## COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

## In the Matter of:

ELECTRONIC APPLICATION OF
BIG RIVERS ELECTRIC CORPORATION
FOR A CERTIFICATE OF PUBLIC
CONVENIENCE AND NECESSITY
AUTHORIZING CONSTRUCTION OF A NEW
TRANSMISSION OPERATIONS CENTER AND
AN ORDER AUTHORIZING BIG RIVERS TO
DISPOSE OF PROPERTY

Case No. 2022-00433

## VERIFIED APPLICATION

1. Big Rivers Electric Corporation ("Big Rivers") files this Application pursuant to KRS 278.020(1), KRS 278.218, 807 KAR 5:001 Sections 14 and 15, and other applicable law, and hereby requests that the Kentucky Public Service Commission (the "Commission") enter an Order granting a Certificate of Public Convenience and Necessity for the construction of Big Rivers' new Transmission Operations Center (the "Operations Center" or "TOC") and authorizing Big Rivers to sell its Energy Transmission and Substation facility ("ET\&S"). In support of this Application, Big Rivers states as follows.

## I. INTRODUCTION

2. Big Rivers is a rural electric cooperative corporation organized pursuant to KRS Chapter 279. It incorporated in the Commonwealth of Kentucky on June 14,
3. Big Rivers attests that it is currently in good standing in Kentucky. Big Rivers' mailing address is P.O. Box 24, Henderson, Kentucky 42419-0024, and its street address is 201 Third Street, Henderson, Kentucky 42420. ${ }^{1}$ Big Rivers' address for electronic mail service is regulatory@bigrivers.com. See 807 KAR 5:001 Section 14.
4. Big Rivers owns generating assets and purchases, transmits and sells electricity at wholesale. Its principal purpose is to provide the wholesale electricity requirements of its three distribution cooperative members: Jackson Purchase Energy Corporation, Kenergy Corp., and Meade County Rural Electric Cooperative Corporation (collectively, the "Members"). The Members in turn provide retail electric service to approximately 121,000 consumer/retail members located in 22 western Kentucky counties: Ballard, Breckenridge, Caldwell, Carlisle, Crittenden, Daviess, Graves, Grayson, Hancock, Hardin, Henderson, Hopkins, Livingston, Lyon, Marshall, McCracken, McLean, Meade, Muhlenberg, Ohio, Union, and Webster.
5. A table of each regulatory requirement for this filing, cross-referenced to the location in this Application where that requirement is satisfied, is attached as Exhibit A.

## II. BACKGROUND

5. Since the 1960's, Big Rivers' Energy Control, Planning \& Compliance Department, its Engineering Department, an IT/IS Department data center ("Data Center"), and key transmission support personnel

[^0] —. At a separate facility in Henderson, namely its Energy Transmission and Substation facility, Big Rivers has stationed approximately thirty-five (35) transmission personnel, as well as extensive transmission-related equipment and materials. Big Rivers seeks to combine these operations at the new TOC.
6. Big Rivers' need for the TOC was introduced to the Commission in Case No. 2021-00314, In the Matter of: Electronic Application of Big Rivers Electric Corporation for a Certificate of Public Convenience and Necessity Authorizing Construction of a New Headquarters Facility and an Order Authorizing Big Rivers to Sell Its Existing Headquarters Facility (Application filed Aug. 26, 2021). ${ }^{2}$ There, and particularly in the testimonies of Big Rivers' Chief Executive Officer, Robert W. Berry, and its now-retired Supply Chain Director, Robert F. Toerne, Big Rivers described the operational inefficiencies, security concerns, and other issues associated with the existing ET\&S and headquarters facilities. As it relates to engineering and transmission-related operations, these concerns continue and are discussed in more detail in this Application and the testimony submitted herewith. For the reasons stated in this Application and the attached exhibits, Big Rivers seeks the authority to proceed with construction of the TOC, as further described.

[^1]
## III. THE TOC

7. The TOC is to be located at property purchased by Big Rivers on the west side of Owensboro, at 90 Industrial Drive, Owensboro, Kentucky 42301. At approximately 100,358 square feet, the TOC will house offices, warehouses, and enclosed and covered vehicle maintenance and storage space. ${ }^{3}$ It is designed to accommodate Big Rivers' needs related to its engineering and transmission control operations. The TOC's central location in Big Rivers' service area and its access to major thoroughfares in Owensboro, and particularly the Owensboro bypass, offer important benefits for Big Rivers, as more fully described in the testimony submitted herewith.
8. The scope and design of the TOC was determined in collaboration with Cooperative Building Solutions ("CBS"). CBS provides a turnkey project approach of facility planning, design, and construction management services to electric cooperatives throughout the country. CBS's extensive project experience working with electric cooperatives helped Big Rivers with the scope and design of the new TOC that will use low maintenance materials to create optimum functionality, operational efficiency, and energy efficiency-all while providing a cost-effective solution. CBS has a proven track record of delivering projects on time and within budget. ${ }^{4}$

[^2]9. The scope and design of the TOC reflects the results of a needs assessment developed by Big Rivers and CBS with input from each relevant Big Rivers department. Site studies were prepared to determine the most effective layout on the site. Design standards for the TOC were used based upon years of cooperative experience and past project performance. CBS’s strategic partner, M+H Architects, confirmed that the design of the facility satisfies all local and state building codes, while still meeting the established goals and requirements for the project. See Direct Testimony of Tim Masa, attached as Exhibit F.
10. If the Commission grants Big Rivers' request for a CPCN, construction of the TOC is expected to commence in May of 2023 and conclude by November of 2024.

## IV. REQUESTS FOR RELIEF


#### Abstract

A. CPCN UNDER KRS 278.020. 11. Pursuant to KRS 278.020(1), Big Rivers requests that the Commission issue a CPCN for the construction of the TOC. There is a demonstrated need for the TOC; its construction will not result in wasteful duplication; and the proposal represents a reasonable, cost-effective solution in the best interest of Big Rivers and its Members.


[^3]12. Pursuant to 807 KAR 5:001 Section 15(2)(a), Big Rivers states that the facts relied upon to show that construction of the TOC is required by public convenience and necessity are set forth throughout this Application and its accompanying exhibits.
13. Pursuant to 807 KAR 5:001 Section 15(2)(b), Big Rivers states that the permits and approvals needed to construct and operate the TOC will be acquired at the appropriate time and in accordance with relevant law. As further detailed in the testimony of Tim Masa, Big Rivers anticipates needing and obtaining, inter alia: (1) rezoning of the property to Industrial use; (2) final development plan approval; (3) a Kentucky Transportation Cabinet Encroachment Permit; (4) a Sanitary Sewer Kentucky Department of Water Permit; (5) a Kentucky Division of Water Permit for a water main extension; (6) a Notice of Intent Permit with the Kentucky Division of Water; (7) a Footings \& Foundations Permit; and (8) a Building Permit. See Exhibit F.
14. Pursuant to 807 KAR 5:001 Section 15(2)(c), Big Rivers states that a full description of the proposed location of the TOC, including a description of the manner in which it will be constructed, is contained herein and in the attached Direct Testimony of Tim Masa. See Exhibit F. Big Rivers further states that there are no public utilities, corporations, or persons with whom the TOC is likely to compete.
15. Pursuant to 807 KAR 5:001 Section 15(2)(d)(1), Big Rivers states that maps to suitable scale showing the proposed location of the TOC are included with
this filing at Exhibit B. Big Rivers further states that there are no like facilities owned by others located anywhere within the map area.
16. Pursuant to 807 KAR 5:001 Section 15(2)(d)(2), Big Rivers states that plans and specifications and drawings of the TOC are included with this filing at Exhibit C.
17. Pursuant to 807 KAR 5:001 Section 15(2)(e), as discussed in more detail in the Direct Testimony of Big Rivers' Chief Financial Officer, Talina R. Mathews, Big Rivers is pursuing financing of the project through a loan from the Federal Financing Bank and guaranteed by the Rural Utilities Service of the U.S. Department of Agriculture (the " $R U S$ "), and potentially partial funding of the project through the U.S. Treasury Department's New Markets Tax Credits ("NMTC") Program. See Exhibit E. Big Rivers is also exploring financing project costs through Cooperative Finance Corporation and local banks. Big Rivers will seek approval as necessary under KRS 278.300 of any financing related to the project's cost in a subsequent proceeding.
18. Pursuant to 807 KAR 5:001 Section 15(2)(f), Big Rivers states that the total estimated annual cost of operation of the TOC after it is placed into service is $\$ 158,113$. Additional detail with respect to expected costs of operation are provided in the attached direct testimonies.
19. For the reasons stated herein, construction of the TOC is necessary, is in the public interest, and will not result in wasteful duplication of facilities. Big

Rivers therefore respectfully requests that the Commission issue a CPCN for the TOC.

## B. REQUEST TO DISPOSE OF UTILITY PROPERTY UNDER KRS 278.218.

20. Pursuant to KRS 278.218(1), Commission approval is required prior to the transfer of ownership of certain assets owned by a utility. If the Commission authorizes the construction of the new TOC, Big Rivers' existing ET\&S facility is expected to be sold. Recognizing that any prospective purchaser would be unable to take possession until such time as the TOC is constructed and occupied, Big Rivers anticipates that any transfer of the property will occur only after the project is complete and occupancy has been established. The disposition of the existing ET\&S facility will be at market value. These matters are discussed in more detail in the Direct Testimony of Big Rivers' CEO, Robert W. Berry. See Exhibit D.
21. Because Big Rivers' ET\&S facility will not be utilized following completion of the TOC, and because the fair-market disposition of this asset is expected to result in financial gain to Big Rivers, the anticipated sale of the facility consistent with the representations made herein is in accordance with law, for a proper purpose, and consistent with the public interest. Consequently, Big Rivers requests approval to proceed with the disposition of its ET\&S facility under KRS 278.218 once the TOC is completed.

## C. TIMING

22. Big Rivers' is working diligently toward confirmation of the loan from RUS by the end of April of 2023, in order to begin construction in May of 2023, and meet the construction timeline as discussed in Mr. Masa's testimony. Therefore, Big Rivers respectfully requests that the Commission issue an Order in this proceeding no later than April 30, 2023. Big Rivers is committed to timely progression of the case consistent with the Commission's procedural schedule.

## V. OVERVIEW OF TESTIMONY

23. In support of this Application, Big Rivers tenders the direct testimony of the following witnesses:
a. Robert W. Berry, Chief Executive Officer, Big Rivers. Mr. Berry offers testimony describing (1) Big Rivers' existing transmission operations facilities; (2) Big Rivers' review of alternatives to meet its transmission operations needs; and (3) the reasonableness of selecting the option of constructing a new TOC on the west side of Owensboro, Kentucky, including incentives from the City of Owensboro that make the proposed location of the TOC economically desirable for Big Rivers. Mr. Berry's testimony is attached hereto as Exhibit D and is incorporated herein by reference.
b. Talina R. Mathews, Chief Financial Officer, Big Rivers. Dr. Mathews offers testimony in support of Big Rivers' request for a

CPCN and (1) describes and summarizes the financial impacts of constructing and operating the TOC in Owensboro, Kentucky, and selling Big Rivers' existing ET\&S property; (2) describes the various financial components of the project, including (i) the net capital investment; (ii) the financing; and (iii) the annual operating cost; and (3) provides a financial perspective of alternatives considered. Dr. Mathews' testimony is attached hereto as Exhibit E and is incorporated herein by reference.
c. Tim Masa, President, Cooperative Building Solutions. Mr. Masa offers testimony that (1) provides insight into the design and construction - including the specifications, notable technical details, and the timeline - of Big Rivers' new TOC; (2) discusses the anticipated costs of the proposed construction project; and (3) provides information regarding the feasibility of the overall project, and how this project will benefit Big Rivers. Mr. Masa's testimony is attached hereto as Exhibit F and is incorporated herein by reference.

