# COMMONWEALTH OF KENTUCKY

# BEFORE THE PUBLIC SERVICE COMMISSION

### In the Matter of:

ELECTRONIC EXAMINATION BY THE PUBLIC	)
SERVICE COMMISSION OF THE ENVIRONMENTAL	)
SURCHARGE MECHANISM OF KENTUCKY	) CASE NO.
UTILITIES COMPANY FOR THE SIX-MONTH	2016-00437
<b>BILLING PERIOD ENDING OCTOBER 31, 2016</b>	)

# DIRECT TESTIMONY OF

DEREK A. RAHN MANAGER, REVENUE REQUIREMENT LG&E AND KU SERVICES COMPANY

Filed: January 24, 2017

## 1 Q. Please state your name, title, and business address.

My name is Derek A. Rahn. I am the Manager, Revenue Requirement for Kentucky
Utilities Company ("KU" or "Company") and Louisville Gas and Electric Company
("LG&E") and an employee of LG&E and KU Services Company, which provides
services to LG&E and KU (collectively "Companies"). My business address is 220
West Main Street, Louisville, Kentucky, 40202. A complete statement of my education
and work experience is attached to this testimony as Appendix A.

### 8 Q. Have you previously testified before this Commission?

Yes. I testified in KU's 2016 environmental compliance plan Case No. 2016-00026. I
 also have testified in KU's environmental surcharge mechanism six-month review Case
 No. 2015-00411 and Case No. 2016-00214.

## 12 Q. Are you sponsoring any exhibits?

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# 14 Q. What is the purpose of this proceeding?

15 A. The purpose of this proceeding is to review the past operation of KU's environmental 16 surcharge during the six-month billing period ending October 31, 2016 and determine 17 whether the surcharge amounts collected during the period are just and reasonable.

## Q. What is the purpose of your testimony?

A. The purpose of my testimony is to summarize the operation of KU's environmental surcharge during the billing period under review, demonstrate that the amount collected during the period was just and reasonable, present and discuss KU's proposed adjustment to the Environmental Surcharge Revenue Requirement based on the

operation of the surcharge during the period and explain how the environmental surcharge factors were calculated during the period under review.

- Q. Please summarize the operation of the environmental surcharge for the billing period included in this review.
- 5 A. KU billed an environmental surcharge to its customers from May 1, 2016 through 6 October 31, 2016. For purposes of the Commission's examination in this case, the monthly KU environmental surcharges are considered as of the six-month billing 7 period ending October 31, 2016. In each month of the six-month period under review 8 9 in this proceeding, KU calculated the environmental surcharge factors in accordance with its ECR Tariff and the requirements of the Commission's previous orders 10 concerning KU's environmental surcharge. The calculations were made in accordance 11 with the Commission-approved monthly forms and filed with the Commission ten days 12 before the new monthly charge was billed by the Company. 13
- Q. What costs were included in the calculation of the environmental surcharge factors for the billing period under review?

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The capital and operating costs included in the calculation of the environmental surcharge factors for the six-month billing period under review were the costs incurred each month by KU from March 2016 through August 2016, as detailed in the attachment in response to Question No. 2 of the Commission Staff's Request for Information, incorporating all required revisions.

The monthly environmental surcharge factors applied during the billing period under review were calculated consistent with the Commission's Orders in KU's previous applications to assess or amend its environmental surcharge mechanism and

plan, as well as, Orders issued in previous review cases. The monthly environmental surcharge reports filed with the Commission during this time reflect the various changes to the reporting forms ordered by the Commission from time to time.

- 4 Q. Please describe the most recently approved changes to KU's ECR Compliance
  5 Plan.
- A. In Case No. 2014-00371, KU's most recently approved rate case, the Commission reset
  the return on equity to be used in the monthly environmental surcharge filings.

  Pursuant to the Commission's June 30, 2015 Order in that case, the changes were
  implemented with the July 2015 expense month. The approved 10.00% return on
  equity is used in this proceeding to establish the overall rate of return on capital to be
  used to calculate the environmental surcharge for all 2009 Plan and 2011 Plan projects.

