#### **COMMONWEALTH OF KENTUCKY**

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC APPLICATION OF	)
SOUTHEAST DAVIESS COUNTY	)
WATER DISTRICT FOR A DEVIATION	) CASE NO. 2020-00138
FROM METER TESTING	)
REQUIREMENTS	)

#### **RESPONSE OF**

#### SOUTHEAST DAVIESS COUNTY WATER DISTRICT

#### ТО

#### **COMMISSION STAFF'S SECOND REQUEST FOR INFORMATION**

#### DATED AUGUST 12, 2020

**FILED: August 28, 2020** 

#### **COMMONWEALTH OF KENTUCKY**

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

ELECTRONIC APPLICATION OF)SOUTHEAST DAVIESS COUNTY)WATER DISTRICT FOR A DEVIATION) CASE NO. 2020-00138FROM METER TESTING)REQUIREMENTS)

#### CERTIFICATION OF RESPONSE TO COMMISSION STAFF'S SECOND REQUEST FOR INFORMATION

This is to certify that I have supervised the preparation of Southeast Daviess County Water District's Response to the Commission Staff's Second Request for Information. The response submitted on behalf of Southeast Daviess County Water District is true and accurate to the best of my knowledge, information, and belief formed after a reasonable inquiry.

William Higdon, Manage Southeast Daviess County Water District

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 1

#### **Responding Witness: William Higdon**

- Q-1. Refer to Southeast Daviess District response to Commission Staff's First Request for Information (Staff's First Request), Item 2.
  - a. Provide the date Southeast Daviess District would consider requesting further extensions of the meters' service life from the Commission.
  - b. Provide a list of vendors that have a trade-in program and any details of the potential program.
  - c. Provide the estimated salvage value for meters sold as scrap.
  - d. Provide an explanation of the process required to recycle the meters and place them back in to service. Include the estimated cost that this process will incur.
  - e. Provide the estimated cost of replacing the meters once they have been in service for 15 years for each sample group, by year. Include an explanation of how Southeast Daviess District would fund the replacement of meters.

A-1.

- a. As Southeast Daviess District stated in its Application, it plans to evaluate the data after the first group of meters reaches 15 years of age. At that time, Southeast Daviess District will request that the Commission (1) extend the sample meter testing plan; (2) allow Southeast Daviess District to replace meters on a 15-year cycle; or (3) approve another appropriate course of action. Thus, Southeast Daviess District would request further extensions of the meters' service life no earlier than 2025.
- b. Southeast Daviess District is only aware of a manufacturer meter tradein program for its meters through Sensus. The Sensus trade-in program provides a discount on new meters when old meters are traded in.

- c. The salvage value for meters fluctuates based on the market value of metal at the time the meters are sold for scrap. Currently, the scrap value for a meter is approximately \$5 to \$7.
- d. Southeast Daviess District does not "recycle" meters and place them back in service. Instead, pursuant to 807 KAR 5:066, Section 16(1), Southeast Daviess District removes meters after 10 years of service, tests all meters, and then re-installs the meters that still meet the accuracy limits set forth in 807 KAR 5:066, Section 15(2)(a). The cost of doing so is approximately \$48 per meter, which includes the field staff, truck, and testing cost.
- e. Southeast Daviess District last purchased Sensus SRII meters at a price of \$135 per meter.<sup>1</sup> Using this figure, the yearly cost to replace all 15-year-old meters would be as follows:

	15-year-old	Cost of	Cost for all
	Meters	New Meter	New Meters
2025	885	\$135	\$119,475
2026	1257	\$135	\$169,695
2027	1114	\$135	\$150,390
2028	196	\$135	\$26,460
2029	0	\$135	\$0
2030	90	\$135	\$12,150

Southeast Daviess District will fund the replacement of its meters using depreciation reserve funds.

<sup>&</sup>lt;sup>1</sup> See **Exhibit 1-1**, which shows Southeast Daviess District's most recent meter invoice. The meters were \$112/each with a trade-in and \$135/each without a trade-in.

