

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC EXAMINATION OF THE	)	
APPLICATION OF THE FUEL	)	Case No. 2021-00057
ADJUSTMENT CLAUSE OF DUKE ENERGY	)	
KENTUCKY, INC. FROM NOVEMBER 1,	)	
2018 THROUGH OCTOBER 31, 2020	)	

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**DIRECT TESTIMONY OF**

**BRAD DANIEL**

**ON BEHALF OF**

**DUKE ENERGY KENTUCKY, INC.**

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March 22, 2021

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**I. INTRODUCTION AND PURPOSE**

1 **Q. STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Brad Daniel and my business address is 526 S. Church Street,  
3 Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed as Director, Generation Dispatch and Operations, by Duke Energy  
6 Carolinas, LLC, a utility affiliate of Duke Energy Kentucky, Inc. (Duke Energy  
7 Kentucky or Company).

8 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL BACKGROUND  
9 AND PROFESSIONAL EXPERIENCE.**

10 A. I received a Bachelor of Arts degree from the University of Oklahoma in 2000. I  
11 received a Master's in Business Administration from Wake Forest University in  
12 2009. I joined Cinergy Corporation in 2001 and have held various positions with  
13 the Company or its affiliates in the generation dispatch and operations and power  
14 trading roles. I have managed the Midwest short term trading portfolio, where I  
15 was responsible for power, natural gas, and Financial Transmission Rights (FTR)  
16 hedging portfolios covering Duke Energy Kentucky. I also have managed our  
17 Fuels and Fleet Analytics team, responsible for fuels forecasting of the Duke  
18 Energy Kentucky portfolio. I assumed my current position in December of 2019.

19 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE KENTUCKY  
20 PUBLIC SERVICE COMMISSION?**

21 A. No.

1 **Q. PLEASE BRIEFLY DESCRIBE YOUR DUTIES AS DIRECTOR,**  
2 **GENERATION DISPATCH & OPERATIONS.**

3 A. I am responsible for the Company's: (i) generation dispatch; (ii) unit  
4 commitment; (iii) 24-hour real-time operations; and (iv) short-term generating  
5 maintenance planning. I am also responsible for the submission of the Company's  
6 supply offers to the PJM Interconnection, L.L.C. (PJM) regional transmission  
7 organization (RTO) day-ahead and real-time electric power markets, as well as  
8 managing the Company's short-term supply position to ensure that the Company  
9 has adequate resources committed to serve its retail customers' electricity needs.

10 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

11 A. The purpose of my direct testimony is to respond to the Commission's March 4,  
12 2021 Order and address the changes in the wholesale electric power market that  
13 occurred during the two-year review period of November 1, 2018 through  
14 October 31, 2020, and how those changes have impacted Duke Energy  
15 Kentucky's power procurement practices. In doing so, I describe the Company's  
16 participation in PJM. Finally, I sponsor several of the Company's responses to the  
17 Commission's Data Requests contained in Appendix B of its March 4, 2021  
18 Order.

**II. DISCUSSION OF DUKE ENERGY KENTUCKY'S POWER**  
**PROCUREMENT PRACTICES**

19 **Q. PLEASE GENERALLY DESCRIBE DUKE ENERGY KENTUCKY'S**  
20 **POWER PROCUREMENT PRACTICES.**

21 A. During the entire review period, Duke Energy Kentucky has been a member of  
22 PJM, the nation's first fully functioning RTO that operates the power grid and

1 wholesale electric market for all or parts of thirteen states and the District of  
2 Columbia. As discussed herein and in the Direct Testimony of John D. Swez, this  
3 electric market consists of energy markets, capacity markets, ancillary services  
4 markets, and a FTR market. PJM's operation is governed by agreements approved  
5 by the Federal Energy Regulatory Commission (FERC) including the Operating  
6 Agreement, Open Access Transmission Tariff (OATT), and the Reliability  
7 Assurance Agreement. As a member of PJM, Duke Energy Kentucky is subject to  
8 these agreements, which among other things, require Duke Energy Kentucky to  
9 offer all of its available generation to PJM and to purchase its customer energy  
10 load from the PJM Day-Ahead or Real-Time Energy Markets. The Day-Ahead  
11 and Real-Time Energy Markets are collectively referred to as the PJM Energy  
12 Market for the remainder of my testimony.

13 Consistent with its PJM membership, during the period under review, the  
14 Company met all its energy needs through the PJM Energy Market and did not  
15 purchase any energy outside of PJM. Through PJM's Day-Ahead market, market  
16 participants can mitigate their exposure to real-time price risk by selling available  
17 generation and purchasing forecasted demand in the Day-Ahead energy market.  
18 Duke Energy Kentucky submits demand bids and supply offers as both a load  
19 serving entity and a generator owner, respectively. Thus, the Company  
20 simultaneously functions as both a buyer and seller to serve its retail electric  
21 customers.

22 During the review period, Duke Energy Kentucky also participated in  
23 PJM's Ancillary Services Markets. Day-Ahead and Real-Time prices for ancillary

1 services appear to be at reasonable price levels consistent with market conditions.  
2 Furthermore, Duke Energy Kentucky's generating units are appropriately  
3 receiving day-ahead and real-time awards for supply of reserves.

4 **Q. PLEASE BRIEFLY DESCRIBE THE PJM ENERGY MARKET.**

5 A. PJM administers its Energy Market utilizing locational marginal pricing (LMP).  
6 LMP can be broadly defined as the value of one additional megawatt of energy at  
7 a specific point on the electric grid. In PJM, LMP is composed of three  
8 components; the system energy price, the transmission marginal congestion price,  
9 and the marginal loss price. Both the Day-Ahead and Real-Time Energy Markets  
10 are based on supply offers and demand bids submitted to PJM by market  
11 participants, including both generator owners (as sellers) and load serving entities  
12 (as buyers).

13 The Day-Ahead Energy Market provides a means for market participants  
14 to mitigate their exposure to price risk in the Real-Time Energy Market. The Day-  
15 Ahead Energy Market also provides meaningful information to PJM regarding  
16 expected real-time operating conditions for the next day, which enhances PJM's  
17 ability to ensure reliable operation of the transmission system. The Real-Time  
18 Energy Market functions as a balancing market between generation and load in  
19 real-time. Through the PJM Energy Market and the LMP price signals, PJM  
20 provides a market-based solution to value and thus manage energy production,  
21 transmission congestion, and marginal losses in the PJM region. PJM also  
22 operates, and Duke Energy Kentucky participates in, the Ancillary Services  
23 Market. Ancillary services include:

- 1           • Synchronized Reserves, which provide energy during an unexpected  
2           period of need;
- 3           • Non-Synchronized Reserves, which also provide energy during an  
4           unexpected period of need, but which are typically off-line;
- 5           • Regulating Reserves, which are utilized to manage short-term changes  
6           in energy requirements;
- 7           • Day-Ahead Scheduling Reserves, a 30-minute day-ahead reserve  
8           product;
- 9           • Black Start Service, which provides energy to the grid in the event of a  
10          black out condition; and
- 11          • Reactive Supply and Voltage Control, which is produced by capacitors  
12          and generators and absorbed by reactors and other inductive devices.

13          PJM Ancillary Services Markets are co-optimized with the PJM Energy Market in  
14          order to minimize overall production costs across the PJM footprint.

