# **City of Morganfield**

For the Year Ended 6/30/22

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#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council City of Morganfield, Kentucky

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Morganfield, Kentucky, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Morganfield, Kentucky's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Morganfield, Kentucky, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Morganfield, Kentucky and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Morganfield, Kentucky's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Morganfield, Kentucky's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Morganfield, Kentucky's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 51-52 and Pension/OPEB Schedules on pages 53-58 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries,

the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 3, 2023, on our consideration of the City of Morganfield, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Morganfield, Kentucky's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Morganfield, Kentucky's internal control over financial reporting and compliance.

Kemper CPA Misup LLP

Kemper CPA Group LLP Certified Public Accountants and Consultants

Morganfield, Kentucky February 3, 2023

# **BASIC FINANCIAL STATEMENTS**

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# **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

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#### CITY OF MORGANFIELD, KENTUCKY Statement of Net Position June 30, 2022

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		ernmental ctivities	siness-type Activities	Total		
Assets:					······································	
Cash and cash equivalents	\$	742,550	\$ 2,322,591	\$	3,065,141	
Accounts receivable, net:						
Utilities		8,620	59,891		68,511	
Receivables, net:						
Intergovernmental		2,542	-		2,542	
Taxes		206,707	-		206,707	
Franchise fees		23,709			23,709	
Other		-	7,068		7,068	
Other current assets		38,606	463,317		501,923	
Restricted assets:						
Cash and cash equivalents		-	76,540		76,540	
Capital assets:						
Non-depreciable		603,085	163,510		766,595	
Depreciable		5,523,021	36,299,469		41,822,490	
Less: accumulated depreciation		(3,340,125)	 (16,709,581)		(20,049,706)	
Total assets		3,808,715	22,669,043		26,477,758	
Deferred Outflows of Resources:						
Deferred outflows related to pension/OPEB		1,067,278	 855,255		1,922,533	
Liabilities:						
Accounts payable		83,159	154,925		238,084	
Unearned revenue		14,071	619		14,690	
Utility deposits		-	173,173		173,173	
Accrued liabilities		95,071	11,811		106,882	
Other current liabilities		4,605	-		4,605	
Compensated absences		38,886	86,041		124,927	
Current portion of long-term debt		17,194	232,164		249,358	
Liabilities payable from restricted assets:						
Accrued interest		_	31,898		31,898	
Non-current liabilities:						
Net Pension Liability		3,157,036	2,462,059		5,619,095	
Net OPEB Liability		950,540	739,114		1,689,654	
Notes payable		-	4,773,800		4,773,800	
Compensated absences		21,933	 71,756		93,689	
Total liabilities		4,382,495	 8,737,360		13,119,855	
Deferred Inflow of Resources:						
Deferred inflows related to pension/OPEB		1,407,985	 1,257,757		2,665,742	
Net Position:						
Net investment in capital assets		2,758,980	14,747,434		17,506,414	
Restricted for:						
Capital projects		-	76,540		76,540	
Special projects		570,643	-		570,643	
Unrestricted		(4,244,110)	 (1,294,793)		(5,538,903)	
Total net position	\$	(914,487)	\$ 13,529,181	\$	12,614,694	

#### CITY OF MORGANFIELD, KENTUCKY Statement of Activities For the fiscal year ended June 30, 2022

				Program Revenues					Net (Expense) Revenue and Changes in Net Position									
Functions/ Programs	E	expenses		harges for Services	Gr	Operating Grants and Contributions		Grants and Gra		Capital Grants and Contributions		Grants and		Governmental Activities		tal Business-Type Activities		Total
Governmental activities:																		
General and administrative	\$	537,808	\$	194,881	\$	51,606	\$	-	\$	(291,321)	\$	-	\$	(291,321)				
Public safety:																		
Police		622,731		-		36,551		-		(586,180)		-		(586,180)				
Fire		523,408		-		38,724		-		(484,684)		-		(484,684)				
Highways and streets		735,200		-		-		-		(735,200)		-		(735,200)				
Public works		452,111		513,285		-		-		61,174		-		61,174				
Parks and recreation		44,372		-		-		-		(44,372)		-		(44,372)				
Total governmental activities		2,915,630		708,166		126,880				(2,080,584)				(2,080,584)				
Business-type activities:																		
Gas		2,842,590		3,630,206		-		-		-		787,616		787,616				
Water and sewer		4,061,084		3,153,746		-		1,033,589		-		126,251		126,251				
Total business-type activities		6,903,675		6,783,952		-		1,033,589		-		913,867		913,867				
Total government	\$	9,819,305	\$	7,492,118	\$	126,880	\$	1,033,589		(2,080,584)		913,867	<u>.                                    </u>	(1,166,716)				
			Ger	ieral revenues														
				axes and relate		iues:												
			-	Property						857,539		-		857,539				
				Insurance						393,945		-		393,945				
				Motor vehic	e					147,282		-		147,282				
				Bank Depos						86,390		-		86,390				
				Other						22,220		-		22,220				
			F	ranchise fees						261,744		-		261,744				
				ntergovernmer	ital					233,358		-		233,358				
				nvestment inco						1,319		58		1,377				
			Tra	nsfers						813,418	a	(813,418)		(0)				
				Fotal general re	venues	and transfers				2,817,214		(813,360)		2,003,855				
			Ch	ange in net po	sition					736,631		100,507		837,138				
			Ne	t position, beg	ginning	g of year				(1,651,119)		13,428,674		11,777,556				
			Ne	t position, end	i of ye	ar			\$	(914,487)	\$	13,529,181	\$	12,614,694				

# FUND FINANCIAL STATEMENTS

# CITY OF MORGANFIELD, KENTUCKY

Balance Sheet

Governmental Funds

June 30, 2022

		General Fund	Go Ea	Local vernment conomic ssistance	Total Governmental Funds		
Assets:	<b>#</b>		<b>4</b>	550 (11	đ	710 551	
Cash and cash equivalents	\$	171,907	\$	570,644	\$	742,551	
Accounts receivable, net:		0 (0)				0 ( 00	
Utilities		8,620		-		8,620	
Receivables, net:		0 5 4 0				0 5 4 0	
Intergovernmental		2,542		-		2,542	
Taxes		122,646		-		122,646	
Franchise fees		23,709		-		23,709	
Due from other funds		9,807		-		9,807	
Other current assets		38,606	<u></u>	-		38,606	
Total assets	\$	377,837	\$	570,644	\$	948,481	
Liabilities and Fund Balances:							
Liabilities:							
Accounts payable	\$	83,159	\$	-	\$	83,159	
Other current liabilities		4,605		-		4,605	
Compensated absences		24,100		-		24,100	
Accrued liabilities		95,071		-		95,071	
Unearned revenue		14,071				14,071	
Total liabilities		221,006	<b></b>			221,006	
Fund Balances:							
Restricted for:							
Special projects		-		570,644		570,644	
Assigned		20,000		-		20,000	
Unassigned		136,831		-		136,831	
Total fund balances		156,831		570,644	the state of the	727,475	
Total liabilities and fund balances	\$	377,837	\$	570,644	\$	948,481	

CITY OF MORGANFIELD, KENTUCKY Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2022

Total governmental fund balance per fund financial statements	\$	727,475
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet. The cost of the assets is \$6,126,106, net of accumulated depreciation of (\$3,340,125).		2,785,981
Revenues are not available to pay for current period expenditures and, therefore, are deferred in the funds: Taxes receivable		04.064
Unrecorded prior year liability		84,061 (9,807)
Some liabilities are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds balance sheet. Those liabilities at year- end consist of: Notes payable: Due within one year Net Pension Liability Net OPEB Liability Compensated absences (36,71)	6) 0)	(4,161,489)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reportable in governmental funds: Deferred outflows of resources represents contributions subsequent to plan measurement date. Deferred inflows of resources represent difference between projected and actual investment earnings. (1,407,985)		(340,707)
Net position of governmental activities	\$	(914,487)

# CITY OF MORGANFIELD, KENTUCKY Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the fiscal year ended June 30, 2022

			]	Local		
			Gov	ernment		Total
	(	General		onomic	Gov	ernmental
		Fund	Ass	sistance		Funds
Revenues:						
Taxes and related revenues:						
Property	\$	859,868	\$	-	\$	859,868
Insurance		393,945		-		393,945
Motor vehicle		147,282		-		147,282
Bank Deposit		74,752		-		74,752
Other		22,220		-		22,220
Service charges and fees		513,285		-		513,285
Licenses		6,125		-		6,125
Franchise fees		261,744		-		261,744
Intergovernmental		133,452		226,786		360,238
Miscellaneous		188,756		-		188,756
Investment income		39		1,280		1,319
Total revenues		2,601,467		228,066		2,829,534
Expenditures:						
Current:						
General and administrative		624,009		-		624,009
Public safety:						2
Police		810,436		-		810,436
Fire		694,315		-		694,315
Highways and streets		788,785		54,354		843,139
Public works		452,111		-		452,111
Parks and recreation		7,057		-		7,057
Debt Service						
Principal		25,967		-		25,967
Capital outlay		64,496		116,061		180,556
Total expenditures		3,467,176		170,415		3,637,591
Excess (deficiency) of revenues over						
expenditures		(865,709)		57,652		(808,057)
Other financing sources (uses):						
Transfers in		839,818				020 010
Transfers out		039,010		-		839,818
l ransiers out				(26,400)		(26,400)
Total other financing sources		839,818		(26,400)	Bearing and the second	813,418
Net change in fund balances		(25,889)		31,252		5,363
Fund balance, beginning of year		182,720		539,392		722,112
Fund balance, end of year	\$	156,831	\$	570,644	\$	727,475

#### CITY OF MORGANFIELD, KENTUCKY Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the fiscal year ended June 30, 2022

Net change in fund balance per fund financial statements	\$ 5,363
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives as depreciation expense. This is the amount of capital assets additions recorded in the current period.	180,556
Depreciation expense on capital assets is reported in the statement of activities, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as an expenditure in governmental funds.	(199,677)
Some revenues will not be collected for several months after the City's fiscal year end. These are not considered "available" revenues in the governmental funds until received. Change in amount deferred on fund statements.	9,309
Governmental funds report the proceeds on sales/disposals of capital assets as increases to financial resources, whereas the statement of activities reports only the gain on the sale/disposal. Thus, the change in net position differs from the change in fund balance by the cost of the assets sold.	-
The issuance of long-term debt provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of activities. This is the amount by which repayments exceeded proceeds.	25,967
In the statement of activities, certain operating expenses and compensated absences, are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). When the earned amount exceeds the paid amount, the difference is a reduction in the reconciliation; when the paid amount exceeds the earned amount, the difference is an addition to the reconciliation.	(16,430)
The net pension liability and related deferred outflows and inflows of resources are an obligation of the City of Morganfield not payable from current year resources and not reported as an expenditure of the current year. In the Statement of Activities, these costs represent expenses of the current year.	731,544
Change in net position of governmental activities	\$ 736,631

