

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY UTILITIES)
COMPANY FOR AN ADJUSTMENT OF ITS) CASE NO. 2016-00370
ELECTRIC RATES AND CERTIFICATES)
OF PUBLIC CONVENIENCE AND)
NECESSITY)

In the Matter of:

APPLICATION OF LOUISVILLE GAS)
AND ELECTRIC COMPANY FOR AN)
ADJUSTMENT OF ITS ELECTRIC AND) CASE NO. 2016-00371
GAS RATES AND CERTIFICATES OF)
PUBLIC CONVENIENCE AND NECESSITY)

REBUTTAL TESTIMONY OF
KENT W. BLAKE
CHIEF FINANCIAL OFFICER
LOUISVILLE GAS AND ELECTRIC COMPANY
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

1 **Q. Please state your name, position and business address.**

2 A. My name is Kent W. Blake. I am the Chief Financial Officer of Kentucky Utilities
3 Company (“KU”) and Louisville Gas and Electric Company (“LG&E”) (collectively,
4 “Companies”), and an employee of LG&E and KU Services Company, which
5 provides services to LG&E and KU. My business address is 220 West Main Street,
6 Louisville, Kentucky 40202.

7 **Q. What is the purpose of your rebuttal testimony?**

8 A. The purpose of my testimony is to rebut intervenor testimony on the issues of: (1)
9 use of a forward-looking test year; (2) incentive compensation; (3) “slippage” on
10 capital expenditures; and (4) workforce headcount issues.

11 **Forward-Looking Test Year Considerations**

12 **Q. Do you have any comments on KIUC witness Mr. Kollen’s contention that the**
13 **Companies’ use of a forward-looking test period requires the Commission to**
14 **review the Companies’ proposals in this case with “healthy skepticism” and that**
15 **utilities using a forward-looking test period are incentivized to “overstate” their**
16 **costs?¹**

17 A. Yes. We take this disappointing allegation very seriously and deny it emphatically.
18 The Commission has carefully evaluated the Companies’ applications in the past and
19 will no doubt do so again in the present cases, but it is inappropriate and unnecessary
20 to review these cases with any sort of additional skepticism, suspicion, cynical
21 criticism or any other sort of negative connotation. As demonstrated in great detail
22 by the Companies’ Applications, direct testimony, responses to data requests, and

¹ See Mr. Kollen’s testimony filed on behalf of KIUC, pp. 5-6.

1 rebuttal testimony, the Companies have carefully considered, analyzed and presented
2 each and every aspect and proposal in these base rate cases in a manner worthy of this
3 Commission’s unbiased review.

4 The General Assembly authorized utilities to file base rate cases based on a
5 forward-looking test period 25 years ago.² Since that time, the Commission has
6 gained an enormous amount of experience handling forward-looking test period cases
7 because most major utilities subject to the Commission’s jurisdiction file cases based
8 on forward-looking test years. There is no doubt that the Commission is fully capable
9 of assessing the reasonableness of the Companies’ evidence supporting their requests.

10 As attested by Mr. Staffieri pursuant to 807 KAR 5:001 Section 16 (7) (e) in
11 the Companies’ Applications in this case, the financial forecasts used in this case are
12 the same financial forecasts prepared for use by management of the Companies and
13 were made in good faith. In fact, those forecasts were prepared with the knowledge
14 that they would not only be used to set objectives and market expectations, but also
15 be used to support the Companies’ Applications to establish retail base rates in
16 Kentucky. The Companies have submitted extensive evidence showing not only their
17 estimated budgets for the test period, but detailed explanations and documents
18 supporting their business processes for developing the budget estimates. The
19 Companies have responded to nearly 5,200 requests for information, counting
20 subparts, from the Commission and intervening parties in this case on almost every
21 conceivable issue or topic raised by the Applications. There can be no legitimate

² KRS 278.192 states, in part, “For purposes of justifying the reasonableness of a proposed general increase in rates, the commission shall allow a utility to utilize . . . a forward-looking test period . . .”

1 question raised about the motives of the Companies' financial forecasts or the
2 financial forecasting processes with this kind of transparency.

3 Contrary to the unsupported suggestion by Mr. Kollen that the Companies'
4 proposals in this case are "overstated," the detailed explanations of the Companies'
5 bottom-up approach to budgeting demonstrates the reasonableness of the estimates
6 and confirm that the core values of operating efficiently and controlling costs to the
7 extent practicable are embedded in our organization. And there is conclusive proof
8 that the Companies do not overstate financial projections to inflate rates. The
9 Companies' 2014 rate cases were their first based on forward-looking test periods.
10 Thus, forward-looking looking information was filed in those cases for the forward-
11 looking test period upon which rates were set (which was July 1, 2015 to June 30,
12 2016), but we also filed the projected 2018 operating expenses. In the Companies'
13 2014 rate cases, the projected 2018 operating expense for the expense items over
14 which we have the most control, "Other Operating Expenses" and "Maintenance,"
15 totaled \$498 million for KU³ and \$415 million for LG&E.⁴

16 Now, in the current cases, we have filed the Companies' most current
17 projections which includes projected operating expenses for 2018. The combined
18 projected operating expenses for "Other Operating Expenses" and "Maintenance" for
19 2018 are actually *lower* than what we projected in our 2014 rate cases. For KU for

³ See Tab 61 to KU's Application in Case No. 2014-00371 showing "Other Operating Expenses" for 2018 of \$347 million and "Maintenance" for 2018 of \$151 million for a total of \$498 million.

⁴ See Tab 61 to LG&E's Application in Case No. 2014-00372 showing "Other Operating Expenses" for 2018 of \$301 million and "Maintenance" for 2018 of \$114 million for a total of \$415 million.

1 2018, the projection is \$480 million⁵ (for a reduction of \$18 million) and for LG&E
2 for 2018, the projection is \$387 million⁶ (for a reduction of \$28 million).

3 Although “Other Operating Expenses” and “Maintenance” are the expense
4 items over which we have the most control and “Total Operating Expenses” includes
5 expense items such as fuel expense over which we have less control, a comparison of
6 projected Total Operating Expenses for 2018 tells the same expense reduction story.
7 In the Companies’ 2014 rate cases, the projected 2018 Total Operating Expenses for
8 KU was \$1.678 billion.⁷ Likewise, the projected 2018 Total Operating Expenses for
9 LG&E was \$1.420 billion.⁸ In the current cases, the projected 2018 Total Operating
10 Expense for KU is \$1.545 billion⁹ and the projected 2018 Total Operating Expense
11 for LG&E is \$1.273 billion.¹⁰

12 The forward-looking test period upon which rates will be set in this case is
13 July 1, 2017 to June 30, 2018, and the Companies have actually *lowered* their
14 projected operating expenses for the critical time period in question relative to the
15 projections made in the 2014 rate cases. Furthermore, that decrease has occurred
16 even with operating expense additions (that were not in the 2014 rate cases) that will
17 result from important customer service and reliability programs we now know are
18 needed such as our Distribution Automation and Automatic Metering System
19 proposals. Further proof of our hard work to control costs so that rates are kept as

⁵ See Tab 62 to KU’s Application in this case showing “Other Operating Expenses” for 2018 of \$320 million and “Maintenance” for 2018 of \$160 million for a total of \$480 million.

⁶ See Tab 62 to LG&E’s Application in this case showing “Other Operating Expenses” for 2018 of \$270 million and “Maintenance” for 2018 of \$117 million for a total of \$387 million.

⁷ See Tab 61 to KU’s Application in Case No. 2014-00371.

⁸ See Tab 61 to LG&E Application in Case No. 2014-00372.

⁹ See Tab 62 to KU’s Application in this case.

¹⁰ See Tab 62 to LG&E Application in this case.

1 low as possible is included in Exhibit KWB-1 to my direct testimony. That exhibit
2 summarizes the most recent electric utility operating cost benchmark study which
3 shows that LG&E and KU are below the industry average cost in all areas of the
4 comparison, and are in the top quartile in the areas of Generation, Transmission,
5 Distribution, and Customer Service.

6 Additionally, as explained in my direct testimony, our forecasts in the
7 Companies' 2014 rate cases were very accurate when compared to the actual results
8 experienced and we have made some adjustments to our labor forecasting in an effort
9 to make our forecasting even more accurate.¹¹ All of this proves three things: (1) we
10 do not and have not overstated financial projections to inflate rates; (2) we have
11 worked very hard at cost control, which, as set forth below, is one of the objectives of
12 our incentive compensation program; and (3) there is no call for any bias or added
13 "skepticism" in reviewing these cases simply because they are based on forward-
14 looking test periods.

15 **Team Incentive Award and Incentive Compensation**

16 **Q. Please describe the Companies' Team Incentive Award ("TIA") Plan.**

17 A. The TIA Plan is a long-standing "at risk" pay program¹² in which a part of an
18 employee's annual cash compensation is put at risk and objectives are established for
19 the employee. If certain performance results are achieved, a cash incentive award will
20 be earned. The actual amount of the award depends upon the achieved results.

¹¹ See my direct testimony, pp. 13-14.

¹² A copy of the TIA Plan was attached to AG 1-210 in Case No. 2016-00370 (KU) and AG 1-210 in Case No. 2016-00371 (LG&E) and is also attached hereto as Rebuttal Exhibit KWB-1. A copy of correspondence provided to employees notifying them of the 2017 TIA measures and weightings is attached as Rebuttal Exhibit KWB-2.

1 The TIA Plan, which has been in place since the 1990s, was developed to
2 motivate, focus and direct employees toward the achievement of strategic goals and is
3 part of an overall corporate strategy to attract and retain skilled employees by
4 providing competitive financial awards that are commensurate with the employees'
5 talents, cooperation, and contribution. It is intended to motivate participants to
6 achieve higher levels of performance, communicate and focus on critical success
7 measures, reinforce desired behaviors, and bolster an employee ownership culture.

8 **Q. Have you reviewed the intervenor testimony regarding the recoverability of**
9 **incentive compensation under the TIA Plan?**

10 A. Yes. I reviewed Mr. Smith's testimony filed on behalf of the AG in which he
11 recommends a 25% reduction in the amount of incentive compensation the
12 Companies have requested in these proceedings. The amount of Mr. Smith's
13 proposed reduction is \$2.605 million out of the \$10.42 million KU has requested and
14 \$2.717 million (\$2.044 million for electric and \$.673 million for gas) out of the
15 \$10.867 million LG&E has requested.¹³ I have also reviewed Mr. Pollock's
16 testimony filed on behalf of the Kentucky League of Cities ("KLC") in the KU case
17 and Louisville Metro in the LG&E case in which he recommends similar reductions
18 to incentive compensation expense.^{14,15} No other intervenor has proposed a
19 disallowance of incentive compensation expense and although the AG, KLC, and
20 Louisville Metro propose only a partial disallowance, those proposals have no merit.

¹³ Smith Testimony, pp. 22-31 (KU) and pp. 27-36 (LG&E).

¹⁴ Pollock Testimony, pp. 21-26 (KU) and pp. 24-30 (LG&E). The exact amounts of Mr. Pollock's recommended reductions were filed confidentially.

¹⁵ Mr. Pollock is mistaken when he states that the requested amount of incentive compensation expense for KU is \$11.5 million. As Mr. Smith points out at p. 24 of his testimony in the KU case, the amount of jurisdictional incentive compensation expense requested is \$10.42 million as set forth in KU's response to Kroger 2-3.

1 **Q. Do you agree with those recommendations?**

2 A. No. The Companies' incentive compensation expense is reasonable and it should be
3 recovered in full for several reasons. First, the Companies have proven that the total
4 compensation paid to employees, which includes both base salary *and* incentive
5 compensation, is reasonable and consistent in the competitive marketplace.¹⁶
6 Without incentive compensation, the compensation paid would fall below market
7 rates and hinder the Companies' ability to attract and retain a qualified workforce.
8 Second, the Companies have proven that the relative mix of base salaries and
9 incentive compensation in determining overall cash compensation is reasonable and
10 at a competitive level when compared to the competitive marketplace.¹⁷ In other
11 words, the amount of incentive compensation offered is consistent with the
12 marketplace levels.

13 Third and finally, as described below, the Companies have modified the
14 measures and weightings for their TIA Plan in recent years to eliminate any
15 connection to the Companies' financial performance. Thus, to the extent the
16 Commission has disallowed incentive compensation expense for utilities in the past
17 because it has been tied to a utility's financial performance (such as earnings per
18 share or net income), those past decisions have no bearing on the Companies' current
19 TIA Plan because, while the TIA Plan once included those connections, it no longer
20 does.

¹⁶ See the Willis Towers Watson study discussed in more detail below.

¹⁷ See the Willis Towers Watson study discussed in more detail below.

1 **Q. How have the Companies ensured and proven that the total compensation paid**
2 **to employees is reasonable and at competitive market rates?**

3 A. The annual process of setting compensation includes reliance on benchmarking
4 information¹⁸ in calibrating the level of the primary components of compensation.¹⁹
5 Various third-party benchmarking and salary planning surveys from the energy
6 services and general industries categories are utilized. The 50th percentile is used to
7 establish the market midpoint of annual total compensation ranges which include
8 incentive compensation. Compensation is then managed based on various factors
9 including education, experience, performance, time in job, and tenure.

10 In addition to the internal compensation setting process described above,
11 when the Companies filed their Applications, they submitted a study²⁰ that was
12 performed by Willis Towers Watson (“WTW”) in November, 2016.²¹

13 **Q. Who is Willis Towers Watson?**

14 A. WTW is a global consulting company that provides an array of services to businesses.
15 WTW advises organizations on all aspects of their compensation programs with the
16 goal of paying employees appropriately and enabling organizations to attract, retain
17 and motivate employees efficiently and cost-effectively. Typical areas of
18 compensation consulting assistance include pay philosophy development, variable or
19 at-risk compensation plan design, total compensation benchmarking, and
20 compensation structure development.

¹⁸ For a listing of the compensation surveys we use, see PSC 1-35 in both cases.

¹⁹ See also the Company’s response to PSC 1-55 in both cases.

²⁰ The study is the sort of study described by the Commission at p. 15 of its September 15, 2016 Order in *In the Matter of: Application of Kenergy Corp. for a General Adjustment in Rates*, Case No. 2015-00312.

²¹ See Tab 60 to the Companies’ Applications for a complete copy of the WTW report.

1 **Q. Please describe the WTW study the Companies submitted.**

2 A. For the study, WTW reviewed the Companies' Target Total Cash Compensation
3 (which includes salary and target incentive compensation levels under the TIA Plan)
4 in comparison to benchmarking data to determine the reasonableness of the
5 Companies' compensation levels. WTW concluded the following:

- 6 • When compared to available published survey data, LG&E's and KU's
7 projected and actual base salary budgets are generally aligned with
8 market median levels;
9
- 10 • Competitiveness of target total cash compensation: LG&E's and KU's
11 use of base salary and target short-term at-risk compensation as its
12 primary pay vehicles for employees is consistent and aligned with
13 market pay vehicles used by utility and general industry peers.
14 Likewise, when compared to available published survey data, LG&E's
15 and KU's compensation levels fall within the competitive range of the
16 market 50th percentile for base salary and target total cash
17 compensation (Target TCC = base salary + target short-term at-risk
18 compensation);
- 19 • When compared to available published survey data, LG&E's and KU's
20 pay mix (base salary and target short-term at-risk compensation)
21 generally places less emphasis on short-term at-risk compensation than
22 peers, but approximates market practice overall.
23

24 The WTW report confirms that our compensation setting philosophy and
25 process has resulted in exactly what we strive to achieve -- that with the inclusion of
26 incentive compensation, our compensation levels are very closely aligned with
27 market medians. And the converse is also true in that if incentive compensation is
28 eliminated from total compensation, the Companies' compensation levels would fall
29 below market and therefore jeopardize our ability to attract and retain an adequate
30 workforce.

31 **Q. How are TIAs determined?**

1 A. All eligible employees have a TIA target award. The criteria for and calculation of
2 those awards for 2017 are set forth in the TIA Plan. As set forth in that document, the
3 2017 target awards are:

Employee Status	Target Award
Non-Exempt and Hourly/Bargaining Unit	6% of Annual Earnings
Exempt Individual Contributors	9% of Base Salary
Managers	14% of Base Salary
Senior Managers	25% of Base Salary

4 For an individual employee in 2017, as reflected in the Companies' response
5 to AG 1-210 and communicated to employees as shown in Rebuttal Exhibit KWB-2,
6 the calculation of incentive compensation is determined using the following
7 objectives and percentages: (1) corporate safety (15%); (2) customer satisfaction
8 (15%); (3) cost control (15%); (4) customer reliability (15%); and (5) individual/team
9 effectiveness (40%).²²

10 **Q. Please describe the performance objectives of corporate safety, customer**
11 **satisfaction, cost control, customer reliability, and individual and team**
12 **effectiveness.**

13 A. The following is a description of each objective provided in response to discovery
14 requests:²³

- 15 • Corporate Safety is measured by using recordable injury rates, illness rates,
16 and "days away, restricted and transfer" rates, commonly referred to as
17 "DART" rates.
- 18 • Customer Satisfaction is measured by the Company's performance ranking
19 within its peer group. The Company's market research vendor contacts
20 randomly selected Company customers and customers from peer group
21 companies and asks them about overall satisfaction with their respective
22 utilities.

²² See Rebuttal Exhibit KWB-1 at p. 4 and Rebuttal Exhibit KWB-2 at pp. 1-2.

²³ See also the responses to KLC 2-19 (KU) and Louisville Metro 2-17 (LG&E).

- Cost Control is measured by non-fuel operation and maintenance expenses in accordance with generally accepted accounting principles as published in the Companies' annual Form 10-K filings with the Securities and Exchange Commission.
- Customer Reliability is measured by the System Average Interruption Duration Index ("SAIDI") which is a well-known industry metric for service reliability.
- Individual and Team Effectiveness measures ensure that employees are collectively working to achieve strategic business goals. Individual goals will vary by the individual employee and by department. They support respective department and line of business objectives.

As one can see, the objectives are designed and implemented to serve customers interests above all else. The four company objectives are directly aligned with the Companies' mission "to provide reliable, safe energy at a reasonable cost to our customers" ²⁴(emphasis added).

Q. Are there any financial targets or measures that must be met before any incentive pay can be awarded or that factor into an individual employee's TIA award?

A. No. There is no connection or "trigger" between earnings and the availability of awards under the TIA Plan. Additionally, as recently as 2016, which is included in the Companies' base year in this case, the calculation of an individual employee's award was based, in part, on levels of Net Income achieved by the Companies. However, as reflected in the 2017 TIA Plan employee communication, ²⁵ Net Income is no longer a factor in calculating the award. It has instead been replaced by the operating criteria of corporate safety, cost control, and customer reliability with corporate safety added in 2016 and the other two added in 2017. Prior to that, these

²⁴ <https://lge-ku.com/our-company/vision-mission>

²⁵ See Rebuttal Exhibit KWB-2.

1 metrics were only included in the Individual and Team Effectiveness measures of
2 certain employees. Despite Mr. Pollock’s claim that Net Income is still “implicit” in
3 the criteria, that is simply not the case and contrary to the evidence in the record.

4 The Companies have reviewed and considered Commission decisions that
5 disallow some or all incentive compensation when it is tied to financial goals. While
6 the Companies do not necessarily agree with the concept that incentive compensation
7 that is tied to financial goals should not be recovered in rates, the Companies have
8 altered the measures used in their TIA Plan and removed financial performance
9 metrics such as net income or earnings per share. In doing so, the TIA Plan is now
10 squarely aligned with the Commission’s directive that incentive compensation should
11 be directly tied to customer benefits and includes metrics that are more directly
12 controlled by affected employees.

13 **Q. Then do you find Messrs. Smith’s and Pollock’s reliance on previous**
14 **Commission decisions disallowing some level of incentive compensation**
15 **misplaced?**

16 A. Yes. Messrs. Smith and Pollock both rely on Commission decisions disallowing
17 some level of incentive compensation when that incentive compensation is tied to the
18 earnings per share of the utility (or its parent) or to the financial performance of the
19 utility. The TIA Plan has no such focus or feature, so any reliance on those decisions
20 is erroneous.

21 **Q. Do you agree with Messrs. Smith and Pollock that incentive compensation in the**
22 **future test period is excessive and still tied to financial performance?**

1 A. No. As set forth above, the Companies have provided a third-party assessment that
 2 its incentive compensation is not excessive and have demonstrated that incentive
 3 compensation under the TIA program is not tied to the Companies' or their parent
 4 company's financial performance. As shown by the chart below, projected incentive
 5 compensation in the test year is also very consistent with actual results of the base
 6 period.

<i>Description</i>	<i>KU</i>	<i>LG&E (gas & electric)</i>
TIA Plan Payments During Base Period (Updated with Actuals)	\$11.078 million	\$10.444 million
100% of TIA Plan Payments in Forecasted Test Period as Requested in Proposed Rates	\$10.42 million	\$10.867 million
Difference – Increase/(Decrease)	(\$.658 million)	\$0.423 million

7

8 Under Kentucky law, a utility is entitled to rates that permit the recovery of
 9 reasonable expenses incurred to provide service. While the Commission may and
 10 should disallow a utility's unreasonable expenses, the Companies have shown that
 11 their philosophy in setting total compensation, which includes incentive
 12 compensation, is consistent with the competitive marketplace. It has also shown that
 13 its TIA Plan awards incentive compensation in ways that benefit customers above all
 14 else. Therefore, all of the requested incentive compensation expense should be
 15 included in rates.

1 **“Slippage” Related to Capital Expenditures**

2 **Q. Do the Companies believe that a “slippage factor” should be applied to their**
3 **forward-looking test period capital projects as suggested by AG witness Mr.**
4 **Smith and KIUC witness Mr. Kollen?**

5 A. No. As the Companies have explained in their discovery responses, the calculated
6 capital construction slippage factors (97.204 percent for KU and 98.111 percent for
7 LG&E) demonstrate their accuracy in predicting the cost of utility plant. This
8 accuracy has been achieved through use of a very robust process for forecasting
9 capital expenditures and managing to that forecast. Given these high degrees of
10 accuracy, the need to apply a slippage factor does not exist and the Commission
11 should decline to do so.

12 **Q. Are there any potential adverse consequences from imposing a “slippage factor”**
13 **to projected capital construction in a forward-looking test period rate case?**

14 A. Yes. If a purely numeric slippage factor calculation based on historic results is used
15 to either reduce or increase the projected capital construction costs, it can provide a
16 disincentive for utilities to continue their efforts to reduce capital costs after having
17 established its annual budget. In forward-looking test period rate cases, a utility is
18 required to provide their actual forecast for capital spend “made in good faith.” If a
19 utility has historically been successful in managing down capital cost estimates, it
20 would not be allowed to recover its then best estimate of capital spend for its forward-
21 looking test period. In contrast, a utility that has been less effective in managing to or
22 below its costs estimates and has incurred significant overruns on capital projects

1 would actually be rewarded by being provided a revenue requirement above its best
2 estimate of capital construction costs.

3 **Q. Are the Companies aware of instances in which the Commission has not applied**
4 **a “slippage factor” to projected capital construction in a forward-looking test**
5 **period rate case?**

6 A. Yes. Contrary to the suggestion in Messrs. Smith’s and Kollen’s testimony,
7 Commission precedent does not require “slippage factor adjustments” to projected
8 capital expenditure in all forward-looking test period rate cases. In fact, with the
9 exception of rate proceedings involving Kentucky-American Water Company
10 (“KAWC”),²⁶ the Commission appears to have applied a slippage adjustment factor
11 in only one other proceeding.²⁷ Since that decision, which was entered nearly twelve
12 years ago, the Commission has *not* applied a slippage adjustment factor in any non-
13 KAWC forward-looking test period proceeding. The table below lists the forward-
14 looking test period rate cases since 2006 in which the Commission made specific
15 findings regarding rate base or capital expenditures and each applicant’s reported
16 slippage factor.²⁸

²⁶ The Commission’s treatment of KAWC appears to be based upon historic concerns regarding that utility’s budgeting process. *See, e.g.*, Case No. 95-554, *Application of Kentucky-American Water Company to Increase Its Rates* (Ky. PSC Nov. 19, 1993) at 3 (“Based on the historical relationship demonstrated by the slippage factor, the Commission concluded Kentucky-American’s “very best estimate(s)” of construction spending was inaccurate and showed a pervasive pattern of over budgeting for construction. To eliminate Kentucky-American’s historical overestimation, the Commission reduced the forecasted recurring and specific budget projects by their respective slippage factors.”)

²⁷ Case No. 2005-00042, *An Adjustment of the Gas Rates of Union Heat, Light and Power Company* (Ky. PSC Dec. 22, 2005).

²⁸ Since its decision in Case No. 2005-00042, the PSC has considered at least thirteen non-KAWC forward-looking test period applications. The nine cases that are not listed were resolved through unanimous settlement agreements. Accordingly, the Commission was not required to address rate base or capital expenditures.

1 A. No. Mr. Smith’s arguments on this issue are in the alternative. First, he argues that
2 KU has proposed four “additional” positions, LG&E has proposed 22 “additional”
3 positions, and 34 “additional” positions are proposed for LG&E and KU Services
4 Company (“LKS”).³³ He goes on to argue that recovery for those “additional”
5 positions should not be permitted because the Companies have failed to demonstrate
6 “that those additional positions are needed and/or would be filled for the full duration
7 of the forecasted test year.” Mr. Smith then alternatively argues that should the
8 Commission allow rate recovery for those requested “additional” positions, it should
9 still disallow a portion of labor expense based on the fact that, at any given point in
10 time, a company, including a utility, will have some unfilled vacant positions due to
11 employee turnover as reflected in actual vs. budgeted labor expense.

12 **Q. Do you agree that “additional” positions have been proposed?**

13 A. No. Mr. Smith confuses “vacant” positions with “additional” positions. It appears
14 that Mr. Smith has incorrectly interpreted KU’s responses to AG 1-49 and AG 2-8
15 and LG&E’s responses to AG 1-49 and AG 2-8 to mean that the Companies are
16 proposing incremental *additions* to its workforce in this case. They are not. As
17 explained in those responses, the four KU positions, 22 LG&E positions, and 34 LKS
18 positions are simply the positions that happened to be vacant on December 31, 2016.
19 The Companies are not “adding” that number of positions in the forward-looking test
20 period. The direct testimony of Mr. Thompson and Mr. Bellar addressed the
21 operational headcount additions in this case relative the Companies’ prior rate case

³³ Smith testimony at p. 42 (KU) and p. 47 (LG&E).

1 and my direct testimony actually noted a reduction of financial and administrative
2 positions between cases.

3 **Q. Have the Companies demonstrated a need for their overall workforce levels?**

4 A. Yes. The Companies have submitted and supported their employment forecasts. Mr.
5 Smith did not specify any legitimate reason or critique of the actual employment
6 forecast or the process by which that forecast is made. His only argument is the
7 unsupported statement that the Companies have not demonstrated a need for the
8 positions that happened to be vacant on December 31, 2016. In doing so, Mr. Smith
9 ignores evidence in the record demonstrating the procedures followed in determining
10 employment forecasts which lead to a reliable and appropriately staffed workforce.

11 The development of the workforce begins with the Companies' September 1,
12 2016 Workforce Plan³⁴ ("WFP"). The WFP is an exhaustive document that
13 considers every aspect of the workforce including its level, age, overtime, training,
14 retention and use of contractors.³⁵ Staffing levels are based on discussions between
15 staff and senior executives with consideration to realignments to the previous year's
16 staffing level based on changes in workload, needs of the organization, and changes
17 in personnel.³⁶ The WFP process is intensive and leads to the following benefits:
18 more effective and efficient use of workers; ready availability of replacements when
19 vacancies are created; resources to aid in establishing the business plan; a clear

³⁴ A copy of the WFP is attached to LG&E's response to AG 1-59.

³⁵ WFP, p. 4.

³⁶ WFP, p. 3.

1 rationale for making expenditures for training, retraining, employee development,
2 career counseling, and recruiting efforts; and a diverse workforce.³⁷

3 In the WFP process, the Companies examine whether they: can eliminate,
4 change, or subcontract work; have a need for the work to be performed in-house; can
5 achieve any efficiencies not already being achieved; can reconfigure positions or
6 responsibilities to avoid headcount additions; and have identified employees with
7 critical knowledge whose knowledge needs to be transferred as part of a succession
8 plan.³⁸ In other words, the WFP process is an extremely robust process that ensures
9 a highly efficient and lean workforce that can provide adequate service both now and
10 in the future. It is this process that has led the Companies to show very modest
11 incremental headcount numbers for the forward-looking test period. Additionally,
12 Mr. Bellar's direct testimony describes the unique staffing needs for LG&E's gas
13 operations driven by the need to comply with existing and new regulatory
14 requirements (including gas pipeline safety requirements) and the looming
15 retirements of certain gas personnel.³⁹ By 2021, almost 40% of LG&E front-line gas
16 operating employees will have 35 or more years of experience. Proactive measures
17 need to be taken before those retirements occur to ensure an efficient transfer of the
18 critical knowledge held by retiring employees and to allow time for employees to
19 complete required training and certifications. It is only prudent to do so.

20 **Q. As for Mr. Smith's alternative argument regarding employment vacancies, are**
21 **you aware of any prior Commission Orders in forward-looking test period rate**

³⁷ WFP, p. 3.

³⁸ WFP, p. 1.

³⁹ Mr. Bellar's direct testimony, pp. 7-10.

1 **cases in which the Commission has addressed the issues of adjusting a utility’s**
2 **labor forecast for assumed vacancies?**

3 A. Yes. The Commission previously rejected the exact type of argument Mr. Smith has
4 made in these proceedings for a disallowance of labor expense based on a historical
5 vacancy rate.⁴⁰ In fact, in one of those cases (Case No. 2010-00136), Mr. Smith was
6 the AG witness who proposed that disallowance. There, as here, Mr. Smith failed to
7 consider the vacancies’ effect on other costs such as overtime and contract labor
8 forecasts. The Commission rejected his argument there and should reject it in these
9 proceedings as well.

10 **Q. Did you address this exact vacancy issue in your direct testimony?**

11 A. Yes. At page 9 of my direct testimony, I explained the process by which we
12 considered the effect of vacancies in our labor forecast expense proposed in these
13 cases. First, we eliminated 20 positions from the forecast because they had been
14 vacant for a long enough period to conclude they would not be filled. For the
15 remaining vacancies, we concluded that the work would have to be performed by
16 either filling the vacant positions or by spending additional funds on contractors,
17 overtime, and premium pay. Thus, there is an inverse relationship between vacancy
18 levels on the one hand and contractor, overtime, and premium pay expense on the
19 other hand. This is why Companies did not embed some sort of vacancy rate
20 “discount” in their labor forecasts due to turnover. At bottom, there is a certain

⁴⁰ See *In the Matter of: Application of Kentucky-American Water Company to Increase its Rates*, Case No. 1995-00554, Order at 32 (Sept. 11, 1996); *In the Matter of: Adjustment of the Rates of Kentucky-American Water Company*, Case No. 2004-00103, Order at 45 (Feb. 28, 2005); *In the Matter of: Application of Kentucky-American Water Company for an Adjustment of Rates Supported by a Fully Forecasted Test Year*, Case No. 2010-00036, Order at 25 (Dec. 14, 2010).

1 amount of work the Companies must perform either by a full workforce or by
2 additional contractor, overtime, and premium pay expense – and this is the precise
3 concept the Commission relied upon in rejecting Mr. Smith’s vacancy adjustment in
4 Case No. 2010-00036.

5 **Q. So do the Companies agree with Mr. Smith’s alternative argument that a**
6 **reduction in labor expense should be applied based on an historical variance**
7 **between budget-to-actual for labor expense?**

8 A. No. The Companies did not explicitly subtract vacancies caused by employee
9 turnover into their headcount forecast. To do so would create a budget with
10 management challenges. For example, if a department with 100 employees had a
11 historical vacancy rate of 2%, a budget adjusted for this vacancy rate in effect allows
12 that department manager only 98 approved positions - notwithstanding that all 100
13 positions in the Companies’ headcount forecast have been approved as part of the
14 business plan based on a demonstrated need for 100 employees. To suggest an
15 adjustment based on historic deviations from budget in this one variable overlooks the
16 fact that the work of the 100 budgeted employees still must be accomplished.

17 **Q. Have the Companies had an historical variance between actual and budgeted**
18 **employee headcount?**

19 A. Yes. However, absent a change in the amount of work to be performed, any
20 reduction in employee headcount has been offset by incremental overtime,
21 incremental use of outside contractors or an increase in the backlog of work to be
22 performed. This, of course, is not surprising given that a certain amount of work
23 must be performed and if we do not have a position filled to do that work due to a

1 vacancy created by turnover, it must be performed by relying on overtime of existing
2 employees or outside contractors. Additionally, the Companies have explained that
3 the primary reason for vacancies at any point in time is normal employee turnover
4 and attrition.

5 **Q. Does this conclude your testimony?**

6 A. Yes.

7

Rebuttal Exhibit KWB-1
Team Incentive Award (TIA) Plan



TEAM INCENTIVE AWARD (TIA) PLAN



Corporate Safety



Customer Satisfaction



Cost Control



Customer Reliability



Individual and Team Effectiveness



TIA

Eligible employees participate in the LG&E and KU Team Incentive Award (“TIA”). The TIA focuses employee efforts on customer and business goals and rewards employees for achieving those goals. The TIA provides an opportunity for eligible employees to share in the added value they create through superior performance.

TIA AND BUSINESS STRATEGY

The company realizes the wealth that exists in the abilities of its people. The challenge is to become the best in our competitive market through each individual using his or her talents combined with other team members to make it happen. The TIA Plan plays a key role in assisting the company in focusing employees on customer and business goals as well as providing employees with a program that can increase their individual compensation.

The TIA was developed to motivate and direct employees toward the achievement of strategic goals. It also assists with attracting and retaining skilled personnel by providing competitive compensation commensurate with their talents, cooperation and contribution.

There are several basic TIA concepts:

- There is a focus on the cooperative spirit of all employees working together as a team.
- Risk-taking, embodied in initiative, fresh perspectives and innovative solutions, is encouraged and rewarded.
- The plan is designed to motivate and improve the individual performance of all employees.
- Incentive award levels vary depending on the employee's base salary, position and performance. The TIA represents "pay at risk." The relationship of the target awards to salary reflects that employees who have increasing responsibility for customer and business performance, as reflected in higher salaries, generally have higher amounts of individual compensation tied to that performance.

With these concepts in mind, the TIA was designed:

- To promote the achievement of the company's objectives.
- To attract, motivate and retain employees.

TIA PLAN

Key elements of the TIA are as follows:

1. Participants include all active full-time and regular, part-time salaried employees, IBEW 2100 employees and KU hourly and bargaining unit employees.
2. All TIA participants have Target Awards based on the following:

Target Award Participation

Non-Exempt & Hourly	6% of annual earnings
Exempt Individual Contributors	9% of base salary
Managers	14% of base salary
Senior Managers	25% of base salary

3. Performance objectives are established annually to support the customer and business strategies. The size of the awards depend upon the degree to which these objectives are achieved.
4. Exempt employees with salary changes during the year will have their awards calculated in accordance with the amount of time they work under each respective base salary.
5. Total annual earnings, including overtime, are used in calculating the earned awards for all regular non-exempt and hourly full- and part-time employees. Prior TIA awards are excluded from total annual earnings to calculate earned awards.
6. Earned TIA Awards will be paid in cash within 90 days of the completion of the calendar-based annual performance period.
7. Compensation from the TIA is included in calculating benefits under the Company's Retirement (except for the KU Retirement Plan) and 401(k) Savings Plan.
8. This plan in no way creates a contract of employment for any duration. The company has full and final discretion with respect to the interpretation and application of this plan. The Company reserves the right to modify or terminate this plan in its sole discretion. This plan document supersedes any prior plan document relating to the TIA.

ELIGIBILITY

All active, regular full- and part-time salaried employees, IBEW 2100 employees and KU hourly and bargaining unit employees, who have at least one month continuous service and are on the payroll on December 31 of the performance year, are eligible for a TIA. Employees who become disabled, die or retire during the performance year will be eligible for a prorated award. Disability, for purpose of this plan, means that the employee is eligible for the receipt of benefits under the Long Term Disability Plan. Retire means that the employee is eligible to retire under the terms of a company sponsored retirement plan. Employees who join the company during the performance year, who have at least one month continuous service, and are on the payroll on December 31 will also be eligible for a prorated award. Employees incurring unpaid work days during the performance year may experience a proportionate reduction in their TIA.

INDIVIDUAL PERFORMANCE OBJECTIVES

The individual performance objective links individual performance to the TIA award. The individual performance objective can be combined with performance objectives for small teams as well as with key objectives from the Performance Excellence Process. Individual performance objectives should align with, and support, strategic customer and business goals to drive performance.

TIA COMMUNICATION

TIA performance results for customer, business and operational performance measures are communicated through the Company's internal communications to provide information concerning performance. Final TIA performance results are approved following the completion of the performance period and are communicated through the Company's internal communications.

CONCLUSION

The Team Incentive Award Plan is designed to strengthen the connection between pay and performance. It will direct a portion of total pay to awards based on customer, business, operational and individual achievements. The TIA focuses eligible salaried and hourly employees' attention on the company's business goals.

TIA FORMULA

The TIA calculation formula is shown below, along with an example of a potential award. In this example, note the participant's salary is \$40,000 and the target award is 9%.

TIA CALCULATION

Step 1: Target Award % x Annual Base Pay Earnings = Target Award

Step 2: Target Award x Corporate Safety Weighting x Performance % = Corporate Safety Award

Step 3: Target Award x Customer Satisfaction Weighting x Performance % = Customer Satisfaction Award

Step 4: Target Award x Cost Control Weighting x Performance % = Cost Control Award

Step 5: Target Award x Customer Reliability Weighting x Performance % = Customer Reliability Award

Step 6: Target Award x Individual or Team Weighting x Performance % = Individual or Team Award

Step 7: Corporate Safety Award + Customer Satisfaction Award + Cost Control Award
+ Customer Reliability Award + Individual or Team Award = Total TIA Award

TIA CALCULATION EXAMPLE

Annual Base Pay Earnings = \$40,000

Target Award Percent = 9%

Corporate Safety Performance % = 105%

Customer Satisfaction Performance % = 110%

Cost Control Performance % = 100%

Customer Reliability Performance = 110%

Individual or Team Performance % = 105%

Step 1: 9% x \$40,000 = \$3,600 Total Award

Step 2: \$3,600 x 15% x 105% = \$567 Corporate Safety Award

Step 3: \$3,600 x 15% x 110% = \$594 Customer Satisfaction Award

Step 4: \$3,600 x 15% x 100% = \$540 Cost Control Award

Step 5: \$3,600 x 15% x 110% = \$594 Customer Reliability Award

Step 6: \$3,600 x 40% x 105% = \$1,512 Individual or Team Award

Step 7: \$567 + \$594 + \$540 + \$594 + 1,512 = \$3,807 Total TIA Award

Rebuttal Exhibit KWB-2

2017 Team Incentive Award measures, weightings announced



PPL companies

Employee Bulletin

LG&E and KU Energy LLC
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January 24, 2017

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2017 Team Incentive Award measures, weightings announced

Cost control and customer reliability measures replace net income.

LG&E and KU’s Team Incentive Award (TIA) is a core component of the company’s compensation. Last year, the TIA included measures for Net Income, Customer Satisfaction, Corporate Safety, and Individual or Team Effectiveness. In 2017, Cost Control and Customer Reliability measures will replace Net Income as noted below.

2017 TIA Measures and Weightings
15% – Corporate Safety
15% – Customer Satisfaction
15% – Cost Control
15% – Customer Reliability
40% – Individual/Team Effectiveness

Provided below are some questions and answers about the new Cost Control and Customer Reliability measures as well as the other TIA measures.

If you have specific questions about your TIA, please contact your manager or the appropriate Human Resources representative.



PPL companies

Employee Bulletin

Are LG&E and KU's TIA measures and weightings changing in 2017?

Yes. Cost Control and Customer Reliability will replace Net Income. The Net Income measure has been replaced with 15 percent assigned to each of the two new measures. Corporate Safety, Customer Satisfaction and Individual/Team Effectiveness weightings have not changed.

TIA Measure	2016 Weighting	2017 Weighting
Corporate Safety	15%	15%
Customer Satisfaction	15%	15%
Cost Control	0%	15%
Customer Reliability	0%	15%
Net Income	30%	0%
Individual/Team Effectiveness	40%	40%

Why were Cost Control and Customer Reliability measures added?

Our strong focus on providing reliable and cost-effective service to our customers is enhanced through effective cost management and ensuring reliability. Employees have significant control over operating costs and contribute directly and indirectly to customer reliability.

How will cost control be measured?

Cost Control will be measured by O&M, which includes all labor and non-labor operation and maintenance costs. These costs include those that are recovered through the Environmental Cost Recovery (ECR), Demand Side Management (DSM) and Gas Line Tracker (GLT) mechanisms, but excludes those items that are classified as Other Income and Expense. The expenses related to fuel for generation, power purchases and gas supply to serve customers are excluded.

How will customer reliability be measured?

Customer Reliability will be measured by our System Average Interruption Duration Index (SAIDI). SAIDI is an industry recognized metric which has been used by the company for many years to measure reliability. By planning and executing restoration activities efficiently to reduce the duration of an outage, our customers are positively impacted.



Employee Bulletin

Why is Corporate Safety an incentive measure?

LG&E and KU have established and continue to maintain a robust safety culture with employees and business partners. Since 2000, the safety performance of the company's employees and contractors has been progressively positive. Recordable Injury and Illness Rates (RIIR) have decreased consistently, enabling the company to rank highly among the industry's top safety performers. As we work toward our goal of zero incidents, LG&E and KU will continue to track injuries through the RIIR. The Days Away Restricted and Transferred (DART) safety measure tracks days away from work or a job restriction or transfers to another position due to a recordable work injury. RIIR and DART each have a 50 percent weighting in the total Corporate Safety measure. The RIIR and DART calculation formulas are measured in accordance with federal Occupational Safety and Health Administration (OSHA) standards.

How is Customer Satisfaction measured?

The company's market research vendor contacts randomly selected LG&E and KU customers and customers from peer group companies and asks them about satisfaction with their respective utilities. The scores are compiled quarterly, and those results are used to rank the utility companies. Our performance ranking determines achievement of the measure.

What are Individual and Team Effectiveness measures?

Individual and Team Effectiveness measures are established each year to ensure we are collectively working to achieve strategic business goals. Goals vary by individual and by department and support respective department business objectives. Team effectiveness measures may include safety, reliability and budget goals. Aligning team measures with performance and operational indicators demonstrates our focus on providing safe, reliable and cost-effective service to our customers.

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY)	
UTILITIES COMPANY FOR AN	)	CASE NO. 2016-00370
ADJUSTMENT OF ITS ELECTRIC RATES)	
AND FOR CERTIFICATES OF PUBLIC)	
CONVENIENCE AND NECESSITY)	

REBUTTAL TESTIMONY OF
LONNIE E. BELLAR
SENIOR VICE PRESIDENT, OPERATIONS
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

1 **Please state your name, position and business address.**

2 A. My name is Lonnie E. Bellar. I am the Senior Vice President of Operations for
3 Louisville Gas and Electric Company (“LG&E”) and Kentucky Utilities Company
4 (“KU”) (collectively “Companies”), and an employee of LG&E and KU Services
5 Company, which provides services to LG&E and KU. My business address is 220
6 West Main Street, Louisville, Kentucky 40202.

7 **Q. Have your responsibilities with the Companies changed since you filed your direct**
8 **testimony in this case?**

9 A. Yes. Effective January 15, 2017, I was promoted from Vice President of Gas
10 Distribution (LG&E) to Senior Vice President of Operations for both Companies. I
11 still report directly to Mr. Thompson, who is now serving as President and Chief
12 Operating Officer of the Companies. With the change in position, I am now responsible
13 for oversight of the operational areas previously led directly by Mr. Thompson. My
14 areas of responsibility now include power generation, energy supply and analysis,
15 safety and technical training, electric transmission, and gas and electric distribution. A
16 current copy of my CV is included with this testimony as Appendix A.

17 **Q. Do you concur with Mr. Thompson’s direct testimony filed in this case?**

18 A. Yes. Mr. Thompson’s direct testimony provides a thorough and accurate overview of
19 the Companies’ operations, including their performance under certain key performance
20 indicators, efforts to promote the safety of the public and the Companies’ workforce,
21 and the planning and rationale for capital investments and O&M projects designed to
22 improve the reliability of the Companies’ power delivery system for the benefit of
23 customers. Mr. Thompson’s testimony also properly describes the reasons for the

1 Companies' proposed investment in Distribution Automation ("DA") technology, for
2 which the Companies seek a Certificate of Public Convenience and Necessity
3 ("CPCN") in these proceedings.

4 **Q. Why are you providing the rebuttal testimony for the operational areas covered**
5 **in Mr. Thompson's direct testimony?**

6 A. Now that I have direct responsibility over the operational areas previously under Mr.
7 Thompson's direct oversight, I will provide additional support and context for the
8 Companies' request for a rate increase from an operational standpoint and rebut
9 intervenor testimony regarding the Companies' operations. Mr. Thompson will still
10 address the Companies' operations from a broader, strategic perspective.

11 **Q. What is the purpose of your rebuttal testimony?**

12 A. The purpose of my testimony is to rebut certain positions taken in the direct testimony
13 of intervenors in this case. Specifically, I will explain: (1) that Mr. Holloway's
14 criticism of the Companies' operational competence is wholly unfounded and refuted
15 by the Companies' record of success in major operational projects; (2) that the
16 Companies have an obligation to make the investments in their transmission
17 infrastructure outlined in the Transmission System Improvement Plan; (3) that the
18 Companies' proposed expenses and plan for a cycled approach to vegetation
19 management are proper; (4) the context and history of the Companies' relationship with
20 their Independent Transmission Organization (ITO) and Regional Transmission
21 Organization (RTO), including the reasons for the Companies' exit from the latter; (5)
22 that the Companies' projected expenses for scheduled outage maintenance of
23 generation plant through the end of the test year are appropriate and normalization of

1 such expenses will not accurately reflect actual expense; and (6) that the Companies
2 should not be restricted from demolishing retired generation plant where demolition
3 best serves the overall interests of customers.

4 **Operational Competence**

5 **Q. One of the AG’s witnesses, Mr. Holloway, criticizes the Companies’ ability to**
6 **maintain, improve and operate their transmission infrastructure and suggests**
7 **that the Companies do not have the operational competence to implement their**
8 **plans. How do the Companies respond?**

9 A. The Companies strongly disagree with Mr. Holloway’s assessment, which lacks
10 foundation in any objective facts. Contrary to Mr. Holloway’s assertions, the
11 Companies have repeatedly demonstrated their ability to plan for, implement, and
12 complete complex capital projects in a timely and cost-effective manner. The
13 Companies have also demonstrated their ability to maintain and operate power
14 generation and delivery systems safely, reliably, and at costs to customers that compare
15 favorably to utilities nationwide.

16 **Q. What are some examples of the operational successes that demonstrate the**
17 **Companies’ excellence in completing large operations projects?**

18 A. In 2011, the Companies sought and obtained approval of their Environmental
19 Compliance Plans from the Kentucky Public Service Commission (“Commission”).¹
20 These plans included projects for LG&E to spend \$1.4 billion to modernize

¹ *In the Matter of Application of Kentucky Utilities for Certificates of Public Convenience and Necessity and Approval of its 2011 Compliance Plan for Recovery by Environmental Surcharge*, Case No. 2011-00161; *In the Matter of Application of Louisville Gas and Electric Company for Certificates of Public Convenience and Necessity and Approval of its 2011 Compliance Plan for Recovery by Environmental Surcharge*, Case No. 2011-00162.

1 environmental controls on its generating equipment to achieve increased particulate
2 and mercury controls. The LG&E plan included installation of this equipment on all
3 units at Mill Creek and for Unit 1 at the Trimble County generating station. The KU
4 plan called for \$900 million in investments for additional air emission controls at its
5 Brown and Ghent generating stations and to convert a coal ash pond at Brown to dry
6 storage. Without exaggeration, these plans involved some of the most significant and
7 complex construction projects in the Companies' history. On December 15, 2011, the
8 Commission approved the Companies' ECR compliance plans.² Today, the
9 Companies have all but completed the construction and, by all objective measures, the
10 project was a resounding success. Throughout the construction period, the Companies'
11 construction activities were subject to focused ongoing oversight and monitoring by
12 the Commission, including quarterly reports and on-site inspections and meetings at
13 the Commission. The Companies recently received a letter from the Commission
14 commending the Companies on the success of the ECR compliance plan project:

15 The original estimated capital cost of the projects totaled \$2.301
16 billion. The final estimated total cost of the projects is \$2 billion.
17 The projects, which will be completed well under budget, within
18 original schedules, and with an outstanding safety record, must
19 be considered very successful by any standard.³

20 Mr. Thompson's testimony highlights another of the Companies' recent
21 operational success stories – the construction of Cane Run 7 – Kentucky's first natural
22 gas fired combined-cycle generating unit. As Mr. Thompson sets out in his testimony,
23 the construction of Cane Run 7 was completed in June 2015, on time, \$35 Million under

² Orders entered December 15, 2011, in Case Nos. 2011-00161 and 2011-00162.
³ February 13, 2017 Letter from Daryl E. Newby to Christopher M. Garrett, attached hereto as Rebuttal Exhibit LEB-1.

1 budget, and with an exemplary safety record. The unit is now performing exceptionally
2 well, with outage rates among the best (lowest) in the Companies' generation fleet.
3 Furthermore, in order to connect Cane Run 7 to the electrical grid, the Companies built
4 a new transmission substation. The construction of that substation required a complex
5 set of projects to revise the configuration of the existing transmission lines to connect
6 the new substation, while continuing to operate the existing coal fired generating
7 station. The Companies completed construction of the new substation on schedule,
8 with minimal disruption to generation and transmission operations.

9 Additionally, in April 2016, the Companies commenced operation of a newly
10 built solar facility at the E.W. Brown generating station. The Brown solar facility is
11 the first of its kind in the Companies' generation fleet, and contains over 44,000 solar
12 panels spread over 50 acres. Construction of the Brown solar facility was completed
13 on schedule. These and many other successful projects demonstrate that the Companies
14 have a consistent track record not only of operational competence, but operational
15 excellence.

16 **Q. How are the Companies demonstrating their ability to operate and maintain their**
17 **power delivery systems reliably and efficiently?**

18 A. Not only do the Companies excel at planning and executing major capital projects, they
19 have also demonstrated a long history of competence and success in the day-to-day
20 operation and maintenance of their generation, transmission and distribution systems.
21 Mr. Thompson's testimony includes a litany of performance metrics evidencing the
22 Companies' proficiency in a number of operational areas, including workplace and
23 public safety, generation reliability, transmission and distribution reliability, and

1 customer satisfaction. For example, the Companies' generation fleet consistently
2 achieves outage rates well below (better than) benchmarked median performance
3 according to FERC data, and performed near the top quartile for outage rates for
4 calendar year 2016. Likewise, the Companies' distribution operations historically beat
5 median industry performance for reliability, despite cash costs per customer for
6 distribution investments that compare favorably to utilities nationwide.⁴

7 The Companies have also shown both a willingness and institutional capability
8 to implement innovative efficiency programs aimed at improving customer experience
9 and managing power delivery costs. A dozen or more such programs are described in
10 Mr. Thompson's testimony, none of which were discussed by Mr. Holloway in his
11 unsupported critique of the Companies' operational competence.

12 **Q. Do the Companies' customer satisfaction results reflect positively on the**
13 **competency of the Companies' operational performance?**

14 A. Yes, the Companies' competency in providing safe and reliable service translates into
15 positive customer satisfaction. In fact, in 2016, LG&E and KU achieved a clean sweep
16 in top rankings for all J.D. Power customer satisfaction rankings for which they were
17 eligible, among both residential and business customers. Specifically, LG&E ranked
18 first in three separate J.D. Power customer satisfaction studies, including separate
19 surveys for both business and residential customers: the 2016 Gas Utility Residential
20 Customer Satisfaction Study Midwest Midsize Segment, the 2016 Electric Utility
21 Business Customer Satisfaction Study Midwest Midsize Segment, and the 2016 Gas
22 Utility Business Customer Satisfaction Study Midwest Region. KU ranked first among

⁴ EDO Business Plan, Attachment to Filing Requirement 807 KAR 5:001 Section 16(7)(c), Item I., page 34 of 219.

1 all included utilities in J.D. Power’s 2016 Electric Utility Residential Customer
2 Satisfaction Study Midwest Midsize Segment, demonstrating its high satisfaction
3 marks among residential customers for reliable electric service. KU also ranked
4 second, behind only LG&E, in the J.D. Power 2016 Electric Utility Business Customer
5 Satisfaction Study Midwest Midsize Segment.

6 **Q. In light of your testimony, is there any merit to Mr. Holloway’s concern that the**
7 **Companies lack the competency to implement both AMS and DA on the proposed**
8 **schedule?**

9 A. None. While Mr. Malloy and Mr. Wolfe offer specific rebuttal to Mr. Holloway’s
10 assertions regarding these projects, respectively, the argument that the Companies
11 cannot achieve implementation of both projects due to some perceived (but not
12 substantiated) inability of the Companies to operate their business is just fundamentally
13 untrue. The examples I discuss above, and many others, objectively refute that
14 assertion.

15 **Investment in Transmission Assets**

16 **Q. Mr. Holloway (AG) and Mr. Kollen (KIUC) have both argued that the**
17 **Companies’ proposed spending on replacement of transmission assets is**
18 **unreasonably high based on historical spending. Do you agree?**

19 A. Not at all. The Companies not only *should* incur the proposed expenses as good
20 stewards of the electric transmission system, they have an obligation to do so. Neither
21 Mr. Holloway nor Mr. Kollen has questioned the need to perform the improvements
22 that the Companies have proposed in their Transmission System Improvement Plan
23 (“Transmission Plan”), attached as Exhibit PWT-2 to Mr. Thompson’s testimony in

1 this case.⁵ To the contrary, Mr. Holloway asserts that “identifying, repairing and
2 replacing defective equipment should be a top priority.”⁶ The Companies agree, which
3 is the very reason they have embarked on a plan to target and replace aging and
4 vulnerable transmission assets, including defective line equipment, overhead lines,
5 transmission protection and control systems, and breakers, among others.

6 Historically, the Companies’ customers have enjoyed consistently safe and
7 reliable transmission service despite incurring among the lowest transmission-related
8 expenditures compared to all FERC-regulated utilities. Indeed, as the Transmission
9 Plan indicates, the Companies were near the top of the first quartile (lowest cost) for
10 total transmission spending per line mile and total transmission spending per MWh
11 sales from 2011 – 2015. This situation has resulted from the Companies’ prudent and
12 careful management of their transmission system assets. However, due to the age of
13 the transmission infrastructure, additional investment is now required to maintain the
14 level of system reliability that the Companies’ customers have come to expect.

15 **Q. Why are the Companies proposing to increase spending on Transmission assets to**
16 **the levels set forth in Mr. Thompson’s testimony?**

17 A. The Transmission Plan thoroughly addresses the need for the Companies to increase
18 their spending now on aging transmission assets. Specifically, the bulk of the
19 Companies’ transmission assets were installed between the 1950s and 1980s, meaning
20 a significant portion of those assets are nearing the end of their useful life. Catastrophic
21 failures of transmission equipment, although infrequent, have the potential to cause
22 widespread outages of extended duration. At the same time, the Companies’ customers

⁵ Mr. Kollen suggests that such improvements could be deferred. I refute that assertion later in my testimony.

⁶ Direct Testimony of Larry W. Holloway, P.E. (“Holloway Testimony”), at 8.

1 expect increasingly safe and reliable service. Failure to replacing aging transmission
2 system assets now will increase the risk of major service disruptions in the future and
3 will lead to overall decline in transmission system performance.

4 The Companies' identification of the transmission assets designated for
5 replacement has been intentional and well-reasoned. As outlined in the Transmission
6 Plan, the Companies have conducted a detailed analysis of failures by equipment type,
7 and the potential for such failures to negatively affect system reliability. Those factors,
8 combined with the age of the assets and load served, were considered in identifying the
9 assets to be replaced. Notably, neither Mr. Holloway nor Mr. Kollen has offered
10 testimony criticizing the method by which the Companies identified transmission assets
11 for replacement or the prioritization of those investments.

12 **Q. Mr. Holloway asserts that the increase in transmission spending proposed by the**
13 **Companies is indicative of past neglect of the system or deferred maintenance. Is**
14 **that accurate?**

15 A. No. As set forth above, the increased spending is being driven, in part, by the fact that
16 a significant portion of the Companies' transmission assets are approaching the end of
17 their useful life at the same time. Another reason for the increased spending is that
18 more equipment is now being identified as in need of replacement as a result of the
19 Companies' equipment inspection programs. The Companies have always complied
20 with Commission regulations regarding equipment inspections. Historically, those
21 regular inspections were performed primarily from the air. In 2013, the Companies
22 transitioned to a six-year inspection cycle in which all wood structures operating at
23 69kV or above were subject to detailed ground inspections (climbing poles). This

1 change was, in part, a response to evolving Commission regulations regarding
2 inspection of transmission lines. Those ground inspections have been successful in
3 identifying a higher volume of equipment subject to replacement.

4 The Companies have not deferred replacement of defective transmission assets
5 identified through these more rigorous inspection programs. As Mr. Holloway's
6 testimony acknowledges, the Companies have incurred year-over-year increases in
7 spending for replacement of transmission assets since 2012. The Companies'
8 combined spending for transmission asset replacements increased from \$22.1 Million
9 in 2014 to \$61.4 Million in 2016.⁷ The Companies immediate response to the increased
10 volume of identified assets for replacement, including the proposed spending in the
11 forecast test year, demonstrates its commitment to improving and maintaining system
12 assets.

13 **Q. Mr. Kollen suggests that the Commission should cut KU's planned capital**
14 **expenditures on its transmission system from \$106.3 Million in the forecast test**
15 **year to \$48.09 Million. Is that suggestion prudent or appropriate?**

16 A. No. Mr. Kollen's proposal is based on what he calculates to be KU's historical average
17 transmission capital expenditures from 2007 through 2015. Mr. Kollen does not
18 include any analysis for why transmission capital expenditures in the forecast test
19 period should be roughly equal to historical spending, especially given the reasons for
20 the transmission infrastructure improvements set forth in the Transmission Plan.
21 Unlike KU, Mr. Kollen has conducted no analysis of the risks of deferring maintenance
22 expenditures or the types of equipment replacements that must occur to maintain

⁷ LG&E Response to AG 1-388; KU Response to AG 1-363.

1 system reliability. Furthermore, Mr. Kollen has made no assessment of whether the
2 proposed cut in transmission-related expenditures would suffice to allow KU to meet
3 its regulatory requirements, including inspection requirements imposed by the
4 Commission, and safety, security and reliability requirements imposed by other
5 regulatory entities. Mr. Kollen simply assumed KU's historical average transmission
6 capital expenditures from 2007 through 2015 represented a reasonable level of
7 investment to support KIUC's result-oriented claim to adjust KU's proposed
8 transmission investment.

9 **Q. Is Mr. Kollen correct that KU can simply defer its proposed transmission related**
10 **expenditures if recovery is not permitted in base rates?**

11 A. No. While KU could defer a portion of its proposed transmission-related capital
12 investments, doing so would impose greater risks on KU's customers, decrease overall
13 system reliability, increase the potential for catastrophic outages, and push even greater
14 capital expenditures for transmission assets into the future. Deferring needed asset
15 replacements is inconsistent with KU's obligation to its customers to deliver safe and
16 reliable electric service. Notably, Mr. Kollen's suggestion that transmission asset
17 replacements can simply be deferred to the future is the exact opposite of Mr.
18 Holloway's argument that replacement of defective transmission assets should be
19 among the highest priorities. Mr. Kollen has made no assessment of the risks that such
20 deferral would impose on the overall reliability and safety of the system. In KU's view,
21 deferral is not a viable option for the reasons discussed herein.

22 **Q. How do you respond to Mr. Holloway's suggestion that the Commission should**
23 **question the Companies' ability to execute on its Transmission Plan?**

1 A. Like Mr. Holloway's criticism of the Companies' operational competence generally,
2 this opinion is just that – an opinion based on no objective facts, analysis or
3 demonstrated professional experience in planning, operating or maintaining a
4 transmission system. As I discuss earlier in my testimony, the Companies have
5 consistently demonstrated the ability to plan, implement and complete complex
6 operational projects, and the Transmission Plan is no different. The fact that the
7 Companies have developed the Transmission Plan is itself evidence that they are
8 committed to maintaining and operating their transmission system in a secure, reliable,
9 resilient and cost-effective manner. The year-over-year increases in transmission
10 spending over the past several years also demonstrate the Companies' dedication to
11 supporting and maintaining their transmission assets. Mr. Holloway has offered no
12 support for his subjective skepticism that the Transmission Plan cannot be executed
13 except his own misplaced conception of past care and maintenance of the system.

14 **Q. Should the Commission closely scrutinize the overall level of transmission-related**
15 **spending as Mr. Holloway suggests?**

16 A. Of course the Commission is free to scrutinize any aspect of the Companies' proposed
17 capital expenditures, including those included in the Transmission Plan. I am confident
18 that the proposals contained in the Transmission Plan will withstand such scrutiny. As
19 described elsewhere in my testimony, the Transmission Plan was developed after
20 thorough analysis and investigation of the Companies' transmission system
21 performance, reliability and safety. It is the product of a concerted effort to assess and
22 propose meaningful, targeted solutions to the problem of aging transmission
23 infrastructure. Mr. Holloway conspicuously fails to offer any criticism of the

1 Companies' analysis or methodology. Nor has Mr. Holloway testified that any specific
2 expenditures are unnecessary or unreasonable in light of the needs identified by the
3 Companies. The proposed spending outlined in the Transmission Plan is thorough,
4 reasonable and does not require adjustment.

5 **Vegetation Management**

6 **Q. How did the Companies arrive at the decision to convert from just-in-time tree**
7 **trimming to a 5-year cycled approach to vegetation management for its lower**
8 **voltage transmission lines?**

9 A. As Mr. Thompson describes in his testimony, the Companies conducted an analysis of
10 the cause of outage duration on their transmission system, and determined that at least
11 19% of all transmission SAIDI minutes were caused by tree interference. Based on the
12 experience of the Companies' field technicians, a significant portion of unknown
13 outages are also likely caused by tree interference. In 2014, the Companies
14 commissioned an independent transmission program review conducted by
15 Environmental Consultants, Inc. ("ECI"), to assess their current vegetation
16 management practices and make recommendations for improvement. The result of that
17 assessment was a report prepared on February 20, 2015, which the Companies have
18 produced in response to discovery in these rate case proceedings.⁸

19 The ECI report concluded that while the Companies were doing an admirable
20 job of managing transmission line vegetation under current practices, a cycled approach
21 to vegetation management was recommended. A cycled approach will assist the
22 Companies in restoring rights-of way for transmission lines, ultimately resulting in

⁸ ECI Report, KU Response to KIUC 1-30; LG&E Response to KIUC 1-31.

1 reduced unit production cost and reduced planning efforts through reduced aerial
2 inspections.⁹ Furthermore, the Companies expect to achieve added safety and
3 reliability performance once the established rights of way are cleared. The ECI report
4 included a budget for converting to a 5-year cycled approach. The Companies adopted
5 the recommendations of the ECI report and have included proposed expenditures for
6 the 5-year cycled approach in the forecast test year.

7 **Q. Mr. Holloway asserts that the ECI Report did not expressly recommend**
8 **conversion to a 5-year cyclical approach. Is that correct?**

9 A. No. ECI's first recommendation was for the Companies to "[t]ransition maintenance
10 program to cyclical maintenance."¹⁰ The staffing and budget recommendations
11 necessary to accomplish the switch to cycled maintenance were based on a 5-year
12 cycle.

13 **Q. Do you agree with Mr. Holloway that a cyclical approach to transmission line**
14 **clearing is the industry norm?**

15 A. Yes, and that is the approach the Companies are taking with lower voltage lines
16 pursuant to the ECI report and the Transmission Plan. I reject Mr. Holloway's assertion
17 that it is "alarming" that the Companies are just now transitioning to cyclical vegetation
18 management. Indeed, the ECI report, which was the culmination of ECI's detailed
19 examination of the Companies' current vegetation management practices, including
20 examination of a large number of the Companies' lines, concluded that the Companies
21 have done an admirable job of managing vegetation using just-in-time trimming.¹¹

⁹ ECI Report, at 12.

¹⁰ ECI Report, at 4.

¹¹ ECI Report, at 12.

1 **Q. Mr. Holloway states that a five-year cyclical approach to vegetation management**
2 **may be too long based on the FERC Vegetation Management Report attached as**
3 **LWH-3 to his testimony. How do you respond?**

4 A. The FERC report cited by Mr. Holloway identifies a vegetation management study
5 performed by CN Utility Consulting in 2004, suggesting that a five year cycle for
6 vegetation management, while industry-standard, may be inadequate.¹² However,
7 FERC was not so absolute in its own findings, recommending that “the Commission
8 and the states should encourage cost-benefit studies to examine the relative costs and
9 benefits of current and more aggressive vegetation management practices.”¹³ That is
10 precisely what the Companies did in engaging ECI to conduct a detailed vegetation
11 management review and prepare the resulting study. ECI recommended a five-year
12 cyclical approach, and that is the approach the Companies are now adopting for lower
13 voltage lines. A four year cycle would be more expensive for ratepayers and it has not
14 been shown that a shorter cycle is necessary to maintain adequate line clearance for the
15 Companies’ transmission lines.

16 **Q. Is there any basis for Mr. Holloway’s assertion that he finds it hard to believe the**
17 **Companies can “ramp up” to support the cycled line clearing approach?**

18 A. None. The Companies have already demonstrated the ability to transition to a cyclical
19 vegetation management approach for higher voltage transmission lines to comply with
20 NERC reliability standards.

21 **Q. Does Mr. Holloway recommend any changes to the Companies’ proposed**
22 **transition to a 5-year cycled approach to vegetation management?**

¹² Exhibit LWH-3, at 5, 11.

¹³ Exhibit LWH-3, at 18.

1 A. No. He purportedly raises it only to “illustrate the significant level of changes the
2 company is considering to address past neglect of its transmission assets.”¹⁴ The
3 suggestion of past neglect is expressly refuted by the ECI Report and elsewhere in my
4 testimony.

5 **Q. Mr. Smith and Mr. Kollen both suggest that the cost savings expected after the
6 first full cycle of line clearing is completed in 2022 is speculative. Do you agree?**

7 A. Candidly, it is difficult to project with exact precision the cost savings associated with
8 vegetation management once the lines are cleared due to the existence of numerous
9 variables. Certainly, some cost efficiencies will be achieved. Expenses associated with
10 aerial line inspections, which currently occur three times a year, will be reduced after
11 completion of the first full cycle. Furthermore, the ECI report notes that a cyclical
12 maintenance schedule will reduce long-term unit production cost (lower vegetation
13 density and shorter height brush) and open up the possibility of additional contracting
14 strategies which may further save clearing expenses. I should note however that long-
15 term cost savings is not the primary driver of the switch to cyclical vegetation
16 management. The primary driver is improved line safety and reliability.

17 **Q. Mr. Kollen testifies that the expected reliability improvement attributable to five-
18 year cyclical maintenance is merely “aspirational,” do you agree?**

19 A. No. I acknowledge that the Companies have not quantified a specific SAIDI or SAIFI
20 reduction attributable to the cyclical line clearing program, but that is not the same as
21 saying the expected outage improvement is aspirational. As I indicated previously, the
22 Companies have already initiated cyclical line clearing for higher voltage transmission

¹⁴ Holloway Testimony, at 13.

1 lines (200 kV and above) to comply with mandatory NERC reliability standards. On
2 those higher voltage lines, there have been no tree related outages and no violations of
3 the relevant standards. The improved vegetation management practices will ensure that
4 the Companies' success with higher voltage lines is replicated for lower voltage lines
5 resulting in fewer tree related outages.

6 **Q. Mr. Kollen asserts that while the Companies are free to change their approach to**
7 **vegetation management, such a change does not inherently require added expense.**
8 **Is that correct?**

9 A. No. Mr. Kollen has no relevant professional experience in this area. Conversion to a
10 five-year cyclical approach to vegetation management inherently requires added
11 expense until the first cycle can be completed. ECI stated as much in its report: "In
12 addition, the early years of the conversion to cyclic maintenance may require a higher
13 budget."¹⁵ A primary reason for this is that while clearing activities are required for
14 the lines going on the cycle, the rest of the lines must still be maintained using existing
15 practices. Additionally, line clearing for the cycled lines will involve a significant
16 amount of tree removal which is initially more costly than just-in-time trimming and
17 herbicide application. The Companies' Transmission Plan accounts for these added
18 expenses over the first five-year cycle.

19 **Q. Does KIUC's Response to LG&E's Data Request No. 24, which seeks objective**
20 **support for Mr. Kollen's testimony on this point, persuade you that his assertion**
21 **is correct?**

¹⁵ ECI Report, at 12.

1 A. No. To the contrary, it confirms that Mr. Kollen has no objective basis for his assertion
2 that a change from a targeted to cycled approach to vegetation management does not
3 inherently require additional maintenance expense. Indeed, KIUC asserts that “Mr.
4 Kollen does not believe that any empirical studies are necessary to determine that a
5 change in approach does not inherently require additional maintenance expense.” The
6 response makes clear that Mr. Kollen has not considered the change in scope or change
7 in work activities necessitated by a cycled approach to vegetation management,
8 particularly in the initial years as the first cycle is completed.

9 **Q. There is a discrepancy between the recommended budget in the ECI Report and**
10 **the cost estimates for vegetation management in the Transmission Plan. Mr.**
11 **Smith points out this discrepancy in his testimony. What accounts for the**
12 **difference?**

13 A. The ECI Report estimated the “total system cost” for implementation of its vegetation
14 management recommendations to be \$56.3 Million.”¹⁶ While the Companies’
15 projections for the next five years of vegetation management expense are based on the
16 ECI budget, they are not intended to perfectly align with the ECI projections. It is not
17 an apples to apples comparison. The Companies’ projections include only the first 4.5
18 years of the ECI budgeted amount because it contemplates the start of the cycled
19 clearing program will be in July 2017. The Companies’ projections also include
20 numerous line items that are not included in the ECI estimates: expenses associated
21 with the hazard tree removal program, other labor expenses, inspector contract labor,
22 vegetation LiDAR, and environmental mitigation associated with the Indiana bat. An

¹⁶ ECI Report, at 3.

1 itemization of all expenses included in the Companies' vegetation management
2 projections in the Transmission Plan is attached to my testimony as Rebuttal Exhibit
3 LEB-2. The difference is not the result of a hidden error or mistake as Mr. Smith seems
4 to assert, but a reflection of the care taken by the Companies to prepare their own
5 budget estimates.

6 **Q. What is your response to Mr. Smith's proposed adjustment, which would cut**
7 **O&M spending for vegetation management to base year levels for the forecast test**
8 **year?**

9 A. The adjustment should not be made. Mr. Smith's proposed adjustment implies that his
10 opinion is that the cyclical approach to vegetation management should not be
11 implemented. As an initial matter, this is directly contrary to Mr. Holloway's testimony
12 that conversion to a cyclical approach is long overdue. Furthermore, as set forth in the
13 ECI Report, current levels of spending are barely sufficient to cover the just-in-time
14 approach and certainly would not cover the transition to a cyclical approach.¹⁷ Mr.
15 Smith's adjustment appears to be based on nothing more than his misreading of ECI's
16 conclusion that the Companies have done a good job maintaining transmission line
17 vegetation under current practices. However, the Companies' current vegetation
18 management practices and the associated expenses incurred in the base year are not
19 sustainable over the long term. The encroachment of vegetation into rights of way for
20 transmission lines will not stop until the rights of way are cleared. Without line clearing
21 this encroachment will continue, resulting in increased outage frequency and duration

¹⁷ ECI Report, at 12.

1 due to tree interference with lines, and a corresponding increase in O&M expenditures
2 for line clearing into the future.

3 **Q. If the cycled approach to vegetation management is not adopted, is base year**
4 **spending on vegetation management an appropriate reference for test year**
5 **spending as Mr. Smith suggests?**

6 A. Not at all. As set forth above, even if the Companies do not change to a cycled approach
7 to vegetation management on lower voltage transmission lines, costs of maintaining
8 the targeted approach will continue to rise as encroachments into the right of way
9 continue. The Companies have accounted for the costs to transition to the cycled
10 approach in their business plans and the Transmission System Improvement Plan. They
11 have not calculated expense levels if the targeted approach is continued, but such
12 expenses would exceed base year expenses for the reasons described herein. Thus, an
13 adjustment of test year spending on vegetation management to base year levels is not
14 appropriate.

15 **ITO Agreement and RTO Membership**

16 **Q. In his testimony, Mr. Holloway suggests that the Commission should review the**
17 **performance of the Companies' ITO, which he refers to as an Independent**
18 **Transmission Operator. Please explain what an ITO is and what functions it**
19 **performs for the Companies.**

20 A. Certainly. The Companies currently have in place a contract with TranServ
21 International, Inc. ("TranServ") to serve as the Companies' Independent Transmission
22 *Organization*, not Operator. The contract was expressly approved by the Commission

1 in May 2012.¹⁸ The Companies’ current contract with TranServ is on file with the
2 Commission in Case No. 2012-00031. The Companies have recently renewed their
3 contract with TranServ, with the renewal to take effect on September 1, 2017.¹⁹ The
4 renewal of the TranServ ITO contract was approved by FERC by letter dated March 2,
5 2017.²⁰ The Companies are required by FERC to have a relationship with an
6 independent transmission organization to ensure compliance with FERC’s Open
7 Access Transmission Tariff (OATT), pursuant to FERC Order 888.

8 As the Commission noted in the order approving the TranServ contract, the
9 function of an Independent Transmission Organization is to “administer the
10 Companies’ OATT and, as such, [the ITO] grants and denies transmission service
11 requests pursuant to the OATT, calculates Available Transmission Capacity, performs
12 system impact studies for all interconnections, schedules transmission, administers the
13 Companies’ Open-access Same-time Information System, and is responsible for
14 compliance with applicable NERC and South-East Reliability Council requirements in
15 carrying out its ITO functions.”²¹

16 In other words, an ITO does not own or maintain any functional control of the
17 Companies’ transmission assets or infrastructure. Rather, its primary function is to
18 ensure that the Companies provide open and non-discriminatory access to the
19 Companies’ transmission system to third parties. TranServ has no oversight of the day-

¹⁸ *In the Matter of Application of Kentucky Utilities Company and Louisville Gas & Electric Company to Transfer Control of Certain Transmission Functions*, Case No. 2012-00031, Order of May 11, 2012.

¹⁹ A copy of the FERC submission letter and the renewed contract with TranServ is attached to my testimony as Rebuttal Exhibit LEB-3.

²⁰ See FERC Approval Letter, Mar. 2, 2017, attached hereto as Rebuttal Exhibit LEB-4.

²¹ May 11, 2012 Order at 2-3.

1 to-day operations of the Companies' transmission system and has nothing to do with
2 the care and maintenance of the physical infrastructure of the system.

3 **Q. Does Mr. Holloway's testimony reflect this understanding of the role of the**
4 **Companies' ITO?**

5 A. No. Mr. Holloway's recommendation that the Companies retain an independent entity
6 to assess the current ITO's performance is based on what he perceives to be deficiencies
7 in the care and maintenance of transmission assets, something that TranServ has no
8 role in performing.

9 **Q. Is a review of the current ITO's performance necessary?**

10 A. No. As set forth above, the Commission approved the Companies' agreement with
11 TranServ in 2012. At that time, the Commission concluded that the Companies'
12 proposal to transfer ITO functions from the previous ITO, SPP, to TranServ should be
13 approved.²² In so finding, the Commission noted that "such a transfer is for a proper
14 purpose and is consistent with the public interest because TranServ and MAPP COR
15 [its subcontractor] can perform ITO functions for the Companies in compliance with
16 requirements to provide open access to transmission services at a lower cost to
17 ratepayers and transmission customers."²³ Nothing that has occurred since the 2012
18 Order materially affects this conclusion. Indeed, as set forth above, FERC has now
19 approved the renewal of the TranServ contract on similar terms.²⁴ TranServ has
20 properly and cost-effectively performed the narrow functions assigned to it under the
21 Companies' ITO agreement.

²² May 11, 2012 Order at 11.

²³ May 11, 2012 Order at 11.

²⁴ A summary of the changes to the TranServ contract is contained in the transmittal letter to FERC attached as Rebuttal Exhibit LEB-3.

1 **Q. Mr. Holloway also testifies that the Companies should revisit membership in an**
2 **RTO. Please explain what an RTO does.**

3 A. An RTO is a Regional Transmission Organization. RTOs were born out of two major
4 regulatory initiatives by FERC, Order 888 and Order 2000, designed to facilitate
5 regional transmission planning, promote reliability, and ensure open and non-
6 discriminatory access to the transmission system. Membership in RTOs is common in
7 certain parts of the country, but it is not common in the Southeastern United States,
8 where the predominant model for utilities is vertical integration, i.e., utilities that
9 provide generation, transmission and distribution functions.

10 **Q. Do the Companies have experience with membership in an RTO?**

11 A. Yes. In response to the FERC regulations mentioned above, the Companies elected to
12 participate as charter members of the Midcontinent Independent System Operator
13 (MISO) RTO. MISO received FERC approval to act as an RTO in 2001. However,
14 within a couple years of the Companies' membership in MISO, the structure and
15 function of that organization changed in a way that was not beneficial to the Companies
16 or Kentucky ratepayers. On July 13, 2003, the Commission on its own motion opened
17 an investigation into the Companies' membership in MISO, including an assessment
18 of the costs and benefits of that membership and alternatives to that membership.²⁵ As
19 part of the Commission investigation proceedings, the Companies requested the
20 Commission to authorize their withdrawal from MISO and instead permit the
21 Companies to contract with an ITO to satisfy its obligations under FERC Orders 888
22 and 2000.

²⁵ *In the Matter of Investigation into the Membership of Louisville Gas & Electric Company and Kentucky Utilities Company in the Midwest Independent Transmission System Operator, Inc.*, Case No. 2003-00266.

1 **Q. What were the problems the Companies experienced with membership in MISO?**

2 A. The reasons behind the Companies' request to withdraw from MISO were numerous:
3 (1) with MISO's structural changes, the benefits of remaining in MISO were
4 outweighed by its costs; (2) years after the Companies joined, MISO began operating
5 a Day 2 market, which increased the risk that the Companies would be required to
6 purchase power to serve their native load at a higher cost than they could generate
7 themselves; (3) the Companies were forced to cede significant functional control over
8 their transmission and generation operations and had little say in the governance and
9 direction of regional transmission resource planning; (4) MISO members were required
10 to pay for transmission infrastructure improvements in other states which would have
11 no direct benefit to native load customers; and (5) exit from MISO would not materially
12 impact the reliability of the Companies' service to its customers.²⁶

13 Notably, the AG as intervenor supported the Companies' request in the case,
14 concluding that "[t]he areas of expanded activity [of MISO] and the costs for those
15 activities do not appear to be cost justified for LG&E and KU," and "[a]bsent the ability
16 to clearly determine that a gain in reliability is obtained in return for the added cost of
17 participation in MISO, there appears to be no good reason to continue to participate in
18 MISO."²⁷

19 Ultimately, the Commission agreed with the Companies (and the AG) that
20 membership in MISO was not advantageous for the Companies' customers at the time
21 and approved the withdrawal.²⁸

²⁶ See generally Order entered May 21, 2006 in Case No. 2003-00266.

²⁷ Post Hearing Brief of the Attorney General in Case No. 2003-00266, filed April 26, 2004, at 2, 3.

²⁸ May 21, 2006 Order, at 26-27.

1 **Q. Did RTO membership also present regulatory problems?**

2 A. According to the Commission, yes. Most notably, the Commission found the
3 Companies' participation as a member in MISO's wholesale energy markets stripped
4 the power of the Commission to regulate the costs that were factored into the
5 Companies' retail rates, because those generation costs would be viewed as wholesale
6 transactions subject to a FERC tariff and not Kentucky retail tariffs.²⁹ The Commission
7 also found that when the Companies' participation in MISO's Day 2 markets resulted
8 in a higher cost generation due to manual redispatches of the Companies' generation
9 resources, the Commission did not have jurisdiction to disallow these additional costs
10 because they are wholesale costs subject to the FERC tariff.³⁰ The Commission further
11 noted concern that MISO's reach into regional resource adequacy planning and
12 demand-side management (DSM) usurped functions historically within the
13 Commission's jurisdiction.³¹

14 The regulatory challenges attendant with RTO membership are the subject of a
15 recent case filed by East Kentucky Power Cooperative, in which EKPC alleges that its
16 RTO, PJM Interconnection, has authorized EKPC customers to participate in wholesale
17 energy markets in contravention to Kentucky law and Commission precedent, and that
18 PJM has taken the position that it is not subject to the Commission's jurisdiction in any
19 respect.³² Similar jurisdictional concerns were a recurrent subject of the Commission
20 proceedings adjudicating the Companies' exit from MISO.

²⁹ May 21, 2006 Order, at 21.

³⁰ May 21, 2006 Order, at 21.

³¹ May 21, 2006 Order, at 22.

³² *In the Matter of the Application of East Kentucky Power Cooperative, Inc. for a Declaratory Order Confirming the Effect of Kentucky Law and Commission Precedent on Retail Electric*

1 **Q. How did the Companies satisfy FERC open access requirements after the exit**
2 **from MISO?**

3 A. Shortly after the Commission approved the Companies' exit from MISO, it approved
4 the Companies' agreement with Tennessee Valley Authority (TVA) to serve as
5 reliability coordinator and an agreement with Southwest Power Pool, Inc. (SPP) to
6 serve as ITO, which, in combination, performed the transmission reliability and open
7 access functions previously served by MISO, without the required participation in
8 wholesale energy markets typical of RTO membership.³³

9 **Q. What is the Companies' relationship to RTOs now?**

10 A. The Companies are still members of MISO and another RTO, PJM Interconnection, for
11 the purposes of participating in wholesale energy markets. Thus, the Companies can
12 still buy and sell power in those markets, without ceding total functional control over
13 the dispatch of its generation and transmission facilities.

14 **Q. Mr. Holloway is critical of the analysis that the Companies conducted in 2012 to**
15 **assess the costs and benefits of RTO membership. Is Mr. Holloway correct that**
16 **assumptions used in that analysis were overly simplistic?**

17 A. No. The assumptions made in the RTO Analysis are reasonable and supported by the
18 Companies experience in MISO and its internal experts. Mr. Holloway offers no
19 support for his speculative assertions.

20 **Q. Please explain.**

Customers' Participation in Wholesale Electric Markets, Case No. 2017-00129, EKPC Application filed Mar. 10, 2017, at ¶¶ 43-44.

³³ *In the Matter of the Application of Louisville Gas and Electric Company and Kentucky Utilities Company to Transfer Functional Control of their Transmission Facilities*, Case No. 2005-00471, Order entered July 6, 2006. As discussed earlier in my testimony, the contract with SPP to serve as ITO was eventually replaced by the contract with TranServ.

1 A. Mr. Holloway argues it is not clear why no FTR/ARR congestion costs or no changes
2 to Locational Marginal Pricing (“LMP”) were assumed and speculates that neglecting
3 to consider these costs could greatly impact the costs or benefits of RTO membership.
4 His testimony offers no affirmative evidence in support of this allegation. In discovery,
5 when asked to provide any analyses or studies he has performed or participated in
6 developing regarding utility membership or affiliation with ITOs, TSOs or RTOs, Mr.
7 Holloway cited only to his participation in a committee that recommended to select
8 Charles River Associates to perform a cost benefit study of the Southwest Power Pool
9 RTO Energy Imbalance Services market more than ten (10) years ago.³⁴

10 Forecasting future LMP, RTO congestion costs, and FTR/ARR revenues is a
11 highly complex analysis that is subject to a broad range of variables. Such studies
12 typically yield a broad range of outcomes. As regulated utilities, the Companies’
13 objective in selecting FTRs/ARRs is to hedge future exposure to congestion costs (i.e.,
14 net to zero when considering revenue and cost) and not to speculate based on historical
15 data. For these reasons and the fact that expecting a certain amount of cost or revenue
16 could greatly impact the outcome of the analysis, assuming no costs or revenue from
17 these categories is reasonable.

18 Mr. Holloway also mentions that the 2012 RTO study did not consider possible
19 income streams from sales into PJM or MISO capacity markets. The Companies are
20 aware that these capacity markets have changed and the rules will continue to change
21 for the foreseeable future, meaning they have not yet matured in the Companies’
22 opinion. The continuing evolution of the capacity markets coupled with the more

³⁴ Response of AG to LG&E Data Request No. 4.

1 important fact that RTO load pays for the revenue to generators and is a significant
2 offsetting expense led the Company to assume that the net impact of RTO capacity
3 markets is not significant and no cost or revenue should be assumed.

4 **Q. Would RTO membership assist with cost recovery for jointly dispatched units as**
5 **Mr. Holloway suggests?**

6 A. No. For nearly 20 years, following their merger in 1998, LG&E and KU have jointly
7 operated and planned their generation and transmission systems according to their
8 Power Supply System Agreement (PSSA) and Transmission Coordination Agreement.
9 Both agreements were reviewed by this Commission in connection with the proposed
10 merger and approved by FERC. Cost recovery for jointly owned or jointly dispatched
11 generation units is already allocated among LG&E and KU through the PSSA between
12 the Companies. Fuel cost savings created by the Companies' joint dispatch of their
13 generation fleet are distributed through fuel adjustment clause billings. RTO
14 Membership offers no advantage whatsoever over the PSSA as it pertains to cost
15 recovery for jointly owned or jointly dispatched units or the distribution of fuel cost
16 savings from the joint dispatch of the Companies' generation fleet. Indeed customers
17 could possibly lose the fuel cost savings if functional control over the dispatch of the
18 Companies' generation fleet is transferred to an RTO.

19 **Q. Have the Companies continued to evaluate the costs and benefits of RTO**
20 **membership since their exit from MISO in 2006?**

21 A. Yes. While the Companies have not conducted a formal analysis of RTO membership
22 since 2012, the Companies continue to evaluate the RTO option and the factors
23 considered in that analysis, including RTO membership costs and governance,

1 infrastructure costs imposed by RTOs on their members, administrative costs, the
2 Companies' operating reserves, trade benefits, and transmission revenues from RTO
3 membership.

4 **Q. Is there any basis for Mr. Holloway's skepticism that the Companies cannot**
5 **conduct an unbiased RTO analysis and therefore a third-party should do it?**

6 A. Not at all. The Commission has repeatedly reviewed the Companies' planning
7 processes and methods in connection with the Companies' integrated resource plans
8 and found the process, methods and resulting plans to be reasonable. The Companies
9 are in the best position to assess their demand, costs, transmission needs, and risk
10 tolerance into the future, and compare those needs to the advantages and disadvantages
11 associated with RTO membership, and are therefore best situated to perform the
12 ongoing analysis and any more formal analysis in the future. Like his other assertions,
13 Mr. Holloway's testimony provides no evidence supporting his skepticism.

14 **Generation Plant Scheduled Outage Expense**

15 **Q. Two intervenors, KIUC and Kroger, have proposed an adjustment to the**
16 **Companies' forecasted generation plant scheduled outage expense. Please**
17 **describe the proposals.**

18 A. On behalf of KIUC, Mr. Kollen proposes to "normalize" generation plant scheduled
19 outage expense to an average of the past five years, rather than what is actually
20 forecasted in the test year. Mr. Kollen notes that because major outage maintenance is
21 cyclical, a normalized expense will allow the Companies to recover less than forecasted
22 expenses in the test year, but more than actual costs in years where fewer planned
23 outages are scheduled.

1 On behalf of Kroger, Mr. Townsend also proposes to normalize the Companies
2 forecasted scheduled outage expense, but based on a four-year historical average,
3 adjusted for retired generation plant (Green River 3 and 4, Haefling 3) and new
4 generation plant (Cane Run 7).

5 **Q. Do either Mr. Kollen or Mr. Townsend question the need to conduct any of the**
6 **scheduled outage activities planned for the forecast test period?**

7 A. No. They simply question the manner in which the Companies should be permitted to
8 recover those costs in base rates.

9 **Q. Do you agree with the proposals of the intervenors that forecasted scheduled**
10 **outage expense should be normalized to reflect historic expenses?**

11 A. No. As I set forth in my testimony below, historical scheduled outage expense is not
12 necessarily a good indicator of future outage expense. Major outage maintenance is
13 cyclical, and a five-year historical average will not accurately reflect scheduled outage
14 maintenance activities that must be performed during the forecast test year, nor is it
15 representative of the overall eight-year cycle of scheduled outage maintenance at the
16 Companies' generation stations. Two generation units constructed during the past 8-
17 year cycle, Trimble County 2 and Cane Run 7, are due, respectively, for their first major
18 outage maintenance, and costs associated with maintaining those units are not reflected
19 in historic averages. Furthermore, as new technology, particularly ECR controls, has
20 been added to the Companies' generation plant, scheduled outage maintenance has
21 become increasingly complex, more costly, and requires a longer period of time to
22 complete.

1 The Companies have gained experience over many years in forecasting
2 scheduled outage maintenance expenses for planning and budgeting purposes. Their
3 forecasts are much more likely to reflect actual expenses going forward than historical
4 averages.

5 **Q. How do the Companies plan and conduct outage-related generation maintenance**
6 **activities?**

7 A. Generation units are subject to regular outage maintenance schedules. These outages
8 are carefully scheduled to ensure that the Companies can serve their native load and
9 maintain adequate reserve margin at all times. Major turbine/generator maintenance
10 outages on both coal-fired and combustion turbine units are typically scheduled on
11 either a seven or eight year cycle for a particular unit. The duration of these outages
12 varies, but many last around six to eight weeks. Other significant maintenance on the
13 generation plant is performed during major turbine/generator outages. Boiler overhauls
14 on coal-fired units are performed more often, around every two years. In addition to
15 major turbine overhauls, combustion turbine units are subject to combustor inspections
16 roughly every other year, and hot gas path inspections approximately every four years.
17 Other minor planned outage inspections and maintenance activities are scheduled more
18 frequently, with the timing dependent on the requirements of the individual unit.³⁵

19 **Q. Why are scheduled outage maintenance expenses projected to be higher in the**
20 **forecast test year than in recent years?**

21 A. The Companies acknowledge that unit outage maintenance schedules can sometimes
22 cause fluctuations in outage-related expense from year to year. For example, no turbine

³⁵ For a detailed explanation of how inspection and outage intervals are calculated and what they involve, please refer to KU's response to AG 2-100 and Kroger 2-8 and LG&E's response to AG 2-116 and Kroger 2-8.

1 overhauls were conducted on Mill Creek generating units in either 2015 or 2016, which
2 reduces the historical outage expense associated with these units over a five-year time
3 horizon. But Mill Creek 2 is due for a turbine overhaul in the spring of 2018, during
4 the forecast test period. The outage maintenance must be performed at that time to tie
5 in new environmental equipment designed to reduce coal combustion residuals as
6 required by regulation. Likewise, Trimble County Unit 1 has not been subject to a
7 turbine overhaul since 2009, and Trimble County 2, which went into commercial
8 operation in 2011, is due for its first turbine overhaul during the forecast test period.
9 E.W. Brown Unit 2 is also due for a major turbine overhaul during the forecast test
10 period.

11 However, planned maintenance schedules are not the only reason that outage
12 expenses are projected to be higher in the forecast test period. Many other factors play
13 a role. Due to the relatively low price of natural gas, the Companies' combustion
14 turbines are being dispatched more frequently to minimize fuel costs to customers,
15 which results in increased maintenance activities for those units. Furthermore,
16 retirement of older coal-fired units and installation of more efficient generation units,
17 like Cane Run 7, materially impacts scheduled outage maintenance methodologies and
18 planned expenditures, such that historical outage maintenance expenses are simply not
19 comparable to planned expenses.

20 Planned outage maintenance is now more complex than ever, leading to
21 additional cost. In particular, installation of environmental controls on the Companies'
22 generating units has increased the complexity of outage-related maintenance.
23 Furthermore, the scope of outage maintenance grows and becomes more costly as

1 generation plant ages, in the same way that maintenance on a vehicle becomes more
2 involved as the vehicle ages and parts are in need of replacement. As a result, future
3 outage maintenance on a particular generating unit will naturally involve added
4 complexity and added cost.

5 **Q. In light of your testimony, what is your recommendation to the Commission**
6 **regarding KIUC's and Kroger's proposed scheduled outage normalization**
7 **adjustments?**

8 A. The Commission should reject these adjustments. As I describe herein, historical
9 scheduled outage expenditures are not indicative of the Companies' future
10 expenditures, and thus are not reflective of the Companies' actual costs to incur needed
11 outage-related maintenance. Neither Mr. Holloway nor Mr. Townsend has accounted
12 for the nature and scope of outage maintenance activities that must be performed on
13 the Companies' generation fleet during the forecast test year. Neither has considered
14 that changes in generating unit utilization affect needed maintenance going forward.
15 Neither has accounted for increased complexity attendant with outage maintenance of
16 generation assets as they age. Mr. Kollen has not even accounted for the changes in
17 the composition of the Companies' generation fleet (retired units and new units) in
18 proposing his adjustment.

19 Although unexpected contingencies will undoubtedly occur, the Companies
20 have become sophisticated in projecting scheduled outage expenses based on forecasts.
21 Those forecasts are the best indicators of actual cost and should be included in the
22 Companies' base rates.

Plant Demolition

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Q. What major generation plant demolition is scheduled before the end of the forecast test year?

