## COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

ELECTRONIC APPLICATION OF TAYLOR COUNTY RURAL ELECTRIC COOPERATIVE CORPORATION FOR A GENERAL ADJUSTMENT OF RATES	) ) )	CASE NO. 2023-00147

In the Matter of:

DIRECT TESTIMONY
AND EXHIBITS OF
JOHN DEFEVER, CPA

ON BEHALF OF THE
OFFICE OF THE ATTORNEY GENERAL OF
THE COMMONWEALTH OF KENTUCKY

LARKIN & ASSOCIATES, PLLC LIVONIA, MICHIGAN

AUGUST 18, 2023

## **Table of Contents**

١.	ll.	NTRODUCTION	1
		DPERATING REVENUES AND EXPENSES	
	Α.	Other Electric Revenues	3
	В.	Right of Way ("ROW") Expense	5
	C.	Employee Awards	8
	D.	Director Expenses	9
	E.	Health Care Cost	10
	F.	Depreciation Expense	11
	G.	Legal Expense	12
	Н.	Non-Recurring Cost	13
	I.	Meter Testing	14
	J.	401(k) Expense	15
	K.	Rate Case Expense	17

## I. INTRODUCTION

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- 3 Q. What is your name, occupation, and business address?
- 4 A. My name is John Defever. I am a Certified Public Accountant, licensed in the
- 5 State of Michigan. I am a senior regulatory consultant in the firm of Larkin &
- 6 Associates, PLLC, with offices at 15728 Farmington Road, Livonia, Michigan.

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- 8 Q. Please describe the firm Larkin & Associates, PLLC.
- 9 A. Larkin & Associates, PLLC is a Certified Public Accounting and Regulatory
- 10 Consulting Firm. The firm performs independent regulatory consulting primarily
- for public service/commission staffs, and consumer interest groups (attorneys
- general, public counsels, public advocates, consumer counsels, etc.). Larkin &
- Associates, PLLC, has extensive experience in the utility regulatory field as
- expert witnesses in over 600 regulatory proceedings including numerous
- electric, gas, telephone, and water and sewer utilities.

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- 17 Q. Have you prepared an exhibit describing your qualifications and
- 18 **experience?**
- 19 A. Yes. I have attached Appendix I, which summarizes my experience and
- 20 qualifications.

21

- Q. On whose behalf are you appearing?
- 23 **A.** Larkin & Associates, PLLC was retained by the Office of the Attorney General
- 24 ("Attorney General") of the Commonwealth of Kentucky. Accordingly, I am
- appearing on behalf of the Attorney General.

## Q. What is the purpose of your testimony?

A. The purpose of my testimony is to review and make recommendations on specific issues that affect Taylor County Rural Electric Cooperative Corporation's ("Taylor County RECC" or "Company") requested increase in rates.

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## Q. Please summarize your testimony.

A. Based on my recommended adjustments, the Commission should authorize an increase of no more than \$3.108 million.<sup>1</sup> Below is a table summarizing my adjustments.

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Amount of Increase Requested by TC RECC

\$ 6.377

Adj	ustment	
Amount		Schedule
\$	(0.110)	1.16
\$	(2.317)	1.05
\$	(0.011)	1.17
\$	(0.120)	1.09
\$	(0.230)	1.12
\$	(0.135)	1.04
\$	(0.090)	1.18
\$	(0.022)	1.19
\$	(0.025)	1.20
\$	(0.184)	1.11
\$	(0.027)	1.13
\$	(3.270)	
\$	3.108	
	* * * * * * * * * * * * * * * * * * * *	\$ (0.110) \$ (2.317) \$ (0.011) \$ (0.120) \$ (0.230) \$ (0.135) \$ (0.090) \$ (0.022) \$ (0.025) \$ (0.184) \$ (0.027) \$ (3.270)

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It should be noted that silence on any issues should not be interpreted as acceptance of the Company's proposals.

<sup>&</sup>lt;sup>1</sup> My calculations are based on a TIER of 1.91. Although the Company's schedules have a column reflecting a TIER of 2.00, the Company's actual request was based on an OTIER of 1.85. My use of a TIER of 1.91 as an equivalent for the Company's OTIER of 1.85 is based on Taylor County RECC's response to the Attorney General's First Request for Information ("Attorney General's First Request"), Item 17(c).

## **II. OPERATING REVENUES AND EXPENSES**

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#### A. **Other Electric Revenues** 3

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### What amount has the Company included in the adjusted test year for Q.

#### Other Electric Revenues? 6

The Company has included \$615,847 in its revenue requirement.<sup>2</sup> 7 A.

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#### How does this compare to historic amounts? Q.

