

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC INVESTIGATION OF THE	)	
SERVICE, RATES AND FACILITIES OF	)	Case No. 2021-00370
KENTUCKY POWER COMPANY	)	

**Kentucky Power Company’s Notice of Filing of West Virginia Filing
Related to the Mitchell Plant**

Ordering paragraph two of the Public Service Commission of Kentucky’s (“Commission”) January 10, 2023 Order in this proceeding requires Kentucky Power Company (“Kentucky Power”) to “file written notice in this proceeding of any new proceedings initiated before the [West Virginia Public Service Commission] WV PSC related to the Mitchell Generating Station within 15 days of any such proceeding being initiated.”¹

On February 16, 2026, Kentucky Power notified the Commission that Wheeling Power Company (“Wheeling Power”) filed a “Petition in Compliance with Interim Securitization Order” with the WV PSC (Case No. 26-0083-E-PC). Kentucky Power submits this Notice to the Commission to inform it that the WV PSC issued an Order in this case on September 30, 2026. A copy of the WV PSC’s September 30, 2026 order is provided as Attachment A. Wheeling Power also requested clarification of the Order on October 13, 2026, which Kentucky Power has also provided here as Attachment B.

¹ January 10, 2023 Order at 3.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "K. J. Gish, Jr.", enclosed within a large, loopy oval shape.

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COUNSEL FOR KENTUCKY POWER
COMPANY

**PUBLIC SERVICE COMMISSION
OF WEST VIRGINIA
CHARLESTON**

At a session of the PUBLIC SERVICE COMMISSION OF WEST VIRGINIA
in the City of Charleston on the 30th day of September 2026.

CASE NO. 26-0083-E-PC

WHEELING POWER COMPANY

Petition for consent and approval for Compliance with
Interim Securitization Order.

COMMISSION ORDER

The Commission grants approval for Wheeling Power Company (WPCo) to enter into a financial arrangement with no related changes to the final amount to be securitized in Case No. 25-0310-E-PC (Securitization Case).

BACKGROUND

On March 13, 2025, Appalachian Power Company and WPCo (the Companies) filed for Commission approval to securitize an estimated \$2,395.8 million in certain eligible costs pursuant to W. Va. Code § 24-2-4h in the Securitization Case. Part of the costs requested and approved for securitization in the Securitization Case are the environmental control costs related to Coal Combustion Residuals (CCR) and Effluent Limit Guidelines (ELG) work performed at the Companies' West Virginia coal plants, which costs were approved for recovery by this Commission in Case No. 20-1040-E-CN. As reported in the Companies' initial filing in the Securitization Case, those environmental control costs were then estimated to be approximately \$236.7 million.

After the Securitization Case was initiated, Kentucky Power Company (KPCo) initiated a proceeding before the Kentucky Public Service Commission (KPSC) on June 30, 2025, seeking approval of the recovery of its share of the costs of ELG work at the Mitchell Plant, among other things.¹

In rebuttal testimony in the Securitization Case dated June 16, 2025, the Companies' witness John Scalzo explained that, "[i]f Kentucky Power Company makes a filing to continue participation in the Mitchell power plant operations

¹ Kentucky Public Service Commission Case No. 2025-00175.

post-2028 and the Kentucky Commission approves this request, it may be appropriate to adjust the amounts securitized by Wheeling Power Company depending on the timing of an order in the Kentucky case.”² Then, at the evidentiary hearing in the Securitization Case, Mr. Scalzo further explained that:

[t]he filing that [KPCo] made yesterday was to continue their participation in the Mitchell Power Plant past the end of 2028. That \$236,000,000 number [for CCR/ELG work at the plants] would be impacted by that filing by \$57.8 million dollars. So if [KPCo’s] petition was approved and it went forward, [KPCo] would pick up their portion of the ELG investments and that would be \$57.8 million dollars. So the \$236,000,000 number would be, you know, less by \$57.8 [million].³

The Companies also filed a post-hearing exhibit that illustrated the effect of an approval of the above-described KPCo filing.⁴ In that exhibit, the Companies illustrated an amended Total Securitization Amount of \$2,443.6 million in place of the originally estimated \$2,395.8 million.

