

COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW)))	Case No.
HEADQUARTERS FACILITY AND AN ORDER)	2021-00314
AUTHORIZING BIG RIVERS TO SELL ITS)	
EXISTING HEADQUARTERS FACILITY)	

APPLICATION

and

APPLICATION EXHIBITS

FILED: August 26, 2021

COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION
In the Matter of:
ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF CONVENIENCE AND NECESSITY OF CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW HEADQUARTERS FACILITY AND AN ORDER AUTHORIZING BIG RIVERS TO SELL ITS EXISTING HEADQUARTERS FACILITY DESCRIPTION OF BIG RIVERS Case No. 2021-00314 HEADQUARTERS FACILITY EXISTING HEADQUARTERS FACILITY
VERIFIED APPLICATION
1. Big Rivers Electric Corporation ("Big Rivers" or "Applicant") files this
Application pursuant to KRS 278.020(1), KRS 278.218, 807 KAR 5:001 Sections 14
and 15, and other applicable law, and hereby requests that the Kentucky Public
Service Commission ("Commission") enter an Order (1) granting Big Rivers a
certificate of public convenience and necessity ("CPCN") to construct a new
headquarters building, and (2) approving the sale by Big Rivers of the properties
comprising its existing headquarters. In support of its Application, Big Rivers
states as follows:
I. <u>INTRODUCTION</u>
2. The Applicant, Big Rivers, is a rural electric cooperative corporation
organized pursuant to KRS Chapter 279 Its full name is Big Rivers Electric

- 1 Corporation. Big Rivers' mailing address is P.O. Box 24, Henderson, Kentucky
- 2 42419-0024, and its street address is 201 Third Street, Henderson, Kentucky 42420.
- Big Rivers' address for electronic mail service is <u>regulatory@bigrivers.com</u>. 807
- 4 KAR 5:001 Section 14(1).
- 5 3. Big Rivers owns generating assets and purchases, transmits, and sells
- 6 electricity at wholesale. Its principal purpose is to provide the wholesale electricity
- 7 requirements of its three distribution cooperative members: Jackson Purchase
- 8 Energy Corporation, Kenergy Corp., and Meade County Rural Electric Cooperative
- 9 Corporation (collectively, the "Members"). The Members in turn provide retail
- 10 electric service to approximately 119,000 consumer/retail members located in 22
- 11 western Kentucky counties: Ballard, Breckenridge, Caldwell, Carlisle, Crittenden,
- 12 Daviess, Graves, Grayson, Hancock, Hardin, Henderson, Hopkins, Livingston,
- 13 Lyon, Marshall, McCracken, Mclean, Meade, Muhlenberg, Ohio, Union and
- 14 Webster.
- 15 4. Big Rivers was incorporated in the Commonwealth of Kentucky on
- June 14, 1961, and hereby attests that it is currently in good standing in Kentucky.
- 17 807 KAR 5:001 Section 8(3). 807 KAR 5:001 Section 14(2).
- 18 5. A table of each regulatory requirement for this filing, cross-referenced
- 19 to the location in this Application where that requirement is satisfied, is attached
- 20 hereto as Exhibit A.

II. BACKGROUND

- 2 6. The facts relied upon to show that the proposed construction is 3 required by the public convenience or necessity are stated in the accompanying 4 Direct Testimonies of Robert W. Berry and Robert F. Toerne. 807 KAR 5:001 Section 15(2)(a), 5 7. 6 The permits needed to construct the proposed headquarters building 7 are the permits typically required for the construction of any office building. Big 8 Rivers will obtain all required permits at the appropriate time and prior to 9 construction. Big Rivers does not anticipate acquiring the required permits until a 10 CPCN is granted, and as such, to the extent necessary, Big Rivers requests that the 11 Commission allow it to deviate from the requirements of 807 KAR 5:001 Section 15(2)(b). The deviation requested is authorized by 807 KAR 5:001 Section 22. 1213 8. A full description of the proposed location of the new construction, 14 including a description of the manner in which the same will be constructed is 15 contained in the Direct Testimony of Robert W. Berry and Robert F. Toerne's Direct
- 18 807 KAR 5:001 Section 15(2)(c).

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Testimony and exhibits. Big Rivers further sates that there are no public utilities,

corporations, or person with whom the proposed headquarters is likely to compete.

¹ Big Rivers anticipates needing permits including the following: (1) Daviess County Planning & Zoning Approval; (2) Kentucky Building Code Permit from Daviess County; (3) Electrical Permit from Daviess County; (4) Mechanical & Plumbing Permits from the State of Kentucky; (5) a permit from the Kentucky Division of Water for land disturbance; and (6) a permit from the Kentucky Division of Water for sanitary sewer extension.

- 9. Maps to suitable scale, in pdf format, showing the proposed location of the proposed new construction are attached as Exhibit B. 807 KAR 5:001 Section 15(2)(d)(1). In accordance with the Commission's COVID-related Orders in Case No. 2020-00085, Big Rivers is not filing two paper copies of the maps.²

 10. Plans and specifications and drawings of the proposed new
 - 10. Plans and specifications and drawings of the proposed new construction are attached as Exhibit C. 807 KAR 5:001 Section 15(2)(d)(2).

7 11. As discussed in more detail in the Direct Testimony of Paul G. Smith, 8 Big Rivers is pursuing partial financing the project through the U.S. Treasury 9 Department's New Markets Tax Credits ("NMTC") Program. Big Rivers is working 10 with two Community Development Entities ("CDEs"), through whom the funding 11 under the program would flow. The CDEs expect the Treasury Department's 12 Community Development Financial Institutions Fund to allocate program funds for 13 this year in September. Once the CDEs receive their allocation, they will begin 14 making decisions on which projects they wish to fund. Big Rivers plans to fund 15 project costs in excess of any available NMTC funding with general cash reserves, although Big Rivers is also exploring financing such costs through the Rural 16 17 Utilities Service, Cooperative Finance Corporation, and local banks. Big Rivers will 18 seek approval as necessary under KRS 278.300 of any financing related to the

² As the Commission's July 22, 2021, Order in Case No. 2020-00085 does not specifically reference 807 KAR 5:001 Section 15(2)(d)'s requirement for two (2) copies in paper medium of the maps and plan, specifications, and drawings, to the extent necessary, Big Rivers requests that the Commission allow it to deviate from the requirements of 807 KAR 5:001 Section 15(2)(d). The deviation requested is authorized by 807 KAR 5:001 Section 22.

- 1 project's cost in a subsequent proceeding. See the Direct Testimony of Paul G.
- 2 Smith. 807 KAR 5:001 Section 15(2)(e).
- 3 12. The estimated annual cost of operation of the proposed headquarters
- 4 facility after it is placed into service is in Mr. Smith's Direct Testimony. 807 KAR
- 5 5:001 Section 15(2)(f).
- 6 13. For all of the reasons stated above and in the accompanying
- 7 testimonies, construction of the proposed headquarters is necessary, is in the public
- 8 interest, and will not result in wasteful duplication of facilities. As such, Big Rivers
- 9 respectfully requests that the Commission grant a CPCN for the proposed
- 10 construction.

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III. OVERVIEW OF TESTIMONY

- 14. In support of this Application, Big Rivers is tendering the direct testimony of the following witnesses:
- a. Robert W. Berry. Mr. Berry offers testimony describing (1) Big Rivers' existing headquarters; (2) Big Rivers' review of alternatives to meet its headquarters facility needs; and (3) the reasonableness of selecting the option of constructing a new headquarters building in downtown Owensboro, Kentucky, including the incentives offered by the City of Owensboro that made the relocation economically desirable for Big Rivers. Mr. Berry's testimony is attached hereto as Exhibit D and is incorporated herein by reference.

b. Robert F. Toerne. Mr. Toerne offers testimony describing (1) the deficiencies of the existing headquarters and why it no longer meets Big Rivers' needs; (2) how the new headquarters building addresses the deficiencies of the existing headquarters; (3) the scope and technical details of the proposed headquarters construction project; and (4) the methods by which various estimated cost components of the proposed headquarters building were calculated. Mr. Toerne's testimony is attached hereto as Exhibit E and is incorporated herein by reference.

a. Paul G. Smith. Mr. Smith offers testimony in support of Big Rivers' request for a CPCN and (1) describes and summarizes the financial impacts of constructing and operating a new corporate headquarters in Owensboro, Kentucky, and selling Big Rivers' existing headquarters properties; (2) describes the various financial components of the project, including (i) the net capital investment; (ii) the financing; and (iii) the annual operating cost; and (3) provides a cost analysis of alternatives reviewed. Mr. Smith's testimony is attached hereto as Exhibit F and is incorporated herein by reference.

IV. REQUEST FOR APPROVAL TO SELL BIG RIVERS' CURRENT HEADQUARTERS PROPERTIERS

15. If the Commission grants Big Rivers a CPCN authorizing the construction of the new headquarters building, Big Rivers expects to sell its existing headquarters. A description of the properties comprising the existing headquarters

and a narrative description of Big Rivers' plan for marketing those properties are contained in the Direct Testimony of Robert W. Berry. Those properties have an original book value in excess of \$1 million, and will be sold because the new office space will eliminate the need for the current facility. Big Rivers accordingly requests approval from the Commission under KRS 278.218 to sell the properties that make up its existing headquarters.

V. TIMELINE

- financing the project through the NMTC Program. The CDEs that Big Rivers is working with expect the program funds for this year to be allocated in September, and the sooner thereafter that Big Rivers is in a position to begin construction on its new headquarters, the more likely it is to be a successful applicant. The CDEs Big Rivers is working with have both stressed that having a project ready for construction by the end of the year is significant. As such, Big Rivers respectfully requests that the relief requested herein be awarded by the Commission as soon as practicable, but no later than November 24, 2021, which is ninety (90) days after the filing of this Application. This would provide important certainty for the CDEs that Big Rivers will have a project ready with enough time to work with the CDEs to secure NMTC funding, by the end of the year, should Big Rivers be chosen as a successful applicant.
- 17. The timing of the filing of this Application was dependent on many moving pieces. For example, Big Rivers has made three offers over the past few

- 1 years to purchase the City of Henderson's municipal electric system, which Big
- 2 Rivers believes would have resulted in significant savings and other benefits to the
- 3 retail customers on both the Henderson system and the Big Rivers system. Big
- 4 Rivers' last proposal to purchase Henderson's system, made earlier this year,
- 5 included an offer to leave the approximately 30 personnel stationed at Big Rivers'
- 6 Energy Transmission & Substation facility ("ET&S") in Henderson. After
- 7 Henderson rejected this offer last month, Big Rivers decided to consolidate its
- 8 transmission functions, combining ET&S with the transmission Engineering and
- 9 Energy Control departments from Big Rivers' headquarters, likely in a new
- 10 location, for reasons fully explained in the accompanying Direct Testimony of
- Robert F. Toerne. This decision had a significant impact on the final design of the
- 12 proposed headquarters building.
- 13 18. Once the final building design was complete, Big Rivers sought to
- 14 finalize its agreement with the City of Owensboro. The Owensboro City
- 15 Commission approved the incentives needed for Big Rivers to agree to relocate its
- headquarters to Owensboro on August 10, 2021, with the resulting Memorandum of
- 17 Understanding between Big Rivers and the City being executed on August 23, 2021.
- 18 That arrangement led to discussions between Big Rivers and a developer who is
- 19 currently leasing the proposed headquarters property for parking. Big Rivers
- 20 entered into a final agreement with that developer on August 23, 2021. Big Rivers
- 21 has diligently worked to file this Application promptly after executing the
- agreements with the Owensboro City Commission's and the developer.

VI. CONCLUSION 1 2WHEREFORE, Big Rivers respectfully requests that the Commission enter 3 an Order, (1) granting Big Rivers a CPCN authorizing the proposed construction; 4 (2) granting Big Rivers approval to sell the properties that comprise its existing 5 headquarters; (3) granting Big Rivers a deviation from the requirements of 807 6 KAR 5:001 Sections 15(2)(b) and (d), to the extent necessary; and (4) granting all other relief to which Big Rivers may be entitled. 7 On this 26th day of August, 2021. 8 9 Respectfully submitted, 10 11 /s/ Tyson Kamuf 12 Tyson Kamuf 13 Senthia Santana 14 15 Gregory E. Mayes, Jr. 16 Big Rivers Electric Corporation 17 201 Third Street P.O. Box 24 18 19 Henderson, Kentucky 42419-0024 20 Phone: (270) 827-2561 Facsimile: (270) 844-6417 2122tyson.kamuf@bigrivers.com 23senthia.santana@bigrivers.com 24gregory.mayes@bigrivers.com 25Counsel for Big Rivers Electric 26 27 Corporation

BIG RIVERS ELECTRIC CORPORATION

ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW HEADQUARTERS FACILITY AND AN ORDER AUTHORIZING BIG RIVERS TO SELL ITS EXISTING HEADQUARTERS FACILITY CASE NO. 2021-00314

VERIFICATION

I, Robert W. Berry, President and Chief Executive Officer for Big Rivers Electric Corporation, hereby state that I have read the foregoing Application and that the statements contained therein are true and correct to the best of my knowledge and belief, on this 2014 day of August, 2021.

President and Chief Executive Officer

Big Rivers Electric Corporation

COMMONWEALTH OF KENTUCKY) COUNTY OF HENDERSON

SUBSCRIBED AND SWORN TO before me by Robert W. Berry on this the day of August, 2021.

Amanda R. Jackson NOTARY PUBLIC STATE AT LARGE KENTUCKY ID. # 619869 MY COMMISSION EXPIRES March 22, 2023

My Commission Expires

Notary Public, Kentucky State at Large

BIG RIVERS ELECTRIC CORPORATION REFERENCES FOR COMPLIANCE WITH REGULATORY REQUIREMENTS Case No. 2021-00314

<u>Regulation</u>	Filing Requirement	Location in Application
807 KAR 5:001 Section 14(1)	The full name, mailing address, and	Application ¶ 2
	electronic mail address of the applicant.	
807 KAR 5:001 Section 14(1)	Fully the facts on which the application is	Application; Application ¶¶ 1, 6-
	based, with a request for the order,	7, 9, 13-15; Application Section
	authorization, permission, or certificate	VI; Application Exhibits.
	desired and a reference to the particular	
	law requiring or providing for the	
	information.	
807 KAR 5:001 Section 14(2)	If a corporation, the applicant shall identify	Application ¶ 4
	in the application the state in which it is	
	incorporated and the date of its	
	incorporation, attest that it is currently in	
	good standing in the state in which it is	
	incorporated.	
807 KAR 5:001 Section 15(2)(a)	The facts relied upon to show that the	Application ¶ 6; Exhibit D
	proposed construction or extension is or	(Berry Testimony); Exhibit E
	will be required by public convenience or	(Toerne Testimony); Exhibit F
	necessity.	(Smith Testimony)
807 KAR 5:001 Section 15(2)(b)		Application ¶ 7
	the proper public authority for the proposed	
	construction or extension, if not previously	
	filed with the commission.	
807 KAR 5:001 Section 15(2)(c)	A full description of the proposed location,	Application ¶¶ 8-10; Exihbit B
507 12 11 5.001 Section 15(2)(c)	route, or routes of the proposed	(maps); Exhibit C (plans and
	construction or extension, including a	specifications); Exhibit D
	description of the manner of the	(Berry Testimony); Exhibit E
	construction and the names of all public	(Toerne Testimony)
	utilities, corporations, or persons with	(1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
	whom the proposed construction or	
	extension is likely to compete.	
807 KAR 5:001 Section 15(2)(d)		
	on electronic storage medium and two (2)	
	copies in paper medium of:	
	1. Maps to suitable scale showing the	Application Exhibit B
	location or route of the proposed	
	construction or ex tension, as well as	
	the location to scale of like facilities	
	owned by others located anywhere	
	within the map area with adequate	
	identification as to the ownership of the	
	other facilities; and	A 1: .: D 1:1: G
	2. Plans and specifications and	Application Exhibit C
	drawings of the proposed plant,	
807 KAR 5:001 Section 15(2)(e)	equipment, and facilities. The manner in detail in which the	Application ¶ 11. Exhibit E
out MAR 5:001 Section 15(2)(e)		Application ¶ 11; Exhibit F (Smith Testimony)
	applicant proposes to finance the proposed construction or extension.	(Smith Testimony)
807 KAR 5:001 Section 15(2)(f)	An estimated annual cost of operation after	Application ¶ 12; Exhibit F
007 KAR 0.001 Section 10(2)(I)	the proposed facilities are placed into	(Smith Testimony)
	service.	(Simul Testimony)
	BCI VICC.	<u> </u>





New Headquarters

700 West Second Street Owensboro, Kentucky 42301



2426 Frederica Street | Owensboro, Kentucky 42301 (270) 663-1256

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Email | ben @axiom-architecture.com

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STRUCTURAL



Jordan M. Yeiser, PE | Structural Engineer Phone | (859) 797-5566 Email | jordan@yeiserstructural.com

Architect's Project # GE20

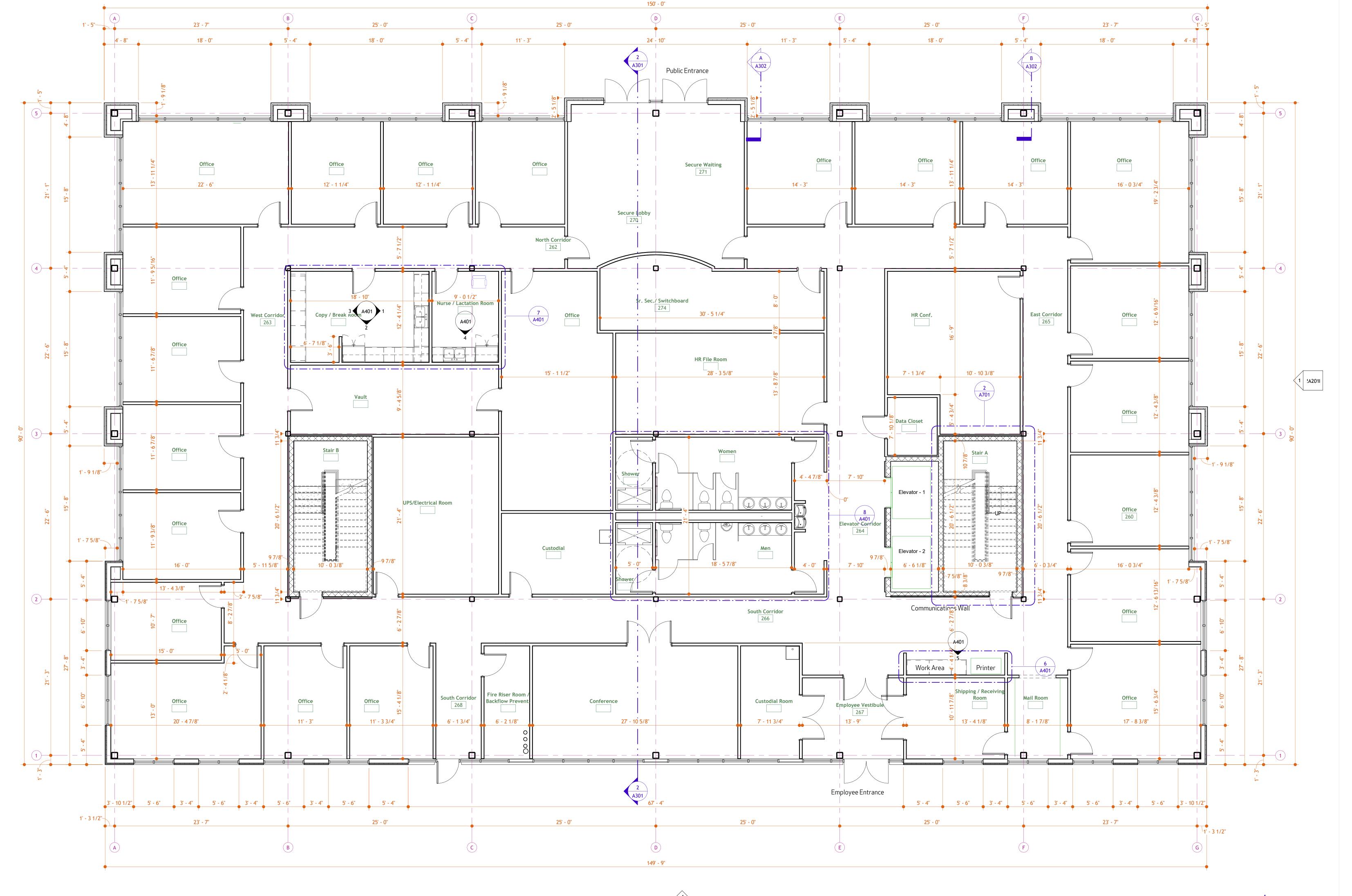
Coordination Review Not for Construction

August 25, 2021

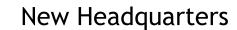
Drawing Revisions:
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3.
4.