As can be seen from the chart below, Other Electric Revenues in 2020 and 10

2021 were much lower than the 2018, 2019, and the 2022 amounts.<sup>3</sup> 11

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### **OTHER ELECTRIC REVENUES**

DESCRIPTION	2018	2019	2020	2021*	2022
DOU CO TEL-ANNUAL POLE RENT		0.00	22,344.25	23,319.50	24,296.75
SOUTH CENTRAL ANNUAL POLE RENTAL		0.00	7,938.98	7,938.98	7,938.98
KIH JOINT USE		0.00	9,783.84	6,567.44	3,306.16
TARTER GATE ANNUAL POLE RENT	606.82	352.50	352.50	-271.46	352.50
POLE ATTACHMENT PENALTY	259.14	248.09	250.98	288.10	422.51
WINDSTREAM JOINT USE USE	267,065.75	265,363.99	239,643.24	239,878.24	242,674.74
BLUEGRASS NETWORK ANNUAL POLE RE	NT	254.32	254.32	583.44	583.44
POLE RENT - CUMBERLAND CELL	8,046.60	8,046.60	8,046.60	8,046.60	8,046.60
POLE RENT - NEW WAVE	4,457.88	4,457.88	4,457.88	4,457.88	4,457.88
POLE RENT - COMCAST	10,577.58	10,627.68	10,627.68	10,852.23	10,928.97
POLE RENT - ACCESS	2,795.28	2,795.28	2,795.28	2,795.28	2,795.28
POLE RENT- MEDICACOM	1,173.00	1,173.00	684.25		
PENALTIES - BILLING	441,401.10	443,095.63	127,847.03	293,425.84	361,768.86
TAXES - SALES TAX	600.00	600.00	600.00	600.00	550.00
RECONNECT & COLLECTION FEE	22,485.50	20,305.00	2,880.00	14,535.00	53,731.00
RETURN CHECK CHARGE	7,706.13	6,375.00	2,375.00	2,600.00	3,629.48
METER TEST FEE	270.00	190.00	35.00	40.00	80.00
SERVICE CHARGE	225.00	240.00	35.00	190.00	635.00
TOTAL OTHER ELECTRIC REVENUE	767,669.78	764,124.97	440,951.83	615,847.07	726,198.15

\*NO ADJUSTMENTS WERE MADE TO OTHER ELECTRIC REVENUE IN THE TEST YEAR.

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 $<sup>^{\</sup>rm 2}$  Taylor County RECC's response to the Attorney General's First Request, Item 97.  $^{\rm 3}$  *Id*.

# Q. Did the Company explain why the 2020 and 2021 amounts were lower than the other years?

A. Yes, the Company's response to the Attorney General's Second Request for Information ("Attorney General's Second Request"), Item 37 indicated that pursuant to Case No. 2020-00085 the utilities were ordered to waive late payment charges and could not perform disconnections.<sup>4</sup>

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# Q. Did the Company make any proforma adjustments to Other Electric Revenues in the adjusted test year?

A. According to Taylor County RECC's response to the Attorney General's First Request, Item 97, no proforma adjustments were made.

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## 13 **Q.** Why not?

14 A. The Company stated:

In 2021, the Commission lifted the order to waive all late payment charges and to cease disconnections for non-payment. Taylor County RECC also expects penalties and reconnection/collection fees to level off once members adjust to the enforced policies of past due bills.<sup>5</sup>

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## Q. Is the Company's request appropriate?

A. No. The Company's request is based on a year which reflects decreased revenues impacted by the pandemic. As shown in the chart above, 2021 Other Electric Revenues decreased during the pandemic, but rebounded in 2022.

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## Q. What would be a more appropriate method of estimating this expense?

<sup>&</sup>lt;sup>4</sup> Case No. 2020-00085, *Electronic Emergency Docket Related to the Novel Coronavirus Covid-19* (Ky. PSC Mar. 16, 2020).

<sup>&</sup>lt;sup>5</sup> Taylor County RECC's response to the Attorney General's Second Request, Item 37(f).