A. As discussed in Mr. Thompson’s testimony, the Companies are planning for the demolition of retired coal-fired generation plant at Cane Run, Green River and Paddy’s Run. The Cane Run project includes demolition of those coal-fired units for which generation capacity was replaced by Cane Run 7. The Paddy’s Run demolition is in progress and is expected be complete by the end of 2017. For a detailed report on the status of these demolition projects, see KU’s response to KIUC 1-10.

Q. In the context of his discussion regarding net terminal salvage in the Companies’ proposed depreciation rates, Mr. Kollen suggests that utilities should be required to retire generation units in place as a matter of course, and demolish them only when there is a legal obligation to do so or it is cost-beneficial to do so. How do you respond?

A. Legal requirements and cost are not the only factors relevant to determining whether to retire generation plant in place or demolish it. The Companies must also consider safety issues associated with decommissioned generating units and the wisdom of leaving such units in place indefinitely. The Companies must consider doing what is in the best interests of their customers, their workforce and the surrounding communities. The Companies must also consider options for the best utilization of property at its generation stations. Demolition of generation plant provides the Companies more flexibility in planning the use of space long into the future. Furthermore, the cost of maintaining and securing decommissioned generation plant is not predictable. As these assets continue to age, maintenance expense could be

1 significantly higher than originally projected. Other unexpected events like vandalism
2 and flooding at decommissioned facilities present potential safety, liability, and
3 expense-related risks.

4 In the end, the Companies are in the best position to determine whether
5 demolition of generation units or retirement in place best suits the needs of customers.
6 While legal considerations and cost analysis are certainly factors in that determination,
7 they should not be dispositive factors and should not create a presumption that retiring
8 generation facilities in place is the best course of action in every circumstance. If that
9 were the case, retired generation plant may never be demolished.

10 In the case of the Companies' planned demolitions at Paddy's Run, Cane Run
11 and Green River, the Companies determined that demolition was the proper action from
12 a safety standpoint, and that any excess cost associated with demolition versus
13 retirement in place was offset by the risk of uncertainty of costs associated with
14 maintaining the decommissioned facilities long into the future. Mr. Kollen's testimony
15 offers only speculative assertions and no affirmative evidence to show the planned
16 demolitions can be delayed without compromising safety and potential increases in
17 demolition costs in the future.

18 **Q. Does this conclude your testimony?**

19 A. Yes, it does.

20

VERIFICATION

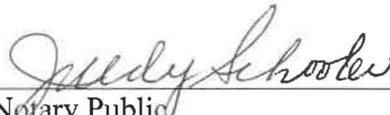
COMMONWEALTH OF KENTUCKY)
) SS:
COUNTY OF JEFFERSON)

The undersigned, **Lonnie E. Bellar**, being duly sworn, deposes and says that he is Senior Vice President – Operations for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.



Lonnie E. Bellar

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 7th day of April 2017.



Notary Public (SEAL)

My Commission Expires:
JUDY SCHOOLER
Notary Public, State at Large, KY
My commission expires July 11, 2018
Notary ID # 512743

APPENDIX A

Lonnie E. Bellar

Senior Vice President, Operations
LG&E and KU Services Company
220 West Main Street
Louisville, Kentucky 40202
Telephone: (502) 627-4830

Education

Bachelors in Electrical Engineering;
University of Kentucky, May 1987
Bachelors in Engineering Arts;
Georgetown College, May 1987
E.ON Academy, Intercultural Effectiveness Program: 2002-2003
E.ON Finance, Harvard Business School: 2003
E.ON Executive Pool: 2003-2007
E.ON Executive Program, Harvard Business School: 2006
E.ON Academy, Personal Awareness and Impact: 2006
Tuck Executive Education Program, Dartmouth University: 2015

Professional Experience

LG&E and KU Services Company

Senior Vice President, Operations	Jan. 2017 – Present
Vice President, Gas Distribution	Feb. 2013 – Jan. 2017
Vice President, State Regulation and Rates	Nov. 2010 – Jan. 2013

E.ON U.S. LLC

Vice President, State Regulation and Rates	Aug. 2007 – Nov. 2010
Director, Transmission	Sept. 2006 – Aug. 2007
Director, Financial Planning and Controlling	April 2005 – Sept. 2006
General Manager, Cane Run, Ohio Falls and Combustion Turbines	Feb. 2003 – April 2005
Director, Generation Services	Feb. 2000 – Feb. 2003
Manager, Generation Systems Planning	Sept. 1998 – Feb. 2000
Group Leader, Generation Planning and Sales Support	May 1998 – Sept. 1998

Kentucky Utilities Company

Manager, Generation Planning	Sept. 1995 – May 1998
Supervisor, Generation Planning	Jan. 1993 – Sept. 1995
Technical Engineer I, II and Senior, Generation System Planning	May 1987 – Jan. 1993

Professional Memberships

Institute of Electrical and Electronics Engineers

Civic Activities

E.ON U.S. Power of One Co-Chair – 2007

Kentucky Science Center – Board of Directors – 2008–Present

Metro United Way Campaign – 2008

UK College of Engineering Advisory Board – 2009 – Present

American Gas Association – Board of Directors – 2013 – Present

Southern Gas Association – Board of Directors – 2013 – Present

Greater Louisville, Inc. – Board of Directors, Executive Committee – 2016–Present

Rebuttal Exhibit LEB-1

Letter from Daryl E. Newby to Christopher M. Garrett



Matthew G. Bevin
Governor

Charles G. Snively
Secretary
Energy and Environment Cabinet

Commonwealth of Kentucky
Public Service Commission
211 Sower Blvd.
P.O. Box 615
Frankfort, Kentucky 40602-0615
Telephone: (502) 564-3940
Fax: (502) 564-3460
psc.ky.gov

Michael J. Schmitt
Chairman

Robert Cicero
Vice Chairman

Daniel E. Logsdon Jr.
Commissioner

February 13, 2017

Christopher M. Garrett
LG&E and KU Energy LLC
220 West Main Street
P.O. Box 32010
Louisville, KY 40232

Re: Construction Monitoring of the 2011 ECR Compliance Plans for Louisville Gas & Electric and Kentucky Utilities Company

Dear Mr. Garrett,

On January 20, 2017, the Kentucky Public Service Commission received from you the 21st quarterly update and final report summarizing the 2011 ECR Compliance Plans for Louisville Gas & Electric Company (LG&E) and Kentucky Utilities Company (KU) (jointly "the Companies").

The Companies' environmental compliance plans were approved by the Commission in Case Nos. 2011-00161 (KU) and 2011-00162 (LG&E). In approving the environmental compliance plans, the Commission found it appropriate to utilize the assistance of an external consultant, to monitor and report the progress of the construction of the approved projects. The selected consultant, Vantage Consulting, LLC, has submitted its final report regarding the projects.

The original estimated capital cost of the projects totaled \$2.301 billion. The final estimated total cost of the projects is \$2 billion. The projects, which will be completed well under budget, within original schedules, and with an outstanding safety record, must be considered very successful by any standard. Commission Staff expresses its appreciation for the Companies' efforts in keeping Vantage and Staff informed regarding the progress of the environmental projects, and appreciates the professional manner in which the Companies have assisted this review.

Sincerely,

Daryl E. Newby
Director, Financial Analysis

Rebuttal Exhibit LEB-2

Vegetation Management Projections in the Transmission Plan

Comparison of Projected Vegetation Management Expenses, Combined Companies
Transmission Plan Budget (2017 – 2021) v. ECI Report (5 year projection)

\$ Millions	Budget	ECI
Vegetation Management Crews	46.1	
Aerial Spraying	4.7	
Sub-total	<u>50.9</u>	<u>56.3</u>
Labor	3.1	
Hazard Tree	5.3	
Inspector Contract Labor	2.2	
Indiana Bat Mitigation	2.1	
Vegetation LiDAR	0.4	
Sub-total	<u>13.2</u>	<u>-</u>
Total	<u>64.1</u>	<u>56.3</u>

Rebuttal Exhibit LEB-3

FERC submission letter and the renewed contract with Transerv

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Jennifer Keisling
Senior Corporate Attorney
LG&E/KU Energy, LLC

220 West Main Street
Louisville, Kentucky 40202
T (502) 627-4303
jennifer.keisling@lge-ku.com

January 25, 2017

Hon. Kimberly D. Bose, Secretary
Federal Energy Regulatory Commission
888 First Street, N.E.
Washington, DC 20426

Re: Louisville Gas and Electric Company and Kentucky Utilities Company;
Docket No. ER17-____-000

Dear Secretary Bose:

Pursuant to Section 205 of the Federal Power Act,¹ and Part 35 of the Federal Energy Regulatory Commission's ("FERC" or the "Commission") regulations,² Louisville Gas and Electric Company ("LG&E") and Kentucky Utilities Company ("KU") (collectively, "LG&E/KU"), hereby tender for filing a new Independent Transmission Organization Agreement ("ITO Agreement") between LG&E/KU and TransServ International, Inc. ("TransServ"). As discussed herein, the existing agreement between LG&E/KU and TransServ expires on August 31, 2017. The terms of the ITO Agreement being submitted with this filing are substantially similar to the terms of the currently effective ITO Agreement located at Attachment Q to the LG&E/KU Joint Pro Forma Open Access Transmission Tariff ("OATT"), with a few modifications discussed further herein.

LG&E/KU respectfully request an effective date for the new ITO Agreement of September 1, 2017. LG&E/KU respectfully request waiver of the Commission's 120-day prior notice limit for consideration of the ITO Agreement now, to ensure that the new agreement has been accepted for filing well in advance of that date.

I. BACKGROUND

LG&E/KU are both public utilities and are wholly-owned subsidiaries of LG&E/KU Energy LLC, a public utility holding company and a wholly-owned subsidiary of PPL Corporation ("PPL"). PPL is headquartered in Allentown, Pennsylvania. LG&E is an electric and natural gas utility based in Louisville, Kentucky. LG&E currently serves customers in

¹ 16 U.S.C. § 824d (2016).

² 18 C.F.R. Part 35 (2016).

The Honorable Kimberly D. Bose
January 25, 2017
Page 2

Louisville and 16 surrounding counties. KU is an electric utility, based in Lexington, Ky., serving 77 Kentucky counties and five counties in Virginia.

LG&E/KU withdrew from the Midwest Independent Transmission System Operator, Inc. (“MISO”) regional transmission organization (“RTO”) in 2006.³ As a means of addressing certain market power concerns that had previously been addressed by LG&E/KU’s participation in the RTO, LG&E/KU proposed to utilize an ITO.⁴ The ITO administers the terms of the OATT and processes transmission service and generator interconnection requests, while LG&E/KU, in their role as the Transmission Owner, provide the actual service to customers.

LG&E/KU selected Southwest Power Pool, Inc. (“SPP”) as the first ITO for the LG&E/KU system. LG&E/KU withdrew from MISO on September 1, 2006, and began working with SPP as the ITO. On August 30, 2011, LG&E/KU requested Commission approval of a new ITO agreement with TranServ, to be effective when SPP’s agreement terminated on August 31, 2012.⁵ LG&E/KU proposed that TranServ, together with its subcontractor MAPPCOR, perform the functions that SPP had previously performed as the ITO.⁶ By order dated December 15, 2011, the Commission conditionally accepted TranServ as the new ITO, effective September 1, 2012.⁷ Subsequently, in 2015, MAPPCOR tendered its Notice of Contract Termination to TranServ, effective August 31, 2015. On September 1, 2015, TranServ assumed all duties that were initially subcontracted to MAPPCOR under the terms of the ITO Agreement.⁸

TranServ’s current ITO contract expires on August 31, 2017. LG&E/KU and TranServ have negotiated and executed a new ITO Agreement, which lays out the terms and conditions pursuant to which TranServ will perform the ITO functions under the OATT, beginning September 1, 2017.

³ *Louisville Gas and Elec. Co., et al.*, 114 FERC ¶ 61,282 (2006).

⁴ *Id.* at PP 66, 80.

⁵ *Louisville Gas and Elec. Co.*, Docket Nos. ER11-4396-000 and EC98-2-000, Filing of Replacement ITO Proposal (Aug. 30, 2011).

⁶ *Id.* at 1.

⁷ *Louisville Gas and Elec. Co.*, 137 FERC ¶ 61,195 (2011).

⁸ *Louisville Gas and Elec. Co.*, Docket No. ER15-1901-000, Filing of Revised Attachment Q ITO Agreement (June 11, 2015).

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January 25, 2017
Page 3

II. DESCRIPTION OF THE PROPOSED ITO AGREEMENT AND MODIFICATIONS FROM THE CURRENTLY EFFECTIVE VERSION

The new ITO Agreement with TranServ continues many of the terms of the existing agreement. For example, TranServ will continue perform its duties in an independent, fair, and nondiscriminatory manner, in accordance with Good Utility Practice, the terms and conditions of the OATT, all applicable laws and regulatory requirements (including reliability standards), and any methodologies, process, or procedures that LG&E/KU may develop to ensure system reliability and legal/regulatory compliance.⁹ TranServ will also continue to coordinate with Tennessee Valley Authority in its role as the Reliability Coordinator for LG&E/KU's system.¹⁰ However, TranServ and LG&E/KU have agreed to some modifications to the ITO Agreement in order to clarify their respective rights and obligations moving forward:

- TranServ will cooperate with all reasonable requests by LG&E/KU for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external).¹¹
- TranServ will be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee's separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee's separation from TranServ.
- TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons undergo FERC Standards of Conduct training within the first thirty (30) days of their employment with TranServ.
- Under the new ITO Agreement Compensation for TranServ will be \$2,479,543.56 (subject to increases or decreases if there are changes to the services that TranServ provides, as detailed in Section 5 of Appendix A to the ITO Agreement) for the first year of service.¹² This amount will increase 1.5% for each Contract Year under the contract, rather than a 2.5% annual increase under the currently-effective contract.¹³ LG&E/KU will also reimburse

⁹ ITO Agreement at Section 1.3.

¹⁰ ITO Agreement at Section 1.2.

¹¹ *Id.*

¹² ITO Agreement at Section 3.1.

¹³ *Id.*

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January 25, 2017
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TranServ for certain out-of-pocket costs (such as legal support or travel and lodging related to performance of the ITO services).¹⁴

- The new ITO agreement has removed the provisions which previously obligated LG&E/KU to pay TranServ a true-up payment if TranServ did not receive a minimum level of revenue for System Impact Studies or Interconnection Feasibility Studies.¹⁵
- The term of the new ITO Agreement will begin on September 1, 2017.¹⁶ Once effective, the ITO Agreement will continue for an initial term of five years, with additional one-year term extensions.¹⁷ The parties have added a new provision stating that three hundred and sixty days prior to the conclusion of the initial term either party may notify the other, in writing, of a desire to amend terms or pricing of the ITO Agreement for the subsequent terms.¹⁸ If no such amendment is agreed upon by 180 days prior to the beginning of the first subsequent term, the ITO Agreement will terminate on the later of (i) the conclusion of the initial term, as defined above, or (ii) receipt of the required regulatory approvals.¹⁹ The ITO Agreement may be terminated at the end of a term upon 180 days' notice by either party,²⁰ on the fifth anniversary of the agreement's effective date.²¹
- The parties have added a provision regarding early termination, stating that LG&E/KU may terminate the ITO Agreement if the guaranty that TranServ executed November 29, 2016 in favor of LG&E/KU is terminated, and TranServ does not provide a satisfactory replacement guaranty.²²
- Appendix A to the ITO Agreement, which details the specific duties for TranServ to carry out as the ITO, remains largely unchanged. The only changes to that appendix are:
 - An addition to Section 3.1.5 regarding transmission planning, that both parties will communicate openly and in a timely manner; each will perform their respective work;

¹⁴ ITO Agreement at Section 3.2.

¹⁵ Compare ITO Agreement at Section 3.3 with 2012 ITO Agreement at Section 3.3.

¹⁶ ITO Agreement at Section 4.1.

¹⁷ *Id.*

¹⁸ *Id.*

¹⁹ *Id.*

²⁰ ITO Agreement at Section 4.2.

²¹ ITO Agreement at Section 4.3.

²² ITO Agreement at Section 4.10.

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January 25, 2017
Page 5

and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

- Clarifications to Section 5, that TranServ's compensation may be modified up or down as the result of modifications to the service functions, and that a change to a service function requiring a reduction in personnel qualifies as a Major Change requiring a Change Order prior to implementation.

III. CONTENTS OF FILING, COMMUNICATIONS, EFFECTIVE DATE, WAIVER

In addition to this Transmittal Letter, LG&E/KU have included the following:

- An executed copy of the new ITO Agreement with TranServ;
- A blackline version of the ITO Agreement, showing the revisions to the 2012 ITO Agreement.

All communications with regard to this filing should be directed to the following persons:

Jennifer Keisling
Senior Counsel
LG&E/KU Energy LLC
220 West Main Street
Louisville, KY 40202
Phone (502) 627-4303
e-mail: jennifer.keisling@lge-ku.com

Anne K. Dailey
TROUTMAN SANDERS LLP
401 9th St. N.W., Suite 1000
Washington, D.C. 20004
Phone (202) 274-2870
e-mail: anne.dailey@troutmansanders.com

LG&E/KU propose an effective date of September 1, 2017 for the new ITO Agreement as contained in Attachment Q. LG&E/KU respectfully request waiver of the 120-day limitation for Section 205 filings to permit submission of the new ITO Agreement now. LG&E/KU believe that the terms of the ITO Agreement are just and reasonable; however, early consideration of the ITO Agreement will provide LG&E/KU and TranServ sufficient time to address any issues in the event the Commission requires any changes.

LG&E/KU respectfully request a waiver of any portion of Section 205 or 18 C.F.R. Part 35 that has not been satisfied by this filing.

LG&E/KU respectfully request that the Commission find that the new ITO Agreement with TranServ is just and reasonable, and accept it for filing for the reasons described herein.

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The Honorable Kimberly D. Bose
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IV. CONCLUSION

WHEREFORE, for the foregoing reasons, LG&E/KU hereby respectfully request (1) that the Commission accept their proposed agreement with TranServ for filing pursuant to FPA Section 205 with an effective date of September 1, 2017, and (2) that the Commission grant waiver as requested herein.

Respectfully submitted,

/s/ Jennifer Keisling

Jennifer Keisling
Senior Counsel
LG&E/KU Energy LLC
220 West Main Street
Louisville, KY 40202
(502) 627-4303
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*Attorneys for Louisville Gas and Electric
Company and Kentucky Utilities Company*

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**AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO
AND THE RELIABILITY COORDINATOR**

**Independent Transmission Organization
Agreement**

Between

**Louisville Gas and Electric Company/
Kentucky Utilities Company**

And

TranServ International, Inc.

FINAL

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INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TransServ International, Inc., an entity organized pursuant to the laws of Delaware (“TransServ”). Company and TransServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company’s current contract with TransServ is scheduled to expire on August 31, 2017;

WHEREAS, Company desires that, upon expiration of the current contract, TransServ will continue its work under this Agreement, as detailed herein;

WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TransServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company’s goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the “Reliability Coordinator Agreement”) with the Tennessee Valley Authority, NERC-certified reliability coordinator (the “Reliability Coordinator”), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

Section 1 - Services to be Provided; Standards of Performance

1.1 Services. TransServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT (“ITO Services”) during the Term in accordance with the terms and conditions of this

Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation (“SERC”) requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ’s obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

1.3 TranServ Performance: Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ’s obligations (including ITO Services) under this Agreement:

(a) in an independent, fair, and nondiscriminatory manner; and

(b) in accordance with:

(i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

(ii) the terms and conditions of the OATT;

(iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

(iv) any methodologies, processes, or procedures relating to ITO Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a

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change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

Section 2 - Independence and Standards of Conduct

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel’s or TranServ Designee’s ownership of the securities; and (b) “Tariff Participant” shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ’s appointment of a TranServ Project Manager (as provided in Section 8.2) except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee’s separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee’s separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees performing work under this Contract shall be treated, for purposes of the FERC’s Standards of Conduct (18 C.F.R. Part 358), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees

shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

Section 3 - Compensation; Billing and Payment; Performance Review

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services (“Annual Fee”). The Annual Fee (subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year and shall escalate by one and five/tenths percent (1.5%) of the prior year’s Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ’s performance of ITO Services, provided that in no event shall Company reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ’s performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are “Out-of-Pocket Costs”); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

3.3 Payment.

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30th) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) (“FERC Interest Rate”).

3.4 Annual Review.

3.4.1 Annual Review. Commencing at the end of each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of TranServ’s actual labor in providing ITO Services for the preceding Contract Year (“Annual Labor”). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section

8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

Section 4 - Term and Termination

4.1 Term. The initial term of this Agreement shall begin on September 1, 2017 (“Commencement Date”), and shall continue for five (5) years thereafter (“Initial Term”). At the conclusion of the Initial Term, this Agreement shall automatically extend for successive one (1) year terms (each a “Subsequent Term”), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a “Term.” For the purposes of this Agreement, a “Contract Year” shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under Section 4.5.

4.3 Immediate Termination.

4.3.1 Termination for Cause. Subject to Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

- (a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;
- (b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;
- (c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;

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(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.3.2 Immediate Termination Not For Cause. Subject to Section 4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to Transerv if:

(a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;

(b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;

(c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of Transerv as the ITO;

(d) RTO. Company joins a regional transmission organization ("RTO"); or

(e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.4 Termination for Lack of Independence. Subject to Section 4.5, Company may terminate this Agreement upon prior written notice thereof to Transerv if FERC or the KPSC issues a final order that declares that Transerv lacks independence from Company and Transerv cannot obtain independence in a reasonable manner or time period.

4.5 Regulatory Approval. No termination of this Agreement shall be effective until approved by FERC and the KPSC. Notice of termination provided pursuant to Sections 4.3 and 4.4 shall become effective immediately upon approval by FERC and the KPSC.

4.6 Return of Materials. Upon any termination of this Agreement Transerv shall timely and

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in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Section 7 and Section 10, shall survive termination of this Agreement.

4.8 Compensation for Early Termination.

4.8.1 If Company terminates this Agreement before the end of a Term pursuant to Section 4.3.2 (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this Section 4.8.1 should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of one and five-tenths percent (1.5%) as described in Section 3.1 that had not yet been previously applied to the Annual Fee(s).

4.8.2 If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to Section 4.3.1, then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

4.9 Post-Termination Services. Commencing on the date that any termination becomes effective ("Termination Date") and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the "Post-Termination Services") as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an "as needed" basis at TranServ's then-standard billing rates.

4.10 Termination for Guarantee Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter "the Guaranty"). Subject to Section 4.5, Company may terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

Section 5 - Data Management and Intellectual Property

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant

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TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company’s Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company’s Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be TranServ’s Data.

5.2 **Property of Each Party.** Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in [Section 6](#).

5.3 **Data Integrity.** Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party’s Essential Data that are supplied to it during the Term. “Essential Data” means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party’s Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party’s Data.

5.4 **Confidentiality.** Each Party’s Data shall be treated as Confidential Information in accordance with the provisions of [Section 10](#).

Section 6 - Intellectual Property.

6.1 **Ownership.** All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, works of authorship, or the like, whether or not patentable or copyrightable (collectively, “Intellectual Property”), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 **Royalties and License Fees.** Unless the Parties otherwise agree in writing, TranServ shall procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company’s exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ’s own expense such part of ITO Services with a non-

infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

Section 7 - Indemnification and Limitation of Liability

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ Indemnified Parties") from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an "Indemnifiable Loss") asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the "Company Indemnified Parties") from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ's or a TranServ Designee's negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4 shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not

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relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

7.5 Release and Indemnification Regarding Liens. TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's or any other party's property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's property.

7.6 Limitation of Liability. Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even if advised of the possibility of such damages. Company agrees that ITO Services are not consumer goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

Section 8 - Contract Managers; Dispute Resolution

8.1 Company Contract Manager. Company shall appoint an individual (the "Company Contract Manager") who shall serve as the primary Company representative under this Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company's obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TransServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TransServ Project Manager. TransServ shall appoint, among TransServ Personnel, an individual (the "TransServ Project Manager") who shall serve as the primary TransServ representative under this Agreement. The TransServ Project Manager shall have overall responsibility for managing and coordinating the performance of TransServ obligations under this Agreement. Notwithstanding the foregoing, the TransServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TransServ Personnel, as the TransServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TransServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TransServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association ("AAA") as they may be amended from time to time (the "Arbitration Rules") subject to the following conditions:

(a) The Parties shall give due consideration to using the Expedited Procedures under

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the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.

(b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.

(c) "Baseball" arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.

(d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.

(e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.

(f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.

(g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.

(h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states' laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the variation or amendment of this Agreement, nothing in this Agreement is intended to limit or abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the

resolution of a Dispute.

Section 9 - Insurance

9.1 **TranServ's Insurance Obligation.** During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be

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separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

Section 10 - Confidentiality

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or

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benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

Section 11 - Force Majeure.

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are "Force Majeure"). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority

(so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

Section 12 - Reporting; Audit.

12.1 Regulatory Reporting.

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ's response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement, including TranServ's performance of ITO Services in accordance with Section 1.3.1, (b) to verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in

connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

Section 13 - Independent Contractor

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in Section 1.3.1, shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that runs to Company under any contract or agreement; or (b) release any person or entity from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect

thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

Section 14 - Taxes.

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

Section 15 - Notices.

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU
VP, Transmission
220 West Main St
PO Box 32010
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.
Contracts Administration
3660 Technology Drive NE
Minneapolis, MN 55418

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

Section 16 - Personnel and Work Conditions; NERC Requirements.

16.1 Applicable Laws and Safety. TranServ agrees to protect TranServ Personnel and

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TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards

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associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company's familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ's performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC's Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ's non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company's information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company's management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and

complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

Section 17 - Miscellaneous Provisions.

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement. Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the

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assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended

to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

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17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TransServ, notwithstanding that Company and TransServ may not have executed the same counterpart.

The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/
KENTUCKY UTILITIES COMPANY**


Name: Stephanie R. Pryor
Title: Manager Supply Chain
Date: 12/9/16

TRANSERV INTERNATIONAL, INC.


Name: Sasan Mokhtari, PhD
Title: President & CEO
Date: 12/14/16

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12/14/16

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Appendix A
Louisville Gas and Electric
Company/
Kentucky Utilities Company

INDEPENDENT TRANSMISSION
ORGANIZATION

SERVICE SPECIFICATION

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1. Overview

This Appendix A is intended to be consistent with the terms and conditions of the LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving

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6. Day after Thanksgiving
7. Day before Christmas
8. Christmas Day

3. Roles and Responsibilities for Providing ITO Services

3.1 TranServ

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

3.1.1 Customer Interface

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These stakeholder meetings will include TranServ, Company, Customers (as appropriate) the RC, and other entities as required, to address concerns regarding Company's system,

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administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

3.1.2 Transmission Service and Generator Interconnection Requests and Studies

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
 - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
 - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.
 - Perform the SIS or FAS in the timeframe provided in the OATT, including clustered SISs when requested by customers and/or Company.
 - Perform the SIS or FAS using Company's planning criteria.

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- For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
 - Complete study reports and post on OASIS within the timeframe required under the OATT.
 - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
 - Receive customer deposits.
 - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
 - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
 - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
 - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
 - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

3.1.3 ATC Calculation

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms included in Attachment C, and converting the AFC to ATC using OATI software.
- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC. TranServ shall also post the results of the AFC calculations on OASIS.
- Daily review of transmission service requests (TSRs) and eTag action and statistics.

- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

3.1.4 Interchange and Scheduling

- As the Transmission Service Provider, responsible for the following activities:
 - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
 - Approve the interchange schedules as the transmission service provider.
 - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
 - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

3.1.5 Transmission Planning

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
 - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
 - Review and approve Transmission System models (steady state, dynamics, and short circuit).
 - Develop alternatives to Planning Redispatch service.
 - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.
 - Participate with the SPC and associated SPC working groups, as required.
 - Participate in the overall OATT Attachment K process as observer.
 - The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.
 - Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to

Company standards and deadlines.

3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

3.2 Transmission Planner

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

3.2.1 Customer Interface

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3 LG&E/KU

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

3.3.1 Customer Interface

- Contracting for the OATI webSmartOASIS service that meets FERC and NAESB requirements.
- Contracting for the OATI webTrans service used to evaluate and take actions on transmission service requests and e-Tags.
- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation

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and posting processes.

- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3.2 Compliance

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

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Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy
Correct a 'Critical' severity Problem or Issue	During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. Performance goal is to resolve all Critical severity tickets within 4-hours.
Correct a 'High' severity Problem or Issue	During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. Performance goal is to resolve all High severity tickets within 24-hours.
Correct a 'Medium' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Medium severity tickets by agreed to commitment date.
Correct a 'Low' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Low severity tickets by agreed to commitment date.

4.1.1 Tickets - OATI webSupport

To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.

4.1.2 Response Time

TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.

Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.

4.1.2.1 Ticket Escalation

Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.

4.1.2.2 Customer Satisfaction

Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.

5. Service Modifications

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

5.1 Minor Changes

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

5.2 Major Changes

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

6. Reliability Coordination

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

ATTACHMENT Q

**AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO
AND THE RELIABILITY COORDINATOR**

Independent Transmission Organization
Agreement

Between

Louisville Gas and Electric Company/
Kentucky Utilities Company

And

TranServ International, Inc.

FINAL

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INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware (“TranServ”). Company and TranServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company’s current contract with TranServ is scheduled to expire on August 31, 2017;

WHEREAS, Company desires that, upon expiration of the current contract, TranServ will continue its work under this Agreement, as detailed herein;

WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company’s goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the “Reliability Coordinator Agreement”) with the Tennessee Valley Authority, NERC-certified reliability coordinator (the “Reliability Coordinator”), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

Section 1 - Services to be Provided; Standards of Performance

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT (“ITO Services”) during the Term in accordance with the terms and conditions of this Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation (“SERC”) requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ’s obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

1.3 TranServ Performance; Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ’s obligations (including ITO Services) under this Agreement:

- (a) in an independent, fair, and nondiscriminatory manner; and
- (b) in accordance with:

- (i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

- (ii) the terms and conditions of the OATT;

- (iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

- (iv) any methodologies, processes, or procedures relating to ITO

Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

Section 2 - Independence and Standards of Conduct

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel’s or TranServ Designee’s ownership of the securities; and (b) “Tariff Participant” shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ’s appointment of a TranServ Project Manager (as provided in Section 8.2) except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee’s separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee’s separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees

performing work under this Contract shall be treated, for purposes of the FERC's Standards of Conduct (18 C.F.R. Part 358), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

Section 3 - Compensation; Billing and Payment; Performance Review

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services ("Annual Fee"). The Annual Fee (subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year and shall escalate by one and five/tenths percent (1.5%) of the prior year's Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ's performance of ITO Services, provided that in no event shall Company reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ's performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are "Out-of-Pocket Costs"); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

3.3 Payment.

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30th) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) ("FERC Interest Rate").

3.4 Annual Review.

3.4.1 Annual Review. Commencing at the end of each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to

Company a calculation of TranServ's actual labor in providing ITO Services for the preceding Contract Year ("Annual Labor"). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section 8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

Section 4 - Term and Termination

4.1 Term. The initial term of this Agreement shall begin on September 1, 2017 ("Commencement Date"), and shall continue for five (5) years thereafter ("Initial Term"). At the conclusion of the Initial Term, this Agreement shall automatically extend for successive one (1) year terms (each a "Subsequent Term"), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a "Term." For the purposes of this Agreement, a "Contract Year" shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under Section 4.5.

4.3 Immediate Termination.

4.3.1 Termination for Cause. Subject to Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

- (a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

- (b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;
- (c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;
- (d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;
- (e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or
- (f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.3.2 Immediate Termination Not For Cause. Subject to Section 4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to TranServ if:

- (a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;
- (b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;
- (c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of TranServ as the ITO;
- (d) RTO. Company joins a regional transmission organization ("RTO"); or
- (e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.4 Termination for Lack of Independence. Subject to Section 4.5, Company may terminate this Agreement upon prior written notice thereof to TranServ if FERC or the KPSC issues a final

order that declares that TranServ lacks independence from Company and TranServ cannot obtain independence in a reasonable manner or time period.

4.5 Regulatory Approval. No termination of this Agreement shall be effective until approved by FERC and the KPSC. Notice of termination provided pursuant to Sections 4.3 and 4.4 shall become effective immediately upon approval by FERC and the KPSC.

4.6 Return of Materials. Upon any termination of this Agreement TranServ shall timely and in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Section 7 and Section 10, shall survive termination of this Agreement.

4.8 Compensation for Early Termination.

4.8.1 If Company terminates this Agreement before the end of a Term pursuant to Section 4.3.2 (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this Section 4.8.1 should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of one and five-tenths percent (1.5%) as described in Section 3.1 that had not yet been previously applied to the Annual Fee(s).

4.8.2 If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to Section 4.3.1, then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

4.9 Post-Termination Services. Commencing on the date that any termination becomes effective ("Termination Date") and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the "Post-Termination Services") as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an "as needed" basis at TranServ's then-standard billing rates.

4.10 Termination for Guaranty Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter "the Guaranty"). Subject to Section 4.5, Company may

terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

Section 5 - Data Management and Intellectual Property

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company’s Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company’s Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be TranServ’s Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party’s Essential Data that are supplied to it during the Term. “Essential Data” means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party’s Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party’s Data.

5.4 Confidentiality. Each Party’s Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

Section 6 - Intellectual Property.

6.1 Ownership. All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, works of authorship, or the like, whether or not patentable or copyrightable (collectively, “Intellectual Property”), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 Royalties and License Fees. Unless the Parties otherwise agree in writing, TranServ shall

procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company's exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ's own expense such part of ITO Services with a non-infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

Section 7 - Indemnification and Limitation of Liability

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ Indemnified Parties") from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an "Indemnifiable Loss") asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnifiable Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the "Company Indemnified Parties") from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ's or a TranServ Designee's negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnifiable Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4 shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as

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promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

7.5 Release and Indemnification Regarding Liens. TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's or any other party's property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's property.

7.6 Limitation of Liability. Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even if advised of the possibility of such damages. Company agrees that ITO Services are not consumer

goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

Section 8 - Contract Managers; Dispute Resolution

8.1 Company Contract Manager. Company shall appoint an individual (the "Company Contract Manager") who shall serve as the primary Company representative under this Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company's obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TranServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TranServ Project Manager. TranServ shall appoint, among TranServ Personnel, an individual (the "TranServ Project Manager") who shall serve as the primary TranServ representative under this Agreement. The TranServ Project Manager shall have overall responsibility for managing and coordinating the performance of TranServ obligations under this Agreement. Notwithstanding the foregoing, the TranServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TranServ Personnel, as the TranServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TranServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TranServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or

potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association (“AAA”) as they may be amended from time to time (the “Arbitration Rules”) subject to the following conditions:

- (a) The Parties shall give due consideration to using the Expedited Procedures under the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.
- (b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.
- (c) “Baseball” arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.
- (d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.
- (e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.
- (f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.
- (g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.
- (h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states’ laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the variation or amendment of this Agreement, nothing in this Agreement is intended to limit or

abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

Section 9 - Insurance

9.1 TranServ's Insurance Obligation. During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO

Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

Section 10 - Confidentiality

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

Section 11 - Force Majeure.

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due diligence, the

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Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are "Force Majeure"). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority (so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

Section 12 - Reporting; Audit.

12.1 Regulatory Reporting.

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ's response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement,

including TranServ's performance of ITO Services in accordance with Section 1.3.1, (b) to verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

Section 13 - Independent Contractor

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in Section 1.3.1, shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that runs to Company under any contract or agreement; or (b) release any person or entity from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

Section 14 - Taxes.

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

Section 15 - Notices.

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU
VP, Transmission
220 West Main St
PO Box 32010
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.
Contracts Administration
3660 Technology Drive NE
Minneapolis, MN 55418

15.2 **Changes.** Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

Section 16 - Personnel and Work Conditions; NERC Requirements.

16.1 **Applicable Laws and Safety.** TranServ agrees to protect TranServ Personnel and TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and

warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company's familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ's performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC's Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ's non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company's information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company's management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right

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to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

Section 17 - Miscellaneous Provisions.

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement. Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without

the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits

and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF

MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or

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interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TranServ, notwithstanding that Company and TranServ may not have executed the same counterpart.

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The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/
KENTUCKY UTILITIES COMPANY**

/s/ Stephanie R. Pryor

Name: Stephanie R. Pryor
Title: Manager Supply Chain
Date: 12/9/2016

TRANSERV INTERNATIONAL, INC.

/s/ Sasan Mokhtari, PhD

Name: Sasan Mokhtari, PhD
Title: President & CEO
Date: 12/8/2016

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Appendix A
Louisville Gas and Electric
Company/
Kentucky Utilities Company
INDEPENDENT TRANSMISSION
ORGANIZATION
SERVICE SPECIFICATION

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1. Overview

This Appendix A is intended to be consistent with the terms and conditions of the

LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving
6. Day after Thanksgiving
7. Day before Christmas

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8. Christmas Day

3. Roles and Responsibilities for Providing ITO Services

3.1 TranServ

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

3.1.1 Customer Interface

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These stakeholder meetings will include TranServ, Company, Customers (as appropriate) the RC, and other entities as required, to address concerns regarding Company's system,

administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

3.1.2 Transmission Service and Generator Interconnection Requests and Studies

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
 - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
 - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.
 - Perform the SIS or FAS in the timeframe provided in the OATT, including clustered SISs when requested by customers and/or Company.

- Perform the SIS or FAS using Company's planning criteria.
 - For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
 - Complete study reports and post on OASIS within the timeframe required under the OATT.
 - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
 - Receive customer deposits.
 - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
 - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
 - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
 - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
 - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

3.1.3 ATC Calculation

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms included in Attachment C, and converting the AFC to ATC using OATI software.
- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC. TranServ shall also post the results of the AFC calculations on OASIS.

- Daily review of transmission service requests (TSRs) and eTag action and statistics.
- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

3.1.4 Interchange and Scheduling

- As the Transmission Service Provider, responsible for the following activities:
 - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
 - Approve the interchange schedules as the transmission service provider.
 - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
 - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

3.1.5 Transmission Planning

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
 - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
 - Review and approve Transmission System models (steady state, dynamics, and short circuit).
 - Develop alternatives to Planning Redispatch service.
 - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.
 - Participate with the SPC and associated SPC working groups, as required.
 - Participate in the overall OATT Attachment K process as observer.
 - The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.

- Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change

order process detailed in Section 5 of this Appendix A.

3.2 Transmission Planner

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

3.2.1 Customer Interface

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3 LG&E/KU

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

3.3.1 Customer Interface

- Contracting for the OATI webSmartOASIS service that meets FERC and NAESB requirements.
- Contracting for the OATI webTrans service used to evaluate and take actions on

transmission service requests and e-Tags.

- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation and posting processes.
- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3.2 Compliance

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy

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<p>Correct a 'Critical' severity Problem or Issue</p>	<p>During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.</p>	<p>TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. Performance goal is to resolve all Critical severity tickets within 4-hours.</p>
<p>Correct a 'High' severity Problem or Issue</p>	<p>During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.</p>	<p>TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. Performance goal is to resolve all High severity tickets within 24-hours.</p>
<p>Correct a 'Medium' severity Problem or Issue</p>	<p>TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.</p>	<p>TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Medium severity tickets by agreed to commitment date.</p>
<p>Correct a 'Low' severity Problem or Issue</p>	<p>TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.</p>	<p>TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Low severity tickets by agreed to commitment date.</p>

4.1.1 Tickets - OATI webSupport

To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.

4.1.2 Response Time

TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.

Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.

4.1.2.1 Ticket Escalation

Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.

4.1.2.2 Customer Satisfaction

Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.

5. Service Modifications

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

5.1 Minor Changes

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

5.2 Major Changes

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

6. Reliability Coordination

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

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AMENDED AND RESTATED RELIABILITY COORDINATOR AGREEMENT

BETWEEN

**LOUISVILLE GAS AND ELECTRIC COMPANY
AND KENTUCKY UTILITIES COMPANY**

AND

TENNESSEE VALLEY AUTHORITY

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RELIABILITY COORDINATOR AGREEMENT

This Amended and Restated Reliability Coordinator Agreement (this “Agreement”), including all appendices, exhibits, and attachments, appended hereto, is entered into this 25th day of August, 2014 (“Execution Date”), between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the State of Kentucky (collectively, “LG&E/KU”), and the Tennessee Valley Authority, a federal government corporation (“TVA” and, in its capacity as reliability coordinator pursuant to this Agreement, the “Reliability Coordinator”) created by and existing under and by virtue of the Tennessee Valley Authority Act of 1933, as amended, 16 U.S.C. §§ 831 *et seq.* (the “TVA Act”). LG&E/KU and the Reliability Coordinator may sometimes be referred to herein individually as a “Party” and collectively as the “Parties.”

RECITALS

WHEREAS, LG&E/KU owns, among other things, an integrated electric transmission system (“Transmission System”), over which they currently provide open access transmission service to customers in the LG&E/KU Balancing Authority Area (as defined in Section 1.5 of LG&E/KU’s Open Access Transmission Tariff, as on file with the Federal Energy Regulatory Commission (“FERC”) and as may be changed from time to time (the “OATT”));

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform certain key reliability functions under the OATT, including: (i) reliability coordination (as defined in the relevant North American Electric Reliability Council (“NERC”) Standards); (ii) transmission planning and regional coordination; (iii) approving LG&E/KU’s maintenance schedules; (iv) identifying upgrades required to maintain reliability; (v) non-binding recommendations relating to economic transmission system upgrades; and (vi) administration of any seams agreements;

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform all functions identified for reliability coordinators in NERC’s Standards;

WHEREAS, LG&E/KU will retain all remaining NERC obligations, including obligations associated with its status as a Control Area (including operations as a Balancing Authority and Transmission Operator as defined by NERC) and its obligations to ensure the provision of transmission services under the OATT, and will take action necessary to protect reliability of the Transmission System, including circumstances where such action is necessary to protect, prevent or manage emergency situations;

WHEREAS, the Reliability Coordinator is: (i) a federal government corporation charged with providing electric power, flood control, navigational control, agricultural and industrial development, and other services to a region including Tennessee and parts of six contiguous states; and (ii) recognized by NERC as a reliability coordinator;

WHEREAS, the Reliability Coordinator is independent from LG&E/KU, possesses the necessary competence and experience to perform the functions provided for hereunder and is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement;

WHEREAS, as part of LG&E/KU’s goal to maintain the requisite level of independence in the operation of its Transmission System to prevent any exercise of transmission market power,

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LG&E/KU has entered into an Independent Transmission Organization Agreement (the “Independent Transmission Organization Agreement”) with TranServ International, Inc. (the “Independent Transmission Organization” or “ITO”), pursuant to which the Independent Transmission Organization provides to LG&E/KU certain key transmission-related functions under the OATT;

WHEREAS, LG&E/KU seeks to ensure the full participation of the LG&E/KU Transmission System in the arrangements and protocols included in Congestion Management Process (“CMP”), which is Exhibit 1 hereto;

WHEREAS, through the Joint Reliability Coordination Agreement (“JRCA”) between TVA and PJM Interconnection, L.L.C. (“PJM”), TVA and PJM participate in CMP;

WHEREAS, the Midcontinent Independent Operator, Inc. (“MISO”), through its Joint Operating Agreement with PJM, also participates in the CMP;

WHEREAS, by virtue of the reciprocity requirements found in Section 6.2 of the CMP, TVA will coordinate with MISO in order to manage regional coordination issues applicable under the CMP between the LG&E/KU system and MISO;

WHEREAS, TVA and LG&E/KU may choose to participate in similar reliability coordination agreements with other neighboring reliability coordination areas.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

Section 1 - Designation; Scope of Functions; Standards of Performance; Reliability Coordination Advisory Committee.

1.1 Designation. LG&E/KU appoints TVA to act as LG&E/KU’s designated Reliability Coordinator pursuant to and in accordance with the terms and conditions of this Agreement. The Reliability Coordinator shall have no responsibility to LG&E/KU, except as specifically set forth in this Agreement.

1.2 Scope of Functions. The Reliability Coordinator shall perform the functions assigned to it and described in Attachment A and Attachment B (the “Functions”) seven days a week, twenty-four hours a day, for the duration of the Term in accordance with the terms and conditions of this Agreement. In accordance with its obligations under this Section 1.2, the Reliability Coordinator is authorized to, and shall, direct and coordinate timely and appropriate actions by LG&E/KU, including curtailing transmission service or energy schedules, redispatching generation, and shedding load, in each case, in order to avoid adverse effects on interregional bulk power reliability.

1.2.1 Relationship Between this Agreement and Attachment L to LG&E/KU’s OATT. The Parties recognize that the relationship between LG&E/KU and the Reliability Coordinator and the Functions to be performed by the Reliability Coordinator must be reflected in LG&E/KU’s OATT. The Reliability Coordinator relationship and the Functions assigned to the Reliability Coordinator under Attachment A and Attachment B

to this Agreement shall be reflected in Attachment L to LG&E/KU's OATT. To the extent that there is a conflict between Attachment A and/or Attachment B to this Agreement and Attachment L to LG&E/KU's OATT, Attachment L to LG&E/KU's OATT shall govern. Any changes proposed by LG&E/KU to FERC in Attachment L in LG&E/KU's OATT, pursuant to Section 5.3 of Attachment L in LG&E/KU's OATT, regarding the Functions or any other provisions that concern the Reliability Coordinator shall reflect the mutual agreement of the Parties. Notwithstanding this Section 1.2.1, nothing in this Agreement or Attachment L to LG&E/KU's OATT shall grant FERC any additional jurisdiction over TVA.

1.3 Reliability Coordinator Procedures. The Reliability Coordinator shall develop the procedures and guidelines by which it will perform the Functions (the “Reliability Coordinator Procedures”) in coordination with the RCAC (as defined in Section 1.10) and applicable regional reliability councils. The Reliability Coordinator Procedures shall be documented in a NERC-approved reliability plan for the TVA Reliability Coordination Area or in TVA Standard Procedures and Policies. The Reliability Coordinator shall provide LG&E/KU advance written notice of any amendment or change to the Reliability Coordinator Procedures. For purposes of this Agreement, the term “TVA Standard Procedures and Policies” shall mean such procedures and policies related to TVA’s operations as may be promulgated and published by TVA pursuant to its legal authorities and obligations.

1.4 Threat to Reliability. If the Reliability Coordinator determines that an actual or potential threat to transmission system reliability exists, and that such threat may impair the reliability of a transmission system, then the Reliability Coordinator shall direct that LG&E/KU take whatever actions are necessary, consistent with Good Utility Practice (as defined below) and in accordance with the applicable reliability criteria, policies, standards, rules, regulations and other requirements of NERC (collectively, the “NERC Standards”) and any applicable regional reliability councils or their successors (collectively, “Regional Reliability Council Standards”), to avoid or mitigate the effects of the threat to transmission system reliability. For purposes of this Agreement, “Good Utility Practice” shall mean any of the practices, methods, and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods, and acts that, in a person’s exercise of reasonable judgment in light of the facts as known to that person at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety, and expedition. Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to include the range of acceptable practices, methods, or acts generally accepted in the region.

1.5 Reliability Coordinator Directives. Except as provided in the immediately succeeding sentence, LG&E/KU shall implement any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4. LG&E/KU shall not be obligated to implement any directive which LG&E/KU determines will violate any state or federal law or the terms of any governmental approval applicable to LG&E/KU. LG&E/KU may review any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4, to determine if it is, in LG&E/KU’s judgment, in accordance with the requirements of Section 1.8. If LG&E/KU determines that any directive is not in accordance with the requirements of Section 1.8, then it shall immediately so notify the Reliability Coordinator; provided, however, that, except as provided in the second sentence in this Section 1.5, LG&E/KU shall continue to implement the directive until the Reliability Coordinator

notifies LG&E/KU otherwise. LG&E/KU's notice to the Reliability Coordinator shall include: (a) information outlining the basis for LG&E/KU's determination that (i) the directive is not in accordance with the requirements of Section 1.8 and, if applicable, (ii) that implementation of the directive will violate one or more state or federal laws or the terms of any governmental approvals applicable to LG&E/KU; and (b) the alternative action that LG&E/KU would prefer to take to alleviate the problem addressed by the Reliability Coordinator's directive. After prompt consideration of such information, the Reliability Coordinator shall issue a directive to LG&E/KU in accordance with its obligations under this Agreement and LG&E/KU will, subject to the second sentence in this Section 1.5, act in accordance with such directive.

1.6 Coordination with Independent Transmission Organization. In conjunction with its performance of the Functions, the Reliability Coordinator shall coordinate and cooperate with the Independent Transmission Organization and provide, subject to the terms and conditions of this Agreement, including the Reliability Coordinator's obligations with respect to Confidential Information in Section 10, any information that the Independent Transmission Organization may reasonably request in order to carry out its functions under the Independent Transmission Organization Agreement.

1.7 Expansion. Nothing in this Agreement is intended to prevent TVA from (a) coordinating, or cooperating in, interregional activities to relieve problems experienced by other transmission systems or (b) entering into other agreements with one or more third party transmission providers or operators to perform functions for such transmission providers or operators that are the same or similar to the Functions performed hereunder; provided, however, that it does not breach any of its obligations under this Agreement (including its obligations with respect to Confidential Information in Section 10) by entering into or performing any of its obligations under such other agreements; provided, further, that (i) any such other agreements shall provide for LG&E/KU to be reimbursed in an equitable manner for any capital expenditures made pursuant to this Agreement as well as for LG&E/KU's ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under such other agreements, (ii) LG&E/KU agrees to reimburse any such third party transmission providers or operators in an equitable manner for any capital expenditures made by such third parties as well as for such third parties' ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under this Agreement, and (iii) to the extent applicable, the Reliability Coordinator shall revise the compensation provided for in Section 3.1 in accordance with the terms therein.

1.8 Reliability Coordinator's Standard of Performance. The Reliability Coordinator shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and Regional Reliability Council Standards; (c) LG&E/KU's specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.8); (d) TVA Standard Procedures and Policies; and, (e) all state and federal laws, including the TVA Act, and the terms of governmental approvals applicable to one or both of the Parties. In performing its responsibilities under this Agreement, the Reliability Coordinator shall not discriminate against similarly situated persons.

1.9 LG&E/KU's Standard of Performance. LG&E/KU shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and

Regional Reliability Council Standards; (c) any other LG&E/KU-specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.9); and (d) all state and federal laws and the terms of governmental approvals applicable to LG&E/KU.

1.10 Reliability Coordination Advisory Committee.

1.10.1 Each Party shall designate one representative to serve on a Reliability Coordination Advisory Committee (“RCAC”), which shall be composed of representatives of each Party and representatives from each entity that has executed a similar reliability coordination agreement designating TVA as its reliability coordinator. Each Party may also designate one alternate to act in the absence of its representative on the RCAC. Written notice of each representative and alternate appointment shall be provided to each RCAC entity, and each Party may change its representatives upon written notice to the other RCAC entities.

1.10.2 The RCAC shall assist the Reliability Coordinator in the development of the initial Reliability Coordinator Procedures and the modification of existing Reliability Coordinator Procedures. In connection with these activities, the Reliability Coordinator may provide the other RCAC members with access to necessary data and documents maintained by the Reliability Coordinator, provided that each such RCAC member has signed the NERC Data Confidentiality Agreement and that all Confidential Information is treated as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

The RCAC shall meet at least once per Contract Year (as defined below). For purposes of this Agreement, a “Contract Year” shall consist of a twelve (12) month period. “Contract Year 1” shall begin on the Effective Date. Contract Years 2, 3, and 4 shall consist of the next three successive 12-month periods after Contract Year 1.

Section 2 - Independence.

2.1 Key Personnel. All Functions shall be performed by employees of the Reliability Coordinator identified in Attachment C (the “Key Personnel”). The Reliability Coordinator may from time to time change the names of the employees identified as Key Personnel by notice to LG&E/KU in accordance with Section 15.1. No Key Personnel shall also be employed by LG&E/KU or any of its Affiliates (as defined in 18 C.F.R. § 35.34(b)(3) of FERC’s regulations). The Reliability Coordinator and the Key Personnel shall be, and shall remain throughout the Term, Independent (as defined below) of LG&E/KU, its Affiliates and the Independent Transmission Organization. For purposes of this Agreement: “Independent” shall mean that the Reliability Coordinator and the Key Personnel are not subject to the control of LG&E/KU, its Affiliates or the Independent Transmission Organization, and have full decision making authority to perform all Functions in accordance with the provisions of this Agreement. Any Key Personnel owning securities in LG&E/KU, its Affiliates or the Independent Transmission Organization shall divest such securities within six (6) months of first being assigned to perform such Functions, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such Key Personnel from indirectly owning securities issued by LG&E/KU, its Affiliates or the Independent Transmission Organization through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the Key Personnel does not control the purchase or sale of such

securities. Participation by any Key Personnel in a pension plan of LG&E/KU, its Affiliates or the Independent Transmission Organization shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the Key Personnel's ownership of the securities. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of any Key Personnel.

2.2 Standards of Conduct Treatment. All Key Personnel shall be treated, for purposes of FERC's Standards of Conduct, as transmission employees. All restrictions relating to information sharing and other relationships between merchant employees and transmission employees shall apply to the Key Personnel.

Section 3 - Compensation, Billing and Payment.

3.1 Compensation. LG&E/KU shall pay to the Reliability Coordinator as compensation for the performance of the Functions under this Agreement as follows:

<u>Subsequent Term Beginning</u>	<u>Amount</u>
September 1, 2014	\$2,375,000
September 1, 2015	\$2,422,500
September 1, 2016	\$2,470,950
September 1, 2017	\$2,520,369
September 1, 2018	\$2,570,776

The Reliability Coordinator agrees that if at any time during the Term it expands its Reliability Coordination Area by providing similar services to additional Transmission Operators, the Reliability Coordinator will review and revise, as appropriate, the above compensation rate. Such revised compensation shall enable the Reliability Coordinator to recover its incremental costs associated with providing the specific service by allocating the costs among those subscribing to the service in an equitable manner (*e.g.*, costs may be allocated using a load ratio share methodology (a participant's annual non-coincident peak load as a percentage of the total annual non-coincident peak load for those participating in the service)). Costs will be determined by the Reliability Coordinator based on its total cost of providing the service(s) as documented in the Reliability Coordinator's financial systems.

Compensation for Subsequent Terms (as defined in Section 4.2 herein) beyond those delineated above shall be based on the compensation in previous Contract Years and/or the methodology outlined above in this Section 3.1 and shall be negotiated by the Parties in good faith. Such negotiations shall begin not later than six months prior to, and shall be concluded no later than three months prior to, the beginning of the Subsequent Term.

Notwithstanding any provision to the contrary contained in this Agreement, if a Dispute should occur between the Parties with respect to the amount of compensation to be paid by LG&E/KU to the Reliability Coordinator (i) pursuant to this Sections 3.1 or (ii) in respect of additional services (other than the Functions) requested by LG&E/KU that the Reliability Coordinator elects, in its sole discretion, to provide, then, in each case, LG&E/KU shall file notice thereof with FERC. The Parties acknowledge that any FERC order issued with respect to such a dispute is only binding on LG&E/KU, not TVA.

3.2 Compensation After Termination. If LG&E/KU terminates this Agreement

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before the end of a Contract Year, then the Reliability Coordinator shall not be obligated to refund any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement. If, however, the Reliability Coordinator terminates this Agreement before the end of a Contract Year or LG&E/KU and the Reliability Coordinator mutually agree to terminate this Agreement, then the Reliability Coordinator shall be obligated to refund to LG&E/KU an amount equal to the product of (a) any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement during the Contract Year in which this Agreement is terminated and (b) the number of whole or partial months remaining in the Contract Year divided by twelve (12).

3.3 Reimbursement of Additional Costs. In addition to the compensation provided for in Section 3.1, LG&E/KU shall reimburse the Reliability Coordinator for (a) any additional costs incurred by the Reliability Coordinator at the request or direction of LG&E/KU or (b) any reasonable additional one-time costs necessarily incurred by Reliability Coordinator related to its activities under this Agreement that are not associated with services provided for in Section 3.1. Any costs under item (b) above shall be appropriately allocated by TVA among the Parties and those other entities that have executed similar reliability coordination agreements designating TVA as their reliability coordinator.

3.4 Payments. All payments by LG&E/KU to the Reliability Coordinator shall be made by the FedWire transfer method to the Reliability Coordinator's account at the U.S. Treasury in accordance with the wire instructions indicated below, and all such payments shall be deemed received as of the date the electronic funds transfer to the Reliability Coordinator's account is deemed effective.

Bank Name: TREAS NYC (official abbreviation)

Bank Address: New York Federal Reserve Bank, New York City
33 Liberty Street
New York, New York 10045

ABA Number: 021030004

Account No: 0004912

Beneficiary: Tennessee Valley Authority

Taxpayer ID: 62-0474417

OBI: Provide your organization name and invoice number or explanation of payment.

The Reliability Coordinator shall provide LG&E/KU with one or more contact persons for payment purposes and shall update such list of contact persons as necessary.

Section 4 - Effective Date; Term; Termination; Termination Fees; Transition Assistance Services.

4.1 Effective Date. The Parties acknowledge and agree that the effective date of this Agreement (the "Effective Date") shall be September 1, 2014 or such other date as permitted by

FERC

4.2 Term. This Agreement shall commence on Effective Date (as provided for in Section 4.1), and shall automatically continue for successive one-year terms (each, a "Subsequent Term") unless and until terminated pursuant to the termination provisions hereof. All Subsequent Terms, together with the Transition Assistance Period, if any, shall collectively be referred to as the "Term."

4.3 Mutually-Agreed Termination. This Agreement may be terminated by mutual agreement of the Parties at any time during the Term.

4.4 Termination at End of Term. Either Party may terminate this Agreement at the end of any Subsequent Term upon one (1) year's prior written notice to the other Party.

4.5 Termination for Cause.

4.5.1 Termination by Either Party. Either Party may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the other Party if:

- (a) Material Failure or Default. The other Party fails to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;
- (b) Pattern of Failure. It determines, in its sole discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance required under this Agreement;
- (c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;
- (d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or is incapable of cure;
- (e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due;

- (f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated;
- (g) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.6;
- (h) Regulatory Changes/Modifications. FERC, in accepting this Agreement for filing, makes any material changes, modifications, additions, or deletions to this Agreement; or
- (i) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11 herein) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.5.2 Termination by LG&E/KU. LG&E/KU may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the Reliability Coordinator if:

- (a) the Reliability Coordinator loses its NERC certification once obtained; or
- (b) FERC issues an order determining that TVA should no longer serve as LG&E/KU's Reliability Coordinator pursuant to this Agreement.

4.5.3 Termination by the Reliability Coordinator. The Reliability Coordinator may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to LG&E/KU if:

- (a) LG&E/KU determines to cease being a Balancing Authority and/or Transmission Operator, provided that LG&E/KU shall provide the Reliability Coordinator as much advance written notice of such determination as is practicable to allow the Reliability Coordinator to terminate this Agreement on or prior to the time LG&E/KU ceases to be a Balancing Authority or Transmission Operator;
- (b) FERC or any other person or entity takes any action to subject the Reliability Coordinator to FERC's plenary jurisdiction under the Federal Power Act ("FPA"); or
- (c) Effective Date has not occurred within eighteen (18) months of the Execution Date.

4.6 Return of Materials. Upon any termination of this Agreement or the conclusion of any Transition Assistance Period pursuant to Section 4.8.1, whichever is later, the Reliability Coordinator shall timely and orderly turn over to LG&E/KU all materials that were prepared or developed prior thereto pursuant to this Agreement, and return or destroy, at the option of LG&E/KU, all Data and other information supplied by LG&E/KU to the Reliability Coordinator or created by the Reliability Coordinator on behalf of LG&E/KU.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Sections 7 and 10, shall survive termination of this Agreement.

4.8 Transition Assistance Services.

4.8.1 Transition Assistance Period. Commencing on the date this Agreement is terminated and continuing for up to one (1) year thereafter (the “Transition Assistance Period”), the Reliability Coordinator shall (a) provide the Functions (and any replacements thereof or substitutions therefor), to the extent LG&E/KU requests such Functions to be performed during the Transition Assistance Period, and (b) cooperate with LG&E/KU in the transfer of the Functions (collectively, the “Transition Assistance Services”). During the Transition Assistance Period, the Parties shall use good faith efforts to ensure a smooth transition.

4.8.2 Transition Assistance Services. The Reliability Coordinator shall, upon LG&E/KU’s request, provide the Transition Assistance Services during the Transition Assistance Period at the Reliability Coordinator’s actual cost for such services. The quality and level of performance of the Functions by the Reliability Coordinator during the Transition Assistance Period shall not be degraded. After the expiration of the Transition Assistance Period, the Reliability Coordinator shall answer questions from LG&E/KU regarding the Functions on an “as needed” basis at the Reliability Coordinator’s then-standard billing rates.

4.8.3 Key Personnel. During the Transition Assistance Period, the Reliability Coordinator shall not terminate, reassign or otherwise remove any Key Personnel without providing LG&E/KU thirty (30) days’ prior notice of such termination, reassignment or removal unless such employee (a) voluntarily resigns from the Reliability Coordinator, (b) is dismissed by the Reliability Coordinator for cause, or (c) dies or is unable to work due to his or her disability.

4.9 Change in Reliability Entity. This Agreement is based on the existence of NERC and the applicability of the NERC Standards. If NERC ceases to exist in its current form or is replaced with an entity with authority over a Party’s transmission system, the Parties shall promptly meet to determine whether to revise this Agreement to reflect the new reliability entity, if any, and the Parties’ obligations in light of the new reliability entity or to terminate this Agreement in accordance with Section 4.2.

4.10 Prior Obligations and Liabilities Unaffected by Termination. Termination of this Agreement shall not relieve the Parties of any of their respective cost obligations or other obligations and liabilities related to this Agreement that were incurred prior to the effective date of termination of this Agreement.

Section 5 - Data Management.

5.1 Supply of Data. During the Term, LG&E/KU shall supply to the Reliability Coordinator, and/or grant the Reliability Coordinator access to all Data that the Reliability Coordinator reasonably requires to perform the Functions. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data”

means all information, text, drawings, diagrams, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to the Reliability Coordinator by LG&E/KU under this Agreement, which shall be LG&E/KU's Data, (b) are prepared, stored or transmitted by the Reliability Coordinator solely on behalf of LG&E/KU, which shall be LG&E/KU's Data; or (c) are compiled by the Reliability Coordinator by aggregating Data owned by LG&E/KU and Data owned by third parties, which shall be Reliability Coordinator's Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party's Data and the other Party's software, base data models and operating procedures for software or base data models ("Processes") are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party's Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall retain and preserve any of the other Party's Data that are supplied to it during the Term, and shall exercise commercially reasonable efforts to preserve the integrity of the other Party's Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party's Data.

5.4 Confidentiality. Each Party's Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

Section 6 - Intellectual Property.

6.1 Pre-Existing Intellectual Property. Each Party shall own (and continue to own) all trade secrets, Processes and designs and other intellectual property that it owned prior to entering this Agreement, including any enhancements thereto ("Pre-Existing Intellectual Property"). Each Party acknowledges the ownership of the other Party's Pre-Existing Intellectual Property and agrees that it will do nothing inconsistent with such ownership. Each Party agrees that nothing in this Agreement shall give it any right, title or interest in the other Party's Pre-Existing Intellectual Property, other than the rights set forth in this Agreement. The Reliability Coordinator's Pre-Existing Intellectual Property shall include the Reliability Coordinator Retained Rights set forth in Section 6.3. LG&E/KU's Pre-Existing Intellectual Property shall include LG&E/KU Retained Rights set forth in Section 6.4.

6.1.1 Exclusion. Nothing in this Agreement shall prevent either Party from using general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement in the furtherance of its normal business, to the extent that it does not result in disclosure of the other Party's Data or any data generated from the other Party's Data or other Confidential Information or an infringement by LG&E/KU or the Reliability Coordinator of any intellectual property right. For the avoidance of doubt, the use by a Party of such general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement shall not be deemed to be an infringement of the other Party's intellectual property rights so long as such matters are retained in the unaided memories of such employees and any Confidential Information is treated in accordance with the provisions of Section 10.

6.2 Jointly-Owned Intellectual Property. Except for the Data described in Section 5.1, all deliverables, whether software or otherwise, to the extent originated and prepared by the Reliability Coordinator exclusively in connection with the performance of its obligations under this Agreement shall be, upon payment of all amounts that may be due from LG&E/KU to the Reliability Coordinator, jointly owned by LG&E/KU and Reliability Coordinator (“Jointly-Owned Intellectual Property”). Each Party shall have the right to use the Jointly-Owned Intellectual Property without any right or duty or accounting to the other Party, except as provided in this Section 6.2. Upon the Reliability Coordinator using, transferring or licensing Jointly-Owned Intellectual Property for or to a third party, the Reliability Coordinator shall reimburse LG&E/KU in an equitable manner as determined by the Parties in good faith for the actual amounts paid by LG&E/KU to the Reliability Coordinator that relate to such Jointly-Owned Intellectual Property. Except as stated in the foregoing sentence, the Reliability Coordinator shall have no other obligation to account to LG&E/KU for any such use, transfer, license, disclosure, copying, modifying or enhancing of the Jointly-Owned Intellectual Property. Notwithstanding anything herein to the contrary, LG&E/KU may use the Jointly-Owned Intellectual Property for its internal business purposes, including licensing or transferring its interests therein to a third party for purposes of operating or performing functions in connection with LG&E/KU’s transmission business.

6.3 Reliability Coordinator Retained Rights. The Reliability Coordinator shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement (“Reliability Coordinator Retained Rights”), whether or not such Reliability Coordinator Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement. With respect to the Reliability Coordinator Retained Rights embodied in any deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement, LG&E/KU is hereby granted a nonexclusive, perpetual, worldwide, royalty-free, fully paid-up license under such Reliability Coordinator Retained Rights to use such deliverable for LG&E/KU’s internal business purposes only, including licensing or transferring its interests therein to an Affiliate of LG&E/KU or a third party for purposes of operating or performing functions in connection with LG&E/KU’s transmission business.

6.4 LG&E/KU Retained Rights. LG&E/KU shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement (“LG&E/KU Retained Rights”), whether or not such LG&E/KU Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement. With respect to LG&E/KU Retained Rights embodied in any software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement, the Reliability Coordinator is hereby granted a nonexclusive, worldwide, royalty-free, fully paid-up license under such LG&E/KU Retained Rights to use such deliverable for the Reliability Coordinator’s performance of its obligations under this Agreement only; provided that LG&E/KU shall not be liable in any way for the use of or reliance on such Reliability Coordinator Retained Rights by the Reliability Coordinator’s Affiliate or third party for any purpose whatsoever.

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6.5 Reliability Coordinator Non-Infringement; Indemnification. The Reliability Coordinator warrants to LG&E/KU that all Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. The Reliability Coordinator shall defend, hold harmless and indemnify LG&E/KU and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors (collectively, "LG&E/KU Representatives") from and against all claims, lawsuits, penalties, awards, judgments, court arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that LG&E/KU gives prompt written notice of any such claim or action to the Reliability Coordinator, permits the Reliability Coordinator to control the defense of any such claim or action with counsel of its choice, and cooperates with the Reliability Coordinator in the defense thereof; and further provided that such claim or action is not based on any alteration, modification or combination of the deliverable with any item, information or process not provided by the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. If any infringement action results in a final injunction against LG&E/KU or the LG&E/KU Representatives with respect to Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights or deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement or in the event the use of such matters or any part thereof, is, in such lawsuit, held to constitute infringement, the Reliability Coordinator agrees that it shall, at its option and sole expense, either (a) procure for LG&E/KU or the LG&E/KU Representatives the right to continue using the infringing matter, or (b) replace the infringing matter with non-infringing items of equivalent functionality or modify the same so that it becomes non-infringing and retains its full functionality. If the Reliability Coordinator is unable to accomplish (a) or (b) above, the Reliability Coordinator shall reimburse LG&E/KU for all costs and fees paid by LG&E/KU to the Reliability Coordinator for the infringing matter. The above constitutes the Reliability Coordinator's complete liability for claims of infringement relating to any the Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement.

6.6 LG&E/KU Non-Infringement; Indemnification. LG&E/KU warrants to the Reliability Coordinator that, to its knowledge, all LG&E/KU's Data (except for Data created by the Reliability Coordinator on behalf of LG&E/KU) and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. LG&E/KU shall defend, hold harmless and indemnify the Reliability Coordinator and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors against all claims, lawsuits, penalties, awards, judgments, court costs, and arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that the Reliability Coordinator gives prompt written notice of any such claim or action to LG&E/KU, permits LG&E/KU to control the defense of any such claim or

action with counsel of its choice, and cooperates with LG&E/KU in the defense thereof; and further provided that such claim or action is not based on any alteration, modification or combination of the deliverable with any item, information or process not provided by LG&E/KU to the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. The above constitutes LG&E/KU's complete liability for claims of infringement relating to any of the LG&E/KU's Data and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights.

Section 7 - Indemnification.

7.1 Indemnification by the Parties. Each Party ("Indemnifying Party") shall indemnify, release, defend, reimburse and hold harmless the other Party and its Affiliates, and their respective directors, officers, employees, principals, representatives and agents (collectively, the "Indemnified Parties") from and against any and all claims, demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees (each, an "Indemnifiable Loss") asserted against or incurred by any of the Indemnified Parties arising out of, resulting from or based upon (a) a breach by the Indemnifying Party of its obligations under this Agreement, (b) claims of bodily injury or death of any person or damage to real and/or tangible personal property caused by the negligence or willful misconduct of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term, or (c) the acts or omissions of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term.

7.2 No Consequential Damages. Neither Party shall be liable to the other Party under this Agreement (by way of indemnification, damages or otherwise) for any indirect, incidental, exemplary, punitive, special or consequential damages, except in the case of gross negligence or willful misconduct.

7.3 Cooperation Regarding Claims. If an Indemnified Party receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. The Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that any such settlement is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments, then such settlement will be

subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

Section 8 - Contract Managers; Dispute Resolution.

8.1 LG&E/KU Contract Manager. LG&E/KU shall appoint an individual (the "LG&E/KU Contract Manager") who shall serve as the primary LG&E/KU representative under this Agreement. The LG&E/KU Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of LG&E/KU's obligations under this Agreement, and (b) be authorized to act for and on behalf of LG&E/KU with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the LG&E/KU Contract Manager may, upon prior written notice to the Reliability Coordinator, delegate such of his or her responsibilities to other LG&E/KU employees, as the LG&E/KU Contract Manager deems appropriate. LG&E/KU may, upon prior written notice to the Reliability Coordinator, change the LG&E/KU Contract Manager.

8.2 Reliability Coordinator Contract Manager. The Reliability Coordinator shall appoint, among the Key Personnel identified in Attachment C, an individual (the "Reliability Coordinator Contract Manager") who shall serve as the primary Reliability Coordinator representative under this Agreement. The Reliability Coordinator Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of the Reliability Coordinator's obligations under this Agreement, and (b) be authorized to act for and on behalf of the Reliability Coordinator with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Reliability Coordinator Contract Manager may, upon prior written notice to LG&E/KU, delegate such of his or her responsibilities to other Key Personnel, as the Reliability Coordinator Contract Manager deems appropriate. The Reliability Coordinator may, upon prior written notice to LG&E/KU, change the Reliability Coordinator Contract Manager. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of the Reliability Coordinator Contract Manager.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by LG&E/KU pursuant to the last sentence of Section 3.1, which shall be resolved pursuant thereto, or (b) confidentiality or intellectual property rights (in which case either Party shall be free to seek available legal or equitable remedies).

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) days of being referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager pursuant to Section 8.3.2, then each Party shall have five (5) days to appoint an executive management representative who shall

negotiate in good faith to resolve the Dispute.

8.3.4 Exercise of Remedies at Law or in Equity. If the Parties' executive management representatives are unable to resolve the Dispute within thirty (30) days of their appointment, then each Party shall be free to pursue any remedies available to it and to take any action in law or equity that it believes necessary or convenient in order to enforce its rights or cause to be fulfilled any of the obligations or agreements of the other Party.

8.4 LG&E/KU Rights Under FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that LG&E/KU may have to file or make application before FERC under Section 205 of the FPA to revise any rates, terms or conditions of the OATT or any other FPA jurisdictional agreement.

8.5 Reliability Coordinator Rights Under the TVA Act and FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that the Reliability Coordinator may have under the TVA Act or the FPA, nor to require the Reliability Coordinator to violate the area limitations set forth in the TVA Act.

8.6 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Sections 8.3.2 and 8.3.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

Section 9 - Insurance.

9.1 Requirements. The Reliability Coordinator shall provide and maintain during the Term insurance coverage in the form and with minimum limits of liability as specified below, unless otherwise agreed to by the Parties.

9.1.1 Worker's compensation insurance in accordance with the Federal Employees Compensation Act (FECA).

9.1.2 Commercial general liability or equivalent insurance with a combined single limit of not less than \$1,000,000 per occurrence. Such insurance shall include products/completed operations liability, owners protective, blanket contractual liability, personal injury liability and broad form property damage.

9.2 Insurance Matters. All insurance coverages required pursuant to Section 9.1 shall (a) be provided by insurance companies that have a Best Rating of A or higher, (b) provide that LG&E/KU is an additional insured (other than the workers' compensation insurance), (c) provide that LG&E/KU will receive at least thirty (30) days written notice from the insurer prior to the cancellation or termination of or any material change in any such insurance coverages, and (d) include waivers of any right of subrogation of the insurers thereunder against LG&E/KU. Certificates of insurance evidencing that the insurance required by Section 9.1 is in force shall be delivered by the Reliability Coordinator to LG&E/KU prior to the Effective Date.

9.3 Compliance. The Reliability Coordinator shall not commence performance of any Functions until all of the insurance required pursuant to Section 9.1 is in force, and the necessary

documents have been received by LG&E/KU pursuant to Section 9.2. Compliance with the insurance provisions in Section 9 is expressly made a condition precedent to the obligation of LG&E/KU to make payment for any Functions performed by the Reliability Coordinator under this Agreement. The minimum insurance requirements set forth above shall not vary, limit or waive the Reliability Coordinator's legal or contractual responsibilities or liabilities under this Agreement.

Section 10 - Confidentiality.

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all activities by such Party and information and documentation of such Party, whether disclosed to or accessed by the other Party, in each case, in connection with this Agreement; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Effective Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own confidential information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.4, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the disclosing Party's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates, to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information of the disclosing Party is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. The obligations in this Section 10 shall not restrict any disclosure pursuant to any local, state or federal governmental agency or authority if such release is necessary to comply with applicable laws, governmental regulations or orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.4, the recipient shall give prompt notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 NERC Data Confidentiality Agreement. In addition to, and not in limitation of, the confidentiality restrictions in Section 10.2, each Party shall sign the NERC Data Confidentiality

Agreement and shall treat all Confidential Information as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

10.4 FERC Requests for Confidential Information. Notwithstanding anything in this Agreement to the contrary, if FERC or its staff, during the course of an investigation or otherwise, requests information from the Reliability Coordinator related to services provided by the Reliability Coordinator to LG&E/KU that the Reliability Coordinator is otherwise required to maintain in confidence pursuant to this Agreement, the Reliability Coordinator shall provide the requested information to FERC or its staff within the time provided for in the request for information. In providing such information to FERC or its staff, the Reliability Coordinator shall, consistent with 18 C.F.R. § 388.112, request that the information be treated as confidential and non-public by FERC and its staff and that the information be withheld from public disclosure. The Reliability Coordinator shall notify LG&E/KU when it is notified by FERC or its staff that a request for public disclosure of, or decision to publicly disclose, confidential information has been received, at which time either the Reliability Coordinator or LG&E/KU may respond before such information is made public, pursuant to 18 C.F.R. § 388.112.

Section 11 - Force Majeure.

11.1 Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to causes beyond such Party's reasonable control, which by the exercise of reasonable due diligence such Party is unable, in whole or in part, to prevent or overcome (a "Force Majeure"), including acts of God, act of the public enemy, fire, explosion, vandalism, cable cut, storm or other catastrophes, weather impediments, national emergency, insurrections, riots, wars or any law, order, regulation, direction, action or request of any government or authority or instrumentality thereof. Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to an event of Force Majeure, except for the obligation to pay any amount when due, provided that the affected Party:

11.1.1 gives notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the affected Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

Section 12 - Reporting; Audit.

12.1 Reporting. The Reliability Coordinator shall make regular reports to FERC and LG&E/KU's retail regulators as may be required by applicable law and regulations or as may be requested by such authorities.

12.2 Books and Records. The Reliability Coordinator shall maintain full and accurate books and records pertinent to this Agreement, and the Reliability Coordinator shall maintain such books and records for three (3) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. LG&E/KU will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, the Reliability Coordinator's operations and books to (a) ensure compliance with this Agreement, (b) verify any cost claims or other amounts due hereunder, and (c) validate the Reliability Coordinator's internal controls with respect to the performance of the Functions. The Reliability Coordinator shall maintain an audit trail, including all original transaction records, of all financial and non-financial transactions resulting from or arising in connection with this Agreement as may be necessary to enable LG&E/KU or the independent third party, as applicable, to perform the foregoing activities. LG&E/KU shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that LG&E/KU was charged inappropriate or incorrect costs and expenses, in which case, the Reliability Coordinator shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which LG&E/KU was charged inappropriate or incorrect costs and expenses. The Reliability Coordinator shall provide reasonable assistance necessary to enable LG&E/KU or an independent third party, as applicable, and shall not be entitled to charge LG&E/KU for any such assistance. Amounts incorrectly or inappropriately invoiced by the Reliability Coordinator to LG&E/KU, whether discovered prior to or subsequent to payment by LG&E/KU, shall be adjusted or reimbursed to LG&E/KU by the Reliability Coordinator within twenty (20) days of notification by LG&E/KU to the Reliability Coordinator of the error in the invoice.

12.3 Regulatory Compliance. The Reliability Coordinator shall comply with all reasonable requests by LG&E/KU to comply with Section 404 of the Sarbanes-Oxley Act and related regulatory requirements. LG&E/KU may hire, at its expense, or LG&E/KU may direct the Reliability Coordinator to hire, at LG&E/KU expense, an independent auditor to review, audit and prepare audit reports associated with the Reliability Coordinator's controls and systems relating to the Functions and LG&E/KU's financial statements and reports, in accordance with SAS No. 70, Type II. Such reports may not be required more frequently than twice per Contract Year. The Reliability Coordinator shall notify LG&E/KU prior to or at the time of any significant or material change to any internal process or financial control of the Reliability Coordinator that would or might impact the Functions performed for or on behalf of LG&E/KU or that would, or might, have a significant or material effect on such process's mitigation of risk or upon the integrity of LG&E/KU's financial reporting or disclosures and provide sufficient details of the change so as to enable LG&E/KU and/or its independent auditors to review the change and evaluate its impact on its internal controls and financial reporting. The Reliability Coordinator shall cooperate with the independent auditors and LG&E/KU to enable the preparation of the reports necessary to comply with Section 404 of the Sarbanes-Oxley Act, consistent with the other provisions of this Agreement.

Section 13 - Independent Contractor.

The Reliability Coordinator shall be and remain during the Term an independent contractor with respect to LG&E/KU, and nothing contained in this Agreement shall be (a) construed as inconsistent with that status, or (b) deemed or construed to create the relationship of principal and agent or employer and employee, between the Reliability Coordinator and LG&E/KU or to make

either the Reliability Coordinator or LG&E/KU partners, joint ventures, principals, fiduciaries, agents or employees of the other Party for any purpose. Neither Party shall represent itself to be an agent, partner or representative of the other Party. Neither Party shall commit or bind, nor be authorized to commit or bind, the other Party in any manner, without such other Party's prior written consent. Personnel employed, provided or used by any Party in connection herewith will not be employees of the other Party in any respect. Each Party shall have full responsibility for the actions or omissions of its employees and shall be responsible for their supervision, direction and control.

Section 14 - Taxes.

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes.

Section 15 - Notices.

15.1 Notices. Except as otherwise specified herein, any notice required or authorized by this Agreement shall be deemed properly given to a Party when sent to its designated representative by facsimile or other electronic means (with a confirmation copy sent by United States mail, first-class postage prepaid), by hand delivery, or by United States mail, first-class postage prepaid. The Parties' designated representatives are as follows:

If to LG&E/KU:

Louisville Gas and Electric Company
220 West Main St.
Louisville, Kentucky 40202
Facsimile: (502) 627-4002

And

Kentucky Utilities Company
220 West Main St.
Louisville, Kentucky 40202
Facsimile: (502) 627-4002

If to the Reliability Coordinator:

Tennessee Valley Authority
1101 Market Street, PCC 2A
Chattanooga, Tennessee 37402-2801
Facsimile: (423) 697-4120

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

Section 16 - Key Personnel; Work Conditions.

16.1 Key Personnel. All Key Personnel shall be properly certified and licensed, if required by law, and be qualified and competent to perform the Functions. The Reliability Coordinator shall provide LG&E/KU prior written notice of the replacement of any Key Personnel.

16.2 Conduct of Key Personnel and Reporting. The Reliability Coordinator agrees to require that the Key Personnel comply with the Reliability Coordinator's employee code of conduct, a current copy of which has been provided to LG&E/KU. The Reliability Coordinator may amend its employee code of conduct at any time, provided that the Reliability Coordinator shall promptly provide the LG&E/KU Contract Manager with a copy of the amended employee code of conduct. If any Key Personnel commits fraud or engages in material violation of the Reliability Coordinator's employee code of conduct, the Reliability Coordinator shall promptly notify LG&E/KU as provided above and promptly remove any such Key Personnel from the performance of the Functions.

16.3 Personnel Screening. The Reliability Coordinator shall be responsible for conducting, in accordance with applicable law (including the Fair Credit Reporting Act, The Fair and Accurate Credit Transactions Act, and Title VII of the Civil Rights Act of 1964), adequate pre-deployment screening of the Key Personnel prior to commencing performance of the Functions. By deploying Key Personnel under this Agreement, the Reliability Coordinator represents that it has completed the Screening Measures (as defined below) with respect to such Key Personnel. To the extent permitted by applicable law, the term "Screening Measures" shall include, at a minimum, a background check including: (a) a Terrorist Watch Database Search; (b) a Social Security Number trace; (c) motor vehicle license and driving record check; and (d) a criminal history check, including, a criminal record check for each county/city and state/country in the employee's residence history for the maximum number of years permitted by law, up to seven (7) years. Unless prohibited by law, if, prior to or after assigning a Key Personnel to perform the Functions, the Reliability Coordinator learns of any information that the Reliability Coordinator considers would adversely affect such Key Personnel's suitability for the performance of the Functions (including based on information discovered from the Screening Measures), the Reliability Coordinator shall not assign the Key Personnel to the Functions or, if already assigned, promptly remove such Key Personnel from performing the Functions and immediately notify LG&E/KU of such action.

16.4 Security. LG&E/KU shall have the option of barring from LG&E/KU's property any Key Personnel whom LG&E/KU determines is not suitable in accordance with the applicable laws pursuant to Sections 16.1 through 16.3.

Section 17 - Miscellaneous Provisions.

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with applicable state and federal laws, without regard to the laws requiring the applicability of the laws of another jurisdiction.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing.

17.3 Assignment. Neither Party shall sell, assign, or otherwise transfer any or all of its respective rights hereunder, or delegate any or all of its respective obligations under this

Agreement.

17.4 No Third Party Beneficiaries. Nothing in this Agreement is intended to confer any benefits upon any person or entity not a Party to this Agreement. This Agreement is made solely for the benefit of the Parties and nothing herein shall be construed as a stipulation for the benefit of others, and no third party shall be entitled to enforce this Agreement against any Party hereto.

17.5 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights, nor shall any single or partial exercise of any such right preclude any other or further exercise thereof or the exercise of any other right.

17.6 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance, is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification, condition or other change to this Agreement is imposed by a court or regulatory authority of competent jurisdiction which materially affects the benefits or obligations of the Parties, then the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligation of the Parties immediately prior to such holding, modification or condition. If such negotiations are unsuccessful, then either Party may terminate this Agreement pursuant to Section 4.5.1.

17.7 Representations and Warranties. Each Party represents and warrants to the other Party as of the Execution Date and the Effective Date as follows:

17.7.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized or applicable Federal law, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.7.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.7.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

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17.7.4 Regulatory Approval. It has obtained or will obtain by the Effective Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.7.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.7.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.8 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.9 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement, including that certain Reliability Coordinator Agreement, dated as of January 10, 2006, between the Parties. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms, and conditions of this Agreement.

17.10 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.11 Time of the Essence. With respect to all duties, obligations and rights of the Parties, time shall be of the essence in this Agreement.

17.12 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.12.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

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17.12.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.12.3 references to “Section” or “Attachment” refer to this Agreement, unless specified otherwise;

17.12.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.12.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.12.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.12.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.12.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.12.9 any capitalized terms used in this Agreement, including the Appendices, that are not defined in this Agreement or in the Appendices, shall have the meaning established in the applicable NERC documentation.

17.13 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement its has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.14 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon LG&E/KU and the Reliability Coordinator, notwithstanding that LG&E/KU and the Reliability Coordinator may not have executed the same counterpart.

Section 18 - Confidential Critical Infrastructure Information Protection. Notwithstanding any other applicable confidentiality provisions in this RC Agreement including Section 10 above, the following provisions of this Section 18 shall apply with respect to LG&E/KU’s Protected Assets and Information. “LG&E/KU’s Protected Assets and Information” is defined as: (i) LG&E/KU’s Critical Cyber Assets, (ii) LG&E/KU’s Cyber Assets used in access control and monitoring of Company’s Electronic Security Perimeter(s), (iii) LG&E/KU’s Cyber Assets that authorize or log access to LG&E/KU’s Physical Security Perimeter(s) or (iv) any information relating to LG&E/KU’s Critical Cyber Assets, including, without limitation, operational

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procedures, Critical Asset lists, Critical Cyber Asset lists, network topology or similar diagrams, floor plans of computer centers that contain Critical Cyber Assets, equipment layouts of Critical Cyber Assets, disaster recovery plans, incident response plans, security configuration information, and any other confidential information relating to the reliability or operability of the Bulk Electric System and information generated or otherwise developed by the Reliability Coordinator in connection with its performance of the Reliability Coordinator functions that constitute or are otherwise related to LG&E/KU's Protected Assets and Information (collectively, "Confidential Critical Infrastructure Information"). The Reliability Coordinator shall not disclose any Confidential Critical Infrastructure Information (which will be clearly marked or otherwise identified by LG&E/KU as Confidential Critical Infrastructure Information) to any person or entity, except strictly on a need-to-know basis, and shall take all necessary actions to protect the Confidential Critical Infrastructure Information, including, without limitation, ensuring that appropriate electronic and/or password access controls are in place if such Confidential Critical Infrastructure Information is stored on shared drives or systems, encrypting all such information stored on laptops or removable media (such as a USB drive), and maintaining any such hard copy information in a secure, locked storage container and not permitting any unauthorized individual to view, handle or possess such information. The Reliability Coordinator shall provide to LG&E/KU a list of all the Reliability Coordinator employees, subcontractors or other persons associated with the Reliability Coordinator with access to any Confidential Critical Infrastructure Information when and as requested by LG&E/KU. The Reliability Coordinator will provide notification by contacting the LG&E/KU's NERC Compliance representative identified below immediately upon becoming aware that it has disclosed any Confidential Critical Infrastructure Information in violation of this Section 18. The Reliability Coordinator shall ensure that each recipient of any Confidential Critical Infrastructure Information understands and complies with the requirements to protect Confidential Critical Infrastructure Information from inappropriate disclosure as set forth in this Section 18. Notwithstanding anything to the contrary in the Contract, with respect to any Confidential Critical Infrastructure Information, the restrictions set forth in this Section 18 shall remain in effect indefinitely from the date such Confidential Critical Infrastructure Information was first disclosed to or obtained or discovered by the Reliability Coordinator. The Reliability Coordinator shall, upon request and as directed by LG&E/KU, promptly return to LG&E/KU, or otherwise properly dispose of, any and all Confidential Critical Infrastructure Information that is in the possession of the Reliability Coordinator or any of its employees or subcontractors.

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The parties have caused this Reliability Coordinator Agreement to be executed by their duly authorized representatives as of the dates shown below.

LOUISVILLE GAS AND ELECTRIC COMPANY

/s/ Tom Jessee

Name: Tom Jessee
Title: Vice President, Transmission
Date: 8/25/14

KENTUCKY UTILITIES COMPANY

/s/ Tom Jessee

Name: Tom Jessee
Title: Vice President, Transmission
Date: 8/25/14

TENNESSEE VALLEY AUTHORITY

/s/ Timothy E. Ponseti

Name: Timothy E. Ponseti
Title: Vice President, Transmission Operations & Power Supply
Date: 8-25-2014

**ATTACHMENT A
TO THE RELIABILITY COORDINATOR AGREEMENT**

DESCRIPTION OF THE PRIMARY FUNCTIONS

The Reliability Coordinator is responsible for bulk transmission reliability and power supply reliability functions. Bulk transmission reliability functions include reliability analysis, loading relief procedures, re-dispatch of generation and ordering curtailment of transactions and/or load. Power supply reliability functions include monitoring Balancing Authority Area performance and ordering the Balancing Authority to take actions, including load curtailment and increasing/decreasing generation in situations where an imbalance between generation and load places the system in jeopardy. The procedures to be followed by the Reliability Coordinator shall be consistent with those of NERC and are spelled out in the NERC Approved Reliability Plan for the TVA Reliability Coordination Area and TVA Standard Procedures and Policies.

I. Reliability Coordinator General Functions:

The Reliability Coordinator shall perform the following functions:

- a) Serving as NERC designated reliability coordinator and represent the TVA Reliability Area at the NERC and Regional Reliability Council level.
- b) Implementing applicable NERC and regional reliability criteria initiatives, such as maintaining a connection to NERC's Interregional Security Network ("ISN"), day-ahead load-flow analysis, transmission loading relief procedures, and information exchange.
- c) Developing and coordinating with the Reliability Coordination Advisory Committee ("RCAC") new Reliability Coordinator Procedures and revisions to existing Reliability Coordinator Procedures.
- d) Exchanging timely, accurate, and relevant Transmission System information with LG&E/KU, the ITO, and with other reliability coordinators.
- e) Developing and maintaining system models and tools needed to perform analysis needed to develop operational plans.
- f) Coordinating with neighboring reliability coordinators and other operating entities as appropriate to ensure regional reliability.
- g) All other reliability coordinator functions as required for compliance with applicable NERC Reliability Standards and Regional Reliability Council standards, as the same may be amended or modified from time to time.

II. Real-time Operations:

A. Reliability Coordinator Functions:

The Reliability Coordinator shall perform the following functions:

- a) Monitoring, analyzing, and coordinating the reliability of LG&E/KU's facilities and interfaces with other Balancing Authorities, Transmission Operators, and other reliability coordinators.
- b) Performing analyses to develop an evaluation of system conditions. LG&E/KU will provide necessary information (e.g., outages and transactions) and Transmission System conditions, as applicable, to the Reliability Coordinator in accordance with applicable NERC Reliability Standards. The results of these analyses will be provided to LG&E/KU and neighboring reliability coordinators in accordance with applicable NERC Standards and Regional Reliability Council Standards.
- c) Determining, directing, and documenting appropriate actions to be taken by LG&E/KU, the ITO and Reliability Coordinator in accordance with the NERC Reliability Standards, including curtailment of transmission service or energy schedules, re-dispatch of generation and load shedding as necessary to alleviate facility overloads and abnormal voltage conditions, and other circumstances that affect interregional bulk power reliability.
- d) Coordinating transmission loading relief and voltage correction actions with LG&E/KU and with other reliability coordinators.

B. LG&E/KU Responsibilities:

LG&E/KU shall have the following responsibilities:

- a) Ensuring appropriate telemetry and providing Reliability Coordinator real-time operational information for monitoring.
- b) Receiving from the Reliability Coordinator all reliability alerts for TVA Reliability Area and neighboring reliability coordinators.
- c) Following Reliability Coordinator directives for corrective actions (e.g., curtailments or load shedding) during system emergencies or to implement TLR procedures.
- d) Receiving from Reliability Coordinator all notices regarding Transmission System limitations or other reliability issues, as appropriate.

III. Forward Operations:

A. Reliability Coordinator Functions:

The Reliability Coordinator shall perform the following functions:

- a) Performing analyses and develop an evaluation of the expected next-day Transmission System operations. The results of these analyses shall be provided to LG&E/KU, the ITO and neighboring reliability coordinators in accordance with applicable NERC Reliability Standards and Regional Reliability Council Standards.

- b) Performing analysis of planned transmission and generation outages and coordination of outages with NERC, participants in reliability coordination agreements, and other reliability coordinators as appropriate and as required by NERC. This entails analysis and coordination of planned outages which are beyond next day and intra-day outages.
- c) Analyzing and approving all planned maintenance schedules on facilities 100kV and above and planned maintenance of generation facilities submitted by LG&E/KU in conjunction with other work on the regional transmission grid to determine the impact of LG&E/KU's planned maintenance schedule on the reliability of the facilities under TVA's purview as Reliability Coordinator, and the purview of neighboring reliability coordinators, and any other relevant effects; and coordinate impacts on available transfer capability with the ITO.
- d) Coordinating, as required by either NERC or other agreements, planned maintenance schedules with all adjacent reliability coordination areas and/or Balancing Authority Areas and Transmission Providers; as well as the ITO.