	Business-Type Activities							
		Water and						
	Gas	Sewer	Total					
Current assets:								
Cash and cash equivalents Accounts receivable, net:	\$ 931,440	\$ 1,391,151	\$ 2,322,591					
Utilities Receivables, net:	14,292	45,599	59,891					
Due from other funds	7,068	-	7,068					
Other current assets	175,973	287,344	463,317					
Total current assets	1,128,773	1,724,094	2,852,867					
Restricted assets:								
Cash and cash equivalents	_	76,540	76,540					
Total restricted assets	-	76,540	76,540					
Capital Assets:								
Non-depreciable	32,225	131,285	163,510					
Depreciable	5,378,422	30,921,047	36,299,469					
Less: accumulated depreciation	(4,140,699)	(12,568,882)	(16,709,581)					
Total capital assets	1,269,948	18,483,450	19,753,398					
Total assets	2,398,721	20,284,084	22,682,805					
Deferred Outflows of Resources:								
Deferred outflows related to pension/OPEB	165,570	689,685	855,255					
Liabilities:								
Current liabilities:								
Accounts payable	114,246	40,679	154 025					
Unearned revenue	619	40,079	154,925 619					
Utility deposits	99,203	73,970						
Due to other funds	99,203	-	173,173					
Compensated absences	10 651	13,762	13,762					
Accrued liabilities	19,651	66,391 9,691	86,041					
Short-term debt	2,120	232,164	11,811 232,164					
Total current liabilities	035 030							
	235,838	436,657	672,495					
Liabilities payable from restricted assets: Accrued interest	-	31,898	31,898					
Total liabilities payable from restricted assets		31,898	31,898					
Non-current liabilities:								
Notes Payable	-	4,773,800	4,773,800					
Net Pension Liability	484,880	1,977,179	2,462,059					
Net OPEB Liability	145,562	593,552	739,114					
Compensated absences	23,564	48,191	71,756					
Total non-current liabilities	654,006	7,392,722	8,046,729					
Total liabilities	889,844	7,861,278	8,751,122					
Deferred Inflow of Resources:								
Deferred inflows related to pension/OPEB	247,704	1,010,053	1,257,757					
Net Position:								
Net investment in capital assets	1,269,948	13,477,486	14,747,434					
Restricted for:								
Capital projects	15/ 705	76,540	76,540					
Unrestricted	156,795	(1,451,588)	(1,294,793)					
Total net position	\$ 1,426,743	\$ 12,102,438	\$ 13,529,181					

#### CITY OF MORGANFIELD, KENTUCKY Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the fiscal year ended June 30, 2022

	Business-Type Activities								
			V	later and					
Operating revenues:		Gas		Sewer		Total			
Charges for services	\$	3,583,638	\$	3,116,743	\$	6,700,382			
Service line and meter installation	۹r	46,346	Ψ	20,430	Ψ	66,770			
Miscellaneous		222		. 16,573		16,795			
Total operating revenue		3,630,206		3,153,746		6,783,952			
Operating expenses:									
Salaries and labor		197,601		904,434		1,102,03			
Telephone		-		12,290		12,29			
Office supplies and expense		14,032		25,056		39,08			
Natural gas purchased		2,065,036		- 1		2,065,03			
Insurance and bonds		7,841		45,416		53,25			
Repairs and maintenance		89,688		265,544		355,23			
Legal and accounting		3,611		15,060		18,67			
Employee benefits and payroll taxes		311,213		1,155,808		1,467,02			
Gas and oil		14,184		19,551		33,73			
Electricity		12,043		298,499		310,542			
Consultant fees		- -		93,702		93,70			
Uniform expense		_		17,378		17,37			
Depreciation		109,500		813,016		922,51			
Chemicals		683		269,579		270,26			
Other operating expenses		17,663		24,225		41,88			
Bad debt expense		(506)		(2,673)		(3,18)			
Total operating expenses		2,842,590		3,956,883		6,799,47			
Operating income (loss)		787,616		(803,137)		(15,52			
Non-operating revenues (expenses):									
Investment income		58		-		58			
Interest expense		-		(104,201)		(104,20			
Total non-operating revenues (expenses)		58		(104,201)		(104,143			
Income (loss) before contributions and transfers		787,674		(907,338)		(119,664			
Capital Grants		-		1,033,589		1,033,589			
Transfers in		-		26,400		26,400			
Transfers out		(829,001)		(10,817)		(839,818			
Total contributions and transfers		(829,001)		1,049,172		220,17			
Change in net position:		(41,327)		141,834		100,507			
Net Position:									
Beginning of year		1,468,070		11,960,604		13,428,674			
End of year	\$	1,426,743	\$	12,102,438	\$	13,529,18			

# CITY OF MORGANFIELD, KENTUCKY Statement of Cash Flows Proprietary Funds For the fiscal year ended June 30, 2022

	Business-Type Activities								
				Water &					
		Gas	*	Sewer		Total			
Cash flows from operating activities:	đ	0 570 540	æ	0 4 0 0 75 4	dh	( 70 / 00 /			
Receipts from customers	\$	3,573,542	\$	3,130,754	\$	6,704,296			
Payments to suppliers		(2,173,068)		(1,075,248)		(3,248,316)			
Payments to employees		(354,009)		(1,604,419)	<u>.</u>	(1,958,428)			
Net cash provided by operating activities		1,046,465		451,086		1,497,552			
Cash flows from non-capital financing									
activities:									
Transfers in		-		26,400		26,400			
Transfers out		(829,001)		(10,817)	-	(839,818)			
Net cash provided (used) by non-capital									
financing activities		(829,001)		15,583		(813,418)			
Cash flows from capital and related financing activities:									
Acquisition and construction of capital assets		(23,898)		(140,111)		(164,009)			
Principal payments on debt		(20,070)		(227,568)		(227,568)			
Interest paid on debt		-		(104,201)		(104,201)			
Grants and capital contributions		_		1,033,589		1,033,589			
Proceeds from debt									
Net cash used by capital and related									
financing activities		(23,898)		561,709		537,811			
Cash flows from investing activities:									
Investment income		58		-		. 58			
Net cash provided by investing activities		58		-		58			
Net increase in cash and cash equivalents		193,625		1,028,378		1,222,003			
Cash and cash equivalents, beginning of year		737,815		439,313		1,177,128			
Cash and cash equivalents, end of year	\$	931,440	\$	1,467,691	\$	2,399,131			
Reconciliation of total cash and cash equivalents:									
Current assets- cash and cash equivalents	\$	931,440	\$	1,391,151	\$	2,322,591			
Restricted assets- cash and cash equivalents		_		76,540		76,540			
	\$	931,440	\$	1,467,691	\$	2,399,131			
					т 	_,0,7,,101			

# CITY OF MORGANFIELD, KENTUCKY

# Statement of Cash Flows, Continued Proprietary Funds

For the fiscal year ended June 30, 2022

	Вι	isiness	-Type Activiti	es		
		V	Water &			
	 Gas		Sewer	Total		
Reconciliation of operating income to net cash		<u></u>		<u></u>		
provided by operating activities:						
Operating income (loss)	\$ 787,616	\$	(803,137)	\$	(15,521)	
Adjustments to reconcile operating income (loss)					. ,	
to cash provided by operating activities:						
Depreciation	109,500		813,016		922,516	
Changes in operating assets and liabilities:						
Decrease (increase) in assets:						
Receivables	2,944		(3,632)		(688)	
Other current assets	(59,608)		(19,361)		(78,969)	
Deferred outflows	29,731		133,047		162,778	
Increase (decrease) in liabilities:						
Accounts payable	47,658		8,195		55,853	
Net pension/opeb liability	(87,507)		(526,528)		(614,035)	
Utility deposits	3,550		480		4,030	
Deferred inflows	204,645		829,515		1,034,160	
Compensated absences	7,937		19,789		27,726	
Accrued liabilities	 -		(298)		(298)	
Net cash provided by operating activities	\$ 1,046,465	\$	451,086	\$	1,497,552	

# 1. Summary of Significant Accounting Policies

The City of Morganfield (the "City") is a municipal corporation governed by an elected mayor and sixmember council. It provides the following services as authorized by its charter: general governmental service, public safety, public works, and parks and recreation.

The accounting policies of the City of Morganfield, Kentucky conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to state and local governments. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements. The following summary of the more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies should be viewed as an integral part of the accompanying financial statements.

#### a. Financial Reporting Entity

The criteria for including organizations as component units within the City's reporting entity include how the budget is adopted, whether debt is secured by general obligation of the City, the City's duty to cover any deficits that may occur and supervision over the accounting functions. Based on the afore-mentioned criteria, the City of Morganfield, Kentucky has no component units.

#### Union County Planning Commission

The Union County Planning Commission is a jointly governed organization with the County of Union and various cities in the county. The board controlling this Commission is appointed by both the County and these cities. The City is responsible for funding a portion of the Commission's operation. This funding amounted to \$39,804 for the year ended June 30, 2022 and is reported as expenditure in the General Fund. The City's ongoing financial interest and responsibility to the Commission is not considered to be significant in relation to these financial statements.

#### Morganfield Housing Authority

The Morganfield Housing Authority was established by the United States Department of Housing and Urban Development (HUD). All members of the Authority's Board are appointed by the Mayor. The City provides no funding.

#### b. Basis of Presentation

The government-wide financial statements (the statement of net position and the statement of activities) report information on all the non-fiduciary activities of the primary government and its component units as a whole. Interfund activity, within the governmental and business-type activities columns, which duplicates revenues or expenses, has been eliminated from these statements. Exceptions to this general rule are the transfers between the proprietary and the governmental funds. Transfers during fiscal year 2022 include both operating transfers and transfers for capital expenditures.

# 1. Summary of Significant Accounting Policies, Continued

## b. Basis of Presentation, Continued

Governmental activities and business-type activities are reported separately to highlight the differences in funding and operations. Governmental activities are normally supported by taxes and intergovernmental revenues. Business-type activities, on the other hand, rely to a significant extent on fees and charges that are designed to recover the costs of operations, including the cost of capital.

The statement of activities outlines the direct expenses of each of the City's major functions and the program revenues generated by those programs. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The City segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as a separate column on the fund financial statements; all non-major funds are aggregated and presented in a single column. Major funds are those whose assets, liabilities, revenues, or expenses/expenditures are at least ten percent of the corresponding totals (assets, liabilities, revenues, or expenses/expenditures are at least five percent of the corresponding total for all governmental and enterprise funds combined. The funds of the financial reporting entity are described below:

# **Governmental Funds**

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The City has presented the following major governmental funds.

#### General Fund-

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except where the Department of Local Government or management requires that a separate fund be used for some functions.

Local Government Economic Assistance Fund-

The Local Government Economic Assistance (LGEA) Fund is a special revenue fund that accounts for the state allocation of the gasoline tax and the coal and mineral severance tax to local governments for road improvements. Expenditures for street construction, reconstruction and maintenance are eligible for this funding source. The Department of Local Government requires the City to maintain these receipts and expenditures separately from the General Fund.