1	A.	As the 2022 Other Electric Revenues have recovered to pre-pandemic levels
2		and are the most known and measurable, a forecast based on 2022 Other
3		Electric Revenues would be more appropriate.
4		
5	Q.	What is your recommended adjustment?
6	A.	The recommended adjustment is to use the 2022 Other Electric Revenues for
7		the adjusted test year, resulting in an increase of \$110,000 as shown on Excel
8		Spreadsheet, Exhibit JD-1, Schedule 1.16 (\$726,198 - \$615,847).
9		
10	В.	Right of Way ("ROW") Expense
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12	Q.	Please describe the Company's request.
13	A.	The Company has requested a proforma increase of \$3,279,658 for ROW
14		expense. <sup>6</sup>
15		
16	Q.	Are there any concerns with the Company's request?
17	A.	Yes. The concern is whether the Company would expend the requested ROW
18		funds if approved by the Commission.
19		
20	Q.	Why is it questionable whether the Company would spend the requested
21		amount?
22	A.	Although the Company's spending for this expense was above the budgeted
23		amounts in the last 2 years, it was underbudget in 7 of the last 11 years.7

<sup>&</sup>lt;sup>6</sup> Direct Testimony of John Wolfram ("Wolfram Testimony"), Exhibit JW-2, Schedule 1.05. <sup>7</sup> Taylor County RECC's response to the Attorney General's First Request, Item 126 and Corrected Response, Item 126.

Importantly, the Company admits that spending for this expense has been reduced intentionally in prior years.<sup>8</sup> The Company acknowledges that prior to the test year, the Company was not completing its circuit trimming plan.<sup>9</sup> Instead, ROW was "only trimmed on an as-needed basis." As ROW spending has been reduced in multiple prior years the Company may make similar cuts in future years.

The size of the ROW expense increase must also be noted. The Company's request of \$4,330,556<sup>11</sup> per year is significantly more than the Company has spent in any prior year on this expense. The chart below illustrates this extreme increase.<sup>12</sup>

ROW EXPENS	
2012	\$649,411
2013	\$631,755
2014	\$723,393
2015	\$629,948
2016	\$743,578
2017	\$751,166
2018	\$821,423
2019	\$844,426
2020	\$852,331
2021	\$1,196,793
2022	\$1,426,755
2023 ytd	\$2,301,511
Adj Test Year	\$4,330,556

<sup>&</sup>lt;sup>8</sup> Direct Testimony of Jeffrey R. Williams Testimony ("Williams Testimony"), at 5.

<sup>&</sup>lt;sup>9</sup> *Id*. at 8.

<sup>10</sup> Id. at 9.

<sup>&</sup>lt;sup>11</sup>Wolfram Testimony, Exhibit JW-2, Schedule 1.05.

<sup>&</sup>lt;sup>12</sup> Taylor County RECC's response to the Attorney General's First Request, Item 126; Taylor County RECC's response to the Attorney General's Second Request, Item 51.

As shown, prior spending has never even approached the requested amount. As the Company has reduced this expense when annual ROW budgets were under \$1,000,000, it cannot be assumed that spending will be at the budgeted level when the budget is over \$4 million.

It should also be noted that if the Commission approves this request, the Company will continue to receive the full \$4.3 million every year until rates are reset, regardless of whether or not the funds were used for ROW. Even if the funds were used for ROW in the first year, it should not be assumed that they would not be reduced after that.

A.

## Q. What is your recommended adjustment?

Due to the Company's record of ROW spending, it would be inappropriate to allow this entire large increase. I recommend basing the adjusted test year ROW expense on a three-year average of spending (2021-2023). This results in a reduction of \$2,317,454 to the Company's proforma cost of \$4,330,556. as shown on Excel Spreadsheet, Exhibit JD-1, Schedule 1.05. I also recommend that the Company record as a regulatory liability, the annual amounts spent below the Commission authorized amount to either return to customers in the next rate case or to offset any overspending in the interim period until the next rate case.

<sup>&</sup>lt;sup>13</sup> I estimated the full year of 2023 based on the year-to-date information provided in Taylor County RECC's response to the Attorney General's Second Request, Item 51.

1		I also recommend that the Company work with other electric utilities to develop
2		regional bids for ROW management contracts as the Commission suggested
3		in its Order in South Kentucky Rural Electric Cooperative Corporation's ("South
4		Kentucky RECC") recent rate case. 14
5		
6	C.	Employee Awards
7		
8	Q.	Has the Company requested recovery of costs related to employee
9		awards?
10	A.	Yes, the Company has requested \$10,915 for employee awards in the adjusted
11		test year. <sup>15</sup>
12		
13	Q.	Please describe these awards.
14	A.	The Company's request includes costs for a Christmas party, picnics,
15		Christmas gifts, service awards, and retirement gifts. <sup>16</sup>
16		
17	Q.	Should these costs be recovered from ratepayers?
18	A.	No. These costs provide little or no benefit to ratepayers. As such, the costs
19		should be the responsibility of the Company.
20		
21	Q.	What is your recommended adjustment?

14Case No. 2021-00407, *Electronic Application of South Kentucky Rural Electric Cooperative Corporation for a General Adjustment of Rates, Approval of Depreciation Study, and Other General Relief* (Ky. PSC. June 30, 2022), Order at 30.

