### **COMMONWEALTH OF KENTUCKY**

### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

The Electronic Application of Duke ) Energy Kentucky, Inc., for: 1) An ) Adjustment of the Natural Gas Rates; 2) ) Case No. 2021-00190 Approval of New Tariffs; and 3) All ) Other Required Approvals, Waivers, and ) Relief.

### SUPPLEMENTAL TESTIMONY OF

### **SARAH E. LAWLER**

### **IN SUPPORT OF SETTLEMENT**

#### **ON BEHALF OF**

#### **DUKE ENERGY KENTUCKY, INC.**

October 8, 2021

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### I. <u>INTRODUCTION AND PURPOSE</u>

### 1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is Sarah E. Lawler and my business address is 139 East Fourth Street,
Cincinnati, Ohio 45202.

### 4 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

- A. I am employed by Duke Energy Business Services LLC (DEBS), as Vice
  President, Rates and Regulatory Strategy for Ohio and Kentucky. DEBS provides
  various administrative and other services to Duke Energy Kentucky, Inc., (Duke
  Energy Kentucky or Company) and other affiliated companies of Duke Energy
  Corporation (Duke Energy).
- 10 Q. ARE YOU THE SAME SARAH E. LAWLER THAT SUBMITTED
- 11 DIRECT AND REBUTTAL TESTIMONY IN THIS PROCEEDING?
- 12 A. Yes.

### Q. WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY IN THIS PROCEEDING?

A. My supplemental testimony is filed in support of the Joint Stipulation and
Recommendation (Stipulation) filed with the Kentucky Public Service
Commission (Commission) on October 8, 2021 in this proceeding. My
supplemental testimony will describe how the Stipulation results in a fair, just and
reasonable settlement of the issues in this case.

#### II. OVERVIEW OF THE STIPULATION

### Q. ARE YOU FAMILIAR WITH THE STIPULATION FILED IN THIS PROCEEDING?

A. Yes. As, Vice President, Rates and Regulatory Strategy for Duke Energy
Kentucky and Ohio, my responsibilities include the establishment and
implementation of rates for Duke Energy Kentucky. I participated in negotiating
the Stipulation.

#### 7 Q. WHO ARE THE PARTIES TO THE STIPULATION?

8 A. The Stipulation is between the Attorney General of the Commonwealth of
9 Kentucky (Attorney General), the only other party to the proceeding, and Duke
10 Energy Kentucky (collectively, the Parties).

### 11 Q. PLEASE EXPLAIN WHY THE PARTIES WERE WILLING TO 12 COMPROMISE.

13 A. Each Party recognizes that the settlement process can promote administrative 14 efficiency. Full litigation is time consuming and expensive for all parties involved 15 and the litigation can produce unexpected and undesirable results for the Parties. 16 Settlement provides an opportunity for each Party to reach an outcome that 17 achieves a result the Parties believe is reasonable and preferable to the outcome 18 that could result from a full litigation of each individual issue in an evidentiary 19 hearing and allows for Parties to agree to terms that could not otherwise be 20 required by the Commission, such as a base rate case stay-out provision. 21 Settlement also provides the framework to avoid any need for costly and time-

consuming appeals that may follow a Commission decision in a fully litigated
 case.

### **3 Q. PLEASE SUMMARIZE THE KEY TERMS OF THE STIPULATION.**

4 The Stipulation expressly reflects the Parties' agreement on all issues in this A. 5 proceeding. Duke Energy Kentucky's total natural gas base revenue requirement 6 is approximately \$80.3 million. Including miscellaneous revenue and projected 7 gas cost revenue, the overall revenue requirement after the increase is 8 approximately \$121.1 million. The total revenue requirement represents an 9 increase of approximately \$9.36 million over total revenue projected for the 10 forecasted test year at current rates. The Stipulation provides that new rates are to 11 be effective on a service rendered basis following the Commission's Order in this 12 proceeding.

13 Stipulation Attachment A provides a summary of the Company's revenue 14 requirement as filed in its Application and the adjustments agreed to in the 15 Stipulation to arrive at the final overall revenue requirement increase for natural 16 gas service. While the respective positions of the Parties would be different if this 17 case was fully litigated, the Stipulation – as a whole – is the product of good faith 18 negotiations to arrive at a fair, just and reasonable outcome.

