

**BEFORE THE
KENTUCKY PUBLIC SERVICE COMMISSION**

In the Matter of:

**APPLICATION OF KENTUCKY UTILITIES)
COMPANY FOR AN ADJUSTMENT OF)
ITS ELECTRIC RATES AND FOR) CASE NO. 2016-00370
CERTIFICATES OF PUBLIC)
CONVENIENCE AND NECESSITY)**

In the Matter of:

**APPLICATION OF LOUISVILLE GAS AND)
ELECTRIC COMPANY FOR AN)
ADJUSTMENT OF ITS ELECTRIC AND) CASE NO. 2016-00371
GAS RATES AND FOR CERTIFICATES OF)
PUBLIC CONVENIENCE AND NECESSITY)**

**DIRECT TESTIMONY
AND EXHIBITS
OF
LANE KOLLEN**

**ON BEHALF OF THE
KENTUCKY INDUSTRIAL UTILITY CUSTOMERS, INC.**

**J. KENNEDY AND ASSOCIATES, INC.
ROSWELL, GEORGIA**

March 3, 2017

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DIRECT TESTIMONY OF LANE KOLLEN

I. QUALIFICATIONS AND SUMMARY

1

2 **Q. Please state your name and business address.**

3 A. My name is Lane Kollen. My business address is J. Kennedy and Associates, Inc.
4 ("Kennedy and Associates"), 570 Colonial Park Drive, Suite 305, Roswell,
5 Georgia 30075.

6

7 **Q. Please state your occupation and employer.**

8 A. I am a utility rate and planning consultant holding the position of Vice President
9 and Principal with the firm of Kennedy and Associates.

1 **Q. Please describe your education and professional experience.**

2 A. I earned a Bachelor of Business Administration in Accounting degree and a
3 Master of Business Administration degree from the University of Toledo. I also
4 earned a Master of Arts degree in theology from Luther Rice University. I am a
5 Certified Public Accountant (“CPA”), with a practice license, a Certified
6 Management Accountant (“CMA”), and a Chartered Global Management
7 Accountant (“CGMA”). I am a member of numerous professional organizations,
8 including the American Institute of Certified Public Accountants, the Institute of
9 Management Accounting, and the Society of Depreciation Professionals.

10

11 I have been an active participant in the utility industry for more than thirty years,
12 initially as an employee of The Toledo Edison Company from 1976 to 1983 and
13 thereafter as a consultant in the industry since 1983. I have testified as an expert
14 witness on planning, ratemaking, accounting, finance, and tax issues in
15 proceedings before regulatory commissions and courts at the federal and state
16 levels on nearly two hundred occasions, including numerous proceedings before
17 the Kentucky Public Service Commission involving Kentucky Utilities Company
18 (“KU”), Louisville Gas and Electric Company (“LG&E”), Kentucky Power
19 Company, East Kentucky Power Company and Big Rivers Electric Corporation.¹

20

¹ My qualifications and regulatory appearances are further detailed in my Exhibit____(LK-1).

1 **Q. On whose behalf are you testifying?**

2 A. I am testifying on behalf of the Kentucky Industrial Utility Customers, Inc.
3 (“KIUC”), a group of large customers taking electric service at retail from KU
4 and LG&E (also referred to individually as “Company” or collectively as
5 “Companies”). The members of KIUC participating in these proceedings are:
6 AAK, USA K2, LLC, Air Liquide Industrial U.S. LP, Alliance Coal, LLC,
7 Carbide Industries LLC, Cemex, Corning Incorporated, Clopay Plastic Products
8 Co., Inc., Dow Corning Corporation, Ford Motor Company, Ingevity, Lexmark
9 International, Inc., North American Stainless, The Chemours Company, and
10 Toyota Motor Manufacturing, Kentucky, Inc.

11

12 **Q. What is the purpose of your testimony?**

13 A. The purpose of my testimony is to summarize the KIUC revenue requirement
14 recommendations, address specific issues that affect each Company’s revenue
15 requirement, and quantify the effect on the revenue requirements of the return on
16 equity recommendation of KIUC witness Mr. Richard Baudino.

17

18 **Q. Please summarize your testimony.**

19 A. I recommend that the Commission increase KU’s base rates by no more than
20 \$10.461 million, a reduction of \$92.637 million compared to its requested
21 increase of \$103.098 million. I recommend that the Commission increase
22 LG&E’s electric base rates by no more than \$40.253 million, a reduction of
23 \$53.367 million compared to its requested increase of \$93.621 million.

1 The following table lists each KIUC adjustment and the effect on the claimed
 2 revenue deficiency for each Company. The amounts for KU are shown on a
 3 Kentucky jurisdiction basis and the amounts for LG&E are electric only. The
 4 calculations are detailed in my workpapers for each Company, which are provided
 5 with my testimony in the form of an Excel workbook in live format. In the
 6 following sections of my testimony, I address each of the issues reflected in the
 7 table in greater detail, except for the return on common equity, which is addressed
 8 by Mr. Baudino.

Kentucky Utilities Company and Louisville Gas & Electric Company Summary of Revenue Requirement Adjustments-Jurisdictional Electric Operations Recommended by KIUC Case Nos. 2016-00370 and 2016-00371 For the Test Year Ended June 30, 2018 (\$ Millions)		
	KU Amount	LG&E Amount
Increase Requested by Company	103.098	93.621
<u>KIUC Adjustments</u>		
Operating Income Issues		
Reduce O&M Expense by Rejecting Proposed AMS Rollout	(3.188)	(3.040)
Reduce Depreciation Expense by Rejecting Proposed AMS Rollout	(0.607)	(0.475)
Reduce Depreciation Expense to Reflect Reduction in Transmission Plant	(0.592)	
Reduce Property Tax Expense to Reflect Reduction in Net Transmission Plant	(0.381)	
Normalize Generation Outage Expense	(11.264)	(4.962)
Reject Projected Increase in Transmission Vegetation Mgmt. Expense	(5.054)	(1.066)
Reduce Property Tax Expense to Reflect Removal of 2% Escalation Factor in Rate	(0.440)	(0.520)
Reduce Amortization Expense for Expiring Regulatory Assets	(1.004)	(0.810)
Reduce Depreciation Expense to Remove Terminal Net Salvage	(9.717)	(5.832)
Reduce Depreciation Expense to Increase Life Spans to 45 Years	(12.176)	(5.709)
Reduce Depreciation Expense to Reflect CCS Software Remaining Life as 10 Years	(3.188)	(2.569)
Cost of Capital Issues		
Reduce Capitalization for CWIP Slippage	(1.848)	(0.979)
Reduce Capitalization by Rejecting Proposed AMS Rollout	(2.354)	(1.835)
Reduce Capitalization to Reflect Reduction in Net Transmission Plant Additions	(2.317)	
Reflect Return on Equity of 9.0%	(38.508)	(25.570)
Total KIUC Adjustments to Company Request	(92.637)	(53.367)
KIUC Recommended Change in Base Rates	10.461	40.253

1 In addition, the Commission should be aware of the need to act expeditiously to
2 reduce the Companies' base rates coincident with the effective date of a federal
3 income tax rate reduction, as has been proposed by the Trump administration. An
4 income tax rate reduction also will affect certain of the Companies' other riders,
5 including the Environmental Cost Recovery ("ECR") surcharge.