## VI. CONCLUSION

WHEREFORE, Big Rivers respectfully requests that the Commission enter an Order (1) granting a CPCN authorizing the proposed construction of the TOC; (2) granting approval under KRS 278.218 for Big Rivers to sell its existing ET\&S facility, as described herein; and (3) granting all other relief to which Big Rivers is entitled.
Respectfully submitted,
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Counsel to Big Rivers Electric Corporation

## LIST OF EXHIBITS

EXHIBIT A - REGULATORY REQUIREMENTS TABLE

EXHIBIT B - MAP OF PROPOSED LOCATION

EXHIBIT C - DRAWINGS OF PROPOSED CONSTRUCTION

EXHIBIT D - DIRECT TESTIMONY OF ROBERT W. BERRY

EXHIBIT E - DIRECT TESTIMONY OF TALINA R. MATHEWS

EXHIBIT F- DIRECT TESTIMONY OF TIM MASA

## BIG RIVERS ELECTRIC CORPORATION

# ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW TRANSMISSION OPERATIONS CENTER AND AN ORDER AUTHORIZING BIG RIVERS TO DISPOSE OF PROPERTY 

CASE NO. 2023-00433

## VERIFICATION

I, Robert W. Berry, President and Chief Executive Officer for Big Rivers Electric Corporation, hereby state that I have read the foregoing Application and that the statements contained therein are true and correct to the best of my knowledge and belief, on this 3014 day of January, 2023.


Robert W. Berry
President and Chief Executive Officer Big Rivers Electric Corporation


SUBSCRIBED AND SWORN TO before me by Robert W. Berry on this the $\qquad$ day of January, 2023.

Amanda R. Jackson
NOTARY PUBLIC
STATE AT LARGE
KENTUCKY
ID. \# 619869
MY COMMISSION EXPIRES March 22, 2023

27078464.2

## BIG RIVERS ELECTRIC CORPORATION REFERENCES FOR COMPLIANCE WITH REGULATORY REQUIREMENTS

Case No．2022－00433

| Regulation | Filing Requirement | Location in Application |
| :---: | :---: | :---: |
| 807 KAR 5：001 Section 14（1） | The full name，mailing address，and electronic mail address of the applicant． | Application 9\｜2－3 |
| 807 KAR 5：001 Section 14（1） | Fully the facts on which the application is based，with a request for the order， authorization，permission，or certificate desired and a reference to the particular law requiring or providing for the information． | Application generally，but particularly \｜\｜ $11,5-6,11,20$－ 21，Exhibits． |
| 807 KAR 5：001 Section 14（2） | If a corporation，the applicant shall identify in the application the state in which it is incorporated and the date of its incorporation，attest that it is currently in good standing in the state in which it is incorporated． | Application 【 2 |
| 807 KAR 5：001 Section 15（2）（a） | The facts relied upon to show that the proposed construction or extension is or will be required by public convenience or necessity． | Application ब｜T｜5－9，Exhibit D （Berry Testimony），Exhibit E （Mathews Testimony），Exhibit F（Masa Testimony） |
| 807 KAR 5：001 Section 15（2）（b） | Copies of franchises or permits，if any， from the proper public authority for the proposed construction or extension，if not previously filed with the commission． | Application 『13，Exhibit F （Masa Testimony） |
| 807 KAR 5：001 Section 15（2）（c） | A full description of the proposed location， route，or routes of the proposed construction or extension，including a description of the manner of the construction and the names of all public utilities，corporations，or persons with whom the proposed construction or extension is likelv to comnete． | Application ब T T 7，14，Exhibit B （maps），Exhibit C（plans and specifications），Exhibit D （Berry Testimony），Exhibit F （Masa Testimony） |
| 807 KAR 5：001 Section 15（2）（d） | One（1）copy in portable document format on electronic storage medium and two（2） copies in paper medium of： |  |
|  | 1．Maps to suitable scale showing the location or route of the proposed construction or extension，as well as the location to scale of like facilities owned by others located anywhere within the map area with adequate identification as to the ownership of the other facilities：and | Application Exhibit B |
|  | 2．Plans and specifications and drawings of the proposed plant，equipment，and facilities． | Application Exhibit C |
| 807 KAR 5：001 Section 15（2）（e） | The manner in detail in which the applicant proposes to finance the proposed construction or extension． | Application 『17，Exhibit E （Mathews Testimony） |
| 807 KAR 5：001 Section 15（2）（f） | An estimated annual cost of operation after the proposed facilities are placed into service． | Application 【18，Exhibit E （Mathews Testimony） |



## EXHIBIT C

## DRAWINGS OF PROPOSED CONSTRUCTION

This Exhibit, in its entirety, has been submitted under seal with an accompanying request for confidential treatment.

COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

| ELECTRONIC APPLICATION OF | ) |
| :--- | :--- |
| BIG RIVERS ELECTRIC CORPORATION | ) |
| FOR A CERTIFICATE OF PUBLIC | ) |
| CONVENIENCE AND NECESSITY | ( |
| AUTHORIZING CONSTRUCTION OF A NEW | ) |
| 2022-00433 |  |
| TRANSMISSION OPERATIONS CENTER AND | ) |
| AN ORDER AUTHORIZING BIG RIVERS TO | ) |
| DISPOSE OF PROPERTY | ) |

## DIRECT TESTIMONY

OF
ROBERT W. BERRY
PRESIDENT AND CHIEF EXECUTIVE OFFICER

ON BEHALF OF

BIG RIVERS ELECTRIC CORPORATION

FILED: January 24, 2023

Application Exhibit D

# DIRECT TESTIMONY <br> OF <br> ROBERT W. BERRY <br> TABLE OF CONTENTS 

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DIRECT TESTIMONY
OF

ROBERT W. BERRY

## I. INTRODUCTION

## Q. Please state your name, business address, and position.

A. My name is Robert W. Berry. I serve as President and Chief Executive Officer ("CEO") of Big Rivers Electric Corporation ("Big Rivers"), and my business address is 201 Third Street, Henderson, Kentucky 42420. ${ }^{1}$ I have held this position since July 1, 2014.
Q. What is your experience in the electric utility industry prior to assuming the position of President and Chief Executive Officer for Big Rivers?
A. From February 2013 until assuming the role of CEO, I was Big Rivers' Chief Operating Officer ("COO"). Before that, I served as Big Rivers' Vice President of Production. I held that role from the closing of the 2009 "Unwind Transaction" that unwound Big Rivers' 1998 lease of all of its generating plants to Western Kentucky

[^4]Case No. 2022-00433
Application Exhibit D
Direct Testimony of Robert W. Berry

Energy Corporation ("WKE"), an affiliate of Louisville Gas \& Electric Company ("LG\&E"), until I assumed the role of COO. The Unwind Transaction was the subject of Case No. 2007-00455.

Before the closing of the Unwind Transaction, I was employed by WKE for 11 years, beginning as a Maintenance Manager in 1998. I held the position of Plant Manager at the Big Rivers-owned Coleman Generating Station from 2000 until 2003, at which time I became the Plant Manager of Big Rivers-owned Sebree Generating Station. Altogether, I have over 40 years of experience in the Big Rivers system, having worked for both Big Rivers and WKE since 1981. A copy of my professional summary is attached hereto as Exhibit Berry-1.

## Q. Have you previously testified before the Kentucky Public Service

 Commission (the "Commission")?A. Yes. I testified on behalf of Big Rivers in Case No. 2019-002692 in which Big Rivers requested that the Commission enforce the series of contracts between Big Rivers and the City of Henderson and the City of Henderson Utility Commission (collectively, the "HMP\&L") related to HMP\&L's William L. Newman Station ("Station Two") generating plant and associated facilities, and in Case No. 2018$00146,{ }^{3}$ in which the Commission found, among other things, that various Station

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Direct Testimony of Robert W. Berry

Two contracts had terminated. Additionally, I submitted testimony in support of the Joint Application filed by Big Rivers and Meade County Rural Electric Cooperative Corporation in Case No. 2019-00365, ${ }^{4}$ in which the Commission approved contracts to provide electric service to Nucor Corporation's ("Nucor") new, 400-job, $\$ 1.7$ billion steel plate manufacturing mill under construction in Brandenburg, Kentucky. I also testified on behalf of Big Rivers in the Unwind Transaction case (Case No. 200700455), in two cases seeking approval of contracts relating to two aluminum smelters owned by subsidiaries of Century Aluminum Company (Case Nos. 2013-00221 and 2013-00413), in Big Rivers' last two general rate cases (Case Nos. 2012-00535 and 2013-00199), and in its 2012 Environmental Compliance Plan case (Case No. 201200063). Finally, and most recently, I submitted testimony in support of Big Rivers' Application for a certificate of public convenience and necessity (" $C P C N$ ") to construct a new headquarters building in Owensboro, Kentucky. ${ }^{5}$

## Q. What is the purpose of your testimony in this proceeding?

A. The purpose of my testimony is first to provide a description and history of Big Rivers' existing Energy Transmission \& Substation ("ET\&S") facility, as well as the departments that Big Rivers proposes to combine at the new Transmission

[^6]Operations Center ("TOC"). Next, I will describe the need for the proposed construction of the new TOC. I will also provide information regarding the process Big Rivers employed to determine the best option to meet its present and future TOC needs, including the reasons why it selected the construction of the proposed TOC in Owensboro, Kentucky, as the best option. Finally, I will provide information regarding Big Rivers' intention to sell the existing ET\&S facility, as it will no longer be needed following the Commission's approval of the new TOC and Big Rivers' unification of its ET\&S, Energy Control, and transmission Engineering staff.

## Q. Has Big Rivers previously advised the Commission of Big Rivers' plans for a new TOC to house the combined ET\&S Facility, Energy Control, and Engineering operations?

A. As part of Case No. 2021-00314, Big Rivers provided testimony and responses to data requests covering various matters related to its energy transmission, control and engineering operations. Much of that information is relevant to the present preceding, and the subject matter of portions of my testimony should already be familiar to the Commission.

## Q. Are you sponsoring any exhibits?

A. Yes. I am sponsoring the following exhibits:

Exhibit Berry-1, Professional Summary
Exhibit Berry-2, Existing ET\&S Facility Flood Maps

Exhibit Berry-3, Kentucky Tornado Maps
Exhibit Berry-4, Memorandum of Agreement between Big Rivers and City of Owensboro.

THE ET\&S FACILITY, ENERGY CONTROL, AND ENGINEERING

## Q. Please generally describe Big Rivers' existing ET\&S Facility.

A. Big Rivers' existing ET\&S facility is located on 5.6 acres at 5650 Airline Road in Henderson, Kentucky. The main building on the site was constructed in 1979, and it encloses $23,000 \mathrm{ft}^{2}$, including $5,000 \mathrm{ft}^{2}$ of office space, as well as $18,000 \mathrm{ft}^{2}$ of warehouse and vehicle storage. An additional warehouse for vehicle storage was constructed in 1984. This additional building encloses another $6,000 \mathrm{ft}^{2}$. The current facility has on-site fueling, compressed gas storage, a loading dock, and a 3,500 $\mathrm{ft}^{2}$ vehicle maintenance and oil storage area. A substantial portion of the 5.6 acre site is situated within an area identified by FEMA ${ }^{6}$ as a Special Flood Hazard Area ("SFHA"). Maps attached hereto as Exhibit Berry-2 show the existing ET\&S facility within the flood zone, which is not usable for additional facility construction.

[^7]Q. How many individuals are employed at the ET\&S facility, and what role does the facility serve within Big Rivers' operations?
A. Thirty-five (35) employees currently work at the ET\&S facility, with operations divided into four (4) areas: Vegetation Management, Line Maintenance, Substation Maintenance, and Substation/Communication Operations. The Substation/Communication Operations group maintains system communication networks, protective relaying, and revenue metering equipment.

The ET\&S location is the main facility for field operations and maintenance for the entire Big Rivers transmission system. It is the primary warehouse and vehicle storage for all transmission line and substation materials. Though becoming increasingly inadequate (as discussed below), the ET\&S facility and off-site storage locations provide storage for vehicles and all other equipment needed to maintain the safe and reliable operation of the transmission system. These off-site storage locations include an unmanned substation utilized for the outdoor storage of tanker trailers and mobile substations. Various other transmission-related equipment is currently stored at the Sebree generation facility.