## **EXHIBIT 1-1**

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1 of 1

BILL TO:

SHIP TO:

SOUTHEAST DAVIESS CO WATER 3400 BITTEL RD OWENSBORO, KY 42301 SOUTHEAST DAVIESS COUNTY WATER 3400 BITTEL RD OWENSBORO, KY 42301

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THE C.I. THORNBURG CO., INC. 140B AMBASSADOR DRIVE BOWLING GREEN, KY 42101 270-843-0852 Fax 270-780-9894

SOLD TO:

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SOUTHEAST DAVIESS CO WATER 3400 BITTEL RD OWENSBORO, KY 42301 Phone #: 270-685-5594

## Ship Ticket

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SHIP TO:

SOUTHEAST DAVIESS COUNTY WATER 3400 BITTEL RD OWENSBORO, KY 42301 Phone # : 270-685-5594

Amount Due

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#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 2

- Q-2. Refer to Southeast Daviess District response to Staff's First Request, Item 4. Confirm that in order for Southeast Daviess District to benefit from the 15-year manufacturer's warranty, the individual meter would have to be tested and confirmed inaccurate.
- A-2. Confirmed.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 3

#### **Responding Witness: William Higdon**

- Q-3. Refer to Southeast Daviess District response to Staff's First Request, Item 6.
  - a. Confirm that the meters listed in the response will continue to be tested in accordance with Commission regulations.
  - b. Provide a summary of Southeast Daviess District's test results of meters other than Sensus SRII meters for the past five years.
  - c. Confirm that the meters listed in the response will be replaced, once they have reached the end of their useful life, with new Sensus SR II meters the type of meters that are subject of the proposed sample testing.
- A-3.
- a. Confirmed.
- b. The following table provides the average test flows for 5/8- x 3/4-inch meters other than Sensus SRII meters at minimum, intermediate, and maximum flow rates for the past five years:

	Minimum Flow	Intermediate Flow	Maximum Flow
2015	93.4%	101.0%	99.5%
2016	94.5%	100.8%	99.7%
2017	94.0%	100.6%	99.6%
2018	93.0%	101.0%	100.0%
2019	95.2%	101.0%	100.0%

c. At this time, Southeast Daviess District plans to replace all 5/8- x 3/4inch meters at the end of their useful lives with new Sensus SRII meters.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 4

#### **Responding Witness: William Higdon**

- Q-4. Refer to Southeast Daviess District response to Staff's First Request, Item 10, b.
  - a. Provide a detailed description, including the capabilities of the advanced metering infrastructure program titled, Sensus Analytics.
  - b. Confirm that for Southeast Daviess District to fully use the Sensus Analytics program, the Sensus SR II meters must be installed on Southeast Daviess entire system.

A-4.

- a. Sensus Analytics manages the data collected from advanced metering infrastructure. It includes advanced analytics tools to help utilities make data-driven decisions on important issues such as preventative maintenance, leak maintenance, and outage management. A brochure about Sensus Analytics, which is attached as **Exhibit 4-1**, provides additional details.
- b. This is incorrect. An advanced metering infrastructure transmitter is attached to all of Southeast Daviess District's meters, which enables Southeast Daviess District to use the Sensus Analytics program with all of its meters.

## **EXHIBIT 4-1**

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# making your data insights simple, relevant and actionable Sensus Analytics







### Convert smart data into smarter insight.

Utilities know that collecting the right information from meters and sensors is the best way to optimize a system and make the most of every investment. But the data itself doesn't tell the whole story. It's the process of sorting through this data-the analytics-that reveals relevant, actionable insights to help improve everything from operations to customer service.

Sensus Analytics provides the functionality needed to do just that. Our customizable suite of applications provides user-friendly dashboards that help you make informed decisions quickly and confidently. Our powerful data management tools aggregate information from your AMI, AMR and other sources. A secure connection to the cloud delivers these intuitive apps right to your desktop, tablet or smartphone.

With intuitive applications that are quick to implement and easy to use, you can rely less on IT resources. And role-based access allows service providers to share information across the organization for improved productivity, operational efficiency and customer satisfaction.

## **Experience tailor-made analytics for tailored results.**

Data analytics is not a one-size-fits-all strategy. So Sensus Analytics offers you the flexibility to buy single applications or pre-bundled packages of our most popular apps to ideally fit your business needs. With Sensus Analytics, you have the power to extract value from your data through our industry-proven descriptive analytics. Not only can you see where you've been and where you are now, but you can also perform predictive analytics for actionable insights on what may happen in the future.

It's a good day when the power is on, the water is clean, and gas is safely flowing. Sensus Analytics gives you the foresight and insight to make every day a good day.

