KENTUCKY PUBLIC SERVICE COMMISSION

In the Matter of:)))
ELECTRONIC INVESTIGATION OF THE) CASE NO. 2022-00108
PROPOSED POLE ATTACHMENT)
TARIFFS OF INCUMBENT LOCAL)
EXCHANGE CARRIERS)
)
)

OBJECTIONS OF THE KENTUCKY BROADBAND AND CABLE ASSOCIATION TO WINDSTREAM TARIFFS

The Kentucky Broadband and Cable Association and its members¹ ("KBCA") respectfully submit these objections to the tariffs of Windstream Kentucky East, LLC ("Windstream East"), and Windstream Kentucky West, LLC ("Windstream West"), which were filed after the deadline established by 807 KAR 5:015 Section 3(7) and in response to the PSC's March 16, 2022, show cause order. Rather than file a traditional tariff, Windstream East and Windstream West filed pole attachment agreements. While the rules allow a pole owner to "incorporate a standard contract or license agreement for attachments," its terms must be "consistent with the requirements of this administrative regulation and KRS Chapter 278." 807 KAR 5:015, Section 3(2). As explained below, several provisions in Windstream East's and Windstream West's new tariffs are not consistent with 807 KAR 5:015, or are otherwise unreasonable.

As the Commission noted in its March 30, 2022, Order, KBCA did not originally file objections to the Windstream Kentucky tariffs because the tariffs were filed after the deadline for

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¹ The KBCA's members are Access Cable, Armstrong, C&W Cable, Charter Communications, Comcast, Inter Mountain Cable, Lycom Communications, Mediacom, Suddenlink, and TVS Cable. Kentucky Broadband & Cable Association, Our Members, *available at* https://www.kybroadband.org/members.

filing comments on the tariffs. Order at 2, FN. 4. KBCA respectfully requests the Commission to incorporate these objections into the record.

OBJECTIONS TO PROPOSED TARIFFS

Windstream Kentucky East, LLC

Objections To Terms That Violate 807 KAR 5:015

Terms That Violate 807 KAR 5:015	Citation
Scope. KBCA objects to any limitation on the services it may	Original Pages 16-17
provide, or any requirement that it provide evidence regarding the	& 19-20
same. The services KBCA provides are regulated by the federal,	Sections 2 & 6
state, or local governments, and may not be limited by any pole	
owner. Additionally, the Kentucky regulations provide for wireless	
and conduit access. In particular, KBCA objects to:	
 Any limitation to "wireline" facilities. 	
 Any limitation of jurisdiction, including any definition of 	
"attachment" that excludes an attachment by a broadband	
internet provider.	
 Any limitation of service, including limitation to 	
communications service, telecommunications service, or	
cable service.	
The requirement that Licensee represent it is a	
"telecommunications carrier" or "cable television system,"	
or that "Licensee shall submit to Licensor a copy of its	
certification evidencing its status as either a regulated	
telecommunications carrier or cable television system	
provider, and until such documentation is provided to	
Licensor, Licensor shall not be obligated to enter in this	
Agreement." KBCA further objects to Licensor's purported	
"right to immediately terminate this Agreement and require	
Licensee to remove all of its facilities from Licensor's	
Poles" if Licensee "no longer has the status as a	
'telecommunications carrier' or 'cable television system'	
provider or the authority to offer these Services in the state	
where the Poles are located."	
• The requirement that "Licensee must notify Licensor within	
thirty (30) days of the change in use if it shall begin to use	
any attachment for telecommunication Services and	
Licensor may adjust the Attachment Rate and Pole	
Attachment Fee as appropriate consistent with the applicable	
FCC formula for telecommunication providers."	

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requirements of Section 13(a). KBCA incorporates additional	
objections to Section 13 referenced below.	
Approved Contractors. KBCA objects to the tariff's definition of	Original Page 49
"approved contractor" and process for approving a contractor.	Exhibit A
Windstream East's definition of an "approved contractor"	
references FCC rules that do not apply here. The tariff also	
provides that Windstream East will have 10 days to object to	
Licensee's approved contractor, which conflicts with the process	
and timelines set forth in 807 KAR 5:015 Section 5. KBCA objects	
to any requirements regarding approved contractors beyond those	
specified by the Commission's regulations.	
Definitions. KBCA objects to the definitions established by	Original Page 49-51
Windstream East because they either conflict with the definitions	Exhibit A
set forth in 807 KAR 5:015 or are overbroad. In particular, KBCA	
objects to the definitions of "Attachment(s)," "Complex Make-	
Ready," "Make-Ready Work," and "Simple Make-Ready" because	
those terms are defined by 807 KAR 5:015 and therefore	
Windstream East's definitions are superseded by the Commission's	
definitions.	
KBCA objects to the definition of "Approved Contractor" as set	
forth above.	
KBCA objects to the definitions of "Application for Pole License"	
and "Licenses" to the extent the application or license conflicts with	
807 KAR 5:015 or contains unreasonable terms or conditions.	
KBCA objects to the definition of "Effective Date" because the	
effective date will be the date the tariff goes into effect, not the date	
any agreement is signed by the parties.	
KBCA objects to the definitions of "Make Ready Estimate" and	
"Pole Attachment Fee" to the extent they includes fees that conflict	
with 807 KAR 5:015 or are otherwise unreasonable. KBCA further	
objects to the definition of "Pole Attachment Fee" to the extent it	
defines the fees as applying "to each foot of space occupied."	
KBCA incorporates its objections below to "Unauthorized	
Attachment."	
KBCA objects to the definitions of "Force Majeure Event,"	
"Hazardous Materials," "Licensee Contractor," "Overlashing,"	
"Pole," and "Right-of-Way" as overbroad and/or unreasonable.	
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Objections To Unreasonable Terms and Conditions

