# COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matters of:

ELECTRONIC APPLICATION OF KENTUCKY UTILITIES CO. FOR AN ADJUSTMENT OF ITS ELECTRIC RATES, A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY TO DEPLOY ADVANCED METERING INFRASTRUCTURE, APPROVAL OF CERTAIN REGULATORY AND ACCOUNTING TREATMENTS, AND ESTABLISH- MENT OF A ONE-YEAR SURCREDIT	) ) ) ) )	CASE No. 2020-00349
ELECTRONIC APPLICATION OF LOUISVILLE GAS & ELECTRIC CO. FOR AN ADJUSTMENT OF ITS ELECTRIC AND GAS RATES, A CERTIFI- CATE OF PUBLIC CONVENIENCE AND NECESSITY TO DEPLOY ADVANCED METERING INFRA- STRUCTURE, APPROVAL OF CERTAIN REGULATORY AND ACCOUNTING TREATMENTS, AND ESTABLISHMENT OF A ONE-YEAR SURCREDIT	) ) ) ) ) )	CASE No. 2020-00350

# DIRECT TESTIMONY

OF

PAUL J. ALVAREZ

On Behalf of the Kentucky Office of the Attorney General

March 5, 2021

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1		DIRECT TESTIMONY OF PAUL ALVAREZ
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3		
4		I. INTRODUCTION, QUALIFICATIONS, PURPOSE, AND PREVIEW
5		
6	Q.	Please state your name and business address.
7	А.	My name is Paul Alvarez. My business address is Wired Group, PO Box 620756, Littleton,
8		CO 80162.
9		
10	Q.	What is your occupation?
11	А.	I am the President of the Wired Group, a consultancy specializing in distribution utility
12		business planning, operations, investment, and performance measurement, including smart
13		meters.
14		
15	Q.	On whose behalf are you submitting testimony?
16	A.	I am testifying on behalf of the Kentucky Office of the Attorney General (AG).
17		
18	Q.	Please describe your work experience and educational background.
19	A.	My career began in 1984 in a series of finance and marketing roles of progressive
20		responsibility for large corporations, including Motorola's Communications Division (now
21		Android/Google), Baxter Healthcare, Searle Pharmaceuticals (now owned by Pfizer), and
22		Option Care (now owned by Walgreens). My combined aptitude for finance and marketing
23		were well suited for innovation and product development, leading to my first job in the

utility industry in 2001 with Xcel Energy, one of the largest investor-owned utilities in the
 U.S.

3 At Xcel Energy I served as product development manager, overseeing the development of 4 new energy efficiency and demand response programs for residential, commercial, and 5 industrial customers, as well as programs in support of voluntary renewable energy 6 purchases and renewable portfolio standard compliance (including distributed solar 7 incentive program design and metering policies). There I learned the economics of 8 traditional monopoly ratemaking and associated utility economic incentives. I also learned 9 a great deal about utility energy efficiency and demand response program impact 10 measurement & verification (M & V).

11 I left Xcel Energy to lead the utility practice for sustainability consulting firm MetaVu in 12 2008. At MetaVu, I employed my M & V experience to lead two comprehensive, unbiased evaluations of smart grid deployment performance. To my knowledge these are two of only 13 14 three comprehensive, unbiased evaluations of smart grid post-deployment performance completed to date. The results of both were part of regulatory proceedings in the public 15 16 domain and include an evaluation of the SmartGridCity<sup>TM</sup> deployment in Boulder, 17 Colorado for Xcel Energy in 2010,<sup>1</sup> and an evaluation of Duke Energy's Cincinnati-area 18 deployment for the Ohio Public Utilities Commission in 2011.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Alvarez et al, MetaVu. "SmartGridCity<sup>TM</sup> Demonstration Project Evaluation Summary". Report submitted to the Colorado Public Utilities Commission in the testimony of Michael G. Lamb, Exhibit MGL-1, proceeding 11A-1001E. Report dated October 21, 2011; filed December 14, 2011.

<sup>&</sup>lt;sup>2</sup> Alvarez et al, MetaVu. "Duke Energy Ohio Smart Grid Audit and Assessment". Report to the Staff of the Public Utilities Commission of Ohio in proceeding 10-2326-GE-RDR. June 30, 2011.

In 2012, I started the Wired Group to focus exclusively on distribution utility business optimization. Wired Group clients include consumer, business, and environmental advocates. In addition, I serve as an adjunct professor at the University of Colorado's Global Energy Management Program, where I teach an elective graduate course on electric technologies, markets, and policy. I have also taught at Michigan State University's Institute for Public Utilities, where I've educated new regulators and staff on grid modernization and distribution utility performance measurement.

Finally, I am the author of <u>Smart Grid Hype & Reality: A Systems Approach to</u> <u>Maximizing Customer Return on Utility Investment</u>, a book that helps laypersons understand smart grid capabilities, benefit prerequisites, and post-deployment performance optimization. I received an undergraduate degree in Finance from Indiana University's Kelley School of Business in 1983, and a master's degree in Management from the Kellogg School at Northwestern University in 1991. Both degrees featured concentrations in Finance and Marketing.

15

# 16 Q. Have you appeared before the Kentucky Public Service Commission previously?

A. Yes, I have prepared testimony on behalf of the Attorney General regarding smart meters
in three previous instances. The first instance was Duke Energy's Certificate of Public
Convenience and Necessity (CPCN) for Smart Meters (Case No. 2016-00152). The second
instance was in LG&E/KU's 2016 rate case, in which the Companies petitioned the
Commission for approval to install smart meters (Case Nos. 2016-00370 and 2016-00371).
As part of a global settlement in those cases, LG&E/KU ultimately withdrew their smart
meter proposal. The third instance was in LG&E/KU's last request for a CPCN to install

2

3

# 4 Q. What experience do you have before other state utility regulatory commissions?

smart meters (Case No. 2018-0005). The Commission denied that request, which appeared

to be prompted in part by my testimony questioning the Companies' projected benefits.

5 A. I have testified or developed evidence presented in cases before state utility regulatory 6 commissions on smart meters, associated rate designs, grid modernization, grid investment, 7 and distribution utility performance measurement in California, Indiana, Iowa, Kansas, 8 Maryland, Massachusetts, New Hampshire, New Jersey, North Dakota, North Carolina, 9 Ohio, Oklahoma, Pennsylvania, and Washington. Brief descriptions of these proceedings, 10 and case numbers for each, are provided in the "Regulatory Appearances" section of my 11 Curriculum Vitae, attached as Appendix A. I have also consulted for clients engaged in 12 state regulatory utility proceedings on these matters in Colorado, Florida, Hawaii, 13 Michigan, South Carolina, and Virginia.

14

# 15 Q. What is the purpose of your testimony in this proceeding?

A. On behalf of the Attorney General, I provide testimony regarding the joint request by
Kentucky Utilities and Louisville Gas and Electric Company ("Companies") for a CPCN
to install Advanced Metering Infrastructure ("AMI") included in the Companies' instant
rate case.

20

# Q. What is your recommendation regarding the Companies' request for a CPCN to install AMI?

1	A.	My recommendation is that the Commission approve the CPCN to deploy the Companies'
2		proposed "AMI plus AMR gas-only" scenario, which is the scenario the Companies
3		recommend, but only with reasonable and critical conditions for performance
4		measurement, utility operations, and customer programs. These conditions are designed
5		to minimize customer CPCN risk and maximize the benefits of the AMI deployment for
6		customers. If the Commission decides to approve the CPCN without the significant and
7		critical conditions I describe, available AMI benefits will be left on the table, and there is
8		a high risk that AMI will not be deployed, "such that customers would never see an increase
9		in revenue requirements associated with implementing AMI." <sup>3</sup> As a result, I cannot
10		endorse CPCN approval without the reasonable and critical conditions described in this
11		testimony.

- 12
- 13

# Q. How is your testimony organized?

A. My testimony is organized in a way which supports the need for the significant and critical
 conditions for performance measurement, utility operations, and customer programs I
 recommend be attached to CPCN approval. The points my testimony will make include:

AMI benefits are highly variable, not assured, and within the Companies' exclusive
 control and/or influence.

# 20

- Many sources of potential benefits are missing entirely from the Companies' AMI proposal.
- 21

19

• Some AMI capabilities are not in customers' interests to implement.

<sup>&</sup>lt;sup>3</sup> See Direct Testimony of Kent W. Blake, page 16:21, Case Nos. 2020-00349 and 2020-00350.