Drawings were created in, and are to l



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2426 Frederica Street | Owensboro, Kentucky 42301

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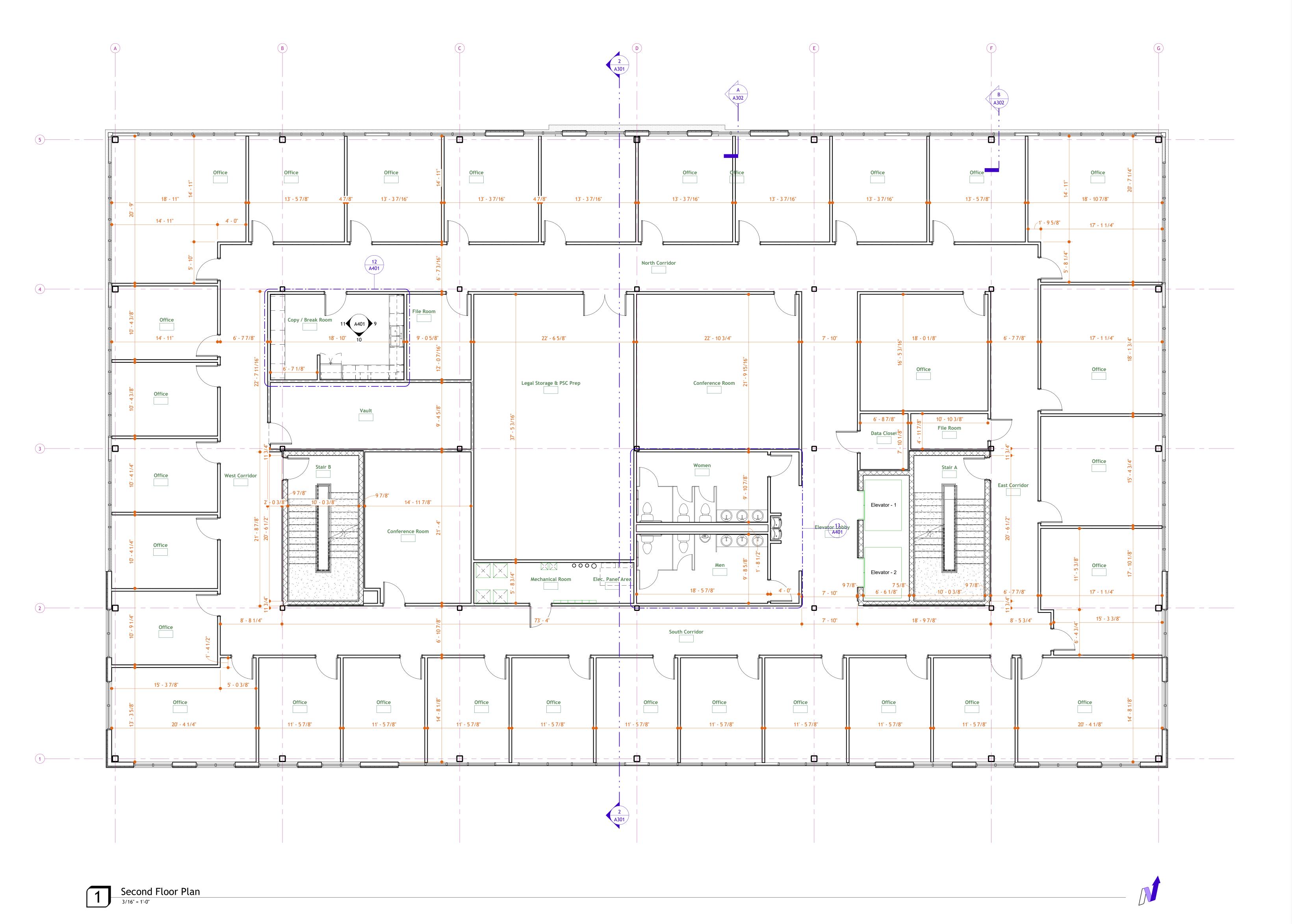
STRUCTURAL



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Architect's Project # GE20

Coordination Review Not for Construction August 25, 2021 **Drawing Revisions:**



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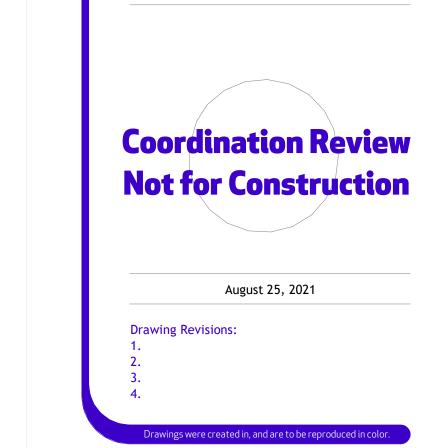
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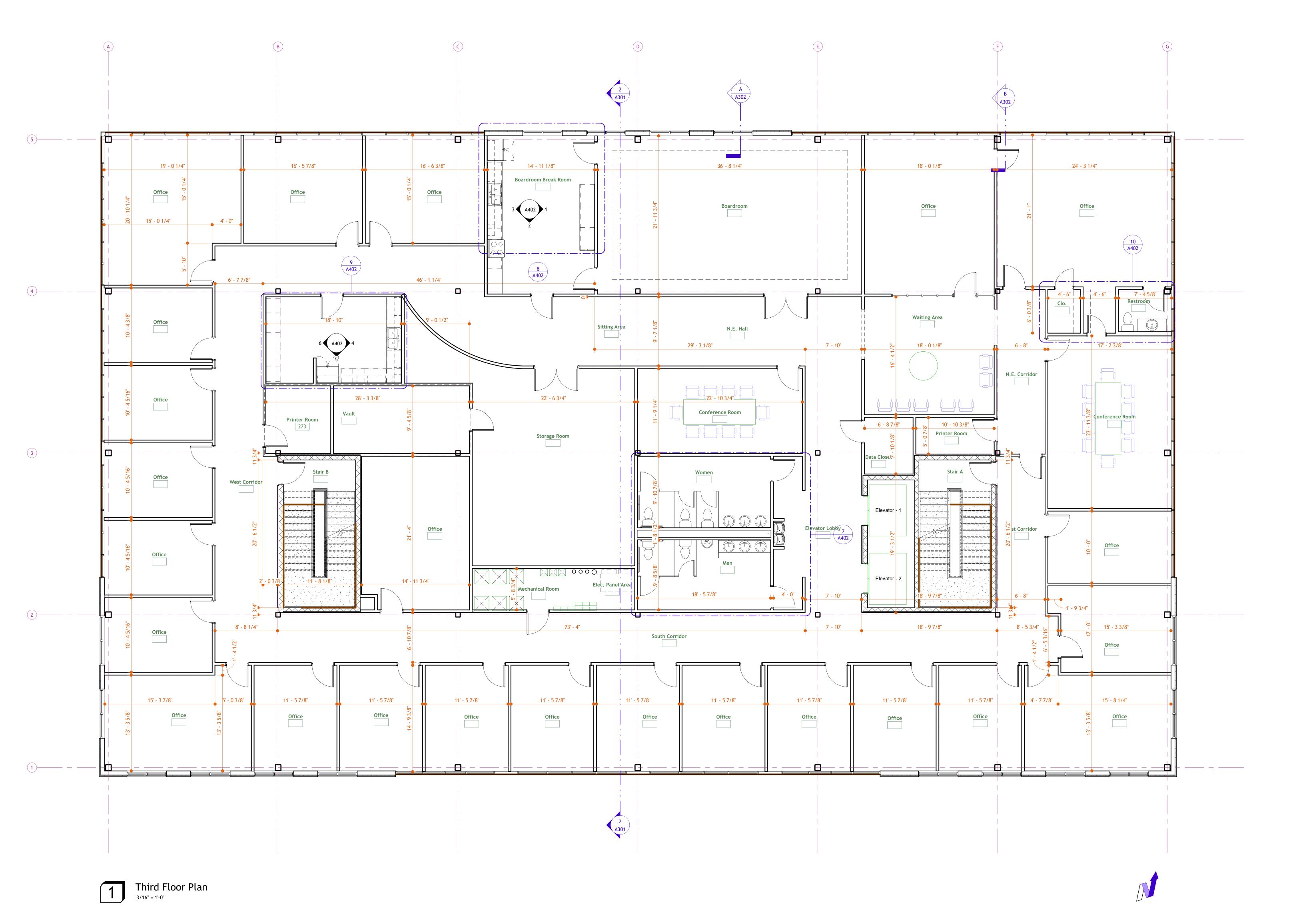
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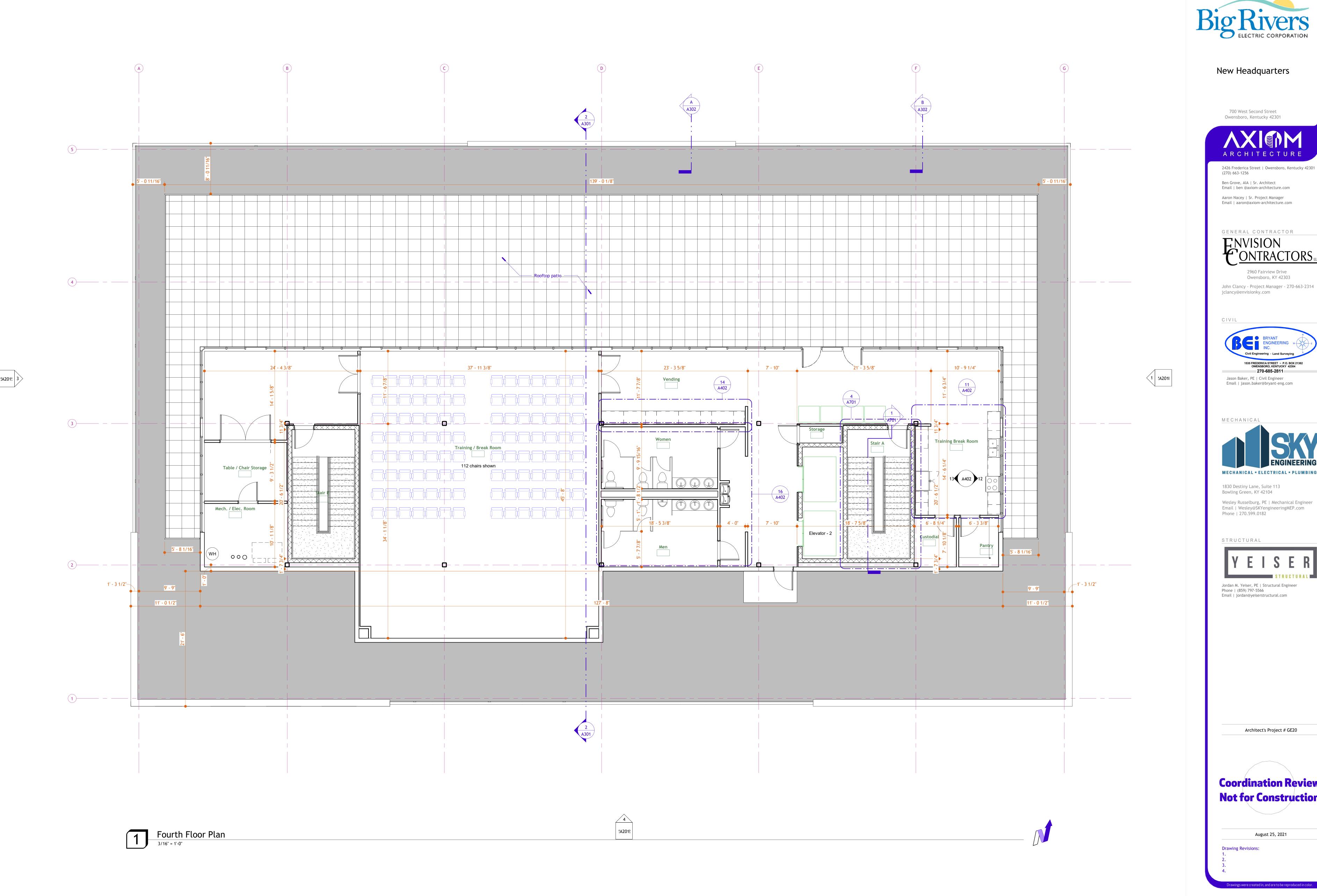
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Architect's Project # GE20

Coordination Review Not for Construction

August 25, 2021 Drawing Revisions:

Case No. 2021-00314 Application Exhibit C Page 4 of 4



COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF BIG RIVERS)	
ELECTRIC CORPORATION FOR A)	
CERTIFICATE OF CONVENIENCE AND)	
NECESSITY AUTHORIZING CONSTRUCTION)	Case No.
OF A NEW HEADQUARTERS FACILITY AND)	2021-00314
AN ORDER AUTHORIZING BIG RIVERS TO)	
SELL ITS EXISTING HEADQUARTERS)	
FACILITY)	

DIRECT TESTIMONY

OF

ROBERT W. BERRY PRESIDENT AND CHIEF EXECUTIVE OFFICER

ON BEHALF OF

BIG RIVERS ELECTRIC CORPORATION

FILED: August 26, 2021

DIRECT TESTIMONY

\mathbf{OF}

ROBERT W. BERRY

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1		DIRECT TESTIMONY
2		\mathbf{OF}
3		ROBERT W. BERRY
4	I.	INTRODUCTION
5	Q.	Please state your name, business address, and position.
6	A.	My name is Robert W. Berry. I am employed by Big Rivers Electric
7		Corporation ("Big Rivers"), 201 Third Street, Henderson, Kentucky 42420, as
8		its President and Chief Executive Officer ("CEO"). I have held this position
9		since July 1, 2014.
10	Q.	What is your experience in the electric utility industry prior to
11		assuming the position of President and Chief Executive Officer for
12		Big Rivers?
13	A.	From February 2013 until assuming the role of CEO, I was Big Rivers' Chief
14		Operating Officer ("COO"). Before that, I served as Big Rivers' Vice
15		President of Production. I held that role from the closing of the 2009
16		"Unwind Transaction" that unwound Big Rivers' 1998 lease of all of its
17		generating plants to Western Kentucky Energy Corporation ("WKE"), an
18		affiliate of Louisville Gas & Electric Company (" $LG\&E$ "), until I assumed the
19		role of COO. The Unwind Transaction was the subject of Case No. 2007-
20		00455.

Before the closing of the Unwind Transaction, I was employed by WKE
for 11 years, beginning as a Maintenance Manager in 1998. I held the
position of Plant Manager at the Big Rivers-owned Coleman Generating
Station from 2000 until 2003, at which time I became the Plant Manager of
the Big Rivers-owned Sebree Generating Station. Altogether, I have over 40
years of experience in the Big Rivers system, having worked for both Big
Rivers and WKE since 1981. A copy of my professional summary is attached
hereto as Exhibit Berry-1.

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9 Q. Have you previously testified before the Kentucky Public Service 10 Commission ("Commission")?

11 A. Yes. I testified on behalf of Big Rivers in Case No. 2019-00269¹ in which Big
12 Rivers requested that the Commission enforce the series of contracts between
13 Big Rivers and the City of Henderson and the City of Henderson Utility
14 Commission (collectively, "HMP&L") related to HMP&L's William L.
15 Newman Station ("Station Two") generating plant and associated facilities,
16 and in Case No. 2018-00146,² in which the Commission found, among other
17 things, that various Station Two contracts had terminated. Most recently, I

¹ In the Matter of: Application of Big Rivers Electric Corporation for Enforcement of Rate and Service Standards (filed July 31, 2019).

² See In the Matter of: Notice of Termination of Contracts and Application of Big Rivers Electric Corporation for a Declaratory Order and for Authority to Establish a Regulatory Asset, P.S.C. Case No. 2018-00146, Order (Aug. 29, 2018).

submitted testimony in support of the Joint Application filed by Big Rivers
and Meade County Rural Electric Cooperative Corporation in Case No. 2019-
$00365,^3$ in which the Commission approved contracts to provide electric
service to Nucor Corporation's (" $Nucor$ ") new, 400-job, \$1.7 billion steel plate
manufacturing mill under construction in Brandenburg, Kentucky. I also
testified on behalf of Big Rivers in the Unwind Transaction case (Case No.
2007-00455), in two cases seeking approval of contracts relating to two
aluminum smelters owned by subsidiaries of Century Aluminum Company
(Case Nos. 2013-00221 and 2013-00413), in Big Rivers' last two general rate
cases (Case Nos. 2012-00535 and 2013-00199), and in its 2012 Environmental
Compliance Plan case (Case No. 2012-00063).

12 Q. What is the purpose of your testimony in this proceeding?

13 A. The purpose of my testimony is first to provide a description and history of
14 Big Rivers' existing headquarters. Next, I will describe the need for the
15 proposed construction of a new headquarters. Finally, I will provide
16 information regarding the process Big Rivers employed to determine the best
17 option to meet our present and future headquarters needs, including the
18 reasons why we selected the construction of the proposed headquarters in
19 Owensboro, Kentucky, as the best option.

³ In the Matter of: Electronic Joint Application of Big Rivers Electric Corporation and Meade County Rural Electric Cooperative Corporation for (1) Approval of Contracts for Electric Service with Nucor Corporation; and (2) Approval of Tariff (filed Sept. 26, 2019).

1	Q.	Are you sponsoring any exhibits?
2	A.	Yes. I am sponsoring the following exhibits:
3		Exhibit Berry-1 – Professional Summary
4		Exhibit Berry-2 – Drawings of Big Rivers' Existing Headquarters
5		Exhibit Berry-3 – Map of the Existing Headquarters Complex
6 7		Exhibit Berry-4 – Memorandum of Agreement between Owensboro and Big Rivers
8	II.	THE EXISTING HEADQUARTERS
9	Q.	Please describe Big Rivers' existing headquarters.
10	A.	Big Rivers' existing headquarters complex consists of a main headquarters
11		office building, three pre-engineered buildings, and three parking lots.
12		Drawings of the existing headquarters buildings are attached to my
13		testimony as Exhibit Berry-2.
14		The existing headquarters complex is located on six parcels in
15		downtown Henderson, Kentucky:
16 17 18 19 20 21 22		 201 Third St., Parcel ID 1-19-17 – Headquarters Office Building 301 N. Main St., Parcel ID 1-7-2-6 – Upper Parking Lot 0 Third & Water St., Parcel ID 1-7-2-7 – Lower Parking Lot 314 N. Water St., Parcel ID 1-7-2-8 – Pre-Engineered Buildings 400 N. Main St., Parcel ID 1-18-4-4 – 4th Street Parking Lot 0 Fourth St., Parcel ID 1-18-4-3 – 4th Street Parking Lot
23		Exhibit Berry-3 contains a map identifying the six parcels.
24		The headquarters office building is located at 201 Third Street,
25		Henderson, Kentucky, at the corner of Main Street and Third Street, and is
26		used for administrative personnel This building was

built in three phases. The first phase, a one-story building that contains the main entry off Third Street, was completed in 1966. The second phase, a second story addition to the original structure, was added in 1970. The final phase added the third and fourth floors and a small penthouse housing mechanical equipment in 1981. The total size of the headquarters office building is 48,688 square feet. This includes the mechanical equipment penthouse that consists of 1,365 square feet, but provides no additional office space.

As referenced above, the existing headquarters complex also includes three pre-engineered steel buildings. The three buildings include a Communications Building, a Training Center, and a Central Laboratory (the "Central Lab"). These buildings were built in the 1980's, shortly after Big Rivers purchased the property on which they are located. That property, 314 Water Street, Henderson, Kentucky, is a block away and across Main Street from the existing headquarters office building.

The Communications Building was originally a data center supporting Energy Transmission & Substation ("ET&S") personnel, who are responsible for transmission line and substation construction and maintenance, and vegetation management. The Communications Building fronts Water Street and contains 3,200 square feet, plus a 25 ft. x 80 ft. three sided exterior storage/parking area. In 1996, for operational efficiencies, the data center

1	was relocated to the ET&S facility at 5650 Airline Road, Henderson,
2	Kentucky. The Communications Building now serves as a warehouse space.
3	The Training Center is directly east of the Communications Building
4	and contains 4,000 square feet. The Training Center was remodeled from a
5	warehouse with one office to the largest meeting space at the existing
6	headquarters complex. It is utilized for numerous purposes, including safety
7	trainings, Board meetings, Big Rivers' annual employee health fair, and
8	similar events.
9	The Central Lab is at the northeast corner of the site and contains
10	7,040 square feet. It houses the personnel responsible for, and the equipment
11	required to, test coal samples to confirm compliance with contractual
12	specifications, to assist with the blending of fuels to lower operating costs,
13	and to ensure the company remains in compliance with environmental rules
14	and regulations.
15	The total square footage of the three steel buildings is 14,240 square
16	feet. The total square footage of the current headquarters complex is 62,928
17	square feet, spread across the four buildings described above.
18	The existing headquarters complex also includes three parking areas.
19	The lot nearest to the headquarters office building (the "Upper Lot") is across
20	Main Street from the office building, contains 65 parking spaces and
21	measures 216 ft. x 107ft. Next to it is the "Lower Lot," which contains 63
22	spaces and measures 205 ft. x 107 ft. The third parking lot is a block east of

2		and measures 130 ft. x 51 ft.
3	Q.	What remodeling or retrofitting has Big Rivers made to the existing
4		headquarters since its construction?
5	A.	Big Rivers has prudently maintained its existing headquarters, supplying
6		appropriate but minimal remodeling and retrofitting to extend its usefulness
7		The headquarters office building's HVAC systems have required significant
8		maintenance over the years, and the floor coverings have been replaced and
9		the walls repainted as needed. Safety concerns required Big Rivers to make
10		significant modifications to the elevator earlier this year. The third and
11		fourth floors of the headquarters office building were not used and were
12		minimally maintained during the lease to WKE. These floors were updated
13		in 2009 to accommodate the WKE employees returning to Big Rivers after
14		the closing of the Unwind Transaction. The second floor was remodeled in
15		2010 to update the boardroom, as well as to make various cosmetic
16		improvements. The
17		Most of this equipment will be
18		relocated when
19		
20		The Training Center was converted to a meeting space in 2014.

the headquarters office building on 4^{th} Street, contains 22 parking spaces,

1		Other than a retrofit of the Central Lab in 2010 to add office cubicles
2		and cabinetry for equipment, the Central Lab has not had significant
3		updates. The normal life of a pre-engineered structure is 40 years, and the
4		three steel buildings are nearing the end of that useful life.
5		While the parking lots have been prudently maintained, they are
6		likewise reaching an age where more significant spending is required.
7	Q.	Please explain the process Big Rivers employed to determine that it
8		needed a new headquarters facility.
9	A.	At the completion of the construction of the final phase of the existing
10		headquarters office building (1979-1981), Big Rivers owned and operated
11		generating plants at two sites, the Kenneth C. Coleman Station and the
12		Sebree Station, ⁴ and was constructing a third plant, the D.B. Wilson Station.
13		This rather rapid growth explains the headquarters growing from a single
14		story building to a four story plus building by 1981. By 1991, following the
15		commencement of commercial operation at the D.B. Wilson Station (1986),
16		Big Rivers had grown to nearly 900 employees, well over 100 of which were
17		squeezed into the existing headquarters office building.
18		From the early 1980s into the mid-1990s, Big Rivers was focused on

efforts to work out its financial problems associated with not being permitted

⁴ At the time, the Sebree Station contained Big Rivers' Robert A. Reid and Robert D. Green Stations, as well as the Station Two generation station owned by the City of Henderson and operated by Big Rivers.

to recover the cost of the Wilson Generating Station at a time when
anticipated demands for electricity around the country did not materialize.
While facing these financial problems, very little attention was given to the
headquarters office building beyond required maintenance.

These financial difficulties culminated in Big Rivers' bankruptcy and restructuring, with Big Rivers exiting from bankruptcy in 1998 by leasing all of its generating units to WKE and transferring most employees to WKE. Following that restructuring, the headquarters office building housed 58 of the just 92 remaining Big Rivers employees.

