

**BEFORE THE  
KENTUCKY PUBLIC SERVICE COMMISSION**

**APPLICATION OF KENERGY CORP. )  
FOR A CERTIFICATE OF CONVENIENCE )  
AND NECESSITY TO APPLY FOR A ) CASE NO. \_\_\_\_\_  
FRANCHISE FROM THE CITY OF HENDERSON )**

The petition of KENERGY CORP. ("Kenergy") respectfully shows:

(a) Applicant Kenergy Corp. is a nonprofit electric cooperative organized under KRS Chapter 279 and is engaged in the business of distributing retail electric power to member consumers in the Kentucky counties of Daviess, Hancock, Henderson, Hopkins, McLean, Muhlenberg, Ohio, Webster, Breckinridge, Union, Crittenden, Caldwell, Lyon, and Livingston.

(b) The post office address of Kenergy is Post Office Box 18, Henderson, Kentucky 42419-018.

(c) Kenergy's Articles of Consolidation were filed on June 22, 1999, and are on file with the Commission in Case No. 99-136. Kenergy attests that it is in good standing.

(d) Applicant is the owner of electric facilities erected along, over, under or across the public ways and grounds of the City of Henderson used in applicant's distribution of retail electric service in and to said city and the inhabitants thereof. Currently there is no franchise pertaining to these facilities.

(e) The City of Henderson enacted the attached Ordinance providing for the creation and sale of a nonexclusive franchise for the privilege of distributing and

selling electricity on, above, along and below its public ways. The proposed franchise will be for a term of 20 years and will require the successful franchisee to pay the City of Henderson an annual sum equal to 0% (subject to future increase) derived from the franchise.

(f) There is and will continue to be a demand and need for retail electric service in and to said city and the inhabitants thereof and applicant desires to apply for and obtain said franchise from the City of Henderson.

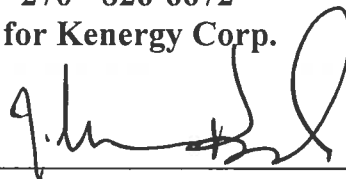
(g) If applicant is successful in acquiring such franchise a copy of the franchise agreement will be filed with the Commission.

**WHEREFORE**, applicant asks that the Public Service Commission of the Commonwealth of Kentucky make its order granting to applicant a certificate of convenience and necessity to bid for and acquire the aforementioned franchise from the City of Henderson and applicant further requests all proper relief.

Dated at Henderson, Kentucky, this 11<sup>th</sup> day of December, 2020.

**DORSEY, GRAY, NORMENT & HOPGOOD**  
318 Second Street  
Henderson, Kentucky 42420  
Telephone 270 - 826-3965  
Telefax 270 - 826-6672  
counsel for Kenergy Corp.

By \_\_\_\_\_



**J. Christopher Hopgood**  
**chopgood@dkgnlaw.com**

# CITY OF HENDERSON – ORDINANCE BOOK 189

## Record of Ordinances of Meetings in 2020

ORDINANCE NO. 30-20

### ORDINANCE AMENDING CHAPTER 23 UTILITIES

**SUMMARY:** AN ORDINANCE AMENDING CHAPTER 23, *UTILITIES* BY ADDING NEW ARTICLE X *ELECTRIC FRANCHISE*, SECTIONS 23-210 THRU 23-229 OF THE CODE OF ORDINANCES OF THE CITY OF HENDERSON BY CREATING AND ESTABLISHING ARTICLE X NON-EXCLUSIVE ELECTRIC FRANCHISE OF CHAPTER 23, UTILITIES FOR BID A NON-EXCLUSIVE ELECTRIC FRANCHISE FOR THE PLACEMENT OF FACILITIES FOR THE TRANSMISSION, DISTRIBUTION AND SALE OF ELECTRICAL ENERGY WITHIN THE PUBLIC RIGHT-OF-WAY OF THE CITY OF HENDERSON FOR A TWENTY (20) YEAR DURATION, RESERVING THE RIGHT TO IMPOSE A FRANCHISE FEE NOT TO EXCEED FIVE PERCENT (5%) OF GROSS ANNUAL REVENUES FROM THE FRANCHISEE'S SALE OF ELECTRICITY TO ELECTRIC-CONSUMING ENTITIES INSIDE THE CITY OF HENDERSON'S CORPORATE LIMITS AND FURTHER PROVIDING FOR COMPLIANCE WITH RELEVANT LAWS, REGULATIONS AND STANDARDS; INDEMNIFICATION; INSURANCE; CANCELLATION OR TERMINATION; AND BID REQUIREMENTS; ALL EFFECTIVE ON DATE OF PASSAGE.