6
7 Finally, although I quantified the effect of the return on equity for purposes of
8 these base rate proceedings, the return on equity also will affect the revenue
9 requirements in the Companies' surcharges, primarily the ECR surcharges. The
10 Commission should make clear that the return on equity authorized in this
11 proceeding will supersede the return on equity presently applied in the
12 Companies' ECR surcharges.

13

14 **Q. Does the Companies' use of a forecast test year ending June 30, 2018 impact**
15 **the Commission's review of their requests?**

16 A. Yes. Unlike a historic test year based on actual results, a forecast test year is not
17 anchored in actual results. All capitalization, operating expenses, and cost of
18 capital components are projected based on tens of thousands of assumptions,
19 including programs and approaches that may or not reflect the actual costs that are
20 incurred from July 1, 2017 through June 30, 2018. In fact, utilities, in conjunction
21 with a forecast test year, have every incentive to overstate their costs to maximize
22 their revenues. The utilities are not obligated to incur those costs once the
23 Commission sets their revenue requirements. In addition, the utilities have every

1 incentive to propose new programs that increase capitalization, which is the basis
2 for earnings and growth in earnings, an important consideration for their
3 shareholders when sales are stagnant and don't contribute to increased revenues
4 and earnings.

5
6 The Commission should review the Companies' requests with healthy skepticism,
7 particularly when they seek approval for new programs, such as the AMS, and
8 significant increases in costs, such as transmission capital expenditures,
9 transmission maintenance expenses, generation outage expenses, and depreciation
10 expense, among others.

11

12 **II. THE AMS IS UNNECESSARY AND UNECONOMIC; THE COMMISSION**
13 **SHOULD NOT APPROVE THE REQUESTED CPCN AND SHOULD NOT**
14 **INCLUDE THE COSTS IN THE REVENUE REQUIREMENT**
15

16 **Q. Please describe the Companies' request for a Certificate of Need and Public**
17 **Necessity ("CPCN") for Automated Metering Systems ("AMS").**

18 A. The Companies each seek a CPCN to replace their existing electric customer
19 meters and to install AMS meters by the end of 2019, with the first AMS meters
20 deployed in the third quarter of 2017.² This will involve the premature retirement
21 and replacement of 530,000 KU electric customer meters and 418,000 LG&E
22 electric customer meters, expanding the existing radio frequency ("RF")
23 communications infrastructure to enable AMS RF communications throughout the

² LG&E also plans to install AMS gas-meter-reading indices on the majority of existing gas meters.

1 Companies' service territories, updating the existing meter head-end to support
2 full system volume of endpoints, installing and integrating a meter data
3 management system, meter asset management system, and meter operations
4 center.³

5
6 The Companies estimate that the deployment of the AMS and related assets will
7 require \$320.4 million in capital expenditures and operation and maintenance
8 (O&M) expenses of \$30.0 million. Of these total amounts, KU will incur
9 Kentucky jurisdiction \$138.8 million in capital expenditures and \$13.7 million in
10 O&M expenses; LG&E electric will incur \$119.0 million in capital expenditures
11 and \$13.0 million in O&M expenses.⁴

12

13 **Q. Have the Companies provided a cost/benefit study in support of their request**
14 **for a CPCN?**

15 A. Yes. The Companies included their cost/benefit study as Exhibit JPM-1 attached
16 to Mr. John Malloy's Direct Testimony. The cost/benefit study concludes that
17 there is a net benefit to the deployment of the AMS of some \$470 million on a
18 nominal dollar basis, which equates to approximately \$30.2 million on a net
19 present value basis.⁵

20

21 The Companies claim that the total life-cycle costs (from 2017 through 2039) to

³ John Malloy Direct Testimony at 15-17.

⁴ John Malloy Direct at 17.

⁵ *Id.*

1 deploy the AMS total \$551 million in nominal dollars, consisting of \$346 million
2 in capital expenditures \$165 million in O&M expense, and \$40 million for
3 existing meter retirements.⁶

4

5 The Companies claim that the total life-cycle savings over that same period total
6 \$1,020 million in nominal dollars. Of this amount, \$489 million is due to a
7 reduction in “non-technical losses;” \$166 million in energy efficiency “savings”
8 due to the eportal; \$203 million in reduced meter reading expenses; \$92 million in
9 related services; \$37 million in avoided meter capital expenditures; \$20 million in
10 avoided IT capital expenditures; and \$13 million in avoided distribution asset
11 costs, avoided outage restoration costs, and avoided “okay on arrival” costs.

12

13 **Q. Does the Companies’ cost/benefit study justify CPCNs for the AMS?**

14 A. No. The cost/benefit study is significantly flawed. When the study is corrected to
15 remove the most serious flaws, the AMS deployment results in a net cost to
16 customers of at least \$531 million on a nominal dollar basis.

17

18 **Q. Please describe the most serious flaws in the Companies’ cost/benefit study.**

19 A. I will address the three most serious flaws in the study by order of magnitude,
20 starting with the largest dollar impact.

21

⁶ John Malloy Direct at 22.

1 The first and largest of these flaws is the claim that the AMS will reduce non-
2 technical losses by \$489 million, or nearly \$25 million each year, although the
3 study itself claims the reduction in losses is \$16 million over 20 years, which
4 would be \$320 million, not \$489 million. The premise of this claim is that the
5 Companies' revenues will increase if the non-technical losses are reduced, all else
6 equal. However, this is fundamentally not correct. Non-technical losses are those
7 losses due to current theft and meters that are not calibrated properly. Such non-
8 technical losses are different than technical, or thermal, line losses, which will be
9 unaffected by the AMS, except indirectly.

10

11 There are several reasons why the Company's claim is incorrect. First, there will
12 be no increase in revenues if there are reductions in non-technical losses. The
13 fuel costs due to the non-technical losses are already recovered from customers
14 through the fuel adjustment clause and the base revenues are recovered through
15 base rates, albeit both on a somewhat increased amount per kW or kWh. If the
16 losses are reduced, then the measured and billed kW and kWh will increase, but
17 the amounts per kW and kWh will be reduced, all else equal. There will be no
18 increase in revenues as these changes are factored into the fuel adjustment clause
19 and base rates. Second, the Companies have no empirical evidence for their
20 estimate of non-technical losses. Instead, they rely exclusively on a 2008 Electric
21 Power Research Institute ("EPRI") study titled "Advanced Metering
22 Infrastructure Technology: Limiting Non-Technical Distribution Losses In The
23 Future." The EPRI "study" states that "estimates of non-technical losses range

1 from 0.5% to 4.0% of base revenues.” However, the study itself states that “Non-
2 technical losses, by definition, are losses that are not accounted for and are,
3 therefore, not subject to analytical measurement. . . there is no firm data to define
4 the level of losses on an industrywide basis.” The EPRI study also acknowledges
5 that the estimates that it relied for its range were developed on an order of
6 magnitude basis and that it had no accurate actual measures of such losses.⁷ The
7 EPRI study made no attempt to measure actual non-technical line losses.