19 The Stipulation resolves all issues among the Parties, including the 20 following major points: 1) the overall revenue requirement, including various 21 adjustments agreed-upon for purposes of settlement; 2) establishment of a 22 pipeline modernization mechanism to enable the Company to receive timely 23 recovery of pipeline replacements necessary for compliance with the Pipelines

SARAH E. LAWLER SUPPLEMENTAL

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and Hazardous Materials Safety Administration (PHMSA); 3) cost of capital, including rate of return; and 4) the residential customer charge. Finally, the settlement provides an enhanced benefit to customers in that the Company has agreed to a lengthy "stay-out," to January 2026, for increases in natural gas base rates. This is significant insofar as an agreement to a base rate case stay-out is not achievable outside of a settlement. The key provisions of the settlement "package" are as follows:

- The Company's proposal to implement a Governmental Mandates
  Adjustment Mechanism (Rider GMA) is modified to a pipeline
  modernization mechanism (Rider PMM) only, as I explain further
  below;
- The residential customer charge will be increased by \$1.00, to \$17.50
   per month. The customer charges for other rate classes will be adjusted
   as proposed in the Company's Application. The remainder of the
   increase allocable to each rate class will be allocated to the volumetric
   charge. The rate design and accompanying tariff changes are included
   in Attachments B and C to the Stipulation;
- The revenue requirement for base rates is based on a Return on Equity
  of 9.375 percent;
- The Return on Equity for the Company's Rider PMM is 9.3 percent;
- The Company's average long-term debt rate for the forecasted test period is 3.656 percent and the Company's average short-term debt rate for the forecasted test period is 1.667 percent;

1 The Company's capital structure is 51.344 percent equity, 46.039 2 percent debt and 2.617 percent short-term debt; 3 Duke Energy Kentucky's Weighted Average Cost of Capital (WACC) 4 is 6.541%; 5 The Company's proposed tariff language changes, as amended and 6 agreed upon through the Company's responses to discovery submitted 7 by Staff of the Commission, will be approved; 8 The Parties agree to the allocation of the base revenue requirement as 9 shown in Stipulation Attachment D; and 10 All other items not specifically mentioned, should be approved as filed 11 in the Company's Application. This settlement, as a total package, provides a fair, just and reasonable 12 13 resolution of all issues. The Parties held lengthy settlement discussions on 14 multiple occasions where issues were debated rigorously to come up with a fair 15 balance of all issues. The Company was willing to concede issues that were important to the AG in exchange for issues that were of greater importance to the 16 17 Company, and vise-versa. Together, this settlement "package" allows the 18 Company to agree many of the terms and conditions that were of interest to the AG, which the Company would not have otherwise agreed, including the lengthy 19 20 stay-out provision. Thus, the Company submits that the Commission should 21 evaluate this Settlement as a total package producing a reasonable resolution and 22 not as individual terms and conditions.

### 1 Q. PLEASE DESCRIBE THE ATTACHMENTS TO THE STIPULATION.

2 A. Attachment A to the Stipulation includes a detailed calculation of the revenue 3 requirement increase comparing the Company's Application to the recommendations made by the Attorney General, and the ultimate agreement 4 5 achieved. Attachment B includes two copies of the Company's proposed tariff 6 rate sheets, showing the new rates and any language changes as proposed in the 7 Company's application as modified through responses to discovery and agreed to 8 in the Stipulation. The first copy shows the rates in a "tracked changes form" and 9 the second version is in a clean form. Attachment C to the Stipulation is the proof 10 of revenue sheets that provide an overview of the proposed distribution rates by 11 service type with the total increase shown. Attachment D to the Stipulation is a 12 revised allocation of the base revenue requirement to reflect the final agreed upon 13 revenue requirement.

#### 14 Q. DOES THE STIPULATION ADDRESS AND RESOLVE ALL OF THE

#### 15 **PROPOSALS MADE IN THE COMPANY'S APPLICATION?**

16 A. Yes. As described above, the Stipulation serves to resolve the contested and17 uncontested issues in this proceeding.