## Q. Are all of Big Rivers' energy transmission, control and engineering personnel and functions located at the ET\&S facility?

A. No. Big Rivers' Energy Control, Planning \& Compliance Department, its Engineering Department, an IT/IS Department data center ("Data Center"), and key support personnel, totaling twenty-seven (27) individuals, are presently housed
separate and apart from the ET\&S facility


The Energy Control, Planning \& Compliance Department operates the 24hour, 365-days-a-year Control Center, whose primary responsibility is to monitor and safely control the flow of electricity through Big Rivers' substations and power lines. North American Electric Reliability Counsel (NERC) certified system operators perform their operational duties within the Control Center while engineers work to enhance the electric system and ensure compliance.


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The Data Center is
 employees. Additionally, there are four (4) transmission-related positions relocating to the proposed TOC from the supply chain, budget, safety, and environmental departments.

## Q. Please explain why Big Rivers needs a new TOC, and please identify

 the overall benefits that will result from the new TOC.A. The existing ET\&S facility does not adequately meet the operational needs of Big Rivers. In addition to the above-described off-site storage, indoor storage limitations force inventory material, other trailers, various transmission equipment, and bushings to be stored outdoors. Our ability to store critical materials and equipment indoors will help guard against theft or vandalism, while simultaneously extending the expected service life of those facilities.

Likewise, the current location of Big Rivers' Energy Control Department is inadequate for the safety and efficiency upgrades needed to remain compliant and ensure safe and reliable operations.
$\square$
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Application Exhibit D
Direct Testimony of Robert W. Berry

three hundred and ninety-five (395) tornadoes have been recorded in Kentucky, causing ninety-seven (97) deaths and eight hundred seventy-nine (879) recorded direct injuries. See https://data.thegleaner.com/tornado-archive/. Exhibit Berry-3, consists of maps showing tornados in Kentucky in 2021, and the deadliest tornados in Kentucky since 1950.

 require these assets to have increased physical and cybersecurity requirements. These physical security requirements have proven to be burdensome



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Additionally, given the operational connections between our staffs at the ET\&S facility, in the transmission Engineering Department, and in our Energy Control Department, it is more efficient for Big Rivers to house these operations together in a unified and modern TOC. (A Map, Drawings and a Construction Timeline of the Proposed TOC are attached as Application Exhibits A and B , and Exhibit Masa3, respectively.) Locating all transmission staff in one location will improve communication and work flow, better enabling Big Rivers' ability to reduce outage response times. Combining these functions at one facility likewise enables basic efficiencies like reduced costs for utility services. Ultimately, the new TOC facilitates better coordination of transmission activities, and it addresses all of Big Rivers' physical facility needs in one centralized and suitable location that remains central to the Big Rivers footprint.

## II. DUE DILIGENCE AND THE REVIEW OF ALTERNATIVES

## Q. Please describe the development of Big Rivers' decision-making with respect to the future of its existing ET\&S facility.

A. The need for additional warehouse space at Big Rivers' existing ET\&S facility initially led Big Rivers to consider options for the future of the ET\&S facility, including constructing additional warehouse space offsite, purchasing Henderson Municipal Power \& Light's ("HMPL") electric system and using HMP\&L's facilities for ET\&S operations, or relocating ET\&S. HMP\&L rejected Big Rivers' offer on July

13, 2021. Moreover, it is simply not efficient or feasible for us to upgrade and then maintain a location for the Engineering and Energy Control Departments that is separate from ET\&S, and that situation would become even worse because Big Rivers would have to add another separate location for the additional warehouse that is needed to serve ET\&S. Therefore, it made sense to focus on a suitable location for a combined transmission operations facility meeting operational and reliability needs.

Big Rivers negotiated with the City of Owensboro for incentives that would make the ET\&S relocation cost-effective and that would allow the new TOC remain centrally located in Big Rivers' service area and near Big Rivers' new headquarters. In its search for suitable properties, Big Rivers located the property that is the proposed site of the construction. Negotiations with the City concerning the proposed property then focused on how to realize incentive value for the development, despite the fact that the City was not the owner of this particular property. Ultimately, the City did not want to purchase the property itself. Instead, the City desired that Big Rivers purchase the property, and the City indicated that it could potentially rebate one-third of the purchase price for the property. As such, Big Rivers purchased the property for the proposed facility from a private landowner (Audubon Loans I, LLC) on November 23, 2021.

The property acquired for Big Rivers for this project is situated in the northwest corner of Owensboro on a relatively-flat greenfield site just inside the bypass and easily accessible to and from major thoroughfares. Its buildable area, features and location are well suited to the needs of Big Rivers and its Members; in

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fact, Big Rivers and one of its Members, Kenergy Corp. ("Kenergy"), explored jointly utilizing the property for the new TOC and a new headquarters for Kenergy, but Kenergy determined that its headquarters needs could wait. A map showing the property and the proposed TOC is attached as Application Exhibit B. The design of the TOC would allow Kenergy to co-locate a new headquarters there in the future if needed.

## Q. Has the City of Owensboro offered any incentives in exchange for Big Rivers constructing the TOC and relocating its employees to the proposed location?

A. Yes. The City of Owensboro has offered a rebate of $\$ 18,360.00$ per acre, up to 45 acres, for the acres Big Rivers selects for construction. The City has also agreed to build a road, pay $\$ 30,000$ to help cover utility connections, and rebate fifty percent (50\%) of the General Occupational Fund Occupational Fee on gross employee wages for ten years. See Exhibit Berry-4.

## Q. Did Big Rivers consider using its existing Henderson headquarters facilities to accommodate its TOC needs?

A. Yes, Big Rivers considered the potential of retrofitting its existing headquarters to satisfy its TOC needs. The location of Big Rivers' existing headquarters facility in downtown Henderson is suited for business offices and light
vehicle traffic, not for the industrial operations required at the ET\&S facility, nor for the housing of large vehicles and equipment.

Additionally, the age and design of the 50+ year old facility renders its reuse generally unattractive for Big Rivers' needs. Moreover,


Q. Why has Big Rivers chosen to combine its ET\&S, Energy Control, and transmission Engineering departments at the proposed TOC, rather than at

## Big Rivers' new headquarters?

A. Big Rivers originally considered relocating all employees currently housed at Big Rivers' existing headquarters to its new headquarters location in downtown Owensboro. Ultimately, given the need to relocate ET\&S since the current facility

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Application Exhibit D
Direct Testimony of Robert W. Berry
does not allow for needed additional warehouse space, Big Rivers concluded that combining the Energy Control and Engineering departments and other key support personnel with its employees and operations currently housed at its ET\&S facility will provide better efficiencies through a combination of proximity and greater operational integrity than relocating the Engineering and Energy Control Departments to the new headquarters facility.

## III. PLANNING, DESIGN, AND BENEFITS OF THE TOC

Q. Please describe the TOC, including the site proposed for its construction, square footage, and primary attributes.
A. The TOC is to be located at property purchased by Big Rivers on the northwest side of Owensboro, at 90 Industrial Drive, Owensboro, Kentucky 42301. At approximately 100,358 square feet, the new TOC will house offices, warehouse space, enclosed and covered vehicle storage and maintenance space, a fuel island, and a loading dock. It is designed to accommodate Big Rivers' needs related to its transmission control operations. The TOC's access to major thoroughfares in Owensboro, and particularly the Owensboro bypass, offers an important benefit for Big Rivers.
Q. Did Big Rivers engage any consultants to assist with the planning and design of the proposed TOC?
A. Yes. Big Rivers' member Jackson Purchase Energy Cooperative (" $J P E C$ ") had recently worked with Cooperative Building Solutions ("CBS") during the renovation of JPEC's new headquarters facility. CBS completed that project on time and under budget, and so on JPEC's recommendation, we reached out to CBS for its assistance on our project. CBS and Big Rivers have worked closely together to design the proposed TOC based on Big Rivers' current and immediately foreseeable needs. Tim Masa, President of CBS, has filed testimony in support of this application, and he speaks in more detail about the nature of the planning and design process, cost of alternatives considered, and the anticipated benefits of the TOC.

## Q. How many Big Rivers employees are expected to work at the TOC?

A. Thirty-five (35) employees are located at the existing ET\&S facility, with operations divided into four (4) areas: Vegetation Management, Line Maintenance, Substation Maintenance, and Substation/Communication Operations. Big Rivers' Energy Control, Engineering, Transmission Planning \& Compliance departments and key IT/IS EMS and Data Center support personnel, consisting of an additional twenty-seven (27) employees, will be relocated from the existing headquarters facility to the new TOC. Thus, a total of approximately sixty-two (62) employees are planned to move into the new TOC.

## Q. What is the estimated cost of the proposed TOC?

A. The TOC project investment is expected to cost approximately $\$ 52,779,254$. Further detail on cost information is provided as part of Mr. Masa's and Dr. Mathews' testimonies.

## Q. How will the proposed TOC allow Big Rivers to better serve its Members and their retail electric ratepayers?

A. As I mentioned, the TOC will allow us to unify our ET\&S, Energy Control, and Engineering operations at one central facility. As Mr. Masa discusses in more detail, the TOC will create many construction and operational efficiencies, as well as some much needed operational and safety and reliability enhancements. And as Dr. Mathews testifies, the costs of the TOC will not create the need for a wholesale rate increase.

## Q. Do you believe the TOC represents a necessary and reasonable project

 in the best interest of Big Rivers and its Member-Owners?A. Yes. Big Rivers has conducted extensive due diligence and determined that the short-term and long-term needs of its energy transmission, control and engineering operations require a new facility.

## IV. SALE OF THE ET\&S FACILITY

> Q. If this application is granted, what does Big Rivers plan to do with its existing ET\&S campus?
A. Big Rivers plans to sell the existing ET\&S Facility as soon as possible. For that reason, Big Rivers also seeks authority from the Commission, pursuant to KRS 278.218, to sell and transfer the existing ET\&S property in an arms-length transaction with a third party at a date to be determined following granting of the requested CPCN.
Q. Did the original book value of the existing ET\&S facility exceed $\$ 1$ million?
A. Yes.
Q. What process do you plan to follow to market and sell the existing ET\&S facility?
A. We have listed the existing ET\&S property on the market. The property's appraised value on February 5, 2021 was Prior to listing the property, we will conduct an updated appraisal and offer the property for sale at a price consistent with that value set by a qualified real estate appraiser. The property will ultimately be sold in an arms-length transaction at market price.

## V. CONCLUSION

Q. Please summarize the relief requested by Big Rivers in this proceeding.
A. Due to its size constraints, aging, and inefficiencies, as well as Big Rivers' evolving operational requirements, the existing ET\&S Facility can no longer adequately satisfy the current and future needs of Big Rivers and its Members. It is not feasible to retrofit the existing ET\&S Facility to meet those needs. The proposed TOC is reasonable in terms of investment and scope, and it will not result in wasteful duplication of facilities. Big Rivers has thoroughly reviewed and considered alternatives to the proposed TOC and determined that the proposed TOC represents a reasonable, cost-effective solution to meet Big Rivers' needs. As such, Big Rivers requests that the Commission grant Big Rivers a CPCN to construct the proposed TOC.

Big Rivers also requests authority under KRS 278.218 to sell its existing ET\&S Facility as described herein, as that property will no longer be useful to Big Rivers following approval and construction of the new TOC.

## Q. Does this conclude your testimony?

A. Yes.

# BIG RIVERS ELECTRIC CORPORATION 

# ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW TRANSMISSION OPERATIONS CENTER AND AN ORDER AUTHORIZING BIG RIVERS TO DISPOSE OF PROPERTY 

CASE NO. 2022-00433

## VERIFICATION

I, Robert W. Berry, President and Chief Executive Officer for Big Rivers Electric Corporation, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that Direct Testimony is true and accurate to the best of my knowledge, information, and belief after a reasonable inquiry on this $\qquad$ day of Janvary, 2023.


President and Chief Executive Officer Big Rivers Electric Corporation

## COMMONWEALTH OF KENTUCKY )



SUBSCRIBED AND SWORN TO before me by Robert W. Berry on this the
$\qquad$ day of DBUNy, 2023.