8
9 The second largest of the flaws is that the study fails to include the cost of
10 replacement meters as the new meters are retired and replaced throughout the 20
11 year study period. The Companies estimate the *maximum* service life of the AMS
12 meters is 20 years, less than half of the service life of the Companies’ existing
13 electro-mechanical meters. In fact, the Companies propose a 15 year service life
14 for depreciation purposes, which means that Mr. Spanos, their depreciation
15 expert, believes that, on average, all new AMS meters will be replaced once
16 within a 15 year period.⁸ Under either scenario, all AMS meters will be retired
17 and replaced at least once during the 20 year study period. Yet, the Companies
18 assumed that not a single AMS meter will be replaced during the 20 years. This
19 assumption alone understates the cost of the AMS by \$346 million or more in
20 capital expenditures, assuming that the replacement AMS meters will cost the

⁷ KU Response to KIUC 1-16(a) pages 20-21 under the heading “Measurement.” I have attached a copy of this response and the selected pages as my Exhibit__(LK-2).

⁸ KU response to KIUC 1-16(j), which I have attached as my Exhibit__(LK-2).

1 same as the first AMS Meters.

2

3 The third largest of the flaws is the Companies' claim that customers will achieve
4 \$166 million in energy efficiency savings due to the eportal and their ability to
5 monitor and control their energy usage. Of course, this assumes that the AMS is
6 necessary for customers to somehow associate reduced consumption with energy
7 savings, which it is not, or that time of use rates are available to all residential and
8 commercial customers, which they are not. In addition, for customers who are
9 interested, they can readily purchase technologically advanced thermostats that
10 allow them to monitor and control their energy usage through apps at home stores,
11 such as Home Depot and Lowes. Further, the energy efficiency savings, if any,
12 will be reflected in *reduced* revenues, offset in part by lower fuel costs. This is a
13 *cost* ("lost revenues"), not a savings, according to the Companies, which they are
14 allowed to recover in their DSM Cost Recovery Mechanisms.⁹ In short, the
15 claimed savings of \$166 million are no savings at all. The Companies themselves
16 consider such lost revenues as a cost. The lost revenues cannot be considered a
17 cost for purposes of the DSM Cost Recovery Mechanisms, but then considered a
18 savings when attempting to justify the AMS.

19

20 **Q. What is your recommendation?**

21 A. I recommend that the Commission deny each utility a CPCN for the AMS. The

⁹ KU response to KIUC 1-15 and LG&E response to KIUC 1-16. I have attached a copy of these responses as my Exhibit__(LK-3).

1 AMS is extremely uneconomic, will harm customers, and is unnecessary.

2

3 **Q. What is the effect of your recommendation?**

4 A. The effect is a reduction in the KU revenue requirement of \$6.149 million,
5 consisting of \$2.354 million for the return on capitalization, \$0.607 million for
6 depreciation, and \$3.188 million for O&M expenses. The effect is a reduction in
7 the LG&E revenue requirement of \$5.350 million, consisting of \$1.835 million
8 for the return on capitalization, \$0.475 million for depreciation, and \$3.040
9 million for O&M expenses.¹⁰

10

11 **Q. If the Commission, nevertheless, decides to grant each of the Companies a**
12 **CPCN for the AMS, then should it authorize recovery of the costs through**
13 **base rates?**

14 A. No. The better approach is to provide recovery through an AMS surcharge. An
15 AMS surcharge will ensure that only actual costs are recovered and that actual
16 savings are offset against those costs. An AMS surcharge avoids the need to
17 forecast the costs or the timing of the costs using a forecast test year.

18

19 The Companies' environmental surcharge provides a pattern for calculating the
20 revenue requirement for this form of recovery, including a calculation of rate
21 base, cost of capital, and operating expenses, including O&M expense,

¹⁰ KU response to KIUC 1-17 and LG&E response to KIUC 1-18. I have attached a copy of these responses as my Exhibit__(LK-4).

1 depreciation expense, and income tax expense.

2

3 **Q. If the Commission grants each of the Companies a CPCN for the AMS and**
4 **authorizes recovery of the costs through an AMS surcharge, then do you**
5 **have additional recommendations?**

6 A. Yes. First, at a minimum, the Commission should ensure that the costs do not
7 grow from those set forth in the requests for CPCNs in these proceedings through
8 increased costs and/or a subsequent expansion of scope.

9

10 Second, the Commission should adopt an initial 5.0% depreciation rate, consistent
11 with the Companies' assumptions that the meters will have a service life of 20
12 years and there will be no interim retirements.

13

14 Third, the Commission should direct the Companies to reflect all savings as a
15 reduction to the costs included in the AMS surcharge. These include, but are not
16 limited to, the savings identified in the cost benefit study consisting of \$203
17 million in reduced meter reading expenses; \$92 million in related services; \$37
18 million in avoided meter capital expenditures; \$20 million in avoided IT capital
19 expenditures; and \$13 million in avoided distribution asset costs, avoided outage
20 restoration costs, and avoided "okay on arrival" costs. If the Commission agrees
21 with the Company that "lost revenues" due to energy efficiencies resulting from
22 the AMS are "savings," then those savings also should be reflected as a reduction
23 to the costs included in the AMS surcharge.

1 **Q. How should the AMS surcharge allocate the costs to customers?**

2 A. OEG witness Mr. Baron addresses the allocation of costs on a per customer (per
3 meter) AMS surcharge.

4

5 **III. CAPITAL EXPENDITURES AND PLANT ADDITIONS ARE EXCESSIVE**
6 **AND SHOULD BE REDUCED TO REFLECT ACTUAL EXPERIENCE**
7

8 **A. Forecasts of Capital Expenditures and Plant Additions Are Excessive**
9 **Compared to Actual Experience; The Commission Should Apply A Slippage**
10 **Factor**
11

12 **Q. Do the Companies tend to underspend their capital expenditure budgets and**
13 **forecasts?**

14 A. Yes. In most years, the Companies spend less than their budgets and forecasts on
15 capital costs recovered through base rates. For example, in 2014, KU actually
16 spent \$259 million compared to its budget of \$286 million.¹¹ In 2011, LG&E
17 actually spent \$207 million compared to its budget of \$305 million.¹² This is
18 typical, in my experience, particularly when the utility's rates are set based on
19 costs in a forecast test year rather than actual costs in a historic test year. The
20 percentage of actual costs to budgeted or projected costs is referred to as a
21 "slippage factor."

22

23 **Q. Has the Commission explicitly recognized slippage factors in prior cases?**

¹¹ KU response to Staff 1-13(b). I have attached a copy of this response as my Exhibit__(LK-5).

¹² LG&E response to Staff 1-13(b). I have attached a copy of this response as my Exhibit__(LK-6).

1 A. Yes. The Commission typically applies a slippage factor to reduce construction
2 and related plant costs in the forecast test year if the utility's actual capital
3 expenditures historically are less than its budgeted or forecasted expenditures.
4 For example, in its order in Union Light, Heat and Power Company Case No.
5 2005-00042, the Commission described its application of a "slippage factor"
6 adjustment for the utility's forecast test year as follows:

7 As part of the capital budgeting process, utilities will estimate the level of
8 capital construction that will be undertaken during the year. Because of
9 delays, weather conditions, or other events, the actual level of construction
10 will often vary from the level budgeted. The difference between the actual
11 and budgeted levels is reflected in the calculation of a "slippage factor,"
12 which serves as an indicator of the utility's accuracy in predicting the cost
13 of its utility plant additions and when new plant will be placed into
14 service. The Commission has routinely applied a slippage factor in the
15 forward-looking test period rate cases for Kentucky-American Water
16 Company. The Commission has usually utilized a slippage factor
17 calculated by determining the annual slippage during the most recent 10-
18 year period and then calculating the mathematic average of the annual
19 slippage factors. The slippage factor is normally applied to the utility plant
20 in service balance and the construction work in progress ("CWIP")
21 balance to determine the slippage adjustment.¹³ (footnote omitted).
22

23 Similarly, in its order in Case No. 2004-00103, the Commission applied a
24 slippage factor adjustment to the capital expenditures in the forecast test year. It
25 described the slippage factor "as an indicator of Kentucky-American's accuracy
26 in predicting the cost of its utility plant additions."¹⁴
27

28 **Q. What are the slippage factors for KU and LG&E and what are the effects on**
29 **the revenue requirements for each utility?**

¹³ Union Light, Heat and Power Company Case No. 2005-00042 Order at 8.