15                 In addition to these more physical Energy and Ancillary Services Markets,  
16          PJM offers financial products that can be utilized to hedge exposure to the Energy  
17          Markets. Virtual transactions can hedge risk in the Real-Time Energy Market, and  
18          FTR transactions can hedge exposure to day-ahead congestion costs. FTR  
19          auctions are conducted annually, quarterly, and monthly. FTRs are defined with  
20          source and sink points that entitle and obligate the holder to a stream of revenues  
21          or charges based on the hourly day-ahead congestion price differences across the  
22          defined path. Duke Energy Kentucky utilizes FTRs to manage the congestion risk  
23          from its generation stations to its load zone. Virtual transactions clear in the Day-

1 Ahead Energy Market as virtual generators and loads at specific points on the  
2 grid. Virtual transactions settle based on the difference between the day-ahead  
3 and real-time LMP at the specific node. Duke Energy Kentucky may utilize  
4 virtual transactions to hedge generator performance risk, primarily during start up  
5 or as a potential operational contingency.

6 Other non-PJM operated financial markets that are based on PJM market  
7 settlements exist. Duke Energy Kentucky participates in these financial markets  
8 to hedge Duke Energy Kentucky's customers' exposure to day-ahead and real-  
9 time energy prices when its generation stations are unavailable due to planned  
10 maintenance outages or are not expected to clear the PJM Energy Market in  
11 volumes sufficient to serve native load demands.

12 **Q. PLEASE EXPLAIN HOW PJM DISPATCHES GENERATING**  
13 **RESOURCES TO MEET DEMAND.**

14 A. An RTO such as PJM performs a security constrained economic commitment and  
15 least-cost security constrained economic dispatch process that simultaneously  
16 optimizes energy and reserves for all generation in its footprint in determining  
17 which assets to commit and dispatch. This process considers the various, unique  
18 challenges faced in reliably and economically supplying power to all load across  
19 its footprint, most significantly aligning the production of energy simultaneously  
20 with the volatility in demand within the capability of the transmission network.  
21 PJM must continually act to account for the fact that customer demand is dynamic  
22 in nature, fluctuating over the course of a day, week, and season, while analyzing  
23 factors such as costs and operating characteristics of generation from different



1 types of units within its entire footprint and expected and unexpected conditions  
2 on the transmission network that affect which generation units can be used to  
3 serve load economically and reliably given the numerous constraints that must be  
4 considered. Because of these challenges, PJM's dispatch process "is designed to  
5 be an optimization process...so that a reliable supply of electricity at the lowest  
6 cost possible under the conditions prevailing in each dispatch time interval can be  
7 delivered."<sup>1</sup>

8           Importantly, PJM's decisions as to which generating units should be  
9 dispatched are not made exclusively based on the individual unit's cost. Although  
10 the price of energy at a generating unit is certainly important, PJM's dispatch  
11 process must consider a number of factors, including system-wide reliability,  
12 transmission grid congestion and losses, and numerous operational conditions.  
13 PJM has access to complete information regarding the operation of its Day-Ahead  
14 and Real-Time Energy Markets in making the determination to commit and  
15 dispatch a unit. Because of the efficient and informed nature of PJM's dispatch  
16 methodology, a utility's energy purchases in PJM's Day-Ahead and Real-Time  
17 Energy Markets are the most efficient and economic means available to satisfy  
18 customer load. Stated another way, energy acquired by all load serving entities  
19 from PJM is necessarily, and by definition, purchased on an economic dispatch  
20 basis.

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<sup>1</sup> FERC Docket AD05-13-000, *Report on Security Constrained Economic Dispatch by the Joint Board of PJM/MISO Region*, Attachment 1, at pg. 5 (May 24, 2006).

1 **Q. PLEASE BRIEFLY EXPLAIN HOW DUKE ENERGY KENTUCKY'S**  
2 **CURRENT GENERATION PORTFOLIO PARTICIPATES AND IS**  
3 **DISPATCHED IN THE DAY-AHEAD AND REAL-TIME ENERGY**  
4 **MARKETS.**

5 A. Under the terms of PJM's Reliability Assurance Agreement, as a fixed resource  
6 requirement (FRR) entity and generation owner in PJM, Duke Energy Kentucky  
7 is under a must-offer requirement to offer all its generation committed to the FRR  
8 plan into the Day-Ahead Energy Market. The generating units are offered with  
9 designations including: Must Run, Economic, Emergency, Fixed Gen, and  
10 Unavailable. Units offered with a Must Run status will clear the market and are  
11 generally dispatched down or at minimum load during periods when the marginal  
12 cost of the unit is above the LMP solved by the dispatch model, or are dispatched  
13 up or at full load during periods when the marginal cost of the unit is below the  
14 LMP solved by the dispatch model. Economic status units will generally be  
15 committed if their "all in" costs, including startup costs, are economic across the  
16 following day or during periods of the following day. Emergency status units are  
17 committed during an energy emergency event. Fixed Gen units are committed but  
18 intend to remain fixed or otherwise not follow PJM real-time dispatch.  
19 Unavailable status units will not be considered by the commitment and dispatch  
20 model.

21 Each generating unit is offered hourly with a segmented incremental  
22 energy price pair quantity and ancillary service offer curve across the unit's  
23 operational range as well as a start-up cost, no-load cost, and operating

1 parameters. The hourly offers are based on numerous factors, including but not  
2 limited to, the daily fuel cost, unit efficiency, emissions and variable operations  
3 and maintenance (O&M) costs, maximum and minimum loadings, and plant  
4 output availability and characteristics. Unit status is determined based upon unit  
5 availability, marginal energy costs, expected impact of certain PJM charges and  
6 credits, and anticipated market clearing prices.

7 Day-ahead generation unit offers are submitted to PJM by 11:00 Eastern  
8 Prevailing Time the day prior to energy flow. Generally, by 13:30 Eastern  
9 Prevailing Time that day, following execution of a security constrained unit  
10 commitment model, PJM posts energy and ancillary services awards for the  
11 following day. These awards are financially binding on both Duke Energy  
12 Kentucky and PJM.

13 In real time, Duke Energy Kentucky makes hourly updates to the energy  
14 and ancillary service offers, primarily with respect to unit availability, but also  
15 taking into account the unit's operating parameters. The Duke Energy Kentucky  
16 generation dispatchers follow PJM generation dispatch signal instructions and  
17 relay necessary instructions to the generation stations.

18 It is possible that in real time, despite receiving a day-ahead energy award,  
19 PJM dispatch signals will instruct Duke Energy Kentucky plants to move to  
20 generation loadings other than their Day-Ahead award level. These instructions  
21 are based on the Real-Time energy and ancillary services needs of the overall  
22 system as manifested through LMP price signals at the generator bus. If the real-  
23 time LMP is below a unit's marginal cost of energy, PJM will likely reduce

1 output, or delay or cancel a unit startup. Conversely, if system conditions have  
2 changed from day-ahead model assumptions, PJM may direct a Duke Energy  
3 Kentucky unit to start up even without a Day-Ahead energy award. Duke Energy  
4 Kentucky has an obligation and financial incentive to follow PJM dispatch  
5 instructions.

6 **Q. PLEASE DESCRIBE ANY CHANGES THAT OCCURRED IN THE**  
7 **WHOLESALE ELECTRIC POWER MARKET BETWEEN NOVEMBER**  
8 **1, 2018 AND OCTOBER 31, 2020 THAT SIGNIFICANTLY AFFECTED**  
9 **DUKE ENERGY KENTUCKY'S ELECTRIC POWER PROCUREMENT**  
10 **PRACTICES.**

11 A. Duke Energy Kentucky joined PJM effective January 1, 2012, and thus operated  
12 within PJM during the period under review in this proceeding. Accordingly, the  
13 Company continues to offer its generation and bid its load into the PJM market.  
14 For the Duke Energy Kentucky generating capacity, the Company offered its  
15 resources in an FRR capacity plan. The generating resources that are committed  
16 in the FRR plan have a must-offer obligation for their energy in the Day-Ahead  
17 Energy Market. Duke Energy Kentucky Witness Mr. Swez discusses the PJM  
18 Capacity markets in greater detail through his direct testimony.

