COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In The Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Approval of a Decoupling Mechanism;) 3) Approval of New Tariffs; and 4) All) Other Required Approvals, Waivers, and) Relief.)

Case No. 2018-00261

PETITION OF DUKE ENERGY KENTUCKY, INC. FOR CONFIDENTIAL TREATMENT OF INFORMATION CONTAINED IN ITS REBUTTAL TESTIMONY

Comes now Duke Energy Kentucky, Inc. (Duke Energy Kentucky or Company), by counsel, pursuant to 807 KAR 5:001, Section 13, and respectfully requests the Commission to classify and protect certain information provided by the Company in its Application for an adjustment of its natural gas rates, respectfully stating as follows:

 The information for which Duke Energy Kentucky seeks confidential treatment is contained in the Confidential Attachment to the Rebuttal Testimony of Gary
 J. Hebbeler (GJH-Rebuttal-1). This document is referred to herein as the "Confidential Information" and, broadly speaking, includes a critical system map.

2. Duke Energy Kentucky requests confidential treatment for the transmission system map included in the Confidential Information. This information shows the location of Critical Energy Infrastructure Information (CEII) and the interconnected nature of the system, which has been granted confidential treatment in the past. Duke Energy Kentucky takes all reasonable steps in order to protect CEII, including, but not limited to, only sharing such information internally on a need-to-know basis. This information need to be kept confidential in order to continue to provide delivery of safe and reliable service to Duke Energy Kentucky customers. Furthermore, the release of this information would provide a security risk for the Company and its customers.

3. The Kentucky Open Records Act exempts from disclosure information that, due to its confidential and proprietary nature, would would have a reasonable likelihood of threatening the public safety by exposing a vulnerability in preventing, protecting against, mitigating, or responding to a terrorist act and limited to: "[i]nfrastructure records that expose a vulnerability referred to in this subparagraph through the disclosure of the location, configuration, or security of critical systems, including public utility critical systems. These critical systems shall include but not be limited to information technology, communication, electrical, fire suppression, ventilation, water, wastewater, sewage, and gas systems.¹

4. The information for which Duke Energy Kentucky is seeking confidential treatment consists of locations of natural gas delivery systems that constitutes critical utility infrastructure and was either developed internally, or acquired on a proprietary basis, by Duke Energy Corporation and Duke Energy Kentucky personnel, is not on file publicly with any public agency, and is not publicly available from any commercial or other source. The aforementioned information is distributed within Duke Energy Kentucky only to those employees who must have access for business reasons, and is generally recognized as confidential and proprietary in the utility industry.

 Duke Energy Kentucky does not object to limited disclosure of the Confidential Information described herein, pursuant to an acceptable protective agreement

¹ KRS 61.878 (1)(m)(1)(f).

entered into with any intervenors with a legitimate interest in reviewing the same for the sole purpose of participating in this case.

6. In accordance with the provisions of 807 KAR 5:001, Section 13(2)(e), the Company is filing one copy of the Confidential Information separately under seal, and one appropriate number of copies with the Confidential Information redacted.

7. Duke Energy Kentucky respectfully requests that the Confidential Information be withheld from public disclosure indefinitely. This will assure that the Confidential Information will not become available to the general public.

8. To the extent the Confidential Information becomes generally available to the public, whether through filings required by other agencies or otherwise, Duke Energy Kentucky will notify the Commission and have its confidential status removed, pursuant to 807 KAR 5:001 Section 13(10)(a).

WHEREFORE, Duke Energy Kentucky, Inc., respectfully requests that the Commission classify and protect as confidential the specific information described herein.

Respectfully submitted,

Duke Energy Kentucky, Inc.,

Rocco Q. D'Ascenzo (92796) Deputy General Counsel Duke Energy Business Services LLC 139 East Fourth Street, 1303-Main Cincinnati, Ohio 45201 (513) 287-4320 rocco.d'ascenzo@duke-energy.com

And

David S. Samford L. Allyson Honaker GOSS SAMFORD, PLLC 2365 Harrodsburg Road, Suite B-325 Lexington, KY 40504 (859) 368-7740 david@gosssamfordlaw.com allyson@gosssamfordlaw.com

Counsel for Duke Energy Kentucky, Inc.

CERTIFICATE OF SERVICE

This is to certify that the foregoing electronic filing is a true and accurate copy of the document being filed in paper medium; that the electronic filing was transmitted to the Commission on January 22, 2019; that there are currently no parties that the Commission has excused from participation by electronic means in this proceeding; and that a copy of the filing in paper medium will be delivered to the Commission within two business days and a copy of the filing is also being emailed to the following:

Hon. Rebecca W. Goodman Hon. Larry Cook Hon. Kent Chandler

Rocco O. D'Ascenzo

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

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Case No. 2018-00261

REBUTTAL TESTIMONY OF

NICHOLAS GIAIMO

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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I.	INTRODUCTION AND PURPOSE
II.	ADOPTION OF TESTIMONY
III.	CONCLUSION

I. INTRODUCTION AND PURPOSE

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.			
2	А.	My name is Nicholas Giaimo, and my business address is 4720 Piedmont Row Drive,			
3		Charlotte, North Carolina 28210.			
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?			
5	A.	I am employed by Duke Energy Business Services LLC (DEBS) as Director,			
6		Regulated Utility Gas Operations Finance on behalf of Duke Energy Kentucky, Inc.			
7		(Duke Energy Kentucky or the Company). DEBS provides various administrative			
8		and other services to Duke Energy Kentucky and other affiliated companies of			
9		Duke Energy Corporation (Duke Energy).			
10	Q.	PLEASE BRIEFLY SUMMARIZE YOUR EDUCATION AND			
11		PROFESSIONAL EXPERIENCE.			
12	A.	I graduated from Wake Forest University in Winston-Salem, North Carolina in			
13		2003 with a Bachelor's degree in Economics. I later earned a Master's degree in			
14		Business Administration from the Fuqua School of Business at Duke University in			
15		Durham, North Carolina in 2011. I started my employment with Piedmont Natural			
16		Gas, Inc. (Piedmont) in 2007 as a financial analyst in the Investor Relations			
17		Department. I became Manager – Capital Markets and Investor Relations in 2011			
18		where I assumed leadership responsibility for both Piedmont's Investor Relations			
19		efforts as well as all of our capital raising activity. In 2014, I also began leading			
20		the Company's Enterprise Risk Management and Treasury Operations functions			
21		and was named Assistant Treasurer by Piedmont's Board of Directors. I held this			
22		position until the merger between Duke Energy and Piedmont closed on October 3.			

NICHOLAS GIAIMO REBUTTAL 2

2016. Since the merger I have served as Director, Regulated Utility Gas Operations
 Finance where I oversee the financial support for all of Duke Energy's gas
 businesses including Duke Energy Kentucky, Duke Energy Ohio, Piedmont
 Natural Gas and Duke's Gas Transmission & Storage business.

5 Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AS DIRECTOR, 6 REGULATED UTILITY GAS OPERATIONS FINANCE.

7 A. I am responsible for the short and long-term financial plan of Duke Energy's Gas
8 business as well as for the financial performance of that business.

9 Q. HAVE YOU PREVIOUSLY PROVIDED TESTIMONY BEFORE THE 10 KENTUCKY PUBLIC SERVICE COMMISSION?

11 A. No.

12 Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

13 Α. The purpose of my testimony is to adopt the Direct Testimony, Filing Requirements, and corresponding data requests sponsored by Robert H. "Beau" 14 15 Pratt in these proceedings that relate to the Company's forecast and budgeting 16 processes submitted in its application. More specifically, I adopt pages 14 through 17 25 of Mr. Pratt's testimony and sponsor Filing Requirements (FR) 16(6)(a), 18 16(6)(b), 16(6)(d), 16(6)(e), 16(7)(b), 16(7)(c), 16(7)(d), 16(7)(f), 16(7)(g),19 16(7)(h), and 16(7)(o). In response to FR 16(8)(b), I sponsor certain information 20 contained in Schedules B-2, B-2.1, B-2.2, B-2.3, B-2.4, B-2.5, B-2.6, B-2.7, B-3, 21 B-3.1, B-3.2, and B-4 that are supported by Duke Energy Kentucky witness Ms. 22 Cynthia Lee. I sponsor the information contained in B-5 and B-5.1 and certain 23 information contained in Schedule B-8 that is supported by Duke Energy Kentucky

NICHOLAS GIAIMO REBUTTAL

1		witness Michael Covington. In response to FR 16(6)(a), 16(6)(b) and 16(8)(d), I		
2		sponsor Schedules D-2.1 through D-2.14, and D-2.25. I also sponsor the forecasted		
3		data on Schedules I-1 through I-5 in response to FR 16(8)(i), and Schedule K in		
4		response to FR 16(8)(k).		
		II. ADOPTION OF TESTIMONY		
5	Q.	ARE YOU FAMILIAR WITH THE TESTIMONY SUBMITTED BY MR.		
6		ROBERT H. "BEAU" PRATT IN THESE PROCEEDINGS AND THE		
7		FILING REQUIREMENTS AND DATA REQUEST RESPONSES HE		
8		SPONSORED THAT RELATE TO THE COMPANY'S FORECAST AND		
9		BUDGETING PROCESSES?		
10	Α.	Yes.		
11	Q.	DO YOU HAVE ANY CHANGES, OR CORRECTIONS TO THAT		
12		INFORMATION?		
13	A.	No.		
14	Q.	AS DIRECTOR, REGULATED UTILITY GAS OPERATIONS FINANCE,		
15		DO YOU HEREBY ADOPT THE DIRECT TESTIMONY OF ROBERT H.		
16		"BEAU" PRATT FILED IN THIS PROCEEDING AS YOUR OWN?		
17	A.	Yes.		
		III. <u>CONCLUSION</u>		
18	Q.	DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?		
19	A	Yes		

NICHOLAS GIAIMO REBUTTAL 4

VERIFICATION

STATE OF NORTH CAROLINA SS:) **COUNTY OF MECKLENBURG**)

The undersigned, Nicholas Giaimo, Director, RU Gas Operations Fiance, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing rebuttal testimony and that it is true and correct to the best of his knowledge, information and belief.

Nicholas Giaimo Affiant

Subscribed and sworn to before me by Nicholas Giaimo on this $\underline{q^m}$ day of January, 2019.



NOTARY PUBLIC

My Commission Expires: 11 29 2021

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Case No. 2018-00261 Approval of a Decoupling Mechanism; 3)) Approval of New Tariffs; and 4) All Other) Required Approvals, Waivers, and Relief.)

REBUTTAL TESTIMONY OF

GARY J. HEBBELER

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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IV.	CONCLUSION

Attachment:

Confidential Attachment GJH-Rebuttal-1

I. INTRODUCTION AND PURPOSE

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.		
2	А.	My name is Gary J. Hebbeler and my business address is 139 East 4 th Street,		
3		Cincinnati, Ohio 45202.		
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?		
5	A.	I am employed by Duke Energy Business Services LLC (DEBS) as Vice President,		
6		Gas Operations. DEBS provides various administrative and other services to Duke		
7		Energy Kentucky, Inc. (Duke Energy Kentucky or the Company) and other		
8		affiliated companies of Duke Energy Corporation (Duke Energy).		
9	Q.	ARE YOU THE SAME GARY HEBBELER THAT SUBMITTED DIRECT		
10		TESTIMONY IN THIS PROCEEDING?		
11	A.	Yes.		
12	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?		
13	А.	The purpose of my rebuttal testimony is to address two of the recommendations		
14		made by Lane Kollen on behalf of the Kentucky Attorney General in this		
15		proceeding. Specifically, I respond to Mr. Kollen's recommendation to reduce		
16		Duke Energy Kentucky's revenue requirement as it relates to the integrity		
17		management deferral costs that were authorized by the Commission in Case No.		
18		2016-00159. Second, I respond to Mr. Kollen's recommendation to reduce the		
19		Company's revenue requirement to exclude integrity management costs required to		
20		meet federal regulations that were not reflected in the Company's initial forecast.		

II. INTEGRITY MANAGEMENT DEFERRAL

Q. PLEASE SUMMARIZE MR. KOLLEN'S RECOMMENDATION REGARDING THE COMPANY'S INTEGRITY MANAGEMENT DEFERRAL.

4 A. Mr. Kollen recommends that the Commission disallow recovery of the full and 5 actual costs incurred in completing necessary pressure testing of the Company's 6 natural gas transmission line. His recommendation is to disallow approximately 7 \$700,000 in costs that were incurred in completing the project. His recommended 8 disallowance is based simply on the fact that the actual costs exceeded the 9 Company's estimates that were included in its application for a deferral. Mr. Kollen 10 also recommends that any amounts authorized for recovery should be amortized 11 over ten years instead of the five-year amortization proposed by the Company. 12 Duke Energy Kentucky witness Ms. Lawler addresses the timing of amortization 13 in her rebuttal testimony.

14 Q. DOES DUKE ENERGY KENTUCKY AGREE WITH MR. KOLLEN'S
 15 RECOMMENDED DISALLOWANCE?

- 16 A. No.
- 17 Q. WHY NOT?

A. First, Mr. Kollen does not in any way allege that these costs are unreasonable or
 were not necessary. The costs were prudently incurred and there is no evidence to
 suggest the contrary. His only objection and justification for full recovery is that
 these costs exceeded the Company's initial estimates. Second, the Company acted
 reasonably in performing the necessary pressure testing to maintain its natural gas

GARY J. HEBBELER REBUTTAL

delivery system, to meet customer expectations for safety and reliability, and to
 comply with federal regulations, specifically requirements of the Pipeline
 Hazardous Materials Safety Administration (PHMSA).

4 Q. PLEASE SUMMARIZE WHY THE PRESSURE TESTING WAS 5 NECESSARY.

- 6 A. The pressure testing was necessary to meet federal regulatory requirements. In 7 December 2011, Congress passed the Pipeline Safety, Regulatory Certainty, and 8 Job Creation Act of 2011, an amendment of Title 49 United States Code 60101 9 (Pipeline Safety Act of 2011). The federal regulations required more stringent 10 safety and reliability protocols for both Department of Transportation and 11 Owners/Operators. Among other things, the Pipeline Safety Act of 2011, and 12 advisory bulletins by PHMSA clarified expectations of requirements for operators 13 of gas transmission lines to verify accuracy of records of their system which 14 includes providing traceable, verifiable, and complete documentation to support 15 maximum allowable operating pressure.
- Areas of Duke Energy Kentucky's natural gas transmission and distribution systems date back to the 1950's. Much of this system was not originally installed by Duke Energy Kentucky, but rather has been acquired through various mergers and acquisitions dating back many decades. Because of PHMSA's clarification of its expectations of compliance under the Pipeline Safety Act of 2011, Duke Energy Kentucky began reviewing its records for compliance with the Pipeline Safety Act of 2011 and consistency with PHMSA's guidance.