# Professional Summary 

Robert W. Berry
President and Chief Executive Officer
Big Rivers Electric Corporation
201 Third Street
Henderson, KY 42420
Phone: 270-844-6031

## Professional Experience

Big Rivers Electric Corporation
President and Chief Executive Officer - 2014 to Present
Vice President, Production - 2009 to 2014
Western Kentucky Energy - 1998 to 2009
General Manager
Plant Manager, Reid/Green/HMP\&L Station
Plant Manager, Coleman Station - 2000 to 2003
Maintenance Manager, Reid/Green/HMP\&L Station - 1998 to 2000
Big Rivers Electric Corporation - 1981 to 1998
Maintenance Superintendent, Green Station
Maintenance Supervisor, Green Station
Various and Sundry Maintenance and Operations Positions

## Education

BS Business Management
Mid-Continent University
Associate in Applied Science, Mechanical Engineering Technology
University of Kentucky Community College
System Mechanical Maintenance Apprentice Program
Certified by Kentucky Department of Higher Education
Management, Leadership and Communication Training
Employer-sponsored programs


## National Flood Hazard Layer FIRMette



## Legend

See fis report for detalled legend and index map for firm panel layout

|  |  |
| :--- | :--- |
| SPECIAL FLOOD | Without Base Flood Elevation（BFE） <br> Zone A V，，A99 <br> With BFE or Depth Zone AE，AO，AH，VE，AR |
| HAZARD AREAS | Regulatory Floodway |


| OTHER AREAS | No SCREEN | Area of Minimal Flood Hazard zone $X$ |
| :---: | :---: | :---: |
|  |  | Effective LOMRs |
|  |  | Area of Undetermined Flood Hazard Zone D |
| GENERAL |  | Channel，Culvert，or Storm Sewer |
| STRUCTURES | いいいい | Levee，Dike，or Floodwall |

B－ 20.2 Cross Sections with $1 \%$ Annual Chance 17．5 Water Surface Elevation
$\sim_{\text {513 mim }}$ Base Flood Elevation Line（BFE）
$\xlongequal{\sim}$ Limit of Study
＿－Jurisdiction Boundary
－－－－－Coastal Transect Baseline
$\qquad$
features $\qquad$ — Hydrographic Feature

MAP PANELS

| $\square$ | Digital Data Available |
| :--- | :--- |
| $\square$ | No Digital Data Available |
| $\square$ | Unmapped |

The pin displayed on the map is an approximate point selected by the user and does not represen an authoritative property location．

This map complies with FEMA＇s standards for the use o digital flood maps if it is not void as described below The basemap shown complies with FEMA＇s basema accuracy standards
The flood hazard information is derived directly from the authoritative NFHL web services provided by FEMA．This map
was exported on $4 / 27 / 2020$ at $3: 09: 03$ PM and does not reflect changes or amendments subsequent to this date and time．The NFHL and effective information may change or become superseded by new data over time．
This map image is void if the one or more of the following map elements do not appear：basemap imagery，flood zone labels， legend，scale bar，map creation date，community identifiers， unmapped and unmodernized areas cannot be used for regulatory purposes．

## KENTUCKY TORNADO HISTORY

https://data.thegleaner.com/tornado-archive/



## MEMORANDUM OF AGREEMENT

This Memorandum of Agreement (hereinafter "Agreement"), dated as of Deciember 20 , 2022, is made by and between the CITY OF OWENSBORO, a municipal corporation of the Home Rule Class created and existing under the laws of the Commonwealth of Kentucky, 101 East Fourth Street, P. O. Box 10003, Owensboro, Kentucky 42302-9003 (hereinafter the "City"), and BIG RIVERS ELECTRIC CORPORATION, a Kentucky cooperative corporation, P.O. Box 24, Henderson, Kentucky 42419-0024 (hereinafter the "Corporation").

## RECITALS

WHEREAS, the Corporation desires to relocate its linemen, dispatch and other technical employees to the City of Owensboro, Kentucky which will create jobs and further stimulate local commerce; and

WHEREAS, the City recognizes the economic impact of the Corporation's move to Owensboro and hereby agrees to incentivize the Corporation for its relocation and job creation initiative in our community.

NOW THEREFORE, in consideration of these premises and the terms and conditions hereinafter set forth, the parties to this Agreement hereby agree as follows:

Section 1. City Obligations. In consideration of the Corporation relocating its linemen, dispatch and other technical employees to the City of Owensboro, the City agrees to provide the following incentives:
(1) The Corporation has purchased a tract containing 114.238 acres of land, more or less, comprising PVA Tract No. 47-3, formerly owned by Audubon Loans I, LLC, for the construction of a building housing the Corporation's
linemen, dispatch and other technical employees. The Corporation will select the size, layout, and location of property within the larger tract that the Corporation will retain. The property is valued at $\$ 45,000.00$ per acre. The City will rebate to the Corporation $\$ 18,360.00$ per acre for the acres selected by the Corporation as shown on Exhibit A, with the rebate being limited to 45 acres, as a part of the incentive for the Corporation to relocate its employees to the City of Owensboro.
(2) The City agrees to equally divide the cost of a site intelligence report.
(3) The City will pay the Corporation $\$ 1,500,000.00$ for money the Corporation will spend on road and related infrastructure construction in a manner substantially similar to the road shown on the attached Exhibit $A$, and in accordance with public improvement specifications. No through streets will be constructed on PVA Tract No. 47-3 (or any tracts resulting from subdivision of that tract) without the Corporation's consent.
(4) The City will pay the Corporation $\$ 30,000.00$ to help cover its cost to connect utilities to the property.
(5) The rebate of fifty percent ( $50 \%$ ) of the General Fund Occupational Fee on gross employee wages for a period of ten (10) years upon the relocation of the Corporation's linemen, dispatch and other technical employees to the City of Owensboro. The ten-year incentive period will begin no later than January 1, 2026.

Section 2. Corporation Obligations. In consideration of the incentives provided by the City, and subject to satisfying the Conditions Precedent in Section 5, the Corporation agrees to:
(1) Have its linemen, dispatch and other technical employees housed in the facility to be constructed on the property described in Section 1(1) for a period of at least twenty (20) years.
(2) Obtain and maintain an active City business license, as well as timely comply with all contractual and financial obligations to the City under this Agreement.
(3) Consent to annexation of the tract containing 114.238 acres, more or less.

Section 3. Conditions Precedent. The Corporation's relocation of its linemen, dispatch and other technical employees to the City of Owensboro is subject to the approval of the Kentucky Public Service Commission and the Rural Utilities Service, and any necessary rezoning of the property.

Section 4. Waiver. The failure on the part of either Party hereto to insist in any instance upon a strict observance by the other Party of any provision of this Agreement, shall not be construed as a waiver of that or any other provision of this Agreement and it shall not diminish the right of either Party to demand compliance therewith on any subsequent occasion.

Section 5. Entire Agreement; Binding Effect. This Agreement shall constitute the entire agreement between the Parties. Any prior understandings or representations, or any subsequent oral representations or modifications of any kind shall not be binding
on either Party except to the extent incorporated herein, in writing, by agreement of the Parties.

Section 6. Governing Law. This Agreement shall be governed by and be construed in accordance with, the laws of the Commonwealth of Kentucky in all respects, including all matters of construction, validity and performance. Any dispute involving the terms of this Memorandum of Agreement shall be brought in the state or federal courts of Davies County, Kentucky.

Section 7. Partial Invalidity. If any term, covenant or condition of this Agreement or the application thereof to any person or circumstance shall, to any extent, be invalid or unenforceable, the remainder of this Agreement, or the application of such term, covenant or condition to the persons or circumstances other than those to which it is held invalid or unenforceable, shall not be affected thereby, and such remaining terms, covenants or conditions of this Agreement shall be valid and enforceable to the fullest extent permitted by law.

IN TESTIMONY WHEREOF, witness the signatures of the Parties hereto on this the day and date first hereinabove written.

CITY OF OWENSBORO:


Thomas H. Watson, Mayor


Beth Davis, City Clerk

## BIG RIVERS ELECTRIC CORPORATION:



Robert W. Berry, Presiderft
ATTEST:


Amanda Jackson, Executive Secretary

COMMONWEALTH OF KENTUCKY

## COUNTY OF DAVIESS

) Sct.

SUBSCRIBED, SWORN TO AND ACKNOWLEDGED before me by Thomas H . Watson, as Mayor, and attested by Beth Davis, as City Clerk, for and on behalf of the City of Owensboro, Kentucky, on this the 20 thay of $\qquad$ December $\qquad$ 2022.


Notary Public, State of Kentucky at Large
Notary ID\# KY NP 58504
My commission expires: $10 / 15 / 26$


SUBSCRIBED, SWORN TO AND ACKNOWLEDGED before me by Robert W. Berry, as President, and attested by Amanda Jackson, as Executive Secretary, for and on behalf of Big Rivers Electric Corporation, on this the 30 day of Ditimbite, 2022.

Amanda R. Jackson NOTARY PUBLIC
STATE AT LARGE KENTUCKY ID. \# 619869
MY COMMISSION EXPIRES March 22, 2023


## EXHIBIT "A"



Case No. 2022-00433

## COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

| ELECTRONIC APPLICATION OF | ) |
| :--- | :--- |
| BIG RIVERS ELECTRIC CORPORATION | ) |
| FOR A CERTIFICATE OF PUBLIC | ) |
| CONVENIENCE AND NECESSITY | () |
| AUTHORIZING CONSTRUCTION OF A NEW | () |
| TRANSMISSION OPERATIONS CENTER AND | ? |
| AN ORDER AUTHORIZING BIG RIVERS TO |  |
| DISPOSE OF PROPERTY | ) |

## DIRECT TESTIMONY

OF
TALINA R. MATHEWS, Ph.D.

ON BEHALF OF
BIG RIVERS ELECTRIC CORPORATION

FILED: January 24, 2023

# DIRECT TESTIMONY 

## OF

TALINA R. MATHEWS, Ph.D.

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II. BACKGROUND AND OVERVIEW ..... 3
III. DUE DILIGENCE ..... 9
VI. FINANCIAL ANALYSIS ..... 12
VII. CONCLUSION ..... 16

6 A. My name is Talina R. Mathews, and my business address is 201 Third Street,

## DIRECT TESTIMONY

## I. INTRODUCTION

TALINA R. MATHEWS, Ph.D.

## Q. Please state your name, business address and occupation.

 Henderson, Kentucky 42420. I am the Chief Financial Officer ("CFO") for Big Rivers Electric Corporation ("Big Rivers"). ${ }^{1}$
## Q. Please summarize your education and professional experience.

A. I earned a doctorate and a masters in economics from the University of Kentucky and an undergraduate degree in economics and mathematics from Berea College.

I served the Commonwealth of Kentucky for over twenty years including as executive director and economist in the Kentucky Office of Energy Policy and for the Kentucky Public Service Commission ("PSC" or "Commission") as executive director, policy advisor and staff economist. I was appointed as a Commissioner in 2017 and served through the end of my term in 2021. In August of 2021, I took the position of

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Application Exhibit E
Direct Testimony of Talina R. Mathews, Ph.D.
Page 1 of 16

1

2 my current position of CFO for Big Rivers in August of 2022.
3 As Commissioner, I was active within the National Association of Utility
4 Regulatory Commissioners ("NARUC"), where I served as a board director, co-vice 5 chair of the Committee on Electricity, and member of the Committee on Critical 6 Infrastructure. I also served on MISO's Organization of MISO States and as PJM's

7 Organization of PJM States ("OPSI") president. In addition, I was president of the
8 Southeastern Association of Regulatory Utility Commissioners.

9 Q. Please summarize your duties at Big Rivers.
10 A. As CFO, I oversee the financial and strategic planning activities. Such 11 activities include accounting and financial reporting, payroll, budgets and financial

Director of State Regulatory Policy at Southwest Power Pool ("SPP"). I moved into

## Q. Have you previously testified before the Kentucky Public Service

 Commission?A. No, I have not.