Recognizing that the existing headquarters was aging and no longer fit its needs, Big Rivers began considering options for a new headquarters, including constructing a new headquarters building on the site of Kenergy Corp.'s ("Kenergy's") headquarters building in Henderson. At that time, the plan was to meet the needs of the organization through 2023, the end of the term of the lease of Big Rivers' generating facilities to WKE. However, LG&E/WKE approached Big Rivers in early 2003 about an early termination of the lease, which came to be known as the Unwind Transaction that closed in 2009.⁵ Because the Unwind Transaction would significantly increase the

⁵ See In the Matter of: The Applications of Big Rivers Electric Corporation for: (1) Approval of Wholesale Tariff Additions for Big Rivers Electric Corporation, (2) Approval of Transactions, (3) Approval to Issue Evidences of Indebtedness, and (4) Approval of Amendments to Contracts; and of E.On U.S., LLC, Western Kentucky Energy Corp., and LG&E Energy Marketing, Inc. for Approval of Transactions, P.S.C. Case No. 2007-00455.

number of employees housed at the headquarters office building, and because of the excessive cost to repair and refurbish the existing 50 year-old headquarters building, Big Rivers revised its plans to construct a new \$17.4 million headquarters building on the site of Kenergy's headquarters building in Henderson. During final negotiations of the Unwind Transaction, Big Rivers agreed to postpone the new headquarters to improve the economics of the Unwind Transaction.

The Unwind Transaction was then followed by the loss of two large aluminum smelters from the Big Rivers system, who had a combined load of approximately 850 MW. This loss of nearly 60% of our system demand and over 60% of our annual revenues imposed obvious and significant hurdles, including losing our investment grade credit rating and having to file back to back rate cases to stabilize revenues.

Since the exit of the two smelters from the Big Rivers system in 2013 and 2014, Big Rivers has been focused on a "no stone unturned" effort to mitigate that load loss and the resulting rate impact on the remaining customers, including cutting costs, reducing generation, and finding replacement load.

These efforts have proved successful, as the Commission recently recognized in Case No. 2020-00064. Big Rivers was able to secure power contracts for significant new load, including contracts with Owensboro Municipal Utilities ("OMU"), two municipal utilities and a public power

district in Nebraska, and the Kentucky Municipal Energy Agency
("KyMEA"), which KyMEA uses to meet of portion of the wholesale power
requirements for certain of its ten Kentucky municipal electric utility
members). Big Rivers significantly reduced its generating resources, retiring
its Coleman and Reid 1 units, and exiting the Station Two Contracts. Big
Rivers has even regained all three of its investment grade credit ratings. But
this focus on right-sizing Big Rivers and mitigating the financial impact of
the smelter load loss again delayed addressing Big Rivers' aging and
increasingly unsuitable headquarters.
Now that Big Rivers has right-sized its generation with its load, it is
important to have a headquarters that is designed to meet current and future

15 A.

13 Q. Were there other considerations that delayed consideration of new 14 headquarters options?

needs and better aligns with how Big Rivers has evolved.

Yes. There were many evolving considerations that affected the timing, location, and design of a new headquarters building. One such factor was the current litigation between Big Rivers and the City of Henderson. As the Commission is aware, over the last several years, there have been a number of cases between Big Rivers and Henderson arising out of the Station Two Contracts, the expiration of those contracts, and the parties' ongoing obligations under those contracts. The Commission very recently resolved

many of these issues with its final order in Case No. 2019-00269, and there
are five related court cases that are currently pending (all of which have been
held in abeyance pending the outcome of Case No. 2019-00296 and any
appeals therefrom). Additional disputes between the parties are pending at
FERC. In efforts to resolve these cases, Big Rivers offered to keep its
headquarters in Henderson as part of a settlement; however, the parties were
unable to reach an agreement. Big Rivers was then free to consider other
homes for its headquarters.

Big Rivers has also proposed, several times over the years, purchasing HMP&L. Big Rivers' last proposal to purchase HMP&L, made earlier this year, included an offer to leave Big Rivers' ET&S personnel in Henderson.

After Henderson rejected this offer last month, Big Rivers decided to combine its transmission functions by co-locating ET&S with the transmission

Engineering and Energy Control departments from headquarters. This decision is discussed in more detail below, but it had a significant impact on the final design of the proposed headquarters building.

17 Q. Please explain the need for a new headquarters.

18 A.

Because of the history I described above and the evolution of our operations,

Big Rivers' current headquarters no longer meets our current or future

needs. For example, as I noted above, Big Rivers has recently retired its coalfired Coleman and Reid 1 generation stations, and exited the Station Two

1	Contracts under which we operated the City of Henderson's coal-fired Station
2	Two generating station, which has now also been retired. And we are in the
3	process of converting our Green Station from coal-fired to natural-gas fired.
4	Once that conversion is complete, Big Rivers will have a single remaining
5	coal fired unit (Wilson Station).
6	With several coal-fired units spread across our entire footprint, it
7	made operational sense to have a centrally located lab to test the quality and
8	specifications of the coal being used at the plants. But with only a single
9	coal-fired unit, having the lab an hour away from that unit is incredibly
10	inefficient. As such, Big Rivers plans to move the equipment and personnel
11	currently located at the Central Lab building at the existing headquarters to
12	Wilson Station, which will leave unused and unneeded space.
13	Another example of the existing headquarters not meeting evolving
14	operational needs is the fact that transmission functions and personnel are
15	currently split between the existing headquarters (i.e., the Energy Control
16	and transmission Engineering departments) and the existing ET&S facility.
17	Big Rivers is in the process of merging all transmission functions in a single
18	location, which I discuss below.
19	Not only has the existing headquarters not kept up with Big Rivers'
20	changing operations, it is also out-of-date. While Mr. Toerne goes into this in
21	more detail in his testimony,



However, we have determined that we can use the opportunity of moving to a new headquarters building to achieve greater operational efficiencies by consolidating the Energy Control and Engineering departments located at the existing headquarters complex, with our ET&S operations. Big Rivers is currently in negotiations with multiple counterparties on the best way to maximize the value of this consolidation to our Member-Owners and their retail customers, and we expect to present the Commission with this plan in the near future. But the consolidation itself is operationally superior to the current arrangement. This consolidation reduces the new headquarters

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1		facility from a four story building (plus a rooftop Training Center) to a three
2		story building (plus a rooftop Training Center), plus it provides for the
3		operational benefits that Mr. Toerne describes in his testimony.
4	III.	REVIEW OF ALTERNATIVE OPTIONS
5	Q.	Did Big Rivers consider remodeling its existing headquarters to
6		align with its needs?
7	A.	Yes. However, remodeling the existing facility is just not a cost-effective
8		option. Mr. Toerne fully describes in his testimony the existing
9		headquarters' deficiencies and the extensive projects required to remodel and
10		retrofit the existing headquarters.
11		Moreover, with the planned relocation of the Central Lab to Wilson
12		Station and the consolidation of the transmission Engineering and Energy
13		Control departments with ET&S, remodeling the existing headquarters
14		would leave significant unneeded and unused space. The proposed
15		headquarters better aligns with Big Rivers' current and future operational
16		needs.

1	Q.	How did Big Rivers choose Owensboro, Kentucky, as the location of
2		its new headquarters?
3	A.	As the Commission is aware, in June of 2018, the Owensboro City Utility
4		Commission d/b/a OMU contracted to purchase most of its power from Big
5		Rivers. ⁶ Soon thereafter, city officials reached out to Big Rivers to encourage
6		the proposed relocation to Owensboro, and they offered substantial incentives
7		to make the move possible, including gifting the land for the new
8		headquarters. The Greater Owensboro Economic Development Corporation
9		worked with Big Rivers to locate available property in Owensboro. Attached
10		hereto as Exhibit Berry-4 is a copy of the Memorandum of Agreement
11		between the City of Owensboro and Big Rivers detailing the incentives.
12		Big Rivers' relationship with Owensboro has become an important
13		partnership. Moving to Owensboro furthers this partnership and helps
14		ensure that the relationship continues to benefit not only Owensboro and Big
15		Rivers, but also all retail customers on the Big Rivers system, either through
16		continued power sales to OMU or through other possibilities.
17	Q.	Please briefly describe the property on which the proposed
18		headquarters facility will be constructed.
19	A.	The property is a 2.1 acre city block in downtown Owensboro, Kentucky,

which is currently designated as the 700 block of West 2^{nd} Street. Having an

⁶ See TFS 2018-00318.

1	entire block allows for on-site parking, which increases safety, as employees
2	will not have to cross a city street. The Daviess County Property Valuation
3	Administrator ("PVA") values the property at \$2,091,789.00.

4 Q. Did Big Rivers consider leasing or purchasing an existing space

rather than new construction?

6 A.

Yes. Big Rivers analyzed the potential of leasing or purchasing available
building space to meet its needs. The search for a building in the Owensboro
area with 46,000 to 60,000 square feet plus of space found two available
buildings. The first was a four-story building which formerly housed Texas
Gas Transmission, LLC and is located at 3800 Frederica Street in
Owensboro. In addition to the obvious significant remodeling of the building
that would be necessary to meet Big Rivers' needs, the building was too large.
The second building was the five story building located at 234 Frederica
Street in Owensboro known as the "Alorica Building" because it formerly
housed an Alorica Inc. customer service center. Again, this building would
have required significant remodeling to meet Big Rivers' needs. Additionally,
the office floors of the building shared an entrance with Bar Louie on the
ground floor, which would create security and employee and visitor access
concerns, and the building would not include on-site parking for Big Rivers'
employees. Big Rivers ultimately concluded that due to the unavailability of

a suitable facility, purchasing or leasing an existing space were not viable
options.

14 A.

Having a developer build to suit and then lease to Big Rivers was also considered. Boardwalk Pipeline Partners, LP ("Boardwalk") is currently leasing its new headquarters building on Second Street in Owensboro. Big Rivers toured this facility and spoke to Boardwalk's management in detail regarding their experience with leasing. Big Rivers ultimately concluded that the build-to-fit then lease option was not prudent. Leasing can have advantages, of course, but in our situation, where we plan to be in the building for the expected life of the building, we would end up paying for the entire cost of the building plus a return on the lessor's investment.

12 Q. Did Big Rivers look at buying, leasing, or building outside of Owensboro?

Yes. I had discussions with all surrounding counties. And while all except Henderson County were willing to offer incentives, Owensboro's central and strategic location is the best option for Big Rivers. Ninety-nine of our three hundred and sixty employees live in Daviess County, Kentucky, and of those employees, seventy live in the city of Owensboro. Additionally, Owensboro is in the middle of our Members' service areas, being surrounded by Kenergy, with our other two Members, Meade County Rural Electric Cooperative

1	Corporation and Jackson Purchase Energy Corporation, being east and west
2	of Owensboro, respectively. Kenergy has the most retail members, and the
3	majority of Kenergy's residential members reside in Daviess County.
4	Owensboro is also centrally located to the Members' largest industrial
5	customers, with whom Big Rivers' headquarters personnel have significant
6	interactions.

7 IV. SALE OF THE EXISTING HEADQUARTERS

- 8 Q. If Big Rivers moves into a new headquarters building, what will it do
 9 with its existing headquarters campus?
- 10 A. Big Rivers plans to sell the existing headquarters as soon as possible in the 11 event the Commission grants the requested approvals for the proposed 12 headquarters, and Big Rivers is seeking authority from the Commission for 13 the sale and transfer of the existing headquarters properties pursuant to 14 KRS 278.218, as the original net book value of the existing headquarters 15 exceeds \$1 million. We obviously cannot vacate the existing headquarters 16 office building until we can move into the new building and 17 can be relocated. Any agreement to transfer possession would have those 18 contingencies built into it.

1	Q.	What process do you plan to follow to market and sell the existing
2		headquarters?
3	A.	We have placed the existing headquarters properties on the market. We are
4		offering the properties for sale at a price consistent with the value set by a
5		qualified real estate appraiser. The properties will be sold in an arms-length
6		transaction or transactions at market price. The properties' appraised value
7		is We are seeking confidential treatment for the appraised
8		value to avoid compromising our ability to get the highest and best price for
9		the properties.

V. CONCLUSION

10

- 11 Q. Please summarize the relief requested by Big Rivers in this12 proceeding.
- 13 A. Due to its aging and inefficiencies, and Big Rivers' evolving operational 14 requirements, the existing headquarters can no longer adequately satisfy the 15 current and future needs of Big Rivers and its Members. It is not cost-16 effective to retrofit the existing headquarters to meet those needs. The 17 proposed headquarters is reasonable in terms of investment and scope, and 18 will not result in a wasteful duplication of facilities. Big Rivers has 19 thoroughly reviewed and considered alternatives to the proposed 20 headquarters and determined that the proposed headquarters represents a 21 reasonable, cost-effective solution to meet Big Rivers' needs. As such, Big

1		Rivers requests that the Commission grant Big Rivers a certificate of public
2		convenience and necessity to construct the proposed headquarters building.
3		Big Rivers also requests authority under KRS 278.218 to sell its
4		existing headquarters properties.
5	Q.	Does this conclude your testimony?
6	A.	Yes.

BIG RIVERS ELECTRIC CORPORATION

ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW HEADQUARTERS FACILITY AND AN ORDER AUTHORIZING BIG RIVERS TO SELL ITS EXISTING HEADQUARTERS FACILITY CASE NO. 2021-00314

VERIFICATION

I, Robert W. Berry, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that Direct Testimony is true and accurate to the best of my knowledge, information, and belief after a reasonable inquiry on this Direct day of August, 2021.

Robert W. Berry

COMMONWEALTH OF KENTUCKY)
COUNTY OF HENDERSON)

SUBSCRIBED AND SWORN TO before me by Robert W. Berry on this the day of August, 2021.

Amanda R. Jackson

NOTARY PUBLIC

STATE AT LARGE

KENTUCKY

ID. # 619869

MY COMMISSION EXPIRES March 22, 2023

Notary Public, Kentucky State at Large

My Commission Expires

Professional Summary

Robert W. Berry
President and Chief Executive Officer
Big Rivers Electric Corporation
201 Third Street
Henderson, KY 42420
Phone: 270-844-6031

Professional Experience

Big Rivers Electric Corporation President and Chief Executive Officer -2014 to present Vice President, Production -2009 to 2014

Western Kentucky Energy – 1998 to 2009
General Manager
Plant Manager, Reid/Green/HMP&L Station
Plant Manager, Coleman Station – 2000 to 2003
Maintenance Manager, Reid/Green/HMP&L Station – 1998 to 2000

Big Rivers Electric Corporation – 1981 to 1998
Maintenance Superintendent, Green Station
Maintenance Supervisor, Green Station
Various and Sundry Maintenance and Operations Positions

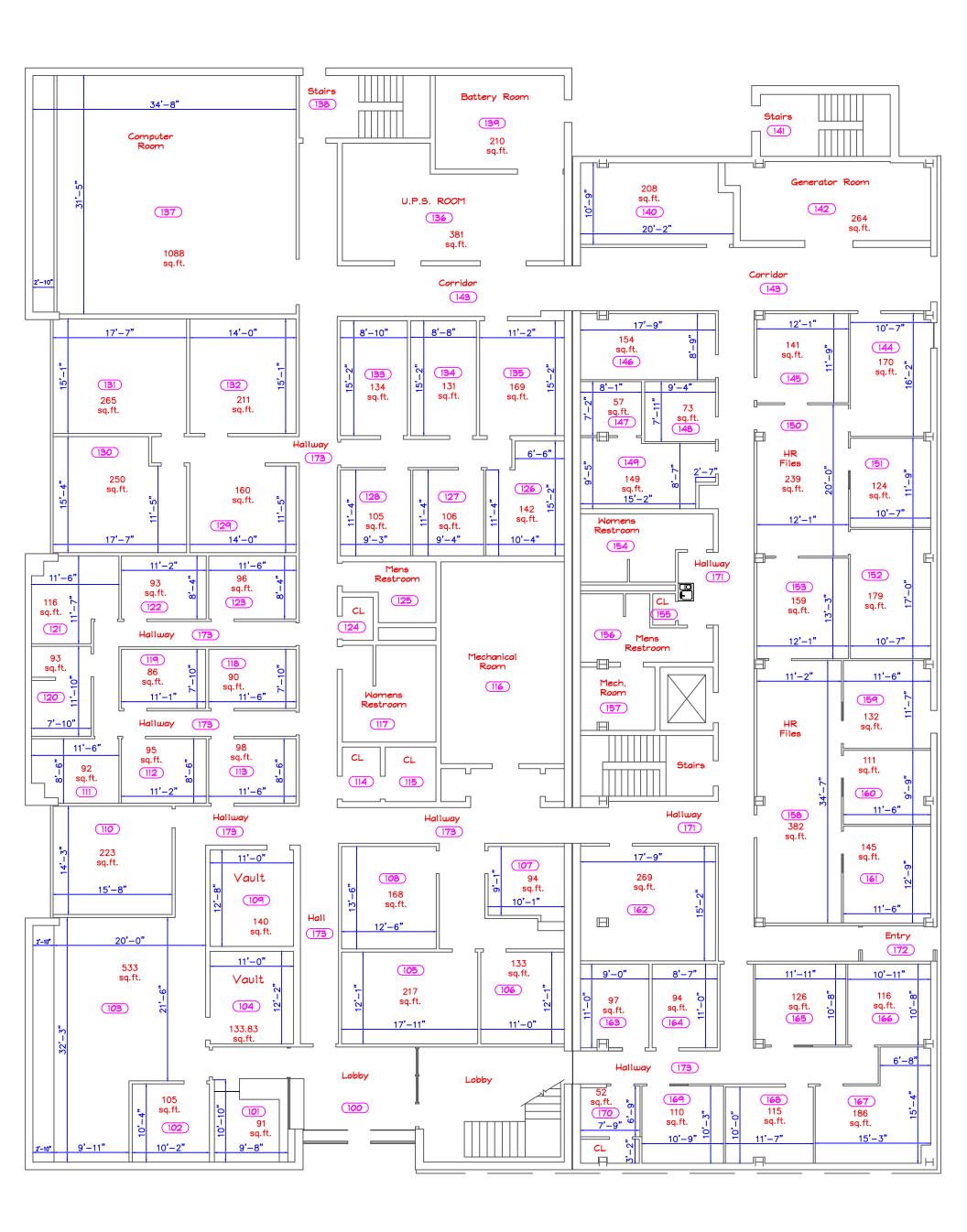
Education

BS Business Management Mid-Continent University

Associate in Applied Science, Mechanical Engineering Technology University of Kentucky Community College

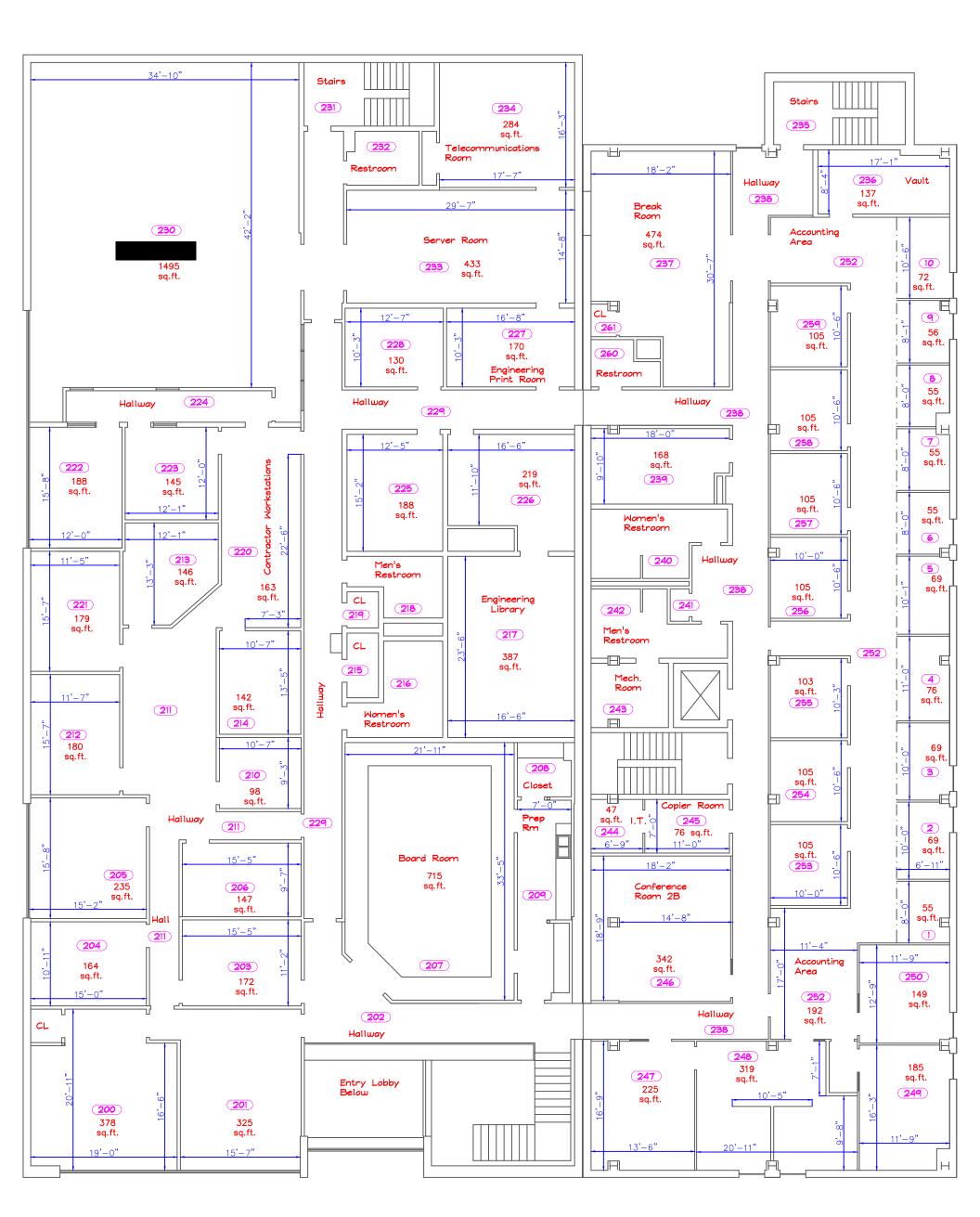
System Mechanical Maintenance Apprentice Program Certified by Kentucky Department of Higher Education