GARY J. HEBBELER REBUTTAL

Upon receiving this PHMSA guidance, Duke Energy Kentucky, in 1 2 compliance with Pipeline Safety Act of 2011, and to maintain the integrity of its 3 natural gas delivery system, as well as to ensure that it continues to operate the 4 system at the appropriate and historic maximum allowed operating pressure 5 (MAOP), conducted and completed a very thorough segment by segment review of all transmission pipelines and facilities to determine both the existence and 6 7 adequacy of its system records. This thorough and comprehensive record review 8 involved not only investigating Duke Energy Kentucky's existing records, but 9 reaching out to prior owners of parts of the Duke Energy Kentucky natural gas 10 delivery system, such as Columbia Gas, to search for any system records that might 11 exist and that were not provided to the Company as part of various mergers and 12 acquisitions decades ago. It was only after the Company completed this review and 13 analyzed the documentation that was available, that the Company could determine 14 whether additional action was necessary or required under the federal regulations. 15 and the immediacy of any such actions. To the extent documentation was not 16 sufficient to verify the MAOP for particular segments as required PHMSA, Duke 17 Energy Kentucky was obligated to act to verify the capabilities of these segments.

Pressure testing of existing transmission pipelines was necessary to provide traceable, verifiable, and complete documentation to support existing the MAOP levels per CFR Title 49 Parts 192.501 and 192.619. If Duke Energy Kentucky did not perform this pressure testing, the Company could no longer support operating its systems at historic MAOP levels, and would have to reduce operating pressures

GARY J. HEBBELER REBUTTAL

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creating the potential that the system will have insufficient pressure during a time
 of need.

3 Q. PLEASE BRIEFLY EXPLAIN THE PRESSURE TESTING THAT WAS 4 PERFORMED AND IS NOW AT ISSUE.

5 A. The pressure testing at issue was along Duke Energy Kentucky's AM07 line, 6 comprising approximately three miles and running East to West from Taylor Mill 7 Road to just East of Dudley Road. Confidential Attachment GJH-Rebuttal-1 depicts 8 a map of the AM07 line. The line connects to Duke Energy Kentucky's UL16 line 9 that runs from north to south. The Company performed this pressure testing in a 10 way that minimized customer interruption of natural gas service while ensuring 11 safety to employees and the public during the test.

12 Q. PLEASE EXPLAIN HOW THE COMPANY PERFORMED THE 13 PRESSURE TESTING.

14 A. The pressure testing work included removing the line from service, purging the 15 residual natural gas, separating the section to be tested, filling the line with water, 16 bringing the pressure up to the specified test value, removing the water after a 17 successful test, and returning the line to service. Because the AM07 line is a key 18 artery in the Company's natural gas delivery system, and is the source to feed the 19 UL16 line, the Company determined that it should conduct this pressure testing in 20 two phases, with the dividing point at the connection to the UL16 line, so to 21 continue to feed this line and not risk losing the system, especially during the winter 22 heating season. Phase 1 of the testing consisted of the portion to the East of the UL16 line connection and Phase 2 was the western portion. 23

GARY J. HEBBELER REBUTTAL

1Q.PLEASE EXPLAIN HOW THE COMPANY DETERMINED THE INITIAL2COST ESTIMATE FOR THE PRESSURE TESTING.

3 A. The initial costs were based upon the best available information at the time of the 4 filing. As the Company explained in its initial deferral application, the initial cost 5 estimates were developed using bid pricing received for the project as well as historical Duke Energy Kentucky project costs.¹ The Company further explained 6 7 that as additional information is learned, such as new and additional work streams 8 or processes are required, the actual costs could change. Based upon the 9 information known to the Company at the time, the project costs, including overheads and indirect loading allocations, were estimated to be approximately 10 11 \$2.2 million in May 2016.² This was before the Company determined that it could 12 not complete both phases of the pressure testing prior to the winter 2016/2017 13 heating season and that the phases should be divided between the heating season.

14 Q. PLEASE EXPLAIN WHY THE COMPANY DECIDED TO PERFORM THE

15 PRESSURE TESTING IN TWO PHASES.

A. The reasons for conducting the pressure testing in two phases were twofold. First,
the Company had always intended to test the AM07 line in segments to maintain
the flow of natural gas to its UL16 line that is fed from the AM07 line and delivers
natural gas to the southern portion of the Company's territory. Because the AM07
line is the artery feeding the UL16 line, if the Company took the AM07 line
completely off line, it would lose the UL16 line and all customers fed from that line
to the south. The AM07 line testing in phases was performed in such a way that gas

² <u>Id.</u>

¹ Case No. 2016-00159, STAFF-DR-01-003.

1	flows could continue to be directed to the UL16 line without interruption.		
2	Second, while performing its final engineering for the pressure testing, the		
3	Company determined that it needed to ensure there was sufficient time, if		
4	necessary, to perform any required improvements if the testing indicated additional		
5	action was required. The Company, as a prudent operator, determined that the best		
6	way to perform this work was to divide the two phases of work around the winter		
7	heating season so as to not place any portion of the AM07 pipeline at risk for being		
8	out of service during the winter heating season. Phase 1 was thus completed before		
9	the winter 2016/2017 heating season and Phase 2 completed after. This split		
10	between the winter heating season was not part of the initial plan, but was		
11	determined to be the most prudent course to maintain reliability and integrity of the		
12	system.		

13Q.DID THE COMMISSION AUTHORIZE DUKE ENERGY KENTUCKY TO14DEFER THE ACTUAL COSTS INCURRED IN PERFORMING THE

15 PRESSURE TESTING AT ISSUE?

A. Yes. The Commission's Order that authorized the Company's deferral request
 explicitly states that "Having reviewed the record and being otherwise sufficiently
 advised, the Commission finds that Duke Kentucky's request to establish a
 regulatory asset for the *necessary and actual costs* for its MAOP pipeline pressure
 tests, excluding carrying charges, is reasonable and should be authorized."³

³ In the Matter of the Application of Duke Energy Kentucky, Inc for Approval to Establish a Regulatory Asset, Case No. 2016-00159 KY.P.S.C. Order (July 22, 2016). Emphasis added.

GARY J. HEBBELER REBUTTAL

Q. DID THE COMPANY PROVIDE UPDATES TO THE COMMISSION REGARDING THE PRESSURE TESTING STATUS AND ACTUAL COSTS?

4 Yes. The Company updated its cost projections through discovery and submitted A. 5 journal entries for actual costs as part of its post-case correspondence. Duke Energy 6 Kentucky filed its initial journal entries and results of pressure testing for phase 1 7 of the project on September 30, 2016. In that letter, the Company explained that it 8 was necessary to conduct the testing in two phases to allow an opportunity to make 9 any necessary improvements if testing indicated additional action was required so 10 to allow sufficient time to have the pipe in service during the winter heating season. 11 The Company explained that remaining pressure testing would be completed 12 following the conclusion of the 2016-2017 winter heating season.

On March 15, 2017 Duke Energy Kentucky filed updated journal entries and a revised estimate of costs for the completion of the pressure testing in Case No. 2016-00159.⁴ With this filing, the Company explained that the estimated costs for the pressure testing had increased due to the following factors:

The actual costs of the first phase of the hydro test were higher than
initially anticipated due primarily to the greater than anticipated
usage of compressed natural gas (CNG) to maintain service to a
large commercial customer that was connected directly to the AM07
line.

⁴ Id. Post Case Correspondence March 15, 2017.

1	• To accomplish this testing, additional and unanticipated and			
2	unforeseeable measures including physical security, privacy barriers			
3	around CNG equipment, security patrols, and property restoration			
4	were necessary for the Company to perform the test and continue			
5	service to this large commercial customer that was not anticipated			
6	at the time of the original project estimates.			

There was also a significant amount of grading and access road
improvement required to place equipment at a testing location that
was not originally anticipated and grading and restoration required
for water storage tanks due to unexpected rain flooding problems at
the staging area.

12 In fact, the Company provided an updated estimate for the total pressure testing 13 expense of \$3.05 million.⁵ The final and actual costs are less than that revised 14 projection.

15 Q. PLEASE EXPLAIN WHY THE COMPANY EXPERIENCED
16 ADDITIONAL COSTS RELATED TO THE FIRST PHASE OF THE
17 PRESSURE TESTING.

A. Duke Energy Kentucky had a large commercial customer in the financial industry
that was fed directly from the AM07 line. Duke Energy Kentucky knew that it
would have to install a temporary CNG station to continue to provide natural gas
service to this customer during the initial phase of testing due to their location along
the line. There was no other way to reasonably provide natural gas service to this

5 Id.

GARY J. HEBBELER REBUTTAL

1 customer during the testing period. Serving this customer required placing CNG 2 equipment on the customer's property and operating the station. While this 3 customer was very accommodating and appreciative of the Company's efforts to 4 ensure they were not without natural gas service, nonetheless, they had significant 5 concerns from a safety perspective with having Duke Energy Kentucky's natural 6 gas storage tanks and other equipment sitting on their property near employee 7 parking, and along remote access roads for an extended period. The customer 8 requested that the Company provide reasonable security and barriers to ensure that 9 its employees were not able to encounter any of this equipment. Duke Energy 10 Kentucky worked with this customer to provide this added and unanticipated level 11 of assurance and protection.

12 In addition, by dividing the two testing phases between the winter heating 13 season, additional costs were necessary for re-mobilization that were not 14 contemplated when the original estimate was performed.

Q. DO YOU BELIEVE THAT THE ACTUAL COST INCURRED IN
 CONDUCTING THE PRESSURE TESTING WERE REASONABLE AND
 NECESSARY TO COMPLETE THE REQUIRED PRESSURE TESTING
 AND MEET FEDERAL REQUIREMENTS?

A. Yes. Again, the pressure testing was necessary. Duke Energy Kentucky's estimates
were based upon the best available information at the time. The Company kept the
Commission informed as to the status of its testing and the costs. These costs are
reasonable, necessary and were prudently incurred. Duke Energy Kentucky should
be allowed to recover all its actual costs.

GARY J. HEBBELER REBUTTAL

1	Mr. Kollen has provided no testimony to suggest that the costs the Company
2	incurred were not necessary or were somehow imprudently incurred. Mr. Kollen
3	has not testified that he has any experience in operating a natural gas delivery
4	system. The Commission should disregard his recommendation to disallow any
5	portion of these costs. To do so, would suggest that the Company should not attempt
6	to estimate its deferral requests with any degree of precision, but rather should
7	provide broad and unsupportable cost estimates with such application or else risk
8	disallowance of costs that were prudently incurred simply because the Company
9	could not foresee every possible and uncontrollable expense. The position Mr.
10	Kollen takes is unreasonable and would promote a bad public policy where
11	estimates - not actual, prudently incurred costs - govern the extent of recovery of
12	known and measurable deferred costs.

III. ONGOING INTEGRITY MANAGEMENT COSTS NOT INCLUDED IN THE INITIAL FORECAST

13 Q. PLEASE EXPLAIN MR. KOLLEN'S RECOMMENDATION TO

14 EXCLUDE COSTS FOR OTHER INTEGRITY MANAGEMENT WORK

15 THAT WAS NOT INCLUDED IN THE COMPANY'S FORECAST.

A. Mr. Kollen recommends that the Commission disallow \$1.065 million in ongoing integrity management expenses that the Company identified after it performed its budget. Mr. Kollen's justification to exclude these costs is simply that they were not budgeted initially. He claims that the Company did not cite any new initiative or laws or demonstrate that these costs were not already included in the budget. He also claims that the Company has not demonstrated that the failure to incur these incremental costs will result in non-compliance with any laws.

GARY J. HEBBELER REBUTTAL

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HOW DO YOU RESPOND TO MR. KOLLEN'S CLAIMS?

2 A. Mr. Kollen accurately stated that the additional integrity management expenses 3 were not included in the forecast because they were identified after the budget had 4 been established. The explanation for this is simple. At the time the budget was 5 prepared by Gas Operations in the summer of 2017 for 2018, the Company had not 6 identified the need to perform these activities in Kentucky. The application for this 7 rate case proceeding was based upon a forecast that was prepared in early 2018, 8 which was based upon the budget that was prepared in 2017 as adjusted for what 9 was then known and measurable in early 2018. The need for performing these 10 additional programs, and the corresponding costs were identified after the inputs 11 for the rate case forecasted budget had been established. During the preparation of 12 the rate case in the late second/early third quarter of 2018, Gas Operations 13 concluded that these additional programs should be performed in Kentucky. The 14 programs identified and the corresponding costs, are not currently being performed 15 in Kentucky. These additional programs, as detailed in the Company's Attachment 16 in response to STAFF-DR-02-030, support Duke Energy's pipeline integrity 17 management initiatives, which are designed to further improve safety benefits to its 18 customers by similar improvements to its natural gas distribution system.

19Q.MR. KOLLEN IS ALSO CRITICAL THAT THE COMPANY HAS NOT20IDENTIFIED ANY CHANGE IN LAW THAT PROMPTED THE21COMPANY TO ADD THESE NEW PROGRAMS. HOW DO YOU22RESPOND?

23 A. Mr. Kollen misunderstands the requirements under existing laws. Therefore, to

explain in more detail the initiatives and laws underlying the desire to implement
 these initiatives it is useful to provide a historic context for the Company's integrity
 programs:

In December 2009, the U.S. Department of Transportation Pipeline and 4 5 Hazardous Materials Safety Administration (PHMSA) amended the Federal 6 Pipeline Safety Regulations, 49 C.F.R. 192, to include a new subpart, Subpart P 7 "Gas Distribution Pipeline Integrity Management." This federal regulation requires 8 operators of gas distribution pipelines to develop and implement a gas Distribution 9 Integrity Management Program (DIMP) that includes a written integrity 10 management plan. The DIMP approach was designed to promote continuous improvement in pipeline safety by requiring operators to identify and implement 11 12 appropriate risk control measures.

13 At the recommendation of the National Transportation Safety Board, the 14 American Petroleum Institute (API) developed a comprehensive framework for the 15 development of "Pipeline Safety Management Systems" for pipeline operators. As 16 a result, the API's Recommended Practice 1173 (RP 1173) - Pipeline Safety 17 Management Systems was issued in July 2015. RP 1173 identifies safety 18 management system requirements as guidance "and leaves the details associated 19 with implementation and maintenance of the requirements to the individual pipeline 20 operators." (RP 1173 at 1). This again illustrates both the importance of integrity 21 management and the requirement to continuously improve.