19 East Bend continues to compete favorably in the PJM market, with typical  
20 dispatch of this unit at full load during on-peak periods and even during much of  
21 the off-peak periods as well. The Company's six combustion turbines at  
22 Woodsdale station continue to see limited dispatch within the PJM energy  
23 markets. The Company continued to make economic power purchases for both

1 planned and unplanned outages during the audit period to mitigate exposure to  
2 market prices. In addition, Duke Energy Kentucky made economic purchases  
3 from PJM when the purchases were more economic than dispatching its own  
4 generation for the benefit of the Company's native load.

5 PJM commits and dispatches these resources via their security constrained  
6 unit commitment and least-cost economic dispatch software by modeling the  
7 Duke Energy Kentucky generating resources with all other generating resources  
8 in the PJM area. If not committed day-ahead, the units may still be called upon in  
9 real-time. There are separate LMPs calculated for Day-Ahead versus Real-Time  
10 Markets that are paid to the generators or charged to the load. PJM also operates  
11 an ancillary service market for regulation, day-ahead scheduling reserves, non-  
12 synchronized, and synchronized reserves, each of which is cleared separately with  
13 different prices for each product. In addition, PJM reimburses service providers  
14 such as Duke Energy Kentucky for blackstart and reactive services. The Duke  
15 Energy Kentucky Woodsdale gas-fired combustion turbine plant is currently a  
16 blackstart unit in the applicable Duke Energy blackstart plan and, in addition, is  
17 reimbursed for certain costs to provide blackstart service by PJM. Duke Energy  
18 Kentucky continues to operate its generating resources to optimize revenues  
19 available in the PJM capacity market and energy market and for ancillary  
20 services, blackstart, and reactive service in a reliable manner for the benefit of  
21 customers and shareholders.

1 **Q. IS DUKE ENERGY KENTUCKY CONTEMPLATING ANY CHANGES**  
2 **TO ITS PARTICIPATION IN THE PJM CAPACITY PLANNING**  
3 **PROCESS?**

4 A. The Company continually evaluates the merits of a potential switch from the FRR  
5 capacity planning process to participate in the Base Residual Auction capacity  
6 planning process. The Company has not made a decision in that regard and is  
7 mindful of its commitment to seek approval from this Commission in advance of  
8 such a change.

9 **Q. PLEASE IDENTIFY THE RESPONSES TO COMMISSION DATA**  
10 **REQUESTS YOU ARE SPONSORING.**

11 A. I sponsor the Company's responses to Data Request Numbers 14, 15, 16, 17, 29,  
12 and 32. These responses were prepared by me and under my direction and control  
13 and are true and accurate.

### **III. CONCLUSION**

14 **Q. IN YOUR OPINION, WERE DUKE ENERGY KENTUCKY'S POWER**  
15 **PROCUREMENT PRACTICES REASONABLE DURING THE AUDIT**  
16 **PERIOD?**

17 A. Yes.

18 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

19 A. Yes.

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC EXAMINATION OF THE	)	
APPLICATION OF THE FUEL	)	Case No. 2021-00057
ADJUSTMENT CLAUSE OF DUKE ENERGY	)	
KENTUCKY, INC. FROM NOVEMBER 1,	)	
2018 THROUGH OCTOBER 31, 2020	)	

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**DIRECT TESTIMONY OF**  
**BRETT PHIPPS**  
**ON BEHALF OF**  
**DUKE ENERGY KENTUCKY, INC.**

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March 22, 2021

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**I. INTRODUCTION AND PURPOSE**

1 **Q. STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Brett Phipps and my business address is 526 S. Church Street,  
3 Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed as Managing Director, Fuel Procurement, by Duke Energy  
6 Progress, Inc., a utility affiliate of Duke Energy Kentucky, Inc. (Duke Energy  
7 Kentucky, or Company).

8 **Q. PLEASE DESCRIBE BRIEFLY YOUR EDUCATIONAL BACKGROUND  
9 AND PROFESSIONAL EXPERIENCE.**

10 A. I am a 1992 graduate of Marshall University with a Bachelor of Science in  
11 Chemistry. I have worked in the energy industry for approximately 29 years. My  
12 career began in the mining industry in 1993 where I held various roles associated  
13 with surface mining operations. I began my employment with Progress Energy in  
14 1999, where I held roles in terminal operations and sales and marketing for the  
15 unregulated business. I transitioned to the regulated business in 2005 where I  
16 worked in various fuels procurement functions and leadership roles. I joined Duke  
17 Energy Corporation (Duke Energy) in July 2012 and am currently Managing  
18 Director, Fuel Procurement. I am a member of: American Coal Council, The  
19 Coal Institute, the Lexington Coal Exchange, and Southern Gas Association.

1 **Q. HAVE YOU TESTIFIED PREVIOUSLY BEFORE THE PUBLIC**  
2 **SERVICE COMMISSION?**

3 A. Yes, I have testified in numerous fuel adjustment clause (FAC) proceedings  
4 before the Kentucky Public Service Commission (Commission).

5 **Q. PLEASE SUMMARIZE YOUR DUTIES AS MANAGING DIRECTOR,**  
6 **FUEL PROCUREMENT.**

7 A. As Managing Director, Fuel Procurement, I oversee Duke Energy's Coal  
8 Procurement Group. I am ultimately responsible for all aspects of the purchase  
9 and delivery of coal, natural gas, oil and emissions in the five regulated  
10 jurisdictions (Kentucky, Indiana, Florida, North Carolina, and South Carolina)  
11 that encompass Duke Energy regulated electric utilities' collective footprint. As  
12 part of this responsibility, I review forecasts of supply and demand, price, quality,  
13 availability, and deliverability. These coal forecasts cover both existing supply  
14 sources and potential supply sources that may be economically developed. On  
15 behalf of Duke Energy Kentucky, I also supervise the Company's coal and natural  
16 gas procurement activities, including the negotiation and delivery of coal  
17 purchase contracts.

18 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

19 A. The purpose of my testimony is to respond to Paragraph 8(a)-(e) of the  
20 Commission's March 4, 2021 Order, to more broadly discuss and support Duke  
21 Energy Kentucky's fuel procurement practices from November 1, 2018 through  
22 October 31, 2020. Finally, I sponsor several of Duke Energy Kentucky's

1 responses to the Commission's Data Requests contained in Appendix B of its  
2 March 4, 2021 Order.

## II. DISCUSSION

3 **Q. PLEASE COMMENT GENERALLY ON THE REASONABLENESS OF**  
4 **DUKE ENERGY KENTUCKY'S FUEL PROCUREMENT PRACTICES**  
5 **DURING THE REVIEW PERIOD.**

6 A. Duke Energy Kentucky's coal procurement policy is designed to assure that we  
7 procure a reliable and consistent supply of appropriate quality coal for our coal  
8 generating station at a competitive price. Coal is generally purchased under long-  
9 term contracts of one to three years in length. The Company secures both its spot  
10 (one year or less) and long-term coal supply from producers through competitive  
11 bid processes, that are evaluated thoroughly, taking into account coal quality,  
12 quantity, transportation alternatives and price, among other factors. The producer  
13 (or producers) whose coal offers the best value, particularly with regard to overall  
14 utilization costs, is selected for further negotiations to produce contracts. The  
15 Company's long-term contracts may contain provisions for periodic price  
16 adjustments or a mechanism to adjust prices based upon published market price  
17 indices. The Company has established guidelines for the amounts of coal to be  
18 placed under contract during a specific period of time, and the Coal Procurement  
19 Group follows these guidelines.

