Utility Commission City of London, Kentucky

Independent Auditors' Report And Financial Statements For the Year Ended June 30, 2020

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Independent Auditors' Report

To the Commissioners Utility Commission City of London, Kentucky

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of the Utility Commission, City of London, Kentucky, (the Commission), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Utility Commission, City of London, Kentucky, as of June 30, 2020, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### Emphasis of Matter

As discussed in Note 1, the financial statements present only the Utility Commission, City of London, Kentucky and do not purport to, and do not, present fairly the financial position of the City of London, Kentucky as of June 30, 2020, the changes in its financial position, or where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Schedule of the Commission's Proportionate Share of the Net Pension Liability, Schedule of the Commission's Pension Contributions, Schedule of the Commission's Proportionate Share of the Net OPEB Liability, and Schedule of the Commission's OPEB Contributions on pages 36 – 39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Commission's basic financial statements. The accompanying schedule of operating revenues, schedule of operating expenses – water, schedule of operating expenses – sewer, and schedule of debt service are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of operating revenues, schedule of operating expenses – water, schedule of operating expenses – sewer, and schedule of debt service are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 28, 2020 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

Abner + Cax, PLLC

Abner & Cox, PLLC London, Kentucky

October 28, 2020

#### Utility Commission, City of London, Kentucky Statement of Net Position June 30, 2020

#### Assets

Current Assets	
Cash and cash equivalents	\$ 6,611,004
Accounts receivable, less allowance	1,108,983
Unbilled receivables	402,891
Other receivables	7,377
Inventory	350,548
Total Current Assets	 8,480,803
Noncurrent Assets	
Restricted Assets	
Cash	795,602
Capital assets, net of depreciation	25,827,601
Total Noncurrent Assets	 26,623,203
Total Assets	 35,104,006
Deferred Outflows of Resources	
Differences between expected and actual experience	
related to pensions	94,198
Changes of assumptions related to pensions	373,394
Changes of assumptions related to OPEB	261,012
Changes in proportion and differences between employer	
contributions and proportionate share of contributions - pensions	18,421
Pension contributions subsequent to measurement date	224,107
OPEB contributions subsequent to measurement date	 72,676
Total Deferred Outflows of Resources	 1,043,808

#### Utility Commission, City of London, Kentucky Statement of Net Position (Continued) June 30, 2020

#### Liabilities

Current Liabilities	
Current portion of long-term debt	717,471
Accounts payable	787,687
Accrued payroll and related taxes	171,611
Accrued interest	4,644
Water meter deposits	157,555
Other current liabilities	42,936
Total Current Liabilities	1,881,904
Noncurrent Liabilities	
Notes payable	4,668,279
Net pension liability	3,689,254
Net OPEB liability	882,068
Total Noncurrent Liabilities	9,239,601
Total Liabilities	11,121,505
Deferred Inflows of Resources	
Differences between expected and actual experience	45 500
related to pensions	15,588
Differences between expected and actual experience	
related to OPEB	266,140
Net difference between projected and actual earnings	50 170
on pension plan investments	59,473
Net difference between projected and actual earnings	
on OPEB plan investments	39,178
Changes of assumptions related to OPEB	1,745
Changes in proportion and differences between employer	004.054
contributions and proportionate share of contributions - pensions	231,251
Changes in proportion and differences between employer	404 475
contributions and proportionate share of contributions - OPEB	104,475
Total Deferred Outflows of Resources	717,850
Net Position	
Net investment in capital assets	20,441,851
Restricted for:	
Repairs and maintenance	795,602
Unrestricted	3,071,006
Total Net Position	\$ 24,308,459

#### Utility Commission, City of London, Kentucky Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2020

Operating Revenues Water services Sewer services Total Operating Revenues	\$ 1,955,365 4,669,406 6,624,771
Operating Expenses Water services Sewer services Total Operating Expenses	2,616,537 4,148,654 6,765,191
Operating Income (Loss)	(140,420)
Non-Operating Revenues (Expenses) Interest income Grant income Gain (loss) on assets Bond and interest expense Total Non-Operating Revenues (Expenses)	22,562 41,439 8,250 (60,008) 12,243
Change in Net Position	(128,177)
Beginning Net Position	24,436,636
Ending Net Position	\$ 24,308,459

#### Utility Commission, City of London, Kentucky Statement of Cash Flows For the Year Ended June 30, 2020

Cash Flows From Operating Activities Cash received from user charges Cash payments to employees for services Cash payments for goods and services Net Cash Provided by Operating Activities	\$ 6,298,191 (2,222,323) (2,226,220) 1,849,648
Cash Flows From Noncapital Financing Activities Grant income Net Cash Provided by Noncapital Financing Activities	<u>41,439</u> 41,439
Cash Flows From Capital Financing Activities Acquisition and construction of capital assets Proceeds from sale of capital assets Principal paid on loans Proceeds from loans Interest and service fees paid on loans Net Cash Used by Capital Financing Activities	(971,047) 8,250 (701,994) 273,054 (59,567) (1,451,304)
Cash Flows From Investing Activities Interest income Net Cash Provided by Investing Activities	<u>    22,264</u> <u>    22,264</u>
Net Increase in Cash and Cash Equivalents	462,047
Cash and Cash Equivalents at Beginning of Year	6,944,559
Cash and Cash Equivalents at End of Year	\$ 7,406,606
Reconciliation of Operating Loss to Net Cash Provided by Operating Activities Operating loss Adjustments to reconcile operating loss to net cash provided by operating activities:	\$ (140,420)
Depreciation and amortization Changes in assets and liabilities:	1,849,526
Receivables Inventory Deferred pension & OPEB costs Other liabilities Accounts payable Accrued expenses Net pension & OPEB liabilities	(326,580) (20,342) 326,413 16,191 127,334 (7,268) 24,794
Net Cash Provided by Operating Activities	\$ 1,849,648
Reconciliation of Cash and Cash Equivalents at End of Year Cash and cash equivalents Restricted cash Total Cash and Cash Equivalents at End of Year	\$ 6,611,004 795,602 \$ 7,406,606

#### Note 1 - Summary of Significant Accounting Policies

#### Nature of Organization and Operations

The Utility Commission, City of London, Kentucky (the "Commission") provides water and sewer services to customers in the city limits of London, Kentucky and surrounding areas. These financial statements of the Utility Commission will be combined and integrated with the financial statements of the City of London, Kentucky at June 30, 2020. The Utility Commission is operated by a five-member group which is appointed by the Mayor and City Council of the City of London, Kentucky.