22 On July 14, 2018, the Commission became responsible for enforcing 23 Kentucky's Underground Facility Protection statute, KRS 367.4917, commonly

GARY J. HEBBELER REBUTTAL

known as the call-before-you-dig law, as it pertains to natural gas and hazardous 1 2 liquid pipelines. The Commission investigates incidents of excavation-caused 3 damage and may assess penalties as are appropriate. As such, it emphasizes the 4 importance of underground damage prevention and encourages effective damage 5 prevention programs by operators. Currently, third-party damages to Duke Energy 6 Kentucky's pipeline system present the single largest risk. Enforcement of this 7 important statute illustrates the Commission's commitment to, and understanding 8 of, the importance of pipeline integrity. The initiatives identified and included in this rate case,⁶ and the associated incremental costs, are largely directed at reducing 9 10 excavation damages by improving records, identifying untoneable assets and 11 educating the public and excavators on safe excavating practices.

12 Q. HOW DID DUKE ENERGY KENTCKY RESPOND TO THE CHANGES IN 13 LAW THAT YOU PREVIOUSLY DESCRIBED?

14 A. Duke Energy Kentucky developed an internal organization whose role is to lead, 15 develop and support a program that addresses specific criteria as required by 16 PHMSA including: (a) knowledge of the Company's natural gas distribution 17 system; (b) threat identification; (c) risk evaluation and ranking; (d) implementation 18 of measures to address risk; (e) measurement of performance, monitoring results, 19 and evaluating effectiveness; (f) periodic evaluation and improvement; and (g) 20 reporting results. The purpose of the plan is to formalize the procedures, guidelines, 21 and organizational support that will minimize the risk to people, property, and the 22 environment through managing the integrity of natural gas distribution pipelines. It

⁶ See Company's Response to STAFF-DR-02-030, Attachment detailing the incremental programs and associated costs identified.

1 also includes details on the roles, responsibilities, and qualifications of the personnel involved in various components.

2

3 In response to federal regulation and in accordance with the RP 1173 4 process, Duke Energy Kentucky implemented a continuous process to review, 5 analyze and assess the integrity of its natural gas delivery systems. This systematic approach is iterative, continually evolving and intended to guide the Company to 6 continue evaluating its system and programs to find and correct ineffective 7 8 measures or gaps that are not otherwise addressed by current and existing integrity 9 management programs. Once these gaps are identified, there is an expectation that 10 utilities will develop plans of action to address these deficiencies. This process has 11 resulted in the integrity initiatives to target identified threats to Duke Energy 12 Kentucky's system. The initiatives involve both distribution (DIMP) and 13 transmission (TIMP) and will assist Duke Energy Kentucky in adding additional 14 programs and processes required to enhance pipeline integrity.

15 As part of its requirement to periodically evaluate and improve its integrity 16 management programs, Duke Energy Kentucky has identified areas that require 17 additional focus. The initiatives proposed address the threats in a manner that will 18 increase the effectiveness of its program and reduce risks to the public. Duke 19 Energy Kentucky has historically executed, and will continue to execute, integrity 20 management practices, follow regulation guidelines, manage training 21 qualifications, and repair leaks; nonetheless, these initiatives will be above the costs reflected in the current base rates. 22

Q. DO YOU BELIEVE THE INCREMENTAL INTEGRITY COSTS THAT WERE INCLUDED IN THE FORECASTED TEST YEAR IN THIS CASE ARE NECESSARY AND PRUDENT?

- 4 Yes. The costs of implementing these pipeline integrity initiatives reflect prudent A. 5 and necessary business expenses to be incurred by Duke Energy Kentucky in compliance with PHMSA's regulations. They were identified after the budget used 6 7 for this rate case was prepared. These programs, planned to be implemented in 8 2019, were not in place at the time of the Company's last natural gas base rate case 9 and, therefore, such costs are not recovered in Duke Energy Kentucky's current 10 base rates. Although the aforementioned PHMSA regulations did exist at the time 11 of the Company's last rate case, the initiatives described above are new and are 12 proposed to be implemented beginning in 2019. These new pipeline integrity 13 initiatives were identified as being necessary as a result of the actions that the 14 Company has taken since its last natural gas base rate case in direct response to these PHMSA regulations. Indeed, this iterative continuous improvement process 15 16 is precisely the intent and design of PHMSA's regulations.
- Q. PLEASE EXPLAIN WHETHER THESE ADDITIONAL INTEGRITY
 COSTS ARE TRULY INCREMENTAL COSTS TO THOSE COSTS
 ALREADY INCLUDED IN THE BUDGET USED TO PREPARE THE
 RATE CASE.
- A. These incremental costs are for new and ongoing programs, and are not existing
 programs in Kentucky. As I explained above, as risk is identified by the continuous
 improvement process, projects and initiatives are developed to mitigate risk.

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1 Implementing these initiatives now, in lieu of scheduling them in later years will 2 help mitigate the risk sooner and increase the safety of our natural gas system for 3 our customers, contractors and employees. These initiatives would be ongoing, 4 continuing annually and are not included in the current budget nor our current rates. 5 Q. ONE OF THE NEW PROGRAMS IDENTIFIED INCLUDES RECORDS 6 MANAGEMENT. DOES DUKE ENERGY KENTUCKY CURRENTLY 7 HAVE A RECORDS MANAGEMENT PROGRAM AS PART OF ITS DIMP 8 AND TIMP INITIATIVES?

9 A. While Duke Energy Kentucky does currently have record management programs, Duke Energy Kentucky has recognized opportunities to improve its records to 10 11 better support the integrity management program. Its team, composed of 12 Leadership, Engineers, Field Inspectors, and back office support (Compliance and 13 GIS/Document Management staff), is reexamining processes and procedures to 14 improve how the Company designs, builds, and records its information. This will 15 include change management, training, new technologies, and assessing resource 16 support needs.

17This new initiative will implement technologies designed to reduce human18errors and risks associated with data collection which provides more accurate data19from the field. This requires total input from every portion of the "project life cycle"20with an understanding of the importance of traceable, verifiable, and complete data.21API recommended practice 1173 – Pipeline Safety Management Systems will aid22in this change management process.

23

The "Records" projects will be in direct alignment with PHMSA's directive

1 to provide system records that are "traceable, verifiable and complete." PHMSA 2 has stressed the importance of accurate records in several Advisory Bulletins. The 3 additional integrity management expenses will be utilized to contract with 4 contingent workers and vendors to augment our existing staff to accelerate 5 completion of the records improvements. This work will include scanning and indexing records into one central system of record. Having records in one central 6 7 system will provide a benefit to the public by having necessary information readily 8 available to aid in performing operations and maintenance on our pipelines.

9 Q. PLEASE DESCRIBE THE DAMAGE PREVENTION PROGRAMS AND
10 HOW THOSE ARE INCREMENTAL AND DIFFERENT TO CURRENT
11 PROGRAMS.

A. Mr. Kollen states that projects for "Damage Prevention" include "corrective maintenance" on mains and services, costs that are included in ongoing distribution maintenance and should already be in the budget. Mr. Kollen's assumption is not accurate. The Damage Prevention program included in this case is incremental to what is already being performed and thus represents incremental costs not currently reflected in existing budgets.

As the number one risk to Duke Energy Kentucky's system, addressing excavation damages is essential to improving reliability and safety. Our existing budget does include corrective maintenance on our system as they are discovered during normal operations and maintenance activities. However, further investigations and repairs are needed into untoneable locates that will help prevent damages resulting from incorrect markings. Accurate marking of service lines is

GARY J. HEBBELER REBUTTAL

1 occasionally difficult due to inadequate historic records, as discussed above, as well 2 as field issues that range from buried curb boxes to bad (or no) tracer wire. New 3 processes are necessary to locate these lines to prevent excavation damages. Duke 4 Energy Kentucky intends to utilize contractors and vendors for proactively locating 5 untoneable mains and services, which includes using an investigator to verify if the 6 service is truly untoneable and use reasonable means to successfully locate the line. 7 If the lines are found to be untoneable then the contractor will make the necessary 8 repairs. Again, this proactive initiative would accelerate the finding of these 9 untoneable mains and services, in lieu of finding them during normal operations 10 and maintenance activities, and make them locatable sooner which will increase 11 public safety by reducing excavation damages as a new accelerated action as 12 described under CFR 49 192.1007 (d) Identify and Implement Measures to Address 13 Risk.

14 Another new program directed at reducing excavation damages is to 15 implement one-call ticket risk ranking software for identifying high risk tickets. 16 This software utilizes current one-call ticket data and incorporates asset information 17 from GIS to focus damage prevention resources and activities on locate requests 18 with the highest risk (frequent offenders). The software identifies the riskiest 19 excavation tickets every day so outreach to the high-risk tickets can be made to 20 prevent damages before they happen. We expect to use this information to evaluate, 21 on a daily basis, the riskiest tickets and setting up communication to the excavator 22 about safe digging practices. This communication can be in the form of a field visit, 23 phone call, email, etc. This product has a demonstrated history, from other

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operators, that identifying and educating the excavators included in the top 10% of
riskiest excavation tickets you can prevent 55% of damages by being proactive.
We are optimistic that we will see a decrease in excavation damages using this
software. These damage prevention initiatives are intended to support and be in
alignment with Commission's responsibility to enforce the Kentucky's
Underground Facility Protection statute.

7 Q. MR. KOLLEN RECOMMENDS DISALLOWANCE OF COSTS 8 ATTRIBUTABLE TO TRAINING AND FOR RADIO AND BILLBOARDS 9 AND MAILINGS TO INCREASE AWARENESS OF DUKE ENERGY 10 KENTUCKY'S GAS DISTRIBUTION SYSTEM. DO YOU AGREE?

11 No. These costs are for public awareness and safety which, as I understand, are A. 12 recoverable through rates. The additional integrity management expenses for 13 training is directly related to reducing excavation damage by expanding the Duke 14 Energy Kentucky's Public Awareness Program (PAP). This will include radio ads, 15 billboards and mailings intended to reach homeowners, who frequently do not 16 utilize the one-call system, and excavators that are in addition to our annual PAP to 17 inform them of their obligation to use the one-call system and to educate them 18 regarding the need for safety around the natural gas delivery system. The additional 19 integrity management expenses would also include hosting safety and educational 20 events in our Northern Kentucky service territory to proactively educate the public 21 regarding the need for safety and to protect the underground natural gas 22 infrastructure. These costs are reasonable, necessary and prudent and should be includable in rates. 23

CONCLUSION IV.

1	Q.	WAS CONFIDENTIAL ATTACHMENT GJH-REBUTTAL-1 PREPARED	
2		BY YOU OR UNDER YOUR DIRECTION AND CONTROL?	
3	A.	Yes.	
4	Q.	DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?	
5	A.	Yes.	

VERIFICATION

STATE OF OHIO)	
)	SS:
COUNTY OF HAMILTON)	

The undersigned, Gary J. Hebbeler, Vice President Gas Operations, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing rebuttal testimony and that it is true and correct to the best of his knowledge, information and belief.

Song Q. Hebbel Gary J. Hebbeler, Affiant

Subscribed and sworn to before me by Gary J. Hebbeler on this 221d day of Lan., 2019.

Ideling. Frisch

NOTARY PUBLIC

ADELE M. FRISCH Notary Public, State of Ohio My Commission Expires 01-05-2024

My Commission Expires: 1/5/2024

CONFIDENTIAL PROPRIETARY TRADE SECRET

CONFIDENTIAL ATTACHMENT GJR-Rebuttal-1

FILED UNDER SEAL

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Approval of a Decoupling Mechanism; 3)) Approval of New Tariffs; and 4) All) Other Required Approvals, Waivers, and) Relief.)

Case No. 2018-00261

REBUTTAL TESTIMONY OF

SARAH E. LAWLER

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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I. **INTRODUCTION AND PURPOSE**

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	А.	My name is Sarah E. Lawler, and my business address is 139 East Fourth Street,
3		Cincinnati, Ohio 45202.
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
5	A.	I am employed by Duke Energy Business Services LLC (DEBS) as Director Rates
6		& Regulatory Planning. DEBS provides various administrative and other services
7		to Duke Energy Kentucky, Inc., (Duke Energy Kentucky or Company) and other
8		affiliated companies of Duke Energy Corporation (Duke Energy).
9	Q.	ARE YOU THE SAME SARAH LAWLER THAT SUBMITTED DIRECT
10		TESTIMONY IN THIS PROCEEDING?
11	А.	Yes.
12	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
13	A.	The purpose of my rebuttal testimony is to respond to certain opinions and
14		recommendations expressed by Attorney General (AG) witness Lane Kollen.
15		Specifically, I address: (1) Mr. Kollen's recommendation that cash working
16		capital be set to zero because the Company did not file a lead/lag study; (2) Mr.
17		Kollen's recommendation to include intercompany no notice transportation
18		revenues in determining the revenue requirement increase; (3) Mr. Kollen's
19		recommendation to reduce test year payroll expense and payroll tax expense; (4)
20		Mr. Kollen's recommendation to reflect cost savings associated with the
21		extension of the meter testing cycle from 10 years to 15 years; and (5) Mr.

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1		Kollen's recommendation to extend the amortization period on deferred integrity
2		management expenses from five-years to ten-years.
		II. CASH WORKING CAPITAL
3	Q.	PLEASE DESCRIBE MR. KOLLEN'S PROPOSAL REGARDING CASH
4		WORKING CAPITAL.
5	А.	Mr. Kollen recommends that Duke Energy Kentucky's cash working capital
6		should be set at \$0 absent the Company filing a lead/lag study because the 1/8
7		methodology the Company used to calculate cash working capital is "outdated
8		and inaccurate."
9	Q.	DO YOU AGREE WITH MR. KOLLEN'S RECOMMENDATION THAT
10		DUKE ENERGY KENTUCKY'S CASH WORKING CAPITAL SHOULD
11		BE SET AT \$0?
12	А.	No, I do not. While Mr. Kollen may not like the fact that the 1/8 O&M
13		methodology for calculating cash working capital has been accepted by this
14		Commission in previous proceedings, that is the case. In fact, prior witnesses for
15		the Attorney General have acknowledged the Commission's practice of using the
16		1/8 O&M method. As noted by Robert J. Henkes, testifying for the Attorney
17		General in Case No. 2009-00202, a prior Duke Energy Kentucky natural gas rate
18		case, "it is my understanding that the Commission has consistently allowed
19		[Duke Energy Kentucky's] cash working capital to be determined based on this
20		modified 1/8th method."1 (emphasis added)

¹ In re Application of Duke Energy Kentucky, Inc. for an Adjustment of Gas Rates, Case No 2009-00202 (Direct Testimony of Robert J. Henkes, p. 18) (October 12, 2009).

1 Duke Energy Kentucky followed this longstanding precedent in 2 developing its estimate of cash working capital as it has done in every rate case 3 for electric and natural gas over many years.