Management, Leadership and Communication Training Employer-sponsored programs



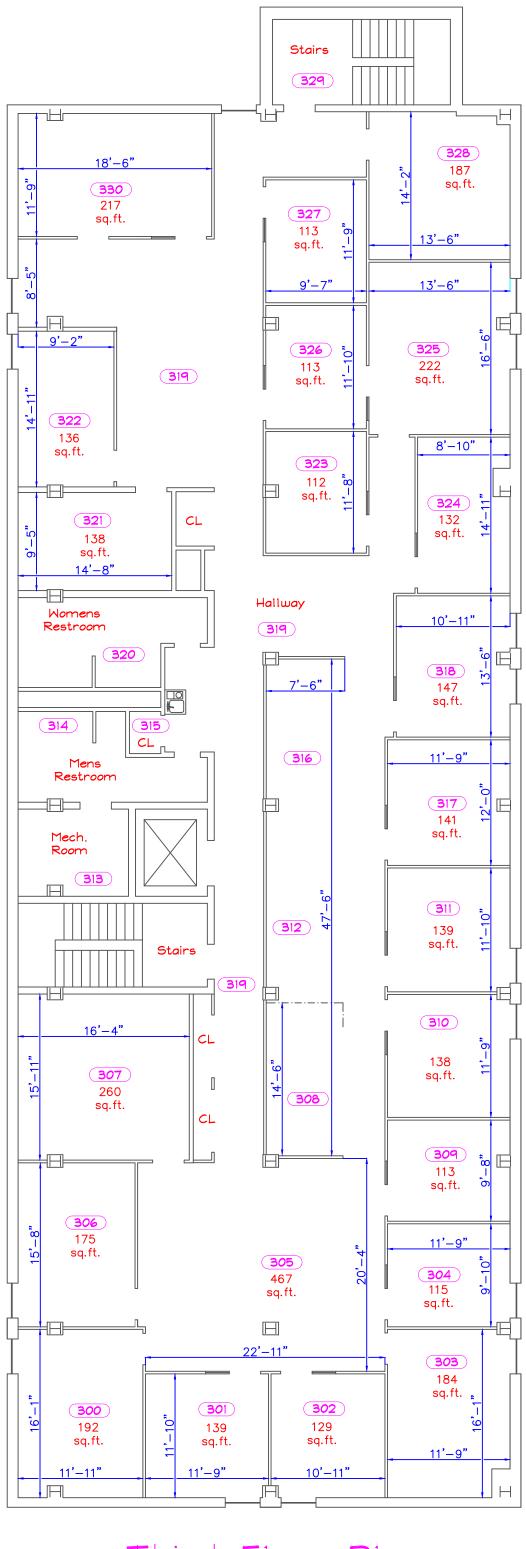
First Floor Plan

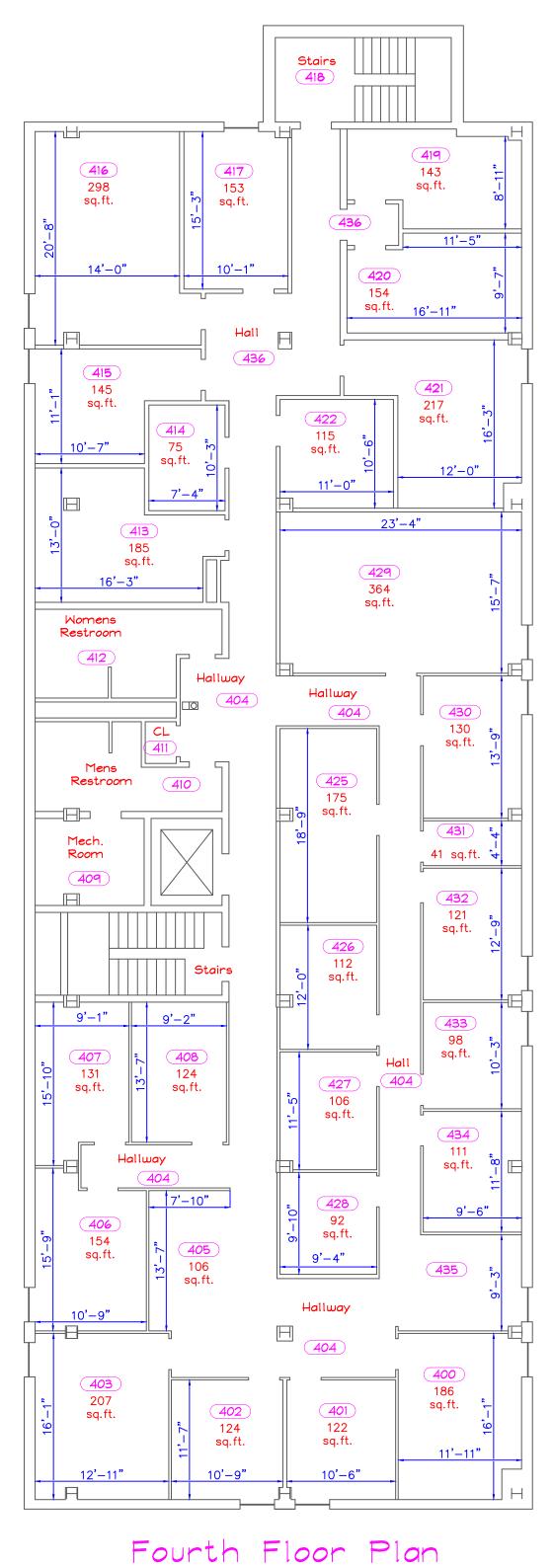
Big Rivers' Office Building

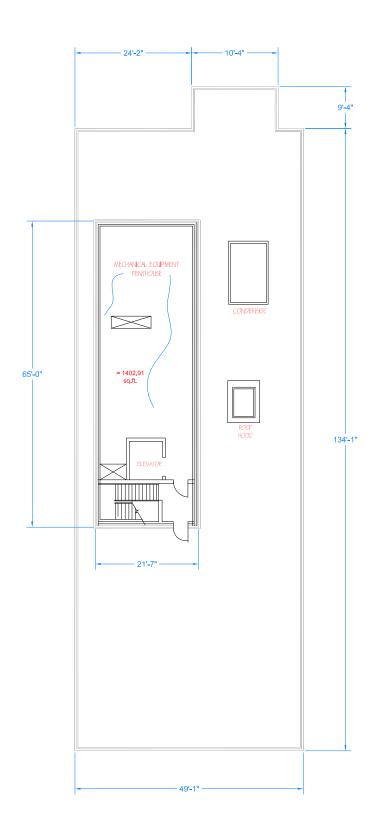


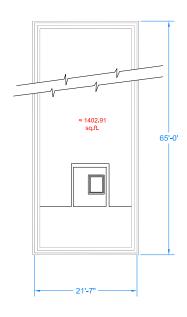
Second Floor Plan

Big Rivers' Office Building



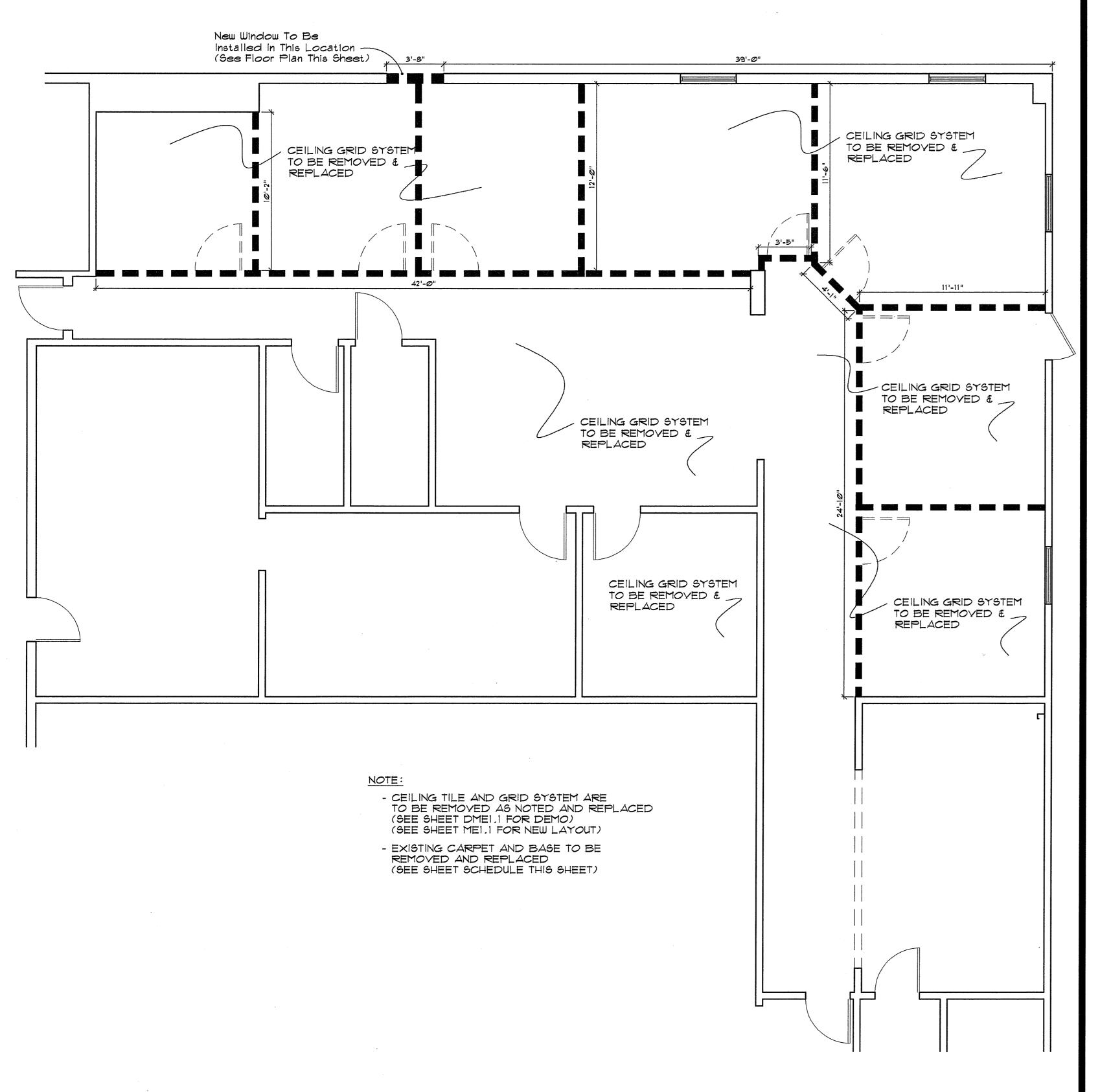


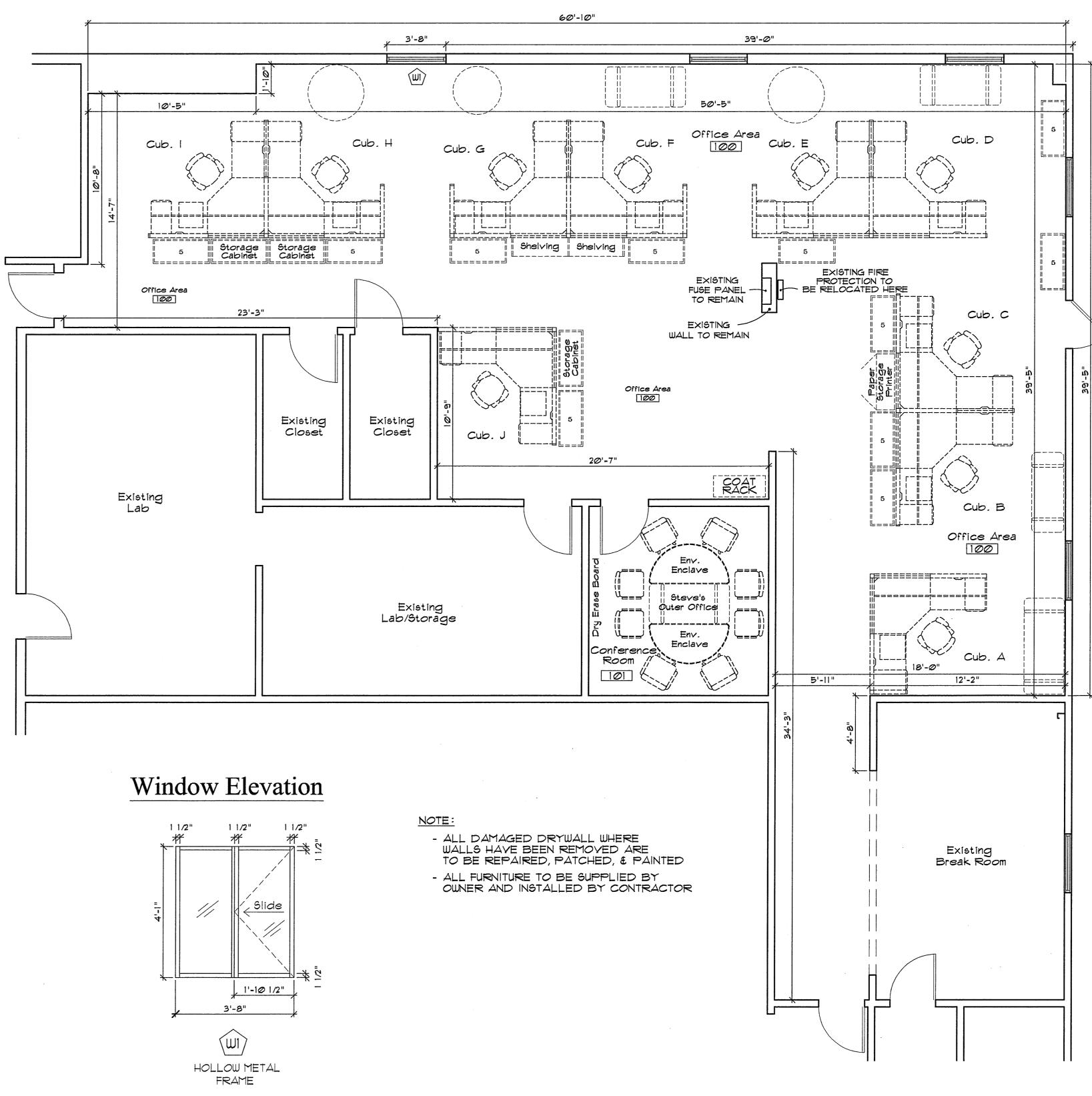




MECHANICAL EQUIPMENT PENTHOUSE PLAN ROOF PLAN (NTS)

PENTHOUSE ROOF PLAN
(NTS)





	Room Finish Schedule										
ROOM NO.	ROOM NAMES	STRUCTURAL FLOOR	FLOOR COVERING	BASE	WALL	WALL FINISH	WAINSCOT	CEILING	CEILING FINISH	CEILING HEIGHT	REMARKS
100	OFFICE AREA	A 1	ВІ	*	D 1/ D 2	E1	*	G1	H 1	J1	
101	CONFERENCE ROOM	Д1	В1	*	D 1/ D 2	E -	*	G1	₩ 1	J I	

Room Finish Schedule Index

* NOT IN CONTRACT

Demolition Plan

1/4" = 1'-0"

- A) STRUCTURAL FLOOR
 - A 1 EXISTING 4" CONCRETE SLAB TO REMAIN
- B) FLOOR COVERING
- B1 CARPET

- C) BASE
 - CI RUBBER TPR BASE
- D) WALL
 - D1 1/2" GWB PATH & REPAIR
- E) WALL FINISH

EI - PAINT

- G) CEILING
- G | LAY-IN ACOUSTICAL TILE CEILING SYSTEM

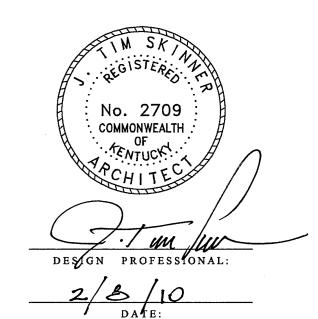
 $Floor\ Plan$

1/4" = 1'-0"

- H) CEILING FINISH
 - H 1 2×2 ACOUSTICAL TILE
- J) CEILING HEIGHT
 - J I EXISTING CEILING HEIGHT TO REMAIN $Case\ No.\ 2021\text{-}00314$ Exhibit Berry-2 Page 6 of 8

ASSOCIATES ARCHITECTURE

P.O. Box 438 / 505 First Street Henderson, Kentucky 42419-0438 Tel: 270 . 826 . 8476 Fax: 270.826.7981



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DESIGN NOTES:

■ ■ - Denotes Wall To Be Removed

PROJECT:

Big Rivers Electric Corporation

Central Lab FacilityRenovation

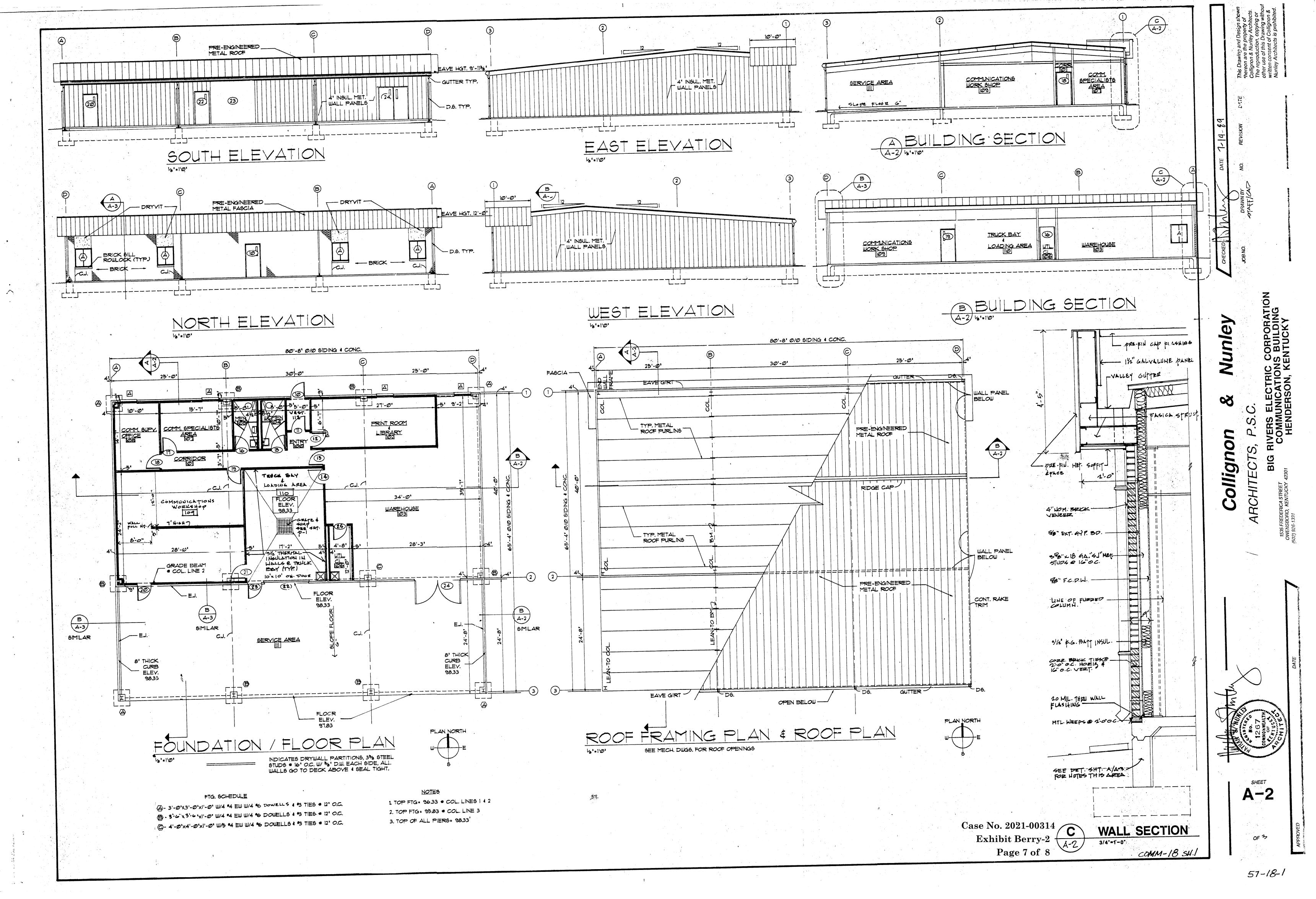
Third Street Henderson, Kentucky

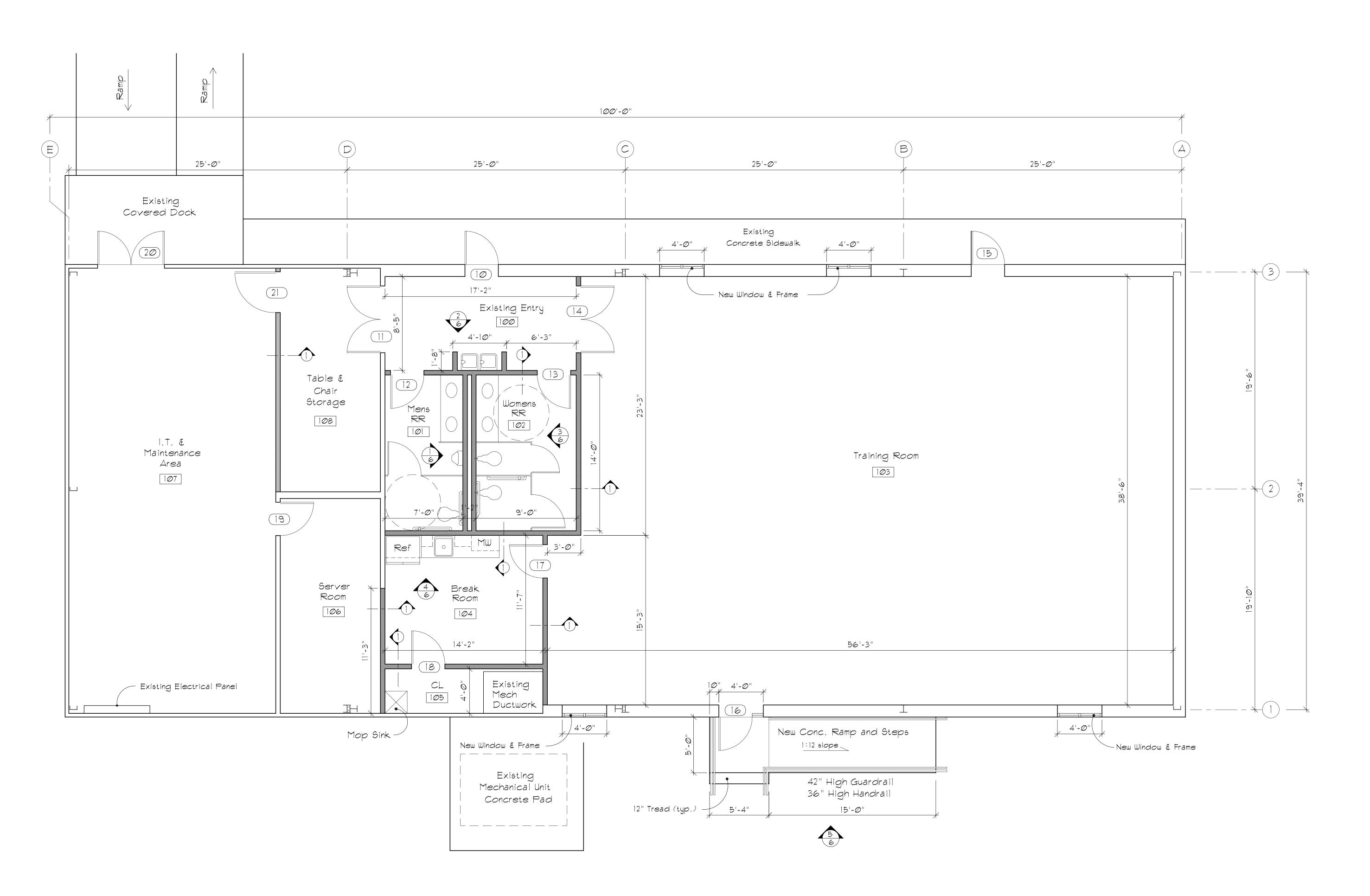
Floor Plan, Demo Plan, & Room Finish Schedule