## Q. What is the purpose of your testimony in this proceeding?

A. The purpose of my testimony is to describe and summarize the financial impacts of constructing and operating a new Transmission Operations Center (the "TOC") in Owensboro, Kentucky, and selling Big Rivers’ existing ET\&S facility in

Case No. 2022-00433
Application Exhibit E

9 Q. Are you sponsoring any exhibits?

- Exhibit Mathews-1: Professional Summary
- Exhibit Mathews-3: Financial Analysis


## II. BACKGROUND AND OVERVIEW

Henderson, Kentucky. The financial summary highlights the economic impact on Big Rivers' net margins, cash flow, and balance sheet. My testimony further describes the project's various financial considerations, including (i) the net capital investment; (ii) the financing of the project; and (iii) the incremental annual operating costs and savings. Finally, my testimony also provides a financial perspective of alternatives considered and supports Big Rivers' request for authorization to construct the A. Yes. The following exhibits were prepared by me or under my supervision:

- Exhibit Mathews-2: Detailed Listing of the Anticipated Project Costs


## Q. Please generally describe Big Rivers' recent financial performance.

A. In 2021, which reflects the most recent annual data presently available, Big Rivers had sales of $6,572,030 \mathrm{MWh}$ resulting in total revenue of $\$ 393.1$ million. Big Rivers earned a net margin of $\$ 54.1$ million prior to a one-time equity reduction and the TIER Credit, and Big Rivers had an equity-to-assets ratio of 38\%. Its Debt Service

Case No. 2022-00433
Application Exhibit E

1 Coverage (" $D S C$ ") and TIER (excluding the equity utilization and TIER Credit) were 22.22 and 2.70, respectively.

4 Q. Has Big Rivers recently undertaken any major projects?
5 A. Yes, Big Rivers is currently constructing a new headquarters facility in 6 Owensboro, Kentucky, pursuant to the Kentucky Public Service Commission's Order 7 in Case No. 2021-00314. The total estimated cost of the new headquarters is 8 approximately $\$ 11.1$ million, inclusive of anticipated incentives and tax credits. The 9 new headquarters facility is expected to be completed in the first quarter of 2023. Big

10 Rivers continues to explore the financing of the new headquarters costs through the 11 Cooperative Finance Corporation and local banks, and will seek approval as 12 necessary in connection therewith under KRS 278.300. I further discuss cash flow 13 and Big Rivers' plans with respect to financing of the TOC, below.

16 A. Big Rivers intends to construct the proposed TOC at an undeveloped property 17 on the west side of Owensboro, Kentucky. The Direct Testimony of Robert W. Berry 9 at this location.

6 Commission authorizes Big Rivers to construct the TOC, Big Rivers will explore the
7 best use for the remainder of the site, including potentially selling the unneeded 8 portion of the land to a third-party.

9

11 A. The estimated total cost of the project is approximately $\$ 52.8$ million (see
12 Exhibit Mathews-2 for a detailed listing of the anticipated costs of this project). The
13 following table summarizes the total cost and the total value of the proposed TOC:

|  | Total Cost | Total Value |
| :--- | :--- | :--- |
| Land $^{2}$ | $\$ 1,199,864$ | $\$ 2,026,064$ |
| Building \& Improvements | $\$ 44,142,000$ | $45,672,000$ |
| Other System Upgrades | $7,437,390$ | $7,437,390$ |
| Total | $\$ 52,779,254$ | $\$ 55,135,454$ |

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Application Exhibit E
Direct Testimony of Talina R. Mathews, Ph.D. Page 5 of 16

1 Q. Is Big Rivers in a financial position to undertake a new TOC at this 2 juncture?

3 A. Yes. The total estimated cost of the TOC represents just $5.8 \%$ of Big Rivers' 4 net utility plant of approximately $\$ 908$ million as of December 31, 2021. Although 5 the total cost is not insignificant, the proposed project is not expected to materially 6 impact Big Rivers' existing financial condition.

7
8 Q. What does Big Rivers intend to do with its existing ET\&S and 9 headquarters properties?

10 A. Big Rivers plans to sell the existing ET\&S and headquarters properties. Upon 11 the move to the TOC, the ET\&S and headquarters properties will no longer be needed 12 for Big Rivers' purposes.

14 Q. What are the financial impacts of selling the existing ET\&S and 15 headquarters properties?

16 A. There are three primary financial impacts related to the sale of the existing
17 ET\&S and headquarters properties: (i) the cash proceeds from the sale of the 18 properties; (ii) the avoided future capital investments that otherwise would be

19 required to upgrade the existing ET\&S and headquarters properties; and (iii) the 20 realized gain on the sale of those properties. Each of these financial impacts will 21 mitigate the cost of the proposed project and are more fully described as follows:
(i) Cash Proceeds from the Sale of the Properties - The existing ET\&S Facility is anticipated to be sold at a price of approximately $\square$ The headquarters properties are anticipated to be sold at a price of approximately . These prices reflect formal property appraisals, as well as market analyses performed in 2021 for the ET\&S Facility and 2019 for the headquarters properties. The two studies performed by independent third-parties yielded very similar valuations.
(ii) Avoided Capital Investments - As more fully discussed by Mr. Berry, the existing ET\&S Facility was constructed in phases between 1979 and 1984. Due to a lack of buildable acreage onsite and other operational inadequacies, we have simply outgrown the space. As a consequence of those constraints and numerous operational deficiencies associated with the property, there was no feasible way to accommodate our current needs for ET\&S operations at the current location.

Moreover, keeping the existing ET\&S Facility, and incurring expenses to maintain and upgrade that facility, is simply not a realistic or financially advantageous plan. As we have noted, the existing ET\&S facility is aged; it is too small for our needs; and the property is not suitable for the necessary facilities and functionalities. Investments to maintain the facility would have included significant costs, including costs to maintain the structures, grounds, parking lots and critical building systems (HVAC, electric, plumbing, and back-up generation), and costs to perform general cosmetic improvements (painting, flooring, lighting). Additional

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Application Exhibit E

9 December 31, 2024 (the estimated date on which the property will no longer be needed
capital investments would be needed to upgrade safety features and to improve handicap accessibility (bathroom, building entrance). The estimated capital investment to maintain and upgrade the existing ET\&S facility and headquarters properties are approximately $\$ 34.6$ million, which will be avoided by the construction of the TOC.
(iii) Gain on Sale of the Existing Facilities - The current net book value of the ET\&S facility is and that amount will decrease as additional depreciation expense is recorded each month. The projected net book value at and will be available to be sold) is The amount by which the sales price exceeds the net book value at the time of sale, is estimated to be $\square$ The current net book value of the existing headquarters is $\square$, and will decrease as additional depreciation expense is recorded each month. The projected net book value at December 31, 2024, the estimated date on which the properties will no longer be needed and will be available to be sold, is . The amount by which the sales price exceeds the net book value at the time of sale is estimated to be $\square$ . The sale amounts that exceed the net book values will be recognized as a onetime windfall to Big Rivers' net margins, a portion of which will be used to reduce the company's regulatory asset balance and a portion of which will flow back to retail customers through Big Rivers' MRSM mechanism. 9 rejection of our offers to purchase its electric system, we also considered using

16 A. Big Rivers intends to fund the investment in the proposed TOC through a loan

## III. DUE DILIGENCE

## Q. Did Big Rivers consider potential alternatives to constructing the proposed TOC?

A. Yes, Big Rivers considered multiple options for addressing its operational needs, as discussed in Mr. Berry's testimony (see Application Exhibit D). Before Big Rivers began pursuing the TOC project, it had become readily apparent that the existing ET\&S facility was inadequate for its present functions. As Mr. Berry notes, we considered constructing warehouse space offsite; and prior to HMP\&L's July 2021 HMP\&L's existing facilities. With HMP\&L's decision, however, and to gain the operational efficiencies of combining ET\&S with the Engineering and Energy Control Departments, the only option effectively left to us was to build-to-suit.

4 Q. How does Big Rivers intend to finance the cost of constructing the proposed TOC? 7 with the Rural Utilities Service ("RUS"), as the RUS typically offers the most attractive debt terms, including lower interest rates. If such a loan is not available, several financial institutions, including the National Rural Utilities Cooperative Finance Corporation ("CFC") and local Owensboro lenders, have expressed an interest in financing the proposed TOC. Big Rivers will seek approval of any

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1 financing related to the project in a subsequent proceeding as necessary under KRS
2 278.300. The anticipated project cash flow is shown on Exhibit Mathews-3.
3

4 Q. Has Big Rivers considered leveraging the New Market Tax Credits
5 Program ("NMTC Program") as a means of helping finance the TOC?
6 A. Yes. We are presently exploring potential opportunities to obtain financing 7 assistance through the NMTC Program.

8

## 9 Q. What is the NMTC Program?

10 A. The NMTC Program was established by the Community Renewal Tax Relief 11 Act of 2000 with the goal of stimulating investment and economic growth in low-

12 income communities. Certain census tracts in and around Owensboro have been 13 identified as qualifying "Opportunity Zones" for the NMTC Program, and the 14 proposed location of the new TOC is located within a qualified census tract. The 15 economic benefit of the loan forgiveness associated with the NMTC Program typically 16 equates to approximately $20-25 \%$ of the project cost financed. For the proposed

17 project, such benefit could reduce the overall cost by approximately $\$ 10.6$ million to $18 \$ 13.2$ million. Participation in the NMTC Program is not guaranteed, as the 19 community development entities that receive allocations of program funds select the 20 projects they wish to invest in. For this reason, the financial projections presented 21 in Exhibit Mathews-3 do not assume any NMTC Program assistance.

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Application Exhibit E Direct Testimony of Talina R. Mathews, Ph.D. Page 10 of 16

If the Commission grants Big Rivers a certificate of public convenience and 2 necessity ("CPCN") for the proposed TOC, and if Big Rivers is a successful applicant 3 to the NMTC Program, Big Rivers will seek approval of the financing in a subsequent 4 proceeding as necessary under KRS 278.300.

5
6 Q. What is the estimated total annual cost of operation of the TOC after 7 it is placed into service?

8 A. The total estimated annual cost of operation of the TOC (excluding property 9 tax, depreciation and rebates) after it is placed into service is $\$ 156,853$. There will 10 be an increase in property tax expense as a result of the proposed TOC's higher 11 assessed value, along with higher depreciation expense. Mitigating these higher 12 costs include a reduction in operation and maintenance (" $O \& M$ ") expense related to 13 the new and more-efficient building. Other operating cost savings include savings Functions annual operating costs for the initial year of operation:

|  | Proposed Transmission Operations Center | Existing <br> ET\&S, Energy <br> Control, <br> Information <br> Systems and <br> Engineering | Savings/ (Cost) |
| :---: | :---: | :---: | :---: |
| Operation and Maintenance |  |  |  |
| Utilities | 33,210 | 137,018 | 103,308 |
| Insurance | 74,353 | 34,270 | $(40,083)$ |
| Building\& Grounds | 29,250 | 111,971 | 82,721 |
| Elevator | 0 | 1,965 | 1,965 |
| Contractor/Janitorial | 20,040 | 83,350 | 63,310 |
|  |  |  |  |
| Total O\&M | 156,853 | 368,574 | 211,721 |
|  |  |  |  |
| Property Tax | 705,970 | 31,227 | $(674,743)$ |
| Depreciation | 1,031,588 | 244,368 | $(787,220)$ |
| Occupational Tax Rebate | $(66,721)$ | 0 | 66,721 |
|  |  |  |  |
| Net Operating Costs | 1,827,690 | 644,169 | $(1,183,521)$ |

## 6 Q. Have you analyzed the impact of the proposed TOC on Big Rivers'

## 7 financial condition?

8 A. Yes. A 10-year projection of the proposed TOC's impact on Big Rivers' financial 9 condition, specifically as it relates to net margins, cash flow, and balance sheet, is 10 attached as Exhibit Mathews-3. Based on my analyses, the proposed TOC will have 11 a slightly negative impact on Big Rivers' financials, but will not create the need to 12 increase Big Rivers' base rates to its Members. Based on year 2 projections, there will

1 be a small decrease in the bill credits returned through the Member Rate Stability 2 Mechanism (MRSM) of approximately $\$ 0.22$ per MWh.