4 Q. IF THE COMMISSION AGREES WITH MR. KOLLEN'S ARGUMENT, 5 SHOULD THE COMMISSION IMPLEMENT SUCH A REQUIREMENT 6 IN THIS CASE?

A. No. I am not aware of any rule in the Kentucky Administrative Regulations or in
the Kentucky Revised Statutes that <u>requires</u> a utility to develop a lead/lag study
for its estimate of cash working capital. The Commission found the Company's
initial application to be fully compliant and issued a notice on September 10,
2018, that there were no deficiencies in the Company's initial application. It
would be unfair to the Company to reduce rate base by over \$3 million because
the Company failed to comply with a requirement that does not exist.

A utility is guided by two principles when making regulatory filings. One is simply the codified rules and regulations. The second principle guiding such filings is Commission precedent. Commission precedent for establishing Duke Energy Kentucky's cash working capital has, for many, many years, been to use the 1/8 O&M method. It would be unfair to change the rules in the midst of this case.

Therefore, if the Commission ultimately agrees to reject its longstanding precedent of using the 1/8 O&M method in favor of any other method for computing a cash working capital allowance in rate base, it should only be implemented prospectively and not in this instant proceeding.

SARAH E. LAWLER REBUTTAL

Q. DO YOU HAVE ANY COMMENTS ABOUT MR. KOLLEN'S
 STATEMENT THAT SEVERAL OF DUKE ENERGY KENTUCKY
 AFFILIATES HAVE USED THE LEAD/LAG METHODOLOGY IN
 SETTING RATES?

First, the Kentucky Public Service Commission is not bound by the regulatory 5 A. models of other jurisdictions; consequently, it is not relevant whether other Duke 6 7 Energy Kentucky affiliates file lead/lag studies or not. Nevertheless, although Mr. 8 Kollen points out several examples of the Company's affiliates relying, at least in 9 part, on lead/lag studies, he neglects to mention that the same affiliates use the 1/810 O&M method for calculating their cash working capital allowance in their 11 wholesale rate formulas. Even Duke Energy Kentucky's wholesale transmission 12 rate, approved by the Federal Energy Regulatory Commission (FERC), includes a 13 cash working capital allowance based on the 1/8 O&M method. Therefore, where 14 Mr. Kollen states, on page 13, lines 1 through 2 of his testimony, that "[other] 15 Duke Energy, Inc., utilities *unilaterally* set their working capital at \$0," (emphasis 16 added) he apparently did not fully research all of the regulatory filings made by 17 Duke Energy affiliates. It is simply not factually correct to say that ALL of the 18 Duke Energy, Inc., utilities unilaterally set their working capital at \$0.

He also points to testimony provided by a former Duke Energy witness in
an Ohio rate case but Mr. Kollen failed to mention that the Public Utilities
Commission of Ohio (PUCO) has accepted the 1/8 O&M method for computing
working capital allowance in other cases in Ohio. One would presume that by

SARAH E. LAWLER REBUTTAL

approving the use of the 1/8 O&M method in these instances, the PUCO, would
 deem this to be a *reasonable* method as well.

3 Q. DO YOU AGREE WITH MR. KOLLEN THAT A LEAD/LAG STUDY 4 CAN BE PERFORMED 'IN-HOUSE' AT NO INCREMENTAL COST?

5 A. It depends on how one defines "incremental" cost. For the Company to perform 6 such a study in-house it will require an individual or a group of individuals to 7 dedicate a portion of their time to perform a rather detailed study. While that may 8 not generate incremental cost to the Company, *i.e.*, overall payroll may not 9 change, it does require that these individuals shift their time from whatever they 10 are normally doing to focus on a lead/lag study.

11 The Company would most likely hire an outside consultant to perform 12 such a study and that would, in no uncertain terms, be an incremental cost that 13 will be borne by customers. This is particularly true now, given that the Company 14 relied upon prior Commission precedent in its preparation and submittal of its 15 application in this proceeding using the accepted 1/8 O&M method.

Q. SHOULD THE COMMISSION ADJUST THE COMPANY'S REVENUE REQUIREMENT TO SET DUKE ENERGY'S WORKING CAPITAL TO \$0?

A. No. The Commission should reject this recommendation. There is no reason for
 the Commission to change precedent in this instance. The 1/8 O&M method has
 long been considered a reasonable approximation of working capital and has been
 approved by this Commission to establish the Company's rates in the past. The
 Company believes this method should continue to be used. Reducing the

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Company's working capital because the Company relied upon and followed prior
 Commission precedent and regulations for submittal of rate case applications by
 using the 1/8 O&M method and did not anticipate a change in rate case filing
 requirements would be unreasonable and punitive.

III. NO NOTICE TRANSPORTATION REVENUES

5 Q. PLEASE DESCRIBE MR. KOLLEN'S PROPOSAL REGARDING 6 INTERCOMPANY NO NOTICE TRANSPORTATION REVENUES.

7 A. Mr. Kollen recommends that the Company make an adjustment to its requested
8 revenue requirement to reflect an increase in intercompany no notice
9 transportation revenues of \$603,445.

10 Q. DOES THE COMPANY AGREE WITH THIS RECOMMENDATION?

A. Yes. There were none such revenues contemplated in the Company's Schedule M
 and therefore the Company agrees with Mr. Kollen that an adjustment should be
 made to include intercompany no-notice transportation revenue of \$603,445. The
 Company agrees to reduce its revenue requirement including gross-ups by
 \$604,654 to reflect the additional revenue.

IV. PAYROLL EXPENSE AND PAYROLL TAX EXPENSE

16 Q. PLEASE DESCRIBE MR. KOLLEN'S RECOMMENDATION 17 REGARDING TEST YEAR PAYROLL EXPENSE.

A. Mr. Kollen claims that the Company's total payroll cost and expense amounts are
 significantly greater in the test year compared to the actual amounts in prior
 calendar years, especially given the fact that the Company claims that test year
 payroll has been reduced to reflect the termination of meter reader positions due

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to the automated meter initiative. As a result, Mr. Kollen believes that the
 forecasted test year payroll expense should be reduced. Mr. Kollen utilized
 information from Schedule G-1 and Company responses to AG-DR-01-055 and
 STAFF-DR-02-016 to develop his recommended adjustment to reduce payroll tax
 expense by \$333,883 and related payroll tax expense by \$28,058.

6 Q. DO YOU AGREE WITH MR. KOLLEN'S RECOMMENDATION?

7 A. No. Schedule G-1 was prepared based on the Company's forecast for the test 8 period. As already established in our application, the Company is using a 9 forecasted test period in this case, not historical. Mr. Kollen is basing his 10 adjustment on historical 2017 data, rather than the forecasted test period data that 11 the Company presented in this case. As discussed in the direct testimony of Mr. 12 Beau Pratt, on an annual basis, the Company conducts a very vigorous budgeting 13 process. The forecasted data used in this case is based on that budget. Many 14 factors and assumptions are used in determining the budget. While historical data 15 is always considered in developing a budget, that is not the only variable or 16 assumption to consider. There is no reason to believe that the budget is incorrect. 17 Mr. Kollen's proposal would suggest that all of the Company's efforts to produce 18 its forecast could be abandoned and that it should just take a trend of historical 19 costs. In reality, the Company's financial forecasting process is much more 20 sophisticated than the simplistic methodology Mr. Kollen is advocating. The 21 Commission should reject Mr. Kollen's proposed adjustment.

Q. IF THE COMMISSION DECIDES TO ACCEPT MR. KOLLEN'S PROPOSAL TO USE HISTORICAL PAYROLL TRENDS TO ADJUST THE COMPANY TEST YEAR PAYROLL COST, SHOULD IT RELY ON MR. KOLLEN'S CALCULATIONS?

5 No. It bears repeating that the Company does not agree with Mr. Kollen in this A. instance; however, if the Commission does adopt Mr. Kollen's recommendation 6 7 then the calculation should be corrected. When calculating his adjustment, Mr. 8 Kollen started with 2017 actual payroll expense provided to him by the Company 9 in discovery. He then attempted to normalize the 2017 payroll expense by 10 excluding what he apparently believed was the total payroll costs for meter 11 reading that should recur in the future. But when he excluded meter reading costs, 12 he excluded ALL costs in Account 902 which totaled \$452,047. He failed to consider the fact that Account 902 includes payroll and non-payroll expenses. By 13 14 definition in the FERC Code of Federal Regulations, Account 902 "shall include 15 the cost of labor, materials used and expenses incurred in reading customer 16 meters." Account 902 included \$170,591 of non-payroll expenses for calendar 17 year 2017. If the Commission adopts Mr. Kollen's recommendation, it must use 18 the correct math. Under Mr. Kollen's proposal, it would only be appropriate to 19 reduce 2017 actual payroll expense by \$281,456. That correction changes the 20 amount of Mr. Kollen's proposed reduction in test year payroll expense to 21 \$151,546 and his proposed reduction to payroll tax expense by \$12,735. Applying 22 the appropriate gross up factors, this would result in a reduction to the Company's

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revenue requirement increase of \$151,850 for payroll expense and \$12,761 for
 payroll tax expense.

V. <u>COST SAVINGS ASSOCIATED WITH EXTENSION</u> OF METER TESTING CYCLE

3 Q. PLEASE DESCRIBE MR. KOLLEN'S RECOMMENDATION
4 REGARDING COST SAVINGS ASSOCIATED WITH THE EXTENSION
5 OF THE METER TESTING CYCLE.

6 A. Mr. Kollen recommends that \$340,000 of annualized cost savings from the
7 company's proposed extension of its meter testing cycle from ten years to fifteen
8 years be reflected in its revenue requirement request.

9 Q. DOES THE COMPANY AGREE WITH THIS RECOMMENDATION?

- 10 A. As noted in the company's response to STAFF-DR-02-022, The Company agrees
- with this recommendation only if the Commission approves the change in the
 meter testing cycle. This annualized cost savings is only achieved by moving to
 the longer meter testing cycle. This would result in a reduction in the test year
- 14 revenue requirement request including gross-ups of \$340,681.

VI. <u>DEFERRED INTEGRITY MANAGEMENT EXPENSES</u> <u>AMORTIZATION PERIOD</u>

- 15 Q. PLEASE DESCRIBE THE DEFERRED INTEGRITY MANAGEMENT
- 16 EXPENSES.
- A. In Case No. 2016-00159 the Company was authorized to defer certain integrity
 management expenses related to pressure testing of segments of its AM07
 transmission pipeline that were required by the Pipeline Safety Act of 2011. The
 Commission's Order in that case said: "the amount, if any, of the regulatory asset,

SARAH E. LAWLER REBUTTAL

which includes company labor, authorized herein that is to be amortized and
 recovered in rates shall be determined in Duke Kentucky's next gas rate case."
 The Commission's Order did not specify an amortization period. The Company
 incurred \$2.887 million in costs to perform the pressure testing and is requesting
 amortization of these costs over a five-year period.

6 Q. PLEASE DESCRIBE MR. KOLLEN'S RECOMMENDATION 7 REGARDING THE AMORTIZATION OF DEFERRED INTEGRITY 8 MANAGEMENT EXPENSES.

9 A. Mr. Kollen recommends a ten-year amortization period due to the magnitude and
 10 nonrecurring nature of the expense.

11 Q. DO YOU AGREE WITH MR. KOLLEN'S RECOMMENDATION?

- A. No. The magnitude of the deferred expense is not so great that it should preclude
 recovery over a five-year period. It is reasonable to amortize certain expenses
 over a period of time that is expected to exist between rate cases. Five years is the
 Company's best approximation of the estimated time period between rate cases.
 Further, in the Company's most recent electric rate case filing in Case No. 201700321, the Commission granted regulatory asset amortization of several of the
 Company's regulatory assets over a five-year period.
- As the Commission stated in its Order in Case No. 2016-00159, "these costs are extraordinary, nonrecurring expenses that could not have been reasonably anticipated." The Company is not earning carrying costs on the deferred asset so some consideration should be given for the time value of money. Even over the Company's proposed five-year amortization period, the net present

SARAH E. LAWLER REBUTTAL

value of the recovery is significantly less than the amount of money already spent.
 The Company would be willing to consider an amortization period longer than
 five years if it were permitted to accrue carrying costs on the unamortized balance
 of the regulatory asset.

VII. REVISED REVENUE REQUIREMENT REQUEST

5 Q. DOES THE COMPANY HAVE A REVISED REVENUE REQUIREMENT 6 REQUEST BASED ON YOUR REBUTTAL TESTIMONY?

A. Yes. The following table reflects the Company's revised revenue requirement
increase based on my testimony and assumes that the Commission approves the
Company's request to extend its meter testing cycle to fifteen years, the
Company's revised revenue requirement request is \$9,593,117. If the Commission
rejects the change in the meter testing schedule, then this revised overall adjusted
revenue increase should be increased by \$340,681.

Duke Energy Kentucky Initial Request	\$10,542,199
Add Intercomany No Notice Transportation Service	(603,445)
Reduce O&M for Savings from Extending Meter Testing Cycle	(340,000)
Total Adjustments to Company's Proposed Revenue Requirement	(\$943,445)
Adjustment for B/D and PSC Gross Up	(1,891)
Adjustment to Cash Working Capital as a result of above changes*	(3,746)
Total Grossed Up Adjustments	(\$949,082)
Duke Energy Kentucky Revised Revenue Requirement Request	\$9,593,117
	Add Intercomany No Notice Transportation Service Reduce O&M for Savings from Extending Meter Testing Cycle Total Adjustments to Company's Proposed Revenue Requirement Adjustment for B/D and PSC Gross Up Adjustment to Cash Working Capital as a result of above changes* Total Grossed Up Adjustments

*The Company uses the 1/8th O&M method to calculate Cash Working Capital. The adjustment on line 3 reduces O&M and therefore reduces Cash Working Capital.

VIII. CONCLUSION

- 1 Q. DOES THIS CONCLUDE YOUR PRE-FILED REBUTTAL TESTIMONY?
- 2 A. Yes.

VERIFICATION

STATE OF OHIO)	
)	SS:
COUNTY OF HAMILTON)	

The undersigned, Sarah E. Lawler, Director Rates & Regulatory Planning, being duly sworn, deposes and says that she has personal knowledge of the matters set forth in the foregoing rebuttal testimony and that it is true and correct to the best of her knowledge, information and belief.

SLER

Sarah E. Lawler Affiant

Subscribed and sworn to before me by Sarah E. Lawler on this <u>910</u> day of <u>January</u>, 2019.

NOTARY PUBLIC

My Commission Expires: July 8,2022



E. MINNA ROLFES-ADKINS Notary Public, State of Ohio My Commission Expires July 8, 2022

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Approval of a Decoupling Mechanism; 3)) Approval of New Tariffs; and 4) All) Other Required Approvals, Waivers, and) Relief.)