### III. <u>CALCULATION OF THE AGREED UPON</u> <u>REVENUE REQUIREMENT</u>

### 18 Q. PLEASE EXPLAIN THE ADJUSTMENTS MADE TO ARRIVE AT THE

- 19 STIPULATED REVENUE REQUIREMENT.
- A. As I previously mentioned, the negotiations considered numerous issues that were
   of importance in arriving at the final recommended revenue requirement. The
   Company's Application included testimony and documents that supported a

1 proposed overall increase of approximately \$15.228 million in revenue. The 2 Attorney General, following discovery and investigation, filed his expert 3 testimony of Mr. Lane Kollen that supported a recommended increase of 4 approximately \$6.348 million. The Company (and the Commission) then had an 5 opportunity to conduct further discovery and filed rebuttal testimony on October 6 8, 2021. This rebuttal testimony explained the Company's disagreement with the 7 Attorney General's positions and calculations. 8 The Parties started with the specific items identified by the Attorney 9 General's witness as the outline of issues to discuss regarding the overall revenue 10 requirement calculation. These items included the following issues: 11 Working Capital for Construction Accounts Payable; 12 Deferral and Amortization of CIS Development Costs; 13 Commercial Gas Transportation Revenue; 14 Payroll Taxes Related to Incentive Compensation; ٠ 15 Short Term Incentive Plan Expense Tied to "Circuit Breaker" EPS; • 16 401k Matching costs for Employees who also participate in a Defined 17 Benefit Plan; 18 SERP Costs; 19 Association Dues; 20 Cost of Capital Included in DEBS Expense; 21 Depreciation Expense for Customer Connect Plant in Service; 22 Financing Adjustments; 23 Interest Rates for Projected Issuances; and

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Return on Equity.

2 As was reflected in the Company's Rebuttal Testimony, filed on October 3 8, 2021, the Company opposed the Attorney General's recommended 4 adjustments. Through negotiations, the Company and the Attorney General were 5 able to come to a reasonable compromise on each of these items, that on balance, 6 represents a fair resolution of the issues in total. In the spirit of compromise, the 7 Company was willing to accept nearly all of the Attorney General's adjustments 8 in exchange for the Attorney General's acceptance of the Company's position on 9 others. For some of the items, a balance and meeting of the minds was required to 10 come to a reasonable resolution between the Parties. Attachment A to the 11 Stipulation includes a detailed list of the agreed-upon adjustments that comprise 12 the final proposed revenue requirement increase.

### 13 Q. PLEASE EXPLAIN THE ISSUE OF WORKING CAPITAL FOR 14 ACCOUNTS PAYABLE AND HOW IT WAS RESOLVED.

15 A. The Company's Application proposed no allowance for cash working capital in 16 this case. Despite requesting \$0 for cash working capital, the Mr. Kollen, in his 17 Direct Testimony, recommended a negative adjustment to working capital of 18 \$442,000. Company Witness Jay Brown supports in his Rebuttal Testimony why 19 the Company rejects this adjustment. In resolution of this issue however, and for 20 settlement purposes in this case, the Parties have agreed to a reduction to the 21 Company's revenue requirement of \$221,000 or 50 percent of Mr. Kollen's 22 recommended adjustment.

## Q. PLEASE EXPLAIN THE ISSUES RELATED TO THE DEFERRAL AND AMORTIZATION OF CUSTOMER INFORMATION SYSTEM (CIS) DEVELOPMENTAL COSTS AND HOW IT WAS RESOLVED.

4 Mr. Kollen states that the Company has included \$1.902 million in nonrecurring A. 5 developmental Customer Connect O&M expense and another \$0.085 million in 6 recurring non-developmental expense, or a total of \$1.987 million in the test year. 7 He recommends the Commission determine the normalized level of recurring 8 expense and allow recovery of this amount in the base revenue requirement. Mr. 9 Kollen further recommends that the Company defer the nonrecurring 10 developmental expense of both the new CIS, Customer Connect, and the old CIS, 11 Customer Management System, and amortize the two deferred expenses over the 12 service life of Customer Connect. Mr. Kollen also recommends that the deferred 13 expenses be included in rate base in this proceeding. The impact of this 14 adjustment is an increase to the Company's rate base of \$0.652 million. The 15 higher rate base results in a \$0.057 million increase to the Company's revenue 16 requirement. This also results in a decrease to the Company's revenue 17 requirement of \$1.740 million associated with the removal of costs from the test 18 period. The Company has agreed to these adjustments.