**Sensus Analytics** 

## Sensus Analytics is the heart of our smart utility technology.

Big data is a big deal-but it doesn't have to be intimidating. Our advanced analytics provide all the number-crunching you need in an intuitive userfriendly approach to take your utility to the next level of smart. Here are just some of the valuable benefits:



#### App-based

Each purpose-built application accesses data from multiple systems and presents it in userfriendly dashboards.

#### Accessible

Our secure, cloud-based delivery platform puts your information within reach no matter where you are.

#### Scalable

Our Data Store, along with three years of cloud-based storage, enables you to add applications or increase storage quickly–often in hours.

#### Visible

Role-based access allows information sharing across the organization—from customer service and operations to accounting and rates—for improved efficiency and crossfunctional understanding.

#### Affordable

Our flexible packages allow you to buy as many or as few apps as you need to meet your business goals. And when things change? No problem. Just add another app to your existing Sensus Analytics system without any hassle.

#### **Real-time Analysis**

Applications are continuously updated as information enters the system, so you can make decisions based on the latest data.

#### Integration-ready

Sensus Analytics draws information from many systems through the cloud, so little time and cost are required for standard systems integration.

#### Secure

Guided by dedicated security teams, backed by best-practice policies and strict standards, and committed to swiftly handling evolving risks, Sensus meets the existing and future security needs of our utility customers.

### Sensus Essential Analytics 🛛 🔸 🗲 ٨

#### Ready. Set. Mobilize.

Sensus Essential Analytics is a bundle of applications to quickly provide the core meter data management performance you need without the high cost, commitment to enterprise-wide integration or seemingly endless learning curve.



#### Admin

A management tool for system-level settings including access and privileges, device groups, billing calendars and more.



#### **Report Access**

A business intelligence tool that offers a menu of reports that instantly summarize the information you need to know right away.



#### **Device Access**

A customer service tool that, combined with account and customer information, presents detailed usage history and trends, identifies anomalies and enables custom alert programming to track specific issues.



#### **Billing Access**

A billing interface tool that previews and audits billing extracts for issues, enabling the utility to take corrective action and then generate final billing files for production.



#### Meter Insight

A dashboard providing a summary of incoming network, account and meter data to identify and prioritize issues needing to be addressed.

### Validation, estimation and editing. This is not your grandfather's VEE.

With the Sensus FlexNet® communication network, you're getting data at over two times the power of competitive systems. The need for many of the historical features of VEE becomes obsolete when you're running an accurate, reliable system. Many components of VEE are built right into our architecture and software. Our private network means you'll never have transmission interference or have to share frequencies. Designed for 100% coverage, even during major storm events, your data is transmitted securely and reliably over spectrum that is protected by federal law.

Sensus doesn't just meet the intent of VEE. We do it better.

### Sensus Enhanced Analytics 🔹 🗲 ٨

#### Ready. Set. Analyze.

In addition to the key features found in Essential Analytics, Sensus Enhanced Analytics also provides alarm management capabilities. Go beyond billing applications to get true insight on system performance and health.



#### **Alert Manager**

A notification tool to immediately alert individuals, teams or key customers on conditions such as high temperature, high/low voltage, power failure/ restoration, leakage and tampering.



#### **Alarm Insight**

A monitoring tool for your entire system with near-real-time alarms, allowing you to drill down into individual events, view historical data and map the alarm events to watch event trends.

#### Secure by design

All Sensus solutions have been designed and built from the ground up to provide end-to-end security protection. Our security policies and practices are continuously driven by customer feedback, industry standards and best practices, and emerging and potential threats. Our security controls are rigorously guided by the requirement to maintain the "CIA triad":

- Confidentiality of data
- Integrity of data
- Availability of services



## **Sensus Advanced Analytics**

#### Ready. Set. Customize.

Sensus Advanced Analytics is a flexible option that combines our easy-to-use applications and professional services to create a solution tailored for your needs. In addition to the key capabilities found in Essential and Enhanced, Sensus Advanced Analytics offers additional features and lets you choose the right applications to best fit your business needs.



### Unbilled Insight 💧 🗲 🔥

A forecasting tool providing an up-to-date view of service delivered but not yet billed, so you can accurately predict future revenue for upcoming billing cycles.



#### Energy Insight

A tool providing a "bottom up" view of loading along the circuit, enabling an unprecedented view of your system that allows you to understand what is being asked of the distribution design.