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In Case No. 2016-00026, the Commission approved KU's 2016 ECR Compliance Plan that included seven new projects and associated operation and maintenance costs. Pursuant to the Commission's August 8, 2016 Order approving the Settlement Agreement in Case No. 2016-00026, KU began including the approved projects in the monthly filing for the September 2016 billing month. The Commission ordered KU to use a 9.80% return on equity for the 2016 Plan.

- Q. Please describe the most recently approved changes to the environmental surcharge mechanism and the monthly ES forms.
- A. In Case No. 2016-00026, as mentioned above, the Commission approved KU's 2016

  ECR Compliance Plan. Several changes were made to the ES forms to incorporate the

  2016 Plan and the different return on equity ordered for the 2016 Plan.

- ES Form 1.10 was modified to separate Pre-2016 Plans and the 2016 Plan due 1 to differing return on equity approved for the Plans. 2 ES Form 2.00 was modified to account for the impact of surface-impoundment-3 4 related construction on environmental compliance rate base of construction 5 related to compliance with the federal Coal Combustion Residuals ("CCR") Rule and to change various references to other ES Forms to track the proposed 6 ES Form changes discussed below. Also, ES Form 2.00 was modified to 7 8 separate Pre-2016 Plans and the 2016 Plan due to differing return on equity 9 approved for the Plans. 10 ES Form 2.10 was modified to include the approved 2016 Plan projects. ES Forms 2.30 through 2.33 were modified to reflect changes associated with 11 the implementation of the Cross-State Air Pollution Rule ("CSAPR") in 12 January 2015. 13 ES Form 2.30 was modified to allow for the differentiation of SO<sub>2</sub> 14 15 allowances between CAIR and CSAPR allowances. This is being done by including two additional columns to display the differentiation. 16 ES Form 2.31 was removed since it was redundant relative to the renamed 17 ES Forms 2.31 and 2.32 (was Supplemental ES Form 2.31 CAIR and 18 Supplemental ES Form 2.31 CSAPR). 19
  - Supplemental ES Form 2.31 CAIR was renamed ES Form 2.31 Inventory of CAIR Emission Allowances (SO2) - Current Vintage Year.
  - Supplemental ES Form 2.31 CSAPR was renamed ES Form 2.32 Inventory of CSAPR Emission Allowances (SO2) Current Vintage Year.

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1	•	ES	Form	2.32	was	renamed	ES	Form	2.33	-	Inventory	of	Emission
2		Alle	owance	es (NC	)x)-	Ozone Sea	ison	Allow	ance A	<b>\</b> 11	ocation.		

- ES Form 2.33 was renamed ES Form 2.34 Inventory of Emission Allowances (NOx) Annual Allowance Allocation.
- ES Form 2.40 was modified to separate Pre-2016 Plans and 2016 Plan O&M expenses.
- ES Form 2.50 was expanded to include the O&M expenses associated with Project 38.
  - ES Form 3.00 was modified to change the name of column (4) from "Fuel Clause Revenues," to "Fuel Clause Revenues Including Off-System Sales Tracker." Similarly, ES Form 3.10 Item (2) "Fuel Adjustment Clause" is being renamed "Fuel Adjustment Clause including Off System Sales Tracker." These changes reflect the settlement agreement in KU's 2014 base-rate case (Case No. 2014-00371) which implemented the off-system sales adjustment clause factor as a credit to customers through the Fuel Adjustment Clause.

# Q. Are there any changes or adjustments in Rate Base from the originally filed expense months?

A. Yes. During the period under review, ES Form 2.61 contained values needing corrected for the expense month of June 2016 and there were minor corrections to Rate Base from the originally filed billing months as summarized in KU's response to the Commission Staff's Request for Information, Question No. 1. The rate base for June 2016 through August 2016 increased \$25 per month as a result of the correction. Billing factors were unchanged as a result of the correction.

l	Q.	Are there any	changes	necessary	to 1	the	jurisdictional	revenue	requiremen
2		(E(m))?							

A.

Yes. Adjustments to E(m) are necessary for compliance with the Commission's Order in Case No. 2000-00439 to reflect the actual changes in the overall rate of return on capitalization that is used in the determination of the return on environmental rate base.