**BE IT ORDAINED BY THE BOARD OF COMMISSIONERS OF THE CITY OF HENDERSON, COMMONWEALTH OF KENTUCKY AS FOLLOWS:**

#### ARTICLE X. ELECTRIC FRANCHISE

##### SECTION 23-210. – FRANCHISE CREATED.

(a) There is hereby created a non-exclusive franchise to enter upon, lay, acquire, construct, operate, maintain, install, use, and repair, in the Right-Of-Way of the City, a system or works for the generation, transmission, and distribution of electrical energy within the corporate boundaries of the City as it now exists or may hereafter be constructed or extended, subject to the provisions of this Ordinance. Such system may include pipes, wire, manholes, ducts, structures, stations, towers, amplifiers, poles, overhead conductors and devices, underground conductors and devices, transformers, and any other apparatus, equipment and facilities (collectively, "Equipment") necessary, essential, and/or used or useful to the distribution and sale of electric service through the City and to any other town or any portion of the county or to any other county ("Services"). Additionally, the Company shall have the right to use the streets with its service and maintenance vehicles in furtherance of this Franchise. Unless there is an emergency, prior to beginning the construction or installation of any new equipment under this Franchise, the Company shall obtain any necessary governmental permits for such construction or installation, copies of which it shall provide to the City. Work performed by the Company under this Franchise shall be performed in a workmanlike manner and in such a way as not to unnecessarily interfere with the public's use of City streets. Whenever the surface of any City street is opened, it must be restored at the expense of the Company within a reasonable time to a condition comparable to what it was prior to the opening thereof.

(b) The Company will replace segments of existing overhead facilities within the Right-Of-Way with underground facilities at the request of and cost to the City in accordance with its general underground practices and procedures and rules established by the Kentucky Public Service Commission. Subject to such practices and procedures and rules, repairs or replacements

PUBLICATION DATE: 11/21/2020

FIRST READ: 11/10/2020  
SECOND READ: 11/17/2020

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ORDINANCE NO. 30-20 (CONT.)

of existing facilities or construction of new facilities within areas where existing facilities have been placed underground at the request of the City also shall be placed underground; provided, however, the City pays incremental costs associated with placing new facilities in such areas underground, if any.

### SECTION 23-211. DEFINITIONS.

The following definitions apply to this Ordinance:

- (1) *Board of Commissions* means the legislative body of the City of Henderson.
- (2) *Company* means the Party or Person that shall become the purchaser of said franchise, or any successor or assignee of such Party or Person.
- (3) *Facility* includes all property, means, and instrumentalities owned, operated, leased, licensed, used, furnished, or supplied for, by, or in connection with the business of the utility in the Right-Of-Way.
- (4) *Government* or *City* means the City of Henderson.
- (5) *Gross Receipts* means those amounts of money which the Company receives from its customers within the City's geographical limits or boundaries for the retail sale of electricity under rates, temporary or permanent, authorized by the Kentucky Public Service Commission and represents amounts billed under such rates as adjusted for refunds, the net write-off of uncollectible accounts, corrections or other regulatory adjustments. Gross Receipts does not include miscellaneous service charges, including but not limited to turn ons, meter sets, non sufficient funds, late fees and interest, which are related to but are not a part of the actual retail sale of electricity.
- (6) *Party* or *Person* means any natural or corporate person, business association or other business entity including, but not limited to, a partnership, a sole proprietorship, a political subdivision, a public or private agency of any kind, a Utility, a successor or assign of any of the foregoing, or any other legal entity.
- (7) *Public Utility* or *Utility* means a Party or Person that is defined in KRS Chapter 278.010 as a utility and (i) is subject to the jurisdiction of the Kentucky Public Service Commission or the Federal Energy Regulatory Commission, or (ii) is required to obtain a franchise from the Government to use and occupy the Right-Of-Way pursuant to Sections 163 and 164 of the Kentucky Constitution.
- (8) *Right-Of-Way* means the surface of and the space above and below a public roadway, highway, street, freeway, lane, path, sidewalk, alley, court, boulevard, avenue, parkway, cartway, bicycle lane or path, public sidewalk, or easement held by the Government for the purpose of public travel and shall include Rights-Of-Way as shall be now held or hereafter held by the Government.