20 The Company's Coal Procurement Group stays continually informed as to  
21 the current market for spot and contract coal and specific opportunities for the  
22 purchase of such coal. Coal supply needs are determined by an ongoing review of

1 generating station stockpiles, consumption projections, and current coal supply  
2 quantities already contracted. In addition, Duke Energy's Coal Procurement  
3 personnel visit each of the Company's contract producers and mining operations  
4 regularly and any potential new spot producers as well, gathering information  
5 which assists in our analysis of spot coal needs. This information, coupled with  
6 constant monitoring of pricing information published in various places (*e.g.*  
7 industry newsletters, trade publications, regulatory filings, *etc.*), as well as a close  
8 review of the weekly spot market pricing indices published by brokers and traders  
9 provides a thorough understanding of the various spot and long-term alternatives  
10 for coal supply. Usually, spot coal commitments are made for small quantities of  
11 coal, over short durations, as compared to long-term contracts of greater than one  
12 year.

13 With respect to natural gas, the company maintains supplier agreements to  
14 ensure natural gas can be procured at a competitive market price to meet the needs  
15 of the Company's gas generation fleet. The gas procurement personnel stay  
16 abreast of market trends and prices through real-time market electronic pricing  
17 platforms such as the Intercontinental Exchange (*i.e.* ICE) real-time price feeds,  
18 information published in trade publications, industry reports, and various  
19 interactions with suppliers and pipelines. As part of natural gas procurement, the  
20 gas personnel review projections of natural gas needed based on projected  
21 generation unit runs before making commitments to purchase natural gas. The  
22 Company's natural gas supply agreements provide the provisions to ensure the

1 company procures the needed volume of natural gas at the most competitive price  
2 each day.

3 **Q. PLEASE DESCRIBE THE MODELING OUTPUTS THE COMPANY**  
4 **USES TO ASSIST IN EVALUATING ITS PROCUREMENT NEEDS.**

5 A. In the past, the Company used the modeling outputs from its forecast model,  
6 GenTrader, in evaluating its coal procurement needs. In October 2020, Duke  
7 Energy Kentucky began transitioning to incorporating the outputs of its new Fleet  
8 Analytics Stochastic Tool “FAST” model into its fuel evaluation process for 2021  
9 and beyond.

10 **Q. PLEASE EXPLAIN THE MODEL CHANGES UTILIZING STOCHASTIC**  
11 **CAPABILITIES.**

12 A. The stochastic model uses historic weather information to simulate numerous  
13 scenarios of future weather and commodity prices. For each of these scenarios,  
14 system load and commodity prices (gas, coal, oil and power) are all calculated in  
15 a correlated manner using historical correlations with each other and with  
16 weather. The resulting forecasts of this stochastic model gives the Company not  
17 only expected fuel burns, but also the range of fuel burns and the probability  
18 associated with each range.

19 **Q. PLEASE DESCRIBE THE COAL AND NATURAL GAS SUPPLIER’S**  
20 **ADHERENCE TO CONTRACT DELIVERY SCHEDULES DURING THE**  
21 **REVIEW PERIOD.**

22 A. During the review period, the Company received approximately 90 percent of all  
23 contracted coal during the agreed upon delivery schedule. The small amount of

1 contract delivery shortfalls were primarily spread over several different suppliers  
2 and were caused by typical operational and logistical delays. During the review  
3 period, the Company did experience non-delivery of 33,873 tons, or  
4 approximately one percent of its contracted coal for the period due to a supplier  
5 bankruptcy. Upon review the Company determined that the inventory levels were  
6 trending between 40 and 45 days and that contract volume was not needed. The  
7 Company maintained adequate inventory levels and a reliable supply of fuel  
8 during the review period.

9 Duke Energy Kentucky does not maintain long term commitments for  
10 natural gas supply given the burn profile and low capacity factor of the  
11 Woodsdale natural gas-fired generating station (Woodsdale), the Company  
12 utilizes firm delivered spot gas as needed each day from the most cost competitive  
13 supplier. In the review period, the Company experienced normal pipeline  
14 constraints resulting in immaterial supply cuts on delivered gas but did not  
15 significantly impact operations to the customer.

16 With respect to natural gas needs, the Company monitors conditions along  
17 the interstate pipeline that Woodsdale is connected. Duke Energy Kentucky has  
18 not historically maintained firm transportation on the interstate pipeline that  
19 supplies Woodsdale because the costs of doing so could not justify having such a  
20 contract. Procuring delivered gas purchased on a short-term spot basis has been  
21 sufficient to meet the Company's generating needs at a cost competitive market.  
22 The Company purchases natural gas from the short-term spot market based upon  
23 the day-ahead and real-time energy market dispatch awards received through PJM

1 Interconnection LLC (PJM). Duke Energy Kentucky continually monitors the  
2 natural gas markets for pricing and scarcity changes and those changes are  
3 factored into the Company's daily bids into PJM. Duke Energy Kentucky witness  
4 John Swez explains how the Company, (and all PJM members) operates in PJM.

5 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S EFFORTS TO**  
6 **ENSURE COAL ADHERENCE TO CONTRACT DELIVERY**  
7 **SCHEDULES DURING THE REVIEW PERIOD.**

8 A. Duke Energy Kentucky constantly monitors and enforces the provisions of our  
9 coal contracts with respect to quantities and qualities of coal due the Company.  
10 The Company monitors supplier performance monthly and determines the causes  
11 of any supplier under-performance for quantity or quality. If our review  
12 determines that the supply shortages were not the result of a Force Majeure event,  
13 we will either work with the particular supplier to determine a new alternate  
14 delivery schedule or seek damage provisions per the terms of the contract. In  
15 either case, we preserve as much of the market value as possible. All coal  
16 contracts contain quality adjustment provisions to account for the differences  
17 between the actual coal quality shipped and the contracted quality. Monthly  
18 quality pricing adjustments are made per the terms of the contract which include  
19 penalties for non-conforming shipments of coal. Contracts also contain terms  
20 stating if shipments are not in compliance with contract specifications, the  
21 Company has the ability to suspend deliveries and terminate the contract if quality  
22 deficiencies cannot be corrected.

1 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S EFFORTS TO**  
2 **MAINTAIN THE ADEQUACY OF ITS COAL AND NATURAL GAS**  
3 **SUPPLIES IN LIGHT OF ANY SUPPLIER'S INABILITY OR**  
4 **UNWILLINGNESS TO MAKE CONTRACT DELIVERIES.**

5 A. As mentioned earlier, the Company monitors supplier delivery performance  
6 monthly as part of a strong adherence to contract administration. The Company  
7 also closely monitors actual coal burns, actual coal inventories and projected coal  
8 burns and inventories. If a supplier fails to make contracted deliveries per the  
9 agreed upon schedule, the Company immediately notifies the supplier and  
10 discusses the reasons and nature of the shortfall. Depending upon the nature of  
11 the failure to perform, the parties either agree to reschedule the missed shipments  
12 or the Company enforces the legal terms of the contracts for non-performance.  
13 The Company then factors any shortfall or agreed upon make up schedule for  
14 missed tons into the forward plans for projected inventories. If the missed  
15 shipments will lead to a situation where the Company's coal inventories will fall  
16 below established inventory guidelines, the Company will purchase replacement  
17 coal through its competitive bid process.