only upon written agreement by the parties hereto.	
Notwithstanding the foregoing, all Exhibits, fees, Licensor	
procedures and specifications may be modified by Licensor	
upon thirty (30) day notice to Licensee." Any changes in a	
term or condition must be filed in a new tariff with the	
Commission. Changes must be just, reasonable,	
nondiscriminatory, and in accordance with law.	
• The provision of Section 34(d) that states, "[i]t is the intent	
of the parties that the terms and conditions of this	
Agreement and any applicable Licensor's state tariffs be	
construed as being consistent where possible. However, in	
the event of a conflict or difference between the terms and	
conditions of this Agreement and Licensor's state tariff, the	
terms of the applicable state tariff shall control." There is	
no tariff, other than this Agreement.	
Future Agreements. KBCA objects to the statement that its "rights	Original Page 17
shall at all times be subject to any present or future joint use or	Section 2(E)
joint ownership arrangement between Licensor and any other party,"	
including any implication that it must bear costs associated with	
adding additional attachers later. Access to Windstream East's	
poles must proceed on a nondiscriminatory basis and Windstream	
East may not favor itself or other attachers over KBCA members.	
Termination Of Licenses. KBCA objects to the requirement that if	Original Page 18
"Licensor has been advised by a governmental authority or private	Section 5
property owners that the use of any Pole is not authorized and is	
objected to by such governmental authority or private property	
owner Licensee shall immediately remove its cables, equipment,	
and facilities at once from the affected Pole." This provision does	
not allow KBCA to challenge any assertion that the use of any Pole	
is not authorized. KBCA further objects to the extent this provision	
conflicts with 807 KAR 5:015 Section 6(1), which requires 60 days'	
written notice prior to removal of facilities, termination, or	
modification of services.	
Costs To Replace Poles That Are Not Red-Tagged. KBCA objects	Original Page 20
to any provision assigning the entire cost of replacing a pole that is	Section 6
not red-tagged to KBCA, including the requirement that "All	
charges for pole maintenance, includingremoval of old	Original Page 30
Polesshall be based upon the full cost and expense, including	Section 13(f)
reasonable overheadThe cost to Licensee shall be determined in	
accordance with the regular and customary methods used by	
Licensor in determining such costs."	
KBCA similarly objects to the statement in Section 13(f) that "if	

expense of such replacement and transfer its Attachments to the new pole."	
KBCA should only pay its reasonable share of a pole replacement.	
Rates, Fees And Charges. KBCA objects to the extent the tariff	Original Page 20
does not specify its rates, fees and charges are just and reasonable	Section 6(c) & 6(e).
(and to the extent its rates, fees and charges are not just and	
reasonable). In particular, the tariff must state the charges	
referenced in Sections 6(c) and 6(e) are just and reasonable.	
Unsupported And Unreasonable Costs. KBCA further objects to	Original Page 20
any requirement that it bear costs for damage, violations, or other	Section 6
issues it did not cause, that it bear unreasonable or unsupported	
costs, or that it bear costs not required by 807 KAR 5.015. In	
particular, it objects to the statement that "all charges for pole	
maintenance, including emergency repairs and plant damage, field	
surveys, pole location/GIS mapping data information, inspections,	
engineering, replacement or rearrangements of Licensee's	
Attachments from Licensor's Poles and, without limitation, any	
other work performed for Licensee shall be based upon the full cost	
and expense, including reasonable overhead, incurred by Licensor	
or its representative for performing such work for Licensee to	
include, without limitation, costs to transfer or moving of Licensor	
facilities and removal of old Poles. The cost to Licensee shall be	
determined in accordance with the regular and customary methods	
used by Licensor in determining such costs."	
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KBCA also objects to the extent this broad provision conflicts with other provisions or objections regarding the payment for	
inspections, surveys, engineering, or other costs, including its	
objection that it be required to pay for inspections related to	
overlashing.	
Disputed Amounts. KBCA objects to the requirement that	Original Page 20
"[w]ithout prejudice to its rights to collect interest, as provided	Section 7(A)
above, Licensor may, in the event Licensee fails to, or refuses to pay	
any amounts on or before the payment due date indicated on the	
invoice, without any further notice to Licensee, suspend its own	
performance of any or all obligations arising under this Agreement,	
including but not limited to the obligation to issue any License, or	
process any Application thereto." Among other issues, Licensor	
may not take any action related to any unpaid amounts that are	
disputed, or otherwise deny access for any billing dispute.	
<i>Lien.</i> KBCA objects to any lien Licensor purports to require or	Original Page 21
have on KBCA's cable, equipment, or facilities. Licensor has no	Section 7(C)
right to KBCA's property.	
Construction And Maintenance. KBCA objects to the	Original Page 26
requirements of Section 11 to the extent they purport to require	Section 11