Thereafter, the Commission issued its Interim Securitization Order on August 29, 2025, which approved the securitization of \$1.7 billion in undepreciated generation utility plant and related balances and the \$236.7 million in environmental control costs related to CCR and ELG.⁵ The Commission noted that the Companies have indicated that they may propose to remove certain generation plant and KPCo’s share of the Mitchell CCR and ELG if the Kentucky Commission rules in favor of KPCo and allows it to retain its fifty percent interest in the Mitchell Plant prior to the Companies finalizing securitization. The Commission did not approve any generation plant or CCR and ELG adjustment to the Securitization Amount and instead stated that removal of that investment must be approved by the Commission pursuant to W. Va. Code § 24-2-12.⁶

Subsequently, on December 30, 2025, the KPSC entered an order in the Kentucky Mitchell Case (Kentucky Mitchell Order) that granted KPCo’s “request

² Case No. 25-0310-E-PC, Rebuttal Testimony of John J. Scalzo at Bates 7-8, June 16, 2025.

³ Case No. 25-0310-E-PC, July 1, 2025 Hearing Transcript at 41, July 7, 2025.

⁴ See Case No. 25-0310-E-PC, Companies’ Post-Hearing Exhibit 1 at Bates 4, July 8, 2025.

⁵ Case No. 25-0310-E-PC, Comm’n Order at 2-4, August 29, 2025.

⁶ Id. at 4.

for a CPCN for the ELG Investment and the Non-ELG Investment⁷ at the Mitchell Plant.

WPCo's Petition

On February 5, 2026, WPCo filed a Petition for Commission approval to modify the terms within the current Operating Agreement through the adoption of a Resolution by the Mitchell Operating Committee (Operating Committee Resolution) that would:

(1) terminate, as necessary, the resolutions adopted in the September 1, 2022 Written Consent Action that provided for asymmetrical capital investment at the Mitchell Plant;

(2) reinstate KPCo's obligation to pay equally for capital improvements at the Mitchell Plant pursuant to Section 3.2 of the Operating Agreement; and

(3) in accordance with the KPSC Order, issue new or corrected billing statements to KPCo to reflect its 50 percent investment in ELG, plus applicable carrying costs, depreciation expenses, and taxes incurred by the Companies' customers through the Environmental Compliance Surcharge (ECS), and its 50 percent share of any non-ELG capital investment that was asymmetrically allocated to WPCo.⁸

WPCo noted that it was making the filing because, in the Interim Securitization Order, the Commission held that the "removal of [KPCo's share of the Mitchell CCR and ELG] must be approved by the Commission pursuant to W. Va. Code § 24-2-12."⁹

The Companies also suggested in the Petition that no additional authorizations under W. Va. Code § 24-2-12 are required. Specifically, the Companies submitted that the current Mitchell Operating Agreement approved by the Commission¹⁰ may sufficiently grant the Companies the approvals they

⁷ According to KPSC's order, "ELG Investment" means "investments to reflect a full 50 percent share of the ELG Project" and "Non-ELG Investment" means "the capital investments necessary to reflect Kentucky Power's 50 percent share of non-environmental capital projects that were asymmetrically allocated to Wheeling Power because they had useful lives beyond 2028." Petition, Attachment 1, at page 9, Bates 23.

⁸ Petition at ¶14, Bates 9-10, February 5, 2026.

⁹ Case No. 25-0310-E-PC, Comm'n Order at 4, August 29, 2025.

¹⁰ Appalachian Power Co., et al., Case No. 14-0546-E-PC Comm'n Order, December 30, 2014.

require from this Commission in order to implement the holdings in the Kentucky Mitchell Order. For example, they referred to a Companies' compliance filing made on July 11, 2022, in Case No. 21-0810-E-PC, stating that this Commission and the KPSC have observed that the then-current Mitchell Operating Agreement "could be used to achieve the immediate goals needed to keep the [Mitchell] plant running through 2028 and ensure that cost allocation is properly performed under their respective orders on the use of the plant for customers...., including updating cost allocation to reflect the commissions' approved cost responsibility for CCR and ELG projects[.]"¹¹

The Companies stated in the Petition:

As indicated by the calculations in Attachments 2 through 11 to this Petition, WPCo has determined a total amount of approximately \$137 million, as of December 31, 2025, to be paid by KPCo. This amount includes approximately \$20.1 million for accumulated ELG carrying charges, depreciation expense, and taxes billed to West Virginia customers ("ECS Catchup"); \$57.8 million for a 50% share of the net book value of ELG investments as of December 31, 2025; and \$59.1 million for KPCo to return to a 50% ownership of non-ELG investments at the Mitchell Plant through December 31, 2025.^{12 13}

The Companies suggested that additional authorization under W. Va. Code § 24-2-12 may not be necessary to implement the holdings in the Kentucky Mitchell Order and for the Mitchell Operating Committee to issue the Operating Committee Resolution.