3 The following table summarizes the projected financial impact during the
4 TOC's initial year in service, and over the first 10 years:

5

| Summary of Projected Financial Impacts During Years 1-10 |  |  |
| :--- | :--- | :--- |
| (Nominal \$) | Year 1 | Total <br> Years 1-10 |
| Net Margin Increase/(Decrease) | $3,361,723$ | $(12,884,903)$ |
| Cash Flow Inc/(Dec) | $2,726,033$ | $(11,155,314)$ |
| Balance Sheet Inc/(Dec): |  |  |
| Property Value | $55,135,454$ |  |
| Incremental Net Utility Plant | $50,942,261$ |  |
| Incremental Long-term Debt | $13,479,254$ |  |

7 Q. Based on your projections, how will the proposed TOC impact Big 8 Rivers' net margins?

9 A. As summarized in the table above, and as shown in Exhibit Mathews-3, the 10 proposed TOC will have a positive impact on Big Rivers' net margins in the initial 11 year, but negative in total over years 1-10. The positive net margin is largely 12 attributable to the year 1 gain on sale of the existing ET\&S Facility, as previously 13 discussed. If a denial of the CPCN for the TOC is issued, then net margins in year 1

17 by the proposed TOC. The property's value when placed in-service will be
will not realize the increase related to the sale of the existing $H Q$ facility, as was projected in the HQ CPCN case. ${ }^{3}$

## Q. Based on your projections, how will the proposed TOC impact Big

 Rivers' cash flow?A. The proposed TOC will have an unfavorable impact on Big Rivers' cash flow of approximately $\$ 1.0$ million per year. This cash flow effect would be largely attributable to the proposed TOC's annual debt service.
Q. Based on your projections, how will the proposed TOC impact Big Rivers' balance sheet?
A. Big Rivers' balance sheet will be positively impacted by the proposed TOC. The new property will increase the net utility plant balance by approximately $\$ 55,135,454$, while the incremental long-term debt will increase only $\$ 13,479,254$. By year 10 , long-term debt is projected to decrease to $\$ 8,351,907$.

Further, Big Rivers' Members will benefit from the incremental value created $\$ 55,135,454$, yet the investment is only $\$ 52,779,254$ after any local incentives are applied, and only $\$ 39,579,254$ if the project receives NMTC Program financing.

[^10]Case No. 2022-00433
Application Exhibit E
Direct Testimony of Talina R. Mathews, Ph.D.
Page 14 of 16

1 Q. Do Exhibit Mathews-3 and the above financial summary assume any
2 financing benefits of participating in the NMTC Program?
3 A. No. While the NMTC Program creates significant financing savings, because 4 of the uncertainty discussed previously, such savings are not a base assumption of 5 the 10-year projection. Any additional economic benefit of the potential NMTC 6 Program financing enhances net margins and cash flow by approximately $\$ 10.6$ to 7 \$13.2 million.

9 Q. Has Big Rivers identified any opportunities for federal funding 10 (grants or forgivable loans) related to this project from the recent

13 A. Big Rivers has not identified any specific funding streams or attractive loan instruments but is actively researching any opportunities that would benefit this project, including programs aimed at hardening the transmission system, protecting against cyber and physical threats and increasing economic development in regions impacted by the closure of energy infrastructure such as power plants. Many of the regulations and rules for eligibility are still being developed by the federal agencies responsible for implementing the laws as passed by Congress in prior sessions. Big Rivers continues to engage with the National Rural Electric Cooperative Association
(NRECA), the RUS, and the Kentucky Office of Energy Policy in helping to identify opportunities to reduce the cost of the TOC to our members.

## Q. Does this conclude your testimony?

## A. Yes.

Case No. 2022-00433
Application Exhibit E

BIG RIVERS ELECTRIC CORPORATION

## ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW TRANSMISSION OPERATIONS CENTER AND AN ORDER AUTHORIZING BIG RIVERS TO DISPOSE OF PROPERTY

CASE NO. 2022-00433

## VERIFICATION

I, Talina R. Mathews for Big Rivers Electric Corporation, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that Direct Testimony is true and accurate to the best of my knowledge, information, and belief after a reasonable inquiry on this dan nary day of 18 th, 2023.


Salina R. Mathews Chief Financial Officer
Big Rivers Electric Corporation

COMMONWEALTH OF KENTUCKY) )
COUNTY OF Davies
SUBSCRIBED AND SWORN TO before me by Talina R. Mathews on this the
$\qquad$ day of $\frac{\text { tannery } 2023 .}{}$


## Professional Summary

Talina R. Mathews, PhD
Chief Financial Officer
Big Rivers Electric Corporation
201 Third Street
Henderson, KY 42420

## Professional Experience

Big Rivers Electric Corporation
Chief Financial Officer 2022-present
Southwest Power Pool
Director, State Regulatory Policy- 2021-2022
Kentucky Public Service Commission 2016-2021
Commissioner 2017-2021
Executive Director 2016-2017

Organization of MISO States 2015-2016
Director, Member Services
Kentucky Department of Energy Development and Independence 2013-2015
Director, Energy Generation, Transmission and Distribution
Kentucky Public Service Commission 2011-2013
Staff Advisor for Policy
Kentucky Department for Energy Development and Independence 2009-2011
Assistant Director, Carbon Management
ECSI 2008-2009
Executive Vice-President
Kentucky Office of Energy Policy 2006-2008
Executive Director
Kentucky Public Service Commission 2000-2006
Executive Staff Advisor
Economist

Kentucky Division of Water 1998-2000
Economist

University of Kentucky 1995-1998
Research Analyst

Michigan Technological University 1993-1995
Assistant Professor

## Education

PhD, Economics
University of Kentucky
MA, Economics
University of Kentucky
BA, Mathematics and Economics
Berea College

TRANSMISSION OPERATIONS CENTER COST DETAIL

| Building / Description | SF/AC | 10/31/22 Total |  | Cost/SF/AC |
| :---: | :---: | :---: | :---: | :---: |
| 1. SITEWORK | 51 |  | \$13,946,000 | \$273,451 |
| 2. OFFICE | 29,691 |  | \$17,100,000 | \$576 |
| 3. WAREHOUSE | 24,400 |  | \$4,819,000 | \$198 |
| 4. VEHICLE STORAGE | 33,200 |  | \$4,717,000 | \$142 |
| 5. VEHICLE MAINTENANCE | 13,067 |  | \$3,317,000 | \$254 |
| Sub-Total Construction Costs (w/ permits, insurance program, project staffing, design fees, consulting fees and construction management fees, etc.) |  |  | \$43,899,000 | \$437 |
| Project Contingency |  |  | \$1,200,000 |  |
| Total Project |  |  | \$45,099,000 | \$449 |
| Henderson Road Turn Lane |  |  | \$116,000 |  |
| Industrial Drive |  |  | \$457,000 |  |
| Total Development |  |  | \$45,672,000 | \$455 |
| Big Rivers Additional Costs |  |  |  |  |
| Land |  |  | \$5,140,710 |  |
| TOC Communications |  |  | \$3,783,100 |  |
| TOC EMS \& Energy Control Room Relocation |  |  | \$450,000 |  |
| Corporate IT |  |  | \$280,000 |  |
| Phone System |  |  | \$50,000 |  |
| Development \& Other Costs incurred prior to 2023 |  |  | \$2,874,290 |  |
| Total Project |  |  | \$58,250,100 |  |
| Less: |  |  |  |  |
| Road Rebate Incentive |  |  | (\$1,500,000) |  |
| Land Rebate Incentive (45 acres @ \$18,360 per acre) |  |  | $(\$ 826,200)$ |  |
| Utility Connection Rebate |  |  | $(\$ 30,000)$ |  |
| Less: |  |  |  |  |
| Land not assigned to CPCN (69 acre | t used for TOC) |  | (\$3,114,646) |  |
| Total Investment by Big Rivers | tric Corporation |  | \$52,779,254 |  |
| Less: |  |  |  |  |
| Potential New Market Tax Credits |  |  | (\$13,194,813) |  |
| Total Investment if New Market | $x$ Credits are Utiliz |  | \$39,584,440 |  |

big rivers electric corporation
Financial Analysis of Proposed Transmission Operations Center


Note: Above amounts do not include benefits related to New Market Tax Credit Program financing opportunity.

## COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

| ELECTRONIC APPLICATION OF | ) |
| :--- | :--- |
| BIG RIVERS ELECTRIC CORPORATION | ) |
| FOR A CERTIFICATE OF PUBLIC | ) |
| CONVENIENCE AND NECESSITY | ( |
| Case No. |  |
| AUTHORIZING CONSTRUCTION OF A NEW | ) |
| TRANSMISSION OPERATIONS CENTER AND | () |
| AN ORDER AUTHORIZING BIG RIVERS TO | () |
| DISPOSE OF PROPERTY | ) |

DIRECT TESTIMONY
OF
TIM MASA
PRESIDENT OF COOPERATIVE BUILDING SOLUTIONS

ON BEHALF OF

BIG RIVERS ELECTRIC CORPORATION

FILED: January 24, 2023

Application Exhibit F

# DIRECT TESTIMONY OF <br> TIM MASA <br> Table of Contents 

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I. INTRODUCTION. ..... 1
II. DESIGN \& CONSTRUCTION OF THE PROPOSED TOC ..... 4
III. REVIEW OF FINANCIAL IMPLICATIONS ..... 8
IV. CONCLUSION ..... 11

DIRECT TESTIMONY
OF
TIM MASA

## I. INTRODUCTION

## Q. Please state your name, business address, position, and educational background.

A. My name is Tim Masa. I am employed by Cooperative Building Solutions ("CBS"), 77 Westport Plaza, Suite 250, St. Louis, Missouri 63146, as its President. I have held this position since 2017. I earned my Bachelor's Degree in Civil Engineering from Washington University. I continued my education at Washington University and received my Masters in Construction Management.

## Q. What is your experience in the electric utility industry, both currently and prior to assuming the position of President for CBS?

A. Prior to serving as President of CBS, I served as the Vice President of CBS from 2009 to 2017. As the President of CBS, I am responsible for the overall performance of the company operations. In CBS's Client-Centered Business Model, I serve as the customer advocate and facilitator on our projects. I develop an intimate knowledge of our client's goals, expectations, and business plans, and I am responsible for marshalling all of the necessary in-house and external resources in order to achieve our client's goals. My experience in the electric industry has been
leading CBS in the planning, design and construction of facilities for electric cooperatives since 2009. These facilities have included new headquarters, district offices, operations centers, vehicle maintenance buildings, vehicle storage facilities, and warehouses.

Further, as a LEED ${ }^{1}$ Accredited Professional, I have been involved with rural electric cooperative projects over the past several years. A copy of my professional resume is attached hereto as Exhibit Masa-1.

## Q. Have you previously testified before the Kentucky Public Service

 Commission (the "Commission")?A. Yes. I previously testified before the Commission on behalf of Jackson Purchase Energy Corporation ("JPEC") in connection with its application for a new headquarters facility. ${ }^{2}$ I have not offered other testimony to this Commission.

## Q. What is the purpose of your testimony in this proceeding?

A. The purpose of my testimony is first to provide insight into the design and construction - including the specifications, notable technical details, and the timeline - of a new facility proposed to serve as Big Rivers' new Transmission Operations Center ("TOC"). Next, I will discuss the estimated costs of the proposed construction

[^11]project. Finally, I will provide information regarding the feasibility of the overall project, and how this project will benefit Big Rivers.

## Q. Please describe the nature of CBS's business and its experience and success planning and constructing facilities like the TOC at issue in this proceeding.

A. CBS provides a turnkey project approach of facility planning, design and construction management services to electric cooperatives throughout the country. CBS has worked with over 120 electric cooperatives in 28 different states, building over $2,500,000$ square feet (" $S F$ ") of facilities that include new headquarters, operations centers, district offices, and similar structures. CBS's extensive project experience working with electric cooperatives will help deliver Big Rivers a new TOC that will provide optimum functionality, operational efficiency, and energy efficiency, while providing a low-maintenance, cost-effective solution. CBS has a proven track record of delivering projects on time and within budget.