ense" to determine if the overlashing will require additional port equipment. KBCA further objects to submitting any ication for overlashing, or paying any pole rent for overlashing. Idifications, Additions, Replacements Or Rearrangements. CA objects to the requirement that it not "modify, overlash, add or replace Attachments on any Poles without first notifying ensor in writing of the intended modification, addition or accement at least thirty (30) days prior to the date the activity is dulled to begin" to the extent this provision conflicts with KAR 5, including the OTMR process at Section 4(10). KBCA neer objects this provision as vague and unreasonable because difications, replacements, etc. often occur as a result of another exter's actions, including pursuant to other attacher requests for easy or the pole owner's transfer notices. Its And Expenses Of Other Parties. KBCA objects to any vision requiring the Licensee to be held "responsible for all costs expenses not paid by the other party" if both parties benefit in the expansion or purchase of an additional plant by Licensor. CA should only pay its reasonable share of costs and expenses, and the expenses of Licensee, are received by Licensor with respect to Poles which must be replaced or rearranged to provide tional space prior to commencement of the work on such poles." CA similarly objects to the requirement it "bear a proportionate to of the total costs incurred by Licensor to make Licensor Poles essible" where "Licensor plans to modify or alter any Poles," arently for any reason. KBCA objects to any requirement it pay actions it did not cause, including the transferring of facilities to effit other attachers or the pole owner.	
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NA 1 11	
A also objects to the phrase "Islhould Licensee request	
e. The new attacher does not instruct a pole owner to "purchase"	
tional plant," including a larger pole.	
CA also objects to the phrase "[s]hould Licensee request ensor to expand capacity or purchase additional plant" in Section etc.). The pole owner determines what make ready needs to be	

Reservation of Space. KBCA objects to the requirement it "vacate"	Original Page 30
a pole "[i]n the event it becomes necessary for Licensor, Licensor's	Section 13(f)
subsidiary or affiliate or any other entity in which Licensor hold an	
interest, or another utility with whom Licensor has a prior	
agreement for pole attachments, to use the space on a Pole occupied	
or to be occupied by Licensee's Attachments." A pole owner has no	
right to force an attacher off a pole to which it is properly licensed	
for the benefit of any other party, including the pole owner.	0 15
Inspections. KBCA objects to the "post construction and/or	Original Page 32
periodic inspection of Licensee Attachments" requirements because	Section 17
they apply Windstream East's improper definition of "simple make	
ready." KBCA objects to the extent they conflict with the make	
ready provisions of 807 KAR 5:015, including OTMR provisions.	
<i>Inventories.</i> KBCA objects to inventories more frequent than once	Original Page 33
every five years. KBCA objects to any inventory for which it did	Section 17
not have at least 90 days written notice. Further, any inventory must	· · · · · · · · · · · · · · · · · · ·
include all attachers so the costs will be reasonably shared.	
Sanction For Declining To Participate In An Inventory Survey.	Original Page 33
	Section 18
KBCA objects to the provision that "if the Unauthorized Attachment	Section 18
is discovered during a survey where Licensee declined to participate	
an additional fee of \$100 per Unauthorized Attachment shall be	
charged to Licensee." In order for this penalty to apply, there must	
be a meaningful opportunity for the attaching party to participate in	
an audit.	
Unauthorized Attachments. KBCA objects to the overbroad and	Original Page 34
unreasonable definition of unauthorized attachments, which includes	Section 18
,	
"an Attachment that occupies more space than that allocated to	
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"an Attachment that occupies more space than that allocated to Licensee;" "an Attachment that is not placed in accordance with the provisions of this Agreement"; "an addition or modification by Licensee to its pre-existing Attachment(s) that impairs the structural integrity of the involved Licensor Poles"; and "an Attachment that consists of facilities owned or controlled by, and for the use of a party other than Licensee that is overlashed to Licensee attachments without approval by Licensor." Unauthorized attachments are those without a permit, if required. KBCA further objects to the requirement that it submit an application for attachments deemed unauthorized within 10 days. KBCA must have at least 60 days from the date the pole owner provides it with the results of the inventory to verify and contest any findings. Further, the pole owner must provide KBCA with a pole number which the alleged unauthorized attachments occupy for KBCA to submit an application for that pole.	Section 18
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"an Attachment that occupies more space than that allocated to Licensee;" "an Attachment that is not placed in accordance with the provisions of this Agreement"; "an addition or modification by Licensee to its pre-existing Attachment(s) that impairs the structural integrity of the involved Licensor Poles"; and "an Attachment that consists of facilities owned or controlled by, and for the use of a party other than Licensee that is overlashed to Licensee attachments without approval by Licensor." Unauthorized attachments are those without a permit, if required. KBCA further objects to the requirement that it submit an application for attachments deemed unauthorized within 10 days. KBCA must have at least 60 days from the date the pole owner provides it with the results of the inventory to verify and contest any findings. Further, the pole owner must provide KBCA with a pole number which the alleged unauthorized attachments occupy for KBCA to submit an application for that pole.	Section 18