# 1. Summary of Significant Accounting Policies, Continued

#### b. Basis of Presentation, Continued

#### **Proprietary Funds**

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of net income, financial position, and cash flow. All assets and liabilities are included on the Statement of Net Assets. The City has presented the following major proprietary funds:

#### Gas Fund-

The Gas Fund is used to account for the provision of gas services to the residents of the City. Activities of the fund include administration, operations and maintenance of the gas system and billing and collection activities. The fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for gas debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted as needed to ensure the integrity of the funds.

#### Water and Sewer Fund-

The Water and Sewer Fund is used to account for the provision of water and sewer services to the residents of the City. Activities of the fund include administration, operations and maintenance of the water and sewer system and billing and collection activities. The fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for water and sewer debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted as needed to ensure the integrity of the funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's utilities are charges to the customers for services. The City's utilities also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### c. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

# 1. Summary of Significant Accounting Policies, Continued

# c. Measurement Focus/Basis of Accounting, Continued

The government-wide financial statements and fund financial statements for proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting revenues are recognized when earned, including unbilled utility services which are accrued. Expenses are recognized at the time the liability is incurred. Property tax revenues are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e. when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment has matured and will be payable shortly after year end.

Property taxes, franchise taxes, licenses, charges for services, intergovernmental revenues, and interest income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.

# d. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments for the City are reported at fair value. Certificates of deposits are reported at cost since the redemption terms do not consider market rates. These investments are required to be fully collateralized in accordance with provisions of KRS 66.480.

State statutes (KRS 66.480) authorize the City to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds that meet the prescribed ratings, repurchase agreements, and the State Treasurer's Investment Pool.

# e. Revenue Recognition - Property Taxes

Property taxes are assessed January 1, levied October 1, and are due and payable at that time. All unpaid taxes levied become delinquent January 1 of the following year. The governmental fund financial statements recognize property tax revenues when they become available. Available includes property tax receivables expected to be collected within sixty (60) days after year end.

# 1. Summary of Significant Accounting Policies, Continued

#### f. Receivables and Allowance for Uncollectible Accounts

Major receivable balances for the governmental activities include property taxes, insurance premium taxes, franchise taxes, and various intergovernmental receivables. Business-type activities report utilities accounts receivable as their major receivable class. All receivables, including those for the proprietary funds, are shown net of an allowance for uncollectible accounts. Trade accounts that are classified as inactive have been included in the allowance for uncollectible. Amounts considered to be uncollectible are based on historical trends and the type and age of the related receivables. Historically City has allowed for any receivable whose aging exceeds 90 days.

#### g. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

The City has established a capitalization policy to recognize capital assets as assets with an initial, individual cost of more than \$7,500 and an estimated useful life in excess of one year. Such assets are recorded at historical costs or estimated historical costs if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

Asset	Years
Buildings and improvements	40
Improvements, other than buildings	10 - 35
Infrastructure	30 - 50
Vehicles	5 - 7
Equipment and machinery	7 - 15
Computers and related equipment	5

#### h. Reconciliation of Government-Wide and Fund Financial Statements

The governmental fund balance sheet includes reconciliation between fund balances in the governmental funds and net assets reported in the government-wide statements. These adjustments reflect the changes necessary to report the governmental fund balances on the economic resources measurement focus and accrual basis of accounting. In addition, capital assets, and long-term debt are added to the governmental funds to compile the long-term view of the governmental activities column.

## 1. Summary of Significant Accounting Policies, Continued

#### h. Reconciliation of Government-Wide and Fund Financial Statements, Continued

A similar reconciliation is included on the statement of revenues, expenditures and changes in fund balances for the governmental funds. These adjustments reflect the transition from the modified accrual accounting for governmental funds to the accrual basis of accounting for the statement of activities. Capital outlay is replaced with depreciation expense. The principal payments on long-term debt are eliminated from the operating costs.

#### i. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Vacation pay and sick pay are accrued when earned in proprietary funds and reported as a fund liability. Employees who retire from the City service who have accumulated sick leave receive a contribution to their pension account based on the lower of the number of hours accumulated or a calculated limit of hours based on job status and length of employment, their job classification, and their age at retirement.

Accumulated vacation leave must be used within one year, so there is no long-term liability for these benefits. The liability for these compensated absences is recorded as current liabilities in the government-wide statements. Liabilities are calculated using the employee's current rate of pay and the total hours of accumulated leave.

Compensated absence activity for the year ended June 30, 2022 was as follows:

	alance 1/2021	Add	litions	ductions	Balance ons 6/30/2022		
Governmental Activities:							
Compensated absences	\$ 95,976	\$	88,349	\$	(123,506)	\$	60,819
Business-Type Activities:							
Compensated absences	\$ 136,267	\$	72,156	\$	(50,626)	\$	157,797

Presented on the statement of net assets under the following captions:

	Gov	ernmental	Busi	ness-Type
	A	ctivities	A	ctivities
Current Liabilities: compensated absences	\$	38,886	\$	86,042
Non-current Liabilities: compensated absences		21,933		71,755
	\$	60,819	\$	157,797

# 1. Summary of Significant Accounting Policies, Continued

# j. Long-Term Liabilities

In the government-wide financial statements, and proprietary funds types in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond discount or gross of bond premium and are reported as deferred charges and amortized over the life of the related debt.

In the fund financial statements, governmental fund types recognize bond premium and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while premiums received and discounts on debt issuances are reported as other financing sources/uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

#### k. Fund Balance

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported by fund balance. Fund balance is divided into non-spendable and spendable components, if applicable.

 Non-spendable- consists of amounts that cannot be spent because they are either 1) not in spendable form, or 2) legally or contractually required to be maintained intact.

Spendable include the following:

- Restricted- consist of fund balances that are restricted by external parties (for example, through debt covenants), by state enabling legislation (through restrictions on shared revenues), by grantors (both federal and state), and by other contributors.
- Committed- consists of amounts that can only be used for specific purposes pursuant to constraints established by formal action of the City's highest level of decision making authority, which would be ordinances or resolutions passed by the City Council. Those committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by ordinance or resolution.
- Assigned- consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the City Council, City Administrator, or any other body or official which they have delegated the authority to assign amounts to be used for a specific purpose.
- Unassigned- consists of amounts of spendable fund balance that has not been restricted, committed, or assigned to specific purposes within a fund.

The City has assigned amounts that represent security bonds for various permits the City operates under.

## 1. Summary of Significant Accounting Policies, Continued

#### k. Fund Balance, Continued

Restrictions of governmental fund balances as of June 30, 2022 include the following balances:

Street Improvements	\$274,425
Capital outlay and economic	
development as amended	
per KRS 42.450	296,218
Total	\$570,643

The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available. Once restricted resources are exhausted, then committed, assigned and unassigned resources will be spent in that order on the activity.

#### 1. Net Position

Net position presents the difference between assets and liabilities in the statement of net position. Government-wide and proprietary fund net position is divided into three components:

- Net investment in capital assets- consist of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.
- Restricted- consist of net position that is restricted by the City's creditors (for example, through debt covenants), by state enabling legislation (through restrictions on shared revenues), by grantors (both federal and state), and by other contributors.
- Unrestricted- all other net assets are reported in this category.

The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### m. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employees Retirement System (CERS) and additions to / deductions from CERS's fiduciary net position have been determined on the same basis as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1. Summary of Significant Accounting Policies, Continued

## n. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The City has two items that qualify for reporting in this category: the pension-related deferred outflows and OPEBrelated deferred outflows reported in the government-wide statement of net position totaling \$2,398,361 at June 30, 2022, as described in Note 8 & 9 to the financial statements.

In addition to liabilities, the statement of financial position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The City has two items that meet this criteria: the pension deferred inflows and OPEB deferred inflows reported in the government-wide statement of net position totaling \$1,629,218 at June 30, 2022, as described in Note 8 & 9 to the financial statements.

#### o. Use of Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### p. Non-exchange Transactions

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, entitlements, and donations. Property taxes levied to finance fiscal year 2022 are recorded when there is an enforceable legal claim and when the revenue is measurable and available. Revenue from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used, or the year when use is first permitted, and matching requirements, in which the City must provide local resources to be used for a specified purpose. On the modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

# 2. Stewardship, Compliance and Accountability

Through the budget, the City Council sets the directions of the City, allocates its resources and establishes its priorities. The annual budget ensures the efficient and effective use of the City's economic resources, as well as establishing that the highest priority objectives are accomplished.

#### **Budgetary Information**

Annual budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles. Proprietary fund budgets are adopted on the modified accrual basis of accounting. All annual appropriations lapse at fiscal year-end. The Mayor submits the proposed budget to the Council no later than June 1. Council revises and adopts the budget no later than June 30. The budget ordinance establishes authorized appropriations at the department level of control. Amendments are adopted during the year as necessary to comply with KRS 91A.030.

#### Excess Expenditures and Revenues

For the year ended June 30, 2022, General Fund actual revenues exceeded budgeted revenues by \$151,500 and budgeted expenditures exceeded actual expenditures by \$94,605. For the LGEA Fund actual revenues did not exceed budgeted revenues by \$368,670 and actual expenditures did not exceed budgeted expenditures by \$77,085.

### 3. Deposits and Investments

#### **Deposits**

At June 30, 2022, the City maintained deposits in the amount of \$3,300,491 with two local financial institutions. Of these bank balances, \$500,000 was insured by federal deposit insurance, the balance of \$1,162,897 was collateralized by pledged securities, and the balance of \$1,637,594 was either uncollateralized or unable to be confirmed as collateral as required by the Kentucky Revised Statutes. The carrying amount of these deposits was \$3,073,795.

#### Investments

The City's investment policies are to invest public funds in a manner which will provide the highest investment return with the maximum security of principal while meeting the daily cash flow demands of the City and conforming to all state statutes and City regulations governing the investment of public funds. The City held no investments at June 30, 2022.

#### <u>Credit Risk</u>

The City has no policy regarding credit risk. The City is authorized to invest in U.S. Government backed securities, any corporation of the U.S. Government, Certificates of Deposit and Bankers Acceptances issued by highly rated banks, commercial papers in the highest rating category, and securities issued by a state or local government rated in one of the three highest categories by a nationally-recognized rating agency, and any other investment permitted by Kentucky Revised Statute 66.480.

# 3. Deposits and Investments, Continued

#### Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Custodial Credit Risk

For an investment, the custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no policy on custodial credit risk.

#### Concentration of Credit Risk

The City places no limit on the amount that the City may invest in any one issuer.

#### 4. Property Tax

Property taxes include amounts levied against all real and public utility property, plus tangible personal property that is located within the city limits. All property taxes are levied as of October 1st based on the assessment values as of January 1st. Property taxes are due by November 30th. After that date, a 10% penalty is imposed. If bills are not paid by December 1st, all delinquent accounts bear interest at 18% per annum until paid. Liens are filed for all delinquent property taxes in May of the following year.

Assessed values are established by the County Property Valuation Administration at 100% of appraised market value. The city's tax rate applicable to the 2022 fiscal year was \$.576 per \$100 of assessed valuation for real estate and \$.7676 for tangible personal property.