#### Transformer Utilization 🗲

An aggregation-based tool to determine potential transformer failure and help right-size installations. Coming soon: tools that expand analysis to additional devices including fuses and switches.



#### Voltage Insight 🗲

A tool uncovering opportunities where you can lower and balance voltage across your distribution territory during high-use periods and reduce the need to purchase energy at expensive peak prices.



A tool to display all active outages and recent restorations. Enhanced reporting capabilities will be added soon.



An acoustic leak detection analysis tool used in conjunction with PermaLog devices to identify leaks in distribution systems.



#### Hidden Revenue Locator 🌢

A perfect application for a water meter testing and replacement program, this app examines meter inaccuracies to identify apparent losses. This solution empowers proactive revenue recovery and operational efficiencies through identifying meter under-performance due to under-registration, meter read errors and incorrect meter sizing.





### Service Management

#### COMING SOON!

A tool providing remote shut off and activation of large numbers of valves inside Sensus devices. In contrast to tools for Field Technicians, this application is designed for Customer Service Representatives or others working from an office.



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A data collection tool for daily time-dependent meter readings. For example, reconciling rate vs. consumption for utilities working with transportation customers.

#### **Smart City Innovations**

Utility systems are fundamental to every city, and smarter management of this infrastructure is the foundation for any smart city. Go beyond metering to true intelligent resource management and monetization of your assets.

With Sensus Smart Gateways, the FlexNet<sup>®</sup> communication network and Sensus Analytics, the potential of smart is endless.

Analyze data from more than 100 types of sensors, including temperature, pressure, depth, distance, light, smoke and more.

- Make sure storm drains are clear before possible flooding
- Know when city garbage cans are full and need servicing
- Enable drivers to find open public parking spaces
- And discover many, many more smart city applications

We give you the tools to build your smart city. Only your imagination and innovation set the limits.



## Sensus Analytics and the Customer Portal enabled

Cedar Park, Texas, to quickly catch continuous flow, sending leak alerts and tier-billing information to residents. In the first year, the water municipality saved \$67,000 and 15 million gallons of water.





### Customer Portal 🔹 🗲 \land

#### Engage customers for smart impact.

Sensus Analytics Customer Portal is a web-based, custom-branded, interactive application for utility consumers. This intuitive portal provides virtually everything a consumer needs to understand consumption patterns, correct current issues and make more informed decisions about future usage. Customer Portal also serves as an additional communication channel for the utility to provide enhanced customer service.

Customer Portal provides the consumer with the most current data available-the same data that the utility customer service representative is observing in Sensus Analytics. For example, a customer can see hourly water consumption down to a gallon, updated every four hours. No other utility analytics package on the market can provide this level of speed and detail. Your customers can use this information to set up alerts for managing daily usage, billing cycle usage and even vacation alerts.









**Sensus Analytics** 

### Helping drive the success of your business.

Sensus Analytics goes beyond data analysis to streamline your entire organization's workflows and create more efficient operations. Sensus Analytics combines analytical information with business processes to enable smart and fast data-driven decisions for improved service and revenue.

While other software packages are designed for all industries and built for users with a high degree of expertise or years of experience, Sensus Analytics is made by utility experts for utilities. We know every utility is unique, so our software is right-sized and flexible—and you don't need to be a statistician or data scientist to use it. Our approach provides applications targeting daily utility functions that make managing the AMR or AMI system an integral part of managing the utility's existing goals.

With Sensus Analytics, you can focus on what you really want: near-real-time analysis of data to understand trends, improve operations and enhance customer experiences.



Prepare and execute billing on meters



Support customer service



Maintain and manage meter performance and data





#### **About Sensus**

Sensus, a Xylem brand, helps a wide range of public service providers– from utilities to cities to industrial complexes and campuses–do more with their infrastructure to improve quality of life in their communities. We enable our customers to reach farther through the application of technology and data-driven insights that deliver efficiency and responsiveness. We partner with them to anticipate and respond to evolving business needs with innovation in sensing and communications technologies, data analytics and services. Learn more at sensus.com and follow us on Facebook, LinkedIn and Twitter through @sensusglobal.

#### Sensus by the numbers





YBR-11114-03



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#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 5

- Q-5. Provide Southeast Daviess District current unaccounted-for water loss percentage for 2020.
- A-5. For the first seven months of 2020, Southeast Daviess District's water loss percentage is 8.93%. Southeast Daviess District's Monthly Water Loss Report from January 2020 to July 2020 is attached as **Exhibit 5-1**.

