Sheet No. 20 Canceling P.S.C. No. 35, Original First Revised Sheet No. 20

### Rate ES - Environmental Surcharge

### **Applicability**

In all territories of owner-members of EKPC.

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### **Availability**

This rate schedule shall apply to EKPC Rates B, C, E, and G and all special contracts with rates subject to adjustment upon the approval of the Commission.

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### Rate

The Environmental Surcharge shall provide for monthly adjustments based on a percent of revenues equal to the difference between the environmental compliance costs in the base period and in the current period based on the following formula:

$$CESF = E(m) / R(m)$$

$$MESF = CESF - BESF$$

MESF = Monthly Environmental Surcharge Factor

CESF = Current Environmental Surcharge Factor

BESF = Base Environmental Surcharge Factor of 0% 0.34%

where E(m) is the total of each approved environmental compliance plan revenue requirement of environmental costs for the current expense month and R(m) is the revenue for the current expense month as expressed below.

### **Definitions**

1. E(m) = [(RB/12)(RORB) + OE – BAS + (Over)Under Recovery

where:

- a. RB is the Environmental Compliance Rate Base, defined as electric plant in service for applicable environmental projects adjusted for accumulated depreciation, CWIP, cash working capital, spare parts and limestone inventory, emission allowance inventory;
- b. RORB is the Rate of Return on the Environmental Compliance Rate Base, designated as the average cost of debt for environmental compliance plan projects approved by the Commission plus application of a times-interest-earned ratio of 1.475;

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DATE OF ISSUE: April 1, 2021

**DATE EFFECTIVE:** Service rendered on and after October 1, 2021

ISSUED BY:

Anthony S. Campbell,

President and Chief Executive Officer

Issued by authority of an Order of the Public Service Commission of Kentucky in Case No. 2021-00103 2023-00177 dated September 30, 2021.

MESF = CESF - BESF

P.S.C. No. 35, Second Revised Sheet No. 20 Canceling P.S.C. No. 35, First Revised Sheet No. 20

### Rate ES - Environmental Surcharge

### **Applicability**

In all territories of owner-members of EKPC.

### **Availability**

This rate schedule shall apply to EKPC Rates B, C, E, and G and all special contracts with rates subject to adjustment upon the approval of the Commission.

### Rate

The Environmental Surcharge shall provide for monthly adjustments based on a percent of revenues equal to the difference between the environmental compliance costs in the base period and in the current period based on the following formula:

$$CESF = E(m) / R(m)$$

MESF = Monthly Environmental Surcharge Factor

CESF = Current Environmental Surcharge Factor

BESF = Base Environmental Surcharge Factor of 0.34%

where E(m) is the total of each approved environmental compliance plan revenue requirement of environmental costs for the current expense month and R(m) is the revenue for the current expense month as expressed below.

### **Definitions**

1. E(m) = [(RB/12)(RORB) + OE – BAS + (Over)Under Recovery

where:

- RB is the Environmental Compliance Rate Base, defined as electric plant in service for applicable environmental projects adjusted for accumulated depreciation, CWIP, cash working capital, spare parts and limestone inventory, emission allowance inventory;
- b. RORB is the Rate of Return on the Environmental Compliance Rate Base, designated as the average cost of debt for environmental compliance plan projects approved by the Commission plus application of a times-interest-earned ratio of 1.475;

**DATE OF ISSUE:** 

**DATE EFFECTIVE:** Service rendered on and after

ISSUED BY: \_\_\_

Anthony S. Campbell,

President and Chief Executive Officer

Issued by authority of an Order of the Public Service Commission of Kentucky in Case No. 2023-00177 dated .

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# EXHIBIT ISS-6

## FROM THE MINUTE BOOK OF PROCEEDINGS OF THE BOARD OF DIRECTORS OF EAST KENTUCKY POWER COOPERATIVE, INC.

At a regular meeting of the Board of Directors of East Kentucky Power Cooperative, Inc. held at the Headquarters Building, 4775 Lexington Road, located in Winchester, Kentucky, on Tuesday, April 11, 2023 at 9:30 a.m., EDT, the following business transacted:

Approval to Amend the Environmental Surcharge Compliance Plan and Seek to Recover Costs Associated with the Specifically Identified Projects

After review of the applicable information, Strategic Issues Chairman Boris Haynes made a motion for approval to amend the Environmental Surcharge Compliance Plan and seek to recover costs associated with the specifically identified projects, seconded by Landis Cornett, and passed by the full Board to approve the following:

- CPCN Project Spurlock Landfill Area D Phase 2 Construction (\$15,730,000) new project
- CPCN Project CFI Privileged & Confidential (\$47,200,000) new project
- Project #0S517 Spurlock Air Heater Wash Water Pumping System 2021-2022 (\$2,002,438) still under construction
- Project #0S543 Spurlock Lagoon Re-circulation Pumps (\$1,285,901) still under construction
- Project #0S547 Spurlock Site Wide Service Water Project, Phase 1 (\$342,448) still under construction
- Project #0S550 Spurlock Waste Water Treatment and Ash System Platforms (\$700,000) still under construction
- Project #0S554 Spurlock Fly Ash Silo Foggers (\$269,289) still under construction
- Project #0S482 Spurlock Landfill, Area D, Phase 1 (\$4,979,252) still under construction
- Project #0B424 Cooper Inlet Hopper Discharge Modification with New System (\$359,709) complete
- Project #0B428 Cooper Treatment Plant pH Adjustment (\$23,276) complete
- Project #0K046 Smith CCR Groundwater Well Purchase and Installation (\$325,446) complete
- Project #0S442 Spurlock CCR Groundwater Well Purchase and Installation (\$249,045) complete
- Project #0S521 Spurlock Ash Haul Bridge Expansion Joint Plate Protectors (\$342,996) complete
- Project #0S488 Spurlock Backup Limestone Conveyor and TDF/Alternate Fuel Feeder (\$2,646,723) complete
- Project #0S512 Spurlock Fly Ash Silo Exhausters (\$953,827) complete
- Project #0S487 Spurlock Landfill Area C Phase 5 (\$5,083,982) complete
- Project #0S466 Spurlock Units 1 and 2 Fly Ash Silo Dust Suppression System (\$127,547) complete
- Project #0S465 Spurlock Unit 4 Fly Ash Silo Dust Suppression System (\$99,165) complete
- Project #0S460 Spurlock Unit 2 Air Heater Deposition Measurement and Control System (\$397,833) complete
- Project #0S516 Spurlock Unit 1 Sonic Horns (\$162,151) complete
- Project #0S469 Spurlock Unit 2 Sonic Horns (\$224,529) complete
- Project #0S470 Spurlock Unit 3 Baghouse (Liner) (\$5,465,071) complete
- Project #0S471 Spurlock Unit 4 Baghouse (Liner) (\$4,827,367) complete
- Project #0S511 Spurlock Landfill Haul Road Paving Phase 1 (\$2,097,196) complete
- Project #0S474 Spurlock Landfill, Area D, Ponds & Stream Mitigation (\$10,889,612) complete

The foregoing is a true and exact copy of a resolution passed at a meeting called pursuant to proper notice at which a quorum was present and which now appears in the Minute Book of Proceedings

of the Board of Directors of the Cooperative, and said resolution has not been rescinded or modified.

Witness my hand and seal this 11th day of June, 2023.

Randy Sexton, Secretary

Corporate Seal