### SECTION 23-212. NON-EXCLUSIVE & DURATION OF FRANCHISE

The Franchise created herein shall be non-exclusive and shall continue for a period of twenty (20) years from and after the effective date of this Ordinance, as set forth in Section 5. The Company may, at its option, terminate this Franchise upon forty-five (45) days' written notice if (a) the City breaches any of its obligations hereunder and such breach is not cured within thirty (30) days of the Company's notice to the City of such breach; (b) the Company is not permitted to pass through to affected customers all fees payable by it under Section 9 herein; or (c) the City creates or amends any ordinance or regulation which, in the Company's sole discretion, would have the effect of (i) substantially altering, amending or adding to the terms of this Ordinance, (ii) substantially impairing the Company's ability to perform its obligations under the Franchise in an efficient, unencumbered and profitable way; or (iii) preventing the Company from complying with applicable statutes or regulations, rules or orders issued by the Kentucky Public Service Commission. Without diminishing the Company's rights under this Section 3, the City agrees that to the extent it desires to pass or amend an ordinance or regulation which could have the effect of

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## Record of Ordinances of Meetings in 2020

### ORDINANCE NO. 30-20 (CONT.)

substantially (i) altering, amending, or adding to the terms of this Ordinance; (ii) impairing the Company's ability to perform its obligations under this Franchise in an efficient, unencumbered and profitable way; or (iii) preventing the Company from complying with applicable statutes or regulations, rules or orders issued by the Kentucky Public Service Commission, that it will first discuss such proposed ordinance or regulation with the Company and the parties shall negotiate in good faith regarding the same.

#### SECTION 23-213. AUTHORIZED TO OPERATE IN ELECTRICS TERRITORY

The Company is authorized to operate throughout all the territory within the corporate limits of the City for which it is authorized under state or federal law.

#### SECTION 23-214 EFFECTIVE DATE

This Ordinance shall become effective on the date of its passage and publication as required by law. The Franchise created by this Ordinance shall take effect no earlier than thirty (30) days after the Board of Commissioners accepts the bid(s).

#### SECTION 23-215. COMPLIANCE WITH OTHER APPLICABLE LAW; NON-WAIVER

- (1) Subject to Section 23 hereof, the Company will comply with all applicable provisions of lawful City ordinances and regulations (including any amendments thereto), unless such provisions (i) conflict with or impair the Company's ability to comply with any rule, regulation or order issued by the Kentucky Public Service Commission related to the Company's rates or services, or otherwise (ii) are preempted by the action of any state or federal authority with jurisdiction over the Company.
- (2) The Company shall not be excused from complying with any of the terms and conditions of this Ordinance by any failure of the Government, upon any one or more occasions, to insist upon the Company's performance or to seek the Company's compliance with anyone or more of such terms or conditions.

#### SECTION 23-216. RIGHTS RESERVED BY CITY.

Subject to the above provisions of this Article, the Franchise created by this Ordinance is expressly subject to the right of the City: (i) to repeal the same for misuse, nonuse, or the Company's failure to comply with applicable local, state or federal laws; (ii) to impose such other regulations as may be determined by the City to be conducive to the safety, welfare and morals of the public; and/or (iii) to control and regulate the use of its Right-Of-Way.

#### SECTION 23-217. INDEMNIFICATION.

As consideration for the granting of the Franchise created by this Ordinance, the Company agrees it shall defend, indemnify, and hold harmless the Government from and against claims, suits, causes of action, proceedings, judgments for damages or equitable relief, and costs and expenses asserted against the Government that the Company's use of the Right-Of-Way or the presence or operation of the Company's equipment on or along said Right-Of-Way has caused damage to tangible property or bodily injury, if and to the extent such damage or injury is not caused by the Government's negligence. The Government shall notify the Company in writing within a reasonable time of receiving notice of any issue it determines may require indemnification

#### SECTION 23-218. FRANCHISE FEES AND OTHER FEES.

- (1) The City reserves the right to assess franchise fees upon prior ninety (90) days written notice to the Company. Should the City exercise said right to assess franchise fees, the City shall receive payment of franchise fees in an amount not to exceed five percent

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ORDINANCE NO. 30-20 (CONT.)