### 19 Q. PLEASE DESCRIBE THE ISSUE OF COMMERCIAL GAS 20 TRANSPORTATION REVENUES AND HOW IT WAS RESOLVED.

A. In his direct testimony, Mr. Kollen identified \$0.245 million in Commercial Gas
 Transportation revenues that he believes should have been included in the
 Company's forecast of revenues. In its rebuttal testimony, Duke Energy Kentucky

explained why it disagrees with Mr. Kollen's assessment and characterization of
these revenues. The Company has agreed, however in the spirit of compromise
and for settlement purposes only, to reduce the Company's proposed base rate
increase by this amount.

## 5 Q. PLEASE EXPLAIN THE ISSUE OF PAYROLL TAX RELATED TO THE 6 COMPANY'S INCENTIVE COMPENSATION AND HOW THAT WAS 7 RESOLVED.

A. In its Application, the Company removed incentive compensation related to
achievement of financial targets for the short-term incentive plan, long-term
incentive plan and the restricted stock units. Mr. Kollen argues that the Company
should have removed the payroll tax expense related to the adjustments to remove
incentive compensation expense tied to financial performance. The effect of this
adjustment is a reduction of \$0.045 million in the requested base rate increase.
The Parties have agreed to this adjustment.

## 15 Q. PLEASE EXPLAIN THE ISSUE REGARDING SHORT TERM 16 INCENTIVE PLAN EXPENSE TIED TO THE CIRCUIT BREAKER EPS 17 AND HOW THAT WAS RESOLVED.

A. Mr. Kollen argues in his testimony that all STI expense tied to the Company's
"circuit breaker" EPS threshold should be removed from base rates. The
Company's Rebuttal Testimony of Jake Stewart explains why the Commission
should disregard Mr. Kollen's proposed adjustment. However, for purposes of
settlement only, the Parties are agreeing to fifty percent of Mr. Kollen's

recommended adjustment. The result of this concession is a reduction of \$0.179
 million to the requested base rate increase.

## 3 Q. PLEASE EXPLAIN THE ISSUE OF THE 401(K) MATCHING FOR 4 EMPLOYEES WHO ALSO PARTICIPATE IN A DEFINED BENEFIT 5 PLAN AND HOW IT WAS RESOLVED.

A. Mr. Kollen recommended a reduction to the Company's test year revenue
requirement to eliminate \$0.221 million from the test year revenue requirement
related to 401(k) matching expense for employees who participate in both a
401(k) and a defined benefit plan. Duke Energy Kentucky opposed this
adjustment for the reasons stated in the Rebuttal Testimony of Mr. Stewart.
However, in the spirit of compromise and as part of the settlement negotiations,
Duke Energy Kentucky agreed to this adjustment.

## 13 Q. PLEASE EXPLAIN THE ISSUE OF THE SERP COSTS AND HOW THAT 14 WAS RESOLVED.

A. The Company included \$0.034 million in SERP expense in its rate case test year
revenue requirement. Mr. Kollen recommends disallowing this adjustment based
upon a prior Commission decision. Mr. Brown summarizes the Company's
position on this adjustment in his Rebuttal Testimony and in the spirit of reaching
a settlement, the Parties are agreeing to this adjustment.

### 20 Q. PLEASE EXPLAIN THE ISSUE OF ASSOCIATION DUES AND HOW 21 THAT WAS RESOLVED.

A. The Company included approximately \$0.055 million in dues attributed to the
Company's membership in the American Gas Association and the Interstate

1 Natural Gas Association of America in its test year. Mr. Kollen recommends 2 eliminating these costs on the basis that these organizations work with political 3 leaders on key issues that could impact companies, the energy utility sector and 4 gas customers. In its rebuttal testimony, the Company points out that both of these 5 organizations identify the portion of their membership dues that support lobbying 6 activities and that the majority of the dues are not supporting lobbying. 7 Accordingly, the Company opposed Mr. Kollen's adjustment and instead 8 conceded to an adjustment that is solely attributed to the portion of dues that 9 actually support lobbying as identified by these associations. For purposes of 10 settlement in this case only however, the Parties have agreed to Mr. Kollen's 11 entire adjustment to remove \$0.055 million from the Company's test year revenue 12 requirement.