Case No. 2018-00261

REBUTTAL TESTIMONY OF

)

RENEE H. METZLER

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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Attachment:

Attachment RHM-Rebuttal-1

I. INTRODUCTION AND PURPOSE

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	Α.	My name is Renee Metzler. My business address is 550 South Tryon, Charlotte
3		North Carolina.
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
5	Α.	I am employed by Duke Energy Business Services LLC (DEBS), as Managing
6		Director - Retirement and Health and Welfare. DEBS provides various
7		administrative and other services to Duke Energy Kentucky, Inc., (Duke Energy
8		Kentucky or Company) and other affiliated companies of Duke Energy
9		Corporation (Duke Energy).
10	Q.	ARE YOU THE SAME RENEE H. METZLER THAT SUBMITTED
11		DIRECT TESTIMONY IN THIS PROCEEDING?
12	А.	Yes.
13	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS
14		PROCEEDING?
15	A.	The purpose of my Rebuttal Testimony is to address the erroneous claims and
16		adjustments made by the Attorney General's witness Lane Kollen related to the
17		Company's Incentive Compensation and Retirement Plan expenses. Specifically,
18		Mr. Kollen recommends adjustments to the Company's revenue requirement
19		related to its 401(k) matching, retirement plan expenses, medical premiums, and
20		the inclusion of restricted stock units (RSUs) as part of the incentive
21		compensation package.

II. DISCUSSION

1	Q.	PLEASE DESCRIBE MR. KOLLEN'S ADJUSTMENT RELATED TO
2		THE COMPANY'S 401(k) MATCHING.
3	Α.	Mr. Kollen begins his discussion of his recommended adjustment on page 26 of
4		his direct testimony. Mr. Kollen claims that, according to the Commission's
5		recent precedent, benefit expense should be adjusted to remove 401(k) matching
6		expense for those employees who also participate in a defined benefit plan.
7	Q.	DID THE COMMISSION MAKE THIS ADJUSTMENT AS PART OF
8		DUKE ENERGY KENTUCKY'S MOST RECENT ELECTRIC BASE
9		RATE CASE?
10	А.	No. It did not. Mr. Kollen made this same recommendation in the Company's
11		recent electric base rate case, Case No. 2017-00321 and the Commission rejected
12		it.1 Therefore, the Commission's most recent precedent for Duke Energy
13		Kentucky, established less than one year ago, is not to make the adjustment
14		proposed by Mr. Kollen. In fact, the Commission agreed with Duke Energy
15		Kentucky's inclusion of 401(k) matching costs given the Company's significant
16		efforts to reduce retirement related expenses but still remain competitive. In
17		addition, the Commission did not make a distinction between union and non-
18		union employees to give the Company an opportunity to address the higher
19		traditional defined benefit retirement costs as it relates to union employees. ²

¹ In re: Electronic Application of Duke Energy Kentucky, Inc. for: 1) An Adjustment of the Electric Rates; 2) Approval of an Environmental Compliance Plan and Surcharge Mechanism; 3) Approval of New Tariffs; 4) Approval of Accounting Practices to Establish Regulatory Assets and Liabilities; and 5) All Other Required Approvals and Relief Case No. 2017-00321 (Ky P.S.C. April 13, 2018) at 22-23. ² Id.

Q. WHY SHOULD THE COMMISSION REJECT MR. KOLLEN'S
 PROPOSED ADJUSTMENT AGAIN IN THIS PROCEEDING?

A. The same justifications and reasoning that was applicable in the Company's
electric rate case holds true today and support inclusion of these costs in base
rates.

6 Q. HAS DUKE ENERGY KENTUCKY HAD AN OPPORTUNITY TO 7 ADDRESS THESE ISSUES WITH RESPECT TO UNION EMPLOYEES 8 SINCE THE COMMISSION'S APRIL 13, 2018, ORDER IN CASE NO. 9 2017-00321?

10 No. Union contracts for Duke Energy Kentucky gas employees were in effect A. 11 when the Company filed its base rate case in August 2018 and the contracts 12 covering the majority of Duke Energy Kentucky gas employees continue through 13 May 2021. As the Commission is aware, any mid-term negotiations that would 14 result in a reduction in benefits for employees would be highly unlikely because 15 the union would likely not agree to even discuss it outside a contract negotiation. 16 Negotiations with these unions will begin after the test period, and our negotiation 17 strategy has not been determined at this time.

18 Q. DO YOU AGREE WITH MR. KOLLEN'S RECOMMENDED 19 ADJUSTMENT?

A. No. Mr. Kollen's sole justification for his elimination of approximately \$297,000
 from the Company's revenue requirement is that certain employees have both a
 defined benefit pension plan benefit and a defined contribution plan benefit. As
 the Company explained in Case No. 2017-00321, the value of the Company's

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1 retirement benefit is what is important, rather than whether the Company chooses 2 to deliver the value through multiple components. The same holds true here today. 3 In other words, a one dollar bill has equal value to four quarters, even though they 4 are denominated in different forms. Mr. Kollen offers no support whatsoever that 5 the benefit being provided from these plans is not market competitive. Second, he ignores the fact that many companies, including Duke Energy, have significantly 6 7 reduced retirement related expenses by transitioning many employees eligible for pension benefits to a less rich formula and partially utilizing those pension 8 savings to enhance 401(k) matching formulas. The Company's total rewards 9 package, as a whole, is designed to be market competitive and compensation and 10 11 benefit programs are benchmarked to ensure that is the case. Mr. Kollen makes no 12 claim to the contrary.

13 Duke Energy has aggressively managed costs related to its retirement 14 benefit program by closing the defined benefit pension plan to new hires, and, for 15 existing employees, freezing final average pay benefit formulas for all non-union 16 employees and transitioning employees from a final average pay formula to a 17 more "Defined Contribution like" cash balance pension formula. To offset the 18 impact of those pension changes, the Company utilized some of the pension 19 savings to enhance the 401(k) matching formula for those employees to stay 20 competitive with the market. Under the final average pay formula, retirement 21 costs (traditional pension plus 401(k) match) were approximately 15 percent of 22 pay. Under the cash balance program (cash balance pension plus 401(k) match) 23 and the new hire program (401(k) match and non-matching contributions) costs

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1 are 10-12 percent of pay. To arbitrarily eliminate recovery of retirement cost 2 because some employees have benefits under two plans, would penalize the 3 Company for aggressively managing its retirement costs. Like all prudent and 4 cost-minded companies that offer benefit packages that include retirement 5 programs for employees, Duke Energy continually evaluates these programs for 6 cost and reasonableness. As these programs change and evolve over time, it must 7 be done in a manner that is fair to employees who make employment and 8 continued employment decisions based upon the existence of such plans. To 9 arbitrarily require the Company to cease funding programs that current or retired 10 employees previously participated in and relied upon is unreasonable and unfair 11 to those employees. Moreover, it also provides a significant disincentive for the 12 Company to consider and pursue opportunities to revisit programs and follow 13 market trends and implement new programs that will overall reduce its expenses.

14 Q. WHAT IS YOUR RECOMMENDATION REGARDING MR. KOLLEN'S

15 ADJUSTMENT RELATED TO POST-RETIREMENT PLAN EXPENSES?

A. The Commission should once again ignore Mr. Kollen's arbitrary and
 unsupported proposal to reduce the Company's retirement plan expenses. The
 same justifications and reasoning that was applicable in the Company's electric
 rate case holds true today and support inclusion of these costs in base rates.

Q. PLEASE DESCRIBE MR. KOLLEN'S PROPOSED ADJUSTMENT TO REDUCE PENSION AND OTHER POST EMPLOYMENT BENEFITS EXPENSE IN THE BUDGET PORTION OF THE BASE YEAR AND IN THE FORECASTED TEST YEAR.

A. Mr. Kollen recommends that the Commission assume his estimate of a
normalized pension and other post-employment benefits (OPEB") expense for the
entire test year, rather than the Company's forecasted increases as assumed in the
base rate case test year. The effect of his adjustment would be a reduction to the
employee benefit expense of \$0.116 million and to the Company's revenue
requirement of approximately \$0.116 million.

7 Q. DO YOU AGREE WITH THIS ADJUSTMENT?

8 A. No.

9 Q. PLEASE EXPLAIN.

10 Mr. Kollen is simply attempting to dismiss the Company's ability to forecast its A. 11 expenses. The only rationale he offers for his recommendation related to OPEB expense is he believes that the forecasted increase in OPEB expenses from 2019 12 13 to 2020 "cannot be verified because they are not known and measurable at this 14 time." Mr. Kollen is essentially asserting that this "forecasted" increase in costs 15 should be ignored because it is a forecast. Kentucky statutes provide that utilities 16 are allowed to use a fully forecasted test period for setting base rates. OPEB 17 expenses are just one of many costs that must be "forecasted" for the test period 18 used in such filings. Mr. Kollen's standard of disallowing costs because they are 19 not strictly known and measurable would completely undermine the concept of 20 using a forecasted test period.

21 Without question parties can debate the reasonableness of the components 22 of a forecasted test period but to say that increases in future costs are not allowed

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simply because they are not known and measurable would corrupt the entire
 process of using a forecasted test period.

Q. IS MR. KOLLEN'S VIEW THAT FORECASTED INCREASES SHOULD BE DISALLOWED BECAUSE THEY'RE NOT KNOWN AND MEASURABLE CONSISTENT THROUGHOUT HIS TESTIMONY?

A. No. In another section of his testimony, Mr. Kollen proposes an adjustment to
labor expense related to meter reading expense. In making this adjustment, Mr.
Kollen reflects a 3 percent increase in labor costs for merit increase "through the
end of the test year."³

10 Q. WHAT IS THE BASIS FOR MR. KOLLEN'S ADJUSTMENT?

A. He recommends that the Commission assume that normalized pension and OPEB
 expense included for the first eight months of the test year will continue for the
 last four months of the test year and completely disregards the forecast the
 Company has put forth for the last four months of the test year.

15 Q. IS THE BASIS FOR MR KOLLEN'S ADJSUTMENT REASONABLE?

A. No. Mr. Kollen states that the monthly amounts increase in December 2019,
 January 2020 and February 2020 and claims there is no obvious reason why there
 should be any increase. The Company records their annual vacation accrual in
 December which causes that month to be higher than other months, but ensures
 the year is properly stated. Additionally, company matches for certain employee
 savings plans are front loaded in the beginning of the calendar year causing

³ Kollen Direct, pg 20, Line 12.

expense in the first three months of the calendar year to be higher. It is necessary
to look at the full 12 months of data to ensure the year is properly stated. As
outlined in RHM-REBUTTAL-1 Attachment, which shows costs in account 926
by month for both the base and forecasted test periods, the forecasted test period
is actually projected to be lower than the base period. This is just another instance
where Mr. Kollen is cherry picking data to his advantage.

7 Q. SHOULD THE COMMISSION ACCEPT MR. KOLLEN'S 8 RECOMMENDATION?

9 A. Absolutely not. Mr. Kollen's recommendation is based solely on his view that
10 forecasted costs cannot be known and measurable. That position is significantly
11 at odds with Commission precedent and Kentucky law. Because he offers no
12 other reasoned basis for modifying the Company's proposed OPEB expenses, his
13 proposal should be rejected. For whatever reason, Mr. Kollen was okay with this
14 estimated increase and acknowledged in discovery that he "relied on the
15 Company's overall wage increase budget" for making that adjustment.

It is inexplicable that Mr. Kollen is willing to accept some of the
Company's forecasted increases and reject others.

18 Q. PLEASE EXPLAIN MR. KOLLEN'S RECOMMENDATION TO REDUCE

19 EMPLOYEE BENEFITS EXPENSE TO REFLECT INCREASED 20 EMPLOYEE SHARING OF PREMIUMS.

A. Mr. Kollen claims that the Commission's precedent is to provide recovery of
 medical insurance premiums based on the assumption that the employee pays 21
 percent of the premium cost for single coverage and 33 percent of the premium

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1 cost for all other types of coverage, to provide recovery of dental insurance 2 premiums based on the assumption that the employees pay 60 percent of the 3 premium cost of coverage, and to provide no recovery for long-term disability 4 insurance premiums. The effect of his proposed adjustment is a reduction in the 5 employee benefits expense of \$0.218 million and a reduction of \$0.218 million in 6 the revenue requirement.

7 0. DO YOU AGREE WITH MR. KOLLEN'S PROPOSED ADJUSTMENTS?

- 8 No. A.
- 9 Q. PLEASE EXPLAIN.

10 A. First, Mr. Kollen's claim that recent Commission precedent requires this 11 adjustment is incorrect or at least misleading. Again, the Commission did not 12 make this adjustment as part of the Company's most recent base electric rate case, 13 Case No. 2017-00321, less than a year ago. The Company is not aware of any 14 recent case involving a major investor-owned utility that received an order for 15 such disallowances. Mr. Kollen even acknowledged in discovery that he is 16 unaware of ANY Commission order denying recovery for long-term disability.⁴ 17 The health and insurance benefit plans offered to the employees of the Company's 18 electric business are the same as those offered to employees of its natural gas 19 business. Therefore, it makes absolutely no sense to treat them differently and, as 20 Mr. Kollen suggests, the Commission should follow its precedent for how it 21 treated this expense for Duke Energy Kentucky in the past. Second, Mr. Kollen

⁴ Response to Company Data Request 34.

1 has not claimed that the Company's health and insurance benefit plans are 2 unreasonable or inconsistent with the market. He offers no analysis or support for 3 his adjustment other than a blanket statement that the Commission has done this 4 before in reference to two rural electric cooperatives and a water district.⁵ 5 Finally, Mr. Kollen's adjustment myopically focuses on just the employee 6 responsibility in terms of the premium and completely ignores the other 7 significant components of cost-sharing of total medical and dental expense, 8 namely what portion of the total cost the employee is obligated to pay through co-9 pays, deductibles, and the like.

As I explained in my direct testimony, in designing medical and dental plan options and determining employee cost share, Duke Energy focuses on the total cost of coverage – not just the premium (or contributions since medical and dental coverage is self-insured) that is deducted from employees' paychecks. Total cost of coverage includes the additional out-of-pocket costs such as copays, deductibles and co-insurance. Looking at only the premium does not provide the total picture of employees' cost share.

Duke Energy's plans and employee cost sharing are designed to encourage good consumer health care choices by providing opportunities for lower employee premiums and higher out-of-pocket costs at the point of service so that the utilizers of health care services are paying for it. For example, premiums for the high deductible health plan (HDHP) options have higher costs at the point of service, but lower premiums. Alternatively, the preferred provider organization

⁵ Kollen Testimony at FN 37.

(PPO) option has lower costs at the point of service and higher premiums. 76
 percent of our covered employee population is enrolled in our HDHP options.