SCALE: 1/4" = 1'-0"

DATE: January 2010

SHEET NO: A 1.1





 $\frac{New \ Floor \ Plan}{1/4" = 1'-0"}$

Case No. 2021-00314 Exhibit Berry-2 Page 8 of 8



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DESIGN NOTES:

• Denotes New Wall

PROJECT:

Big Rivers Electric Corporation

I.T. Training Facility Renovation

314 N. Water Street Henderson, Kentucky

DRAWING TITLE:

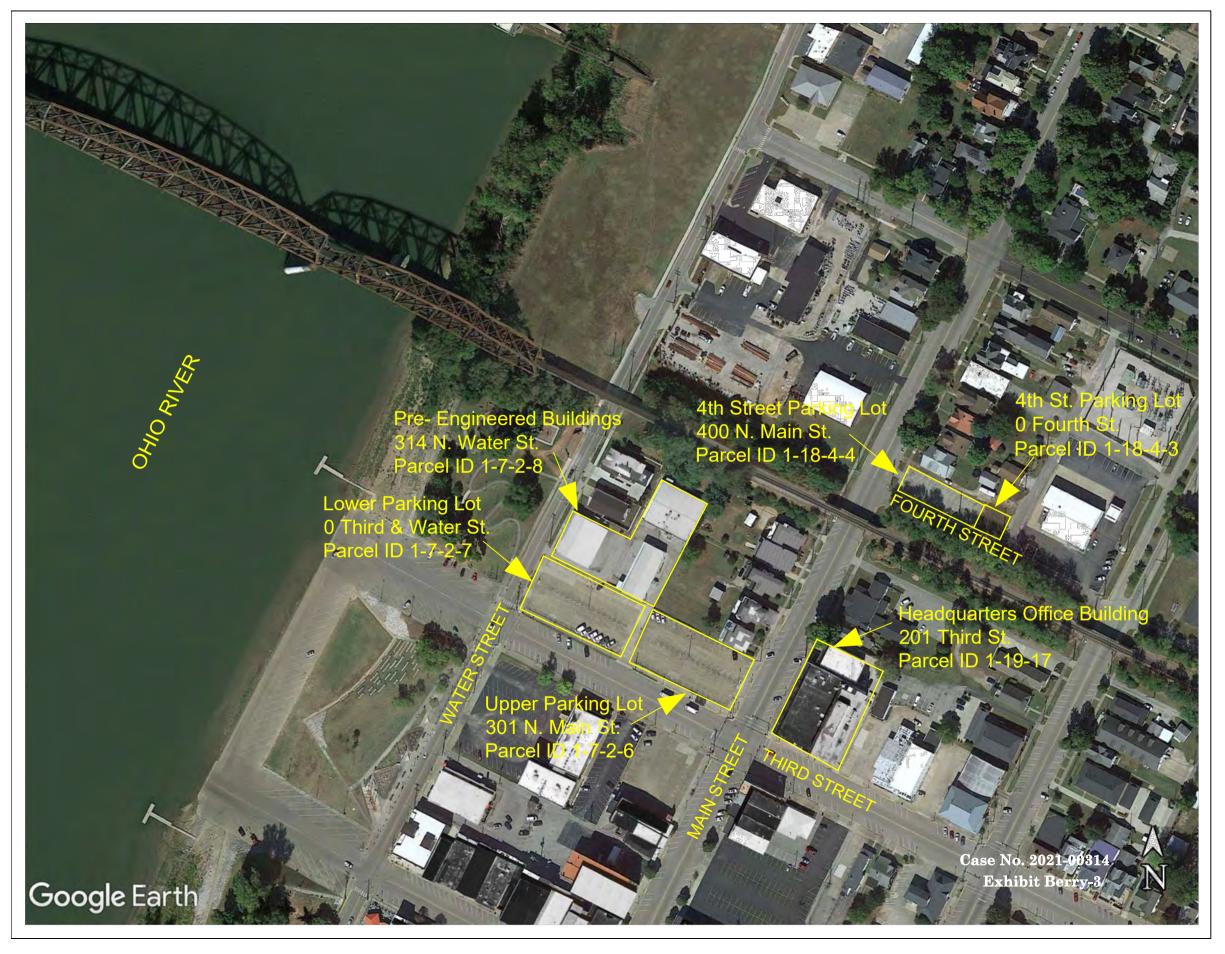
 $Floor\ Plan$

SCALE: 1/4" = 1'-0"

August 2014

REVISED DATE:

SHEET NO:



MEMORANDUM OF AGREEMENT

This Memorandum of Agreement (hereinafter "Agreement"), dated as of August 23, 2021, is made by and between the CITY OF OWENSBORO, a municipal corporation of the Home Rule Class created and existing under the laws of the Commonwealth of Kentucky, 101 East Fourth Street, P. O. Box 10003, Owensboro, Kentucky 42302-9003 (hereinafter the "City"), and BIG RIVERS ELECTRIC CORPORATION, a Kentucky cooperative corporation, P.O. Box 24, Henderson, Kentucky 42419-0024 (hereinafter the "Corporation").

RECITALS

WHEREAS, the Corporation desires to relocate its headquarters to the City of Owensboro, Kentucky which will create jobs and further stimulate local commerce; and

WHEREAS, the City recognizes the economic impact of the Corporation's move to Owensboro and hereby agrees to incentivize the Corporation for its relocation and job creation initiative in our community.

NOW THEREFORE, in consideration of these premises and the terms and conditions hereinafter set forth, the parties to this Agreement hereby agree as follows:

Section 1. City Obligations. In consideration of the Corporation relocating its corporate headquarters to the City of Owensboro, the City agrees to provide the following incentives:

(1) The City will convey the city block that includes parcels located at 700 and 710 W. Second Street and 711 W. Third Street for the construction of its headquarters building. The sale price shall be for the value of the property according to the Daviess County Property Valuation Administrator, currently Two Million Ninety-One Thousand Seven Hundred Eighty-Nine Dollars (\$2,091,789.00). However, the sale price of the real property shall be rebated to the Corporation as a part of the incentive to relocate its headquarters to the City of Owensboro.

- (2) The rebate of fifty percent (50%) of the General Fund Occupational Fee on gross employee wages for a period of ten (10) years upon the relocation of Big Rivers Electric Corporation Headquarters within the City of Owensboro. The ten-year incentive period must be activated within thirty-six (36) months of the date of incentive approval by the Owensboro Board of Commissioners.
- (3) Payment of Three Million Dollars (\$3,000,000.00) to the Corporation to facilitate alternate parking for employees of Texas Gas Transmission, LLC, who are currently parking on the property to be conveyed to Corporation in Section 1(1).

Section 2. Corporation Obligations. In consideration of the incentives provided by the City, and subject to satisfying the Conditions Precedent in Section 5, the Corporation agrees to:

- (1) Retain its headquarters and have its employees domiciled for tax purposes at its headquarters within the City of Owensboro on the property described in Section 1(1) for the entire incentive period as described in Section 1(2) above.
- (2) Retain its headquarters within the downtown area of the City of Owensboro for a period of at least forty (40) years.
- (3) Obtain and maintain an active City business license, as well as timely comply with all contractual and financial obligations to the City under this Agreement.

Section 3. RWRA Sewer Project. The Corporation acknowledges the current plans by the Regional Water Resource Agency (RWRA) to relocate a tunnel sewer that currently traverses the property on which it will construct its new headquarters building. Regional Water Resource Agency (RWRA) and the Corporation agree to work together with the City to ensure both projects flow congruently in order to facilitate timely completion of both projects.

Section 4. Conditions Precedent. The Parties understand and agree that the Corporation's relocation to the City of Owensboro is subject to the approval of the Kentucky Public Service Commission, the Rural Utilities Service, and its Members. The Corporation acknowledges that sale by the City of the properties called for herein is conditioned upon approval of the transaction by the Owensboro Board of Commissioners.

Section 5. Waiver. The failure on the part of either Party hereto to insist in any instance upon a strict observance by the other Party of any provision of this Agreement, shall not be construed as a waiver of that or any other provision of this Agreement and it shall not diminish the right of either Party to demand compliance therewith on any subsequent occasion.

Section 6. Entire Agreement; Binding Effect. This Agreement shall constitute the entire agreement between the Parties. Any prior understandings or representations, or any subsequent oral representations or modifications of any kind shall not be binding on either Party except to the extent incorporated herein, in writing, by agreement of the Parties. This Agreement supersedes the Memorandum of Agreement entered into by the Parties in February 2021.

Section 7. Governing Law. This Agreement shall be governed by and be construed in accordance with, the laws of the Commonwealth of Kentucky in all respects, including all matters of construction, validity and performance. Any dispute involving the terms of this Memorandum of Agreement shall be brought in the State or Federal Courts

Section 8. Partial Invalidity. If any term, covenant or condition of this Agreement or the application thereof to any person or circumstance shall, to any extent, be invalid or unenforceable, the remainder of this Agreement, or the application of such term, covenant or condition to the persons or circumstances other than those to which it is held invalid or unenforceable, shall not be affected thereby, and such remaining terms, covenants or conditions of this Agreement shall be valid and enforceable to the fullest extent permitted by law.

IN TESTIMONY WHEREOF, witness the signatures of the Parties hereto on this the day and date first hereinabove written.

CITY OF OWENSBORO:

Thomas H. Watson, Mayor

ATTEST:

Kim Tignor, Acting City Clerk

of Daviess County, Kentucky.

BIG RIVERS ELECTRIC CORPORATION:

Robert W. Berry, President

ATTEST: Amanda Jackson, Executive Secretary
COMMONWEALTH OF KENTUCKY)) Sct. COUNTY OF DAVIESS)
SUBSCRIBED, SWORN TO AND ACKNOWLEDGED before me by Thomas H Watson, as Mayor, and attested by Kim Tignor, as Acting City Clerk, for and on behalf of the City of Owensboro, Kentucky, on this the day of August, 2021.
Notary Public, State of Kentucky at Large Notary ID# 6/0589 My commission expires: 10/15/22
COMMONWEALTH OF KENTUCKY) COUNTY OF HENDOY SOL) Sct.
SUBSCRIBED, SWORN TO AND ACKNOWLEDGED before me by Robert W Berry, as President, and attested by Amanda Jackson, as Executive Secretary, for and on behalf of Big Rivers Electric Corporation, on this the 23 day of August, 2021. Notary Public, State of Web at Large Notary ID# 119819 My commission expires: \(\)3 12 1023



COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

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DIRECT TESTIMONY

OF

ROBERT F. TOERNE SUPPLY CHAIN DIRECTOR

ON BEHALF OF

BIG RIVERS ELECTRIC CORPORATION

FILED: August 26, 2021

DIRECT TESTIMONY

\mathbf{OF}

ROBERT F. TOERNE

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1		DIRECT TESTIMONY
2		\mathbf{OF}
3		ROBERT F. TOERNE
4	I.	INTRODUCTION
5	Q.	Please state your name, business address, and position.
6	A.	My name is Robert F. Toerne, and my business address is 201 Third Street,
7		Henderson, Kentucky 42420. I am the Supply Chain Director for Big Rivers
8		Electric Corporation ("Big Rivers").
9	Q.	Please summarize your education and professional experience.
10	A.	I received a Bachelor of Science focused in Mechanical Engineering and
11		Technology from Indiana University-Purdue University Indianapolis.
12		I began my career in 1982 as a mechanical engineer at Westinghouse
13		Electric Company. I joined Big Rivers in 1986, as plant engineer and moved
14		to senior plant engineer from 1990 to 1998. During the lease of Big Rivers'
15		generating units to Western Kentucky Energy from July 1998 until July
16		2009, I worked as contract manager at Western Kentucky Energy. After the
17		unwind of the lease, I returned to Big Rivers as Supply Chain Director.

1 Q. Please summarize your duties at Big Riv	vers.
--	-------

2	A.	As Supply Chain Director, I oversee purchasing programs and processes, and
3		compliance with federal, state, and local government regulations and
4		requirements relating to the purchase of goods and services. I also oversee
5		the Building Services department, which is responsible for the day-to-day
6		maintenance of, and all capital expense projects for, Big Rivers'
7		headquarters. My duties include developing policies, procedures, and
8		objectives for the procurement of goods and services and inventory
9		management; and ensuring adherence to cost, quality, and delivery
10		standards. I also review purchase orders and contracts to ensure
11		specifications, terms and conditions, and other corporate criteria are
12		complete, correct, and properly approved; I develop strategies and tactics to
13		optimize contract negotiations with suppliers; I obtain agreements on pricing
14		delivery, and other terms; and I resolve contract differences and/or disputes
15		with suppliers.

- 16 Q. Have you previously testified before the Kentucky Public Service
- 17 Commission ("Commission")?
- 18 A. No.

1	Q.	What is the	purpose of	your testimon	v in this	proceeding?
_	-L-			<i>j</i>	/	1

- 2 A. The purpose of my testimony is to describe (i) the condition of Big Rivers'
- 3 current headquarters and why it no longer meets Big Rivers' needs; (ii) how
- 4 the new headquarters building addresses the deficiencies of the existing
- 5 headquarters; (iii) the construction details and related technical information
- for the proposed headquarters project; and (iv) the methods by which the
- 7 various estimated cost components of the proposed headquarters building
- 8 were calculated.

9 Q. Are you sponsoring any exhibits?

- 10 A. Yes. The following exhibits were prepared by me or under my supervision:
- Exhibit Toerne-1: Existing HQ Capital Expenses (2021-2030)
- Exhibit Toerne-2: Total Project Cost Estimate
- Exhibit Toerne-3: Project Description
- I am also sponsoring Application Exhibit B, which consists of maps of the
- proposed headquarters' location, and Application Exhibit C, which consists of
- plans and specifications of the proposed headquarters building.

1 II. CONDITION OF BIG RIVERS' EXISTING HEADQUARTERS

2	Q.	Can the existing headquarters adequately satisfy the current and	
3		future needs of Big Rivers and its Members?	
4	A.	No. Due to the aging of the complex, changes in Big Rivers' business	
5		structure, and inefficiencies of significant features of the existing	
6		headquarters, it cannot adequately satisfy the current and future needs of	
7		Big Rivers and its Members.	
8	Q.	Please describe in detail why the existing headquarters is	
9		inadequate to meet Big Rivers' needs.	
10	A.	The substantial operational deficiencies of the existing headquarters that	
11		demonstrate its obsolescence for Big Rivers' current and anticipated needs	
12		include, but are not limited to:	
13		1) The existing headquarters office building has a patchwork heating,	
14		ventilation, and air conditioning (" $HVAC$ ") system, with antiquated	
15		parts. There are seven different HVAC units in the headquarters	
16		office building. During the initial construction phase of the original	
17		one-story office building, the building was constructed around a single	
18		massive HVAC system. With the second floor addition, came a second	
19		large HVAC system. Five additional HVAC units where added	
20		throughout the life to keep up with the increased heat load. We	
21		typically refer to the original first and second floor as "the old side" or	

1		west wing. The four story east wing was added in 1981, and has a
2		single, large-scale HVAC unit for the entire wing. Often, space heaters
3		are being used in certain offices, while fans are being used in nearby
4		offices. The HVAC system at the proposed headquarters building will
5		be logically designed for the space, modern, and significantly more
6		efficient, with substantial improvements in the cost to both operate the
7		system and to maintain the system.
8	2)	The existing headquarters office building has minimum
9		accommodations for individuals with physical limitations. While the
10		existing building is compliant with the American Disability Act
11		("ADA") due to being grandfathered into older rules and standards, it
12		currently lacks the accommodations of a more modern building,
13		including wheel chair access to the main entry of the building,
14		restrooms, and other parts of the building. The proposed headquarters
15		building will have full building accessibility, with an entrance,
16		restrooms, hallways, and other parts of the building meeting the most
17		up-to-date ADA requirements.
18	3)	The parking lots at the existing headquarters are in need of repair.
19		Settling of the parking lots has created significant cracks throughout
20		the parking area. Also, the nearest parking lot to the existing

headquarters office building is across the street from the office

building, and one of the parking lots is a block away. The parking lot

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1		at the proposed headquarters building will be new, and will be
2		adjacent to the building, which improves safety and personnel security
3	4)	The antiquated restrooms and break room in the existing
4		headquarters office building are in need of significant remodeling for
5		functionality and improved accessibility for individuals with physical
6		disability. The restrooms and break room have not been remodeled
7		since originally constructed, 40 to 55 years ago. 1
8	5)	The existing headquarters office building has outdated sprinkler and
9		fire suppression systems. While compliant with existing rules and
10		regulations due to the age of the building, the sprinkler and fire
11		suppressions systems do not provide the safety and security of modern
12		systems. In fact, the two-story west wing of the existing headquarters
13		building has no sprinkler system at all.
14	6)	
15		
16		I discuss these
17		concerns in more detail later in my testimony.
18	7)	The existing headquarters complex has outdated door access software
19		and controls. The main lobby doors and windows do not contain

¹ Two restrooms on the first floor of the two story side of the building were constructed fifty-five (55) years ago. Three restrooms on the second floor of the two story side were constructed fifty-one (51) years ago. Eight restrooms on the four story additions and the breakroom were constructed forty (40) years ago.

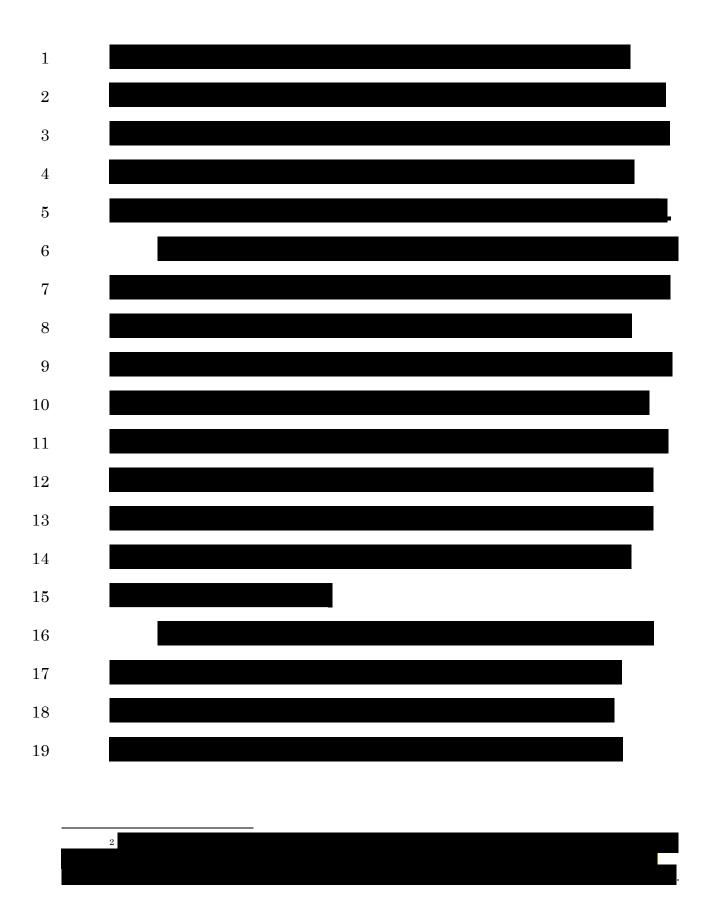
1		firearm protective glass. Deliveries are all being made through the
2		public entrance.
3		8) The existing headquarters office building has an aging diesel generator
4		and roof that will have significant maintenance and repairs scheduled
5		in the near future.
6		9) The existing headquarters building has insufficient meeting and
7		collaborative spaces.
8	Q.	What are some of the significant maintenance or repair costs Big
9		Rivers would be subject to if it remained at its existing
10		headquarters?
11	A.	Some of the more significant repair and upgrade projects needed at the
12		existing headquarters that Big Rivers has planned are listed below and
13		illustrated in Exhibit Toerne-1. Several of these projects have been included
14		in past budgets but were then delayed and then ultimately removed from the
15		current 2022 budget due to the proposed new headquarters building. The
16		projects below will no longer be required with the proposed headquarters
17		relocation.
18		1) The west wing HVAC system requires immediate upgrading, the cost
19		of which has been quoted at approximately \$100,000. Five other
20		HVAC units will need upgrading in the near future, at a cost of
21		\$25,000 each, totaling \$125,000. And the penthouse HVAC unit

1		controls will need replacing at an estimated cost of \$25,000. Thus, the
2		total HVAC upgrades that will be needed total \$250,000.
3	2)	Two of the existing headquarters parking lots (the Lower Lot and the
4		Upper Lot), and an area around the Communications, Training Center,
5		and Central Laboratory buildings at the existing headquarters
6		complex, require resurfacing at an estimated cost of \$200,000 for the
7		Upper Lot and Lower Lot and an additional \$25,000 for the area
8		around the buildings.
9	3)	The second story roof of the existing headquarters office building
10		requires resurfacing in the immediate future, and the fourth story roof
11		will also need resurfacing within a few years. The second story roof
12		resurfacing has been quoted at an estimated cost of \$100,000, and
13		resurfacing the fourth story roof is estimated to cost another \$100,000.
14	4)	Roof repairs to the Training Center building will cost approximately
15		\$80,000.
16	5)	Remodeling five of the restrooms of the existing headquarters office
17		building to make them more accessible to persons with physical
18		disabilities, and updating the functionality of all thirteen restrooms,
19		will cost approximately \$162,500. The cost to remodel the break room
20		is \$12,500 to \$20,000.
21	6)	The current diesel generator at the headquarters office building was
22		installed in 1979 and will need to be updated soon for future back up

1		power supply. The estimated cost for a new diesel generator is
2		\$50,000. To eliminate potential environmental liabilities associated
3		with in-ground fuel tanks, the forty year old fuel oil tank for the diesel
4		generator may need to be moved from its in-ground location to an
5		above ground location, with property spill protection, at a cost of
6		approximately \$75,000 cost. While the cost of the new diesel generator
7		is reflected in the list of needed capital expenditures for the existing
8		headquarters in Exhibit Toerne-1, the cost of moving to an above-
9		ground fuel oil tank is not.
10	7)	The information technology ("IT") server room currently has two
11		Liebert cooling units. The communications room currently has one
12		Liebert cooling unit. Each cooling unit will need replacement at an
13		estimated cost of \$40,000 each, totaling \$120,000.
14	8)	The hot water system needs to be updated. A minimal upgrade to the
15		existing units will cost approximately \$10,000.
16	9)	The building's windows need resealing at an estimated cost of \$50,000.
17	10)	The elevator will require a new control system at approximately
18		\$25,000.
19	11)	The Halon fire suppression system requires upgrading at \$50,000, and
20		installation of a fire sprinkler system in the two-story section of the
21		existing headquarters office building will cost approximately \$100,000.
22	12)	Interior and exterior painting at \$35,000 and \$185,000 are planned.