- (5%) of gross receipts per year from the Company's sale of electricity to electric-consuming entities (which includes businesses, industrial facilities and dwellings) inside the City's corporate limits; *provided, however*, the City shall notify the Company, at least thirty (30) days prior to the effective date of any imposition of franchise fees, of any annexations or other changes in the City's boundaries and provide the Company a map of the territory annexed or added to or de-annexed or otherwise removed from the Government's limits that are to be served by the Company.
- (2) Payment of any amount due under this Franchise shall be made on a quarterly basis within forty-five (45) days of the end of the preceding payment period.
  - (3) No acceptance of any franchise fee payment by the Government shall be construed as an accord and satisfaction that the amount paid is in fact the correct amount nor shall acceptance be deemed a release to any claim the Government may have for future or additional sums pursuant to this Franchise. Any additional amount due to the Government shall be paid within ten (10) days following written notice to the Company by the Government.
  - (4) As further consideration for the granting of this Franchise, the Company agrees to pay all publication costs the City incurs in the granting of this Franchise. The above-mentioned costs shall be invoiced by the City to the Company and the Company shall pay said costs within thirty (30) days of receipt of said invoice.
  - (5) Any other fees assessed to the Company in connection with the Company's use of the City's public ways, including fees associated with permits and licenses of whatever nature, shall be payable by the Company only if and to the extent the Company is authorized by the Kentucky Public Service Commission (or its successor) to pass through such fees to the entities served by it inside the City's corporate limits.
  - (6) To the extent the Company actually incurs other reasonable incremental costs in connection with its compliance with the Government's ordinances, the Government agrees that the Company may recover such amounts from its customers pursuant to the terms of a tariff filed with and approved by the Kentucky Public Service Commission, if otherwise permitted by law.

### SECTION 23-219. INSURANCE REQUIREMENTS.

The Company shall maintain in force through the term of the Franchise insurance coverage for general liability insurance, auto liability and workers compensation, in accordance with all applicable laws and regulations. The Company shall maintain a general liability and auto liability coverage minimum limit of \$2,000,000 per occurrence. The Company may elect to self-insure all of part of this requirement.

### SECTION 23-220. RATES.

The Company agrees to charge such rate or rates as may from time to time be fixed by the Public Service Commission of Kentucky or any successor regulatory body.

### SECTION 23-221. TERMINATION OF FRANCHISE

(a) In addition to all other rights and powers pertaining to the Government by virtue of the Franchise created by this Ordinance or otherwise, the Government, by and through its Board of Commissioners, reserves the right to terminate and cancel this Franchise and all rights and privileges of the Company hereunder in the event that the Company:

- (1) Willfully violates any material provision of this Franchise or any material rule, order, or determination of the Government made pursuant to this Franchise, except where such violation is without fault or through excusable neglect;
- (2) Willfully attempts to evade any material provision of this Franchise or practices any fraud or deceit upon the Government;

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### ORDINANCE NO. 30-20 (CONT.)

- (3) Knowingly makes a material misrepresentation of any fact in the application, proposal for renewal, or negotiation of this Franchise;
- (4) If experiencing a foreclosure or other judicial sale of all or a substantial part of the Company's Facilities located within the City of Henderson, the Company shall provide the Government at least thirty (30) days advance written notice of such foreclosure or sale; or
- (5) Is no longer able to provide regular and customary uninterrupted service to its customers in the franchise area.

(b) Prior to attempting to terminate or cancel this Franchise pursuant to this section, the City's Mayor or his or her designee, or the Board of Commissioners shall make a written demand that the Company do or comply with any such provision, rule, order or determination. If the violation, found in Section 12(a), by the Company continues for a period of thirty (30) days following such written demand without written proof that corrective action has been taken or is being actively and expeditiously pursued, the Government may place its request for termination of this Franchise as early as the next regular Board of Commissioners meeting agenda. The Government shall cause to be served upon Company, at least ten (10) days prior to the date of such Board of Commissioners meeting, a written notice of intent to request such termination and the time and place of the meeting, legal notice of which shall be published in accordance with any applicable laws.