15 Taylor County RECC's response to the Attorney General's Second Request, Item 32.

16 Taylor County RECC's response to the Attorney General's First Request, Item 62.

1	A.	I recommend the removal of all awards costs, a reduction of \$10,915 as shown
2		on Excel Spreadsheet, Exhibit JD-1, Schedule 1.17.

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#### 4 D. **Director Expenses**

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#### Q. Please describe the Company's request. 6

7 Α. The Company has included \$122,483 in the adjusted test year which includes expenses for meeting costs for the Directors, per diems, and retainer fees. 17 8

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#### Is this treatment consistent with the prior rate case? Q. 10

Α. No. The Company has included retainer fees which were not in the last rate 11 The Company states that the retainer fees replace director health 12 expense. 18 However, the director health expense was excluded in the prior 13 case. 19 In addition, the Company removed director per diem expenses in its 14 prior rate case, but has included those costs in this case.<sup>20</sup> 15

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#### Q. Do you agree with the inclusion of these costs? 17

No. The Company has not justified this increase to ratepayers. Α. 18

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#### 20 Q. What is your adjustment?

<sup>&</sup>lt;sup>17</sup> Wolfram Testimony, Exhibit JW-2, Schedule 1.09.

<sup>&</sup>lt;sup>18</sup>Taylor County RECC's response to Commission Staff's Second Request for Information ("Commission Staff's Second Request"), Item 17(b).

<sup>&</sup>lt;sup>19</sup> Case No. 2012-00023, Application of Taylor County Rural Electric Cooperative Corporation for an Adjustment of Rates (Ky. PSC Mar. 26, 2013)

<sup>&</sup>lt;sup>20</sup>Id.; Application, Exhibit 9; Wolfram Testimony, Exhibit JW-2, Schedule 1.09.

1 A. The recommended adjustment is to disallow the Directors' per diem and
2 retainer fees. The result is a reduction of \$120,400 as shown on Excel
3 Spreadsheet, Exhibit JD-1, Schedule 1.09.

## E. Health Care Cost

## 7 Q. What amount has the Company included for health insurance premiums?

A. The Company has included \$1,154,739 in the adjusted test year for health care premiums.<sup>21</sup> However, this amount is not consistent with the recent ruling in Case No. 2021-00407, which states:

Health Insurance Contributions. South Kentucky RECC provides 100 and 79 percent of single and family health insurance premiums, respectively. South Kentucky RECC provided the adjustment necessary to remove employer health insurance benefit contributions in excess of the Bureau of Labor Statistics' 2021 average for single and family coverage of 78 and 66 percent, respectively. The Commission finds that a revenue requirement reduction of \$307,481 is appropriate to limit employer insurance benefit contribution rates to a more reasonable level.<sup>22</sup>

## 21 Q. What is your adjustment?

A. The adjustment is to hold the Company to the standards set in Case No. 2021-00407, and to prevent the ratepayers from paying for excessive benefit amounts through the electric rates. The Company was asked to provide the adjustment necessary to reduce Taylor County RECC's employee insurance premiums to the Bureau of Labor Statistics' average in the Commission Staff's Second Request, Item 19. This results in a reduction of \$262,274 as shown on

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<sup>&</sup>lt;sup>21</sup> Wolfram Testimony, Exhibit JW-2, Schedule 1.12

<sup>&</sup>lt;sup>22</sup>Case No. 2021-00407, Electronic Application of South Kentucky Rural Electric Cooperative Corporation for a General Adjustment of Rates, Approval of Depreciation Study, and Other General Relief (Ky. PSC. June 30, 2022), Order at 9.

Excel Spreadsheet, Exhibit JD-1, Schedule 1.12. (Increasing the Company's proforma reduction of \$32,758 by \$229,516).

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## Q. Do you have any other concerns?

Yes. While reviewing the Company's filing, it should be noted that the summary tab in Taylor County RECC's revenue requirement schedules does not appear to be linked to the correct cell. 23 The Company's requested Total Health Care Costs proforma adjustment should be a reduction of \$17,143 (\$15,615 - \$32,758). For purposes of reconciling my adjustments with the Company's requested revenue requirement, I did not correct this formulaic error in its revenue requirement schedules, but recommend the correction be made.

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## F. Depreciation Expense

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## 15 Q. Have you made an adjustment to depreciation expense?

16 A. Yes. The Company's request includes an extension of depreciation expense 17 to December 2022 which results in an increase of \$461,018.<sup>24</sup> However, the 18 rate base is calculated as of December 2021.<sup>25</sup> This is a mismatch and is 19 inappropriate. For example, a corresponding adjustment would need to be 20 made to accumulated depreciation.