	T
"Licensee represents and warrants that all Licensee Contractors	
shall maintain the same insurance coverage and limits as are	
required of Licensee under this Agreement, and if not Licensee's	
insurance will provide such coverage." KBCA, which is ultimately	
liable to the pole owner, has existing contracts with its contractors,	
which may contain different requirements.	
Contractor Qualifications. KBCA objects to the "specific	Original Page 38
authorization" requirements of Section 20(g) to the extent it requires	Section 20(g)
KBCA to obtain any authorization beyond the pole attachment	Section 20(g)
license.	
	Original Pages 29 20
Default. KBCA objects to the definition of default, including the	Original Pages 38-39
term that "failure by Licensee to pay when due any fee or other sum	Section 21
required to be paid under the terms of this Agreement" is a default	
of the agreement. A good faith dispute regarding any fee or other	Original Page 18
term or condition under this agreement is not a default.	Section 4(b)
Indemnity & Liability. KBCA objects to any standard that would	Original Page 19
hold an attacher responsible for the negligence of the pole owner, or	Section 5(b)
that would allow a pole owner to escape liability for its own	
negligence (except in an emergency context, in which case the	Original Page 26
standard is gross negligence). This objection includes, but is not	Section 10(c)
limited to, the following provisions:	
• The provision of Section 5(b) that states "if Licensee	Original Page 31
surrenders its License but fails to remove its Attachments	Section 14(c)
from Licensor's Poles, Licensor shall have the right but not	
the obligation to remove Licensee's Attachments at	Original Page 36
Licensee's expense without any liability on the part of	Section 19(b)
Licensor for damage or injury to Licensee's Attachments or	. ,
interruption to Services." Windstream East must be liable	Original Pages 40-41
for its own negligence.	Section 22
• The provision of Section 10(c), which states, "Licensor may,	
without incurring any liability, remove Attachments of	
Licensee from Licensor's Poles, at Licensee's sole expense	
where in Licensor's sole judgment such removal is required	
in connection with the performance of Licensor's service	
<u> </u>	
obligation or the safety of Licensor's employees."	
• The provision of Section 14(c) that states, "[w]ithout	
limiting any other indemnification or hold harmless	
provisions of this Agreement, Licensee agrees that any	
decision by Licensor regarding access to its Attachments, or	
any action or failure to act by Licensor, under this section	
shall not be the basis for any claim by Licensee against	
Licensor for any damage to Licensee's Attachments or	
disruption of Licensee's Service, or any other direct or	
indirect damages of any kind whatsoever incurred by	
Licensee." This provision is overbroad, and Windstream	
East must be liable for its own negligence.	

The provision of Section 19(b) that states "Licensee is solely responsible for all alleged damages claimed by third parties accessing or working on or near Licensor's poles." This provision is overbroad. KBCA will only entertain liability for damages is causes, and will not accept sole liability where the pole owner, third party, or other entity was negligent or otherwise at fault. The provision of Section 22(a) that states, "Licensee shall compensate Licensor for the full actual loss, damage, or destruction of Licensor's property that in any way arises from or is related to this Agreement or activities undertaken pursuant to this Agreement (including, without limitation, the installation, construction, operation, or maintenance of Licensee's Attachments)." This provision is overbroad, and KBCA objects to any liability for any loss, damage, or destruction of property KBCA did not cause. The provisions of 22(b)-(d), to the extent they carve out liability for losses "caused solely by the negligence or willful misconduct of Licensor." Windstream East must be liable for any contributory negligence. *Insurance.* KBCA objects to the unreasonable insurance terms in Original Page 42 Section 23 this tariff, including: The requirement of Section 23(a) that "[i]n addition to the insurance coverage required by this Agreement, the General Aggregate coverage provided by Licensee will be increased to \$4,000,000 per policy period if work is performed by an Approved Contractor pursuant to Section 9 of this Agreement." It is unreasonable for Windstream East to require additional (double) insurance when an Approved Contractor (a contractor that Windstream East itself has approved) works on their poles. Contractors are already insured, in any case. The requirement of Section 23(h) that "Licensee will furnish to Licensor, a certificate evidencing insurance coverage under sub-paragraphs 23(a) and (d). Such certificate or Licensee shall provide for a thirty (30) day prior notice to the Licensor of any cancellation or material change in coverage and shall be signed by a legal representative of the issuing insurance company." Insurers do not give notice of "material change." Confidentiality. KBCA objects to any confidentiality provision. Original Page 44 This agreement/tariff is a public document (and has now been filed Section 25 publicly). Assignment. KBCA objects to any prohibition on its ability to Original Page 46 "assign, transfer or sublet the privileges hereby granted, or sell, Section 31

lease or otherwise permit the use of its facilities on or any part

thereof without prior consent in writing of Licensor." For	
example, KBCA's members may need to assign or transfer licenses	
to subsidiaries or other related entities.	
Waiver Of Jury Trial. KBCA objects to Section 33, which requires	Original Page 47
that "Licensor and Licensee each expressly waive its right to a jury	Section 33
trial."	
Annual Attachment Rate. KBCA objects to an attachment rate	Original Page 55
defined by "1 foot of space per Attachment."	Exhibit D
Additional Field Or Engineering Fee. KBCA objects to an	Original Page 55
additional field or engineering fee of \$75.00 per hour because it is	Exhibit D
unreasonable and unsupported.	
Application For Pole License Fee. KBCA objects to an application	Original Page 55
for Pole License Fee of \$125 per application because it is	Exhibit D
unreasonable and unsupported, especially given Licensor's	
requirement that each application is limited to 25 poles, which	
limitation also violates 807 KAR 5:015, as described above.	
One Time Agreement Fee. KBCA objects to a \$400 "One Time	Original Page 55
Agreement Fee." Windstream East may not assess a fee when	Exhibit D
attachers wish to use this agreement, which is the tariff.	
Removal Verification Fee. KBCA objects to a \$15.00 per pole	Original Page 55
removal verification fee because it is unreasonable and unsupported.	Exhibit D

Windstream Kentucky West, LLC

Objections To Terms That Violate 807 KAR 5:015

Terms That Violate 807 KAR 5:015	Citation
Scope. KBCA objects to any limitation on the services it may	Original Sheets 21 &
provide, or any requirement that it provide evidence regarding the	24
same. The services KBCA provides are regulated by the federal,	Sections 2 & 6
state, or local governments, and may not be limited by any pole	
owner. Additionally, the Kentucky regulations provide for wireless	
and conduit access. In particular, KBCA objects to:	
 Any limitation to "wireline" facilities. 	
 Any limitation of jurisdiction, including any definition of 	
"attachment" that excludes an attachment by a broadband	
internet provider.	
Any limitation of service, including limitation to	
communications service, telecommunications service, or	
cable service.	
The requirement that Licensee represent it is a	
"telecommunications carrier" or "cable television system,"	
or that "Licensee shall submit to Licensor a copy of its	
certification evidencing its status as either a regulated	
telecommunications carrier or cable television system	
provider, and until such documentation is provided to	

