

**COMMONWEALTH OF KENTUCKY  
BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

**ELECTRONIC APPLICATION OF )  
BLUEGRASS WATER UTILITY )  
OPERATING COMPANY, LLC FOR AN ) Case No. 2022-00432  
ADJUSTMENT OF SEWAGE RATES )**

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**BLUEGRASS WATER UTILITY OPERATING COMPANY, LLC’S  
RESPONSE TO PUBLIC COMMENT**

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Bluegrass Water Utility Operating Company, LLC (“Bluegrass Water” or the “Company”), by counsel, and pursuant to 807 KAR 5:001 Section 4(11), Section 5, and other applicable law, hereby responds to the public comment filed by: Persimmon Ridge Homeowners Association; and all other individual customers of Bluegrass Water (together, “Movants”). The Persimmon Ridge Homeowners Association filed a public comment seeking Commission intervention, but it did not ask to be made a party to this proceeding. *See* Letter (dated Mar. 22, 2023 but served on April 6, 2023) (“Again, the KPSC and the Office of the Attorney General are the only protection for ensuring fair and reasonable rates for constituents such as ourselves. We therefore request with the utmost urgency for you to advocate on our behalf and intervene in this case...”). As a result, the Commission appropriately docketed that letter as a public comment. Out of an abundance of caution, to the extent the Commission ever construes the public comment as a request to be made a party to this case, Bluegrass Water files this response in opposition to any such request for intervention, for the reasons explained below.<sup>1</sup>

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<sup>1</sup> Due to the timing constraints associated with responding to requests for intervention, it is possible that certain individuals seeking to intervene may not be capable of identification and address in this motion. Therefore, to the extent the Commission construes any individual public comments filed as of the time of the filing of this Response as

1. The only person with a statutory right to intervene in this matter is the Attorney General of the Commonwealth of Kentucky, by and through the Office of Rate Intervention (“Attorney General”), pursuant to KRS 367.150(8)(b). Specifically, Kentucky law permits the Attorney General “[t]o be made a real party in interest to any action on behalf of consumer interests” in a ratemaking case “whenever deemed necessary and advisable in the consumers’ interest by the Attorney General.” KRS 367.150(8)(b).

2. The Commission granted the Attorney General’s request for intervention in this case on January 10, 2023.

3. A person seeking intervention must have an interest in the “rates and service” of a utility, as those are the only matters over which the Commission exercises jurisdiction. KRS 278.040(2).

4. The Commission’s regulations are “clear” that intervention by parties other than the Attorney General “is permissive, not mandatory.” *Pub. Serv. Comm’n of Ky. v. Metro. Hous. Coalition*, 652 S.W.3d 648, 654 (Ky. App. 2022) (citing 807 KAR 5:001 Section 4(11) & *Inter-County Rural Elec. Co-op. Corp. v. Pub. Serv. Comm’n*, 407 S.W.2d 127, 130 (Ky. 1966)).

5. A person seeking permissive intervention must follow the Commission’s regulations. A proposed intervenor’s motion “shall include the movant’s full name, mailing address, and electronic mail address and shall state his or her interest in the case and how intervention is likely to present issues or develop facts that will assist the commission in fully considering the matter without unduly complicating or disrupting the proceedings.” 807 KAR 5:001 Section 4(11)(a)(1).

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also containing a request for intervention, those requests for intervention should also be denied for the reasons set forth herein.

6. Before granting intervention, the Commission must find 1) that the request to intervene was timely; and 2) that the proposed intervenor demonstrated “a special interest in the case that is not otherwise adequately represented or that his or her intervention is likely to present issues or to develop facts that assist the commission in fully considering the matter without unduly complicating or disrupting the proceedings.” 807 KAR 5:001 Section 4(11)(b).

7. First, the Commission should deny Movants’ requests for intervention because Movants have not shown a “special interest in the case that is not otherwise adequately represented” by the Attorney General. 807 KAR 5:001 Section 4(11)(b). “A mere recitation of the quantity of water consumed by a movant or a general statement regarding the potential impact of possible modification of rates will not be deemed sufficient to establish a special interest.” *In the Matter of: Electronic Application of Bath County Water District for a Rate Adjustment Pursuant to 807 KAR 5:076*, Case No. 2022-00404 (Jan. 11, 2023).

8. The Attorney General is the statutory advocate for consumers in rate cases and therefore adequately represents consumer interests like those of Movants. The Movants do not assert a special interest in this case that the Attorney General does not otherwise adequately represent. Instead, the motions are “general statement[s] regarding the potential impact of possible modification of rates” which is not a special interest. *See id.*

9. Second, the Commission should deny Movants’ requests for intervention because the Movants are not “likely to present issues or develop facts that assist the commission in fully considering the matter without unduly complicating or disrupting the proceedings.” 807 KAR 5:001 Section 4(11)(b). Movants’ requests do not set forth new issues or facts that would assist the Commission in fully considering the matter. Instead, the motions are general statements

opposing the proposed rate increase without offering new issues or facts beyond what the Attorney General may assert on their behalf.

10. Therefore, because Movants are unlikely to present new issues or develop facts that would assist the Commission in fully considering this matter, Movants' participation is duplicative and will unduly complicate and disrupt the proceedings.

WHEREFORE, Bluegrass Water respectfully asks the Commission to reject any intervention as a party or parties by 1) Persimmon Ridge Homeowners Association; and all other individual customers of Bluegrass Water.

Respectfully submitted,

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**Certification**

I hereby certify that a copy of this filing has been served electronically on all parties of record through the use of the Commission’s electronic filing system, and there are currently no parties that the Commission has excused from participation by electronic means. Pursuant to the Commission’s July 22, 2021 Order in Case No. 2020-00085, a paper copy of this filing has not been transmitted to the Commission.

I further certify that, on this the 12th day of April, 2023, a copy of this filing has been served via United States Mail, postage prepaid, upon the following:

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