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## Q. What is your adjustment?

<sup>&</sup>lt;sup>23</sup> Wolfram Testimony, Exhibit JW-2, page 2, Ref Schedule # 1.12 Health Care Costs, Column Expense (3) to Schedule 1.12.

<sup>&</sup>lt;sup>24</sup> Wolfram Testimony, Exhibit JW-2, Schedule 1.04.

<sup>&</sup>lt;sup>25</sup> Application, Exhibit 15.

1	A.	The recommended adjustment is to calculate depreciation on the same date as
2		rate base, December 2021. The result is a decrease to Taylor County RECC's
3		proforma depreciation expense adjustment of \$134,735 (\$461,018 - \$326,283)
4		as shown on Excel Spreadsheet, Exhibit JD-1, Schedule 1.19. <sup>26</sup>

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#### G. **Legal Expense** 6

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## Q. What amount has the Company included in the adjusted test year for Legal Expense?

A. The Company has included \$65,026 in the adjusted test year (excluding the 10 legal expense included in rate case expense).<sup>27</sup> 11

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#### Q. How does this amount compare to other years? 13

Α. As can be seen, the adjusted test year legal expense is significantly higher than 14 3 of the past 5 years.<sup>28</sup> 15

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	2018	2019	2020	2021	2022
FROST BROWN TODD, LLC	41,789	21,283	10,165	56,198	9,201
SPRAGENS & HIGDON PSC	21,412	10,406	8,882	8,229	4,922
ROBERT M SPRAGENS, JR	600	600	600	600	500
HONAKER LAW OFFICE PLLC					10,724
DINSMORE AND SHOHL LLP					8,851
GOSS SAMFORD, PLLC					430
TOTAL LEGAL EXPENSE	63,800	32,289	19,647	65,026	34,627

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<sup>28</sup> *Id*.

 <sup>&</sup>lt;sup>26</sup> Taylor County RECC's response to the Commission Staff's Second Request, Item 13.
 <sup>27</sup> Taylor County RECCs response to the Attorney General's Second Request, Item 55.

1	Q.	Did the Company explain the reason for the increase in the test year?
2	A.	Yes, the Company's response to the Attorney General's Second Request, Item
3		55 stated:
4 5 6 7 8		Frost Brown Todd LLC was Taylor County RECC's labor attorney in 2021. Union negotiations started in November 2020 but were not resolved until June 2021, causing increased legal fees in 2021.
9	Q.	Is the Company's test year amount reasonable?
LO	A.	No. As can be seen, the costs for this expense have fluctuated annually and
l1		the test year amount is the highest of the last five years. For this cost, a five-
12		year average would be more appropriate as it would smooth out high and low
L3		years while being recent enough to be relevant.
L4		
L5	Q.	What do you recommend?
L6	A.	I recommend that a five-year average of \$43,078 be used. It should be noted
L7		that this amount is higher than the 2022 amount of \$34,627. This results in a
L8		reduction of \$21,948 to legal expense as shown on Excel Spreadsheet,
19		Exhibit JD-1, Schedule 1.19.
20		
21	Н.	Non-Recurring Cost
22		
23 24	Q.	Has the Company included any non-recurring costs in the adjusted test year?
25	A.	Yes. The Company included \$24,600 for preliminary work for a GPS System

<sup>29</sup> Taylor County RECC's response to the Attorney General's First Request, Item 93; Taylor County RECC's response to the Attorney General's Second Request, Item 54.

Project.<sup>29</sup>

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## 1 Q. Should this cost be removed from the adjusted test year?

2 A. Yes, as the cost is non-recurring it should be removed. This is a reduction of \$24,600 as shown on Excel Spreadsheet, Exhibit JD-1, Schedule 1.20.

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## I. Meter Testing

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# Q. What amount has the Company included in the adjusted test year formeter testing expense?

9 A. The Company has included \$116,833 based on testing an average of 3,847 meters annually.<sup>30</sup>

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## Q. Is this level of expense appropriate?

13 A. No. The Company stated that its Sample Meter Testing Program was approved 14 in 2021.<sup>31</sup> The Sample Meter Testing Program would test only 1,000 meters 15 annually at \$30,370 per year.<sup>32</sup> The Company estimated the potential savings 16 over eight years to be \$691,707, or \$86,483 annually.<sup>33</sup>

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# Q. Are any other costs related to the meter program included in the adjusted test year?

20 A. Yes. The Company has included \$3,150 for consulting fees to develop a plan 21 for the Sample Meter Program.<sup>34</sup> The Company stated that it spent \$1,588 in

<sup>&</sup>lt;sup>30</sup>Taylor County RECC's response to the Attorney General's Second Request, Item 64.