#### Basis of Accounting, Financial Presentation and Measurement Focus

The Commission operates as a fund of the City of London, Kentucky. The Commission is subject to the authority of the City of London Mayor and City Council. The Commission operates as a proprietary fund. The financial statements of the Commission are intended to present the financial position and results of operations and cash flows of only that portion of the business-type activities of the City of London, Kentucky that is attributable to the transactions of the Utility Commission. They do not purport to, and do not, present fairly the financial position, changes in financial position, or cash flows of the City of London, Kentucky as a whole.

In evaluating the Commission as a reporting entity, all potential component units (traditionally separate reporting entities) for which the Commission may be financially accountable and, as such, should be included within the Commission's financial statements have been addressed. The Commission is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial burden on the Commission. Additionally, the Commission is required to consider other organizations for which the nature and significance of their relationship with the Commission are such that they are part of the Commission. It was determined that the Commission does not have any component units.

#### Measurement Focus and Basis of Accounting

The accounting and reporting treatment applied to the Commission is determined by its measurement focus. As a proprietary fund, the Commission is reported using the economic resources measurement focus. The statement of cash flows provides information about how the Commission finances and meets its cash flow needs.

As a proprietary fund, the Commission utilizes the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Operating revenues, such as charges for water and sewer services, result from exchange transactions associated with the principal activities of the Commission. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as investment earnings, result from non-exchange transactions or ancillary activities.

#### Cash and Cash Equivalents

Demand deposits, money market funds, and certificates of deposits are considered to be cash equivalents for purposes of financial statement presentation.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### Accounts Receivable and Allowance for Doubtful Accounts

Receivables include amounts due from customers for water and sewer services. These receivables are due at the time the services are billed. Management provides for probable uncollectible amounts of accounts receivable through a charge to earnings and a credit to a valuation allowance based on an estimate calculated using historical write-offs. Accounts receivable are presented net of uncollectible accounts. At June 30, 2020, the allowance for doubtful accounts totaled \$237,037.

Unbilled receivables represent an estimate of revenue earned but not billed between the time that meters are last read in June and the last day of the fiscal year which is June 30.

#### Inventory

Inventories consist of expendable supplies held for consumption stated on a first-in, first-out basis. They are reported at cost and are recorded as an expense at the time individual items are used.

#### Capital Assets

Property, plant and equipment with useful lives of more than one year are stated at historical cost. The cost of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method over their estimated useful lives. When assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

Estimated useful lives for depreciable assets are as follows:

Asset Classification	Range of Lives (in years)
Water intake and purification	25-45
Sewage disposal	25
Transmission mains and accessories	30-50
Buildings	25-30
Equipment and vehicles	5-10

#### Capitalized Interest

Interest costs are capitalized when incurred on debt where proceeds are used to finance the construction of assets.

#### Grants-in-Aid of Construction

Grants-in-aid of construction are accrued as qualifying expenditures are incurred. Such grants are recognized as revenue in the period earned.

#### Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts

Accumulated unpaid vacation is accrued when incurred, when the amount is material (using the accrual basis of accounting). Sick pay and other employee benefit amounts are recognized only as paid.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Net Position

Net position is comprised of the various net earnings from operating income, non-operating revenues and expenses, and capital contributions. Net position is classified in the following three components:

Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

Restricted – This component of net position consists of restricted assets less liabilities and deferred inflows of resources related to those assets. Restricted assets are those with limits on their use that are externally imposed constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted – This component of net position consists of net amounts of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of the net investment in capital assets or the restricted components of net position.

The Commission would typically use restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### Pensions and Other Post Employment Benefits

For purposes of measuring net pension liability, net OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position of the County Employees Retirement System (CERS) and additions to/deductions from CERS's fiduciary net position have been determined on the same basis as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The plan's financial statements are prepared using the accrual basis of accounting and are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) that apply to governmental accounting for fiduciary funds. Investments are reported at fair value.

#### Note 2 - Kentucky Revised Statute

At June 30, 2020, all of the total bank balances of \$7,182,289 of the Commission were covered by federal depository insurance and securities pledged as collateral on behalf of the Commission. In accordance with Kentucky Revised Statute (KRS) 66.480, the deposits are to be insured by the Federal Depository Insurance Corporation or collateralized to the extent uninsured by any obligations permitted by KRS 41.240(4). According to KRS 41.240(4), the financial institution shall either pledge or provide as collateral securities or other obligations having an aggregate current face value or current quoted market value at least equal to the deposits. According to KRS 66.480, the Commission is allowed to invest in obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, obligations of the Commonwealth of Kentucky and its agencies, interest bearing deposits of insured savings and loans, or interest bearing deposits of insured national or state banks.

#### Note 3 - Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Commission's deposits may not be returned to it. The Commission does not have a deposit policy for custodial credit risk. As of June 30, 2020, \$6,682,289 of the Commission's bank balances of \$7,182,289 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$	-
Uninsured and collateral held by pledging bank	6,6	682,289
Uninsured and collateral held by pledging bank's trust		
department not in the Commission's name		-
Total	\$ 6,6	582,289

#### Note 4 – Capital Assets

The following is a summary of capital asset transactions for the year ended June 30, 2020:

-	Balance June 30, 2019	Additions	Dispositions	Balance June 30, 2020
Historical Cost		•	<b>^</b>	<i><b>^ 1 0 10 0 0 0</b></i>
Land and land rights	\$ 1,242,888	\$ -	\$-	\$ 1,242,888
Sewage collection and disposal	38,579,061	118,856	-	38,697,917
Water transmission mains and	0.055.040	075 000		0 400 000
accessories	8,055,046	375,890	-	8,430,936
Source of supply structures	1,608,482	-	-	1,608,482
Purification structures and	7 454 070			7 454 079
improvements	7,151,978	-	-	7,151,978
Office buildings	2,404,806	-	-	2,404,806
Equipment	1,454,841	218,510	31,372	1,641,979
Radio meters	847,184	32,956	-	880,140
SCADA upgrade	122,313	-	-	122,313
Construction in process	325,120	224,835		549,955
Total at Historical Cost	61,791,719	971,047	31,372	62,731,394
Less: Accumulated Depreciation				
Land and land rights	-	-		-
Sewage collection and disposal	20,176,628	1,210,943	-	21,387,571
Water transmission mains and				
accessories	5,936,330	113,083		6,049,413
Source of supply structures	1,255,180	37,825	-	1,293,005
Purification structures and				
improvements	5,310,700	266,082	-	5,576,782
Office buildings	758,539	53,621	-	812,160
Equipment	1,270,489	76,248	31,372	1,315,365
Radio meters	361,543	85,612	-	447,155
SCADA upgrade	16,226	6,116	-	22,342
Construction in process	-	-	-	
Total Accumulated Depreciation	35,085,635	1,849,530	31,372	36,903,793
Capital Assets - Net	\$ 26,706,084	\$ (878,483)	<u> </u>	\$ 25,827,601

#### Note 5 - Restricted Assets

During the fiscal year ended June 30, 2002, the Commission fully funded an equipment replacement reserve account in the amount of \$675,000. The reserve account relates to the financing of construction of a waste water treatment plant. The \$675,000 reserve account must be maintained for the life of the loan, which matures in the year 2024. During the fiscal year ended June 30, 2017, the Commission began funding a replacement reserve account in the amount of \$10,900 per year (\$32,700 required as of June 30, 2019) until the total reserve reaches \$109,000. This reserve account relates to the financing of a sanitary sewer relocation project and must be maintained for the life of the loan, which matures in the year 2036. Both reserves are required by the Kentucky Division of Water and Kentucky Infrastructure Authority. The total balance of the reserve account at June 30, 2020 was \$795,602.

#### Note 6 - Notes Payable

The following is a summary of long-term debt activity for the year ended June 30, 2020:

	Balance June 30, 2019	Additions	Payments	Balance June 30, 2020	Due Within One Year
Loan payable to Kentucky Infrastructure Authority, principal, interest (at the rate of 0.75%), and servicing fee (at the rate of 0.20%) payable on a semi-annual basis with final payment due June 1, 2036	\$ 3,161,116	\$ 273,054	\$ (181,814)	\$ 3,252,356	\$ 192,076
Loan payable to Kentucky Infrastructure Authority, principal, interest (at the rate of 1%), and servicing fee (at the rate of 0.20%) payable on a semi-annual basis with final payment due June 1, 2024	2,653,574		(520,180)	2,133,394	525,395
	\$ 5,814,690	\$ 273,054	\$ (701,994)	\$ 5,385,750	\$ 717,471

Future revenues through 2024 from water and sewer operations approximating \$7,000,000 are pledged as collateral on the loans payable to the Kentucky Infrastructure Authority. Annual principal and interest payments on the notes are expected to require approximately 15 percent of water and sewer revenues.

The aggregate annual debt service requirements on long-term debt are summarized as follows:

Year Ended	Interest and				
June 30	ł	Principal	Ser	vicing Fee	Total
2021	\$	717,471	\$	54,427	\$ 771,898
2022		724,181		46,325	770,506
2023		730,955		38,098	769,053
2024		737,793		29,795	767,588
2025		197,914		23,050	220,964
2026-2030		1,012,102		86,704	1,098,806
2031-2035		1,050,704		37,812	1,088,516
2036		214,630		1,533	 216,163
	_\$	5,385,750		317,744	\$ 5,703,494

#### Note 7 - Transactions and Balances with Primary Government

Transactions and balances between the City of London, Kentucky, the primary government, and the Utility Commission at June 30, 2020 and for the year then ended are as follows:

Accounts payable to the City of London for sanitation collections	\$ 435,807
Payments made to the City of London for sanitation collections	\$ 3,028,755
Accounts payable to the City of London for employee health insurance reimbursements	\$ -
Payments made to the City of London for employee health insurance reimbursements	\$ 541,950

#### Note 8 - Retirement Plan

The Utility Commission is a participating employer of the County Employees' Retirement System (CERS). Under the provisions of Kentucky Revised Statute Section 61.645, the Board of Trustees of Kentucky Retirement Systems administers CERS, in accordance with the provisions of Kentucky Revised Statute Sections 16.555, 61.570, and 78.630. The assets of the system are segregated by plan (KERS, CERS, and SPRS), where each system's assets are used only for the payment of benefits to the members of that plan, and a pro rata share of administrative costs The plan issues a publicly available financial report that includes financial statements and required supplementary information. That report may be downloaded from the Kentucky Retirement Systems website or may be obtained by writing to Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601.

#### Plan Description

CERS is a cost sharing, multiple-employer, defined benefit pension plan that covers substantially all regular full-time members employed in non-hazardous and hazardous duty positions of each participating state department, board, agency, county, city, school board, and any additional eligible local agencies electing to participate in the System.

#### Benefits Provided

The plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the Plan documents. Cost-of-living adjustments (COLA) are provided at the discretion of state legislature.

#### Contributions

Funding for the plan is provided through payroll withholdings and contributions by the Utility Commission. All employees meeting the requirements for membership are required to contribute a percentage of their gross wages. For the year ended June 30, 2020, plan members in non-hazardous positions were required to contribute 5% of the employee's total compensation subject to contribution. Employees hired after September 1, 2008 are required to contribute an additional 1% to cover the cost of medical insurance that is provided through CERS. Participating employers are required to contribute at an actuarially determined rate. Per Kentucky Revised Statute Section 61.565, normal contribution and past service contribution rates shall be determined by the Kentucky Retirement Systems Board of Trustees on the basis of the annual actuarial valuation last preceding the July 1 of a new biennium. The Board may amend contribution rates as of July 1 of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements in accordance with the actuarial basis adopted by the Board. The Utility Commission's required contribution rate for the year ended June 30, 2020 was 24.06% of each employee's wages, as actuarially determined and adopted by the Kentucky Retirement Systems Board of Trustees of the Kentucky Retirement Systems are financed through employer contributions and investment earnings.