Pursuant to the terms of the Settlement Agreement approving the 2011 ECR Plan, KU calculated the short- and long-term debt rate using average daily balances and daily interest rates in the calculation of the overall rate of return true-up adjustment for the six-month expense period ending August 31, 2016. For the expense months of March 2016 through August 2016, the weighted average cost of capital was based on the balances as of August 31, 2016 and the 10.00% return on equity for pre-2016 Plan projects.

Pursuant to the terms of the Settlement Agreement approving the 2016 ECR Plan, KU calculated the short- and long-term debt rate using average daily balances and daily interest rates in the calculation of the overall rate of return true-up adjustment for the six-month expense period ending August 31, 2016. For the expense months of July 2016 and August 2016, the weighted average cost of capital was based on the balances as of August 31, 2016 and the 9.80% return on equity for 2016 Plan projects.

The details of and support for these calculations are shown in KU's response to Question No. 1 of the Commission Staff's Request for Information.

Q. Are there corrections to information provided in the monthly filings during the billing period under review?

- A. Yes. As previously mentioned, ES Form 2.61 for the June 2016 expense month contained incorrect data. Since the error impacted the determination of working capital allowance on ES Form 2.40, which uses a rolling twelve months of O&M expenses, the expense months of July 2016 and August 2016 were also impacted. Billing factors were unchanged as a result of the correction. Revised forms for June 2016 through August 2016 are provided in response to the Commission Staff's First Request for Information to Appendix B, Question No. 7.
- 8 Q. As a result of the operation of the environmental surcharge during the billing 9 period under review, is an adjustment to the revenue requirement necessary?
- 10 A. Yes. KU experienced an over-recovery of \$110,995 for the billing period ending
  11 October 31, 2016. KU's response to Question No. 2 of the Commission Staff's Request
  12 for Information shows the calculation of the over-recovery. An adjustment to the
  13 revenue requirement is necessary to reconcile the collection of past surcharge revenues
  14 with actual costs for the billing period under review.
- 15 Q. Has KU identified the causes of the over-recovery during the billing period under 16 review?
- 17 A. Yes. KU has identified the components that make up the over-recovery during the
  18 billing period under review. The components are: (1) changes in overall rate of return
  19 as previously discussed, and (2) the use of 12-month average revenues to determine the
  20 billing factor. The details and support of the components that make up the over21 recovery during the billing period under review are shown in KU's response to
  22 Question No. 2 of the Commission Staff's Request for Information.

- Q. Please explain how the function of the ECR mechanism contributes to the recovery position in the billing period under review.
- A. The use of 12-month average revenues to calculate the monthly billing factors and then applying those same billing factors to the actual monthly revenues will result in an over- or under-collection of ECR revenues. The table below shows a comparison of the 12-month average revenues used in the monthly filings to determine the ECR billing factors and the actual revenues to which the ECR billing factors were applied in the billing month.

Expense Month	12-Month Average Revenues	Billing Month	Actual Revenues Subject to ECR Billing Factors
March 2016	\$ 92,044,537	May 2016	\$ 80,860,819
April 2016	92,818,611	June 2016	96,033,127
May 2016	93,467,300	July 2016	107,003,500
June 2016	94,324,960	August 2016	113,569,504
July 2016	94,983,412	September 2016	113,600,984
August 2016	96,138,148	October 2016	88,177,435

\*The 12-month average revenues and the Actual Revenues subject to ECR Billing Factors reflect net revenues for Group 2.

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Generally, an under-recovery will occur when actual revenues for the billing month are less than the 12-month average revenues used for the expense month. Likewise, an over-recovery will usually occur when actual revenues for the billing month are greater than the 12-month average revenues used for the expense month.

# Q. What kind of adjustment is KU proposing in this case as a result of the operation of the environmental surcharge during the billing period?

A. KU is proposing that the over-recovery be distributed in one month following the Commission's Order in this proceeding. Specifically, KU recommends that the

Commission approve a decrease to the Environmental Surcharge Revenue
Requirement of \$110,995 for one month, to occur in the second full billing month
following the Commission's Order in this proceeding. This method is consistent with
the method of implementing previous over- or under- recovery positions in prior ECR
review cases.