¹⁴ Kentucky American Water Case No. 2004-00103 Order at 2.

1 A. In this proceeding, KU quantified a 97.204% slippage factor based on its actual
2 experience compared to budget/forecast for the ten years 20016-2015.¹⁵ If this
3 factor is applied to KU's projected capital expenditures, it results in a reduction of
4 \$1.848 million in the Kentucky jurisdiction base revenue requirement.

5

6 LG&E quantified a 98.111% slippage factor based on its actual experience for the
7 same ten years.¹⁶ If this factor is applied to LG&E's projected capital
8 expenditures, it results in a reduction of \$0.979 million in the electric base
9 revenue requirement.

10

11 **Q. What is your recommendation?**

12 A. I recommend that the Commission apply the slippage factors calculated by the
13 Companies to reduce their capitalization and revenue requirements. This is
14 appropriate based on the Company's actual experience compared to
15 budget/forecast and is consistent with the Commission's precedent.

16

17 **B. KU Transmission Capital Expenditures and Plant Additions Are Excessive**

18

19 **Q Is there another concern with KU's capital expenditures in the forecast test**
20 **year?**

21 A. Yes. KU's transmission capital expenditures in the forecast test year are

¹⁵ KU response to Staff 1-13(b). I have attached a copy of this response as my Exhibit__(LK-5).

¹⁶ LG&E's response to Staff 1-13(b). I have attached a copy of this response as my Exhibit__(LK-6).

1 excessive compared to its historic expenditures. KU included \$106.339 million in
 2 transmission capital expenditures in the forecast test year. This is more than two
 3 times its historic transmission capital expenditures. Its actual transmission capital
 4 expenditures have ranged from a low of \$40 million to a high of \$55 million, or
 5 an average of \$48.1 million from 2007 through 2015 as shown in the following
 6 table.¹⁷

Kentucky Utilities Company Transmission Capital Expenditures (\$000)										
2007	2008	2009	2010	2011	2012	2013	2014	2015	Base Period	Test Year
48,034	42,596	53,203	46,567	46,174	54,581	48,704	40,154	52,827	78,350	106,339

8
9
10 **Q. Are transmission capital expenditures a controllable cost?**

11 A. Yes, except in the event of damage, such as an ice or other storm event, or age-
 12 related and/or environmental deterioration. Transmission capital expenditures
 13 include specific projects for new construction and upgrade/rebuild construction,
 14 such as building new lines and upgrading existing lines and equipment, as well as
 15 other projects for routine construction, such as replacing damaged or aging
 16 fixtures and connectors.

17
18 **Q. Is the KU proposal to more than double its historic transmission capital**
 19 **expenditures in the test year reasonable?**

¹⁷ KU response to KIUC 1-48. I have attached a copy of this response and page 25 of Attachment 2 as my Exhibit__(LK-7).

1 A. No. This is an example of how assumptions can drive increases in the revenue
2 requirement and why it is necessary to compare the forecast costs to actual
3 experience to test the reasonableness of the assumptions. In addition, even if the
4 Commission includes the costs in the test year, that does not ensure that KU
5 actually will spend the projected amounts.

6

7 **Q. What is your recommendation?**

8 A. I recommend that the Commission reflect the average of KU's actual transmission
9 capital expenditures for 2007 through 2015 in the forecast test year, or \$48.093
10 million instead of the \$106.339 million sought by KU.

11

12 **Q. If the Commission adopts your recommendation, then is it likely that KU**
13 **actually will double its historic transmission capital expenditures in the rate**
14 **effective year?**

15 A. No. It is more likely that KU actually will incur an amount closer to its historic
16 average. In other words, the Commission's decision on this issue likely will
17 influence the actual capital expenditures. KU likely will respond to the
18 Commission's decision by re-prioritizing its capital expenditures and reducing or
19 eliminating lower priority expenditures in the rate effective year. In many cases,
20 such reductions or eliminations are simply deferred to future years in the ongoing
21 capital budgeting process.

22

23 **Q. What is the effect of your recommendation on KU's revenue requirement?**

1 A. The effect is a reduction of \$3.290 million in KU's Kentucky jurisdiction revenue
2 requirement, consisting of a reduction of \$2.317 million in the return on
3 capitalization, including income taxes; \$0.592 million in depreciation expense;
4 and \$0.381 million in property tax expense.

5

6 **IV. TRANSMISSION MAINTENANCE EXPENSE IS EXCESSIVE DUE TO**
7 **PROPOSED CHANGE IN APPROACH TO VEGETATION**
8 **MANAGEMENT**
9

10 **Q. Please describe the Companies' request to increase transmission**
11 **maintenance expense for a change in their approach to vegetation**
12 **management.**

13 A. The Companies plan to change their approach to transmission vegetation
14 management from a targeted approach to a cycled approach over five years. The
15 change in approach will increase transmission maintenance expense by \$5.027
16 million for KU and by \$1.062 million for LG&E. This proposal will nearly
17 double KU's transmission vegetation management expense, which has been
18 relatively unchanged for the last three years (2014-2016) at \$5.3 million
19 annually.¹⁸ The proposal will nearly double LG&E's average transmission
20 vegetation management over the last three years (2014-2016) at \$1.1 million
21 annually. However, the change in approach will not result in savings or reduce
22 future transmission maintenance expense until 2022 or later.

23

¹⁸ KU and LG&E responses to AG 1-237. I have attached a copy of these responses as my Exhibit__(LK-8).

1 The Companies assert that this change in approach will improve the transmission
2 system reliability.¹⁹ However, this is an aspirational claim, not an actual target or
3 even a goal-oriented claim based on specific reliability indices. They have not
4 assessed or quantified the expected improvement in reliability indices, if any, for
5 the proposed increases in maintenance expense.²⁰

6

7 **Q. What is your recommendation?**

8 A. I recommend that the Commission reject these proposed increases in maintenance
9 expense in the test year. They are unjustified. The Companies are free to change
10 their approach at any time if they believe it will achieve better results, but the
11 proposed change in approach does not inherently require additional maintenance
12 expense. The Companies have not set targets to achieve any specific
13 improvements in reliability as measured by standard reliability indices. The
14 Companies may or may not spend the forecast vegetation management expense,
15 even if the increase is included in the revenue requirement.

16

17 Consequently, the Commission should be wary of increasing the revenue
18 requirement based on forecast assumptions that the Companies actually will
19 change their approach, incur the additional expense, achieve improvements in
20 reliability indices, and achieve some unknown and unquantified savings in the
21 future.

¹⁹ Paul Thompson Direct Testimony at 31.

²⁰ KU and LG&E responses to AG 1-10. I have attached a copy of these responses as my Exhibit__(LK-9).