1		13)	Updating security and door access software and controls will cost
2			\$100,000.
3		14)	Carpet and flooring replacement is planned at a cost \$180,000.
4		15)	Further modifications to the main lobby walls and partitions with
5			ballistic walls and glass replacement would cost a total of \$90,000.
6		16)	To increase security for Big Rivers' employees and operations, a
7			security camera system would cost \$25,000 and LED parking lot lights
8			would cost approximately \$25,000. A LED light conversion for the
9			headquarters office building would cost approximately \$80,000.
10	Q.	Pleas	se explain any further avoided costs the proposed headquarters
11		build	ling provides?
11 12	A.		ding provides? To the reduced maintenance required of new facilities, the general
	A.	Due t	
12	A.	Due t	to the reduced maintenance required of new facilities, the general
12 13	A.	Due t	to the reduced maintenance required of new facilities, the general ing and grounds cost will be reduced annually by \$25,000 for the first
12 13 14	A.	Due to build ten ye	to the reduced maintenance required of new facilities, the general ing and grounds cost will be reduced annually by \$25,000 for the first ears occupying the new headquarters facility.
12 13 14 15	A.	Due to build ten you	to the reduced maintenance required of new facilities, the general ing and grounds cost will be reduced annually by \$25,000 for the first ears occupying the new headquarters facility. Additionally, with the development of new air barriers, spray foam
12 13 14 15 16	A.	Due to build ten you insula more	to the reduced maintenance required of new facilities, the general ing and grounds cost will be reduced annually by \$25,000 for the first ears occupying the new headquarters facility. Additionally, with the development of new air barriers, spray foam ations, and energy efficient glass assemblies, newer buildings are much
12 13 14 15 16 17	A.	Due to build ten ye insula more also u	to the reduced maintenance required of new facilities, the general ing and grounds cost will be reduced annually by \$25,000 for the first ears occupying the new headquarters facility. Additionally, with the development of new air barriers, spray foam ations, and energy efficient glass assemblies, newer buildings are much energy efficient than older buildings. The proposed headquarters will
12 13 14 15 16 17	A.	Due to build ten ye insulation insulation the limited to the limited ten ye insulation ten ye	to the reduced maintenance required of new facilities, the general ing and grounds cost will be reduced annually by \$25,000 for the first ears occupying the new headquarters facility. Additionally, with the development of new air barriers, spray foam ations, and energy efficient glass assemblies, newer buildings are much energy efficient than older buildings. The proposed headquarters will atilize a complete LED lighting system and modern HVAC system. Both

1		efficient advancements will lower Big Rivers' energy consumption by
2		approximately 22.5%. The reduction in square footage of the proposed
3		headquarters facility resulting from the planned relocation of Energy Control
4		and Engineering personnel (which I discuss below), will further decrease the
5		energy consumption by an additional 20%.
6	Q.	Please describe the confidential security concerns that have gone
7		into the planning for a new headquarters building.
8	A.	Security for Big Rivers' employees and operations was one of the major
9		concerns during Big Rivers' planning, which contributed to Big Rivers'
10		conclusion that staying in the existing facilities or attempting to remodel the
11		existing headquarters office building was unrealistic.
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18		At that time, Big Rivers' transmission system consisted of just a few miles of
19		69 kV lines serving the initial Member delivery point substations, a single
20		161 kV interconnection from the Reid power plant at Sebree to TVA at
21		Barkley Dam, and a single power plant.



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5	Additionally, Energy Control and Engineering are separate
6	departments located in the existing Big Rivers headquarters office building.
7	Both perform transmission-related functions. All transmission field
8	maintenance personnel are located at a separate Energy Transmission &
9	Substation (" $ET\&S$ ") facility located at 5650 Airline Road, Henderson,
10	Kentucky. Consolidating all three departments into a single location will
11	provide improved communication and efficiencies.
12	Big Rivers originally planned relocating all employees currently
13	housed at Big Rivers' existing headquarters and the Energy Control
14	department to the proposed headquarters location in downtown Owensboro.
15	This would have added another floor to the proposed headquarters building
16	(along with the commensurate costs). Ultimately, Big Rivers concluded that
17	combining the Energy Control and Engineering departments and other key
18	support personnel, with its employees and operations currently housed at its
19	ET&S facility, will provide even more efficiencies.
20	Big Rivers is currently exploring relocating Energy Control,
21	Engineering, and other key support personnel from the existing headquarters
22	building and relocating the current ET&S facility to a new Transmission

1	Operations Center ("TOC"). A new TOC is expected to avoid significant costs			
2	involved in duplicating the data and telecom fiber/microwave system that			
3	would otherwise be required at the proposed headquarters location in			
4	downtown Owensboro.			
5				
6	${ m Big}$			
7	Rivers' information technology ("IT") server would be located in this			
8	hardened area as well. The corporate data center would also be relocated			
9	from the existing headquarters building to the TOC, eliminating the need for			
10	a fully equipped server room at the proposed headquarters building in			
11	downtown Owensboro. Big Rivers plans to file a separate application seeking			
12	a certificate of public convenience and necessity ("CPCN") from the			
13	Commission for the construction of the TOC.			
14 15	III. THE PROPOSED HEADQUARTERS BUILDING IS REASONABLE IN SCOPE			
16	Q. Please briefly describe the proposed headquarters facility.			
17	A. If the Commission grants Big Rivers a CPCN authorizing the construction of			
18	the proposed head quarters building, Big Rivers intends to construct a 47,000			
19	sq. ft. commercial building, which, due to the relocations of the Central Lab,			
20	Energy Control department, and Engineering department, and due to other			
21	staffing reductions resulting from the recent retirements of several coal			

plants, is about 25% smaller than the combined square footage of the four
buildings at the existing headquarters.

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12 A.

Please refer to Exhibit C to the Application for a visual representation of the proposed headquarters, which consists of a three story building, plus a fourth story that is half the foot print of the other floors, and an uncovered, fenced and camera-monitored secured employee parking lot, with approximately 129 parking spots. The half-floor fourth story will house Big Rivers' Training Center and the remaining floors will house administrative offices and conference rooms.

10 **Q**. Please describe the process employed to determine the space requirements, design, and layout for the proposed headquarters.

Big Rivers' department heads were surveyed to identify each department's needs. Envision Contractors, LLC ("Envision") and Big Rivers worked closely together to design the proposed headquarters building based on Big Rivers' current and immediately foreseeable needs. As Big Rivers does not anticipate any material growth in administrative staff in the foreseeable future, the proposed headquarters building was designed with sufficient space to accommodate Big Rivers' current staff, with increased meeting and collaborative spaces that align with modern business practices.

1	IV.	CALCULATION OF ESTIMATED COST COMPONENTS OF THE
2		PROPOSED HEADQUARTERS

3	Q.	Please describe the process and methodology used to arrive at the
4		estimated total cost of construction of the proposed headquarters
5		building.
6	A.	Big Rivers employed Envision to provide design services for the proposed
7		headquarters building. Envision developed a cost estimate for the new
8		building construction project, which is reflected in Exhibit Toerne-2 as
9		"Construction Budget" and shown on pages 15 and 16 of Exhibit Toerne-3.
10		Envision's cost estimate is based on pricing from either their cost history
11		database or published construction cost indexes.
12		The "Moving Budget" as reflected in the referenced exhibits is Big
13		Rivers' estimate based on internal research and vendor quotes. The
14		"Furnishings, Telephonics, & Equipment" consists of 1) window and other
15		building furnishings, additional furniture, and replacements for damaged
16		furniture, estimated to cost \$100,000; 2) a new telephone system estimated at
17		a cost of \$50,000; and 3) IT equipment estimated to cost \$85,000. These costs
18		were estimated by Big Rivers based on internal research, including review of
19		prior purchases and current equipment prices, as well as vendor quotes. The
20		IT equipment consists of CAT6 cabling throughout the new headquarters
21		building and 6 pair multimode fiber optic cabling from a wiring closet on each

floor that is terminated in a central communications room equipped with

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robust HVAC service. The central communications room will house a new core switch and a new phone system controller. It is standard for this IT equipment to be user-provided, and it is therefore not included in the "Data and Communications" components listed separately, which are supplied by the construction contractor(s). The building will be equipped with both new and re-located phones. Other IT equipment, such as video monitors, Crestron boxes, printers, etc., will be relocated from the current headquarters building to the new location.

9 Q. Are there other costs associated with the proposed project?

10 A.

Aside from the construction costs described above, Big Rivers' move to the proposed headquarters facility will require installation of a data and telecom fiber/radio system at a cost of \$508,144.00. The IT department requires a communication path to the new headquarters location in order to include that location in our corporate data communication ring. The current data path is made up of both fiber and radio technologies. Access to this data ring is required for corporate operations. The telecom fiber/radio system installation cost estimate includes leasing a pair of existing fibers from Kenergy and Owensboro Municipal Utilities ("OMU"). These routes will give Big Rivers a connection from the new headquarters building to the rest of its system. Channel Wave Division Multiplexing ("CWDM") equipment at each transition point between Big Rivers/Kenergy/OMU is also included. This will

1		give multiple connections (up to 120) for future separate fiber connections.
2		Also included in the cost estimate is funding for termination panels and
3		power supplies, time spent working with OMU and Kenergy on getting the
4		fiber route designed and overseeing the changes that are needed at each site
5		and demoing equipment from the existing headquarters once the transition
6		has been completed.
7 8	V	CONSTRUCTION DETAILS AND RELATED TECHNICAL INFORMATION
9	Q.	Please describe in detail the manner in which the proposed
10		headquarters building will be constructed.
11	A.	Envision provided a detailed project description, attached hereto as Exhibit
12		Toerne-3.
13	V	I. <u>CONCLUSION</u>
14	Q.	What is your recommendation to the Commission in this case?
15	A.	Due to its aging, inefficiencies, and location, the existing headquarters
16		cannot adequately satisfy the current and future needs of Big Rivers and its
17		Members. Simply maintaining the existing headquarters would result in
18		substantial costs and would not provide a modern headquarters designed to
19		meet current and future operational needs. And it is not cost effective to

renovate the existing headquarters to adequately satisfy those needs. As

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- such, I recommend the Commission grant Big Rivers a CPCN authorizing the
- 2 construction of the proposed headquarters building.
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.

BIG RIVERS ELECTRIC CORPORATION

ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW HEADQUARTERS FACILITY AND AN ORDER AUTHORIZING BIG RIVERS TO SELL ITS EXISTING HEADQUARTERS FACILITY CASE NO. 2021-00314

VERIFICATION

I, Robert F. Toerne, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that Direct Testimony is true and accurate to the best of my knowledge, information, and belief after a reasonable inquiry on this $24H_1$ day of August, 2021.

Robert F. Toerne

COMMONWEALTH OF KENTUCKY)
COUNTY OF HENDERSON)

SUBSCRIBED AND SWORN TO before me by Robert F. Toerne on this the day of August, 2021.

Notary Public, Kentucky State at Large

My Commission Expires

otary Public, Kentucky State-At-Large My Commission Expires: July 10, 2022 ID: 604480

Big Rivers' Existing Headquarters Projected Capitial Expenses

Project Description	2021	2022	2023	2024	2025	2026
Building & Grounds (Misc Repairs)	\$ 25,000.00	\$ 25,000.00	\$ 25,000.00	\$ 25,000.00	\$ 25,000.00	\$ 25,000.00
Elevator Controls						\$ 25,000.00
HQ Parking Lot (Asphalt Resurfacing)			\$ 225,000.00			
HQ Restroom Remodels		\$ 37,500.00	\$ 25,000.00	\$ 37,500.00	\$ 37,500.00	\$ 25,000.00
HQ 2nd Story Roof		\$ 100,000.00				
HQ 4th Story Roof						\$ 100,000.00
HQ HVAC (1st floor & 2nd floor-Old side)		\$ 100,000.00				
HQ HVAC (5 other units)					\$ 50,000.00	\$ 25,000.00
HQ HVAC Controls (Penthouse Unit)					\$ 25,000.00	
HQ Server/IT Rooms (3 Liebert A/C Units)					\$ 40,000.00	
Fire Suppression Upgrade (Halon)						
Painting (Interior)						
Floor Coverings (Carpet, Tile)						
Ballistic Glass & Walls @ Entrance						
Ballistic Glass for Energy Control						
Security System Replacement (Door Card System)						
Security Camera System						\$ 25,000.00
Fire Sprinkler System (2-story side)						
HQ Breakroom Remodel				\$ 16,000.00		
HQ Resealing Windows					\$ 50,000.00	
Diesel Generator						\$ 50,000.00
LED Light Conversion					\$ 80,000.00	
Training Center Roof						
Commercial Water Heaters						
Exterior Painting						
LED Parking Lots Lights						\$ 25,000.00
	\$ 25,000.00	\$ 262,500.00	\$ 275,000.00	\$ 78,500.00	\$ 307,500.00	\$ 300,000.00

Big Rivers' Existing Headquarters Projected Capitial Expenses

Project Description	2027	2028	2029	2030	Total
Building & Grounds (Misc Repairs)	\$ 25,000.00	\$ 25,000.00	\$ 25,000.00	\$ 25,000.00	\$ 250,000.00
Elevator Controls					\$ 25,000.00
HQ Parking Lot (Asphalt Resurfacing)					\$ 225,000.00
HQ Restroom Remodels					\$ 162,500.00
HQ 2nd Story Roof					\$ 100,000.00
HQ 4th Story Roof					\$ 100,000.00
HQ HVAC (1st floor & 2nd floor-Old side)					\$ 100,000.00
HQ HVAC (5 other units)		\$ 50,000.00			\$ 125,000.00
HQ HVAC Controls (Penthouse Unit)					\$ 25,000.00
HQ Server/IT Rooms (3 Liebert A/C Units)	\$ 40,000.00			\$ 40,000.00	\$ 120,000.00
Fire Suppression Upgrade (Halon)	\$ 50,000.00				\$ 50,000.00
Painting (Interior)		\$ 35,000.00			\$ 35,000.00
Floor Coverings (Carpet, Tile)		\$ 180,000.00			\$ 180,000.00
Ballistic Glass & Walls @ Entrance	\$ 50,000.00				\$ 50,000.00
Ballistic Glass for Energy Control	\$ 40,000.00				\$ 40,000.00
Security System Replacement (Door Card System)	\$ 100,000.00				\$ 100,000.00
Security Camera System					\$ 25,000.00
Fire Sprinkler System (2-story side)			\$ 100,000.00		\$ 100,000.00
HQ Breakroom Remodel					\$ 16,000.00
HQ Resealing Windows					\$ 50,000.00
Diesel Generator					\$ 50,000.00
LED Light Conversion					\$ 80,000.00
Training Center Roof				\$ 80,000.00	\$ 80,000.00
Commercial Water Heaters	\$ 10,000.00				\$ 10,000.00
Exterior Painting			\$ 185,000.00		\$ 185,000.00
LED Parking Lots Lights					\$ 25,000.00
	\$ 315,000.00	\$ 290,000.00	\$ 310,000.00	\$ 145,000.00	\$ 2,308,500.00



Big Rivers Electric Corporation Headquarters Project

Description:

Relocation of Big Rivers Electric Corporation
Headquarters and primary transmission control
operations to undeveloped site (approximately 2.1 acres)
in downtown Owensboro, Kentucky. Approximately
47,000sf multi-story self-contained structure with onsite
parking and full accessibility to necessary public
infrastructure.





Project Location: 710 West 2nd Street

Owensboro, Kentucky 42301





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Scope of Services (Construction / Design Team)	4
Design Team	5
Preliminary Design Components	6
Preliminary Design Floor Plans and Elevations	9
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Forecasted Budget	15
Notes on Potential Market Impacts	17



Overview / Assumptions / Objectives:

It is the intent of the design and construction team to complete a facility to meet the goals and objectives of Big Rivers:

- Enhanced operational efficiencies
- Increase safety and security for operations and employees
- Structurally sound facility
- Improve functionality
- Increase meeting and collaborative spaces
- Maintain and attract quality employees
- Achieve space needs and plan for future growth
- Lower maintenance costs
- Improve energy efficiency
- Crate a design that is budget conscious while projecting the professionalism of Big Rivers

Design assumptions include:

- Workflow and efficiency are a key requirement of Big Rivers
- Backup power is required for communications operations
- Priority needs to go to providing a safe and secure environment
- Big Rivers needs quality at the best value
- Big Rivers is expected to have sustained (but minimal) growth
- Regulatory requirements including those of PSC, FERC, NERC, and SERC must be followed

Scope of Services (Preconstruction / Design Team):

Develop a design, budget, schedule and working production plan that creates a general office facility to house the personnel and operational facilities as detailed by Big Rivers. Bid the elements of the project to achieve best value for Big Rivers and manage the construction of the project thru occupancy/full operation.



Design Team:

Construction Manager: Envision Contractors LLC

2960 Fairview Drive

Owensboro, Kentucky 42303

Architectural Firm: Axiom Architecture

2625 Frederica Street

Owensboro, Kentucky 42301

Mechanical Design Firm: Sky Engineering

1830 Destiny Lane, Suite 113 Bowling Green, Kentucky 42104

Structural Engineering Firm: Yeiser Structural Engineering

403 Marquis Ave

Lexington, Kentucky 40502

Civil Engineering Firm: Bryant Engineering, Inc.

1535 Frederica Street

Owensboro, Kentucky 42301

Environmental Firm: Tetra Tech

2000 Warrington Way, Suite 245

Louisville, Kentucky 40222

Geotechnical Firm: Vector Engineers, Inc.

1535 Old Finchville Road Shelbyville, Kentucky 40065



Preliminary Design Components:

- Project Description
 - The project is to design and construct a new 47,000 sf facility to function as the operation headquarters for Big Rivers Electric Corporation ("Big Rivers"). This will be a new building on a site located in the main downtown area.
- Design Components Intent
 - The design development drawings are not intended to be the complete construction documents. They are intended to convey design intent and to develop the cost of construction.
- Site
 - From Jason Baker
- Structural Systems
 - <u>Foundations</u>: The building will be founded on drilled augercast piles. The piles will be spaced equally around the building perimeter supporting a continuous concrete grade beam. There will be a minimum of (3) piles supporting a concrete pile cap at each column. The spacing, quantity and length will be determined by the final geotechnical recommendations.
 - <u>Slab-On-Grade</u>: Slab-on-grade will be constructed utilizing reinforced concrete slab over vapor retarder over crushed stone or D.G.A. subbase. Slab-on-grade will be a free-floating slab. Slab and subbase thicknesses to be determined by final geotechnical recommendations.
 - Floor Framing: Floors 2 through 4 framing will be constructed utilizing 8" deep precast hollowcore planks (plus 2" reinforced concrete topping slab) spanning from steel beam to steel beam which are supported by tube columns down to the foundations. The precast hollowcore planks will bear on the top flange of the perimeter steel beams and will bear on an continuous angle welded to the web of the interior steel beams to help minimize the structure depth below the precast hollowcore planks.
 - Roof Framing: The roof will be constructed utilizing 8" deep precast hollowcore planks spanning from steel beam to steel beam similar to the floor framing system.
 - Stair & Elevator Shaft Walls: The stair and elevator shaft walls will be constructed utilizing reinforced 8" concrete masonry units (CMU).
 - <u>Lateral Resisting System:</u> The building will utilize a combination of CMU interior shaft walls and perimeter steel braced frames as the main lateral resisting system.
 There will be approximately 2 steel braced frame bays per side of the building (approximately 8 total).

 Case No. 2021-00314

Exhibit Toerne-2



 <u>Exterior Wall Construction:</u> The exterior walls will be constructed utilizing sheathed cold-formed steel studs (likely 6" deep) spanning from floor-to-floor.

Building Envelope

- Exterior façade materials
 - Porcelain tile over exterior sheathing and fluid applied vapor barrier on metal stud.
 - Metal wall panel over exterior sheathing and fluid applied vapor barrier on metal stud.
 - Aluminum storefront system.
- o Insulation will be placed in the wall cavity with at least an R-19 rating.
- o Roof insulation will be tapered rigid polyiso board.
- Aluminum storefront system will be thermally broken with insulating tinted glass units. Glass will be 1" thick and tempered where required.
- o Expansion joints will be provided in materials per manufacturer's guideline.
- o Roof membrane will be single ply EPDM attached to tapered insulation.