#### 5. Receivables

Receivables as of June 30, 2022 for the City's major funds, including the applicable allowances for uncollectible accounts are as follows:

	General	LGEA	Gas	Water & Sewer	Total
Receivables:					
Utilites	\$ 9,767	\$ -	\$ 20,360	\$ 65,031	\$ 95,158
Intergovernmental	2,542	-	-	-	\$ 2,542
Taxes	209,838	-	-	-	\$ 209,838
Franchise Fees	23,709	-	-	-	\$ 23,709
Other	149,586		1,170	2,362	153,118
Gross Receivables	395,442	-	21,530	67,393	\$ 484,365
Less: Allowance for					
uncollectibles	(153,865)		(7,238)	(21,794)	(182,897)
Net Receivables	\$ 241,577	\$ -	\$ 14,292	\$ 45,599	\$ 301,468

# CITY OF MORGANFIELD

Notes to Financial Statements June 30, 2022

# 6. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

		Balance /1/2021	Ad	ditions	Dist	oosals		Balance 30/2022	
Governmental Activities:		/ 1/ 2021			1			307 2022	
Non-depreciable capital									
Land	\$	503,085	\$ 1	00,000	\$	_	\$	603,085	
Construction in progress	¥	-	Ψ.		Ψ	_	4		
Total non-depreciable capital assets		503,085	1	.00,000				603,085	
Depreciable capital assets:		,							
Buildings and improvements		1,510,769		_				1,510,769	
Improvements, other than buildings		1,006,486		13,973		-		1,020,459	
Infrastructure		717,755				_		717,755	
Vehicles		869,448		23,224		_		892,672	
Equipment		1,350,878	1	33,463	(10	2,975)		1,381,366	
Total depreciable capital assets		5,455,336		70,660	Just - Law -	2,975)		5,523,021	
<b>L L</b>		- , ,					k	-,	
Less accumulated depreciation on:		(770 204)		(07.050)				(006500)	
Buildings and improvements		(779,304)		(27,259)		-		(806,563)	
Improvements, other than buildings Infrastructure		(622,689) (32,138)				-		(654,827)	
Vehicles		(122,731)		(16,417) -			(139,148)		
		(726,723)		(44,801)	1	-		(771,524)	
Equipment		(901,873)		(79,062)		2,872		(968,063)	
Total accumulated depreciation		3,153,320)	(1	99,677)		2,872	(	3,340,125)	
Governmental activities capital assets, net	\$	2,805,101	\$	70,983	\$ (9	0,103)	\$	2,785,981	
Business-Type Activities:									
Non-depreciable capital assets:									
Land	\$	42,149	\$	-	\$	-	\$	42,149	
Construction in progress		94,511		26,850		-	<b></b>	121,361	
Total non-depreciable capital assets		136,660		26,850		-		163,510	
Depreciable capital assets:									
Plant facilities and improvements	3	3,107,075	1	07,092		-	3	3,214,167	
Equipment and vehicles		3,014,447		70,855		-		3,085,302	
Total depreciable capital assets	3	6,121,522	1	77,947		-	3	6,299,469	
Less accumulated depreciation on:									
Plant facilities and improvements	(1	3,500,002)	(7	83,226)		-	(14	4,283,228)	
Equipment and vehicles	(	2,287,063)	(139,290) -			-	(2,426,353)		
Total accumulated depreciation	(1	5,787,065)	(9	22,516)		_		6,709,581)	
Business-type activities capital assets, net	\$2	0,471,117	\$(7	17,719)	\$	-	\$1	9,753,398	

# CITY OF MORGANFIELD

Notes to Financial Statements

June 30, 2022

# 6. Capital Assets, Continued

Depreciation expese was charged as a direct expense to the program of the primary government as follows:

Governmental Activities:	
General government and administration	\$ 16,105
Public safety:	
Police	50,033
Fire	33,739
Highway and streets	62,485
Parks and recreation	37,315
Total	\$ 199,677
Business-Type Activities:	
Gas	\$ 109,500
Water and sewer	 813,016
Total	\$ 922,516

Interest incurred and charged to expense during the year on capital projects equaled \$104,201.

# 7. Long-term Liabilities and Short-term Debt

Long-term liability activity for the fiscal year ended June 30, 2022, was as follows:

:	Balance 7/1/202		ditions	Reductions	Balance 06/30/2022	ue within Ine Year
Governmental Activities:						
Equipment note	\$ 43,1	.61 \$	-	\$ (25,967)	\$ 17,194	\$ 17,194
Net pension liability	4,818,0	)60	-	(1,661,024)	3,157,036	-
Net OPEB liability	1,533,4	12	-	(582,872)	950,540	 -
Totals	\$ 6,394,0	533 \$	-	\$ (2,269,863)	\$ 4,124,770	\$ 17,194
<u>Business-type Activities:</u>						
KIA loan fund A	\$ 2,604,5	81 \$	-	\$ (137,442)	\$ 2,467,139	\$ 139,858
KIA loan fund B	131,4	-51	-	(42,626)	88,825	43,806
USDA RD loan	2,497,5	00	-	(47,500)	2,450,000	48,500
Net pension liability - Gas	543,8	38	-	(58,958)	484,880	-
Net OPEB liability - Gas	174,1	11	-	(28,549)	145,562	-
Net pension liability - W&S	2,376,5	34	-	(399,355)	1,977,179	-
Net OPEB liability - W&S	720,7	25	-	(127,173)	593,552	 _
Totals	\$ 9,048,7	40 \$	-	\$ (841,603)	\$ 8,207,137	\$ 232,164

The City has a fixed rate line of credit (not to exceed \$1,300,000) with a local financial institution which is utilized for capital expenditures and cash flow purposes. The line of credit is unsecured and bears interest at 3.75%. The short-term debt activity for the year ended June 30, 2022, was as follows:

#### 7. Long-term Liabilities and Short-term Debt, Continued

	7/1/202	1	Additi	ons	Reduct	ions	Balai 6/30/2	
<u>Business-type Activities:</u>								
Line of credit	\$	-	\$		\$		\$	-

Debt service requirements at June 30, 2022 to retire the City's long-term obligations were as follows:

		Governmental Activities					Business-type Activities							
		Note	es from Di	ect Bo	rrowings	No	tes from Di	irect B	orrowings	Во	Bonds			
Year ended Ju	ine 30,	Principal In		Interest		Interest		I	Principal		Interest	Principal		Interest
	2023	\$	17,194	\$	-	\$	183,664	\$	44,708	48,500	\$	55,115		
	2024		-		-		187,335		41,039	50,000		54,018		
	2025		-		-		144,817		37,606	51,000		52,921		
	2026		-		-		147,363		35,060	52,000		51,754		
	2027		-		-		152,589		29,835	53,500		50,552		
The	reafter		-		-		1,740,196		175,252	2,195,000		817,063		
Total		\$	17,194	\$	-	\$	2,555,964	\$	363,500	\$ 2,450,000	\$	1,081,423		

Other information on the City's long-term indebtedness is summarized below:

Obligation	Interest Rate	Final Maturity	rincipal Balance	Security
<u>Governmental Activities:</u> Notes payable				
Due annually in the amounts ranging from \$17,194	0.00%	10/31/22	\$ 17,194	Equipment

#### Business-type Activities:

Notes payable

(KIA Loan Fund - A) Direct borrowings from Kentucky Infrastructure Authority (KIA), dated 9/1/16, principal and interest at 1.75% per annum to be repaid over a period of 20 years.

\$870 monthly reserve required until reserve equals \$104,400.

(KIA Loan Fund - B) Direct Borrowings from Kentucky Infrastructure Authority (KIA), dated 5/1/16, principal and interest at 2.75% per annum to be repaid over a period of 5 years.

(USDA RD Loan) Water Revenue Bond with US Department of Agriculture (USDA), dated 1/29/18, principal and interest at 2.25% per annum to be repaid over a period of 38 years. Secured by and payable from a pledge of a fixed portion of the gross revenues of the system.

## 8. Pension Plan

#### Plan Description

The City participates in the County Employees Retirement System (CERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by Kentucky Retirement Systems (KRS), an agency of the Commonwealth of Kentucky. CERS covers all full-time employed in nonhazardous and hazardous positions of each participating county, city, and school board, and any additional eligible local agencies electing to participate in CERS. Kentucky Revised Statute Section 61.645 assigns the authority to establish and amend benefit provisions to the Board of Trustees of Kentucky Retirement Systems (Board). KRS issues a publicly available financial report that includes audited financial statements and audited required supplementary information for CERS. The report may be obtained by writing to Kentucky Retirement System, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky 40601, or it may be found at the KRS website at <u>www.kyret.ky.gov.</u>

#### **Benefits** Provided

CERS provides for retirement, disability, and death benefits to system members. Retirement benefits may be extended to beneficiaries of members under certain circumstances. Retirement benefits are determined using a formula which considers the member's final compensation; benefit factors set by statute which vary depending upon the type/amount of service, participation date, and retirement date; and years of service. The information below summarizes the major retirement benefit provisions of CERS. For retirement and benefit purposes, non-hazardous and hazardous employees are grouped into three tiers. The following summaries are not intended to be, nor should it be interpreted as, a complete statement of all benefit provisions:

#### Non-hazardous members:

# <u>Tier 1:</u>

For members whose participation began before September 1, 2008, the following provisions are in force:

#### Age and service requirement:

Unreduced Benefit:	Age 65, with at least 48 months of service credit. Age 65, with at least one month of non-hazardous duty service credit. Any age with 27 or more years of service credit
Reduced Benefit:	Age 55, with at least five (5) years of service credit Any age with at least 25 and up to 27 years of service credit

#### **Benefit Amount:**

For members whose participation began before August 1, 2004, if a member has at least 48 months of service, the monthly benefit is 2.2% times final average compensation times years of service. For members whose participation began on or after August 1, 2004, the benefit factor is 2.0%. Benefits are reduced by varying percentage based on years of age or service from full retirement criteria.

If a member has at least one month but less than 48 months of service, the monthly benefit is the actuarial equivalent of two times the member's contributions with interest.

### 8. Pension Plan, Continued

#### Non-hazardous members, Continued:

#### **Compensation:**

Final compensation is calculated by taking the average of the highest five (5) fiscal years of salary. If the number of months of service credit during the five (5) year period is less than forty-eight (48), one (1) or more additional fiscal years shall be used.

#### Tier 2:

For members whose participation began on or after September 1, 2008, but before January 1, 2014, the following provisions are in force:

#### Age and service requirement:

Unreduced Benefit:	Age 65, with at least 60 months of service credit. Age 57, if members age and years of service equal 87 (Rule of 87)
Reduced Benefit:	Age 60, with at least 120 months of service credit

#### **Benefit Amount:**

The monthly benefit is the following benefit factor based on service credit at retirement multiplied by final average compensation, multiplied by years of service.

<u>Service Credit</u>	Benefit Factor
120 months or less	1.10%
121 - 240 months	1.30%
241 - 312 months	1.50%
313 - 360 months	1.75%
Over 360 months	2.00%

Benefits are reduced by varying percentage based on years of age or service from full retirement criteria.

#### Compensation:

Final compensation is calculated by taking the average of the last (not highest) five (5) complete fiscal years of salary. Each fiscal year used to determine final compensation must contain twelve (12) months of service credit.