## **EXHIBIT 5-1**

## **PUBLIC SERVICE COMMISSION**

#### Monthly Water Loss Report

Water Utility:

For the Month of:

Southeast Daviess County Water District

January 2020 to July 2020

1	WATER PRODUCED AND PURCHASED	Jan 2020	Feb 2020	Mar 2020	Apr 2020	May 2020	Jun 2020	Jul 2020	Cumulative
2	Water Produced								
3	Water Purchased	51,942	44,719	53,208	53,478	55,780	71,037	70,204	400,368
4	TOTAL PRODUCED AND PURCHASED	51,942	44,719	53,208	53,478	55,780	71,037	70,204	400,368
5									
6	WATER SALES								
7	Residential	30,162	24,927	26,072	33,215	35,668	41,615	39,924	231,583
8	Commercial	8,785	7,866	8,549	7,260	8,379	10,792	11,706	63,337
9	Apartments	1,137	1,017	1,041	1,140	1,200	1,113	1,036	7,684
10	Farmstead	62	40	36	124	82	137	127	608
11	Wholesale	8,077	6,941	7,352	8,991	9,389	9,773	8,369	58,892
12	Public Authorities								
13	Other Sales (explain)								
14	TOTAL WATER SALES	48,223	40,791	43,050	50,730	54,718	63,430	61,162	362,104
15									
16	OTHER WATER USED								
17	Utility and/or Water Treatment Plant								
18	Wastewater Plant								
19	System Flushing	75	-	95	2,240	40	70	-	2,520
20	Fire Department								
21	Other Usage (explain)								
22	TOTAL OTHER WATER USED	75	-	95	2,240	40	70	-	2,520
23									
24	WATER LOSS	5/1 mer							· · · · ·
25	Tank Overflows								
26	Line Breaks								
27	Line Leaks	3,644	3,928	10,063	508	1,022	7,537	9,042	35,744
28	Excavation Damages								
29	Theft								
30	Other Loss								
31	TOTAL WATER LOSS	3,644	3,928	10,063	508	1,022	7,537	9,042	35,744
32									
33	Note: Line 14 + Line 22 + Line 31 MUST Equal Line 4								
34									
35	WATER LOSS PERCENTAGE								
36	(Line 31 divided by Line 4)	7.02%	8.78%	18.91%	0.95%	1.83%	10.61%	12.88%	8.93%

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 6

- Q-6. State whether it is Southeast Daviess District's policy to install only new meters.
- A-6. Southeast Daviess District purchases only new meters. As Southeast Daviess District stated in response to Question 1(d), it does re-install meters that have been used in its system and that have been tested in accordance with 807 KAR 5:066, Section 16 and still meet the accuracy limits set forth in 807 KAR 5:066, Section 15(2)(a).

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 7

- Q-7. State whether Southeast Daviess District repairs meters when they are removed from service, other than in instances when the meter is under warranty.
- A-7. Southeast Daviess District does not repair meters.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 8

- Q-8. State whether Southeast Daviess District rebuilds meters when they are removed from service, other than in instances when the meter is under warranty.
- A-8. Southeast Daviess District does not rebuild meters.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### **Question No. 9**

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-9. Explain how using the same sample-testing group of meters each year for sample testing purposes is consistent with the ANSI standard.
- A-9. As described in the Sample Meter Testing Plan, Southeast Daviess District plans to randomly select a sample of meters from each installation year and re-test those meters in each subsequent year. For instance, Southeast Daviess District randomly selected a sample of 35 meters installed in 2010 that were tested in Year 1 of the Sample Meter Testing Plan. Unless instructed otherwise by the Commission, Southeast Daviess District will sample test the same 35 randomly selected meters in Year 2, Year 3, and beyond.

Southeast Daviess District believes that such an approach is consistent with the procedures in the ANSI Standard. In the A7 section of the ANSI Standard titled "Sample Selection," subsection A7.1 explains how sample size should be determined and subsection A7.2 explains how samples should be selected. Regarding selection, the ANSI Standard states only that "[u]nits of the sample shall be selected at random without regard to their quality."<sup>2</sup> The ANSI Standard does not further address whether a different group of units must make up the sample each year.