1 **V. GENERATION OPERATION AND MAINTENANCE EXPENSE IS**
2 **EXCESSIVE DUE TO UNUSUALLY HIGH OUTAGE EXPENSES IN TEST**
3 **YEAR AND SHOULD BE NORMALIZED TO REFLECT ACTUAL**
4 **EXPERIENCE**
5

6 **Q. Please describe the Companies' generation outage expense in the test year**
7 **and compare it to their actual experience.**

8 A. The Companies' generation outage expense in the test year is unusually high
9 compared to their actual experience. More specifically, KU's forecast generation
10 outage expense is \$90.201 million (total Company) compared to a five year
11 average (2012-2016) of \$77.384 million (total Company). LG&E's forecast
12 generation outage expense is \$63.814 million compared to a five year average of
13 \$58.873 million.

14
15 **Q. Why is the forecast outage expense greater in the test year than the average**
16 **of the actual expense over the last five years?**

17 A. The difference is due primarily to the number and scope of the outages planned in
18 the test year. For example, the test year includes the first major maintenance
19 outage for Trimble County 2, which went into service in 2010. Its next major
20 outage will be in 2018 and the next after that is planned for 2026. In other words,
21 it is on an eight year major outage cycle. The EW Brown Units 1, 2, and 3 are on
22 eight to nine year cycles.²¹ Cane Run Unit 7 will have its first combustor
23 inspection in the test year. These inspection outages are planned every two

²¹ KU response to Staff 2-20. I have attached a copy of this response as my Exhibit__(LK-10).

1 years.²²

2

3 **Q. Will the Companies incur the same generation outage expense each year?**

4 A. No. The outage expense included in the test year is greater than in any of the five
5 years preceding the test year. In some years, the generation outage expense will
6 be less and in some years more. Again, it depends on the number and scope of
7 outages in any year.

8

9 **Q. What is your recommendation?**

10 A. I recommend that the Commission normalize the generation outage expense in the
11 test year by using the most recent five year average in lieu of the forecast expense.
12 In this manner, the Companies will recover less than their forecast cost in the test
13 year, but more than their actual costs in the years with fewer and reduced scope of
14 outages.

15

16 **Q. What is the effect of your recommendation?**

17 A. The effects are a reduction in the KU revenue requirement of \$11.264 million and
18 in the LG&E revenue requirement of \$4.962 million.

²² KU response to Staff 2-23. I have attached a copy of this response as my Exhibit__(LK-11).

1 “the average rate for local taxing authorities were increased 2% each year.”

2

3 **Q. What is your recommendation?**

4 A. I recommend that the Commission disallow the escalation unless the Companies
5 present sufficient evidence that the rates were or will be increased. At this point,
6 the escalation, if any, is not known. Even if the Companies present evidence that
7 the actual rates were increased as of January 1, 2017, the escalation for 2018, if
8 any, still will remain unknown.

9

10 **Q. What are the effects of your recommendation?**

11 A. The effects are a reduction in the KU revenue requirement of \$0.440 million and
12 in the LG&E revenue requirement of \$0.520 million.

13

14 **VII. AMORTIZATION EXPENSE IS EXCESSIVE FOR DEFERRED COSTS**
15 **THAT WILL BE FULLY AMORTIZED DURING OR SHORTLY AFTER THE**
16 **TEST YEAR**
17

18 **Q. Please describe the amortization expense for deferred costs included in the**
19 **test year.**

20 A. The Companies provided a list of each deferred cost and the annual amortization
21 expense in response to KIUC discovery in these proceedings.²⁴ For certain of
22 these deferred costs, the amortization will be completed during the test year or

²⁴ KU responses to KIUC 1-27 and KIUC 2-8; LG&E responses to KIUC 1-28 and KIUC 2-8. I have attached a copy of these responses as my Exhibit__(LK-13).

1 within one or two years after the end of the test year.

2

3 More specifically, KU's rate case expenses – electric will be fully amortized in
4 June 2019, 12 months after the end of the test year. The beginning balance in the
5 test year is \$2.463 million. The test year amortization expense is \$1.272 million
6 and the ending balance in the test year is \$1.269 million. If the Commission
7 includes the \$1.272 million amortization expense in the KU revenue requirement
8 and KU's base rates are not reset until July 2019, then KU will recover an
9 additional \$1.272 million after the ending balance in the test year is fully
10 recovered. If KU's base rates are not reset until July 2020, then KU will recover
11 an additional \$2.544 million after the ending balance in the test year is fully
12 recovered. Perhaps rather obviously, this is inappropriate.

13

14 In addition, KU's deferred Green River retirement costs will be fully amortized in
15 April 2019, only 10 months after the end of the test year. The beginning balance
16 in the test year is \$2.583 million. The test year amortization expense is \$1.409
17 million and the ending balance in the test year is \$1.174 million. If the
18 Commission includes the \$1.409 million amortization expense in the KU revenue
19 requirement and KU's base rates are not reset until July 2019, then KU will
20 recover an additional \$1.644 million after the ending balance in the test year is
21 fully recovered. If KU's base rates are not reset until July 2020, then KU will
22 recover an additional \$3.053 million after the ending balance in the test year is
23 fully recovered. This is inappropriate.

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Q. What is your recommendation?

23

A. I recommend that the Commission reset the amortization period to three years for

1 the deferred costs that I identified. This will reduce the likelihood that the
2 Companies will over-recover, but still provides the Companies full recovery of
3 the deferred costs.

4

5 **Q. What are the effects of your recommendation?**

6 A. KU's amortization expense will be reduced by \$1.450 million for the Rate Case
7 Expenses – Electric and Green River Retirement deferred costs. LG&E's
8 amortization expense will be reduced by \$0.807 million for the Rate Case
9 Expenses – Electric and 2011 Summer Storm – Electric deferred costs.

10

11 **VIII. DEPRECIATION EXPENSE IS EXCESSIVE DUE TO TERMINAL NET**
12 **SALVAGE INCLUDED IN DEPRECIATION RATES FOR GENERATION**
13 **ASSETS AND UNDULY SHORT LIFE SPANS FOR GENERATION ASSETS**
14 **AND CUSTOMER CARE SYSTEM**

15

16 **A. Projected Terminal Net Salvage Should Be Removed from Generation Asset**
17 **Depreciation Rates and Expense**

18

19 **Q. Please describe the concepts of terminal net salvage and interim net salvage**
20 **and how these affect depreciation rates and expense.**

21 A. The concept of terminal net salvage assumes that a plant asset is not retired in
22 place after it is removed from service and instead that the facilities are dismantled
23 and the site is remediated. If the facilities are dismantled and the site is
24 remediated, the cost to do so is considered “negative” salvage, or cost of removal,
25 which is offset and reduced by the income from the sale or other disposal of the
26 facilities and/or site. There is no history of actual terminal net salvage unless and

1 until the generation asset is retired and facilities are dismantled and the site is
2 remediated.

3
4 If the terminal net salvage is included in the depreciation rate during the service
5 life of the asset, then it necessarily requires a projection of the costs and income
6 many decades into the future, including the technology, equipment, and labor that
7 will be required, as well as the prices of commodities for salvaged copper and
8 other materials, and the market value of equipment, parts, and other inventory.