- Customer CPCN risk merits better than "Bill Neutral" performance, as the Companies
   have asserted their recommended AMI deployment will deliver,<sup>4</sup> and the Commission
   should take the actions necessary to secure best outcomes.
- The Commission should only approve the CPCN if it attaches reasonable conditions to
   reduce customer risk and increase customer benefits. Customer risk will be lower, and
   benefits higher, if the Commission attaches recommended, critical, and reasonable
   conditions to AMI CPCN approval.
- 8

# 9 Q. Before you begin, can you summarize the differences between the Companies' present 10 CPCN request to deploy AMI and previous requests?

- 11 A. The present CPCN request for AMI is indeed different from previous requests. In its Order 12 rejecting the Companies' previous CPCN request for AMI, the Commission cited its 13 concern that the Companies did not present compelling evidence that the proposed AMI 14 deployment was a reasonable and least-cost alternative to the Companies' metering needs.<sup>5</sup> 15 To their credit, the Companies have provided several improvements in the current CPCN to address the Commission's valid concern. For example, the Companies have provided 16 17 detailed analyses which indicate that the Companies' recommended metering approach 18 (AMI plus AMR for gas-only customers) has the potential to be least-cost. The Companies 19 have also made several cost recovery proposals, to be employed in a future rate case, which 20 attempt to ensure that the recommended metering approach could potentially be deployed, 21 "such that customers would never see an increase in revenue requirements associated with
  - <sup>4</sup> Id.

<sup>&</sup>lt;sup>5</sup> Kentucky PSC Case No. 2018-0005. Commission Order dated August 30, 2018. Page 10.

implementing AMI."<sup>6</sup> The AG is appreciative of these attempts by the Companies to
 address the Commission's concerns.

3 However, the AG is also appreciative of the Commission's interest in maximizing the benefits to customers of AMI technology, noted in the previous Order as "concerns 4 regarding benefits to and options for (the Companies') customers".<sup>7</sup> The Commission's 5 6 previous Order appears to me to express a concern that benefits available from AMI might 7 fail to be seized by the Companies on behalf of customers. Indeed, the outcome described 8 as highly probable by the Companies in the present CPCN (an AMI deployment with no 9 increase in revenue requirements) still relies upon benefits which are highly variable, not 10 assured, and under the Companies' exclusive control or influence. As a result, while I am 11 highly complimentary of the Commission's approach to AMI in Kentucky to date, this testimony indicates that only a few reasonable conditions remain to assert which would 12 13 guarantee the Companies' AMI deployment will be among the most successful for 14 customers of any in the United States to date.

15

# 16II. AMI BENEFITS ARE HIGHLY VARIABLE, NOT ASSURED, AND UNDER THE17COMPANIES' EXCLUSIVE CONTROL AND/OR INFLUENCE

18

19 Q. Please explain why it is important for the Commission to understand that AMI
 20 benefits are highly variable, not assured, and under the Companies' exclusive control
 21 and/or influence.

<sup>&</sup>lt;sup>6</sup> Witness Blake Direct, page 16 at 21.

<sup>&</sup>lt;sup>7</sup> Commission Order in Case No. 2018-0005 dated August 30, 2019, page 11.

1 A. Grid modernization investments generally, and AMI investments specifically, are different 2 than almost any other investment a utility can make. When a utility constructs a generating 3 station, builds a substation, or installs a pole, the asset is either available for use on behalf 4 of customers, and therefore used and useful, or it is not. Further, these assets are either 5 required to deliver safe and reliable service, or they are not. There are no shades of gray. 6 Smart meters are different; their primary function – measuring a customer's usage – is only 7 a small part of a smart meter's capability, which could be fulfilled through less expensive 8 means. The "smarts" of AMI meters are not required to deliver safe and reliable service; 9 smart meters are only worth their incremental cost if the smart features are used to deliver 10 more benefits to customers than their "dumb" counterparts. The manner in which the 11 "smarts" of AMI meters are utilized varies widely from utility to utility, which in turn 12 impacts the level of benefits delivered. There is nothing which forces a utility to maximize 13 the benefits available from AMI, and I have observed missed opportunities in every AMI 14 plan and AMI deployment I evaluate. Further, in the specific instance of the Companies' 15 CPCN application, failure to secure projected benefits will result in a failure of the 16 Companies stated objective: to deploy AMI "such that customers would never see an increase in revenue requirements associated with implementing AMI".<sup>8</sup> 17

18

# 19 Q. Why is there variability in how utilities utilize AMI capabilities?

A. Much of the variation is due to simple inertia. Change is difficult for people and
 organizations in the best of situations. With multiple priorities to address with limited
 resources, performance monitoring is a critical driver of change. In short, utilities will

<sup>&</sup>lt;sup>8</sup> Witness Blake Direct, page 16:21.

1		maximize the benefits of AMI only if they want to, and monitoring is a good way to
2		motivate them. If regulators wish to maximize AMI benefits for customers, post-
3		deployment monitoring is essential.
4		
5	Q.	Can you share some examples of how AMI benefits can vary?
6	A.	In this section of my testimony I will demonstrate sources of variation in the primary
7		benefits the Companies must secure if they are to deliver on their intention of a "bill
8		neutral" AMI deployment. I will also identify sources of variation the Companies' AMI
9		business case does not consider, including:
10		• Additional sources of variation in conservation voltage reduction
11		• Additional sources of variation in e-Portal conservation
12		• Sources of variation in operational savings estimates
13		• Rate case timing as a source of benefit variation.
14		
15	Q.	Explain what you mean by the term "Bill Neutral".
16	A.	"Bill neutral" is the short-hand term I use throughout this testimony to describe the
17		intention of AMI cost recovery mechanisms the Companies propose in the CPCN. The
18		Companies' intention is to manage the timing of AMI-related cost recovery such that, when
19		netted against AMI-related benefits, "customers would never see an increase in revenue
20		requirements associated with implementing AMI."9
21		
22	Q.	What is conservation voltage reduction, and how is it implemented?

<sup>&</sup>lt;sup>9</sup> Direct Testimony of Witness, page 16:21.

1 A. Conservation voltage reduction (CVR) is nothing more than an intentional reduction in the 2 average voltage of a circuit throughout its length. Some customer loads, called reactive 3 loads (such as lighting and heating elements), use less energy at lower voltages. Utilities 4 implement CVR by installing remotely-controllable voltage regulators and capacitors 5 along the circuit as needed, and by installing remotely-controllable load tap changers at a 6 circuit's "head end" (where electricity begins its journey from substation to customer load). 7 Line sensors (or smart meters) are used to monitor voltage along the line (to make sure 8 voltage doesn't drop below 110 volts), and software (typically part of ADMS or DMS 9 systems, but also available stand-alone) is used to analyze the voltage and control the 10 equipment. Ideally, all this operates in the background 24 hours a day, 365 days a year. 11 This system is described in Companies' Witness Wolfe's testimony as "Volt/VAR Optimization".<sup>10</sup> 12

13

14

# Q. How can CVR benefits vary?

15 Generally speaking, a well-planned CVR system can achieve significant voltage A. 16 reductions, and benefits in excess of costs for customers. But, as with most "grid 17 modernization" endeavors, results vary by utility. CVR requires dedicated management 18 time and attention to maximize. Utilities vary in the amount of attention applied, and to 19 the percentage of voltage reduction deemed satisfactory. The optimum locations for 20 voltage regulators and capacitors changes over time as loads change. The software which 21 can be set to reduce voltage can also be used to increase voltage (and therefore sales 22 volumes) just as easily. There is also the chance for simple human error; CVR disabled

<sup>&</sup>lt;sup>10</sup> Direct Testimony of John K. Wolfe, Exh. JKW-1, pages 27-28.

for circuit maintenance or construction work can simply be forgotten to be re-established
after the work is completed. Finally, I am highly concerned that the budget allocated for
VVO – a meagre \$5.6 million,<sup>11</sup> or only \$19,600 per circuit – will be woefully inadequate
for the 400 circuits on which CVR benefits were calculated.<sup>12</sup> The speed and extent of
VVO (and thus CVR) deployment present yet additional variables which can impact CVR
benefit levels.

7

8 Q. Did the Companies assume CVR variation in their sensitivity analysis?

9 A. Yes, the Companies assumed a range of energy reductions from 1.4% to 2.6% on the 400 circuits to which it proposes to apply CVR.<sup>13</sup> However, given the variation I describe, I 10 believe a much wider range of 0% to 3% to be more appropriate. If this single modification 11 12 to the CVR benefit range is made, the likelihood that the Companies' entire AMI business case becomes negative rises from less than 1 in 100, as the Companies assert,<sup>14</sup> to 10 in 13 100.<sup>15</sup> (Note: These are the Companies' estimates of the likelihood of a negative AMI 14 15 business case; the incremental variability described throughout this section of testimony 16 indicates the likelihood of a negative business case to be dramatically greater than that indicated by the Companies' sensitivity analysis.) 17

18

# 19 Q. Please describe the Companies' e-Portal and associated benefit estimates.

<sup>&</sup>lt;sup>11</sup> Id., page 28.