## 13 Q. PLEASE EXPLAIN THE ISSUE REGARDING DEPRECIATION 14 EXPENSE FOR CUSTOMER CONNECT AND HOW IT WAS 15 RESOLVED.

A. Mr. Kollen recommends that the Company should use the same deprecation rate for all capital components of the Customer Connect system. Company witness David Raiford supports why the Company opposes this adjustment. However, for settlement purposes only, the Company has agreed to this adjustment. The result is a reduction of \$0.061 million to the Company's revenue requirement. The adjustment also increases rate base by \$0.023 million. The higher rate base results in a \$0.002 million increase to the Company's revenue requirement.

### Q. PLEASE EXPLAIN THE ISSUE REGARDING THE DEBS COST OF CAPITAL AND HOW THAT WAS RESOLVED.

3 A. The Company has included a return on the DEBS rate base in the test year revenue requirement. Mr. Kollen believes that this cost should be removed from 4 5 the Company's revenue requirement. Duke Energy Kentucky witness Jeffrey 6 Setser explains in his Rebuttal Testimony why Mr. Kollen's adjustment is 7 improper and should be rejected, including the fact that the Commission rejected 8 this adjustment previously in the Company's last electric base rate case 9 proceeding. For purposes of settlement, the Parties have agreed not to make this 10 adjustment. This results in no change to the Company's revenue requirement.

### 11 Q. PLEASE EXPLAIN THE ISSUE REGARDING THE MONEY POOL 12 SHORT TERM DEBT AND HOW THAT WAS RESOLVED?

A. Mr. Kollen recommends that the Commission reflect \$50 million in money pool borrowings in the proposed capital structure. Company Witness Chris Bauer explains in his Rebuttal Testimony why Mr. Kollen's adjustment is improper and should be rejected. For purposes of settlement, the Parties have agreed not to make this adjustment. This results in no change to the Company's revenue requirement.

# 19 Q. PLEASE EXPLAIN THE ISSUE RELATED TO THE COMPANY'S 20 INTEREST RATE FOR PROJECTED ISSUANCES AND HOW THAT 21 WAS RESOLVED.

A. Mr. Baudino recommends the revised coupon rate of 3.28% for the September
2021 issuance be used for both forecasted issuances in 2021 and 2022. Mr. Bauer

explains in his Rebuttal Testimony why the Company disagrees with this
 adjustment. However, for purposes of settlement in this case, the Parties have
 agreed to Mr. Baudino's adjustment to remove \$0.088 million from the
 Company's test year revenue requirement.

### 5 Q. ARE THE COMPANY AND THE ATTORNEY GENERAL AGREEING

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### TO ANY OTHER FINANCING ADJUSTMENTS IN THE STIPULATION?

- A. Yes. As explained by Mr. Bauer in his Rebuttal Testimony, the Company will no
  longer be making the \$70 million debt issuance in September 2022 that it had
  originally planned at the time this rate case was filed. As a result of this change,
  the revised test period capital structure is as follows:
- 11 a. Common Equity of \$861,861,344 or 51.344%
- 12 b. Long-Term Debt of \$772,830,214 or 46.039%
- 13 c. Short-Term Debt of \$43,936,209 or 2.617%

14 Mr. Bauer further explains that the Company recently ceased all marketing efforts 15 to place the planned 2021 \$50 million of unsecured debentures with private 16 placement investors. The \$50 million debt financing is still required by Duke 17 Energy Kentucky in 2021 and the company is actively working with select banks 18 to secure bridge financing. The Company is now planning a two-year \$50 million 19 debt issuance at a rate yet to be determined. Due to these forecast revisions the 20 Parties have agreed to a \$0.107 million reduction to the test year revenue 21 requirement. Company witness Mr. Brown provides the calculation supporting 22 this revenue requirement reduction in his Rebuttal Testimony.