#### Note 8 - Retirement Plan (Continued)

Plan members who began participating on or after January 1, 2014, are required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. A Cash Balance Plan resembles a defined contribution plan because it determines the value of benefits for each participant based on individual accounts. However, the assets of the plan remain in a single investment pool like a traditional defined benefit plan. A Cash Balance Plan resembles a defined benefit plan since it uses a specific formula to determine benefits. Members and employers contribute specified percentages of the member's wages each month to the member's account. Non-hazardous plan members are required to contribute 5% of wages to their individual account. All members are required to contribute 1% to the health insurance fund. The employer contribution rate is set annually by the Board based on an actuarial valuation. Each month, when employer contributions are received, an Employer Pay Credit is deposited to the member's account. For non-hazardous members, their account is credited with a 4% Employer Pay Credit. The Employer Pay Credit represents a portion of the employer contribution. The account earns a guaranteed amount of interest, 4% on both the member contributions and the Employer Pay Credit Balance, at the end of each fiscal year. If the member contributed to the plan during the fiscal year, there may be additional interest credit added to the members' account depending on Kentucky Retirement Systems' investment returns. This "upside" interest sharing is based on the 5-year average geometric investment return. If it exceeds 4%, the member's account will be credited with 75% of the amount of the returns over 4% on the account balance as of June 30 of the previous year. For the year ended June 30, 2019, the interest earned on CERS non-hazardous plans was 5.13%.

The Utility Commission's total payroll for the years ended June 30, 2020, 2019, and 2018 totaled \$1,420,337, \$1,357,538, and \$1,459,042, respectively, of which \$1,381,673, \$1,323,175, and \$1,432,605, respectively, was covered by CERS. The Utility Commission's contribution requirements for CERS for the years ended June 30, 2020, 2019, and 2018 were \$332,430 (\$266,663 allocated to the CERS pension fund and \$65,767 allocated to the CERS insurance fund), \$284,218 (\$214,619 allocated to the CERS pension fund and \$69,599 allocated to the CERS insurance fund), and \$274,774 (\$207,441 allocated to the CERS pension fund and \$67,333 allocated to the CERS insurance fund), respectively. The Utility Commission contributed 100% of their required contributions for the years ended June 30, 2020, 2019, and 2018.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020 the Utility Commission reported a liability of \$3,689,254 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate net pension liability was determined by an actuarial valuation as of that date. The Utility Commission's proportion of the net pension liability was based on a projection of the Commission's long-term share of contributions to the pension plan relative to the projected contributions of all participating plan members, as actuarially determined. At the June 30, 2019 measurement date, the Utility Commission's proportion was 0.05246 percent.

For financial reporting, the actuarial valuation as of June 30, 2019, was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability, and sensitivity information as of June 30, 2019 were based on an actuarial valuation date of June 30, 2018. The total pension liability was rolled forward from the valuation date (June 30, 2018) to the plan's fiscal year ending June 30, 2019, using generally accepted actuarial principles. There have been no changes in actuarial assumptions since June 30, 2018. However, during the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from

#### Note 8 - Retirement Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The Total Pension Liability as of June 30, 2019 is determined using these updated benefit provisions. The actuarial assumptions are:

Inflation	2.30%
Payroll Growth Rate	2.00%
Salary Increase	3.30% to 10.30%, varies by service for CERS non-hazardous
Investment Rate of Return	6.25% for CERS non-hazardous and hazardous

The mortality table used for active members was a Pub-2010 General Mortality table, for the Non-Hazardous System, and the Pub-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

House Bill 1 passed during the 2019 Special Legislative Session allows certain employers in the KERS Non-hazardous plan to elect to cease participating in the System as of June 30, 2020. Since each employer's election was unknown at the time of the valuation, and the legislation was enacted after the June 30, 2019 measurement date, no adjustments were made to the Total Pension Liability to reflect this legislation. There were no other plan provision changes.

The Utility Commission recognized pension expense of \$582,991 for the year ended June 30, 2020. At June 30, 2020, the Utility Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		red Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	94,198	\$	15,588	
Changes of assumptions		373,394		-	
Net difference between projected and actual earnings					
on pension plan investments		-		59,473	
Changes in proportion and differences between employer					
contributions and proportionate share of contributions		18,422		231,251	
Employer contributions subsequent to the measurement date		224,107		-	
Total	\$	710,121	\$	306,312	

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Deferred outflows and inflows related to experience gains/losses, the impact of changes in actuarial assumptions, changes in the employer's proportionate share of net pension liability, and differences between employer contributions and the proportionate share of contributions are amortized over the average remaining service life of the active and inactive System members at the beginning of the fiscal year.

#### Note 8 - Retirement Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The \$224,107 reported as deferred outflows of resources related to pensions resulting from the Utility Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2021	\$ 171,865
2022	(367)
2023	3,989
2024	4,219
2025	-
Thereafter	-
	\$ 179,706

#### Actuarial Assumptions

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for the fiscal year ending June 30, 2019:

Valuation Date	June 30, 2017
Experience Study	July 1, 2008 - June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of payroll
Remaining Amortization Period	26 years, closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 11.55%, varies by service, for CERS non-hazardous
Investment Rate of Return	6.25%

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back four years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

#### Note 8 - Retirement Plan (Continued)

#### Actuarial Assumptions (Continued)

The long-term expected rate of return was determined by using the building-block method in which bestestimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target allocation percentage. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Growth	62.50%	
US Equity	18.75%	4.30%
Non-US Equity	18.75%	4.80%
Private Equity	10.00%	6.65%
Specialty Credit/High Yield	15.00%	2.60%
Liquidity	14.50%	
Core Bonds	13.50%	1.35%
Cash	1.00%	0.20%
Diversifying Strategies	23.00%	
Real Estate	5.00%	4.85%
Opportunistic	3.00%	2.97%
Real Return	15.00%	4.10%
Total	100.00%	

#### Discount Rate

The discount rate used to measure the total pension liability was 6.25 percent. The projection of cash flows used to determine the discount rate assumed that the local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 25 years (closed) amortization period of the unfunded actuarial accrued liability. The discount rate determination does not use a municipal bond rate. The target asset allocation and best estimates of arithmetic nominal rates of return for each major asset class are summarized in the CAFR.