Duke Energy employees' total cost of medical coverage (premiums and out-of-pocket costs) for 2018 are projected to be 34 percent, which falls between that of employers in general industry (35 percent) and utility industry (29 percent). For dental coverage, the employee pays on average 35 percent of the premium and 56 percent of the total cost of coverage (premium plus out-of-pocket costs).

9 Q. WHAT IS YOUR RECOMMENDATION REGARDING MR. KOLLEN'S 10 ADJUSTMENT RELATED TO MEDICAL EXPENSE PREMIUMS.

11 The Commission should reject this adjustment and permit Duke Energy Kentucky A. to recover all of its costs as it was permitted in its most recent electric base rate 12 case. The insurance programs offered to its gas employees are the same as those 13 14 offered to its electric employees. The Commission did not make this adjustment 15 in the Company's most recent electric case and has not made this adjustment in 16 any case involving a major investor-owned utility in recent years. There has been 17 no analysis or claim that the Company's medical plan costs are unreasonable or not supported by the market. Finally, adjusting the Company's revenue 18 19 requirement solely based upon the premium completely ignores the structure of 20 these plans and the overall costs, including other employee medical cost-sharing 21 by way of deductibles, co-pays, and co-insurance which are the patient's 22 responsibility. These other factors determine the plan's total premium and the 23 responsibility of the Company and the individual employee.

RENEE H. METZLER REBUTTAL

1Q.PLEASE EXPLAIN MR. KOLLEN'S PROPOSED ADJUSTMENT2RELATED TO RESTRICTED STOCK UNITS.

3 A. Mr. Kollen recommends that the Commission remove approximately \$0.285 4 million in RSU incentive compensation from the test year revenue requirement. 5 Mr. Kollen accurately states that the Commission disallowed these same costs in 6 the Company's most recent electric base rate case and that appears to be his sole 7 basis for recommending the disallowance. However, the Company continues to 8 believe these costs should be eligible for recovery and are not related in any way 9 to the Company's financial performance, but are in fact, a defined benefit amount 10 that is solely tied to retention of high-performing employees.

11 Q. DO YOU AGREE THAT THE RSU COMPONENT OF COMPENSATION 12 IS IN ANY WAY TIED TO FINANCIAL PERFORMANCE OF THE 13 COMPANY?

14 A. No. It is factually incorrect to say that the magnitude of the expense for RSU 15 payments is tied in any way to the financial performance of the Company. 16 Employees eligible for RSUs receive a fixed percentage of their base salary that is 17 paid in the form of RSUs. Although other dollar magnitude of incentives paid to 18 employees can vary with the Company's financial performance, the magnitude of 19 RSUs are fixed...whether the Company has a good year financially or a bad year, 20 the expense for RSU payments to eligible employees is unaffected. The primary 21 incentive associated with RSUs is job retention insofar as an employee must 22 remain with the Company for at least three years to receive the full amount of the 23 RSU he or she was awarded. Excluding the cost of RSUs from the Company's

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1 revenue requirement would deprive it of the ability to recover the cost of 2 incentivizing employees to remain with the Company. The Company has a 3 legitimate interest in attracting and retaining a skilled workforce as this directly 4 benefits customers through the accumulation of experience and knowledge.⁶ The 5 RSU program is one way the Company is able to accomplish this objective at a 6 reasonable cost. The problem appears to arise from the fact that the retention 7 bonus is paid in the form of stock and not as cash. If the Company simply paid an 8 employee a cash bonus for remaining with the Company, it is unlikely that the 9 RSUs would have ever become an issue in either the electric rate case or this rate 10 case.

Q. PLEASE EXPLAIN HOW AN RSU, AS A STOCK UNIT, IS NOT TIED TO THE OVERALL FINANCIAL PERFORMANCE OF THE COMPANY.

13 A. Assume an employee earns \$100,000 and that his compensation package includes 14 a provision that he receive RSUs amounting to 30 percent of his base salary. The 15 expense recorded on the Company's books for this RSU payment is \$30,000, 16 which would be accrued over the duration of the vesting period. Although the 17 RSU provided to the employee is in the form of stock that may appreciate or depreciate in value, the "expense" to the Company is and will always be \$30,000. 18 19 It is true that the financial performance of the Company may increase or decrease 20 the value of that stock to the employee, once the RSU is given to the employee, 21 the ONLY expense to the Company is \$30,000. Consequently, the Company is 22 only asking that the Commission recognize that this RSU expense is independent

⁶ See Company Response to Staff DR 03-025b.

1		of the Company's financial performance. Acknowledging that fact eliminates the
2		basis relied upon by the Commission, and reiterated by Mr. Kollen in his
3		testimony, for excluding the RSU expense from the test year revenue requirement.
		III. <u>CONCLUSION</u>
4	Q.	WAS ATTACHMENT RHM-1 REBUTTAL PREPARED BY YOU OR AT
5		YOUR DIRECTION AND UNDER YOUR CONTROL?
6	А.	Yes.
7	Q.	DOES THIS CONCLUDE YOUR PRE-FILED REBUTTAL TESTIMONY?
8	A.	Yes.

VERIFICATION

STATE OF NORTH CAROLINA)	
)	SS:
COUNTY OF MECKLENBURG)	

The undersigned, Renee Metzler, Managing Director – Retirement and Health and Welfare, being duly sworn, deposes and says that she has personal knowledge of the matters set forth in the foregoing rebuttal testimony and that it is true and correct to the best of her knowledge, information and belief.

Renee Metzler Affiant

Subscribed and sworn to before me by Renee Metzler on this <u>14</u>th day of January, 2019.

licia Sucana Kutt RY PUBLIC

My Commission Expires:

FELICIA SUEANN RUTTY -NOTARY PUBLIC MECKLENBURG COUNTY, NC My Commission Expires 9-17-2823 Duke Energy Kentucky Case No. 2018-00261 Employee Pensions and Benefits Expense

Dase Periou	Base	Period
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Account	Description	Total	Dec-17	Jan-18	Feb-18	Mar-18	Apr-18	May-18	Jun-18	Jul-18	Aug-18	Sep-18	Oct-18	Nov-18
926000	EMPL PENSIONS AND BENEFITS	1,995,019	605,558	138,845	125,945	150,301	136,037	126,568	136,711	118,733	118,538	101,113	118,310	118,360

Forecasted Period

Account	Description	Total	Apr-19	May-19	Jun-19	Jul-19	Aug-19	Sep-19	Oct-19	Nov-19	Dec-19	Jan-20	Feb-20	Mar-20
926000	EMPL PENSIONS AND BENEFITS	1,604,029	125,532	123,989	144,312	123,152	122,944	106,490	122,698	122,743	174,995	154,002	151,495	131,677

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Case No. 2018-00261 Approval of a Decoupling Mechanism; 3)) Approval of New Tariffs; and 4) All Other) Required Approvals, Waivers, and Relief.))

REBUTTAL TESTIMONY OF

ROGER A. MORIN, Ph.D.

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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Attachments

RAM-REBUTTAL-1 Attorney General Response to Staff Data Request 7

PAGE

I. INTRODUCTION AND PURPOSE

1	Q.	PLEASE STATE YOUR NAME, ADDRESS, AND OCCUPATION.							
2	Α.	My name is Mr. Roger A. Morin. My business address is Georgia State University,							
3		Robinson College of Business, University Plaza, Atlanta, Georgia, 30303. I am							
4		Emeritus Professor of Finance at the College of Business, Georgia State University							
5		and was Professor of Finance for Regulated Industry at the Center for the Study of							
6		Regulated Industry at Georgia State University. I am also a principal in Utility							
7		Research International, an enterprise engaged in regulatory finance and economics							
8		consulting to business and government.							
9	Q.	DID YOU FILE DIRECT TESTIMONY IN THIS PROCEEDING ON							
10		BEHALF OF DUKE ENERGY KENTUCKY, INC., (DUKE ENERGY							
11		KENTUCKY OR COMPANY)?							
12	Α.	Yes, I did.							
13	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?							
14	А.	I have been asked to respond to the cost of capital testimony of Mr. Lane Kollen on							
15		behalf of the Kentucky Office of The Attorney General.							
		II. <u>DISCUSSION</u>							
		A. SUMMARY							
16	Q.	PLEASE SUMMARIZE MR. KOLLEN'S RATE OF RETURN							
17		RECOMMENDATION.							
18	А.	While Mr. Kollen did not perform any independent studies of Duke Energy							
19		Kentucky's return on equity (ROE) he nevertheless recommends a ROE of 9.5%							

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1		for Duke Energy Kentucky largely based on selective, self-serving restatements of
2		my own ROE studies.
3	Q.	DID MR. KOLLEN INDEPENDENTLY DEVELOP ANY SAMPLES OF
4		COMPARABLE RISK COMPANIES IN ORDER TO ARRIVE AT HIS
5		RECOMMENDATION?
6	Α.	No, he did not.
7	Q.	DID MR. KOLLEN PERFORM AN INDEPENDENT DISCOUNTED CASH
8		FLOW (DCF) ANALYSIS IN ORDER TO ARRIVE AT HIS
9		RECOMMENDATION?
10	А.	No, he did not.
11	Q.	DID MR. KOLLEN PERFORM AN INDEPENDENT RISK PREMIUM
12		ANALYSIS IN ORDER TO ARRIVE AT HIS RECOMMENDATION?
13	Α.	No, he did not.
14	Q.	DID MR. KOLLEN PERFORM A CAPITAL ASSET PRICING MODEL
15		(CAPM) ANALYSIS IN ORDER TO ARRIVE AT HIS
16		RECOMMENDATION?
17	Α.	No, he did not.
18	Q.	HOW THEN DID MR. KOLLEN ARRIVE AT HIS RECOMMENDED ROE
19		OF 9.5%?
20	Α.	First, he adopts the midpoint of my own DCF results, 9.80%, but arbitrarily ignores
21		all the results of my other methodologies which range from 9.6% to 10.7%. Second,
22		he removes the flotation cost component of the 9.80% result to arrive at 9.625%.
23		Thirdly, he arbitrarily subtracts 0.125% from the latter result in order to account for

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the risk-reducing effect of the Company's weather normalization adjustment
 mechanism (WNA) to arrive at his final recommendation of 9.5%. No support is
 provided for the 0.125% downward adjustment, and it is literally pulled out of thin
 air.

5 Mr. Kollen also alludes to the Commission's consideration of the ROEs 6 allowed by other regulatory commissions. He also insinuates that natural gas 7 utilities are less risky than electric utilities, without providing any evidence for that 8 position.

9

I shall now rebut each of Mr. Kollen's viewpoints expressed above.

B. USE OF MULTIPLE METHODS

10 Q. SHOULD THE COMMISSION RELY EXCLUSIVELY ON THE DCF AS 11 MR. KOLLEN SUGGESTS?

A. No, it should not. No one single method provides the necessary level of precision for determining a fair return, but each method provides useful evidence to facilitate the exercise of an informed judgment. Reliance on any single method or preset formula is inappropriate when dealing with investor expectations because of possible measurement difficulties and vagaries in individual companies' market data. The advantage of using several different approaches is that the results of each one can be used to check the others.

As a general proposition, it is extremely dangerous to rely on only one generic methodology to estimate equity costs. Hence, several methodologies applied to several comparable risk companies should be employed to estimate the cost of common equity.

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1 There are three broad generic methods available to measure the cost of 2 equity: DCF, CAPM, and risk premium. All three of these methods are accepted 3 and used by the financial community and firmly supported in the financial literature. 4 The weight accorded to any one method may vary depending on unusual 5 circumstances in capital market conditions.

6 Each methodology requires the exercise of considerable judgment on the 7 reasonableness of the assumptions underlying the method and on the 8 reasonableness of the proxies used to validate the theory and apply the method. 9 Each method has its own way of examining investor behavior, its own premises, 10 and its own set of simplifications of reality. Investors do not necessarily subscribe 11 to any one method, nor does the stock price reflect the application of any one single 12 method by the price-setting investor. There is no guarantee that a single DCF result 13 is necessarily the ideal predictor of the stock price and of the cost of equity reflected 14 in that price, just as there is no guarantee that a single CAPM or risk premium result 15 constitutes the perfect explanation of a stock's price or the cost of equity.

16 Mr. Kollen's deviation from the industry standard puts him on the fringe of 17 valuation professionals, demonstrates an unseemly degree of intellectual torpidity 18 and undercuts the credibility of his conclusions. In short, the Commission should 19 consider all the relevant evidence presented.

ROGER A. MORIN, PhD REBUTTAL

C. ALLOWED RETURNS

Q. DR. MORIN, CAN YOU PLEASE COMMENT ON MR. KOLLEN'S SUGGESTION THAT THE COMMISSION SHOULD CONSIDER THE ROEs CURRENTLY ALLOWED BY OTHER REGULATORS?

A. Yes, I can. My first reaction is that it is circular to set a fair return based on the past
actions of other regulators, much like observing a series of duplicate images in
multiple mirrors. The rates of return earned by other regulated utilities may very well
have been reasonable under historical conditions, but they are still subject to tests of
reasonableness under current and prospective conditions. I believe each regulator
should have a mind of its own.

10 My second reaction is that the average authorized ROE in a given time period 11 is just that, an average. There are large deviations both above and below the average 12 authorized return presumably due to risk differences between utilities. For example, 13 in the first three quarters of 2018 there were 37 electric ROE decisions reported in 14 RRA's annual compilation of regulatory awards averaging 9.6%¹. The authorized 15 ROEs varied from 8.6% to 11.2%, with 13 of the 37 decisions higher than the average. 16 The same is true for natural gas utility decisions where there were 27 ROE decisions 17 averaging 9.6% with the authorized ROEs varying from 8.8% to 10.2%, with 9 of the 18 27 decisions higher than the average. The major point of all this is that regulators do 19 and should take risk into account when authorizing ROEs as attested by the variability 20 in the allowed ROE data, and I strongly believe that the Commission should follow 21 suit and exercise a mind of its own when authorizing ROEs.