#### <u>Tier 3:</u>

For members whose participation began on or after January 1, 2014, the following provisions are in force:

#### Age and service requirement:

Unreduced Benefit:	Age 65, with at least 60 months of service credit. Age 57, if members age and years of service equal 87 (Rule of 87)
Reduced Benefit:	Not available

June 30, 2022

#### 8. Pension Plan, Continued

#### Non-hazardous members, Continued:

#### **Benefit Amount:**

Plan members in Tier 3 participate in and contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a Defined Benefit Plan and a Defined Contribution Plan. Each year that a member is an active contributing member to the System, the member and the member's employer will contribute 5.00% and 4.00%, respectively, of creditable compensation into a hypothetical account.

The employer pay credit represents a portion of the employer contribution. The hypothetical account will earn interest annually on both the member's and employer's contribution at a minimum rate of 4%. If the System's geometric average net investment return for the previous five years exceeds 4%, then the hypothetical account will be credited with an additional amount of interest equal to 75% of the amount of the return which exceeds 4%. All interest credits will be applied to the hypothetical account balance on June 30 based on the account balance as of June 30 of the previous year. Upon retirement the hypothetical account which includes member contributions, employer contributions and interest credits can be withdrawn from the System as a lump sum or annuitized into a single life annuity option.

#### Hazardous members:

#### <u>Tier 1:</u>

For members whose participation began before September 1, 2008, the following provisions are in force:

#### Age and service requirement:

Unreduced Benefit:	Age 55, with at least 60 months of service credit. Age 55, with at least one month of hazardous duty service credit.
	Any age with 20 or more years of service credit
Reduced Benefit:	Age 50, with at least 15 years of service credit

#### **Benefit Amount**:

For members who have at least 60 months of service, the monthly benefit is 2.5% times final average compensation times years of service. Benefits are reduced by varying percentage based on years of age or service from full retirement criteria.

If a member has at least one month but less than 60 months of service, the monthly benefit is the actuarial equivalent of two times the member's contributions with interest.

#### **Compensation:**

Final compensation is calculated by taking the average of the highest three (3) fiscal years of salary. If the number of months of service credit during the three (3) year period is less than twenty-four (24), one (1) or more additional fiscal years shall be used.

#### 8. Pension Plan, Continued

#### Hazardous members, Continued:

#### <u>Tier 2:</u>

For members whose participation began on or after September 1, 2008, but before January 1, 2014, the following provisions are in force:

#### Age and service requirement:

Any age with at least 25 years of service credit.
Age 60, with at least 60 months of service credit.

Reduced Benefit: Age 50, with at least 180 months of service credit

#### **Benefit Amount:**

The monthly benefit is the following benefit factor based on service credit at retirement multiplied by final average compensation, multiplied by years of service.

<u>Service Credit</u>	Benefit Factor
120 months or less	1.30%
121 - 240 months	1.50%
241 to 299 months	2.25%
Over 300 months	2.50%

Benefits are reduced by varying percentage based on years of age or service from full retirement criteria.

#### **Compensation:**

Final compensation is calculated by taking the average of the last (not highest) three (3) complete fiscal years of salary. Each fiscal year used to determine final compensation must contain twelve (12) months of service credit.

#### Tier 3:

For members whose participation began on or after January 1, 2014, the following provisions are in force:

#### Age and service requirement:

Unreduced Benefit:	Any age with at least 25 years of service credit.
	Age 60, with at least 60 months of service credit.

Reduced Benefit: Not available

#### **Benefit Amount:**

Plan members in Tier 3 participate in and contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a Defined Benefit Plan and a Defined Contribution Plan. Each year that a member is an active contributing member to the System, the member and the member's employer will contribute 8.00% and 7.50%, respectively, of creditable compensation into a hypothetical account. The employer pay credit represents a portion of the employer contribution. The hypothetical account will earn

#### 8. Pension Plan, Continued

#### Hazardous members, Continued:

interest annually on both the member's and employer's contribution at a minimum rate of 4%. If the System's geometric average net investment return for the previous five years exceeds 4%, then the hypothetical account will be credited with an additional amount of interest equal to 75% of the amount of the return which exceeds 4%. All interest credits will be applied to the hypothetical account balance on June 30 based on the account balance as of June 30 of the previous year. Upon retirement the hypothetical account which includes member contributions, employer contributions and interest credits can be withdrawn from the System as a lump sum or annuitized into a single life annuity option.

For all tiers, cost of living adjustments (COLA) are provided only if authorized by the Legislature and are at the discretion of the General Assembly. Death and disability benefits are available to members based on years of service, compensation, retirement date and other factors. Please refer to the Summary Plan Description, available from KRS, for a complete description of all Plan benefits and provisions.

#### **Contributions**

Per Kentucky Revised Statues Sections 78.545 (33), contribution requirements of the active employees and the participating employers are established and may be amended by the KRS Board. Plan members, are required to contribute a percentage of their annual creditable compensation based on their benefit tier as follows:

	Non-hazardous	Hazardous
	Required contribution	Required contribution
Tier 1	5%	8%
Tier 2	5% + 1% for health insurance fund	8% + 1% for health insurance fund
Tier 3	5% + 1% for health insurance fund	8% + 1% for health insurance fund

The City contributes at an actuarially determined contribution rate determined by KRS Board. The City's required contribution rates for the year ended June 30, 2022, was 26.95% (of which 21.17% was credited to pension liability and 5.78% was credited to insurance liability) for non-hazardous employees and 44.33% (of which 33.86% was credited to pension liability and 10.47% was credited to insurance liability) for hazardous employees. Contributions to CERS by the City were \$495,157 for the year ended June 30, 2022, which consisted of \$432,063 and \$63,094 for non-hazardous and hazardous employees, respectively.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the City reported a liability of \$5,619,096 for its proportionate share of the net pension liability (NPL). The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long term share contributions to the pension plan relative to the projected contributions of all participating

#### 8. Pension Plan, Continued

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions, Continued

entities, actuarially determined. At June 30, 2021, the City's proportion was 0.075692% for non-hazardous and 0.029793% for hazardous, a decrease of 0.013759% from its proportion measured as of June 30, 2020 of 0.089451% for non-hazardous and an increase of 0.000685% for hazardous from its proportion measured as of June 30, 2020 of 0.029108%. The amount recognized by the City as its proportionate share of the net pension liability was as follows:

<u>City Proportionate Share of NPL</u>	
Non-hazardous	\$ 4,825,959
Hazardous	 793,137
Total	\$ 5,619,096

The City recognized pension expenses of \$546,201 for the year ended June 30, 2022, which consisted of \$464,498 and \$81,704 for non-hazardous and hazardous employees, respectively. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Non-hazardous		Hazardous	
	Deferred	Deferred	Deferred	Deferred
	Outflows of	Inflows of	Outflows of	Inflows of
	Resources	Resources	Resources	Resources
Net difference between projected and actual earnings on plan investments	\$ 187,215	\$ 830,434	\$ 25,327	\$ 110,472
Difference between expected and actual experience	55,417	46,839	21,872	-
Change of assumptions	64,770	-	9,906	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	85,917	637,634	16,224	555
City contributions subsequent to the measurement date	432,063		63,094	
Total	\$ 825,382	\$ 1,514,907	\$ 136,423	\$ 111,027

The \$495,157 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

#### 8. Pension Plan, Continued

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions, Continued

	Non-Hazardous		H	azardous
Year ending June, 30				
2022	\$	(299,621)	\$	1,628
2023		(454,321)		(5,865)
2024		(166,224)		(9,551)
2025		(201,423)		(23,911)
2026		-		_
Thereafter		-		-
	\$	(1,121,589)	\$	(37,699)

#### Actuarial Assumptions

The total pension liability in the June 30, 2021, actuarial valuation for both non-hazardous and hazardous liabilities were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases	3.30% to 10.30%, varies by service
Investment rate of return	6.25% net of Plan investment expense, including inflation

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for the males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2008 - June 30, 2013.

Discount rate: The discount rate used to measure the total pension liability was 6.25%.

Projected cash flows: The projection of cash flows used to determine the discount rate assumed the local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 25 year amortization period of the unfunded actuarial accrued liability. The actuarial determined contribution rate is adjusted to reflect the phase in of anticipated gains on actuarial value of assets over the first four years of the projection period.

#### 8. Pension Plan, Continued

#### Actuarial Assumptions, Continued

Long term rate of return: The long term rate of return assumption on plan assets is reviewed as part of the regular experience studies prepared every five years for the System. The most recent analysis, performed for the period covering fiscal years 2008 through 2013, is outlined in a report dated April 30, 2014. Several factors are considered in determining the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10 year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Municipal bond rate: The discount rate determination does not use a municipal bond rate.

Periods of projected benefit payments: Projected future benefit payments for all current plan members were projected through 2117.

Assumed Asset Allocation: The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
US Equity	21.75%	5.70%
Non-US Equity	21.75%	6.35%
Private Equity	10.00%	9.70%
Specialty Credit/High Yield	15.00%	2.80%
Core Bonds	10.00%	0.00%
Cash	1.50%	-0.60%
Real Estate	10.00%	5.40%
Opportunistic	0.00%	N/A
Real Return	10.00%	4.55%
Total	100%	

#### 8. Pension Plan, Continued

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

		City's Proportionate	City's Proportionate
		Share of Net	Share of Net
		Pension Liability	Pension Liability
	Discount Rate	Non-hazardhous	Hazardhous
1% decrease	5.25%	\$6,189,521	\$1,010,963
Current discount rate	6.25%	\$4,825,959	\$793,137
1% increase	7.25%	\$3,697,643	\$615,610

#### Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates are determined by and actuarial valuation as of June 30, 2021. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Actuarial cost method Amortization method Remaining amortization period	Entry age normal Level percentage of payroll, closed 30 years, closed
Asset valuation method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30 percent
Salary increase	3.30 percent to 10.30 percent, varies by service
Investment rate of return	6.25 percent

#### Changes in Assumptions and Benefit Terms

There were no changes in assumptions or benefit terms since the prior measurement date.

#### 8. Pension Plan, Continued

#### Changes since Measurement Date

There were no changes between the measurement date of the collective net pension liability and the employer's reporting date.

#### Plan Fiduciary Net Position

Detailed information about the CERS fiduciary net position is available in the separately issued Kentucky Retirement Systems Comprehensive Annual Financial Report.

#### Payables to the Pension Plan

At June 30, 2022, the City reported a payable of \$0 and \$0 for non-hazardous and hazardous employees, respectively.