## Sensitivity of the Commission's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Utility Commission's proportionate share of the net pension liability calculated using the discount rate of 6.25 percent, as well as what the Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25 percent) or 1-percentage-point higher (7.25 percent) than the current rate:

	1% Decrease (5.25%)	 ent Discount ate (6.25%)	1	% Increase (7.25%)
Commission's proportionate share of net pension liability	\$ 4,614,253	\$ 3,689,254	\$	2,918,339

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report.

#### Note 8 - Retirement Plan (Continued)

#### Payable to the Pension Plan

At June 30, 2020, the Commission reported a payable of \$31,358 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2020. The payable includes the pension and insurance contribution allocations as well as contributions withheld from employees.

#### Additional Retirement Plan

The Commission also offers employees the option to participate in a defined contribution plan under section 401(k) and 457 of the Internal Revenue Code. All employees are eligible to participate and may contribute up to the maximum allowable by law. The Commission does not contribute to this plan.

#### Note 9 – OPEB Plan

As a participating employer of the County Employees' Retirement System (CERS), the Utility Commission also participates in the Kentucky Retirement Systems Insurance Fund (Insurance Fund). Under the provisions of Kentucky Revised Statute Sections 61.645 and 61.701, the Board of Trustees of Kentucky Retirement Systems administers the Kentucky Retirement Systems Insurance Fund (KERS), County Employees Retirement System Insurance Fund (CERS), and State Police Retirement System Insurance Fund (SPRS). The statutes provide for a single insurance fund to provide group hospital and medical benefits to retirees drawing a benefit from the three pension funds administered by Kentucky Retirement Systems (KERS, CERS, and SPRS). The assets of the Insurance Fund are also segregated by plan. The plan issues a publicly available financial report that includes financial statements and required supplementary information. That report may be downloaded from the Kentucky Retirement Systems website or may be obtained by writing to Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601.

#### Plan Description

CERS Insurance Fund is a cost sharing, multiple-employer, defined benefit Other Postemployment Benefits (OPEB) plan that covers substantially all regular full-time members employed in non-hazardous and hazardous duty positions of each participating state department, board, agency, county, city, school board, and any additional eligible local agencies electing to participate in the System. Note 9 – OPEB Plan (Continued)

#### Plan Membership

The net OPEB liability was calculated based on the Insurance plan membership as of June 30, 2018:

Membership Status	Non-Hazardous
Inactive plan members currently receiving benefits Inactive plan members entitled to but not yet receving benefits	35,157 8,214
Active plan members	81,470
·	124,841

#### Note 9 – OPEB Plan (Continued)

#### Benefits Provided

The Insurance Fund was established to provide hospital and medical insurance for eligible members receiving benefits from KERS, CERS, and SPRS. The eligible non-Medicare retirees are covered by the Department of Employee Insurance (DEI) plans. Kentucky Retirement Systems submits the premium payments to DEI. The Board contracts with Humana to provide health care benefits to the eligible Medicare retirees through a Medicare Advantage Plan. The Insurance Fund pays a prescribed contribution for whole or partial payment of required premiums to purchase hospital and medical insurance. The Insurance Fund pays a proportion of hospital and medical insurance premiums for the spouse and dependents of retired hazardous members killed in the line of duty. The amount of contribution paid by the Insurance Fund is based on years of service. Additional details can be found in the publicly available Kentucky Retirement Systems Website.

#### Contributions

Funding for the plan is provided through payroll withholdings and contributions by the Utility Commission. See Note 8 for a description of the Utility Commission's covered payroll and contribution requirements as well as the breakdown of contributions between the pension and insurance funds.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2020 the Utility Commission reported a liability of \$882,068 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate net OPEB liability was determined by an actuarial valuation as of that date. The Utility Commission's proportion of the net OPEB liability was based on a projection of the Commission's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating plan members, as actuarially determined. At the June 30, 2019 measurement date, the Utility Commission's proportion was 0.05244 percent.

For financial reporting the actuarial valuation as of June 30, 2019 was performed by Gabriel Roeder Smith (GRS). The total OPEB liability, net OPEB liability, and sensitivity information as of June 30, 2019, were based on an actuarial valuation date of June 30, 2018. The total OPEB liability was rolled-forward from the valuation date (June 30, 2018) to the plan's fiscal year ending June 30, 2019, using generally accepted actuarial principles. There have been no changes in actuarial assumptions since June 30, 2018 (other than the blended discount rate used to calculate the total OPEB liability). However, during the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty, as described previously in Note 8. The total OPEB liability as of June 30, 2019 is determined using these updated assumptions.

#### Note 9 - OPEB Plan (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The following actuarial assumptions were used in performing the actuarial valuation as of June 30, 2019:

Inflation Payroll Growth Rate	2.30% 2.00% for CERS non-hazardous and hazardous
Salary Increases Investment Rate of Return	3.30% to 10.30%, varies by service for CERS non-hazardous 6.25%
Healthcare Trend Rates	
Pre - 65	Initial trend starting at 7.00% at January 1, 2020, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years.
Post - 65	Initial trend starting at 5.00% at January 1, 2020, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 10 years.
Mortality	
Pre-retirement	PUB-2010 General Mortality table, for the Non-Hazardous Systems, and the PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010
Post-retirement (non-disabled)	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Post-retirement (disabled)	PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010

House Bill 1 passed during the 2019 Special Legislative Session allows certain employers in the KERS Non-hazardous plan to elect to cease participating in the System as of June 30, 2020. Since each employer's election was unknown at the time of the valuation, and the legislation was enacted after June 30, 2019 measurement date, no adjustments were made to the Total Pension Liability to reflect this legislation. There were no other plan provision changes.

The long-term expected rate of return was determined by using a building-block method in which bestestimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rates of return for each major asset class are the same as those adopted for the CERS Pension Plan and are summarized in the table in Note 8.

#### Note 9 - OPEB Plan (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The Utility Commission recognized OPEB expense of \$75,834 for the year ended June 30, 2020. At June 30, 2020, the Utility Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		ed Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	-	\$	266,140	
Changes of assumptions		261,012		1,745	
Net difference between projected and actual earnings					
on OPEB plan investments		-		39,178	
Changes in proportion and differences between employer					
contributions and proportionate share of contributions		-		104,475	
Employer contributions subsequent to the measurement date		72,676			
Total	\$	333,688	\$	411,538	

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Deferred outflows and inflows related to experience gains/losses, the impact of changes in actuarial assumptions, changes in the employer's proportionate share of net OPEB liability, and differences between employer contributions and the proportionate share of contributions are amortized over the average remaining service life of the active and inactive System members at the beginning of the fiscal year.