<sup>&</sup>lt;sup>31</sup>Taylor County RECC's response to the Commission Staff's First Request, Item 1; See Electronic Application of Taylor County Rural Electric Cooperative Corporation for Approval of Sample Meter Testing Program for Single-Phase Meters (Ky. PSC Sept. 22, 2021).

<sup>&</sup>lt;sup>32</sup> Taylor County RECC's response to the Attorney General's First Request, Item 130.

<sup>&</sup>lt;sup>33</sup> *Id*.

<sup>&</sup>lt;sup>34</sup> *Id*.

2022, but does not expect any further consulting costs in 2023, 2024, and 2025.<sup>35</sup>

## Q. What do you recommend?

A. I recommend that the annual sample meter testing expense of \$30,370 be reflected in the test year instead of the \$116,833. This is a known and measurable change that should be reflected in the revenue requirement. I also recommend removal of \$3,150 of consulting fees from the test year as the Company does not expect to incur any further related consulting fees. This results in a reduction of \$89,613 to the adjusted test year (\$86,483 + \$3,150), which is shown on Excel Spreadsheet, Exhibit JD-1, Schedule 1.18.

## J. 401(k) Expense

## 15 Q. Has the Company requested an increase to 401(k) expense?

A. Yes. The Company has changed its contribution from 10% of full compensation with employees contributing 3% of gross wages to 16% of employee base compensation with a requirement that employees contribute 3% of their base pay. The change was approved by the Board of Directors and the union. An amendment to the union contract was made to reflect these 401(k) modifications, and the changes were kept the same for non-union employees as well. The result of this change is in an increase of \$183,588.

<sup>&</sup>lt;sup>35</sup> *Id*.

<sup>&</sup>lt;sup>36</sup> Taylor County RECC's response to the Commission Staff's First Request, Item 32.

<sup>&</sup>lt;sup>37</sup> Williams Testimony at 6 – 7.

<sup>&</sup>lt;sup>38</sup> Wolfram Testimony, Exhibit JW-2, Schedule 1.11.

1	Q.	Did the Company	provide any	studies to	support this	increase?
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A. No. When asked to provide studies that the Company relied upon to justify the 16% employer contribution rate the Company replied that no such study exists.<sup>39</sup>

Q. Is an employer contribution of 16% comparable to other Kentuckyutilities?

A. Although the Company was asked for a detailed explanation whether a 16% employer contribution was comparable to other Kentucky utilities, the Company provided the following vague statement:

Many cooperatives offer multiple retirement plans. Taylor County RECC only has one retirement plan which is a defined contribution plan. Many cooperatives have a pension plan, particularly the R&S plan as provided by NRECA. Based upon Taylor Country RECC's understanding of the plans provided, 16% would be comparable.<sup>40</sup>

This response is insufficient. While it states that the Company has determined that 16% is appropriate, it does not provide the necessary information to determine whether the Company's decision is correct.

## Q. Did the Company provide any other reasons for the requested increase?

A. Yes, the Company discussed the 401(k) increase as part of a benefit package needed to improve morale, safety, and employee retention.<sup>41</sup> However, these claims were also unsupported.

<sup>&</sup>lt;sup>39</sup> Taylor County RECC's response to the Attorney General's Second Request, Item 61(c). <sup>40</sup> *Id.* at Item 61(b).

<sup>&</sup>lt;sup>41</sup> Williams Testimony at 7.

## 1 Q. Has the Company provided sufficient support for this requested

2 increase?

- A. No. The Company admitted that it had no studies to support its request and its assertions were unsupported. It is the Company's obligation to support its
- 5 request and for this expense that has not been done.

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## Q. What is your recommended adjustment?

- 8 A. I recommend the disallowance of the entire increase to 401(k) expense, a
- decrease of \$183,588 as shown on Excel Spreadsheet, Exhibit JD-1, Schedule
- 10 1.11.

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## K. Rate Case Expense

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- 14 Q. Please describe the Company's proposed adjustment for rate case expense.
- 16 A. The Company is proposing to amortize \$160,000 of rate case expenses over 17 three years, or \$53,333 annually.<sup>42</sup>

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## Q. Do you agree with this approach?

- 20 A. No. While I am aware the Commission has previously approved three-year amortizations of rate case expense, it is important to note that the Company will
- collect \$53,333 each year until rates are reset. The Company's last general rate
- case was filed on August 30, 2012, and the one before that was filed on May

<sup>&</sup>lt;sup>42</sup> Wolfram Testimony, Exhibit JW-2, Schedule 1.13.