# 6 Q. What is the bill impact on a residential customer for the proposed distribution of 7 the over-recovery?

A.

A. The inclusion of the distribution reflecting the over-recovery position in the determination of the ECR billing factor will decrease the billing factor by approximately 0.10% for one month. For a residential customer using an average of 1,090 kWh per month, the impact of the adjusted ECR billing factor would be a decrease of approximately \$0.11 for one month (using rates and adjustment clause factors in effect for the December 2016 billing month).

# Q. What rate of return is KU proposing to use for its ECR Plans upon the Commission's Order in this proceeding?

KU is recommending an overall rate of return on capital of 10.62%, including the currently approved 10.00% return on equity and adjusted capitalization, to be used to calculate the environmental surcharge for all pre-2016 Plans. This is based on capitalization as of August 31, 2016 and the Commission's Order on October 25, 2016 in Case No. 2016-00214 and use of the 2016 gross-up revenue factor that excludes the \$199 manufacturing tax deduction.

KU is recommending an overall rate of return on capital of 10.44%, including the currently approved 9.80% return on equity and adjusted capitalization, to be used

to calculate the environmental surcharge for all 2016 Plan projects. This is based on capitalization as of August 31, 2016 and the Commission's Order of August 8, 2016 in Case No. 2016-00026 and use of the 2016 gross-up revenue factor that excludes the §199 manufacturing tax deduction.

Please see the response and attachments to Commission Staff's Request for Information Question No. 5 following this testimony.

### **Q.** What is your recommendation to the Commission in this case?

- 8 A. KU makes the following recommendations to the Commission in this case:
  - a) The Commission should approve the proposed decrease to the Environmental Surcharge Revenue Requirement of \$110,995 for one month to occur in the second full billing month following the Commission's Order in this proceeding;
    - b) The Commission should determine the environmental surcharge amount for the six-month billing period ending October 31, 2016 to be just and reasonable;
    - c) The Commission should approve the use of an overall rate of return on capital of 10.62% for all pre-2016 Plan projects, using a return on equity of 10.00%, beginning in the second full billing month following the Commission's Order in this proceeding.
    - d) The Commission should approve the use of an overall rate of return on capital of 10.44% for all 2016 Plan projects, using a return on equity of 9.80%, beginning in the second full billing month following the Commission's Order in this proceeding.

# 22 Q. Does this conclude your testimony?

23 A. Yes.

#### **VERIFICATION**

COMMONWEALTH OF KENTUCKY	)	
	)	SS
COUNTY OF JEFFERSON	)	

The undersigned, **Derek A. Rahn**, being duly sworn, deposes and says that he is Manager - Revenue Requirement for LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

Derek A. Rahn

Subscribed and sworn to before me, a Notary Public in and before said County and State, this Almand day of Annual 2017.

Stelly Schooler (SEAL)

My Commission Expires:

JUDY SCHOOLER

Notary Public, State at Large, KY

My commission expires July 11, 2018

Notary ID # 512743

### APPENDIX A

### Derek A. Rahn

Manager, Revenue Requirement LG&E and KU Services Company 220 West Main Street Louisville, Kentucky 40202 (502) 627-4127

### Education

Masters of Business Administration, Bellarmine University, July 2010. Bachelor of Science in Electrical Engineering, University of Kentucky, December 2003.

Training: Managing People & Processes (2014), IUS Leadership Program (2007-2008), Professional Development Program (2007-2008), Global Leadership Summit (2013 & 2015), Mentoring Program (2008, 2014, & 2015), Project Management (2006), Microsoft Project (2005), Advanced Operator (2008), Basic Shaft Alignment (2006).

### <u>Previous Positions</u>

Manager, Transmission Policy & Tariffs	Sep 2010 – Oct 2015
Group Leader, Transmission Operations Engineering	Dec 2008 – Sep 2010
Supervisor, Operations (Ghent Power Station)	Dec 2007 – Dec 2008
Electrical Engineer II (Ghent Power Station)	Jul 2005 – Dec 2007
Project Engineer (TubeMaster, Inc.)	Dec 2003 – Jul 2005