18 Similarly, with respect to natural gas procurement, the Company  
19 maintains supplier agreements to ensure natural gas can be procured at a  
20 competitive market price and continually monitors the interstate pipeline that  
21 connects to Woodsdale. During times of operational flow restrictions, the pipeline  
22 will provide the Company with operational information on the pipeline and the



1 Company will communicate with the pipeline operator as needed to stay abreast  
2 of operational conditions.

3 **Q. WERE THERE ANY CHANGES IN COAL AND NATURAL GAS**  
4 **MARKET CONDITIONS THAT OCCURRED DURING THE REVIEW**  
5 **PERIOD OR THAT DUKE ENERGY KENTUCKY EXPECTS TO OCCUR**  
6 **IN THE NEXT TWO YEARS THAT HAVE SIGNIFICANTLY**  
7 **AFFECTED OR WILL SIGNIFICANTLY AFFECT DUKE ENERGY**  
8 **KENTUCKY'S COAL AND NATURAL GAS PROCUREMENT**  
9 **PRACTICES?**

10 A. During the review period, coal markets became increasingly distressed and there  
11 continues to be significant market volatility due to a number of factors, including:  
12 (1) deteriorated financial health of coal suppliers due to declining demand for coal  
13 stemming from accelerated coal retirements and overall declines in coal  
14 generation demand resulting from the impacts of COVID-19 economic shutdowns  
15 in 2020; (2) continued abundant natural gas supply and storage resulting in lower  
16 natural gas prices, which has lowered overall domestic coal demand; (3)  
17 uncertainty around proposed, imposed, and stayed U.S. Environmental Protection  
18 Agency (EPA) regulations for power plants; (4) changing demand in global  
19 markets for both steam and metallurgical coal; (5) uncertainty surrounding  
20 regulations for mining operations; (6) tightening access to investor financing  
21 coupled with deteriorating credit quality is increasing the overall costs of  
22 financing for coal producers; and, (7) corrections in production levels in an  
23 attempt to bring coal supply in balance with demand.

1           With respect to natural gas, the nation’s natural gas supply has grown  
2 significantly over the last several years and producers continue to enhance  
3 production techniques, enhance efficiencies, and lower production costs. Natural gas  
4 prices are reflective of the dynamics between supply and demand factors, and in  
5 the short term, such dynamics are influenced primarily by seasonal weather  
6 demand and overall storage inventory balances. While there continues to be  
7 adequate natural gas production capacity to serve increased market demand,  
8 pipeline infrastructure permitting and regulatory process approval efforts are  
9 challenged due to increased reviews and interventions, which can delay and  
10 change planned pipeline construction and commissioning timing.

11           Over the longer-term planning horizon, natural gas supply is projected to  
12 continue to increase while the pipeline infrastructure needed to move the growing  
13 supply to meet demand related to power generation, liquefied natural gas exports  
14 and pipeline exports to Mexico is highly uncertain.

15           The Company expects to continue to employ similar procurement  
16 practices over the next two years as it has in the past for coal and natural gas. Our  
17 practices have maintained a reliable supply of coal and natural gas at a very  
18 competitive cost for our customers. Practices include the use of staggered terms  
19 on long term contracts, seeking to maintain a diversified mix of suppliers and  
20 supply sources, ensuring the right quality of coal depending on power market  
21 conditions, using a mixture of fixed price contracts and variable price contracts  
22 tied to changes in certain indices as appropriate, enforcement of all contract  
23 provisions and continuing compliance with Company coal contracting coverage

1 guidelines.

2 **Q. PLEASE IDENTIFY THE RESPONSES TO COMMISSION DATA**  
3 **REQUESTS YOU ARE SPONSORING.**

4 A. I sponsor the Company's responses to Data Request Numbers 1, 2, 3, 4, 5, 6, 8, 9,  
5 10, 11, 18, 19, 20, 21, 34 in this proceeding. These responses were prepared by  
6 me and under my direction and control and are true and accurate.

**III. CONCLUSION**

7 **Q. IN YOUR OPINION, WERE DUKE ENERGY KENTUCKY'S FUEL**  
8 **COSTS AND PROCUREMENTS DURING THE REVIEW PERIOD**  
9 **REASONABLE?**

10 A. Yes.

11 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

12 A. Yes.

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC EXAMINATION OF THE	)	
APPLICATION OF THE FUEL	)	Case No. 2021-00057
ADJUSTMENT CLAUSE OF DUKE ENERGY	)	
KENTUCKY, INC. FROM NOVEMBER 1,	)	
2018 THROUGH OCTOBER 31, 2020	)	

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**DIRECT TESTIMONY OF**

**JOHN D. SWEZ**

**ON BEHALF OF**

**DUKE ENERGY KENTUCKY, INC.**

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March 22, 2021

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**I. INTRODUCTION**

1 **Q. STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is John D. Swez and my business address is 526 S. Church Street,  
3 Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed as Managing Director, Trading and Dispatch, by Duke Energy  
6 Carolinas, LLC, a utility affiliate of Duke Energy Kentucky, Inc. (Duke Energy  
7 Kentucky or Company).

8 **Q. PLEASE DESCRIBE BRIEFLY YOUR EDUCATION AND**  
9 **PROFESSIONAL EXPERIENCE.**

10 A. I received a Bachelor of Science degree in Mechanical Engineering from Purdue  
11 University in 1992. I received a Master's of Business Administration degree from  
12 the University of Indianapolis in 1995. I joined PSI Energy, Inc. in 1992 and have  
13 held various engineering positions with the Company or its affiliates in the  
14 generation dispatch or power trading departments. In 2003, I assumed the position  
15 of Manager, Real-Time Operations, on January 1, 2006 became the Director of  
16 Generation Dispatch and Operations, and finally assumed my current role on  
17 November 1, 2019.

18 **Q. HAVE YOU EVER TESTIFIED BEFORE THE KENTUCKY PUBLIC**  
19 **SERVICE COMMISSION?**

20 A. Yes, I have testified before the Kentucky Public Service Commission  
21 (Commission) on several occasions.

1 **Q. PLEASE BRIEFLY DESCRIBE YOUR DUTIES AS MANAGING**  
2 **DIRECTOR, TRADING & DISPATCH.**

3 A. As Managing Director, Trading and Dispatch of Duke Energy, I am responsible  
4 for Gas, Oil, and Power Trading and Generation Dispatch on behalf of Duke  
5 Energy's regulated utilities in the Carolinas, Florida, Indiana, Ohio, and  
6 Kentucky. I am responsible for Duke Energy Kentucky's generation dispatch, unit  
7 commitment, 24-hour real-time operations, and plant communications related to  
8 short-term generating maintenance planning. I lead the teams responsible for  
9 managing the Company's capacity position with respect to meeting its Fixed  
10 Resource Requirement (FRR) obligation as a member of PJM Interconnection,  
11 L.L.C. (PJM), for the submission of the Company's supply offers and demand  
12 bids in PJM's day-ahead and real-time electric energy (collectively Energy  
13 Markets) and ancillary services markets (ASM), as well as those managing the  
14 Company's short-term supply position to ensure that the Company has adequate  
15 economic resources committed to serve its retail customers' electricity needs. In  
16 that respect, my teams are also responsible for any financial hedging done to  
17 mitigate exposure to short-term energy prices and congestion risks.

18 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

19 A. The purpose of my testimony is to respond to the Commission's March 4, 2021  
20 Order and specifically to address changes in the wholesale electric power market  
21 that the Company expects to occur within the next two years that will affect Duke  
22 Energy Kentucky's power procurement practices. In doing so, I provide an  
23 overview of the Company's participation in PJM as it pertains to the capacity

1 markets and discuss the customer benefits that the Company's PJM membership  
2 provides. I then describe recent market changes by PJM and the Federal Energy  
3 Regulatory Commission that will impact both the Company and Duke Energy  
4 Kentucky's customers going forward.