## Q. Has CBS conducted facilities planning studies or other analyses for Big Rivers in connection with this project?

A. Yes. We have had numerous meetings and discussions with Big Rivers regarding its anticipated needs, and our present designs and plans for the proposed TOC account for Big Rivers' needs in a manner that provides operational efficiencies.

## Q. Are you sponsoring any exhibits?

A. Yes. I am sponsoring the following exhibits:

- Exhibit Masa-1 - Professional Summary
- Exhibit Masa-2 - CBS Project Summary Presentation

I am also sponsoring Application Exhibit B, which contains the required map of the proposed location, and Application Exhibit C, which contains the required project drawings.

## II. DESIGN \& CONSTRUCTION OF THE PROPOSED TOC

## Q. Please describe the proposed TOC.

A. Projected at approximately 100,358 square feet, the TOC will house multiple offices, a warehouse and loading dock, enclosed spaces for vehicles and maintenance, and a fuel island.

## Q. Please briefly describe the property on which the proposed TOC will

 be constructed.A. The property that Big Rivers acquired for this project is situated in the northwest corner of Owensboro on a relatively-flat greenfield site just inside the bypass and easily accessible to and from major thoroughfares. It is well suited to the needs of Big Rivers and its Member-Owners. A map showing the property and the proposed TOC is attached as Application Exhibit B.

## Q. What process was employed to determine the design of the proposed TOC?

A. The specifications for the proposed TOC were designed by the CBS team in consultation with Big Rivers. Big Rivers engaged CBS under a preconstruction contractor agreement to consult regarding, among other things, facility planning study and conceptual design. ${ }^{3}$ As part of those efforts, Big Rivers' department heads were surveyed to identify each department's needs. CBS has leveraged its extensive experience working with cooperatives on projects like this, and it continues to conduct routine meetings with Big Rivers to ensure that its needs are identified and met in an efficient manner.

## Q. How were the design specifications established?

A. Once we had a solid understanding of Big Rivers' needs, we worked with Big Rivers to develop and refine departmental needs assessments in order to determine the space needs of the facility. With this information, we were also able to perform site studies to determine the most effective site layout to meet those needs.

As a consequence of CBS's extensive experience working with electric cooperatives, we have become skilled in understanding the amount of real estate and square footage required for the efficient and effective operation of electric cooperative facilities. With this experience, we then work closely with our strategic partner $M+H$

[^12]Architects, to ensure that the plans will satisfy all applicable local and state building codes requirements, consistent with the established project design goals and requirements.

## Q. Were there design challenges that you encountered during the planning of this project?

A. No project is without its design challenges, of course, and so coordination on needs and intended uses is an important part of the process. On this project, and given the intended facility uses, traffic flow was a significant consideration. Consequently, we reviewed planned traffic patterns of Big Rivers' vehicles to ensure operational efficiency. As a result, the site plan includes two separate entrances and provides for a fuel island with a canopy to ensure maximum efficiency and safety.

## Q. Do the project plans allow for future expansion, if needed?

A. Yes. Again, CBS's extensive experience working with electric cooperatives allows us to understand the space needed to meet current needs, as well as expected and reasonable near-term expansion requirements. Our goal is to ensure that all immediate needs are met and that there is appropriate opportunity to expand, as needed. In this case and to that end, the master site plan makes provisions for possible future growth. Ultimately, we anticipate the TOC will serve Big Rivers' reasonably anticipated needs for decades to come.

## Q. Has CBS prepared a project schedule that details the planned activities involved in the construction of the TOC?

A. Yes. A detailed project schedule is attached to my testimony as Exhibit Masa2. The project schedule identifies in detail the various tasks that must be accomplished from start to finish on the project, along with anticipated timelines associated with each.

## Q. What permits or approvals are necessary in connection with this project?

A. Aside from obtaining Commission approval, we anticipate that the project will require the following additional permits and approvals.

- Rezoning of the Property to Industrial (I1 Industrial Use)
- Final Development Plan Approval
- KYTC (Kentucky Transportation Cabinet) Encroachment Permit
- Sanitary Sewer KYDOW Permit
- Kentucky Division of Water Permit for water main extension
- Footings \& Foundations Permit
- Notice of Intent Permit with Kentucky Division of Water
- Building Permit


## Q. What is the estimated timeline for this project?

A. As described in more detail at Exhibit Masa-2, and subject to the approval of this Commission and RUS financing, we are planning to break ground in May of 2023 and proceed diligently with construction to permit owner occupancy by approximately November 2024.
Q. How does CBS plan to proceed with construction activity for the TOC?
A. CBS will be acting as the Construction Manager for the project. All subcontractor work packages for the project will be awarded through competitive bidding, with the lowest-price, qualified vendor being recommended to Big Rivers for its approval. We estimate that there will be approximately forty (40) subcontractor bid packages for this project. Each subcontractor recommended for the project will be required to complete a prequalification application that we will evaluate in order to ensure that they can demonstrate appropriate experience, an appropriate safety record, and appropriate financial capabilities to professionally perform the required work.

## III. REVIEW OF FINANCIAL IMPLICATIONS

Q. What are the anticipated costs of this project and estimated cash flows?
A. As reflected in Exhibit Masa-2, the total construction cost of the new TOC facility is estimated at $\$ 45,672,000$. Dr. Mathews attached copies of the estimated total project cost details and estimated cash flows information to her testimony.

## Q. What are the methods by which various estimated cost components of the proposed TOC were calculated?

A. As a consequence of our long history working on similar projects for electric cooperatives, CBS has access to significant institutional data regarding cost
expectations for projects like the TOC. Here, CBS utilized its cost history database with detailed quantity and scope information from the schematic drawings. Combined with initial subcontractor budgets for major scope of work packages, this data has enabled us to calculate the expected cost of the TOC facility. Obviously, there are ongoing cost and timing risks associated with logistical supply chain issues; however, we continually monitor these issues, and we have accounted for that risk in our project estimate.

## Q. Are there notable features of the TOC that would offer Big Rivers any operational and safety benefits?

A. Yes. We have also been able to incorporate many important features that will aid both Big Rivers' operational and safety capabilities. Those features include:

- Bullet-resistant lobby spaces for increased security.

- Energy efficient HVAC system utilizing a VRF mechanical system.
- Hardened enclosure for back-up generator.
- Designing a portion of the roof to allow for a more efficient use of mechanical equipment.
- Security fencing and gates for materials and equipment, as well as employee parking lots.
- Pull-thru vehicle storage building for increased safety (reduces backing-up).
- Electric Vehicle charging stations for employees.
- Passive daylighting with clerestories and glass office fronts.
- Storm shelters for employee protection.
- Enclosed vehicle storage buildings to protect vehicles \& equipment from weather and UV exposure.
- Overhead trolley cranes for flexibility of storage and maintenance.
- Low maintenance materials for the façades of the buildings.
- Downspouts tied-in to underground storm sewer (increasing safety by reducing standing water/ice).

In our opinion, this is a sound, efficient project that reflects the careful planning and cooperative effort of Big Rivers.
Q. Please briefly describe any cost associated with options Big Rivers and CBS considered to meet Big Rivers' needs?


Also as discussed in Mr. Berry's direct testimony, expansion of the existing ET\&S facility is not practical. Therefore, a new warehouse and vehicle maintenance garage are needed. One option would be to construct a new facility for lines and right
of way and use ET\&S for communication/substation. Below is an estimate of the associated cost for that Option 1:

1. 15 Acres of site development and land cost
2. Operations office space at $10,000 \mathrm{SF}$
3. Warehouse space at $10,000 \mathrm{SF}$
4. Vehicle storage at 20,000 SF
5. Wash bay and maintenance facility at $10,000 \mathrm{SF}$

Total facility ( $\mathbf{5 0 , 0 0 0} \mathbf{~ S F}$ ) estimated cost is $\$ 19.5$ to $\$ 20.5$ million.
A second option would be to construct a warehouse for storing as much equipment as possible off-site (mobile substations trailers, and etc.). Below is an estimate of the associated cost for that Option 2:

1. 15 Acres of site development and land cost
2. Operations office space at $5,000 \mathrm{SF}$
3. Warehouse space at $11,000 \mathrm{SF}$
4. Vehicle storage at 20,000 SF
5. Wash bay and maintenance facility at $4,000 \mathrm{SF}$

Total facility ( $\mathbf{4 0 , 0 0 0} \mathbf{S F}$ ) estimated cost is $\$ 15.8$ to $\$ 16.6$ million.
Additionally, the existing fuel system at the ET\&S facility will need to be updated, at an estimated cost of $\$ 500,000$.

## IV. CONCLUSION

## Q. Please summarize your overarching view of the proposed TOC.

A. In my professional opinion, the project is feasible and reasonable, and it will accrue to the benefit of Big Rivers. I encourage the Commission to approve this project.

1 Q. Does this conclude your testimony?
2 A. Yes.

# ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW TRANSMISSION OPERATIONS CENTER AND AN ORDER AUTHORIZING BIG RIVERS TO DISPOSE OF PROPERTY 

CASE NO. 2022-00433

## VERIFICATION

I, Tim Nasa, President of Cooperative Building Solutions, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that Direct Testimony is true and accurate to the best of my knowledge, information, and belief after a reasonable inquiry on this $\qquad$ day of January, 2023.


Tim Mas
President
Cooperative Building Solutions

STATE OF MISSOURI ) COUNTY OF

St. (owns)

SUBSCRIBED AND SWORN TO before me by Tim Mas on this the day of Jan., 2023.

## BETH S. WAGNER

 NOTARY PUBLIC - NOTARY SEAL STATE OF MISSOURI - ST. LOUIS COUNTY MY COMMISSION EXPIRES SEPTEMBER 23, 2024 COMMISSION NUMBER: 12379390


## TIM MASA, LEED AP PRESIDENT

| EDUCATION | CERTIFICATIONS | ASSOCIATIONS |
| :--- | :--- | :--- |
| Washington University | LEED Accredited | Board Member - |
| in St. Louis, Missouri | Professional | Logos School |
| MS Construction |  | Board Member - |
| Management |  | Lutheran High School |
| BS Civil Engineering |  | St. Charles |

In Cooperative Builaing Solutions' client-centered business model, Tim serves as the primary customer advocate and team facilitator.

> Tim develops an intimate knowledge of each client's goals, expectations, and business plans. He is responsible for marshaling all of the necessary in-house and external resources to achieve success for CBS' clients. He holds all team members accountable to perform their tasks on time, professionally, and in context with the overall project strategies and objectives.

## PROJECT EXPERIENCE

Midwest Energy \& Communications, Tecumseh, Michigan - Southeast Solutions Center This new 43,000 sf operations facility includes office space, warehouse, vehicle storage, covered material storage, and 10 acres of site development.

Midwest Energy $\&$ Communications, Cassopolis, Michigan - This 129,000 sq. ft., \$35MM headquarters facility consists of a two-story tilt-up office building, a warehouse, vehicle and material storage, and maintenance building

Karnes Electric Cooperative, Pleasanton, Texas - This new 46,500 sq. ft. project includes a new district office facility including office space, vehicle storage, warehouse space, and associated site improvements

Karnes Electric Cooperative, Karnes City, Texas - New 108,800 sq. ft. headquarters facility including an office building, enclosed vehicle storage, warehouse, vehicle maintenance building and associated sitework on over 2 O acres.

Cimarron Electric Cooperative, Kingfisher, Oklahoma - New 21,110 sq. ft. warehouse facility and a 15,750 sq. ft. renovation to their existing warehouse.

Tri-County Electric Cooperative, Hooker, Oklahoma - New 116,२28 sq. ft. and 22 acre site headquarters facility which will allow all operations to take place in one location

Red River Valley REA, Marietta, Oklahoma - 71,614 sq. ft. facility including office space, warehouse, maintenance areas, and a parking structure.

Dixie Power Electric Cooperative, St. George, Utah - 11,500 sq. ft. customer service building on a live campus.

Dixie Power Electric Cooperative, St. George, Utah - 18,000 sq. ft. Engineering and Operations office building located off-campus.