The Companies, however, submitted that, if the Commission deems it necessary, WPCo respectfully requests that the Commission grant any required authorizations under W. Va. Code § 24-2-12 for WPCo to implement the holdings in the Kentucky Mitchell Order, for the Mitchell Operating Committee to issue the above-described resolution, and to make appropriate corresponding accounting

¹¹ Case No. 21-0810-E-PC, Companies' Compliance Filing at page 5, July 11, 2022, (footnotes omitted).

¹² Upon Commission approval of the Companies' Petition, the actual amount to be paid by KPCo will be updated to reflect costs recovered from West Virginia customers through the effective date of a Mitchell Operating Committee resolution to effectuate the holdings in the Kentucky Mitchell Order.

¹³ Petition at ¶15, Bates 10.

entries to reflect the same.¹⁴ The Petitioners also advised the Commission that WPCo will first offset the ECS under-recovery with the \$20.1 million ECS Catchup, with any remainder going to offset Expanded Net Energy Costs under-recovery, and will apply the \$116.9 million of plant re-billings to the appropriate plant accounts.

The Commission granted intervenor status to the Consumer Advocate Division and the West Virginia Energy Users Group on March 6, 2026.

On March 31, 2026, the Commission issued its final order approving the Companies' proposed securitization of eligible costs in Case No. 25-0310-E-PC (Final Securitization Order).

On June 24, 2026, WPCo filed a proposed order in the present case.

Also on June 24, 2026, Commission Staff (Staff) filed its Initial and Final Joint Staff Memorandum. Staff did not object to the Companies' proposed adjustment pertaining to the KPCo share of the Mitchell investment for the purposes of securitization.

DISCUSSION

The Commission disagrees with WPCo's assessment that Commission approval is not necessary prior to KPCo regaining its fifty percent share of the Mitchell Plant currently and after 2028 by accepting responsibility for its share of the ELG and other future investments and reimbursing WPCo for a KPCo share of those investments already one-hundred percent assigned and paid for by WPCo.

West Virginia Code § 24-2-12 requires public utilities to obtain prior consent and approval from the Commission before assigning, transferring, leasing, selling, or otherwise disposing of its plants, equipment, other property or any part thereof. In addition, the statute also requires prior consent and approval from the Commission before entering into any contract or arrangement for the furnishing of any service, property or thing, with any affiliate. Under the statute, the Commission is authorized to grant its consent to a utility to enter into a proposed transaction, without approving the terms and conditions thereof, if the terms of the proposed transaction are reasonable, do not give either party an undue advantage over the other, and do not adversely affect the public in this State.

¹⁴ Petition at ¶ 16, Bates 10-11.

The proposed Operating Committee Resolution (Resolution Agreement) falls under the statutory restrictions for the assignment, transfer, leasing, selling, or disposing of WPCo plant, property and equipment and that it is also an arrangement with an affiliate. Thus, we find as a matter of law that the Resolution Agreement cannot be entered into without prior approval of the Commission, notwithstanding the suggestion of WPCo that it might be covered and allowed without prior Commission Approval within the current Mitchell Operating Agreement through an Operating Committee resolution.

In its Petition, WPCo stated that the transaction required payments from KPCo to be approximately \$137 million as of December 31, 2025, including ELG carrying charges, depreciation expense, and taxes incurred by West Virginia customers (\$20.1 million); 50 percent share of the net book value of ELG investments as of December 31, 2025 (\$57.8 million); and \$59.1 million for KPCo to return to a 50 percent ownership of non-ELG investments at the Mitchell Plant through December 31, 2025. At this time the Commission cannot conclude, based on the evidence before us, that the proposed book balances and journal entries are correct or that compensation has been shown to be just and reasonable.