## II. DISCUSSION

### 5 **Q. PLEASE DESCRIBE THE PJM CAPACITY MARKET.**

6 A. PJM's capacity market is called RPM, which is an acronym for Reliability Pricing  
7 Model. The purpose of RPM is to provide a market construct that enables PJM to  
8 secure adequate generation resources to meet the reliability needs of the regional  
9 transmission organization (RTO). The RPM construct and the associated rules  
10 regarding how PJM members participate in the PJM capacity market is described  
11 within the PJM Open Access Transmission Tariff (OATT) and Reliability  
12 Assurance Agreement (RAA). The PJM capacity market operates on a planning  
13 period that spans twelve months beginning June 1<sup>st</sup> and ending May 31<sup>st</sup> of each  
14 year (Delivery Year). In PJM, the capacity market structure is intended to provide  
15 transparent forward market signals that support generation and infrastructure  
16 investment. There are two ways for a PJM member to participate in the RPM  
17 capacity structure: 1) through the RPM baseline procurement auctions; or 2) as a  
18 self-supply FRR entity. The baseline procurement auction is called a base residual  
19 auction (BRA). BRAs are typically conducted three years in advance of the actual  
20 Delivery Year in order to allow bidders to complete construction of projects that  
21 clear the BRA. The PJM capacity market is designed to provide incentives for the



1 development of generation, demand response, energy efficiency, and transmission  
2 solutions through capacity market payments.

3 Another important component of RPM is that price signals are locational  
4 and designed to recognize and quantify the geographical value of capacity. PJM  
5 divides the RTO into multiple sub-regions called locational delivery areas (LDA)  
6 in order to model the locational value of generation.

7 **Q. PLEASE BRIEFLY EXPLAIN PJM’S FRR PROCESS.**

8 A. The PJM OATT and RAA specify the obligations and compensation to load  
9 serving entities (LSE) for supplying capacity. The FRR process is an alternative  
10 means for a PJM LSE such as Duke Energy Kentucky to satisfy its customer  
11 capacity obligation under the PJM RAA. Under the FRR construct, an LSE must  
12 annually submit a preliminary three-year forward, and a final current year FRR  
13 capacity plan that meets a PJM defined customer capacity obligation (FRR Plan).  
14 The FRR Plan must identify the unit-specific generating or demand response  
15 resources that will be providing the capacity that will fulfill the LSE’s customer  
16 obligation. FRR allows the LSE to match its customer reliability requirement to  
17 its own generation, demand response, energy efficiency and/or transmission  
18 resources, while still being permitted to sell some or all of its excess supply into  
19 RPM. Duke Energy Kentucky would face severe penalties and limitations on its  
20 ability to choose the FRR option if PJM were to deem either its initial or final  
21 FRR plans to be insufficient or it’s generation otherwise non-compliant with PJM  
22 requirements.

1 Duke Energy Kentucky annually submits both a preliminary and a final  
2 FRR Plan to PJM. Note that the timing of these submittals was impacted due to  
3 recent activity related to the PJM Minimum Offer Price Rule (MOPR) as will be  
4 discussed later in this testimony. These submittals are consistent with the  
5 Commission's Order in Case No. 2010-00203 whereby the Commission required  
6 the Company to participate in PJM as an FRR entity until such time as it received  
7 Commission approval to participate in the PJM capacity auctions. To date, Duke  
8 Energy Kentucky has not requested such permission, but will do so if the  
9 Company determines that a change would be in the best interests of its customers  
10 and should be made. The Company continues to evaluate the merits of both an  
11 FRR entity but also considers benefits of becoming a full RPM auction  
12 participant. However, in particular due to the recent aforementioned MOPR  
13 ruling, no such change to becoming a full RPM auction participant is anticipated.

14 **Q. PLEASE EXPLAIN WHAT BEING AN FRR ENTITY MEANS FOR DUKE**  
15 **ENERGY KENTUCKY.**

16 A. As an FRR entity, Duke Energy Kentucky must secure and commit unit-specific  
17 generation resources to meet the peak load capacity requirements for all of its  
18 customers in advance of the PJM's annual BRA through its FRR Plan. Presently,  
19 the load requirements include both the forecasted load of Duke Energy  
20 Kentucky's customers, as well as the reserve requirement for that load mandated  
21 by PJM. As the FRR plan timeline follows the RPM auction timeline, the  
22 Company will soon have to submit its initial FRR Plan for the delivery period  
23 spanning June 1, 2022 through May 31, 2023, and its final FRR plan for the

1 delivery period spanning June 1, 2021 through May 31, 2022. Note that the  
2 2022/2023 auction timing period was delayed and would have normally occurred  
3 prior to now.

4 The Duke Energy Kentucky FRR plan currently includes East Bend 2 and  
5 Woodsdale generating stations, as well as any bilateral capacity purchases  
6 required to meet customer demand.

7 **Q. HAVE THERE BEEN ANY RECENT AND SIGNIFICANT**  
8 **DEVELOPMENTS WITH RESPECT TO DUKE ENERGY KENTUCKY'S**  
9 **FRR PLAN IN PJM?**

10 A. Yes. On October 15, 2020, FERC ruled on a PJM filing relating to the Minimum  
11 Offer Price Rule (MOPR). The issue at hand addressed PJM concerns that, under  
12 previous rules, the bidding behavior of owners of subsidized generation was  
13 having a suppressive effect on PJM capacity market clearing prices. This order,  
14 which will apply to capacity auctions starting with the 2022-2023 delivery year,  
15 had minimal impact to Duke Energy Kentucky's FRR plan. For FRR entities, this  
16 ruling clarified that as long as units have been historically in the Company's FRR  
17 plan, they will qualify for a self-supply exemption and not be subject to any  
18 MOPR going forward in the event that Duke Energy Kentucky has excess  
19 capacity to sell. However, if new units are brought into the plan, any excess  
20 created will be subject to the MOPR. For example, if Duke Energy Kentucky, as  
21 an FRR entity, were to replace an existing 77 MW Woodsdale CT with a new 100  
22 MW unit, the new unit can be used to satisfy the Companies FRR plan up to 77  
23 MW without any MOPR requirement, with the excess amount of 23 MW then

1 being subject to MOPR. However, a self-supply entity in PJM would have MOPR  
2 assigned to all of the new unit that it sells into RPM, creating a possibility of  
3 double purchasing of capacity for its' customers. This possibility does not exist  
4 for Duke Energy Kentucky customers due to its FRR status.

5 **Q. PLEASE EXPLAIN THE TIMING CHANGES TO THE PJM CAPACITY**  
6 **MARKET AS A RESULT OF THE FERC MOPR RULING?**

7 A. Due to the delays caused by the MOPR issue, PJM will conduct an accelerated  
8 schedule of auctions. The 2022/2023 auction will occur in May 2021, the  
9 2023/2024 auction in December 2021, the 2024/2025 auction in June 2022, the  
10 2025/2026 auction in January 2023, and finally the 2026/2027 auction in July  
11 2023.

12 **Q. HAS THE DUKE ENERGY OHIO KENTUCKY (DEOK) DELIVERY**  
13 **ZONE SEPERATED AS A CONSTRAINED ZONE SINCE THE 2020/2021**  
14 **PLANNING YEAR AS PREVIOUSLY REPORTED?**

15 A. No. As noted, in the Base Residual auction for the 2020/2021 Planning year, the  
16 Duke Energy Ohio Kentucky (DEOK) delivery zone separated as a constrained  
17 zone. Duke Energy Kentucky is required to provide capacity in its FRR plans that  
18 meet the requirements of the DEOK zone. While the Company's owned  
19 generation at East Bend and Woodsdale stations meet that requirement, if  
20 satisfying upcoming FRR plans required purchases of additional short or long-  
21 term capacity, such capacity would need to meet those same requirements. The  
22 DEOK zone separation could impact market liquidity for capacity; particularly  
23 when combined with retirements of other generation in the zone. While this

1 diminished liquidity has not impacted Duke Energy Kentucky to date, the  
2 Company is mindful of the potential impacts on capacity planning. Thus, even  
3 though Duke Energy Kentucky does not participate directly in the PJM capacity  
4 market, it is impacted by market developments.