9
10 The concept of interim net salvage is similar; however, it addresses the costs of
11 removal and income from the sale or other disposal of components of a generation
12 asset throughout its service life. For example, a component of the turbine
13 generator of a generation asset may be replaced every ten years during major
14 maintenance outages, although the generation asset itself has a life span of 50
15 years. Unlike terminal net salvage, for which there is no actual data until a unit is
16 retired and dismantled, there is a history of actual data for interim retirements.
17 Over an asset's service life, there is an ever-growing history of interim
18 retirements, e.g., replacement of the component every ten years, cost of removal,
19 and income from salvage. Like terminal net salvage, if the interim net salvage is
20 included in the depreciation rate during the service life of the asset, then it
21 necessarily requires a projection of the costs and income into the future, although
22 the history of interim retirements provides a reasonably informed basis for such
23 projections.

1 If terminal net salvage is included in the depreciation rates, then the net salvage
2 percentage is applied to the gross plant in each generation plant account. The
3 resulting projected cost (if the terminal net salvage is negative, meaning that the
4 cost of removal is more than the salvage income) is added to the net book value,
5 or the projected income (if the terminal net salvage is positive, meaning that the
6 income from salvage is more than the cost of removal) is subtracted from the net
7 book value, to derive a total cost to recover and then divided by the remaining life
8 of the plant asset. For example, if the terminal salvage is negative 15.0% and the
9 gross plant in account 312 is \$500 million, then the resulting projected cost is \$75
10 million. If the remaining service life is 25 years, then the depreciation expense is
11 \$20 million (\$500 million divided by 25 years) and the depreciation rate is 4.0%
12 if no terminal net salvage is included. The depreciation expense increases to \$23
13 million ((\$500 million plus \$75 million) divided by 25 years) and the depreciation
14 rate increases to 4.6% (\$23 million divided by \$500 million) if terminal net
15 salvage is included.

16
17 The process is similar for interim retirements; however, the interim net salvage
18 generally is applied only to the portion of the gross plant subject to interim
19 retirements.

20
21 In the Companies' depreciation study in these proceedings, Mr. Spanos weighted
22 the terminal net salvage and the interim net salvage applicable to the generation
23 asset plant accounts.

1 **Q. Do the Companies' present depreciation rates include terminal net salvage**
2 **for the generation plant accounts?**

3 A. Yes. However, this circumstance is not due to Commission adjudications of the
4 terminal net salvage issue or the percentages included in the derivation of the
5 depreciation rates, but is due instead to settlements in several rate case
6 proceedings that adopted the Companies' proposed depreciation rates with no or
7 limited modifications. Thus, the fact that there is terminal net salvage included in
8 the present depreciation rates is not dispositive of the issue in these proceedings.

9

10 **Q. What is the history of including terminal net salvage in the Companies'**
11 **depreciation rates?**

12 A. Prior to 2008, the Companies' depreciation rates did not include terminal net
13 salvage for the generation plant accounts. The Commission addressed generation
14 asset retirement issues and cost of removal on a case by case basis, but did not
15 allow recovery of projections of such costs preemptively by including terminal
16 net salvage in the depreciation rates. However, when the Companies first
17 engaged Mr. Spanos, he began an ongoing effort to include terminal net salvage
18 in the generation plant accounts and increase depreciation rates. His first foray
19 was to apply the interim net salvage to the entirety of the plant costs, essentially
20 assuming that the terminal net salvage rate was equal to interim net salvage, while
21 denying that he had included any terminal net salvage. Those proceedings were

1 resolved via settlement.²⁵ His second foray was to propose separate terminal net
2 salvage rates. Those proceedings were resolved via settlement, which limited the
3 terminal net salvage to negative 2.0% for the generation plant accounts.²⁶ His
4 third foray is reflected in the depreciation studies in these proceedings where he
5 proposes significant increases in the terminal salvage from negative 2.0% to
6 negative 10.0% to 15.0% for most of the generation plant accounts, thus
7 significantly increasing the depreciation rates, depreciation expense, and the
8 revenue requirements in this proceeding.

9
10 **Q. Are the projections of terminal net salvage reflected in the depreciation**
11 **studies supported by any specific evidence?**

12 A. No. Mr. Spanos assumed that the terminal net salvage would be \$40/kW for coal-
13 fired generation plant accounts and \$10/kW for the natural gas-fired combustion
14 turbine generation plant accounts and \$20/kW for the natural gas-fired combined
15 cycle generation plant accounts. The full extent of his testimony on this issue is a
16 single question and answer that states in part: “Based on studies for other utilities
17 and the cost estimates of KU, it was determined that the dismantlement or
18 decommissioning costs for steam production facilities is best calculated at
19 \$40/KW of the assets subject to final retirement. The percentage for
20 dismantlement of hydro and other production facilities is \$10/KW of the assets
21 surviving at final retirement with the exception of the combined facility, which is

²⁵ Case Nos. 2007-00564, 2007-00565, 2008-00251, and 2008-00252.

²⁶ Case Nos. 2012-00221 and 2012-00222.

1 \$20/KW.”²⁷ When asked to provide all support for these assumptions, Mr.
2 Spanos provided the following description, but no documentation:²⁸

3 The determination of the \$/KW levels for dismantlement of generating
4 facilities was based on numerous studies performed by engineering
5 consulting firms that specialize in the dismantlement of generating
6 facilities and an initial study performed and presented by the American
7 Gas Association and Edison Electric Institute.
8

9 Despite a follow-up request to provide the supporting documentation, Mr. Spanos
10 failed to provide any documentation, including the study that he referenced in his
11 earlier responses.²⁹ This is relevant because the study that he claims to have
12 relied on is nothing more than an average of projected dismantling costs compiled
13 by Deloitte Touche, an accounting and consulting firm, which it prepared and
14 presented in 1995 to a joint committee of the American Gas Association and the
15 Edison Electric Institute. This is not a study in the sense that it actually assessed
16 the cost to dismantle any generating assets and it is not a reliable basis to support
17 the terminal net salvage estimates proposed by Mr. Spanos in this proceeding,
18 particularly when he chose not to produce it in response to two requests from
19 KIUC and another request from the Attorney General (“AG”).³⁰
20

21 **Q. What is your recommendation?**

²⁷ John Spanos Direct Testimony at 10-11.

²⁸ KU and LG&E responses to KIUC 1-2(a). I have attached a copy of these responses as my Exhibit___(LK-14).

²⁹ KU and LG&E responses to KIUC 2-1. I have attached a copy of these responses as my Exhibit___(LK-15).

³⁰ KU and LG&E responses to AG 1-180. I have attached a copy of these responses as my Exhibit___(LK-16).

1 A. I recommend that the Commission remove all terminal net negative salvage from
2 the Companies' proposed depreciation rates for all generation plant accounts. I
3 recommend that the Commission require the Companies to seek authorization to
4 retire generating units and retire the units in place unless the Companies present
5 compelling evidence that they are legally required to dismantle the facilities and
6 remediate the site or that it is cost beneficial to do so. This is consistent with the
7 Commission's historic practice, as I describe in the next section of my testimony.
8 It also ensures that there is no inherent presumption that the facilities will be
9 dismantled and the sites remediated decades into the future by including
10 projections of the costs to do so in depreciation rates and recovering those costs
11 from customers for decades.

12

13 If the Companies incur actual dismantling (demolition) costs in excess of salvage,
14 then I recommend that the Commission authorize recovery of the actual prudent
15 and reasonable costs through a retirement rider, as I describe in more detail in the
16 next section of my testimony.