B. LG&E/KU Responsibilities:

LG&E/KU shall have the following responsibilities:

- a) Providing generation-related information (e.g., outages and transactions) and expected Transmission System conditions (e.g., transmission facility outages and transactions), as applicable, to the Reliability Coordinator for the next-day operation in accordance with applicable NERC Reliability Standards and Regional Reliability Council standards.
- b) Submitting facility ratings and operational data for all generators and transmission facilities in the LG&E/KU footprint.
- c) Coordinating with the ITO and submitting to the Reliability Coordinator generation dispatch information for the LG&E/KU footprint and following Reliability Coordinator directives regarding dispatch adjustments to mitigate congestion.
- d) Submitting to the Reliability Coordinator generation operation plans and commitments for reliability analysis.
- e) Submitting to the Reliability Coordinator transmission maintenance plans for reliability analysis.
- f) Following Reliability Coordinator directives to revise transmission maintenance plans as required to ensure grid reliability.
- g) Receiving from Reliability Coordinator all notices regarding reliability analyses for the TVA Reliability Area as well as neighboring reliability coordinators.
- h) Representing LG&E/KU on the RCAC and in all RCAC deliberations.

IV. Regional Congestion Management

For the purposes of this section IV, capitalized terms will have the definitions used in the Congestion Management Process (“CMP”), unless otherwise noted in this section IV.

A. Reliability Coordinator Functions:

The following functions to be performed by the Reliability Coordinator shall be performed in conjunction with the functions to be performed by the Independent Transmission Operator under the Independent Transmission Organization Agreement and will fully incorporate the LG&E/KU operations into the procedures and protocols governing other facilities in the Reliability Coordinator’s Reliability Area in accordance with the CMP:

- a) Identifying Coordinated Flowgates and determination of flowgates requiring Reciprocal Coordination (twice annually).
- b) Performing Historic Firm Flow Calculations -- implement transmission service reservation set and designated resources provided by LG&E/KU for established freeze date; calculate historic firm flow values and ratios for all coordinated flowgates on LG&E/KU’s system (bi-annually).
- c) Developing reciprocal coordination agreements that establish how each Operating Entity will consider its own flowgates as well as the usage of other Operating Entities when it determines the amount of flowgate or constraint capacity remaining. This process will include both operating horizon determination as well as forward looking capacity allocation.
- d) Implementing AFC Process -- determine AFC attribute requirements; obtain NNL Impact Data; implement Allocation Calculation Process; implement AFC calculation process.
- e) The Reliability Coordinator will provide the ITO flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.

B. LG&E/KU Responsibilities:

LG&E/KU is obligated to uphold the terms and conditions of the CMP, and providing the Reliability Coordinator with the information and support it needs in order to carry out its duties as LG&E/KU 's Reliability Coordinator. LG&E/KU shall have the following responsibilities. LG&E/KU will be responsible for coordinating with the ITO and providing Transmission System data to the Reliability Coordinator including, but not limited to:

Operating information:

- (i) Transmission Service Reservations;
- (ii) Load forecast requirements;
- (iii) Flowgates requirements;
- (iv) AFC data requirements;
- (v) PSSE Models Requirements;
- (vi) Designated Network Resources requirements;

- (vii) Jointly owned units;
- (viii) Dynamic schedules;
- (ix) NNL allocations requirements; and,
- (x) NNL Evaluator Requirements.

Projected operating information:

- (i) Unit commitment/merit order;
- (ii) Firm purchase and sales (including grandfathered agreements);
- (iii) Independent power producer information including current operating level, projected operating levels, Scheduled Outage start and end dates;
- (iv) Planned and actual operational start-up dates for any permanently added, removed, or significantly altered transmission segments; and
- (v) Planned and actual start-up testing and operational start-up dates for any permanently added, removed, or significantly altered generation units.

C. ITO Responsibilities:

The ITO shall have the following responsibilities in support of the Congestion Management Process (“CMP”):

- a) Providing to the Reliability Coordinator all transmission facility plans and facility upgrade schedules.
- b) Providing to the Reliability Coordinator the status of all transmission service requests and all new transmission service agreements.
- c) Receiving from the Reliability Coordinator all flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.
- d) Converting flowgate information provided by the Reliability Coordinator to ATC values for posting on OASIS and for analyzing TSRs.
- e) Implementing CMP business rules for AFC vs. ASTFC.
- f) Honoring all AFC allocations and AFC over-rides from other CMP participants in the evaluation and granting of transmission service.

V. Reliability Coordination

A. Reliability Coordinator Functions:

The Reliability Coordinator will ensure a long-term (one year and beyond) plan is available for adequate resources and transmission within the TVA Reliability Area. The Reliability Coordinator will integrate the Annual Plan provided by the ITO with plans of other operating entities in the Reliability Coordination Area and assess the plans to ensure those plans meet reliability standards.

The Reliability Coordinator will advise the ITO of solutions to plans that do not meet those standards. The Reliability Coordinator will then coordinate the Reliability Area Plan with those of neighboring reliability coordinators and Planning Coordinators to ensure wide-area grid reliability.

These functions include:

- a) Integrating the transmission and resource (demand and capacity) system models provided by the ITO with those of other Reliability Coordinator Area operating entities to ensure Transmission System reliability and resource adequacy.
- b) Applying methodologies and tools to assess and analyze the Transmission System's expansion plans and the resource adequacy plans.
- c) Collecting all information and data required for modeling and evaluation purposes.
- d) Integrating and verifying that the respective plans of the Resource Planners and Transmission Planners within the TVA Reliability Area meet reliability standards.
- e) Coordinating the Reliability Coordinator Area plan with neighboring Reliability Coordinators for review, as appropriate.
- f) Integrating the Reliability Coordinator Area plan with neighboring Planning Coordinators/reliability coordinators' plans to provide a broad multi-regional bulk system planning view.

B. LG&E/KU Responsibilities:

LG&E/KU shall have the following responsibilities:

- a) Providing to the Reliability Coordinator demand and energy end-use customer forecasts, capacity resources, and demand response programs.
- b) Providing to the Reliability Coordinator generator unit performance characteristics and capabilities.
- c) Providing to Reliability Coordinator long-term capacity purchases and sales.

ATTACHMENT B

DIVISION OF RESPONSIBILITIES FOR THE PLANNING FUNCTION

Overview

This Attachment B to the Reliability Coordinator Agreement is designed to provide a division of responsibilities between LG&E/KU, the ITO and the Reliability Coordinator. Long-term Transmission Planning for LG&E/KU's footprint will be conducted as an iterative process as follows: 1) LG&E/KU will develop the long-term Annual Transmission Plan ("Annual Plan") and submit the Annual Plan to the ITO for initial approval; 2) The ITO will review and conduct an engineering assessment of the Annual Plan; and if it is approved, the ITO will submit the Annual Plan to the Reliability Coordinator; 3) The Reliability Coordinator will conduct a regional assessment of the Annual Plan, subject to the conditions below; 4) The Reliability Coordinator will submit any changes based on its regional assessment to the ITO for final review and approval. The ITO will ensure that transmission planning on the Transmission Owner's system is done on an independent, non-discriminatory basis. This process is further detailed below.

1. Plan Development by LG&E/KU

LG&E/KU will be responsible for the following tasks:

- 1.1 System Models for Transmission Planning.** LG&E/KU will develop and maintain all transmission and resource (demand and capacity) system models, to evaluate Transmission System performance and resource adequacy. As part of these duties LG&E/KU is responsible for:
 - 1.1.1** Creating the Base Case Model for the Transmission System. This Model will include all existing long-term, firm uses of the Transmission System, including: (i) Network Integration Transmission Service; (ii) firm transmission service for LG&E/KU's Native Load; (iii) Long-Term Point-to-Point Transmission Service; and (iv) firm transmission service provided in accordance with grandfathered agreements. The Base Case Model will be developed pursuant to the modeling procedures used in developing the NERC multi-regional and ReliabilityFirst regional models.
 - 1.1.2** Providing the Base Case Model to the ITO for review and approval according to the iterative process outlined in the overview to this Attachment B.
 - 1.1.3** Maintaining other transmission models including, but not limited to steady-state, dynamic and short circuit models.
- 1.2 Assess, develop, and document Resource and Transmission Expansion plans.** LG&E/KU will assess, develop, and document Resource and Transmission Expansion plans including the Annual Plan. These plans include the following responsibilities:
 - 1.2.1** Maintaining and apply methodologies and appropriate tools for the

development, analysis and simulation of the Transmission System in the assessment and development of transmission expansion plans and the analysis and development of resource adequacy plans.

1.2.2 Developing a long-term (generally one year and beyond) plan for the reliability (adequacy) of the Transmission System.

1.2.3 Defining system protection and control needs and requirements, including special protection systems (remedial action schemes), to meet reliability standards.

1.2.4 Developing and report, as appropriate, on the Annual Plan for assessment and compliance with reliability standards.

1.2.5 Monitoring and report, as appropriate, its Annual Plan implementation.

1.3 Information. LG&E/KU will define, collect and develop information required for planning purposes, including:

1.3.1 Transmission facility characteristics and ratings. Collect and maintain specific transmission information regarding characteristics of transmission facilities, lines, equipment, and methodologies, for determining the appropriate thermal ratings of circuits and transformers, including information on transmission line design temperature, voltage and stability limits and other transformer test data.

1.3.2 Demand and energy end-use customer forecasts, capacity resources, and demand response programs. Including:

- i. Load forecasts for all existing delivery points for the following ten years, including transmission (wholesale and retail) connected substations and distribution substations, and coincident and noncoincident peak demands and power factor at each delivery point;
- ii. Plans for new delivery points for the following ten years;
- iii. Resource plans for the following 10 years;
- iv. Expectations for market access to on- and off-system generation resources;
- v. All planned on-system distributed generation resources; and
- vi. Information on all interruptible loads.

1.3.3 Generator unit performance characteristics and capabilities. LG&E/KU shall provide the ITO with all necessary data, information, and applicable requirements that govern the operation of any generating facilities interconnected with the Transmission System, as the ITO may

require for performance of its various functions. LG&E/KU shall submit and coordinate generator unit schedules as necessary to permit the ITO to assess transmission transfer capability and to permit the Reliability Coordinator to assess transmission reliability. LG&E/KU shall submit, on an annual basis, data concerning projected loads, designated network resources, generation and transmission maintenance schedules, and other such operating data as the ITO may require for performance its various functions.

1.3.4 Long-term capacity purchases and sales. LG&E/KU will maintain a list of all long-term capacity purchases and sales and include this information in its model development and the Annual Plan.

2 ITO Review and Assessment

The ITO will be responsible for the following tasks:

- 2.1** Independently reviewing and approving LG&E/KU's Planning Guidelines. If the ITO concludes that additional explanatory detail is required, LG&E/KU will modify the appropriate business practice documents to include the additional detail. The ITO will ensure that the final versions of the Planning Criteria are posted on OASIS;
- 2.2** Reviewing and approving LG&E/KU's Base Case Model; reviewing, evaluating, and commenting on the Annual Plan as developed by LG&E/KU. This review and evaluation will be based on all applicable planning criteria and statewide or multi-state transmission planning requirements;
- 2.3** Monitoring LG&E/KU's transmission facility ratings based on access to data necessary to evaluate such ratings;
- 2.4** Performing an Independent assessment of the Transmission System using the Planning Guidelines and the Base Case Model. As part of this assessment, the ITO will independently evaluate whether: (i) LG&E/KU's Annual Plan complies with the Planning Guidelines and the Base Case Model; and (ii) whether there are upgrade projects in the Annual Plan that are not necessary to meet the Planning Guidelines and the Base Case Model;
- 2.5** Holding a Transmission Planning Conference to gather input and consider the planning process and LG&E/KU's Annual Plan; and
- 2.6** Providing LG&E/KU with its conclusions regarding the reliability assessment and evaluation of the Annual Plan, including any outstanding issues that the ITO believes LG&E/KU should address. LG&E/KU will have the opportunity to review the ITO's conclusions and may submit a revised Annual Plan and supporting documentation to the ITO to address any outstanding issues. Once the Annual Plan has been finalized by LG&E/KU, the ITO will submit the Annual Plan to the Reliability Coordinator for regional coordination.

3 Regional Coordination

The Reliability Coordinator will be responsible for the following tasks:

- 3.1** Integrating and verifying that the respective plans for the regional area meet reliability standards.
- 3.2** Identifying and reporting on potential Transmission System and resource adequacy deficiencies in the regional area, and provide alternate plans that mitigate these deficiencies.
- 3.3** Reviewing and reporting, as appropriate, on LG&E/KU's Annual Plan for assessment and compliance with reliability standards within their regional area.
- 3.4** Notifying impacted transmission entities within their regional area of any planned transmission changes that may impact their facilities.
- 3.5** Submitting Annual Plan, including any changes based on the regional coordination, to the ITO for final approval.

4 Final Review and Assessment

- 4.1** The ITO shall have final review and assessment of all plans. If the ITO cannot approve a plan after regional coordination, then the ITO will return the plan to LG&E/KU for further development as appropriate. The process for final approval of any previously rejected plan will follow the same iterative process as outlined above.
- 4.2** The ITO will post LG&E/KU's finalized Annual Plan on OASIS.

5 Implementation of Plan and Construction of Upgrades

- 5.1** LG&E/KU is responsible for the implementation of the Annual Plan. LG&E/KU will make a good faith effort to design, certify, and build facilities approved by the ITO in the Annual Plan.
- 5.2** In the case where the Reliability Coordinator or the ITO does not agree with the Annual Plan, nothing in this Attachment B shall prevent LG&E/KU from constructing those facilities it deems necessary to reliably meet its obligation to serve its Transmission Customers, point-to-point, Network Integration Service, and Native Load Customers.

**ATTACHMENT C
TO THE RELIABILITY COORDINATOR AGREEMENT**

**LIST OF KEY PERSONNEL
TVA Reliability Coordination Services**

August 2014

Reliability Authority & Regional Operations

Armando Rodriguez - Senior Manager, Reliability Authority & Regional Operations

Roy Mathai - Project Manager, Operations Readiness

Reliability Operations

Nathan Schweighart - Manager, Reliability Operations

Terry Williams - Specialist Reliability Analysis Operator

Julio Bolano - Specialist Reliability Analysis Operator

Richard Brent Fuller - Specialist Reliability Analysis Operator

Timothy Gleason - Specialist Reliability Analysis Operator

Donald Herring - Specialist Reliability Analysis Operator

Daniel Kehoe - Specialist Reliability Analysis Operator

Thomas Wilk - Specialist Reliability Analysis Operator

William C. Dunn - Reliability Coordinator System Operator

Kevin Grooms - Reliability Coordinator System Operator

Darrell Jones - Reliability Coordinator System Operator

Thomas C. Nance - Reliability Coordinator System Operator

Travis Rackley - Reliability Coordinator System Operator

Brent Taylor - Reliability Coordinator System Operator

Reliability Analysis

Scott Walker - Manager, Reliability Analysis

Timothy Fritch - Electrical Engineer Planning

Marshalia Green - Electrical Engineer Planning

Gary Kobet - Electrical Engineer Planning

Shaun McFarland - Electrical Engineer Planning

Charles Michael McAmis - Electrical Engineer Planning

Jonathan Prater - Electrical Engineer Planning

Matthew Scott Schebler - Electrical Engineer Planning

Joshua Shultz - Electrical Engineer Planning

Justin Baier - Engineering Intern

Ulyana Pugina - Engineering Intern

Advanced Power Applications

Gregory Dooley - Electrical Engineer Power Systems

Alden Bost Jr. - Electrical Engineer Power Systems

Joey Burke - Electrical Engineer Power Systems

Brian Scott - Electrical Engineer Power Systems

David Nordy Jr. - Electrical Engineer Power Systems

Thomas Scott - Engineering Intern

Cyril Shircel - Engineering Intern

Karlee Winkelman - Engineering Intern

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EXHIBIT 1
TO THE RELIABILITY COORDINATOR AGREEMENT

LG&E and KU hereby incorporate the Baseline Congestion Management Process (Version 1.2), which is attached hereto.

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~~ATTACHMENT Q~~
AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO
AND THE RELIABILITY COORDINATOR

Independent Transmission Organization
Agreement

Between

Louisville Gas and Electric Company/
Kentucky Utilities Company

And

TranServ International, Inc.

FINAL

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Appendix A - Service Specification

INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on ~~August 29, 2011~~, September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware (“TranServ”). Company and TranServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company ~~currently operates its Transmission System with certain services provided by Southwest Power Pool, Inc. (“SPP”);~~ WHEREAS, Company’s current contract with SPPTranServ is scheduled to expire on August 31, ~~2012~~2017;

WHEREAS, Company desires that, upon expiration of the current contract ~~with SPP~~, TranServ will ~~assume certain duties with regard to Company’s Transmission System~~ continue its work under this Agreement, as detailed herein;

WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company’s goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the “Reliability Coordinator Agreement”) with the Tennessee Valley Authority, NERC-certified reliability coordinator (the “Reliability Coordinator”), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

Section 1 - Services to be Provided; Standards of Performance

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT (“ITO Services”) during the Term in accordance with the terms and conditions of this Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation (“SERC”) requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ’s obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

1.3 TranServ Performance; Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ’s obligations (including ITO Services) under this Agreement:

- (a) in an independent, fair, and nondiscriminatory manner; and
- (b) in accordance with:

- (i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 214(a)(4);

- (ii) the terms and conditions of the OATT;

- (iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

- (iv) any methodologies, processes, or procedures relating to

ITO Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

Section 2 - Independence and Standards of Conduct

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel’s or TranServ Designee’s ownership of the securities; and (b) “Tariff Participant” shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ’s appointment of a TranServ Project Manager (as provided in Section 8.2)— except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee’s separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee’s separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees

performing work under this Contract shall be treated, for purposes of the FERC's Standards of Conduct (18 C.F.R. Part 358 (2011)), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees—performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

Section 3 - Compensation; Billing and Payment; Performance Review

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services ("Annual Fee"). The Annual Fee ~~shall be \$2,495,938~~(subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year, and shall escalate by ~~two~~one and five-tenths percent (~~2.5~~1.5%) of the prior year's Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ's performance of ITO Services, provided that in no event shall Company reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ's performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are "Out-of-Pocket Costs"); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

3.3 ~~Transmission Study Revenue. During the Term, TranServ expects that it will receive \$225,000 USD annually in System Impact Study ("SIS") and Intereconnection Feasibility Study (as performed under the generator interconnection processes under the OATT, "IFS") (collectively, SIS and IFS are "Transmission Studies") revenue from customers requesting service under the OATT. If TranServ fails to receive this amount during any Contract Year, then the Company shall pay TranServ an annual "true-up" payment equal to the difference between the amount TranServ did receive in Transmission Studies revenue and \$225,000 during the applicable Contract Year ("Transmission Study True Up Payment"); provided that TranServ shall be obligated to refund to Company any Transmission Study True Up Payment to the extent TranServ subsequently collects revenue from customers thereafter for Transmission Studies performed in the previous Contract Year; and provided further, that Company shall not be obligated to pay any Transmission Study True Up Payment to the extent that TranServ's inability to receive the full \$225,000 USD during any Contract Year is due to either (a) TranServ's failure to bill customers for Transmission Studies, or (b) a customer's failure to pay for Transmission Studies TranServ has performed. Additionally, to the extent that TranServ's failure to perform System Impact Studies within the timeframe required under Sections 19.3 or 32.3 of the OATT (as applicable) results in Company being subject to penalties pursuant to Sections 19.10 or 32.5 of the OATT (as applicable), when such penalties are assessed such amount shall be deducted~~

~~from the Transmission Study True Up payment or any other payments due to TranServ under this Agreement, in partial satisfaction of TranServ's obligation to indemnify Company pursuant to Section 7.3; provided that in no event shall Company withhold a Transmission Study True Up Payment or other payment due to TranServ while a possible penalty determination is pending; and provided further, that the limitations included in Section 7.6 shall apply. 3.4 Payment.~~

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30th) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) ("FERC Interest Rate").

~~3.5.4~~ Annual Review and True Up Payments.

~~3.5.1~~ 3.4.1 Annual Review. Commencing at the end of ~~the second~~ each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of TranServ's actual labor in providing ITO Services for the preceding Contract Year ("Annual Labor"). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

~~3.5.2 Transmission Study True Up Payment Calculation and Payment~~. ~~No later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of the Transmission Study True Up Payment, if any. Such calculation shall include the aggregate amount of Transmission Study revenues invoiced by TranServ for the applicable year. No later than ten (10) days after the calculation the Transmission Study True Up Payment, TranServ shall send an invoice to the Company reflecting the sum of the Transmission Study True Up Payment. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30th) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at FERC Interest Rate.~~

~~3.6~~ 3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section 8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the

disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

Section 4 - Term and Termination

4.1 Term. The initial term of this Agreement shall begin on ~~the later of (a) September 1, 2012 or (b) such date approved by applicable Regulatory Authorities for TranServ to begin performing IFO Services (either (a) or (b) being the September 1, 2017~~ (“Commencement Date”), and shall continue for ~~three five (35)~~ years thereafter (“Initial Term”). At the conclusion of the Initial Term, this Agreement shall automatically extend for ~~two (2)~~ successive one (1) year terms (each a “Subsequent Term”), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a “Term.” For the purposes of this Agreement, a “Contract Year” shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under ~~Section 4.6~~ Section 4.5.

4.3 ~~Termination at End of Term. Unless previously terminated in accordance with this Section 4, and subject to Section 4.6, this Agreement shall terminate on the fifth (5th) anniversary of the Commencement Date.~~ 4.4 — Immediate Termination.

~~4.4.14.3.1~~ Termination for Cause. Subject to ~~Section 4.6~~ Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations

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under this Agreement;

(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.4.24.3.2 Immediate Termination Not For Cause. Subject to Section 4.6.4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to TranServ if:

(a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;

(b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;

(c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of TranServ as the ITO;

(d) RTO. ~~A Regulatory Authority requires~~ Company ~~to join~~ joins a regional transmission organization ("RTO"); or

(e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.54.4 Termination for Lack of Independence. Subject to Section 4.6.4.5, Company may terminate this Agreement upon prior written notice thereof to TranServ if FERC or the KPSC issues a final order that declares that TranServ lacks independence from Company and TranServ cannot obtain independence in a reasonable manner or time period.

4.64.5 Regulatory Approval. No termination of this Agreement shall be effective until approved

by FERC and the KPSC. Notice of termination provided pursuant to [Sections 4.4.3](#) and [4.5.4](#) shall become effective immediately upon approval by FERC and the KPSC.

[4.7.6](#) Return of Materials. Upon any termination of this Agreement TranServ shall timely and in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

[4.8.7](#) Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in [Section 7](#) and [Section 10](#), shall survive termination of this Agreement.

[4.9.8](#) Compensation for Early Termination.

[4.9.14.8.1](#) If Company terminates this Agreement before the end of a Term pursuant to [Section 4.4.3.2](#) (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the ~~then-current Term~~ Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this [Section 4.9.14.8.1](#) should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of ~~two~~ one and five/tenths percent (~~2.5~~ 1.5%) as described in [Section 3.1](#) that had not yet been previously applied to the Annual Fee(s).

[4.9.24.8.2](#) If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to [Section 4.4.1, 4.3.1](#), then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

[4.10.9](#) Post-Termination Services. Commencing on the date that any termination becomes effective (“Termination Date”) and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the “Post-Termination Services”) as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an “as needed” basis at TranServ's then-standard billing rates.

[4.10](#) Termination for Guaranty Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter “the Guaranty”). Subject to Section 4.5, Company may terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

Section 5 - Data Management and Intellectual Property

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company’s Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company’s Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be TranServ’s Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party’s Essential Data that are supplied to it during the Term. “Essential Data” means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party’s Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party’s Data.

5.4 Confidentiality. Each Party’s Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

Section 6 - Intellectual Property.

6.1 Ownership. All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, ~~software~~, works of authorship, or the like, whether or not patentable or copyrightable (collectively, “Intellectual Property”), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 Royalties and License Fees. Unless the Parties otherwise agree in writing, TranServ shall procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement

and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company²'s exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ²'s own expense such part of ITO Services with a non-infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

Section 7 - Indemnification and Limitation of Liability

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ Indemnified Parties") from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an "Indemnifiable Loss") asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the "Company Indemnified Parties") from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ²'s or a TranServ Designee²'s negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4

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shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's² business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

7.5 Release and Indemnification Regarding Liens. TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's² or any other party's² property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's² invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's² property.

7.6 Limitation of Liability. Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even

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if advised of the possibility of such damages. Company agrees that ITO Services are not consumer goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

Section 8 - Contract Managers; Dispute Resolution

8.1 Company Contract Manager. Company shall appoint an individual (the “Company Contract Manager”) who shall serve as the primary Company representative under this Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company’s obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TranServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TranServ Project Manager. TranServ shall appoint, among TranServ Personnel, an individual (the “TranServ Project Manager”) who shall serve as the primary TranServ representative under this Agreement. The TranServ Project Manager shall have overall responsibility for managing and coordinating the performance of TranServ obligations under this Agreement. Notwithstanding the foregoing, the TranServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TranServ Personnel, as the TranServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a “Dispute”) shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TranServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TranServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days

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of being referred to executive management representatives, and the amount in dispute or potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association (“AAA”) as they may be amended from time to time (the “Arbitration Rules”) subject to the following conditions:

- (a) The Parties shall give due consideration to using the Expedited Procedures under the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.
- (b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.
- (c) “Baseball” arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.
- (d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.
- (e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.
- (f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.
- (g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.
- (h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states’ laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the

variation or amendment of this Agreement, nothing in this Agreement is intended to limit or abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

Section 9 - Insurance

9.1 TranServ's Insurance Obligation. During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each

occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

Section 10 - Confidentiality

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

Section 11 - Force Majeure.

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due

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diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are “Force Majeure”). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority (so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

Section 12 - Reporting; Audit.

12.1 Regulatory Reporting.

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ²'s response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and

under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement, including TranServ's performance of ITO Services in accordance with [Section 1.3.1](#), (b) to verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

Section 13 - Independent Contractor

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in [Section 1.3.1](#), shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that

runs to Company under any contract or agreement; or (b) release any person or entity from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

Section 14 - Taxes.

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

Section 15 - Notices.

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU
VP, Transmission
220 West Main St
PO Box 32010
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.
~~General Counsel~~ Contracts Administration
3660 Technology Drive NE
Minneapolis, MN 55418

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

Section 16 - Personnel and Work Conditions; NERC Requirements.

16.1 Applicable Laws and Safety. TranServ agrees to protect TranServ Personnel and TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the

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identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company²'s familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ²'s performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC²'s Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ²'s non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company²'s information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company²'s management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by

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Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

Section 17 - Miscellaneous Provisions.

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement. Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

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17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or

otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could

reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and

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may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity²s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TranServ, notwithstanding that Company and TranServ may not have executed the same counterpart.

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The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/
KENTUCKY UTILITIES COMPANY**

Name:
Title:
Date:

TRANSERV INTERNATIONAL, INC.

Name:
Title:
Date:

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Appendix A
Louisville Gas and Electric
Company/
Kentucky Utilities Company
INDEPENDENT TRANSMISSION
ORGANIZATION
SERVICE SPECIFICATION

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1. ~~4.~~ Overview

This Appendix A is intended to be consistent with the terms and conditions of the LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving
6. Day after Thanksgiving
7. Day before Christmas
8. Christmas Day

3. Roles and Responsibilities for Providing ITO Services

3.1 TranServ

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

3.1.1 Customer Interface

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These stakeholder meetings will include TranServ, Company, Customers (as appropriate) the

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RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

3.1.2 Transmission Service and Generator Interconnection Requests and Studies

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
 - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
 - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.
 - Perform the SIS or FAS in the timeframe provided in the OATT, including

clustered SISs when requested by customers and/or Company.

- Perform the SIS or FAS using Company's planning criteria.
 - For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
 - Complete study reports and post on OASIS within the timeframe required under the OATT.
 - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
 - Receive customer deposits.
 - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
 - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
 - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
 - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
 - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

3.1.3 ATC Calculation

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms included in Attachment C, and converting the AFC to ATC using OATI software.
- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC.

TranServ shall also post the results of the AFC calculations on OASIS.

- Daily review of transmission service requests (TSRs) and eTag action and statistics.
- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

3.1.4 Interchange and Scheduling

- As the Transmission Service Provider, responsible for the following activities:
 - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
 - Approve the interchange schedules as the transmission service provider.
 - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
 - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

3.1.5 Transmission Planning

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
 - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
 - Review and approve Transmission System models (steady state, dynamics, and short circuit).
 - Develop alternatives to Planning Redispatch service.
 - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.
 - Participate with the SPC and associated SPC working groups, as required.
 - Participate in the overall OATT Attachment K process as observer.

- The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.
- Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such

changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

3.2 Transmission Planner

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

3.2.1 Customer Interface

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3 LG&E/KU

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

3.3.1 Customer Interface

- Contracting for the OATI ~~webOASIS~~[webSmartOASIS](#) service that meets FERC and NAESB requirements.

- Contracting for the OATI webTrans service used to evaluate and take actions on transmission service requests and e-Tags.
- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation and posting processes.
- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3.2 Compliance

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy
Correct a “Critical” severity Problem or Issue	During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. Performance goal is to resolve all Critical severity tickets within 4-hours.
Correct a “High” severity Problem or Issue	During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. Performance goal is to resolve all High severity tickets within 24-hours.
Correct a “Medium” severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Medium severity tickets by agreed to commitment date.
Correct a “Low” severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Low severity tickets by agreed to commitment date.

<p>4.1.1 Tickets - OATI webSupport</p> <p>To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.</p> <p>4.1.2 Response Time</p> <p>TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.</p> <p>Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.</p> <p>4.1.2.1 Ticket Escalation</p> <p>Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.</p> <p>4.1.2.2 Customer Satisfaction</p> <p>Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.</p>		
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5. Service Modifications

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

5.1 Minor Changes

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

5.2 Major Changes

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

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-6. Reliability Coordination

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

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Document comparison by Workshare Professional on Monday, December 19, 2016 9:18:58 AM

Input:	
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Description	2014 Agreement
Document 2 ID	file://C:\Users\nallscm\Documents\LGE-KU\ITO - TransServ Agreement\ITO (TransServ) Contract - Final 12-1-2016 (2).docx
Description	ITO (TransServ) Contract - Final 12-1-2016 (2)
Rendering set	Standard

Legend:	
Insertion	
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Split/Merged cell	
Padding cell	

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Moved to	0
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Total changes	522

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FERC rendition of the electronically filed tariff records in Docket No. ER17-00850-000

Filing Data:

CID: C000553

Filing Title: ITO Agreement 2017-2022 Att. Q

Company Filing Identifier: 147

Type of Filing Code: 10

Associated Filing Identifier:

Tariff Title: Transmission

Tariff ID: 3

Payment Confirmation:

Suspension Motion:

Tariff Record Data:

Record Content Description, Tariff Record Title, Record Version Number, Option Code:

Part V_ATTACH Q, Part V_ATTACH Q Agts btw TO and ITO and RC, 12.0.0, A

Record Narrative Name:

Tariff Record ID: 70

Tariff Record Collation Value: 3155968 Tariff Record Parent Identifier: 2

Proposed Date: 2017-09-01

Priority Order: 1000000000

Record Change Type: CHANGE

Record Content Type: 1

Associated Filing Identifier:

ATTACHMENT Q

**AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO
AND THE RELIABILITY COORDINATOR**

Independent Transmission Organization
Agreement

Between

Louisville Gas and Electric Company/
Kentucky Utilities Company

And

TranServ International, Inc.

FINAL

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Appendix A - Service Specification

INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT

This Independent Transmission Organization ("ITO") Agreement (this "Agreement") is entered into on September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, "Company"), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware ("TranServ"). Company and TranServ may sometimes be individually referred to herein as a "Party" and collectively as the "Parties."

WHEREAS, Company owns, among other things, an integrated electric transmission system ("Transmission System"), over which open access transmission service is provided to customers in the Company's Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation ("NERC"));

WHEREAS, the Company has an Open Access Transmission Tariff ("OATT") on file with the Federal Energy Regulatory Commission ("FERC")

WHEREAS, Company's current contract with TranServ is scheduled to expire on August 31, 2017;

WHEREAS, Company desires that, upon expiration of the current contract, TranServ will continue its work under this Agreement, as detailed herein;

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WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company's goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the "Reliability Coordinator Agreement") with the Tennessee Valley Authority, NERC-certified reliability coordinator (the "Reliability Coordinator"), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

Section 1 - Services to be Provided; Standards of Performance

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT ("ITO Services") during the Term in accordance with the terms and conditions of this Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation ("SERC") requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ's obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

1.3 TranServ Performance; Compliance

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ's obligations (including ITO Services) under this Agreement:

- (a) in an independent, fair, and nondiscriminatory manner; and
- (b) in accordance with:

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(i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

(ii) the terms and conditions of the OATT;

(iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

(iv) any methodologies, processes, or procedures relating to ITO Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

Section 2 - Independence and Standards of Conduct

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or

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TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel's or TranServ Designee's ownership of the securities; and (b) "Tariff Participant" shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC's regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ's appointment of a TranServ Project Manager (as provided in Section 8.2) except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee's separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee's separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees performing work under this Contract shall be treated, for purposes of the FERC's Standards of Conduct (18 C.F.R. Part 358), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

Section 3 - Compensation; Billing and Payment; Performance Review

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services ("Annual Fee"). The Annual Fee (subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year and shall escalate by one and five-tenths percent (1.5%) of the prior year's Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ's performance of ITO Services, provided that in no event shall Company

reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ's performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are "Out-of-Pocket Costs"); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

3.3 Payment.

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30th) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) ("FERC Interest Rate").

3.4 Annual Review.

3.4.1 Annual Review. Commencing at the end of each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of TranServ's actual labor in providing ITO Services for the preceding Contract Year ("Annual Labor"). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section 8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

Section 4 - Term and Termination

4.1 Term. The initial term of this Agreement shall begin on September 1, 2017 ("Commencement Date"), and shall continue for five (5) years thereafter ("Initial Term"). At the conclusion of the Initial Term, this Agreement shall automatically extend for successive one

(1) year terms (each a “Subsequent Term”), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a “Term.” For the purposes of this Agreement, a “Contract Year” shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under Section 4.5.

4.3 Immediate Termination.

4.3.1 Termination for Cause. Subject to Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;

(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any

substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.3.2 Immediate Termination Not For Cause. Subject to Section 4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to TranServ if:

(a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;

(b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;

(c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of TranServ as the ITO;

(d) RTO. Company joins a regional transmission organization ("RTO"); or

(e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.4 Termination for Lack of Independence. Subject to Section 4.5, Company may terminate this Agreement upon prior written notice thereof to TranServ if FERC or the KPSC issues a final order that declares that TranServ lacks independence from Company and TranServ cannot obtain independence in a reasonable manner or time period.

4.5 Regulatory Approval. No termination of this Agreement shall be effective until approved by FERC and the KPSC. Notice of termination provided pursuant to Sections 4.3 and 4.4 shall become effective immediately upon approval by FERC and the KPSC.

4.6 Return of Materials. Upon any termination of this Agreement TranServ shall timely and in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Section 7 and Section 10, shall survive termination of this Agreement.

4.8 Compensation for Early Termination.

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4.8.1 If Company terminates this Agreement before the end of a Term pursuant to Section 4.3.2 (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this Section 4.8.1 should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of one and five-tenths percent (1.5%) as described in Section 3.1 that had not yet been previously applied to the Annual Fee(s).

4.8.2 If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to Section 4.3.1, then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

4.9 Post-Termination Services. Commencing on the date that any termination becomes effective ("Termination Date") and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the "Post-Termination Services") as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an "as needed" basis at TranServ's then-standard billing rates.

4.10 Termination for Guarantee Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter "the Guaranty"). Subject to Section 4.5, Company may terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

Section 5 - Data Management and Intellectual Property

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, "Data" means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company's Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company's Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be

TranServ's Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party's Data and the other Party's software, base data models and operating procedures for software or base data models ("Processes") are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party's Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party's Essential Data that are supplied to it during the Term. "Essential Data" means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party's Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party's Data.

5.4 Confidentiality. Each Party's Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

Section 6 - Intellectual Property.

6.1 Ownership. All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, works of authorship, or the like, whether or not patentable or copyrightable (collectively, "Intellectual Property"), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 Royalties and License Fees. Unless the Parties otherwise agree in writing, TranServ shall procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company's exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ's own expense such part of ITO Services with a non-infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

Section 7 - Indemnification and Limitation of Liability

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ

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Indemnified Parties”) from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an “Indemnifiable Loss”) asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnifiable Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the “Company Indemnified Parties”) from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ’s or a TranServ Designee’s negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnifiable Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4 shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be

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entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

7.5 Release and Indemnification Regarding Liens. TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's or any other party's property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's property.

7.6 Limitation of Liability. Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even if advised of the possibility of such damages. Company agrees that ITO Services are not consumer goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

Section 8 - Contract Managers; Dispute Resolution

8.1 Company Contract Manager. Company shall appoint an individual (the "Company Contract Manager") who shall serve as the primary Company representative under this

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Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company's obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TranServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TranServ Project Manager. TranServ shall appoint, among TranServ Personnel, an individual (the "TranServ Project Manager") who shall serve as the primary TranServ representative under this Agreement. The TranServ Project Manager shall have overall responsibility for managing and coordinating the performance of TranServ obligations under this Agreement. Notwithstanding the foregoing, the TranServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TranServ Personnel, as the TranServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TranServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TranServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association ("AAA") as they may be amended from time to time (the "Arbitration Rules") subject to the following conditions:

(a) The Parties shall give due consideration to using the Expedited Procedures under the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.

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(b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.

(c) “Baseball” arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.

(d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.

(e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.

(f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.

(g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.

(h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states’ laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the variation or amendment of this Agreement, nothing in this Agreement is intended to limit or abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

Section 9 - Insurance

9.1 TranServ's Insurance Obligation. During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be

separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

Section 10 - Confidentiality

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in

Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

Section 11 - Force Majeure.

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are "Force Majeure"). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any

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competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority (so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

Section 12 - Reporting; Audit.

12.1 Regulatory Reporting.

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ's response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement, including TranServ's performance of ITO Services in accordance with Section 1.3.1, (b) to

verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

Section 13 - Independent Contractor

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in Section 1.3.1, shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that runs to Company under any contract or agreement; or (b) release any person or entity

from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

Section 14 - Taxes.

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

Section 15 - Notices.

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU
VP, Transmission
220 West Main St
PO Box 32010
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.
Contracts Administration
3660 Technology Drive NE
Minneapolis, MN 55418

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

Section 16 - Personnel and Work Conditions; NERC Requirements.

16.1 Applicable Laws and Safety. TranServ agrees to protect TranServ Personnel and TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and

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follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company's familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ's performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC's Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ's non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company's information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company's management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

Section 17 - Miscellaneous Provisions.

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement.

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Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

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17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

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17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TranServ, notwithstanding that Company and TranServ may not have executed the same counterpart.

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The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/
KENTUCKY UTILITIES COMPANY**

/s/ Stephanie R. Pryor

Name: Stephanie R. Pryor
Title: Manager Supply Chain
Date: 12/9/2016

TRANSERV INTERNATIONAL, INC.

/s/ Sasan Mokhtari, PhD

Name: Sasan Mokhtari, PhD
Title: President & CEO
Date: 12/8/2016

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Appendix A
Louisville Gas and Electric
Company/
Kentucky Utilities Company

INDEPENDENT TRANSMISSION ORGANIZATION

SERVICE SPECIFICATION

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1. Overview

This Appendix A is intended to be consistent with the terms and conditions of the LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

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2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving
6. Day after Thanksgiving
7. Day before Christmas
8. Christmas Day

3. Roles and Responsibilities for Providing ITO Services

3.1 TranServ

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

3.1.1 Customer Interface

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These

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stakeholder meetings will include TranServ, Company, Customers (as appropriate) the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

3.1.2 Transmission Service and Generator Interconnection Requests and Studies

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
 - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
 - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.

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- Perform the SIS or FAS in the timeframe provided in the OATT, including clustered SISs when requested by customers and/or Company.
 - Perform the SIS or FAS using Company's planning criteria.
 - For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
 - Complete study reports and post on OASIS within the timeframe required under the OATT.
 - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
 - Receive customer deposits.
 - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
 - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
 - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
 - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
 - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

3.1.3 ATC Calculation

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms

included in Attachment C, and converting the AFC to ATC using OATI software.

- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC. TranServ shall also post the results of the AFC calculations on OASIS.
- Daily review of transmission service requests (TSRs) and eTag action and statistics.
- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

3.1.4 Interchange and Scheduling

- As the Transmission Service Provider, responsible for the following activities:
 - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
 - Approve the interchange schedules as the transmission service provider.
 - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
 - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

3.1.5 Transmission Planning

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
 - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
 - Review and approve Transmission System models (steady state, dynamics, and short circuit).
 - Develop alternatives to Planning Redispatch service.
 - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.

- Participate with the SPC and associated SPC working groups, as required.
- Participate in the overall OATT Attachment K process as observer.
- The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.
- Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other

coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

3.2 Transmission Planner

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

3.2.1 Customer Interface

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3 LG&E/KU

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

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3.3.1 Customer Interface

- Contracting for the OATI webSmartOASIS service that meets FERC and NAESB requirements.
- Contracting for the OATI webTrans service used to evaluate and take actions on transmission service requests and e-Tags.
- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation and posting processes.
- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

3.3.2 Compliance

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

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4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

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Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy
Correct a 'Critical' severity Problem or Issue	During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. Performance goal is to resolve all Critical severity tickets within 4-hours.
Correct a 'High' severity Problem or Issue	During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. Performance goal is to resolve all High severity tickets within 24-hours.
Correct a 'Medium' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Medium severity tickets by agreed to commitment date.
Correct a 'Low' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. Performance goal is to resolve all Low severity

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		tickets by agreed to commitment date.
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4.1.1 Tickets - OATI webSupport

To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.

4.1.2 Response Time

TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.

Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.

4.1.2.1 Ticket Escalation

Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.

4.1.2.2 Customer Satisfaction

Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.

5. Service Modifications

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

5.1 Minor Changes

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

5.2 Major Changes

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

6. Reliability Coordination

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

AMENDED AND RESTATED RELIABILITY COORDINATOR AGREEMENT

BETWEEN

**LOUISVILLE GAS AND ELECTRIC COMPANY
AND KENTUCKY UTILITIES COMPANY**

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AND

TENNESSEE VALLEY AUTHORITY

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Exhibit 1 - Congestion Management Process

RELIABILITY COORDINATOR AGREEMENT

This Amended and Restated Reliability Coordinator Agreement (this "Agreement"), including all appendices, exhibits, and attachments, appended hereto, is entered into this 25th day of August, 2014 ("Execution Date"), between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the State of Kentucky (collectively, "LG&E/KU"), and the Tennessee Valley Authority, a federal government corporation ("TVA" and, in its capacity as reliability coordinator pursuant to this Agreement, the "Reliability Coordinator") created by and existing under and by virtue of the Tennessee Valley Authority Act of 1933, as amended, 16 U.S.C. §§ 831 *et seq.* (the "TVA Act"). LG&E/KU and the Reliability Coordinator may sometimes be referred to herein individually as a "Party" and collectively as the "Parties."

RECITALS

WHEREAS, LG&E/KU owns, among other things, an integrated electric transmission system ("Transmission System"), over which they currently provide open access transmission service to customers in the LG&E/KU Balancing Authority Area (as defined in Section 1.5 of LG&E/KU's Open Access Transmission Tariff, as on file with the Federal Energy Regulatory Commission ("FERC") and as may be changed from time to time (the "OATT"));

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform certain key reliability functions under the OATT, including: (i) reliability coordination (as defined in the relevant North American Electric Reliability Council ("NERC") Standards); (ii) transmission planning and regional coordination; (iii) approving LG&E/KU's maintenance schedules; (iv) identifying upgrades required to maintain reliability; (v) non-binding recommendations relating to economic transmission system upgrades; and (vi) administration of any seams agreements;

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform all functions identified for reliability coordinators in NERC's Standards;

WHEREAS, LG&E/KU will retain all remaining NERC obligations, including obligations associated with its status as a Control Area (including operations as a Balancing Authority and Transmission Operator as defined by NERC) and its obligations to ensure the provision of transmission services under the OATT, and will take action necessary to protect reliability of the Transmission System, including circumstances where such action is necessary to protect, prevent or manage emergency situations;

WHEREAS, the Reliability Coordinator is: (i) a federal government corporation charged with providing electric power, flood control, navigational control, agricultural and industrial development, and other services to a region including Tennessee and parts of six contiguous states; and (ii) recognized by NERC as a reliability coordinator;

WHEREAS, the Reliability Coordinator is independent from LG&E/KU, possesses the necessary competence and experience to perform the functions provided for hereunder and is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement;

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WHEREAS, as part of LG&E/KU's goal to maintain the requisite level of independence in the operation of its Transmission System to prevent any exercise of transmission market power, LG&E/KU has entered into an Independent Transmission Organization Agreement (the "Independent Transmission Organization Agreement") with TranServ International, Inc. (the "Independent Transmission Organization" or "ITO"), pursuant to which the Independent Transmission Organization provides to LG&E/KU certain key transmission-related functions under the OATT;

WHEREAS, LG&E/KU seeks to ensure the full participation of the LG&E/KU Transmission System in the arrangements and protocols included in Congestion Management Process ("CMP"), which is Exhibit 1 hereto;

WHEREAS, through the Joint Reliability Coordination Agreement ("JRCA") between TVA and PJM Interconnection, L.L.C. ("PJM"), TVA and PJM participate in CMP;

WHEREAS, the Midcontinent Independent Operator, Inc. ("MISO"), through its Joint Operating Agreement with PJM, also participates in the CMP;

WHEREAS, by virtue of the reciprocity requirements found in Section 6.2 of the CMP, TVA will coordinate with MISO in order to manage regional coordination issues applicable under the CMP between the LG&E/KU system and MISO;

WHEREAS, TVA and LG&E/KU may choose to participate in similar reliability coordination agreements with other neighboring reliability coordination areas.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

Section 1 - Designation; Scope of Functions; Standards of Performance; Reliability Coordination Advisory Committee.

1.1 Designation. LG&E/KU appoints TVA to act as LG&E/KU's designated Reliability Coordinator pursuant to and in accordance with the terms and conditions of this Agreement. The Reliability Coordinator shall have no responsibility to LG&E/KU, except as specifically set forth in this Agreement.

1.2 Scope of Functions. The Reliability Coordinator shall perform the functions assigned to it and described in Attachment A and Attachment B (the "Functions") seven days a week, twenty-four hours a day, for the duration of the Term in accordance with the terms and conditions of this Agreement. In accordance with its obligations under this Section 1.2, the Reliability Coordinator is authorized to, and shall, direct and coordinate timely and appropriate actions by LG&E/KU, including curtailing transmission service or energy schedules, redispatching generation, and shedding load, in each case, in order to avoid adverse effects on interregional bulk power reliability.

1.2.1 Relationship Between this Agreement and Attachment L to LG&E/KU's OATT. The Parties recognize that the relationship between LG&E/KU

and the Reliability Coordinator and the Functions to be performed by the Reliability Coordinator must be reflected in LG&E/KU's OATT. The Reliability Coordinator relationship and the Functions assigned to the Reliability Coordinator under Attachment A and Attachment B to this Agreement shall be reflected in Attachment L to LG&E/KU's OATT. To the extent that there is a conflict between Attachment A and/or Attachment B to this Agreement and Attachment L to LG&E/KU's OATT, Attachment L to LG&E/KU's OATT shall govern. Any changes proposed by LG&E/KU to FERC in Attachment L in LG&E/KU's OATT, pursuant to Section 5.3 of Attachment L in LG&E/KU's OATT, regarding the Functions or any other provisions that concern the Reliability Coordinator shall reflect the mutual agreement of the Parties. Notwithstanding this Section 1.2.1, nothing in this Agreement or Attachment L to LG&E/KU's OATT shall grant FERC any additional jurisdiction over TVA.

1.3 Reliability Coordinator Procedures. The Reliability Coordinator shall develop the procedures and guidelines by which it will perform the Functions (the "Reliability Coordinator Procedures") in coordination with the RCAC (as defined in Section 1.10) and applicable regional reliability councils. The Reliability Coordinator Procedures shall be documented in a NERC-approved reliability plan for the TVA Reliability Coordination Area or in TVA Standard Procedures and Policies. The Reliability Coordinator shall provide LG&E/KU advance written notice of any amendment or change to the Reliability Coordinator Procedures. For purposes of this Agreement, the term "TVA Standard Procedures and Policies" shall mean such procedures and policies related to TVA's operations as may be promulgated and published by TVA pursuant to its legal authorities and obligations.

1.4 Threat to Reliability. If the Reliability Coordinator determines that an actual or potential threat to transmission system reliability exists, and that such threat may impair the reliability of a transmission system, then the Reliability Coordinator shall direct that LG&E/KU take whatever actions are necessary, consistent with Good Utility Practice (as defined below) and in accordance with the applicable reliability criteria, policies, standards, rules, regulations and other requirements of NERC (collectively, the "NERC Standards") and any applicable regional reliability councils or their successors (collectively, "Regional Reliability Council Standards"), to avoid or mitigate the effects of the threat to transmission system reliability. For purposes of this Agreement, "Good Utility Practice" shall mean any of the practices, methods, and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods, and acts that, in a person's exercise of reasonable judgment in light of the facts as known to that person at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety, and expedition. Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to include the range of acceptable practices, methods, or acts generally accepted in the region.

1.5 Reliability Coordinator Directives. Except as provided in the immediately succeeding sentence, LG&E/KU shall implement any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4. LG&E/KU shall not be obligated to

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implement any directive which LG&E/KU determines will violate any state or federal law or the terms of any governmental approval applicable to LG&E/KU. LG&E/KU may review any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4, to determine if it is, in LG&E/KU's judgment, in accordance with the requirements of Section 1.8. If LG&E/KU determines that any directive is not in accordance with the requirements of Section 1.8, then it shall immediately so notify the Reliability Coordinator; provided, however, that, except as provided in the second sentence in this Section 1.5, LG&E/KU shall continue to implement the directive until the Reliability Coordinator notifies LG&E/KU otherwise. LG&E/KU's notice to the Reliability Coordinator shall include: (a) information outlining the basis for LG&E/KU's determination that (i) the directive is not in accordance with the requirements of Section 1.8 and, if applicable, (ii) that implementation of the directive will violate one or more state or federal laws or the terms of any governmental approvals applicable to LG&E/KU; and (b) the alternative action that LG&E/KU would prefer to take to alleviate the problem addressed by the Reliability Coordinator's directive. After prompt consideration of such information, the Reliability Coordinator shall issue a directive to LG&E/KU in accordance with its obligations under this Agreement and LG&E/KU will, subject to the second sentence in this Section 1.5, act in accordance with such directive.

1.6 Coordination with Independent Transmission Organization. In conjunction with its performance of the Functions, the Reliability Coordinator shall coordinate and cooperate with the Independent Transmission Organization and provide, subject to the terms and conditions of this Agreement, including the Reliability Coordinator's obligations with respect to Confidential Information in Section 10, any information that the Independent Transmission Organization may reasonably request in order to carry out its functions under the Independent Transmission Organization Agreement.

1.7 Expansion. Nothing in this Agreement is intended to prevent TVA from (a) coordinating, or cooperating in, interregional activities to relieve problems experienced by other transmission systems or (b) entering into other agreements with one or more third party transmission providers or operators to perform functions for such transmission providers or operators that are the same or similar to the Functions performed hereunder; provided, however, that it does not breach any of its obligations under this Agreement (including its obligations with respect to Confidential Information in Section 10) by entering into or performing any of its obligations under such other agreements; provided, further, that (i) any such other agreements shall provide for LG&E/KU to be reimbursed in an equitable manner for any capital expenditures made pursuant to this Agreement as well as for LG&E/KU's ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under such other agreements, (ii) LG&E/KU agrees to reimburse any such third party transmission providers or operators in an equitable manner for any capital expenditures made by such third parties as well as for such third parties' ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under this Agreement, and (iii) to the extent applicable, the Reliability Coordinator shall revise the compensation provided for in Section 3.1 in

accordance with the terms therein.

1.8 Reliability Coordinator's Standard of Performance. The Reliability Coordinator shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and Regional Reliability Council Standards; (c) LG&E/KU's specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.8); (d) TVA Standard Procedures and Policies; and, (e) all state and federal laws, including the TVA Act, and the terms of governmental approvals applicable to one or both of the Parties. In performing its responsibilities under this Agreement, the Reliability Coordinator shall not discriminate against similarly situated persons.

1.9 LG&E/KU's Standard of Performance. LG&E/KU shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and Regional Reliability Council Standards; (c) any other LG&E/KU-specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.9); and (d) all state and federal laws and the terms of governmental approvals applicable to LG&E/KU.

1.10 Reliability Coordination Advisory Committee.

1.10.1 Each Party shall designate one representative to serve on a Reliability Coordination Advisory Committee ("RCAC"), which shall be composed of representatives of each Party and representatives from each entity that has executed a similar reliability coordination agreement designating TVA as its reliability coordinator. Each Party may also designate one alternate to act in the absence of its representative on the RCAC. Written notice of each representative and alternate appointment shall be provided to each RCAC entity, and each Party may change its representatives upon written notice to the other RCAC entities.

1.10.2 The RCAC shall assist the Reliability Coordinator in the development of the initial Reliability Coordinator Procedures and the modification of existing Reliability Coordinator Procedures. In connection with these activities, the Reliability Coordinator may provide the other RCAC members with access to necessary data and documents maintained by the Reliability Coordinator, provided that each such RCAC member has signed the NERC Data Confidentiality Agreement and that all Confidential Information is treated as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

The RCAC shall meet at least once per Contract Year (as defined below). For purposes of this Agreement, a "Contract Year" shall consist of a twelve (12) month period. "Contract Year 1" shall begin on the Effective Date. Contract Years 2, 3, and 4 shall consist of the next three successive 12-month periods after Contract Year 1.

Section 2 - Independence.

2.1 Key Personnel. All Functions shall be performed by employees of the Reliability Coordinator identified in Attachment C (the "Key Personnel"). The Reliability

Coordinator may from time to time change the names of the employees identified as Key Personnel by notice to LG&E/KU in accordance with Section 15.1. No Key Personnel shall also be employed by LG&E/KU or any of its Affiliates (as defined in 18 C.F.R. § 35.34(b)(3) of FERC's regulations). The Reliability Coordinator and the Key Personnel shall be, and shall remain throughout the Term, Independent (as defined below) of LG&E/KU, its Affiliates and the Independent Transmission Organization. For purposes of this Agreement: "Independent" shall mean that the Reliability Coordinator and the Key Personnel are not subject to the control of LG&E/KU, its Affiliates or the Independent Transmission Organization, and have full decision making authority to perform all Functions in accordance with the provisions of this Agreement. Any Key Personnel owning securities in LG&E/KU, its Affiliates or the Independent Transmission Organization shall divest such securities within six (6) months of first being assigned to perform such Functions, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such Key Personnel from indirectly owning securities issued by LG&E/KU, its Affiliates or the Independent Transmission Organization through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the Key Personnel does not control the purchase or sale of such securities. Participation by any Key Personnel in a pension plan of LG&E/KU, its Affiliates or the Independent Transmission Organization shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the Key Personnel's ownership of the securities. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of any Key Personnel.

2.2 Standards of Conduct Treatment. All Key Personnel shall be treated, for purposes of FERC's Standards of Conduct, as transmission employees. All restrictions relating to information sharing and other relationships between merchant employees and transmission employees shall apply to the Key Personnel.

Section 3 - Compensation, Billing and Payment.

3.1 Compensation. LG&E/KU shall pay to the Reliability Coordinator as compensation for the performance of the Functions under this Agreement as follows:

<u>Subsequent Term Beginning</u>	<u>Amount</u>
September 1, 2014	\$2,375,000
September 1, 2015	\$2,422,500
September 1, 2016	\$2,470,950
September 1, 2017	\$2,520,369
September 1, 2018	\$2,570,776

The Reliability Coordinator agrees that if at any time during the Term it expands its Reliability Coordination Area by providing similar services to additional Transmission Operators, the Reliability Coordinator will review and revise, as appropriate, the above compensation rate. Such revised compensation shall enable the Reliability Coordinator to recover its incremental costs associated with providing the specific service by allocating the costs among those subscribing to the service in an equitable manner (*e.g.*, costs may be allocated using a load ratio share methodology (a participant's

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annual non-coincident peak load as a percentage of the total annual non-coincident peak load for those participating in the service)). Costs will be determined by the Reliability Coordinator based on its total cost of providing the service(s) as documented in the Reliability Coordinator's financial systems.

Compensation for Subsequent Terms (as defined in Section 4.2 herein) beyond those delineated above shall be based on the compensation in previous Contract Years and/or the methodology outlined above in this Section 3.1 and shall be negotiated by the Parties in good faith. Such negotiations shall begin not later than six months prior to, and shall be concluded no later than three months prior to, the beginning of the Subsequent Term.

Notwithstanding any provision to the contrary contained in this Agreement, if a Dispute should occur between the Parties with respect to the amount of compensation to be paid by LG&E/KU to the Reliability Coordinator (i) pursuant to this Sections 3.1 or (ii) in respect of additional services (other than the Functions) requested by LG&E/KU that the Reliability Coordinator elects, in its sole discretion, to provide, then, in each case, LG&E/KU shall file notice thereof with FERC. The Parties acknowledge that any FERC order issued with respect to such a dispute is only binding on LG&E/KU, not TVA.

3.2 Compensation After Termination. If LG&E/KU terminates this Agreement before the end of a Contract Year, then the Reliability Coordinator shall not be obligated to refund any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement. If, however, the Reliability Coordinator terminates this Agreement before the end of a Contract Year or LG&E/KU and the Reliability Coordinator mutually agree to terminate this Agreement, then the Reliability Coordinator shall be obligated to refund to LG&E/KU an amount equal to the product of (a) any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement during the Contract Year in which this Agreement is terminated and (b) the number of whole or partial months remaining in the Contract Year divided by twelve (12).

3.3 Reimbursement of Additional Costs. In addition to the compensation provided for in Section 3.1, LG&E/KU shall reimburse the Reliability Coordinator for (a) any additional costs incurred by the Reliability Coordinator at the request or direction of LG&E/KU or (b) any reasonable additional one-time costs necessarily incurred by Reliability Coordinator related to its activities under this Agreement that are not associated with services provided for in Section 3.1. Any costs under item (b) above shall be appropriately allocated by TVA among the Parties and those other entities that have executed similar reliability coordination agreements designating TVA as their reliability coordinator.

3.4 Payments. All payments by LG&E/KU to the Reliability Coordinator shall be made by the FedWire transfer method to the Reliability Coordinator's account at the U.S. Treasury in accordance with the wire instructions indicated below, and all such payments shall be deemed received as of the date the electronic funds transfer to the Reliability Coordinator's account is deemed effective.

Bank Name: TREAS NYC (official abbreviation)

Bank Address: New York Federal Reserve Bank, New York City
33 Liberty Street
New York, New York 10045

ABA Number: 021030004

Account No: 0004912

Beneficiary: Tennessee Valley Authority

Taxpayer ID: 62-0474417

OBI: Provide your organization name and invoice number or explanation of payment.

The Reliability Coordinator shall provide LG&E/KU with one or more contact persons for payment purposes and shall update such list of contact persons as necessary.

Section 4 - Effective Date; Term; Termination; Termination Fees; Transition Assistance Services.

4.1 Effective Date. The Parties acknowledge and agree that the effective date of this Agreement (the "Effective Date") shall be September 1, 2014 or such other date as permitted by FERC

4.2 Term. This Agreement shall commence on Effective Date (as provided for in Section 4.1), and shall automatically continue for successive one-year terms (each, a "Subsequent Term") unless and until terminated pursuant to the termination provisions hereof. All Subsequent Terms, together with the Transition Assistance Period, if any, shall collectively be referred to as the "Term."

4.3 Mutually-Agreed Termination. This Agreement may be terminated by mutual agreement of the Parties at any time during the Term.

4.4 Termination at End of Term. Either Party may terminate this Agreement at the end of any Subsequent Term upon one (1) year's prior written notice to the other Party.

4.5 Termination for Cause.

4.5.1 Termination by Either Party. Either Party may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after notice thereof,

provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its sole discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance required under this Agreement;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;

(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due;

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated;

(g) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.6;

(h) Regulatory Changes/Modifications. FERC, in accepting this Agreement for filing, makes any material changes, modifications, additions, or deletions to this Agreement; or

(i) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11 herein) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.5.2 Termination by LG&E/KU. LG&E/KU may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the Reliability Coordinator if:

(a) the Reliability Coordinator loses its NERC certification once obtained; or

(b) FERC issues an order determining that TVA should no longer serve as LG&E/KU's Reliability Coordinator pursuant to this Agreement.

4.5.3 Termination by the Reliability Coordinator. The Reliability Coordinator may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to LG&E/KU if:

(a) LG&E/KU determines to cease being a Balancing Authority and/or Transmission Operator, provided that LG&E/KU shall provide the Reliability Coordinator as much advance written notice of such determination as is practicable to allow the Reliability Coordinator to terminate this Agreement on or prior to the time LG&E/KU ceases to be a Balancing Authority or Transmission Operator;

(b) FERC or any other person or entity takes any action to subject the Reliability Coordinator to FERC's plenary jurisdiction under the Federal Power Act ("FPA"); or

(c) Effective Date has not occurred within eighteen (18) months of the Execution Date.

4.6 Return of Materials. Upon any termination of this Agreement or the conclusion of any Transition Assistance Period pursuant to Section 4.8.1, whichever is later, the Reliability Coordinator shall timely and orderly turn over to LG&E/KU all materials that were prepared or developed prior thereto pursuant to this Agreement, and return or destroy, at the option of LG&E/KU, all Data and other information supplied by LG&E/KU to the Reliability Coordinator or created by the Reliability Coordinator on behalf of LG&E/KU.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Sections 7 and 10, shall survive termination of this Agreement.

4.8 Transition Assistance Services.

4.8.1 Transition Assistance Period. Commencing on the date this Agreement is terminated and continuing for up to one (1) year thereafter (the "Transition Assistance Period"), the Reliability Coordinator shall (a) provide the Functions (and any replacements thereof or substitutions therefor), to the extent LG&E/KU requests such Functions to be performed during the Transition Assistance Period, and (b) cooperate with LG&E/KU in the transfer of the Functions (collectively, the "Transition Assistance Services"). During the Transition Assistance Period, the Parties shall use good faith efforts to ensure a smooth transition.

4.8.2 Transition Assistance Services. The Reliability Coordinator shall, upon LG&E/KU's request, provide the Transition Assistance Services during the Transition Assistance Period at the Reliability Coordinator's actual cost for such

services. The quality and level of performance of the Functions by the Reliability Coordinator during the Transition Assistance Period shall not be degraded. After the expiration of the Transition Assistance Period, the Reliability Coordinator shall answer questions from LG&E/KU regarding the Functions on an “as needed” basis at the Reliability Coordinator’s then-standard billing rates.

4.8.3 Key Personnel. During the Transition Assistance Period, the Reliability Coordinator shall not terminate, reassign or otherwise remove any Key Personnel without providing LG&E/KU thirty (30) days’ prior notice of such termination, reassignment or removal unless such employee (a) voluntarily resigns from the Reliability Coordinator, (b) is dismissed by the Reliability Coordinator for cause, or (c) dies or is unable to work due to his or her disability.

4.9 Change in Reliability Entity. This Agreement is based on the existence of NERC and the applicability of the NERC Standards. If NERC ceases to exist in its current form or is replaced with an entity with authority over a Party’s transmission system, the Parties shall promptly meet to determine whether to revise this Agreement to reflect the new reliability entity, if any, and the Parties’ obligations in light of the new reliability entity or to terminate this Agreement in accordance with Section 4.2.

4.10 Prior Obligations and Liabilities Unaffected by Termination. Termination of this Agreement shall not relieve the Parties of any of their respective cost obligations or other obligations and liabilities related to this Agreement that were incurred prior to the effective date of termination of this Agreement.

Section 5 - Data Management.

5.1 Supply of Data. During the Term, LG&E/KU shall supply to the Reliability Coordinator, and/or grant the Reliability Coordinator access to all Data that the Reliability Coordinator reasonably requires to perform the Functions. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to the Reliability Coordinator by LG&E/KU under this Agreement, which shall be LG&E/KU’s Data, (b) are prepared, stored or transmitted by the Reliability Coordinator solely on behalf of LG&E/KU, which shall be LG&E/KU’s Data; or (c) are compiled by the Reliability Coordinator by aggregating Data owned by LG&E/KU and Data owned by third parties, which shall be Reliability Coordinator’s Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing

measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall retain and preserve any of the other Party's Data that are supplied to it during the Term, and shall exercise commercially reasonable efforts to preserve the integrity of the other Party's Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party's Data.

5.4 Confidentiality. Each Party's Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

Section 6 - Intellectual Property.

6.1 Pre-Existing Intellectual Property. Each Party shall own (and continue to own) all trade secrets, Processes and designs and other intellectual property that it owned prior to entering this Agreement, including any enhancements thereto ("Pre-Existing Intellectual Property"). Each Party acknowledges the ownership of the other Party's Pre-Existing Intellectual Property and agrees that it will do nothing inconsistent with such ownership. Each Party agrees that nothing in this Agreement shall give it any right, title or interest in the other Party's Pre-Existing Intellectual Property, other than the rights set forth in this Agreement. The Reliability Coordinator's Pre-Existing Intellectual Property shall include the Reliability Coordinator Retained Rights set forth in Section 6.3. LG&E/KU's Pre-Existing Intellectual Property shall include LG&E/KU Retained Rights set forth in Section 6.4.

6.1.1 Exclusion. Nothing in this Agreement shall prevent either Party from using general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement in the furtherance of its normal business, to the extent that it does not result in disclosure of the other Party's Data or any data generated from the other Party's Data or other Confidential Information or an infringement by LG&E/KU or the Reliability Coordinator of any intellectual property right. For the avoidance of doubt, the use by a Party of such general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement shall not be deemed to be an infringement of the other Party's intellectual property rights so long as such matters are retained in the unaided memories of such employees and any Confidential Information is treated in accordance with the provisions of Section 10.

6.2 Jointly-Owned Intellectual Property. Except for the Data described in Section 5.1, all deliverables, whether software or otherwise, to the extent originated and prepared by the Reliability Coordinator exclusively in connection with the performance of its obligations under this Agreement shall be, upon payment of all amounts that may be due from LG&E/KU to the Reliability Coordinator, jointly owned by LG&E/KU and Reliability Coordinator ("Jointly-Owned Intellectual Property"). Each Party shall have the right to use the Jointly-Owned Intellectual Property without any right or duty or accounting to the other Party, except as provided in this Section 6.2. Upon the Reliability Coordinator using, transferring or licensing Jointly-Owned Intellectual Property for or to a third party, the Reliability Coordinator shall reimburse LG&E/KU in an equitable

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manner as determined by the Parties in good faith for the actual amounts paid by LG&E/KU to the Reliability Coordinator that relate to such Jointly- Owned Intellectual Property. Except as stated in the foregoing sentence, the Reliability Coordinator shall have no other obligation to account to LG&E/KU for any such use, transfer, license, disclosure, copying, modifying or enhancing of the Jointly-Owned Intellectual Property. Notwithstanding anything herein to the contrary, LG&E/KU may use the Jointly-Owned Intellectual Property for its internal business purposes, including licensing or transferring its interests therein to a third party for purposes of operating or performing functions in connection with LG&E/KU's transmission business.

6.3 Reliability Coordinator Retained Rights. The Reliability Coordinator shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement ("Reliability Coordinator Retained Rights"), whether or not such Reliability Coordinator Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement. With respect to the Reliability Coordinator Retained Rights embodied in any deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement, LG&E/KU is hereby granted a nonexclusive, perpetual, worldwide, royalty-free, fully paid-up license under such Reliability Coordinator Retained Rights to use such deliverable for LG&E/KU's internal business purposes only, including licensing or transferring its interests therein to an Affiliate of LG&E/KU or a third party for purposes of operating or performing functions in connection with LG&E/KU's transmission business.

6.4 LG&E/KU Retained Rights. LG&E/KU shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement ("LG&E/KU Retained Rights"), whether or not such LG&E/KU Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement. With respect to LG&E/KU Retained Rights embodied in any software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement, the Reliability Coordinator is hereby granted a nonexclusive, worldwide, royalty-free, fully paid-up license under such LG&E/KU Retained Rights to use such deliverable for the Reliability Coordinator's performance of its obligations under this Agreement only; provided that LG&E/KU shall not be liable in any way for the use of or reliance on such Reliability Coordinator Retained Rights by the Reliability Coordinator's Affiliate or third party for any purpose whatsoever.

6.5 Reliability Coordinator Non-Infringement; Indemnification. The Reliability Coordinator warrants to LG&E/KU that all Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. The Reliability Coordinator shall defend, hold harmless and

indemnify LG&E/KU and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors (collectively, "LG&E/KU Representatives") from and against all claims, lawsuits, penalties, awards, judgments, court arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that LG&E/KU gives prompt written notice of any such claim or action to the Reliability Coordinator, permits the Reliability Coordinator to control the defense of any such claim or action with counsel of its choice, and cooperates with the Reliability Coordinator in the defense thereof; and further provided that such claim or action is not based on any alteration, modification or combination of the deliverable with any item, information or process not provided by the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. If any infringement action results in a final injunction against LG&E/KU or the LG&E/KU Representatives with respect to Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights or deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement or in the event the use of such matters or any part thereof, is, in such lawsuit, held to constitute infringement, the Reliability Coordinator agrees that it shall, at its option and sole expense, either (a) procure for LG&E/KU or the LG&E/KU Representatives the right to continue using the infringing matter, or (b) replace the infringing matter with non-infringing items of equivalent functionality or modify the same so that it becomes non-infringing and retains its full functionality. If the Reliability Coordinator is unable to accomplish (a) or (b) above, the Reliability Coordinator shall reimburse LG&E/KU for all costs and fees paid by LG&E/KU to the Reliability Coordinator for the infringing matter. The above constitutes the Reliability Coordinator's complete liability for claims of infringement relating to any the Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement.

6.6 LG&E/KU Non-Infringement; Indemnification. LG&E/KU warrants to the Reliability Coordinator that, to its knowledge, all LG&E/KU's Data (except for Data created by the Reliability Coordinator on behalf of LG&E/KU) and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. LG&E/KU shall defend, hold harmless and indemnify the Reliability Coordinator and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors against all claims, lawsuits, penalties, awards, judgments, court costs, and arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that the Reliability Coordinator gives prompt written notice of any such claim or action to LG&E/KU, permits LG&E/KU to control the defense of any such claim or action with counsel of its choice, and cooperates with LG&E/KU in the defense thereof; and further provided that such claim or action is not based on any

alteration, modification or combination of the deliverable with any item, information or process not provided by LG&E/KU to the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. The above constitutes LG&E/KU's complete liability for claims of infringement relating to any of the LG&E/KU's Data and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights.

Section 7 - Indemnification.

7.1 Indemnification by the Parties. Each Party ("Indemnifying Party") shall indemnify, release, defend, reimburse and hold harmless the other Party and its Affiliates, and their respective directors, officers, employees, principals, representatives and agents (collectively, the "Indemnified Parties") from and against any and all claims, demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees (each, an "Indemnifiable Loss") asserted against or incurred by any of the Indemnified Parties arising out of, resulting from or based upon (a) a breach by the Indemnifying Party of its obligations under this Agreement, (b) claims of bodily injury or death of any person or damage to real and/or tangible personal property caused by the negligence or willful misconduct of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term, or (c) the acts or omissions of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term.

7.2 No Consequential Damages. Neither Party shall be liable to the other Party under this Agreement (by way of indemnification, damages or otherwise) for any indirect, incidental, exemplary, punitive, special or consequential damages, except in the case of gross negligence or willful misconduct.

7.3 Cooperation Regarding Claims. If an Indemnified Party receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. The Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole

cost. If and to the extent that any such settlement is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments, then such settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

Section 8 - Contract Managers; Dispute Resolution.

8.1 LG&E/KU Contract Manager. LG&E/KU shall appoint an individual (the "LG&E/KU Contract Manager") who shall serve as the primary LG&E/KU representative under this Agreement. The LG&E/KU Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of LG&E/KU's obligations under this Agreement, and (b) be authorized to act for and on behalf of LG&E/KU with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the LG&E/KU Contract Manager may, upon prior written notice to the Reliability Coordinator, delegate such of his or her responsibilities to other LG&E/KU employees, as the LG&E/KU Contract Manager deems appropriate. LG&E/KU may, upon prior written notice to the Reliability Coordinator, change the LG&E/KU Contract Manager.

8.2 Reliability Coordinator Contract Manager. The Reliability Coordinator shall appoint, among the Key Personnel identified in Attachment C, an individual (the "Reliability Coordinator Contract Manager") who shall serve as the primary Reliability Coordinator representative under this Agreement. The Reliability Coordinator Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of the Reliability Coordinator's obligations under this Agreement, and (b) be authorized to act for and on behalf of the Reliability Coordinator with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Reliability Coordinator Contract Manager may, upon prior written notice to LG&E/KU, delegate such of his or her responsibilities to other Key Personnel, as the Reliability Coordinator Contract Manager deems appropriate. The Reliability Coordinator may, upon prior written notice to LG&E/KU, change the Reliability Coordinator Contract Manager. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of the Reliability Coordinator Contract Manager.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by LG&E/KU pursuant to the last sentence of Section 3.1, which shall be resolved pursuant thereto, or (b) confidentiality or intellectual property rights (in which case either Party shall be free to seek available legal or equitable remedies).

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) days of being referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager pursuant to Section 8.3.2, then each Party shall have five (5) days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Exercise of Remedies at Law or in Equity. If the Parties' executive management representatives are unable to resolve the Dispute within thirty (30) days of their appointment, then each Party shall be free to pursue any remedies available to it and to take any action in law or equity that it believes necessary or convenient in order to enforce its rights or cause to be fulfilled any of the obligations or agreements of the other Party.

8.4 LG&E/KU Rights Under FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that LG&E/KU may have to file or make application before FERC under Section 205 of the FPA to revise any rates, terms or conditions of the OATT or any other FPA jurisdictional agreement.

8.5 Reliability Coordinator Rights Under the TVA Act and FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that the Reliability Coordinator may have under the TVA Act or the FPA, nor to require the Reliability Coordinator to violate the area limitations set forth in the TVA Act.

8.6 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Sections 8.3.2 and 8.3.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

Section 9 - Insurance.

9.1 Requirements. The Reliability Coordinator shall provide and maintain during the Term insurance coverage in the form and with minimum limits of liability as specified below, unless otherwise agreed to by the Parties.

9.1.1 Worker's compensation insurance in accordance with the Federal Employees Compensation Act (FECA).

9.1.2 Commercial general liability or equivalent insurance with a combined single limit of not less than \$1,000,000 per occurrence. Such insurance shall include products/completed operations liability, owners protective, blanket contractual liability, personal injury liability and broad form property damage.

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9.2 Insurance Matters. All insurance coverages required pursuant to Section 9.1 shall (a) be provided by insurance companies that have a Best Rating of A or higher, (b) provide that LG&E/KU is an additional insured (other than the workers' compensation insurance), (c) provide that LG&E/KU will receive at least thirty (30) days written notice from the insurer prior to the cancellation or termination of or any material change in any such insurance coverages, and (d) include waivers of any right of subrogation of the insurers thereunder against LG&E/KU. Certificates of insurance evidencing that the insurance required by Section 9.1 is in force shall be delivered by the Reliability Coordinator to LG&E/KU prior to the Effective Date.

9.3 Compliance. The Reliability Coordinator shall not commence performance of any Functions until all of the insurance required pursuant to Section 9.1 is in force, and the necessary documents have been received by LG&E/KU pursuant to Section 9.2. Compliance with the insurance provisions in Section 9 is expressly made a condition precedent to the obligation of LG&E/KU to make payment for any Functions performed by the Reliability Coordinator under this Agreement. The minimum insurance requirements set forth above shall not vary, limit or waive the Reliability Coordinator's legal or contractual responsibilities or liabilities under this Agreement.

Section 10 - Confidentiality.

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all activities by such Party and information and documentation of such Party, whether disclosed to or accessed by the other Party, in each case, in connection with this Agreement; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Effective Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own confidential information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.4, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the disclosing Party's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates, to the extent that such disclosure is reasonably necessary for

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the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information of the disclosing Party is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. The obligations in this Section 10 shall not restrict any disclosure pursuant to any local, state or federal governmental agency or authority if such release is necessary to comply with applicable laws, governmental regulations or orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.4, the recipient shall give prompt notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 NERC Data Confidentiality Agreement. In addition to, and not in limitation of, the confidentiality restrictions in Section 10.2, each Party shall sign the NERC Data Confidentiality Agreement and shall treat all Confidential Information as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

10.4 FERC Requests for Confidential Information. Notwithstanding anything in this Agreement to the contrary, if FERC or its staff, during the course of an investigation or otherwise, requests information from the Reliability Coordinator related to services provided by the Reliability Coordinator to LG&E/KU that the Reliability Coordinator is otherwise required to maintain in confidence pursuant to this Agreement, the Reliability Coordinator shall provide the requested information to FERC or its staff within the time provided for in the request for information. In providing such information to FERC or its staff, the Reliability Coordinator shall, consistent with 18 C.F.R. § 388.112, request that the information be treated as confidential and non-public by FERC and its staff and that the information be withheld from public disclosure. The Reliability Coordinator shall notify LG&E/KU when it is notified by FERC or its staff that a request for public disclosure of, or decision to publicly disclose, confidential information has been received, at which time either the Reliability Coordinator or LG&E/KU may respond before such information is made public, pursuant to 18 C.F.R. § 388.112.

Section 11 - Force Majeure.

11.1 Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to causes beyond such Party's reasonable control, which by the exercise of reasonable due diligence such Party is unable, in whole or in part, to prevent or overcome (a "Force Majeure"), including acts of God, act of the public enemy, fire, explosion, vandalism, cable cut, storm or other catastrophes, weather impediments, national emergency, insurrections, riots, wars or any law, order, regulation, direction, action or request of any government or authority or instrumentality thereof. Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to an event of Force Majeure, except for the obligation to pay any amount when due, provided that the affected Party:

11.1.1 gives notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the affected Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

Section 12 - Reporting; Audit.

12.1 Reporting. The Reliability Coordinator shall make regular reports to FERC and LG&E/KU's retail regulators as may be required by applicable law and regulations or as may be requested by such authorities.

12.2 Books and Records. The Reliability Coordinator shall maintain full and accurate books and records pertinent to this Agreement, and the Reliability Coordinator shall maintain such books and records for three (3) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. LG&E/KU will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, the Reliability Coordinator's operations and books to (a) ensure compliance with this Agreement, (b) verify any cost claims or other amounts due hereunder, and (c) validate the Reliability Coordinator's internal controls with respect to the performance of the Functions. The Reliability Coordinator shall maintain an audit trail, including all original transaction records, of all financial and non-financial transactions resulting from or arising in connection with this Agreement as may be necessary to enable LG&E/KU or the independent third party, as applicable, to perform the foregoing activities. LG&E/KU shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that LG&E/KU was charged inappropriate or incorrect costs and expenses, in which case, the Reliability Coordinator shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which LG&E/KU was charged inappropriate or incorrect costs and expenses. The Reliability Coordinator shall provide reasonable assistance necessary to enable LG&E/KU or an independent third party, as applicable, and shall not be entitled to charge LG&E/KU for any such assistance. Amounts incorrectly or inappropriately invoiced by the Reliability Coordinator to LG&E/KU, whether discovered prior to or subsequent to payment by LG&E/KU, shall be adjusted or reimbursed to LG&E/KU by the Reliability Coordinator within twenty (20) days of notification by LG&E/KU to the Reliability Coordinator of the error in the invoice.

12.3 Regulatory Compliance. The Reliability Coordinator shall comply with all

reasonable requests by LG&E/KU to comply with Section 404 of the Sarbanes-Oxley Act and related regulatory requirements. LG&E/KU may hire, at its expense, or LG&E/KU may direct the Reliability Coordinator to hire, at LG&E/KU expense, an independent auditor to review, audit and prepare audit reports associated with the Reliability Coordinator's controls and systems relating to the Functions and LG&E/KU's financial statements and reports, in accordance with SAS No. 70, Type II. Such reports may not be required more frequently than twice per Contract Year. The Reliability Coordinator shall notify LG&E/KU prior to or at the time of any significant or material change to any internal process or financial control of the Reliability Coordinator that would or might impact the Functions performed for or on behalf of LG&E/KU or that would, or might, have a significant or material effect on such process's mitigation of risk or upon the integrity of LG&E/KU's financial reporting or disclosures and provide sufficient details of the change so as to enable LG&E/KU and/or its independent auditors to review the change and evaluate its impact on its internal controls and financial reporting. The Reliability Coordinator shall cooperate with the independent auditors and LG&E/KU to enable the preparation of the reports necessary to comply with Section 404 of the Sarbanes-Oxley Act, consistent with the other provisions of this Agreement.

Section 13 - Independent Contractor.

The Reliability Coordinator shall be and remain during the Term an independent contractor with respect to LG&E/KU, and nothing contained in this Agreement shall be (a) construed as inconsistent with that status, or (b) deemed or construed to create the relationship of principal and agent or employer and employee, between the Reliability Coordinator and LG&E/KU or to make either the Reliability Coordinator or LG&E/KU partners, joint ventures, principals, fiduciaries, agents or employees of the other Party for any purpose. Neither Party shall represent itself to be an agent, partner or representative of the other Party. Neither Party shall commit or bind, nor be authorized to commit or bind, the other Party in any manner, without such other Party's prior written consent. Personnel employed, provided or used by any Party in connection herewith will not be employees of the other Party in any respect. Each Party shall have full responsibility for the actions or omissions of its employees and shall be responsible for their supervision, direction and control.

Section 14 - Taxes.

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes.

Section 15 - Notices.

15.1 Notices. Except as otherwise specified herein, any notice required or authorized by this Agreement shall be deemed properly given to a Party when sent to its designated representative by facsimile or other electronic means (with a confirmation copy sent by United States mail, first-class postage prepaid), by hand delivery, or by United States mail, first-class postage prepaid. The Parties' designated representatives

are as follows:

If to LG&E/KU:

Louisville Gas and Electric Company
220 West Main St.
Louisville, Kentucky 40202
Facsimile: (502) 627-4002

And

Kentucky Utilities Company
220 West Main St.
Louisville, Kentucky 40202
Facsimile: (502) 627-4002

If to the Reliability Coordinator:

Tennessee Valley Authority
1101 Market Street, PCC 2A
Chattanooga, Tennessee 37402-2801
Facsimile: (423) 697-4120

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

Section 16 - Key Personnel; Work Conditions.

16.1 Key Personnel. All Key Personnel shall be properly certified and licensed, if required by law, and be qualified and competent to perform the Functions. The Reliability Coordinator shall provide LG&E/KU prior written notice of the replacement of any Key Personnel.

16.2 Conduct of Key Personnel and Reporting. The Reliability Coordinator agrees to require that the Key Personnel comply with the Reliability Coordinator's employee code of conduct, a current copy of which has been provided to LG&E/KU. The Reliability Coordinator may amend its employee code of conduct at any time, provided that the Reliability Coordinator shall promptly provide the LG&E/KU Contract Manager with a copy of the amended employee code of conduct. If any Key Personnel commits fraud or engages in material violation of the Reliability Coordinator's employee code of conduct, the Reliability Coordinator shall promptly notify LG&E/KU as provided above and promptly remove any such Key Personnel from the performance of the Functions.

16.3 Personnel Screening. The Reliability Coordinator shall be responsible for conducting, in accordance with applicable law (including the Fair Credit Reporting Act, The Fair and Accurate Credit Transactions Act, and Title VII of the Civil Rights Act of 1964), adequate pre-deployment screening of the Key Personnel prior to commencing

performance of the Functions. By deploying Key Personnel under this Agreement, the Reliability Coordinator represents that it has completed the Screening Measures (as defined below) with respect to such Key Personnel. To the extent permitted by applicable law, the term "Screening Measures" shall include, at a minimum, a background check including: (a) a Terrorist Watch Database Search; (b) a Social Security Number trace; (c) motor vehicle license and driving record check; and (d) a criminal history check, including, a criminal record check for each county/city and state/country in the employee's residence history for the maximum number of years permitted by law, up to seven (7) years. Unless prohibited by law, if, prior to or after assigning a Key Personnel to perform the Functions, the Reliability Coordinator learns of any information that the Reliability Coordinator considers would adversely affect such Key Personnel's suitability for the performance of the Functions (including based on information discovered from the Screening Measures), the Reliability Coordinator shall not assign the Key Personnel to the Functions or, if already assigned, promptly remove such Key Personnel from performing the Functions and immediately notify LG&E/KU of such action.

16.4 Security. LG&E/KU shall have the option of barring from LG&E/KU's property any Key Personnel whom LG&E/KU determines is not suitable in accordance with the applicable laws pursuant to Sections 16.1 through 16.3.

Section 17 - Miscellaneous Provisions.

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with applicable state and federal laws, without regard to the laws requiring the applicability of the laws of another jurisdiction.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing.

17.3 Assignment. Neither Party shall sell, assign, or otherwise transfer any or all of its respective rights hereunder, or delegate any or all of its respective obligations under this Agreement.

17.4 No Third Party Beneficiaries. Nothing in this Agreement is intended to confer any benefits upon any person or entity not a Party to this Agreement. This Agreement is made solely for the benefit of the Parties and nothing herein shall be construed as a stipulation for the benefit of others, and no third party shall be entitled to enforce this Agreement against any Party hereto.

17.5 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights, nor shall any single or partial exercise of any such right preclude any other or further exercise thereof or the exercise of any other right.

17.6 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance, is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification, condition or other change to this Agreement is imposed by a court or regulatory authority of competent jurisdiction which materially affects the benefits or obligations of the Parties, then the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligation of the Parties immediately prior to such holding, modification or condition. If such negotiations are unsuccessful, then either Party may terminate this Agreement pursuant to Section 4.5.1.

17.7 Representations and Warranties. Each Party represents and warrants to the other Party as of the Execution Date and the Effective Date as follows:

17.7.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized or applicable Federal law, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.7.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.7.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.7.4 Regulatory Approval. It has obtained or will obtain by the Effective Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.7.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority

that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.7.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.8 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.9 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement, including that certain Reliability Coordinator Agreement, dated as of January 10, 2006, between the Parties. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms, and conditions of this Agreement.

17.10 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.11 Time of the Essence. With respect to all duties, obligations and rights of the Parties, time shall be of the essence in this Agreement.

17.12 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.12.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.12.2 the terms "hereof," "herein," "hereto" and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

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17.12.3 references to “Section” or “Attachment” refer to this Agreement, unless specified otherwise;

17.12.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.12.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.12.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.12.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.12.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.12.9 any capitalized terms used in this Agreement, including the Appendices, that are not defined in this Agreement or in the Appendices, shall have the meaning established in the applicable NERC documentation.

17.13 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement its has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.14 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon LG&E/KU and the Reliability Coordinator, notwithstanding that LG&E/KU and the Reliability Coordinator may not have executed the same counterpart.

Section 18 - Confidential Critical Infrastructure Information Protection.

Notwithstanding any other applicable confidentiality provisions in this RC Agreement including Section 10 above, the following provisions of this Section 18 shall apply with respect to LG&E/KU’s Protected Assets and Information. “LG&E/KU’s Protected Assets and Information” is defined as: (i) LG&E/KU’s Critical Cyber Assets, (ii) LG&E/KU’s Cyber Assets used in access control and monitoring of Company’s Electronic Security Perimeter(s), (iii) LG&E/KU’s Cyber Assets that authorize or log access to LG&E/KU’s

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Physical Security Perimeter(s) or (iv) any information relating to LG&E/KU's Critical Cyber Assets, including, without limitation, operational procedures, Critical Asset lists, Critical Cyber Asset lists, network topology or similar diagrams, floor plans of computer centers that contain Critical Cyber Assets, equipment layouts of Critical Cyber Assets, disaster recovery plans, incident response plans, security configuration information, and any other confidential information relating to the reliability or operability of the Bulk Electric System and information generated or otherwise developed by the Reliability Coordinator in connection with its performance of the Reliability Coordinator functions that constitute or are otherwise related to LG&E/KU's Protected Assets and Information (collectively, "Confidential Critical Infrastructure Information"). The Reliability Coordinator shall not disclose any Confidential Critical Infrastructure Information (which will be clearly marked or otherwise identified by LG&E/KU as Confidential Critical Infrastructure Information) to any person or entity, except strictly on a need-to-know basis, and shall take all necessary actions to protect the Confidential Critical Infrastructure Information, including, without limitation, ensuring that appropriate electronic and/or password access controls are in place if such Confidential Critical Infrastructure Information is stored on shared drives or systems, encrypting all such information stored on laptops or removable media (such as a USB drive), and maintaining any such hard copy information in a secure, locked storage container and not permitting any unauthorized individual to view, handle or possess such information. The Reliability Coordinator shall provide to LG&E/KU a list of all the Reliability Coordinator employees, subcontractors or other persons associated with the Reliability Coordinator with access to any Confidential Critical Infrastructure Information when and as requested by LG&E/KU. The Reliability Coordinator will provide notification by contacting the LG&E/KU's NERC Compliance representative identified below immediately upon becoming aware that it has disclosed any Confidential Critical Infrastructure Information in violation of this Section 18. The Reliability Coordinator shall ensure that each recipient of any Confidential Critical Infrastructure Information understands and complies with the requirements to protect Confidential Critical Infrastructure Information from inappropriate disclosure as set forth in this Section 18. Notwithstanding anything to the contrary in the Contract, with respect to any Confidential Critical Infrastructure Information, the restrictions set forth in this Section 18 shall remain in effect indefinitely from the date such Confidential Critical Infrastructure Information was first disclosed to or obtained or discovered by the Reliability Coordinator. The Reliability Coordinator shall, upon request and as directed by LG&E/KU, promptly return to LG&E/KU, or otherwise properly dispose of, any and all Confidential Critical Infrastructure Information that is in the possession of the Reliability Coordinator or any of its employees or subcontractors.

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The parties have caused this Reliability Coordinator Agreement to be executed by their duly authorized representatives as of the dates shown below.

LOUISVILLE GAS AND ELECTRIC COMPANY

/s/ Tom Jessee

Name: Tom Jessee
Title: Vice President, Transmission
Date: 8/25/14

KENTUCKY UTILITIES COMPANY

/s/ Tom Jessee

Name: Tom Jessee
Title: Vice President, Transmission
Date: 8/25/14

TENNESSEE VALLEY AUTHORITY

/s/ Timothy E. Ponseti

Name: Timothy E. Ponseti
Title: Vice President, Transmission Operations & Power Supply
Date: 8-25-2014

**ATTACHMENT A
TO THE RELIABILITY COORDINATOR AGREEMENT**

DESCRIPTION OF THE PRIMARY FUNCTIONS

The Reliability Coordinator is responsible for bulk transmission reliability and power supply reliability functions. Bulk transmission reliability functions include reliability analysis, loading relief procedures, re-dispatch of generation and ordering curtailment of transactions and/or load.

Power supply reliability functions include monitoring Balancing Authority Area performance and ordering the Balancing Authority to take actions, including load curtailment and increasing/decreasing generation in situations where an imbalance between generation and load places the system in jeopardy. The procedures to be followed by the Reliability Coordinator shall be consistent with those of NERC and are spelled out in the NERC Approved Reliability Plan for the TVA Reliability Coordination Area and TVA Standard Procedures and Policies.

I. Reliability Coordinator General Functions:

The Reliability Coordinator shall perform the following functions:

- a) Serving as NERC designated reliability coordinator and represent the TVA Reliability Area at the NERC and Regional Reliability Council level.
- b) Implementing applicable NERC and regional reliability criteria initiatives, such as maintaining a connection to NERC's Interregional Security Network ("ISN"), day-ahead load-flow analysis, transmission loading relief procedures, and information exchange.
- c) Developing and coordinating with the Reliability Coordination Advisory Committee ("RCAC") new Reliability Coordinator Procedures and revisions to existing Reliability Coordinator Procedures.
- d) Exchanging timely, accurate, and relevant Transmission System information with LG&E/KU, the ITO, and with other reliability coordinators.
- e) Developing and maintaining system models and tools needed to perform analysis needed to develop operational plans.
- f) Coordinating with neighboring reliability coordinators and other operating entities as appropriate to ensure regional reliability.
- g) All other reliability coordinator functions as required for compliance with applicable NERC Reliability Standards and Regional Reliability Council standards, as the same may be amended or modified from time to time.

II. Real-time Operations:

A. Reliability Coordinator Functions:

The Reliability Coordinator shall perform the following functions:

- a) Monitoring, analyzing, and coordinating the reliability of LG&E/KU's facilities and interfaces with other Balancing Authorities, Transmission Operators, and other reliability coordinators.
- b) Performing analyses to develop an evaluation of system conditions. LG&E/KU will provide necessary information (e.g., outages and transactions) and Transmission System conditions, as applicable, to the Reliability Coordinator in accordance with applicable NERC Reliability Standards. The results of these analyses will be provided to LG&E/KU and neighboring reliability coordinators in accordance with applicable NERC Standards and Regional Reliability Council Standards.
- c) Determining, directing, and documenting appropriate actions to be taken by LG&E/KU, the ITO and Reliability Coordinator in accordance with the NERC Reliability Standards, including curtailment of transmission service or energy schedules, re-dispatch of generation and load shedding as necessary to alleviate facility overloads and abnormal voltage conditions, and other circumstances that affect interregional bulk power reliability.
- d) Coordinating transmission loading relief and voltage correction actions with LG&E/KU and with other reliability coordinators.