5 **Q. PLEASE EXPLAIN THE PJM CAPACITY PERFORMANCE**  
6 **CONSTRUCT.**

7 A. In a stated effort to improve the reliability of generating resources in the PJM  
8 footprint, PJM redesigned the RPM with its “Capacity Performance” construct.  
9 In doing so, PJM redefined its capacity products and implemented new  
10 performance-based penalties. Capacity Performance Resources must be capable  
11 of sustained, predictable operation that allows resource to be available to provide  
12 energy and reserves during performance assessment hours throughout the  
13 Delivery Year. Capacity Performance capacity is subject to non-performance  
14 charges assessed during emergency conditions throughout entire Delivery Year.  
15 Capacity Performance capacity must quite simply be required to be available to  
16 the RTO during periods of high load demand or system emergency or face  
17 substantial performance penalties. With Capacity Performance, PJM adopted a  
18 no-excuses policy in order to improve reliability through a new penalty structure.

19 In this new construct, PJM transitioned all capacity in the footprint to  
20 Capacity Performance. In other words, all capacity purchased on behalf of the  
21 load through RPM or eligible for inclusion in FRR capacity plans must meet the  
22 Capacity Performance criteria.

1 **Q. WHEN DID THE CAPACITY PERFORMANCE RULES GO INTO**  
2 **EFFECT?**

3 A. As an FRR entity, Duke Energy Kentucky was exempted from Capacity  
4 Performance through May 31, 2019. Following this date, a transition started and  
5 on June 1, 2019, Duke Energy Kentucky included 80% of its obligation as  
6 Capacity Performance capacity. Finally, the FRR plan that Duke Energy  
7 Kentucky filed for the 2020/2021 Delivery Year, starting on June 1, 2020  
8 included 100% Capacity Performance capacity.

9 **Q. HOW WOULD YOU CLASSIFY THE CURRENT DUKE ENERGY**  
10 **KENTUCKY RESOURCES IN TERMS OF COMPLIANCE WITH THE**  
11 **CAPACITY PERFORMANCE CONSTRUCT?**

12 A. East Bend 2 meets the minimum requirements of a Capacity Performance  
13 resource in that it is a coal fired facility with a significant reserve of fuel stored  
14 on-site. The Woodsdale Combustion Turbine facility now successfully meets the  
15 Capacity Performance requirements with the completion of the construction of its  
16 new dual fuel system on June 1, 2019. The primary fuel at Woodsdale is natural  
17 gas delivered under a non-firm delivery contract. Due to its low capacity factor, it  
18 is not economic to maintain contracted firm natural gas transportation for the  
19 station. In order to meet the capacity performance requirements, the Company  
20 sought and received Commission authorization to construct a low sulfur diesel  
21 fuel system with onsite storage. The Company continues to evaluate Capacity  
22 Performance compliance opportunities for its portfolio to increase their value and  
23 mitigate non-performance risks.

1 **Q. PLEASE EXPLAIN THE CHOICE THE COMPANY HAS BETWEEN A**  
2 **PHYSICAL OR FINANCIAL CAPACITY PERFORMANCE PENALTY**  
3 **AND THE ELECTION SELECTED?**

4 A. As an FRR entity, to manage the Company's potential capacity performance  
5 penalty, Duke Energy Kentucky can choose either a financial or physical option  
6 before it enters the delivery year. The financial option is the default option for  
7 RPM entities. Under this option, financial penalties/bonus are assessed if a  
8 resource commitment under/over performs its obligation during a PJM declared  
9 Capacity Performance Interval (PAI). The penalty rate has been typically around  
10 \$3000 to \$3500 per MWH with the penalty assessment limited to 50% of the  
11 capacity commitment. Non-committed resource can receive an over performance  
12 bonus or can be used in a replacement transaction for the underperforming  
13 resource.

14 The physical option is available to FRR entities only. Under this option,  
15 the FRR entity will be penalized, but not financially. Instead, a greater resource  
16 commitment is procured in next year FRR plan. The physical penalty is assessed  
17 by netting over and under performance of the resources in the FRR plan. The  
18 penalty rate for the physical option is 0.00139 MW/PAI. The total accumulative  
19 physical MW penalty is capped at 50% of the capacity commitment. Unlike the  
20 financial option, an FRR entity under physical penalty option is not eligible to  
21 receive an over performance bonus or to use a replacement transaction for the  
22 underperforming resource.

1 Duke Energy Kentucky selected the financial option for the 2019/2020  
2 FRR plan and the physical option for the 2020/2021 FRR plan. The 2019/2020  
3 decision was driven by the DEOK zone capacity clearing separation that occurred  
4 and the fact that it would have been harder to find physical capacity as it would  
5 have needed to be inside the DEOK zone. The 2020/2021 decision was driven by  
6 an excess FRR capacity projection for the following year due to both a lower load  
7 obligation and a lower generation forced outage rate. The Company has not made  
8 a penalty decision for the 2021/2022 delivery year but anticipates selecting the  
9 physical penalty option prior to the start of the delivery year for similar reasons as  
10 was done for the 2020/2021 FRR plan.

11 **Q. DO YOU BELIEVE THE CHANGES THAT PJM HAS MADE OR**  
12 **PROPOSES ARE HARMFUL TO DUKE ENERGY KENTUCKY OR ITS**  
13 **CUSTOMERS?**

14 A. Duke Energy Kentucky does not believe that, on balance, the changes PJM has  
15 made or proposes to make harm Duke Energy Kentucky or its customers. Duke  
16 Energy Kentucky follows closely and participates fully in the PJM stakeholder  
17 process in consideration of its current market participation as well as potential  
18 future participation. Most PJM initiatives are designed to improve market design  
19 and may require Duke Energy Kentucky to modify operations or make  
20 investments such as the dual fuel system at Woodsdale station. The Company is  
21 particularly mindful of market changes that impact Duke Energy Kentucky's  
22 ability to effectively utilize its generation fleet as a hedge against short term  
23 capacity and energy prices.



1 **Q. DO YOU BELIEVE DUKE ENERGY KENTUCKY'S CUSTOMERS**  
2 **BENEFIT FROM THE COMPANY'S MEMBERSHIP IN PJM?**

3 A. Yes. Duke Energy Kentucky's customers benefit significantly from PJM's  
4 centrally dispatched RTO construct. PJM dispatches generation in broad  
5 consideration of total RTO cost minimization, the benefits of which are directly  
6 passed to customers in the form of energy alternatives to owned generation.  
7 Further, these markets provide an opportunity for non-native sales from the  
8 Company's generation, with a majority of the proceeds being given back to Duke  
9 Energy Kentucky's customers through a credit on their bills. PJM's focus is on  
10 maintaining and improving reliability across its entire system, which directly  
11 translates to more efficient and reliable access to electric resources to serve  
12 Kentucky demand.

13 **Q. PLEASE IDENTIFY THE RESPONSES TO COMMISSION DATA**  
14 **REQUESTS YOU ARE SPONSORING.**

15 A. I sponsor the Company's responses to Data Request Numbers 7, 12, 28, and 33.  
16 These responses were prepared by me and under my direction and control and are  
17 true and accurate.