In 2020, Southeast Daviess District randomly selected and tested 35 meters installed in 2010 to represent the lot of meters installed in 2010. When Southeast Daviess District tests the same 35 meters in 2021 as 11-year-old meters, the 35 meters remain a random selection of the meters installed in 2010. As required by the ANSI Standard, the 35 meters are units of the 2010 lot that were selected at random without regard to quality. Thus, Southeast Daviess District believes that testing the same random selection each year is appropriate and in accordance with the ANSI Standard. Further, the Commission previously approved Sample Meter Testing Plans that provided

<sup>&</sup>lt;sup>2</sup> A7.2 of ANSI Standard.

for the sample testing of the same group of meters each year in Case Nos. 2016-00432 and 2019-00115.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 10

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-10. Confirm the meters selected for sample testing identified in Southeast Daviess District's Application, Appendix A were new when originally installed in Southeast Daviess District's system.
- A-10. Confirmed. All meters included in Southeast Daviess District's Sample Meter Testing Plan were new when originally installed. Southeast Daviess District's Sample Meter Testing Plan does not include any meters that were re-installed after 10 years of service.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 11

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-11. Explain why Southeast Daviess District does not propose to use the same Double Specification Limit for minimum flow rates as it does for maximum and intermediate flow rates.
- A-11. The ANSI Standard's Double Specification Limit method ("DSL") is appropriate to determine acceptance of the meters at maximum and intermediate flow rates because 807 KAR 5:066, Section 15(2) provides both upper (101.5%) and lower (98.5%) accuracy limits for those flow rates. For the minimum flow rates, the single lower (90%) accuracy limit in 807 KAR 5:066, Section 15(2) necessitates the use of the Single Specification Limit method ("SSL"). The SSL should be used when the lot must only meet an upper *or* lower limit, whereas the DSL should be used when the lot must meet an upper *and* lower limit.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 12

- Q-12. Provide the cost differential for testing a meter just at the maximum and intermediate flows versus testing the meter at all three flow rates.
- A-12. Testing a meter at all three flow rates incurs additional cost than testing a meter just at the maximum and intermediate flow rates. For instance, if 35 meters are sample tested at maximum and intermediate flow rates, Southeast Daviess District estimates that it would take approximately one additional hour to test all 35 meters instead of only 7 at a minimum flow rate and record the data. The hourly wage of the employee conducting the tests is approximately \$31/hour.<sup>3</sup> Additional water will also be necessary to conduct minimum flow rate tests. The test requires 10 gallons of water and can test up to 10 meters at a time. Thus, testing all 35 meters at a minimum flow rate instead of only 7 would require 30 additional gallons of water.

<sup>&</sup>lt;sup>3</sup> \$31/hour includes an hourly wage of approximately \$17/hour and fringe benefits of approximately \$14/hour.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 13

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-13. Explain whether the ANSI Standard anticipates increasing levels of scrutiny for subsequent lots if previous lots performed poorly, and if so, explain why Southeast Daviess sample testing plan does not require similar increased scrutiny.
- A-13. The ANSI Standard provides that "[w]hen normal inspection is in effect, tightened inspection shall be instituted when two out of five consecutive lots or batches have been rejected on original inspection."<sup>4</sup> Southeast Daviess District's Plan does not provide for this type of increased scrutiny because Southeast Daviess District's Plan instead requires that a group of meters that fails to be accepted under the ANSI Standard be removed.<sup>5</sup> This is a stricter treatment than the increased scrutiny provided by the ANSI Standard.

<sup>&</sup>lt;sup>4</sup> ANSI Standard, Item A10.3.1.

<sup>&</sup>lt;sup>5</sup> Southeast Daviess District explained in its Plan that if a sample is not accepted under the ANSI Standard, Southeast Daviess District will first try to identify a poorly performing sub-group, and if no such group can be identified, it will remove the entire control group of meters within 12 months of the group's failure.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 14

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-14. Explain how Southeast Daviess District plans to statistically account for meters in its sample testing plan that were removed from the system due to failing to meet the flow rate standards in 807 KAR 5:066, Section 15.
- A-14. Southeast Daviess District does not believe that statistically accounting for meters that are removed from service due to failing to meet the flow rate standards is necessary. As Southeast Daviess District stated in its Plan, any tested meter that does not meet all of the flow rate standards in 807 KAR 5:066, Section 15 will be removed from service. The meter test result will still be reported as part of the sample group and used in the calculation of the acceptance of the sample unless the meter was vandalized, tampered with, or suffered a failure that is not equally likely to occur in the lot as a whole. As Southeast Daviess District stated in its Plan, if the sample is not accepted under the ANSI Standard and a poorly performing subgroup of meters cannot be identified, Southeast Daviess District will test and remove the entire group of meters within 12 months of the group's failure.