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¹ See S&P Global Intelligence "RRA Regulatory Focus Major Rate Case Decisions – January – September 2018"

D. FLOTATION COSTS

1	Q.	WHAT FLOTATION COST TREATMENT DID MR. KOLLEN		
2		RECOMMEND IN THIS CASE?		
3	Α.	Mr. Kollen's ROE recommendation is based in part on the elimination of the		
4		flotation component of my DCF results, and as a result he does not include any		
5		allowance for issuance expense. Because Mr. Kollen fails to include any allowance		
6		for flotation costs, his DCF estimates of equity costs are understated by 20 basis		
7		points, as shown in Appendix A of my direct testimony.		
8		I am surprised by Mr. Kollen's reluctance to accept flotation costs.		
9		Obviously, common equity capital is not free. The flotation cost allowance to the		
10		cost of common equity capital is routinely discussed and applied in most corporate		
11		finance textbooks.		
12		Mr. Kollen's disregard of flotation costs is inconsistent with Value Line		
13		data on historical and projected common stock issues. Electric and natural gas		
14		utilities have, and will continue to be issuing new common stock in the future.		
15	Q.	HOW DOES MR. KOLLEN JUSTIFY HIS DISMISSAL OF FLOTATION		
16		COST?		
17	А.	He does not provide any conceptual, academic, supportive evidence, or practical		
18		reasons as to his dismissal. It is simply a gimmick to arrive at a lower overall ROE.		
19	Q.	IN YOUR DIRECT TESTIMONY, YOU STATED THAT THE RETURN ON		
20		EQUITY SHOULD BE ADJUSTED TO INCLUDE AN ALLOWANCE FOR		
21		FLOTATION COSTS. PLEASE COMMENT ON FLOTATION COSTS.		

1 A. Flotation costs are very similar to the closing costs on a home mortgage. In the case 2 of issues of new equity, flotation costs represent the discounts that must be provided 3 to place the new securities. Flotation costs have a direct and an indirect component. 4 The direct component represents monetary compensation to the security 5 underwriter for marketing/consulting services, for the risks involved in distributing 6 the issue, and for any operating expenses associated with the issue (printing, legal, 7 prospectus, etc.). The indirect component represents the downward pressure on the 8 stock price as a result of the increased supply of stock from the new issue. The latter 9 component is frequently referred to as "market pressure."

Flotation costs for common stock are analogous to the flotation costs associated with past bond issues which, as a matter of routine regulatory policy, continue to be amortized over the life of the bond, even though no new bond issues are contemplated. In the case of common stock, which has no finite life, flotation costs are not amortized. Therefore, the recovery of flotation cost requires an upward adjustment to the allowed return on equity.

E.

ROE ADJUSTMENT FOR WEATHER NORMALIZATION

16 Q. DO YOU AGREE THAT IT WOULD BE APPROPRIATE FOR THE

- 17 COMMISSION TO RECOGNIZE THE RISK REDUCING ATTRIBUTES
- 18 OF THE WNA AND ALLOW A ROE REDUCTION OF 0.125% (12.5 BASIS
- 19 **POINTS**)?
- A. I strongly disagree with that position. First, Mr. Kollen does not provide any basis
 for, nor does he offer any evidence whatsoever on, the 0.125% downward ROE

ROGER A. MORIN, PhD REBUTTAL

adjustment. As with several of his other recommendations, it is literally plucked
 out of thin air.

3 Second, the ROE in this case is being set using a proxy group to establish 4 Duke Energy Kentucky's cost of equity. To the extent that companies in that group 5 have risk-mitigating mechanisms such as the WNA, the use of the proxy group 6 takes them into account and the addition of any adjustment would be an 7 unwarranted double counting effect. As a matter of fact, most of the natural gas 8 utilities in the peer group already have such a weather normalization adjustment. 9 Moreover, most of the electric utilities in the peer group have various risk-10 mitigating mechanisms such as the WNA.

11 Q. HOW PREVALENT ARE RISK-MITIGATING MECHANISMS IN THE 12 UTILITY INDUSTRY?

A. Risk-mitigating mechanisms such as WNA and fuel adjustment clauses have become the norm for regulated energy utilities across the U.S.

15 While risk-mitigating mechanisms reduce risk on an absolute basis, they do 16 not necessarily do so on a relative basis, that is, compared to other utilities. For 17 example, a fuel adjustment clause does not reduce relative risk since most electric 18 utilities in the industry already possess such a clause. The approval of adjustment 19 clauses, ROE incentive riders, trackers, forward test years, and cost recovery 20 mechanisms by regulatory commissions is widespread in the utility business and is 21 already largely embedded in financial data, such as stock prices, bond rating and 22 business risk scores.

ROGER A. MORIN, PhD REBUTTAL

Moreover, while adjustment clauses, riders, and cost tracking mechanisms may mitigate (on an absolute basis but not on a relative basis) a portion of the risk and uncertainty related to the day-to-day operations, there are other significant factors to consider that work in the reverse direction, for example declining customer energy usage, and the Company's significant capital spending program requiring external financing, none of which were considered by Mr. Kollen.

7 Q. DID MR. KOLLEN CONSIDER ANY OF THESE RISKS?

8 A. He certainly did not mention them in his testimony. Whether he is unaware of these 9 risks or purposefully choose to ignore them because they are unhelpful to his cause 10 is unknown. While he seeks to point out - incorrectly, I might add - the risk-11 reducing impact of the WNA, he inexplicably does not consider the factors that 12 increase risk. Such a faulty analytical method is wholly inconsistent with the 13 academic literature and best practices of professionals who undertake this type of 14 work on a daily basis.

15 In my direct testimony, I described my recommended return as conservative 16 for two reasons. The first reason is the small relative size of the Company's natural 17 gas business. Duke Energy Kentucky's natural gas distribution business is small 18 relative to that of its peer companies on the basis of revenues, capital base, and 19 number of customers. Investment risk increases as company size diminishes, all 20 else remaining constant. The second reason is that the Company is very likely to 21 raise very large sums of money in a rising interest rate environment over the next 22 five years. Because of the Company's very large construction program relative to 23 its rate base and owners' capital (common equity balance) over the next few years,

ROGER A. MORIN, PhD REBUTTAL

1	rate relief requirements and regulatory treatment uncertainty will increase
2	regulatory risks as well. Mr. Kollen did not consider these two elements of added
3	risk in arriving at his recommendation.

4 Q. IS THERE ANY EMPIRICAL EVIDENCE ON THE IMPACT OF RISK 5 MITIGATORS?

- A. Yes, there is. A recent comprehensive study by the Brattle Group² investigated the
 impact of a particular risk-mitigating mechanism on risk and the cost of capital and
 found that its effect on risk and cost of capital, if any, is undetectable statistically.
- 9 Q. DR. MORIN, ARE YOU AWARE OF ANY REGULATORY COMMISSION
- 10 **REDUCING THE ALLOWED ROE IN ORDER TO ACCOUNT FOR THE**
- 11 PRESENCE OF A RISK-REDUCING MECHANISM SUCH AS THE WNA

12 IN RECENT YEARS?

- 13A.No, I am not. To the best of my knowledge, not since 2012 has a regulatory14commission applied such a downward return adjustment. Mr. Kollen conceded the15point in his own response to Staff's Request for Information to the Attorney General,
- 16 No. 7.³

17 Q. HAS MR. KOLLEN PRESENTED ANY ARGUMENTS IN HIS

- 18 TESTIMONY THAT WOULD CAUSE YOU TO ALTER ANY OF YOUR
- 19 **RECOMMENDATIONS AND METHODOLOGIES?**
- A. No, he has not. His faulty methodologies and self-serving assumptions severely
 limit the weight which his testimony should be given.

ROGER A. MORIN, PhD REBUTTAL

 ² Wharton, Vilbert, Goldberg & Brown, The Impact of Decoupling on the Cost of Capital: An Empirical Investigation, The Brattle Group, February 2011.
 ³ Attachment RAM-REBUTTAL-1

CONCLUSION III.

1	Q.	WHAT DO YOU CONCLUDE FROM MR. KOLLEN'S COST OF CAPITAL
2		TESTIMONY?
3	Α.	Given the extremely limited scope of the ROE component of his testimony which
4		is limited to three pages, I find that the portion of Mr. Kollen's testimony dealing
5		with the ROE issue lacks any support, rational, empirical or otherwise and should
6		be disregarded.
7	Q.	DOES THIS COMPLETE YOUR REBUTTAL TESTIMONY?
8	A.	Yes, it does.

VERIFICATION

STATE OF FLORIDA) SS: **COUNTY OF NASSAU**

The undersigned, Dr. Roger A. Morin, Professor of Finance and a Principal in Utility Research International, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing rebuttal testimony and that it is true and correct to the best of his knowledge, information and belief.

Nory A. Morin Dr. Roger A. Morin Affiant

Subscribed and sworn to before me by Dr. Roger A. Morin on this 9th day of January 2019.

My Commission Expires: NOV. 16. 2021



The Electronic Application Of Duke Energy Kentucky, Inc. For: 1) An Adjustment Of The Natural Gas Rates; 2) Approval of a Decoupling Mechanism; 3) Approval Of New Tariffs; and 4) All Other Required Approvals, Waivers, And Relief Case No. 2018-00261 Attorney General's Responses to Data Requests of Kentucky Public Service Commission Staff

WITNESS/RESPONDENT RESPONSIBLE: Lane Kollen Page 1 of 1

QUESTION No. 7

Refer to the Kollen testimony, page 38, lines 11-12.

- Provide support for the 0.125 percent reduction in the model ROE midpoint of 9.625 percent.
- b. Provide examples of other state Commissions where the ROE was reduced by 0.125 percent, or by any other percent, due to the presence of a weather normalization clause.

RESPONSE:

- a. The 0.125 percent was simply a modest reduction to reflect the reduction in business and regulatory risk resulting from a WNA rider.
- b. Mr. Kollen has not researched this issue, but it is consistent with Dr. Morin's recommendation to increase his proposed return on equity if the Commission does not adopt the proposed WNA clause.

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Case No. 2018-00261 Approval of a Decoupling Mechanism; 3)) Approval of New Tariffs; and 4) All) Other Required Approvals, Waivers, and) Relief.

REBUTTAL TESTIMONY OF

BRUCE L. SAILERS

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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I.	INTRODUCTION AND PURPOSE
II.	DISCUSSION
III.	CONCLUSION

Attachment:

Attachment BLS-Rebuttal-1

INTRODUCTION AND PURPOSE I.

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	А.	My name is Bruce L. Sailers. My business address is 139 East Fourth Street,
3		Cincinnati, Ohio 45202.
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
5	Α.	I am employed by Duke Energy Business Services LLC (DEBS), as Pricing and
6		Regulatory Solutions Manager. DEBS provides various administrative and other
7		services to Duke Energy Kentucky, Inc., (Duke Energy Kentucky or Company)
8		and other affiliated companies of Duke Energy Corporation (Duke Energy).
9	Q.	ARE YOU THE SAME BRUCE SAILERS THAT SUBMITTED DIRECT
10		TESTIMONY IN THIS PROCEEDING?
11	Α.	Yes.
12	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
13	Α.	The purpose of my rebuttal testimony is to respond to an opinion and
14		recommendation expressed by witness Lane Kollen on behalf of the Kentucky
15		Attorney General (AG). Specifically, I address Mr. Kollen's recommendation
16		concerning the revenues he describes as transportation revenues in his testimony
17		on page 13 line 12 through page 15 Line 4. Specifically, the revenues Mr. Kollen
18		references are Rate IT, Interruptible Transportation, revenues.

BRUCE L. SAILERS REBUTTAL 1

II. DISCUSSION

WHAT DOES ATTORNEY GENERAL WITNESS KOLLEN STATE AND 1 Q. 2 **RECOMMEND RELATED TO INTERRUPTIBLE TRANSPORTATION** 3 **REVENUES?** 4 A. Mr. Kollen states "The Company included forecast transportation revenues of 5 \$1.405 million in the test year. The forecast for the test year is less than the 6 \$1.501 million that the Company reflected in the base period." Mr. Kollen 7 sourced these values from Company's response to data requests AG-DR-01-041 8 and STAFF-DR-01-071 which provide information from the Company's revenue 9 requirements calculation. Further, Mr. Kollen states "I recommend that the 10 Commission use the \$1.571 million actual transportation revenues recorded for 11 calendar year 2017." Mr. Kollen then incorrectly suggests that the Company's 12 proposed rate increase be reduced by \$166,000, which is the difference between 13 \$1.405 million he mistakenly believes is included in the forecast test year and the 14 \$1.571 million he believes should be included in the test year. 15 Q. DO YOU AGREE WITH HIS STATEMENTS AND RECOMMENDATION? 16 No. A. 17 0. PLEASE EXPLAIN. 18 First, Mr. Kollen opportunistically singles out one component of forecasted test A. 19 year revenue while excluding the other components. More specifically, he 20 recommends adjusting the revenue for Interruptible Transportation, likely because 21 it reduces the proposed rate increase, but ignores similar updates for Firm 22 Transportation, likely because it could increase the Company's overall rate

BRUCE L. SAILERS REBUTTAL

increase. Secondly, and more importantly, Mr. Kollen does not appear to 1 2 understand how these revenues flow through the revenue requirement 3 calculations. Duke Energy Kentucky's projection of Rate IT revenues should be 4 referenced from Schedule M. Schedule M is the ultimate source of the starting 5 revenue in a rate case model. In this schedule, revenues are calculated using 6 projected billing determinates and applying rates. Because this is a more precise 7 method for projecting revenue than the methodology used for producing the 8 Company's budget (which are the figures being referenced by Mr. Kollen), an 9 adjustment is made in Schedule D-2.25 to reconcile the Schedule M detailed 10 calculation of revenue with the amounts reflected in the budget and shown in the 11 revenue requirements model. The values referenced by Mr. Kollen are not the 12 Company's projected revenue for Rate IT that is actually included in the revenue 13 requirement analysis. Consequently, the Commission should not accept Mr. 14 Kollen's recommendation.

Q. WHAT ARE THE BASE REVENUES INCLUDED IN THE COMPANY'S
 TEST YEAR AT CURRENT RATES?

A. On Duke Energy Kentucky's Schedule M-2.2, page 7 of 7, line 10, total test year
base revenue for Rate IT using current rates is \$1.524 million. This is the amount
of base revenue for Rate IT that is included in the test year, before any increase.
Because Mr. Kollen appears to be unaware that Schedule M-2.2 is the amount
included in the test year at current rates, he mistakenly assumes that the Company
only included \$1.405 million.

BRUCE L. SAILERS REBUTTAL

1 Q. PLEASE DESCRIBE SCHEDULE M.

A. Schedule M is a one page, side-by-side comparison of Duke Energy Kentucky's
 forecasted test year revenues at current and proposed rates. Schedule M is based
 upon base rates which include the gas cost adjustment clause and other riders.

5 Q. PLEASE DESCRIBE SCHEDULES M-2.2 AND M-2.3.

6 A. Schedule M-2.2, page 1 of 7, shows the forecasted test year bills in summary -7 form, base revenues under current rates, current total revenues, and proposed base 8 revenue increases, all broken down by rate and revenue class. The billing 9 determinants used on these schedules are normalized sales for the twelve months 10 ended March 31, 2020. Schedule M-2.2, pages 2 through 7, contains a detailed 11 calculation of forecasted test year numbers using current rates as well as the 12 proposed revenue increase, by rate and revenue class, as summarized on Schedule 13 M-2.2, page 1. Schedule M-2.3 is almost identical to M-2.2, page 1, except that it 14 shows the revenue summary and detailed data calculated at the rates proposed in 15 this case. These schedules are integral to the ratemaking process as using billing 16 determinates multiplied by proposed rates is the way the Commission can confirm 17 that the rates are producing the revenue being approved in the case. In a similar 18 manner, the billing determinates multiplied by current rates is the starting point 19 for determining the amount of revenue that would be collected at "current" rates. 20 It follows then, that the difference between these two calculations is the amount of 21 the overall base revenue increase.