<sup>&</sup>lt;sup>12</sup> See Attachment provided by Companies in response to AG-KIUC DR 2-73(a).

<sup>&</sup>lt;sup>13</sup> The Companies propose to deploy CVR on 400 of the Companies' 1800 circuits. It is totally appropriate to deploy CVR on a subset of circuits due to the incremental cost of CVR per circuit. A number of factors, from energy distributed to voltage and power factor variation, determine the circuits for which the incremental costs of CVR (and VVO) are most appropriate. This is beyond the scope of my testimony, but presents yet another potential source of CVR benefit variability.

<sup>&</sup>lt;sup>14</sup> Direct Testimony of Lonnie E. Bellar, Exh. LEB-3, page 28.

<sup>&</sup>lt;sup>15</sup> See Attachment provided by Companies in response to AG-KIUC DR 2-76(c).

1 A. The e-Portal is a website populated by smart meter data which customers can access. The 2 e-Portal provides a variety of tools customers can use to manage their energy use, from 3 detailed (hourly) usage charts and comparisons to the usage of similar homes, to the ability 4 to download detailed usage data or sign up for e-mailed usage alerts (when it appears likely 5 a bill will exceed a customer's pre-determined amount based on usage in the billing period 6 to date). The Companies' consultant examined the change in usage of customers who 7 volunteered to participate in the Companies' Advanced Metering Program after joining. 8 The consultant compared this change in usage to customers not-enrolled in the Program 9 over the same time periods, finding that a drop in usage among participants of at least 1.4% 10 could not be explained. The consultant then attributed this drop in usage to smart meters and e-Portal access.<sup>16</sup> Then, responding to my critique in the Companies' previous AMI 11 12 applications – that the results of voluntary, motivated participants could not be extrapolated to the entire customer population  $1^{17}$  – the Companies in the current case cut the consultant's 13 energy savings estimate in half, to 0.7%. In using this figure in its business case, the 14 15 Companies claim again to take a conservative approach, assuming a range of energy savings from zero to 0.7%, with a base case of 0.35%.<sup>18</sup> 16

17

# 18 Q. Do you have a critique of the Companies' e-Portal benefit estimates?

A. My critique is that the Companies applied the 0.35% energy savings rate to 100% of its
 sales volumes – not just all residential customers, but to all commercial and industrial
 customers, as well. Both these assumptions are extremely inappropriate, and result in

<sup>&</sup>lt;sup>16</sup> Direct Testimony of Lonnie E. Bellar. Exh. LEB-3, Appendix E, pages 1 & 3.

<sup>&</sup>lt;sup>17</sup> Direct testimony of Paul Alvarez, Case Nos. 2016-00370 and 2016-00371, p. 13; Direct Testimony of Paul Alvarez, Case No. 2018-00005, pp. 29-31.

<sup>&</sup>lt;sup>18</sup> Direct Testimony of Lonnie E. Bellar. Exh. LEB-3, Appendix A, page 19.

1		vastly overstated energy savings benefits. Consider the number of residential customers
2		who will actually access their e-Portal, and use it to conserve energy. Let's generously
3		assume that 1 of every 8 residential customers will access their e-Portal, and that each such
4		residential customer will reduce their energy use by the 1.4% identified by the Companies'
5		consultant. The result is an energy savings of $0.175\%^{19}$ — only <i>one-half</i> of the 0.35%
6		assumed in the Companies' base case. While the Companies claim that their customers
7		are clamoring for these conservation tools, I note that just 25,200 customers <sup>20</sup> — 3% of the
8		Companies' 800,000 residential customershave asked to have smart meters/My Meter
9		access. (My Meter is the Companies' current e-Portal.)
10		
	0	
11	Q.	You indicate that the Companies' e-Portal energy savings estimates are overstated,
11 12	Q.	You indicate that the Companies' e-Portal energy savings estimates are overstated, but how does that relate to benefit variability?
	<b>Q.</b> A.	
12		but how does that relate to benefit variability?
12 13		but how does that relate to benefit variability? The Companies' actions have a great degree of influence over how many customers
12 13 14		but how does that relate to benefit variability? The Companies' actions have a great degree of influence over how many customers actually access the e-Portal, and use it to conserve energy. Promotional efforts can vary
12 13 14 15		but how does that relate to benefit variability? The Companies' actions have a great degree of influence over how many customers actually access the e-Portal, and use it to conserve energy. Promotional efforts can vary by count, frequency, channels, incentives, creativity, messaging, and other characteristics.
12 13 14 15 16		but how does that relate to benefit variability? The Companies' actions have a great degree of influence over how many customers actually access the e-Portal, and use it to conserve energy. Promotional efforts can vary by count, frequency, channels, incentives, creativity, messaging, and other characteristics. As an example of the impact of utility promotions on participation, one need look no further
12 13 14 15 16 17		but how does that relate to benefit variability? The Companies' actions have a great degree of influence over how many customers actually access the e-Portal, and use it to conserve energy. Promotional efforts can vary by count, frequency, channels, incentives, creativity, messaging, and other characteristics. As an example of the impact of utility promotions on participation, one need look no further than the Companies' residential time-of-use pricing options, which have a grand total of

21 commercial and industrial customers?

<sup>&</sup>lt;sup>19</sup> One-eighth of customers (12.5%) multiplied by 0.14% energy savings rate equals 0.175%.
<sup>20</sup> Direct Testimony of Eileen Saunders, pages 24-25; Direct Testimony of Lonnie E. Bellar, pages 56-57.
<sup>21</sup> Companies' 2019 U.S. Energy Information Administration Form 861. Form 6C, column A (Residential).

1 A. For a host of reasons. First, it is clearly inappropriate to apply the conservation impacts 2 from residential program research to commercial and industrial customers; their energy 3 use, loads, discretion, and characteristics are entirely different. Second, larger energy users 4 have had interval energy usage data of the type smart meters provide – either through 5 interval data recorders attached to their meters, or through their own building energy management, building automation, and process automation systems - for decades. 6 7 Detailed energy usage data made available by smart meters offers nothing new to these 8 customers. Third, large energy users have been dedicating resources to conservation for 9 decades; it is unlikely the installation of a smart meter, or access to an e-Portal designed 10 for residential customers, will amount to any appreciable increase of commercial and 11 industrial customer conservation. Customers outside of General Service and residential rates comprise 29% of LG&E's sales volume and 26% of KU's sales volume.<sup>22</sup> meaning 12 13 that the Companies' e-Portal conservation benefits are probably overstated by at least 14 another 25% or so.

15

16

### **Q.** Can you elaborate more about variability in utilities' operational savings benefits?

A. Yes. In my experience, utilities always over-estimate the headcount reductions AMI will
be able to deliver, as well as the speed at which these headcount reductions can be achieved.
For example, in meter reading, the Companies assume they will reduce headcounts from
19 197 to 4, or 98%;<sup>23</sup> my experience evaluating actual AMI deployments indicates a 98%
reduction is not possible, and that even a 95% reduction is extremely difficult to secure.
Savings in distribution operations are emblematic of the AMI benefit over-estimation in

<sup>&</sup>lt;sup>22</sup> See Attachment provided by Companies in response to AG-KIUC DR 2-71.

<sup>&</sup>lt;sup>23</sup> Companies' response to AG-KIUC DR 2-79(a).

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- 3

# 4 Q. You mentioned that savings delays are also common. Why is that a problem?

headcount reductions at all are planned.<sup>24</sup>

which utilities typically engage; though savings of \$200,000 annually are projected, no

5 During deployment, cost savings delays are not a problem. I appreciate how the A. 6 Companies have offered to establish a regulatory liability in the amount of projected 7 savings during the deployment, and to amortize those credits as revenue requirement reductions post-deployment.<sup>25</sup> In this manner, delays during the deployment period present 8 9 no losses for customers, as the Companies are at risk for securing savings of the size and 10 timing projected. However, it does point out the important difference between the timing 11 of benefits as recognized by the Companies, and the timing of benefits for customers when 12 recognized in a rate case. Rate case timing is another source of benefit variability.

13

# 14 **Q.** Please explain this.

15 I expect the Companies will file a rate case as promptly as possible upon completion of the A. 16 AMI deployment to begin cost recovery. Using past experience as a guide, it is likely the 17 Companies will use a forecasted test year in that rate case. In my experience, forecasted 18 test years are based in part on actual, historic accounting data for a certain period, adjusted 19 for known differences. The issue is that the actual accounting data from the historic period 20 used as a basis for the forecasted test year will not reflect all O&M cost reductions, as meter 21 readers and meter services personnel will still be reading old meters and serving customers 22 with old meters that year. Unless an adjustment is made to eliminate such costs in the

<sup>&</sup>lt;sup>24</sup> Id., response to subpart (c).