For example, consider a hypothetical of one 12-year-old sample tested meter testing at 98.3% at a maximum flow rate. If the meter was not vandalized, tampered with, nor suffered a failure that is not equally likely to occur in the lot as a whole, Southeast Daviess District would include the meter in its test results of the 12-year-old sample test. The sample would either pass or fail the ANSI Standard test. If the sample failed and a poorly performing subgroup of meters could not be identified, Southeast Daviess District would test and remove *all* 12-year-old meters within 12 months. If the sample passed the ANSI Standard, the 12-year-old meters would stay in service and Southeast Daviess District would continue to sample test the meters according to the Plan. Southeast Daviess District would remove from service the 12-year-old meter that tested at 98.3% and did not meet the accuracy standards in 807 KAR 5:066, Section 15 and replace it in the sample selection with another randomly selected meter.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 15

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-15. Explain how Southeast Daviess District will identify a poorly performing subgroup of meters existing in the sample.
- A-15. Southeast Daviess District will identify a poorly performing subgroup of meters by analyzing meter data to identify patterns. Southeast Daviess District will consider factors such as the time of manufacture of the meter, the terrain in which the meter is installed, and any other factors that may differentiate the meter from others in the group. Southeast Daviess District would only request that the sub-group be separated from the original control group if it could determine that the poor performance was likely due to an issue that did not affect the meter group as a whole. Notably, this language was also included in sample water meter testing plans recently reviewed by the Commission in Case Nos. 2016-00432 and 2019-00115.

#### CASE NO. 2020-00138

#### **Response to Commission Staff's Second Request for Information**

#### Question No. 16

#### **Responding Witness: William Higdon & Legal Counsel**

- Q-16. Refer to the ANSI Standard A8 in which it states that the ANSI Standard assumes that the underlying distribution of individual measurements to be normal in shape and states that a person knowledgeable in statistics should be consulted to advise whether the distribution appears suitable for sampling by variables. Explain why Southeast Daviess contends that the underlying distribution of individual measurements of its meters is normal in shape.
- A-16. As Southeast Daviess District explained in response to Staff's First Request, Question No. 9, given the Commission's previous review and acceptance of very similar statistical sample testing methodology in Case Nos. 2016-00432 and 2019-00115, Southeast Daviess District did not consult with a statistician in preparing its Plan. The Commission Staff inquired about the normality of the distribution in discovery in Case No. 2019-00115,<sup>6</sup> but the Commission's final order did not address the normality of the distribution when it approved the proposed sample meter testing plan with minor revisions. Southeast Daviess District believes such precedent indicates that the Commission believes that meter test results follow a normal distribution or believes that the ANSI Standard is still an effective method for sample testing meters even if the meter results do not follow a normal distribution.

Table A-2 of the ANSI Standard provides in footnote 1 that "[t]he theory governing inspection by variables depends on the properties of the normal distribution and, therefore, this method of inspection is only applicable when there is *reason to believe* that the frequency distribution is normal."<sup>7</sup> Thus, the ANSI Standard also suggests that an approximation of the normality of the distribution is appropriate. When a dataset follows a normal distribution, approximately 68% of the measurements fall within one standard deviation of the mean, about 95% of the observations fall within 2 standard deviations of the mean. Southeast Daviess District believes its meter testing results approximately follow a normal distribution.

<sup>&</sup>lt;sup>6</sup> See Case No. 2019-00115, Commission Staff's Second Request for Information, Question No. 8.

<sup>&</sup>lt;sup>7</sup> ANSI Standard, Table A-2, n.1 (emphasis added).

#### **CERTIFICATE OF SERVICE**

In accordance with 807 KAR 5:001 Section 8(7) and the Commission's March 16, 2020 Order in Case No. 2020-00085, I certify that Southeast Daviess County Water District's electronic filing of this Response was transmitted to the Commission on August 28, 2020; that there are currently no parties that the Commission has excused from participation by electronic means in this proceeding; and that a physical copy of the filing will be submitted to the Commission once the State of Emergency has ceased.

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