1 Q. HOW DOES THE COMPANY'S REVENUE REQUIREMENT 2 CALCULATION UTILIZE SCHEDULE M?

3 A. Duke Energy Kentucky's operating revenue used in the calculation of its revenue 4 requirement, as shown on Schedule C-2.1, is forced to match the revenue 5 calculated on Schedule M through an adjustment on Schedule D-2.25. This adjustment is made because the revenue calculated on Schedule M is more 6 7 accurate than the revenue from the Company's forecast since it uses the most 8 current tariff rates applied to the forecasted billing determinants rather than 9 average realizations which are used in preparing the Company's forecasted 10 revenue.

11 Q. DOES MR. KOLLEN UNDERSTAND HOW SCHEDULE M IS USED TO 12 CALCULATE THE COMPANYS REVENUE REQUIREMENT?

13 No. Mr. Kollen states in his response to Duke Energy Kentucky's data request A. 14 number 21 to the AG that Schedule M should not be used as a source for 15 projected revenue. This data request is provided for convenience as attachment 16 BLS-REBUTTAL-1. However, it is not accurate to state that the Company's 17 revenue at current and proposed rates is not best represented by Schedule M. As 18 described above, the revenue calculated on Schedule M is more precise than the 19 revenue shown on Schedule C-2.1 of the Company's revenue requirement model 20 and the Company's revenue requirement model is therefore adjusted via Schedule 21 D-2.25 as discussed above. As such, Mr. Kollen's recommended reduction to the 22 Company's requested rate increase of \$166,000 should be disregarded as it is based 23 on incomplete data and ignores the methodology that is used to determine the

BRUCE L. SAILERS REBUTTAL

1 Company's overall revenue requirement. Mr. Kollen's recommendation amounts to 2 a change to the Company's modeling as it relates to a single rate schedule to the 3 exclusion of all other rate schedules.

4 Q. DO YOU HAVE ANY OTHER CONCERNS WITH MR. KOLLEN'S 5 PROPOSAL TO SUBSTITUTE HIS CALCULATION OF PROJECTED 6 REVENUE AT CURRENT RATES FOR THE AMOUNT INCLUDED IN 7 THE COMPANY'S APPLICATION?

A. Yes. Mr. Kollen includes the Company's response to AG-DR-01-041 as support for
his proposed starting revenue. Although the Company provided data for all of
calendar years 2015, 2016, and 2017, Mr. Kollen chose to use only the information
for the calendar year that resulted in a number most favorable to his position. The
total base revenue from Rate IT for 2015 was \$1.380 million; for 2016, it was
\$1.499 million; and for 2017 it was \$1.571 million. The average for those three
calendar years was \$1.483 million.

15 As I discussed above, the amount of base revenue for Rate IT that the 16 Company actually included in the test year was \$1.524 million. So, if the 17 Commission chooses to update that figure for the information provided in AG-DR-01-041, it should use all the data provided, *i.e.*, the average of the three years. Doing 18 19 so demonstrates the Company already represents an increase in Rate IT base rate 20 revenues of \$41,000 (i.e., \$1.524 million, which is the actual base revenue from Rate 21 IT at current rates included in the Company's application, compared to \$1.483 22 million, which is the average base revenue from Rate IT over the last three years).

BRUCE L. SAILERS REBUTTAL

1 Q. IS THE COMPANY REQUESTING THAT THE COMMISSION MAKE AN

UPDATE TO RATE IT BASE REVENUES?

A. No. The Company is not requesting to update the base revenue from Rate IT at
current rates already included in the model. However, as I have demonstrated above,
Mr. Kollen's adjustment is inaccurate, reflects a misunderstanding of how the
overall revenue requirement calculation works, and reflects a bias in ignoring all the
data that was provided to the Attorney General.

III. CONCLUSION

8 Q. IS ATTACHMENT BLS-REBUTTAL-1 A TRUE AND ACCURATE COPY

9 OF MR. KOLLEN'S RESPONSE TO THE COMPANY'S DATA REQUEST

- 10 21 TO THE ATTORNEY GENERAL?
- 11 A. Yes.

- 12 Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?
- 13 A. Yes.

VERIFICATION

STATE OF OHIO)	
)	SS:
COUNTY OF HAMILTON)	

The undersigned, Bruce L. Sailers, Pricing and Regulatory Solutions Manager, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing rebuttal testimony and that it is true and correct to the best of his knowledge, information and belief.

muez. Sales Bruce L. Sailers, Affiant

Subscribed and sworn to before me by Bruce L. Sailers, on this 22^{n^2} day of January, 2019.



ADELE M. FRISCH Notary Public, State of Ohio My Commission Expires 01-05-2024

Adeliny. Frisch NOTARY PUBLIC My Commission Expires: 1/5/2024

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The Electronic Application Of Duke Energy Kentucky, Inc. For: 1) An Adjustment Of The Natural Gas Rates; 2) Approval of a Decoupling Mechanism; 3) Approval Of New Tariffs; and 4) All Other Required Approvals, Waivers, And Relief Case No. 2018-00261 Attorney General's Responses to DEK's Data Requests

WITNESS/RESPONDENT RESPONSIBLE: Lane Kollen Page 1 of 1

QUESTION No. 21

Mr. Kollen states, on page 13 line 16 of his testimony, "[t]he Company included forecast transportation revenues of \$1.405 million in the test year."

(a) Does Mr. Kollen agree that test year revenue projections should be sourced from Schedule M?

(h) Does Mr. Kollen know if the revenue value he states of \$1.405 million contains the same components of revenues that are included in the other revenue values Mr. Kollen states in his testimony on page 13 lines 17 through 19?

(c) Does Mr. Kollen agree that the \$1.405 million revenue value is associated with interruptible transportation only?

RESPONSE:

- (a) No. The Company's calculations of the revenue requirement and deficiency, including the relevant schedules, workpapers, and calculations, are detailed in the Excel workbook provided in response to Staff 1-71, which does not include Schedule M. These workpapers and calculations include the base year and test year data. The \$1.405 million in forecast transportation revenues addressed by Mr. Kollen was the amount included by the Company in account 689000 Transportation Gas of Others shown on the FP Rev by Product tab in that Excel workbook. This was the account referenced in AG 1-041 cited by Mr. Kollen and provided as his Exhibit__(LK-4).
- (b) Mr. Kollen relied on the Company's Excel workbook and the cited responses to discovery.
- (c) Mr. Kollen neither agrees nor disagrees. The Company has other revenue accounts that include an "IC" designation, which he understands refers to interruptible customers. This account does not have an "IC" designation.

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

The Electronic Application of Duke) Energy Kentucky, Inc., for: 1) An) Adjustment of the Natural Gas Rates; 2)) Approval of a Decoupling Mechanism; 3)) Approval of New Tariffs; and 4) All Other) Required Approvals, Waivers, and Relief.)

Case No. 2018-00261

REBUTTAL TESTIMONY OF

)

JOHN L. SULLIVAN, III

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

January 22, 2019

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IV.	CONCLUSION

I. INTRODUCTION AND PURPOSE

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	A.	My name is John L. Sullivan, III, and my business address is 550 South Tryon Street,
3		Charlotte, North Carolina 28202.
4	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
5	А.	I am employed by Duke Energy Business Services LLC (DEBS) as Director,
6		Corporate Finance and Assistant Treasurer. I am also the Assistant Treasurer of
7		Duke Energy Kentucky, Inc. (Duke Energy Kentucky or the Company). DEBS
8		provides various administrative and other services to Duke Energy Kentucky and
9		other affiliated companies of Duke Energy Corporation (Duke Energy).
10	Q.	PLEASE BRIEFLY SUMMARIZE YOUR EDUCATION AND
11		PROFESSIONAL EXPERIENCE.
12		I received a Bachelor of Arts degree from the University of North Carolina-Chapel
13		Hill in 1995 and an MBA degree from Wake Forest University in 2000. From 2000
14		to 2009, I worked in Bank of America's Global Corporate & Investment Banking
15		unit, providing corporate finance, capital markets and strategic advisory services to
16		energy and power clients. In 2009, I joined Duke Energy as a General Manager in
17		the Treasury group. In 2010, I moved to Duke Energy's Corporate Development
18		group where I served as a Director responsible for managing various strategic
19		transactions for the company's regulated and commercial businesses. In January
20		2016, I returned to Duke Energy's Treasury department and assumed my current
21		role.

Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AS DIRECTOR, CORPORATE FINANCE AND ASSISTANT TREASURER.

A. I am responsible for financing the operations of Duke Energy and its subsidiary
utilities. This includes the issuance of new debt and equity securities, and obtaining
other sources of external funds. My responsibilities also include financial risk
management for Duke Energy and its subsidiaries. Additionally, I maintain
relationships with Duke Energy's commercial banks, the fixed income investor
community and the credit rating agencies.

9 Q. HAVE YOU PREVIOUSLY PROVIDED TESTIMONY BEFORE THE
 10 KENTUCKY PUBLIC SERVICE COMMISSION?

A. Yes. I last provided written testimony in support of Duke Energy Kentucky's base
 electric rate case application in Case No. 2017-00321.

13 Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

14 The purpose of my Rebuttal Testimony is twofold. First, I am adopting the Direct A. 15 Testimony, Filing Requirements, and corresponding data requests sponsored by Robert H. "Beau" Pratt in these proceedings that relate to the Company's financial 16 17 metrics, including financial objectives, capital structure, cost of capital, credit ratings and forecasted capital needs. More specifically, I am adopting pages 4 18 19 through the top of 14 and sponsoring Schedules J-1 through J-4 in response to Filing 20 Requirement (FR) 16(8)(j). I also sponsor FR 12(2)(a), FR 12(2)(b), FR 12(2)(c), 21 FR 12(2)(d), FR 12(2)(e), FR 12(2)(f), FR 12(2)(g), FR 12(2)(h), FR 16(7)(j), FR 22 16(7)(1) and FR 16(7)(r). In response to FR(16(8)(k), I sponsor the percentage of 23 construction expenditures financed internally, fixed coverage ratios and the rating

JOHN L. SULLIVAN, III REBUTTAL

1agencies' ratings in Schedule K. I also provided information relating to2consolidated capital structure and common stock related data to Mr. Covington and3Ms. Lee for their use in preparing Schedule K. Mr. Pratt is no longer with Duke4Energy.

Second, I respond to the recommendation of Attorney General Witness, Lane
Kollen's recommendation IV A., to reduce the Company's cost of Long-term Debt
to Reflect Actual Cost of 2018 Issuances.

II. ADOPTION OF TESTIMONY

ARE YOU FAMILIAR WITH THE TESTIMONY SUBMITTED BY MR. 8 0. 9 **ROBERT H. "BEAU" PRATT IN THESE PROCEEDINGS AND THE** FILING REQUIREMENTS AND DATA REQUEST RESPONSES HE 10 SPONSORED THAT RELATE TO THE COMPANY'S FINANCIAL 11 METRICS, INCLUDING FINANCIAL 12 **OBJECTIVES**, CAPITAL 13 STRUCTURE, COST OF CAPITAL, CREDIT RATINGS AND **FORECASTED CAPITAL NEEDS?** 14

15 A. Yes.

16 Q. DO YOU HAVE ANY CHANGES, OR CORRECTIONS TO THAT

17 INFORMATION?

18 A. No.

Q. AS DIRECTOR, CORPORATE FINANCE AND ASSISTANT
 TREASURER, DO YOU HEREBY ADOPT THE DIRECT TESTIMONY OF
 ROBERT H. "BEAU" PRATT FILED IN THIS PROCEEDING AS YOUR
 OWN?

5 A. Yes.

III. DUKE ENERGY KENTUCKY'S OBJECTIONS TO MR. KOLLEN'S TESTIMONY

6 Q. PLEASE DESCRIBE MR. KOLLEN'S RECOMMENDATION TO REDUCE

- 7 THE COMPANY'S COST OF LONG-TERM DEBT TO REFLECT
- 8 ACTUAL COST OF 2018 ISSUANCES.
- 9 A. Mr. Kollen recommends that the Commission adopt the Company's actual and revised 10 long-term debt rate of 4.36 percent instead of the forecasted 4.398 percent. The result 11 of this recommendation is a reduction to the Company's test year revenue requirement
- 12 of approximately \$.050 million.

13 Q. PLEASE EXPLAIN WHY DUKE ENERGY KENTUCKY DISAGREES

14 WITH THIS RECOMMENDATION.

A. The long-term debt rate as contained in the Company's application was reasonable. Mr. Kollen's recommendation to adjust this one single item for a reduction in cost is opportunistic and is to the exclusion of all other items in the Company's test year revenue requirement that may have increased. Duke Energy Kentucky is not permitted to update all of the elements of its revenue requirement to reflect actual results. The purpose of a forecasted test year is to project what the Company's revenue requirement is likely to be. It is unfair and unreasonable to single out one component

JOHN L. SULLIVAN, III REBUTTAL

of the revenue requirement that may have been lower than expected without
 consideration of all other components that may have increased.

3 Mr. Kollen has not claimed that the Company's forecasted long-term debt rate of 4.398 percent as contained in its Application is unreasonable, nor has he alleged 4 5 that the Company's methodology for forecasting the long-term debt rate was 6 somehow unreasonable. He is merely selecting one component that would reduce the 7 Company's revenue requirement by updating it for a post-filing change that has 8 occurred to reflect an actual cost rate to the exclusion of all other items that may have 9 increased the Company's revenue requirement. Such a position is contrary to the very 10 purpose of a forecasted test year allowed under Kentucky Law. The Commission 11 should not adopt Mr. Kollen's recommendation, especially in isolation and without 12 consideration of all other changes in variables that may have increased the Company's 13 revenue requirement.

IV. CONCLUSION

14 Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

15 A. Yes.

VERIFICATION

STATE OF NORTH CAROLINA) SS:) **COUNTY OF MECKLENBURG**

The undersigned, John L. Sullivan, III, Director, Corporate Finance, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing testimony and that it is true and correct to the best of his knowledge, information and belief.

John L. Sullivan, III Affiant

Subscribed and sworn to before me by John L. Sullivan, III on this 1/ day of January, 2019.



<u>Heather Paige Blurn</u> NOTARY PUBLIC My Commission Expires: 1/9/2023