We do not have adequate information to determine that the plant costs to be transferred to KPCo are reasonable and not contrary to the public interest. Similarly, we do not have the requisite data to determine whether the return, depreciation expenses, and taxes incurred by the Companies' customers due to capital investment that was asymmetrically allocated to WPCo and compensatory related carrying costs proposed to be paid to WPCo by KPCo are reasonable and not contrary to the public interest. Finally, we do not have information on maintenance costs that WPCo may have incurred during the period that it held 100 percent of the plant that it now proposes to transfer to KPCo and whether, or what portion of, such expenses should also be paid to WPCo by KPCo.

An additional concern is that the proposal for an Operating Committee Resolution that would "terminate, as necessary, the resolutions adopted in the September 1, 2022 Written Consent Action that provided for asymmetrical capital investment at the Mitchell Plant" lacks specificity as to which resolutions would be terminated. An important part of the September 1, 2022 Written Consent Action was:

Kentucky Power's rights and obligations to operate and maintain the Mitchell Plant are delegated to Wheeling Power, and Wheeling Power accepts and consents to such delegation, effective as of the Effective Date, including, but not limited to, Kentucky Power's rights and obligations under Sections 1.1 (Appointment of Operator), 1.2

(Maintenance of Books and Records), 1.4 (Monthly Statements), 1.5 (Daily Operations), 3.1 (Capital Work), 5.1 (Coal Procurement), 6.3 (Accounting - Operating Expenses), 6.4 (Accounting - Maintenance Expenses), and 7.10 (Budgeting) of the Agreement, including the following which shall occur on or after the Effective Date:

- a. Kentucky Power's employees who work at the Mitchell Plant shall become employees of Wheeling Power;
- b. All open and active contracts on the Effective Date for the purchase of fuel, transportation, goods and services for the operation, maintenance and improvement of the Mitchell Plant and all collective bargaining agreements for labor at Mitchell Plant shall be assigned by Kentucky Power to Wheeling Power and assumed by Wheeling Power;
- c. All leased property used in support of the Mitchell Plant, including but not limited to vehicles and computer equipment, shall be transferred on the books of the lessor from the leased assets account of Kentucky Power to the leased assets account of Wheeling Power; and
- d. Ownership or other beneficial interest of the tugboat used at Mitchell Plant shall be transferred to Wheeling Power.

The filing did not list the Resolved Clauses that would be terminated, but we do not approve that WPCo agree to termination of this clause. WPCo must continue to have the "rights and obligations to operate and maintain the Mitchell Plant" along with the rights, but not limited to the rights, listed in the above-quoted Resolve Clause.

The necessary plant transfers and compensation to WPCo information would be best obtained pursuant to an audit of the transaction at the time of the next base rate case of the Companies. The Commission, however, wishes to accommodate the transfer of the plant and equipment to KPCo and receipt of adequate compensation by WPCo so that we can earmark that compensation as a regulatory liability subject to return to APCo and WPCo customers. West Virginia Code § 24-2-12 provides that the Commission has the authority to consent to parties entering into a transaction covered by the statute subject to such conditions as the Commission deems to be proper and without approving the terms and conditions of the transaction. We will therefore authorize WPCo to enter into the transaction through an Operating Committee Resolution subject to certain conditions.

Condition Number 1. The proposed property balances to be transferred are not approved and will be subject to review and approval in the next base rate

case of the Companies. The net plant balances presented in the record were not final and the final balances will depend on the actual date that the transaction is finalized. Although it has been suggested that the outcome of this proceeding will require an adjustment to the Maximum Securitization Amount, we do not agree. We have never indicated that the Maximum Securitization Amount should be modified based on the outcome of the KPCO issue, and since the final impact remains unknown it would be inappropriate to delay the Securitization to await an audit and final ratemaking determination of the Companies' rate base in a future base rate case.

Condition Number 2. The appropriate compensation to be paid to WPCo is not approved and is subject to review and approval in the next base rate case of the Companies. WPCo may proceed to enter into the transaction, with the understanding that the transaction journal entries, including determination of plant balances to be transferred, and calculations of carrying charges and maintenance expenses, if any apply, shall be subject to review and possible modification, if necessary, in a future proceeding.