### **III. CONCLUSION**

18 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

19 A. Yes.

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC EXAMINATION OF THE	)	
APPLICATION OF THE FUEL	)	Case No. 2021-00057
ADJUSTMENT CLAUSE OF DUKE ENERGY	)	
KENTUCKY, INC. FROM NOVEMBER 1,	)	
2018 THROUGH OCTOBER 31, 2020	)	

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**DIRECT TESTIMONY OF**  
**LIBBIE S. MILLER**  
**ON BEHALF OF**  
**DUKE ENERGY KENTUCKY, INC.**

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March 22, 2021

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**I. INTRODUCTION AND PURPOSE**

1 **Q. STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Libbie S. Miller. My business address is 139 East Fourth Street,  
3 Cincinnati, Ohio 45202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by the Duke Energy Business Services LLC (DEBS) as Lead Rates  
6 and Regulatory Analyst for Duke Energy Kentucky, Inc., (Duke Energy Kentucky  
7 or Company) and Duke Energy Ohio, Inc. (Duke Energy Ohio). DEBS provides  
8 various administrative and other services to Duke Energy Kentucky and other  
9 affiliated companies of Duke Energy Corporation (Duke Energy).

10 **Q. PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL**  
11 **QUALIFICATIONS.**

12 A. I earned a Bachelor of Science in Accounting from Indiana State University,  
13 Terre Haute, Indiana, in 1988. I also am a Certified Public Accountant licensed in  
14 Indiana. I began my career with Public Service Indiana, in 1988, where I held  
15 positions in Fuels Accounting, Corporate Accounting, and Financial Systems. I  
16 transferred to Cincinnati, Ohio, in 1995 with the inception of Cinergy Corp., the  
17 parent of Duke Energy Ohio, where I continued working in Financial Systems and  
18 later held various accounting positions within the generation business. In 2015, I  
19 worked in Program Performance supporting Energy Efficiency and Demand  
20 Response customer programs for Duke Energy Indiana. In January 2018, I began  
21 my current role as Lead Analyst, Rates and Regulatory Strategy for Duke Energy  
22 Kentucky and Duke Energy Ohio.

1 **Q. HAVE YOU TESTIFIED PREVIOUSLY BEFORE THE PUBLIC**  
2 **SERVICE COMMISSION?**

3 A. No.

4 **Q. PLEASE DESCRIBE YOUR DUTIES AS LEAD ANALYST, RATES AND**  
5 **REGULATORY STRATEGY.**

6 A. As Lead Analyst, I am responsible for the preparation of various monthly, quarterly,  
7 and annual rate recovery mechanisms. I also prepare other schedules used in retail rate  
8 filings for Duke Energy Kentucky and Duke Energy Ohio.

9 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

10 A. The purpose of my direct testimony is to sponsor the calculation of Duke Energy  
11 Kentucky's FAC, including the adjustments during the review period of  
12 November 1, 2018 through October 31, 2020. I support the Company's decision  
13 to increase its base fuel rate and the calculation of the proposed base fuel rate to  
14 be set in this proceeding. Finally, I sponsor several of Duke Energy Kentucky's  
15 responses to the Commission's Data Requests contained in Appendix B of its  
16 March 4, 2021 Order.

## **II. DISCUSSION**

### **A. The Company's FAC Calculation**

1 **Q. PLEASE COMMENT GENERALLY ON THE REASONABLENESS OF**  
2 **DUKE ENERGY KENTUCKY'S CALCULATION OF ITS FAC RATE**  
3 **DURING THE REVIEW PERIOD.**

4 A. The monthly FAC rates were prepared by me or under my direction and control  
5 and, to the best of my knowledge, information, and belief, accurately reflect the  
6 Company's actual fuel and economy power costs.

7 **Q. WHAT IS THE COMPANY'S CURRENT BASE FUEL RATE AND WHEN**  
8 **WAS IT LAST MODIFIED.**

9 A. In its December 26, 2019, Order in Case No. 2019-00006, the Company's  
10 previous two-year review, the Commission ordered that Duke Energy Kentucky's  
11 existing base fuel rate of 0.023837 \$/kWh should remain unchanged. The rate  
12 originally was determined in Case No. 2017-00005, based upon the Company's  
13 October 2016 fuel costs.

14 **Q. IN YOUR OPINION WAS THE COMPANY'S BASE FUEL RATE**  
15 **DURING THE REVIEW PERIOD ACCURATE AND REASONABLE?**

16 A. Yes.

17 **Q. WHAT RATE DOES THE COMPANY PROPOSE FOR THE BASE FUEL**  
18 **RATE IN THE UPCOMING TWO-YEAR PERIOD FOR THE FAC?**

19 A. As shown in response to STAFF-DR-01-023, the Company proposes to set its  
20 base fuel rate at 0.025401 \$/kWh, which is an increase of 0.001564 \$/kWh over  
21 its current base fuel rate.

1 **Q. WHAT MONTH IS THE COMPANY USING AS THE BASE PERIOD**  
2 **FOR ITS PROPOSED BASE FUEL RATE?**

3 A. As shown in response to STAFF-DR-01-023, the Company is proposing to use  
4 March 2020 as the month to represent the base period.

5 **Q. WHAT IS YOUR RATIONALE FOR DETERMINING THIS TO BE A**  
6 **REASONABLE LEVEL FOR THE BASE FUEL RATE?**

7 A. I analyzed the actual monthly fuel rate over the past 24 months (*i.e.*, the review  
8 period) and noted that the actual monthly fuel rate was greater than the base fuel  
9 rate in 18 of the 24 months. This means that in 18 of the 24 months during the  
10 review period, the FAC rate was a charge to customers. As a result, I have chosen  
11 to use the average monthly fuel rate over the last 24 months, which is 0.001564  
12 \$/kWh higher than the current base fuel rate as the basis for determining the new  
13 base fuel rate.

14 **Q. WHAT ARE THE COMPANY'S 2021 AND 2022 PROJECTED FUEL**  
15 **RATES?**

16 A. The Company's projected average fuel rates for the calendar years 2021 and 2022  
17 are 0.024442 \$/kWh and 0.023484 \$/kWh, respectively.

18 **Q. WHY DID THE COMPANY DECIDE TO USE HISTORICAL COSTS**  
19 **RATHER THAN PROJECTED COSTS IN DETERMINING ITS**  
20 **PROPOSED BASE FUEL RATE?**

21 A. The Company has chosen to use historical costs in determining its proposed base  
22 fuel rate because the Company is of the opinion that historical costs will be

1 effective in limiting the monthly volatility of the FAC rate for customers. The  
2 Company would like to keep the volatility as low as possible.

3 **Q. IN YOUR OPINION IS THE COMPANY'S PROPOSED BASE FUEL**  
4 **RATE REASONABLE?**

5 A. Yes, the Company's proposed base fuel rate of 0.025401 \$/kWh based on the  
6 month of March 2020 is reasonable.

**B. Data Requests and Tariffs Sponsored**

7 **Q. PLEASE IDENTIFY THE RESPONSES TO COMMISSION DATA**  
8 **REQUESTS YOU ARE SPONSORING.**

9 A. I sponsor the Company's responses to Data Request Numbers 13, 14, 16, 22  
10 through 27, 29, 30, and 31. These responses were prepared by me and/or under  
11 my direction and control and are true and accurate to the best of my knowledge  
12 and belief.

13 **Q. IS DUKE ENERGY KENTUCKY PROVIDING COPIES OF ITS**  
14 **PROPOSED TARIFFS REFLECTING THE CHANGE IN THE BASE**  
15 **FUEL RATE DESCRIBED IN YOUR DIRECT TESTIMONY?**

16 A. Yes. A copy of the Company's proposed tariffs reflecting the proposed change in  
17 the base fuel rate and the resulting change in base rates are included in the  
18 attachment responding to STAFF-DR-01-027. That attachment was prepared at  
19 my request and/or under my direction and control.

**III. CONCLUSION**

20 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

21 A. Yes.