Interiors

- o Interior doors will be hollow metal with full-glass panels to offices & conference rooms. Hardware will be lever style.
- Partitions will be metal stud with gypsum board & sound batt. Moisture resistant gypsum board will be used where required. Stair and elevator shaft will be CMU walls.
- Casework and countertop will be plastic laminate. Countertop with a water source will be solid surface. Interior of cabinets will be white.
- Walls will be painted with three coats, including primer.
- Floor covering will be carpet in office & corridor. Areas near water source will be ceramic tile (example: toilet rooms, kitchenette, etc.). Mechanical spaces will be sealed concrete.
- Ceilings will be acoustic panel lay-in.
- o Toilet partitions will be floor mounted with baked enamel finish.
- Interior signage will be plastic with required brail.
- o Residential grade appliances will be provided in break room areas.
- Window shades will be manual operated.

Fire Protection

- Fully sprinkled
- Clean agent system for server room.
- Semi-recessed fire extinguisher cabinets placed per code.



Plumbing

- Building will be served by public water service. A new water meter will be installed.
- o Building will be connected to public sewer system with a new tap.
- Plumbing fixtures will be installed for the space in which they serve. Fixtures to include:
 - Water closets, wall mounted flush valves with sensors.
 - Urinals, flush valves and sensors
 - Lavatories will include under mounted sinks with single lever faucets
 - Shower will be one piece surround with ADA compliant equipment
 - Mop basin with FRP on adjacent walls to 4' AFF
 - Water coolers located per code
 - Water heaters with recirculation system

Mechanical

- This building will be heated and cooled by VRF units. Energy recovery units will be used to provide outside air to the building.
- o A dedicated server room unit will be used to provide cooling for the server room.
- Ventilation fans will be provided for bathroom and general exhaust.
- Building HVAC equipment will be controlled through dedicated Building automation system

Electrical

- New electric service through municipal electric utility company will be provided.
- New emergency generator and UPS System will be provided. Battery backup will be provided for emergency lighting throughout building including exit lighting.
- Lighting throughout will consist of 2' x 4' LED light fixtures and LED recessed can fixtures where required.
- Motion sensors for lighting control will be provided as required.
- Small power (receptacles) will be provided throughout building.
- Power for HVAC system to be provided.
- LED pole mounted parking lot lighting will be provided.
- LED exterior building mounted lighting will be provided.
- Voice and Data system will be provided throughout facility.
- Fire Alarm system will be provided throughout facility.
- o Security Cameras will be provided as required within facility and in parking lot area.
- Door Access system will be provided as required.



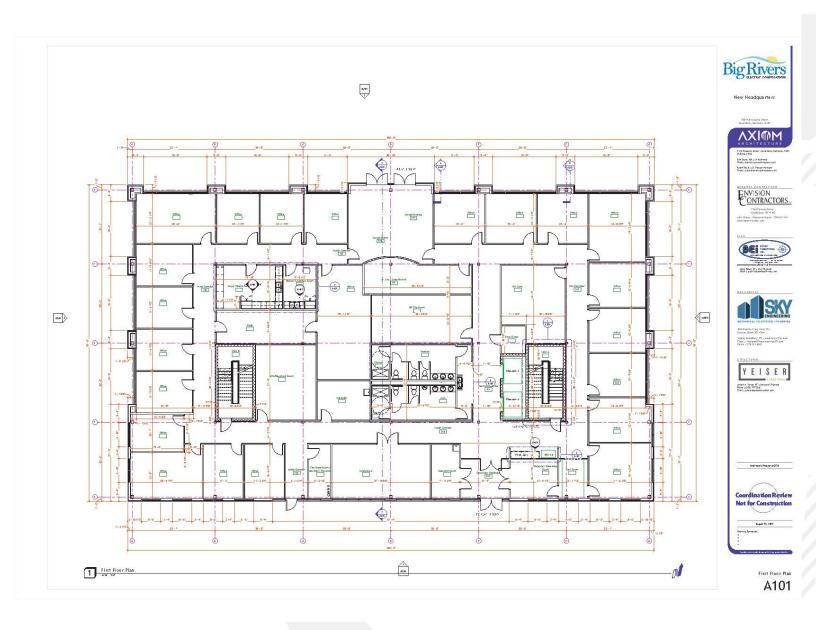
Preliminary Design Floor Plans and Elevations:

Elevations



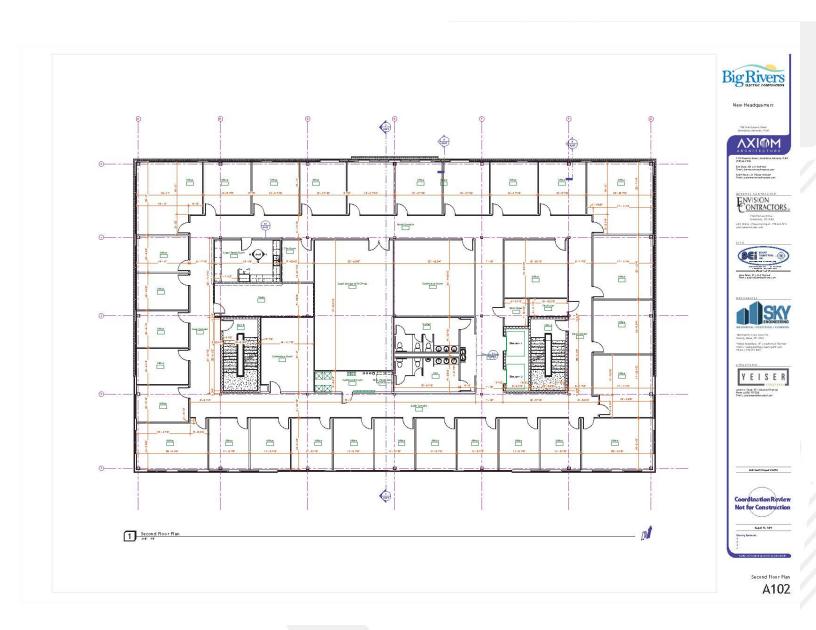


First Floor



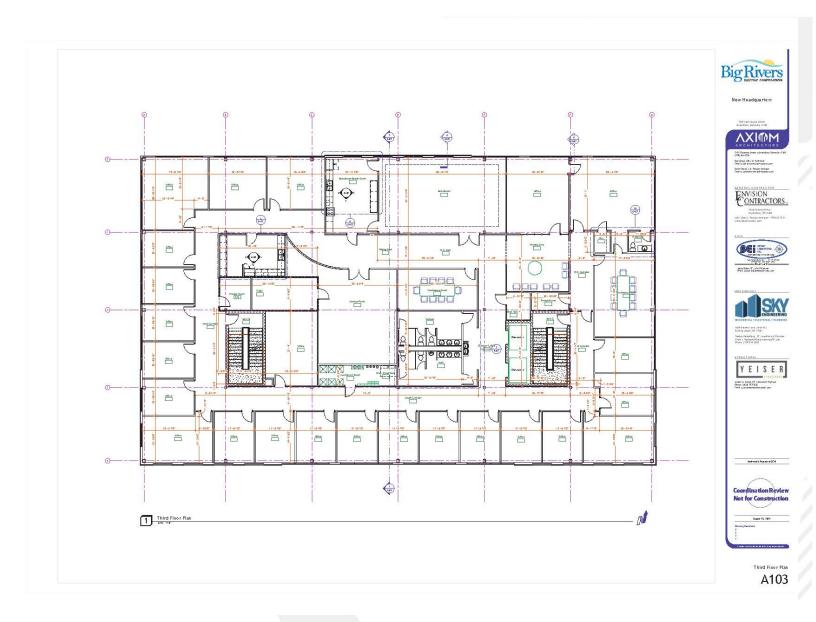


Second Floor



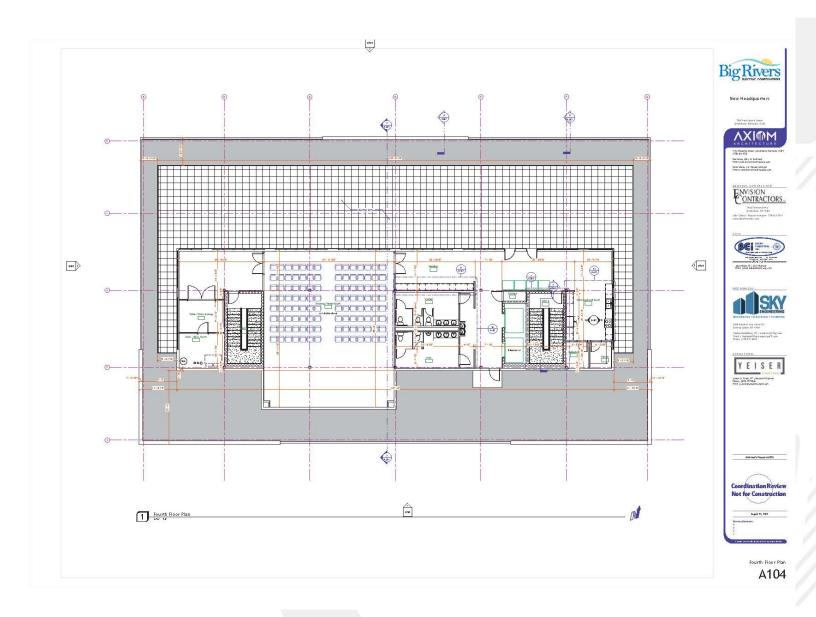


Third Floor



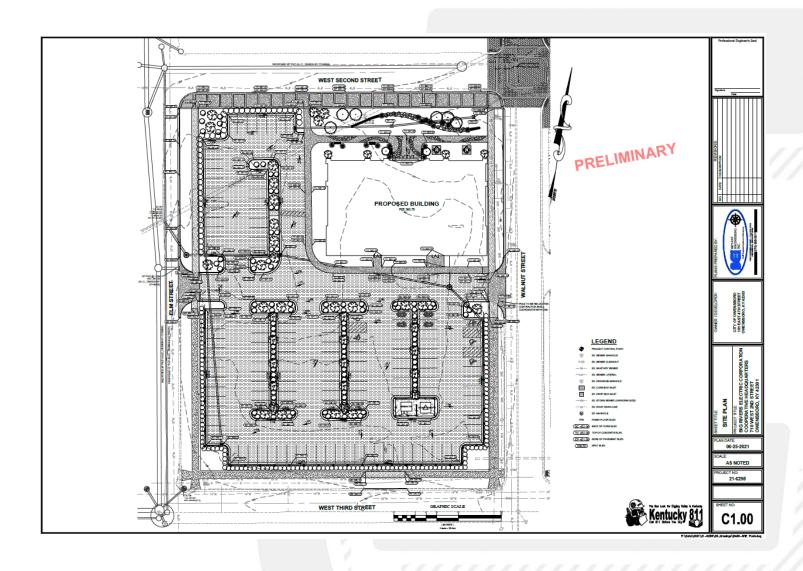


Fourth Floor





Preliminary Site Plan:





Forecasted Budget:

Preliminary Big Rivers Office	July 2021 3.5 Story
Bldg. Construction Budget	Budget
Architect Design Fee	\$533,400.00
Civil Design Fees	\$46,460.00
Plan Review and Permits	\$28,500.00
Special Inspection Fees	\$65,440.00
Utilities Tap Fees	\$49,500.00
Preconstruction Management	\$86,000.00
Jobsite Manage/General Condition	
Earthwork	
Asphalt paving	
Asphalt Patch	
Detention System-Contech	
Storm drainage	
Crushed Stone	
Site Irrigation	
Landscape	
Security Fence and Gate	
Landscape Finish Grading	()
Concrete Curbs-ROW	
Concrete Curbs-Site	
Approaches	
Sidewalks-ROW	
Sidewalks-Site	
Decorative Hardscape	
Dumpster Pad	
Concrete Foundations	
Deep Foundation	
Concrete slabs	
Precast Concrete	
Precast Erection	



Construction Budget	\$11,178,027.00	\mathbf{O} Case No. 2021-00314
Furnishings, Telephonics, & Equipment	\$235,000.00	0
Moving Budget	\$60,000.0	
Sub Total	\$10,883,027.0	
Contingency	//////	0
Data and Communications		
Fire Alarm /Security		
Generator		
Electric		
Parking Lot Charging Stations Studs		
HVAC		
Sprinkler		
Plumbing		
Hydraulic Elevator		
Vault Room & Door		
Horizontal Louver Blinds		
FEC		11111
Toilet & Bath		7.
Wall & door Protection		
Plastic Laminate Toilet Partitions		
Painting-Interior		
Flooring & Base		
Ceramic Tile		
Acoustical Ceiling		
Gypsum Board Assemblies		
Aluminum Curtain Walls		
Aluminum Framed Entrances		
Flush Wood Doors		
Steel Doors & Frames		
Joint sealants		
Roof Pavers System Allowance		
TPO Roofing & Sheetmetal		
PL Cabinets		
Rough Carpentry		
Steel Erection		
Masonry Structural Steel		



Prepared By:

Envision Contractors, LLC

Subject to Final Design, Bids, Unknown Conditions, and Market Fluctuations: Contains components other than those that are by others outside of the scope of the base construction of the building such as IT, FFE, specialty systems, etc.

Notes on Potential Market Impacts:

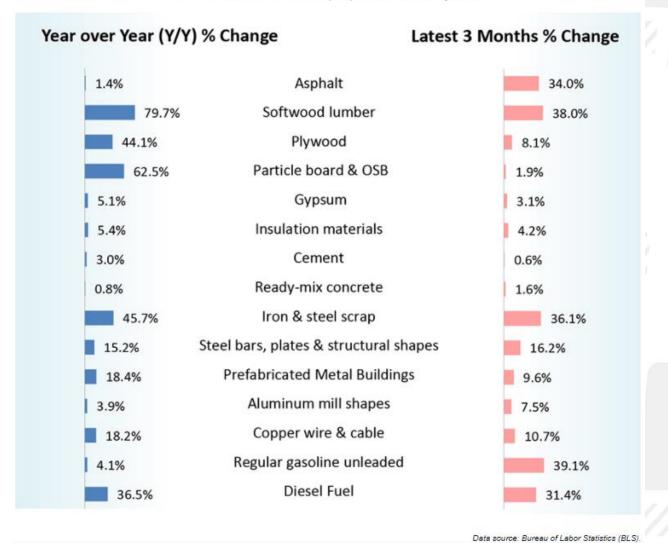
Over the past 18 months, the cost of construction has had unprecedented fluctuations in the areas of building material and labor costs due to the COVID-19 pandemic. Most of the jump in material costs that have impacted commercial buildings comes from four main places: wood, metal, rebar, and concrete. Additionally, demand and logistical challenges due to the COVID pandemic in 2020/2021 have made some significant building components scarce which has led to increased pricing and very long lead times.

The construction material cost forecast for the remainder of 2021/2022 will continue to change and budgets should be closely monitored to account for fluctuations. The budget herein is based on current pricing and availability of products. Envision Contractors LLC and the entire design team continue to examine every aspect of the construction means and methods to maximize efficiency and predictability in the overall project.

There continues to be pent up demand for many construction materials which continues to effect pricing. The following are snapshots of critical material pricing that may affect this project as final bids are solicited.



Table 1: U.S. Construction Material Cost Changes From Producer Price Index (PPI) Series - February 2021



Construction Cost Estimate

Proposed HQ Building

Proposed HQ Buildi	ing
Description	Cost
Architect Design Fee	\$533,400.00
Resign Fees	\$15,000.00
Civil Design Fees	\$31,460.00
Plan Review and Permits	\$28,500.00
Special Inspection Fees	\$65,440.00
Utilities Tap Fees	\$49,500.00
Preconstruction Management	\$86,000.00
Jobsite Manage/General Condition	
Earthwork	
Asphalt paving	
Asphalt Patch	
Detention System-Contech	
Storm drainage	
Crushed Stone	
Site Irrigation	
Landscape	
Security Fence and Gate	
Landscape Finish Grading	
Concrete Curbs-ROW	
Concrete Curbs-Site	
Approaches	
Sidewalks-ROW	
Sidewalks-Site	
Decorative Hardscape	
Dumpster Pad	
Concrete Foundations	
Deep Foundatioon	
Concrete slabs	
Precast Concrete	
Precast Erection	
Masonry	
Structural Steel	
Steel Erection	
Rough Carpentry	
PL Cabinets	
TPO Roofing & Sheetmetal	
Roof Pavers System Allowance	
Joint sealants	
Steel Doors & Frames	
Flush Wood Doors	
Aluminum Framed Entrances	
Aluminum Curtain Walls	
Gypsum Board Assemblies	
Acoustical Ceiling	
Ceramic Tile	
Flooring & Base	
Painting-Interior	
Plastic Laminate Toilet Partitions	
Wall & door Protection	
Toilet & Bath	

Construction Cost Estimate

Proposed HQ Building

Description	Cost
FEC	
Horizontal Louver Blinds	
Vault Room & Door	
Hydraulic Elevator	
Plumbing	
Sprinkler	
HVAC	
Parking Lot Charging Stations Studs	
Electirc	
Generator	
Fire Alarm /Security	
Data and Communications	
Contingency	\$675,324.00
Moving Budget	\$60,000.00
Furnishings, Telephonics, & Equipment	\$235,000.00
Construction Budget	\$11,178,027.00
Big Rivers' Communication Budget	\$508,144.00
TOTAL BUDGET	\$11,686,171.00



COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF BIG RIVERS)	
ELECTRIC CORPORATION FOR A CERTIFICATE)	
OF CONVENIENCE AND NECESSITY)	Case No.
AUTHORIZING CONSTRUCTION OF A NEW)	Case No. 2021-00314
HEADQUARTERS FACILITY AND AN ORDER)	2021-00314
AUTHORIZING BIG RIVERS TO SELL ITS)	
EXISTING HEADQUARTERS FACILITY)	

DIRECT TESTIMONY

 \mathbf{OF}

PAUL G. SMITH CHIEF FINANCIAL OFFICER

ON BEHALF OF

BIG RIVERS ELECTRIC CORPORATION

FILED: August 26, 2021

DIRECT TESTIMONY

\mathbf{OF}

PAUL G. SMITH

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VI.	ALTERNATIVES CONSIDERED	16
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1		DIRECT TESTIMONY
2		\mathbf{OF}
3		PAUL G. SMITH
4	I.	INTRODUCTION
5	Q.	Please state your name, business address and occupation.
6	A.	My name is Paul G. Smith, and my business address is 201 Third Street,
7		Henderson, Kentucky 42420. I am the Chief Financial Officer ("CFO") for
8		Big Rivers Electric Corporation ("Big Rivers").
9	Q.	Please summarize your education and professional experience.
10	A.	I received a Bachelor of Science degree in Industrial Management from
11		Purdue University and a Masters of Business Administration degree, with
12		honors, from the University of Chicago. I am a Certified Public Accountant
13		in the State of Ohio and a member of the American Institute of Certified
14		Public Accountants. I am a past member of the Edison Electric Institute
15		("EEI") Economic Regulation and Competition Committee and the EEI
16		Budgeting and Financial Forecasting Committee.
17		I began my career in 1982 as a public accountant in the Chicago office
18		of Deloitte & Touche, and from 1984 to 1987, I worked in the Indianapolis
19		office of Crowe, Chizek & Co. Beginning in 1987, I held various analyst and
20		managerial positions with Duke Energy Corporation, and its predecessor

companies, including Cinergy Corp. ("Cinergy") and Public Service Indiana,		
in Budgets and Forecasts, Rates and Regulatory Affairs, Investor Relations,		
and the International Business Unit. Beginning in 2001, I was appointed to		
various executive level positions, including General Manager of Budgets and		
Forecasts with responsibility for Cinergy's financial planning and analysis		
department, Vice President of Rates with responsibility for all state and		
federal regulated rate matters, including revenue requirements, cost–of–		
service and rate design for Duke Energy Kentucky, Inc. and Duke Energy		
Ohio, Inc., and Vice President of Retail Marketing with responsibility for		
launching a competitive retail energy business.		
In 2012, I joined NextEra Energy Transmission, the competitive		
transmission development subsidiary of NextEra Energy, Inc., as Senior		
Director of Business Management. My responsibilities included managing all		
financial activities, including accounting and financial reporting, budgeting		
and financial forecasting, and corporate development analytics. In addition, I		
was responsible for compliance and directing the preparation of state,		
Regional Transmission Organization, and Federal Energy Regulatory		
Commission ("FERC") revenue requirement filings.		

In 2018, I accepted the position of CFO at Big Rivers.

1 Q. Please summarize your duties at Big Rivers.

- 2 A. As CFO, I am responsible for all financial, regulatory, strategic planning and
- 3 risk management activities. Such activities include accounting and financial
- 4 reporting, payroll, budgets and financial forecasts, finance, tax, rates and
- 5 regulatory affairs, risk management and strategic planning.

6 Q. Have you previously testified before the Kentucky Public Service

7 Commission ("Commission")?

- 8 A. Yes. Most recently, I submitted written testimony on behalf of Big Rivers in
- 9 Case No. 2021-00061,¹ Big Rivers' annual report on its MRSM credit. I
- submitted written and oral testimony on behalf of Big Rivers in Case No.
- 2018-00146² and 2019-00269³ regarding the termination and enforcement of
- 12 a series of contracts between Big Rivers and the City of Henderson and the
- 13 City of Henderson Utility Commission (collectively, "HMP&L") related to the
- HMP&L-owned William L. Newman Station Two generating plant. I also
- submitted testimony on behalf of Big Rivers in Case No. 2020-001834 in

¹ In the Matter of Electronic Application of Big Rivers Corporation for Annual Report on MRSM Credit (filed Feb. 26, 2021).

² In the Matter of: Notice of Termination of Contracts and Application of Big Rivers Electric Corporation for a Declaratory Order and for Authority to Establish a Regulatory Asset (filed Aug. 29, 2018).

³ In the Matter of: Application of Big Rivers Electric Corporation for Enforcement of Rate and Service Standards (filed July 31, 2019).

⁴ In the Matter of: Electronic Application of Big Rivers Electric Corporation for Approval of Solar Power Contracts, (filed June 24, 2020).

which Big Rivers obtained approval of three solar power purchase contracts,
in Case No. 2019-00435 5 in which the Company obtained approval of its 2020
Environmental Compliance Plan, and in Case No. 2020-00064 in which Big
Rivers received approval to modify its MRSM Tariff. I submitted testimony
in support of the Joint Application filed by Big Rivers and Meade County
Rural Electric Cooperative Corporation ("Meade County RECC") in Case No.
2019-00365, in which the Commission approved contracts to provide electric
service to Nucor Corporation's new steel plate manufacturing mill currently
under construction in Brandenburg, Meade County, Kentucky. I also
responded to requests for information in Case No. $2020 \hbox{-} 00153^7$ and Case No
$2020\text{-}00291,^8$ in which Big Rivers obtained authorization to issue evidence of
indehtedness

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⁵ In the Matter of: Application of Big Rivers Electric Corporation for Approval of its 2020 Environmental Compliance Plan, Authority to Recover Costs Through a Revised Environmental Surcharge and Tariff, the Issuance of a Certificate of Public Convenience and Necessity for Certain Projects, and Appropriate Accounting and Other Relief (filed Feb. 7, 2020).