Condition Number 3. The Operating Committee Resolution may not change the Resolution regarding operating the Mitchell Plant.

Condition Number 4. WPCo and American Electric Power must agree that before there can be any changes in the Mitchell Operating Agreement, or any Resolutions of the Operating Committee, including changing the operator of the plant from WPCo, WPCo must seek and receive Commission approval for the changes or Resolution or, a determination and order from the Commission that approval is not required.

FINDINGS OF FACT

1. WPCo proposes to enter into an agreement with KPCo as described in its Petition and the Background section of this Order.
2. The plant and depreciation balances to be transferred were provided as estimates based on December 31, 2025 balances.
3. The compensation to be paid by KPCo was derived based on 2025 investment and expenses.

CONCLUSIONS OF LAW

1. The proposed Agreement falls under the statutory restrictions for the assignment, transfer, leasing, selling, or disposing of WPCo plant, property,

and equipment, and, therefore, entering into the Resolution Agreement by WPCo requires the prior approval of the Commission pursuant to W. Va. Code § 24-2-12.

2. The proposed transaction is an arrangement with an affiliate, which cannot be entered into without prior approval of the Commission pursuant to W. Va. Code § 24-2-12.

3. Entering into the proposed transaction should be approved subject to the conditions outlined in this Order.

ORDER

IT IS THEREFORE ORDERED that Wheeling Power Company may, subject to the conditions discussed herein, enter into an arrangement with its affiliate, Kentucky Power Company, for Kentucky Power Company to pay to Wheeling Power Company appropriate compensation based on West Virginia revenue requirements, depreciation, operation and maintenance expenses, and taxes accumulated on the plant balances from the date that they ceased to be allocated or assigned to Kentucky Power up to the date the financial impact of the transaction is approved by the Commission and reflected in rates of Appalachian Power Company and Wheeling Power Company.

IT IS FURTHER ORDERED that the transferred plant balances and compensation will be subject to Commission review and approval in the next base rate case of Appalachian Power Company and Wheeling Power Company, or such other rate case as the Commission determines is appropriate.

IT IS FURTHER ORDERED that the compensation paid to Wheeling Power Company shall be recorded as a regulatory liability and shall be subject to review and approval by the Commission in a future proceeding and appropriate accounting and ratemaking treatment as is determined by the Commission to be reasonable.

IT IS FURTHER ORDERED that the Operating Committee Resolution may not change the Resolution regarding the operator of the Mitchell Plant.

IT IS FURTHER ORDERED that Wheeling Power Company and American Electric Power must agree that before there can be any changes in the Mitchell Operating Agreement, or any Resolutions of the Operating Committee, including changing the operator of the plant from Wheeling Power Company, Wheeling Power Company must seek and receive Commission approval for the changes or Resolution or, a determination and order from the Commission that approval is

not required. This agreement must be filed as a closed entry within ten days of the date of this Order.

IT IS FURTHER ORDERED that upon entry of this Order this case shall be removed from the Commission docket of open cases.

IT IS FURTHER ORDERED that the Executive Secretary of the Commission serve a copy of this Order by electronic service on all parties of record who have filed an e-service agreement, and by United States First Class Mail on all parties of record who have not filed an e-service agreement, and on Commission Staff by hand delivery.

A True Copy, Teste,



Karen Buckley, Executive Secretary

SMS/pkb
260083ca

Public Service Commission of West Virginia

201 Brooks Street, P.O. Box 812
Charleston, West Virginia 25323



Phone: (304) 340-0300
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September 30, 2026

James M. Bailey, Esq.
Counsel, West Virginia Energy Users Group
Spilman Thomas & Battle PLLC
300 Kanawha Boulevard, East
Charleston, WV 25301

RE: Case No. 26-0083-E-PC
Wheeling Power Company

Dear Mr. Bailey:

Enclosed is a copy of a Commission Order issued today in the above-styled proceeding. **Please note all other parties have agreed to receive this order via electronic notification.**

Documents submitted to the Public Service Commission of West Virginia may be 1) uploaded to its public website, 2) subject to public disclosure under the West Virginia Freedom of Information Act, and/or 3) subject to disclosure under the West Virginia Open Governmental Proceedings Act. Do not submit personal information with your filings. The Commission is not responsible for confidential or personal information included with your submission. A list of personal information is available here:

http://www.psc.state.wv.us/Privacy_Policy/WhatisPII.htm

If you have provided an email address you will automatically receive notifications as documents are filed in this proceeding. The email notifications allow recipients to view a document within an hour from the time the filing is processed. If you have not provided your email address, please send an email to caseinfo@psc.state.wv.us and state the case number in the email subject field. **You are encouraged to file an Electronic Mail Agreement which allows the commission to serve all orders issued in this matter via electronic notification.**

Sincerely,


Karen Buckley
Executive Secretary

KB/al
Enc.