B. LG&E/KU Responsibilities:

LG&E/KU shall have the following responsibilities:

- a) Ensuring appropriate telemetry and providing Reliability Coordinator real-time operational information for monitoring.
- b) Receiving from the Reliability Coordinator all reliability alerts for TVA Reliability Area and neighboring reliability coordinators.
- c) Following Reliability Coordinator directives for corrective actions (e.g., curtailments or load shedding) during system emergencies or to implement TLR procedures.
- d) Receiving from Reliability Coordinator all notices regarding Transmission System limitations or other reliability issues, as appropriate.

III. Forward Operations:

A. Reliability Coordinator Functions:

The Reliability Coordinator shall perform the following functions:

- a) Performing analyses and develop an evaluation of the expected next-day Transmission System operations. The results of these analyses shall be provided to LG&E/KU, the ITO and neighboring reliability coordinators in

accordance with applicable NERC Reliability Standards and Regional Reliability Council Standards.

- b) Performing analysis of planned transmission and generation outages and coordination of outages with NERC, participants in reliability coordination agreements, and other reliability coordinators as appropriate and as required by NERC. This entails analysis and coordination of planned outages which are beyond next day and intra-day outages.
- c) Analyzing and approving all planned maintenance schedules on facilities 100kV and above and planned maintenance of generation facilities submitted by LG&E/KU in conjunction with other work on the regional transmission grid to determine the impact of LG&E/KU's planned maintenance schedule on the reliability of the facilities under TVA's purview as Reliability Coordinator, and the purview of neighboring reliability coordinators, and any other relevant effects; and coordinate impacts on available transfer capability with the ITO.
- d) Coordinating, as required by either NERC or other agreements, planned maintenance schedules with all adjacent reliability coordination areas and/or Balancing Authority Areas and Transmission Providers; as well as the ITO.

B. LG&E/KU Responsibilities:

LG&E/KU shall have the following responsibilities:

- a) Providing generation-related information (e.g., outages and transactions) and expected Transmission System conditions (e.g., transmission facility outages and transactions), as applicable, to the Reliability Coordinator for the next-day operation in accordance with applicable NERC Reliability Standards and Regional Reliability Council standards.
- b) Submitting facility ratings and operational data for all generators and transmission facilities in the LG&E/KU footprint.
- c) Coordinating with the ITO and submitting to the Reliability Coordinator generation dispatch information for the LG&E/KU footprint and following Reliability Coordinator directives regarding dispatch adjustments to mitigate congestion.
- d) Submitting to the Reliability Coordinator generation operation plans and commitments for reliability analysis.
- e) Submitting to the Reliability Coordinator transmission maintenance plans for reliability analysis.
- f) Following Reliability Coordinator directives to revise transmission maintenance plans as required to ensure grid reliability.

- g) Receiving from Reliability Coordinator all notices regarding reliability analyses for the TVA Reliability Area as well as neighboring reliability coordinators.
- h) Representing LG&E/KU on the RCAC and in all RCAC deliberations.

IV. Regional Congestion Management

For the purposes of this section IV, capitalized terms will have the definitions used in the Congestion Management Process ("CMP"), unless otherwise noted in this section IV.

A. Reliability Coordinator Functions:

The following functions to be performed by the Reliability Coordinator shall be performed in conjunction with the functions to be performed by the Independent Transmission Operator under the Independent Transmission Organization Agreement and will fully incorporate the LG&E/KU operations into the procedures and protocols governing other facilities in the Reliability Coordinator's Reliability Area in accordance with the CMP:

- a) Identifying Coordinated Flowgates and determination of flowgates requiring Reciprocal Coordination (twice annually).
- b) Performing Historic Firm Flow Calculations -- implement transmission service reservation set and designated resources provided by LG&E/KU for established freeze date; calculate historic firm flow values and ratios for all coordinated flowgates on LG&E/KU's system (bi-annually).
- c) Developing reciprocal coordination agreements that establish how each Operating Entity will consider its own flowgates as well as the usage of other Operating Entities when it determines the amount of flowgate or constraint capacity remaining. This process will include both operating horizon determination as well as forward looking capacity allocation.
- d) Implementing AFC Process -- determine AFC attribute requirements; obtain NNL Impact Data; implement Allocation Calculation Process; implement AFC calculation process.
- e) The Reliability Coordinator will provide the ITO flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.

B. LG&E/KU Responsibilities:

LG&E/KU is obligated to uphold the terms and conditions of the CMP, and providing the Reliability Coordinator with the information and support it needs in order to carry out its duties as LG&E/KU's Reliability Coordinator. LG&E/KU shall have the following responsibilities. LG&E/KU will be responsible for coordinating with the ITO and providing

Transmission System data to the Reliability Coordinator including, but not limited to:

Operating information:

- (i) Transmission Service Reservations;
- (ii) Load forecast requirements;
- (iii) Flowgates requirements;
- (iv) AFC data requirements;
- (v) PSSE Models Requirements;
- (vi) Designated Network Resources requirements;
- (vii) Jointly owned units;
- (viii) Dynamic schedules;
- (ix) NNL allocations requirements; and,
- (x) NNL Evaluator Requirements.

Projected operating information:

- (i) Unit commitment/merit order;
- (ii) Firm purchase and sales (including grandfathered agreements);
- (iii) Independent power producer information including current operating level, projected operating levels, Scheduled Outage start and end dates;
- (iv) Planned and actual operational start-up dates for any permanently added, removed, or significantly altered transmission segments; and
- (v) Planned and actual start-up testing and operational start-up dates for any permanently added, removed, or significantly altered generation units.

C. ITO Responsibilities:

The ITO shall have the following responsibilities in support of the Congestion Management Process (“CMP”):

- a) Providing to the Reliability Coordinator all transmission facility plans and facility upgrade schedules.
- b) Providing to the Reliability Coordinator the status of all transmission service requests and all new transmission service agreements.
- c) Receiving from the Reliability Coordinator all flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.
- d) Converting flowgate information provided by the Reliability Coordinator to ATC values for posting on OASIS and for analyzing TSRs.

- e) Implementing CMP business rules for AFC vs. ASTFC.
- f) Honoring all AFC allocations and AFC over-rides from other CMP participants in the evaluation and granting of transmission service.

V. Reliability Coordination

A. Reliability Coordinator Functions:

The Reliability Coordinator will ensure a long-term (one year and beyond) plan is available for adequate resources and transmission within the TVA Reliability Area. The Reliability Coordinator will integrate the Annual Plan provided by the ITO with plans of other operating entities in the Reliability Coordination Area and assess the plans to ensure those plans meet reliability standards. The Reliability Coordinator will advise the ITO of solutions to plans that do not meet those standards. The Reliability Coordinator will then coordinate the Reliability Area Plan with those of neighboring reliability coordinators and Planning Coordinators to ensure wide-area grid reliability.

These functions include:

- a) Integrating the transmission and resource (demand and capacity) system models provided by the ITO with those of other Reliability Coordinator Area operating entities to ensure Transmission System reliability and resource adequacy.
- b) Applying methodologies and tools to assess and analyze the Transmission System's expansion plans and the resource adequacy plans.
- c) Collecting all information and data required for modeling and evaluation purposes.
- d) Integrating and verifying that the respective plans of the Resource Planners and Transmission Planners within the TVA Reliability Area meet reliability standards.
- e) Coordinating the Reliability Coordinator Area plan with neighboring Reliability Coordinators for review, as appropriate.
- f) Integrating the Reliability Coordinator Area plan with neighboring Planning Coordinators/reliability coordinators' plans to provide a broad multi-regional bulk system planning view.

B. LG&E/KU Responsibilities:

LG&E/KU shall have the following responsibilities:

- a) Providing to the Reliability Coordinator demand and energy end-use customer forecasts, capacity resources, and demand response programs.
- b) Providing to the Reliability Coordinator generator unit performance

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characteristics and capabilities.

- c) Providing to Reliability Coordinator long-term capacity purchases and sales.

ATTACHMENT B

DIVISION OF RESPONSIBILITIES FOR THE PLANNING FUNCTION

Overview

This Attachment B to the Reliability Coordinator Agreement is designed to provide a division of responsibilities between LG&E/KU, the ITO and the Reliability Coordinator. Long-term Transmission Planning for LG&E/KU's footprint will be conducted as an iterative process as follows: 1) LG&E/KU will develop the long-term Annual Transmission Plan ("Annual Plan") and submit the Annual Plan to the ITO for initial approval; 2) The ITO will review and conduct an engineering assessment of the Annual Plan; and if it is approved, the ITO will submit the Annual Plan to the Reliability Coordinator; 3) The Reliability Coordinator will conduct a regional assessment of the Annual Plan, subject to the conditions below; 4) The Reliability Coordinator will submit any changes based on its regional assessment to the ITO for final review and approval. The ITO will ensure that transmission planning on the Transmission Owner's system is done on an independent, non-discriminatory basis. This process is further detailed below.

1. Plan Development by LG&E/KU

LG&E/KU will be responsible for the following tasks:

- 1.1 **System Models for Transmission Planning.** LG&E/KU will develop and maintain all transmission and resource (demand and capacity) system models, to evaluate Transmission System performance and resource adequacy. As part of these duties LG&E/KU is responsible for:
 - 1.1.1 Creating the Base Case Model for the Transmission System. This Model will include all existing long-term, firm uses of the Transmission System, including: (i) Network Integration Transmission Service; (ii) firm transmission service for LG&E/KU's Native Load; (iii) Long-Term Point-to-Point Transmission Service; and (iv) firm transmission service provided in accordance with grandfathered agreements. The Base Case Model will be developed pursuant to the modeling procedures used in developing the NERC multi-regional and Reliability *First* regional models.
 - 1.1.2 Providing the Base Case Model to the ITO for review and approval according to the iterative process outlined in the overview to this Attachment B.
 - 1.1.3 Maintaining other transmission models including, but not limited to steady-state, dynamic and short circuit models.
- 1.2 **Assess, develop, and document Resource and Transmission Expansion**

plans. LG&E/KU will assess, develop, and document Resource and Transmission Expansion plans including the Annual Plan. These plans include the following responsibilities:

1.2.1 Maintaining and apply methodologies and appropriate tools for the development, analysis and simulation of the Transmission System in the assessment and development of transmission expansion plans and the analysis and development of resource adequacy plans.

1.2.2 Developing a long-term (generally one year and beyond) plan for the reliability (adequacy) of the Transmission System.

1.2.3 Defining system protection and control needs and requirements, including special protection systems (remedial action schemes), to meet reliability standards.

1.2.4 Developing and report, as appropriate, on the Annual Plan for assessment and compliance with reliability standards.

1.2.5 Monitoring and report, as appropriate, its Annual Plan implementation.

1.3 Information. LG&E/KU will define, collect and develop information required for planning purposes, including:

1.3.1 Transmission facility characteristics and ratings. Collect and maintain specific transmission information regarding characteristics of transmission facilities, lines, equipment, and methodologies, for determining the appropriate thermal ratings of circuits and transformers, including information on transmission line design temperature, voltage and stability limits and other transformer test data.

1.3.2 Demand and energy end-use customer forecasts, capacity resources, and demand response programs. Including:

- i. Load forecasts for all existing delivery points for the following ten years, including transmission (wholesale and retail) connected substations and distribution substations, and coincident and noncoincident peak demands and power factor at each delivery point;
- ii. Plans for new delivery points for the following ten years;
- iii. Resource plans for the following 10 years;
- iv. Expectations for market access to on- and off-system generation resources;

- v. All planned on-system distributed generation resources; and
- vi. Information on all interruptible loads.

1.3.3 Generator unit performance characteristics and capabilities.

LG&E/KU shall provide the ITO with all necessary data, information, and applicable requirements that govern the operation of any generating facilities interconnected with the Transmission System, as the ITO may require for performance of its various functions. LG&E/KU shall submit and coordinate generator unit schedules as necessary to permit the ITO to assess transmission transfer capability and to permit the Reliability Coordinator to assess transmission reliability. LG&E/KU shall submit, on an annual basis, data concerning projected loads, designated network resources, generation and transmission maintenance schedules, and other such operating data as the ITO may require for performance its various functions.

1.3.4 Long-term capacity purchases and sales. LG&E/KU will maintain a list of all long-term capacity purchases and sales and include this information in its model development and the Annual Plan.

2 ITO Review and Assessment

The ITO will be responsible for the following tasks:

- 2.1** Independently reviewing and approving LG&E/KU's Planning Guidelines. If the ITO concludes that additional explanatory detail is required, LG&E/KU will modify the appropriate business practice documents to include the additional detail. The ITO will ensure that the final versions of the Planning Criteria are posted on OASIS;
- 2.2** Reviewing and approving LG&E/KU's Base Case Model; reviewing, evaluating, and commenting on the Annual Plan as developed by LG&E/KU. This review and evaluation will be based on all applicable planning criteria and statewide or multi-state transmission planning requirements;
- 2.3** Monitoring LG&E/KU's transmission facility ratings based on access to data necessary to evaluate such ratings;
- 2.4** Performing an Independent assessment of the Transmission System using the Planning Guidelines and the Base Case Model. As part of this assessment, the ITO will independently evaluate whether: (i) LG&E/KU's Annual Plan complies with the Planning Guidelines and the Base Case Model; and (ii) whether there are upgrade projects in the Annual Plan that are not necessary to meet the Planning Guidelines and the Base Case Model;

- 2.5 Holding a Transmission Planning Conference to gather input and consider the planning process and LG&E/KU's Annual Plan; and
- 2.6 Providing LG&E/KU with its conclusions regarding the reliability assessment and evaluation of the Annual Plan, including any outstanding issues that the ITO believes LG&E/KU should address. LG&E/KU will have the opportunity to review the ITO's conclusions and may submit a revised Annual Plan and supporting documentation to the ITO to address any outstanding issues. Once the Annual Plan has been finalized by LG&E/KU, the ITO will submit the Annual Plan to the Reliability Coordinator for regional coordination.

3 Regional Coordination

The Reliability Coordinator will be responsible for the following tasks:

- 3.1 Integrating and verifying that the respective plans for the regional area meet reliability standards.
- 3.2 Identifying and reporting on potential Transmission System and resource adequacy deficiencies in the regional area, and provide alternate plans that mitigate these deficiencies.
- 3.3 Reviewing and reporting, as appropriate, on LG&E/KU's Annual Plan for assessment and compliance with reliability standards within their regional area.
- 3.4 Notifying impacted transmission entities within their regional area of any planned transmission changes that may impact their facilities.
- 3.5 Submitting Annual Plan, including any changes based on the regional coordination, to the ITO for final approval.

4 Final Review and Assessment

- 4.1 The ITO shall have final review and assessment of all plans. If the ITO cannot approve a plan after regional coordination, then the ITO will return the plan to LG&E/KU for further development as appropriate. The process for final approval of any previously rejected plan will follow the same iterative process as outlined above.
- 4.2 The ITO will post LG&E/KU's finalized Annual Plan on OASIS.

5 Implementation of Plan and Construction of Upgrades

- 5.1 LG&E/KU is responsible for the implementation of the Annual Plan. LG&E/KU will make a good faith effort to design, certify, and build facilities approved by the ITO in the Annual Plan.
- 5.2 In the case where the Reliability Coordinator or the ITO does not agree with the Annual Plan, nothing in this Attachment B shall prevent LG&E/KU from constructing those facilities it deems necessary to reliably meet its

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obligation to serve its Transmission Customers, point-to-point, Network Integration Service, and Native Load Customers.

**ATTACHMENT C
TO THE RELIABILITY COORDINATOR AGREEMENT**

**LIST OF KEY PERSONNEL
TVA Reliability Coordination Services**

August 2014

Reliability Authority & Regional Operations

Armando Rodriguez - Senior Manager, Reliability Authority & Regional Operations

Roy Mathai - Project Manager, Operations Readiness

Reliability Operations

Nathan Schweighart - Manager, Reliability Operations

Terry Williams - Specialist Reliability Analysis Operator

Julio Bolano - Specialist Reliability Analysis Operator

Richard Brent Fuller - Specialist Reliability Analysis Operator

Timothy Gleason - Specialist Reliability Analysis Operator

Donald Herring - Specialist Reliability Analysis Operator

Daniel Kehoe - Specialist Reliability Analysis Operator

Thomas Wilk - Specialist Reliability Analysis Operator

William C. Dunn - Reliability Coordinator System Operator

Kevin Grooms - Reliability Coordinator System Operator

Darrell Jones - Reliability Coordinator System Operator

Thomas C. Nance - Reliability Coordinator System Operator

Travis Rackley - Reliability Coordinator System Operator

Brent Taylor - Reliability Coordinator System Operator

Reliability Analysis

Scott Walker - Manager, Reliability Analysis

Timothy Fritch - Electrical Engineer Planning

Marshalia Green - Electrical Engineer Planning

Gary Kobet - Electrical Engineer Planning

Shaun McFarland - Electrical Engineer Planning

Charles Michael McAmis - Electrical Engineer Planning

Jonathan Prater - Electrical Engineer Planning

Matthew Scott Schebler - Electrical Engineer Planning

Joshua Shultz - Electrical Engineer Planning

Justin Baier - Engineering Intern

Ulyana Pugina - Engineering Intern

Advanced Power Applications

Gregory Dooley - Electrical Engineer Power Systems

Alden Bost Jr. - Electrical Engineer Power Systems

Joey Burke - Electrical Engineer Power Systems

Brian Scott - Electrical Engineer Power Systems

David Nordy Jr. - Electrical Engineer Power Systems

Thomas Scott - Engineering Intern

Cyril Shircel - Engineering Intern

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Karlee Winkelman - Engineering Intern

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**EXHIBIT 1
TO THE RELIABILITY COORDINATOR AGREEMENT**

LG&E and KU hereby incorporate the Baseline Congestion Management Process (Version 1.2), which is attached hereto.

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Rebuttal Exhibit LEB-4
FERC Approval Letter, Mar. 2, 2017

FEDERAL ENERGY REGULATORY COMMISSION
WASHINGTON, DC 20426

OFFICE OF ENERGY MARKET REGULATION

In Reply Refer To:
Louisville Gas and Electric Company
Docket No. ER17-850-000

March 2, 2017

Louisville Gas and Electric Company
Attention: Jennifer Keisling
220 West Main Street
Louisville, KY 40202

Reference: Independent Transmission Organization Agreement

Dear Ms. Keisling:

On January 25, 2017, Louisville Gas and Electric Company (LG&E) and Kentucky Utilities Company (KU) (collectively, LG&E/KU) submitted an Independent Transmission Organization Agreement between LG&E/KU as transmission owner and TranServ International, Inc. (TranServ) as the independent transmission organization.¹ Pursuant to authority delegated to the Director, Division of Electric Power Regulation-Central, under 18 C.F.R. § 375.307, the submittal in the above-referenced docket is accepted, effective September 1, 2017, as requested.

Notice of the filing was published in the *Federal Register* with comments, protests, or interventions due on or before February 15, 2017. Under 18 C.F.R. § 385.210, interventions are timely if made within the time prescribed by the Secretary. Under 18 C.F.R. § 385.214, the filing of a timely motion to intervene makes the movant a party to the proceeding, if no answer in opposition is filed within fifteen days. No protests or adverse comments were received.

This action does not constitute approval of any service, rate, charge, classification or any rule, regulation, contract, or practice affecting such rate or service provided for in the filed documents; nor shall such action be deemed as recognition of any claimed contractual right or obligation affecting or relating to such service or rate; and such action

¹ This agreement is designated as Louisville Gas and Electric Company, Transmission Tariff, [Part V ATTACH Q, Part V ATTACH Q Agts btw TO and ITO and RC, 12.0.0.](#)

Docket No. ER17-850-000

Rebuttal Exhibit LEB-4
Page 2 of 3

is without prejudice to any findings or orders which have been made or may hereafter be made by the Commission in any proceeding now pending or hereafter instituted by or against the applicant(s).

This order constitutes final agency action. Requests for rehearing by the Commission may be filed within 30 days of the date of issuance of this order, pursuant to 18 C.F.R. § 385.713.

Sincerely,

Penny S. Murrell, Director
Division of Electric Power
Regulation – Central

Document Content(s)

Rebuttal Exhibit LEB-4

Page 3 of 3

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COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY)	
UTILITIES COMPANY FOR AN	)	CASE NO. 2016-00370
ADJUSTMENT OF ITS ELECTRIC)	
RATES AND FOR CERTIFICATES)	
OF PUBLIC CONVENIENCE)	
AND NECESSITY)	

REBUTTAL TESTIMONY OF
DANIEL K. ARBOUGH
TREASURER
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

1 **Q. Please state your name, position and business address.**

2 A. My name is Daniel K. Arbough. I am the Treasurer for Kentucky Utilities Company
3 (“KU” or the “Company”) and an employee of LG&E and KU Services Company,
4 which provides services to KU and Louisville Gas and Electric Company (“LG&E”)
5 (collectively, the “Companies”). My business address is 220 West Main Street,
6 Louisville, Kentucky.

7 **Q. What is the purpose of your rebuttal testimony?**

8 A. The purpose of my testimony is to rebut certain arguments made in the direct testimony
9 of intervenors in this case. Specifically, I will explain (1) that Attorney General (“AG”)
10 witness Dr. Woolridge’s adjustment to KU’s capital structure is unreasonable; (2) that
11 AG witness Mr. Smith’s proposed disallowance of PPL Service Corporation (“PPL
12 Services”) charges is unreasonable and unwarranted; and (3) the adjustments proposed
13 by Kentucky Industrial Utilities Customers, Inc. (“KIUC”) witness Mr. Kollen, Kroger
14 witness Mr. Townsend, and Kentucky League of Cities witness Mr. Pollock to defer
15 the collection of prudent costs could impair the Company’s credit metrics.

16 **Capital Structure**

17 **Q. Please summarize Dr. Woolridge’s adjustment to KU’s capital structure.**

18 A. Dr. Woolridge recommends imposing an artificial capital structure of 50.0% debt and
19 50.0% equity to set the Company’s rates, which differs from the capital structure
20 proposed in my direct testimony of 2.47% short-term debt, 44.25% long-term debt and
21 53.28% common equity. Dr. Woolridge claims this adjustment is necessary to make
22 KU’s capital structure “more reflective of the capital structures of electric utility and

1 gas distribution companies as well as KU’s ultimate parent company, PPL Corporation
2 (“PPL”).”¹

3 **Q. Is Dr. Woolridge correct that KU’s capital structure is not comparable to other**
4 **electric utility and gas distribution companies, or is unreasonably high?**

5 A. No, he is not correct. In Adrien McKenzie’s direct testimony on behalf of KU, he
6 demonstrated that 22 of the 50 operating companies in his peer group, or nearly half,
7 had equity ratios at year-end 2015 that were equal to or greater than the 53.28%
8 common equity requested by the Company.² These peer utilities are the group of
9 electric and gas utility operating companies owned by the firms in the proxy group Mr.
10 McKenzie used to estimate the cost of equity.³

11 In fact, of the utilities in Dr. Woolridge’s proxy group that are not in Mr.
12 McKenzie’s, 13 of the 42 have equity ratios greater than the Company’s requested
13 percentage in this case.

14 **Q. Is the Company’s equity ratio in this case consistent with KU’s equity ratios over**
15 **the last few years?**

16 A. Yes, the equity percentage in this case is very consistent with the Company’s capital
17 structure over the last decade. Since 2007, KU’s quarter-end equity ratios have stayed
18 within 52.1% to 54.3%. The 53.28% in this case falls squarely in the middle of this
19 range. These ratios have been reviewed in every rate case during this time period
20 without an adjustment, or even criticism, by the Commission. In fact, in 2009-00548,

¹ Direct Testimony of J. Randall Woolridge, Ph.D. on Behalf of the Kentucky Office of the Attorney General of March 3, 2017 (Case No. 2016-00370) at Summary of Direct Testimony.

² Direct Testimony of Adrien M. McKenzie on behalf of Kentucky Utilities Company of Nov. 23, 2016 (Case No. 2016-00370) at 24.

³ *Id.*

1 Dr. Woolridge proposed the *exact* same adjustment. In that case, KU’s capital structure
2 contained 53.85% equity, which is slightly higher than in this case. The Commission
3 rejected Dr. Woolridge’s adjustment because the equity ratio helped “provide KU
4 greater access to capital markets, access to lower-cost debt and greater financial
5 flexibility.”⁴ As I explained in my direct testimony, these equity ratios have allowed
6 KU to have among the lowest debt costs of its peer utilities.⁵ Arbitrarily reducing the
7 equity ratio that contributed to KU’s ability to obtain low debt costs is unreasonable.

8 **Q. Why does the Company keep its equity ratio within this range?**

9 A. As I explained in my direct testimony,⁶ KU continues to aim for an “A” rating from
10 Moody’s and Standard & Poor’s. To do so, the Company must maintain a sufficient
11 percentage of equity to fall within the rating agencies’ guidelines.

12 Indeed, Moody’s A3 rating of KU is based in significant part on its equity ratio.
13 In its October 2016 credit opinion Moody’s stated “We expect KU’s financial metrics
14 to remain supportive of its rating levels based on the company’s targeted capital
15 structure of 52% equity, which is calculated net of goodwill and Moody’s standard
16 adjustments.”⁷ This is objective evidence that the Company’s equity ratio is premised
17 on obtaining credit ratings that allow KU to obtain favorable debt costs, and further
18 proves that Dr. Woolridge’s proposed reduction could negatively impact the
19 Company’s risk profile.

⁴ *In the Matter of: Application of Kentucky Utilities Company for an Adjustment of Base Rates* (Case No. 2009-00548) (Ky. PSC July 30, 2010) at 25-25.

⁵ See page 12 of my Direct Testimony filed on Nov. 23, 2016.

⁶ See pages 8-10 of my direct testimony.

⁷ A copy of this report was provided in response to AG 1-265.

1 **Q. Dr. Woolridge also notes that KU’s ultimate parent, PPL, has a higher level of**
2 **debt than the Companies. Is this relevant?**

3 A. No. PPL is a public utility holding company, not itself a regulated utility. PPL’s
4 financial statements are consolidated statements for all of its subsidiaries, including
5 those in the United Kingdom. These subsidiaries include a variety of companies with
6 a range of risk profiles. This Commission has long recognized the importance of KU
7 maintaining its ability to access the capital markets and raise funds independent of its
8 parent. In Case No. 2010-00204, the Commission, in Appendix C to the September 30,
9 2010 Order approving PPL’s acquisition of KU and LG&E, required the Companies to
10 “each maintain its own corporate credit rating as well as ratings for long-term debt from
11 Moody’s and S&P or their successor rating agencies.”

12 **Q. What is your recommendation regarding Dr. Woolridge’s proposed adjustment**
13 **to KU’s capital structure?**

14 A. My recommendation is that the Commission reject the adjustment and set rates for KU
15 based on the capital structure proposed in my direct testimony.

16 **PPL Services Expense**

17 **Q. Please summarize the adjustment Mr. Smith has proposed regarding PPL**
18 **Services expense.**

19 A. Mr. Smith has proposed disallowing the costs charged from PPL Services to KU in the
20 forecast test year.⁸ Without an affirmative showing, he erroneously asserts that the
21 charges being allocated to KU are duplicative of work being performed by the LG&E

⁸ Direct Testimony of Ralph C. Smith on behalf of the Kentucky Office of the Attorney General of March 3, 2017 Public Redacted Version (Case No. 2016-00370) at 45-48.

1 and KU Service Company, and that PPL Services “is another affiliated service
2 company that was established to provide shared services to the PPL operations in
3 Pennsylvania.”⁹ Neither statement is accurate.

4 **Q. Please describe PPL Services and the type of work it performs for which KU is**
5 **charged.**

6 A. Contrary to Mr. Smith’s contention, PPL Services was not established to support
7 operations in Pennsylvania. As explained in response to AG 1-51, PPL Services
8 supports all of PPL’s operations organization-wide, not only domestically but in the
9 United Kingdom, as well, by acting as a billing agent and providing administrative,
10 technical, management, and other services to its affiliates. Because PPL Services
11 supports a wide array of assets and operations, it is able to leverage its buying power
12 to achieve economies of scale in several fundamental operational areas, such as placing
13 property insurance, providing pension fund investment management oversight, paying
14 fees for mandatory Sarbanes Oxley compliance activities such as the Public Company
15 Accounting Oversight Board (“PCAOB”), and buying IT software. Instead of having
16 employees perform these functions within each subsidiary, these activities are
17 centralized and the costs are directly attributed to the affiliates receiving the benefit of
18 the centralized function. In the case of KU and LG&E, costs are directly attributed to
19 the utilities’ immediate parent, LG&E and KU Energy LLC, through LG&E and KU
20 Services Company. LG&E and KU Services Company then allocates the costs to the
21 companies receiving the benefit, including the utilities, based upon the appropriate
22 ratio. All of these transactions, including calculation of the appropriate ratio, are

⁹ *Id.* at 47.

1 determined in accordance with the Cost Allocation Manual on file with the
2 Commission and in compliance with the laws regarding affiliate transactions.
3 Moreover, the transactions are also in accordance with KU's and LG&E's
4 commitments in Case No. 2010-00204, as the Commission's order approving the
5 merger with PPL stated that "[c]osts of PPL or its service company will not be allocated
6 to LG&E and KU except for those *costs directly incurred in the provision of goods or*
7 *services* to the utilities and that are directly assigned for that purpose."¹⁰

8 **Q. Is the work performed by PPL Services duplicative of the work performed by**
9 **LG&E and KU Services Company?**

10 A. No, it is not or it would not be accepted by KU. Moreover, Mr. Smith's testimony does
11 not identify a single charge or item of work that he alleges was performed by both PPL
12 Services and LG&E and KU Services Company. Instead, he assumes without
13 providing any support that because certain categories of charges from the two service
14 companies are booked to the same FERC accounts, the work must be duplicative.

15 **Q. Does LG&E and KU Services Company provide services for PPL Services?**

16 A. Like PPL Services, LG&E and KU Services Company performs centralized functions
17 and attributes the related costs to the affiliates receiving the benefit of the centralized
18 function. To the extent PPL Services benefits from these functions, LG&E and KU
19 Services Company charges PPL Services for its share of the costs.

20 **Q. Do you have a recommendation regarding Mr. Smith's adjustment?**

¹⁰ *In the Matter of: Joint Application of PPL Corporation, E.ON AG, E.ON US Investments Corp., E.ON U.S. LLC, Louisville Gas and Electric Company, and Kentucky Utilities Company for Approval of an Acquisition of Ownership and Control of Utilities* (Case No. 2010-00204) (Ky. PSC Sept. 30, 2010) at 8.

1 A. My recommendation is that the Commission reject Mr. Smith's adjustment. To
2 disallow PPL Services costs, which includes essential expenses such as procuring
3 insurance and paying fees for mandatory Sarbanes Oxley compliance activities, is to
4 punish KU for utilizing an affiliate company to take advantage of economies of scale.

5 **Deferring the Collection of Prudent Costs**

6 **Q. Several witnesses have proposed adjustments that would have the effect of**
7 **deferring the Company's collection of prudent costs. Can you briefly describe**
8 **those?**

9 A. Yes. KIUC witness Mr. Kollen proposes to defer the recovery of the net salvage costs
10 for generation plants and to use a longer life span for certain generation plants. In
11 addition, Mr. Kollen and Kroger witness Mr. Townsend propose a normalization
12 adjustment for generation outage expense. Kentucky League of Cities witness Mr.
13 Pollock recommends amortizing so-called "surplus" depreciation reserve, which is a
14 characterization I do not agree with.

15 **Q. Do you agree with these adjustments?**

16 A. No. Each of these adjustments has the effect of deferring the collection of prudent costs
17 incurred by the Company. The intervenors may argue that making these adjustments
18 will not impact the income of the Company, and, therefore, the Company should be
19 willing to accept these adjustments. However, cash is required to fund the costs, and
20 deferring the recovery of such costs will result in an impairment of the credit metrics.
21 As noted by Moody's in its rating methodology for utilities (see page 15 of exhibit
22 DKA-3 in my direct testimony), "The ability to recover prudently incurred costs on a
23 timely basis and to attract debt and equity capital are *crucial* credit considerations."

1 (emphasis added). A decision to prevent the Company from recovering its costs in a
2 timely fashion could impact the market consensus that Kentucky provides a
3 constructive regulatory environment. Such an outcome, combined with declining
4 credit metrics, could result in higher interest rates on future debt issuances.

5 **Q. Does this conclude your testimony?**

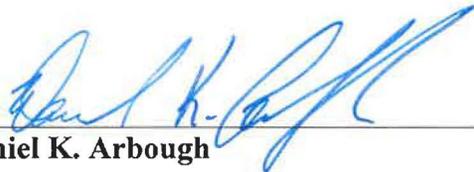
6 A. Yes, it does.

7

VERIFICATION

COMMONWEALTH OF KENTUCKY)
) SS:
COUNTY OF JEFFERSON)

The undersigned, **Daniel K. Arbough**, being duly sworn, deposes and says that he is Treasurer for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.


Daniel K. Arbough

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10th day of April 2017.

 (SEAL)
Notary Public

My Commission Expires:
JUDY SCHOOLER
Notary Public, State at Large, KY
My commission expires July 11, 2018
Notary ID # 512743

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

**APPLICATION OF KENTUCKY UTILITIES
COMPANY FOR AN ADJUSTMENT OF ITS) CASE NO. 2016-00370
ELECTRIC RATES AND FOR)
CERTIFICATES OF PUBLIC CONVENIENCE)
AND NECESSITY**

**APPLICATION OF LOUISVILLE GAS AND)
ELECTRIC COMPANY FOR AN) CASE NO. 2016-00371
ADJUSTMENT OF ITS ELECTRIC AND GAS)
RATES AND FOR CERTIFICATES OF)
PUBLIC CONVENIENCE AND NECESSITY**

REBUTTAL TESTIMONY
OF
ADRIEN M. MCKENZIE, CFA

on behalf of

KENTUCKY UTILITIES COMPANY AND
LOUISVILLE GAS AND ELECTRIC COMPANY

Filed: April 10, 2017

REBUTTAL TESTIMONY

OF

ADRIEN M. MCKENZIE

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<u>Exhibit No.</u>	<u>Description</u>
12	Allowed ROEs (RRA Averages)
13	Allowed ROEs (Utility Group)
14	Earned ROEs (Utility Group)
15	Capital Structure (Electric Operating Companies)
16	Revised Walters Risk Premium

1

I. INTRODUCTION

2 **Q1. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A1. Adrien M. McKenzie, 3907 Red River, Austin, Texas, 78751.

4 **Q2. ARE YOU THE SAME ADRIEN M. MCKENZIE THAT PREVIOUSLY**
5 **SUBMITTED PREFILED DIRECT TESTIMONY IN THIS CASE?**

6 A2. Yes, I am.

7 **Q3. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

8 A3. My testimony to the Kentucky Public Service Commission (“KPSC” or the
9 “Commission”) addresses the testimony of Dr. J. Randall Woolridge, submitted on
10 behalf of the Kentucky Office of Attorney General (“OAG”) and the
11 Louisville/Jefferson County Metro Government (“Louisville Metro”), Mr. Richard
12 Baudino, on behalf of the Kentucky Industrial Utility Consumers (“KIUC”), Mr.
13 Christopher C. Walters on behalf of the United States Department of Defense and
14 all other Federal Executive Agencies (“DOD”), and Mr. Gregory W. Tillman, on
15 behalf of Wal-Mart Stores East, LP and Sam’s East, Inc. (“Wal-Mart”),¹ concerning
16 the fair rate of return on equity (“ROE”) that Kentucky Utilities Company (“KU”)
17 and Louisville Gas and Electric Company (“LG&E”) (collectively, the
18 “Companies”) should be authorized to earn on their investment in providing electric
19 and gas utility service. In addition, I respond to the capital structure
20 recommendations of Dr. Woolridge.

21 **Q4. HAVE YOU PREPARED WORKPAPERS SUPPORTING YOUR**
22 **REBUTTAL TESTIMONY?**

23 A4. Yes. Workpapers including supporting documents referenced in my rebuttal
24 testimony and related exhibits are attached as Appendix A.

¹ I refer, collectively, to Dr. Woolridge, Mr. Baudino, and Mr. Walters as the “ROE Witnesses” since they made specific ROE recommendations. Mr. Tillman testified generally about the ROE issue without making a specific proposal.

1

A. Summary of Conclusions

2 **Q5. PLEASE SUMMARIZE THE RECOMMENDATIONS OF THE ROE**
3 **WITNESSES.**

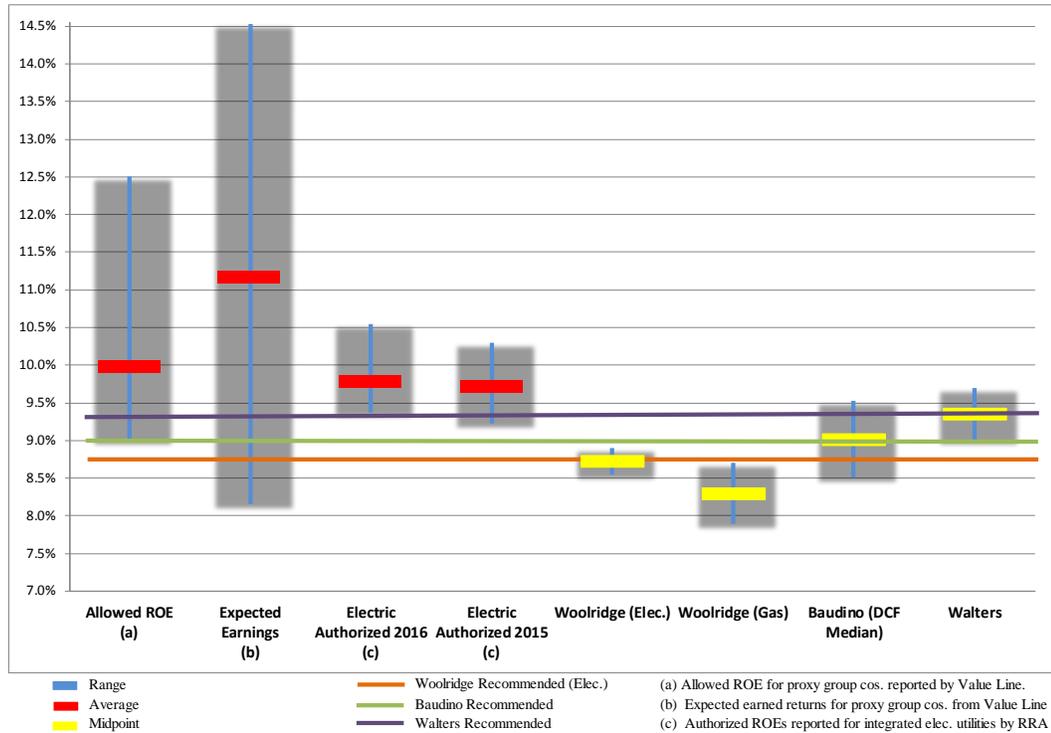
4 A5. Dr. Woolridge recommends an ROE of 8.75% for KU and the electric operations
5 of LG&E, while his recommendation for LG&E's gas operations is 8.70%. Mr.
6 Baudino proposes an ROE of 9.00% for the Companies, while Mr. Walters'
7 recommends an ROE of 9.35% for LGE.

8 **Q6. PLEASE SUMMARIZE YOUR RESPONSE TO THE ROE WITNESSES'**
9 **TESTIMONY.**

10 A6. Their cost of equity recommendations are simply too low and fail to reflect the risk
11 perceptions and return requirements of real-world investors in the capital markets.
12 The significant shortfall between their recommendations and the ROE benchmarks
13 discussed in my rebuttal testimony are illustrated in the figure below.

1
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**FIGURE R-1
COMPARISON OF ROE RECOMMENDATIONS TO BENCHMARKS**



3 **Q7. WHAT ARE YOUR PRINCIPAL CONCLUSIONS REGARDING THE**
 4 **RECOMMENDATIONS OF DR. WOOLRIDGE?**

5 A7. I demonstrate that Dr. Woolridge’s recommendations should be ignored in their
 6 entirety based on the following findings:

- 7 • Dr. Woolridge’s recommended ROEs of 8.70%-8.75% are
 8 extreme outliers and should be rejected on their face.
- 9 • Dr. Woolridge’s discussion of current capital market conditions
 10 is potentially misleading.
- 11 • Dr. Woolridge’s focus on market-to-book ratios (“M/B”) is
 12 misguided and not relevant to the determination of reasonable
 13 ROEs in this case.
- 14 • The proxy group selected by Dr. Woolridge incorrectly
 15 excludes several utilities that should have been considered in
 16 his analyses.
- 17 • His Discounted Cash Flow (“DCF”) analysis contains several
 18 flaws, including his reliance on dividend per share and
 19 historical data for estimating the DCF growth term, his

1 inclusion of illogical results stemming from unrealistically low
 2 growth rates (including numerous negative growth rates), and
 3 his reference to growth in gross domestic product (“GDP”) as
 4 an upper bound on utility company growth rates. As a result,
 5 his conclusions are unreliable and should be ignored.

- 6 • Dr. Woolridge’s application of the DCF model based on the
 7 internal, “br” growth rate is flawed and incomplete,
- 8 • The Capital Asset Pricing Model (“CAPM”) results reported by
 9 Dr. Woolridge were based on a hodge-podge of historical data
 10 that failed to reflect forward-looking expectations, particularly
 11 in light of current conditions in the capital markets.

12 Furthermore, Dr. Woolridge failed to consider the Empirical CAPM (“ECAPM”)
 13 and risk premium approaches which are legitimate ROE methods. His rejection of
 14 flotation costs is at odds with the conclusions of recognized financial research and
 15 his own admission that these are legitimate expenses that should be recovered.
 16 Finally, his criticisms of my size adjustment, market return calculation, expected
 17 earnings approach, and non-utility DCF analysis are without merit. Taken as a
 18 whole, these shortcomings ensure that Dr. Woolridge’s recommended ROEs fall
 19 well below fair and reasonable levels for the Companies’ utility operations. In fact,
 20 his recommendations are so far below a reasonable ROE range that they should be
 21 rejected on their face. With respect to Dr. Woolridge’s recommended capital
 22 structure, my rebuttal testimony demonstrates that there is no basis for the
 23 hypothetical ratios he proposes.

24 **Q8. WHAT ARE YOUR PRINCIPAL CONCLUSIONS REGARDING THE**
 25 **RECOMMENDATIONS OF MR. BAUDINO?**

26 A8. Mr. Baudino’s 9.0% ROE recommendation is also below realistic investor
 27 expectations. My rebuttal testimony demonstrates that:

- 28 • Mr. Baudino mistakenly excludes legitimate companies from
 29 his proxy group, casting doubt on his ROE conclusions.
- 30 • Mr. Baudino places too much emphasis on dividend growth
 31 and failed to evaluate the reasonableness of individual DCF

1 estimates. As a result, his conclusions are unreliable and
2 should be ignored.

- 3 • Mr. Baudino’s application of the DCF model based on the
4 internal, “br” growth rate is flawed and incomplete.
- 5 • Mr. Baudino’s application of the CAPM was compromised by
6 reliance on historical data, while his forward-looking approach
7 was marred by methodological shortcomings and
8 inconsistencies.
- 9 • Like Dr. Woolridge, Mr. Baudino’s rejection of a flotation cost
10 adjustment contradicts the findings of the financial literature
11 and the economic requirements underlying a fair rate of return
12 on equity.

13 Finally, my rebuttal testimony demonstrates that Mr. Baudino’s criticisms of my
14 alternative applications and conclusions are misguided and should be ignored.

15 **Q9. WHAT ARE YOUR PRINCIPAL CONCLUSIONS REGARDING THE**
16 **RECOMMENDATIONS OF MR. WALTERS?**

17 A9. Mr. Walters recommends an ROE of 9.35% for LGE. I demonstrate that Mr.
18 Walters’ recommendation is biased downward and lacks credibility based on the
19 following:

- 20 • Mr. Walters’ DCF approach is weakened because he includes
21 low-end outliers in his final results.
- 22 • He ignores a readily available and widely followed source of
23 analysts’ growth rates in his DCF methodology.
- 24 • He relies on a multi-stage growth DCF model that wrongly
25 assumes growth in GDP is an upper limit on utility growth.
- 26 • The CAPM results reported by Mr. Walters are suspect because
27 they are based on historical data, they fail to correct for an
28 observed bias in the CAPM result, and they ignore the impact
29 of company size on expected returns.
- 30 • His risk premium analysis is flawed because he rejects the
31 well-documented, inverse relationship between equity risk
32 premiums and interest rate levels.

33 Mr. Walters’ analyses also suffer from many of the same deficiencies identified
34 above in connection with Dr. Woolridge’s and Mr. Baudino’s analyses. His

1 criticisms of my Expected Earnings approach and Non-Utility DCF analysis are
2 without merit and his criticism of my ROE risk adjustment is misguided. Taken as
3 a whole, these flaws mean that Mr. Walters' recommended ROE also falls well
4 below a fair and reasonable level for the Companies.

5 **B. Comparison of ROE Recommendations to Accepted Benchmarks**

6 **Q10. CAN YOU ILLUSTRATE THE EXTREME NATURE OF THE ROE**
7 **WITNESSES' RECOMMENDATIONS?**

8 A10. Yes. If adopted, the 8.75% electric ROE suggested by Dr. Woolridge and the 9.0%
9 value offered by Mr. Baudino would be the lowest ROEs granted to vertically-
10 integrated electric utilities by a state commission in recent history.² These
11 recommendations are also significantly below the 10.0% ROE specified in the
12 Settlement Agreement approved by the Commission in June 2015,³ as well as the
13 9.8% value authorized more recently in connection with the Companies' recovery
14 of environmental costs.⁴ In this light, the 9.35% recommendation of Mr. Walters
15 must also be considered unrealistic. As the table below indicates, utility bond yields
16 are comparable to those corresponding to the 10.0% ROE approved in 2015, and
17 have increased on the order of 40 to 60 basis points since the 9.8% ROE was
18 authorized in August 2016. These comparisons show that the recommendations of
19 the ROE Witnesses defy common sense and further emphasize the extreme nature
20 of their proposals.

² Regulatory Research Associated reported that Maui Electric was granted an ROE of 9.0% on May 31, 2013. However, the base ROE determined by the Public Utilities Commission of Hawaii was 9.50%, to which a 50 basis point penalty was applied due to "apparent system inefficiencies which negatively impact MECO's customers." (Docket No. 2011-0092, Decision and Order No. 31288, p. 107). Beyond that, the lowest authorized ROE for a vertically-integrated electric utility was 9.25% authorized for Northern States Power-Minnesota in their South Dakota jurisdiction on June 19, 2012.

³ E.g., Case No. 2014-00371, *Application of Kentucky Utilities Company for an Adjustment of its Electric Rates* (Ky. PSC June 30, 2015).

⁴ E.g., Case No. 2016-00026, *Application of Kentucky Utilities Company for Certificates of Public Convenience and Necessity and Approval of its 2016 Compliance Plan for Recovery by Environmental Surcharge*, (Ky. PSC August 8, 2018).

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**TABLE R-1
CHANGE IN BOND YIELDS**

	<u>Utility Bond Yields</u>	
	<u>A-rated</u>	<u>Baa-rated</u>
<u>Previous Rate Case</u>		
6-Mo. Average Jan. - Jun. 2015 (a)	3.88%	4.65%
February 2017 Average	<u>4.18%</u>	<u>4.58%</u>
Change	<u>0.30%</u>	<u>-0.07%</u>
<u>Environmental Surcharge Case</u>		
August 2016 Average	3.59%	4.20%
February 2017 Average	<u>4.18%</u>	<u>4.58%</u>
Change	<u>0.59%</u>	<u>0.38%</u>

Source : Moodys Investors Service.

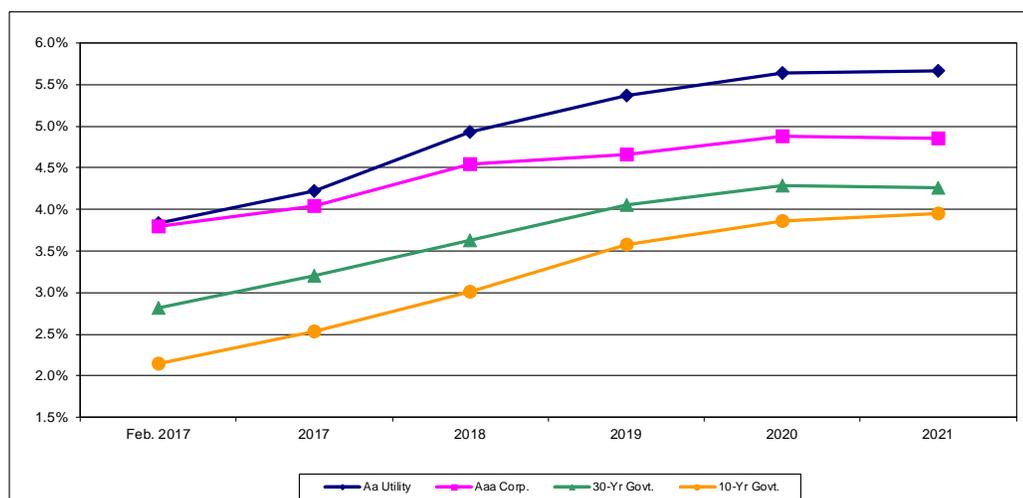
(a) Rates shown are six-month averages for the period January 2015 to June 2015, considered to be the period of record.

3 **Q11. WHAT IS THE EXPECTED DIRECTION OF INTEREST RATES AND**
4 **HOW DOES THIS IMPACT THE EVALUATION OF A FAIR ROE IN THIS**
5 **PROCEEDING?**

6 A11. Interest rates are expected to increase. Below is an update of Figure 3 (Interest Rate
7 Trends) from my Direct Testimony:

1
2

FIGURE R-2
INTEREST RATE TRENDS



Source:

Value Line Investment Survey, Forecast for the U.S. Economy (Mar. 3, 2017)

IHS Global Insight (Jan. 3, 2017; Nov. 30, 2016)

Energy Information Administration, Annual Energy Outlook 2017 (Jan. 5, 2017)

Wolters Kluwer, Blue Chip Financial Forecasts, Vol. 35, No. 12 (Dec. 1, 2016)

3 As the figure shows, investors continue to anticipate that interest rates will increase
4 significantly from present levels. These projections are from forecasting services
5 that are highly regarded and widely referenced, as I discuss in my Direct Testimony
6 (at 15-16). The interest rate increases shown in the figure above are on the order
7 of 150 basis points through 2021, which implies higher long-term capital costs over
8 the period when rates established in this proceeding will be in effect.

9 **Q12. DO THE ROE WITNESSES ACKNOWLEDGE THAT INTEREST RATES**
10 **ARE EXPECTED TO INCREASE?**

11 A12. Yes. In selecting the risk-free rate for use in his CAPM analysis, Dr. Woolridge
12 states that “[g]iven the recent range of yields and the possibility of higher interest
13 rates, I use 4.0% as the risk-free rate, or R_f , in my CAPM.”⁵ Given that the current
14 30-year U.S. Treasury bond rate (the rate Dr. Woolridge uses as the risk-free rate

⁵ Woolridge LGE Direct at 60 (emphasis added).

1 in his CAPM analysis) is around 3.1%, Dr. Woolridge clearly recognizes that
 2 investors anticipate a substantial increase in future interest rates.

3 Similarly, Mr. Walters also acknowledges that rising interest rates imply a
 4 higher cost of equity. He places more weight on his high-end risk premium
 5 estimates “because of the relatively low level of interest rates now but relative
 6 upward movements of utility yields more recently.”⁶ Mr. Walters’ Treasury bond
 7 risk premium and CAPM analyses also rely on projected interest rates. Within
 8 these analyses, he projects Treasury bond yields to increase from the current level
 9 of approximately 3.10% to 3.70%.⁷

10 **Q13. WHAT DO THESE EXPECTATIONS IMPLY WITH RESPECT TO THE**
 11 **ROES FOR THE COMPANIES MORE GENERALLY?**

12 A13. Largely because of unprecedented Federal Reserve policies, current capital costs
 13 are not representative of what is likely to prevail over the near-term future. As
 14 indicated in my Direct Testimony,⁸ regulators have recognized the shortcomings of
 15 the DCF approach. In a more recent opinion, FERC reiterated its position that
 16 current capital market conditions may undermine the reliability of the DCF model,
 17 and for this reason, ROE model results should be evaluated with even more critical
 18 judgment and focus:

19 As described above, evidence in the record regarding historically
 20 low interest rates and Treasury bond yields as well as the Federal
 21 Reserve’s large and persistent intervention in markets for debt
 22 securities are sufficient to find that current capital market
 23 conditions are anomalous.⁹

24 Similarly, while Complainants provide evidence that interest rates
 25 have been trending downwards, the current levels may be so low as
 26 to cause irregularities in the outputs of the DCF. Despite such

⁶ Walters Direct at 53.

⁷ Walters Direct at 55.

⁸ McKenzie LGE Direct at 6-7, 19.

⁹ Opinion No. 551, 156 FERC ¶ 61,234 at P 124 (2016).

1 yields remaining low for several years, we find that they are
2 anomalous and could distort the results of the DCF model.¹⁰

3 Current capital market conditions make the process of setting a fair ROE even more
4 demanding. In this environment, it is imperative that ROE model results be
5 thoroughly tested against accepted benchmarks and compared to other checks of
6 reasonableness.

7 **Q14. IS IT NECESSARY THAT INTEREST RATE FORECASTS, LIKE THOSE**
8 **MENTIONED ABOVE, BE PERFECTLY ACCURATE IN ORDER TO BE**
9 **RELIED UPON?**

10 A14. Absolutely not. I dealt with this topic in my Direct Testimony (at 34) in discussing
11 the validity of analysts' growth forecasts, and the same principle applies here. In
12 estimating investors' required rate of return, what investors expect, not what
13 actually happens, is what matters most. While the projections of various services
14 may be proven optimistic or pessimistic in hindsight, this is irrelevant in assessing
15 expected interest rates and how they might influence the Companies' allowed ROE.
16 Any difference in actual rates as compared to analysts' forecasts is beside the point.
17 What is most important is that investors share analysts' views when the forecasts
18 were made and incorporate those views into their decision making process, not the
19 actual rates that ultimately transpire.

20 **Q15. HOW DO THE ROE WITNESSES' RECOMMENDATIONS COMPARE**
21 **TO RECENTLY-ALLOWED RETURNS FROM OTHER STATE**
22 **COMMISSIONS?**

23 A15. Allowed ROEs by other state commissions provide a general gauge of
24 reasonableness for the outcome of a cost of equity analysis. In considering utilities
25 with comparable risks, investors will always prefer to provide capital to the
26 opportunity with the highest expected return. If a utility is unable to offer a return

¹⁰ *Id.*

1 similar to that available from other investment opportunities posing equivalent
2 risks, investors will become unwilling to supply the utility with capital on
3 reasonable terms. While the ROEs approved in other jurisdictions do not constrain
4 the Commission's decision-making in this proceeding, it is important to understand
5 that there would be a disincentive for investors to provide equity capital to the
6 Companies if the Commission were to apply an unreasonably low ROE, compared
7 to entities of comparable risk.

8 The recommendations of the ROE Witnesses are significantly below equity
9 returns that have been allowed by other state regulatory commissions around the
10 country. As shown on Exhibit No. 12, over the past 24 months the average allowed
11 ROE (excluding adders and penalties) reported by Regulatory Research Associates
12 for vertically-integrated electric utilities is 9.76%,¹¹ with the midpoint of the high
13 and low values being 9.89%. Similarly, authorized ROE data reported to investors
14 by The Value Line Investment Survey ("Value Line") for the specific firms in my
15 proxy group also disprove the recommendations of the ROE Witnesses.¹² As
16 shown in Exhibit No. 13, these ROEs average 10.0%, with the midpoint of the
17 lowest and highest values being 10.75%. In other words, allowed returns for the
18 utilities that the ROE Witnesses generally consider to be substitutes for the
19 Companies indicate that their recommendations are too low to meet regulatory
20 standards.

21 **Q16. MR. TILLMAN EXCLUSIVELY REFERENCES ROES AWARDED IN**
22 **RECENT RATE CASES.¹³ WOULD IT BE APPROPRIATE TO USE**
23 **RECENT ALLOWED RETURNS TO ESTABLISH THE COMPANIES'**
24 **ROE DIRECTLY?**

¹¹ For 2015, the average is 9.72%; for 2016, the average is 9.79%.

¹² Dr. Woolridge relies on my proxy group as one of his two electric groups; Mr. Baudino starts with my group before removing three companies due to data concerns; and Mr. Walters uses my group entirely.

¹³ Tillman LGE Direct at 13-15.

1 A16. No, it would not. While data on allowed returns can have a role in evaluating a fair
2 ROE, there is no basis to place undue weight on a single, summary statistic in lieu
3 of comprehensive analyses and a case-specific evidentiary record. Most
4 importantly, such an approach fails to satisfy the standards mandated by the U.S.
5 Supreme Court in its *Bluefield* and *Hope* decisions, which dictate that the ROE
6 reflect contemporaneous returns to investments of comparable risk.

7 These bedrock opinions require regulators to consider the individual and
8 specific risks and financial circumstances facing the utility, as well as the capital
9 market conditions and investor expectations concurrent with their deliberations.
10 Meeting these standards necessitates detailed analyses and the application of
11 financial models and approaches with inputs that are specific to the utility in
12 question. In context of a rate case, alternative analyses and expert opinions are
13 subject to thorough discovery and cross examination from all stakeholders, with the
14 results being carefully weighed by regulators to arrive at their best estimate of the
15 cost of equity.¹⁴ Developing the evidentiary record necessary to satisfy the *Hope*
16 and *Bluefield* tests is a rigorous process that cannot be reduced to an isolated
17 summary statistic from an industry publication such as Regulatory Research
18 Associates (“RRA”).

19 **Q17. PLEASE ELABORATE ON WHY A RECENT AVERAGE ROE**
20 **REPORTED BY RRA FALLS SHORT OF ACCEPTED REGULATORY**
21 **STANDARDS.**

22 A17. Setting a utility’s ROE is a very company-specific process, and is a function of
23 investors’ perceptions of the risks and prospects for the subject company at a given
24 point in time. Meanwhile, quarterly allowed ROEs reported by RRA are not

¹⁴ As the KPSC recognized, for the limited purposes of the Companies’ environmental cost recovery, its reference to RRA data was largely driven by the fact that “no cost-of-equity models were presented by any party.” Case No. 2016-00026, *Application of Kentucky Utilities Company for Certificates of Public Convenience and Necessity and Approval of its 2016 Compliance Plan for Recovery by Environmental Surcharge*, (Ky. PSC August 8, 2018) at 29. That is not the case in this proceeding.

1 necessarily representative or directly comparable to the utility at hand. That is,
2 there may be an “apples and oranges” issue when the RRA data is applied in the
3 current rate setting environment.

4 For instance, there may a limited number of proceedings reported in any
5 given quarter, which undermines the ability to make broader inferences as to the
6 ROE for a specific utility. There can also be significant differences in investment
7 risks (*e.g.*, credit ratings) between the utilities that are the subject of a specific
8 quarterly average ROE reported by RRA and the subject company in a rate
9 proceeding. There may be distinctions in financial policies that give rise to risk
10 differences, functional differences (integrated utilities versus “wires only”
11 distribution services), differentiation based on approved rate mechanisms (*e.g.*,
12 decoupling and recovery riders and trackers) and regulatory conventions (*e.g.*,
13 formula rate plans, forward test years), as well as other utility-specific
14 characteristics (*e.g.* size differences, capital requirements, and economic conditions
15 in the service territory). In some instances, ROEs reported by RRA may include
16 disallowances or incentive adders based on management, customer service, safety,
17 or reliability measures. Average authorized ROEs reported by RRA also include
18 the results of settled cases, which may reflect a trade-off between other elements in
19 a proceeding. On balance and over long periods, such as the forty-plus years
20 covered by my risk premium study, there is no basis to suggest that ROEs resulting
21 from settlements are biased one way or the other, but focusing on a narrow pool of
22 recent cases may undermine this assurance.

23 For example, a review of the allowed returns for gas utilities reported by
24 RRA for the fourth quarter of 2016 indicates that the 9.6% average allowed ROE
25 was significantly impacted by two 9.00% observations pertaining to settlements for
26 related utilities in New York. These proceedings involve multi-year rate plans that
27 include earnings sharing provisions that would allow shareholders to benefit from

1 excess earnings. As the New York Public Service Commission reported in its
2 order:

3 The Companies note that, although the Commission’s methodology
4 for establishing ROE results in returns that are among the lowest in
5 the country for gas and electric utilities, they are willing to accept this
6 result in light of the overall settlement reached by the parties.¹⁵

7 Gas utilities in New York also operate under revenue decoupling
8 mechanisms that better match revenues with the underlying cost of service on an
9 ongoing basis. These circumstances are not comparable to those faced by the
10 Companies in this proceeding. Excluding these two related observations results in
11 an average ROE in the fourth quarter of 2016 of 9.8% for gas utilities.

12 Finally, capital market conditions during the evidentiary record that
13 underlies the decisions reported by RRA are not likely to be identical to those
14 prevailing during a subsequent rate proceeding. The very nature of RRA’s
15 quarterly publication schedule ensures that there will always be a lag between the
16 results it reports and the ongoing case under study. Capital markets are constantly
17 in flux and the distinctions between the historical time periods underlying the past
18 findings of other regulatory agencies undermine the use of recent RRA data as a
19 primary means to establish a fair ROE in this case. All of these differences can
20 lead to a potential disconnect between the broad summary statistics reported by
21 RRA and the comprehensive and detailed analyses required to meet the *Hope* and
22 *Bluefield* standards.

¹⁵ State of New York Public Service Commission, Case 16-G-0058 et al. (Dec. 16, 2016) at 27. In 2015 and 2016, there were six cases decided by the New York Public Service Commission, all with ROEs of 9.0%. In all of these cases, the New York PSC merely approved comprehensive settlements reached by all the parties, and the authorized ROE was a component of the overall agreement. Orange and Rockland Utilities concluded that the provisions of the stipulation relating to ROE “were very difficult to accept and were only acceptable in light of all the other provisions of the agreement.” (New York Public Service Commission, *Order Adopting Terms of Joint Proposal and Establishing Electric Rate Plan*, Case 14-G-0494, October 16, 2015, page 12).

1 **Q18. DON'T THESE SAME CONCERNS EQUALLY AFFECT YOUR USE OF**
2 **THE RRA-REPORTED AUTHORIZED ROES TO CALCULATE YOUR**
3 **RISK PREMIUM COST OF EQUITY ESTIMATE?**

4 A18. No. My risk premium study considers all reported data concerning allowed ROEs
5 over a forty-two year horizon. As a result, it incorporates findings that reflect
6 regulators' broad assessment of the required rate of return for the electric utility
7 industry in general, and is not unduly influenced by the specific risks or
8 circumstances of a small subset of the industry that make up an isolated statistic
9 based on decision in a particular calendar quarter. In addition, my application of
10 the risk premium approach based on allowed ROEs from RRA specifically accounts
11 for the impact of changes in capital market conditions by adjusting for the observed
12 inverse relationship between equity risk premiums and interest rates, and by
13 incorporating current bond yields when calculating the implied cost of equity.

14 **Q19. COULD USE OF THE RECENT AVERAGE ROE FROM RRA AS THE**
15 **AUTHORIZED ROE ALSO TIE THE HANDS OF THE COMMISSION?**

16 A19. Yes. Placing undue weight on RRA data means, in effect, that the methods and
17 deliberations used by other state regulators to determine the ROE would dictate the
18 actions of the Commission. If a recent average ROE statistic from RRA is given
19 substantial weight in establishing the authorized ROE, all of the methodologies,
20 approaches, and assessments that are weighed and embedded in those results are
21 also implicitly approved. In contrast to careful deliberation of a detailed and
22 comprehensive evidentiary record on a case-by-case basis, the Commission would
23 in large part relinquish control over the regulatory process and outcome in such a
24 scenario.

25 **Q20. CAN THE PROCESS BECOME CIRCULAR IF STATE REGULATORS**
26 **WERE TO ROUTINELY ACCEPT ROE RESULTS FROM OTHER**
27 **STATES AS THE BASIS TO SET A UTILITY'S RETURN?**

1 A20. Yes. As noted above, the standard practice in regulatory proceedings is to consider
2 the results of numerous approaches that are grounded in current capital market
3 evidence when establishing a utility's ROE. If, instead, regulators were to simply
4 rely on the most recent determinations of other state agencies, the connection
5 between regulatory findings and investors in the capital markets would soon be
6 broken.¹⁶ The cost of equity is determined by investors, not by regulators, and such
7 a circular outcome would undermine the standards governing the evaluation of a
8 fair ROE. The New Hampshire Public Utilities Commission cited the pitfalls of
9 such a process:

10 The Company urged the PUC to consider, in making its determination
11 of the Company's allowed ROE, numerous ROEs set by other
12 regulatory agencies in other jurisdictions. Such a "bald comparison"
13 between the Company and these other companies is flawed. The
14 ROEs set in other jurisdictions may combine with and reflect
15 business, regulatory or financial risk differences of those other
16 jurisdictions that do not apply to New Hampshire, or to utilities
17 operating within New Hampshire. . . . There is also no evidence in the
18 record as to whether ROE was litigated or the result of a settlement in
19 the other jurisdictions. Presuming that it could consider an ROE from
20 another jurisdiction without a circular effect, which is questionable,
21 the PUC would need additional information. Therefore, without a
22 complete picture of the companies cited by the Company and the
23 cases in which the ROEs were decided, the rate of profit allowed these
24 other utilities by regulatory agencies in other jurisdictions is simply
25 not useful to PUC's determination of the Company's current cost of
26 common equity.¹⁷

27 For these reasons, state regulatory agencies are charged with the
28 responsibility of independently evaluating detailed evidence to establish an ROE
29 corresponding to the specific risks, capital market conditions, and investor

¹⁶ While RRA data may be one factor considered by investors in developing their expectations, the required return is a function of the underlying risks associated with the utility at issue and the other investment opportunities available in the capital markets, including non-utility firms.

¹⁷ *EnergyNorth Natural Gas, Inc.*, Case No. DG 08-009 (N.H. PUC Feb. 20, 2009) (footnotes omitted).

1 expectations facing the utility under its jurisdiction. This is precisely the standard
2 dictated by the *Hope* and *Bluefield* decisions.

3 **Q21. ARE YOU SAYING THERE IS NO PLACE FOR RRA DATA IN THIS**
4 **PROCESS?**

5 A21. No. I use such data in my risk premium approach as an input to calculate annual
6 average historical risk premiums, which are then adjusted to account for changes in
7 interest rates and specific risk differences. The resulting cost of equity estimate is
8 extremely useful because, at its core, it is based on current and expected capital
9 market conditions and on the fundamental financial principle that, due to
10 differences in risk, the cost of equity must exceed the cost of debt. Using this
11 method, allowed ROE data from RRA is one of a number of inputs in a
12 comprehensive, multi-year study that ultimately leads to a cost of equity estimate
13 specific to the utility at hand and steeped in both investor expectations and financial
14 theory.

15 As discussed earlier, it is also common to reference allowed ROEs reported
16 by RRA as a benchmark or guidepost when assessing the reasonableness of cost of
17 equity estimates derived from primary methodologies, such as the DCF and CAPM.
18 In other words, RRA data is valuable as a “secondary” approach, useful in judging
19 whether an ROE estimate based on the application of accepted financial models
20 makes sense “on its face.” In the right context, allowed ROE data from RRA can
21 contribute in a valuable supporting role as part of the ROE estimation process.

22 **Q22. WHAT OTHER BENCHMARKS INDICATE THAT THE ROE**
23 **WITNESSES’ RECOMMENDATIONS ARE TOO LOW TO BE**
24 **CONSIDERED REASONABLE?**

25 A22. Expected earned rates of return for other utilities provide yet another useful
26 benchmark to gauge the reasonableness of the ROE Witnesses’ recommendations.
27 The expected earnings approach is predicated on the comparable earnings test,

1 which developed as a direct result of the Supreme Court decisions in *Bluefield* and
 2 *Hope*, as I discuss in my Direct Testimony.¹⁸ This test recognizes that investors
 3 compare the allowed ROE with returns available from other alternatives of
 4 comparable risk.

5 Importantly, the expected earnings approach explicitly recognizes that
 6 regulators do not set the returns that investors earn in the capital markets.
 7 Regulators can only establish the allowed return on the value of a utility's
 8 investment, as reflected on its accounting records. As a result, the expected
 9 earnings approach provides a direct guide to ensure that the allowed ROE is similar
 10 to what other utilities of comparable risk will earn on invested capital. This
 11 opportunity cost test does not require theoretical models to indirectly infer
 12 investors' perceptions from stock prices or other market data. As long as the proxy
 13 companies are similar in risk, their expected earned returns on invested capital
 14 provide a direct benchmark for investors' opportunity costs that is independent of
 15 fluctuating stock prices, market-to-book ratios, debates over DCF growth rates, or
 16 the limitations inherent in any theoretical model of investor behavior.

17 **Q23. HAS THE EXPECTED EARNINGS APPROACH BEEN RECOGNIZED AS**
 18 **A VALID ROE BENCHMARK?**

19 A23. Yes. This method predominated before the DCF model became fashionable with
 20 academic experts, and it continues to be used around the country.¹⁹ A textbook
 21 prepared for the Society of Utility and Regulatory Analysts labels the comparable

¹⁸ McKenzie LGE Direct at 52-54. The *Bluefield* and *Hope* decisions refer to *Bluefield Water Works & Improvement Co. v. Pub. Serv. Comm'n*, 262 U.S. 679 (1923) and *Fed. Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

¹⁹ For example, the Virginia State Corporation Commission is required by statute (Virginia Code § 56-585.1.A.2.a) to consider the earned returns on book value of electric utilities in its region. Similarly, FERC concluded that, "The returns on book equity that investors expect to receive from a group of companies with risks comparable to those of a particular utility are relevant to determining that utility's market cost of equity." Opinion No. 531-B, 150 FERC ¶ 61,165 at P 128 (2015). Another example is the Idaho Public Utilities Commission, which also references return on book equity evidence. *See, e.g.*, Order No. 29505, Case No. IC-E-03-13 at 38 (Idaho Public Utilities Commission, May 25, 2004).

1 earnings approach the “granddaddy of cost of equity methods” and points out that
 2 the amount of subjective judgment required to implement this method is “minimal,”
 3 particularly when compared to the DCF and CAPM methods.²⁰ The *Practitioner’s*
 4 *Guide* notes that the comparable earnings test method is “easily understood” and
 5 firmly anchored in the regulatory tradition of the *Bluefield* and *Hope* cases,²¹ as
 6 well as sound regulatory economics. Similarly, *New Regulatory Finance*
 7 concluded that, “because the investment base for ratemaking purposes is expressed
 8 in book value terms, a rate of return on book value, as is the case with Comparable
 9 Earnings, is highly meaningful.”²²

10 **Q24. DID MR. BAUDINO RECOGNIZE THE ECONOMIC PREMISE**
 11 **UNDERLYING THE EXPECTED EARNINGS APPROACH?**

12 A24. Yes. The simple, but powerful concept underlying the expected earnings approach
 13 is that investors compare each investment alternative with the next best opportunity.
 14 As Baudino recognized, economists refer to the returns that an investor must forgo
 15 by not being invested in the next best alternative as “opportunity costs.”²³ Mr.
 16 Baudino went on to explain that, “investor’s opportunity cost is measured by what
 17 she or he could have obtained in the next best alternative.”²⁴

18 **Q25. WHAT ROES ARE IMPLIED BY THE EXPECTED EARNINGS**
 19 **APPROACH FOR THE UTILITY PROXY GROUP?**

20 A25. The year-end returns on common equity projected by Value Line over its forecast
 21 horizon for the firms in the utility proxy groups referenced by the ROE Witnesses
 22 are shown on Exhibit No. 14. As shown there, once adjusted to mid-year, reference
 23 to the expected earnings approach implies an average cost of equity for the utilities
 24 referenced by Dr. Woolridge, Mr. Walters, and me of 11.2%, while the expected

²⁰ David C. Parcell, “The Cost of Capital – A Practitioner’s Guide,” (2010) at 115-116.

²¹ *Id.*

²² Roger A. Morin, “New Regulatory Finance,” *Public Utilities Reports, Inc.* (2006) at 395.

²³ Baudino Direct at 12.

²⁴ *Id.* at 13.

1 annual average cost of equity for Mr. Baudino's group is 11.0%. These book return
2 estimates are an "apples to apples" comparison to the 8.75%-9.35% range of
3 recommendations offered by of the ROE Witnesses.

4 **Q26. PLEASE EXPLAIN THE RATIONALE FOR THE ADJUSTMENT TO**
5 **CONVERT YEAR-END RETURNS TO AVERAGE RETURNS WHEN**
6 **APPLYING THIS METHOD.**

7 A26. The adjustment factor incorporated in my evaluation of expected returns is required
8 because Value Line's reported returns are based on end-of-year book values. Since
9 earnings is a flow over the year while book value is determined at a given point in
10 time, the measurement of earnings and book value are distinct concepts. It is this
11 fundamental difference between a flow (earnings) and point estimate (book value)
12 that makes it necessary to adjust to mid-year in calculating the ROE. Given that
13 book value will increase or decrease over the year, using year-end book value (as
14 Value Line does) understates or overstates the average investment that corresponds
15 to the flow of earnings. To address this concern, earnings must be matched with a
16 corresponding representative measure of book value, or the resulting ROE will be
17 distorted.

18 The need for this adjustment has been recognized in the financial
19 literature.²⁵ Similarly, FERC has also cited the necessity to adjust year-end data
20 from Value Line to reflect average values when computing earned rates of return.²⁶
21 In its June 2014 decision establishing new policies regarding ROE and confirmed
22 in a recent September 2016 opinion, FERC relied directly on the expected earnings
23 approach, which incorporates the exact same adjustment formula used in my Direct
24 Testimony in this proceeding.²⁷ Similarly, the Virginia State Corporation

²⁵ Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 305-06.

²⁶ *Bangor Hydro-Elec. Co.*, 122 FERC ¶ 61,265 (2008).

²⁷ Opinion No. 531, 147 FERC ¶ 61,234 at P 146 (2014) and Opinion No. 551, 156 FERC ¶ 61,234 at P 239 (2016).

1 Commission has determined that it is appropriate to rely on average book equity,
2 rather than year-end equity, when evaluating earned rates of return.²⁸

3 **Q27. WHAT OTHER EVIDENCE INDICATES THAT THE**
4 **RECOMMENDATIONS OF THE ROE WITNESSES FAIL TO MEET**
5 **REGULATORY STANDARDS?**

6 A27. As discussed in my Direct Testimony, required equity returns for firms in the
7 competitive sector of the economy are also relevant in determining the appropriate
8 return to be allowed for rate-setting purposes.²⁹ The idea that investors evaluate
9 utilities against the returns available from other investment alternatives – including
10 the low-risk companies in my Non-Utility Group – is a fundamental cornerstone of
11 modern financial theory. Aside from this theoretical underpinning, any casual
12 observer of stock market commentary and the investment media quickly comes to
13 the realization that investors' choices are almost limitless. It follows that utilities
14 must offer a return that can compete with other risk-comparable alternatives, or
15 capital will simply go elsewhere.

16 In fact, returns in the competitive sector of the economy form the very
17 underpinning for utility ROEs because regulation purports to serve as a substitute
18 for the actions of competitive markets. The Supreme Court has recognized that the
19 degree of risk, not the nature of the business, is relevant in evaluating an allowed
20 ROE for a utility.³⁰ The cost of capital is based on the returns that investors could
21 realize by putting their money in other alternatives, and the total capital invested in
22 utility stocks is only the tip of the iceberg of total common stock investment.

23 **Q28. DID THE ROE WITNESSES PRESENT ANY OBJECTIVE EVIDENCE**
24 **THAT WOULD SUPPORT A FINDING THAT YOUR NON-UTILITY**

²⁸ See, e.g., *Case No. PUE-2014-00026*, Final Order at n. 84 (2014).

²⁹ McKenzie LGE Direct at 59-63.

³⁰ *Fed. Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

1 **PROXY GROUP IS RISKIER THAN THE COMPANIES IN HIS PROXY**
2 **GROUP?**

3 A28. No. Mr. Walters, for instance, has simply alluded to a general assertion that
4 companies in the non-utility proxy group “are subject to risks that are different from
5 those affecting LG&E’s regulated utility operations.”³¹ But my Direct Testimony
6 did not contend that the specific operations or risk consideration of the companies
7 in the Non-Utility Group are the same as those for utilities. Clearly, operating a
8 worldwide enterprise in the beverage, pharmaceutical, retail, or food industry
9 involves unique circumstances that are as distinct from one another as they are from
10 an electric utility.

11 But as the Supreme Court recognized, investors consider the expected
12 returns available from all these opportunities in evaluating where to commit their
13 scarce capital. The simple observation that a firm operates in non-utility businesses
14 says nothing at all about the overall investment risks perceived by investors, which
15 is the very basis for a fair rate of return. So long as the risks associated with the
16 Non-Utility Group are comparable to the Companies and other utilities the resulting
17 DCF estimates provide a meaningful benchmark for the cost of equity. As
18 demonstrated in my Direct Testimony, a comparison of objective risk measures
19 demonstrates conclusively that the Non-Utility Group is regarded as less risky than
20 KU and LG&E, making it a conservative benchmark for a fair ROE in this case.³²

21 **Q29. DR. WOOLRIDGE SAYS THAT ONE REASON YOUR NON-UTILITY**
22 **ANALYSIS IS FLAWED IS THAT SUCH COMPANIES “DO NOT**
23 **OPERATE IN A HIGHLY REGULATED ENVIRONMENT.”³³ DOES THE**

³¹ Walters Direct at 84.

³² McKenzie LGE Direct, Table 7, at 62.

³³ Woolridge LGE Direct at 93.

1 **FACT THAT UTILITIES ARE REGULATED SOMEHOW INVALIDATE**
2 **THIS COMPARISON OF OBJECTIVE RISK INDICATORS?**

3 A29. Absolutely not. While I agree that utilities operate under a regulatory regime that
4 differs from firms in the competitive sector, any risk-reducing benefit of regulation
5 is already incorporated in the overall indicators of investment risk presented in
6 Table 7 to my Direct Testimony. The impact of regulation on a utility's investment
7 risks is one of the key elements considered by credit rating agencies and investment
8 advisory services, such as Standard & Poor's Corporation ("S&P") and Value Line,
9 when establishing corporate credit ratings and other risk measures. As a result, the
10 impact of regulatory protections is already reflected in my risk analysis.
11 Meanwhile, the beta values supported by modern financial theory are premised on
12 stock price volatility relative to the market as a whole, and are not dependent on an
13 assessment of firm-specific considerations. As a result, the impact of regulatory
14 differences on investment risk is accounted for in the published risk indicators
15 relied on by investors and cited in my Direct Testimony.

16 **Q30. WHAT WERE THE RESULTS OF YOUR ROE ANALYSIS FOR THE**
17 **NON-UTILITY GROUP?**

18 A30. As shown in Exhibit No. 11, page 3, the average ROEs for the Non-Utility group
19 ranged from 10.0% to 11.2%. The midpoint of this range is 10.6%.

20 **Q31. BASED ON YOUR COMPARISON OF THE ROE WITNESSES'**
21 **RECOMMENDATIONS WITH ACCEPTED BENCHMARKS AND, IN**
22 **LIGHT OF THE PROSPECT FOR HIGHER INTEREST RATES, WHAT**
23 **DO YOU CONCLUDE?**

24 A31. Based on these comparisons, the 8.75% ROE recommendation of Dr. Woolridge,
25 the 9.00% recommendation of Mr. Baudino, and the 9.35% ROE recommendation
26 of Mr. Walters are below any reasonable outcomes. One fundamental standard
27 underlying the regulation of public utilities, as set forth by the Supreme Court's

1 *Bluefield* and *Hope* decisions, requires that the Companies must have the
 2 opportunity to earn an ROE comparable to contemporaneous returns available from
 3 alternative investments of similar risk if it is to maintain its financial flexibility and
 4 ability to attract capital.

5 If the utility is unable to offer a return similar to the returns available from
 6 other opportunities of comparable risk, investors will become unwilling to supply
 7 capital to the utility on reasonable terms. For existing investors, denying the utility
 8 an opportunity to earn what is available from other similar risk alternatives prevents
 9 them from earning their cost of capital. Both of these outcomes violate regulatory
 10 standards.

11 **Q32. WHAT OTHER PITFALLS ARE ASSOCIATED WITH AN ROE THAT**
 12 **FALLS BELOW THOSE AUTHORIZED FOR OTHER COMPARABLE**
 13 **COMPANIES?**

14 A32. Adopting an ROE for the Companies that is well below the ROEs for comparable
 15 utilities could lead investors to view the Commission's regulatory framework as
 16 unsupportive, an outcome that would undermine investors' willingness to support
 17 future capital availability for investment in Kentucky. Security analysts study
 18 regulatory orders in order to advise investors where to invest their money. Moody's
 19 Investors Service ("Moody's) noted that, "[f]undamentally, the regulatory
 20 environment is the most important driver of our outlook."³⁴ Similarly, S&P
 21 concluded that "[t]he regulatory framework/regime's influence is of critical
 22 importance when assessing regulated utilities' credit risk because it defines the
 23 environment in which a utility operates and has a significant bearing on a utility's
 24 financial performance."³⁵ Value Line summarizes these sentiments:

³⁴ Moody's Investors Service, "Regulation Will Keep Cash Flow Stable As Major Tax Break Ends," *Industry Outlook* (Feb. 19, 2014).

³⁵ Standard & Poor's Corporation, "Key Credit Factors For The Regulated Utilities Industry," *RatingsDirect* (Nov. 19, 2013).

1 As we often point out, the most important factor in any utility's
2 success, whether it provides electricity, gas, or water, is the
3 regulatory climate in which it operates. Harsh regulatory conditions
4 can make it nearly impossible for the best run utilities to earn a
5 reasonable return on their investment.³⁶

6 Utilities and their investors must lock up large sums of capital and are
7 exposed to many risks over the long time horizon when they invest in utility
8 infrastructure. At the levels proposed by the ROE Witnesses, the ability of
9 Kentucky utilities to attract and retain capital would be compromised. This would
10 have a long-term, chilling effect on investors' willingness to support capital
11 investment in utility infrastructure, not just for the Companies, but for all utilities
12 in the state. On the other hand, if Commission actions instill confidence that the
13 regulatory environment is supportive, investors will provide the necessary capital,
14 which ultimately benefits customers and the service area economy.

15 II. RESPONSE TO DR. WOOLRIDGE

16 Q33. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR REBUTTAL 17 TESTIMONY?

18 A33. My purpose here is to address Dr. Woolridge's mischaracterization of financial
19 market conditions and the failings of his evaluation of a fair ROE for the
20 Companies.

A. Capital Market Conditions

21 Q34. WHAT ARE DR. WOOLRIDGE'S VIEWS REGARDING CURRENT 22 CAPITAL MARKET CONDITIONS?

23 A34. Dr. Woolridge summarizes his review of current capital market conditions by
24 concluding that "interest rates and capital costs are at low levels and are likely to
25 remain low for some time."³⁷ He then adds "[o]n this issue, I show that economists'

³⁶ Value Line Investment Survey, *Water Utility Industry*, January 13, 2017, p. 1780.

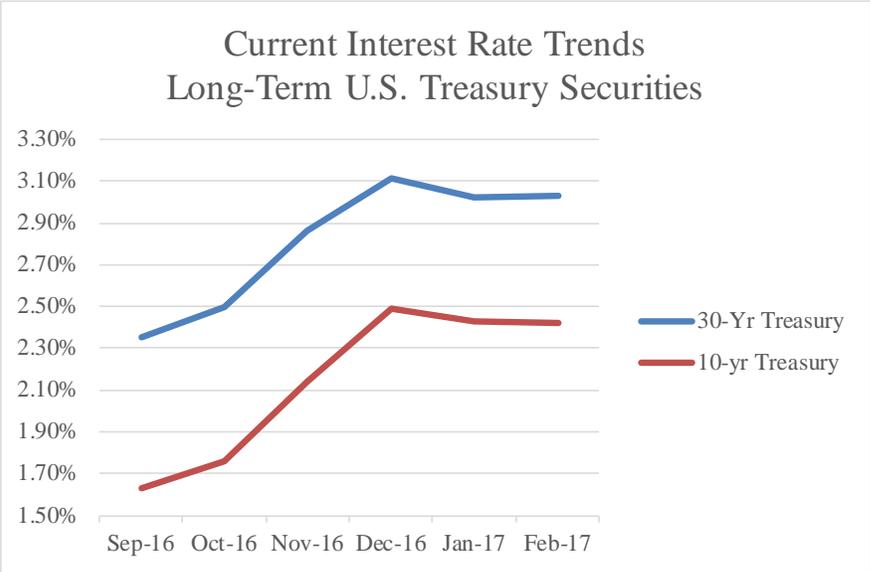
³⁷ Woolridge LGE Direct at 5.

1 forecasts of higher interest rates and capital costs, which are used by Mr. McKenzie,
2 have been consistently wrong for a decade.”³⁸

3 **Q35. DO RECENT TRENDS IN INTEREST RATES CONTRADICT THE**
4 **OPINIONS OF DR. WOOLRIDGE?**

5 A35. Yes. The figures below depict recent interest rate trends for long-term Treasury
6 securities and public utility bonds.

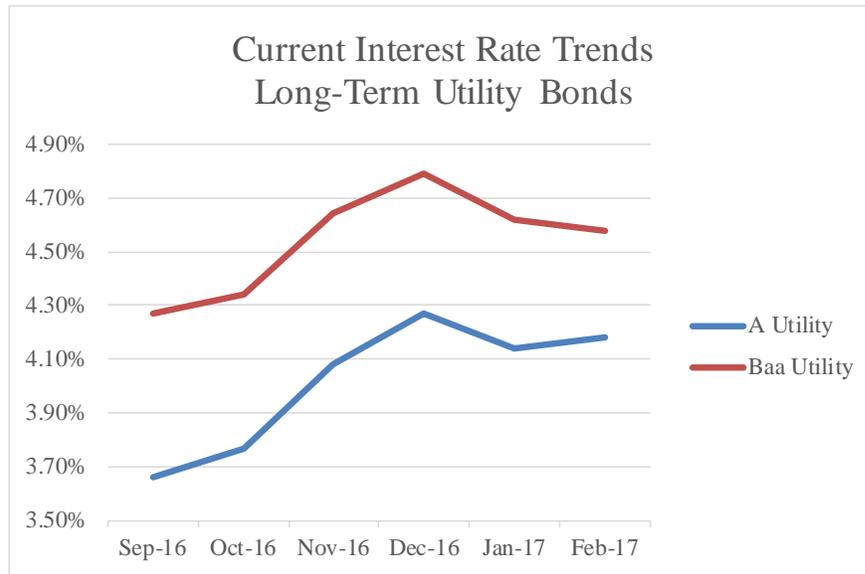
7 **FIGURE R-3**



Data Source: <https://fred.stlouisfed.org/>

³⁸ *Id.*

1

FIGURE R-4

Data Source: Moody's Investors Service at www.credittrends.com

2 As these charts indicate, long-term interest rates have increased since Fall 2016.

3 **Q36. HAVE RECENT DECISIONS BY THE FEDERAL RESERVE**
 4 **REINFORCED INVESTOR SENTIMENT THAT INTEREST RATES**
 5 **WILL TREND HIGHER?**

6 A36. Yes. On March 15, 2017 the Federal Reserve increased the target range for the
 7 Federal Funds rate by another 25 basis points. This is in addition to a similar
 8 increase on December 2016. More rate hikes by the Federal Reserve are anticipated
 9 in 2017.

10 **Q37. ARE INTEREST RATE FORECASTERS STILL PROJECTING HIGHER**
 11 **LONG-TERM RATES FOR COMPANIES LIKE KU AND LG&E?**

12 A37. Yes. As illustrated in Figure R-2 above, investors continue to anticipate that
 13 interest rates will increase significantly from present levels.

1 **Q38. DR. WOOLRIDGE SUGGESTS THAT INTEREST RATE FORECASTS**
2 **SHOULD BE IGNORED BY THE COMMISSION BECAUSE FORECASTS**
3 **HAVE BEEN WRONG IN THE PAST. DO YOU AGREE?**

4 A38. Absolutely not. I addressed this topic earlier. In estimating investors' required
5 rate of return, what investors expect, not what actually happens, is what matters
6 most. Any difference in actual rates as compared to analysts' forecasts is beside
7 the point. What is most important is that investors share analysts' views when the
8 forecasts were made and incorporate those views into their decision making
9 process, not the actual rates that ultimately transpire.

10 **Q39. DR. WOOLRIDGE DISCUSSES THE MARKET-TO-BOOK RATIO AND**
11 **REACHES SEVERAL BOLD CONCLUSIONS IN THIS AREA. ARE HIS**
12 **CONCLUSIONS REALISTIC?**

13 A39. No. He says that a historical market-to-book ratio greater than one for the utility
14 industry means that "for at least the last decade, returns on common equity have
15 been greater than the cost of capital"³⁹ and "customers have been paying more than
16 necessary to support an appropriate profit level for regulated utilities."⁴⁰

17 Dr. Woolridge wants the Commission to sacrifice the Companies' financial
18 strength to favor a theoretical ideal of M/B equaling unity. The Commission does
19 not regulate utility stock market prices, and as discussed below, there are many
20 leaps between his economic theory and reality. But if the theory is correct, then
21 Dr. Woolridge is asking the Commission to order an ROE that would almost
22 certainly lead to a capital loss on shareholders' investment in the Companies. From
23 an economic perspective, such an action would violate the standards underlying a
24 fair ROE.

³⁹ *Id.* at 39.

⁴⁰ *Id.* at 40.

1 **Q40. IS THERE A CLEAR LINK BETWEEN M/B FOR UTILITIES AND**
 2 **ALLOWED RATES OF RETURN?**

3 A40. No. Underlying Dr. Woolridge's conclusions is the supposition that regulators
 4 should set an ROE to produce an M/B of approximately 1.0. This is fallacious. For
 5 example, Regulatory Finance: Utilities Cost of Capital noted that:

6 The stock price is set by the market, not by regulators. The market-
 7 to-book ratio is the end result of regulation, and not its starting point.
 8 The view that regulation should set an allowed rate of return so as
 9 to produce a market-to-book of 1.0, presumes that investors are
 10 irrational. They commit capital to a utility with a market-to-book in
 11 excess of 1.0, knowing full well that they will be inflicted a capital
 12 loss by regulators. This is certainly not a realistic or accurate view
 13 of regulation.⁴¹

14 With M/B for most utilities above 1.0, Dr. Woolridge is suggesting that, unless
 15 book value grows rapidly, regulators should establish equity returns that will cause
 16 share prices to fall. Given the regulatory imperative of preserving a utility's ability
 17 to attract capital, this would be a truly nonsensical result. The M/B is determined
 18 by investors in the stock market, and a utility would be foreclosed from attracting
 19 capital if regulators were to push market-to-book to 1.0 while other firms command
 20 prices well in excess of 1.0 times book value.

21 **Q41. IS THERE ANYTHING UNUSUAL ABOUT A STOCK PRICE**
 22 **EXCEEDING BOOK VALUE?**

23 A41. No. In fact the majority of stocks currently sell substantially above book value.
 24 For example, Value Line reports that approximately 1,470 of the roughly 1,700
 25 stocks it follows (including utilities and other industries) sell for prices in excess of
 26 book value.⁴²

27 **Q42. ARE THERE OTHER IMPORTANT FACTORS BEYOND ROE THAT**
 28 **EXPLAIN M/B FOR UTILITIES ABOVE 1.0?**

⁴¹ Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 376.

⁴² www.valueline.com (retrieved Feb. 17, 2017).

1 A42. Yes. Although Dr. Woolridge's comparison would make it appear that utility ROEs
2 are the cause for M/B greater than one, this contention entirely ignores accounting
3 issues and other considerations. Consider, for example, the merger and acquisition
4 activity that has significantly affected utility stock market prices in recent years.
5 Investors know that many acquisitions have occurred and that significant premiums
6 and large capital gains have been associated with those transactions. While
7 earnings expectations are a part of market pricing, Dr. Woolridge's contention about
8 direct causation between ROEs and market-to-book ratios is an extremely narrow
9 view.

10 **Q43. ARE ADJUSTMENTS BASED ON M/B A COMMON FEATURE IN**
11 **DETERMINING ALLOWED ROES FOR UTILITIES?**

12 A43. No. While arguments regarding the implications of a market-to-book greater than
13 1.0 are not uncommon, I am not aware of a single instance in recent history where
14 a state regulator has approved a market-to-book adjustment in establishing a fair
15 ROE. Meanwhile, FERC has explicitly recognized the fallacy of relying on market-
16 to-book in evaluating cost of equity estimates. For example, the Presiding Judge in
17 *Orange & Rockland* concluded, and the FERC affirmed that:

18 The presumption that a market-to-book ratio greater than 1.0 will
19 destroy the efficacy of the DCF formula disregards the realities of
20 the market place principally because the market-to-book ratio is
21 rarely equal to 1.0.⁴³

22 The Initial Decision found that there was no support in FERC precedent for
23 the use of market-to-book to adjust market derived cost of equity estimates based
24 on the DCF model and concluded that such arguments were to be treated as
25 “academic rhetoric” unworthy of consideration. Similarly, FERC rejected similar
26 arguments from Dr. Woolridge more recently, concluding that “If, all else being
27 equal, the regulator sets a utility’s ROE so that the utility does not have the

⁴³ *Orange & Rockland Utilities, Inc.*, Initial Decision, 40 FERC ¶ 63,053, 1987 WL 118,352 (F.E.R.C.).