#### 9. Other Post-Employment Benefits

In addition to the pension benefits described above, the Kentucky Retirement Systems (KRS) provides post-retirement healthcare benefits, in accordance with Kentucky Revised Statutes. The Kentucky Retirement Systems Insurance Fund (Fund) was established to provide hospital and medical insurance for members receiving benefits from KRS, including those in the County Employees Retirement System (CERS), which is a cost-sharing multiple-employer Defined Benefit OPEB Plan, which the City participates. The Plan's financials are included in the Kentucky Retirement Systems audited financial statements, which may be found at the KRS website at <u>www.kyret.ky.gov</u>. The fund and members receiving benefits pay prescribed portions of the aggregate premiums paid by the Fund. The allocation of insurance premiums paid by the Fund and amounts withheld from member benefits is based on years of service with the Systems. For member participating prior to July 1, 2003, years of service and respective percentage of the maximum contribution are as follows:

Service	% Paid by
Period	Insurance Fund
20 or more years	100%
15-19 years	75%
10-14 years	50%
4-9 years	25%
Less than 4 years	0%

As a result of House Bill 290 (2004 Kentucky General Assembly), medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003. Once members reach a minimum vesting period of ten years, nonhazardous employees whose participation began on, or after, July 1, 2003 earn ten dollars (\$10) per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment (COLA), which is at the discretion of the Kentucky General Assembly who reserves the right to suspend or reduce this benefit if, in its judgment, the welfare of the Commonwealth so demands.

#### 9. Other Post-Employment Benefits, Continued

In prior years, the employers' required medical insurance contribution rate was being increased annually by a percentage that would result in advance-funding the medical liability on an actuarially determined basis using the entry age normal cost method within a 20 year period measured from 1987. In November 1992, the Board of Trustees adopted a fixed percentage contribution rate and suspended future increases under the current medical premium funding policy until the next experience study could be performed. In May 1996, the Board of Trustees adopted a policy to increase the insurance contribution rate by the amount needed to achieve the target rate for full entry age normal funding within twenty years.

On August 6, 2012, the Retirement System Board voted to cease self-funding of healthcare benefits for most KRS Medicare eligible retirees. The Board elected to contract with Humana Insurance Company to provide healthcare benefits to KRS' retirees through a fully-insured Medicare Advantage Plan. The Humana Medicare Advantage Plan became effective January 1, 2013.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502-564-4646).

#### Contribution Policy

The City's actuarially determined contribution rate for the year ended June 30, 2022, was 26.95% of annual creditable compensation, of which 21.17% and 5.78% was contributed to the Pension and OPEB funds within CERS for non-hazardous employees and 44.33% of annual creditable compensation, of which 33.86% and 10.47% was contributed to the Pension and OPEB funds within CERS for hazardous employees. Contributions to CERS by the City were \$137,475 for the year ended June 30, 2022, which consisted of \$117,965 and \$19,510 for non-hazardous and hazardous employees, respectively.

## OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

At June 30, 2022, the City reported a liability of \$1,689,654 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The City's proportion of the net OPEB liability was based on a projection of the City's long term share contributions to the OPEB plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2021, the City's proportion was 0.075675% for non-hazardous and 0.029793% for hazardous, a decrease of 0.01375% from its proportion measured as of June 30, 2020 of 0.089425% for non-hazardous and an increase of 0.000694% for hazardous from its proportion measured as of June 30, 2020 of 0.029099%. The amount recognized by the City as its proportionate share of the net OPEB liability was as follows:

City Pro	portionate	Share	of Net	OPEB	Liability

Non-hazardous	\$ 1,448,760
Hazardous	 240,894
Total	\$ 1,689,654

#### 9. Other Post-Employment Benefits, Continued

# OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB, Continued

The City recognized OPEB expenses of \$214,358 for the year ended June 30, 2022, which consisted of \$187,615 and \$26,743 for non-hazardous and hazardous employees, respectively. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Non-hazardous			Hazardous				
	Deferred		I	Deferred	Deferred		Deferred	
	Οı	atflows of	It	nflows of	Οı	atflows of	In	flows of
	R	esources	R	esources	R	esources	Re	esources
Net difference between projected and actual earnings on plan investments	\$	72,993	\$	299,631	\$	15,196	\$	60,537
Difference between expected and actual experience		227,818		432,552		7,528		25,916
Change of assumptions		384,094		1,347		60,411		90
Changes in proportion and differences between employer contributions and proportionate share of contributions		51,349		216,932		3,864		2,803
City contributions subsequent to the measurement date		117,965				19,510		
Total	\$	854,219	\$	950,462	\$	106,509	\$	89,346

The \$137,475 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

	Non-hazardous		Ha	zardous
Year ending June 30,				
2022	\$	2,811	\$	(5,579)
2023		(37,190)		1,312
2024		(41,123)		646
2025		(133,085)		(4,490)
2026		-		5,764
Thereafter		-		-
	\$	(208,587)	\$	(2,347)

#### 9. Other Post-Employment Benefits, Continued

#### Actuarial Assumptions

The total OPEB liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases	3.30% to 10.30%, varies by service
Investment rate of return	6.25% net of Plan investment expense, including inflation

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for the males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2008 - June 30, 2013.

Discount rate: The discount rate used to measure the total OPEB liability was 5.20%.

Projected cash flows: The projection of cash flows used to determine the discount rate assumed the local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 30 year amortization period of the unfunded actuarial accrued liability. The actuarial determined contribution rate is adjusted to reflect the phase in of anticipated gains on actuarial value of assets over the first four years of the projection period.

Long term rate of return: The long term rate of return assumption on plan assets is reviewed as part of the regular experience studies prepared every five years for the System. The most recent analysis, performed for the period covering fiscal years 2008 through 2013, is outlined in a report dated April 30, 2014. Several factors are considered in determining the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10 year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Municipal bond rate: The discount rate determination was 1.92%.

#### 9. Other Post-Employment Benefits, Continued

#### Actuarial Assumptions, Continued

Periods of projected benefit payments: Projected future benefit payments for all current plan members were projected through 2117.

Assumed Asset Allocation: The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
US Equity	21.75%	5.70%
Non-US Equity	21.75%	6.35%
Private Equity	10.00%	9.70%
Specialty Credit/High Yield	15.00%	2.80%
Core Bonds	10.00%	0.00%
Cash	1.50%	-0.60%
Real Estate	10.00%	5.40%
Opportunistic	0.00%	N/A
Real Return	10.00%	4.55%
Total	100%	

#### Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net OPEB liability calculated using the discount rate of 5.20%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current rate for hazardous and using the discount rate of 5.05%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.05%) or 1-percentage-point rate that is 1-percentage-point lower (4.05%) or 1-percentage-point higher (6.05%) than the current rate for non-hazardous:

		City	s Proportionate			
	Discount Rate	Sha	re of Net OPEB	Discount	City's	Proportionate
	Non-	Liability Non-		Rate	Share	of Net OPEB
	hazardous		hazardous	Hazardous	Liabi	lity Hazardous
1% decrease	4.20%	\$	1,989,137	4.05%	\$	349,251
Current discount rate	5.20%	\$	1,448,760	5.05%	\$	240,894
1% increase	6.20%	\$	1,005,291	6.05%	\$	153,836

#### 9. Other Post-Employment Benefits, Continued

# Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the City's proportionate share of the net OPEB liability calculated using the current healthcare cost trend rate selected by each OPEB system, as well as what the City's net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	City's Proportionate	City's Proportionate		
	Share of Net OPEB	Share of Net OPEB		
	Liability Non-	Liability		
	hazardous	Hazardous		
1% decrease	\$1,042,935	\$157,847		
Current healthcare cost trend rate	\$1,448,760	\$240,894		
1% increase	\$1,938,597	\$342,607		

#### Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates are determined by and actuarial valuation as of June 30, 2021. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	30 years, Closed
Asset valuation method	20% of the difference between the market value of
	assets and the expected actuarial value of assets is recognized
Inflation	2.30 percent
Salary increase	3.30 percent to 10.30 percent, varies by service
Investment rate of return	6.25 percent
Mortality	RP-2000 Combined Mortality Table, projected to
	2013 with Scale BB (set back 1 year for females)
Health Care Trend Rates (Pre-65)	Initial trend starting at 6.25% and gradually decreasing
	to a ultimate trend rate of 4.05% over 13 year period.
Health Care Trend Rates (Post-65)	Initial trend starting at 5.50% and gradually decreasing
	to a ultimate trend rate of 4.05% over 14 year period.

#### Changes in Assumptions and Benefit Terms

There were no changes in benefit terms since the prior measurement date. The following changes of assumptions were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2021 as follows:

• The assumed discount rate changed from 5.34% to 5.20%

#### 9. Other Post-Employment Benefits, Continued

#### Changes Since Measurement Date

There were no changes between the measurement date of the collective net OPEB liability and the employer's reporting date.

#### Plan Fiduciary Net Position

Detailed information about the CERS fiduciary net position is available in the separately issued Kentucky Retirement Systems Comprehensive Annual Financial Report.

#### Payables to the OPEB Plan

At June 30, 2022, the City reported a payable of \$0 and \$0 for non-hazardous and hazardous employees, respectively.

#### 10. Deferred Compensation

The City allows all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate. These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### 11. Other Employee Benefits

Vacation leave is credited on each employee's anniversary date and must be taken by the end of the calendar year. Any employee whose employment with the City ends in retirement or with the employee giving proper notice and being in good standing shall be compensated for all unused vacation.

All full-time employees receive eight (8) hours sick leave credit for each month of service up to a maximum of 1,440 hours. Employees who retire from the City service are credited with additional retirement benefits based on unused sick leave, at time of retirement.

#### 12. Interfund Transfers

	Transfers In						
	General	Water & Sewer	Gas	LGEA		Total	
Transfers Out							
General		\$ -	\$ -	· \$ -	\$	-	
Water & Sewer	10,817		-	-	\$	10,817	
Gas	829,001	_		-	\$	829,001	
LGEA	-	26,400	-		\$	26,400	
Total	\$ 839,818	\$ 26,400	\$	\$	\$	866,218	

Interfund transfers during the year ended June 30, 2022 were as follows:

The transfers are primarily used to move funds from the proprietary funds to the General Fund to assist in providing general governmental, public safety, public works, and parks and recreation services.

#### 13. Contingencies

Under the terms of federal and state grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to reimbursement to the grantor agencies. City management believes that disallowances, if any, will be immaterial.

The Natural Resource and Environmental Protection Cabinet of the Commonwealth of Kentucky has issued an "agreed order" with the City which relates to various violations of limits imposed under the City's wastewater permit issued by the Cabinet's Division of Water. The City has engaged an engineering firm to assist them in developing and implementing a plan to address the corrective measures recommended by the Natural Resources and Environmental Protection Cabinet. Should these items cited for corrective action not be rectified in the near future, the possibility exists that fines could be levied against the City. A reasonable estimate of expected fines cannot be made.