<sup>&</sup>lt;sup>25</sup> Direct Testimony of Kent W. Blake, Page 16:22.

1 forecasted test year costs, full benefits will not be reflected as rate reductions until the rate 2 case *following* the rate case in which AMI meter cost recovery begins. This subsequent 3 rate case could be five years later, ten years later, or longer. Other potential AMI benefits, 4 from reductions in the bad debt reserve rate to increases in sales volume forecasts from 5 improved theft detection, are also missed by customers in this manner. In fact, two to three 6 years may be required before all the operating benefits from a completed AMI deployment 7 are reflected in a rate case test year's books and records, thus presenting yet another source 8 of benefit variability for customers.

9

# 10 Q. How do you recommend the Commission address AMI benefit variability?

11 The best way is to measure the actual benefits the Companies deliver, thereby holding them A. 12 accountable for the "bill neutral" AMI deployment they offer. This is done through certain 13 reporting requirements, such as department headcounts, as I explain further in my 14 testimony, as well as careful review of forecasted test year cost and sales volume forecasts 15 in the rate case in which AMI cost recovery is requested. But in addition, it is important 16 to recognize that benefit variation represents a risk to customers. The Companies have made no commitment to deliver the level of benefits projected in their AMI business case<sup>26</sup> 17 18 (other than the risk for cost savings shortfalls during the deployment period just 19 mentioned). As a result, it is the *customers* who bear all the risk that their utility company 20 will deliver projected benefits (beyond the deployment period), while the Companies bear 21 none of that risk. Though the Companies project a small "cushion", significant benefit 22 shortfalls of the type I've described will be paid through customer rate increases. I believe

<sup>&</sup>lt;sup>26</sup> See Companies' response to AG-KIUC DR 2-59.

1		customers should be compensated for bearing this risk. In addition to measuring benefits,
2		the best thing the Commission can do to compensate customers for CPCN risk is to ensure
3		the Companies maximize all potential AMI benefits to the fullest extent possible. I have
4		identified several potential benefits the Companies do not mention in their AMI business
5		case. I describe these missed opportunities to compensate customers for CPCN risk in the
6		next section of testimony, along with recommendations to maximize these benefits for
7		customers.
8		
9	J	II. MANY SOURCES OF POTENTIAL BENEFIT ARE MISSING ENTIRELY
10		FROM THE COMPANIES' AMI PROPOSAL
11		
12	Q.	Please preview this section of testimony.
13	A.	As described in the previous section, AMI benefits are highly variable, not assured, and
14		under the Companies' exclusive control or influence. I've also testified that customers
15		bear the risk for any shortfalls from the benefits projected. I believe the Commission
16		should compensate customer CPCN risk by requiring the Companies to maximize all
17		available AMI benefits. In this section, I will describe potential benefits missing entirely
18		from the Companies' AMI proposal, as well as recommendations for maximizing these
19		benefits, including:
20		• (Universal) Peak-Time Rebate Programs
21		Revenue Assurance Programs
22		Reliability Benefits
23		• Miscellaneous AMI data access and usage features which can benefit customers
24		• Inclusions in the proposed AMI regulatory liability which can benefit customers.

2

# Q. What are peak-time rebate programs?

A. In my estimation one of the largest potential benefits from AMI, second only to meter
reading cost savings, is to encourage customers to shift usage away from coincident system
peak periods. The outsized benefits of system peak reduction include avoided spending in
generation, transmission, and distribution capacity. Despite the potentially enormous
benefit of AMI-enabled system peak reduction programs, the Companies do not mention
them in their AMI proposal.

9 Peak-time rebate (PTR) is a program with a critical peak price feature which 10 encourages customers to shift usage away from system peak periods. However, PTR 11 encourages such shifts without the dramatic price spikes typically employed in rates with 12 critical peak price features. Instead of price spikes, which penalize customers for using 13 energy during peak periods, PTR provides an incentive to conserve energy during such 14 periods. The incentive takes the form of a bill credit to customers who demonstrate 15 conservation when requested. The larger the conservation demonstrated during system 16 peaks, the larger the size of the bill credit.

17

# 18 Q. What is meant by a "universal" peak-time rebate program?

A. A peak-time rebate program is made "universal" by enabling all residential and small
commercial customers with a smart meter to earn a rebate without requiring any special
sign-ups or enrollments. A peak-time usage baseline is established (and modified over
time) for each customer; each customer's usage during the peak event is compared to the
baseline; any reductions from the baseline are quantified for each customer; and any

associated rebates are paid to every customer demonstrating a reduction. There is no
special rate (such as the Companies' "RTOD" rate) for which customers must enroll. Other
than any PTR rebates earned, bills are calculated as they would normally be calculated
based on the rate for which the customer is already enrolled. Thus, the ability to earn a
rebate applies universally to all residential and small commercial customers.

- 6
- 7

# Q. How do PTR programs work?

8 A. Each day, vertically-integrated utilities forecast the demand they expect the following day. 9 On a limited number of days each year, a utility facing an exceptionally high capacity 10 forecast issues a critical peak day alert to customers the prior afternoon or evening. (The 11 hours for the critical peak period are generally standardized, such as 1-7 pm for a summer 12 day, based on utility-specific load profiles, though alerts could conceivably advise periods 13 tailored to specific events.) Customers then have the option to conserve during the peak 14 period hours. The degree of conservation is calculated for each individual customer by 15 comparing usage during the critical peak period to usage on a similarly hot recent day (or 16 days) on which no alert was issued. This serves as the customer's baseline. Critical peak 17 events could also be called on cold days, though the algorithms used to calculate baselines 18 and conservation amounts would have to be different.

19 Rebates are generally paid at a high rate, such as \$1 per kilowatt hour, to reflect 20 their high avoided cost value. However, it is important that rebate amounts are calculated 21 to accurately reflect avoided costs on a utility-specific basis, net of program administration 22 and marketing costs. Higher rebates encourage greater customer usage behavior change, 23 and are desirable, but care must be taken to ensure that non-participating customers do not

- 2
- 3

4

# Q. What are the advantages of peak-time rebate programs?

specific avoided costs should render rebate size a non-issue.

5 A. There are several. First, PTR programs can be offered universally, meaning there need be 6 no sign-up requirement. One-hundred percent of customers could have an opportunity to 7 earn a rebate immediately upon smart meter installation. This leads to quicker benefit 8 realization for customers, and greater conservation during critical peak events, which are 9 key drivers of system peak reduction and AMI benefit size. It also leads to comparatively 10 lower marketing costs, which are significant for rates incorporating onerous price spike features.<sup>27</sup> Second, and quite important, there are no penalties for failing to conserve 11 12 during peak periods, as there are with price spike rate designs. This feature is critically 13 important for customers who lack the ability to respond to a critical peak event signal, 14 including but not limited to: (i) low-income customers who may not have the ability (due 15 to medical necessity) or the opportunity (due to a lack of discretionary loads); and (ii) 16 customers who commute to work and lack the ability to remotely reduce consumption in 17 their homes. The combination of these features makes universal PTR a best practice for 18 "all-at-once" AMI deployments such as the Companies have proposed. PTR can also provide a reason for customers to look forward to smart meters, rather than to oppose smart 19 20 meters.

end up subsidizing the rebates. Careful calculation of rebate amounts based on utility-

21

<sup>&</sup>lt;sup>27</sup> In my experience as a demand-side management program developer and program development manager, it was not uncommon for promotion costs to be \$25-\$50 per program participant. For a program with onerous critical peak price features, I would expect recruiting costs to be at the high end of this range, or even higher. In my experience, high recruiting costs per participant for opt-in rates or programs can render that rate or program cost-ineffective.

**O**.

# Are there drawbacks to universal peak-time rebate?

A. There is some evidence that a small number of customers who reduce usage during peak
hours fail to receive rebates, and that a small number of customers who do not reduce usage
during peak hours do receive rebates. While I recognize the potential for such
measurement errors, I note that "free drivers" and "free riders" are present in every timevarying rate, and that these drawbacks are more than outweighed by universal PTR
programs' effectiveness, high and quick participation levels, low marketing costs, lowincome suitability, and opportunity to maximize the benefits of an AMI deployment.<sup>28</sup>

9

# 10

# **Q.** What are Revenue Assurance programs?

Revenue assurance programs are either customer programs or operational practices 11 A. 12 implemented by utilities to reduce bad debt expense and detect unbilled revenue (theft). Smart meters can help secure these benefits, but only if accompanied by enhanced utility 13 14 programs or operations. Prepayment programs, for example, result in no bad debt. The 15 Companies discuss offering a prepayment program in their AMI proposal, but no associated reduction is included in their AMI benefit estimates.<sup>29</sup> As all customers cover 16 17 bad debt write offs in rates, this is a potential smart meter benefit. But the Companies did 18 not include bad debt reductions as a benefit in their AMI business case.