1 opportunity to earn a return on its book value comparable to the amount that
 2 investors expect that other utilities of comparable risk will earn on their book
 3 equity, the utility will not be able to provide investors the return they require to
 4 invest in that utility.”⁴⁴

5 **Q44. IS DR. WOOLRIDGE’S M/B DISCUSSION RELEVANT TO THE**
 6 **SETTING OF THE COMPANIES’ ROE IN THIS CASE?**

7 A44. No. Even in the unlikely event that the long trail of breadcrumbs between Dr.
 8 Woolridge’s theoretical postulations on M/B and allowed returns remained
 9 unbroken, his conclusion is directed at the wrong hypothesis. The question before
 10 the Commission is not what ROE will produce an M/B of 1.0 for utilities; rather,
 11 the question is what ROE will allow KU and LG&E to maintain access to capital
 12 and grant stockholders the opportunity to earn a fair return on investment vis-à-vis
 13 alternatives of comparable risk.

B. Discounted Cash Flow Model

14 **Q45. WHAT ARE THE FUNDAMENTAL PROBLEMS WITH THE DCF**
 15 **ANALYSES CONDUCTED BY DR. WOOLRIDGE (AT 42-58)?**

16 A45. There are numerous problems with the DCF analyses presented by Dr. Woolridge
 17 that lead to biased end results:

- 18 • One of the proxy groups relied on by Dr. Woolridge is
 19 defective due to flaws in the screening criteria and data he
 20 used, causing the exclusion of comparable utilities.
- 21 • Reliance on dividend growth rates and historical growth
 22 measures do not reflect a meaningful guide to investors’
 23 expectations.
- 24 • Dr. Woolridge discounts reliance on analysts’ earnings per
 25 share (“EPS”) growth forecasts as somehow biased, and fails to
 26 sufficiently recognize that it is investors’ *perceptions and*

⁴⁴ *Martha Coakely, et al.*, Opinion No. 531-B, 150 FERC ¶ 61,165 at P 129 (2015).

1 *expectations* that must be considered in applying the DCF
2 model.

- 3 • Because Dr. Woolridge failed to test the reasonableness of
4 model inputs, he incorrectly includes data that results in
5 illogical cost of equity estimates.
- 6 • Dr. Woolridge's internal growth ("br") rates are downward
7 biased because of computational errors and omissions.
- 8 • Rather than looking to the capital markets for guidance as to
9 investors' forward-looking expectations, Dr. Woolridge applies
10 the DCF model based on his own personal views.

11 As a result of these flaws and omissions, the resulting DCF cost of equity estimates
12 are downward biased and fail to reflect investors' required rate of return.

13 **Q46. DR. WOOLRIDGE APPLIED HIS ROE ANALYSES TO TWO GROUPS OF**
14 **ELECTRIC UTILITIES, YOURS AND ONE BASED ON A DIFFERENT**
15 **SET OF SELECTION CRITERIA. ARE THERE FLAWS IN HIS**
16 **ELECTRIC PROXY GROUP?**

17 A46. Yes. One of the selection criteria relied on by Dr. Woolridge required that at least
18 50% of the utility's revenues must come from regulated electric operations as
19 reported by AUS Utility Report ("AUS").⁴⁵ There are several problems with this
20 approach. First, the AUS report referenced by Dr. Woolridge is no longer in
21 publication, with the last monthly edition being dated September 2016. This raises
22 the distinct possibility that the AUS data used by Dr. Woolridge is stale, especially
23 now that utilities have filed their SEC Form 10-Ks with data through December
24 2016.

25 **Q47. DO YOU AGREE WITH DR. WOOLRIDGE THAT THE NATURE OF A**
26 **UTILITY'S REVENUES IS A VALID CRITERION IN SELECTING A**
27 **PROXY GROUP FOR THE COMPANIES?**

28 A47. No. Dr. Woolridge failed to demonstrate how his subjective 50% revenue criterion
29 translates into differences in the investment risks perceived by investors, while

⁴⁵ Woolridge LGE Direct at 25.

1 comparisons of objective indicators demonstrate that investment risks for the firms
2 in my proxy groups are relatively homogeneous and comparable to the Companies.

3 **Q48. DID DR. WOOLRIDGE DEMONSTRATE ANY NEXUS BETWEEN A**
4 **SUBJECTIVE CRITERION BASED ON REGULATED REVENUES AND**
5 **OBJECTIVE MEASURES OF INVESTMENT RISK?**

6 A48. No. Under the regulatory standards established by *Hope* and *Bluefield*, the salient
7 criterion in establishing a meaningful proxy group to estimate investors' required
8 return is relative risk, not the source of the revenue stream or the nature of the asset
9 base. Dr. Woolridge presented no evidence to demonstrate a connection between
10 the subjective revenue criterion that he employed and the views of real-world
11 investors in the capital markets. Nor did Dr. Woolridge provide any evidentiary
12 support for his 50% threshold. Dr. Woolridge's testimony offers no explanation
13 why a revenue cut-off of 50%, rather than, say, 40% or 60%, supposedly impacts a
14 utility's operations sufficiently to justify its exclusion.

15 Moreover, due to differences in business segment definition and reporting
16 between utilities, it is often impossible to accurately apportion financial measures,
17 such as revenues and total assets, between regulated and non-regulated sources. As
18 a result, even if one were to ignore the fact that there is no clear link between the
19 nature of a utility's revenues or assets and investors' risk perceptions, it is generally
20 not possible to accurately and consistently apply asset or revenue-based criteria. In
21 fact, other regulators have rebuffed these notions, with FERC specifically rejecting
22 arguments that utilities "should be excluded from the proxy group given the risk
23 factors associated with its unregulated, non-utility business operations."⁴⁶

24 **Q49. CAN YOU ILLUSTRATE HOW A SCREEN BASED ON REVENUE**
25 **COMPOSITION CAN LEAD TO AN ERRONEOUS CONCLUSION?**

⁴⁶ *Bangor Hydro-Elec. Co.*, 117 FERC ¶ 61,129 at PP 19, 26 (2006).

1 A49. Yes. Consider CenterPoint Energy, Public Service Enterprise Group, Sempra, and
2 Vectren, which Dr. Woolridge omitted because regulated electric revenues were
3 less than 50% of total revenue. However, after further inspection of their revenue
4 composition, a different story is revealed. On page 1 of Exhibit JRW-4, Dr.
5 Woolridge lists not only the level of regulated electric revenue, but also the level
6 of regulated gas revenue. Gas distribution operations are regulated by the states in
7 the same manner as electric operations, and there is no basis to distinguish between
8 revenues from electric and gas utility operations, particularly when LG&E itself
9 has both electric and gas operations. When gas revenues are combined with electric
10 revenues, these companies all have regulated revenues that exceed the artificial,
11 50% threshold.⁴⁷

12 **Q50. DR. WOOLRIDGE ALSO EXCLUDED AVANGRID, ANOTHER**
13 **COMPANY THAT IS IN YOUR GROUP. IS THERE A LOGICAL BASIS**
14 **TO EXCLUDE AVANGRID?**

15 A50. No. AVANGRID meets all of Dr. Woolridge's criteria: it is followed by Value
16 Line, it has investment grade bond ratings, it has not cut or omitted any recent
17 dividends, and long-term analyst growth forecasts are available. While
18 AVANGRID is not included in the AUS report relied on by Dr. Woolridge to apply
19 his revenue criterion, this is more likely to be a function of the cancellation of the
20 publication and the resultant staleness of the remaining data. In any event, data
21 found in AVANGRID's most recent SEC Form 10-K indicate that regulated
22 operations contributed approximately 84% of total revenues.⁴⁸ For these reasons,
23 Avangrid should properly be included in the proxy group in this case.

⁴⁷ From Exhibit JRW-4, page 1, the combined electric and gas revenue percentages are 78% for CenterPoint, 74% for Sempra, 58% for Vectren, and 53% for Public Service Enterprise Group. In addition, Exelon's total regulated revenue of 47% arguably would merit inclusion in the group even under Dr. Woolridge's unsupported test.

⁴⁸ Avangrid reports regulated revenues of \$5,030 million, out of total revenues of \$6,018 million.

1 **Q51. DO YOU BELIEVE THAT HISTORICAL TRENDS IN DIVIDENDS PER**
2 **SHARE (“DPS”) PROVIDE A MEANINGFUL GUIDE TO INVESTORS’**
3 **EXPECTATIONS?**

4 A51. No. As discussed at length in my direct testimony, it is investors’ future
5 expectations – and not actual, historical results – that determine the current price
6 they are willing to pay for commons stocks. If past trends in DPS are to be
7 representative of investors’ expectations for the future, then the historical
8 conditions giving rise to these growth rates should be expected to continue. That
9 is clearly not the case for utilities, which have experienced declining dividend
10 payouts, earnings pressure, and, in many cases, significant write-offs.

11 Dr. Woolridge noted the pitfalls associated with historical growth measures.

12 As he correctly observed:

13 [T]o best estimate the cost of common equity capital using the
14 conventional DCF model, one must look to long-term growth rate
15 expectations.⁴⁹

16 As he acknowledged, historical growth rates can differ significantly from the
17 forward-looking growth rate required by the DCF model:

18 However, one must use historical growth numbers as measures of
19 investors’ expectations with caution. In some cases, past growth may
20 not reflect future growth potential. Also, employing a single growth
21 rate number (for example, for five or ten years), is unlikely to
22 accurately measure investors’ expectations due to the sensitivity of a
23 single growth rate figure to fluctuations in individual firm
24 performance as well as overall economic fluctuations (i.e., business
25 cycles).⁵⁰

26 While past conditions for utilities serve to depress historical DPS growth rates, they
27 are not representative of long-term expectations for the electric utility industry.

28 Moreover, to the extent historical trends for electric utilities are meaningful, they

⁴⁹ Woolridge LGE Direct at 49.

⁵⁰ *Id.*

1 are also captured in projected growth rates, such as those published by Value Line
2 and Zacks Investment Research (“Zacks”), since securities analysts also routinely
3 examine and assess the impact and continued relevance (if any) of historical trends.

4 **Q52. DR. WOOLRIDGE ARGUES (AT 48) THAT THE GROWTH RATE**
5 **COMPONENT IN THE DCF MODEL REFLECTS “THE LONG-TERM**
6 **DIVIDEND GROWTH RATE.” DO YOU AGREE THAT THIS IS WHAT**
7 **INVESTORS ARE MOST LIKELY TO CONSIDER IN DEVELOPING**
8 **THEIR LONG-TERM GROWTH EXPECTATIONS?**

9 A52. No. Again, implementation of the DCF model is solely concerned with replicating
10 the forward-looking evaluation of real-world investors. In the case of utilities,
11 growth rates in DPS are not likely to provide a meaningful guide to investors’
12 current growth expectations.

13 **Q53. WHAT ARE INVESTORS MOST LIKELY TO CONSIDER IN**
14 **DEVELOPING THEIR LONG-TERM GROWTH EXPECTATIONS?**

15 A53. As documented in my direct testimony, future trends in EPS, which provide the
16 source for future dividends and ultimately support share prices, play a pivotal role
17 in determining investors’ long-term growth expectations. The continued success
18 of investment services such as IBES,⁵¹ Value Line, and Zacks, and the fact that
19 projected growth rates from such sources are widely referenced, provides strong
20 evidence that investors give considerable weight to analysts’ earnings projections
21 in forming their expectations for future growth. The importance of earnings in
22 evaluating investors’ expectations and requirements is well accepted in the
23 investment community, and surveys of analytical techniques relied on by
24 professional analysts indicate that growth in EPS is far more influential than trends
25 in DPS. As explained in *New Regulatory Finance*:

⁵¹ Formerly I/B/E/S International, Inc., IBES growth rates are now compiled and published by Thomson Reuters.

1 Because of the dominance of institutional investors and their
2 influence on individual investors, analysts' forecasts of long-run
3 growth rates provide a sound basis for estimating required returns.
4 Financial analysts exert a strong influence on the expectations of
5 many investors who do not possess the resources to make their own
6 forecasts, that is, they are a cause of g [growth].⁵²

7 The availability of projected EPS growth rates also is key to investors
8 relying upon this measure as compared to future trends in DPS. Apart from Value
9 Line, investment advisory services do not generally publish comprehensive DPS
10 growth projections, and this scarcity of dividend growth rates relative to the
11 abundance of EPS forecasts attests to their relative influence. The fact that analyst
12 EPS growth estimates are routinely referenced in the financial media and in
13 investment advisory publications implies that investors use them as a primary basis
14 for their expectations. As observed in *New Regulatory Finance*:

15 The sheer volume of earnings forecasts available from the investment
16 community relative to the scarcity of dividend forecasts attests to their
17 importance. The fact that these investment information providers
18 focus on growth in earnings rather than growth in dividends indicates
19 that the investment community regards earnings growth as a superior
20 indicator of future long-term growth. Surveys of analytical
21 techniques actually used by analysts reveal the dominance of earnings
22 and conclude that earnings are considered far more important than
23 dividends.⁵³

24 While I did not rely solely on EPS projections in applying the DCF model,⁵⁴ my
25 evaluation clearly supports greater reliance on EPS growth rate projections than
26 other alternatives. Similarly, my Direct Testimony documented the KPSC's
27 preference for relying on analysts' growth forecasts, which is supported by the
28 findings of other regulatory agencies.⁵⁵

⁵² Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 298.

⁵³ Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 302-303.

⁵⁴ As discussed in my direct testimony, I also examined the "br+sv", sustainable growth rates for the companies in my proxy groups.

⁵⁵ McKenzie LGE Direct at 35-56.

1 **Q54. IS DR. WOOLRIDGE CONSISTENT IN HIS INSISTENCE THAT**
2 **HISTORICAL GROWTH RATES AND TRENDS IN DPS MUST BE**
3 **CONSIDERED IN APPLYING THE DCF MODEL?**

4 A54. No. In testimony before FERC, Dr. Woolridge has applied the DCF model without
5 any reference to historical trends or growth rates in DPS.⁵⁶ In the present case,
6 despite his indictment of analysts' EPS growth projections, this data largely serves
7 as the basis for his own DCF analysis. When selecting the final growth rates for
8 both proxy groups referenced in his testimony, Dr. Woolridge gives "primary
9 weight" to the projected EPS growth rates of Wall Street analysts.⁵⁷ So, while Dr.
10 Woolridge complains vociferously about the suitability of analysts' EPS growth
11 projections, he relies primarily on these same projections in reaching his ultimate
12 DCF conclusions. His criticisms of the use of analysts' EPS growth projections
13 ring hollow and are without merit in this light.

14 **Q55. DO OTHER ROE WITNESSES ACKNOWLEDGE THE SUPERIORITY**
15 **OF FORECASTED DATA, AS OPPOSED TO HISTORICAL DATA, IN**
16 **THE DCF PROCESS?**

17 A55. Yes. Mr. Walters concisely summarizes the issue when he states:

18 As predictors of future returns, security analysts' growth estimates
19 have been shown to be more accurate than growth rates derived from
20 historical data. That is, assuming the market generally makes
21 rational investment decisions, analysts' growth projections are more
22 likely to influence investors' decisions which are captured in
23 observable stock prices than growth rates derived only from
24 historical data.⁵⁸

25 Mr. Baudino concurs that analysts' forecasts are superior:

26 Return on equity analysis is a forward-looking process. Five-year
27 or ten-year historical growth rates may not accurately represent
28 investor expectations for dividend growth. Analysts' forecasts for

⁵⁶ See, e.g., *Testimony of J. Randall Woolridge*, Docket No. EL11-66-000, Exhibit SC-100.

⁵⁷ Woolridge LGE Direct at 56.

⁵⁸ Walters Direct at 34.

1 earnings and dividend growth provide better proxies for the
2 expected growth component in the DCF model than historical
3 growth rates. Analysts' forecasts are also widely available to
4 investors and one can reasonably assume that they influence
5 investor expectations.⁵⁹

6 **Q56. IS THE DOWNWARD BIAS IN DR. WOOLRIDGE'S HISTORICAL**
7 **GROWTH MEASURES SELF EVIDENT?**

8 A56. Yes, it is. As shown on page 3 of Exhibit JRW-10, thirty four of the historical
9 growth rates reported by Dr. Woolridge for his electric proxy companies were 2.0%
10 or less, including fourteen negative values.⁶⁰ A negative growth rate implies a cost
11 of equity that falls below the utility's dividend yield which makes no economic
12 sense. These outcomes illustrate the fact that Dr. Woolridge's historical growth
13 measures provide no meaningful information regarding the expectations and
14 requirements of investors.

15 **Q57. DID DR. WOOLRIDGE ALSO INCLUDE LOW AND NEGATIVE**
16 **GROWTH RATES IN HIS EXAMINATION OF PROJECTED GROWTH**
17 **RATES?**

18 A57. Yes, as shown on page 4 of Exhibit JRW-10, he included five growth rates at 1.5%
19 or less in his analysis of projected growth rates for his electric proxy group.⁶¹
20 Because these growth rates imply cost of equity estimates that are not materially
21 higher than the yields on less risky utility bonds, they are not meaningful and should
22 be excluded from his DCF analysis. On page 5 of Exhibit JRW-10, Mr. Woolridge
23 includes two companies (Entergy Corporation and FirstEnergy Corporation) that
24 have negative analyst projected growth rate estimates.

⁵⁹ Baudino LGE Direct at 20.

⁶⁰ For the McKenzie Proxy Group shown on page 3 of Exhibit JRW-10, twenty one of the historical growth rates reported by Dr. Woolridge were 2.0% or less, including twelve negative values.

⁶¹ For the McKenzie Proxy Group shown on page 4 of Exhibit JRW-10, two of the projected growth rates reported by Dr. Woolridge were 1.5% or less.

1 **Q58. DID DR. WOOLRIDGE MAKE ANY EFFORT TO TEST THE**
 2 **REASONABLENESS OF THE INDIVIDUAL GROWTH ESTIMATES HE**
 3 **RELIED ON TO APPLY THE CONSTANT GROWTH DCF MODEL?**

4 A58. No. Despite recognizing that caution is warranted in using historical growth rates,
 5 Dr. Woolridge simply calculated the average and median of the individual growth
 6 rates with no consideration for the reasonableness of the underlying data. In fact,
 7 as indicated above, many of the cost of equity estimates implied by Dr. Woolridge's
 8 DCF application make no economic sense. The table below highlights some of the
 9 individual company results that are incorporated into Dr. Woolridge's DCF
 10 analysis.

11 **TABLE R-2**
 12 **SELECT WOOLRIDGE COST OF EQUITY ESTIMATES**

<u>Company</u>	<u>Dividend</u> <u>Yield</u>	<u>Growth</u>	<u>DCF</u> <u>ROE</u>
Entergy Corp.	4.80%	-5.90%	-1.10%
First Energy Corp.	4.50%	-3.60%	0.90%
MGE Energy, Inc.	2.00%	4.00%	6.00%
Consolidated Edison, Inc.	3.80%	2.40%	6.20%

Source: Exhibit JRW-10, pages 2 (90 Day Dividend Yield) and
 5 (Mean Growth). DCF ROE is sum of dividend yield and
 growth.

13 With current triple-B utility interest rates in the 4.5%-5% range, the above results
 14 are not reasonable ROE outcomes. And as indicated in my direct testimony⁶² and
 15 illustrated in Figure R-2 above, it is generally expected that long-term interest rates
 16 will rise as the Federal Reserve normalizes its monetary policies. As shown in the
 17 table below, the increase in debt yields anticipated by IHS Global Insight and the
 18 Energy Information Administration imply an average triple-B bond yield of
 19 approximately 5.86% over the period 2017-2021.

⁶² McKenzie LGE Direct at 15-16.

1
2

**TABLE R-3
BOND YIELD FORECAST**

	2017-21
Projected Aa Utility Yield	
IHS Global Insight (a)	5.04%
EIA (b)	5.29%
Average	5.16%
Current Baa - Aa Yield Spread (c)	0.70%
Implied Baa Utility Yield	5.86%

(a) IHS Global Insight (Nov. 30, 2016).

(b) Energy Information Administration, Annual Energy Outlook 2017 (Jan. 5, 2017).

(c) Based on monthly average bond yields from Moody's Investors Service for the six-month period Sep. 2016 - Feb. 2017.

3 Equity returns close to, or less than, this threshold are not credible. Yet, Dr.
4 Woolridge factors them into his final conclusions, which biases his results
5 downward.

6 **Q59. WHAT APPROACH SHOULD DR. WOOLRIDGE HAVE USED TO**
7 **EVALUATE LOW-END DCF ESTIMATES?**

8 A59. It is a basic economic principle that investors can be induced to hold more risky
9 assets only if they expect to earn a return to compensate them for their risk bearing.
10 As a result, the rate of return that investors require from a utility's common stock,
11 the most junior and riskiest of its securities, must be considerably higher than the
12 yield offered by senior, long-term debt. Consistent with this principle, Dr.
13 Woolridge should have evaluated his DCF results to eliminate estimates that are
14 determined to be illogical when compared against the yields available to investors
15 from less risky utility bonds. The practice of eliminating low-end outliers has been
16 affirmed in numerous FERC proceedings. In Opinion No. 531, FERC concluded

1 that, “The purpose of the low-end outlier test is to exclude from the proxy group
2 those companies whose ROE estimates are below the average bond yield or are
3 above the average bond yield but are sufficiently low that an investor would
4 consider the stock to yield essentially the same return as debt.”⁶³ FERC has used
5 100 basis points above the six-month average public utility bond yield as an
6 approximation of this threshold, but has also recognized that this is a flexible test.⁶⁴

7 **Q60. DR. WOOLRIDGE ARGUES YOUR ANALYSIS IS FLAWED BECAUSE**
8 **OF YOUR “ASYMMETRICAL ELIMINATION OF DCF RESULTS.”⁶⁵ IS**
9 **THIS A VALID ARGUMENT?**

10 A60. No. As discussed above, low-end outliers were evaluated against the observable
11 returns available from long-term bonds. But the fact that there are numerous results
12 that fail this test of reasonableness says nothing about the validity of estimates at
13 the upper end of the range of results, and there is no basis to discard an equal
14 number of values from the top of the range. While the upper end cost of equity
15 estimate of 13.2% from my Exhibit No. 5 may exceed expectations for most
16 utilities, the remaining low-end estimates in the 7.0% range are assuredly far below
17 investors’ required rate of return. Taken together and considered along with the
18 balance of the DCF estimates, these values provides a reasonable basis on which to
19 evaluate investors’ required rate of return.

20 **Q61. DR. WOOLRIDGE RELIED ON SUSTAINABLE, “BR” GROWTH RATES**
21 **(EXHIBIT JRW-10, P. 4). SHOULD THE COMMISSION PLACE ANY**
22 **WEIGHT ON THESE VALUES?**

23 A61. No. Dr. Woolridge’s internal growth rates are downward biased because of
24 computational errors and omissions. Dr. Woolridge based his calculations of the

⁶³ Opinion No. 531 at P 122.

⁶⁴ *Id.*

⁶⁵ Woolridge LGE Direct at 75.

1 internal, “br” retention growth rate on data from Value Line. If the rate of return,
 2 or “r” component of the internal growth rate, is based on end-of-year book values,
 3 such as those reported by Value Line, it will understate actual returns because of
 4 growth in common equity over the year.

5 **Q62. WHAT OTHER CONSIDERATION LEADS TO A DOWNWARD BIAS IN**
 6 **DR. WOOLRIDGE’S CALCULATION OF INTERNAL, “BR” GROWTH?**

7 A62. Dr. Woolridge ignored the impact of additional issuances of common stock in his
 8 analysis of the sustainable growth rate. Under DCF theory, the “sv” factor is a
 9 component designed to capture the impact on growth of issuing new common stock
 10 at a price above, or below, book value. As noted by Myron J. Gordon in his 1974
 11 study:

12 When a new issue is sold at a price per share $P = E$, the equity of the
 13 new shareholders in the firm is equal to the funds they contribute,
 14 and the equity of the existing shareholders is not changed. However,
 15 if $P > E$, part of the funds raised accrues to the existing shareholders.
 16 Specifically...[v] is the fraction of the funds raised by the sale of
 17 stock that increases the book value of the existing shareholders'
 18 common equity. Also, “v” is the fraction of earnings and dividends
 19 generated by the new funds that accrues to the existing
 20 shareholders.⁶⁶

21 In other words, the “sv” factor recognizes that when new stock is sold at a
 22 price above (below) book value, existing shareholders experience equity accretion
 23 (dilution). In the case of equity accretion, the increment of proceeds above book
 24 value ($P > E$ in Professor Gordon's example) leads to higher growth because it
 25 increases the book value of the existing shareholders' equity. In short, the “sv”
 26 component is entirely consistent with DCF theory, and the fact that Dr. Woolridge
 27 failed to consider the incremental impact on growth results in another downward
 28 bias to his “internal” growth rates, which should be given no weight.⁶⁷

⁶⁶ Myron J. Gordon, “The Cost of Capital to a Public Utility,” *MSU Public Utilities Studies* (1974) at 31-32.

⁶⁷ In prior testimony before FERC, Dr. Woolridge incorporated an adjustment to correct for the downward bias attributable to end-of-year book values, and recognized the additional growth from new share issues by

1 **Q63. DO OTHER ROE WITNESSES ACKNOWLEDGE THE VALIDITY OF**
2 **THE “SV” TERM IN THEIR SUSTAINABLE GROWTH ANALYSIS?**

3 A63. Yes. As shown in Exhibit CCW-7, Mr. Walters includes the “sv” term in his
4 sustainable growth analysis.

5 **Q64. DOES DR. WOOLRIDGE’S REFERENCE TO THE MEDIAN (AT 54)**
6 **CORRECT FOR ANY UNDERLYING BIAS IN HIS HISTORICAL**
7 **GROWTH RATES?**

8 A64. No. The median is simply the observation with an equal number of data values
9 above and below. For odd-numbered samples, the median relies on only a single
10 number, e.g., the fifth number in a nine-number set. Reliance on the median value
11 for a series of illogical values does not correct for the inability of individual cost of
12 equity estimates to pass fundamental tests of economic logic.

13 **Q65. WHAT DO YOU CONCLUDE BASED ON YOUR REVIEW OF DR.**
14 **WOOLRIDGE’S DCF ANALYSES?**

15 A65. One glance at pages 3-5 of Exhibit JRW-10 and it is easy to see that Dr. Woolridge
16 could basically have created any DCF growth rate that he wanted. These pages are
17 a mishmash of historical and projected growth rates over varying time periods and
18 not just for earnings, but for dividends and book value as well. There are literally
19 hundreds of growth rates to choose from. The averages/medians for the two proxy
20 groups referenced in his analysis range from 3.2% to 6.0%, and depending on
21 personal whim, almost any DCF result could have been interpreted based on this
22 data. For this reason, his DCF-based ROE recommendations are suspect and should
23 be weighted accordingly.

24 Furthermore, trends in DPS are distorted by fundamental changes in
25 industry financial policies and Dr. Woolridge failed to evaluate the underlying

incorporating the “sv” component. *See, e.g., Testimony of J. Randall Woolridge*, FERC Docket No. EL-66 at Exhibit JRW-8, pp. 3-4 (2011).

1 reasonableness of individual growth rates. Finally, the calculations used to arrive
 2 at Dr. Woolridge’s internal growth rates are flawed and incomplete because he did
 3 not adjust his end-of-year book values for growth in common equity over the year
 4 and because he completely left out the “sv” factor designed to capture the impact
 5 on growth of issuing new common stock. As a result, his DCF cost of equity
 6 estimates are biased downward and fail to reflect investors’ required rate of return.

C. Capital Asset Pricing Model

7 **Q66. WHAT IS THE FUNDAMENTAL PROBLEM ASSOCIATED WITH THE**
 8 **APPROACH THAT DR. WOOLRIDGE USED TO APPLY THE CAPM?**

9 A66. The CAPM application presented by Dr. Woolridge was based entirely on
 10 *historical* rates of return, not current projections. Like the DCF model, risk
 11 premium methods – including the CAPM – are *ex-ante*, or forward-looking models
 12 based on expectations of the future. As a result, in order to produce a meaningful
 13 estimate of investors’ required rate of return, the CAPM approach must be applied
 14 using data that reflects the expectations of actual investors in the market. The
 15 primacy of current expectations was recognized by Morningstar, one of the sources
 16 relied on by Dr. Woolridge to apply the CAPM:

17 The cost of capital is always an expectational or forward-looking
 18 concept. While the past performance of an investment and other
 19 historical information can be good guides and are often used to
 20 estimate the required rate of return on capital, the expectations of
 21 future events are the only factors that actually determine cost of
 22 capital.⁶⁸

23 By failing to look directly at the returns investors are currently requiring in the
 24 capital markets, as I did on Exhibit Nos. 7 and 8 to my direct testimony, the 7.9%

⁶⁸ Morningstar, *Ibbotson SBBI, 2013 Valuation Yearbook* at 21.

1 historical CAPM estimate developed by Dr. Woolridge⁶⁹ falls woefully short of
2 investors' current required rate of return.

3 **Q67. DR. WOOLRIDGE (AT 62) CHARACTERIZES HIS RISK PREMIUM AS**
4 ***EX ANTE*. IS THIS AN ACCURATE ASSESSMENT?**

5 A67. No. In order to be considered a forward-looking, *ex ante* estimate of the current
6 market risk premium, the analysis must be predicated on investors' current
7 expectations. Dr. Woolridge did not attempt to develop a market risk premium
8 using current capital market information. Rather, he simply presented the results
9 of various studies and surveys conducted in the past. Certain of these studies may
10 have attempted to infer the equity risk premium using expected data at the time they
11 were developed, but expectations at some point in the past are not equivalent to
12 investors *ex ante* requirements in capital markets today.

13 **Q68. IS THERE GOOD REASON TO ENTIRELY DISREGARD THE RESULTS**
14 **OF HISTORICAL CAPM ANALYSES SUCH AS THOSE PRESENTED BY**
15 **DR. WOOLRIDGE?**

16 A68. Yes. Applying the CAPM is complicated by the impact of the Federal Reserve
17 policies on investors' risk perceptions and required returns. As the Staff of the
18 Florida Public Service Commission concluded regarding historical applications of
19 the CAPM:

20 [R]ecognizing the impact the Federal Government's unprecedented
21 intervention in the capital markets has had on the yields on long-term
22 Treasury bonds, staff believes models that relate the investor-required
23 return on equity to the yield on government securities, such as the
24 CAPM approach, produce less reliable estimates of the ROE at this
25 time.⁷⁰

⁶⁹ Woolridge LGE Direct at 67.

⁷⁰ Staff Recommendation for Docket No. 080677-E1 - Petition for increase in rates by Florida Power & Light Company, Docket No. 080677-E1, at 280 (Dec. 23, 2009).

1 Similarly, in *Orange & Rockland Utilities*, FERC determined that CAPM
 2 methodologies based on historical data were suspect because whatever historical
 3 relationships existed between debt and equity securities may no longer hold.⁷¹
 4 FERC concluded that historical risk premiums are downward biased given recent
 5 trends of low yields for Treasury bonds.⁷²

6 As a result, there is every indication that the historical CAPM approach fails
 7 to fully reflect the risk perceptions of real-world investors in today's capital
 8 markets, which would violate the standards underlying a fair rate of return by
 9 failing to provide an opportunity to earn a return commensurate with other
 10 investments of comparable risk.

11 **Q69. DID DR. WOOLRIDGE ALSO RECOGNIZE THE FRAILTIES OF HIS**
 12 **HISTORICAL CAPM APPROACHES?**

13 A69. Yes. Dr. Woolridge noted that *ex-post*, historical rates of return “are not the same
 14 as *ex ante* expectations,” and observed that, “The use of historical returns as market
 15 expectations has been criticized in numerous academic studies.”⁷³ Dr. Woolridge
 16 admitted that “risk premiums can change over time ... such that *ex post* historical
 17 returns are poor estimates of *ex ante* expectations.”⁷⁴ Finally, Dr. Woolridge
 18 conceded, that his historical CAPM approach provides “a less reliable indication of
 19 equity cost rates for public utilities.”⁷⁵

20 **Q70. IS THERE EVIDENCE THAT THE STUDIES REFERENCED BY DR.**
 21 **WOOLRIDGE DO NOT REFLECT INVESTORS' EXPECTATIONS?**

22 A70. Yes. The vast majority of the equity risk premium findings reported by Dr.
 23 Woolridge do not make economic sense and contradict his own testimony. For

⁷¹ See *Orange & Rockland Utils., Inc.*, 40 FERC ¶ 63,053 at 65,208-09 (1987), *aff'd*, Opinion No. 314, 44 FERC ¶ 61,253 at 65,208 (2008).

⁷² See *New York Independent System Operator, Inc.*, 146 FERC ¶ 61,043 at P 105 (2014).

⁷³ Woolridge LGE Direct at 63.

⁷⁴ *Id.* at 63.

⁷⁵ *Id.* at 42.

1 example, page 5 of Dr. Woolridge’s Exhibit JRW-11 reveals that well over half of
 2 the historical studies included in Dr. Woolridge’s review found market equity risk
 3 premiums of approximately 5.0% or below. This was also true for nearly half of
 4 the individual risk premium studies that Dr. Woolridge classified as “more
 5 recent.”⁷⁶ But combining a market equity risk premium of 5.0% with Dr.
 6 Woolridge’s 4.0% risk-free rate results in an indicated cost of equity for the market
 7 as a whole of 9.0%, which barely exceeds his ROE recommendation for KU and
 8 LG&E in this case.

9 Meanwhile, after noting that beta is the only relevant measure of investment
 10 risk under modern capital market theory, Dr. Woolridge concluded that his
 11 comparison of beta values (Exhibit JRW-8) indicates that investors’ required return
 12 on the market as a whole should exceed the cost of equity for electric utilities.⁷⁷
 13 Based on Dr. Woolridge’s own logic, it follows that a market rate of return that
 14 does not significantly exceed his own downward biased ROE recommendation has
 15 no relation to the current expectations of real-world investors. The fact that much
 16 of his CAPM “evidence” violates the risk-return tradeoff that is fundamental to
 17 financial theory clearly illustrates the frailty of Dr. Woolridge’s analyses.

18 **Q71. ARE THERE OTHER SHORTCOMINGS ASSOCIATED WITH THE**
 19 **SOURCES CITED BY DR. WOOLRIDGE?**

20 A71. Yes. For example, the *Fernandez* survey is the result of a mass solicitation to more
 21 than 23,000 email addresses, out of which approximately 6,900 responses were
 22 received.⁷⁸ While many of the responses were undoubtedly from informed
 23 professionals, there is no ability verify the experience or familiarity of the

⁷⁶ Exhibit JRW-11, p. 6.

⁷⁷ Woolridge LGE Direct at 41.

⁷⁸ Pablo Fernandez, Alberto Ortiz, and Isabela Fernandez Acin, “Market Risk Premium used in 71 Countries in 2016: a survey with 6,923 answers,” (May 2016) https://papers.ssrn.com/sol3/Delivery.cfm/SSRN_ID2776636_code12696.pdf?abstractid=2776636&mirid=1&type=2 (last visited Mar. 1, 2016). While Dr. Wilson bases his testimony on stale information from 2008 and 2009, the current *Fernandez* survey is comparable to earlier renditions.

1 respondents with the subject matter. In addition, the wording of the surveys is
 2 imprecise and open to interpretation. For example, the 2016 survey simply asks,
 3 “The Market Risk Premium that I am using in 2016 for USA is _____%,”⁷⁹ which
 4 is entirely unclear. The respondent has no idea whether he or she is being queried
 5 for a risk premium during 2016, or over some other time period; nor is the basis on
 6 which the risk premium is calculated even specified.⁸⁰

7 Meanwhile, the approach used to derive a market risk premium in
 8 *Damodaran* forces the growth rate for all competitive firms to a constant long-term
 9 rate after five years. In addition, *Damodaran* inexplicably assumes that this long
 10 term rate of growth will equal the current yield on U.S. Treasury bonds, or 2.39%
 11 in its current rendition.⁸¹ This is significantly below even the GDP growth rate
 12 range of 3.0% to 5.0% advocated by Dr. Woolridge.⁸² There is no logical link
 13 between investors’ long-term growth expectations for common stocks and the
 14 current Treasury bond yield, and I know of no credible source of investment
 15 guidance that is expecting growth for all companies in the economy to collapse to
 16 2.39% over the next five years.

17 The fundamental problem with Dr. Woolridge’s approach is that instead of
 18 looking directly at an equity risk premium based on current expectations – which
 19 is what is required in order to properly apply the CAPM and is the approach I took
 20 – he undertakes an unrelated exercise of compiling selected computations culled
 21 from the historical record. In short, while there are many potential definitions of
 22 the equity risk premium, the only relevant issue for application of the CAPM in a

⁷⁹ *Id.*

⁸⁰ One respondent to the *Fernandez* survey characterized the imprecision and ambiguity this way: “You don’t define exactly what you mean by “Market Risk Premium”. Different authorities define it in different ways. Is it expected return over short-term government securities (*e.g.*, 30 or 90 day T-Bills), or longer-term government bonds?” *Id.*

⁸¹ <http://www.stern.nyu.edu/~adamodar/pc/implprem/ERPMar17.xls> (last visited Mar. 1, 2017).

⁸² Woolridge LGE Direct at 81.

1 regulatory context is the return investors currently expect to earn on money invested
 2 today in the risky market portfolio versus the risk-free U.S. Treasury alternative.

3 **Q72. WAS DR. WOOLRIDGE (EXHIBIT JRW-11, PP. 5-6) JUSTIFIED IN**
 4 **RELYING ON GEOMETRIC MEANS AS A MEASURE OF AVERAGE**
 5 **RATE OF RETURN WHEN APPLYING THE HISTORICAL CAPM?**

6 A72. No. While both the arithmetic and geometric means are legitimate measures of
 7 average return, they provide different information. Each may be used correctly, or
 8 misused, depending upon the inferences being drawn from the numbers. The
 9 geometric mean of a series of returns measures the constant rate of return that would
 10 yield the same change in the value of an investment over time. The arithmetic mean
 11 measures what the expected return would have to be each period to achieve the
 12 realized change in value over time.

13 In estimating the cost of equity, the goal is to replicate what investors expect
 14 going forward, not to measure the average performance of an investment over an
 15 assumed holding period. When referencing realized rates of return in the past,
 16 investors consider the equity risk premiums in each year independently, with the
 17 arithmetic average of these annual results providing the best estimate of what
 18 investors might expect in future periods. *New Regulatory Finance* had this to say:

19 The best estimate of expected returns over a given future holding
 20 period is the arithmetic average. *Only arithmetic means are correct*
 21 *for forecasting purposes and for estimating the cost of capital.*
 22 There is no theoretical or empirical justification for the use of
 23 geometric mean rates of returns as a measure of the appropriate
 24 discount rate in computing the cost of capital or in computing
 25 present values.⁸³

26 Similarly, *Morningstar* concluded that:

27 For use as the expected equity risk premium in either the CAPM or
 28 the building block approach, the arithmetic mean or the simple

⁸³ Roger A. Morin, "New Regulatory Finance" *Public Utilities Reports, Inc.* (2006) at 116-117, (emphasis added).

1 difference of the arithmetic means of stock market returns and
2 riskless rates is the relevant number. ... The geometric average is
3 more appropriate for reporting past performance, since it represents
4 the compound average return.⁸⁴

5 **Q73. WHAT DOES THIS IMPLY WITH RESPECT TO DR. WOOLRIDGE'S**
6 **CAPM ANALYSES?**

7 A73. For a variable series, such as stock returns, the geometric average will always be
8 less than the arithmetic average. Accordingly, Dr. Woolridge's reference to
9 geometric average rates of return provides yet another element of built-in
10 downward bias.

11 **Q74. DR. WOOLRIDGE REFERENCES CAPITAL MARKET TRENDS. IS IT**
12 **APPROPRIATE TO CONSIDER ANTICIPATED CAPITAL MARKET**
13 **CHANGES IN APPLYING THE CAPM?**

14 A74. Yes. As discussed in my direct testimony, there is widespread consensus that
15 interest rates will increase materially as the economy strengthens. Accordingly, in
16 addition to the use of current bond yields, I also applied the CAPM and ECAPM
17 approaches based on the forecasted long-term Treasury bond yields developed
18 based on projections published by Value Line, IHS Global Insight and Blue Chip.

D. Other ROE Issues

19 **Q75. PLEASE RESPOND TO DR. WOOLRIDGE'S ARGUMENT THAT THERE**
20 **IS NO BASIS TO INCLUDE A FLOTATION COST ADJUSTMENT.**

21 A75. The need for a flotation cost adjustment to compensate for past equity issues is
22 recognized in the financial literature. In a *Public Utilities Fortnightly* article, for
23 example, Brigham, Aberwald, and Gapenski demonstrated that even if no further
24 stock issues are contemplated, a flotation cost adjustment in all future years is
25 required to keep shareholders whole, and that the flotation cost adjustment must

⁸⁴ Morningstar, *Ibbotson SBBi 2013 Valuation Yearbook* at 56.

1 consider total equity, including retained earnings.⁸⁵ Similarly, *Regulatory Finance:*
 2 *Utilities' Cost of Capital* contains the following discussion:

3 Another controversy is whether the underpricing allowance should
 4 still be applied when the utility is not contemplating an imminent
 5 common stock issue. Some argue that flotation costs are real and
 6 should be recognized in calculating the fair rate of return on equity,
 7 but only at the time when the expenses are incurred. In other words,
 8 the flotation cost allowance should not continue indefinitely, but
 9 should be made in the year in which the sale of securities occurs,
 10 with no need for continuing compensation in future years. This
 11 argument implies that the company has already been compensated
 12 for these costs and/or the initial contributed capital was obtained
 13 freely, devoid of any flotation costs, which is an unlikely
 14 assumption, and certainly not applicable to most utilities. ... The
 15 flotation cost adjustment cannot be strictly forward-looking unless
 16 all past flotation costs associated with past issues have been
 17 recovered.⁸⁶

18 **Q76. IS THERE ANY MERIT TO DR. WOOLRIDGE'S ARGUMENT (AT 89)**
 19 **THAT FLOTATION COSTS CAN BE IGNORED BECAUSE THEY**
 20 **CANNOT BE PRECISELY QUANTIFIED?**

21 A76. No. As discussed in my direct testimony,⁸⁷ the costs incurred to issue new debt
 22 securities are recorded on the financial books of the utility and routinely recovered
 23 from customers without controversy. While equity flotation costs are every bit as
 24 necessary to supply invested capital, they are not recorded on the utility's books,
 25 so there is no precise accounting for these costs. Nevertheless, they represent
 26 necessary and legitimate expenses incurred to obtain the equity capital invested in
 27 utility plant, and unless some provision is made for their recovery, investors will
 28 not be offered an opportunity to fully earn their required ROE. The need to consider
 29 flotation costs has been documented in the financial literature and Dr. Woolridge's
 30 observations provide no basis to ignore issuance costs.

⁸⁵ E.F. Brigham, D.A. Aberwald, and L.C. Gapenski, "Common Equity Flotation Costs and Rate Making," *Public Utilities Fortnightly*, May, 2, 1985.

⁸⁶ Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 335.

⁸⁷ McKenzie LGE Direct at 55-59.

1 **Q77. PLEASE RESPOND TO DR. WOOLRIDGE’S SPECIFIC CRITICISMS OF**
2 **YOUR FLOTATION COST ADJUSTMENT (AT 89-92).**

3 A77. Flotation cost adjustments are supported by recognized regulatory textbooks and
4 based on research reported in the academic literature, and the lack of a precise
5 accounting of past issuance expenses necessary to raise the common equity capital
6 invested in KU and LG&E provides no basis to ignore a flotation cost adjustment.

7 Meanwhile, Dr. Woolridge mistakenly claims that a flotation cost
8 adjustment “is necessary to prevent dilution of the existing shareholders.”⁸⁸ In fact,
9 a flotation cost adjustment is required in order to allow the utility the opportunity
10 to recover the issuance costs associated with selling common stock. Dr.
11 Woolridge’s observation about the level of market-to-book ratios (at 88) may be
12 factually correct, but it has nothing to do with flotation costs. The fact that market
13 prices may be above book value does not alter the fact that a portion of the capital
14 contributed by equity investors is not available to earn a return because it is paid
15 out as flotation costs. Even if the utility is not expected to issue additional common
16 stock, a flotation cost adjustment is necessary to compensate for flotation costs
17 incurred in connection with past issues of common stock.

18 Dr. Woolridge’s argument (at 91) that flotation costs are “not out-of-pocket
19 expenses” is simply wrong. Dr. Woolridge apparently believes that if investors in
20 past common stock issues had paid the full issuance price directly to the utility and
21 the utility had then paid underwriters’ fees by issuing a check to its investment
22 bankers, that flotation cost would be a legitimate expense. Dr. Woolridge’s
23 observation merely highlights the absence of an accounting convention to properly
24 accumulate and recover these legitimate and necessary costs.

⁸⁸ Woolridge LGE Direct at 90.

1 **Q78. HAVE OTHER REGULATORS RECOGNIZED THAT FLOTATION**
 2 **COSTS ARE A LEGITIMATE CONSIDERATION IN ESTABLISHING A**
 3 **FAIR ROE?**

4 A78. Yes. For example, in Docket No. UE-991606 the Washington Utilities and
 5 Transportation Commission concluded that a flotation cost adjustment of 25 basis
 6 points should be included in the allowed return on equity:

7 The Commission also agrees with both Dr. Avera and Dr. Lurito that
 8 a 25 basis point markup for flotation costs should be made. This
 9 amount compensates the Company for costs incurred from past issues
 10 of common stock. Flotation costs incurred in connection with a sale
 11 of common stock are not included in a utility's rate base because the
 12 portion of gross proceeds that is used to pay these costs is not
 13 available to invest in plant and equipment.⁸⁹

14 Similarly, the South Dakota Public Utilities Commission has recognized the impact
 15 of issuance costs, concluding that, “recovery of reasonable flotation costs is
 16 appropriate.”⁹⁰ Another example of a regulator that approves common stock
 17 issuance costs is the Mississippi Public Service Commission, which routinely
 18 includes a flotation cost adjustment in its Rate Stabilization Adjustment Rider
 19 formula.⁹¹ The Public Utilities Regulatory Authority of Connecticut⁹² and the
 20 Minnesota Public Utilities Commission⁹³ have also recognized that flotation costs
 21 are a legitimate expense worthy of consideration in setting a fair ROE.

22 **Q79. IS THERE ANY MERIT TO DR. WOOLRIDGE’S ARGUMENT (AT 84-85)**
 23 **THAT THE SIZE PREMIUM DOES NOT APPLY TO UTILITY COMMON**
 24 **STOCKS?**

⁸⁹ *Third Supplemental Order*, WUTC Docket No. UE-991606, et al., p. 95 (September 2000).

⁹⁰ *Northern States Power Co*, EL11-019, Final Decision and Order at P 22 (2012).

⁹¹ *See, e.g.*, Entergy Mississippi, Inc., Formula Rate Plan Rider (Apr. 15, 2015), http://www.entergy-mississippi.com/content/price/tariffs/emi_frp.pdf (last visited Mar. 16, 2017).

⁹² *See, e.g.*, Docket No. 14-05-06, Decision (Dec. 17, 2014) at 133-134.

⁹³ *See, e.g.*, Docket No. E001/GR-10-276, Findings of Fact, Conclusions, and Order at 9.

1 A79. No. There is no credible basis to conclude that utilities are immune from the well-
 2 documented relationship between smaller size and higher realized rates of return.
 3 For example, Dr. Woolridge places significant weight on a 1992 study by Annie
 4 Wong,⁹⁴ but a closer examination of this research reveals that it is largely
 5 inconclusive, and inconsistent with the CAPM. In fact, her results demonstrate no
 6 material difference between utilities and industrial firms with respect to size
 7 premiums, and her study finds no significant relationship between beta and returns,
 8 which contradicts modern portfolio theory and the CAPM. A more recent study
 9 published in the Quarterly Review of Economics and Finance reconsiders Wong's
 10 evidence and concludes that "new information . . . indicates there is a small firm
 11 effect in the utility sector."⁹⁵

12 **Q80. DR. WOOLRIDGE CRITICIZES THE MARKET RETURN THAT YOU**
 13 **USE IN YOUR CAPM AND ECAPM ANALYSES CLAIMING THAT "AS**
 14 **INDICATED IN RECENT RESEARCH, THE LONG-TERM EARNINGS**
 15 **GROWTH RATES OF COMPANIES ARE LIMITED TO THE GROWTH**
 16 **RATE IN GDP" (AT 82). WHAT IS YOUR RESPONSE TO THIS CLAIM?**

17 A80. I address this claim later in my response to Mr. Walters. There, I show that the
 18 theoretical proposition that growth rates for all firms converge to overall growth in
 19 the economy over the very long horizon does not guide investors' views, and
 20 growth rates for companies can and do exceed GDP growth.

21 **Q81. DR. WOOLRIDGE SAYS THAT YOUR EXPECTED EARNINGS**
 22 **APPROACH IS FLAWED DUE TO UNREGULATED OPERATIONS OF**
 23 **THE PROXY GROUPS AND DUE TO DIFFERENCES IN M/B.⁹⁶ DO YOU**
 24 **AGREE WITH THIS ASSESSMENT?**

⁹⁴ *Id.* at 84-85.

⁹⁵ Thomas M. Zepp, "Utility stocks and the size effect—revisited," *Quarterly Review of Economics and Finance*, 43 (2003) 578-582.

⁹⁶ Woolridge LGE Direct at 92.

1 A81. Not at all. The appeal of the expected earnings approach is that it does not require
 2 theoretical models to indirectly infer investors' perceptions from stock prices or
 3 other market data. As long as the proxy companies are similar in risk, their
 4 expected earned returns on invested capital provide a direct benchmark for
 5 investors' opportunity costs that is independent of fluctuating stock prices, market-
 6 to-book ratios, debates over DCF growth rates, or the limitations inherent in any
 7 theoretical model of investor behavior. While companies in the proxy groups may
 8 have varying levels of unregulated operations, they have all been judged to be of
 9 comparable overall risk and this condition overrides specific differences between
 10 them.

11 Again, M/B have no place in applying the expected earnings approach.
 12 Traditional applications of the expected earnings approach do not involve an M/B
 13 adjustment. Nor is such an adjustment recommended in recognized texts such as
 14 *New Regulatory Finance*.⁹⁷ FERC has also rejected similar arguments raised by
 15 Dr. Woolridge, finding that, "considering market-to-book ratios in an expected
 16 earnings study is inconsistent with the purpose of the comparable earnings
 17 model."⁹⁸

18 **Q82. DR. WOOLRIDGE CRITICIZES YOUR USE OF A LOW-RISK GROUP OF**
 19 **NON-UTILITY COMPANIES AS AN ROE CHECK OF**
 20 **REASONABLENESS (AT 92-93). ARE HIS CRITICISMS JUSTIFIED?**

21 A82. Not at all. The implication that an estimate of the required return for firms in the
 22 competitive sector of the economy is not useful in determining the appropriate
 23 return to be allowed for rate-setting purposes is wrong and inconsistent with reality,
 24 investor behavior, and the *Bluefield* and *Hope* decisions. In fact, returns in the
 25 competitive sector of the economy form the very underpinning for utility ROEs

⁹⁷ Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006).

⁹⁸ *Martha Coakely, et al.*, Opinion No. 531-B, 150 FERC ¶ 61,165 at P 132 (2015).

1 because regulation purports to serve as a substitute for the actions of competitive
2 markets.

3 The cost of capital is an opportunity cost based on the returns that investors
4 could realize by putting their money in other alternatives, which include all other
5 securities available in the stock, bond or money markets. Consistent with this view,
6 Dr. Woolridge noted the Supreme Court’s economic standards and concluded that
7 the fair rate of return on equity should be “comparable to returns investors expect
8 to earn on other investments of similar risk.”⁹⁹ Clearly the total capital invested in
9 utility stocks is only the tip of the iceberg of total common stock investment and
10 there are a plethora of other “investments of comparable risk” available to investors
11 beyond those in the utility industry.

12 True enough, utilities are sheltered from competition, but they undertake
13 other obligations and lose the ability to set their own prices and decide when to exit
14 a market. The Supreme Court has recognized that it is the degree of risk, not the
15 nature of the business, which is relevant in evaluating an allowed ROE for a
16 utility.¹⁰⁰

17 **Q83. DOES THE MARCH 10, 2015 REPORT FROM MOODY’S CITED BY DR.**
18 **WOOLRIDGE (AT 71) SUPPORT A DRAMATIC DROP IN THE**
19 **COMPANIES’ ALLOWED RETURN FROM THOSE CURRENTLY**
20 **BEING AUTHORIZED FOR COMPARABLE UTILITIES?**

21 A83. No. The Moody’s report discusses only very generally the impacts of a “slow”
22 decline in utilities’ authorized ROEs, and how regulators may lower authorized
23 ROEs without harming utilities’ cash flow, such as by “targeting depreciation.”
24 The Moody’s report does not identify a cost of equity for regulated utilities at all,
25 much less discuss a cost of equity for KU or LG&E, which is not even mentioned

⁹⁹ Woolridge LGE Direct at 3.

¹⁰⁰ *Fed. Power Comm’n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

1 in the report. In my view, the Moody's report offers no relevant information about
2 a fair ROE in this proceeding, and it certainly does not support the values
3 recommended by the ROE Witnesses.

4 **Q84. DOES THE MOODY'S REPORT INDICATE THAT EQUITY INVESTORS**
5 **WOULD NOT BE CONCERNED IF THE COMPANIES' ROES WERE**
6 **LOWERED TO THE LEVELS RECOMMENDED BY THE ROE**
7 **WITNESSES?**

8 A84. No. I believe no one can make such an inference based on this report.¹⁰¹ First, it
9 is important to note that the primary mission of credit rating agencies like Moody's
10 is to provide *debt holders* with an accurate benchmark of the relative risks of default
11 associated with long-term bonds and other debt securities. As the report cited by
12 Dr. Woolridge clearly observes, Moody's evaluation is premised "from the
13 perspective of a probability of a default and expected loss given default."

14 Bondholders, the constituency represented by Moody's, do not share in a
15 utility's net income or profits. As a result, Moody's focus is on cash flows, which
16 are viewed "as a more important rating driver."¹⁰² On the other hand, *equity*
17 *investors* are intensely focused on the ability of the utility to generate earnings,
18 dividends and growth. This difference in the characteristics and priorities between
19 debt and equity securities gives rise to the considerable distinction in the risks faced
20 by debt holders and equity investors. While a moderate and gradual downturn in
21 ROEs may not pose an immediate threat to the cash flow protection underlying the
22 credit ratings on a utility's debt, it would have an immediate, negative impact on
23 returns to common stockholders.

¹⁰¹ Moody's Investors Service, "Lower Authorized Equity Returns Will Not Hurt Near-Term Credit Profiles," *Sector In-Depth* (March 2015).

¹⁰² *Id.*

E. Capital Structure

1 **Q85. DO YOU AGREE WITH DR. WOOLRIDGE’S PROPOSAL TO IMPOSE A**
2 **HYPOTHETICAL CAPITAL STRUCTURE ON KU AND LG&E?**

3 A85. No. As I stated in my Direct Testimony, the Companies’ requested capital
4 structures are reasonable. They fall well within the range of capitalizations
5 maintained by the firms in the proxy group of utilities and are consistent with the
6 capitalizations maintained by other electric utility operating companies based on
7 data at year-end 2015. I have updated the operating company data through 2016
8 and the results are shown in Rebuttal Exhibit No. 15. Electric utility operating
9 company equity levels range from 41.5% to 73.3%, with an average of 52.7%. This
10 is comparable to the 53.28% and 53.27% equity ratios proposed by KU and LG&E,
11 respectively, and reinforces my conclusion that the Companies’ requested capital
12 structures fall within a reasonable range.

13 **Q86. DR. WOOLRIDGE RECOMMENDS A HYPOTHETICAL CAPITAL**
14 **STRUCTURE WITH 50% EQUITY. DOES HE PROVIDE ANY ANALYSIS**
15 **TO SUPPORT HIS PROPOSAL?**

16 A86. No. He simply says “I am using a capital structure with an imputed common equity
17 ratio of 50.0%.”¹⁰³ Dr. Woolridge provides no objective evidence as to why the
18 particular equity ratio he has chosen is justified, or more appropriate than, say, a
19 45% equity level or a 55% equity level. His recommendation appears to lack any
20 evidentiary support.

21 **Q87. HOW DO THE COMPANIES’ REQUESTED CAPITAL STRUCTURES**
22 **COMPARE TO THOSE LAST AUTHORIZED BY THE KPSC?**

¹⁰³ Woolridge LGE Direct at 34.

1 A87. The capital structures requested in the current cases contain less equity than was
2 specified in settlements approved by the KPSC in 2012, which authorized an equity
3 level for KU of 53.7% and 55.64% for LG&E.¹⁰⁴

4 **Q88. WHAT CAPITAL STRUCTURES DO THE OTHER ROE WITNESSES**
5 **RECOMMEND IN THIS CASE?**

6 A88. Mr. Baudino and Mr. Walters both accept the Companies' proposed capital
7 structures.

8 **Q89. DR. WOOLRIDGE RAISES THE SPECTER OF "DOUBLE LEVERAGE"**
9 **IN HIS TESTIMONY. IS THIS A LEGITIMATE CONCERN?**

10 A89. No. The Companies' requested equity ratios are well within the range of
11 capitalizations maintained by the firms in the proxy group of utilities and are
12 consistent with the capitalizations maintained by other electric utility operating
13 companies. Dr. Woolridge compares the Companies' capital structures to that of
14 their parent, PPL Corporation, but a holding company is not a regulated utility and
15 the regulator does not have the jurisdiction to control its earnings, any more than
16 they can regulate private investors who own common stock.

17 In addition, investors and bond rating agencies know that a double leverage
18 adjustment makes it difficult, if not impossible, for the utility to actually earn the
19 allowed return. Investors have choices available to them, both in other utilities and
20 the plethora of non-utility options, and regulatory actions that thwart a utility's
21 ability to actually earn its allowed ROE would undermine access to capital. Thus,
22 decreasing the realistically achievable return through a double leverage adjustment,
23 or the potential application of such an adjustment in the future, would harm
24 customers in the long-run because the utility would not be able to maintain its

¹⁰⁴ Kentucky Public Service Commission, Docket Nos. 2012-00221 and 2012-00222, Final Orders Dec. 20, 2012. The Companies' most recent rate cases (Docket Nos. 2014-00371 and 2014-00372) did not specify a capital structure.

1 financial integrity and raise capital on reasonable terms. There is no justification
2 to consider double leverage in this case, particularly given the adverse impact it has
3 on the risk perceptions of investors and bond rating agencies.

F. Gas Utility ROE

4 **Q90. DR. WOOLRIDGE RECOMMENDS AN ROE FOR LG&E'S GAS**
5 **OPERATIONS (AT 8.70%) THAT IS 5 BASIS POINTS LOWER THAN**
6 **THE ROE HE RECOMMENDS FOR ITS ELECTRIC OPERATIONS. DO**
7 **YOU AGREE WITH THIS APPROACH?**

8 A90. No. The KPSC has always considered LG&E to be an integrated utility and, on
9 that basis, has always set one ROE to apply to the entire company. This is why I
10 limited my proxy group to companies with both electric and gas operations. As I
11 discussed earlier with regard to the DCF analysis for his electric groups, a review
12 of pages 3-5 of Exhibit JRW-10 make it clear that Dr. Woolridge could have created
13 any gas company DCF result that he wanted. It is more coincidence than reality
14 that his gas company ROE ended up where it did, five basis points lower than his
15 electric company outcome. Dr. Woolridge provides no explanation to support the
16 premise that separate ROEs are appropriate for LG&E's integrated utility
17 operations. As a result, his conclusions in this area lack credibility and should be
18 disregarded.

19 **Q91. DID THE OTHER ROE WITNESSES PROPOSE SEPARATE ROES FOR**
20 **LG&E'S INTEGRATED UTILITY OPERATIONS?**

21 A91. No. Like me, Mr. Baudino and Mr. Walters propose a single ROE applicable across
22 the integrated utility operations of LG&E.

III. RESPONSE TO MR. BAUDINO

24 **Q92. HOW DID MR. BAUDINO ARRIVE AT HIS RECOMMENDED COST OF**
25 **EQUITY?**

1 A92. Mr. Baudino recommended an ROE of 9.00% based exclusively on his application
2 of the constant growth DCF model. He included a CAPM analysis for “additional
3 information” but did not incorporate the results of the CAPM directly in his
4 recommendation.¹⁰⁵ Mr. Walters applied these methods to the same proxy group I
5 did, but for three utilities that he excluded due to perceived data issues.¹⁰⁶

6 **Q93. WHAT IS YOUR ASSESSMENT OF MR. BAUDINO’S ROE TESTIMONY**
7 **AND RECOMMENDATION?**

8 A93. Mr. Baudino’s recommendation is not realistic. Several specific factors detract
9 from his analysis. First and foremost, Mr. Baudino fails to apply sufficient checks
10 of reasonableness to test his DCF results. His CAPM approach is significantly
11 flawed and he ignores other accepted benchmarks such as the utility risk premium,
12 expected earnings, and ECAPM methodologies, or a review of non-utility
13 outcomes. Had Mr. Baudino employed these other approaches, he would have seen
14 that his DCF-based result was not reasonable.

15 **A. Discounted Cash Flow Model**

16 **Q94. WHAT ARE THE SPECIFIC DEFECTS THAT YOU HAVE IDENTIFIED**
17 **IN MR. BAUDINO’S DCF ANALYSIS?**

18 A94. While Mr. Baudino’s application of the DCF model is fairly straightforward, there
19 are several problems with his approach. First, I do not agree with his decision to
20 eliminate three companies from my proxy group. Second, he repeats the mistakes
21 made by Dr. Woolridge in giving weight to DPS growth rates and in conducting an
22 incomplete “br” growth study. Finally, his DCF results are based on a decision to
23 average all individual growth rates together and compute a single ROE estimate for
24 each growth rate source. This approach masks the presence of extreme data and
25 biases his results downward.

¹⁰⁵ Baudino LGE Direct at 3.

¹⁰⁶ Mr. Baudino eliminated Avangrid, Inc., Entergy Corp, and PPL Corp.

1 **Q95. PLEASE ELABORATE ON YOUR DISAGREEMENT WITH MR.**
2 **BAUDINO’S PROXY GROUP?**

3 A95. I do not agree with Mr. Baudino’s decision to exclude three eligible utilities from
4 my proxy group in forming his sample. He rejects AVANGRID because “there is
5 not enough Value Line information to include this company in the proxy group.”¹⁰⁷
6 AVANGRID is a major utility with a market capitalization of \$12 billion. Its
7 subsidiaries are well known to investors and include Central Maine Power, New
8 York State Electric & Gas, Rochester Gas and Electric, and United Illuminating.
9 AVANGRID has stable dividend policies, and while Value Line may not currently
10 report projected growth rates, this data is available from comparable sources such
11 as Zacks and IBES, which were both relied on by Mr. Baudino. Indeed, Mr.
12 Baudino applied the DCF model to other firms in his proxy group that lacked
13 meaningful growth rate estimates from a single source. It would have been easy to
14 substitute “N/A” for Avangrid’s Value Line growth rate and continue the DCF
15 calculation with the other two growth rate sources. This approach is no different
16 that Mr. Baudino applied to Avista Corporation, where he input “N/A” for its
17 missing Zacks rate.¹⁰⁸

18 The same argument applies to Mr. Baudino’s decision to discard Entergy
19 Corp. and PPL Corp. Instead of removing the entire company from his analysis in
20 the face of low or missing individual growth rates, Mr. Baudino should have
21 included the company in the proxy group while disregarding any illogical growth
22 terms.

¹⁰⁷ Baudino LGE Direct at 16-17.

¹⁰⁸ For example, Mr. Baudino applied the DCF model to Avista Corporation using data from Value Line and IBES, while reflecting “N/A” for a missing growth rate from Zacks. Exhibit RAB-5, page 1.

1 **Q96. MR. BAUDINO CONSIDERED DIVIDEND DATA IN THE GROWTH**
2 **RATE PORTION OF HIS DCF ANALYSIS. IS THIS APPROACH LIKELY**
3 **TO DISTORT HIS DCF RESULTS?**

4 A96. Yes. As discussed earlier in my response to Dr. Woolridge, growth rates in DPS
5 are not likely to provide a meaningful guide to investors' current growth
6 expectations. The importance of earnings in evaluating investors' expectations and
7 requirements is well accepted in the investment community, and surveys of
8 analytical techniques relied on by professional analysts indicate that growth in EPS
9 is far more influential than trends in DPS.

10 **Q97. MR. BAUDINO ALSO PRESENTED SUSTAINABLE, "BR" GROWTH**
11 **RATES (EXHIBIT RAB-5, P. 1). SHOULD THE KPSC PLACE ANY**
12 **WEIGHT ON THESE VALUES?**

13 A97. No. In the same way as I explained earlier in my rebuttal to Dr. Woolridge, Mr.
14 Baudino's "br" growth rates are downward biased because he failed to recognize
15 the impact of year-end returns reported by Value Line. Furthermore, like Dr.
16 Woolridge, Mr. Baudino ignored the impact of additional issuances of common
17 stock in his analyses of the sustainable growth rate. Because Mr. Baudino ignored
18 these adjustment in this case, his internal, "br" growth rates are distorted and should
19 be ignored.

20 **Q98. ARE THERE OTHER PROBLEMS WITH MR. BAUDINO'S DCF**
21 **ANALYSIS?**

22 A98. Yes. Another flaw in Mr. Baudino's DCF analyses was his decision to average all
23 individual growth rates together, and then compute a single DCF estimate for each
24 growth rate source. Each growth rate represents a stand-alone estimate of investors'
25 future expectations, and each value should be evaluated on its own merits. The fact
26 that an average of several growth rates might produce a DCF estimate that could be

1 considered reasonable does not absolve the need to evaluate each underlying
2 growth rate separately.

3 For example, consider a utility with a dividend yield of 3.5% and three
4 hypothetical growth estimates of 0.0%, 6.5%, and 14.0%. Under Mr. Baudino's
5 method, the DCF estimate would be computed by adding the 6.8% average of the
6 three individual growth rates to the dividend yield, resulting in a cost of equity
7 estimate of 10.3%. The problem with this method is that it disguises the fact that
8 two of the underlying growth rates – 0.0% and 14.0% – do not provide a meaningful
9 guide to investors' expectations. Rather than averaging the good with the bad, each
10 implied cost of equity estimate (in this example, 3.5%, 10.0%, and 17.5%) should
11 be evaluated on a stand-alone basis.¹⁰⁹ Mr. Baudino simply calculated the average
12 of the individual growth rates with no consideration for the reasonableness of the
13 underlying data. Because Mr. Baudino failed to perform this essential step, his
14 DCF analysis included individual growth rates that do not reflect investors'
15 expectations. Therefore, his results are biased downward.

16 **Q99. CAN YOU SHOW THE DOWNWARD BIAS IN MR. BAUDINO'S**
17 **CONSTANT GROWTH ANALYSIS?**

18 A99. Yes. For example, Mr. Baudino reports a First Call/IBES growth rate of 1.17% for
19 Public Service Enterprise Group.¹¹⁰ Combining this growth rate with his
20 corresponding dividend yield of 3.85% results in a cost of equity estimate of 5.02%.
21 Similarly, combining Exelon's First Call/IBES growth rate of 1.47% with its
22 dividend yield of 3.74% produces an ROE estimate of 5.21%. These implied costs
23 of equity do not sufficiently exceed yields on current and projected public utility

¹⁰⁹ The implied cost of equity estimates are calculated as the sum of the dividend yield (3.5%) and the respective growth rates (0.0%, 6.5%, and 14.0%).

¹¹⁰ Exhibit RAB-5.

1 bonds. As a result, these illogical growth measures should have been removed from
2 Mr. Baudino's constant growth DCF analysis.

3 **B. Capital Asset Pricing Model**

4 **Q100. WHAT IS THE BIGGEST ISSUE YOU HAVE WITH MR. BAUDINO'S**
5 **CAPM ANALYSIS?**

6 A100. Mr. Baudino's CAPM results are simply so low they should be rejected outright.
7 Results from his current market premium CAPM range from 7.25% to 7.51%; while
8 results from his historic market premium model range from 5.80% to 7.18%. These
9 outcomes are not legitimate ROE estimates.

10 **Q101. CAN YOU IDENTIFY DEFECTS IN MR. BAUDINO'S CAPM**
11 **METHODOLOGY?**

12 A101. Yes. For instance, Mr. Baudino bases his risk-free rate on 5-year and 20-year
13 Treasury securities. The other ROE witnesses in this case, including myself, rely
14 more appropriately on the longer-term 30-year Treasury bond. As Dr. Woolridge
15 states:

16 The yield on long-term U.S. Treasury bonds has usually been viewed
17 as the risk-free rate of interest in the CAPM. The yield on long-term
18 U.S. Treasury bonds, in turn, has been considered to be the yield on
19 U.S. Treasury bonds with 30-year maturities.¹¹¹

20 Mr. Walters also relies on the 30-year U.S. Treasury bond in his CAPM analysis,
21 noting that "long-term Treasury bonds have an investment horizon similar to that
22 of common stock."¹¹² Mr. Baudino's reliance on government debt with shorter
23 maturities serves to unfairly deflate his CAPM results.

24 Next, Mr. Baudino attempts to develop a forecasted market return, which is
25 a laudable goal. However, instead of simply relying on Value Line earnings
26 forecasts, he introduces book value growth into the process. As I describe above,

¹¹¹ Woolridge LGE Direct at 60.

¹¹² Walters Direct at 55.

1 growth in EPS is the most influential driver of investors' long-term expectations.
2 Adding book value growth only serves to depress his market return estimate,
3 especially given that the earnings growth rate is 11.0% and the book value growth
4 rate is 7.0%. If Mr. Baudino had left out the book value component, his market
5 return projection would have been much more reasonable, at 11.81%.¹¹³

6 **Q102. IS THERE ANOTHER SERIOUS PROBLEM ASSOCIATED WITH CAPM**
7 **ANALYSIS DEVELOPED BY MR. BAUDINO?**

8 A102. Yes, as I mentioned earlier in my response to Dr. Woolridge, the CAPM is an *ex-*
9 *ante*, or forward-looking model based on expectations of the future. As a result, in
10 order to produce a meaningful estimate of investors' required rate of return, the
11 CAPM must be applied using data that reflect the expectations of actual investors
12 in the market. Mr. Baudino has recognized that, "There is no real support for the
13 proposition that an unchanging, mechanically applied historical risk premium is
14 representative of current investor expectations and return requirements."¹¹⁴

15 Nevertheless, at least part of Mr. Baudino's application of the CAPM
16 method was based entirely on *historical* – not projected – rates of return (Exhibit
17 RAB-7). Because the backward-looking analyses of Mr. Baudino ignores the
18 returns investors are currently requiring in the capital markets, the resulting CAPM
19 estimates fall woefully short of investors' current required rate of return.

20 **Q103. IS THERE ANY MERIT TO MR. BAUDINO'S ARGUMENT (P. 38) THAT**
21 **YOUR ANALYSIS OF THE MARKET RATE OF RETURN SHOULD NOT**
22 **HAVE BEEN LIMITED SOLELY TO THE DIVIDEND PAYING FIRMS IN**
23 **THE S&P 500?**

¹¹³ Exhibit RAB-6, page 2. Earnings growth of 11.0% plus the average dividend yield of 0.81% is 11.81%.

¹¹⁴ *Direct Testimony and Exhibits of Richard A. Baudino*, Case No. 2012-00221 & Case No. 2012-00222, at p. 28 (October 2012).

1 A103. No. As Mr. Baudino recognized (p. 15-16), under the constant growth form of the
2 DCF model, investors' required rate of return is computed as the sum of the
3 dividend yield over the coming year plus investors' long-term growth expectations.
4 Because the dividend yield is a key component in applying the DCF model, its
5 usefulness is hampered for firms that do not pay common dividends. Accordingly,
6 my DCF analysis of the market rate of return properly focused on the dividend
7 paying firms included in the S&P 500.

8 Meanwhile, Mr. Baudino (p. 26) predicated his DCF analysis of the market
9 rate of return on the companies followed by Value Line. Of the U.S. firms in Value
10 Line, amounting to approximately 1,500 companies, approximately 500 do not pay
11 common dividends. In other words, one-third of the companies that underpin Mr.
12 Baudino's DCF analysis do not have the data necessary to implement this approach.
13 Further, many of these firms are relatively small and lack a meaningful operating
14 history. As a result, there is also greater uncertainty associated with estimating the
15 future growth expectations that are central to the application of the DCF method.
16 Taken together, these factors impugn the reliability of Mr. Baudino's market risk
17 premium and confirm my decision to restrict the analysis to the established,
18 dividend paying firms in the S&P 500.

19 **Q104. DO THE ARGUMENTS ADVANCED BY MR. BAUDINO UNDERMINE**
20 **THE NEED FOR A SIZE ADJUSTMENT AS PART OF THE CAPM AND**
21 **ECAPM ANALYSES?**

22 A104. No. Mr. Baudino simply observes that the average beta associated with the lower
23 size deciles examined by *Duff & Phelps* is greater than the average his proxy
24 group.¹¹⁵ While I do not dispute the observation, it has no relevance whatsoever to
25 the implications of *Duff & Phelps*' findings regarding the impact of firm size. The

¹¹⁵ Baudino LGE Direct at 39.

1 of investors' expectations into a single growth estimate. Mr. Baudino's claim that
 2 the DCF is "far more reliable and accurate" is unsubstantiated. While the DCF
 3 model is a recognized approach to estimating the cost of equity, it is not without
 4 shortcomings and does not otherwise eliminate the need to examine the results of
 5 other methods. As the Indiana Utility Regulatory Commission noted, for example:

6 There are three principal reasons for our unwillingness to place a great
 7 deal of weight on the results of any DCF analysis. One is . . . the
 8 failure of the DCF model to conform to reality. The second is the
 9 undeniable fact that rarely if ever do two expert witnesses agree on
 10 the terms of a DCF equation for the same utility – for example, as we
 11 shall see in more detail below, projections of future dividend cash
 12 flow and anticipated price appreciation of the stock can vary widely.
 13 And, the third reason is that the unadjusted DCF result is almost
 14 always well below what any informed financial analysis would regard
 15 as defensible, and therefore require an upward adjustment based
 16 largely on the expert witness's judgment. In these circumstances, we
 17 find it difficult to regard the results of a DCF computation as any more
 18 than suggestive.¹¹⁸

19 **Q106. MR. BAUDINO ARGUES THAT THE USE OF FORECASTED INTEREST**
 20 **RATES IN THE ROE ESTIMATION PROCESS IS A PROBLEM BECAUSE**
 21 **THE PROJECTIONS MAY NOT MATERIALIZE (AT 31-34). DO YOU**
 22 **AGREE WITH THIS POSITION?**

23 A106. No. As I stated in my Direct Testimony and earlier in this testimony, whether the
 24 projections of various services may be proven optimistic or pessimistic in hindsight,
 25 is irrelevant in assessing expected interest rates and how they might influence the
 26 Companies' allowed ROE.

27 **Q107. HOW DO YOU RESPOND TO MR. BAUDINO'S DISCUSSION OF YOUR**
 28 **NON-UTILITY ANALYSIS?**

29 A107. Mr. Baudino makes the statement that utilities "have protected markets, e.g.,
 30 service territories, and may increase the prices they charge in the face of falling

¹¹⁸ *Ind. Michigan Power Co.*, Cause No. 38728, 116 PUR4th, 1, 17-18 (IURC 8/24/1990).

1 demand or loss of customers.”¹¹⁹ Based on this, Mr. Baudino summarily
 2 concluded, “Obviously, the non-utility companies have higher overall risk
 3 structures.” In fact, however, investors are quite aware that utilities are not
 4 guaranteed recovery of reasonable and necessary costs incurred to provide service
 5 and that there are many instances in which utilities are unable to increase rates to
 6 fully recoup reasonable and necessary costs, resulting in an inability to earn the
 7 allowed ROE – and potentially, even bankruptcy. The simple observation that a
 8 firm operates in non-utility businesses says nothing at all about the overall
 9 investment risks perceived by investors, which is the very basis for a fair rate of
 10 return.

11 **Q108. DOES OBJECTIVE EVIDENCE SUPPORT MR. BAUDINO’S RISK**
 12 **ARGUMENTS?**

13 A108. No. In fact, the objective risk measures specifically cited by Mr. Baudino as being
 14 relevant indicators of overall investment risks contradict his assertions. Similarly,
 15 Mr. Baudino testified that bond ratings reflect a detailed and comprehensive
 16 analysis of the key factors contributing to a firm’s overall investment risk,
 17 concluding (p. 14), “Bond and credit ratings are tools that investors use to assess
 18 the risk comparability of firms.”

19 Contradicting Mr. Baudino’s unsupported assertion (p. 47) that the
 20 companies in my Non-Utility Group “have higher overall risk structures,” my direct
 21 testimony noted that the average corporate credit rating for the Non-Utility Group
 22 of “A-” is higher than the “BBB+” average for the Utility Group and equal the
 23 ratings assigned to the Companies.¹²⁰ This assessment is confirmed by the review
 24 of beta values and other objective indicators of investment risk presented in Table
 25 7 to my direct testimony, which consider the impact of competition and market

¹¹⁹ Baudino LGE Direct at 42.

¹²⁰ McKenzie LGE Direct at Table 7, p. 62.

1 share, demonstrated that, if anything, the Non-Utility Group could be considered
2 less risky in the minds of investors than the common stocks of the proxy group of
3 utilities.

4 **Q109. MR. BAUDINO SAYS THAT AN ADJUSTMENT TO ACCOUNT FOR**
5 **FLOTATION COSTS IS NOT NECESSARY SINCE “FLOTATION COSTS**
6 **ARE ALREADY ACCOUNTED FOR IN CURRENT STOCK PRICES.”¹²¹**
7 **IS THIS A VALID ASSUMPTION?**

8 A109. No. Mr. Baudino’s position is akin to arguing that it is not necessary to reflect the
9 utility’s entire reasonable and necessary O&M expense in revenue requirements
10 because such actions would be “accounted for” in the stock price. Flotation costs
11 are legitimate expenses and unless a discreet adjustment is made to recognize them,
12 they will not be recovered in the rate setting process.

13 **IV. RESPONSE TO MR. WALTERS**

14 **Q110. HOW DID MR. WALTERS ARRIVE AT HIS RECOMMENDED COST OF**
15 **EQUITY?**

16 A110. Mr. Walters recommended an ROE of 9.35% based on his application of the
17 constant growth and multi-stage forms of the DCF model, an application of the
18 CAPM based on historical realized rates of return, and a risk premium approach
19 based on allowed rates of return for utilities. Mr. Walters applied these methods to
20 the same proxy groups of utilities identified in my Direct Testimony.

21 **A. Discounted Cash Flow Model**

22 **Q111. HOW DID MR. WALTERS APPLY THE CONSTANT GROWTH DCF**
23 **MODEL?**

24 A111. Mr. Walters applied the constant growth DCF model using forward-looking
25 estimates of EPS growth based on consensus forecasts of securities analysts, as well

¹²¹ Baudino LGE Direct at 42.

1 as considering a sustainable, “br” growth rate. This is comparable to the method
2 discussed in my testimony.

3 **Q112. IS THERE AN OBVIOUS FLAW IN MR. WALTERS’ CONSTANT**
4 **GROWTH DCF ANALYSIS?**

5 A112. Yes. Mr. Walters failed to remove illogical values from his final constant growth
6 DCF results. As I discuss in my Direct Testimony and in my rebuttal to Dr.
7 Woolridge, when applying quantitative methods to estimate the cost of equity, it is
8 essential that the resulting values pass fundamental tests of reasonableness and
9 economic logic. Accordingly, DCF estimates that are implausibly low or high
10 should be eliminated when evaluating the results of this method. Removing the
11 obvious low-end values from the DCF results presented on Mr. Walters’ Exhibit
12 CCW-5 (Consolidated Edison at 6.46% and Public Service Enterprise Group at
13 5.60%) increases his constant growth DCF average by 33 basis points, from 9.20%
14 to 9.53%.

15 **Q113. IS THERE ANOTHER SHORTCOMING IN MR. WALTERS’ CONSTANT**
16 **GROWTH DCF ANALYSIS?**

17 A113. Yes. Mr. Walters elected to average all individual growth rates together, and then
18 compute a single DCF estimate for each company. I discussed this issue previously
19 in my response to Mr. Baudino and the same principle applies here. Because Mr.
20 Walters failed to analyze individual DCF outcomes, his DCF analysis is biased
21 downward and does not reflect investors’ expectations.

22 **Q114. CAN YOU SHOW THE DOWNWARD BIAS IN MR. WALTERS’**
23 **CONSTANT GROWTH ANALYSIS?**

24 A114. Yes. For example, Mr. Walters reports a Reuters growth rate of 2.02% for
25 Consolidated Edison.¹²² Combining this growth rate with his corresponding

¹²² Exhibit CCW-4.

1 dividend yield of 3.81% results in a cost of equity estimate of 5.83%. This implied
2 cost of equity does not sufficiently exceed yields on current and projected public
3 utility bonds. As a result, this illogical growth measure should have been removed
4 from Mr. Walters' constant growth DCF analysis.

5 **Q115. DID MR. WALTERS LEAVE OUT A READILY AVAILABLE, WIDELY**
6 **RESPECTED SOURCE OF ANALYSTS' GROWTH RATES?**

7 A115. Yes, for no apparent reason, Mr. Walters did not include EPS growth rate estimates
8 from Value Line in his analysis. He used Value Line as an underlying source for
9 many of his calculations, such as to compute the annualized dividend and
10 sustainable growth terms for his DCF models and the average beta for his CAPM
11 studies. Value Line is readily available and is widely followed by investment
12 professionals. Mr. Baudino noted that Value Line "is a widely used and respected
13 source of investor information..."¹²³ It is a well-recognized source of expected
14 growth rates and Mr. Walters' DCF analysis suffers because he did not consider
15 them.

16 **Q116. WHAT IS THE PROBLEM WITH MR. WALTERS' MULTI-STAGE**
17 **GROWTH DCF ANALYSIS?**

18 A116. This analysis should be completely rejected. There is no merit to Mr. Walters'
19 claim that each company's growth would converge to the maximum sustainable
20 growth rate for a utility company as proxied by consensus analyst's projected
21 growth for the U.S. GDP of 4.25%. He incorrectly claims that GDP growth sets a
22 "maximum sustainable long-term growth rate" for a utility.¹²⁴ As I discuss below,
23 there is no link between Mr. Walters' GDP growth rate ceiling and the actual
24 expectations of investors in the capital markets, which are the determining factor in
25 any analysis of a fair ROE.

¹²³ Baudino LGE Direct at 19.

¹²⁴ Walters LGE Direct at 36.

1 **Q117. WHAT ARE THE PRIMARY MISCONCEPTIONS UNDERLYING MR.**
2 **WALTERS' REFERENCE TO GDP GROWTH?**

3 A117. Mr. Walters' use of long-term GDP growth as an upper bound to the DCF growth
4 rate for companies in his proxy group is not justified. There are several reasons
5 why GDP growth is not relevant in applying the DCF model:

- 6 • Practical application of the DCF model does not require a long-
7 term growth estimate over a horizon of 25 years and beyond –
8 it requires a growth estimate that matches investors'
9 expectations.
- 10 • My evidence supports the conclusion that investors do not
11 reference long-term GDP growth in evaluating expectations for
12 individual common stocks, including those in the utility
13 industry.
- 14 • The theoretical proposition that growth rates for all firms
15 converge to overall growth in the economy over the very long
16 horizon does not guide investors' views, and growth rates for
17 utilities can and do exceed GDP growth.
- 18 • There is no evidence that investors' growth expectations for
19 regulated utilities have begun to converge to that of the
20 economy.

21 In short, there is no demonstrable evidence that investors look to GDP growth rates
22 in the far distant future in assessing their expectations for utility common stocks.
23 And while the theoretical assumptions underlying this method contemplate an
24 infinite stream of cash flows, this is simply at odds with the practical circumstances
25 in which real-world investors operate.

26 **Q118. THE DCF MODEL IS BASED ON THE ASSUMPTION OF AN INFINITE**
27 **STREAM OF CASH FLOWS. WHY WOULDN'T A TRANSITION TO GDP**
28 **GROWTH MAKE SENSE?**

29 A118. This view confuses the theory underlying the DCF model with the practicalities of
30 its application in the real world. While the notion of long-term growth should
31 presumably relate to the specific firm at issue, or at the very least to a particular

1 industry, there are no long-term growth projections available for the companies in
2 proxy group or for the electric utility industry as a whole. By applying the DCF
3 model in a way that is inconsistent with the information that is available to investors
4 and how they use it, the use of GDP growth places the theoretical assumptions of a
5 financial model ahead of investor behavior. The only relevant growth rate is the
6 growth rate used by investors. Investors do not have clarity to see far into the future,
7 and there is little to no evidence to suggest that investors share the view that growth
8 in GDP must be considered a limit on earnings growth over the long-term.

9 **Q119. ARE THERE CIRCUMSTANCES THAT MIGHT SUPPORT THE USE OF**
10 **A MULTI-STAGE DCF APPROACH?**

11 A119. Yes. Reference to multiple growth rates may be reflective of investors'
12 expectations for firms at the early stage of the corporate life cycle. Pioneering
13 development firms may experience explosive earnings growth in initial years,
14 which could reasonably be expected to moderate as the firm matures. Alternatively,
15 a profound and definable shift in an industry's economics could also warrant
16 consideration of multiple growth rates. For example, in deciding to adopt a two-
17 step model for gas pipelines, FERC was concerned that IBES growth rates were
18 "too influenced by the current position of the industry,"¹²⁵ noting:

19 Northwest's expert witness testified that the short-term IBES figures
20 were at historic high levels because the pipeline industry was
21 recovering from the deterioration in earnings resulting from the
22 collapse in oil prices and dramatic changes in regulatory
23 framework.¹²⁶

24 Similarly, in the 1990s when investors thought the electric utility was
25 transitioning to non-regulated markets, two-stage models did fit investors'
26 expectations. The first stage was based on expectations of growth rates under

¹²⁵ *Northwest Pipeline Co.*, Opinion No. 396-C at 17.

¹²⁶ *Id.*

1 regulation and the second stage would be more akin to non-utility growth rates. A
 2 number of experts presented two-stage models based on investors' expectations of
 3 a transition and a number of regulatory agencies found these models to be
 4 reasonable.

5 But expectations of widespread deregulation are a relic from the past and
 6 there is no evidence that the growth transition implied by a two-step model fits the
 7 expectations that investors currently build into electric utility stock prices. As Dr.
 8 Woolridge noted, "The economics of the public utility business indicate that the
 9 industry is in the steady-state or constant-growth state of a three-stage DCF."¹²⁷
 10 Investors recognize that the electric utility industry is relatively stable and mature
 11 and their current view of does not anticipate a series of discrete, life cycle stages
 12 for the firms in the proxy group. As a result, there is no discernable transition that
 13 would support use of a multi-stage DCF approach.

14 **Q120. ARE LONG-TERM GDP GROWTH RATES COMMONLY REFERENCED**
 15 **AS A DIRECT GUIDE TO FUTURE EXPECTATIONS FOR SPECIFIC**
 16 **FIRMS, SUCH AS ELECTRIC UTILITIES?**

17 A120. No. Certainly investors consider broad secular trends in economic activity as one
 18 foundation for their expectations for a particular industry or firm. But the idea that
 19 investment advisory services view GDP growth as a direct guide to long-term
 20 expectations for a particular firm – much less every firm in an entire industry – is
 21 not borne out by evidence.

22 In contrast to this notion, in the financial media one observes many
 23 references to three-to-five year EPS growth forecasts for individual companies and
 24 very few references to long-term GDP forecasts. Long-term GDP growth rates are
 25 simply not discussed within the context of establishing investors' expectations for

¹²⁷ Woolridge LGE Direct at 45.

1 individual firms. For example, Value Line reports are routinely relied on as an
2 important guide to apply the DCF model to utilities.¹²⁸ But despite Mr. Walters’
3 suggestion that GDP has a fundamental role in shaping investors’ growth estimates,
4 Value Line does not even mention trends in GDP in its evaluation of the firms in
5 the electric utility industry. Value Line’s singleness of purpose is to inform
6 investors of the pertinent factors that impact future expectations specific to each of
7 the common stocks it covers. If the trajectory of GDP growth out to the year 2040
8 and beyond had direct relevance in investors’ evaluation of utility common stocks,
9 it would be logical to assume that Value Line or other securities analysts would
10 give at least passing mention to this fact. But they do not.

11 **Q121. HOW MUCH CONFIDENCE WOULD INVESTORS BE LIKELY TO**
12 **PLACE ON LONG-TERM GDP PROJECTIONS?**

13 A121. Very little. Investors understand the complexities and inherent inaccuracies
14 involved in forecasting, and that such uncertainties are significantly compounded
15 for a long-term time horizon. Consider the example of IHS Global Insight, which
16 is perhaps the world’s foremost econometric forecasting service. IHS Global
17 Insight currently publishes GDP projections for the U.S. economy for the next thirty
18 years, but for other important economic variables (*e.g.*, bond yields) their forecast
19 simply holds projected values constant after a five-year horizon.

20 **Q122. ARE THERE ALTERNATIVE METHODS OF ARRIVING AT AN**
21 **EXPECTED GDP GROWTH RATE?**

22 A122. Yes. Considering the potential for current long-term projections to be influenced
23 by recent uncommonly low real growth in the U.S. economy, an alternative
24 approach would be to combine a long-term historical average growth rate for GDP

¹²⁸ As noted in *New Regulatory Finance*, “Value Line is the largest and most widely circulated independent investment advisory service, and influences the expectations of a large number of institutional and individual investors.” Roger A. Morin, “New Regulatory Finance,” *Public Utilities Reports, Inc.* (2006) at 71.

1 with a current projection of inflation. This method has been relied on by other
2 regulators.¹²⁹ It is also the approach recognized by *Morningstar*:

3 The growth rate in real Gross Domestic Product (GDP) for the
4 period 1929 to 2012 was approximately 3.22 percent. Growth in
5 real GDP (with only a few exceptions) has been reasonably stable
6 over time; therefore, its historical performance is a good estimate of
7 expected long-term (future) performance.¹³⁰

8 Consistent with this approach the growth rate in real GDP would be equal
9 to the average annual rate of change over the period 1929 through 2016, or 3.34%.
10 With respect to expected inflation, the average long-term inflation forecast from
11 IHS Global Insight, EIA, and the Social Security Administration is 2.36%.
12 Combining an average real GDP growth rate of 3.34% with expected inflation of
13 2.36% results in an alternative projected GDP growth rate of 5.70%.

14 **Q123. IS THERE EVIDENCE THAT LONG-TERM GDP GROWTH RATES**
15 **UNDERSTATE INVESTORS' EXPECTATIONS FOR UTILITIES?**

16 A123. Yes. Actual historical growth rates for individual firms in Mr. Walters' own proxy
17 group refute the notion that long-term growth for utilities is constrained by GDP.
18 For example, Value Line reports that Eversource Energy achieved earnings growth
19 over the last 10 years of 9.5%. Meanwhile, CMS Energy had 10-year and 5-year
20 EPS growth rates of 8.5%.¹³¹ These values for Mr. Walters' own proxy firms
21 indicate that utilities can and do achieve growth over extended periods far in excess
22 of the GDP growth rate he suggests as a limit in the multi-stage DCF model.

23 **Q124. DO EXPECTATIONS FOR THE UTILITY INDUSTRY SUPPORT A**
24 **LONG-TERM TREND TOWARDS GDP GROWTH?**

¹²⁹ See, e.g., Colorado Public Utilities Commission, Proceeding No. 14AL-039E, Decision No. R14-1298 (Oct. 28, 2014).

¹³⁰ Morningstar, "Ibbotson SBBI 2013 Valuation Yearbook (2013) at 52.

¹³¹ The Value Line Investment Survey (February 17 & March 17, 2017).

1 A124. No. Growth rates for utilities are not expected to collapse beyond the next five
 2 years. At least in part, growth in the utility industry is created by additional
 3 infrastructure investment. Contrary to the assumption that growth trends will
 4 somehow mirror GDP, investors recognize that the utility industry has entered a
 5 cycle of significant capital spending on utility infrastructure. As the President of
 6 the Edison Electric Institute recently observed:

7 The improved credit quality greatly supports the continued surge in
 8 capital expenditures, which rose by \$7.2 billion, or 7.5 percent, to a
 9 new record high of \$103.3 billion in 2015.¹³²

10 The investment community understands that utilities are facing the prospect
 11 of a long-term commitment to infrastructure investment. For example, S&P has
 12 observed that:

13 S&P Global Market Intelligence foresees continued high levels of
 14 capital spending by the industry, both on regulated and unregulated
 15 investment. Regulated capital spending includes spending on
 16 infrastructure replacement, new transmission and distribution
 17 facilities and lines, and regulated power plants, including new
 18 nuclear units currently under construction.¹³³

19 Similarly, Deloitte published a report on utility capital expenditures and concluded
 20 the drivers behind continued strong spending included:

- 21 • The need to upgrade and reinforce electric and gas
 22 infrastructure due to age, increasingly severe weather, and
 23 cyber and physical threats
- 24 • The equally critical need to deploy information technology to
 25 boost the systems' efficiency, effectiveness, and resilience;
 26 accommodate the surge of new technologies and devices; and
 27 respond to customer demand for more flexible and customized
 28 products
- 29 • The need to address environmental concerns with an
 30 increasingly clean energy slate

¹³² Thomas R. Kuhn, "President's Letter," 2015 EEI Financial Review.