The City completed Phase I construction in the second guarter of 2013 on the initial phase of the project to make improvements to various wastewater, drainage and water lines for approximately \$4.2 million. Grant proceeds of approximately \$2,925,000 approved by the Kentucky Infrastructure Authority and the Governor's Office for Local Development to complete the initial phase of the project were utilized. The City was approved in November 2014 for a Kentucky Infrastructure Authority (KIA) Federally Assisted Wastewater Revolving Loan Fund in the amount of \$2,642,200 to assist in funding Phase II of the Combined Sewer Separation Project. The City was awarded a Community Development Block Grant in the amount of \$1,000,000 in July 2015 to assist in Phase II of the project. Phase II construction was completed in the second quarter of 2017 for approximately \$4,093,527. These improvements are part of a corrective plan with the National Resource and Environmental Protection Cabinet of the Commonwealth of Kentucky relating to various violations of the City's wastewater permit. The remaining estimated cost for Phase III of these improvements is approximately \$4,240,000. Phase III Design and Engineering are underway with an estimated start date for work to begin in summer of 2023. The City was scheduled to complete all phases of the project by December 2018 based on an agreement with the Kentucky Environmental Protection Cabinet. On behalf of the City, Smith Management Group sent a letter dated December 10, 2018 to the Kentucky Environmental Protection Cabinet requesting an extension for completion date of the final Phase

#### 13. Contingencies, Continued

(Phase III) of the Long-Term Control Plan (LTCP). The City received a letter dated December 21, 2018 from the Kentucky Environmental Protection Cabinet requesting a meeting in Frankfort to discuss the Department has regarding the request for extension. The meeting was held on January 23, 2019. On behalf of the City, Smith Management Group sent a letter dated December 6, 2019 to the Kentucky Environmental Protection Cabinet requesting an extension for completion date of the final Phase (Phase III) of the Long-Term Control Plan until December 31, 2021. The reason for this request is due to the inability to begin construction because funding has not been secured for Phase III of the LTCP sewer separation project. On behalf of the City, Smith Management Group again sent a letter dated September 22, 2020 to the Kentucky Environmental Protection Cabinet requesting an additional six (6) month extension for completion of the final Phase (Phase III) of the Long-Term Control Plan until July 1, 2022. The reason for this request is due to the inability to begin construction because funding has not begin construction because funding has entities of the Long-Term Control Plan until July 1, 2022. The reason for this request is due to the inability to begin construction because funding has not been secured for LTCP (Phase III).

In December 2011, the City entered into another "agreed order" with the Natural Resource and Environmental Protection Cabinet of the Commonwealth of Kentucky to identify and eliminate all significant sources of inflow/infiltration into the sewer collection system. The City has contracted with Strand Associates, Inc. to assist them in developing and implementing a plan to address the corrective measures recommended by the Natural Resources and Environmental Protection Cabinet which includes Slip lining or replacing the sewer lines and replacing manholes from the treatment plant through most of the Camp Breckinridge (Job Corp) area. This project was awarded to Deig Bros. on December 15<sup>th</sup>, 2022 in the amount of \$6,007,448.50. The trunk sewer will have to be sized after the collection sewer is completed. The preliminary cost for this is \$4,800,000. Both include 25% contingencies. In order to fund the initial study and design of the Camp Breckenridge (Job Corp) sewer rehab project, the City applied for a Fund "B" Loan through the Kentucky Infrastructure Authority in the amount of \$260,000 in April of 2016. On May 5, 2016 the City request was approved. As of June 30, 2018, approximately \$213,287 was spent out of this loan. Because the Fund "B" loan was not rolled into a construction project, the City has been required to make annual payments of approximately \$46,000 until loan is paid off in June 2024. Union County has assisted Morganfield to secure Delta Regional Authority funding of \$779,646 to replace sewers in 7,360 linear feet of 8-inch sewer in the Martin View Estates area. This will help reduce the budgeted construction cost the City has to fund. However, with inflation and current market conditions, the projected cost of this project is still about \$1,099,000. Strand Associates, Inc. engineers managed the cleaning and running cameras through the existing sewer system. In addition to the cameras they conducted smoke and dye tests as well to conclude their study. The City continues to have open conversation with county, state and federal representatives with help from GRADD and Strand Associates, Inc., about the need for federal infrastructure funding for this and other future projects. In addition, most of the equipment and structures at Morganfield's Wastewater Treatment Plant has reached their useful life and needs replacement to enable the plant to stay in compliance with KPDES permit requirements. Morganfield has hired Strand Associates, Inc. to design the new upgrades to the plant but have not authorized Strand to start design. Strand is assisting GRADD and Morganfield to secure funding for the project. The total projected cost (engineering and construction) of the Treatment Plant project is \$14,500,000. Morganfield has been exploring the option of combining all three projects into one project in phases and securing funding for all three projects as one big project. Discussions with funding agencies are still on-going. The City is prioritizing securing as much grants as possible to fund these projects as the City does not have the financial capability to currently fund the entire cost of these projects even under favorable loan terms.

#### 14. Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omission; and natural disasters. The City contracts with Zurich American Insurance Company for insurance coverage for these risks. The city pays a guaranteed fixed premium that transfers these risks to a third party and is not subject to any additional premiums for this policy year.

Coverage consists of \$1,000,000 per occurrence with a \$4,000,000 umbrella with no deductible on the general liability and auto liability, and a \$2,500 deductible on the Public Officials Liability, Employment Practice Liability and Law Enforcement Liability. Coverage for property risk is \$27,275,350 with a deductible of \$1,000 per occurrence with the exception of earthquake claims with a limit of \$4,000,000 and a deductible of 2% not to exceed \$25,000 per occurrence and flood with a limit of \$4,000,000 and a deductible of \$25,000 per occurrence.

#### 15. Related Organizations

The City of Morganfield participates with the County to provide a variety of services with joint funding from both organizations. All entities operate independently with separate management personnel. The following table outlines these organizations and the City's contribution during the fiscal year ending June 30, 2022.

Organization	Cor	ntribution
Union County Planning Commission	\$	58,592

#### 16. Concentrations of Sales

#### <u>Natural Gas</u>

For the year ended June 30, 2022, three industrial customers accounted for approximately \$1,237,820 in sales and surcharges for a total of 35% of the City's total gas operating revenues.

#### Water and Sewer

For the year ended June 30, 2022, three industrial customers accounted for approximately \$97,377 in sales and surcharges for a total of 8% of the City's total sewer operating revenues. For the year ended June 30, 2022, three industrial customers accounted for approximately \$919,488 in sales and surcharges for a total of 51% of the City's total water operating revenues.

#### 17. Subsequent Events

In preparing these financial statements, the City has evaluated events and transactions for potential recognition or disclosure through February 3, 2023, the date the financial statements were available to be issued.

### **REQUIRED SUPPLEMENTAL INFORMATION**

CITY OF MORGANFIELD, KENTUCKY

Statement of Revenues,

Expenditures, and Changes in Fund Balance -

Budget and Actual - Budgetary Basis -

General Fund For the fiscal year ended June 30, 2022

General Fund **Budgeted** Amounts Favorable (Unfavorable) Variance with Revenues: Original Final Actual Final Budget Taxes and related revenues 1,410,500 \$ \$ 1,410,500 \$ 1,498,067 \$ 87,567 Service charges and fees 533,900 533,900 513,285 (20,615) Licenses 6,000 6,000 6,125 125 Franchise fees 237,000 237,000 261,744 24,744 Intergovernmental 87,000 87,000 133,452 46,452 Miscellaneous 175,007 175,007 188,756 13,749 Investment income 500 500 39 (461)2,449,907 Total revenues 2,449,907 2,601,467 151,560 Expenditures: Current: General and administrative 546,865 546,865 624,009 (77, 144)Public safety: Police and dispatch 866,237 866,237 810,436 55,801 Fire 752,790 752,790 694,315 58,475 Highways and streets 903,422 903,422 788,785 114,637 Public works 451,500 451,500 452,111 (611)Parks and recreation 7,057 (7,057) Debt Service: Principal 25,967 (25, 967)Capital outlay 15,000 15,000 64,496 (49,496) Total expenditures 3,535,814 3,535,814 3,467,176 94,605 Deficiency of revenues over expenditures (1,085,907)(1,085,907)(865,709) 246,165 Other financing sources (uses): Note proceeds 5,000 5,000 Sale of municipal property (5,000)Operating transfers in 1,080,907 1,080,907 839,818 (241,089) Operating transfers out Total other financing sources 1,085,907 1,085,907 839,818 (246,089) Excess (deficiency) of revenues and other sources over expenditures and other uses (25,889) Fund balance, beginning of year 182,720 Fund balance, end of year 156,831 \$

#### CITY OF MORGANFIELD, KENTUCKY Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Budgetary Basis-Local Government Economic Assistance

For the fiscal year ended June 30, 2022

	Local Government Economic Assistance				
	Budgeted	Amounts		Favorable	
Revenues:	Original	Final	Actual	(Unfavorable) Variance with Final Budget	
Taxes and related revenues	\$ -	\$ -	\$ -	\$ -	
Service charges and fees	-	-	-	-	
Licenses	-	-	-	-	
Franchises	-	-	-	-	
Intergovernmental	596,036	596,036	226,786	(369,250)	
Miscellaneous revenue	-	-	-	-	
Investment income	700	700	1,280	580	
Total revenues	596,736	596,736	228,066	(368,670)	
Expenditures:					
Current:					
General and administrative	-		-	-	
Public safety:					
Police	-	-	-	-	
Fire	-	-	-	-	
Highways and streets	247,500	247,500	54,354	193,146	
Public works	-	-	-	-	
Recreation	-	-	-	-	
Capital outlay	-		116,061	(116,061)	
Total expenditures	247,500	247,500	170,415	77,085	
Excess (deficiency) of revenues over expenditures	349,236	349,236	57,652	(291,584)	
Other financing sources (uses):					
Operating transfers in	-	-	-	-	
Operating transfers out	-	-	(26,400)	(26,400)	
Total other financing uses			(26,400)	(26,400)	
Excess (deficiency) of revenues and other sources over expenditures and other uses			31,252		
Fund balance, beginning of year			539,392		
Fund balance, end of year			\$ 570,644		

#### Last 10 Fiscal Years \*

Non-hazardous	 2022	 2021	 2020	 2019	2018	2017	2016	 2015
City's proportion of the net pension liability	0.07569%	0.08945%	0.08705%	0.08341%	0.08316%	0.08288%	0.07960%	0.07406%
City's proportionate share of the net pension liability	\$ 4,825,959	\$ 6,860,818	\$ 6,122,336	\$ 5,079,801	\$ 4,867,318	\$ 4,080,449	\$ 3,446,838	\$ 2,402,752
City's covered-employee payroll	\$ 1,928,204	\$ 2,298,987	\$ 2,248,944	\$ 2,119,082	\$ 2,071,030	\$ 2,023,802	\$ 1,918,891	\$ 1,754,447
City's proportionate share of the net pension liability as a percentage of it covered employee payroll	250.28%	298.43%	272.23%	239.72%	235.02%	201.62%	179.63%	136.95%
Plan fiduciary net position as a percentage of the total pension liability.	57.33%	47.81%	50.45%	53.54%	53.30%	55.50%	59.97%	66.80%
Hazardous	 2022	2021	2020	2019	2018	2017	2016	 2015
City's proportion of the net pension liability	0.02979%	0.02911%	0.02923%	0.02934%	0.03098%	0.04107%	0.04754%	0.05259%
City's proportionate share of the net pension liability	\$ 793,137	\$ 877,614	\$ 807,308	\$ 709,503	\$ 693,198	\$ 704,771	\$ 729,792	\$ 632,004
City's covered-employee payroll	\$ 178,147	\$ 170,060	\$ 166,450	\$ 163,266	\$ 170,247	\$ 213,532	\$ 243,174	\$ 266,353
City's proportionate share of the net pension liability as a percentage of it covered employee payroll	445.21%	516.06%	485.02%	434.57%	407.17%	330.05%	300.11%	237.28%
Plan fiduciary net position as a percentage of the total								

\* The amounts presented for each fiscal year were determined as of one-year prior to the fiscal year end. Fiscal year 2015 was the first year of implementation.