Licensor, Licensor shall not be obligated to enter in this Agreement." KBCA further objects to Licensor's purported "right to immediately terminate this Agreement and require Licensee to remove all of its facilities from Licensor's Poles" if Licensee "no longer has the status as a 'telecommunications carrier' or 'cable television system' provider or the authority to offer these Services in the state where the Poles are located." • The requirement that "Licensee must notify Licensor within thirty (30) days of the change in use if it shall begin to use any attachment for telecommunication Services and Licensor may adjust the Attachment Rate and Pole Attachment Fee as appropriate consistent with the applicable FCC formula for telecommunication providers." • Any reference to the "FCC formula for telecommunication providers." There is no telecommunications formula in Kentucky.	
Requests To Attach. KBCA objects to any distinction or separate	Original Sheets 27-30
application process for simple and complex make ready work.	Sections 8 and 9
There is no such distinction in 807 KAR 5:015.	Sections 6 and 7
Application Limitation. KBCA objects to any limitation on the	Original Sheets 27 &
number of poles for which it may submit an application, or the	29
number of poles included in each application. 807 KAR 5:015	Sections 8(a) and 9(a)
Section 4(7) plainly provides procedures and timelines for large	
orders.	
Complex Make Ready. Without waiving its objection above,	Original Sheets 27-28,
KBCA further objects to the simple make ready process established	Section 8
by Windstream West because it does not comply with the procedure	
set forth in 807 KAR 5:015. In particular:	
KBCA objects to the requirement that "Licensee shall	
submit payment in the amount of the Make- Ready Estimate	
together with the Application Fee and engineering survey	
costs to Licensor within fourteen (14) days of receipt of the Make-Ready Estimate and invoice for such amounts."	
Simple Make Ready. Without waiving its objection above, KBCA	Original Sheets 29-30
further objects to the simple make ready process established by	Section 9
Windstream West because it does not comply with the procedure set	Section 9
forth in 807 KAR 5:015. In particular:	
KBCA objects to the requirement it bear responsibility for	
surveying Licensor's poles, and send notice in advance of	
any such survey. See 807 KAR 5:015 Section 4(2)(b).	
• KBCA objects to the requirement that "Licensee shall not be	
authorized to move the attachments of a third party without	
first obtaining their consent." See 807 KAR 5:015 Section	
4(10)(a). KBCA further objects the third party notice	
requirements of Section 9(C).	

Overlashing. KBCA objects to any requirement to provide more than "advance notice of planned overlashing," as required by 807 KAR 5:015, Section 3(5). In particular, KBCA objects to any requirement to provide as part of its "notice" "an engineering analysis to determine if the additional loading negatively impacts the Poles capacity." KBCA further objects to the requirements that "[e]ach overlashed strand shall not exceed a 2" maximum diameter."	Original Sheet 33 Section 12 Original Sheet 34 Section 13
KBCA further objects to the requirements of Sections 12 and 13 to the extent they impose burdens on an attacher beyond those set forth in 807 KAR 5:015, Section 3. In particular, KBCA objects to the application of Section 13 to overlashing, including the notification requirements of Section 13(a). KBCA incorporates additional objections to Section 13 referenced below.	
Approved Contractors. KBCA objects to the tariff's definition of "approved contractor" and process for approving a contractor. Windstream West's definition of an "approved contractor" references FCC rules that do not apply here. The tariff also provides that Windstream West will have 10 days to object to Licensee's approved contractor, which conflicts with the process and timelines set forth in 807 KAR 5:015 Section 5. KBCA objects to any requirements regarding approved contractors beyond those specified by the Commission's regulations.	Original Sheet 54 Exhibit A
Definitions. KBCA objects to the definitions established by Windstream West because they either conflict with the definitions set forth in 807 KAR 5:015 or are overbroad. In particular, KBCA objects to the definitions of "Attachment(s)," "Complex Make-Ready," "Make-Ready Work," and "Simple Make-Ready" because those terms are defined by 807 KAR 5:015 and therefore Windstream West's definitions are superseded by the Commission's definitions.	Original Sheets 54-56 Exhibit A
KBCA objects to the definition of "Approved Contractor" as set forth above.	
KBCA objects to the definitions of "Application for Pole License" and "Licenses" to the extent the application or license conflicts with 807 KAR 5:015 or contains unreasonable terms or conditions.	
KBCA objects to the definition of "Effective Date" because the effective date will be the date the tariff goes into effect, not the date any agreement is signed by the parties.	
KBCA objects to the definitions of "Make Ready Estimate" and "Pole Attachment Fee" to the extent they includes fees that conflict	

with 807 KAR 5:015 or are otherwise unreasonable. KBCA further objects to the definition of "Pole Attachment Fee" to the extent it defines the fees as applying "to each foot of space occupied."

KBCA incorporates its objections below to "Unauthorized Attachment."

KBCA objects to the definitions of "Force Majeure Event,"
"Hazardous Materials," "Licensee Contractor," "Overlashing,"
"Pole," and "Right-of-Way" as overbroad and/or unreasonable.