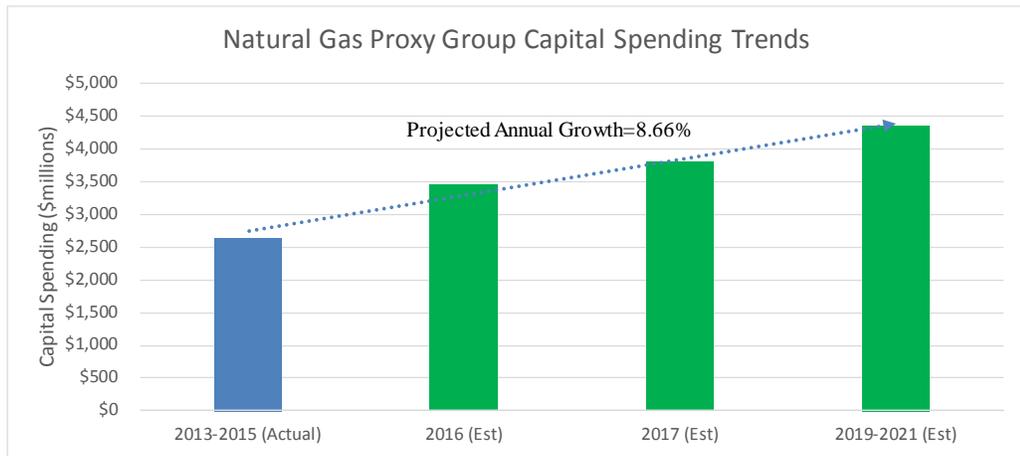
¹³³ Standard & Poor's Corporation, "Industry Surveys, Electric Utilities," (February 2016).

- The opportunity to take advantage of burgeoning supplies of domestic natural gas

Overall, company projections indicate that capital spending will likely remain substantial, which is not surprising, since key drivers behind the spending continue.¹³⁴

The following figure illustrates this trend for gas utilities.

FIGURE R-6



The Value Line Investment Survey (December 2, 2016).

Q125. ARE THERE INDICATIONS THAT HEIGHTENED CAPITAL EXPENDITURES WILL CONTINUE WELL BEYOND EEI'S 2019 HORIZON?

A125. Yes. A study published by the American Society of Civil Engineers (“ASCE”) indicates that even with the recent upturn in utility capital spending, even more expenditures are coming:

The needs to maintain and update existing electric energy infrastructure, to adopt new technologies, and to meet the demands of a growing population and evolving economy over the next 30

¹³⁴ Deloitte, “From growth to modernization, the changing capital focus of the US utility sector,” (2016).

1 years will impose significant requirements for new energy
2 infrastructure investment.¹³⁵

3 Based on a comparison of baseline capital expenditures for 2001-2010 and required
4 investment levels needed to ensure reliability through 2040, the ASCE report
5 concluded that an additional \$731.8 billion in future investment needs would be
6 required.

7 These well-documented expectations for a long-term cycle of capital
8 investment in the electric utility industry imply higher – not lower – long-term
9 growth, and again confirm that GDP growth estimates almost certainly understate
10 investors’ expectations for electric utilities.

11 **Q126. DOES MR. WALTERS’ OWN TESTIMONY SUPPORT THE PREMISE**
12 **THAT THE GROWTH IN THE UTILITY INDUSTRY WILL EXCEED**
13 **EXPECTED GROWTH IN GDP FOR THE FORESEEABLE FUTURE?**

14 A126. Yes. Beginning on page 10 of his testimony, he cites several reports emphasizing
15 the strong growth expected for the industry. A few excerpts are highlighted
16 below:¹³⁶

- 17 • Capital expenditures throughout the U.S. power and gas sectors
18 in calendar-2016 are projected to be at an all-time high;
- 19 • The nation’s largest electric and gas utilities are investing in
20 infrastructure to comply with sweeping environmental
21 regulations, implement new technologies, build new natural
22 gas, solar and wind generation and upgrade aging transmission
23 and distribution systems;
- 24 • Moreover, their near-term capital spending forecasts continue
25 to escalate;
- 26 • In addition, replacement of mature gas distribution
27 infrastructure has gained widespread momentum and is likely
28 to continue at material levels for many years, considering state
29 and federal mandates to address safety.

¹³⁵ American Society of Civil Engineers, *Failure to Act, The Economic Impact of Current Investment Trends in Electricity Infrastructure*, at 4 (Economic Development Research Group, Inc., 2011), available at http://www.asce.org/uploadedFiles/Infrastructure/Failure_to_Act/SCE41%20report_Final-lores.pdf.

¹³⁶ Walters Direct at 10.

1 Mr. Walters admits that “gas industry investment outlooks are expected to be
 2 considerably higher in the forecast (2016-2018), relative to the last 10-year
 3 historical period.¹³⁷ He adds “the capital investments for the electric utility industry
 4 are significantly higher than the capital investments for the gas industry but they
 5 follow the same trend over the historical and forecasted period.”¹³⁸

6 **Q127. DID THE FOUNDER OF THE DCF APPROACH SUPPORT THE USE OF**
 7 **A GENERIC LONG-TERM GROWTH RATE, SUCH AS THE GDP**
 8 **GROWTH UNDER THE MR. WALTERS’ MULTI-STAGE APPROACH?**

9 A127. No. Professor Myron J. Gordon, who originated the DCF approach, concluded that
 10 reference to a generic long-term growth rate, such as Mr. Walters advocates, was
 11 unsupported.¹³⁹ More specifically, Dr. Gordon concluded that any assumption of
 12 a single time horizon for a transition to a generic long-term growth rate was highly
 13 questionable and failed to reduce error in DCF estimates. Instead, Dr. Gordon
 14 specifically recognized that, “it is the growth that investors expect that should be
 15 used” in applying the DCF model, and he concluded:

16 A number of considerations suggest that investors may, in fact, use
 17 earnings growth as a measure of expected future growth.”¹⁴⁰

18 Similarly, a recent study reported in the *Journal of Investing* determined that there
 19 is no correlation between stock market returns or earnings growth and GDP,
 20 suggesting that investors’ expectations built into observable share prices are driven
 21 by valuation measures, and not expected economic growth.¹⁴¹

¹³⁷ *Id.* at 11.

¹³⁸ *Id.* at 11.

¹³⁹ Myron J. Gordon, “The Cost of Capital to a Public Utility,” *MSU Public Utilities Studies* (1974) at 100-01.

¹⁴⁰ *Id.* at 89.

¹⁴¹ Joachim Klement, “What’s Growth Got to Do with It? Equity Returns and Economic Growth,” *Journal of Investing*, Vol. 24, No. 2 (Summer 2015): 74:78.

1 **Q128. HAVE OTHER REGULATORS RECOGNIZED THAT GDP GROWTH**
 2 **RATES RESULT IN COST OF EQUITY ESTIMATES THAT FAIL TO**
 3 **REFLECT INVESTORS' EXPECTATIONS FOR UTILITIES?**

4 A128. Yes. In Opinion No. 531 (issued June 19, 2014), FERC concluded that a 9.39%
 5 midpoint produced by a multi-stage DCF model predicated on GDP growth is
 6 insufficient to meet regulatory standards under *Hope* and *Bluefield*.¹⁴² FERC
 7 determined that a cost of equity of this magnitude “does not represent a just and
 8 reasonable outcome” or “appropriately represent the utilities’ risks.”¹⁴³ In
 9 particular, FERC concluded that historically anomalous capital market conditions
 10 are leading to unrepresentative financial inputs to the DCF formula, which in turn
 11 results in a cost of equity “that does not satisfy the requirements of *Hope* and
 12 *Bluefield*.”¹⁴⁴

13 In order to evaluate a fair and reasonable point-estimate ROE, FERC
 14 endorsed reliance on the same risk premium, CAPM, and expected earnings
 15 approaches presented in my testimony in this case.¹⁴⁵ In addition, FERC stressed
 16 the relevance of ROEs allowed by state regulatory commissions in its evaluation of
 17 a fair ROE from within the zone of reasonableness.¹⁴⁶ More recently, FERC
 18 affirmed these findings in Opinion No. 551.¹⁴⁷

19 **Q129. PLEASE SUMMARIZE YOUR OBJECTION TO MR. WALTERS' USE OF**
 20 **GDP GROWTH RATES IN HIS MULTI-STAGE GROWTH DCF**
 21 **ANALYSIS?**

22 A129. Mr. Walters presents no meaningful information to suggest that investors share his
 23 view that growth in GDP must be considered “the highest sustainable long-term

¹⁴² Opinion No. 531, 147 FERC ¶ 61,234 at P 142.

¹⁴³ *Id.* at P 144.

¹⁴⁴ *Id.* at P 142.

¹⁴⁵ *Id.* at P 146.

¹⁴⁶ Opinion No. 531, 147 FERC ¶ 61,234 at P 148-149. FERC ultimately concluded that an ROE of 10.57% was just and reasonable.

¹⁴⁷ Opinion No. 551. FERC ultimately concluded that an ROE of 10.32% was just and reasonable.

1 growth rate of a utility.”¹⁴⁸ The industry-wide historical comparisons of utility
2 sales growth and GDP cited by Mr. Walters may be factually correct, but they do
3 not address what Mr. Walters identified as the fundamental requirement in
4 estimating growth – the future expectations of investors. In fact, Mr. Walters
5 specifically noted the pitfalls associated with historical data in assessing investors’
6 expectations of growth.

7 Mr. Walters suggests that it would be illogical for investors to expect long-
8 term growth for a utility that exceeds the rate of growth of the economy. Based on
9 this subjective assertion, he assumed that each company's growth rate would begin
10 to converge to that of the economy as a whole after 5 years, and then extended his
11 analysis for an additional 195 years. While few investors are likely to consider Mr.
12 Walters’ projected cash flows in the year 2217 to be within their foreseeable
13 horizon, it is entirely logical for investors to recognize the potential for certain
14 companies to grow faster than the overall economy.

15 **Q130. ARE THERE COMPUTATIONAL ERRORS THAT ALSO BIAS MR.**
16 **WALTERS’ MULTI-STAGE DCF COST OF EQUITY ESTIMATES**
17 **DOWNWARD?**

18 A130. Yes. As noted above, under his multi-stage DCF approach Mr. Walters predicted
19 the cash flows that would accrue to investors over the next 200 years. To arrive at
20 his estimated cost of equity, Mr. Walters used the internal rate of return (“IRR”)
21 function available in Microsoft’s Excel spreadsheet program to determine the
22 discount rate (*i.e.*, investors’ required rate of return) that would equate these cash
23 flows with the current market price of the stock.¹⁴⁹ This IRR calculation, however,
24 assumes that annual cash flows are received at the end of each year, which is

¹⁴⁸ *Id.*

¹⁴⁹ Walters workpaper: CCW Confidential WP 10.xlsx.

1 inconsistent with the periodic dividend payments that investors receive over the
2 course of the year and results in a downward bias in the implied cost of equity.

3 **B. Capital Asset Pricing Model**

4 **Q131. WHAT ARE THE WEAKNESSES IN MR. WALTERS' CAPM STUDIES?**

5 A131. Mr. Walters' CAPM analysis has several shortcomings. Like the other ROE
6 Witnesses, it is based almost exclusively on historical data, even though the
7 analysis should be forward-looking. He fails to correct for an observed bias in the
8 CAPM result. Finally, his analysis ignores the impact of company size on expected
9 returns.

10 **Q132. WHAT IS THE PRIMARY DIFFERENCE BETWEEN MR. WALTERS'**
11 **SO-CALLED "FORWARD-LOOKING" CAPM ANALYSIS AND THE**
12 **APPROACH DESCRIBED IN YOUR DIRECT TESTIMONY?**

13 A132. As Mr. Walters observed, the appropriate "R_m" to use in applying the CAPM is the
14 "[e]xpected return for the market portfolio."¹⁵⁰ The fundamental difference
15 between my approach and that of Mr. Walters is that, while my analysis actually
16 looked to the future return expectations of investors in the capital markets, Mr.
17 Walters' "forward-looking" CAPM was actually based almost entirely on historical
18 data. As Mr. Walters explained:

19 I estimated the expected return on the S&P 500 by adding an
20 expected inflation rate to the long-term historical arithmetic average
21 real return on the market.¹⁵¹ [emphasis added]

22 In other words, the relatively small portion of Mr. Walters' "forward-
23 looking" market return constituting inflation was based on projected data, but the
24 actual return on the market itself was completely backward looking. Thus, Mr.
25 Walters essentially presented two variants of a CAPM using historical data. Neither

¹⁵⁰ Walters Direct at 54.

¹⁵¹ *Id.* at 56.

1 one of these approaches is consistent with the assumptions of the CAPM because
2 as noted above, the CAPM seeks to determine the expected return, and is predicated
3 on the forward-looking expectations of investors. As discussed earlier in response
4 to Dr. Woolridge, Mr. Walters' use of historical returns in the CAPM is inconsistent
5 with the underlying presumptions of the model.

6 **Q133. WHAT ABOUT MR. WALTERS' CRITICISM THAT YOUR FORWARD-**
7 **LOOKING ESTIMATE OF THE MARKET RATE OF RETURN IS NOT**
8 **REASONABLE?**¹⁵²

9 A133. As noted earlier, the use of forward-looking expectations in estimating the market
10 risk premium is well accepted in the financial literature and has been recognized by
11 other regulators. Mr. Walters' criticism of my forward-looking CAPM approach
12 seems to hinge on the fact that this method produces an equity risk premium for the
13 S&P 500 that is higher than the historical benchmarks he cites. But estimating
14 investors' required rate of return by reference to current, forward-looking data, as
15 I have done, is entirely consistent with the theory underlying the CAPM
16 methodology. As noted earlier, the CAPM is an *ex-ante*, or forward-looking model
17 based on expectations of the future. As a result, in order to produce a meaningful
18 estimate of required rates of return, the CAPM is best applied using data that
19 reflects the expectations of actual investors in the market. Rather than look
20 backwards to a risk premium based largely on historical data, as Mr. Walters
21 advocates, my analysis appropriately focused on the expectations of actual
22 investors in today's capital markets.

23 All quantitative methods used to estimate the cost of equity have their own
24 strengths and weakness. Mr. Walters does not suggest that the CAPM model is
25 "wrong" to focus on forward-looking projections instead of backward, historical

¹⁵² *Id.* at 70.

1 results, nor does he claim that looking to the future, as I have done, is a
 2 misapplication of the CAPM. Instead, Mr. Walters simply believes that the result
 3 of applying the CAPM in a manner that is consistent with the underlying
 4 assumptions produces a result that he views as being too high.

5 **Q134. HAVE OTHER REGULATORS RELIED ON A FORWARD-LOOKING**
 6 **DCF APPROACH SIMILAR TO THE ONE PRESENTED IN YOUR**
 7 **DIRECT TESTIMONY AS A MEANS OF ESTIMATING THE MARKET**
 8 **COST OF EQUITY?**

9 A134. Yes. I based my CAPM approach on the methods used by the Staff at the Illinois
 10 Commerce Commission, whose witnesses have routinely relied on a forward-
 11 looking market rate of return estimate to apply the CAPM. For example, Illinois
 12 Staff witness Rochelle Langfeldt employed an expected market return based on an
 13 analysis analogous to the approach described in my direct testimony:

14 Q. How was the expected rate of return on the market portfolio
 15 estimated?

16 A. The expected rate of return on the market was estimated by
 17 conducting a DCF analysis on the firms composing the S&P 500
 18 Index ("S&P 500"). ... Firms not paying a dividend as of June
 19 28, 2001, or for which neither Zacks nor IBES growth rates were
 20 available were eliminated from the analysis. The resulting
 21 company-specific estimates of the expected rate of return on
 22 common equity were then weighted using market value data
 23 from Salomon Smith Barney, Performance and Weights of the
 24 S&P 500: Second Quarter 2001. The estimated weighted
 25 averaged expected rate of return for the remaining 365 firms
 26 composing 78.31% of the market capitalization of the S&P 500
 27 equals 15.31%.¹⁵³

28 Moreover, the market cost of equity relied on in my analysis represents a
 29 weighted average expected return for the dividend paying firms in the S&P 500.
 30 Growth expectations for some firms fall below expected trends GDP, while

¹⁵³ Direct Testimony of Rochelle Langfeldt, Illinois Commerce Commission Docket No. 01-0423 at 23-24 (2001).

1 projections for other firms are considerably more optimistic. Similarly, the
2 composition of the S&P 500 is not static and growth rates for one company may
3 moderate over time, while for others they may increase. On balance, however, the
4 growth rates used in my study are representative of the consensus expectations for
5 the dividend paying firms in the S&P 500 Index as a whole. This contradicts Mr.
6 Walters' position that investors' growth expectations should be constrained by
7 forecasted GDP growth when estimating the market cost of equity.¹⁵⁴

8 **Q135. DID MR. WALTERS FAIL TO CONSIDER OTHER IMPORTANT**
9 **FACTORS IN APPLYING THE CAPM?**

10 A135. Yes. Mr. Walters failed to reflect the size adjustment in his CAPM application.
11 According to the CAPM, the expected return on a security should consist of the
12 riskless rate, plus a premium to compensate for the systematic risk of the particular
13 security. The degree of systematic risk is represented by the beta coefficient. The
14 need for the size adjustment arises because differences in investors' required rates
15 of return that are related to firm size are not fully captured by beta. To account for
16 this, *Morningstar* has developed size premiums that need to be added to the
17 theoretical CAPM cost of equity estimates to account for the level of a firm's
18 market capitalization in determining the CAPM cost of equity. Accordingly, Mr.
19 Walters should have incorporated an adjustment to recognize the impact of size
20 distinctions between his proxy companies, as measured by the average market
21 capitalization.

22 **Q136. IS THERE ANY MERIT TO MR. WALTERS' CONTENTION THAT A**
23 **SIZE ADJUSTMENT SHOULD NOT BE APPLIED TO UTILITIES?**¹⁵⁵

24 A136. No. First, Mr. Walters implies that I am proposing to apply a general size risk
25 premium in arriving at a fair ROE for the Companies; but this is not correct. Rather,

¹⁵⁴ Walters Direct at 41.

¹⁵⁵ *Id.* at 71.

1 this adjustment merely corrects for an observed inability of the CAPM to fully
2 reflect the impact of size distinctions by market capitalization that the beta value
3 does not otherwise capture, but which is acknowledged by empirical research. My
4 consideration of the impact of firm size does not adjust for KU's or LG&E's size
5 relative to the proxy group; nor is it applied to the results of the DCF, risk premium,
6 or expected earnings approaches. Rather, it is specifically tied to the CAPM
7 because empirical research indicates that beta does not capture an increment of risk
8 related to firm size.

9 Mr. Walters' observation that the "size adjustment recommended by Mr.
10 McKenzie reflects companies that have beta estimates in excess of 1.00" says
11 nothing at all about the relevance of a size adjustment.¹⁵⁶ Of course, there are any
12 number of specific factors that distinguish a utility's risks from other firms in the
13 non-regulated sector, just as there are important distinctions between the
14 circumstances faced by airlines and drug manufacturers. But under the assumptions
15 of modern capital market theory on which the CAPM rests, these considerations are
16 reduced to a single risk measure – beta – which captures stock price volatility
17 relative to the market. Within the CAPM paradigm, the degree of regulation, the
18 nature of competition in the industry, the competence of management, and every
19 other firm-specific consideration is boiled down to a single question; namely, how
20 much does the stock's price fluctuate in relation to the market as a whole? Beta is
21 the measure of that variability, and research demonstrates that beta does not fully
22 account for the impact of firm size.

23 As noted earlier, the fact that the size premiums reported by *Duff & Phelps*
24 were not estimated on an industry-by-industry basis provides no basis to ignore this
25 relationship in estimating the cost of equity for utilities. A study reported in *Public*

¹⁵⁶ *Id.* at 71-72.

1 *Utilities Fortnightly* noted that the betas of small companies do not fully account
2 for the higher realized rates of return associated with small company stocks:

3 The smaller deciles show returns not fully explainable by the
4 CAPM. The difference in risk premium (realized versus CAPM)
5 grows larger as one moves from the largest companies in decile 1 to
6 the smallest in decile 10. The difference is especially pronounced
7 for deciles 9 and 10, which contain the smallest companies.¹⁵⁷

8 The study went on to conclude that a publicly traded utility with a market
9 capitalization of \$1.0 billion would require a small company premium of
10 approximately 130 basis points above the rate of return for larger firms.¹⁵⁸

11 Mr. Walters further confuses the size adjustment required by the CAPM
12 with aspects of the “build-up model” described in a Duff & Phelps publication.¹⁵⁹
13 The build-up model and the CAPM are not synonymous and in fact are distinct
14 methods for estimating the cost of equity. The “industry risk premium adjustment”
15 cited by Mr. Walters in the context of the build-up method is *in lieu of* the more
16 precise beta risk measure for each firm in the proxy group that is employed in the
17 CAPM. Mr. Walters is misleading by wrongly suggesting that the “industry risk
18 premium factor” and the beta measure used in the CAPM are somehow additive.
19 In fact, they are mutually exclusive adjustments pertaining to entirely different
20 analytical approaches, and there is no basis for Mr. Walters’ contention that I
21 “cherry-picked” the size adjustment.¹⁶⁰

22 **Q137. MR. WALTERS REJECTS YOUR USE OF THE ECAPM BECAUSE HE**
23 **SAYS IT AMOUNTS TO DOUBLE COUNTING WHEN USED WITH**
24 **VALUE LINE ADJUSTED BETAS.¹⁶¹ WHAT IS YOUR RESPONSE?**

¹⁵⁷ Michael Annin, “Equity and the Small-Stock Effect”, *Public Utilities Fortnightly* (Oct. 15, 1995) at 43.

¹⁵⁸ This compares with the size adjustments incorporated in my application of the CAPM and ECAPM, which ranged from -36 basis points to 149 basis points (Exhibit Nos. 7-8).

¹⁵⁹ Walters Direct at 71, 73.

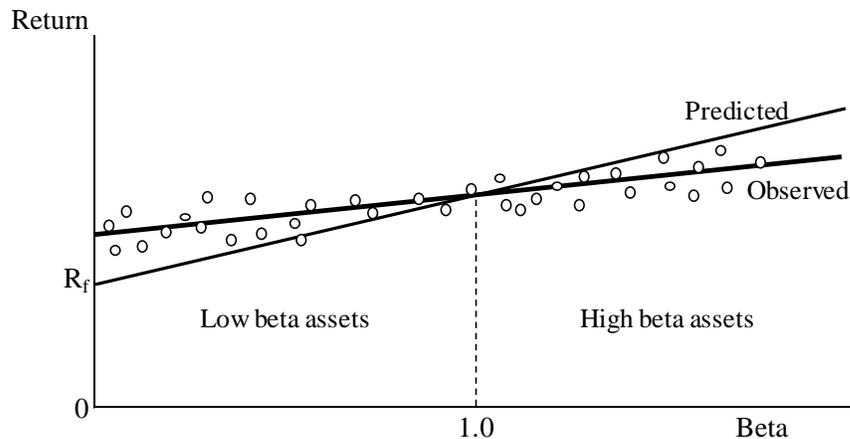
¹⁶⁰ *Id.* at 71.

¹⁶¹ Walters Direct at 76.

1 A137. As I stated in my Direct Testimony,¹⁶² the ECAPM is simply a variant of the
 2 traditional CAPM approach that is designed to correct for an observed bias in the
 3 CAPM result. The modification reflected in the ECAPM is distinct from the Value
 4 Line adjustment of estimated betas for the demonstrated tendency to regress toward
 5 the mean. The Value Line adjustment is intended to make betas estimated based
 6 on historical returns better estimates of forward-looking betas.

7 In contrast, the ECAPM reflects a refinement to adjust for a systematic
 8 tendency of low beta portfolios to over-earn and high beta portfolios to under-earn
 9 relative to the predictions of the CAPM capital market line. This is illustrated
 10 graphically in the figure below:

FIGURE R7
CAPM – PREDICTED VS. OBSERVED RETURNS



11 The ECAPM reflects a refinement to adjust for a systematic tendency of low beta
 12 portfolios to over-earn and high beta portfolios to under-earn relative to the
 13 predictions of the CAPM capital market line. In other words, even if a firm's beta
 14 value were estimated with perfect precision, the CAPM would still understate the
 15 return for low-beta stocks and overstate the return for high-beta stocks. The

¹⁶² McKenzie LGE Direct at 46-48.

1 ECAPM and the use of adjusted betas represent two separate and distinct issues in
2 estimating returns, and both are useful for improving the traditional CAPM results.

3 In contrast to Mr. Walters' dismissal of this approach, the results of the
4 ECAPM have been relied on by other regulators. For example, Staff witness Julie
5 McKenna of the Maryland Public Service Commission noted that "the ECAPM
6 model adjusts for the tendency of the CAPM model to underestimate returns for
7 low Beta stocks," and concluded that, "I believe under current economic conditions
8 that the ECAPM gives a more realistic measure of the ROE than the CAPM model
9 does."¹⁶³ The Regulatory Commission of Alaska has also relied on the ECAPM
10 approach, noting that:

11 Tesoro averaged the results it obtained from CAPM and ECAPM
12 while at the same time providing empirical testimony that the
13 ECAPM results are more accurate than [sic] traditional CAPM
14 results. The reasonable investor would be aware of these empirical
15 results. Therefore, we adjust Tesoro's recommendation to reflect
16 only the ECAPM result.¹⁶⁴

17 **C. Utility Risk Premium**

18 **Q138. DO THE RESULTS OF MR. WALTERS' RISK PREMIUM APPROACH**
19 **BASED ON AUTHORIZED RETURNS PROVIDE A RELIABLE GUIDE**
20 **TO A FAIR ROE FOR THE COMPANIES?**

21 A138. No. Mr. Walters subjectively chose to truncate the data available to apply his risk
22 premium approach by ignoring all observations prior to 1986. Mr. Walters
23 explained that this period was selected "because public utility stocks consistently
24 traded at a premium to book value during that period,"¹⁶⁵ but such manipulation of
25 this data runs counter to the assumptions underlying the study of historical risk
26 premiums. Ibbotson Associates noted the pitfalls of such a subjective approach:

¹⁶³ *Direct Testimony and Exhibits of Julie McKenna*, Maryland PSC Case No. 9299 (Oct. 12, 2012) at page 9.

¹⁶⁴ Regulatory Commission of Alaska, Order No. P-97-004(151) at 145 (Nov. 27, 2002).

¹⁶⁵ Walters Direct at 47.

1 Some analysts estimate the expected risk premium using a shorter,
2 more recent time period on the basis that recent events are more likely
3 to be repeated in the near future ... This view is suspect ...¹⁶⁶

4 By choosing a truncated time period for his risk premium study, Mr. Walters
5 unnecessarily introduces a subjective bias that taints his analysis and artificially
6 lowers his results.

7 **Q139. WHAT OTHER FLAWS ARE ASSOCIATED WITH MR. WALTERS' RISK**
8 **PREMIUM APPLICATION?**

9 A139. Mr. Walters failed to incorporate the inverse relationship between interest rates and
10 equity risk premiums in his analysis of historical authorized rates of return. There
11 is considerable empirical evidence that when interest rates are relatively high,
12 equity risk premiums narrow, and when interest rates are relatively low, equity risk
13 premiums are greater. This inverse relationship between equity risk premiums and
14 interest rates has been widely reported in the financial literature. As summarized
15 in *New Regulatory Finance*:

16 Published studies by Brigham, Shome, and Vinson (1985), Harris
17 (1986), Harris and Marston (1992, 1993), Carelton, Chambers, and
18 Lakonishok (1983), Morin (2005), and McShane (2005), and others
19 demonstrate that, beginning in 1980, risk premiums varied inversely
20 with the level of interest rates – rising when rates fell and declining
21 when rates rose.¹⁶⁷

22 *New Regulatory Finance* noted that, taken together, studies in the financial
23 literature imply that a 100 basis point change in bond yields would imply a 50 basis
24 point increase in the equity risk premium.¹⁶⁸

25 As shown on Mr. Walters' Exhibits CCW-12 and CCW-13, current interest
26 rates are significantly less than those prevailing in the late 1980s and early 1990s.
27 Given that interest rates are currently lower than the average over his study period,

¹⁶⁶ Ibbotson Associates, *2005 Yearbook, Valuation Edition* at 80.

¹⁶⁷ Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 128.

¹⁶⁸ *Id.* at 129.

1 current equity risk premiums should be relatively higher, which Mr. Walters'
2 analysis entirely ignores.

3 **Q140. WHAT COST OF EQUITY ESTIMATE IS INDICATED IF MR.**
4 **WALTERS' RISK PREMIUM APPROACH IS CORRECTED TO**
5 **ACCOUNT FOR THIS FACTOR?**

6 A140. I began with the data from Mr. Walters' two risk premium Exhibits CCW-12 and
7 CCW-13. The only adjustment I made to this data was to account for the inverse
8 relationship between interest rates and risk premiums. Since rates are now
9 (historically) low, an upward adjustment to the base risk premium is critical. As
10 shown on Rebuttal Exhibit No. 16, adjusting Mr. Walters' risk premium analysis to
11 account for this inverse relationship results in a current cost of equity estimate for
12 the Companies of 10.05% using Treasury yields (page 1), or 9.87% based on public
13 utility bond yields (page 3).

14 **D. Other ROE Issues**

15 **Q141. MR. WALTERS ACCUSES YOU OF "MANIPULATING" YOUR DCF**
16 **RESULTS BECAUSE YOU REMOVED SEVERAL LOW-END VALUES**
17 **FROM YOUR RESULTS AND ONLY REMOVED ONE HIGH-END**
18 **ESTIMATE.¹⁶⁹ IS THIS A VALID CRITICISM?**

19 A141. No. As discussed above in response to Dr. Woolridge, low-end values were
20 evaluated against the observable returns available from long-term bonds. But the
21 fact that there are numerous results that fail this test of reasonableness says nothing
22 about the validity of estimates at the upper end of the range of results, and there is
23 no basis to discard an equal number of values from the top of the range. In my
24 Exhibit No. 5, I retained an upper end cost of equity estimate of 13.2%, but I also

¹⁶⁹ Walters Direct at 69.

1 kept low-end estimates in the 7.0% range which are assuredly far below investors'
2 required rate of return.

3 **Q142. MR. WALTERS SUGGESTS THAT USING THE MEDIAN WOULD BE A**
4 **BETTER APPROACH THAN REMOVING OUTLIERS IN DEALING**
5 **WITH EXTREME DCF RESULTS.¹⁷⁰ DO YOU AGREE?**

6 A142. No. Similar to my earlier discussion of Mr. Walters' DCF averaging technique, I
7 believe that each ROE result represents a stand-alone estimate of investors' future
8 expectations, and each value should be evaluated on its own merits. The fact that
9 a median of several outcomes might produce a DCF estimate that could be
10 considered reasonable does not absolve the need to evaluate each underlying return
11 separately. Without considering the underlying data, and including ROE estimates
12 that do not reflect investor expectations, Mr. Walters' median approach biases his
13 results downward.

14 **Q143. MR. WALTERS CONTENDS THAT THE EXPECTED EARNINGS**
15 **ANALYSIS YOU USED IS NOT A REASONABLE METHOD FOR**
16 **ESTIMATING A FAIR ROE FOR KU AND LG&E.¹⁷¹ DO YOU AGREE?**

17 A143. No. I provided support for the expected earnings method in my earlier rebuttal of
18 Dr. Woolridge and in my Direct Testimony. The appeal of the expected earnings
19 approach is that it does not require theoretical models to indirectly infer investors'
20 perceptions from stock prices or other market data. As long as the proxy companies
21 are similar in risk, their expected earned returns on invested capital provide a direct
22 benchmark for investors' opportunity costs that is independent of fluctuating stock
23 prices, market-to-book ratios, debates over DCF growth rates, or the limitations
24 inherent in any theoretical model of investor behavior.

¹⁷⁰ *Id.* at 69.

¹⁷¹ *Id.* at 84.

1 **Q144. DO YOU AGREE WITH MR. WALTERS THAT A METHODOLOGY HAS**
2 **TO DEPEND ON MARKET DATA TO BE USEFUL IN EVALUATING**
3 **INVESTORS' REQUIRED RETURN?**¹⁷²

4 A144. No. Mr. Walters wrongly contends that because the expected earnings approach is
5 based on accounting data and not market data, it should be rejected. While I agree
6 that market-based models are certainly important tools in estimating investors'
7 required rate of return, in my opinion, this in no way invalidates the usefulness of
8 the expected earnings approach. In fact, this is one of its advantages. As discussed
9 earlier, a very simple, conceptual principle is that when evaluating two investments
10 of comparable risk, investors will choose the alternative with the higher expected
11 return. If the Companies are only allowed the opportunity to earn a 9.35% return
12 on the book value of their equity investments, as recommended by Mr. Walters,
13 while other utilities are expected to earn an average of 11.2%,¹⁷³ the implications
14 are clear – the Companies' investors will be denied the ability to earn a return
15 commensurate with other opportunities of comparable risk.

16 **Q145. MR. WALTERS FAULTS YOUR NON-UTILITY DCF APPROACH**
17 **BECAUSE, ACCORDING TO HIM, THE NON-UTILITY GROUP IS**
18 **“MUCH RISKIER” THAN THE UTILITY INDUSTRY.**¹⁷⁴ **HOW DO YOU**
19 **RESPOND?**

20 A145. In my Direct Testimony, I compared risk indicators for the non-utility group to my
21 proxy group and to the Companies. This comparison is reproduced below.

¹⁷² *Id.* at 84.

¹⁷³ The average expected return on book equity for 2020-22 calculated for Mr. Walters' proxy group, as shown on Rebuttal Exhibit No. 14.

¹⁷⁴ Walters Direct at 85.

1
2

TABLE R-4
COMPARISON OF RISK INDICATORS

	<u>Credit Rating</u>		<u>Value Line</u>		
	<u>S&P</u>	<u>Moody's</u>	<u>Safety</u>	<u>Financial</u>	
			<u>Rank</u>	<u>Strength</u>	<u>Beta</u>
Non-Utility Group	A-	A3	1	A+	0.69
Utility Group	BBB+	Baa1	2	A	0.70
KU/LG&E	A-	A3	2	B++	0.70

3 As I concluded in my Direct Testimony, based on these parameters, investors would
4 likely conclude that the overall investment risks for the Utility Group and KU are
5 greater than those of the firms in the Non-Utility Group. Mr. Walters' suggestion
6 to the contrary is misleading and should be ignored.

7 **Q146. DO YOU AGREE WITH MR. WALTERS' FLOTATION COST**
8 **DISCUSSION?**

9 A146. No. Mr. Walters rejects a flotation cost adjustment because he claims it "is not
10 based on known and measurable LG&E costs."¹⁷⁵ Mr. Walters seems to agree that
11 flotation costs can be included in the cost of equity analysis as a part of the cost of
12 raising capital, but he argues that such an adjustment should be rejected in this case.
13 KU and LG&E has been and will continue to invest significant amounts of equity
14 capital to serve the public. The equity capital necessary to support this investment
15 is supplied by proceeds from past stock issues and through retained earnings. The
16 earnings base of this equity is permanently reduced by the amount of past flotation
17 costs. Without a flotation adjustment, these legitimate costs of providing utility
18 service will be excluded for ratemaking purposes and will further undercut the
19 Companies' ability to earn their authorized ROE.

¹⁷⁵ *Id.* at 66.

1

V. RESPONSE TO MR. TILLMAN

2

Q147. DID MR. TILLMAN CONDUCT AN INDEPENDENT EVALUATION OF A FAIR ROE FOR THE COMPANIES?

3

4

A147. No. Mr. Tillman did not conduct any analyses of the cost of equity. His testimony was limited to a presentation of selected data concerning previously authorized ROEs. Based on this limited review, Mr. Tillman expressed his concern that a 10.23% ROE for the Companies is “excessive.”¹⁷⁶

5

6

7

8

Q148. DO YOU AGREE WITH MR. TILLMAN THAT ALLOWED ROES PROVIDE ONE BENCHMARK WORTHY OF CONSIDERATION IN THE COMMISSION’S EVALUATION?

9

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11

A148. Yes, I do. Importantly, however, such comparisons of allowed ROEs are only one consideration. While this data can be useful in the KPSC’s deliberations, it is not a substitute for the detailed analyses presented in my direct testimony.

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Q149. DOES THE DATA PRESENTED BY MR. TILLMAN CONFIRM YOUR CONCLUSION THAT DR. WOOLRIDGE’S, MR. BAUDINO’S, AND MR. WALTERS’ RECOMMENDATIONS ARE TOO LOW?

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A149. Yes. Mr. Tillman cites an average allowed ROE for vertically integrated utilities of 9.82% for 2014 through the present,¹⁷⁷ which confirms my earlier conclusion that the 8.75%, 9.00%, and 9.35% ROE recommendations of the ROE witnesses fall well below average returns authorized for other utilities, and are insufficient to meet the requirements of regulatory standards.

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Q150. DO YOU AGREE WITH THE INFERENCE THAT MR. TILLMAN DRAWS FROM HIS REVIEW OF ALLOWED ROES?

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A150. No. There is no basis for Mr. Tillman to suggest that average authorized ROEs are somehow skewed upwards because of specific awards in certain states. Mr.

25

¹⁷⁶ Tillman LGE Direct at 8.

¹⁷⁷ *Id.* at 14.

1 Tillman points to ROEs above 10% awarded in Michigan, but he made no effort to
2 examine results at the low-end of the range. For example, the 9.30% ROE result
3 for Kansas City Power and Light’s Kansas operations was, according to RRA, part
4 of a settlement that “did not address rate-of-return issues.”¹⁷⁸ In short, while a
5 review of historical authorized ROEs can provide a general benchmark, it is not a
6 substitute for a thorough analysis of the cost of capital, such as that contained in
7 my direct testimony and supporting the Companies’ 10.23% requested ROE. As
8 discussed in detail earlier, data concerning historical allowed ROEs reported by
9 RRA can be informative, but do not substitute for a comprehensive application of
10 primary methods.

11 **Q151. FROM YOUR POSITION AS A REGULATORY FINANCIAL ANALYST,**
12 **WHAT DO YOU MAKE OF MR. TILLMAN’S ADMONITION (PP. 7-8) TO**
13 **CONSIDER CUSTOMER IMPACTS WHEN ESTABLISHING A FAIR**
14 **ROE?**

15 A151. First, it is important to note that the determination of the ROE is made by investors
16 in the capital markets, and is not predicated on any notion of costs or savings to
17 customers. The U.S. Supreme Court’s regulatory standards embodied in the *Hope*
18 and *Bluefield* decisions represent a balance between the interests of customers and
19 investors, by setting forth the guidelines as to a fair ROE. Meanwhile, Mr. Tillman
20 wrongly suggests that a lower ROE is *per se* in customers’ benefit. This is not the
21 case. While a downward-biased ROE may provide the illusion of customer
22 “savings” in the form of a lower revenue requirement in the short-term, the long-
23 term impact of an inadequate ROE can be injurious to customers and the Kentucky
24 economy.

¹⁷⁸ Regulatory Research Associates Regulatory Focus, *Major Rate Case Decisions-Calendar 2015*, January 14, 2016, pp. 5 and 9.

1 As discussed earlier, there is a very real connection between the ROE and
2 the availability of capital, and Mr. Tillman ignores the negative impact that an
3 inadequate ROE would have on investment. The ROE is the primary signal to
4 investors, not only with respect to attracting new capital investment, but also in
5 supporting existing utility operations. If the utility is unable to offer a competitive
6 ROE, existing shareholders will suffer a capital loss as investors take advantage of
7 other, more favorable opportunities, and the utility's stock price would fall.
8 Moreover, as investors' confidence is undermined, the ability of utilities to access
9 equity capital markets and expand investment will suffer. While the Companies
10 would undoubtedly continue to meet their service obligations to customers, a
11 downward-biased ROE would send an unmistakable signal to the investment
12 community as they consider whether to commit capital in Kentucky, and at what
13 cost.

14 **Q152. DO YOU AGREE WITH MR. TILLMAN'S ASSESSMENT REGARDING**
15 **THE IMPACT OF CONSTRUCTION WORK IN PROGRESS ("CWIP")?**

16 A152. No. While Mr. Tillman attempts to distinguish the risks of the Companies based
17 on the opportunity to include CWIP in rate base, this is hardly novel or unique to
18 the Companies and has been widely utilized since the 1970s to address the impact
19 of construction costs on utilities' financial integrity.

20 **Q153. WHAT IS CWIP?**

21 A153. CWIP consists of investment in facilities built to meet service obligations that are
22 not yet physically providing service. For an electric utility, CWIP can be sizeable
23 as a result of the capital intensity of utility infrastructure investment and the
24 extended construction periods involved with these facilities. During the
25 construction phase, the utility must pay capital carrying costs (interest, dividends,
26 etc.) on the investment in new facilities. These capital carrying costs are typically
27 accrued for future recovery in the form of Allowance for Funds Used During

1 Construction (“AFUDC”), which is included in rate base at the time the facilities
2 are placed in service. Alternatively, regulators may allow CWIP to be included in
3 rate base and thus permit the utility an opportunity to recover these capital costs
4 through current rates.

5 **Q154. WHAT IS THE FINANCIAL IMPACT OF CWIP?**

6 A154. If CWIP is included in rate base, the utility’s revenue requirements are increased
7 by the capital costs associated with the new construction. As a result, since
8 customers pay the capital carrying costs of CWIP in current rates, capitalized
9 AFUDC is not added to plant cost. From the utility’s standpoint, current cash flow
10 is higher than it would have been otherwise. As a result, including CWIP in rate
11 base improves a utility’s cash flow and increases revenue requirements during the
12 construction phase; however, this increase is offset in the future by the lower rate
13 base that results from eliminating capitalized AFUDC.

14 While the level of a utility’s earnings does not differ dramatically depending
15 on whether or not CWIP is included in rate base, the cash flow implications can be
16 significant, especially in the case of a large construction program. To finance the
17 costs of construction, utilities such as the Companies must obtain financing in the
18 form of common equity or long-term debt. If CWIP is not included in rate base, no
19 cash is generated from current rates to meet the interest and dividend payments
20 associated with these securities, which in turn must be financed.

21 The uncertainties that investors associate with cost deferrals and a
22 deterioration in earnings quality are significant and many of the key indicators
23 relied on by securities analysts and bond rating agencies focus on measures of cash
24 flow. As a result, the greater risk associated with higher levels of non-cash earnings
25 (*i.e.*, AFUDC) would ultimately be reflected in higher rates of return required by
26 investors. Investors recognize that including CWIP in rate base is an important tool

1 that supports the utility's financial integrity and attenuates some of the financial
2 risks associated with new infrastructure investment.

3 **Q155. IS THERE ANY MERIT TO MR. TILLMAN'S CONTENTION (P. 11)**
4 **THAT INCLUDING CWIP IN RATE BASE "SHIFTS RISKS ONTO**
5 **RATEPAYERS?"**

6 A155. No. Including CWIP in rate base will ease the financial pressure associated with
7 the Companies' capital projects by improving cash flow and providing greater
8 regulatory certainty. While instrumental in supporting financial integrity and
9 ability to attract capital, including CWIP will not have a measurable impact on the
10 overall investment risks of the Companies or investors' required rate of return.
11 Including CWIP in rate base changes only the timing of cost recovery for projects
12 included in CWIP. Accordingly, CWIP does not shift risks to ratepayers, as alleged
13 by Mr. Tillman.

14 **Q156. HAVE OTHER REGULATORS RECOGNIZED THE POTENTIAL**
15 **BENEFITS ASSOCIATED WITH INCLUDING CWIP IN RATE BASE?**

16 A156. Yes. Investors recognize that it is not uncommon for regulators to include CWIP
17 in rate base when establishing rates. A study by the Edison Electric Institute
18 observed that:

19 The inclusion of CWIP in rate base improves cash flow and reduces
20 future rate shocks. This practice also reduces the losses that a utility
21 experiences making large plant additions under historical test year
22 rates. Monitoring by the Edison Electric Institute has found that
23 states that have recently allowed the inclusion of CWIP in rate base
24 include CO, FL, GA, IN, KS, KY, LA, MI, MO, NC, NM, NV, SD,
25 TN, VA, and WV.¹⁷⁹

26 Accordingly, the cost of equity estimates developed for the proxy
27 companies already reflects any impact associated with the opportunity to earn a
28 return on CWIP. FERC has also recognized that including CWIP balances the

¹⁷⁹ Edison Electric Institute, *Forward Test Years for US Electric Utilities* (August 2010).

1 interest of investors and customers, and the Commission has routinely allowed
2 electric utilities to include CWIP in rate base.¹⁸⁰ FERC noted in *Order No. 679*
3 that including CWIP in rate base provides “up-front regulatory certainty, rate
4 stability and improved cash flow” that encourage investment by “easing the
5 financial pressures” associated with construction programs.¹⁸¹

6 **Q157. IS MR. TILLMAN’S POSITION WITH RESPECT TO CWIP CONSISTENT**
7 **WITH ESTABLISHED PRECEDENT IN KENTUCKY?**

8 A157. No. Mr. Tillman’s recommendations conflict with the KPSC’s long-established
9 support for including CWIP without any downward adjustment to the Companies’
10 ROE. Mr. Tillman has presented no evidence that would suggest the KPSC’s
11 longstanding practice no longer benefits customers or would otherwise undermine
12 a constructive regulatory policy that is widespread in the industry. Moreover, while
13 CWIP is supportive of the Companies’ credit standing, it does not allow recovery
14 of a return on construction expenditures outside of a rate proceeding. As a result,
15 there can be a significant lag between the time that expenditures are incurred and
16 when they are included in CWIP, which is exacerbated for utilities with large
17 capital expenditure programs, such as the Companies. Mr. Tillman fails to address
18 these realities, which further disprove his assessment and recommendations.

19 **Q158. MR. TILLMAN POINTS TO THE USE OF FORECAST TEST YEARS AS**
20 **A RISK REDUCING RATE MECHANISM FOR THE COMPANIES.**
21 **WOULD THIS FEATURE IMPLY A LOWER ROE FOR THE**
22 **COMPANIES IN THIS CASE?**

23 A158. No. As I point out in my Direct Testimony, investors recognize that the use of
24 adjustment mechanisms and future test years is widely prevalent in the utility

¹⁸⁰ *Construction Work in Progress for Public Utilities; Inclusion of Costs in Rate Base*, Order No. 298, FERC Stats. & Regs. ¶ 30,455 (1983), order on reh’g, 25 FERC ¶ 61,023 (1983).

¹⁸¹ *Order No.679* at P. 115. *See also, Order No. 679-A* at PP. 114-115.

1 industry, and the relative impact is already considered in the data for my proxy
2 group. As a result, any mitigation in risks associated with the Companies' ability
3 to attenuate regulatory lag through adjustment mechanisms or its election of a
4 future test year is already reflected in the results of the quantitative methods
5 presented in my testimony. The KPSC's adjustment mechanisms and the
6 Companies' election to use a future test year act to level the playing field, placing
7 the Companies on equal footing with their peers in the industry. As a result, no
8 adjustment to the ROE is justified or warranted.

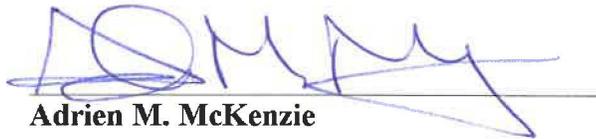
9 **Q159. DOES THIS CONCLUDE YOUR PRE-FILED REBUTTAL TESTIMONY?**

10 A159. Yes, it does.

VERIFICATION

STATE OF TEXAS)
) SS:
COUNTY OF TRAVIS)

The undersigned, **Adrien M. McKenzie**, being duly sworn, deposes and says he is President of FINCAP, Inc., that he has personal knowledge of the matters set forth in the foregoing testimony and exhibits, and the answers contained therein are true and correct to the best of his information, knowledge and belief.


Adrien M. McKenzie

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 4th day of April 2017.


Notary Public (SEAL)

My Commission Expires:

7/28/18

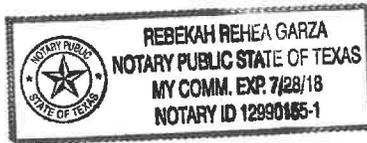


Exhibit No. 12

Allowed ROEs (RRA Averages)

RRA INTEGRATED ELECTRIC UTILITIES

(24-Months Ended December 31, 2016)

	<u>Company</u>	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
1	PacifiCorp	WY	01/23/15	9.50%	0.00%	9.50%
2	Public Service Co. of CO	CO	02/24/15	9.83%	0.00%	9.83%
3	PacifiCorp	WA	03/25/15	9.50%	0.00%	9.50%
4	Northern State Power MN	MN	03/26/15	9.72%	0.00%	9.72%
5	Wisconsin Public Service	MI	04/23/15	10.20%	0.00%	10.20%
6	Union Electric	MO	04/29/15	9.53%	0.00%	9.53%
7	Appalachian Power Co.	WV	05/26/15	9.75%	0.00%	9.75%
8	Kansas City Power and Light	MO	09/02/15	9.50%	0.00%	9.50%
9	Kansas City Power and Light	KS	09/23/15	9.30%	0.00%	9.30%
10	Wisconsin Public Service Corp.	WI	11/19/15	10.00%	0.00%	10.00%
11	Consumers Energy Co.	MI	11/19/15	10.30%	0.00%	10.30%
12	Mississippi Power	MS	12/03/15	9.23%	0.00%	9.23%
13	Northern States Power Co - WI	WI	12/03/15	10.00%	0.00%	10.00%
14	DTE Electric Co.	MI	12/11/15	10.30%	0.00%	10.30%
15	Portland General Electric Co.	OR	12/15/15	9.60%	0.00%	9.60%
16	Southwestern Public Service Co	TX	12/17/15	9.70%	0.00%	9.70%
17	Avista Corp.	ID	12/18/15	9.50%	0.00%	9.50%
18	PacifiCorp	WY	12/30/15	9.50%	0.00%	9.50%
19	Virginia Electric and Power	VA	(a)	(a)	(a)	10.00%
20	MDU Resources Group	ND	01/05/16	10.50%	0.00%	10.50%
21	Avista Corp	WA	01/06/16	9.50%	0.00%	9.50%
22	Entergy Arkansas	AR	02/23/16	9.75%	0.00%	9.75%
23	Virginia Electric and Power	VA	(b)	(b)	(b)	9.60%
24	Indianapolis Power & Light Co.	IN	03/16/16	9.85%	-0.15%	10.00%
25	El Paso Electric Co.	NM	06/08/16	9.48%	0.00%	9.48%
26	Virginia Electric and Power	VA	(c)	(c)	(c)	9.60%
27	Northern Indiana Public Service Co.	IN	7/18/2016	9.98%	0.00%	9.98%
28	Kingsport Power Co.	TN	08/09/16	9.85%	0.00%	9.85%
29	UNS Electric	AZ	08/18/16	9.50%	0.00%	9.50%
30	PacifiCorp	WA	09/01/16	9.50%	0.00%	9.50%
31	Upper Peninsula Power	MI	09/08/16	10.00%	0.00%	10.00%
32	Public Service Co. of New Mexico	NM	09/28/16	9.58%	0.00%	9.58%
33	Appalachian Power Co.	VA	10/06/16	9.40%	0.00%	9.40%
34	Madison Gas & Electric Co.	WI	11/09/16	9.80%	0.00%	9.80%
35	Public Service Co. of Oklahoma	OK	11/10/16	9.50%	0.00%	9.50%
36	Wisconsin Power & Light Co.	WI	11/18/16	10.00%	0.00%	10.00%
37	Florida Power & Light Co.	FL	11/29/16	10.55%	0.00%	10.55%
38	Liberty Utilities	CA	12/01/16	10.00%	0.00%	10.00%
39	Duke Energy Progress	SC	12/07/16	10.10%	0.00%	10.10%
40	Black Hills Colorado Electric	CO	12/19/16	9.37%	0.00%	9.37%
41	Sierra Pacific Power Co.	NV	12/22/16	9.60%	0.00%	9.60%
42	Virginia Electric and Power	NC	12/22/16	9.90%	0.00%	9.90%
43	Avista Corporation	ID	12/28/16	9.50%	0.00%	9.50%
44	Appalachian Power Co.	VA	12/30/16	10.00%	0.00%	10.00%
	Range of Reasonableness					9.23% -- 10.55%
	Midpoint					9.89%
	Average					9.76%

RRA INTEGRATED ELECTRIC UTILITIESNotes

(a) Adjusted to condense the following duplicative project-specific ROE orders:

	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
Virginia Electric and Power	VA	2/18/2015	11.00%	1.00%	10.00%
Virginia Electric and Power	VA	3/12/2015	12.00%	2.00%	10.00%
Virginia Electric and Power	VA	3/12/2015	11.00%	1.00%	10.00%
Virginia Electric and Power	VA	3/12/2015	11.00%	1.00%	10.00%
Virginia Electric and Power	VA	4/21/2015	11.00%	1.00%	10.00%

(b) Adjusted to condense the following duplicative project-specific ROE orders:

	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
Virginia Electric and Power	VA	2/29/2016	11.60%	2.00%	9.60%
Virginia Electric and Power	VA	2/29/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	2/29/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	2/29/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	3/29/2016	9.60%	0.00%	9.60%

(c) Adjusted to condense the following duplicative project-specific ROE orders:

	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
Virginia Electric and Power	VA	6/30/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	6/30/2016	9.60%	0.00%	9.60%

Source: Regulatory Research Associates, "Major Rate Case Decisions," *Regulatory Focus* (Jan. 14, 2016, & Jan. 18, 2017).

Exhibit No. 13

Allowed ROEs (Utility Group)

UTILITY GROUP

	(a)
<u>Company</u>	<u>Allowed ROE</u>
1 Alliant Energy	10.50%
2 Ameren Corp.	9.28%
3 Avangrid, Inc.	9.23%
4 Avista Corp.	9.50%
5 Black Hills Corp.	9.37%
6 CenterPoint Energy	10.18%
7 CMS Energy Corp.	10.10%
8 Consolidated Edison	9.00%
9 DTE Energy Co.	10.10%
10 Entergy Corp.	10.00%
11 Eversource Energy	9.52%
12 Exelon Corp.	9.60%
13 NorthWestern Corp.	10.00%
14 PG&E Corp.	10.40%
15 PPL Corp.	NA
16 Pub Sv Enterprise Grp.	10.30%
17 SCANA Corp.	10.07%
18 Sempra Energy	10.20%
19 Southern Company	12.50%
20 Vectren Corp.	10.28%
21 WEC Energy Group	9.55%
22 Xcel Energy Inc.	9.80%
Range of Reasonableness	9.00% -- 12.50%
Midpoint	10.75%
Average	10.0%
Average-Baudino Group (b)	10.0%

(a) The Value Line Investment Survey (Jan. 27, Feb. 17 & Mar. 17, 2017).

(b) Excluding Avangrid, Entergy, and PPL.

Exhibit No. 14

Earned ROEs (Utility Group)

UTILITY GROUP

	(a)	(b)	(c)
<u>Company</u>	<u>Expected Return on Common Equity</u>	<u>Mid-Year Adjustment Factor</u>	<u>Adjusted Return on Common Equity</u>
1 Alliant Energy	13.0%	1.0100	13.1%
2 Ameren Corp.	10.0%	1.0190	10.2%
3 Avangrid, Inc.	5.0%	1.0072	5.0%
4 Avista Corp.	8.0%	1.0190	8.2%
5 Black Hills Corp.	11.0%	1.0479	11.5%
6 CenterPoint Energy	17.0%	1.0211	17.4%
7 CMS Energy Corp.	13.5%	1.0356	14.0%
8 Consolidated Edison	8.5%	1.0179	8.7%
9 DTE Energy Co.	10.5%	1.0254	10.8%
10 Entergy Corp.	10.0%	1.0150	10.2%
11 Eversource Energy	10.0%	1.0186	10.2%
12 Exelon Corp.	9.5%	1.0320	9.8%
13 NorthWestern Corp.	10.0%	1.0214	10.2%
14 PG&E Corp.	10.0%	1.0325	10.3%
15 PPL Corp.	14.0%	1.0376	14.5%
16 Pub Sv Enterprise Grp.	11.5%	1.0184	11.7%
17 SCANA Corp.	10.0%	1.0251	10.3%
18 Sempra Energy	13.5%	1.0138	13.7%
19 Southern Company	11.0%	1.0179	11.2%
20 Vectren Corp.	12.5%	1.0274	12.8%
21 WEC Energy Group	11.0%	1.0171	11.2%
22 Xcel Energy Inc.	10.5%	1.0309	10.8%
Average (d)			11.2%
Average-Baudino Group (d,e)			11.0%

(a) The Value Line Investment Survey (Jan. 27, Feb. 17 & Mar. 17, 2017).

(b) Computed using the formula $2 \times (1 + 5\text{-Yr. Change in Equity}) / (2 + 5 \text{ Yr. Change in Equity})$.

(c) (a) x (b).

(d) Excluding highlighted values.

(e) Excluding Avangrid, Entergy, and PPL.

Exhibit No. 15

Capital Structure (Electric Operating Companies)

ELECTRIC OPERATING COS.

		At Fiscal Year-End 2016 (a)		
<u>Company</u>	<u>Debt</u>	<u>Preferred</u>	<u>Common Equity</u>	
1	Alabama Power Co.	51.8%	2.1%	46.2%
2	Ameren Illinois Co.	45.5%	1.1%	53.4%
3	Atlantic City Electric Co.	52.8%	0.0%	47.2%
4	Baltimore Gas & Electric Co.	44.9%	0.0%	55.1%
5	Black Hills Power	46.9%	0.0%	53.1%
6	Black Hills/Colorado Electric Utility Co	NA	NA	NA
7	CenterPoint Energy Houston Electric, LLC	NA	NA	NA
8	Central Maine Power Co.	39.0%	0.0%	61.0%
9	Cheyenne Light Fuel & Power	46.8%	0.0%	53.2%
10	Commonweath Edison Co.	44.6%	0.0%	55.4%
11	Connecticut Light & Power	43.5%	1.8%	54.6%
12	Consolidated Edison of NY	50.5%	0.0%	49.5%
13	Consumers Energy Co.	48.8%	0.3%	50.9%
14	Delmarva Power & Light Co.	50.3%	0.0%	49.7%
15	DTE Electric Co.	49.6%	0.0%	50.4%
16	Entergy Arkansas Inc.	55.3%	0.6%	44.1%
17	Entergy Louisiana LLC	53.4%	0.0%	46.6%
18	Entergy Mississippi Inc.	50.1%	0.9%	49.0%
19	Entergy New Orleans Inc.	49.1%	2.3%	48.7%
20	Entergy Texas Inc.	58.5%	0.0%	41.5%
21	Georgia Power Co.	47.9%	1.2%	50.9%
22	Gulf Power Co.	41.1%	5.6%	53.2%
23	Interstate Power & Light	46.8%	4.3%	48.9%
24	Kansas Gas & Electric	26.7%	0.0%	73.3%
25	Mississippi Power Co.	52.6%	0.5%	46.9%
26	New York State Electric & Gas Corp.	43.6%	0.0%	56.4%
27	Northern States Power Co. (MN)	47.9%	0.0%	52.1%
28	Northern States Power Co. (WI)	45.1%	0.0%	54.9%
29	NSTAR Electric Co.	43.4%	0.9%	55.7%

ELECTRIC OPERATING COS.

		At Fiscal Year-End 2016 (a)		
Company	Debt	Preferred	Common Equity	
30 Orange & Rockland	50.4%	0.0%	49.6%	
31 Pacific Gas & Electric Co.	47.4%	0.7%	51.9%	
32 PECO Energy Co.	43.0%	0.0%	57.0%	
33 Potomac Electric Power Co.	50.5%	0.0%	49.5%	
34 PPL Electric Utilities Corp.	45.5%	0.0%	54.5%	
35 Pub Service Electric & Gas Co.	47.3%	0.0%	52.7%	
36 Public Service Co. of Colorado	43.6%	0.0%	56.4%	
37 Public Service Co. of New Hampshire	43.6%	0.0%	56.4%	
38 Rochester Gas & Electric Corp.	45.1%	0.0%	54.9%	
39 San Diego Gas & Electric	46.1%	0.0%	53.9%	
40 South Carolina Electric & Gas	48.6%	0.0%	51.4%	
41 Southern California Gas Co.	45.9%	0.3%	53.7%	
42 Southern Indiana Gas & Electric Co.	43.4%	0.0%	56.6%	
43 Southwestern Public Service Co.	49.6%	0.0%	50.4%	
44 Union Electric Co.	48.9%	1.0%	50.1%	
45 United Illuminating Co.	48.1%	0.0%	51.9%	
46 Westar Energy	40.3%	0.0%	59.7%	
47 Western Massachusetts Electric Co.	45.8%	0.0%	54.2%	
48 Wisconsin Electric Power Co. (We Energies)	42.6%	0.5%	56.9%	
49 Wisconsin Power & Light	47.0%	0.0%	53.0%	
50 Wisconsin Public Service Corp.	44.8%	0.0%	55.2%	
Average	46.8%	0.5%	52.7%	
Minimum	26.7%	0.0%	41.5%	
Maximum	58.5%	5.6%	73.3%	
Excluding Min and Max	46.9%	0.5%	52.5%	

(a) 2016 Form 10-K Reports, Annual Reports, and FERC Form 3-Q Reports.

Exhibit No. 16

Revised Walters Risk Premium

TREASURY BOND YIELD

	(a) Treasury Bond Yield	(a) Authorized Electric Returns	(a) Indicated Risk Premium
1986	7.80%	13.93%	6.13%
1987	8.58%	12.99%	4.41%
1988	8.96%	12.79%	3.83%
1989	8.45%	12.97%	4.52%
1990	8.61%	12.70%	4.09%
1991	8.14%	12.55%	4.41%
1992	7.67%	12.09%	4.42%
1993	6.60%	11.41%	4.81%
1994	7.37%	11.34%	3.97%
1995	6.88%	11.55%	4.67%
1996	6.70%	11.39%	4.69%
1997	6.61%	11.40%	4.79%
1998	5.58%	11.66%	6.08%
1999	5.87%	10.77%	4.90%
2000	5.94%	11.43%	5.49%
2001	5.49%	11.09%	5.60%
2002	5.43%	11.16%	5.73%
2003	4.96%	10.97%	6.01%
2004	5.05%	10.75%	5.70%
2005	4.65%	10.54%	5.89%
2006	4.99%	10.34%	5.35%
2007	4.83%	10.31%	5.48%
2008	4.28%	10.37%	6.09%
2009	4.07%	10.52%	6.45%
2010	4.25%	10.29%	6.04%
2011	3.91%	10.19%	6.28%
2012	2.92%	10.01%	7.09%
2013	3.45%	9.81%	6.36%
2014	3.34%	9.75%	6.41%
2015	2.84%	9.60%	6.76%
2016	2.60%	9.60%	7.00%
AVERAGE	5.70%	11.17%	5.47%

IMPLIED COST OF EQUITY

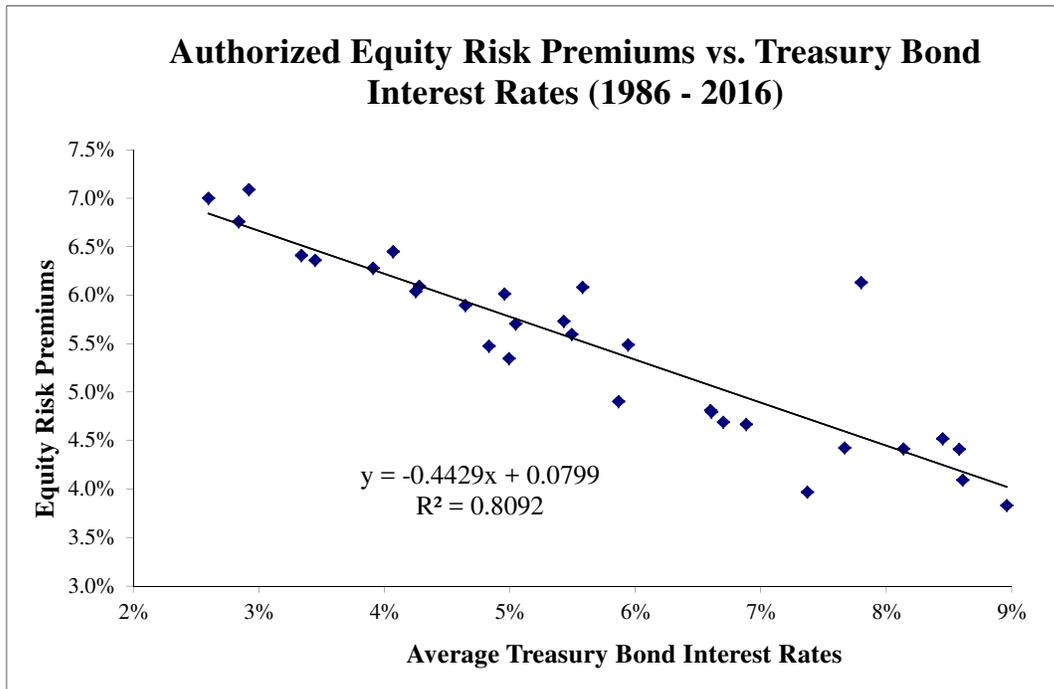
Projected Treasury Bond Yield (b)	3.70%
Average Treasury Bond Yield Over Study Period	5.70%
Change in Bond Yield	-2.00%
Risk Premium/Interest Rate Coefficient (c)	-44.29%
Adjustment to Study Period Risk Premium	0.89%
Average Risk Premium Over Study Period	5.47%
Interest Rate Adjustment	0.89%
Adjusted Equity Risk Premium	6.35%
Projected Treasury Bond Yield (b)	3.70%
Implied Cost of Equity	10.05%

(a) Exhibit CCW-12.

(b) Walters Direct at 53.

(c) See regression data on page 2 of this Exhibit.

REGRESSION OUTPUT - TREASURY BOND YIELD



SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.89957
R Square	0.80923
Adjusted R Square	0.80265
Standard Error	0.00410
Observations	31

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	0.00207	0.00207	123.01312	0.00000
Residual	29	0.00049	0.00002		
Total	30	0.00256			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	0.07993	0.00239	33.38910	0.00000	0.07503	0.08482	0.07503	0.08482
X Variable 1	-0.44289	0.03993	-11.09113	0.00000	-0.52456	-0.36122	-0.52456	-0.36122

UTILITY BOND YIELD

	(a) Moody's "A" Rated Public Utility Bond Yield	(a) Authorized Electric Returns	(a) Indicated Risk Premium
1986	9.58%	13.93%	4.35%
1987	10.10%	12.99%	2.89%
1988	10.49%	12.79%	2.30%
1989	9.77%	12.97%	3.20%
1990	9.86%	12.70%	2.84%
1991	9.36%	12.55%	3.19%
1992	8.69%	12.09%	3.40%
1993	7.59%	11.41%	3.82%
1994	8.31%	11.34%	3.03%
1995	7.89%	11.55%	3.66%
1996	7.75%	11.39%	3.64%
1997	7.60%	11.40%	3.80%
1998	7.04%	11.66%	4.62%
1999	7.62%	10.77%	3.15%
2000	8.24%	11.43%	3.19%
2001	7.76%	11.09%	3.33%
2002	7.37%	11.16%	3.79%
2003	6.58%	10.97%	4.39%
2004	6.16%	10.75%	4.59%
2005	5.65%	10.54%	4.89%
2006	6.07%	10.34%	4.27%
2007	6.07%	10.31%	4.24%
2008	6.53%	10.37%	3.84%
2009	6.04%	10.52%	4.48%
2010	5.46%	10.29%	4.83%
2011	5.04%	10.19%	5.15%
2012	4.13%	10.01%	5.88%
2013	4.48%	9.81%	5.33%
2014	4.28%	9.75%	5.47%
2015	4.12%	9.60%	5.48%
2016	3.93%	9.60%	5.67%
AVERAGE	7.08%	11.17%	4.09%

INDICATED COST OF EQUITY

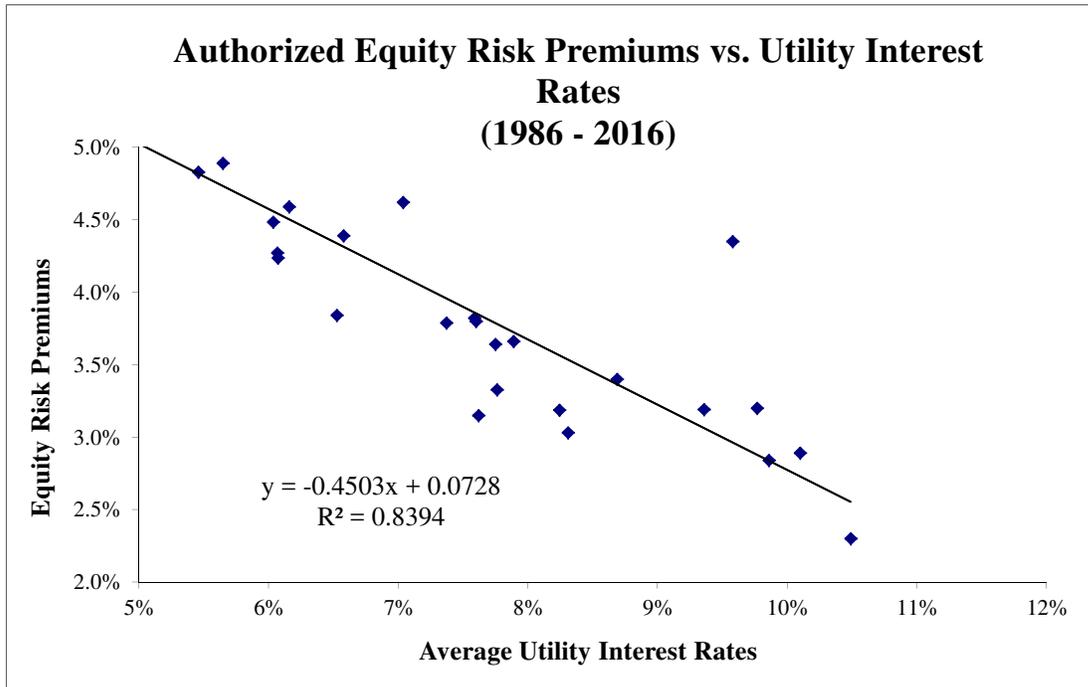
Current Baa Utility Bond Yield (b)	4.72%
Average Treasury Bond Yield Over Study Period	7.08%
Change in Bond Yield	-2.36%
Risk Premium/Interest Rate Coefficient (c)	-45.03%
Adjustment to Study Period Risk Premium	1.06%
Average Risk Premium Over Study Period	4.09%
Interest Rate Adjustment	1.06%
Adjusted Equity Risk Premium	5.15%
Current Baa Utility Bond Yield (b)	4.72%
Implied Cost of Equity	9.87%

(a) Exhibit CCW-13.

(b) Walters Direct at 53.

(c) See regression data on page 4 of this Exhibit.

REGRESSION OUTPUT - UTILITY BOND YIELD



SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.91618
R Square	0.83939
Adjusted R Square	0.83385
Standard Error	0.00385
Observations	31

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	0.00224	0.00224	151.55784	0.00000
Residual	29	0.00043	0.00001		
Total	30	0.00267			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	0.07277	0.00268	27.14045	0.00000	0.06729	0.07825	0.06729	0.07825
X Variable 1	-0.45032	0.03658	-12.31088	0.00000	-0.52514	-0.37551	-0.52514	-0.37551

Appendix A

McKenzie Rebuttal Workpapers

(Exhibit is being provided in a separate PDF File)

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY UTILITIES)
COMPANY FOR AN ADJUSTMENT OF ITS) CASE NO. 2016-00370
ELECTRIC RATES AND CERTIFICATES)
OF PUBLIC CONVENIENCE AND)
NECESSITY)

In the Matter of:

APPLICATION OF LOUISVILLE GAS)
AND ELECTRIC COMPANY FOR AN)
ADJUSTMENT OF ITS ELECTRIC AND) CASE NO. 2016-00371
GAS RATES AND CERTIFICATES OF)
PUBLIC CONVENIENCE AND NECESSITY)

REBUTTAL TESTIMONY OF
DAVID S. SINCLAIR
VICE PRESIDENT, ENERGY SUPPLY AND ANALYSIS
LOUISVILLE GAS AND ELECTRIC COMPANY
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

1 **Q. Please state your name, position and business address.**

2 A. My name is David S. Sinclair. I am Vice President, Energy Supply and Analysis of
3 Louisville Gas and Electric Company (“LG&E”) and Kentucky Utilities Company
4 (“KU”) (collectively, the “Companies”) and an employee of LG&E and KU Energy
5 LLC. My business address is 220 West Main Street, Louisville, Kentucky 40202.

6 **Q. What is the purpose of your rebuttal testimony?**

7 A. The purpose of my testimony is to rebut certain arguments concerning Curtailable
8 Service Rider (“CSR”) issues made by Dennis W. Goins, who testified on behalf of
9 the Kentucky Industrial Utility Customers, Inc. (“KIUC”).

10 **Q. Are you sponsoring any exhibits to your testimony?**

11 A. Yes:

12 **Rebuttal Exhibit DSS-1:** Excerpt from 2017 Business Plan Generation &
13 OSS Forecast

14 **Q. Do you agree with Mr. Goins’s recommendations #1 and #2 to this Commission**
15 **on pages 6 and 7 of his testimony?**¹

16 A. No. Mr. Goins’s recommendation to utilize the avoided cost method for determining
17 the CSR credit completely ignores the timing of when future capacity is likely
18 needed. This would result in increasing costs to non-CSR customers by, in effect,
19 requiring them to “pay” in the form of CSR credits for capacity today that is
20 potentially being avoided a decade or more from now. As explained in further detail
21 in the rebuttal testimony of W. Steven Seelye, when a cost is being avoided is just as
22 important as the amount of the cost being avoided. As I will explain in more detail,

¹ Goins at 6-7.

1 because the Companies likely have no need for additional capacity until after 2029,
2 the avoided cost of future capacity would need to be highly discounted to reflect these
3 future costs to today's customers. According to Mr. Seelye, reflecting this discounted
4 value of future avoided capacity based on the 2016 Business Plan forecast that was
5 filed as part of the 2016 Virginia Integrated Resource Plan ("IRP") would result in
6 essentially the same CSR credits the Companies have proposed. However, the more
7 recent 2017 Business Plan load forecast that was filed as part of this rate case shows
8 no need for additional capacity for at least 30 years.² Assuming a need in the 31st
9 year, Mr. Seelye calculated a discounted avoided cost that is approximately \$2/kW-
10 month lower than the CSR credits that the Companies originally proposed. Notably,
11 at least one KIUC member has testified that reducing CSR credits could result in that
12 customer reducing its operations in Kentucky, following Mr. Goins's avoided-cost
13 approach to setting CSR credits could increase that risk,³ in addition to the
14 competitive harms to which KIUC's members testified would result from reduced
15 CSR credits.⁴

16 As I stated in my direct testimony, the method for calculating the CSR credit
17 proposed by the Companies results in the CSR customers receiving a credit based on
18 the current cost of capacity that is in their rates that they are not allowed to fully
19 utilize because they agree to curtail their load in certain circumstances.⁵ This credit,
20 in effect, reflects the depreciated cost of capacity that was avoided in the past. This

² See 2017 Business Plan Generation & OSS Forecast, Attachment to Filing Requirement 807 KAR 5:001 Section 16(7)(c)H, page 4 of 50 ("Absent unit retirements, no need for new capacity throughout the 30-year forecast period"). This page of the 2017 Business Plan Generation & OSS Forecast is also the second page of the attached Rebuttal Exhibit DSS-1.

³ See, e.g., Case No. 2016-00371, Simons at 4:15-20.

⁴ Case No. 2016-00370, Riley at 4; Watson at 4-5. Case No. 2016-00371, Simons at 4.

⁵ See, e.g., Sinclair at 26:7-15.

1 results in today's non-CSR customers "paying" to CSR customers the capacity cost
2 that they likely avoided in the last 10 to 20 years in order to encourage CSR
3 customers to continue to participate. This is somewhat analogous to the ongoing
4 revenue requirements of a supply-side generation resource.

5 Finally, Mr. Goins's recommendation seems to rely heavily on information
6 from the Companies' 2014 Kentucky IRP and 2014 Demand Side Management
7 ("DSM") plan. Much has changed in the three years since the 2014 Kentucky IRP
8 was created, and it would be imprudent to ignore that information. For example, in
9 the fall of 2014, the Companies cancelled their proposed 700 MW Green River Unit 5
10 natural gas combined cycle unit and withdrew the pending Certificate of Public
11 Convenience and Necessity because the load forecast was reduced by over 300 MW
12 due to eleven wholesale municipal customers giving notice to terminate their
13 contracts. It would have been imprudent to ignore the municipal termination in
14 determining the need for future supply-side capacity and it would be similarly
15 imprudent to ignore the latest load forecast information to determine the CSR credit.
16 Since the Companies' resource planning always incorporates the most recent
17 information, I expect that the next DSM plan to be filed in early 2018 will reflect the
18 latest load forecast and resource information as well.

19

20 **The Need for Additional Capacity in the Future**

21 **Q. Based on the Companies' most recent publicly filed IRP, when will they likely**
22 **need additional capacity?**

23 A. As I described in my direct testimony, every year the Companies prepare a 30-year
24 demand and energy forecast as well as a resource plan to reliably and cost-effectively

1 meet our customer’s future energy needs.⁶ In Kentucky, these plans are filed as an
 2 IRP every three years, with the last one being in 2014 and the next one scheduled in
 3 2018.⁷ However, Virginia recently passed a law requiring utilities in that state to
 4 annually file an IRP by May 1. Therefore, the Companies’ most recent publicly
 5 available IRP was filed in 2016 in Virginia.⁸ Table 1 below is a copy of Table 12
 6 from Exhibit 3 of the 2016 Virginia IRP, which indicates that the Companies are not
 7 likely to need additional generating capacity before 2029.

8 **Table 1 – Resource Summary from 2016 Virginia IRP (MW, Summer)**

	2016	2017	2018	2019	2020	2028	2029	2030
Forecasted Peak Load	7,356	7,430	7,485	7,234	7,234	7,457	7,485	7,513
DSM	(408)	(442)	(481)	(490)	(480)	(480)	(480)	(480)
Net Peak Load	6,948	6,988	7,004	6,744	6,754	6,977	7,005	7,033
Existing Resources ⁹	7,815	7,819	7,819	7,819	7,819	7,819	7,819	7,819
Planned/Proposed Resources ¹⁰	8	8	8	8	8	8	8	8
Firm Purchases ¹¹	317	317	317	152	152	152	152	152
Curtailed Load	136	136	136	136	136	136	136	136
Total Supply	8,276	8,280	8,280	8,115	8,115	8,115	8,115	8,115
Reserve Margin (“RM”)	19.1%	18.5%	18.2%	20.3%	20.1%	16.3%	15.8%	15.4%
RM Shortfall (16% RM)*	216	174	155	292	280	21	(11)	(43)

9 *Negative values reflect reserve margin shortfalls.

10

⁶ Sinclair at 4:3-4 and 21:19-21.

⁷ *In the Matter of: 2014 Joint Integrated Resource Plan of Louisville Gas and Electric Company and Kentucky Utilities Company*, Case No. 2014-00131, Order at 3 (Apr. 13, 2016).

⁸ See LG&E Responses JBS Swift 1-6 and JBS Swift 2-12. The filing is available on the Commonwealth of Virginia State Corporation Commission’s website, under Case No. PUE-2016-00053, at the following web address: <http://www.scc.virginia.gov/docketsearch#caseDocs/135943>.

⁹ Existing resources include the retirement of Tyrone 3 in February 2013, Cane Run 6 in March 2015, Cane Run 4-5 in June 2015, and Green River 3-4 in September 2015, as well as the addition of Cane Run 7 in June 2015.

¹⁰ Planned/Proposed Resources include Brown Solar in May 2016. 8 MW of the capacity of Brown Solar is assumed to be available at the time of peak.

¹¹ Firm Purchases include the Companies’ share of OVEC as well as the planned capacity purchase and tolling agreement with EKPC’s Bluegrass unit 3 for 165 MW through April 2019.

1 **Q. I note that Table 1 indicates that 136 MW of curtailable load is forecasted to be a**
2 **resource through at least 2030. What is the basis for this forecast?**

3 A. The Companies' long-standing practice is to assume that, absent specific information
4 to the contrary, all existing CSR customers will continue to participate at their current
5 level in perpetuity and that no new customers will participate.

6 **Q. Is the load forecast used in preparing the 2016 Virginia IRP the same as used to**
7 **prepare the Companies' 2017 Business Plan that is the basis for the future test**
8 **year in this case?**

9 A. No. As I stated in my direct testimony, the load forecast used to prepare the 2017
10 Business Plan was completed in the summer of 2016, which was after the filing
11 deadline for the 2016 Virginia IRP.¹² Therefore, the 2016 Virginia IRP load forecast
12 was completed a year earlier, in the late summer of 2015. As I described in my direct
13 testimony, each year the long-term load forecast is updated to reflect the most recent
14 information regarding future economic conditions, demographics, major account
15 activities, and energy efficiency developments.¹³ As stated in the 2017 Business Plan
16 Generation & OSS Forecast presentation that was supplied as Item H in Tab 16,
17 Section 16(7)(c) of the original filing in this case, the 2017 Business Plan shows no
18 need for additional capacity, absent unit retirements, for the entire 30 year forecast
19 period.¹⁴

20 **Q. Why did you stress the word “additional” capacity?**

¹² Sinclair at 9:15-16.

¹³ Sinclair at 4 -5.

¹⁴ See Rebuttal Exhibit DSS-1 at 2.

1 A. I used the word “additional” because it may be more economical to retire existing
2 generation units and acquire new capacity as a means to comply with environmental
3 regulations in the future. However, the Companies are not likely to need additional
4 capacity based on the forecasted future energy needs of our customers.

5 **Q. Does resource planning involve more than just planning to serve load for the**
6 **peak hour of the year?**

7 A. Absolutely. Customers value reliability and economic energy every second of every
8 hour of every year. This takes both good planning and good execution. Our long-
9 term resource plans are developed based on an integrated hourly load forecast (8,760
10 hours in a year) which includes the entire load of CSR customers. As Table 1
11 showed, the ability to ask a CSR customer to curtail is viewed as a resource, not a
12 reduction to the peak load forecast. This is because there is a risk that the customer
13 will not curtail and the Companies will end up serving their load. Furthermore,
14 because CSR customers expect the same reliability as non-CSR customers throughout
15 the year, the ability to serve their load at all times must be considered when
16 evaluating a host of resource planning issues such as scheduled maintenance plans,
17 weather volatility, generating unit forced outage risk, variable energy costs,
18 environmental emissions cost and constraints, daily ramping capability, and hourly
19 operating reserve levels.

20 **Q. Is it the Companies’ desire for existing CSR customers to terminate their**
21 **participation?**

1 A. Absolutely not. As I have already stated and as can be seen in Table 1 above, the
2 Companies' resource plan assumes that the existing participation in the CSR will
3 continue for the next 30 years.

4

5

CSR in the Resource Plan

6 **Q. Why do the Companies offer CSR?**

7 A. The Companies constantly strive to maintain a portfolio of supply-side and demand-
8 side resources that will allow us to reliably and economically serve our customers'
9 energy needs throughout the year at the lowest reasonable cost. Because customers'
10 energy demand can change dramatically over the course of the day and over the
11 course of the year, this portfolio has resources that have varying operating and energy
12 cost characteristics. Historically, to meet a portion of our customers' energy needs,
13 particularly during extreme peak load conditions that occur infrequently, it has been
14 lower cost to offer a discount in the form of the CSR credit to some customers in
15 exchange for them agreeing to curtail their load for a limited number of hours and
16 under certain system conditions. This avoids the need to procure supply side
17 generation resources, which reduces costs for all customers. The source of
18 compensation for the CSR credit is the shifting of some portion of the generation-
19 related fixed costs to the non-CSR customers. This is appropriate because the non-
20 CSR customers fund the CSR payment in lieu of paying for a portion of the fixed cost
21 of a supply side resource that would otherwise have been needed. Either way, the
22 non-CSR customers must pay for capacity, but the CSR credit should be a lower cost
23 resource.

1 **Q. Table 1 above forecasts 136 MW of CSR curtailments as a resource to meet**
2 **customers' peak load needs. Is that the same quantity on which the financial**
3 **credits to CSR customers are based?**

4 A. No. All of the data shown in Table 1 is on an hourly integrated energy basis. As I
5 stated, all of the CSR load is included in the peak load to be met so the 136 MW of
6 curtailment potential represents the forecasted integrated energy of these customers.
7 However, the CSR credits are based on the maximum curtailable billing demand
8 (which is measured on a 5-minute or 15-minute basis) reduction for each customer.
9 As Table 6 in my direct testimony illustrated, the billing demand reductions total 325
10 MW.

11 **Q. Can you provide an example of why the volume difference is so large between**
12 **the billing demand and the hourly integrated values?**

13 A. Yes. It relates to a customer's hourly load factor, the frequency by which they
14 operate near their peak billing demand, or both. Table 6 of my direct testimony
15 shows that KU's largest CSR volume is associated with Company 3 with 193 MVA
16 of curtailable load and that LG&E's largest CSR volume is associated with Company
17 1 with 41.5 MVA of curtailable load.¹⁵ Table 2a below shows Company 3's hourly
18 load factor distribution for the base period of July 1, 2015 through June 30, 2016.
19 Company 3's hourly load factor is less than 60% in about half the hours in the year
20 and less than 70% in about 79 percent of the hours. This means that the customer's
21 load is seldom sustained at the billing demand volume that is used for the CSR
22 financial credit. Furthermore, Table 2b shows that during any given hour in the base

¹⁵ For purposes of this discussion, no material difference is assumed between MW and MVA values.

1 period, Company 3's 5-minute peak load was less than 100 MW (about half the CSR
 2 billing demand credit) about 39 percent of the hours and less than 160 MW for 99
 3 percent of the hours.

4

Table 2a – Distribution of hourly load factors for KU Company 3

Load Factor (%)	Number of Hours	Cumulative Percent of the Year
0 to <10	21	0
10 to <20	141	2
20 to <30	295	5
30 to <40	449	10
40 to <50	1,421	26
50 to <60	2,001	49
60 to <70	2,577	79
70 to <80	1,285	93
80 to <90	383	98
90 to 100	211	100

5

Table 2b – Distribution of hourly maximum demand for KU Company 3

5-minute Peak Load (MW)	Number of Hours	Cumulative Percent of the Year
0 to <20	1,019	12
20 to <40	25	12
40 to <60	143	14
60 to <80	1,650	32
80 to <100	562	39
100 to <120	426	44
120 to <140	3,050	78
140 to <160	1,854	99
160 to <180	30	100
180 to 200	25	100

6

7 Tables 3a and 3b below show Company 1's distribution of hourly load factors
 8 and distribution of hourly maximum demands for the base period. While Company
 9 1's hourly load factors were between 90 and 100 percent in about 87 percent of the

1 hours, its maximum hourly demand was less than 30 MW in about 63 percent of the
 2 hours, as compared to its contract billing demand reduction of 41.5 MVA.

Table 3a – Distribution of hourly load factors for LG&E Company 1		
Load Factor (%)	Number of Hours	Cumulative Percent of the Year
0 to <10	0	0
10 to <20	3	0
20 to <30	35	0
30 to <40	57	1
40 to <50	90	2
50 to <60	98	3
60 to <70	102	4
70 to <80	156	6
80 to <90	585	13
90 to 100	7,658	100

3

Table 3b – Distribution of hourly maximum demand for LG&E Company 1		
5-minute Peak Load (MW)	Number of Hours	Cumulative Percent of the Year
0 to <5	609	7
5 to <10	99	8
10 to <15	79	9
15 to <20	174	11
20 to <25	414	16
25 to <30	4,161	63
30 to <35	1,832	84
35 to 40	1,416	100

4

5 **Q. How does a CSR customer’s hourly load factor compare to the hourly operation**
 6 **of a supply side resource?**

7 A. Any one customer’s load factor in a given hour is determined by the types of
 8 electrical devices being utilized and the factors that impact the moment-to-moment
 9 operation of those devices. It is my experience that very few individual customers
 10 have electrical equipment and utilization patterns that result in a large number of

1 hours near their maximum demand with extremely high load factors, say in excess of
2 70 to 80 percent. This contrasts with a generating resource like a simple cycle
3 combustion turbine that can easily operate at a 100 percent hourly capacity factor,
4 assuming it is not following instantaneous load. Therefore, on an integrated hourly
5 load basis, a utility will generally need a much greater quantity of curtailable load in
6 order to equal the capacity value of a simple cycle combustion turbine. From a
7 capacity planning perspective, the moment-to-moment “intermittency” of curtailable
8 load is similar to the intermittency challenges associated with wind and solar
9 generation.

10

11

Service Quality to CSR Customers

12 **Q. What happens when the Companies ask a CSR customer to curtail their load?**

13 A. The generation dispatcher follows established procedures to phone the CSR customer
14 and request a physical curtailment. Depending on the customer’s contract, the
15 curtailment is a request to reduce load either to their contractual amount or by the
16 contractual amount. Curtailment requests are logged and provided to the billing
17 department.

18 **Q. Does the generation dispatch center have any way to know if the CSR customer**
19 **actually complies?**

20 A. No, with the exception of the largest CSR customer, the generation dispatch center
21 does not have the telemetry to confirm compliance in real time. Compliance is
22 evaluated after the customers’ meters are read at the end of the billing cycle.

23 **Q. Will a CSR customer receive energy from the Companies even if they have been**
24 **asked to curtail and they fail to do so?**

1 A. Yes. Any failure to curtail as requested will be addressed through the monthly
2 billing process. The CSR tariff specifies that non-compliance is subject to a monthly
3 charge of \$16 per kVA and “may result in termination of service under this rider.”¹⁶

4 **Q. Throughout his testimony, Mr. Goins seems to use the terms “non-firm”,**
5 **“interruptible”, and “curtailable” interchangeably. Do you agree that these**
6 **terms are interchangeable?**

7 A. No. While some people might casually try to equate these concepts, based on my
8 decades of experience in energy markets, they are much different. In particular, non-
9 firm energy is not at all the same as interruptible or curtailable service.

10 **Q. What does the term “non-firm” energy sale mean to you?**

11 A. Based on my experience in energy marketing, firm energy sales have some degree of
12 financial obligation and or consequences for both the buyer and the seller should the
13 energy not be delivered or received whereas non-firm energy sales carry no such
14 financial obligations for either party. In fact, per section 1.29 of the Federal Energy
15 Regulatory Commission (“FERC”) Pro Forma Open Access Transmission Tariff, a
16 non-firm sale is defined as “An energy sale for which receipt or delivery may be
17 interrupted for any reason or no reason, without liability on the part of either the
18 buyer or seller.” FERC does not define a firm sale so a firm sale is essentially any
19 sale that is not a non-firm sale.

20 **Q. In what context do you typically see non-firm power sales?**

¹⁶ Citation to CSR tariff effective July 1, 2015.

1 A. The Companies participate in the real time energy markets both as a buyer and a
2 seller and all of these economy sales and purchases with other utilities and with
3 regional transmission organization (“RTO”) markets are non-firm.

4 **Q. Would you say that the Companies’ service to CSR customers is firm or non-**
5 **firm?**

6 A. Most clearly they are firm sales. In addition to FERC’s definition, I think the
7 Companies’ legal obligation to serve and the mechanics of the CSR tariff make it
8 abundantly clear that the Companies’ service to CSR customers is firm. All the
9 Companies can do is request that a CSR customer curtail its load, but if they don’t,
10 the Companies nevertheless have to serve their load. Furthermore, during the non-
11 curtailable hours of the year, there is absolutely no argument as to whether or not
12 their service is firm. Lastly, the Companies have procured network transmission
13 service from all of their generating units to all of the delivery points of CSR
14 customers. This ensures firm delivery of energy for all hours in the year.

15 **Q. Do you agree with Mr. Goins’s testimony on page 10, lines 1-10 that**
16 **manufacturers do not require firm service to make their products and therefore**
17 **prefer non-firm service?**

18 A. No. In today’s modern advanced manufacturing facilities, power quality and
19 reliability are typically of the utmost importance. Companies in this country are
20 simply unlikely to accept truly non-firm service that could be “interrupted for any
21 reason or no reason, without liability on the part of either the buyer or seller.”

22 **Q. Is CSR service a “lower quality product” as stated by Mr. Goins on page 8, lines**
23 **16-17?**

1 A. Absolutely not. The Companies are obligated to serve the entirety of a CSR
2 customer's load at all times, even if they fail to curtail, and they receive their service
3 from the same generators using the same network transmission service as the non-
4 CSR customers. The only difference from other customers is that the Companies
5 offer a CSR customer the opportunity to receive a credit on their monthly bill should
6 they wish to curtail their load for a limited number of hours under certain system
7 circumstances.

8 **Q. Do you agree with Mr. Goins's testimony on page 10, lines 11-27 regarding the**
9 **"fundamental principle" underlying how interruptible service should be priced?**

10 A. Yes and no. Mr. Goins's statement that "interruptible load does not drive a utility's
11 need for capacity" is quite broad and needs context.¹⁷ If a customer's load can be
12 interrupted at any time and is, in effect, non-firm energy, then from a resource
13 planning perspective I would agree with him. For example, while the Companies
14 may make off-system sales throughout the course of the year, we do not include the
15 ability to make off-system sales in preparing and justifying our resource plans. In
16 other words, off-system sales do not "drive [our] need for capacity." However, the
17 Companies' CSR customers are not the same as off-system sales. Their load receives
18 firm service 8,760 hours a year, which requires generation capacity throughout the
19 year.

20 **Q. Do you agree with Mr. Goins's statement on page 11, lines 5 – 6 that, "The**
21 **embedded cost of CT capacity has no relationship to LG&E's cost of providing**
22 **nonfirm service"?**

¹⁷ Goins at 10:13-14.