17

18 Alternatively, I recommend that the Commission limit the terminal net salvage to
19 the negative 2.0% reflected in the present depreciation rates for all generation
20 plant accounts.

21

22 **Q. What are the effects of your recommendation?**

23 A. The effects are a reduction in KU's revenue requirement of \$9.717 million and a

1 reduction in LG&E's revenue requirement of \$5.832 million.

2

3 **Q. Do changes in depreciation rates and expense affect utility earnings?**

4 A. No. Depreciation is a timing issue, although it also implicates decisions on
5 dismantling and site remediation. The utility is allowed to recover the prudent
6 and reasonable costs of its regulated utility investments. The parameters (or
7 assumptions) used to determine the depreciation rates change from depreciation
8 study to depreciation study as more historic data is gathered for a particular asset
9 or group of assets. For example, the present depreciation rates reflect life spans of
10 30 years for most of the Companies' natural gas-fired combustion turbines
11 ("CTs") and combined cycle ("CC") generating units. However, the data indicate
12 that life spans of 45 years are more appropriate. Thus, the depreciation rate will
13 be changed going forward if the Commission agrees with my recommendation to
14 change this parameter.

15

16 In a rate case, depreciation rates are set and depreciation expense is determined.
17 The Commission sets the revenue requirement so that it matches the amount of
18 depreciation expense. Thus, there is no effect on a utility's earnings from a
19 reduction in depreciation rates compared to the utility's depreciation study
20 because the ratemaking process matches the expense and related revenues.

21

1 **B. Terminal Net Salvage (Demolition) Costs Should Be Recovered Through An**
2 **Asset Retirement Rider, But Only If There Is A Legal Obligation Or**
3 **Demolition Is Cost Justified And Then Only After Costs Are Actually**
4 **Incurred**

5
6 **Q. Please describe how the Commission historically has provided recovery of**
7 **terminal net salvage (demolition) costs.**

8 A. Historically, the utilities subject to the Commission's jurisdiction have retired
9 generating units in place after stabilizing the facilities and securing the sites.
10 They have not dismantled the facilities or remediated the sites. In most cases,
11 there is no legal obligation to dismantle the facilities or remediate the site as long
12 as it is secured and monitored. To the extent that there are dismantlement or
13 remediation costs, then the Commission has authorized deferrals of these costs
14 and subsequent recoveries through amortization expense on a case by case basis.
15 For example, the Commission recently authorized the Companies to defer the
16 costs of ash pond remediation at retired plant sites and to recover the deferred
17 costs through amortization expense in the ECR.³¹

18

19 **Q. Has the Commission also recently authorized a form of surcharge recovery**
20 **for retired generating facilities in a Kentucky Power Company proceeding?**

21 A. Yes. The Commission adopted a retirement cost rider for Big Sandy 1 and the

³¹ Case Nos. 2016-00026 and 2016-00027.

1 coal-fired components of Big Sandy 2 as the result of a settlement in Case No.
2 2012-00578. This retirement rider allows Kentucky Power Company to recover
3 its remaining net book value of the coal-fired units, plus actual costs of removal,
4 less actual salvage income. The Commission approved the retirement cost rider
5 after it reviewed and determined that Kentucky Power Company's proposed
6 shutdown and retirement of Big Sandy 1 and the conversion of Big Sandy 2 to
7 natural gas were prudent and reasonable.

8

9 **Q. How would this process and form of recovery apply to KU and LG&E for**
10 **their future generating unit retirements, demolition, and site remediation?**

11 A. First, it ensures that prudent and reasonable demolition and site remediation costs
12 are recovered from customers, but only after they actually are incurred. Thus, it
13 avoids all the nonsense of attempting to forecast the costs of dismantlement and
14 remediation many decades before those events occur, if indeed they actually
15 occur.

16

17 Second, it avoids the presumption that the facilities will be dismantled and the
18 sites remediated decades before the decisions actually will be made. It involves
19 the Commission in the review of the costs and benefits closer to the date of
20 retirement and the decision to retire in place or dismantle and remediate before
21 the facilities are retired and demolished and involves the Commission in oversight
22 of the costs to dismantle and remediate if it approves this approach after its
23 review.

1 Third, it ensures that only actual costs are recovered from customers, nothing
2 more and nothing less.

3

4 **C. Gas-Fired Generation Asset Life Spans Should Be Increased to Reflect**
5 **Actual Experience And Planned Continued Operation of Assets As Shown in**
6 **Companies' Integrated Resource Plan ("IRP") Filings**
7

8 **Q. Please describe the life spans assumed by Mr. Spanos in the depreciation**
9 **studies for the natural gas-fired CT and CC generating units.**

10 A. Mr. Spanos assumed that most of the Companies' CTs have life spans of 30 years
11 and CCs (Cane Run 7) have life spans of 40 years, except for KU's Brown CT
12 Units 9 and 10, which he assumed have life spans of 37 and 36 years,
13 respectively; KU's Haefling CT Units 1, 2, and 3, which he assumed have life
14 spans of 50 years; LG&E's Cane Run CT Unit 11 and Paddy's Run CT Units 11
15 and 12, which he assumed have a life spans of 48 years, LG&E's Zorn and River
16 Road CT, which he assumed has a life span of 49 years.³² Mr. Spanos also
17 provided the probable retirement dates for each of these CTs and CCs in the
18 depreciation studies, consistent with his proposed life spans.

19

20 **Q. Are the life spans for these CTs and CCs reasonable?**

21 A. No, the life spans for these units are unduly short and inconsistent with the

³² Exhibit JJS-KU-1 and Exhibit JJS-LG&E-1 attached to Mr. Spanos Direct Testimony for each Company. The KU depreciation study includes a table showing proposed life spans and probable retirement dates at III-6 through III-7. The LG&E depreciation study includes a table showing proposed life spans and probable retirement dates at III-7 through III-8. I have attached a copy of these pages from the depreciation studies as my Exhibit__(LK-17) for ease of reference.

1 Companies' actual experience and plans for continued operation, except for the
2 Haefling Units 1, 2, and 3, Cane Run Unit 11, Paddy's Run Units 11 and 12, and
3 Zorn and River Road, which have longer life spans. With continued maintenance
4 and investment, the Companies' actual experience is that they operate their gas-
5 fired units for at least 45 years. They don't actually retire their units after only 30
6 years of service.

7

8 The Companies have no specific plans to retire the units with the shorter life
9 spans. The probable retirement dates were developed and used by Mr. Spanos
10 solely for the purposes of his depreciation studies.³³ In fact, the Companies plan
11 to continue to maintain and invest in each generating unit "in such a way so as to
12 ensure that, year over year, a minimum 20-year remaining useful life is
13 expected."³⁴ This is further borne out by the Companies' Integrated Resource
14 Plan ("IRP") filing in which they have a table wherein they specifically state that
15 there are no scheduled retirement dates and another table that shows continued
16 operation of all CT and CC units at least through 2028.³⁵ In 2028, some of the CT
17 units will have been service for 60 years.

18

19 **Q. What is your recommendation?**

³³ KU response to KIUC 1-9 and LG&E response to KIUC 1-10, which state that "The Company does not assign retirement dates to its generating units, however, probable retirement dates are projected in order to calculate depreciation." I have attached a copy of these responses as my Exhibit__(LK-18).