The \$72,676 reported as deferred outflows of resources related to OPEB resulting from the Utility Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources related to pensions will be recognized in OPEB expense as follows:

Year Ended June 30:		
2021	\$ (27	7,473)
2022	(27	7,473)
2023	(18	5,017)
2024	(38	3,831)
2025	(34	4,471)
Thereafter	(7	7,262)
	\$ (150	),527)

#### Note 9 - OPEB Plan (Continued)

#### Investment Policy

Kentucky Revised Statute 61.650 grants the responsibility for the investment of plan assets to the Kentucky Retirement System Board. The Board has established an Investment Committee which is specifically charged with oversight and investment of plan assets. The Investment Committee recognizes their duty to invest the funds in accordance with the "Prudent Person Rule" (set forth in Kentucky Revised Statute 61.650) and manage those funds consistent with the long-term nature of the systems. The Investment Committee has adopted a Statement of Investment Policy that contains guidelines and restrictions for deposits and investments. By statute, all investment Policy contains the specific guidelines for the investment of Pension and Insurance assets. The target allocation and best estimates of arithmetic real rates of return for each major asset class adopted by the Kentucky Retirement System Board for the Insurance Plan are the same as those adopted for the CERS Pension Plan (See Note 8).

#### Net OPEB Liability

The components of the net OPEB liability of the participating employers in the CERS Non-Hazardous System and the Utility Commission's proportionate share at June 30, 2018 (measurement date) were as follows:

	Total CERS Non-	Utility Commission's		
	Hazardous System	Proportionate Share		
Total OPEB liability	\$ 4,251,466,000	\$ 2,227,768		
Plan fiduciary net position	(2,569,511,000)	(1,345,700)		
Employers' Net OPEB Liability	\$ 1,681,955,000	\$ 882,068		
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	60.44%	60.44%		

#### Note 9 - OPEB Plan (Continued)

Actuarial Methods and Assumptions

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for the fiscal year ending June 30, 2019:

Valuation Date Experience Study Actuarial Cost Method Amortization Method Remaining Amortization Period	June 30, 2017 July 1, 2008 - June 30, 2013 Entry Age Normal Level percent of pay 26 years, closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increases	3.30% to 11.55%, varies by service for CERS non-hazardous
Investment Rate of Return Healthcare Trend Rates	6.25%
Pre - 65	Initial trend starting at 7.25% at January 1, 2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
Post - 65	Initial trend starting at 5.10% at January 1, 2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years.
Phase-in Provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018 for CERS non- hazardous and hazardous

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (setback for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (setprojected with Scale BB to 2013 (set back four years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 5.68 percent. The projection of cash flows used to determine the discount rate assumed that the local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 25 years (closed) amortization period of the unfunded actuarial accrued liability. The discount rate determination used an expected rate of return of 6.25% and a municipal bond rate of 3.13%, as reported in Fidelity Index's "20 – Year Municipal GO AA Index" as of June 30, 2019. However, the cost associated with the implicit employer subsidy was not included in the calculation of the System's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the System's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

#### Note 9 - OPEB Plan (Continued)

Sensitivity of the Commission's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the Utility Commission's proportionate share of the net OPEB liability calculated using the discount rate of 5.68 percent, as well as what the Commission's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.68 percent) or 1-percentage-point higher (6.68 percent) than the current rate:

	1% Decrease	Current Discount		1% Increase	
	(4.68%)	Rate (5.68%)		(6.68%)	
Commission's proportionate share of net OPEB liability	\$ 1,181,613	\$	882,068	\$	635,269

Sensitivity of the Commission's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the Utility Commission's proportionate share of the net OPEB liability calculated using the healthcare cost trend rate, as well as what the Commission's proportionate share of the net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1%	Decrease	He	Current ealthcare Trend Rate	19	% Increase
District's proportionate share of net OPEB liability	\$	656,001	\$	882,068	\$	1,156,208

#### Note 10 - Risk Management

The Utility Commission is exposed to various risks of loss related to limited torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the Utility Commission carries commercial insurance. There have been no significant reductions in coverage for the year and settlements have not exceeded coverage in the past three years.

#### Note 11 – Subsequent Events

The world-wide outbreak of COVID-19 is having a major impact on the normal business activities in the United States and the state of Kentucky. On March 16, 2020, the Public Service Commission (PSC) ordered all utility companies to suspend until further notice all disconnections for non-payment, as well as late payment fees, in order to provide relief for customers during the COVID-19 epidemic. Customers will not be relieved of their obligation to pay for services, but payment plans may need to be established. In response to the crisis, the U.S. Congress passed the Coronavirus Aid, Relief, and Economic Security Act (the "CARES Act") that was signed into law on March 27, 2020. This wide-ranging legislation is an emergency economic stimulus package that includes spending and tax breaks aimed at strengthening the U.S. commission has not been meaningfully affected by the COVID-19 outbreak yet, but it could potentially affect customers' ability to meet their financial obligations. The Commission has not yet determined the impact, if any, that the COVID-19 outbreak and the CARES Act will have on its net position, results of operations and cash flows.

Management has evaluated subsequent events through October 28, 2020, the date on which the financial statements were available to be issued.