Central Rural Electric Cooperative, Stillwater, Oklahoma - 43,774 new two story office building

Rita Blanca Electric Cooperative, Dalhart, Texas - New 13,985 sq. ft. office building
Berkeley Electric Cooperative, John's Island, South Carolina - This new building is a 108,000 sq. ft. district office facility including office space, vehicle storage, warehouse space, a vehicle maintenance building, and associated site improvements.

## TIM MASA, LEED AP, PRESIDENT

## PROJECT EXPERIENCE, CONT.

Jackson Purchase Energy Corporation Headquarters Renovation, Paducah, Kentucky - This projects involves the transformation of an existing sports complex facility into a new 78,000 sq. ft headquarters facility for Jackson Purchase Energy Corporation. Included are: vehicle storage building, warehouse space, vehicle maintenance, and an additional covered storage building.

Karnes Electric Cooperative Headquarters, Karnes City, Texas - New 75,795 sq. ft. headquarters facility consisting of a new office, warehouse/vehicle storage, and a maintenance building

## Karnes Electric Cooperative

Pleasenton, Texas - This 46,500 sq. ft. project includes a new district office facility for Karnes Electric including office space, vehicle storage, warehouse space, and associated site improvements

Pee Dee Electric Headquarters, Lilesville, North Carolina - New 66,000 sq. ft. headquarters which includes an office building, warehouse, covered vehicle storage, covered material storage, and associated site work on 33 acres

Berkeley Electric Highway 52 Headquarters, Moncks Corner, South Carolina - This new 202,000 sq. ft. facility includes a warehouse, vehicle storage, a two-story office space, and a $25,000 \mathrm{sq}$. ft. stand alone vehicle maintenance building

Rappahannock Electric Building 247 Refresh, Fredricksberg, Virginia This 35,000 sq. ft. renovation includes new finishes, new furniture, renovated break rooms, and a revamped HVAC system

Wake Electric Membership Corp, Youngsville, North Carolina - This project includes an 11,500 sq. ft. office renovation, a $15,900 \mathrm{sq}$. ft. warehouse, $14,350 \mathrm{sq}$. ft. of enclosed vehicle storage, $4,865 \mathrm{sq}$. ft. of covered material storage, a $10,000 \mathrm{sq}$. ft. maintenance building and covered material building, storage, and yard expansion at the existing property

Mt. Wheeler Power, Ely, Nevada - This project consists of a new 6,300 sq. ft . warehouse and a $16,500 \mathrm{sq}$. ft . vehicle storage building. In addition to the new buildings, the existing facility will be renovated to accommodate future growth and expansion.

Floresville Electric Light \& Power System, Floresville, Texas - This new headquarters facility for Floresville Electric Light and Power Systems (FELPS) includes a $28,000 \mathrm{sq}$. ft. office and warehouse building and a $6, २ ० 0$ sq. ft. maintenance building

Cuivre River Electric Cooperative, Troy, Missouri - The facility includes a 64,900 sf office, warehouse and vehicle storage building, and a 12,000 sf vehicle maintenance and covered storage building located on 14 acres

Tri-County Electric Cooperative, Hooker, Oklahoma - New headquarters facility which will allow all operations to take place in one location

Woodruff Electric Cooperative Forrest City, Arkansas - New facility which includes a 35,500 sq. ft. office, a 10,800 sq. ft. warehouse, and an $11,680 \mathrm{sq}$. ft. covered vehicle storage area

South Central Arkansas Electric Cooperative, Arkadelphia, Arkansas New facility on 15 acres with adjacent warehouse and vehicle storage buildings

Twin Valley, Altamont, Kansas - 2२,000 sq. ft. office operations facility, vehicle storage and warehouse

Consolidated Electric Cooperative, Mexico, Missouri - Design build construction of new $16,000 \mathrm{sq}$. ft. office building and construction of pre-engineered metal building, as well as, relocation of existing utilities and provisions for future expansion

Crawford Electric Cooperative, Bourbon, Missouri - 67,000 sq. ft. new office, warehouse and vehicle storage

Mercedes Benz of St. Louis, St. Louis, Missouri - Built on a small urban footprint, the dealership includes a 2 story, $27,000 \mathrm{sq}$. ft. steel-framed office and showroom building, a 30,000 sq. ft. service workshop area built with cast-in-place concrete, and a 2 story 30,000 sq. ft. posttensioned concrete parking garage

John Burroughs School, St. Louis, Missouri - Construction services for a 180,000 SF, Athletic Center, Performing Arts Center, and renovation of existing buildings

Citizens Electric, Perryville, Missouri - New 84,000 sq. ft. Headquarters Facility and two satellite facilities totaling $96,000 \mathrm{sq}$. ft.

DSEO Electric Cooperative, Solomon, Kansas - New Headquarters Facility
Northeast Missouri Power Cooperative, Palmyra, Missouri - Renovations to a 17,700 sq. ft. facility which added 3,000 sq. ft. of additional space and addressed safety concerns and water runoff issues


OCTOBER 31, 2022

## COST ESTIMATE SUMMARY

| DESIGN DEVELOPMENT COST CHANGE UPDATES | SF/AC | 10/31/22 |
| :---: | :---: | :---: |
| 1. SITEWORK | 51 | \$13,946,000 |
| 2. OFFICE | 29,691 | \$17,100,000 |
| 3. WAREHOUSE | 24,400 | \$4,819,000 |
| 4. VEHICLE STORAGE | 33,200 | \$4,717,000 |
| 5. VEHICLE MAINTENANCE | 13,067 | \$3,317,000 |
| Sub-Total Construction Costs (w/ permits, insurance program, project staffing, design fees, consulting fees and construction management fees, etc.) |  | \$43,899,000 |
| Project Contingency |  | \$1,200,000 |
| Total Project |  | \$45,099,000 |
| Henderson Road Turn Lane |  | \$116,000 |
| Industrial Drive |  | \$457,000 |
| Total Development |  | \$45,672,000 |

## ALLOWANCES INCLUDED

| SCOPE DESCRIPTION | 10/6/22 |
| :--- | :---: |
| Warehouse Shelving Allowance | $\$ 157,000$ |
| Audio Visual Allowance | $\$ 400,000$ |
| Furniture Allowance | $\$ 1,000,000$ |
| Unsuitable Soil Allowance | $\$ 2,760,000$ |
| Landscaping \& Irrigation Allowance | Total $=$ |



## ESTIMATE SUMMARY CLARIFICATIONS

- Cost Does Not Include Owner Financing
- Primary Power Supply by Owner
- Excludes Land Cost (Purchasing or Selling)
- Walking Trail Not Included
- Assumes All Existing Utilities are at Property Lines with Adequate Pressure, Flow, \& Capacity
- Offsite Road Improvements at Henderson Rd Only
- No Utility Relocations
- Material Supply Chain Discussion


## PROPOSED PROJECT SCHEDULE



* Required to meet current production deliveries in order to meet the overall project schedule (i.e. electrical switch gear, generators, mechanical equipment, etc.)

| NEPA Work Plan \& Preliminary Impact Assessment | October 3, 2022 - October 28, 2022 (4 Weeks) |
| :---: | :---: |
| Coordinate with CBS \& BREC to Initiate Consultation with RUS | October 3, 2022 - November 11, 2022 (6 Weeks) |
| Coordinate Field Work as Required | $\longrightarrow$ October 3, 2022 - December 23, 2022 (12 Weeks) |
| Prepare Environmental Assessment | October 3, 2023 - February 3, 2023 (18 Weeks) |
| Client Review/Comment on EA | February 3, 2023 - February 10, 2023 (1 Weeks) |
| Finalize EA and Submit to RUS | February 13, 2023 - February 17, 2023 (1 Weeks) |
| RUS Review Process | February 20, 2023 - April 21, 2023 (9 Weeks) |
| RUS Funding Approval | April 21, 2023 |
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|  | Masa - Exhibit 2 |
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## PROPOSED CONSTRUCTION SCHEDULE

Estimated Construction Start $=5 / 1 / 2023$; Estimated Construction Completion $=11 / 1 / 2024 ; 18$ Months Total Duration SITEWORK \& BUILDING PAD $\quad$ W5 Working Days


COOPERATIVE BUILDING SOLUTIONS

## QUESTIONS \& ANSWERS

Thank you!


[^0]:    ${ }^{1}$ Big Rivers is currently constructing a new headquarters facility in Owensboro, Kentucky, pursuant to the authorization granted by the Kentucky Public Service Commission's Order in Case No. 202100314. Big Rivers will provide notice of its updated business address at such time as the transition to the new space is made final.

[^1]:    ${ }_{2}$ The Commission granted Big Rivers the authority to proceed with its new headquarters facility in Owensboro, Kentucky, through its Order entered on December 7, 2021.

[^2]:    ${ }^{3}$ The proposed TOC building includes Office Space (29,691 S.F.); Vehicle Maintenance (13,067 S.F.); and Warehouse/Storage (57,600 S.F.).
    ${ }^{4}$ Jackson Purchase Energy Corporation provided a reference for CBS to Big Rivers. CBS completed a renovation of an existing facility for a new headquarters for Jackson Purchase Energy Corporation in the summer of 2021. See Case No. 2019-00326, In the Matter of: Electronic Application of Jackson

[^3]:    Purchase Energy Corporation for a Certificate of Public Convenience and Necessity to Construct a New Headquarters Facility (Order granted CPCN entered Jan. 14, 2020). The project was completed on time and under budget.

[^4]:    ${ }^{1}$ Big Rivers is currently constructing a new headquarters facility in Owensboro, Kentucky, pursuant to the authorization granted by the Kentucky Public Service Commission's Order in Case No. 202100314. Big Rivers will provide notice of its updated business address at such time as the transition to the new space is made final.

[^5]:    ${ }^{2}$ In the Matter of: Application of Big Rivers Electric Corporation for Enforcement of Rate and Service Standards (filed July 31, 2019).
    ${ }^{3}$ See In the Matter of: Notice of Termination of Contracts and Application of Big Rivers Electric Corporation for a Declaratory Order and for Authority to Establish a Regulatory Asset, P.S.C. Case No. 2018-00146, Order (Aug. 29, 2018).

[^6]:    ${ }^{4}$ In the Matter of: Electronic Joint Application of Big Rivers Electric Corporation and Meade County Rural Electric Cooperative Corporation for (1) Approval of Contracts for Electric Service with Nucor Corporation; and (2) Approval of Tariff (filed Sept. 26, 2019).
    ${ }^{5}$ See In the Matter of: Electronic Application of Big Rivers Electric Corporation for a Certificate of Convenience and Necessity Authorizing Construction of a New Headquarters Facility and an Order Authorizing Big Rivers to Sell its Existing Headquarters Facility, P.S.C. Case No. 2021-00314, Order (Dec. 7, 2021).

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[^7]:    ${ }^{6}$ United States Federal Emergency Management Agency.

[^8]:    ${ }^{1}$ Big Rivers is currently constructing a new headquarters facility in Owensboro, Kentucky, pursuant to the Kentucky Public Service Commission's Order in Case No. 2021-00314. Big Rivers will provide notice of its updated business address at such time as the transition to the new space is made final.

[^9]:    ${ }^{2}$ It is estimated that 45 acres of the land will be used for the TOC.

[^10]:    ${ }^{3}$ In the Matter of: Electronic Application of Big Rivers Electric Corporation for a Certificate of Public Convenience and Necessity Authorizing Construction of a New Headquarters Facility and an Order Authorizing Big Rivers to Sell Its Existing Headquarters Facility, P.S.C. Case. No. 2021-00314.

[^11]:    ${ }^{1}$ Leadership in Energy and Environmental Design ("LEED").
    ${ }^{2}$ See In the Matter of: The Electronic Application of Jackson Purchase Energy Corporation for a Certificate of Public Convenience and Necessity to Construct a New Headquarters Facility, P.S.C. Case No. 2019-00326(filed Sept. 13, 2019).

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[^12]:    ${ }^{3}$ See Case No. 2021-00314, Big Rivers' Response to Commission Staff's Second Request for Information, Item 17 (filed Nov. 9, 2021).

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    Application Exhibit F