³⁴ KU and LG&E responses to AG 1-193. I have attached a copy of these responses as my Exhibit__(LK-19).

³⁵ I have attached copies of selected pages from the Companies' 2014 IRP as my Exhibit__(LK-20).

1 A. I recommend that the Commission use a life span of at least 45 years for all CT
2 and CC generating units. This is consistent with the Companies' actual
3 experience for their oldest operating CT generating units and its consistent with
4 the Companies' plans to continue operating their CT and CC generating units as
5 long as it is economic for them to do so. Life spans of at least 45 years is still less
6 than the 60 year life spans indicated for the older CT units in the Companies' IRP.

7

8 **Q. What are the effects of your recommendation?**

9 A. The effects are a reduction in KU's revenue requirement of \$12.176 million and a
10 reduction in LG&E's revenue requirement of \$5.709 million. As discussed
11 previously, even though my depreciation recommendation will reduce the rate
12 increase on consumers, it will have no effect on the earnings of the Companies.
13 This is because depreciation is a timing issue and the revenue requirement is set to
14 match the depreciation expense in the test year. If the depreciation expense and
15 revenue requirement are both reduced by the same amount, then there is no effect
16 on earnings.

17

18 **D. Customer Care System ("CCS") Life Span Should Be Increased to Reflect**
19 **Upgrade That Is Underway And Planned Continued Use**

20

21 **Q. What is the probable retirement date used by Mr. Spanos in the depreciation**
22 **studies for the CCS?**

23 A. The Companies propose a probable retirement date of June 2019.

24

1 **Q. Is that probable retirement date correct?**

2 A. No. The correct probable retirement date is no earlier than June 2027. The
3 Companies are presently in the process of upgrading the CCS. The upgrade will
4 be installed in mid-2017. The Companies plan to continue to use the CCS at least
5 through mid-2027. The Companies plan another upgrade in the 2021-2022
6 timeframe, which may extend the probable retirement date to mid-2032. There
7 are no current plans to retire or replace the CCS.³⁶

8
9 **Q. What is your recommendation?**

10 A. I recommend that the Commission modify the probable retirement date for the
11 CCS to June 2027. This will reduce the depreciation rate for the CCS from
12 10.06% proposed by Mr. Spanos to 3.52%.

13
14 **Q. What are the effects of your recommendation?**

15 A. The effects are a reduction in KU's revenue requirement of \$3.188 million and a
16 reduction in LG&E's revenue requirement of \$2.569 million. Again, because
17 depreciation is a timing issue and the revenue requirement is set to match the
18 depreciation expense in the test year, my recommendation will have no effect on
19 the earnings of the Companies.

³⁶ KU response to KIUC 1-8 and LG&E response to KIUC 1-9. I have attached a copy of these responses as my Exhibit__(LK-21).

IX. QUANTIFICATION OF RETURN ON EQUITY

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22

Q. Have you quantified the effect of Mr. Baudino’s recommended return on common equity?

A. Yes. Mr. Baudino recommends a return on equity of 9.0% compared to the Companies’ requested return on equity of 10.23%. Mr. Baudino’s recommended return on equity for KU is 14.78% when grossed up for income taxes, bad debt expense, and Commission assessment, compared to KU’s requested return on equity of 16.80% when grossed-up for income taxes, bad debt expense, and Commission assessment. Mr. Baudino’s recommended return on equity for LG&E is 14.77% when grossed up for income taxes, bad debt expense, and Commission assessment compared to LG&E’s return on equity of 16.79% when grossed-up for income taxes, bad debt expense, and Commission assessment. It is the grossed-up return on equity that is recovered in customer rates.

Q. What are the effects of Mr. Baudino’s recommendations?

A. The effects are a reduction in KU’s revenue requirement of \$38.508 million and a reduction in LG&E’s revenue requirement of \$25.570 million, using the capitalization for each Company after KIUC’s recommended adjustments.

Q. Have you quantified the effects of a 1.0% change in the return on common equity for each Company?

1 A. Yes. For KU, each 1.0% return on equity equals \$31.207 million in revenue
2 requirements. For LG&E, each 1.0% return on equity equals \$20.788 million in
3 revenue requirements. These quantifications reflect the capitalization for each
4 Company after KIUC's recommended adjustments.

5

6 **X. COMMISSION SHOULD BE AWARE OF POSSIBLE TAX CHANGES**
7

8 **Q. Do the Companies' revenue requirements reflect income tax expense and**
9 **ADIT at the present federal income tax rate of 35%?**

10 A. Yes. The Companies' income tax expense and ADIT are calculated based on a
11 federal income tax rate of 35% base rate and surcharge purposes.

12

13 **Q. If the federal income tax rate is reduced, perhaps to 15% or 20%, as**
14 **proposed by the Trump administration, then what is the effect on the**
15 **Companies' income tax expense, ADIT, and base rate and surcharge revenue**
16 **requirements?**

17 A. There will be significant reductions in the Companies' income tax expense and
18 revenue requirements both from a reduction in the income tax expense calculated
19 using the federal income tax rate and from an amortization of "excess" ADIT.
20 This will reduce income tax expense included in the base revenue requirement as
21 well as the income tax expense included in the environmental surcharge revenue
22 requirement and all other surcharge revenue requirements that include income tax
23 expense.

1 Income tax expense will be reduced by 57% if the federal income tax rate is
2 reduced to 15%. For KU, this will result in a reduction in income tax expense of
3 \$53.568 million compared to the KIUC recommendations in this proceeding. For
4 LG&E, this will result in a reduction in income tax expense of \$35.334 million
5 compared to the KIUC recommendations in this proceeding. I haven't calculated
6 the reductions in the ECR revenue requirement for purposes of these proceedings,
7 but the effects are significant and in addition to the effects on the base revenue
8 requirements.

9

10 In addition, 57% of the ADIT will become "excess" and no longer will represent a
11 future tax liability to be paid to the federal government. Instead, the ADIT will be
12 amortized as negative income tax expense and further reduce the Companies'
13 revenue requirements.

14

15 **Q. What is your recommendation?**

16 A. I recommend that the Commission be aware of the need to act expeditiously to
17 reduce the Companies' revenue requirements coincident with the effective date of
18 the federal income tax rate reduction.

19

20 **Q. Does this complete your testimony?**

21 A. Yes.

BEFORE THE

KENTUCKY PUBLIC SERVICE COMMISSION

In the Matter of:

**APPLICATION OF KENTUCKY UTILITIES)
COMPANY FOR AN ADJUSTMENT OF)
ITS ELECTRIC RATES AND FOR) CASE NO. 2016-00370
CERTIFICATES OF PUBLIC)
CONVENIENCE AND NECESSITY)**

In the Matter of:

**APPLICATION OF LOUISVILLE GAS AND)
ELECTRIC COMPANY FOR AN)
ADJUSTMENT OF ITS ELECTRIC AND) CASE NO. 2016-00371
GAS RATES AND FOR CERTIFICATES OF)
PUBLIC CONVENIENCE AND NECESSITY)**

**EXHIBITS
OF
LANE KOLLEN**

**ON BEHALF OF THE
KENTUCKY INDUSTRIAL UTILITY CUSTOMERS, INC.**

**J. KENNEDY AND ASSOCIATES, INC.
ROSWELL, GEORGIA**

March 3, 2017