- (1) It shall be a defense to any attempt to terminate and cancel this Franchise that the Company was relying on federal law, state law, or a valid tariff in acting or not acting on the issue in dispute.
- (2) The Board of Commissioners shall consider the request of the Government and shall hear any person interested therein, and shall determine in its discretion, whether or not any violation by the Company was with just cause.
- (3) If such violation by the Company is found to have been with just cause, the Board of Commissioners shall direct the Company to comply therewith within such time and manner and upon such terms and conditions as are just and reasonable.
- (4) If the Board of Commissioners determines such violation by the Company was without just cause, then the Board of Commissioners may, by resolution, declare that this Franchise of the Company shall be terminated and forfeited unless there is compliance by the Company within such period as the Board of Commissioners may fix.

(c) Any violation by the Company or its successor of the material provisions of this Franchise, or the failure promptly to perform any of the provisions thereof, shall be cause for the forfeiture of this Franchise and all rights hereunder if, after written notice to the Company and an opportunity to cure, such violations, failure or default continue as set forth in Section 12(a).

#### SECTION 23-222. RIGHT TO CANCEL.

The Board of Commissioners shall have the right to cancel the Franchise created by this Ordinance thirty (30) days after the appointment of a receiver or trustee to take over and conduct the business of the Company, whether in receivership, reorganization, bankruptcy or other action or proceeding, unless such receivership or trusteeship shall have been vacated prior to the expiration of said thirty (30) days, unless:

1. Within thirty (30) days after his election of appointment, such receiver or trustee shall have fully complied with all the provisions of this Ordinance and remedied all defaults thereunder; and,
2. Such receiver or trustee, within said thirty (30) days shall have executed an agreement, duly approved by the court having jurisdiction in the premises, whereby

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such receiver or trustee assumes and agrees to be bound by each and every provision of this Ordinance and the Franchise granted to the Company.

### SECTION 23-223. DEREGULATION

In the event the sale of electricity is deregulated within the Commonwealth of Kentucky, and deregulation results in a material shortfall of revenue to the Government, the Government shall have the option of terminating this Franchise with the Company. If this Franchise is terminated by the Government pursuant to this provision, the Government and the Company shall have a duty to negotiate in good faith with respect to offering a mutually acceptable franchise to the Company.

### SECTION 23-224. TREE TRIMMING.

The Company shall have the authority to trim trees that are located within or overhang the Right-Of-Way so as to prevent the branches of such trees from coming in contact with the wires, cables, or other Facilities of the Company. Any trimming, removal or other disturbance of trees shall conform to all lawful ordinances, requirements and directives of the Government, and the Company shall make available upon reasonable request of the Government, information regarding its tree-trimming practices. In the event that the Company fails to timely and sufficiently respond to a legitimate and reasonable complaint regarding its failure to trim such trees, and such complaint is made known to the Government, the Government shall contact the Company with respect to such matter and attempt to reach a satisfactory result. Notwithstanding the foregoing, this provision in no way limits any existing or future lawful rights that the Government may have with respect to such trees.

### SECTION 23-225. GOVERNED BY THE LAW OF THE COMMONWEALTH

This Ordinance and any Franchise awarded pursuant to it shall be governed by the laws of the Commonwealth of Kentucky, both as to interpretation and performance. The venue for any litigation related to this Ordinance and any Franchise awarded pursuant to it shall be in a court of competent jurisdiction in Jefferson County, Kentucky.

### SECTION 23-226. CONTRACTUAL RELATIONSHIP OR RIGHT OF ACTION OF THIRD PARTY NOT CREATED.

This Ordinance and any Franchise awarded pursuant to it does not create a contractual relationship with or right of action in favor of a third party against either the Government or the Company.

### SECTION 23-227. VALIDITY.

If any section, sentence, clause or phrase of this Ordinance is held unconstitutional or otherwise invalid, such infirmity shall not affect the validity of the remaining Ordinance.