9, 1997.<sup>43</sup> While the Company stated that it expects to file more frequent rate cases<sup>44</sup> it also acknowledged that it does not know when it will file its next rate case.<sup>45</sup>

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## Q. What do you recommend?

- 6 A. I recommend amortizing rate case expense by six years which is generous
- 7 considering the last two rate cases were both filed more than ten years apart.
- This is a reduction to the Company's request of \$26,666 as shown on Excel
- 9 Spreadsheet, Exhibit JD-1, Schedule 1.13.

10

## 11 Q. Does this conclude your testimony?

- 12 A. Yes. However, I reserve the right to supplement my testimony up receipt of
- additional relevant information.

<sup>&</sup>lt;sup>43</sup> Case No. 2012-00023, Application of Taylor County Rural Electric Cooperative Corporation for an Adjustment of Rates (KY. PSC Mar. 26, 2013); Case No. 1997-00124, Application of Taylor County Rural Electric Cooperative Corporation for an Adjustment of Rates (Ky. PSC Nov. 4,1997).

<sup>&</sup>lt;sup>44</sup> Taylor County RECC's response to the Attorney General's First Request, Item 20.

<sup>&</sup>lt;sup>45</sup> *Id*. at Item 117.

John Defever, CPA is a senior regulatory consultant with Larkin & Associates. As such, Mr. Defever is responsible for the review and analysis of regulatory filings and the preparation of testimony, discovery requests, briefs, schedules, exhibits and reports. Mr. Defever also assists with the annual audit of a Michigan Railroad Company. Mr. Defever has been employed with the firm of Larkin and Associates since 2010.

Mr. Defever has performed work in the field of utility regulation on behalf of public service commission staffs, state attorneys general and consumer groups concerning regulatory matters before regulatory agencies in Alaska, California, Connecticut, District of Columbia, Florida, Hawaii, Iowa, Maine, Maryland, Massachusetts, Mississippi, Oregon, New Hampshire, and Vermont.

Mr. Defever received a Bachelor of Business Administration, Major: Accounting from Eastern Michigan University and an Associate in Applied Science at Schoolcraft College. Mr. Defever is a member of the Michigan Association of Certified Public Accountants and maintains continuing professional education in accounting, auditing, and taxation.

Partial list of utility cases participated in:

Docket No. 10-02-13	Aquarion Water Company of Connecticut Connecticut Department of Utility Control
Docket No. 10-70	Western Massachusetts Electric Company Massachusetts Department of Public Utilities
Docket No. 10-12-02	Yankee Gas Services Company Connecticut Department of Utility Control
Docket No. 11-01	Fitchburg Gas & Electric Light Company Massachusetts Department of Public Utilities
Case No. 9267	Washington Gas Light Company Maryland Public Service Commission

Case No. 9286	Potomac Electric Power Company Maryland Public Service Commission
Docket No. 13-06-08	Connecticut Natural Gas Corporation Connecticut Public Utility Regulatory Authority
Docket No. 13-90	Fitchburg Gas & Electric Light Company Massachusetts Department of Public Utilities
Docket No. 8190	Green Mountain Power Company Before the Vermont Public Service Board
Docket No. 8191	Green Mountain Power Company Alternative Regulation Before the Vermont Public Service Board
Case No. 9354	Columbia Gas of Maryland, Inc. Maryland Public Service Commission
Docket No. 13-135	Western Massachusetts Electric Company Massachusetts Department of Public Utilities
Docket No. 14-05-06	Connecticut Light & Power Company Connecticut Public Utilities Regulatory Authority
Docket No. 13-85	Massachusetts Electric Company and Nantucket Electric Company D/B/A/ as National Grid Massachusetts Department of Public Utilities
Case No. 9390	Columbia Gas of Maryland, Inc. Maryland Public Service Commission
Docket No. 15-03-01	Connecticut Light & Power Company Connecticut Public Utilities Regulatory Authority
Docket No. 15-03-02	United Illuminating Company Connecticut Public Utilities Regulatory Authority
Docket No. 15-149	Western Massachusetts Electric Company Massachusetts Department of Public Utilities

Docket No. 8710 Vermont Gas Systems Inc.

Before the Vermont Public Service Board

Docket No. 8698 Vermont Gas Systems Inc.

Alternative Regulation

Before the Vermont Public Service Board

U-15-091 / U-15-092 College Utilities Corporation

Golden Heart Utilities, Inc.