Objections To Unreasonable Terms and Conditions

Unreasonable Terms and Conditions	Citation
Changes To Terms, Conditions, Or Rates. KBCA objects to any	Original Sheet 23
requirement in any referenced "Agreement" that is not a part of its	Section 4
tariff. Any changes to the "rates, terms, and conditions" of the tariff	
"shall be in writing" and filed with the Commission in accordance	Original Sheet 24
with 807 KAR 5:015, Section 2. In particular, KBCA objects to the	Section 6(a)
following requirement:	
• The provision of Section 4(a) that states "any time after the	Original Sheet 52
Initial Term and anytime thereafter the rates, fees and	Section 32
charges set forth may be increased or decreased by written	
notice from Licensor to Licensee." Any changes in a rate,	Original Sheets 52-53
term, or condition must be filed in a new tariff with the	Section 34
Commission. Changes must be just, reasonable,	
nondiscriminatory, and in accordance with law.	
• The provision of Section 4(c) that states, "[u]pon	
termination of the agreement in accordance with any of its	
terms, all outstanding Licenses in connection therewith	
shall terminate and shall be surrendered and Licensee shall	
immediately, and at its sole expense remove all	
Attachments located on Poles within sixty (60) days of date	
of termination." Licenses do not terminate without a	
default (KBCA's objections regarding Windstream West's	
default provisions are set forth below).	
• The provision of Section 6(a) that states, "[a]ll rates,	
charges and fees set forth in this Agreement and those	
shown in Exhibit D (Schedule of Rates, Fees, and Charges)	
shall be subject to and calculated in accordance with	
applicable law, and Licensor may in its sole discretion	
revise the rates, charges, and fees as set forth in Exhibit D	
upon 30 day notice to Licensee The fees, rates and	
charges set forth in Exhibit D or elsewhere in this	
Agreement are effective during the term of this Agreement	
and subject to change as set forth herein." Any changes in	

a rate, term, or condition must be filed in a new tariff with the Commission. Changes must be just, reasonable, nondiscriminatory, and in accordance with law. The provision of Section 32 that states, "[t]his Agreement is based wholly on Licensor's tariff and the terms of Licensor's tariff shall control to the extent there is a conflict between the terms of this agreement and the terms of the Licensor's tariff." There is no separate tariff. This Agreement is the tariff. The provision of Section 34(b) that states "[t]his Agreement may be amended or supplemented at any time only upon written agreement by the parties hereto. Notwithstanding the foregoing, all Exhibits, fees, Licensor procedures and specifications may be modified by Licensor upon thirty (30) day notice to Licensee." Any changes in a term or condition must be filed in a new tariff with the Commission. Changes must be just, reasonable, nondiscriminatory, and in accordance with law. The provision of Section 34(d) that states, "[i]t is the intent of the parties that the terms and conditions of this Agreement and any applicable Licensor's state tariffs be construed as being consistent where possible. However, in the event of a conflict or difference between the terms and conditions of this Agreement and Licensor's state tariff, the terms of the applicable state tariff shall control." There is no tariff, other than this Agreement. Future Agreements. KBCA objects to the statement that its "rights Original Sheet 22 ... shall at all times be subject to any present or future joint use or Section 2(E) joint ownership arrangement between Licensor and any other party," including any implication that it must bear costs associated with adding additional attachers later. Access to Windstream West's poles must proceed on a nondiscriminatory basis and Windstream West may not favor itself or other attachers over KBCA members. Termination Of Licenses. KBCA objects to the requirement that if Original Sheets 23-24 "Licensor has been advised by a governmental authority or private Section 5 property owners that the use of any Pole is not authorized and is objected to by such governmental authority or private property owner . . . Licensee shall immediately remove its cables, equipment, and facilities at once from the affected Pole." This provision does not allow KBCA to challenge any assertion that the use of any Pole is not authorized. KBCA further objects to the extent this provision conflicts with 807 KAR 5:015, Section 6(1), which requires 60 days' written notice prior to removal of facilities, termination, or modification of services. Costs To Replace Poles That Are Not Red-Tagged. KBCA objects Original Sheets 24-25 to any provision assigning the entire cost of replacing a pole that is Section 6

not red-tagged to KBCA, including the requirement that "All charges for pole maintenance, includingremoval of old Polesshall be based upon the full cost and expense, including reasonable overheadThe cost to Licensee shall be determined in accordance with the regular and customary methods used by Licensor in determining such costs." KBCA similarly objects to the statement in Section 13(f) that "if Licensor decides to replace the Pole with a larger pole that can accommodate Licensee's Attachments, [Licensee shall] bear the expense of such replacement and transfer its Attachments to the new pole."	Original Sheet 35 Section 13(f)
KBCA should only pay its reasonable share of a pole replacement.	
Rates, Fees And Charges. KBCA objects to the extent the tariff does not specify its rates, fees and charges are just and reasonable (and to the extent its rates, fees and charges are not just and reasonable). In particular, the tariff must state the charges referenced in Sections 6(c) and 6(e) are just and reasonable.	Original Sheet 25 Section 6(c) & 6(e).
Unsupported And Unreasonable Costs. KBCA further objects to any requirement that it bear costs for damage, violations, or other issues it did not cause, that it bear unreasonable or unsupported costs, or that it bear costs not required by 807 KAR 5.015. In particular, it objects to the statement that "all charges for pole maintenance, including emergency repairs and plant damage, field surveys, pole location/GIS mapping data information, inspections, engineering, replacement or rearrangements of Licensee's Attachments from Licensor's Poles and, without limitation, any other work performed for Licensee shall be based upon the full cost and expense, including reasonable overhead, incurred by Licensor or its representative for performing such work for Licensee to include, without limitation, costs to transfer or moving of Licensor facilities and removal of old Poles. The cost to Licensee shall be determined in accordance with the regular and customary methods used by Licensor in determining such costs."	Original Sheets 24-25 Section 6
KBCA also objects to the extent this broad provision conflicts with other provisions or objections regarding the payment for inspections, surveys, engineering, or other costs, including its objection that it be required to pay for inspections related to overlashing.	
Disputed Amounts. KBCA objects to the requirement that "[w]ithout prejudice to its rights to collect interest, as provided above, Licensor may, in the event Licensee fails to, or refuses to pay any amounts on or before the payment due date indicated on the invoice, without any further notice to Licensee, suspend its own	Original Sheet 25 Section 7(A)