### SECTION 23-228. BID ADVERTISED.

Bids and proposals for the purchase and acquisition of the franchise. It shall be the duty of the City's Mayor, or his/her designee, to offer for sale at public auction the Franchise and privileges created hereunder. Said Franchise and privileges shall be sold to the highest and best bidder or bidders at a time and place fixed by the City's Mayor after he or she has given due notice thereof by publication or advertisement as required by law. In awarding the franchise, the City shall consider the technical, managerial, and financial qualifications of the bidder to perform its obligations under the franchise.



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ORDINANCE NO. 30-20 (CONT.)

### SECTION 23-229. BID ACCEPTANCE.

1. Bids and proposals for the purchase and acquisition of the franchise and privileges hereby created shall be in writing and shall be delivered to the City's Mayor, or his/her designee, upon the date(s) and at the times(s) fixed by him or her in said publication(s) or advertisement(s) for receiving same. Thereafter, the City's Mayor shall report and submit to the Board of Commissioners, at the time of its next regular meeting or as soon as practicable thereafter, said bids and proposals for its approval. The Board of Commissioners reserves the right, for and on behalf of the Government, to reject any and all bids for said franchise and privileges; and, in case the bids reported by the City's Mayor shall be rejected by the Board of Commissioners, it may direct, by resolution or ordinance, said franchise and privileges to be again offered for sale, from time to time, until a satisfactory bid therefore shall be received and approved. Upon the approval of a satisfactory bid, the Board of Commissioners shall award a franchise only after the execution of a written franchise agreement between the City and the Company that incorporates the provisions of this Ordinance.

2. In addition, any bid submitted by a corporation or person not already owning within the territorial limits of the City a plant, equipment, and/or Facilities sufficient to render the service required by this Ordinance must be accompanied by cash or a certified check drawn on a bank of the Commonwealth of Kentucky, or a national bank, equal to five percent (5%) of the fair estimated cost of the system required to render the service, which check or cash shall be forfeited to the Government in case the bid should be accepted and the bidder should fail, for thirty (30) days after the confirmation of the sale, to pay the price and to give a good and sufficient bond in a sum equal to one-fourth (1/4) of the fair estimated cost of the system to be erected, conditioned that it shall be enforceable in case the purchaser should fail, within sixty (60) days, to establish and begin rendering the service in the manner set forth in this Ordinance. Bids shall include such documentation as is necessary to support the bidder's determination of the fair estimated cost of the system required to render the service. Government reserves the right to review any of bidder's supporting documentation which justifies bidder's determination of said estimated cost. Such deposit need not be made by a corporation or person already owning within the territorial limits of the City a plant, equipment, and/or Facilities sufficient to render the service required by this Ordinance.

All ordinances or parts of ordinances in conflict herewith are hereby repealed and superseded to the extent of such conflict.

This ordinance shall become effective upon its legal adoption.

On first reading of the foregoing ordinance, it was moved by Commissioner Royster, seconded by Commissioner Vowels, that the Ordinance be adopted on its first reading. On roll call the vote stood:

Commissioner Bugg:	<u>AYE</u>	Commissioner Vowels:	<u>AYE</u>
Commissioner Royster:	<u>AYE</u>	Mayor Austin:	<u>AYE</u>
Commissioner Staton:	<u>AYE</u>		

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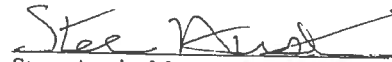
ORDINANCE NO. 30-20 (CONT.)

On second reading of the ordinance, it was moved by Commissioner Bugg, seconded by Commissioner Staton, that the Ordinance be adopted.

On roll call the vote stood:

Commissioner Bugg:	<u>AYE</u>	Commissioner Vowels:	<u>AYE</u>
Commissioner Royster:	<u>AYE</u>	Mayor Austin:	<u>AYE</u>
Commissioner Staton:	<u>AYE</u>		

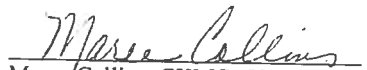
WHEREUPON, Mayor Austin declared the ordinance adopted, affixed his signature and the date and ordered that it be recorded.



Steve Austin, Mayor

Date: November 17, 2020

ATTEST:

  
Maree Collins, CKMC, City Clerk  
APPROVED AS TO FORM AND  
LEGALITY THIS 7<sup>TH</sup> DAY OF  
NOVEMBER, 2020

By:



Dawn S. Kelsey  
City Attorney