Regulatory Commission of Alaska

Docket No.16-06-04 United Illuminating Company

Connecticut Public Utilities Regulatory Authority

Docket No. 15-05-42 Southern Connecticut Gas Company

Connecticut Public Utilities Regulatory Authority

Docket No. 20160251-El Florida Power & Light Company

Florida Public Service Commission

Docket No. 20170141-SU KW Resort Utilities

Florida Public Service Commission

Application No. A.16-09-001 Southern California Edison

California Public Utilities Commission

Case No. 18-0409-TF Vermont Gas Systems, Inc.

Vermont Public Utility Commission

Docket No. 17-10-46 Connecticut Light & Power Company

Connecticut Public Utilities Regulatory Authority

Docket No. 2017-0105 Hawaii Gas Company

Hawaii Public Utilities Commission

Docket No. 18-03-01 Connecticut Light & Power Company

Connecticut Public Utilities Regulatory Authority

Docket No. 18-03-02 United Illuminating Company

Connecticut Public Utilities Regulatory Authority

Docket No. A.17-11-009	Pacific Gas & Electric California Public Utilities Commission
Docket No. 18-05-16	Connecticut Natural Gas Connecticut Public Utilities Regulatory Authority
Docket No. 18-05-10	Yankee Gas Connecticut Public Utilities Regulatory Authority
Docket No. 18-11-12	Connecticut Light & Power Company Connecticut Public Utilities Regulatory Authority
Docket No. 18-07-10	SJW Group and Connecticut Water Service Connecticut Public Utilities Regulatory Authority
Docket No. RPU-2019-0001	Interstate Power and Light Iowa Utilities Board
Docket No. 2018-0388	Kona Water Service Company Hawaii Public Utilities Commission
Docket No. DE 19-057	Public Service Company of New Hampshire New Hampshire Public Utilities Commission
Application No. A.19-08-013	Southern California Edison Public Utilities Commission
Docket No. D.P.U. 19-120	NSTAR Gas Company d/b/a Eversource Energy Massachusetts Department of Public Utilities
Docket No. 2019-00333	Maine Water Company – Skowhegan Division Public Utilities Commission
Docket No. D.P.U. 19-113	Massachusetts Electric Company & Nantucket Electric Company Each d/b/a National Grid Massachusetts Department of Public Utilities

Docket No. 20-03-01	Connecticut Light & Power Company Connecticut Public Utilities Regulatory Authority
Docket No. 20-03-02	United Illuminating Company Connecticut Public Utilities Regulatory Authority
Docket No. 20-12-30	Connecticut Water Company Connecticut Public Utilities Regulatory Authority
Docket No. 20-08-03	The Connecticut Light and Power Company & The United Illuminating Company Connecticut Public Utilities Regulatory Authority
Docket No. 20-120	National Grid Massachusetts Department of Public Utilities
Docket No. 21-01-03	Connecticut Light & Power Company Connecticut Public Utilities Regulatory Authority
Docket No. 21-01-04	United Illuminating Company Connecticut Public Utilities Regulatory Authority
Case No. 21-887-EL-AIR	Duke Energy Ohio Public Utilities Commission of Ohio
Application No. 21-06-021	Pacific Gas & Electric 2023 GRC California Public Utilities Commission
Docket No. 22-07-01	Aquarion Water Company Connecticut Public Utilities Regulatory Authority
Docket No. 22-01-03	Connecticut Light & Power Company Connecticut Public Utilities Regulatory Authority
Docket No. 22-01-04	United Illuminating Company Connecticut Public Utilities Regulatory Authority
Docket No. 22-057-03	Dominion Energy Resources Utah Public Service Commission

Docket No. 22-22 NSTAR Electric

Massachusetts Department of Public Utilities

Docket No. 22-08-08 United Illuminating Company,

Connecticut Public Utilities Regulatory Authority

Formal Case No. 1169 Washington Gas Light

District of Columbia Public Service Commission

Case No. 22-900-EL-SSO Dayton Power & Light, d/b/a AES Ohio

Public Utilities Commission of Ohio

Docket No. 23-01-03 Connecticut Light & Power Company

Connecticut Public Utilities Regulatory Authority

Docket No. 24-01-04 United Illuminating Company

Connecticut Public Utilities Regulatory Authority

### **AFFIDAVIT**

STATE OF MICHIGAN	)
COUNTY OF WAYNE	)

John Defever, being duly sworn, deposes and states: that the attached is his sworn testimony and that the statements contained are true and correct to the best of his knowledge, information and belief.

John Defever

Sworn to and subscribed before me on this 18th day of August 2023.

Christine Mills
Notary Public

CHRISTINE MILLER
NOTARY PUBLIC, STATE OF MI
COUNTY OF WAYNE
MY COMMISSION EXPIRES NOV 8, 2028
ACTING IN COUNTY OF