### Q. PLEASE DESCRIBE THE ISSUE OF THE COMPANY'S RETURN ON EQUITY AND HOW THAT WAS RESOLVED.

3 A. In its Application, Duke Energy Kentucky proposed a Return on Equity (ROE) of 4 10.3 percent as supported by the Direct Testimony and analysis of Dylan 5 D'Ascendis. The Attorney General's witness, Mr. Baudino, recommended a ROE 6 of 9.1 percent. As part of the negotiation of this settlement, the Company and the 7 Attorney General have agreed to a ROE of 9.375 percent for base rates and a 9.3 8 percent for the Company's new pipeline replacement mechanism that I describe 9 later in my testimony (Rider PMM). This ROE is consistent with ROEs recently 10 approved by the Commission and is actually lower than a recently approved ROE for Louisville Gas & Electric Company (LG&E), the only other combination 11 12 natural gas and electric investor-owned utility within the Commonwealth of 13 Kentucky. Moreover, this agreed-upon ROE results in a reduction to the 14 Company's current ROE for its natural gas operations. The fact that the Company 15 is agreeing to a lower ROE for its proposed Rider PMM is also consistent with 16 recent Commission precedent. Applying this lower ROE reduces the Company's 17 revenue requirement by \$2.931 million.

## 18 Q. CAN YOU PLEASE PROVIDE SOME COLOR AROUND HOW THE ROE 19 WAS REACHED IN THIS SETTLEMENT?

A. Yes. First, I would like to point out that with this settlement, Duke Energy
Kentucky will have the lowest authorized ROE for its electric and natural gas
operations within the entire Duke Energy family of regulated utilities. In fact, the

1 2 Company's sister natural gas utility in North Carolina just announced a settlement where the parties agreed to a 9.6 percent ROE.<sup>1</sup>

3 Second, as I said previously, this settlement as a package, is what the Parties agreed is a fair, just and reasonable resolution of all issues. Both the 4 5 Company and the Attorney General were willing to negotiate and concede issues 6 of lesser importance in exchange for issues of greater importance for each. For 7 example, the Company is willing to agree to a much longer base rate case stay-out 8 for its natural gas operations in exchange for certainty with its ROE at the agreed 9 upon level. With the likelihood of increases in interest rates in the coming years, 10 the need to refinance debt at higher levels, a cap on annual increases for the Rider 11 PMM, and the commitment for a four-year base rate case stay-out, the Parties 12 were willing to accept a 9.375 percent ROE for base rates.

13 From a comparison standpoint, agreeing to a lower ROE than what the 14 Commission recently authorized for another combination utility shows the 15 seriousness of the bargaining by the Parties in reaching a fair and reasonable 16 resolution of all issues. Likewise, in exchange for the much needed pipeline 17 replacement program to ensure the Company is able to continue to deliver safe 18 and reliable natural gas service in compliance with PHMSA regulations, and 19 receive timely recovery of its costs, the Company is also willing to accept a lower 20 ROE for this adjustment mechanism. This delta between base rates and an 21 adjustment mechanism is consistent with recent Commission precedence.

<sup>&</sup>lt;sup>1</sup> <u>Piedmont Natural Gas agrees to cut NC rate hike to 6.6% in proposed deal with rate challengers -</u> <u>Charlotte Business Journal (bizjournals.com)</u>

### 1 Q. WHAT IS THE WEIGHTED AVERAGE COST OF CAPITAL (WACC)

### 2 FOR DUKE ENERGY KENTUCKY'S NATURAL GAS OPERATIONS AS

### **3 A RESULT OF THIS SETTLEMENT?**

4 A. As a result of the settlement, the agreed upon WACC is 6.541% as shown in the
5 following table.

	Final Stipulated Capital Structure and WACC			
<b>Class of Capital</b>	13 month average	% to total	Cost	Wtd Cost
Common Equity	861,861,344	51.344%	9.375%	4.814%
Long-Term Debt	772,830,214	46.039%	3.656%	1.683%
Short-Term Debt	43,936,209	2.617%	1.667%	0.044%
	1,678,627,767	100.00%		6.541%

# 6 Q. PLEASE EXPLAIN HOW THE TOTAL AMOUNT OF THE INCREASE 7 IN REVENUES AS PROPOSED IN THE STIPUALTION IS FAIR, JUST 8 AND REASONABLE.