\* The schedule is intended to show information for 10 years. Additional years of supplementary information will be provided as this information becomes available.

The accompanying notes are an integral part of the required supplemental information

#### Last 10 Fiscal Years \*

Non-hazardous	2022	 2021	2020		2019	2018	2017		2016		2015	2	.014
Contractually required contributions	\$ 432,063	\$ 372,161	\$ 445,115 \$	5	364,770	\$ 306,843 \$	288,9	)9 \$	251,357	\$	339,068	5	331,415
Contributions in relation to the contractually required contributions	 (432,063)	(372,161)	(445,115)		(364,770)	 (306,843)	(288,9	)9)	(251,357)		(339,068)		(331,415)
Contribution (excess) deficiency	\$ -	\$ -	\$ - \$	5	-	\$ - \$	-	\$	-	\$		\$	-
City's covered-employee payroll	\$ 2,040,921	\$ 1,928,204	\$ 2,298,987 \$	\$	2,248,944	\$ 2,119,082 \$	2,071,0	30 \$	2,023,808	\$	1,918,891	\$ 1	,754,447
Contributions as a percentage of covered-employee payroll	21.17%	19.30%	19.36%		16.22%	14.48%	13.95	5%	12.42%	9	12.75%		13.74%
Hazardous	 2022	2021	 2020		2019	 2018	2017		2016		2015	2	.014
Contractually required contributions	\$ 63,094	\$ 53,553	\$ 51,120 \$	5	41,396	\$ 36,245 \$	36,9	51 \$	43,223	\$	83,433	\$	95,088
Contributions in relation to the contractually required contributions	(63,094)	 (53,553)	 (51,120)		(41,396)	 (36,245)	(36,9	61)	(43,223)		(83,433)		(95,088)
Contribution (excess) deficiency	\$ -	\$ -	\$ - \$	5	_	\$ - \$	-	\$	-	\$	-	\$	-
City's covered-employee payroll	\$ 186,338	\$ 178,147	\$ 170,060 \$	5	166,450	\$ 163,266 \$	170,2	47 \$	213,342	\$	243,174	\$	266,353
Contributions as a percentage of covered-employee payroll	33.86%	30.06%	30.06%		24.87%	22.20%	21.7	1%	20.26%	5	20.73%		21.77%

\* The amounts presented for each fiscal year were determined as of one-year prior to the fiscal year end. Fiscal year 2015 was the first year of implementation.

\* The schedule is intended to show information for 10 years. Additional years of supplementary information will be provided as this information becomes available.

Changes of benefit terms: The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

### 2014:

 A cash balance plan was introduced for members whose participation date is on or after January 1, 2014.

Changes of assumptions: The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

### 2015:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with scale BB to 2013 (multiplied by 50% for males and 30% for females).
- · For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.
- The assumed rates of retirement, Withdrawal and Disability were updated to more accurately reflect experience.

#### 2017:

- The assumed investment rate of return was decreased from 7.50% to 6.25%. The assumed rate of inflation was reduced from 3.25% to 2.30%. The assumed rate of wage inflation decreased by 0.95%. Payroll growth assumption was reduced from 4.00% to 2.00%.

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#### Last 10 Fiscal Years \*

Non-hazardous		2022	_	2021	 2020	2019		2018
City's proportion of the net OPEB liability		0.07568%		0.08943%	0.08703%	0.08341%		0.08316%
City's proportionate share of the net OPEB liability	\$	1,448,760	\$	2,159,342	\$ 1,463,822	\$ 1,480,839	\$	1,671,700
City's covered-employee payroll	\$	1,928,204	\$	2,298,987	\$ 2,248,944	\$ 2,119,082	\$	2,071,030
City's proportionate share of the net OPEB liability as a percentage of it covered employee payroll		75.14%		93.93%	65.09%	69.88%		80.72%
Plan fiduciary net position as a percentage of the total OPEB liability.		62.91%		51.67%	60.44%	57.62%		52.40%
Hazardous		2022		2021	 2020	 2019		2018
Hazardous City's proportion of the net OPEB liability		2022 0.02979%		2021 0.02910%	 <b>2020</b> 0.02922%	2019 0.02934%	_	2018 0.03098%
	\$		\$		\$	\$	\$	
City's proportion of the net OPEB liability	\$	0.02979%		0.02910%	\$ 0.02922%	\$ 0.02934%	\$ \$	0.03098%
City's proportion of the net OPEB liability City's proportionate share of the net OPEB liability	*	0.02979% 240,894		0.02910% 268,905	0.02922% 216,194	0.02934% 209,182		0.03098% 256,136

\* The amounts presented for each fiscal year were determined as of one-year prior to the fiscal year end. Fiscal year 2018 was the first year of implementation.

\* The schedule is intended to show information for 10 years. Additional years of supplementary information will be provided as this information becomes available.

The accompanying notes are an integral part of the required supplemental information

#### Last 10 Fiscal Years \*

Non-hazardous	 2022	2021		2020	2019	2018
Contractually required contributions	\$ 117,965	\$ 91,764	\$	109,780	\$ 118,292	\$ 99,597
Contributions in relation to the contractually required contributions	 (117,965)	 (91,764)	-	(109,780)	 (118,292)	 (99,597)
Contribution (excess) deficiency	\$ _	\$ _	\$	-	\$ -	\$ _
City's covered-employee payroll	\$ 2,040,921	\$ 1,928,204	\$	2,298,987	\$ 2,248,944	\$ 2,119,082
Contributions as a percentage of covered-employee payroll	5.78%	4.76%		4.78%	5.26%	4.70%
Hazardous	 2022	2021		2020	 2019	2018
Contractually required contributions	\$ 19,510	\$ 16,958	\$	16,190	\$ 17,427	\$ 15,265
Contributions in relation to the contractually required contributions	(19,510)	(16,958)	_	(16,190)	 (17,427)	 (15,265)
Contribution (excess) deficiency	\$ -	\$ -	\$	-	\$ _	\$ _
City's covered-employee payroll	\$ 186,338	\$ 178,147	\$	170,060	\$ 166,450	\$ 163,266
Contributions as a percentage of covered-employee payroll	10.47%	9.52%		9.52%	10.47%	9.35%

\* The amounts presented for each fiscal year were determined as of one-year prior to the fiscal year end. Fiscal year 2018 was the first year of implementation.

\* The schedule is intended to show information for 10 years. Additional years of supplementary information will be provided as this information becomes available.

The accompanying notes are an integral part of the required supplemental information

#### CITY OF MORGANFIELD, KENTUCKY Notes to Required Supplementary Information - OPEB June 30, 2022

### Changes of benefit terms:

None

**Changes of assumptions:** The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

### 2017:

- The assumed investment rate of return was decreased from 7.50% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.30%.
- The assumed rate of wage inflation decreased by 0.95%.
- Payroll growth assumption was reduced from 4.00% to 2.00%.
- The single discount rate changed from 6.85% to 5.85%

#### 2019:

• The single discount rate changed from 5.85% to 5.68%.

#### 2020:

• The single discount rate changed from 5.68% to 5.34%.

#### 2021:

• The single discount rate changed from 5.34% to 5.20%.



### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and City Council City of Morganfield, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund, of the City of Morganfield, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Morganfield's basic financial statements and have issued our report thereon dated February 3, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Morganfield's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Morganfield's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Morganfield's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings that we consider to be material weaknesses. [2022-001 and 2022-002]

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Morganfield's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### City of Morganfield's Response to Findings

City of Morganfield's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. City of Morganfield's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kemper CPA Misup LLP

Kemper CPA Group LLP Certified Public Accountants and Consultants

Morganfield, Kentucky February 3, 2023

#### CITY OF MORGANFIELD, KENTUCKY Schedule of Findings June 30, 2022

### FINDINGS – FINANCIAL STATEMENT AUDIT

#### 2022-001 Lack of segregation of duties

Due to a limited number of personnel employed in the accounting area, incompatible work functions are often performed by the same individual and a high degree of trust in employees is necessitated. Ideally, each key step of an accounting system should be segregated among employees. However, this is not always feasible due to the cost versus benefit relationship inherent in providing internal control. In the process of segregating functions among employees, management must continually make decisions relating to the applicable costs in comparison to the expected benefits to be achieved.

Deficiency: The City has a lack of segregation of duties between employees involving key steps in the accounting system.

*Criteria*: Internal controls should be in place that provides reasonable assurance that accounting transactions (billings, adjustments, cash receipts and disbursements) are properly recorded and authorized.

*Effect:* Because of a lack of segregation of duties involving key steps in the accounting system transactions may occur that are not properly recorded or authorized.

Recommendation: We recommend the segregation of duties between accounting employees to the extent possible based on limited personnel.

*Management Response:* While the City agrees with the finding, it is not feasible from an economic perspective to add additional personnel. Management and those charged with governance will continue to provide strong oversight to the City's operations.

#### 2022-002 Inability to draft financial statements and footnotes

City management and personnel responsible for the accounting and reporting function lack the qualifications and training to prepare financial statements in accordance with generally accepted accounting principles.

*Deficiency:* The City does not have any individual staff with the necessary knowledge and expertise to properly draft the financial statements or notes to the financial statements.

*Criteria:* The City should have at least one staff member with the training and expertise to properly prepare the financial statements and notes to the financial statements.

*Effect:* The City cannot prepare the financial statements or notes to the financial statements.

### CITY OF MORGANFIELD, KENTUCKY Schedule of Findings June 30, 2022

Recommendation: The City should provide the necessary training to personnel or contract with an independent contractor with the knowledge to properly prepare the financial statements and notes to the financial statements.

Management Response: The City has no plans of changing its current arrangement for the preparation of its financial statements.



February 3, 2023

To the Honorable Randy Greenwell, Mayor And the Council Members of the City of Morganfield, Kentucky

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Morganfield for the year ended June 30, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated August 11, 2022. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Matters

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by City of Morganfield are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 06/30/22. We noted no transactions entered into by City of Morganfield during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the City of Morganfield's financial statements was:

Management's estimate of the allowance for doubtful accounts is based on any receivable in excess of 90 days. We evaluated the key factors and assumptions used to develop the allowance for doubtful accounts in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated February 3, 2023.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to City of Morganfield's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as City of Morganfield's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the budgetary comparison schedules and pension and OPEB schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were not engaged to report on budgetary comparison schedules and pension and OPEB schedules, which accompany the financial statements but are not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Restriction on Use

This information is intended solely for the information and use of the Mayor, Council, and management of City of Morganfield and is not intended to be, and should not be, used by anyone other than these specified parties.

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Very truly yours,

Kemper CPA Mrsup LLP

Kemper CPA Group LLP Certified Public Accountants and Consultants

Morganfield, Kentucky