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Keith D. Fisher
Senior Counsel

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October 13, 2026

Via Electronic Filing

Karen Buckley, Executive Secretary
Public Service Commission of West Virginia
201 Brooks St.
Charleston, WV 25301

Re: Case No. 26-0083-E-PC (closed)
Wheeling Power Company
Petition in Compliance with Interim Securitization Order

CLOSED CASE FILING AND REQUEST FOR CLARIFICATION

Dear Ms. Buckley:

Wheeling Power Company ("WPCo") is in receipt of and has reviewed the Commission's Order entered on September 30, 2026, in the above-referenced matter. WPCo files this correspondence in compliance with the fifth ordering paragraph of the Order (at pp. 9-10), but seeks clarification of that same ordering paragraph. For ease of reference, WPCo includes the subject paragraph below.

IT IS FURTHER ORDERED that Wheeling Power Company and American Electric Power must agree that before there can be any changes in the Mitchell Operating Agreement, or any Resolutions of the Operating Committee, including changing the operator of the plant from Wheeling Power Company, Wheeling Power Company must seek and receive Commission approval for the changes or Resolution or, a determination and order from the Commission that approval is

not required. This agreement must be filed as a closed entry within ten days of the date of this Order.

WPCo confirms, on its behalf and on behalf of American Electric Power Company, Inc., that it will seek and receive Commission approval of any substantive change to the Mitchell Operating Agreement, including changing the operator from WPCo, other than the proposed transaction with Kentucky Power Company that was approved in the September 30, 2026, Order. However, WPCo seeks clarification of the language in the above paragraph that would appear to require a Commission filing and approval before any and all resolutions are undertaken by the Mitchell Operating Committee. This language could be construed to

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include even routine resolutions that are adopted simply to approve things like budgets and operating plans. WPCo does not understand the Commission to have intended to require a filing prior to such routine actions, which would likely inject unnecessary delay into the routine business matters of the Mitchell Operating Committee.¹ Accordingly, WPCo respectfully requests clarification that, going forward, only resolutions authorizing Mitchell's owners substantively to amend the provisions of the Mitchell Operating Agreement, as well as making any change to the operator of the Mitchell Plant, need to be filed for pre-approval with the Commission.

Thank you for your attention to this matter.

Sincerely,



Keith D. Fisher (WV State Bar #11346)
Counsel for Wheeling Power Company

cc: Certificate of Service

¹ See *Appalachian Power Co., et al.*, Case No. 07-1731-E-PC et al., at 7 (Comm. Ord., Dec. 21, 2007) ("The Commission is not, however, a super board of directors of the utilities and may not properly engage in managing utility business affairs."); *Ronal Lilley v. Wheeling Power Co., et al.*, Case No. 09-1154-E-C, Conclusion of Law 2, at 18 (Comm. Ord., Feb 16, 2010) ("As stated in *Lumberport-Shinnston Gas Co. v. Public Service Commission*, 165 W. Va. 762, 271 S.E.2d 438 (1980), the Public Service Commission is not a super board of directors which oversees the day-to-day operations of the public utilities.").

**PUBLIC SERVICE COMMISSION
OF WEST VIRGINIA
CHARLESTON**

CASE NO. 26-0083-E-PC

WHEELING POWER COMPANY,
a public utility.

*Petition in Compliance with Interim
Securitization Order*

CERTIFICATE OF SERVICE

I, Keith D. Fisher, counsel for Appalachian Power Company and Wheeling Power Company, do hereby certify that a true and correct copy of the foregoing filing was served electronically upon counsel of record in the above-referenced matter on this 13th day of October, 2026.



Keith D. Fisher (WV State Bar #11346)