9 A. The amount of the increase agreed upon in the Stipulation is fair, just and 10 reasonable because it is the result of a negotiated compromise, in consideration of 11 all terms of the Stipulation by knowledgeable and capable Parties. By vigorously 12 pursuing their respective positions, stakeholders, including customers, the 13 Company, and its shareholders, were represented and their priorities were 14 recognized and protected through the Stipulation. The initial revenue proposal by 15 the Company and the Attorney General in this proceeding represented the best 16 possible outcome based upon the facts, as understood by each of the Parties at the 17 commencement of this case. Since that time, substantial data was exchanged, and 18 the Parties engaged in extensive negotiations to arrive at an outcome that is fair, 19 just, and reasonable to Duke Energy Kentucky's customers and its shareholders.

1 The compromise of the revenue increase, rate design, and recovery of certain 2 costs has resulted from these negotiations and reflects the best judgment of the 3 Parties, including their respective experts, as to a fair resolution of all issues. The 4 base rates agreed upon provide sufficient revenue for Duke Energy Kentucky to 5 operate and provide safe, reliable, and reasonable natural gas service to its 6 customers while also providing a fair return to its shareholders. The Stipulation 7 as a total package provides a fair and reasonable outcome that the Commission 8 should approve.

#### IV. PIPELINE MODERNIZATION MECHANISM

## 9 Q. PLEASE EXPLAIN THE ORIGIN OF THE PIPELINE 10 MODERNIZATION MECHANISM (RIDER PMM) AS AGREED UPON IN 11 THE SETTLEMENT.

12 A. The Company's Application contained a proposal for a Governmental Mandates 13 Adjustment mechanism (Rider GMA) to adjust for two primary types of costs. 14 First, the mechanism was intended to adjust for any future state or federal tax law 15 changes. As the Commission is aware, as a result of the Tax Cuts and Jobs Act of 16 2017, the corporate federal income tax rate was reduced. This Commission 17 initiated an investigation into all utilities to adjust rates to reflect this change in 18 the tax rate. The proposed Rider GMA was intended to act as a place holder for 19 any future changes in either state or federal corporate tax rates. Second, Rider 20 GMA was intended to act as a pipeline replacement mechanism for investments 21 necessary to comply with PHMSA regulations impacting the natural gas delivery 22 system.

1 With this Stipulation, the Company's proposal for Rider GMA is amended 2 and renamed the Pipeline Modernization Mechanism (Rider PMM). The name 3 change is in response to an agreement to limit it to pipeline preplacement projects, 4 including integrity-related replacements, prompted by regulations promulgated by 5 the PHMSA. The Company is withdrawing its proposal to include tax law 6 changes in the rider.

### 7 Q. WHAT IS THE TERM OF RIDER PMM?

A. The initial term of the mechanism is for seven years from the date of the
Commission's Order in this proceeding, with the ability for the Company to seek
to extend the term either as part of a subsequent rate case or through a separate
application filed in accordance with KRS 278.509. The initial seven-year term
was established to coincide with the timing of the Company's anticipated multiphase AM07 Pipeline replacement project.

#### 14 Q. HOW WILL RIDER PMM WORK?

15 A. Rider PMM shall be adjusted annually for capital placed into service following 16 the test year in this case and will use forecasted 13-month average plant in service 17 balances for purposes of calculating the annual revenue requirement. This is 18 similar to how the Company's prior pipeline replacement mechanism, the 19 Accelerated Service Replacement Program, operated when it was in effect. The 20 first Rider PMM adjustment will be filed no earlier than July 1, 2022, (and by July 1<sup>st</sup> each year thereafter) with new rates effective the following January. This 21 22 means that the first Rider PMM rate adjustment will go into effect no earlier than 23 January 2023.

1 The first pipeline replacement project eligible for rider recovery, subject to 2 certificate of public convenience and necessity (CPCN) approval by the 3 Commission, shall be the Company's upcoming AM07 pipeline replacement. The 4 Company shall file a CPCN for each phase of the AM07 Replacement project but 5 shall not be required to file a CPCN for Rider PMM projects that qualify as an 6 ordinary extension of the existing system in the ordinary course of business.

Rider PMM shall be calculated as a per-bill charge for residential and
general service rates. Rider PMM shall be calculated on a per ccf charge for
transportation rates. The revenue requirement calculated in the rider will be
allocated between the rate classes as outlined in Paragraph Number 22 in the
Stipulation.