Utility Commission, City of London, Kentucky Schedule of Operating Revenues For the Year Ended June 30, 2020

#### Operating Revenues:

Water Services	
Residential sales	\$ 1,042,701
Commercial sales	870,138
Miscellaneous	42,526
Total Water Services	1,955,365
Sewer Services	
Service fees	4,601,805
Miscellaneous	67,601
Total Sewer Services	4,669,406
Total Operating Revenues	\$ 6,624,771

#### Utility Commission, City of London, Kentucky Schedule of Operating Expenses - Water For the Year Ended June 30, 2020

Operating Expenses - Water

Transmission and Distribution Labor and maintenance Depreciation Supplies and other expenses	\$ 340,252 87,269 28,636
Total Transmisison and Distribution	456,158
Purification	
Labor and maintenance	323,900
Depreciation	215,876
Supplies and other expenses	97,032
Total Purification	636,808
Source of Supply	
Labor and maintenance	2,174
Depreciation	32,164
Total Source of Supply	34,338
Power and Pumping	
Supplies and other expenses	144,450
Total Power and Pumping	144,450
General and Administrative	540.070
Labor and maintenance	513,276
Depreciation	192,074
Supplies and other expenses Total General and Administrative	639,434
	1,344,784
Total Operating Expenses - Water	\$ 2,616,537

#### Utility Commission, City of London, Kentucky Schedule of Operating Expenses - Sewer For the Year Ended June 30, 2020

#### Operating Expenses - Sewer

Collection	
Labor and maintenance	\$ 345,134
Depreciation	892,832
Supplies and other expenses	7,657
Total Collection	1,245,622
Treatment and Disposal	
Labor and maintenance	546,563
Depreciation	237,237
Supplies and other expenses	473,978
Total Treatment and Disposal	1,257,778
Power and Pumping	
Labor and maintenance	34,611
Supplies and other expenses	150,202
Total Power and Pumping	184,813
General and Administrative	
Labor and maintenance	467,620
Depreciation	192,074
Supplies and other expenses	800,746
Total General and Administrative	1,460,440
Total Operating Expenses - Sewer	\$ 4,148,654

Utility Commission, City of London, Kentucky Schedule of Debt Service June 30, 2020

Kentucky Infrastructure Authority Loan Number AO2-09

Fiscal Year	Payment Totals	\$ 549,423 548,370 547,306 546,231 \$ 2,191,330
Servicing Fee Due During Fiscal Year	June 1	\$ 1,871 1,343 810 271 \$ 4,295
Servicing Due During Year	December 1	\$ 2,133 1,608 1,077 541 \$ 5,359
%	Servicing Fee	0.20 0.20 0.20
Interest Payment Due During Fiscal Year	June 1	\$ 9,357 6,717 4,050 1,357 \$ 21,481
Interest Pa) Due During Year	December 1	\$ 10,667 8,040 5,387 2,707 \$ 26,801
%	Interest Rate	1.00 1.00 1.00
Principal Payment Due on	June 1	\$ 263,353 265,993 268,659 271,352 \$ 1,069,357
Principal Due	December 1	<pre>\$ 262,042 264,669 267,323 270,003 \$ 1,064,037</pre>
Fiscal Year	Ending June 30	2021 2022 2023 2024

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Utility Commission, City of London, Kentucky Schedule of Debt Service (Continued) June 30, 2020

Kentucky Infrastructure Authority Loan Number A14-010

Fiscal Year	Payment	Totals	\$ 222,475	222,136	221,747	221,357	220,964	220,566	220,168	219,763	219,359	218,950	218,539	218,125	217,706	217,285	216,862	216,163	R 3 R10 165	0,0-1-1-0,0 A
g Fee g Fiscal ar		June 1	\$ 3,157	2,964	2,770	2,574	2,377	2,178	1,978	1,776	1,573	1,369	1,162	955	745	534	322	108	C 26 540	110,01 0
Servicing Fee Due During Fisca Year		December 1	\$ 3,219	3,061	2,867	2,672	2,476	2,278	2,078	1,877	1,675	1,471	1,266	1,059	850	640	428	215	C 28 1 2 3	
%	Servicing	Fee	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20		
<sup>o</sup> ayment ng Fiscal ar		June 1	\$ 11,838	11,115	10,386	9,653	8,913	8,168	7,418	6,661	5,900	5,132	4,359	3,579	2,794	2,003	1,207	404	¢ 00 530	
Interest Payment Due During Fiscal Year		December 1	\$ 12,185	11,477	10,751	10,020	9,284	8,541	7,794	7,040	6,281	5,516	4,746	3,970	3,188	2,400	1,606	806	© 105 605	0 0 0 0 0 0 0 0
%	Interest	Rate	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75		
Payment : on		June 1	\$ 96,218	96,941	97,669	98,403	99,142	99,887	100,638	101,394	102,156	102,923	103,697	104,476	105,261	106,052	106,849	107,380	¢ 1 600 086	\$ 1'078'N00
Principal Payment Due on		December 1	\$ 95,858	96,578	97,304	98,035	98,772	99,514	100,262	101,015	101,774	102,539	103,309	104,086	104,868	105,656	106,450	107,250	© 1 602 070	N17'C70'1 ¢
Fiscal Year	Ending	June 30	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036		

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Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

To the Commissioners Utility Commission City of London, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Utility Commission, City of London, Kentucky, (the Commission) as of and for the year ended June 30, 2020 and the related notes to the financial statements, which collectively comprise the Utility Commission, City of London's basic financial statements, and have issued our report thereon dated October 28, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Utility Commission, City of London's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Utility Commission, City of London's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses, that we consider to be material weaknesses (See items 2020-1 and 2020-2).

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Utility Commission, City of London's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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#### Utility Commission, City of London, Kentucky's Response to Findings

The Utility Commission, City of London's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The Utility Commission, City of London's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part on an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Abner + Cox, PLLC

Abner & Cox, PLLC London, Kentucky

October 28, 2020

#### Utility Commission, City of London, Kentucky Schedule of Findings and Responses June 30, 2020

#### A. Findings – Financial Statement Audit

2020-1

#### Criteria:

As discussed in *Standards for Internal Control in the Federal Government* published by the General Accounting Office of the United States, internal control is an integral component of an organization's management that provides reasonable assurance that an objective of reliable financial reporting is being achieved. Organizations should implement procedures to ensure this objective is achieved.

#### Condition:

During the audit procedures performed, instances of this objective not being completely achieved were noted.

#### Cause:

The Commission's limited internal resources prevent the preparation of financial statements and related note disclosures in accordance with generally accepted accounting principles.

#### Effect:

The Commission was unable to prepare their financial statements and related note disclosures in accordance with generally accepted accounting principles.

#### Views of responsible officials and planned corrective actions:

We are aware that we have limited resources which prevent the preparation of financial statements and related note disclosures in accordance with generally accepted accounting principles. It is due to these limited resources that we cannot have additional personnel or seek the assistance of outside accounting firms to assist with this process.

2020-2

#### Criteria:

As discussed in *Standards for Internal Control in the Federal Government* published by the General Accounting Office of the United States, internal control is an integral component of an organization's management that provides reasonable assurance that an objective of reliable financial reporting is being achieved. Organizations should implement procedures to ensure this objective is achieved.