1 A. No. First, Mr. Goins is simply incorrect that CSR customers receive non-firm
2 service. Their service is just as firm as the service provided to any other customer.
3 When one moves beyond this false premise, then, as I explained in my Direct
4 Testimony, the Companies' rationale for the credit being linked to the embedded cost
5 of the capacity that the CSR customer is not supposed to utilize when asked to curtail
6 is perfectly logical.¹⁸ CSR customers simply do not have to pay for the fixed costs of
7 generation resources to which they have limited access.

8 **Q. Do you agree with Mr. Goins's testimony on page 12, lines 25 – 26 that “a utility
9 is not required to build or acquire generating capacity to serve interruptible
10 load”?**

11 A. Not unless by “interruptible load” Mr. Goins means a load that can be interrupted
12 8,760 hours a year. Generating capacity is required every hour of the year to provide
13 reliable, economic electric service to customers. I note that Mr. Goins goes on to
14 state that “only firm service customers should pay for the demand-related costs of this
15 capacity;”¹⁹ because CSR customers are firm customers, I see no relevance to his
16 testimony to the issues in this case regarding the dollar amount of the CSR credit.

17 **Q. Can you provide a simple example of how an existing CSR customer utilizes and
18 relies upon the Companies' generating capability?**

19 A. Yes. While people in the industry often want to think about energy or demand over
20 the course of an hour, the reality is that customers' demands are changing every
21 second of the day, sometimes by large amounts. This requires power plants to
22 instantaneously respond to these changing demands. Having no power plants means

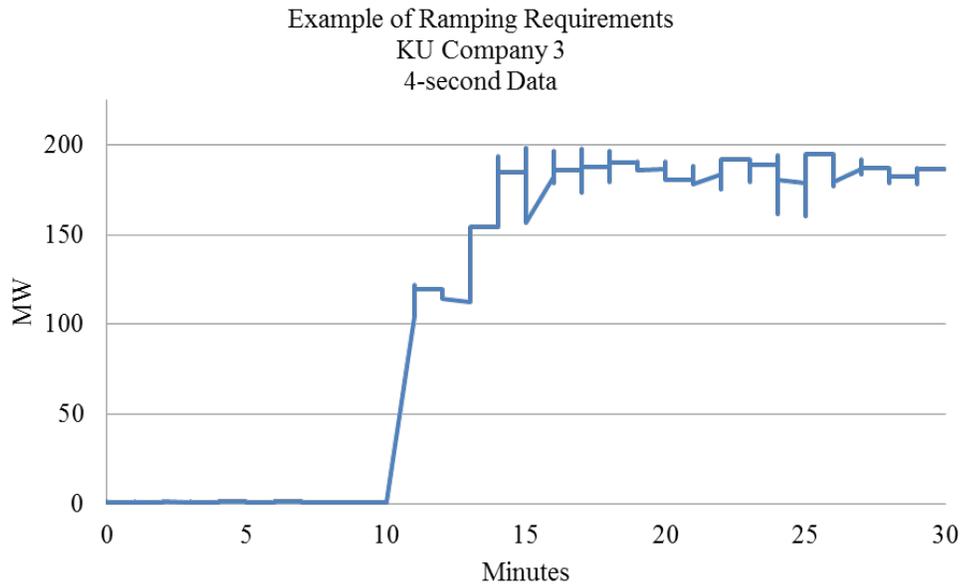
¹⁸ Sinclair at 26:7-15.

¹⁹ Goins at 12:26-27.

1 no generating capability, which means no electricity is available for the customer. As
2 I previously stated, KU Company 3 is the largest CSR customer. It so happens that
3 their moment-to-moment load is particularly volatile.

4 Figure 1 shows an example of how this customer's load changes every 4
5 seconds over a 30 minute period. In this case, the Companies' generators had to ramp
6 up by over 100 MW in a little over a minute, hold that level for about 2 minutes and
7 then increase by almost another 100 MW in the next minute. In total, their load went
8 from nearly 0 MW to over 200 MW in about 5 minutes and then stayed roughly at
9 that level for at least the next 15 minutes. As a point of reference, it takes about 10
10 minutes for a fast-start simple cycle combustion turbine like Trimble County Unit 8
11 to start and sync to the grid.

12
13 **Figure 1**



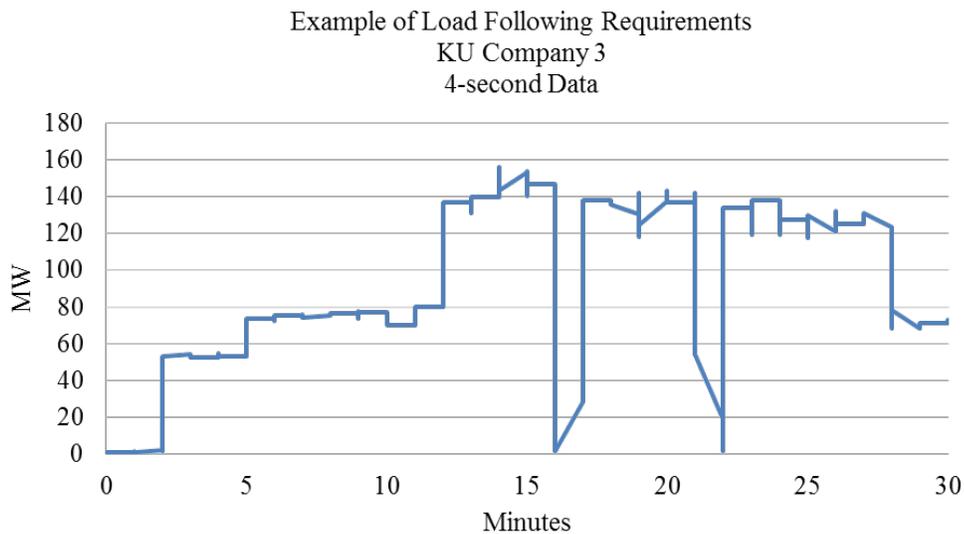
14
15 Figure 2 illustrates another example of how the Companies' generators are
16 required to follow Company 3's load moment-to-moment over the course of 30

1 minutes. In this example, the load decreased from about 140 MW to about 0 MW in
2 less than 1 minute, only to bounce back up to 140 MW just as fast about two minutes
3 later. About 5 minutes later, this rapid load decrease/load increase cycle repeated
4 itself.

5 The ability for Company 3 to operate their equipment in such a manner as
6 illustrated by Figures 1 and 2 relies on the Companies' generating capacity and its
7 ramping capability. Volunteering to be a CSR customer does not obviate this
8 customer's reliance on the Companies' generation fleet.

9

10 **Figure 2**



11

12 **Q. Do you agree with Mr. Goins's testimony on page 23, lines 23-26 that FLS load is**
13 **“a valuable capacity resource for meeting system contingencies, industry**
14 **performance criteria, unplanned outages and de-rates, and critical system events**
15 **requiring automatic reserve sharing”?**

1 A. No. Claiming to be a “valuable resource” by agreeing to reduce volatility in real-time
2 load that one is capable of causing is a bit disingenuous. The two figures that I just
3 discussed regarding the extreme ramping and load-following requirements of the CSR
4 customer are those of the FLS customer. The Companies’ ability to activate the FLS
5 interruption switch is meant to stop this volatility from occurring while the
6 Companies sort out an unanticipated loss of generation. Responding to the large real-
7 time swings in load caused by this FLS customer can be a challenge for a system the
8 size of LG&E and KU, especially since the system resources were less and a different
9 mix at the time the FLS customer came on the system. Over time, with new
10 generating capacity, the Companies have developed increased capability to respond to
11 these fluctuations.

12
13 **Proposed CSR Credit**

14 **Q. Do you agree with Mr. Goins’s statement on page 17, lines 6-11 that, in effect, it**
15 **is not possible to know which generating unit would have been dispatched to**
16 **meet load that was curtailed?**

17 A. No. As one who also has responsibility for generation dispatch, I can assure you that
18 power plants are not randomly dispatched. Economic dispatch and the associated
19 concept of marginal production cost are the foundation for real-time operations in
20 both vertically integrated utilities like LG&E and KU as well as the basis for
21 organized energy markets in RTOs. Given the CSR requirements that all available
22 generation is dispatched or is in the process of being dispatched prior to asking for
23 curtailments tells me that the energy curtailed would almost certainly come from a

1 higher cost simple cycle CT. Furthermore, his recommendation to base the CSR
2 credit on the avoided cost of a simple cycle CT is further evidence of the likely source
3 of the energy that otherwise would be generated absent a curtailment.

4 **Q. Do you agree with Mr. Goins’s characterization on page 16, lines 21-26 and page**
5 **17, lines 1-2 of the basis for the Companies’ switch to the embedded CT cost**
6 **method for calculating the CSR credit?**

7 A. No. His testimony cites my Direct Testimony regarding how the credit should be
8 calculated, not the “basis for LG&E’s switch to the embedded cost method” as the
9 questioner asked. I clearly stated in my Direct Testimony (and I’ve discussed above)
10 that the “basis” for the change was that the Companies have no need for additional
11 future capacity.²⁰

12

13 **Conclusion**

14 **Q. Is it the Companies’ intent to “gut” the CSR as asserted by Mr. Goins [page 24,**
15 **lines 4-6]?**

16 A. Absolutely not. The changes proposed by the Companies simply reflect the realities
17 of the very flat load growth the Companies have been experiencing in recent years
18 and which is forecasted to continue. As I’ve explained, the CSR is a substitute for a
19 supply-side generating resource. The Companies simply do not need additional
20 generating capacity for the next 30 years absent the retirement of some existing
21 generation units. Therefore, the Companies proposed two changes to the CSR to
22 address this: i) closing the rider to new customers effective January 1, 2017 and ii)

²⁰ Sinclair at 26:16-21 and 27:1-3.

1 moving to an embedded cost credit method for determining the amount of the CSR
2 credit. I believe this fairly compensates existing CSR customers for the cost of the
3 capacity they agree not to use during a limited number of hours each year under
4 certain conditions. If one wants to utilize the avoided cost method as recommended
5 by Mr. Goins, then one simply cannot ignore the timing of the costs that are to be
6 avoided in calculating the avoided cost. As Mr. Seelye demonstrates, properly
7 reflecting the 30+ year need for new capacity would result in an even lower CSR
8 credit than what the Companies are proposing. Notably, the Companies are not
9 proposing to set CSR credits on that basis in these proceedings.

10 **Q. Is it your opinion that CSR customers should make some contribution to the**
11 **Companies' generation fixed costs?**

12 A. Absolutely. As I have stated, service to CSR customers is just as firm as it is to non-
13 CSR customers, and CSR customers rely on the Companies' generation fleet
14 throughout the year.

15 **Q. Did you or other witnesses for the Companies raise "concerns" regarding other**
16 **aspects of the CSR such as the notice period or conditions on which a**
17 **curtailment may be called as mentioned in Mr. Goins's testimony?²¹**

18 A. No. If the Companies had concerns about other aspects of the rider, we would have
19 proposed changes to address them. Mr. Goins seems to be citing the Companies'
20 factual responses to data requests or rider provisions and interpreting these as
21 "concerns" of the Companies.

22 **Q. Do you or the Companies share the "concerns" cited by Mr. Goins?**

²¹ Goins at 22:5-19.

1 A. No, which is why the Companies did not propose any changes to the fundamental
2 operations of the CSR.

3 **Q. Does this conclude your testimony?**

4 A. Yes, it does.

Rebuttal Exhibit DSS-1

Excerpt from 2017 Business Plan Generation & OSS Forecast



PPL companies

2017 Business Plan Generation & OSS Forecast

*Generation Planning & Analysis
August 12, 2016*

Attachment to Filing Requirement
807 KAR 5:001 Section 16(7)(c)
H. Page 1 of 50
Sinclair



Key Changes in Planning Assumptions & Inputs vs. 2016 Plan

- Commodity prices are lower in 2017-2021
 - *Coal prices are 7-12% lower*
 - *Natural gas prices are 9-18% lower*
 - *Electricity prices are 13-17% lower*
- Native load energy requirements are lower (starting at 1.9% lower in 2017 and growing to 3.0% lower in 2021)
 - *Absent unit retirements, no need for new capacity throughout the 30-year forecast period*
- Variable O&M forecast is lower at Trimble, Mill Creek, and Ghent
- NOx emission rates updated to target CSAPR II compliance

August 12, 2016

4

Attachment to Filing Requirement
807 KAR 5:001 Section 16(7)(c)



COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY)	
UTILITIES COMPANY FOR AN)	
ADJUSTMENT OF ITS ELECTRIC RATES	)	CASE NO. 2016-00370
AND FOR CERTIFICATES OF PUBLIC)	
CONVENIENCE AND NECESSITY)	

In the Matter of:

APPLICATION OF LOUISVILLE GAS)	
AND ELECTRIC COMPANY FOR AN)	
ADJUSTMENT OF ITS ELECTRIC AND	)	CASE NO. 2016-00371
GAS RATES AND FOR CERTIFICATES)	
OF PUBLIC CONVENIENCE AND)	
NECESSITY)	

REBUTTAL TESTIMONY OF
JOHN P. MALLOY
VICE PRESIDENT, GAS DISTRIBUTION
LOUISVILLE GAS AND ELECTRIC COMPANY

Filed: April 10, 2017

1 **Q. Please state your name, position and business address.**

2 A. My name is John P. Malloy. I am Vice President of Gas Distribution for Louisville
3 Gas and Electric Company (“LG&E”), which is the sister utility of Kentucky Utilities
4 Company (“KU”) (collectively, the “Companies”). I am an employee of LG&E and
5 KU Services Company. My business address is 220 West Main Street, Louisville,
6 Kentucky 40202.

7 **Q. Have your responsibilities with the Companies changed since you filed your direct**
8 **testimony in this case?**

9 A. Yes. Effective January 15, 2017, I was promoted from Vice President of Customer
10 Services (KU and LG&E) to Vice President of Gas Distribution (LG&E). I report
11 directly to Lonnie E. Bellar, who is now serving as Senior Vice President of Operations
12 for both Companies. Although my job responsibilities have changed, I am continuing
13 to sponsor my previous testimony and responses to data requests in these proceedings,
14 and I am offering the following rebuttal testimony on the same subject-matter areas I
15 have previously addressed. A current copy of my CV is included with this testimony
16 as Appendix A.

17 **Q. What are the purposes of your testimony?**

18 A. The purposes of my testimony are to address testimony filed by certain intervenors
19 concerning the Companies’ proposal to deploy Advanced Metering Systems (“AMS”)
20 across the entirety of the Companies’ service territories, as well as to address certain
21 non-AMS customer-relations issues raised by several intervenors. I conclude the
22 Commission should approve the certificates of public convenience and necessity
23 (“CPCNs”) and the cost recovery the Companies have requested for AMS because the

1 intervenors have not provided a reasonable basis to dispute the Companies' evidence
2 that full deployment of AMS would be prudent.

3 **The Companies' Proposed AMS Deployment Will Provide Net Benefits to Customers**

4 **Q. Various intervenors have filed testimony alleging the Companies' proposed full**
5 **deployment of AMS will result in net costs to customers or that certain customers**
6 **will not benefit from the deployment. Is that correct?**

7 A. The Companies appreciate the intervenors' points and perspectives, but as I discuss at
8 length below, the Companies' proposed full deployment of AMS will indeed provide
9 net benefits to customers taken as a whole, and will provide benefits to all customers,
10 regardless of income or usage level. Indeed, the intervenors' testimony, and
11 particularly that of Paul Alvarez on behalf of the Attorney General, has caused me to
12 believe the Companies' proposed AMS deployment will be even more beneficial than
13 the Companies' AMS Business Case indicated. In addition, Ronald L. Willhite,
14 testifying on behalf of the Kentucky School Boards Association, unqualifiedly
15 supported fully deploying AMS because of the benefits schools will be able to derive
16 from the data AMS will provide.¹ I believe other customers will also benefit from the
17 data AMS will provide, and the Companies will likely be able to use AMS data to offer
18 improved rate structures and enhanced customer-service offerings.

19 Also, it is noteworthy that numerous other Kentucky utilities have deployed
20 AMS, AMI (Advanced Metering Infrastructure), or AMR (Automated Meter Reading).
21 Indeed, during the Commission's most recent administrative case concerning smart
22 meters and smart-grid technology, nearly all electric utilities and natural gas local

¹ Willhite LG&E at 11:26-31; Willhite KU at 12:35-40.

1 distribution companies stated they had at least some form of AMR or AMI deployed,
2 or had near-term plans to do so.² Two distribution cooperatives later obtained
3 Commission approval to deploy AMI.³ Therefore, there is nothing novel about the
4 Companies' AMS proposal; rather, it is broadly consistent with AMR and AMI
5 deployments made and Commission approvals granted to enhance efficiencies and
6 better serve customers all across Kentucky.

7 **Q. Mr. Alvarez states that he believes AMS can provide net benefits under certain**
8 **conditions, but that the Companies' AMS proposal does not meet those**
9 **conditions.⁴ Do you agree?**

10 A. I certainly agree that AMS, properly conceived and executed, can provide net benefits.
11 But I do not agree that all of the conditions he stated were necessary are indeed
12 necessary for AMS to produce net benefits, and I disagree with his assessment of which
13 of his conditions are met regarding the Companies' proposed AMS deployment. Mr.
14 Alvarez contends four conditions must be met for AMS to provide net benefits:
15 "utilities highly motivated to deliver benefits, engaged customers conveniently able to
16 take required actions, regulators who oversee post-deployment benefit delivery, and
17 wholesale markets available for various parties to capture available economic value."⁵
18 First, I do not agree with his fourth condition, namely that wholesale markets (by which
19 he later explains he means Regional Transmission Organization ("RTO") markets) are

² *In the Matter of: Consideration of the Implementation of Smart Grid and Smart Meter Technologies*, Case No. 2012-00428, Report of the Joint Utilities at 77 (June 30, 2014) ("[A]ll of the utility members of the Joint Utilities have deployed advanced or smart technologies in different ways and degrees.").

³ *In the Matter of: Application of Kenergy Corp. for an Order Issuing a Certificate of Convenience and Necessity to Install an Automated Metering and Infrastructure System*, Case No. 2014-00376, Order (Feb. 24, 2015); *In the Matter of: Application of Fleming-Mason Energy, Inc. for a Certificate of Public Convenience and Necessity to Install an Advanced Metering Infrastructure System (AMI)*, Case No. 2012-00361, Order (Oct. 11, 2012).

⁴ See, e.g., Alvarez at 7:19 – 8:20.

⁵ *Id.* at 7:12-15.

1 necessary to ensure maximum AMS value. Though I agree there might be potential to
2 use such markets to derive enhanced value from AMS, the Companies' AMS Business
3 Case does not include any such benefits, and as I describe below, such benefits are not
4 necessary to achieve net benefits from AMS.

5 Second, I disagree with the view that utilities have incentives not to deliver on
6 claimed benefits and to game rate cases to ensure that any savings AMS does create do
7 not appear in test years.⁶ Certainly that is not true of the Companies. A utility would
8 be shortsighted at best to come before its regulator to propose a major project with
9 claims of benefits the utility has no intention of delivering; the damage to such a
10 utility's credibility would be devastating in the long run. In addition, pricing pressures
11 from distributed generation, particularly renewable generation, are real competitive
12 forces that act on utilities like the Companies, so it is in the Companies' interest to
13 propose additional costs only when they believe there are commensurate benefits to
14 customers. In short, the Companies remain what they have long been: highly motivated
15 to provide safe, reliable, and economical service to their customers, including through
16 implementing AMS with an eye to achieving benefits. Moreover, the evidence of the
17 Companies' service and customer-experience focus is demonstrated in detail in my
18 direct testimony. Therefore, the Companies' AMS proposal satisfies Mr. Alvarez's
19 first criterion for successful AMS deployment.

20 Third, as I discuss below, the Companies have evidence that customers with
21 AMS are indeed engaged and able to implement energy-saving measures. Therefore,

⁶ See, e.g., *id.* at 21:10 – 22:2.

1 the Companies' AMS proposal satisfies Mr. Alvarez's second criterion for successful
2 AMS deployment.

3 Fourth, this Commission has a long history of ensuring utilities provide the
4 service they are supposed to provide at fair, just, and reasonable rates. The Companies
5 are certain that if the Commission approves the proposed full deployment of AMS, the
6 Commission will ensure the Companies act prudently and treat customers fairly
7 regarding AMS. Therefore, the Companies' AMS proposal satisfies Mr. Alvarez's
8 third criterion for successful AMS deployment.

9 In sum, of the three of Mr. Alvarez's conditions that I believe truly are
10 necessary to ensure a net-beneficial AMS deployment, all three are met regarding the
11 Companies' proposed AMS deployment.

12 **Q. The testimony of Lane Kollen on behalf of the Kentucky Industrial Utilities**
13 **Customers, Inc. states that the proposed AMS deployment will result in a net cost**
14 **to customers of at least \$531 million nominal.⁷ Do you agree?**

15 A. No. I address each of Mr. Kollen's and Mr. Alvarez's assertions below to demonstrate
16 that the Companies' AMS deployment will indeed provide net benefits.

17 **The Companies' Benefit Related to Non-Technical Losses Is Reasonable**

18 **Q. With regard to non-technical losses, Mr. Kollen states that the Companies' AMS**
19 **Business Case "claims the reduction in losses is \$16 million over 20 years, which**
20 **would be \$320 million, not \$489 million."⁸ Is Mr. Kollen correct?**

⁷ Kollen at 8:14-16.

⁸ *Id.* at 9:3-4.

1 A. Mr. Kollen has correctly identified an oversight in the AMS Business Case document,
2 but the Companies' asserted benefit of \$489 million nominal remains correct. The
3 AMS Business Case states, "The Company estimates recovery of non-technical losses
4 to be approximately \$16 million per year representing \$489 million over 20 years."⁹
5 The quoted sentence should say, "The Company estimates recovery of non-technical
6 losses to be approximately \$16 million *in 2020* and totaling \$489 million over 20
7 years."¹⁰

8 **Q. Mr. Kollen states concerning the AMS benefit related to non-technical losses,**
9 **"The premise of this claim is that the Companies' revenues will increase if the**
10 **non-technical losses are reduced, all else equal."**¹¹ **Do you agree with Mr. Kollen's**
11 **assertion?**

12 A. Mr. Kollen is mistaken about the Companies' position. Concerning this issue, my
13 testimony states, "The additional revenues resulting from reducing non-technical losses
14 *will displace revenues* the Companies would otherwise have to collect from other
15 customers."¹² Similarly, the AMS Business Case states, "The end result [of reducing
16 non-technical losses] is a net customer benefit from a more equitable system, where the
17 true responsibility of payment is borne by the parties responsible for the energy
18 usage."¹³ Thus, the Companies are not claiming that the AMS benefit related to non-
19 technical losses is increased revenue, but rather that those causing costs will be the ones
20 paying them, which is indeed a benefit to customers who otherwise would have to

⁹ Exhibit JPM-1 at 36.

¹⁰ Emphasis added to show inadvertent omission.

¹¹ Kollen at 9:4-6.

¹² Malloy Direct at 22:23 – 23:2.

¹³ Exh. JPM-1 at 36.

1 inequitably bear the cost of non-technical losses. In other words, customers who do
2 pay their bills would indeed benefit from having revenue from those who are not
3 currently paying their bills (or their correct bills) due to theft of service or undetected
4 meter errors. That is the benefit from non-technical losses reflected in the AMS
5 Business Case, and it is both real and substantial.

6 **Q. Mr. Kollen notes that the EPRI study upon which the Companies relied in**
7 **arriving at their AMS benefit from non-technical losses states, “Non-technical**
8 **losses, by definition, are losses that are not accounted for and are, therefore, not**
9 **subject to analytical measurement . . . there is no firm data to define the level of**
10 **losses on an industrywide basis.”¹⁴ Did the Companies err in relying on the EPRI**
11 **study when calculating a benefit based on non-technical losses?**

12 A. No, it was reasonable to rely on the EPRI study. To the best of the Companies’
13 knowledge, the EPRI study remains the most comprehensive recent attempt to estimate
14 the magnitude of non-technical losses across the electric industry. Notably, Mr. Kollen
15 did not cite to another study that is more recent or comprehensive to dispute the EPRI
16 study. Moreover, it does not undermine the results of the study for EPRI to
17 acknowledge that it simply is not possible for any utility to know with certainty the
18 total amount of loss resulting from theft and meter-related errors. That is particularly
19 true for utilities with older electro-mechanical meters that cannot provide the kinds of
20 data AMS-type meters can provide to help alert utilities to possible theft or errors.
21 Therefore, to avoid relying on anecdotes from any single or handful of utilities,
22 unsupported subjective projections, or mere speculation, the Companies sought out the

¹⁴ Kollen at 10:1-4.

1 best study available on which to base their estimate of non-technical losses. That study
2 was and is the EPRI study.

3 But the Companies did not arbitrarily select a 2% non-technical losses value as
4 supported by the EPRI study; rather, 2% of revenue is the estimate of non-technical
5 losses the study repeatedly cites as reasonable, e.g., “Considering the referenced studies
6 and reports, statistics and analysis, and the opinions of industry experts in revenue
7 protection, a reasonable percentage for non-technical losses is 2.0%.”¹⁵ To increase
8 the reasonableness of the AMS benefit calculation, the Companies assumed with full
9 deployment of AMS that only 60% of actual non-technical losses would be identified
10 and billed, and that only 60% of identified and billed non-technical losses would be
11 collected. As noted in the Companies’ discovery responses, their recent ratio of
12 collected theft amounts to billed theft amounts is about 60%, so it is a well-supported
13 multiplier.¹⁶ Therefore, the total amount of non-technical losses the Companies have
14 assumed they will detect, bill, and collect is not 2.0%, but rather 64% less than that
15 (0.72%), which is a reasonable and well supported assumption.

16 **Q. Do the Companies have non-technical losses today?**

17 A. Yes. As noted in the Companies’ discovery responses, the Companies currently detect
18 and collect what would otherwise be theft losses on the order of hundreds of thousands
19 of dollars each year. But those detections and collections depend entirely on meter
20 readers noticing odd electrical arrangements or tips from customers concerning
21 possible theft; as I noted above, our current electro-mechanical meters have no internal
22 capability to report possible theft to the Companies. Similarly, the Companies do detect

¹⁵ EPRI Report at 1-17 (attachment to response to KU KIUC 1-16(a) and LG&E KIUC 1-17 at 30).

¹⁶ See responses to KU AG 2-81(c)(ii) and LG&E AG 2-89(c)(ii).

1 a level of metering-related errors each year, but the existing meters do not have the
2 ability AMS meters have to detect and report internal or external irregularities that
3 would indicate errors in need of resolution. Therefore, the Companies do indeed have
4 non-technical losses, and are currently able to detect only a small fraction of their likely
5 total non-technical losses. Fully implementing AMS will allow the Companies to
6 detect more fully and rapidly the sources of non-technical losses, and likely to deter
7 some amount of theft that would otherwise occur.

8 **Q. Has any other intervenor addressed non-technical losses?**

9 A. Yes. Paul Alvarez, testifying for the Attorney General, has addressed non-technical
10 losses, as well. He concludes that it would be more reasonable to assume the
11 Companies' non-technical losses are 1.9% than 2.0%, and that the Companies will be
12 able to collect 30% of those losses rather than 36% as the Companies assumed.¹⁷ On
13 Mr. Alvarez's assumptions, the nominal AMS benefit from non-technical losses would
14 be \$362.9 million rather than \$488.5 million, and the present-value benefit would be
15 \$182.9 million rather than \$195.3 million.¹⁸

16 **Q. Are Mr. Alvarez's assumptions regarding the AMS benefit from non-technical**
17 **losses more reasonable than the Companies' calculations?**

18 A. No. As noted above, the EPRI study stated that 2.0% was a reasonable assumption
19 concerning non-technical losses. It is within the range of non-technical losses the EPRI
20 study found likely and that Mr. Alvarez cited: "Non-technical revenue losses most
21 likely fall within a much narrower range: 1.65% to 2.15%, depending on the utility and

¹⁷ Alvarez at 20-21.

¹⁸ *Id.* at 21.

1 service territory.”¹⁹ Moreover, the same paragraph of the EPRI study then states, “A
2 ‘mode’ of 2% would appear reasonable and reflective of the impact on distribution
3 utilities.”²⁰ In contrast, Mr. Alvarez provides no empirical support for his proposal to
4 use a 1.9% assumption. Therefore, the Companies’ assumption of 2% non-technical
5 losses is better grounded in the very source document Mr. Alvarez cites to support his
6 1.9% assumption.

7 With regard to Mr. Alvarez’s assertion that it would be more reasonable to
8 assume the Companies would be able to collect revenue for 30% of non-technical losses
9 rather than 36% as the Companies assumed, he asserts, apparently based on two
10 utilities’ AMI business cases, that 25% is the typical recovery rate for IOUs.²¹ He then
11 splits the difference, choosing a 30% recovery rate as roughly the average of 25% and
12 36%.²² But this approach overlooks several important points.

13 First, concerning ConEdison (“ConEd”), Mr. Alvarez asserts that ConEd
14 assumed 1% theft losses and a 25% recovery of those losses.²³ Though that appears to
15 be correct,²⁴ non-technical losses comprise more than theft, and ConEd’s AMI
16 Business Plan assumed a 20-year NPV benefit of \$389 million for theft recovery and a
17 \$491 million benefit for reduced meter-related errors.²⁵ Therefore, ConEd’s overall

¹⁹ EPRI Report at 1-18. *See* Alvarez at 20:16-17.

²⁰ EPRI Report at 1-18 (Attachment to Response to KIUC 1-16(a) at 31).

²¹ Alvarez at 20-21.

²² Alvarez at 20-21.

²³ *Id.* at 19.

²⁴ Attachment to AG’s Response to KU DR 1, “ConEd AMI Plan.pdf” at pdf pages 52 and 63 (ConEd Study pages 48 and 59); attachment to AG’s Response to LG&E DR 1, “ConEd AMI Plan.pdf” at pdf pages 52 and 63 (ConEd Study pages 48 and 59). Please note that a later version of the ConEd Study exists and contains substantially similar information. *See* ConEdison AMI Business Plan, dated Nov. 16, 2015. Available at <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?MatterSeq=47337>.

²⁵ *Id.* at pdf page 56 (ConEd Study page 52).

1 non-technical loss percentage appears to be higher than the 1% shown in Mr. Alvarez’s
2 table or its recovery rate is higher than 25%, or both.

3 Second, the Mass Electric data shown in Mr. Alvarez’s table would seem to
4 indicate a theft-reduction rate of 100%, presumably comprising some amount of
5 recovery and some amount of deterrence, on a 1.5% reduction in theft losses for
6 residential customers and a 1.0% reduction for commercial customers.²⁶ That is
7 consistent with National Grid’s Grid Modernization Plan document, which states, “The
8 use of specific tools to detect theft will be enabled with AMI. The Company has
9 assumed an increase in theft detection and consequent decrease in theft of
10 approximately 1.5% of delivered energy for residential customers, and approximately
11 1% for customers with single phase small commercial meters.”²⁷ (National Grid is the
12 d/b/a for Massachusetts Electric Company and Nantucket Electric Company.) As
13 discussed above, the Companies assumed a 36% recovery rate of 2.0% of non-technical
14 losses, with a net of 0.72% recovery of non-technical losses; the Companies did not
15 assert a benefit related to theft deterrence. The Companies’ 0.72% assumption is
16 conservative compared to Mass Electric’s assumption that AMI will reduce theft by
17 1.5% for residential customers and 1.0% for small commercial customers.

18 Third, the Companies’ 36% recovery rate has two components: 60% non-
19 technical-loss identification and billing, and 60% collection of billed amounts. As

²⁶ Alvarez at 19.

²⁷ Attachment to AG’s Response to KU DR 1, “National Grid Intro-Overview.pdf” at pdf page 43 (National Grid Study page 41); attachment to AG’s Response to LG&E DR 1, “National Grid Intro-Overview.pdf” at pdf page 43 (National Grid Study page 41).

Also available at http://170.63.40.34/DPU/FileRoomAPI/api/Attachments/Get/?path=15-120%2fGrid_Mod_PlanFinalRedacted_Boo.pdf.

1 noted above, the Companies' 60% collection rate is not arbitrary, but rather is based on
2 the Companies' recent experience in collecting amounts billed related to tampering.²⁸
3 The 60% multiplier for non-technical-loss identification and billing is a reasonable
4 discount to apply to total non-technical losses to recognize that, though AMS will
5 dramatically improve the Companies' ability to detect and remedy non-technical
6 losses, the Companies still will not be able to detect, bill, and collect all such losses.
7 This is a more principled approach than simply splitting the difference between 25%
8 and 36%.

9 Fourth and finally, the Companies' proposed AMS benefit related to non-
10 technical losses compares favorably to two of the three examples Mr. Alvarez cites
11 against the Companies. According to Mr. Alvarez's table, ConEd stated its AMI
12 deployment would produce \$870 million of present value benefits due to non-technical
13 losses, and that ConEd has 12-month revenues of \$8.172 billion.²⁹ Scaling ConEd's
14 claimed benefit to align with the Companies' \$2.438 billion in 12-month revenues
15 would result in \$259.6 million in present-value benefits, well in excess of the
16 Companies' benefit calculation of \$195.3 million. Similarly, Mass Electric, which has
17 essentially the same annual revenues as the Companies, has a claimed \$168.7 million
18 present-value benefit resulting from non-technical-loss reductions, but that benefit was
19 calculated over only 15 years. Notably, that value exceeds the 15-year non-technical-
20 loss benefit the Companies calculated during discovery, namely \$157.7 million, a value
21 the Companies calculated assuming 2.0% non-technical losses and a 36% collection
22 rate. Therefore, it would seem reasonable to assume that scaling up Mass Electric's

²⁸ See responses to KU AG 2-81(c)(ii) and LG&E AG 2-89(c)(ii).

²⁹ Alvarez at 19.

1 non-technical-loss benefit for 20 years would certainly bring it closer to the
2 Companies' \$195.3 million, and might exceed it.

3 In sum, Mr. Alvarez's assumptions about how to calculate an AMS benefit
4 related to non-technical losses for the Companies are not as reasonable or well
5 supported as the Companies' calculations.

6 **The Companies' Use of a 20-Year AMS Service Life Is Reasonable and within Industry**
7 **Norms**

8 **Q. Mr. Kollen asserts the Companies' AMS Business Case understates capital costs**
9 **by \$346 million nominal or more because it does not include the cost of replacing**
10 **all AMS meters and gas indices within the study period.³⁰ Is Mr. Kollen correct?**

11 **A.** No. Mr. Kollen makes several incorrect assertions to reach his conclusion.

12 First, he asserts, "The Companies estimate the *maximum* service life of the
13 AMS meters is 20 years"³¹ That is incorrect. The Companies have assumed the
14 *average*, not maximum, service life of AMS meters is 20 years; some will last longer,
15 some not as long, but on average they will last 20 years.

16 Second, he asserts, "[T]he Companies propose a 15 year service life for
17 depreciation purposes, which means that Mr. Spanos, their depreciation expert,
18 believes that, on average, all new AMS meters will be replaced once within a 15 year
19 period."³² But what Mr. Spanos actually said was, "The most consistent average life
20 within the industry for new technology electric meters is 15 years, with a maximum
21 life potential life of 25 years."³³ In other words, Mr. Spanos assumed some meters

³⁰ Kollen at 10-11.

³¹ Kollen at 10:11-12 (emphasis in original).

³² *Id.* at 10:13-16.

³³ Spanos Direct at 15:7-9.

1 would last less than 15 years and some more than 15 years. Mr. Spanos has confirmed
2 that view in his rebuttal testimony, in which he states, “As I state in my direct
3 testimony, the 15-S2.5 survivor curve has a maximum life of around 25 years. Thus,
4 this estimate forecasts that it would take around 25 years for all [AMS] meters to be
5 replaced, not 15 years. The 15-S2.5 survivor curve forecasts that about half of the
6 meters will be replaced within a 15 year period.” Regardless, as I discuss further below
7 in response to Mr. Alvarez, the Companies are far from alone among utilities assuming
8 a 20-year service life for AMS meters.

9 Third, Mr. Kollen asserts, “[T]he Companies assumed that not a single AMS
10 meter will be replaced during the 20 years.”³⁴ Again, this is incorrect. The Companies
11 assumed in AMS capital costs that they would need to have a spare inventory—
12 precisely to replace meters as needed—of about 4% of the initially deployed quantity
13 of AMS electric meters at a capital cost of \$4.6 million and 10% of the initially
14 deployed AMS gas indices at a capital cost of \$2.4 million.

15 Fourth, he asserts the Companies have understated costs in the AMS Business
16 Case by at least \$346 million nominal because they should have included the cost of
17 replacing every single AMS electric meter and gas index within the study period.³⁵ But
18 if the Companies were to include the capital cost to replace every AMS electric meter
19 and gas index, they would need to include the corresponding benefits associated with
20 the additional life of the replaced AMS meters and indices. Indeed, as Mr. Alvarez

³⁴ Kollen at 10:17-18.

³⁵ *Id.* at 10:18 – 11:1.

1 stated in his testimony, “It is rational to assume benefits over an asset’s useful life when
2 calculating benefit projections.”³⁶

3 **Q. Mr. Alvarez raises a related criticism, namely, “[A]lmost all IOUs’ benefit**
4 **calculations assume a 15-18 year useful AMS life[.]”³⁷ He further states, “I know**
5 **of no AMS proposal approved by a regulator in which an IOU’s benefit time**
6 **period is as long as the Companies’. The longest I know of is 18 years.”³⁸ Do you**
7 **agree?**

8 A. The examples Mr. Alvarez discusses in his testimony give reason to question his
9 assertions. First, in the cost-benefit study Ameren Illinois submitted in the case Mr.
10 Alvarez cites, the utility used a 20-year useful life for its AMI meters: “With respect to
11 meter depreciation, Ameren Illinois has reviewed some of the largest AMI deployment
12 plans in the United States, such as those by Duke Energy, Southern California Edison,
13 DTE, and PG&E to base its AMI deployment on a useful life of 20 years for the AMI
14 meter. ... Moreover, Southern California Edison conducted product testing that
15 concluded that the meter useful life would be 20 years or more.”³⁹ Though Ameren’s
16 study period was only 20 years, which included an 8-year AMI deployment period and
17 therefore did not include all of the benefits of the full 20-year life of Ameren’s AMI
18 meters, Ameren ensured the full 20-year-life benefits were ultimately reflected in its
19 cost-benefit analysis by including a “terminal value” component to capture the net

³⁶ Alvarez at 9:17-18.

³⁷ *Id.* at 9:10.

³⁸ *Id.* at 10:5-7.

³⁹ Attachment to AG’s Response to KU DR 1, “Ameren Illinois Benefit-Cost Analysis.pdf” at pdf page 11 (Ameren Exhibit 2.4RO Page 7 of 52); Attachment to AG’s Response to LG&E DR 1, “Ameren Illinois Benefit-Cost Analysis.pdf” at pdf page 11 (Ameren Exhibit 2.4RO Page 7 of 52).

1 benefits of its AMI meters beyond the study period: “The time horizon used for the
2 business case was 20 years. However, a terminal value was also calculated to take into
3 account the costs and benefits associated with the un-depreciated AMI infrastructure
4 remaining beyond the 20 year period.”⁴⁰ The terminal value Ameren Illinois calculated
5 was significant: Of the \$550 million of total net present value benefit asserted for the
6 AMI deployment, fully \$154 million of it was the terminal value, i.e., the net benefits
7 the originally deployed AMI produced beyond the end of the 20-year study period.⁴¹
8 So in the Ameren Illinois case cited by Mr. Alvarez, it is clear the utility proposed both
9 to use a 20-year useful life for its AMI meters and to include the full 20 years of net
10 benefits associated with those meters, even though some of those benefits occurred
11 outside the 20-year study period.

12 Similarly, the AMI Business Plan ConEd submitted in the case cited by Mr.
13 Alvarez used a 20-year cost-benefit evaluation period.⁴² Although the 20-year
14 evaluation period included six years of AMI project life (including five years of AMI
15 system deployment),⁴³ the ConEd study does not appear to include capital costs to
16 replace significant numbers of early-deployed meters; in other words, ConEd appears
17 to have assumed at least 19 years of service life for deployed AMI meters, and likely
18 20.⁴⁴ Moreover, the ConEd study appears to have included AMI-related benefits for
19 each of the 20 years in the evaluation period,⁴⁵ not 18 years as Mr. Alvarez asserts.⁴⁶

⁴⁰ *Id.*
⁴¹ *Id.* at pdf pages 44-45 (Ameren Exhibit 2.4RO Pages 40-41 of 52).
⁴² *See, e.g.,* ConEd Study at pdf page 44 (ConEd Study page 40) (“Over the 20-year evaluation period ...”).
⁴³ *Id.*
⁴⁴ *See* ConEd Study at pdf page 61(ConEd Study page 57), Figure 5-3.
⁴⁵ *Id.*
⁴⁶ Alvarez at 10.

1 Indeed, evaluating AMI or AMS proposals over a 20-year benefit period is not
2 at all uncommon. In addition to the two studies cited above, an independent Duke
3 Energy Ohio Smart Grid Audit and Assessment conducted for the Staff of the Public
4 Utilities Commission of Ohio used a 20-year benefit period and assumed a 20-year
5 useful life for AMI meters.⁴⁷ Notably, Mr. Alvarez worked at MetaVu, the company
6 that performed the Duke Ohio audit and assessment, and Mr. Alvarez took credit in his
7 testimony for being a co-author of that report.⁴⁸ Duke Energy Indiana similarly used a
8 20-year study period in support of its smart-grid proposal.⁴⁹ The Maine Public Utilities
9 Commission approved an AMI project for Central Maine Power Company based on a
10 20-year cost-benefit study period.⁵⁰ Also, BC Hydro in British Columbia, though not
11 an IOU, used a cost-benefit analysis that assumed at least a 20-year service life for
12 deployed AMI meters: its cost-benefit study period ran through its fiscal year 2033, but
13 AMI meters were to begin deployment in 2011 and be complete by 2012, and the study
14 did not include a wholesale replacement of meters prior to the end of the study period.⁵¹

⁴⁷ Duke Energy Ohio Smart Grid Audit and Assessment dated June 30, 2011, at 70 (“MetaVu forecast annual benefits from 2009 to 2028 (20 years) to estimate the NPV of each.”) and 83 (“It must be noted that smart meters will also need to be replaced after life cycle completion, estimated to be 20 years”), available at https://www.smartgrid.gov/files/Duke_Energy_Ohio_Smart_Grid_Audit_Assessment_201104.pdf.

⁴⁸ Alvarez at 5:1-3 and fn. 2.

⁴⁹ See IURC Cause No. 43501, Order on Settlement at 6 (Nov. 4, 2009) (“Mr. Christopher D. Kiergan, Executive Consultant with KEMA, Inc., described and sponsored the SmartGrid cost/benefit model (“SmartGrid Model” or “Model”), which generally captures the capital expenditures, O&M expenses, and associated benefits for 2009-2028, as well as calculating an overall 20-year net present value for the SmartGrid Initiative.”), available at http://www.in.gov/iurc/files/43501order_110409.pdf.

⁵⁰ See Maine Public Utilities Commission, Docket No. 2007-215(II), Order at 6 (Feb. 25, 2010) (“CMP has provided a cost-benefit analysis that shows with the DOE grant, its proposed AMI investment will result in approximately \$25 million in operational savings over 20 years”), available at <https://mpuc.cms.maine.gov/COM.Public.WebUI/Common/CaseMaster.aspx?CaseNumber=2007-00215>.

⁵¹ See, e.g., BC Hydro Smart Metering & Infrastructure Program Business Case at 1 and 33, available at <https://www.bchydro.com/content/dam/BCHydro/customer-portal/documents/projects/smart-metering/smi-program-business-case.pdf>.

1 Therefore it was neither extraordinary nor unusual for the Companies to assume
2 an AMS useful life and benefit period of more than 18 years.

3 **Q. Mr. Alvarez asserts the Companies used a 21-year benefit period, which exceeds**
4 **the 20-year average useful life of the Companies' proposed AMS system.⁵² Is that**
5 **correct?**

6 A. Mr. Alvarez is correct that the Companies' AMS Business Case accounts for AMS
7 costs and benefits from 2016 through 2039.⁵³ As noted in the AMS Business Case, this
8 was not an oversight, but rather to ensure that a full 20 years of costs and benefits for
9 the fully deployed AMS were included in the study; if approved, AMS will begin
10 deployment in the third quarter of 2017, but will not be fully deployed until the end of
11 2019. A small amount of AMS-related benefits resulting from the early phases of the
12 proposed deployment are included in the total benefits presented in the AMS Business
13 Case for the years 2016-2018 (less than \$7 million nominal). The real value of AMS
14 begins to appear in 2019 because by the end of 2018 the entire LG&E AMS deployment
15 will be complete and about half of KU's AMS deployment will be complete, with the
16 entirety of KU's deployment to be complete by the end of 2019. Therefore, taking the
17 same approach used by BC Hydro, which was similar to the approach taken by Ameren
18 Illinois, the Companies used a cost-benefit study period that included 20 years of fully
19 deployed AMS. In addition, this approach was reasonable due the Companies'
20 inclusion of capital expense for some replacement AMS meters and gas indices, which
21 capital is assumed to be spent by the end of 2019, i.e., those expenditures are not heavily
22 discounted in present-value calculations, and therefore would be larger nominal capital

⁵² See, e.g., Alvarez at 9:9-10.

⁵³ See Exh. JPM-1 at 38.

1 dollars after 20 years. Finally, as noted by Mr. Spanos, AMS-type meters can have a
2 maximum service life of 25 years, so the Companies' AMS meters could last well
3 beyond the end of the study period. Therefore, the Companies' cost-benefit approach
4 was reasonable.

5 But assuming solely for the sake of argument that Mr. Alvarez is correct that
6 the Companies incorrectly used 21 years of benefits rather than 20, the Companies'
7 AMS proposal would still result in net benefits. Simply ending the study period at the
8 end of 2038 rather than the end of 2039 results in nominal benefits of \$952.8 million
9 and present-value benefits of \$403.6 million, which are greater than the nominal cost
10 (\$550.9 million) and present-value cost (\$387.9 million), respectively, of the
11 Companies' AMS proposal.

12 **Q. Is Mr. Alvarez correct that the Companies should use a 15-year service life rather**
13 **than a 20-year service life for AMS meters in their cost-benefit analysis?**

14 A. No. Mr. Alvarez asserts that “[t]he generally-accepted useful life for AMS is 15
15 years,”⁵⁴ but then presents a chart showing the AMS benefit years assumed by four
16 different utilities (including the Companies), three of which are longer than 15 years.⁵⁵
17 Indeed, as I discussed above, two of the utilities cited, Ameren Illinois and ConEd, used
18 service lives of 20 years, just as the Companies have done, and just as a number of
19 other utilities have done.

20 Moreover, as I also noted above, Mr. Alvarez co-authored a 2011 study
21 concerning Duke Energy Ohio's smart grid—a study performed for the Staff of the

⁵⁴ Alvarez at 10:3.

⁵⁵ *Id.* at 10:8.

1 Public Utilities Commission of Ohio (“PUCO”)—that assumed a useful life of 20 years
2 for AMI meters.⁵⁶ It stands to reason that if 20 years was a reasonable useful-life
3 expectation in 2011 when Mr. Alvarez conducted his study for PUCO Staff, it is a
4 reasonable expectation now, particularly because manufacturers have had an additional
5 six years to improve and mature AMS technology since then.

6 Like Mr. Kollen, Mr. Alvarez cites the Companies’ depreciation expert, Mr.
7 Spanos, to insist the Companies should use a 15-year service life for AMS meters.⁵⁷
8 But as I noted in response to Mr. Kollen, Mr. Spanos’s actual quote is, “The most
9 consistent average life within the industry for new technology electric meters is 15
10 years, with a maximum life potential life of 25 years.”⁵⁸ As shown above, numerous
11 utilities—and Mr. Alvarez himself—have assumed AMI or AMS service lives of 20
12 years, which is well within the range cited by Mr. Spanos. And the Companies have
13 stated they believe it is reasonable to use a 20-year depreciation life for AMS meters if
14 that is the Commission’s preference.⁵⁹

15 **Q. Does the Companies’ experience with LG&E’s Responsive Pricing and Smart**
16 **Meter Pilot from 2007-2009 indicate a 15-year service life for AMS might be too**
17 **long, as Mr. Alvarez suggests?**⁶⁰

18 A. No. As noted in the Companies’ discovery responses in these cases, there was a
19 problem with the LCD display screen—not the underlying metering or communications
20 capabilities—on a particular type of meter LG&E used in the pilot; the Companies do

⁵⁶ *Id.* at 5:1-3 and fn. 2.

⁵⁷ Alvarez at 10:11-13.

⁵⁸ Spanos Direct at 15:7-9.

⁵⁹ Responses to LG&E PSC 3-44 and KU PSC 3-34.

⁶⁰ Alvarez at 11:1-9.

1 not propose to use the same meter in the AMS full deployment.⁶¹ Moreover, as Mr.
2 Alvarez notes, more than nine years have passed since the pilot began, and
3 manufacturers have improved and matured the technology in the interim. Indeed, Mr.
4 Alvarez presumably believed such meters could have a 20-year useful life when he co-
5 authored the above-cited MetaVu report for PUCO Staff stating that AMI meters had a
6 useful life of 20 years.

7 **Q. Does a 5-year warranty for AMS meters indicate a 15-year service life for AMS**
8 **might be too long, as Mr. Alvarez argues?**⁶²

9 A. No. The purpose of any standard manufacturer's warranty is not to insure a product
10 for the entirety of its average useful life, but rather to provide a buyer assurance that if
11 the particular item purchased has a manufacturing defect, the manufacturer will replace
12 it. For example, a car, which requires a much more significant capital outlay than an
13 AMS meter, typically will have a limited warranty with a much shorter duration than
14 the average useful life of the car. There is nothing nefarious about that; rather, the
15 warranty is a protection against buying a lemon. Similarly, most consumer electronics,
16 which are much closer in price to AMS meters than cars, have warranty periods much
17 shorter than 5 years. Again, that is not because many such items have average useful
18 lives no longer than their warranties, but rather because most manufacturers' defects
19 will manifest themselves within that time. So there is no reason to assume AMS meters
20 will have a 15-year service life rather than a 20-year service life simply because
21 manufacturers offer standard 5-year warranties; indeed, if service lives truly were tied

⁶¹ See responses to LG&E AG 2-94 and KU AG 2-86.

⁶² Alvarez at 11:10-12.

1 to warranties, one would presumably expect a 5-year service life for such meters, but
2 Mr. Alvarez is not suggesting that.

3 **Q. Do you agree with Mr. Alvarez that using a 15-year service life rather than a 20-**
4 **year service life would have an “extremely significant” impact on the Companies’**
5 **AMS cost-benefit projections?**

6 A. It would certainly be significant. Of course, removing 25% of the benefits from many
7 projects would cause them to become uneconomical, at least on a present-value basis.
8 In this case, as the Companies stated in discovery, using a 15-year AMS service life
9 reduces nominal benefits to \$713.4 million and present-value benefits to \$343.4
10 million, resulting in a net present-value cost of the AMS project of \$35.1 million. But
11 as noted above, numerous utilities have assumed 20-year service lives—indeed, Mr.
12 Alvarez has done so in his past work—and such a service life is within the range cited
13 by Mr. Spanos. Therefore, I recommend that the Commission not reduce the 20-year
14 AMS service life presented in these cases.

15 **The Companies’ AMS Benefit Based on Customer Savings from ePortal Are Well**
16 **Supported by the Companies’ Data and Industry Data**

17 **Q. Concerning the \$166 million nominal ePortal-related benefit that would result**
18 **from full AMS deployment, Mr. Kollen stated, “[T]his assumes that the AMS is**
19 **necessary for customers to somehow associate reduced consumption with energy**
20 **savings, which it is not, or that time of use rates are available to all residential and**
21 **commercial customers, which they are not.”⁶³ Do you agree?**

22 A. The Companies have not claimed AMS is strictly necessary for customers to save the
23 energy accounted for in the ePortal benefit, but rather that customers who have AMS

⁶³ Kollen at 11:5-8.

1 meters and access to their detailed consumption data via ePortal do indeed reduce their
2 electric consumption relative to what they would have consumed otherwise. The
3 Companies' data from their DSM AMS customer offering shows this to be the case.
4 According to the Bellomy Research study of AMS participants who had accessed the
5 MyMeter Dashboard, fully 80% of responding participants indicated they had taken
6 some energy-saving step or measure as a result of the AMS offering. Nearly 60% said
7 they had upgraded to LED bulbs, and almost half said they had programmed their
8 programmable thermostats.⁶⁴ Again, customers said they took these and other energy-
9 saving measures because of the DSM AMS offering. Could these customers have
10 purchased LED bulbs or programmed their thermostats absent AMS? Yes, but
11 apparently they did not do so, at least not until they were presented with their energy
12 consumption data in a fresh, detailed way through the MyMeter portal. Notably, Mr.
13 Alvarez, who disagrees with the precise amount of the ePortal benefit, does not dispute
14 that this effect exists and creates real benefits.⁶⁵

15 With regard to Mr. Kollen's assertion about time-of-use rates, the Companies
16 did not base any portion of the ePortal benefit on the availability of such rates, though
17 deploying AMS meters could help the Companies develop such rates through the
18 analysis and utilization of advanced meter data. Such rates could indeed produce
19 additional benefits, as Mr. Alvarez asserts, but the Companies have not attempted to
20 quantify such benefits.⁶⁶ These additional benefits would further enhance the business
21 case for AMS.

⁶⁴ Exh. JPM-1 at 87.

⁶⁵ See Alvarez at 12 – 18.

⁶⁶ See, e.g., *id.* at 27.

1 **Q. Mr. Kollen further claims that no part of the ePortal benefit can be considered a**
2 **benefit because it reflects decreased revenues to the Companies, which the**
3 **Companies in other contexts would consider to be a cost.⁶⁷ Do you agree?**

4 A. No. Mr. Alvarez makes a related claim when he states the Companies erred in
5 calculating their ePortal savings benefit as a percentage of customers' total bills rather
6 than avoided fuel cost.⁶⁸ But I respectfully disagree with both Mr. Kollen and Mr.
7 Alvarez on this issue.

8 The Companies' AMS Business Case attempts to quantify net savings to
9 customers resulting from full AMS deployment; it is not a revenue-requirements
10 analysis. It is true that not all customers will reduce their usage as a result of AMS, but
11 some customers will, and those customers' savings are the savings the ePortal benefit
12 quantifies. Unlike the DSM mechanism, which has a lost-sales cost recovery
13 component that collects non-fuel revenue from sales assumed to be lost due to DSM
14 programs between base-rate cases, the Companies do not have, and have not proposed,
15 such a mechanism for base rates related to AMS. This means that the non-fuel benefit
16 of energy savings between rate cases resides solely with customers, and it is therefore
17 appropriate to count those savings when determining what customers' net savings will
18 be from full AMS deployment.

19 **Q. Relatedly, Mr. Alvarez has asserted that after the AMS is deployed the Companies**
20 **will have no incentive to ensure energy conservation related to ePortal actually**
21 **occurs.⁶⁹ Do you agree?**

⁶⁷ Kollen at 11:11-18.

⁶⁸ Alvarez at 15 – 16.

⁶⁹ *Id.* at 16:20 – 17:3.

1 A. As I stated above, I believe the opposite is true: If the Commission approves full AMS
2 deployment, it will be entirely in the Companies' interest to try to ensure customers
3 benefit from it. The Companies do indeed face increasing competitive pressures to
4 ensure they provide value commensurate with the cost of their service. Therefore, it
5 would be imprudent, as well as foolhardy and dishonest, for the Companies to propose
6 a project and then seek to undermine its cost-effectiveness upon implementation.

7 In addition, one of the virtues of the ePortal benefit is that it is entirely in
8 customers' control, not the Companies'; it depends entirely on customers' choices,
9 investments, and behaviors. All the Companies would have to do to facilitate the
10 ePortal savings is ensure the ePortal continues to deliver timely and accurate
11 information. Therefore, although it is clear the Companies do indeed have a clear and
12 compelling motivation to do what they can to see customers realize the ePortal benefit,
13 the Companies' incentives are ultimately of little or no consequence concerning
14 whether customers actually take the steps necessary to achieve or exceed the projected
15 ePortal benefit.

16 **Q. Mr. Alvarez has also challenged the rate at which customers will access the ePortal
17 as a ground for asserting the Companies' ePortal benefit is too high.⁷⁰ How do
18 you respond?**

19 A. The only actual data on this issue is the Companies' data from their own customers
20 using the MyMeter portal. That data shows 48% of customers use the portal at least
21 once, and that 36% of those customers become active users, i.e., a total of about 17%
22 of customers become active users.⁷¹

⁷⁰ *Id.* at 13:2 – 14:8.

⁷¹ See responses to LG&E Sierra Club 1-32 and KU Sierra Club 1-32.

1 In addition, the Tetra Tech analysis the Companies provided in discovery
2 further supports the Companies’ data-based assumptions about likely ePortal use. First,
3 Tetra Tech reported that a utility with a similar AMS deployment to the one the
4 Companies have proposed had ePortal registration by 56% of customers within two
5 years of deployment, which is similar to the Companies’ experience of 48%, which the
6 Companies achieved in less than two years.⁷² Second, the Tetra Tech analysis showed
7 that when defining differently who is an active user of the Companies’ MyMeter portal,
8 i.e., a user who used MyMeter at least one use in each of three different months, the
9 percentage of active MyMeter users is 33%, which is similar to the 36% of active users
10 when defined as users who accessed MyMeter at least six times.⁷³ Thus, if ePortal
11 registrations were actually 56% and active users were 33% of total enrollees, the total
12 percentage of active users would be 18.7%, slightly higher than the Companies have
13 assumed. In short, the Companies’ assumption of 17% active ePortal users is supported
14 by multiple data sources.

15 In contrast, Mr. Alvarez does not offer reliable support for his assertions about
16 the percentage of the Companies’ customers that will become active ePortal users,
17 namely 2% (likely) and 5% (high and unlikely). Instead, Mr. Alvarez provides the
18 following table, which he states shows “page views of all the other available ‘My
19 Meter’ applications with true conservation potential”:⁷⁴

⁷² Attachment to LG&E Response to ACM 2-24 at 6.

⁷³ *Id.*

⁷⁴ Alvarez at 14.

“My Meter” page	Page views	Unique Page views
“Charts View”	59	56
“Data View”	50	47
“Notifications”	48	42
“Profile”	44	41

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Unfortunately, this table does not show what Mr. Alvarez believes it does. Mr. Alvarez took this data from the Companies’ Advanced Metering Systems 2016 Annual Report filed in Case No. 2014-00003 on January 31, 2017, and in particular from Figure 6 on page 4 of the report.⁷⁵ As the explanatory text preceding the chart and in the chart itself make clear, the page-view data in that figure does not concern the MyMeter portal itself, but rather “the volume of customer interest in the websites the Companies have established to provide information on the Advanced Meter Service as well as educational materials on the MyMeter portal.”⁷⁶ The descriptive text in the table for what Mr. Alvarez calls the “Charts View” entry, for example, states, “Welcome site for AMS customers featuring helpful tips and video tutorials about how to use the MyMeter ‘Charts View.’”⁷⁷ All of the entries in that figure have active hyperlinks to the pages for which the figure provides page-view data. Those links lead to explanatory “help” pages, not actual MyMeter pages for obtaining usage or account data. Therefore, Mr. Alvarez is mistaken when he states, “[I]t’s certainly possible that as few

⁷⁵ *Id.*

⁷⁶ Advanced Metering Systems 2016 Annual Report filed in Case No. 2014-00003 on January 31, 2017, at 4, available at http://psc.ky.gov/pscecf/2014-00003/rick.lovekamp@lge-ku.com/01312017100853/Closed/LGE_KU_AMS_Update_01-31-17.pdf.

⁷⁷ *Id.*

1 as 60 customers have ever used My Meter portal functions out of more than 900,000
2 customers served by the Companies.”⁷⁸

3 The data concerning actual MyMeter usage, which was on the next page of the
4 report cited by Mr. Alvarez, is shown below in its entirety:⁷⁹

MyMeter Analytics	2015 ⁴	2016
Accounts registered (enrollments)	908 ⁵	3,281
User Registrations (first time a user clicks into MyMeter)	514	2,484
Customer Energy Markers™	71	416
Customer Notification: Mobile phone notification set-up	34	73
System Notifications ⁶	492	2,515
Customer Notification: Threshold alert set-up	54	173
Threshold notifications sent by system	653	12,663
Total Sessions within MyMeter Site	2,035	26,519
Sessions by new users	614	7,473
Sessions by returning users	1,421	19,046
Average session duration (minutes:seconds)	4:05	2:04
Page visits/session	2.96	1.8
Average Number of times MyMeter visited per month	508.8	2,209.92
Unique pageviews to MyMeter site	3,523	36,231
Total MyMeter site pageviews	6,027	47,742

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6 This data shows AMS customers are considerably more engaged with MyMeter than
7 Mr. Alvarez indicates, and supports the Companies’ ePortal benefit.

8 **Q. Mr. Alvarez has also questioned the Companies’ assumption that active ePortal**
9 **users will reduce their bills by 3% through conservation.⁸⁰ How do you respond?**

10 **A.** Mr. Alvarez states that he authored the Smart Grid Consumer Collaborative report upon
11 which the Companies relied for their 3% assumption, and notes that his research
12 showed that customers who had in-home displays reduced energy consumption
13 between 5% and 15%.⁸¹ But because the Companies are not proposing to use in-home

⁷⁸ Alvarez at 14:6-8.

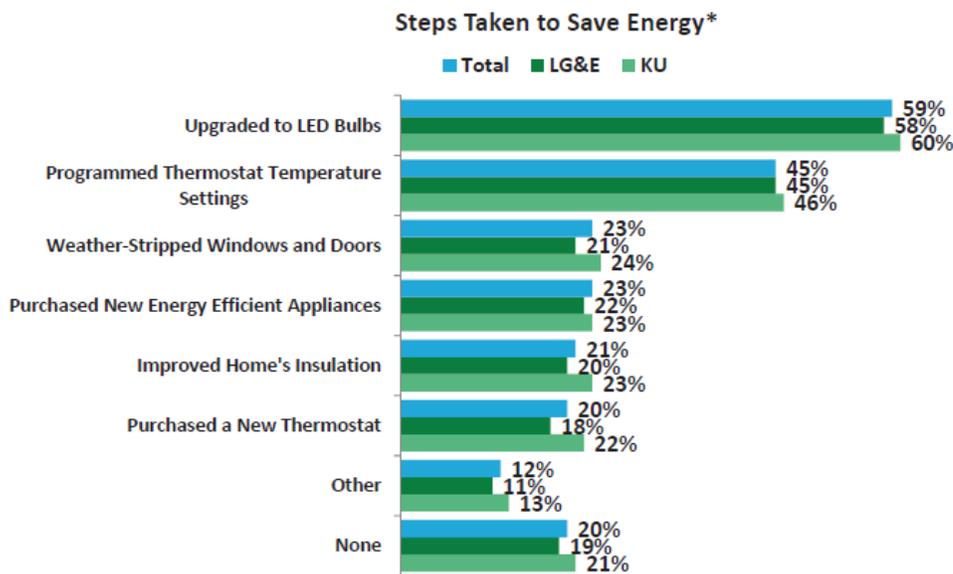
⁷⁹ Advanced Metering Systems 2016 Annual Report filed in Case No. 2014-00003 on January 31, 2017, at 5.

⁸⁰ Alvarez at 14:12 – 15:9.

⁸¹ *Id.*

1 displays, Mr. Alvarez doubts the Companies' 3% assumption, stating, "I know of no
2 well-controlled study which indicates that accessing energy usage data via an internet-
3 based portal delivers any statistically significant conservation benefits at all."⁸²

4 Like Mr. Alvarez, I am not aware of a well-controlled study of the type to which
5 he refers, but the Companies have something better: data from their actual customers.
6 As I noted above in response to Mr. Kollen, fully 80% of DSM AMS participants who
7 responded to the Bellomy survey and had accessed the MyMeter Dashboard indicated
8 they had undertaken energy-savings steps because of AMS, including almost 60% who
9 changed over to LED bulbs and almost 50% who programmed their thermostats
10 (presumably to save energy).⁸³ The full set of responses is shown in the chart below:



11 Q8. Which, if any, of the following steps have you taken to save energy as a result of your participation in the Advanced Meter Service?
*Among customers who have accessed the MyMeter Dashboard (n=310)

12 Also, in-home displays are not necessary to convey information to customers in ways
13 that will get their attention, particularly given the ubiquity of smart phones, which can
14 provide customers usage and other data anytime and anywhere. As noted in the chart

⁸² *Id.* at 15:7-9.

⁸³ Exh. JPM-1 at 87.

1 in the preceding answer concerning actual MyMeter usage, a number of customers have
2 already signed up for various energy alerts to be sent to them by text or email, a
3 capability that will remain and be enhanced in the full AMS deployment. Thus, the
4 Companies have conservatively, not extravagantly, estimated energy savings for
5 actively engaged customers at 3% of their total bills.

6 In addition, the Tetra Tech analysis the Companies provided in discovery shows
7 that DSM AMS participants reduced their energy usage by an average of 6%.⁸⁴ This
8 again is actual data from the Companies' own customers that supports assuming that
9 active ePortal users will likely reduce their energy bills by at least 3% on average, a
10 result the Tetra Tech report again shows is reasonable.⁸⁵ I respectfully recommend that
11 the Commission rely on actual data concerning the Companies' customers where such
12 data exists; here, the data amply supports the Companies' 3% savings assumption for
13 actively engaged customers with AMS fully deployed.

14 **Q. In view of Mr. Kollen's and Mr. Alvarez's criticisms and critiques of the**
15 **Companies' ePortal benefit, what do you conclude?**

16 A. I conclude that, if anything, the Companies might have underestimated the ePortal
17 benefit. The evidence in this proceeding indicates it is likely that customers will meet
18 or exceed the Companies' projected energy savings resulting from ePortal, which in
19 the short run will redound to the benefit of the customers who reduce their usage.
20 Therefore, I recommend the Commission deem reasonable the Companies' entire
21 ePortal benefit of \$166.3 million nominal (\$66.6 million present value).

⁸⁴ Attachment to LG&E Response to ACM 2-24 at 8.

⁸⁵ See *id.* at 3.

1 **Including the Carrying Costs of Retired Meters as a Cost of the AMS Deployment**
2 **Would Be Unreasonable because the Companies Would Incur the Costs Irrespective of**
3 **the AMS Deployment**

4 **Q. Mr. Alvarez states he finds the Companies' other AMS costs and benefits to be**
5 **reasonable, though he asserts the Commission should consider carrying costs of**
6 **assets retired early due to AMS to be a cost included in AMS cost-benefit**
7 **calculations.⁸⁶ Do you agree?**

8 A. Though I agree the Companies' other AMS costs and benefits are reasonable, I do not
9 agree the carrying costs of assets retired early due to full AMS deployment should be
10 a cost included in AMS cost-benefit calculations. The reason is straightforward: The
11 Companies would incur those costs regardless of whether they deployed AMS. If the
12 Commission denied the Companies' requested CPCNs for AMS, the Companies'
13 existing meter plant would remain in place, and presumably the Companies would
14 continue to recover their carrying costs for that plant. If the Commission approved the
15 CPCNs, the Commission would presumably approve the Companies' recovery of the
16 costs of retired meters, including their carrying costs, because the current meters were
17 prudent investments when made. The Companies would recover their carrying costs of
18 existing meter plant in both scenarios. Therefore, the carrying costs are not costs of
19 the AMS project because they are not caused by, and do not result from, the AMS
20 project; rather, the Companies would incur and recover those costs regardless of
21 whether the Companies fully deployed AMS. Only to the extent the Companies have
22 proposed to accelerate recovery of those costs through a five-year recovery of a
23 regulatory asset for the retired meters is it appropriate to add cost to the AMS project,

⁸⁶ Alvarez at 21:10 – 22:19.

1 and the net costs of that accelerated recovery are already reflected in the Companies’
2 AMS business case. Therefore, because it would introduce error into the cost-benefit
3 analysis to follow Mr. Alvarez’s proposal to count the entirety of retired-meter carrying
4 costs as a cost of the AMS project, I recommend against it.

5 **The Companies Agree AMS Could Have Benefits in Addition to those Quantified in the**
6 **AMS Business Case, Data from the Fully Deployed AMS Will Be Necessary to Ensure**
7 **the Companies Can Implement Programs and Rate Structures that Maximize Benefits**

8 **Q. Although he does not believe his recommendations would result in full AMS**
9 **deployment being net beneficial, Mr. Alvarez recommends that the Commission**
10 **require certain programs be implemented if it approves the AMS deployment. Do**
11 **you agree with Mr. Alvarez’s recommendations?**

12 A. Not as he has stated them, though I agree some of his recommendations are worth
13 considering as options to achieve value for customers after the full deployment of
14 AMS.

15 First, Mr. Alvarez suggests requiring the Companies to implement a Peak Time
16 Rebate rate feature if the Commission approves AMS.⁸⁷ The Companies believe it is
17 premature to commit (or be required to commit) to any particular rate approach or
18 feature. Part of the point of implementing AMS is to gather data to better understand
19 how customers use energy and what rate structures and features would best serve them
20 while reflecting cost of service and ensuring cost recovery. To require a particular rate
21 approach or feature without having that data is putting the cart before the horse. But
22 the Companies do agree that improving rate structures based on data acquired from
23 AMS will indeed provide benefits not quantified in the Companies’ AMS Business

⁸⁷ See, e.g., *id.* at 24:10-12.

1 Case, and that benefits on the order of what Mr. Alvarez suggests, i.e., \$40.9 million
2 present value over 15 years, are plausible. Nonetheless, the Companies recommend
3 against requiring Peak Time Rebates or any other rate structure or feature as a condition
4 of approving full AMS deployment precisely because having AMS data before
5 determining which rate-structure changes to implement will allow the Companies to
6 propose rate-structure improvements that will work best for their customers.

7 Second, Mr. Alvarez recommends requiring the Companies to implement a
8 High Bill Alert Program to alert customers when their usage is causing their estimated
9 bills to approach customer-defined bill budgets.⁸⁸ As Mr. Alvarez further notes, the
10 Companies already have a usage alert feature for MyMeter. But it can be denominated
11 not just in kWh as Mr. Alvarez indicates, but also in dollars.⁸⁹ The Companies plan to
12 retain and enhance this feature as part of the full AMS deployment; therefore, no
13 requirement to do so is necessary.

14 **Q. While discussing Peak Time Rebates, Mr. Alvarez recommends that the**
15 **Companies consider the extent to which implementing AMS would allow the**
16 **Companies or third-party aggregators to sell the demand response of the**
17 **Companies' customers, e.g., the demand response capability associated with the**
18 **Companies' residential and commercial load-control programs, into RTO**
19 **markets.⁹⁰ How do you respond to this recommendation?**

20 A. To the extent Mr. Alvarez is recommending the Companies join or be compelled to
21 study joining an RTO, please see the rebuttal testimony of Lonnie E. Bellar addressing

⁸⁸ See, e.g., *id.* at 24:13-14.

⁸⁹ *Id.* at 32:8-15.

⁹⁰ *Id.* at 28 – 30.

1 Larry W. Holloway’s arguments on this issue. That aside, the Companies will study
2 such opportunities absent a mandate to do so. It is entirely in the Companies’ interest
3 to ensure the AMS deployment is economical, and if participating in demand-response
4 markets would be net beneficial, the Companies will pursue it.

5 **The Commission Should Not Rely on Mr. Alvarez’s Summary of His Proposed**
6 **Adjustments to AMS Costs and Benefits**

7 **Q. Mr. Alvarez argues the Companies’ AMS proposal would be uneconomical even**
8 **after accounting for additional benefits resulting from his recommendations, and**
9 **provides an Appendix B that shows his calculations.⁹¹ Should the Commission**
10 **rely on his approach and calculations?**

11 A. I do not believe the Commission can rely on Mr. Alvarez’s calculations, which contain
12 a number of errors and questionable assumptions.

13 First, as I explained at length above, numerous utilities, and Mr. Alvarez
14 himself on behalf of PUCO Staff, have used 20-year study periods and AMS service
15 lives when conducting cost-benefit analyses concerning AMS or AMI deployments.
16 Therefore, I recommend the Commission consider AMS benefits and costs in years 16-
17 20, which precludes using Mr. Alvarez’s 15-year study period.

18 Second, although Mr. Alvarez says his recommendation is to use a 15-year
19 rather than a 20-year cost-benefit study period, he begins by using the Companies’ 20-
20 year NPV costs (totaling \$387.9 million) rather than the 15-year NPV costs the
21 Companies provided in discovery (totaling \$378.5 million). Therefore, by beginning
22 with the wrong data he overstates 15-year AMS costs by \$9.4 million NPV before he
23 makes any adjustments to costs or benefits.

⁹¹ *Id.* at 34 – 36 and Appendix B.

1 Third, Mr. Alvarez adds a \$15.4 million cost to the AMS deployment to account
2 for the carrying costs of the meters being replaced by AMS. But as I discussed above,
3 those costs would be incurred regardless of whether the AMS project occurred; it
4 simply is not a cost of the project, and the Commission should disregard it.

5 Therefore, before Mr. Alvarez begins to address benefits, he has overstated 15-
6 year AMS costs by almost \$25 million ($\$9.4 \text{ million} + \$15.4 \text{ million} = \24.8 million).

7 Fourth, Mr. Alvarez subtracts from the Companies' proposed 20-year benefit
8 figures what he believes are appropriate reductions to the non-technical losses and
9 ePortal benefits. I provide extensive arguments above for why I believe those
10 reductions are inappropriate.

11 But Mr. Alvarez then makes a clear mathematical error by subtracting \$74.7
12 million from the total of the Companies' 20-year AMS benefits. That \$74.7 million is
13 the sum of the differences between the 20-year total present-value benefits calculated
14 by the Companies (\$418.1 million) and the 15-year total present-value benefits the
15 Companies provided in discovery (\$343.4 million). But Mr. Alvarez subtracts this
16 value, i.e., he removes the entirety of the AMS benefits for years 16-20, after he has
17 already reduced the Companies' non-technical-loss and ePortal benefits using 20-year
18 present-value amounts. This approach double-counts what he believes are illusory
19 savings in years 16-20: once when he removes the "excessive" savings through his 20-
20 year non-technical losses and ePortal reductions, and again when he removes all the
21 Companies' claimed benefits for years 16-20.

22 For these reasons, I recommend the Commission not rely on Mr. Alvarez's
23 summary and conclusions.

1 **Q. If the Commission desired to use a 15-year cost-benefit period for the fully**
2 **deployed AMS, how would you recommend it be done?**

3 A. Again, I would recommend against such an approach as disregarding five years of
4 benefits and costs that should be included when considering the proposed AMS
5 deployment. That aside, if the Commission did desire to consider the AMS deployment
6 on a 15-year cost-benefit basis, I recommend the Commission begin with the 15-year
7 cost-benefit summary the Companies provided in discovery, which showed a net cost
8 of AMS full deployment of \$35.1 million present value. I would then add the 15-year
9 Peak Time Rebate benefit proposed by Mr. Alvarez, \$40.9 million present value, but
10 solely a proxy for rate-structure related benefits the Companies will implement after
11 gathering sufficient customer data through AMS to formulate the most beneficial rate-
12 structure changes, not because the Companies are committing to Peak Time Rebates.
13 The result would be a 15-year net benefit of \$15.8 million present value resulting from
14 AMS full deployment.

15 **Q. If the Commission agrees with the Companies that a 20-year cost-benefit period**
16 **is appropriate for evaluating the proposed AMS deployment, do you have any**
17 **proposed modifications to the Companies' filed cost-benefit data?**

18 A. I do. Although I continue to believe the Companies' AMS Business Case presents a
19 fair, reasonable, and accurate picture of the net benefits a full AMS deployment would
20 provide, it would also be reasonable, though not necessary, to make certain adjustments
21 based on Mr. Alvarez's testimony. In particular, if the Commission determined it was
22 appropriate to consider a 20-year cost-benefit period that did not include 20 years of
23 fully deployed AMS, but rather 20 years including the deployment period, I would

1 recommend ending the study period at the end of 2038 rather than the end of 2039,
2 resulting in a net present-value benefit of \$15.7 million resulting from full AMS
3 deployment (present-value benefits of \$403.6 million minus present-value cost of
4 \$387.9 million). To that net benefit I would add the \$40.9 million Peak Time Rebate
5 benefit Mr. Alvarez proposes, again solely as a proxy for benefits from rate-structure
6 changes, but not necessarily Peak Time Rebates per se. Although the \$40.9 million
7 value is a 15-year benefit estimate, I believe it is still a reasonable, albeit conservative,
8 proxy for 20-year rate-structure-related benefits. These two adjustments to the
9 Companies' AMS Business Case 20-year cost-benefit summary results in a net benefit
10 of \$56.6 million resulting from full AMS deployment.

11 **Q. Would you recommend the Commission approve full deployment of AMS even if**
12 **the Commission believed the deployment would result in net costs rather than net**
13 **benefits based on the costs and benefits quantified in these proceedings?**

14 A. I would. There are unquantifiable benefits and possible future benefits of AMS that
15 that justify approving the proposed AMS deployment even if the Commission
16 determines the AMS costs and benefits quantified in these proceedings would result in
17 net costs on the order of what Mr. Alvarez claims, i.e., less than \$90 million NPV over
18 15 years. For example, AMS data and functionality will enable enhanced customer
19 service by providing more granular usage data to customer service representatives, who
20 will be able to use that information to advise customers about possible rate options or
21 energy-efficiency programs that might serve their needs. In addition, customer service
22 will be enhanced by providing rapid service activations for move-ins and terminations

1 for move-outs. Also, some customer service issues, such as possible metering errors,
2 can be detected and addressed more quickly with AMS in place than without it.

3 But even more promising than the known unquantifiable benefits are the
4 possible future benefits AMS could provide. It is a certainty that AMS will provide the
5 Companies and their customers with significantly more usage data than is available
6 today. In addition to aiding the Companies to formulate new and better-tailored rate
7 structures, the data will enable customers to better understand their own usage
8 characteristics, and therefore to exert more effective and informed control over their
9 usage. And as the information technology revolution has shown time and again, the
10 market constantly produces innovative and ingenious ways of harnessing data to
11 provide new value and benefits. Therefore, there is ample reason to believe that the
12 Companies' AMS Business Case understates the full value AMS will deliver to
13 customers over 20 years. For that reason, I recommend the Commission approve the
14 Companies' requested CPCNs and cost recovery for the full deployment of AMS, even
15 if the Commission determines the costs of the deployment exceed the currently
16 quantifiable benefits.

17 **The Commission Should Reject Mr. Alvarez's Proposed Conditions of AMS Approval**
18 **because Implementing Requirements before Having Data from Fully Deployed AMS**
19 **Could Result in Suboptimal AMS Benefits**

20 **Q. In addition to Peak Time Rebates, a High Bill Alert Program, and a requirement**
21 **to look into selling demand response into RTO markets, which you have already**
22 **addressed, Mr. Alvarez asserts the Commission should attach several other**

1 **conditions if it approves full AMS deployment.⁹² Would you like to comment on**
2 **those?**

3 A. Yes. Although Robert M. Conroy addresses Mr. Alvarez’s cost-recovery and benefit-
4 assurance rate mechanism proposals in detail, I would like to address Mr. Alvarez’s
5 recommendation that the Commission require “that AMS-related customer satisfaction
6 programs be implemented, including tariffed, cost-based AMS meter opt-out fees and
7 Green Button’s ‘Connect My Data’ standard.”⁹³ With regard to AMS opt-outs and
8 related fees, I would simply reiterate my previous testimony on this issue, namely that
9 opt-outs can compromise AMS benefits for all customers and would be contrary to the
10 Commission’s recently stated preference against offering opt-outs.⁹⁴ But I agree with
11 Mr. Alvarez that if the Commission requires the Companies to offer opt-outs, those
12 choosing to opt out should pay cost-based opt-out fees to compensate their fellow
13 customers for the costs opt-outs create.

14 With regard to Green Button, the Companies noted in the AMS Business Case
15 that the ability to implement Green Button’s ‘Connect My Data’ standard is a benefit
16 of full AMS deployment the Companies will explore. Furthermore, the Companies
17 have already implemented the Green Button ‘Download My Data’ standard along with
18 many utilities around the country to provide a standardized format of AMS interval
19 data for use by customers. In addition to the Green Button standard, customers may
20 also export the data in .CSV format, enabling a straightforward path to view the
21 information in readily available software like Microsoft Excel and to transmit that data

⁹² Alvarez at 37 – 50.

⁹³ *Id.* at 38:10-12.

⁹⁴ Malloy at 26 – 28.

1 to any energy-use analysis services customers choose. In so doing, the Companies seek
2 to enable customer choice and understanding by giving them the tools and data to work
3 with whichever providers they find to be most impactful to needs. Because the
4 Companies are already planning to look into Green Button initiatives, I do not believe
5 an affirmative obligation in this regard is necessary or appropriate.

6 **Low-Income Customers Will Continue to Enjoy Existing Customer Protections after,**
7 **and Will Receive Benefits from, Fully Deploying AMS**

8 **Q. Some advocates for low-income customers have expressed concern about AMS**
9 **meters' remote service switches, and in particular the ability for such switches to**
10 **disconnect a customer's service remotely.⁹⁵ Will current protections remain in**
11 **place for customers concerning service disconnections?**

12 **A.** Absolutely. As I stated in response to discovery requests on this issue, the Companies
13 will continue to follow all applicable legal requirements concerning connection of
14 service, disconnections, and reconnections, and will do so if the Commission approves
15 the proposed AMS deployment just as it will if the Commission does not.⁹⁶ In
16 particular, the Companies will continue to follow the procedures set out in their electric
17 tariffs at Sheet No. 105.1, "Discontinuance of Service," at paragraph H. These
18 procedures comply with all applicable legal requirements, and the Commission has
19 repeatedly approved them as part of the Companies' electric tariffs. The Companies
20 will also continue to follow their existing policy concerning residential disconnections
21 during periods of cold weather.⁹⁷ And the Companies will continue to act on their clear

⁹⁵ See Testimony of Marlon Cummings at 19 – 22; Direct Testimony of Malcolm J. Ratchford at 15:13-18.

⁹⁶ See, e.g., responses to LG&E AG 1-357, KU AG 1-332, and ACM 2-37.

⁹⁷ See response to ACM 2-43.

1 incentive to maintain service to customers by continuing to work with them and
2 customer advocates on payment arrangements, LIHEAP, WinterCare, WinterHelp,
3 WeCare, and other assistance programs for customers in need.⁹⁸

4 But to the extent remote service disconnections—and reconnections—require
5 additional policies and procedures, the Companies will do so taking into consideration
6 customers’ and advocates’ actions to avoid disconnection. As I stated in discovery, the
7 Companies are willing to work with advocates as the Companies design additional
8 policies, procedures, and mechanisms regarding remote service disconnections and
9 reconnections.⁹⁹ In addition, the Companies are committed to ensuring all
10 disconnection policies, procedures, and practices comply with applicable Commission
11 regulations.

12 Finally, it is important to reiterate that the same remote service switch that will
13 make it possible to disconnect service remotely and almost instantaneously will also
14 allow the Companies to reconnect service remotely and almost instantaneously. That
15 will help ensure that customers who have arranged to have their service reconnected
16 do not have to wait hours or even a day to have service back; rather, in a matter of
17 moments after confirming the satisfactory arrangements, the Companies will be able to
18 reconnect service. That is a real benefit for customers.

19 **Q. Why is it not unfair to low-income customers for the Commission to approve a**
20 **disconnection charge of \$14.22 and a reconnection charge of \$14.22 if AMS will**
21 **decrease the costs of disconnections and reconnections?**¹⁰⁰

⁹⁸ See response to ACM 2-37.

⁹⁹ See *id.*

¹⁰⁰ See Cummings at 22.

1 A. The Companies will continue to incur the costs of disconnections and reconnections
2 reflected in the \$14.22 charge for each service until AMS is fully deployed in each
3 service territory. If not already addressed in a base-rate proceeding, the Companies
4 will address the disconnect-reconnect charge in a separate tariff filing when the costs
5 of remote disconnections and reconnections are better understood post-deployment.
6 That will help ensure that all customers, low-income or otherwise, will pay only
7 genuinely cost-based disconnect-reconnect charges.

8 **Q. Several low-income advocates have expressed concern that low-income customers**
9 **will not receive benefits from AMS due to lack of access to the Internet,¹⁰¹ and**
10 **that the low participation of low-income customers in the DSM AMS offering**
11 **indicates that low-income customers are unlikely to use ePortal tools and engage**
12 **with AMS data.¹⁰² How do you respond?**

13 A. Although access to ePortal and responding by taking appropriate energy-saving
14 measures is certainly one way customers will benefit from AMS, it is far from the only
15 way customers—including low-income customers—will benefit from AMS. First,
16 reduced operational costs resulting from AMS will redound to all customers' benefit.
17 Second, enhanced identification and recovery of non-technical losses will again
18 redound to all customers' benefit, including low-income customers. Third, reduced
19 post-storm and other service-restoration times resulting from AMS data will be a
20 benefit for all customers, including low-income customers. Fourth, to the extent AMS
21 data allows the Companies to formulate rate structures that better reflect underlying
22 costs based on much better customer-usage data from AMS, all customers will benefit,

¹⁰¹ See, e.g., Ratchford at 15:1-12; Cummings at 24 – 25; Prefiled Direct Testimony of Cathy Hinko at 17:3-13.

¹⁰² Cummings at 26:10-12.

1 and particularly those low-income customers who have above-average usage and are
2 effectively subsidizing low-usage customers. Fifth, AMS-related features like usage
3 and bill alerts require only a phone capable of receiving text messages, which devices
4 are typically broadly available. Therefore, although the Companies do not dispute that
5 having Internet access will help customers maximize potential AMS benefits, having
6 Internet access is not at all necessary to receive most categories of AMS benefits.

7 **Customer Relations Issues**

8 **Q. According to several of the KIUC’s witnesses, the Companies’ personnel did not**
9 **consult with KIUC members before proposing reduced CSR credits in this**
10 **proceeding.¹⁰³ How do you respond?**

11 A. We value all of our customers, and the KIUC’s members are no exception. Indeed, the
12 Companies have Major Accounts Representatives whose sole responsibility is to
13 interact regularly with our largest customers to understand their needs, address their
14 concerns, and provide them pertinent information. So to the extent the KIUC’s
15 witnesses’ testimony implies that the Companies do not value or regularly
16 communicate with their largest customers, it would be more accurate to say the
17 Companies highly value such customers and make a point of regularly communicating
18 with them. Indeed, as Mark Watson of Alliance Coal testified, “KU has also provided
19 us with excellent customer service. KU is a large company and as a customer that is
20 always expanding and moving, we require communication with multiple groups inside
21 KU. Whether we are planning for the future, scheduling an outage, or need help
22 tracking down a system fault, KU has been there to support our needs.”¹⁰⁴

¹⁰³ See, e.g., Goins at 15:8-10; Riley at 6:1-4.

¹⁰⁴ Watson at 6:20-7:2.

1 But concerning the specific assertion that the Companies did not consult with
2 KIUC's members regarding the particular CSR credits the Companies were planning
3 to propose, it is correct that the Companies did not solicit KIUC's members' views on
4 the credits to propose in these cases. The Companies and the KIUC have been involved
5 in a number of rate cases together, and have engaged in significant settlement
6 negotiations that included CSR credits and tariff requirements. It is reasonable to say
7 the Companies are well aware of KIUC's and its members' desires concerning CSR.
8 Indeed, KIUC and its members are well capable of communicating their views to the
9 Companies on numerous issues, and they do so frequently. But just as the Companies
10 are aware of KIUC's views, they are similarly aware of their other customers' desire
11 not to pay more for CSR credits than the value of the Companies' ability to curtail
12 participating customers.

13 **Q. Thomas J. Prisco, testifying on behalf of the Department of Defense and All Other**
14 **Federal Agencies, stated that if LG&E had worked with Fort Knox earlier to**
15 **determine what would be necessary to serve the Fort at 69 kV instead of the**
16 **current 34.5 kV, “[I]t's highly possible the cost analysis which justified the original**
17 **distributed generation would have failed [due to the structure of transmission-**
18 **level rates].”¹⁰⁵ Did LG&E work with Fort Knox to determine what would be**
19 **required to serve the Fort at 69 kV rather than 34.5 kV?**

20 **A.** Yes. In 2006, prior to the Fort's installation of large amounts of distributed generation,
21 LG&E conducted a study to determine what would be necessary to serve the Fort at 69
22 kV. In particular, LG&E proposed to serve the Fort with redundant 69 kV feeds (one

¹⁰⁵ Prisco at 8:7-18.

1 an LG&E feed and another a KU feed) to ensure better reliability for the Fort. In short,
2 the Fort determined it was not interested in incurring the cost to receive such service.
3 Making that determination was and is the Fort's prerogative, but it is not accurate for
4 Mr. Prisco to say, "If efforts like these were taken earlier, it's highly possible the cost
5 analysis which justified the original distributed generation would have failed."¹⁰⁶
6 LG&E offered to serve the Fort at 69 kV before the Fort made its sizeable investment
7 in distributed generation; the Fort declined the offer.

8 That aside, LG&E has for a number of years engaged the Fort in extended and
9 extensive discussions concerning the Fort's electric and gas service, as well as related
10 issues. LG&E will continue to engage constructively with the Fort, and looks forward
11 to serving the Fort for decades to come.

12 **Q. Daniel Frockt, testifying on behalf of Louisville/Jefferson County Metro**
13 **Government, states, "LG&E charges Louisville metro for 23,645 street lights. I**
14 **do not have independent verification that all of those lights are actually located**
15 **within the jurisdictional limits of Louisville metro."**¹⁰⁷ **Has there been an audit of**
16 **Louisville Metro's streetlights to ensure LG&E is billing Louisville Metro**
17 **correctly?**

18 **A.** Yes. LG&E conducted a streetlight audit for Louisville Metro in 2009. That audit
19 determined that 23,675 streetlights were being correctly billed to Louisville Metro.
20 That would tend to indicate that the 23,645 lights for which LG&E currently bills
21 Louisville Metro are indeed inside the territorial boundaries of Louisville Metro.

¹⁰⁶ *Id.* at 8:17-18.

¹⁰⁷ Frockt at 4:9-11.

1 **Lexington-Fayette Urban County Government Lighting Concern**

2 **Q. Douglas B. Jester, testifying for Lexington-Fayette Urban County Government**
3 **(“LFUCG”), “[N]ote[s] that it does not appear that Kentucky Utilities has**
4 **collaborated with its lighting customers to determine what new lighting offerings**
5 **would be introduced into its tariff.”¹⁰⁸ He further recommends the Commission**
6 **require KU to consult with LFUCG and other customers concerning “whether its**
7 **lighting offerings adequately meet the needs of the customers and reflect**
8 **advancements in technology.”¹⁰⁹ How do you respond?**

9 **A.** The Companies did not collaborate with customers concerning the particular lighting
10 offerings proposed in these cases, but the Companies have received input from lighting
11 customers in the past. KU in particular has worked with LFUCG concerning their
12 lighting concerns, and engaged in an LED pilot program with LFUCG that was the
13 subject of certain discovery requests.¹¹⁰ Certainly KU is open to discussing lighting
14 and other service matters with LFUCG, as it has done in the past, and no Commission
15 order in that regard is needed.

16 **Conclusion and Recommendation**

17 **Q. What is your recommendation to the Commission?**

18 **A.** Having now read and addressed the intervenors’ testimony concerning the Companies’
19 proposed full deployment of AMS, I again recommend the Commission approve the
20 Companies’ requested CPCNs and cost recovery. Indeed, as I noted above, I believe
21 on either a 15-year or 20-year study period, AMS proves to be net beneficial for

¹⁰⁸ Jester at 25:15-17.

¹⁰⁹ *Id.* at 25:20-23.

¹¹⁰ *See, e.g.*, KU Response to LFUCG 1-15.

1 customers. And even if the Commission found AMS not to be net beneficial based on
2 quantifiable benefits, there are ample unquantified and currently unquantifiable
3 benefits that will result from having AMS-provided data to support approval of full
4 AMS deployment.

5 With regard to low-income advocates' concerns, it is clear the Companies will
6 continue to adhere to all current requirements regarding protections for customers
7 facing service disconnection, and the ability to rapidly and remotely reconnect service
8 will be a benefit to the customers these advocates serve. In addition, there are numerous
9 other AMS benefits low-income customers will receive, including improved service
10 restoration times and relatively lower costs resulting from operational efficiencies and
11 improved collections of non-technical losses.

12 Therefore, I conclude the Companies' proposed full deployment of AMS will
13 provide benefits, both quantified and otherwise, exceeding its costs. It merits the
14 Commission's approval.

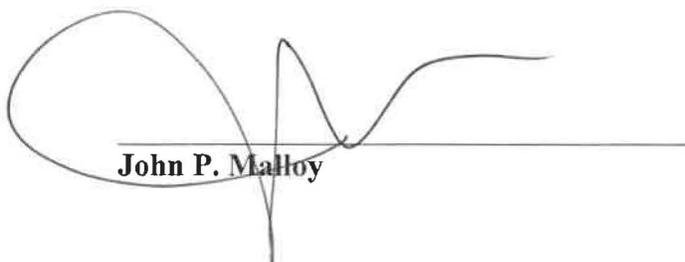
15 **Q. Does this conclude your testimony?**

16 A. Yes, it does.

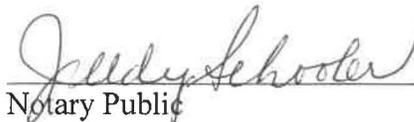
VERIFICATION

COMMONWEALTH OF KENTUCKY)
) SS:
COUNTY OF JEFFERSON)

The undersigned, **John P. Malloy**, being duly sworn, deposes and says that he is Vice President – Gas Distribution for Louisville Gas and Electric Company and Kentucky Utilities Company, an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.