<sup>&</sup>lt;sup>28</sup> In a series of rate cases following AMI deployments, the Maryland PSC ordered all investor-owned utilities in Maryland to offer universal PTR. See, as examples, the BG&E, Pepco, and Delmarva universal Peak Time Rebate programs described at <u>https://www.bge.com/WaysToSave/ForYourHome/Pages/EnergySavingsDays.aspx;</u> <u>https://www.pepco.com/WaysToSave/ForYourHome/Pages/MD/PeakEnergySavingsCredit.aspx;</u> and <u>https://www.delmarva.com/WaysToSave/ForYourHome/Pages/DE/PeakEnergySavingsCredit.aspx</u>

<sup>&</sup>lt;sup>29</sup> While on the subject of prepayment programs, for future reference, I ask the Commission to consider lower rates for such programs. Lower bad debt, collections, and working capital costs, to the extent such costs are reduced by prepayment programs, should be reflected as lower rates for prepayment customers.

1		Similarly, smart meters can help detect unbilled revenues. Smart meters are
2		equipped with tamper detectors which can indicate theft. Interval data can be analyzed to
3		identify instances of meter bypass (in which a thief bypasses his or her meter with wires
4		for a portion of a billing period). For poly-phase customers, smart meter data can be used
5		to determine when energy use on a phase ceases being recorded (leading to unbilled
6		revenue). All these potential AMI benefits require modifications in the Companies'
7		operating procedures and practices to secure, and to maximize. But the Companies did not
8		include unbilled usage reductions among projected AMI benefits.
9		
10	Q.	Why do you claim the Companies have not identified reliability improvements as an
11		AMI benefit? Mr. Wolfe's testimony dedicates multiple pages to this topic.
12	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used
	A.	
12	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used
12 13	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used to improve reliability. But he provides no estimate of the system-wide SAIFI and SAIDI <sup>30</sup>
12 13 14	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used to improve reliability. But he provides no estimate of the system-wide SAIFI and SAIDI <sup>30</sup> improvements the Companies will deliver as a result of the AMI deployment. Without
12 13 14 15	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used to improve reliability. But he provides no estimate of the system-wide SAIFI and SAIDI <sup>30</sup> improvements the Companies will deliver as a result of the AMI deployment. Without quantified SAIFI and SAIDI improvement estimates, Mr. Wolfe's descriptions of how
12 13 14 15 16	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used to improve reliability. But he provides no estimate of the system-wide SAIFI and SAIDI <sup>30</sup> improvements the Companies will deliver as a result of the AMI deployment. Without quantified SAIFI and SAIDI improvement estimates, Mr. Wolfe's descriptions of how AMI data could be used to improve reliability constitute nothing more than descriptions of
12 13 14 15 16 17	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used to improve reliability. But he provides no estimate of the system-wide SAIFI and SAIDI <sup>30</sup> improvements the Companies will deliver as a result of the AMI deployment. Without quantified SAIFI and SAIDI improvement estimates, Mr. Wolfe's descriptions of how AMI data could be used to improve reliability constitute nothing more than descriptions of how AMI data could be used to improve reliability. In my experience with evaluating the
12 13 14 15 16 17 18	A.	Yes, Mr. Wolfe's testimony includes descriptions of how AMI capabilities could be used to improve reliability. But he provides no estimate of the system-wide SAIFI and SAIDI <sup>30</sup> improvements the Companies will deliver as a result of the AMI deployment. Without quantified SAIFI and SAIDI improvement estimates, Mr. Wolfe's descriptions of how AMI data could be used to improve reliability constitute nothing more than descriptions of how AMI data could be used to improve reliability. In my experience with evaluating the reliability benefits of AMI, the results have been disappointingly small. As a result, I

<sup>&</sup>lt;sup>30</sup> SAIFI measures average service outage frequency; SAIDI measures average service outage duration.

# Q. What are the miscellaneous features the Companies have excluded from their AMI business case?

3 A. The Companies did commit to implementing these AMI features in discovery, but I wish 4 to bring those commitments to the Commission's attention. One of these features is the 5 opportunity to use AMI data to improve demand-side management (DSM) program impact measurement accuracy.<sup>31</sup> More accurate DSM program impact measurement helps ensure 6 7 that programs which are not cost-effective are discontinued. More accurate DSM program 8 impact measurement also helps ensure that lost revenue adjustments are appropriate to 9 actual sales volume reductions. Another important feature to which the Companies committed in discovery is compliance with Green Button's Connect My Data standard.<sup>32</sup> 10 The Connect My Data standard specifies a common way for customers to authorize third 11 12 parties to access their smart meter data, as well as a common approach for third parties to 13 access the smart meter data of authorizing customers on a routine, automated basis from 14 utilities. The Connect My Data standard compliance enables customers to choose the 15 energy management software, smart phone app, or service provider of their choice with 16 minimal friction, and is therefore ideal for prompting market development and innovation. 17 Five state regulatory commissions have mandated Connect My Data standard compliance 18 for investor-owned utilities with smart meters, including California, Colorado, Illinois, New York, and Texas.<sup>33</sup> 19

20

<sup>&</sup>lt;sup>31</sup> Companies' response to AG-KIUC DR 2-73.

<sup>&</sup>lt;sup>32</sup> Companies' response to AG-KIUC DR 1-220.

<sup>&</sup>lt;sup>33</sup> California PUC D.13.09.025 dated September 19, 2013; Colorado PUC 16A-0588E, Decision filed July 25, 2017, p. 7; Illinois Commerce Commission 14-0507, Order dated July 26, 2017; New York PSC 14-M-0101, Order dated April 20, 2016, p. 61; Texas Administrative Code Title 16, Part 2, Chapter 25, Section 25.130 (Advanced Metering).

# Q. What are the "inclusions in the proposed AMI regulatory liability" which could benefit Customers?

3 A. While I have been exposed to accounting issues throughout my career, regulatory 4 accounting is a specialty I believe is best left to the experts. AG-KIUC revenue 5 requirements witness Mr. Lane Kollen describes multiple benefits he testifies should be 6 included in the AMI regulatory liability the Companies have proposed to accrue AMI-7 related benefits owed to customers during deployment. My accounting expertise is 8 sufficient to recognize and endorse the benefits Mr. Kollen describes as missing from the 9 Companies' recommended AMI deployment scenario, though the actual descriptions and 10 calculations of these missing benefits are better suited to Mr. Kollen's expertise. In 11 summary, these benefits relate to the fall in revenue requirements as the Companies' 12 existing meters are retired, and which will accrue to the Companies as excess revenue, 13 unless specifically included in the AMI regulatory liability as a condition for CPCN 14 approval established by the Commission.

15

# Q. Why do you believe the Companies have omitted all these potential AMI benefits from their AMI proposal?

A. Only the company can know the answer to this question. But it stands to reason that a regulated utility will sometimes act in its self-interest, and, in so doing, may limit the quantified benefits to those necessary to secure approval. Fewer quantified benefits allow fewer opportunities for a regulator or stakeholder to hold the utility accountable for performance. For example, regarding universal peak-time rebate, I would not want to bring to the Commission's attention any program which might reduce coincident system peak,

1		thereby avoiding investments to increase capacity which grow rate base (and earnings per
2		share). As a result of these tactics, however, the observable margin for error is
3		uncomfortably small from a customer perspective. I discuss this and other rationale for the
4		Commission to set conditions for CPCN approval later in my testimony. But before I
5		address this topic, I address AMI capabilities which are not in customers' best interest, and
6		which should also be the subject of CPCN approval conditions I recommend the
7		Commission establish.
8		
9	Ι	V. SOME AMI CAPABILITIES ARE NOT IN CUSTOMERS' INTEREST TO
10		IMPLEMENT
11		
12	Q.	Please provide a preview of this section of testimony.
13	A.	In this section of testimony I address AMI capabilities which are not in customers' interest
14		to implement. I bring these to the Commission's attention so that the prohibition of these
15		capabilities can be considered by the Commission as additional conditions for CPCN
16		approval. The AMI capabilities which are not in the interest of residential and small
17		business customers to implement include 1) adding a demand charge component to these
18		customers' rate structures; and 2) making time-of-use rates mandatory for these customers.
19		
20	Q.	Why are demand charges inappropriate as a component of residential and small
21		commercial customers' rate structures?
22	A.	Demand charges have been in place for industrial customers for over 100 years. Demand
23		charges were initially promoted as a way to efficiently divide historic accounting costs.
24		But, as modern economists now recognize, the best way to design rates is in such a way as