12 The rider shall be subject to an annual revenue requirement cap of no 13 more than a 5 percent increase in natural gas revenues per year. For purposes of 14 determining the 5 percent cap, the Parties agree that the natural gas revenues, 15 including base revenues, gas cost revenues and miscellaneous revenues of 16 \$121,059,033 outlined in Paragraph Number 1 of the Stipulation shall become the 17 baseline for measuring the 5 percent annual cap on increases for the duration of 18 the rider. Any additional capital placed into service that would result in an 19 increase over 5 percent shall be eligible for the creation of a regulatory asset for 20 recovery of the deferral of property taxes, depreciation, and post-in-service 21 carrying costs for that incremental capital (PISCC based on approved WACC). 22 Such deferral shall be eligible for amortization in the Company's next natural gas 23 base rate proceeding.

Finally, As previously discussed, the ROE used for calculating the Rider
 PMM (and any other capital-related natural gas adjustment mechanism) shall be
 9.3 percent.

### V. <u>OTHER SETTLEMENT TERMS</u>

### 4 Q. ARE THERE ANY OTHER NOTEWORTHY ISSUES REGARDING THE 5 PROPOSED TARIFFS?

A. Yes. The Parties are also agreeing that the Company's fixed residential customer
charge should be increased by only \$1.00. The final charge will be \$17.50. The
Company had proposed other tariff language changes in its application. The
Parties agree that those changes, as amended and agreed upon through the
Company's responses to discovery submitted by Staff of the Commission, should
be approved.

### 12 Q. WHAT CHANGES TO THE PROPOSED TARIFFS WERE AGREED

### 13 UPON THROUGH THE COMPANY'S RESPONSES TO DISCOVERY?

A. The correction of an error in the calculation of the charges for pulse meters
resulted in revised charges for Sheet No. 84, Rate MPS. The charge for the
Installation of Meter Pulse Equipment was revised from \$1,000 to \$970 and the
additional charge if replacement of the Meter Index is necessary was revised from
\$700 to \$680.<sup>2</sup> The Company is also proposing a \$15 field collection charge to be
added to Sheet No. 81 Charge for Reconnection of Service.<sup>3</sup>

<sup>&</sup>lt;sup>2</sup> See Response to Staff-DR-03-016

<sup>&</sup>lt;sup>3</sup> See Response to Staff-DR-03-025(d).

# Q. WHAT EVIDENCE SHOULD THE COMMISSION CONSIDER THAT EACH CONSTITUENCY WAS VIGOROUSLY REPRESENTED IN THE MEGOTIATIONS THAT LED TO THIS SETTLEMENT?

4 The Parties supported their positions in the record through pre-filed direct and A. 5 rebuttal testimony and the submission of, and responses to, numerous data 6 requests. The Stipulation reveals the sincerity of the negotiations on all sides 7 when compared to the initial positions supported. The result is that the Parties 8 made appropriate concessions to ensure their priorities were reflected in the final 9 compromise. Accordingly, the Stipulation must be viewed in its entirety rather 10 than evaluated on the basis of any discrete term or issue. The Stipulation was 11 negotiated in the context of an overall result, including the impact on customers 12 and the Company's financial operation.

### 13 Q. DO YOU HAVE AN OPINION REGARDING THE REASONABLENESS 14 OF THE STIPULATION?

A. Yes. The Stipulation is the result of extensive, good faith negotiation among
knowledgeable and capable parties. The Stipulation is a reasonable compromise
that produces rates that are fair and in the best interests of all concerned. Duke
Energy Kentucky requests that the Commission approve the Stipulation in its
entirety and without modification.

### VI. <u>CONCLUSION</u>

### 20 Q. DOES THIS CONCLUDE YOUR SUPPLEMENTAL TESTIMONY?

21 A. Yes.

#### VERIFICATION

STATE OF OHIO	)	
	)	SS:
<b>COUNTY OF HAMILTON</b>	)	

The undersigned, Sarah E. Lawler, VP Rates & Regulatory Strategy, OH/KY, being duly sworn, deposes and says that she has personal knowledge of the matters set forth in the foregoing supplemental testimony and that it is true and correct to the best of her knowledge, information and belief.

A.E.R

Sarah E. Lawler Affiant

Subscribed and sworn to before me by Sarah E. Lawler on this  $28^{-1}$  day of September , 2021.

NOTARY PUBLIC