performance of any or all obligations arising under this Agreement,	
including but not limited to the obligation to issue any License, or	
process any Application thereto." Among other issues, Licensor	
may not take any action related to any unpaid amounts that are	
disputed, or otherwise deny access for any billing dispute.	
<i>Lien.</i> KBCA objects to any lien Licensor purports to require or	Original Sheet 26
have on KBCA's cable, equipment, or facilities. Licensor has no	Section 7(C)
right to KBCA's property.	Section 7(C)
Construction And Maintenance. KBCA objects to the	Original Shoots 21 22
	Original Sheets 31-33
requirements of Section 11 to the extent they purport to require	Section 11
KBCA to correct the preexisting violations of other attachers, or	
bear any expense to correct violations it did not cause.	
KBCA further objects to the requirement that "Licensee's	
Attachments shall be placed and maintained in accordance with the	
following: (1) any and all Licensor requirements and specifications	
of Licensor." KBCA does not know which "requirements and	
specifications" are incorporated here, and therefore cannot evaluate	
them for reasonableness.	
Overlashing. KBCA objects to a "field check" at "Licensee's sole	Original Sheets 33-35
expense" to determine if the overlashing will require additional	Section 12 & 13
support equipment. KBCA further objects to submitting any	
application for overlashing, or paying any pole rent for overlashing.	
	Original Sheet 34
Modifications, Additions, Replacements Or Rearrangements.	Original Sheet 34 Section 13(a) & (b)
Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add	Original Sheet 34 Section 13(a) & (b)
Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add to, or replace Attachments on any Poles without first notifying	
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Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add to, or replace Attachments on any Poles without first notifying Licensor in writing of the intended modification, addition or replacement at least thirty (30) days prior to the date the activity is	
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Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add to, or replace Attachments on any Poles without first notifying Licensor in writing of the intended modification, addition or replacement at least thirty (30) days prior to the date the activity is scheduled to begin" to the extent this provision conflicts with KAR 5:015, including the OTMR process at Section 4(10). KBCA	
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Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add to, or replace Attachments on any Poles without first notifying Licensor in writing of the intended modification, addition or replacement at least thirty (30) days prior to the date the activity is scheduled to begin" to the extent this provision conflicts with KAR 5:015, including the OTMR process at Section 4(10). KBCA further objects this provision as vague and unreasonable because modifications, replacements, etc. often occur as a result of another attacher's actions, including pursuant to other attacher requests for access or the pole owner's transfer notices. Costs And Expenses Of Other Parties. KBCA objects to any	Section 13(a) & (b) Original Sheets 34-35
Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add to, or replace Attachments on any Poles without first notifying Licensor in writing of the intended modification, addition or replacement at least thirty (30) days prior to the date the activity is scheduled to begin" to the extent this provision conflicts with KAR 5:015, including the OTMR process at Section 4(10). KBCA further objects this provision as vague and unreasonable because modifications, replacements, etc. often occur as a result of another attacher's actions, including pursuant to other attacher requests for access or the pole owner's transfer notices. Costs And Expenses Of Other Parties. KBCA objects to any provision requiring the Licensee to be held "responsible for all costs	Section 13(a) & (b)
Modifications, Additions, Replacements Or Rearrangements. KBCA objects to the requirement that it not "modify, overlash, add to, or replace Attachments on any Poles without first notifying Licensor in writing of the intended modification, addition or replacement at least thirty (30) days prior to the date the activity is scheduled to begin" to the extent this provision conflicts with KAR 5:015, including the OTMR process at Section 4(10). KBCA further objects this provision as vague and unreasonable because modifications, replacements, etc. often occur as a result of another attacher's actions, including pursuant to other attacher requests for access or the pole owner's transfer notices. Costs And Expenses Of Other Parties. KBCA objects to any provision requiring the Licensee to be held "responsible for all costs and expenses not paid by the other party" if both parties benefit	Section 13(a) & (b) Original Sheets 34-35
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KBCA further objects to the requirement that it submit an application for attachments deemed unauthorized within 10 days. KBCA must have at least 60 days from the date the pole owner provides it with the results of the inventory to verify and contest any findings. Further, the pole owner must provide KBCA with a pole number which the alleged unauthorized attachments occupy for KBCA to submit an application for that pole.	
Contractor Insurance Obligations. KBCA objects to any	Original Sheet 42
requirement that its contractors and subcontractors be required to carry the same insurance as KBCA, including the statement that "Licensee represents and warrants that all Licensee Contractors	Section 20
shall maintain the same insurance coverage and limits as are	
required of Licensee under this Agreement, and if not Licensee's	
insurance will provide such coverage." KBCA, which is ultimately	
liable to the pole owner, has existing contracts with its contractors,	
which may contain different requirements.	
Contractor Qualifications. KBCA objects to the "specific	Original Sheet 43
authorization" requirements of Section 20(g) to the extent it requires	Section 20(g)
KBCA to obtain any authorization beyond the pole attachment	Section 20(g)
license.	
Default. KBCA objects to the definition of default, including the	Original Sheets 43-44
term that "failure by Licensee to pay when due any fee or other sum	Section 21
required to be paid under the terms of this Agreement" is a default	Section 21
1 = = =	Original Shoot 22
of the agreement. A good faith dispute regarding any fee or other	Original Sheet 23
term or condition under this agreement is not a default.	Section 4(b)
Indemnity & Liability. KBCA objects to any standard that would	Original Sheet 24
hold an attacher responsible for the negligence of the pole owner, or that would allow a pole owner to escape liability for its own	Section 5(b)
negligence (except in an emergency context, in which case the	Original Sheet 31
standard is gross negligence). This objection includes, but is not	Section 10(c)
limited to, the following provisions:	· /
• The provision of Section 5(b) that states "if Licensee	Original Sheet 36
surrenders its License but fails to remove its Attachments	Section 14(c)
from Licensor's Poles, Licensor shall have the right but not	
the obligation to remove Licensee's Attachments at	Original Sheet 41
Licensee's expense without any liability on the part of	Section 19(b)
Licensor for damage or injury to Licensee's Attachments or	()
interruption to Services." Windstream West must be liable	Original Sheets 45-46
for its own negligence.	Section 22
 The provision of Section 10(c), which states, "Licensor may, 	
without incurring any liability, remove Attachments of	
Licensee from Licensor's Poles, at Licensee's sole expense	
where in Licensor's sole judgment such removal is required	
in connection with the performance of Licensor's service	
obligation or the safety of Licensor's employees."	
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- The provision of Section 14(c) that states, "[w]ithout limiting any other indemnification or hold harmless provisions of this Agreement, Licensee agrees that any decision by Licensor regarding access to its Attachments, or any action or failure to act by Licensor, under this section shall not be the basis for any claim by Licensee against Licensor for any damage to Licensee's Attachments or disruption of Licensee's Service, or any other direct or indirect damages of any kind whatsoever incurred by Licensee." This provision is overbroad, and Windstream West must be liable for its own negligence.
- The provision of Section 19(b) that states "Licensee is solely responsible for all alleged damages claimed by third parties accessing or working on or near Licensor's poles." This provision is overbroad. KBCA will only entertain liability for damages is causes, and will not accept sole liability where the pole owner, third party, or other entity was negligent or otherwise at fault.
- The provision of Section 22(a) that states, "Licensee shall compensate Licensor for the full actual loss, damage, or destruction of Licensor's property that in any way arises from or is related to this Agreement or activities undertaken pursuant to this Agreement (including, without limitation, the installation, construction, operation, or maintenance of Licensee's Attachments)." This provision is overbroad, and KBCA objects to any liability for any loss, damage, or destruction of property KBCA did not cause.
- The provisions of 22(b)-(d), to the extent they carve out liability for losses "caused solely by the negligence or willful misconduct of Licensor." Windstream West must be liable for any contributory negligence.