2

to optimize future costs, and more precisely, future marginal (incremental) costs of the system the customer uses.<sup>34</sup>

3 While some utilities may prefer demand charges as an attempt to reduce their economic exposure to changes in sales volume, there are *better* ways to do that, such as 4 5 improved sales forecasting; moreover, utilities *always* have the option of filing a rate case 6 to address such changes. Others might argue that demand charges better reflect the cost of 7 a customer's use of the system. But this generalization makes assumptions that simply are 8 not true, including 1) that an individual customer's peak is the same as a system peak; and 2) that all capacity investment is related to demand.<sup>35</sup> Most industrial and commercial 9 10 customers who are subject to demand charges are capable of taking measures to avoid 11 spikes in power bills such as can occur during times of peak usage. However, residential 12 loads are much more diverse such that imposition of a demand charge would impose 13 significant hardships. Further, if structured as a coincident peak demand charge, the 14 demand charge would force many to either reduce their consumption during times of peak 15 usage, or to incur major hikes in their electric bills. Given that critical residential loads (air 16 conditioning, electric space heating, and refrigeration) depend on electricity, being forced 17 to reduce consumption during peak load hours would force adversities upon many 18 residential customers, especially the elderly and customers with health conditions. Some 19 residential customers will likely pull the plug on their refrigerators, raising the threat of 20 food spoliation. The result would thus be major inequities and impracticalities for many

<sup>&</sup>lt;sup>34</sup> LeBel M and Weston F. "Demand Charges: What Are They Good For? An Examination of Cost Causation". Whitepaper by the Regulatory Assistance Project. November, 2020. Page 11. (Note: this citation is provided as a though-leading treatise on demand charges. The AG does not take a position on all issues presented in the paper.)
<sup>35</sup> Id., pages 13-25.

customers. To summarize, for all the customer hardship and confusion they will cause,
demand rates will simply not deliver the economic benefits some people claim are
available. Although in the current case the Companies are not seeking permission to
implement a residential demand charge, the AG is providing notice that he will vehemently
oppose any such effort by any Kentucky utility subject to the Commission's jurisdiction.

- 6
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# Q. Do you have an opinion regarding time-varying rates?

8 A. There are difficulties here too. Research indicates that time-varying rates without a critical peak price feature are not very useful for reducing coincident peaks,<sup>36</sup> which is where most 9 10 of the potential value from time-varying rates lies. While a critical peak price feature can 11 be added to time-varying rates, for the reasons described earlier, critical peak prices are not 12 equitable, and are regressive on certain types of residential and small commercial 13 customers. This leads me to conclude, as recommended earlier, that the universal approach 14 to peak-time rebate represents the best balance among competing priorities. Adding 15 demand charges to residential and small commercial rates, or making time-varying rates 16 mandatory, are not good uses of AMI capabilities.

17

18

<sup>&</sup>lt;sup>36</sup> Faruqui A and Palmer J. "The Discovery of Price Responsiveness – A Survey of Experiments Involving Dynamic Pricing of Electricity." EDI Quarterly. Volume 4, No. 1. April, 2012. Figure 2, page 4.

# 1V.CUSTOMER CPCN RISK MERITS BETTER THAN "BILL NEUTRAL" AMI2PERFORMANCE, AND THE COMMISSION SHOULD TAKE THE ACTIONS3NECESSARY TO SECURE BEST OUTCOMES

# 4

# Q. Why do you believe the Companies' assurances regarding a "Bill Neutral" AMI deployment are insufficient?

# A. First of all, as described in Section II of my testimony, AMI benefits are highly variable, not assured, and are under the Companies' exclusive control and/or influence. As discussed, I am particularly concerned about the achievement of conservation and coincident peak reduction benefits. Second, the margin of error is very small. It would not take much in the way of cost increases or benefit shortfalls for AMI deployment to be something other than bill neutral (meaning, resulting in rate increases).

13

# 14 Q. How small is the margin of error, exactly?

A. According to the Companies' projections, the recommended AMI + AMR Gas Only proposal will save just \$53 million compared to the status quo over 30 years.<sup>37</sup> As the Companies estimate the costs of the proposal at \$681 million, a combination of benefit shortfalls and cost over-runs amounting to just 7.8% of cost will be enough to violate the goal of a bill neutral AMI deployment. Some other relevant anecdotal statistics include:

- 20
- \$53 million over 30 years is just \$1.77 million annually.
- \$1.77 million is just 1/2% of the \$310.5 million<sup>38</sup> annual rate increase the
   Companies have requested in the current rate case.
- 23

<sup>&</sup>lt;sup>37</sup> Direct Testimony of Lonnie E. Bellar. Exhibit LEB-3, Table 6, page 26.

<sup>&</sup>lt;sup>38</sup> Direct Testimony of Paul W. Thompson. Page 22:15.

2

# Q. Why should the Commission expect better than "Bill Neutral" performance from the Companies' AMI deployment, and take actions to secure this outcome?

3 A. First, performance better than "bill neutral" is available from an AMI deployment, as 4 indicated by the missing benefits described in Section III of my testimony. If this is the 5 case, I would urge the Commission to pursue this outcome. Second, the Commission's mission, which is "to foster the provision of safe and reliable service at a reasonable price 6 7 ... while supporting (utility) operational competence by overseeing regulated activities." supports this pursuit.<sup>39</sup> And third, as described earlier, if the CPCN asks the customers to 8 9 assume the risk that AMI benefits could be less than costs, resulting in bill increases, the 10 Commission should help ensure that *all* available benefits are pursued as a reward for 11 assuming that risk.

12

# VI. THE COMMISSION SHOULD ONLY APPROVE THE CPCN IF IT ATTACHES REASONABLE CONDITIONS TO REDUCE CUSTOMER RISK AND INCREASE CUSTOMER BENEFITS

16

17 Q. Will you please summarize your testimony to this point?

18 A. I recommend that the Commission approve the CPCN, but only upon addition of several

- 19 key, reasonable conditions which should be well within the Companies' ability to provide.
- 20 My testimony describes the following realities:
- AMI benefits are highly variable, not assured, and within the Companies' exclusive control.

<sup>&</sup>lt;sup>39</sup> Kentucky PSC website page "About the Public Service Commission". Accessed via Internet at https://psc.ky.gov/Home/About#AbtComm

1		• Many sources of potential benefit are missing entirely from the Companies' AMI
2		proposal.
3		• Some AMI capabilities are not in customers' interests to implement.
4		• Customer CPCN risk merits better than "Bill Neutral" AMI performance, and the
5		Commission should take the actions necessary to secure best outcomes.
6		
7	Q.	What actions could the Commission take to secure best outcomes from the
8		Companies' AMI deployment?
9	A.	The Commission could establish critical conditions for CPCN approval. I recommend
10		these conditions include: 1) that the Companies develop missing benefits; and 2) that the
11		Commission establish annual AMI benefits measurement reporting for ten years. In
12		establishing these two reasonable conditions, this Commission will have ensured the
13		Companies' AMI deployment is the most successful of any AMI deployment by a U.S.
14		investor-owned utility to date from a customer perspective.
15		
16	Q.	What missing benefits do you recommend the Commission require as conditions for
17		CPCN approval?
18	A.	The Commission should establish the following requirements as conditions of CPCN
19		approval:
20		• The Commission should require the Companies to implement a universal peak-
21		time rebate program. The program should enable all customers to earn rebates
22		without registration, and rebates should be available immediately upon AMI
23		installation.