#### Condition:

During the audit procedures performed, instances of this objective not being completely achieved were noted.

#### Cause:

There is not appropriate segregation of duties in the areas of accounts receivable, cash receipts, and general ledger and subsidiary maintenance. Those individuals charged with maintaining the accounts receivable ledgers for utility services also have the duties to approve and record customer adjustments and credit memos and are in charge of collecting payments, both mail in and over the counter, without mitigating controls in place. Those individuals charged with maintaining the accounts receivable subsidiary ledgers also have the duties to maintain and update the accounts receivable general ledger accounts without mitigating controls in place.

#### Effect:

This condition could provide an opportunity for misappropriation of funds and concealment of such activity.

#### Utility Commission, City of London, Kentucky Schedule of Findings and Responses (Continued) June 30, 2020

#### 2020-2 (Continued)

#### Views of responsible officials and planned corrective actions:

The Commission has limited resources that prevent being able to further segregate duties, but will consider implementing stronger internal controls to help mitigate any risk associated with the process.

Utility Commission, City of London, Kentucky Schedule of the Commission's Proportionate Share of the Net Pension Liability County Employee's Retirement System (CERS) Pension Plan Last Ten Fiscal Years\*

	2020	2019	2018	2017	2016	2015
Commission's proportion of the net pension liability (asset)	0.052440%	0.057802%	0.059333%	0.056333%	0.053898%	0.052539%
Commission's proportionate share of the net pension liability (asset)	\$ 3,689,254	\$ 3,520,318	\$ 3,472,943	\$ 2,773,641	\$ 2,317,338	\$ 1,704,551
Commission's covered-employee payroll	\$ 1,381,673	\$ 1,323,175	\$ 1,432,605	\$ 1,444,612	\$ 1,343,840	\$ 1,265,648
Commission's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	267.01%	266.05%	242.42%	192.00%	172.44%	134.68%
Plan fiduciary net position as a percentage of the total pension liability	50.45%	53.54%	53.32%	55.50%	59.97%	66.80%

Source: Kentucky Retirement Systems

Notes: There were no changes in benefit terms, size or composition of the population covered by the benefit terms since the prior year. See the notes to the financial statements for a description of changes in actuarial assumptions from the prior year

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten year trend is compiled, the Commission will present information for those years for which information is available.

# Utility Commission, City of London, Kentucky Schedule of the Commission's Proportionate Share of the Net OPEB Liability County Employee's Retirement System (CERS) OPEB Plan Last Ten Fiscal Years\*

2017	0.059333%	\$ 2,090,317 (1.154.723)	\$ 935,594	55.24%	\$ 1,444,612	64.76%	
2018	0.059333%	\$ 2,505,557 (1.312.761)	\$ 1,192,796	52.39%	\$ 1,432,605	83.26%	
2019	0.057802%	\$ 2,421,550 (1.395.340)	\$ 1,026,210	57.62%	\$ 1,323,175	77.56%	
2020	0.052440%	\$ 2,227,768 (1.345.700)	\$ 882,068	60.44%	\$ 1,381,673	63.84%	
	Commission's proportion of the net OPEB liability	Commission's proportionate share of the total OPEB liability Commission's proportionate share of the plan fiduciary net position	Commission's proportionate share of the net OPEB liability	Plan fiduciary net position as a percentage of the total OPEB liability	Commission's covered-employee payroll	Commission's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	

Source: Kentucky Retirement Systems

Notes: There were no changes in benefit terms, size or composition of the population covered by the benefit terms since the prior year. See the notes to the financial statements for a description of changes in actuarial assumptions from the prior year.

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten year trend is compiled, the Commission will present information for those years for which information is available.

Utility Commission, City of London, Kentucky Schedule of the Commission's Pension Contributions County Employee's Retirement System (CERS) Pension Plan Last Ten Fiscal Years\*

	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 266,663	\$ 214,619	\$ 207,441	\$ 201,523	\$ 166,905	\$ 161,370
Contributions in relation to the contractually required contribution	(266,663)	(214,619)	(207,441)	(201,523)	(166,905)	(161,370)
Contribution deficiency (excess)	، ۲	، ج	۰ ج	، ج	' ج	ب ب
Comission's covered-employee payroll	\$ 1,381,673	\$ 1,323,175	\$ 1,432,605	\$ 1,444,612	\$ 1,343,840	\$ 1,265,648
Contributions as a percentage of covered-employee payroll	19.30%	16.22%	14.48%	13.95%	12.42%	12.75%

Source: Kentucky Retirement Systems

Notes: There were no changes in benefit terms, size or composition of the population covered by the benefit terms since the prior year. See the notes to the financial statements for a description of changes in actuarial assumptions from the prior year. Contractually required employer contributions exclude the portion of contributions paid to CERS but allocated to the insurance fund of the CERS. The above contributions only include those contributions allocated directly to the CERS pension fund.

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten year trend is compiled, the Commission will present information for those years for which information is available.

## Utility Commission, City of London, Kentucky Schedule of the Commission's OPEB Contributions County Employee's Retirement System (CERS) OPEB Plan Last Ten Fiscal Years\*

		2020		2019		2018		2017
Actuarially determined contribution	Υ	65,768	Ф	69,599	φ	67,332	φ	68,330
Contributions in relation to the actuarially determined contribution		(65,768)		(69,599)		(67,332)		(68,330)
Contribution deficiency (excess)	ω		မ	1	မ	a	မ	I
Comission's covered-employee payroll	\$_1	\$ 1,381,673	÷.	\$ 1,323,175	\$	\$ 1,432,605	\$ T	\$ 1,444,612
Contributions as a percentage of covered-employee payroll		4.76%		5.26%		4.70%		4.73%

Source: Kentucky Retirement Systems

Notes: There were no changes in benefit terms, size or composition of the population covered by the benefit terms since the prior year. See the notes to the financial statements for a description of changes in actuarial assumptions from the prior year.

Contractually required employer contributions exclude the portion of contributions paid to CERS but allocated to the pension fund of the CERS. The above contributions only include those contributions allocated directly to the CERS insurance fund.

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten year trend is compiled, the Commission will present information for those years for which information is available.