⁶ In the Matter of: Electronic Joint Application of Big Rivers Electric Corporation and Meade County Rural Electric Cooperative Corporation for (1) Approval of Contracts for Electric Service with Nucor Corporation; and (2) Approval of Tariff (filed Sept. 26, 2019).

⁷ In the Matter of: Electronic Application of Big Rivers Electric Corporation For Approval to Issue Evidences of Indebtedness, Responses to Commission Staff's Initial Request for Information(filed July 6, 2020).

⁸ In the Matter of: Electronic Application of Big Rivers Electric Corporation For Approval to Issue Evidences of Indebtedness, Responses to Commission Staff's Initial Request for Information (filed Oct. 12, 2020).

I have also testified on behalf of Duke Energy Kentucky, Inc.,
including in Case No. 2006-00172,9 in which the company sought an increase
in rates, and in Case No. 2008-00495,10 in which the company sought
approval of energy efficiency programs and an energy efficiency rider.
Additionally, I have testified before The Public Utilities Commission of Ohio,
the Indiana Utility Regulatory Commission, and FERC. My professional
experience is summarized in Exhibit Smith-1.

8 **Q**. What is the purpose of your testimony in this proceeding?

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9 A. The purpose of my testimony is to describe and summarize the financial impacts of constructing and operating a new corporate headquarters facility in Owensboro, Kentucky, and selling Big Rivers' existing headquarters properties. The financial summary highlights the economic impact on Big Rivers' net margins, cash flow and balance sheet. My testimony further describes the project's various financial considerations, including (i) the net capital investment; (ii) the financing of the project; and (iii) the incremental annual operating costs and savings. Finally, my testimony provides a financial perspective of alternatives considered, and generally supports Big

⁹ In the Matter of: An Adjustment of the Electric Rates of the Union Light, Heat and Power Company d/b/a Duke Energy Kentucky, Inc. (filed Dec. 21, 2006).

¹⁰ In the Matter of: Application of Duke Energy Kentucky, Inc. for Approval of Energy Efficiency Plan including an Energy Efficiency Rider and Portfolio of Energy Efficiency Programs, Order (Jan. 29, 2010).

- Rivers' request for authorization to construct the proposed headquarters and
- 2 sell its existing headquarters.

3 Q. Are you sponsoring any exhibits?

- 4 A. Yes. The following exhibits were prepared by me or under my supervision:
- Exhibit Smith-1: Professional Summary
- Exhibit Smith-2: Financial Analysis

7 II. PROPOSED INVESTMENT

- 8 Q. Where does Big Rivers intend to construct its proposed
- 9 headquarters?
- 10 A. Big Rivers intends to construct the proposed headquarters in the 700 city
- block between W 2nd and W 3rd Streets in Owensboro, Kentucky. The Direct
- 12 Testimony of Robert W. Berry explains the details surrounding the decision
- to construct the proposed headquarters at this location.
- 14 Q. What is the cost and value of the real estate for the proposed
- 15 headquarters?
- 16 A. The property on which the proposed headquarters will be constructed is
- valued at \$2,091,789 according to the Daviess County Property Valuation
- Administrator. The property is being acquired from the City of Owensboro at
- its assessed value, but the City has agreed to rebate the purchase proceeds

- back to Big Rivers. Therefore, the property is essentially being gifted by the
- 2 city to Big Rivers at no cost.

3 Q. What is the estimated total cost and total value of the proposed

4 headquarters?

- 5 A. As discussed in the Direct Testimony of Robert F. Toerne, the estimated total
- 6 construction cost of the project is \$11.7 million (see Exhibit Toerne-2). The
- following table summarizes the total cost and the total value of the proposed
- 8 headquarters property:

	Total Cost	Total Value			
Land	\$ 0	\$ 2,091,789			
Building & Improvements	11,178,027	11,178,027			
Other System Upgrades	508,144	508,144			
Total	\$ 11,686,171	\$ 13,777,960			

9 Q. What does Big Rivers intend to do with its existing headquarters?

- 10 A. Big Rivers plans to sell the existing headquarters properties as described in
- the Direct Testimony of Mr. Berry. Accordingly, there will be no wasteful
- duplication of facilities.

1	Q.	What are the financial impacts of selling the existing headquarters
2		properties?
3	A.	There are three primary financial impacts related to the sale of the existing
4		headquarters properties: (i) the cash proceeds from the sale of the properties;
5		(ii) the avoided future capital investments that otherwise would be required
6		to maintain the existing headquarters; and (iii) the realized gain on the sale
7		of the properties. Each of these financial impacts will mitigate the cost of the
8		proposed project and are more fully described as follows:
9		(i) Cash Proceeds from the Sale of the Properties – The existing
10		headquarters properties are anticipated to be sold at a price of approximately
11		. This price reflects a formal property appraisal performed
12		earlier this year as well as a market analysis performed in 2019. The two
13		studies performed by independent third-parties yielded very similar
14		valuations.
15		(ii) Avoided Capital Investments – As more fully discussed by Mr.
16		Berry and Mr. Toerne, the existing headquarters was constructed in several
17		phases from 1966 through 1981 and has reached an age and condition at
18		which significant capital investments are required to maintain the facilities.
19		The expected investments include the cost to maintain the structure (roof
20		and windows), parking lots and critical building systems (HVAC, electric,
21		plumbing, back-up generation, elevator), to upgrade safety features (security

system, fire suppression, ballistic glass), to improve handicap accessibility

22

1	(bathroom, building entrance), as well as to perform general cosmetic
2	upgrades (painting, flooring, lighting). The estimated capital investment to
3	maintain and upgrade the existing headquarters properties is approximately
4	\$2.3 million, which will be avoided by the construction of the proposed
5	headquarters.
6	(iii) Gain on Sale of the Existing Headquarters Properties – The
7	current net book value of the existing headquarters is , and will
8	decrease as additional depreciation expense is recorded each month. The
9	projected net book value at December 31, 2022, the estimated date on which
10	the properties will no longer be needed and will be available to be sold, is
11	. The amount by which the sales price exceeds the net book value
12	at the time of sale, estimated to be , will be recognized as a one-
13	time windfall to Big Rivers' net margins, a portion of which will be used to
14	reduce the Company's regulatory asset balance and a portion of which will
15	flow back to retail customers through Big Rivers' MRSM mechanism.
16 Q	. Will Big Rivers receive any financial incentives related to the
17	relocation of its headquarters to Owensboro?
18 A.	Yes. As more fully discussed by Mr. Berry, Big Rivers has negotiated two
19	financial incentives from the City of Owensboro in exchange for relocating its
20	head quarters within its city limits. The incentives include the 100% rebate
21	of the purchase price of the land, and a 50% rebate of the occupational tax

- paid by Big Rivers during the first ten years its proposed headquarters is
- 2 located in Owensboro.

3 III. PROJECT FINANCING

- 4 Q. How does Big Rivers intend to finance the cost of constructing the
- 5 proposed headquarters?
- 6 A. Big Rivers intends to fund the investment in the proposed headquarters
- through the U.S. Department of Treasury's New Markets Tax Credits
- 8 ("NMTC") Program. Any capital cost in excess of the NMTC Program
- 9 funding can be financed with general cash reserves, or through a loan with
- the Rural Utilities Service ("RUS") as the RUS typically offers the most
- attractive debt terms, including lower interest rates. If such a loan is not
- 12 available, several financial institutions, including the National Rural
- 13 Utilities Cooperative Finance Corporation ("CFC") and local Owensboro
- lenders, have expressed an interest in financing the proposed headquarters.
- 15 Big Rivers will seek approval of any financing related to the project in a
- subsequent proceeding as necessary under KRS 278.300.

17 Q. What is the NMTC Program?

- 18 A. The NMTC Program was established by the Community Renewal Tax Relief
- 19 Act of 2000 with the goal of stimulating investment and economic growth in
- 20 low-income communities. Certain census tracts in downtown Owensboro

have been identified as qualifying "Opportunity Zones" for the NMTC
Program, and the proposed location of Big Rivers new headquarters facility is
located within a qualified census tract. The Treasury Department will
allocate the NMTC funds to Community Development Entities ("CDEs") in
September, and the CDEs will focus on evaluating community applications
that can commit to closing on their program loan by year-end.

7 Q. What is the economic benefit of a NMTC loan?

8 A.

The NMTC loan works generally similar to traditional financing, with the notable exception that after seven (7) years, the remaining principal balance of the loan is forgiven. The economic benefit of the loan forgiveness typically equates to approximately 20-25% of the project cost financed. For the proposed project, such benefit could reduce the overall cost approximately \$2.5 million.

If the Commission grants Big Rivers a certificate of public convenience and necessity ("*CPCN*") for the proposed headquarters, and if Big Rivers is a successful applicant in the NMTC Program, Big Rivers will seek approval of the financing in a subsequent proceeding as necessary under KRS 278.300.

IV. OPERATING COSTS

2 Q. Is the proposed headquarters projected to reduce Big Rivers' annual

3 operating costs?

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4 A. Yes. Big Rivers estimates that the proposed headquarters will reduce the 5 company's operating costs approximately \$100,000 annually. The savings is 6 largely attributable to a reduction in operation and maintenance ("O&M") 7 expense related to the new and more-efficient building. Other operating cost 8 savings include a reduction in depreciation expense and receipt of the 9 occupational tax rebate incentive previously discussed. Mitigating the above 10 savings is an increase in property tax expense as a result of the proposed 11 headquarters' higher assessed value. The following table presents a 12 comparison of the proposed vs. existing headquarters annual operating costs 13 for the initial year of operation.

	Proposed Headquarters	Existing Headquarters	Savings/ (Cost)	
Operation and Maintenance	•	•	, ,	
Utilities	\$ 144,671	\$ 185,476		
Insurance	12,270	12,270		
Building& Grounds	68,770	122,310		
HVAC	5,908	11,816		
Elevator	1,965	1,965		
Janitorial	<u>126,619</u>	<u>126,619</u>		
Total O&M	350,655	$460,\!456$	100,253	
Property Tax	158,767	25,851	(132,917)	
Depreciation	191,888	214,226	22,338	
Occupational Tax Rebate	(121,381)	<u>n/a</u>	<u>121,381</u>	
Net Operating Costs	\$ 589,477	\$ 700,533	\$ 111,056	

1 Note: The operating costs in the above table reflect the proposed 2 headquarters cost on a comparable square footage basis. Also, the operating 3 costs reflect the projected year 1 amounts and many of the line items are subject to the effects of inflation. 4

V. FINANCIAL ANALYSIS

6 **Q**. Have you analyzed the impact of the proposed headquarters on Big

Rivers' financial condition?

8 A. Yes. A 10-year projection of the proposed headquarters' impact on Big Rivers' financial condition, specifically as it relates to net margins, cash flow, and balance sheet, is attached as Exhibit Smith-2. Based on my analysis, the proposed headquarters will have minimal, or slightly positive, impact on Big Rivers' financial condition and will not create the need to increase Big Rivers' wholesale rates to its Member-Owners.

> The following table summarizes the financial impact during the initial year in service, and over the first 10 years.

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Summary of Projected Financial Impacts During Years 1-10									
(Nominal \$) Total									
	Tear 1	Years 1-10							
Net Margin Increase/(Decrease)	\$1,398,907	\$1,460,166							
Cash Flow Inc/(Dec)	(\$134,378)	(\$1,209,338)							

Balance Sheet Inc/(Dec):		
Property Value	\$ 13,777,960	
Incremental Net Utility Plant	\$ 9,905,464	
Incremental Long-term Debt	\$ 6,177,671	

1

4 A.

2 Q. Based on your projection, how will the proposed headquarters

- 3 impact Big Rivers' net margins?
- proposed headquarters will have a positive impact on Big Rivers' net margins in the initial year, and in total over years 1-10. The positive net margin is

As summarized in the table above, and as shown in Exhibit Smith-2, the

- 7 largely attributable to the year 1 gain on sale of the existing headquarters as
- 8 previously discussed. The interest expense related to the financing of the
- 9 proposed headquarters mitigates the annual operating cost savings each
- 10 year. As a reminder, the increase in net margins will automatically pass
- through to Big Rivers' Members via the Member Rate Stability Mechanism
- 12 tariff.
- 13 Q. Based on your projection, how will the proposed headquarters
- impact Big Rivers' cash flow?
- 15 A. The proposed headquarters will have a slightly unfavorable impact on Big
- Rivers' cash flow. The unfavorable cash flow is largely attributable to the

1		proposed headquarters' annual debt service, assuming NMTC financing will
2		not be available and traditional financing is utilized.
3	Q.	Based on your projection, how will the proposed headquarters
4		impact Big Rivers' balance sheet?
5	A.	Big Rivers' balance sheet will be favorably impacted by the proposed
6		headquarters. The new property will increase the net utility plant balance
7		approximately \$9.9 million, while the incremental long-term debt will
8		increase only \$6.2 million. By year 10, long-term debt is projected to
9		decrease to \$5.1 million.
10		Further, Big Rivers' Members will benefit from the incremental value
11		created by the proposed headquarters. The property's value when placed in-
12		service will be \$13.8 million, yet the investment is only \$11.7 million after
13		the City of Owensboro rebates the purchase price of the real estate, and only
14		\$9.2 million if the project receives NMTC Program financing.
15	Q.	Do Exhibit Smith-2, and the above financial summary, assume the
16		financing benefits of participating in the NMTC Program?
17	A.	No. As previously stated, the NMTC Program creates significant financing
18		savings, but such savings are not a base assumption of the 10-year projection.
19		The additional economic benefit of the potential NMTC Program financing
20		enhances net margins and cash flow approximately \$2.5 million.
21		

1 Q.	Are there any qualitative benefits of the proposed headquarters that
2	are not quantified in the above financial summary?
3 A.	Yes. There are a number of qualitative benefits related to the proposed
4	headquarters that are not quantified in Exhibit Smith-2. Most notably, the
5	proposed headquarters allows Big Rivers to locate within the service territory
6	of a utility to which it provides wholesale power. Being located in Owensboro
7	allows Big Rivers to expand its community presence and enhances its ability
8	to pursue additional power supply and strategic transaction opportunities
9	with the City of Owensboro, in addition to more efficiently enabling the
10	opportunity to consolidate the Energy Control, Engineering and ET&S
11	activities.
12	

VI. ALTERNATIVES CONSIDERED

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- 14 Q. Describe the financial considerations Big Rivers evaluated during
 15 its review of alternative corporate headquarters options.
- 16 A. Big Rivers first evaluated retaining the existing headquarters, which would
 17 require significant capital investment and incur additional annual operating
 18 costs. As noted in the financial analysis summary above, retaining the
 19 existing headquarters in the City of Henderson is economically less attractive
 20 than the proposed headquarters. A notable driver of the existing
 21 headquarters' higher capital and operating cost is the absence of the

attractive financial incentives that the City of Owensboro has offered. In fact, the City of Henderson is one of very few governmental entities in the region that did not offer an incentive to obtain, or retain, the Big Rivers corporate headquarters.

Big Rivers also investigated leasing or purchasing an existing office building in Owensboro. While such option would allow Big Rivers to continue to pursue a strategic power supply or operating transaction with the City of Owensboro, the purchase price or the rental cost of a monthly lease option for that existing building were economically unattractive. Additionally, the existing structure consisted of several unfinished floors that would require extensive build-out, the location would require payment of significant parking costs for adequate off-site parking, and issues regarding 3rd party commercial tenants on the ground floor, which create security and employee/visitor access considerations, would need to be resolved. Most importantly, acquiring an existing building would limit Big Rivers' ability to receive a real estate incentive from the City of Owensboro as well as potentially eliminating the opportunity to pursue NMTC Program financing benefits.

VII. CONCLUSION

3 A.

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2	Q.	Please	summarize	vour	testimony
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As described in the Direct Testimony of Mr. Berry, the significant financial incentives offered by the City of Owensboro and other strategic opportunities make the proposed location well-suited for the construction of Big Rivers' new corporate headquarters. As described in the Direct Testimony of Mr. Toerne, the proposed construction provides significant improvements in employee safety, accessibility, and efficiencies. Further, it is not cost-effective to maintain, renovate and retrofit the existing headquarters to adequately satisfy the current and future needs of Big Rivers and its Members. These matters, considered along with the financial information that I have provided, clearly support the Commission's approval of the requested CPCN for construction.

Construction of the proposed headquarters will have a minimal, or slightly positive, impact on Big Rivers' overall financial condition. Further, the proposed headquarters will not create the need for a rate increase. The proposed headquarters represents a reasonable and economic solution to Big Rivers' corporate needs, and Big Rivers respectfully requests that the Commission approve the requested CPCN for construction of the proposed headquarters.

- 1 Q. Does this conclude your testimony?
- 2 A. Yes.

BIG RIVERS ELECTRIC CORPORATION

ELECTRONIC APPLICATION OF BIG RIVERS ELECTRIC CORPORATION FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING CONSTRUCTION OF A NEW HEADQUARTERS FACILITY AND AN ORDER AUTHORIZING BIG RIVERS TO SELL ITS EXISTING HEADQUARTERS FACILITY CASE NO. 2021-00314

VERIFICATION

I, Paul G. Smith, verify, state, and affirm that I prepared or supervised the preparation of the Direct Testimony filed with this Verification, and that Direct Testimony is true and accurate to the best of my knowledge, information, and belief after a reasonable inquiry on this day of August, 2021.

Paul G. Smith

COMMONWEALTH OF KENTUCKY)
COUNTY OF HENDERSON)

SUBSCRIBED AND SWORN TO before me by Paul G. Smith on this the day of August, 2021.

Notary Public, Kentucky State at Large

My Commission Expires

Notary Public, Kentucky State-At-Large My Commission Expires: July 10, 2022 ID: 604480

Professional Summary

Paul G. Smith
Vice President and Chief Financial Officer
Big Rivers Electric Corporation
201 Third Street
Henderson, KY 42420
Phone: 270-844-6194

Professional Experience

Big Rivers Electric Corporation
Vice President and Chief Financial Officer — 2018 to present

NextEra Energy Transmission Senior Director Business Management 2012-2018

Duke Energy

Vice President Retail Marketing 2010-2011
Vice President Rates 2006-2009
General Manager Budgets & Forecasts 2001-2005
Manager UK Distribution Price Control 1998-2000
Manager Revenue Requirements 1996-1997
Various Financial Positions of increasing responsibility 1987-1995

Crowe, Chizek & Co (CPA) 1984-1986

Touche, Ross & Co (CPA) 1982 - 1983

Education

Master of Business Administration University of Chicago

Bachelor of Science Industrial Management (Computer Science Minor) Purdue University

BIG RIVERS ELECTRIC CORPORATION Financial Analysis of Proposed Headquarters

	NPV	Nominal	Year									
	2.50%	<u> Year 1 - 10</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>
Net Margin												
Operation & Maintenance		\$ 1,123,173	\$ 100,253 \$	102,759 \$	105,328 \$	107,962 \$	110,661 \$	113,427 \$	116,263	\$ 119,169 \$	122,149 \$	125,202
Property Tax		(1,489,116)	(132,917)	(136,240)	(139,646)	(143,137)	(146,715)	(150,383)	(154,143)	(157,996)	(161,946)	(165,995)
Depreciation		223,384	22,338	22,338	22,338	22,338	22,338	22,338	22,338	22,338	22,338	22,338
Occupational Tax Rebate		1,359,879	121,381	124,416	127,526	130,714	133,982	137,332	140,765	144,284	147,891	151,588
Pension Trustee Savings		257,678	23,000	23,575	24,164	24,768	25,388	26,022	26,673	27,340	28,023	28,724
Gain on Sale of Existing HQ		1,419,293	1,419,293	-	-	-	-	-	-	-	-	-
Interest Expense		(1,434,124)	(154,442)	(152,150)	(149,802)	(147,394)	(144,927)	(142,398)	(139,805)	(137,148)	(134,424)	(131,633)
Total Net Margin Fav/(Unfav)		\$ 1,460,166	\$ 1,398,907 \$	(15,302) \$	(10,090) \$	(4,749) \$	727 \$	6,339 \$	12,091	\$ 17,987 \$	24,031 \$	30,226
<u>Cash Flow</u> Total Net Margin Fav/(Unfav) Less: Gain on Sale of Existing HQ	\$ 1,410,448 (1,384,676)		\$ 1,398,907 \$ (1,419,293)	(15,302) \$	(10,090) \$ -	(4,749) \$ -	727 \$ -	6,339 \$ -	12,091 -	\$ 17,987 \$ -	24,031 \$ -	30,226 -
Add Back: Depreciation	(195,507)	(223,384)	(22,338)	(22,338)	(22,338)	(22,338)	(22,338)	(22,338)	(22,338)	(22,338)	(22,338)	(22,338)
Subtotal	(169,735)	(182,510)										
Add Back: Interest Expense	1,259,661	1,434,124	154,442	152,150	149,802	147,394	144,927	142,398	139,805	137,148	134,424	131,633
Less: Loan Payment	(2,153,840)	· · · · · ·	(246,095)	(246,095)	(246,095)	(246,095)	(246,095)	(246,095)	(246,095)	(246,095)	(246,095)	(246,095)
Net Cash Flow Fav/(Unfav)	\$ (1,063,914)	\$ (1,209,338)	\$ (134,378) \$	(131,585) \$	(128,722) \$	(125,788) \$	(122,780) \$	(119,697) \$	(116,537)	\$ (113,298) \$	(109,978) \$	(106,575)
Balance Sheet Land Building & System Upgrades Total Property Value Less: Economic Incentive Net Utility Plant Less: Existing HQ Net Book Value Incremental Net Utility Plant Less: Existing HQ Proceeds & Avoide Incremental Long-Term Debt	d Capex	\$ 2,091,789 11,686,171 13,777,960 (2,091,789) \$ 11,686,171 \$ \$ \$										

Note: Above amounts do not include benefits related to New Market Tax Credit Program financing opportunity.