1		• The Commission should require the Companies to develop benefit estimates in
2		dollar terms from AMI-related capabilities to reduce bad debt and unbilled
3		revenues by year, as the Companies have for other AMI-related capabilities.
4		• The Commission should require the Companies to develop SAIFI and SAIDI
5		benefit estimates from AMI-related capabilities by year.
6		• The Commission should require that AMI data be used to estimate the impact of
7		demand-side management programs on an ongoing basis.
8		• The Commission should require that the Companies maintain compliance with
9		Green Button's Connect My Data standard.
10		• The Commission should require that the excess revenue requirements described in
11		AG-KIUC witness Mr. Kollen's testimony be included among the regulated
12		liabilities accrued, and credited to customers, post-deployment; and
13		• The Commission should prohibit the Companies from using AMI to implement
14		demand charge components and/or mandatory time-of-use rates for residential and
15		small commercial customers.
16		
17	Q.	What reporting requirements do you recommend the Commission establish as
18		conditions for CPCN approval?
19	A.	The Commission should require the Companies to report on each of the following
20		metrics annually for 10 years (the Commission may require reporting from some types of
21		programs indefinitely):
22		
23		

Program	Measures
Conservation	By circuit: 1) Average voltage at which energy is delivered throughout
Voltage	a circuit, baseline (3 years prior to deployment); 2) Average voltage at
Reduction	which energy is delivered throughout a circuit (each year).
e-Portal	By year: 1) unique number of customers who have accessed their usage dashboard; 2) unique number of customers who have accessed their own usage dashboard more than once; 3) customers enrolled in the high bill alert feature; 4) customers with a completed Property Profile.
Operational cost savings	Year-end headcounts in 1) meter reading; 2) meter services
Rate case timing	In any year in which a rate case is filed to recover AMI costs, ensure the following are reflected: 1) reductions in test year costs for non- recurring spending in meter reading and meter services; 2) increases in sales volume forecasts from AMI-related unbilled revenues; and 3) reductions in the bad debt reserve rate due to AMI.
Universal Peak- time Rebate	1) Count of customers earning a rebate; 2) Count of rebates issued per event; 3) Total amount of credits (\$) issued per event
Unbilled	<ol> <li>Number of theft incidents detected; 2) Average days from theft</li> </ol>
Revenue, theft	alert to investigation; 3) Average days from investigation to resolution (billing); 4) kWh billed (of valid theft incidents detected)
Unbilled	1) Count of meters identified with bad phase; 2) Average days from
Revenue, bad phase	identification to meter replacement; 3) kWh billed on bad phases
SAIFI	1) Failing transformers identified in advance; 2) SAIFI improvement from transformers replaced prospectively.
SAIDI	1) SAIDI improved by faster outage reporting; 2) SAIDI improved by faster outage diagnosis; 3) SAIDI improved through nested outage detection.

# 3 Q. Does this conclude your testimony?

- 4 A. Yes, it does.

### COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

In the Matters of:

ELECTRONIC APPLICATION OF KENTUCKY UTILITIES CO. FOR AN ADJUSTMENT OF ITS ELECTRIC RATES, A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY TO DEPLOY ADVANCED METERING INFRASTRUCTURE, APPROVAL OF CERTAIN REGULATORY AND ACCOUNTING TREATMENTS, AND ESTABLISH- MENT OF A ONE-YEAR SURCREDIT	) ) ) ) )	CASE No. 2020-00349
-and-		
ELECTRONIC APPLICATION OF LOUISVILLE GAS & ELECTRIC CO. FOR AN ADJUSTMENT	)	
OF ITS ELECTRIC AND GAS RATES, A CERTIFI-	)	CACEN
CATE OF PUBLIC CONVENIENCE AND NECESSITY	)	CASE No.

TO DEPLOY ADVANCED METERING INFRA-) STRUCTURE, APPROVAL OF CERTAIN ) **REGULATORY AND ACCOUNTING TREATMENTS,** ) AND ESTABLISHMENT OF A ONE-YEAR SURCREDIT) 2020-00350

### **AFFIDAVIT OF PAUL J. ALVAREZ**

)

State of Colorado

Paul J. Alvarez, being first duly sworn, states the following:

The prepared Pre-Filed Direct Testimony and Schedules attached thereto constitute the direct testimony of Affiant in the above-styled cases. Affiant states that he would give the answers set forth in the Pre-Filed Direct Testimony if asked the questions propounded therein. Affiant further states that, to the best of his knowledge, information and belief his statements made are true and correct. Further affiant saith naught. XAL

Pau	d J. Alvarez	
SUBSCRIBED AND SWORN to before me this _	17th day of February, 2021	
NU	NOTARY PUBLIC	
My Commission Expires: March 17, 20	29 RAVEN FURLONG NOTARY PUBLIC - STATE OF COLORADO NOTARY ID 20204010679 MY COMMISSION EXPIRES MAR 17, 2024	

Wired Group, PO Box 620756, Littleton, CO 80162. palvarez@wiredgroup.net 303-997-0317

# Profile

After 15 years in Fortune 500 product development and product management, including P&L responsibility, Mr. Alvarez entered the utility industry by way of demand-side management rate and program development, marketing, and impact measurement for Xcel Energy in 2001. He has since designed renewable portfolio standard compliance and distributed generation rates and incentive programs. These experiences led to unique projects involving the measurement of grid modernization costs and benefits (energy, capacity, operating savings, revenue capture, reliability, environmental, and customer experience), which revealed the limitations of current utility regulatory and governance models. Mr. Alvarez currently serves as the President of the Wired Group, a boutique consultancy serving consumer, business, and environmental advocates, and regulators in matters of distribution planning, investment, and performance measurement.

# Appearances and Research Projects in Regulatory Proceedings

**Examine Potomac Electric Power Company's Electric Distribution Spending and Plan.** Panel testimony with Dennis Stephens on behalf of the Office of People's Counsel. MD PSC 9655. March 3, 2021.

**Determine If Customer Interest Is Served by Smart Meter Stipulation.** Testimony before the Ohio PUC on behalf of the Office of Consumer Counsel. Ohio PUC 18-1875-EL-GRD. December 17, 2020.

**Critique Public Service Electric & Gas Company's Smart Meter Deployment Plan.** Testimony before the New Jersey Board of Public Utilities on behalf of the Division of Rate Counsel. NJ BPU EO18101115. Aug. 31, 2020.

**Examine Oklahoma Gas and Electric's \$800 million Grid Enhancement Plan.** Testimony before the Oklahoma Corporations Commission on behalf of AARP. PUD 202000021. August 25, 2020.

**Examine Baltimore Gas and Electric's 2021-2023 Grid Investment and Operations Plan.** Panel testimony before the Maryland Public Service Commission with Dennis Stephens on behalf of the Office of People's Counsel. MDPSC 9645. August 14, 2020.

**Critique of Duke Energy Carolinas/Duke Energy Progress \$2.3 billion Grid Improvement Plan.** Testimony before the North Carolina Utilities Commission on behalf of a coalition of consumer and environmental advocates. NCUC E-7, Sub 1214 February 18, 2020, and E-2, Sub 1219 March 25, 2020.

**Critique of Investment in Traditional Meters (Equipped with AMR).** Testimony before the New Hampshire Public Utilities Commission recommending rejection of cost recovery. DE 19-057. December 20, 2019.

**Critique of Smart Meter Benefits Claimed by Puget Sound Energy.** Testimony before the Washington Utility and Telecom Commission recommending rejection of cost recovery pending demonstration of benefits in excess of costs. UE-190529 and UG-190530. November 22, 2019.

**Critique of Smart Meter Benefits Claimed by Rockland Electric Company.** Testimony before the New Jersey Board of Public Utilities on behalf of the Division of Consumer Advocate recommending rejection of cost recovery pending demonstration of benefits in excess of costs. ER19050552. October 11, 2019.

**Critique of Grid Improvement Plan Proposed by Indianapolis Power and Light.** Testimony before the Indiana Utility Regulatory Commission recommending reductions in the size of the plan (\$1.2 billion) based on benefit-cost analyses of plan components. Cause 45264. October 7, 2019.

**Investigation into Distribution Planning Processes.** Comments to the Michigan Public Service Commission recommending a transparent, stakeholder-engaged distribution planning process. U-20147. September 11, 2019.

**Investigation into Grid Modernization.** Comments to the New Hampshire Public Utilities Commission recommending a transparent, stakeholder-engaged distribution planning process. IR 15-296. September 6, 2019.

Arguments to Reduce and Re-prioritize Grid Modernization Investments Proposed by Pacific Gas & Electric. Testimony before the California Public Utilities Commission. A.18-12-009. July 26, 2019.

**Evaluation of Xcel Energy's Request for an Advance Determination of Prudence Regarding Natural Gas Generation Plant Purchase.** Testimony before the North Dakota Public Service Commission. PU-18-403. May 28, 2019.

**Critique of Smart Meter Replacement Program Implied by Proposed Duke Energy Ohio Global Settlement Agreement.** Testimony before the Public Utilities Commission of Ohio on behalf of the Office of Consumer Counsel. Numerous cases including 17-0032-EL-AIR. June 25, 2018.

**Support for Considering Duke Energy Grid Modernization Investments in a Distinct Proceeding.** Testimony before the North Carolina Utilities Commission on behalf of the Environmental Defense Fund. E-2 Sub 1142, October 18, 2017 and E-7 Sub 1146, January 19, 2018.

**Evaluation of Southern California Edison's Request to Invest \$2.3 Billion in its Grid to Accommodate Distributed Energy Resources.** Testimony before the California Public Utilities Commission on behalf of The Utility Reform Network. A16-09-001. May 2, 2017.