Insurance. KBCA objects to the unreasonable insurance terms in this tariff, including:

- The requirement of Section 23(a) that "[i]n addition to the insurance coverage required by this Agreement, the General Aggregate coverage provided by Licensee will be increased to \$4,000,000 per policy period if work is performed by an Approved Contractor pursuant to Section 9 of this Agreement." It is unreasonable for Windstream West to require additional (double) insurance when an Approved Contractor (a contractor that Windstream West itself has approved) works on their poles. Contractors are already insured, in any case.
- The requirement of Section 23(h) that "Licensee will furnish to Licensor, a certificate evidencing insurance coverage under sub-paragraphs 23(a) and (d). Such certificate or

Original Sheets 47-48 Section 23

Licensee shall provide for a thirty (30) day prior notice to the	
Licensor of any cancellation or material change in coverage	
and shall be signed by a legal representative of the issuing	
insurance company." Insurers do not give notice of	
"material change."	
Confidentiality. KBCA objects to any confidentiality provision.	Original Sheet 49
This tariff is a public document (and has now been filed publicly).	Section 25
Assignment. KBCA objects to any prohibition on its ability to	Original Sheet 51
"assign, transfer or sublet the privileges hereby granted, or sell,	Section 31
lease or otherwise permit the use of its facilities on or any part	
thereof without prior consent in writing of Licensor." For	
example, KBCA's members may need to assign or transfer licenses	
to subsidiaries or other related entities.	
Waiver Of Jury Trial. KBCA objects to Section 33, which requires	Original Sheet 52
that "Licensor and Licensee each expressly waive its right to a jury	Section 33
trial."	
Annual Attachment Rate. KBCA objects to an attachment rate	Original Sheet 60
defined by "1 foot of space per Attachment."	Exhibit D
Additional Field Or Engineering Fee. KBCA objects to an	Original Sheet 60
additional field or engineering fee of \$75.00 per hour because it is	Exhibit D
unreasonable and unsupported.	
Application For Pole License Fee. KBCA objects to an application	Original Sheet 60
for Pole License Fee of \$125 per application because it is	Exhibit D
unreasonable and unsupported, especially given Licensor's	
requirement that each application is limited to 25 poles, which	
limitation also violates 807 KAR 5:015, as described above.	
One Time Agreement Fee. KBCA objects to a \$400 "One Time	Original Sheet 60
Agreement Fee." Windstream West may not assess a fee when	Exhibit D
attachers wish to use this agreement, which is the tariff.	
Removal Verification Fee. KBCA objects to a \$15.00 per pole	Original Sheet 60
removal verification fee because it is unreasonable and unsupported.	Exhibit D

CONCLUSION

KBCA respectfully requests the Commission to incorporate KBCA's objections into the record of this proceeding.

Dated: April 7, 2022

Respectfully submitted,

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