**Evaluation of Kentucky Utilities/Louisville Gas & Electric Smart Meter Deployment Plan.** Testimony before the Kentucky Public Service Commission on behalf of the Kentucky Attorney General in 2016-00370/2016-00371. March 3, 2017. Also in 2018-00005 May 18, 2018

**Evaluation of National Grid's Massachusetts Smart Meter Deployment Plan.** Testimony before the Massachusetts Department of Public Utilities on behalf of the Massachusetts Attorney General in 15-120. March 10, 2017. Also Unitil in 15-121 and Eversource in 15-122/123, March 10, 2017

Evaluation of Pacific Gas & Electric's Request to Invest \$100 Million in Its Grid to Accommodate Distributed Energy Resources. Testimony before the California Public Utilities Commission on behalf of The Utility Reform Network, A15-09-001. April 29, 2016

**Recommendations on Metropolitan Edison's Grid Modernization Plan.** Testimony before the Pennsylvania Public Utilities Commission on behalf of the Environmental Defense Fund in R-2016-2547449. July 21, 2016.

**Arguments to Consider Duke Energy's Smart Meter CPCN in the Context of a Rate Case.** Testimony before the Kentucky Public Service Commission on behalf of the Attorney General in 2016-00152. July 18, 2016.

**Evaluation of Westar Energy's Proposal To Mandate a Rate Specific to Distributed Generation-Owning Customers.** Testimony before the Kansas Corporation Commission on Behalf of the Environmental Defense Fund, case 15-WSEE-115-RTS. July 9, 2015.

**Regulatory Reform Proposal to Base a Significant Portion of Utility Compensation on Performance in the Public Interest.** Testimony before the Maryland PSC on behalf of the Coalition for Utility Reform, case 9361. December 8, 2014.

**Duke Energy Ohio Smart Grid Audit and Assessment**. Primary research and report prepared for the Public Utilities Commission of Ohio case 10-2326-GE. June 30, 2011.

SmartGridCity<sup>™</sup> Demonstration Project Evaluation Summary. Primary research and report prepared for Xcel Energy. Colorado Public Utilities Commission case 11A-1001E. October 21, 2011.

# Books

Smart Grid Hype & Reality: A Systems Approach to Maximizing Customer Return on Utility Investment. Second edition. ISBN 978-0-615-88795-1. Wired Group Publishing. 360 pages. 2018.

# **Noteworthy Publications**

Florida Storm Protection Plans: A Bonanza for Utilities, a Bust for Consumers and the State. Whitepaper co-authored with Dennis Stephens for AARP-Florida. October 5, 2020.

**Challenging Utility Grid Modernization Proposals.** With Sean Ericson and Dennis Stephens. Public Utilities Fortnightly. Part 1, August, 2020, pages 59-62; Part 2 September, 2020.

**The Rush to Modernize: An Editorial on Distribution Planning and Performance Measurement.** With Sean Ericson and Dennis Stephens. Public Utilities Fortnightly. July 8, 2019. Pages 116+

Modernizing the Grid in the Public Interest: Getting a Smarter Grid at the Least Cost for South Carolina Customers. Whitepaper co-authored with Dennis Stephens for GridLab. January 31, 2019

**Modernizing the Grid in the Public Interest: A Guide for Virginia Stakeholders.** Whitepaper coauthored with Dennis Stephens for GridLab. October 5, 2018.

**Measuring Distribution Performance? Benchmarking Warrants Your Attention.** With Sean Ericson. Electricity Journal. Volume 31 (April, 2018), pages 1-6.

**Busting Myths: Investor-Owned Utility Performance Can be Credibly Benchmarked.** With Joel Leonard. Electricity Journal. Volume 30 (October, 2017), pages 45-48.

**Price Cap Electric Ratemaking: Does it Merit Consideration?** With Bill Steele. Electricity Journal. Volume 30, (October, 2017), pages 1-7.

**Integrated Distribution Planning: An Idea Whose Time has Come.** Public Utilities Fortnightly. November, 2014; also International Confederation of Energy Regulators Chronicle, 3<sup>rd</sup> Ed, March, 2015

Smart Grid Economic and Environmental Benefits: A Review and Synthesis of Research on Smart Grid Benefits and Costs. Secondary research report prepared for the Smart Grid Consumer Collaborative. October 8, 2013. Companion piece: Smart Grid Technical and Economic Concepts for Consumers.

Is This the Future? Simple Methods for Smart Grid Regulation. Smart Grid News. October 2, 2014.

A Better Way to Recover Smart Grid Costs. Smart Grid News. September 3, 2014.

Why Should We Switch to Performance-based Compensation? Smart Grid News. August 15, 2014.

The True Cost of Smart Grid Capabilities. Intelligent Utility. June 30, 2014.

Maximizing Customer Benefits: Performance Measurement and Action Steps for Smart Grid Investments. Public Utilities Fortnightly. January, 2012.

**Buying Into Solar: Rewards, Challenges, and Options for Rate-Based Investments.** Public Utilities Fortnightly. December, 2009.

# **Notable Presentations**

**NASUCA Annual Meeting.** *Reinventing Distribution Planning in New Hampshire.* With D. Maurice Kreis, Executive Director, Office of Consumer Advocate. San Antonio, TX. November 19, 2019.

**National Council on Electricity Policy Annual Meeting.** Trainer on the economics of distribution grid interoperability and standard compliance; Presentation on communication network economics. Austin, TX. Sept 10-12, 2019.

**NASUCA Annual Meeting.** *Grid Modernization: Basic Technical Challenges Advocates Should Assert.* Orlando, FL. November 13, 2018.

**Illinois Commerce Commission, NextGrid Working Group 7.** Using Peer Comparisons in Distributor Performance Evaluation. Workshop 3 Presentation. Chicago, IL. July 30, 2018.

**NARUC Committee on Electricity.** Using Peer Comparisons in Distributor Performance Evaluation. Smart Money in Grid Modernization Panel Presentation. Scottsdale, AZ. July 16, 2018.

**Public Utilities Commission of Ohio, Power Forward Proceeding Phase 2.** *Getting a Smart Grid for FREE.* Columbus, Ohio. July 26, 2017.

**NASUCA Mid-Year Meeting.** Using Performance Benchmarking to Gain Leverage in an "Infrastructure Oriented" Environment. Denver, CO. June 6, 2017.

**NARUC Committee on Energy Resources and the Environment.** *How big data can lead to better decisions for utilities, customers, and regulators*. Washington DC. February 15, 2016.

National Conference of Regulatory Attorneys 2014 Annual Meeting. *Smart Grid Hype & Reality.* Columbus, Ohio. June 16, 2014.

**NASUCA 2013 Annual Conference**. *A Review and Synthesis of Research on Smart Grid Benefits and Costs*. Orlando, FL. November 18, 2013.

**NARUC Subcommittee on Energy Resources and the Environment**. *The Distributed Generation* (*R*)*Evolution*. Orlando, FL. November 17, 2013.

**IEEE Power and Energy Society, ISGT 2013**. *Distribution Performance Measures that Drive Customer Benefits*. Washington DC. February 26, 2013.

**Great Lakes Smart Grid Symposium.** What Smart Grid Deployment Evaluations are Telling Us. Chicago. September 26, 2012.

**Mid-Atlantic Distributed Resource Initiative**. *Smart Grid Deployment Evaluations: Findings and Implications for Regulators and Utilities*. Philadelphia. April 20, 2012

DistribuTECH 2012. Lessons Learned: Utility and Regulator Perspectives. Panel Moderator. January 25.

DistribuTECH 2012. Optimizing the Value of Smart Grid Investments. Half-day course. January 23.

**NARUC Subcommittee on Electricity**. *Maximizing Smart Grid Customer Benefits: Measurement and Other Implications for Investor-Owned Utilities and Regulators*. St. Louis, MO. November 13, 2011.

**Canadian Electric Institute 2013 Annual Distribution Conference**. *The (Smart Grid) Story So Far: Costs, Benefits, Risks, Best Practices, and Missed Opportunities.* Toronto, Canada. January 23, 2011.

# Teaching

**Post-graduate Adjunct Professor**. University of Colorado, Global Energy Management Program. Course: Renewable Energy Commercialization -- Electric Technologies, Markets, and Policy.

**Guest Lecturer**. Michigan State University, Institute for Public Utilities. Courses: Performance Measurement of Distribution Utility Businesses; Introduction to Grid Modernization.

# Education

Master's Degree in Management, 1991, Kellogg School of Management, Northwestern University. Concentrations: Finance, Accounting, Information Systems, and International Business.

Bachelor's Degree in Business Administration, 1984, Kelley School of Business, Indiana University. Concentrations: Finance, Marketing.

# Certifications

New Product Development Professional. Product Development and Management Association. 2007.