John P. Malloy

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10th day of April 2017.

 (SEAL)
Notary Public

My Commission Expires:
JUDY SCHOOLER
Notary Public, State at Large, KY
My commission expires July 11, 2018
Notary ID # 512743

APPENDIX A

John P. Malloy

Vice President, Gas Distribution
LG&E and KU Energy LLC
220 West Main Street
Louisville, Kentucky 40202
Telephone: (502) 627-4836

Education

Indiana University, Master Business Administration – 2000

Indiana University, B.S. in Finance – 1998

Previous Positions

LG&E – KU Services Company

2017 – current Vice President of Gas Distribution
2013 – 2017 Vice President of Customer Services
2007 – 2013 Vice President of Energy Delivery – Retail Business
2003 – 2007 Director of Generation Services

Louisville Gas and Electric Company, Louisville, Kentucky

1998-2003 Maintenance Manager, Mill Creek
1996-1998 Manager Resource / Project Management, Louisville Gas and Electric - Fleet
1989-1996 Instrument and Electrical Supervisor, Mill Creek
1986-1989 Instrument and Electrical Technician, Mill Creek
1984- 1986 Production Operations, Mill Creek
1983- 1984 Coal Handling Operations, Cane Run
1980- 1983 Instrument and Electrical Technician, Cane Run

Other Professional Associations

Spalding University 2016 – current Board of Trustees

Louisville Orchestra 2016 – current President (elect) Board of Directors
2012 – 2016 Executive Committee – Board of Directors
2008 – 2012 Vice President of Development

LG&E Credit Union 2010 – current Chairman Emeritus
2001 - 2010 Chairman and CEO, Board of Directors
1998 - 2001 Treasurer, Board of Directors
1995 - 1998 Board of Directors

Leadership Kentucky Board of Directors

2016 – current Board of Directors Executive Committee

2009 – 2016 Board of Directors

Catholic Education Foundation

2016 – current Board of Directors

Kentucky Association of Manufacturers

2016 – current Chairman – Board of Directors

2012 – 2016 Executive Committee – Board of Directors

2010 – 2012 Chairman of Energy / Natural Resources Policy
Committee

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY UTILITIES)	
COMPANY FOR AN ADJUSTMENT OF ITS	)	CASE NO. 2016-00370
ELECTRIC RATES AND FOR)	
CERTIFICATES OF PUBLIC)	
CONVENIENCE AND NECESSITY)	

REBUTTAL TESTIMONY OF
JOHN K. WOLFE
VICE PRESIDENT, ELECTRIC DISTRIBUTION OPERATIONS
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

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1 **Q. Please state your name, position, and business address.**

2 A. My name is John K. Wolfe. I am the Vice President of Electric Distribution
3 Operations for Kentucky Utilities Company (“KU” or “Company”) and Louisville
4 Gas and Electric Company (“LG&E”) (collectively “Companies”), and an employee
5 of LG&E and KU Services Company, which provides services to LG&E and KU.
6 My business address is 220 West Main Street, Louisville, Kentucky 40202.

7 **Q. Please describe your educational and work background.**

8 A. I hold a bachelor's degree in mechanical engineering from the University of
9 Louisville. I have been employed by the Companies in various capacities since 1991.
10 I began as an engineer within LG&E’s Gas Operations. I subsequently advanced
11 through various management-level positions in Gas and Electric Distribution
12 Operations – including group leader of Gas Engineering and Planning; manager of
13 Gas Service Center; manager of Operations Center; director of Distribution
14 Operations, and director of Electric System Restoration and Dispatch.

15 As a director, I participated in numerous electric industry committees on
16 emergency preparedness, response, and mutual assistance, serving in various officer
17 positions for the Southeastern Electric Exchange Mutual Assistance, Great Lakes
18 Mutual Assistance, and Edison Electric Institute (“EEI”) Mutual Assistance and
19 Emergency Preparedness committees. I am currently co-chair of the EEI National
20 Mutual Assistance Resource Team, which is responsible for assisting with resource
21 allocation procedures during significant multi-regional or national emergencies
22 involving the electric industry.

1 I have been Vice President of Electric Distribution Operations since March
2 2016. In this position, I am responsible for Electric Distribution and Transportation
3 for the Companies, which includes Substation Construction and Maintenance,
4 Substation Engineering, Distribution Operations, Design, Electric Reliability, Asset
5 Information, Forestry Services, and Electric Engineering and Planning.

6 A complete statement of my work experience and education is attached as
7 Appendix A.

8 **Q. Have you previously testified before this Commission?**

9 A. No. However, I have sponsored responses to requests for information to the
10 Companies in this proceeding and in Case No. 2016-00371¹ and participated in and
11 presented at various informal conferences involving show-cause proceedings.

12 **Q. What is the purpose of your rebuttal testimony?**

13 A. My testimony has two purposes. First, I will address the recommendation of
14 Attorney General Witnesses Smith and Holloway to delay the installation of
15 electronic reclosers as part of the proposed implementation of Distribution
16 Automation (“DA”) technology, for which the Companies seek a Certificate of Public
17 Convenience and Necessity (“CPCN”) in this case. My testimony demonstrates why
18 such a delay would not serve any operational purpose or provide any benefit. Second,
19 I will address the arguments of AT&T of Kentucky (“AT&T”) and Kentucky Cable
20 Television Association (“KCTA”) regarding certain features of the proposed Pole and
21 Structure Attachment (“PSA”) Rate Schedule.

¹ *Application of Louisville Gas and Electric Company for an Adjustment of Its Electric and Gas Rates and For Certificates of Public Convenience and Necessity*, Case No. 2016-00371 (Ky. PSC filed Nov. 23, 2016).

1 **Distribution Automation**

2 **Q. Please explain how the components of DA work to improve system reliability.**

3 A. DA implementation consists of two major components: installation of electronic
4 reclosers on distribution circuits in need of improvement, and implementation of
5 Distribution Supervisory Control and Data Acquisition (DSCADA) and Distribution
6 Management System (DMS) technology. Reclosers are used on electric distribution
7 systems to prevent transient short circuit conditions from creating prolonged power
8 outages for customers, and to automatically restore power after momentary fault
9 conditions clear. Reclosers by themselves (without DMS/DSCADA) are effective in
10 improving circuit reliability through reclosing sequences which enable transient short
11 circuits to clear prior to recloser lockout and through the use of manual switching.

12 DSCADA provides for automated and centralized data collection, monitoring
13 and control of distribution system field devices, including reclosers, essentially
14 automating historically manual processes. DMS provides for retention and complex
15 real time analysis of data collected from field devices, enabling distribution system
16 optimization based on the information obtained from field devices. In other words,
17 the DSCADA and DMS systems are the “brains” of a distribution system, relying on
18 massive amounts of data and providing decisional support that can greatly improve
19 upon manual switching to minimize outage reach and duration.

20 **Q. Is Mr. Holloway correct that installation of electronic reclosers is not beneficial**
21 **until DMS and DSCADA are up and running?**

22 A. Not at all. While electronic DSCADA-capable reclosers can be utilized effectively in
23 conjunction with DSCADA and DMS to facilitate automated switching schemes,
24 their independent use in producing reliability improvement is common in electric

1 distribution systems. For example, the Companies' installation of 316 electronic
2 reclosers not connected to DSCADA or DMS has played a significant role in
3 reliability improvements on their electric distribution system since
4 2010. Furthermore, legacy hydraulic reclosers have been used in the electric industry
5 and on the Companies' distribution system to improve reliability since the early
6 1940's.

7 **Q. Why should the Companies install SCADA capable reclosers on DA program**
8 **circuits prior to DSCADA and DMS implementation?**

9 A. Circuits identified for DA program implementation have shown an existing need for
10 reliability improvement and, as set forth above, reclosers in and of themselves will
11 provide reliability improvement. Installation of reclosers on the highest priority DA
12 circuits in advance of DSCADA and DMS availability will not only provide
13 reliability improvements as soon as possible, it will also ensure that full DA benefits
14 are available immediately on those circuits upon DSCADA and DMS
15 implementation. Mr. Holloway's analogy - that installation of reclosers before full
16 DSCADA and DMS implementation is like building the roof of the house before
17 pouring the foundation - is inapt. Instead, it is more like installing a new HVAC unit
18 on the house and then later installing a smart thermostat to run it automatically.
19 Improvement is achieved immediately in the first phase, and full functionality is
20 achieved in the second.

21 **Q. If the Companies' proposed Advanced Metering System (AMS) were fully**
22 **operational, would that help the Companies locate DSCADA-capable electronic**
23 **reclosers as part of DA as Mr. Holloway suggests?**

1 A. No. Whether operating independently or as part of an automated switching scheme,
2 optimum recloser locations are determined through analysis of distribution system
3 outage history, typically obtained from an Outage Management System (OMS),
4 combined with distribution circuit characteristics and customer location information,
5 typically obtained from a Geographic Information System (GIS). This combination
6 of information allows calculation of potential reliability benefits for alternative
7 recloser locations and thus identification of optimum recloser locations to maximize
8 reliability benefits per dollar invested. Consistent with recognized industry practices,
9 the Companies have utilized, and will continue to utilize, OMS and GIS to optimize
10 recloser locations. Although AMS data has valuable applications in distribution
11 system analysis, it doesn't significantly enhance the ability to optimize recloser
12 placement for reliability improvement purposes.

13 **Q. How is recloser installation timing reflected in the Distribution Automation (DA)**
14 **program reliability improvement projections?**

15 A. DA reliability improvement projections are based on recloser installations beginning
16 at mid-year 2017 and continuing through 2022 and DSCADA and DMS completion
17 in 2019. Reliability improvements projected from 2017 through 2018 are based on
18 independent recloser operations with no connectivity to DSCADA. Reliability
19 improvements projected from 2019 through 2022 are based on independent recloser
20 operations combined with DSCADA and DMS facilitated automated switching.

21 **Q. Can the Companies implement AMS and DA consistent with the proposed**
22 **schedule?**

1 A. Absolutely. Mr. Malloy has provided detailed testimony regarding the
2 implementation of AMS so I will not speak to that. However, I can state that the
3 Companies have developed human resource plans utilizing internal and external
4 resources to ensure implementation of DA on the proposed schedule.

5 **Q. In light of your testimony, how do you respond to the proposal of Mr. Holloway
6 and Mr. Smith to delay the installation of electronic reclosers for two years?**

7 A. There is no reason for any delay. Delaying installation of the electronic reclosers
8 would simply delay reliability benefits that could be realized immediately by
9 customers on the highest priority circuits. Once the DSCADA/DMS system is fully
10 operational, customers on those circuits will immediately benefit from the full
11 functionality of DA rather than wait further for the reclosers to be installed to realize
12 any benefit at all. The delay proposed by Mr. Holloway and Mr. Smith serves no
13 good or valid operational purpose. There should be no modification or adjustment to
14 the implementation of DA, and the Companies respectfully request that the request
15 for CPCN be approved.

16 **Pole and Structure Attachment Rate Schedule**

17 **Q. Do AT&T and KCTA contest certain features of the proposed Pole and
18 Structure Attachment (“PSA”) Rate Schedule?**

19 A Yes. AT&T contests the use of a tariff-based approach for structure attachments.
20 AT&T and KCTA object to the calculation of the attachment rate for wireless
21 facilities. AT&T and KCTA dispute the manner in which the PSA Rate Schedule
22 addresses service drops. KCTA opposed certain terms and conditions in the PSA
23 tariff.

1 **Q. To place the issues raised by AT&T and KCTA into context, please briefly**
2 **describe the Companies' provision of pole space.**

3 A. The Companies operate approximately 487,192 utility distribution poles. The
4 primary purpose of these poles is to support the more than 45,000 miles of wire and
5 the other facilities necessary to provide electric service to more than 940,000
6 customers in the Companies' certified service territory. For much of their existence,
7 the Companies have permitted others to attach their facilities to the Companies' poles
8 for limited and specific purposes.

9 Local telephone companies were the first entities permitted to attach to their
10 facilities to the Companies' utility poles. Like KU and LG&E, these entities held an
11 exclusive right to serve within a defined service area and required a network of utility
12 poles to support the wires and other facilities necessary to provide that service. To
13 reduce their cost of providing service and avoid the unnecessary duplication of utility
14 pole networks, these local telephone companies and LG&E and KU entered joint use
15 agreements to share the use of their utility poles. The local telephone companies
16 were permitted to attach their facilities to the Companies' poles in exchange for the
17 Companies receiving a similar right to attach to their facilities to the local telephone
18 companies' utility poles. Under these agreements, the parties sought to maintain a
19 roughly equal number of utility poles and to coordinate their utility pole construction.

20 In the 1950s cable television ("CATV") service providers, rather than
21 constructing their own pole networks to support the cables and equipment necessary
22 to provide CATV service, entered into agreements with the Companies to attach their
23 equipment to unused space on the Companies' poles for a fee. Initially, these

1 agreements were considered private contracts. In 1981, however, the Commission
2 asserted jurisdiction over the provision of pole space to CATV service providers and
3 required electric and telephone utilities to file with it rate schedules containing their
4 rates, terms and conditions for such service.

5 With the onset of deregulation of the local exchange and inter-exchange
6 telephone service in the late 1980s, entities seeking to provide local exchange service
7 and long distance service entered into license agreements with the Companies for
8 pole space for the facilities necessary to support such services. With the
9 establishment and growth of the internet and the development of new forms of
10 telecommunication services, the number of license agreements for use of pole space
11 grew significantly. While the Commission noted the existence of such license
12 agreements, it did not require that these license agreements be filed with it or rate
13 schedules for such service be developed.

14 Recently, the Companies began receiving requests for pole space for the
15 installation of pole-mounted small cell antenna. They have also received requests
16 from governmental agencies for the installation of equipment necessary for the
17 performance of specific governmental functions. In many of these instances, the
18 Companies have provided pole space through private contracts that have not been
19 filed with the Commission.

20 Currently, the Companies limit their provision of pole space to CATV service
21 providers and telecommunication carriers. Pole space is not made available to private
22 communication networks. With the exception of CATV service providers, none of

1 these services are currently addressed in the Companies' filed rate schedules or in
2 special contracts filed with the Commission.

3 **Q. To understand the context of the operating issues raised by AT&T and KCTA,**
4 **please, please briefly describe how attachments are organized and placed on a**
5 **typical distribution pole.**

6 A. A drawing best illustrates how facilities are organized and placed on a typical
7 distribution pole. For the Commission's reference, I have attached to my testimony
8 as Exhibit JKW-1 a drawing of a distribution pole with a pole top antenna.

9 The Companies' distribution poles are generally of three lengths: 35-foot, 40-
10 foot and 45-foot. Each pole has a limited amount of pole space for attachments.
11 Approximately six feet of the pole length is buried in the ground. The National
12 Electrical Safety Code ("NESC") specifies certain vertical clearance standards for
13 communication conductors such as telephone cables, coaxial and fiber cables. The
14 standards will effectively govern how low an attachment may be placed on a pole.
15 For example, a cable attached at the 18-foot level on a utility pole would not allow for
16 mid-span sag in those places where the NESC demands 18 feet of ground clearance.
17 The NESC clearance standard varies with the type of surface or structures over which
18 the communications conductor hangs. The communications conductor must be
19 placed high enough on the pole to enable the lowest point of the conductor's span
20 between poles to achieve this clearance. The NESC minimum vertical ground
21 clearance standards also apply to some types of ancillary equipment attached on the
22 pole.

1 Except where an antenna is mounted on the pole top, the top of the typical
2 distribution pole is reserved for electrical supply facilities. The primary conductor,
3 the conductor that carries power from a substation to a pole-mounted stepdown
4 transformer, is located above all other facilities on the pole. The voltage of this
5 conductor, which is not insulated, is generally 7.2 kilovolts.

6 Where installed, the secondary conductor is located below the primary
7 conductor. It provides the standard 3-wire single-phase 115/230-volt service for
8 residential and small commercial customers. Though not shown on the diagram, in
9 some instances a transformer may also be located on the pole and is used to stepdown
10 the voltage from the primary conductor to the secondary conductor. Below the
11 secondary conductor is the neutral - a single uninsulated grounded conductor whose
12 purpose is to carry any unbalanced current to ground.

13 The area in which these electric supply conductors are located is considered
14 “the power space.” The NESC requires a 40-inch clearance between energized
15 equipment and other facilities on the pole. The Companies’ construction standards
16 are stricter and require a 48-inch clearance. The lower clearance space that separates
17 the electrical supply facilities from the communication facilities is labeled on Exhibit
18 JKW-1 as “LG&E/KU Required Communication Worker Safety Zone” and is
19 designed to provide adequate room for communication workers to maneuver safely
20 while servicing the communication cables and to avoid contact with the electric
21 supply conductors. As shown in Exhibit JKW-1, when an antenna is located on a
22 pole top, an additional 48 inches of clearance is required to separate the lowest point
23 of the antenna’s mounting bracket from the electric supply conductors.

1 Various communication conductors and equipment may be located no closer
2 than 48 inches below the lowest electrical supply conductor. These conductors
3 include the various telephone, coaxial and fiber cables used to provide telephone,
4 internet and CATV service. The minimum clearance distance at the pole between
5 each communication conductor is 12 inches. In addition to attaching cables on the
6 pole, CATV service providers and telecommunication carriers may attach additional
7 facilities, such as radio equipment, to the pole.

8 In addition to attaching their facilities to a pole, Attachment customers may
9 also connect these facilities to other facilities located on the pole or to facilities
10 located at ground level. As shown in Exhibit JKW-1, a telecommunications carrier
11 will connect its pole-top cell antenna to radio equipment also attached to the pole and
12 to equipment located at ground level. To secure and protect the cables that connect
13 this equipment, these cables are placed in conduit that runs vertically along the pole.
14 Similarly, a telecommunications carrier may wish to connect its above ground cable
15 attached to the pole with underground fiber cable and will require the use of conduit.

16 **Use of Tariff-Based Approach for Attachments**

17 **Q. Do you have any comments regarding the contention of AT&T Witness Peters**
18 **that the proposed PSA Rate Schedule should be rejected because “it would be**
19 **more appropriate to retain the established contract-based approach, which has**
20 **worked well for years and appropriately allows for differentiation between**
21 **differently-situated attachers.”**

22 **A. Yes.** The contention ignores the history of the Commission’s regulation of the
23 provision of pole space and the changes that have occurred since 1981 in

1 telecommunications industry and the regulation of that industry, including several
2 recent Commission rulings and Commission Staff opinions.

3 KRS 278.040(2) provides that the Commission “shall have exclusive
4 jurisdiction over the rates and service of utilities” and that this jurisdiction “shall
5 extend to all utilities in this state.” As defined in KRS 278.010(3), the term “utility”
6 includes most entities that own facilities that provide electric or telephone service to
7 the public for compensation. KRS 278.010(13) broadly defines “service” as “any
8 practice or requirement in any way relating to the service of any utility.”

9 In 1981 in Cases No. 8040² and No. 8090,³ the Commission declared that
10 providing space on utility poles for CATV pole attachments fell within the statutory
11 definition of “service” and that “the rates, terms and conditions for providing such
12 pole attachment space are within the jurisdiction of the Commission under KRS
13 278.010(12) and KRS 278.040.”⁴ The Commission further directed all utilities
14 subject to its jurisdiction that provided pole attachment space for CATV systems to
15 file tariffs “setting forth the rates, terms and conditions therefor.”⁵

16 In its decision, the Commission noted that the use of space on utility poles had
17 previously been a “subject of private negotiation and written agreements” between
18 the utilities and CATV system operators. It further noted that some utilities urged the
19 Commission to permit them to file pole attachment arrangements as “special
20 contracts.” Rejecting this approach, the Commission stated:

² *The Regulation of Rates, Terms, and Conditions for the Provision of Pole Attachment Space to Cable Television Systems By Telephone Companies*, Case No. 8040 (Ky. PSC Aug. 26, 1981).

³ *The Regulation of Rates, Terms, and Conditions for the Provision of Pole Attachment Space to Cable Television Systems By Electric Utilities*, Case No. 8090 (Ky. PSC Aug. 26, 1981).

⁴ *Id.* at 11.

⁵ *Id.*

1 “[I]t seems preferable that the rates to be charged for
2 CATV pole attachments, and the terms and conditions
3 upon which the use is accomplished, be as uniform as
4 possible throughout each utility’s service area. Hence it
5 is preferable that all regulated utilities providing such
6 pole space file tariffs for this service.⁶

7 The Commission also noted that, should special circumstances arise at some point
8 that justified the different rates or conditions of service, the utility and pole
9 attachment owner could use the special contract procedure.

10 At the time of the Commission’s decision in 1981, the telecommunications
11 industry was heavily regulated and the provision of local exchange and inter-
12 exchange or toll service was a monopoly service. The internet at most was in an
13 embryonic stage. CATV service providers were the only non-utility entities with a
14 need to attach their facilities to utility poles. In subsequent years, however, the local
15 exchange service was deregulated and the internet became a primary means of
16 communication. As a result, local exchange service providers and internet service
17 providers proliferated, increasing the number of entities that have sought to attach
18 their facilities to the Company’s structures.

19 Since 1981 the Commission has asserted jurisdiction over these other types of
20 pole attachments. In Case No. 96-144, the Commission held that providing pole
21 space for the attachments of non-CATV service providers and telecommunications
22 carriers also fell within the definition of “service.”⁷ In 2005 the Commission
23 expressly rejected arguments that its jurisdiction extended *only* to CATV attachments.

24 In doing so, the Commission observed:

⁶ Case No. 8090, Order of Aug. 26, 1982 at 10-11.

⁷ Case No. 96-144, *Laurel County Board of Education v. GTE South Inc.* (Ky. PSC Dec. 5, 1996).

1 After reviewing the record, the applicable statutes and
2 case law, we find it unquestionable that we have
3 jurisdiction over pole attachments. The *Volz* Court
4 unambiguously stated that the Commission “has
5 jurisdiction over the utility companies, and that
6 jurisdiction extends to their poles and the ‘services’ and
7 ‘rates’ generated by pole attachment agreements.” Any
8 argument that the Court’s decision in that case was
9 limited to pole attachments of cable television operators
10 fails in light of the Court’s own interpretation of that
11 decision in *Elec. & Water Plant Board v. South Central*
12 *Bell Telephone Co.*, 805 S.W. 2d 141 (Ky. App. 1990).⁸

13 In Case No. 2009-00548, while finding that KU’s CTAC Rate Schedule did not apply
14 to the wireline attachments of telecommunication carriers, the Commission held that
15 it possessed jurisdiction over the rates and conditions that the Company imposed on
16 such attachments.⁹ In each of these decisions, however, the Commission was silent
17 on the applicability of KRS 278.160 to these non-CATV attachment agreements.

18 In a recently-published opinion, a copy of which is attached to my testimony
19 as Exhibit JKW-2, Commission Staff asserted that the Commission’s jurisdiction
20 extended to wireless telecommunication attachments. In PSC Staff Opinion 2014-
21 014, Commission Staff opined that “pole attachments, other than CATV attachments,
22 are also a service, and are thus subject to Commission regulations regarding pole
23 attachments” and that “as a service, the Commission possesses jurisdiction over the
24 rates and conditions that electric utilities impose for a wireless telecommunications
25 carrier's attachments to the electric utilities’ poles.”¹⁰

⁸ Case No. 2004-00036, *Ballard Rural Telephone Cooperative Corp. v. Jackson Purchase Energy Corp.* (Ky. PSC Mar. 23, 2005) (citations omitted) at 6.

⁹ Case No. 2009-00548, *Application of Kentucky Utilities Company for An Adjustment of Base Rates* (Ky. PSC Apr. 29, 2010).

¹⁰ PSC Staff Opinion 2014-014 (Oct. 23, 2014) at 4.

1 In the same opinion, Commission Staff suggested that the provisions of the
2 Companies' CTAC Rate Schedule apply to all attachments, including wireless
3 telecommunication facilities:

4 Commission Staff is unaware of specific evidence
5 sufficient to support a claim that LG&E/KU's tariffs are
6 unreasonable for use in connection with wireless
7 telecommunications attachments. Therefore, with
8 regard to whether or not LG&E/KU may negotiate
9 contracts with the wireless telecommunications
10 providers setting forth rates and conditions for use of
11 pole space in lieu of establishing a rate schedule for
12 such service, **Commission Staff concludes that**
13 **existing tariff provisions of LG&E/KU apply to**
14 **these attachments and separate agreements are not**
15 **necessary. . . .**

16 Likewise, **LG&E/KU tariffs contain**
17 **provisions applicable to CATV attachments that**
18 **Commission Staff believes to obviate the necessity of**
19 **negotiated agreements.** Based upon your
20 representation of the facts regarding wireless
21 telecommunications attachments, it appears to
22 Commission Staff that these tariff provisions would
23 cover these attachments and the arrangements and costs
24 between LG&E/KU and the wireless
25 telecommunications providers.¹¹

26 **Q. Why are these developments important?**

27 A. First and most importantly, the Commission through its orders and the opinions of its
28 Staff has clearly indicated that providing space for any telecommunication facility,
29 whether wired or wireless, is a service subject to Commission regulation. As such, it
30 is subject to the provisions of KRS Chapter 278, including KRS 278.160(1) which
31 expressly provides:

32 [E]ach utility shall file with the commission, within
33 such time and in such form as the commission

¹¹ *Id.* (emphasis added).

1 designates, **schedules showing all rates and**
2 **conditions for service established by it and collected**
3 **or enforced.** The utility shall keep copies of its
4 schedules open to public inspection under such rules as
5 the commission prescribes. [Emphasis added.]

6 Until PSC Staff Opinion 2014-014, however, neither the Commission nor its Staff
7 had expressly stated that the rates and conditions of service for providing attachment
8 space for non-CATV attachments were already subject to the existing filed rate
9 schedules that governed CATV attachments. Given the above, the Companies
10 believe it is appropriate to either modify their existing tariffs to address non-CATV
11 attachments or develop new tariffs applicable to non-CATV attachments.

12 Secondly, AT&T cites out of context the Federal Communication
13 Commission's ("FCC") preference for negotiated agreements between utilities and
14 attaching entities.¹² The FCC's pole attachment regulation has *never* been tariffed-
15 based for *any* type of attacher; it has always been complaint-based. The history of the
16 Commission's regulation of the rates and conditions of service for pole space,
17 however, clearly demonstrates that the Commission has chosen not to follow the
18 FCC's regulatory approach.

19 Federal law generally vests the FCC with the authority to "regulate the rates,
20 terms, and conditions for pole attachments to provide that such rates, terms, and
21 conditions are just and reasonable."¹³ It, however, withholds such authority from the
22 FCC in any case in which a state regulates the rates, terms, or conditions for pole

¹² Direct Testimony and Exhibits of Mark Peters at 4.

¹³ 47 U.S.C. § 224(b)(1).

1 attachments.¹⁴ Federal law further requires a state that engages in such regulation to
2 certify to the FCC that it does so.¹⁵

3 In the same 1981 Order in which it found pole attachments to be within the
4 statutory definition of “service,” the Commission certified to the FCC its jurisdiction
5 over pole attachments.¹⁶ In 1988, the Commission again certified to the FCC “that it
6 has assumed jurisdiction over and regulates pole attachment rates, terms and
7 conditions of jurisdictional utilities.”¹⁷ As recently as 2011, the FCC has identified
8 Kentucky as a state that has asserted jurisdiction over pole attachments.¹⁸

9 After asserting jurisdiction over the provision of pole attachment space, the
10 Commission rejected the FCC’s methodology for establishing rates for such service
11 and established a different methodology.¹⁹ It further required that the rates and
12 conditions of service for such service be tariffed-based, not contract based.²⁰ For the
13 last 35 years, the Commission has continued to use this methodology notwithstanding
14 its differences from the FCC’s approach.

¹⁴ 47 U.S.C. § 224(c)(1).

¹⁵ 47 U.S.C. § 224(c)(2).

¹⁶ Case No. 8090, Order of Aug. 26, 1981 at 12.

¹⁷ Kentucky Public Service Commission’s Certification to Federal Communications Commission (Jan. 28, 1988) at 2, available at http://psc.ky.gov/order_vault/Orders_1980-1988/Orders_1988/19008040_01281988.pdf.

¹⁸ *Implementation of Section 224 of the Act; A National Broadband Plan for Our Future*, WC Docket No. 07-245, GN Docket No. 09-51, Report and Order and Order on Reconsideration, 26 FCC Rcd 5240 (2011)..

¹⁹ Administrative Case No. 251, *The Adoption of a Standard Methodology for Establishing Rates for CATV Pole Attachments* (Ky. PSC Sep. 17, 1982) at 17.

²⁰ See *supra* text accompanying note 6. See also, *The CATV Pole Attachment Tariff of Kentucky Power Company*, Administrative Case No. 251-24 (Ky.PSC May 27, 1983).

1 **Q. Would the PSA Rate Schedule remove flexibility for individual situations and**
2 **impede the development of small cell telephone technology as AT&T Witness**
3 **Peters asserts?**

4 A. No. The use of a tariff-based system provides benefits to Attachment Customers and
5 the Companies. First, the use of a tariff-based system eliminates the need for contract
6 negotiations. The terms and condition for attaching are published and known to all
7 members of the public. Neither the Companies nor Attachment Customers must incur
8 the delay and expense of lengthy negotiations.

9 Second, the use of tariff-based system ensures that similarly-situated
10 Attachment Customers are treated in a similar manner and that no customer receives
11 an unreasonable preference or is subject to an unreasonable prejudice or
12 disadvantage. It is consistent with the Commission's stated policy objective in Case
13 No. 8090 that the terms and conditions for pole space be as uniform as possible
14 throughout a utility's service area.²¹

15 Third, the special contract procedures set forth in 807 KAR 5:006, Section 13,
16 provide additional flexibility to meet the unique needs of a customer or to
17 accommodate different technologies or circumstances. Special contracts are intended
18 to address unforeseen and unusual circumstances. The Commission noted as much
19 when in Case No. 9764 it stated:

20 Special contracts are indispensable for meeting the
21 special needs of certain customers, where a proper

²¹ See *supra* note 6.

1 showing is made. A general tariff can never anticipate
2 every set of circumstances that may arise.²²

3 If exceptional circumstances exist that require arrangements differing from the terms
4 of the proposed PSA Rate Schedule, the Companies will consider a special contract
5 with the wireless Attachment Customer.²³ Should the Companies and a potential
6 Attachment Customer be unable to negotiate a special contract, the Attachment
7 Customer may file a complaint with the Commission pursuant to KRS 278.260 to
8 seek service under terms that differ from the PSA Rate Schedule.

9 Fourth, the terms of the PSA Rate Schedule are not chiseled in stone. The
10 PSA Rate Schedule can be amended to reflect changing technologies and industry
11 conditions. Given that special contracts and proposed tariff revisions must undergo
12 the same review process set forth in KRS 278.180 and KRS 278.190, AT&T's
13 contention that use of a contract-based system in which all contracts will be filed with
14 the Commission will avoid or reduce regulatory lag is dubious at best. It will take the
15 same amount of time under either process. Under a tariff-based system, however,
16 Attachment Customers have the opportunity to participate in the Commission review
17 proceedings and to ensure that any approved tariff incorporates and reflects changes
18 in technology and telecommunication industry practices and is fair and reasonable for
19 all Attachment Customers.

20 During the 35 years in which the Companies' tariffs regarding pole
21 attachments have been on file with the Commission, the Companies have sought to
22 accommodate Attachment Customers whenever possible and to address any potential

²² *Application of Columbia Gas of Kentucky Inc. and Toyota Motor Manufacturing, U.S.A., Inc. For Approval of Special Contract*, Case No. 9764 (Ky. PSC Feb. 12, 1987) at 11.

²³ KU's Response to AT&T's Initial Set of Requests for Information, Item 8 (filed Jan. 25, 2017).

1 problems. They are not aware of any instances where the use of a tariff-based system
2 impeded an Attachment Customer's use of its poles or limited the Customer's ability
3 to employ new technologies.

4 Finally, AT&T has not demonstrated any significant differences in the
5 contract-based system that it uses for attachments to its poles and promotes as the
6 appropriate model and the tariff-based system that the Companies currently use for
7 CATV attachments and propose to use for most telecommunication attachments.
8 AT&T has a standard 39-page "stand-alone 21-state structure access agreement for
9 poles, conduit and right of way" that it requires attaching customers to execute.
10 While stating that it negotiates with its attachment customers, AT&T has not
11 produced in response to discovery requests any contract that varies from the standard
12 agreement. The contract appears to be a *de facto* tariff that contains all of the terms
13 and conditions that AT&T uniformly imposes on its attachment customers.

14 **Calculation of Attachment Rate for Wireless Facilities**

15 **Q. AT&T and KCTA have objected to the Companies' calculation of the proposed**
16 **rate for wireless facility attachments. Please describe these objections.**

17 A. AT&T contends that the Companies have allocated too much pole space to a wireless
18 facility attachment in establishing the rate for such attachment. It contends that the
19 appropriate amount of chargeable space for this type of attachment is one foot, not
20 11.585 feet as the Companies' calculations reflect. KCTA contends primarily that the
21 Companies have not provided sufficient basis for the 11.585 feet used in the rate
22 calculation. AT&T also contends that the Companies erred by assessing the same
23 rate for pole-top and mid-pole wireless attachments.

1 **Q. What is the Companies' response to these objections?**

2 A. The calculations accurately reflect the space that is being used to enable the
3 attachment of a wireless facility to the Companies' poles.

4 Under existing conditions, electric conductors are generally placed at the top
5 of a utility pole allowing for maximum use of pole space. When pole-top attachments
6 are located on a utility pole, however, the height of the utility pole must be increased
7 by five feet to provide for adequate separation from the mounting for the wireless
8 facility and the electric conductors. One-foot of this five-foot space is necessary for
9 the mounting bracket for the wireless facility. The other four feet of space is
10 necessary to provide the required clearance between the mounting bracket and the
11 electric conductor. The Companies' longstanding construction standards require a
12 48-inch separation between electric conductors and communication facilities. This
13 clearance standard is intended to protect the safety of the Companies' employees and
14 contractors as well as that of communication company personnel.²⁴ It cannot be used
15 by the Companies or any other user

16 AT&T's argument that the 48-inch safety clearance space should be
17 considered unusable space, and thus not allocated to the pole top wireless facility,
18 ignores that the clearance space is there *solely* because of the placement of wireless
19 facility. The additional five foot of pole space is necessary to place the wireless
20 facility on the pole top. But for the location on the wireless facility on the pole top,

²⁴ This clearance standard is more stringent than that provided in the National Electrical Safety Code ("NESC"), which requires a clearance of only 40 inches. For purposes of allocating pole space, the difference in clearance distances is irrelevant. Utility poles are manufactured in a standard sizes. The Company cannot order a pole that is 52 inches taller than the existing pole to precisely comply with the NESC. The next size pole is five-feet longer. Hence five feet of pole space must be added to serve the Attachment Customer.

1 the additional space is not required and would not have been added; the additional
2 five feet of space is solely for the benefit of the wireless facility. This is the case
3 whether the additional five feet of space is deemed usable space or unusable space.

4 AT&T also incorrectly argues that the pole-top wireless facility should not be
5 charged for pole space that the wireless facility's conduit uses. (The Companies
6 calculate that the facility should be allocated 6.585 feet of usable space for this use.)
7 AT&T asserts that this conduit does not preclude any other use of the pole. To the
8 contrary, the conduit may prevent the Companies from installing transformers, risers,
9 vertical supply conductors to aerial services, switch handles, capacitor banks or
10 similar fixtures necessary for the provision of electric service to other customers. For
11 this very reason, the Companies does not permit wireless facility attachments to wood
12 poles supporting such facilities.

13 **Q. Do the Companies agree with AT&T Witness Rhinehart that a taller pole costs**
14 **less to operate?**

15 A. No. Taller poles are more likely to encroach into the tree canopy and thus have
16 higher maintenance costs. The Companies also incur a tax liability as a Contribution
17 in Aid of Construction. Furthermore, the placement of a wireless facility on the pole
18 top increases the difficulty and danger of maintaining the Companies' facilities on the
19 poles. Company employees must take additional precautions to avoid the risks of
20 radiofrequency radiation ("RF") which the wireless facilities emit and must also
21 operate with greater care due to the presence of the wireless facility in the power
22 space. Furthermore, the risk of damage to the Companies' electric facilities
23 significantly increases due to the presence of facilities above the Companies'

1 electrical conductors and other energized facilities. As KCTA Witness O’Loughlin
2 has testified, attachments placed higher above grade place more stress and a greater
3 amount of bending moment on a pole.²⁵

4 **Q. Do the Companies agree with AT&T Witness Rhinehart’s assertion that mid-**
5 **pole wireless attachments should be charged a different rate than pole-top**
6 **attachments?**

7 A. No. A separate rate for mid-pole wireless attachments is not practical at this time.
8 The Companies expect almost all of the wireless facilities seeking pole space are
9 likely to be pole-top facilities. The small number of mid-pole wireless facilities does
10 not justify the development of a separate rate at this time.

11 Moreover, it is uncertain whether a wireless facility attached at mid-pole will
12 require significantly less pole space to support a different rate. The clearance
13 standards of the Companies and NESC are strictly vertical, which means that the
14 necessary clearances must be maintained from the top and bottom of the antenna for
15 mid-pole wireless attachments. There must be 48 inches from the top of the mid-pole
16 to the Companies’ electrical conductors and 12 inches from the bottom of the antenna
17 or mounting hardware, which is lower, to the communications cable.²⁶ Assuming
18 that the height of the antenna is 24-inches, the antenna will require an additional 36
19 inches of pole space. It will, therefore, be using five feet of pole space – the same
20 amount of pole space allotted to wireless facilities placed at pole top.

²⁵ Direct Testimony of Thomas J. O’Loughlin at 7.

²⁶ See Response of Kentucky Utilities Company to Kentucky Cable Telecommunications Association’s First Request for Information, Item 16 (filed Jan. 25, 2017); Response of Louisville Gas and Electric Company to Kentucky Cable Telecommunications Association’s First Request for Information, Item 16 (filed Jan. 25, 2017).

1 **Q. What is a load bearing study?**

2 A. A load bearing study determines whether a proposed pole attachment can be
3 accommodated without overloading the pole. The NESC requires that utility poles
4 meet specified design criteria based upon calculated loads resulting primarily from
5 wind and ice and the presence of attached facilities. The main risk associated with
6 poles failing to meet these design criteria is that they may break or fail at wind or ice
7 loads that are below the minimum design wind or ice loads for that geographic
8 location, resulting in an increased risk to public safety and system reliability.

9 These specified design criteria are called “safety factors.” The calculation of
10 these safety factors is referred to as “pole loading.” Among the inputs in these
11 calculations are:

- 12 - pole class (size), length, wood species, age and
13 groundline circumference;
- 14 - height, number, size, weight, type, angle, and span
15 length of attached conductors and equipment;
- 16 - the height, number, and lead of guys supporting the
17 pole and its attachments;
- 18 - height, number, size, weight, type, angle and span
19 length of third party attachments, including cables,
20 messenger wires, antennas and risers.

21 Some of this information may be obtained from a visual inspection of the pole. Some
22 is based upon standard assumptions. The *LG&E Third Party Pole Attachment*
23 *Handbook* provides several of the parameters that may be used to conduct the

1 calculations.²⁸ This information is inputted into a computer software program that
2 calculates the individual safety factors for a pole. The Companies use a software
3 program called PoleForeman to conduct their load bearing studies.²⁹

4 **Q. Why is it important that a load bearing study be conducted for each application**
5 **for pole space?**

6 A. Load bearing studies are the primary means of mitigating the risk of pole failure due
7 to overloaded poles. A utility pole failure can have severe consequences. A recent
8 utility pole failure in Columbia, South Carolina left 22,000 customers without electric
9 power.³⁰ In 2007 the failure of three overloaded wooden poles sparked the Malibu
10 Canyon Fire that burned 3,836 acres, 36 vehicles, and 14 structures, including some
11 historically significant structures.³¹ The owners of the poles and the attachments to
12 those poles were assessed over \$63 million in penalties for placing attachments on
13 poles that resulted in overloading the pole or failing to prevent the placement of those
14 attachments.

15 Given such consequences, the requirement for a load bearing study for each
16 new attachment to ensure that the Companies' utility poles are not beyond their load
17 capacity is reasonable and prudent. It is also consistent with the Companies'
18 obligations under Kentucky law. KRS 278.030(2) requires the Companies to "furnish
19 adequate, efficient and reasonable service." KRS 278.042(2) requires electric utilities

²⁸ Response of Louisville Gas and Electric Company to Kentucky Cable Telecommunications Association's First Requests for Information, Item 16, 9-25. While the Handbook applies only to LG&E operations generally, the load bearing assumptions are used for pole loading studies performed for KU poles and other structures.

²⁹ *Id.* at 27.

³⁰ *Many SCE&G Customers Regain Power After Utility Pole Failure*, www.wltx.com, <http://www.wltx.com/news/local/many-sceg-customers-regain-power-after-utility-pole-failure/309775352> (last visited Apr. 4, 2017).

³¹ Melissa Caskey, *CPUC Approves \$51.5-Million Malibu Canyon Fire Settlement*, *Malibu Times* (Sept. 19, 2013) http://www.malibutimes.com/news/article_3d62067a-2175-11e3-86b6-001a4bcf887a.html.

1 to construct and maintain its plant and facilities “in accordance with accepted
2 engineering practices as set forth in . . . the most recent edition of the NESC.”

3 In his testimony, KCTA Witness O’Loughlin acknowledges this very point:

4 [P]ole loading analysis serves an important purpose in
5 ensuring the safety and reliability of the electric
6 distribution network. Utility poles are under strain, or
7 load, as a result of a variety of factors, including the
8 equipment placed on the pole, the forces applied to the
9 pole, and environmental considerations like ice, wind
10 pressure, and temperature. Pole loading assesses the
11 horizontal and vertical tensions on a pole to determine
12 if they are within the loading requirements and safety
13 factors of the NESC. . . . The NESC requires utilities to
14 design, construct, operate, and maintain all electric
15 supply and communication lines in compliance with the
16 rules and requirements of the NESC. Pole loading
17 analyses are performed to insure these NESC
18 requirements are met.³²

19 In their testimonies, KCTA Witnesses Crone and O’Loughlin suggest that a
20 load bearing study is not needed for every application because the Companies already
21 have a detailed and exact understanding of the current load on their poles.³³ This is
22 not the case. The Companies do not maintain a dynamic, real-time calculation of the
23 load capacity for each of their 487,192 distribution poles. They do not maintain a
24 current, up-to-date load bearing study to which they can readily reference. Prudence
25 and good engineering practice require that any decision to permit the placement of an
26 additional attachment be based upon current and accurate information about the pole
27 to which the attachment will be made. The only means to obtain such information is
28 through a load bearing study.

³² Direct Testimony of Thomas J. O’Loughlin at 3.

³³ *See, e.g.*, Direct Testimony of Thomas J. O’Loughlin at 3 (“when an attachment application is made, the utility can refer to the existing pole loading analysis and determine whether the structure can bear the attachment or further analysis is required for the attachment”).

1 Requiring a load bearing study is no different than requiring a visual
2 inspection to ascertain whether adequate clearance will exist for the proposed
3 attachment. No one contends that the visual inspection is unreasonable. The load
4 bearing study is simply attempting to obtain measurements that the human eye or a
5 hot stick cannot detect.

6 The Commission has adopted a similar position, encouraging electric utilities
7 to conduct load studies to prevent the occurrence of significant pole failures. In its
8 “Ike and Ice: Report on the September 2008 Wind Storm and January 2009 Ice
9 Storm,” it found that “electric utilities, as pole-route owners, are responsible for
10 ensuring the safety and integrity of their infrastructure. This includes evaluating the
11 impact of attaching facilities to determine compliance with industry and regulatory
12 standards.”³⁴ The Commission recommended that “electric utilities conduct regular
13 audits and inspections of pole routes to ensure continued compliance with applicable
14 standards, including **evaluations of structure loadings** and facility clearances.”³⁵

15 **Q. How long does it generally take to perform a load bearing analysis?**

16 A. Based upon the Companies’ own experiences, it takes approximately 30 minutes per
17 pole to input the data and run the software program. The visual examination of the
18 pole is not included in this time. However, an attachment application requires
19 information, such as clearances, that can be obtained only through a site inspection.
20 Therefore, an Attachment Customer must make visual examination of the pole as part
21 of the application process even if no load bearing analysis is performed.

³⁴ Kentucky Public Service Commission, “Ike and Ice: Report on the September 2008 Wind Storm and January 2009 Ice Storm” (Nov. 19, 2009) at 92 (emphasis added).

³⁵ *Id.* 92-93 (emphasis added).

1 **Q. What is your response to the statements of KCTA Witnesses Crone and**
2 **O’Loughlin that the preparation time for a load bearing study is much longer?**

3 A. Given each witness’s failure to provide specific information on how he determined
4 the time necessary to conduct a loading bearing study, the Commission should not
5 give any weight to their testimony. Both witnesses were vague and non-specific in
6 their statements regarding the time necessary to perform a loading bearing study. Mr.
7 O’Loughlin stated “it generally takes an additional day for engineers to run pole
8 loading.”³⁶ He provided no quantitative support for his opinion nor did he state
9 whether this estimate involve one pole or several hundred poles. He appeared to be
10 discussing projects involving a large number of poles. Mr. Crone provided no
11 estimate in his testimony.³⁷

12 In a request for information, the Companies asked KCTA to state the amount
13 of time generally required to perform a loading bearing study. On behalf of KCTA,
14 Mr. Crone responded “15 days or longer.”³⁸ Instead of providing a response related
15 to the preparation of load bearing studies only, however, Mr. Crone provided an
16 answer related to the time necessary to perform **all make ready analyses** for an
17 attachment application. No quantitative information was provided to support Mr.
18 Crone’s estimate.

19 Neither KCTA’s witnesses nor its responses to requests for information
20 indicate that any review of KCTA member records was made to develop an estimate

³⁶ Direct Testimony of Thomas J. O’Loughlin at 7.

³⁷ Direct Testimony of Joseph H. Crone III at 5.

³⁸ Kentucky Cable Telecommunications Association’s Response to Kentucky Utilities Company Data Requests, Request No. 27 (filed Mar. 31, 2017); Kentucky Cable Telecommunications Association’s Response to Louisville Gas and Electric Company Data Requests, Request No. 27 (filed Mar. 31, 2017).

1 based upon actual experience or that the estimates provided in their testimony were
2 based upon hard number. Charter Communications, Mr. Crone's employer and a
3 KCTA member, should have sufficient records to provide the average time necessary
4 to conduct a loading bearing study. It provides CATV services on a nationwide basis.
5 Since October 1, 2016, LG&E has required it to submit a loading bearing study with
6 each pole attachment application.

7 In the absence of hard quantitative information, KCTA's claims regarding the
8 time necessary to perform the studies should be afforded little, if any, weight.
9 Regardless of the time necessary to perform the study, it still needs to be done to
10 protect the public safety and ensure service reliability.

11 **Q. What is the cost to perform a loading bearing study?**

12 A. The Companies recently queried some third party engineering firms to ascertain the
13 cost of a loading bearing study. The responses indicated that the cost to perform a
14 loading bearing study ranges between \$40 and \$100 per pole.

15 **Q. What is your response to the assertion of KCTA's witnesses that the cost for a
16 load bearing study is much greater?**

17 A. KCTA's witnesses significantly overstate the cost of a load bearing study and offer
18 no quantitative evidence to support their claims. The Commission should afford little
19 weight to their claims.

20 First, KCTA's witnesses offered conflicting testimony as to the cost of a load
21 bearing study. Mr. O'Loughlin stated that load bearing studies cost in the range of
22 \$1,000 per pole on the average.³⁹ Mr. Crone testified that the cost of a study was as

³⁹ Direct Testimony of Thomas J. O'Loughlin at 7.

1 much as \$650 per pole.⁴⁰ Neither provided the basis for his estimate or indicated
2 whether it was specific to a general geographical area. In response to a request for
3 information, KCTA stated that Mr. Crone’s estimate was not based upon any study,
4 survey or document, but on his “decades of experience with pole loading.”⁴¹

5 The actual experience of KCTA member Charter Communications conflicts
6 with these estimates. In response to a request for information, KCTA stated that
7 KCTA member Charter Communications’ costs “**for make ready and pole loading**
8 **studies** range from \$300 to \$900 per pole.”⁴² Despite the inclusion of costs for
9 studies beside the pole loading study, the estimated range is well below Mr.
10 O’Loughlin’s estimate and generally below Mr. Crone’s estimate.

11 Second, despite having information within its possession that would permit
12 the Commission to determine the average cost of load bearing study, KCTA refuses
13 to share it with the Commission. In their requests for information, the Companies
14 specifically requested that KCTA provide KCTA member Charter Communications’
15 cost for **each load bearing study** performed as part of the application process to
16 make an attachment to the Companies’ poles. While acknowledging that it had
17 performed such studies, KCTA refused to provide the cost of any individual load
18 bearing study or an average cost of such studies. It provided only a range of costs and
19 these costs were not segregate to allow the Commission to identify the actual cost of
20 load bearing studies only. I can see no reason for KCTA’s reluctance to provide this
21 information if the information supports the assertions in its witnesses’ testimony.

⁴⁰ Direct Testimony of Joseph H. Crone III at 5.

⁴¹ Kentucky Cable Telecommunications Association’s Response to Kentucky Utilities Company Data Requests, Requests No. 12 and No. 13 (filed Mar. 31, 2017).

⁴² *Id.*, Request No. 15 (emphasis added).

1 That the information is not being provided suggests that the information does not
2 support KCTA's claims.

3 **Q. Does requiring an Attachment Customer to conduct its own load bearing study**
4 **benefit the Attachment Customer?**

5 A. Yes, in at least two respects. First, some electric utilities require the Attachment
6 Customer to provide information about the proposed attachment and then will
7 perform the load bearing study itself, assessing the cost to perform the study to the
8 Attachment Customer. The PSA Rate Schedule gives greater control to the
9 Attachment Customer in the selection of the firm performing the study and permits an
10 Attachment Customer to foster competition among engineering firms and potentially
11 lower the cost of such studies. Second, though sometimes the positions taken by
12 KCTA make it appear otherwise, I presume KCTA members have a stake in the
13 reliability of the pole network upon which they rely. The load bearing study
14 requirement, as described above, further the pole network reliability and mitigates the
15 risk of pole failure due to overloaded poles.

16 **Q. What are the Companies' current practices for requiring the submission of load**
17 **bearing analysis?**

18 A. Since February 2015, the Companies have required telecommunication providers
19 entering license agreements with them to submit a load bearing study with each
20 attachment application. Since March 2016, LG&E has required all applications for
21 pole attachments to submit a load bearing analysis with each attachment application.
22 Charter Communications is among the Attachment Customers that have been subject

1 to this requirement. Because of differences in its organizational structure, KU has
2 been slower in implementing a similar requirement.

3 **Q. Have the Companies received any complaints regarding their requirements for a**
4 **load bearing study?**

5 A. No. I am not aware of any complaints. While KCTA Witness Crone has raised
6 several objections to the requirement for a load bearing study, his employer Charter
7 Communications has not made any objections directly to the Companies since we
8 implemented this requirement.

9 **Q. Are the Companies' proposed requirements consistent with the electric utility**
10 **industry's standard practices?**

11 A. Yes. Load bearing analysis requirements are common practice across the electric
12 utility industry. For example, Nashville Electric Service, PPL Electric Utilities and
13 CPS Energy require applicants for pole space to provide a pole load analysis with
14 each application for attachment. AEP of Ohio, while not requiring an analysis with
15 the application for pole space, required applicants to pay the cost of such analysis
16 which it performs for each attachment.

17 **Q. What is the Companies' response to KCTA Witness Crone's contention that the**
18 **PSA Rate Schedule treats KCTA members in a different manner than joint**
19 **users and wireless attachers by requiring a load bearing study?**

20 A. First, the proposed PSA Rate Schedule does require all wireless attachers to perform a
21 load bearing study. The requirement for a load bearing study applies equally to all
22 Attachment Customers whether they are CATV operators, telecommunication carriers
23 operating wireline facilities or telecommunication carriers operating wireless

1 facilities. With the exception of those seeking to attach wireless facilities to the
2 Companies' structures, all are treated in the same manner and are subject to the same
3 requirements as they become subject to the PSA Rate Schedule. Those seeking to
4 attach wireless facilities to the Companies' structures are subject to additional
5 application requirements due to the nature of their proposed attachments. All,
6 however, must submit a load bearing study with their application. In response to the
7 Companies' requests for information, Mr. Crone has acknowledged as much.⁴³

8 While Joint Users are exempted from the PSA Rate Schedule, this action is
9 consistent with prior Commission rulings that Joint Users have a legal status that
10 differs from that of other types of Attachment Customers. In Administrative Case
11 No. 251, the Commission found that this difference justified a different treatment for
12 joint user:

13 Considerable argument, and some evidence, was
14 offered on behalf of the CATV operators that they have
15 been treated unfairly by the utilities in not being
16 accorded many of the rights granted each other by the
17 utilities in their joint use arrangements. This issue is
18 resolved by the decision of this Commission to treat
19 CATV operators as customers of the utilities, with
20 concomitant customer rights. CATV operators do not
21 argue that they should be allowed to construct pole line
22 systems of their own to share with the regulated utilities
23 under typical joint use arrangements, and we see no
24 reason why they should. Since they have no poles to
25 "share," they need not be offered terms equivalent to

⁴³ Kentucky Cable Telecommunications Association's Response to Kentucky Utilities Company Data Requests, Request No. 3 (filed Mar. 31, 2017) ("KU's intention apparently is to require wireline and wireless facility Attachment Customers to perform a pole loading study as part of any application for attachment"); Kentucky Cable Telecommunications Association's Response to Louisville Gas and Electric Company Data Requests, Request No. 3 (filed Mar. 31, 2017) ("LG&E's intention apparently is to require wireline and wireless facility Attachment Customers to perform a pole loading study as part of any application for attachment").

1 those in prevailing joint use agreements between
2 utilities both of which own and share poles.⁴⁴

3 **Overlashing**

4 **Q. Describe the PSA Rate Schedule’s requirements for overlashing.**

5 A. The PSA Rate Schedule permits an Attachment customer to overlash a cable to its
6 existing Attachments without such overlashing being considered a separate
7 Attachment subject to an Attachment Charge and without written application if: (1) a
8 load bearing analysis has been performed for such overlashing; (2) the overlashing is
9 completed within 120 days of the Attachment over which the overlashing occurs, (3)
10 no make-ready work of any kind is necessary to accommodate the overlashing; (4) a
11 permit for the overlashing is obtained; and (5) written notice of the overlashing is
12 provided to the Company within 30 days of completion. If these conditions are not
13 met, the overlashing is considered a new Attachment for all purposes except the
14 assessment of Attachment Charges.

15 **Q. KCTA has voiced objections to the PSA Rate Schedule requirements for**
16 **overlashing. Describe its objections.**

17 A. KCTA contends these provisions are impractical and unreasonable. They argue that
18 most overlashing occurs more than 120 days after the initial attachment and, as a
19 result, the PSA Rate Schedule effectively subjects virtually all overlashing to the full-
20 blown permit process. They further argue that because most overlashing involves
21 lightweight fiber optic or coaxial cable, there is little risk that it will materially affect
22 pole loading and thus there is no need for a load bearing study.

⁴⁴ *Supra* note 19 at 7.

1 **Q. What is the Companies' Response?**

2 A. KCTA assumes that the Companies have a detailed and exact understanding of the
3 current load on their poles in real time and that the addition of a fiber optic or coaxial
4 cable will not materially impact pole loading. As I testified earlier, the Companies
5 have yet to develop such an informational capacity and must rely upon a load bearing
6 study reflecting the most current conditions to ensure that a pole will not be
7 overloaded. While overlashing may, as KCTA Witness O'Loughlin states, result in
8 an increase of only five percent in pole loading, five percent is significant if the pole
9 is at or near full capacity. Mr. O'Loughlin concedes that overlashing may have a
10 materially impact on pole loading when the pole is near capacity.⁴⁵ The permitting
11 requirement set forth in both the CTAC Rate Schedule and the PSA Rate Schedule
12 are intended to prevent this occurrence.

13 **Service Drops**

14 **Q. Describe how the PSA Rate Schedule addresses service drops.**

15 A. Under the PSA Rate Schedule, a service drop is considered an Attachment for billing
16 and permitting purposes if it (1) is attached to a pole without an existing Attachment;
17 (2) extends more than one span along the trunk line (in which case each individual
18 pole to which such Service Drop is attached shall be treated as the site of an
19 individual Attachment), or (3) is not affixed to a pole within six (6) inches of
20 Attachment Customer's existing Attachment.

21 The PSA Rate Schedule does not require an application for a service drop if
22 (1) it is attached to a pole with an existing Attachment and is within six inches of that

⁴⁵ Direct Testimony of Thomas J. O'Loughlin at 17.

1 Attachment; (2) it conforms to all Company standards and all local, state, and federal
2 laws governing its construction and attachment; and, (3) the Attachment Customer
3 provides the Company with notice of the attachment by the end of the month
4 following the attachment.

5 **Q. KCTA and AT&T object to the manner in which the PSA Rate Schedule**
6 **addresses service drops. Describe their objections.**

7 KCTA and AT&T contend that the provisions are inconsistent with long-held practice
8 that permitted the attachment of service drops without any applications or subsequent
9 notice to the Company. They argue that requiring an application would significantly
10 reduce their ability to quickly respond to customer requests for service. They further
11 argue that as a service drop is light weight and would not materially affect the load on
12 any distribution pole, it is unreasonable to require an application for attachment.
13 Finally, as to the notice requirement, they contend that they lack a mechanism to
14 monitor and report new service drops.

15 **Q. What is the Companies' response?**

16 A. Neither KCTA nor AT&T has shown in its testimony that the provision would
17 actually affect its operations. In most circumstances, Attachment Customers would
18 not be required to obtain prior permission before making a service drop attachment.
19 Neither discusses how frequently it would actually be required to obtain the
20 Companies' permission prior to attaching a service drop. Neither entity has offered
21 any evidence to suggest the number of service drop installations that would be
22 affected by the provision or that this number is so great that the ability of AT&T or
23 any KCTA member to respond to customer requests for service would significantly

1 suffer. The lack of such evidence suggests that under present conditions there are
2 very few circumstances under which Attachment Customers would be required to
3 obtain prior permission for a service drop.

4 The requirement that Attachment Customers notifying the Companies after
5 making a service drop is necessary to ensure that the Companies have notice of new
6 service drops meeting the stated conditions and can take steps to ensure that required
7 safety clearances have been observed. It is not unreasonable for the Company to
8 implement rules to ensure that it has notice of such attachments and can take actions
9 necessary to protect service reliability and public safety. As noted in their responses
10 to requests for information, the Companies have not intention to require no load
11 bearing study for any service drop.⁴⁶

12 As to their reported lack of adequate reporting systems, KCTA's members and
13 AT&T currently have in place systems for billing their customers who receive service
14 through those service drops in question. They apparently find it inconvenient to
15 modify these systems to permit them to accurately and promptly report the placement
16 of those service drops. For example, Mr. Crone offered the following explanation for
17 Charter Communications' opposition to the required notice:

18 Monthly reporting of new services drops is also not a
19 practical or reasonable way to account for new drop
20 attachments given that drop attachments are typically
21 installed by service personnel rather than construction
22 personnel who are responsible for the attachment
23 permit process.⁴⁷

⁴⁶ See, e.g., Response of Kentucky Utilities Company to Kentucky Cable Telecommunications Association's First Requests for Information, Item 15; Response of Louisville Gas and Electric Company to Kentucky Cable Telecommunications Association's First Requests for Information, Item 15.

⁴⁷ Direct Testimony of Joseph H. Crone III at 14.

1 Similarly, Mr. Early offered a similar explanation for AT&T’s “inability” to report
2 service drops:

3 AT&T . . . has not developed a system for such
4 reporting of these service drops to any entity’s poles.
5 To change the longstanding status quo and require
6 applications or notice would require AT&T to establish
7 a new procedure, just for KU and LG&E. Providing
8 such reports would be administratively burdensome . .
9 .⁴⁸

10 It is not unreasonable to assume that these billing systems can be used to track
11 the installation of new service drops or to expect KCTA members and AT&T to
12 coordinate the efforts of their construction and service operations. Aside from an
13 unsupported claim that compliance is not possible or too costly, neither entity has
14 produced any evidence to support their claims of hardship. Their unsupported and
15 unsubstantiated claims are not a sufficient basis to withhold approval from the PSA
16 Rate Schedule.

17 **Strand-Mounted Wi-Fi Devices**

18 **Q. What is the Companies’ position regarding KCTA’s assertion that PSA Rate**
19 **Schedule’s treatment of strand-mounted Wi-Fi devices is unreasonable?**

20 A. KCTA’s opposition appears to be based upon a misinterpretation of the Company’s
21 Response to KCTA First Request for Information No. 1-8. KCTA Witness Crone has
22 erroneously asserted that strand-mounted Wi-Fi devices would be subject to the
23 Companies’ standard application and permit process. This is not the Companies’
24 position.

⁴⁸ Direct Testimony of Kevin Early at 6-7.

1 Under the PSA Rate Schedule, strand-mounted Wi-Fi access points would be
2 considered as an attachment and would be subject to the PSA Rate Schedule's
3 provisions regarding construction and operation of attachments, including compliance
4 with NESC clearance standards and prohibitions against interfering with the
5 attachments of other Attachment Customers and impeding accessibility to KU's
6 electrical facilities. However, as the strand mounted Wi-Fi access point would be
7 considered as part of the wireline attachment, it would not be assessed a separate
8 charge unless the strand itself required additional clearance as a result of the strand
9 mounted Wi-Fi access point.

10 Cost Reimbursement

11 **Q. KCTA objects to the provisions of the PSA Rate Schedule that require an**
12 **Attachment Customer to reimburse the Company for various costs associated**
13 **with the review of the Attachment Customer's application, the preparation of**
14 **the Company's structures to receive the attachment. What is the Companies'**
15 **response to these objections?**

16 **A.** The cost reimbursement requirements set forth in the PSA Rate Schedule are not a
17 departure from the requirements currently in the CTAC Rate Schedule and existing
18 license agreements with telecommunication carriers. Sections 4, 5 and 8 of the
19 CTAC Rate Schedule currently require Attachment Customers to reimburse the
20 Company for various costs.

21 There is nothing unreasonable in requiring Attachment Customers to bear the
22 costs that the Company incurs solely to enable the safe and responsible placement of
23 those customers' attachments on the Company's structure. These costs are not

1 associated with the provision of electric service. However, if the Attachment
2 Customer were not assessed these costs, electric service customers would ultimately
3 have to bear those costs.

4 **Q. KCTA Witness Crone contends that the PSA Rate Schedule is unreasonable**
5 **because it fails to require the Companies to provide the Attachment Customer**
6 **with documentation to support their cost reimbursement claims. What**
7 **documentation do the Companies provide when assessing charges?**

8 A. KTCA's contention is erroneous. Each provision of the PSA Rate Schedule that
9 requires an Attachment Customer to reimburse the Companies for the cost of certain
10 services also requires the Companies to provide an invoice.⁴⁹ As a matter of practice,
11 the Companies generally provide a cost estimate of any work that it will perform and
12 requests the Attachment Customer's agreement before commencing such work. In
13 those instances where an Attachment Customer finds the cost estimate is not in
14 sufficient detail, it may request a more detailed invoice. The Companies engage in an
15 informal process to resolve any questions or disputes about the charges billed for their
16 work. I am not aware of an instance in which an Attachment Customer was refused
17 an itemized statement. It is in the Companies' best interest to provide as much detail
18 as the Attachment Customer desires to ensure prompt and timely reimbursement for
19 the services provided.

20 The CTAC Rate Schedule, which currently governs CATV pole attachments,
21 contains provisions similar to those found in the PSA Rate Schedule. It also requires
22 the Companies to provide an invoice when seeking reimbursement for services

⁴⁹ The following Terms and Conditions of the PSA Rate Schedule require the issuance of an invoice: 6, 7b, 7e, 7f, 7g, 7j, 16, and 20.

1 provided. It does not specify the precise content of an invoice, but provides some
2 flexibility to the Companies. In 2016 the Companies billed Mr. Crone's employer,
3 Charter Communications, in excess of \$400,000 for various services under the CTAC
4 Rate Schedule. To my knowledge, Charter Communications did not object to any of
5 the invoices for these services on the grounds that they lacked sufficient detail or
6 information and promptly paid the invoiced amounts.

7 **Q. Does the PSA Rate Schedule contain a procedure for billing disputes?**

8 A. No, it does not. Neither of the Companies' tariffs provides a procedure for billing
9 disputes. The Companies, however, have internal practices and policies that
10 encourage dispute resolution. To the extent that a formal process is necessary, 807
11 KAR 5:006, Section 10, provides such a process. If the Attachment Customer's
12 concerns cannot be satisfactorily resolved, KRS 278.260 and 807 KAR 5:001,
13 Sections 20 and 21 provide a means by which the Attachment Customer may bring its
14 dispute to the Commission.

15 I believe the Companies have worked very diligently to resolve Attachment
16 Customer inquiries. I am not aware of any significant disputes with Attachment
17 Customers. I am not aware of any complaints filed with the Commission regarding
18 the assessment of costs associated with the application process review or preparation
19 work.

20 **Denial of Access**

21 **Q. AT&T and KCTA witnesses have objected to PSA Rate Schedule Term and**
22 **Condition 7c, which permits the Companies to deny access to a structure "based**

1 **upon lack of capacity, safety, reliability, engineering standards or other good**
2 **reason.” What is the Companies’ response to these objections?**

3 A. Both AT&T and KCTA agree that the Companies should have the right to deny
4 access to a structure for lack of capacity, safety, reliability and engineering standards,
5 but request that “other good reason” be stricken from the proposed PSA Rate
6 Schedule. The Companies included this language to allow the discretion and
7 flexibility to address unforeseen and unusual circumstances in which denial of access
8 is in the best interests of the public. An Attachment Customer denied access under
9 this section would have the right to challenge the denial by filing a Complaint with
10 the Commission if it believed the denial of access was unreasonable, discriminatory
11 or otherwise unlawful.

12 **Q. Do the Companies object to the proposals of AT&T and KCTA to revise the**
13 **phrase “future use” as the phrase is used in PSA Rate Schedule Term and**
14 **Condition 8b?**

15 A. Yes. AT&T and KCTA advocate removal of the term “future use” from the Term
16 and Condition 8b and its replacement with language prohibiting the Companies from
17 reserving any space on its poles for future use unless “such reservation is consistent
18 with a bona fide development plan that reasonably and specifically projects a need for
19 that space in the provision of its core utility service.” They further request the
20 Commission permit Attachment Customers to use space, with full knowledge of the
21 timing of the development plan, until the Company actually needs it. In effect,
22 AT&T and KCTA request that the Commission adopt the FCC’s rules regarding
23 reservation of pole space.

1 Please note that Term and Condition 8b deals with the construction and
2 installation standards for Attachments, not the reservation of pole space. It provides:

3 All Attachments shall be constructed and installed in a
4 manner reasonable satisfactory to the Company and so
5 as not to interfere with the Company's present or future
6 use of its Structures. Attachments in Ducts shall not
7 include any splice enclosures or excess cable.
8 Attachment Customer shall maintain, operate and
9 construct all Attachments in such manner as to ensure
10 Company's full and free access to all Company
11 facilities. All Attachments shall conform to the
12 Company's electric design and construction standards
13 and applicable requirements of the NESC, NEC, and all
14 other applicable codes and laws. In the event of a
15 conflict, the more stringent standard shall apply.

16 Term and Condition 8b contains no provision for the denial of pole space or the
17 removal of existing attachments. It appears AT&T and KCTA's concerns actually
18 involve Term and Condition 15, which permits the Companies to relocate or remove
19 any Attachments if the space occupied by the Attachments is required in connection
20 with the services that the Companies provide.

21 On this point, no revision to the PSA Rate Schedule is necessary. KRS
22 278.260 already establishes a standard for unreasonable denial of service and the
23 means to obtain relief. Any Attachment Customer denied pole space because of the
24 proposed use's effects on the Company's future use of that pole space may file a
25 complaint with the Commission alleging an unreasonable denial of service. KRS
26 278.260(1) permits such complaints regarding service that "is unreasonable, unsafe,
27 insufficient, or unjustly discriminatory . . . or is inadequate or cannot be obtained."
28 The Company would be required to demonstrate the reasonableness of its denial of
29 pole space.

1 Second, the proposal operates under the assumption that some Attachment
2 Customers are “too big to fail.” Recent bankruptcies of such entities as WorldCom,
3 Inc. (assets of \$104 billion), General Motors Corporation (assets of \$89 billion),
4 Enron Corp. (\$66 billion) and Lehman Brothers Holdings Inc. (\$639 billion) disprove
5 that assumption. Less than 10 years ago, Charter Communications, then the fourth
6 largest CATV operator in the United States, sought and was granted protection under
7 federal bankruptcy laws. As recent events have shown, the telecommunications
8 industry is highly competitive and subject to significant fluctuation.

9 Third, the proposal would require the Companies to constantly monitor the net
10 assets of the Attachment Customer to determine whether the Attachment Customer
11 still qualified for self-insurance. Such a requirement would impose greater burden,
12 expense and liabilities upon the Companies.

13 Fourth, while the present requirement for insurance coverage protects the
14 Companies and their ratepayers from exposure to unreasonably risks, AT&T’s
15 proposal would shift the exposure of risk to the Companies and their ratepayers.
16 Insurance coverage remains outside the bankruptcy estate and provides protection to
17 the Companies and their ratepayers regardless of the Attachment Customer’s status.
18 If the Attachment Customer seeks protection under the bankruptcy laws, the assets
19 that supposedly protect the Companies against any loss or adverse judgment would be
20 shared with the Attachment Customer’s other creditors. As the cost of insurance is a
21 cost of providing telecommunications service, it should remain a cost to the
22 Attachment Customer and not be shifted to electric service customers.

1 **Q. What is the Companies' position regarding AT&T's objections to the PSA Rate**
2 **Schedule's indemnification provisions?**

3 A. To the extent that AT&T objects to indemnification for claims arising out of the
4 "joint negligence" of AT&T and the Company, its objection is contrary to
5 Commission precedent. The Commission has on at several occasions specifically
6 held that a utility pole owner "may require indemnification and hold harmless
7 provisions in cases of alleged sole or joint negligence by the CATV operator."⁵¹ The
8 PSA Schedule requires no more although it imposes that requirement on all
9 Attachment Customers.

10 The Companies agree that they may not seek from an Attachment Customer
11 indemnification for their sole negligence or willful misconduct. The Commission has
12 previously declared that "to require indemnification by the CATV operator also
13 against the sole negligence of the utility would offend the basic premise that the
14 CATV is a customer of the utility."⁵² The Commission, however, has also rejected
15 that position that indemnification of pole owners should be limited to cases in which
16 the Attachment Customers are at fault.⁵³

⁵¹ *The CATV Attachment Tariff of Fox Creek Rural Electric Cooperative*, Administrative Case No. 251-34 (Ky. PSC May 27, 1983) at 3; *The CATV Attachment Tariff of Grayson Rural Electric Cooperative*, Administrative Case No. 251-35 (Ky. PSC May 23, 1983) at 3; *The CATV Attachment Tariff of Green River Rural Electric Cooperative*, Administrative Case No. 251-36 (Ky. PSC May 9, 1983) at 3; *The CATV Attachment Tariff of Licking Valley Rural Electric Cooperative*, Administrative Case No. 251-42 (Ky. PSC May 12, 1983) at 2-3; *The CATV Attachment Tariff of Meade County Rural Electric Cooperative*, Administrative Case No. 251-43 (Ky. PSC May 9, 1983) at 2-3; *The CATV Attachment Tariff of Taylor County Rural Electric Cooperative*, Administrative Case No. 251-49 (Ky. PSC May 9, 1983) at 3.

⁵² *The Adoption of a Standard Methodology for Establishing Rates for CATV Pole Attachments*, Administrative Case No. 251 (Ky. PSC Sep. 17, 1982), App. at 2.

⁵³ *Id.* ("to limit a CATV operator's indemnification to those cases in which the operator is at fault might unnecessarily increase the expense of the utility's insuring arrangements").

1 The indemnification provision in Term and Condition 17 recognizes that some
2 claims against the Companies will arise solely from the presence of an attachment on
3 the Companies' pole or work performed on those attachments. The potential for such
4 claims represents additional risk and costs to the Companies that would not have
5 otherwise existed but for the presence of the attachment on the Companies' pole. In
6 the absence of any negligence or misconduct on the Companies' part, the claim
7 should solely be the Attachment Customer's responsibility.

8 The Companies strongly disagree with AT&T's request that the Companies be
9 required to indemnify Attachment Customers for claims arising out of their
10 negligence or misconduct. AT&T has provided no support for its proposal.
11 Furthermore, acceptance of such a proposal would likely increase the Companies'
12 costs and the cost of service. The Companies are not required to indemnify other
13 types of customers. To require them to indemnify Attachment Customers provides an
14 unfair preference to those customers at the expense of other customers, many of
15 whom lack the financial sophistication and resources that many Attachment
16 Customers possess.

17 **Q. KCTA has asserted that the PSA Rate Schedule's provisions regarding**
18 **indemnification are unreasonable unless the Attachment Customer is permitted**
19 **the right to select counsel to defend the claim and control the defense. What is**
20 **the Companies' position?**

21 A. They disagree with KCTA's proposal for two reasons. First, in this respect the
22 requirement for indemnification set forth in PSA Rate Schedule does not differ from
23 that found in current CTAC Rate Schedule. The CTAC Rate Schedule affords no

1 right to the Attachment Customer to select defending counsel or to control the
2 defense nor have any of the Company's prior rate schedules dealing with CATV
3 attachments done so. Second, the Companies have a significant interest in the defense
4 of any claim or action brought against it and involving the operation of its facilities.
5 The Companies' reputation and the public's confidence in the Companies' operation
6 of their facilities, two very valuable assets to the Companies, are at risk. It is not
7 unreasonable, therefore, for the Companies to maintain control of the defense in civil
8 actions.

9 **Other PSA Rate Schedule Provisions**

10 **Q. What is the Companies' response to KCTA's objections to the tagging**
11 **requirements set forth in the PSA Rate Schedule?**

12 A. KCTA acknowledges that a tagging requirement for new and pre-existing facilities is
13 reasonable and objects only to the application of a 180 day period to pre-existing
14 facilities. The Companies have no objection to extending the time period for
15 completing the tagging of pre-existing facilities. The Commission, however, should
16 require the immediate tagging of all facilities installed after the effective date of the
17 PSA Rate Schedule and should establish a specific time limit for completion of the
18 tagging of pre-existing facilities. An open-ended period for pre-existing facilities, as
19 KCTA proposes, is virtually unenforceable and readily invites Attachment Customers
20 to ignore the requirement. Moreover, if the tagging period for pre-existing facilities
21 is extended, the Commission should authorize the assessment of the same level of
22 penalties that apply to unauthorized attachments for untagged facilities discovered

1 after the end of that period. Such penalties would serve as an incentive for
2 compliance.

3 **Q. What is the Companies' position regarding KCTA's contention that the PSA**
4 **Rate Schedule lacks a mechanism to address good faith billing disputes and will**
5 **permit the Companies to remove attachments for such disputes?**

6 A. The assertion is groundless. First, the proposed PSA Rate Schedule does not permit
7 the Companies to remove attachments when a good faith billing dispute exists. Term
8 and Condition 19 permits termination of the Attachment Agreement and remove
9 attachments only if the "Attachment Customer fails to pay any undisputed fee
10 required." It does not permit termination for a good faith billing dispute.

11 Second, KCTA has failed to cite any authority that a rate schedule must
12 contain a provision for billing disputes. None of the Companies' current rate
13 schedules have a dispute mechanism. Commission regulations, however, provide a
14 mechanism to resolve customer disputes. 807 KAR 5:006, Section 10, provides a
15 procedure for customer complaints. If the Company is unable to satisfactorily resolve
16 the Attachment Customer's complaint, KRS 278.260 provides a means by which the
17 Attachment Customer may bring its dispute to the Commission.

18 Finally, 807 KAR 5:006, Section 12, prohibits the termination of service
19 where a good faith dispute over a bill exists. It provides:

20 With respect to a billing dispute to which Section 11 of
21 this administrative regulation does not apply, a
22 customer account shall be considered to be current
23 while the dispute is pending if the customer continues
24 to make undisputed payments and stays current on
25 subsequent bills.

1 No termination of service or removal of attachments can occur if a good faith dispute
2 exists and the Attachment Customer is current on its undisputed bills.

3 **Q. KCTA objects to bearing the cost of correcting “out of specification” conditions**
4 **unless the PSA Rate Schedule contains a mechanism to identify the cause of the**
5 **non-compliance. Do the Companies agree?**

6 A. No. While acknowledging that Attachment Customers have an obligation “to correct
7 problems with their own construction and maintain their facilities in compliance with
8 applicable standards,”⁵⁴ KCTA argues that the Companies cannot require an
9 Attachment Customer to correct out of specification conditions or pay the cost of
10 such corrections unless the Companies demonstrate that the Attachment Customer
11 caused the condition.

12 This position would place an unacceptable and unreasonable burden upon the
13 Companies to determine the cause of an out of specification condition and adjudicate
14 responsibility for the condition between various Attachment Customers. It would
15 require the Companies to assume the role of investigator, prosecutor and judge – tasks
16 for which the Companies are not readily suited and that would impose additional
17 costs on electric service customers. As a practical matter, if the cause for out of
18 specification condition cannot be easily identified, the utility pole owner will be
19 forced to absorb the cost to correct the condition. In most cases, it will be difficult to
20 prove “causation.”

⁵⁴ Kentucky Cable Telecommunications Association’s Response to Kentucky Utilities Company Data Requests, Request No. 9 (filed Mar. 31, 2017); Kentucky Cable Telecommunications Association’s Response to Louisville Gas and Electric Company Data Requests, Request No. 9 (filed Mar. 31, 2017).

1 The most efficient means of addressing an Attachment’s out of specification
2 condition is to require the Attachment Owner to bring the Attachment into
3 compliance. It is the Attachment Owner’s property. It is the Attachment Owner who
4 derives the most benefit from the Attachment’s presence on the utility pole. As
5 KCTA acknowledges, the Attachment owner has a legal and moral obligation to
6 properly maintain its attachment. Furthermore, neither public safety nor service
7 reliability can wait while an investigation into causation is conducted. Requiring the
8 Attachment Owner to immediately repair its Attachment is the best means to protect
9 the public.

10 If an Attachment Customer has reason to believe that the Companies or
11 another attachment customer caused the out of specification condition, it may
12 informally dispute the matter with the Companies and, if not satisfied with the result,
13 bring the matter to the Commission’s attention through the Commission’s complaint
14 process.

15 **Q. What is the Companies’ position regarding KCTA’s contention that the PSA**
16 **Rate Schedule unreasonably restricts the transfer of an Attachment Customer’s**
17 **rights?**

18 A. KCTA incorrectly asserts that PSA Rate Schedule Term and Condition 4 would
19 require an Attachment Customer to obtain Company approval of any “an internal
20 restructuring or reorganization.”

21 Term and Condition 4 provides: “Any delegation, transfer or assignment of
22 any interest created by the Attachment Customer Agreement or this Schedule without
23 Company’s prior written consent is voidable at the Company’s option.” Under this

1 term, the Company’s consent is required only when legal title to the attachments is
2 transferred to another legal entity. For example, if an Attachment Customer’s
3 corporate parent reorganizes or merges with another entity but the ownership of
4 attachment remains with the Attachment Customer, then Company consent is not
5 required for the merger or restructuring. The Company’s only concern is that the
6 owner of the attachments has an executed attachment agreement with the Company
7 and has met the financial responsibility provisions of the PSA Rate Schedule.
8 Moreover, should the Company unreasonably refusal to consent to a transfer of
9 interest, the Attachment Customer and the acquiring party have bring a complaint
10 with the Commission pursuant to KRS 278.260.

11 The restrictions on the assignment and transfer of attachment privileges found
12 in Term and Condition 4 as virtually the same as those found Term and Condition 16
13 of the CTAC Rate Schedule. To my knowledge, Term and Condition 16 did not
14 prevent Charter Communication’s predecessors in interest from merging their
15 business organizations nor did it require those entities to request the Companies’
16 approval of their business reorganizations.

17 **Effects of AMS/DA Implementation on Attachment Customers**

18 **Q. Briefly describe the anticipated effects of the Company’s implementation of its**
19 **proposed Advanced Metering System (“AMS”) and Distribution Automation**
20 **(“DA”) Programs on Attachment Customers.**

21 A. Contrary to KCTA’s claims of that Attachment Customers will experience serious
22 impacts and significant costs to remove, relocate and rearrange their facilities on

1 Company poles,⁵⁵ the deployment of the Companies' AMS and DA should have only
2 a relatively small effect on Attachment customers. With regard to the DA program,
3 the Companies are aggressively scouting locations for supervisory control and data
4 acquisition system-connected reclosers that will not require the replacement of poles.
5 These actions not only prevent Attachment Customers from incurring expenses
6 related to the transfer of their facilities, but reduce the Companies' construction and
7 program implementation costs.

8 As part of the DA Program, approximately 300 utility poles will be evaluated
9 annually between July 2017 and December 2022 for electronic recloser installations.
10 It is estimated that 50 to 75 percent of the poles evaluated will require replacement or
11 relocation of facilities. These poles will be distributed across the LG&E and KU
12 service territories. Based on this estimate, annual pole installations within LG&E and
13 KU are projected to increase by two to three percent as a result of the DA program.

14 Attachment transfers to larger poles due to the AMS deployment are expected
15 to be negligible.

16 **Conclusion**

17 **Q. Do you have any recommendations for the Commission?**

18 A. Yes. I recommend that the Commission disregard the recommendation of Attorney
19 General Witnesses Smith and Holloway to delay the installation of electronic
20 reclosers as part of the proposed implementation of DA technology, and grant the
21 request for CPCN according to the Companies' proposed timeline. I further

⁵⁵ Direct Testimony of Joseph H. Crone III at 30.

1 recommend that the Commission approve the PSA Rate Schedule without
2 modification.

3 **Q. Does this conclude your testimony?**

4 A. Yes, it does.

5

APPENDIX A

John K. Wolfe

Vice President, Electric Distribution
LG&E and KU Services Company
220 West Main Street
Louisville, Kentucky 40202
Telephone: (502) 627-4312

Education

Bachelors in Mechanical Engineering, University of Louisville, May 1991
Graduate work in Mechanical Engineering, University of Louisville, 1991
Gas Distribution Engineering, Institute of Gas Technology, 1993
Graduate work in Business Administration, Bellarmine College, 1994-1995
E.ON Emerging Leaders Program, London Business School, 2003-2004

Professional Experience

LG&E and KU Services Company

Vice President, Electric Distribution	Jan. 2015 – Present
Director, Electric Sys. Restoration and Dist.	Feb. 2013 – Jan. 2015
Director, Operations	Nov. 2010 – Feb. 2013

E.ON U.S. LLC

Director, Operations	Mar. 2010 – Nov. 2010
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Louisville Utilities Company

Manager, Operations Center	Feb. 2000 – Mar. 2010
Manager, Gas Service Center	Sep. 1997 – Feb. 2000
Group Leader Engineering and Planning	Jan. 1997 – Sep. 1997
Mechanical Engineer II	Sep. 1993 – Jan. 1997
Main Replacement Program Manager	May 1996 – Jan. 1997
Operations Auditor	Dec. 1994 – May 1996
Distribution Engineering	Sep. 1993 – Dec. 1994
Mechanical Engineer I	Jul. 1991 – Sep. 1993
Co-Op Student	Aug. 1989 - May 1991

Professional Memberships

American Society of Heating, Refrigerating and Air-Conditioning Engineers - 1991-1994
American Society of Mechanical Engineers - 1991-1994

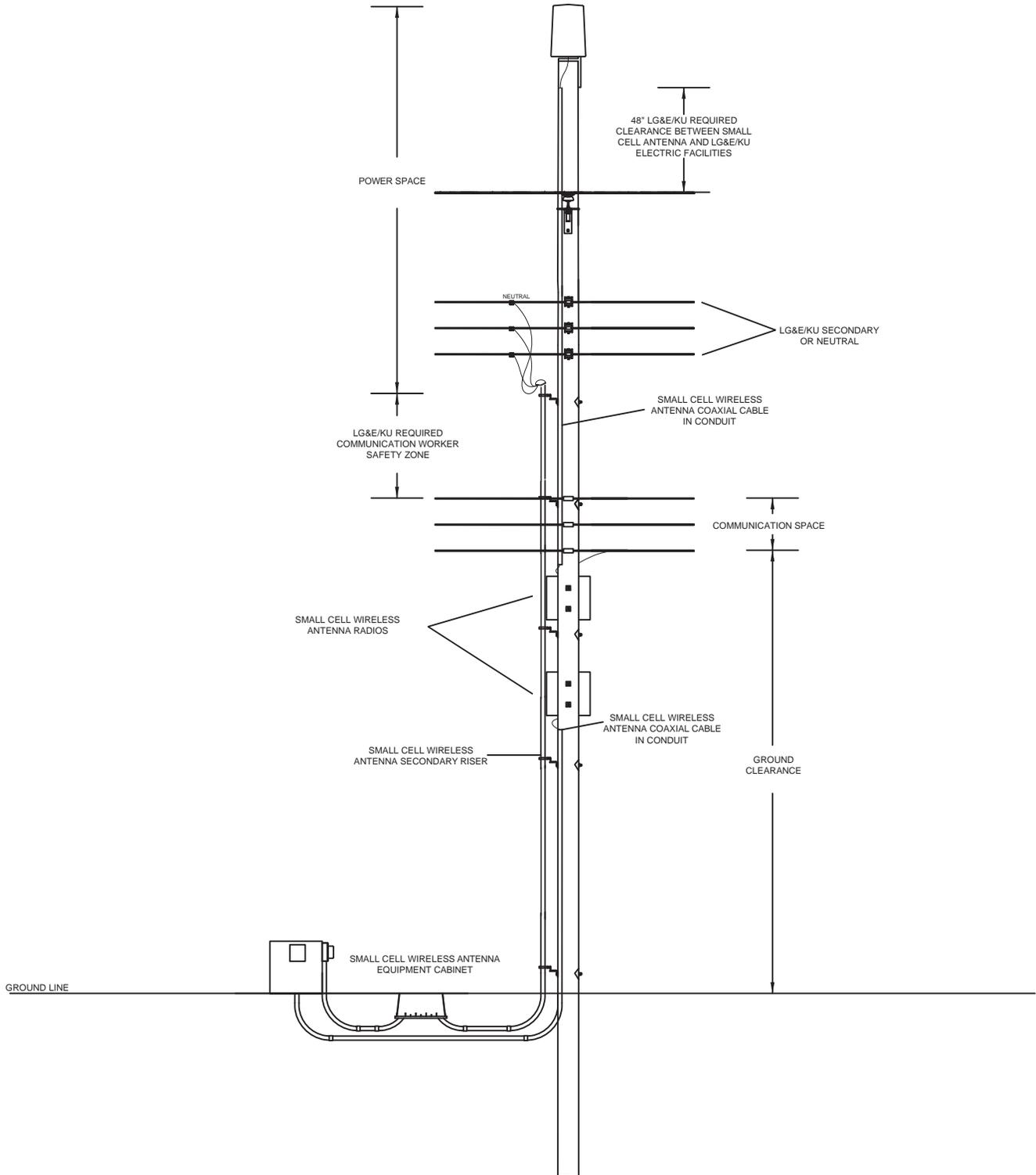
Civic Activities

Juvenile Diabetes Research Foundation Board of Directors - 2005-2008
Leadership Kentucky - Class of 2010
High School Athletics Coach - 2007-Present
Great Lakes Mutual Assistance Group Officer - 2013-2016
Southeastern Electric Exchange Mutual Assistance Officer - 2014-2016
Edison Electric Institute Mutual Assistance and Emergency Preparedness Officer - 2015-
Present
National Mutual Assistance Resource Allocation Team Officer – 2014-Present
American Red Cross Board Member - 2016-Present
Southeastern Electric Exchange Board Member - 2016-Present

Rebuttal Exhibit JKW-1

Placement of Attachments on a Typical LG&E/KU Distribution Pole

1Ø POLE WITH ANTENNA ABOVE PRIMARY



Rebuttal Exhibit JKW-2
PSC Staff Opinion 2014-014



Steven L. Beshear
Governor

David L. Armstrong
Chairman

Leonard K. Peters
Secretary
Energy and Environment Cabinet

Commonwealth of Kentucky
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James W. Gardner
Vice Chairman

Linda Breathitt
Commissioner

October 23, 2014

PSC STAFF OPINION 2014-014

Kendrick Riggs
2000 PNC Plaza
500 West Jefferson Street
Louisville, Kentucky 40202-2828

Re: Request for Legal Staff Opinion
An Electric Utility's Rental of Pole Space to Wireless Telecommunications Carriers

Dear Mr. Riggs:

Commission Staff acknowledges receipt your letter dated May 20, 2014, filed on behalf Louisville Gas and Electric Company (LG&E") and Kentucky Utilities Company ("KU"), requesting a staff advisory opinion to address an electric utility's rental of pole space to wireless telecommunications carriers. This opinion represents Commission Staff's interpretation of the law as applied to the facts presented, is advisory in nature, and is not binding on the Commission should the issues herein be formally presented for Commission resolution.

Specifically, LG&E/KY present the following questions:

1. Does the Commission possess jurisdiction over the rates and conditions that electric utilities impose for a wireless telecommunication carrier's use of space on the utilities' poles for wireless facility attachments?
2. When developing and negotiating any charges of fees and terms for a wireless telecommunications carrier's wireless facility attachments, may LG&E/KU adopt cost-based rates and conditions of service that reflect the unique characteristics of wireless telecommunications attachments?
3. May LG&E/KU negotiate contracts with the wireless telecommunications providers setting forth rates and conditions for use of pole space in lieu of establishing a rate schedule for such service?

You state that 47 U.S.C. § 224 generally requires a utility to make its distribution poles available to telecommunications carriers, which includes wireless carriers, whether providing voice or data communication. You further state that the Federal Communications Commission ("FCC") has held that 47 U.S.C. § 224 applies to wireless communications attachments.

You state that 47 U.S.C. § 224 does not apply in situations where a state regulates the rates, terms and conditions of pole attachments. You note that the Commission, in 1981, declared that providing space on a utility pole fell within the definition of "service" under KRS 278.020(13), was thus subject to Commission jurisdiction, and the Commission certified to the FCC its jurisdiction over pole attachments.¹ You also note that Kentucky Courts have affirmed the Commission's jurisdiction over these attachments as well as have expanded this jurisdiction to joint pole use agreements.

You state that when the Commission made its certification to the FCC in 1981, 47 U.S.C. § 224(f)(1) contained no reference to any "telecommunications carrier," which was only added when Congress amended the statute in 1996. You also state that the FCC, when adopting rules for wireless carrier attachments to electric poles, expressly made its rules applicable to states that have not asserted jurisdiction over pole attachments and identified Kentucky as a state that had asserted jurisdiction over pole attachments.² However, you note that the Commission's regulations refer only to cable and television ("CATV") pole attachments.

You state that the Commission, in Case No. 2004-00036³, explicitly affirmed its jurisdiction over all attachments to Commission regulated utility poles. You also state that the Commission, in Case No. 2004-00036, stated that it would allow electric and telecommunications carriers to negotiate rates and conditions of pole attachments, and, absent an agreement, the Commission will determine the fair, just and reasonable rate to be charged.

You conclude that the attachment requested by the wireless telecommunications provider is a service under KRS 278.030. You request that Commission Staff: (1) confirm that LG&E/KU correctly interpret Case No. 2004-00036 to hold that the Commission exercises jurisdiction over the rates, terms, and conditions that an electric utility imposes for use of its pole space on wireless telecommunications attachments; (2) describe the extent of the Commission's jurisdiction in this area if Commission disagrees with LG&E/KU's interpretation of Case No. 2004-00036; (3) confirm that the

¹ PSC Case No. 8040, *The Regulation of Rates, Terms and Conditions for the Provision of Pole Attachment Space to Cable Television Systems by Telephone Companies* (Ky. PSC Aug 26, 1981).

² *Implementation of Section 224 of the Act; A National Broadband Plan for Our Future*, WC Docket No. 07-245, GN Docket No. 09-51, Report and Order on Reconsideration, 26 FCC Rcd 5240 (2011). ("Section 224 Order").

³ *Ballard Rural Telephone Cooperative Corp. v. Jackson Purchase Energy Corp.* (Ky. PSC Mar. 23, 2005.)

original 1981 certification to the FCC is necessary to inform the FCC that the Commission's original exercise of jurisdiction over pole attachments is not limited solely to CATV attachments and extends to all pole attachments; (4) confirm that the original 1981 certification of the Commission's exercise of jurisdiction over CATV attachments was sufficient to notify the FCC that the Commission exercised jurisdiction over all pole attachments, regardless of whether the definition of "pole attachment" was subsequently expanded or contracted.

You state that LG&E/KU believe that the differences between CATV attachments and wireless telecommunications attachments require that different rates and rules apply to wireless telecommunications attachments versus CATV attachments, and that the FCC has noted these differences. You state that LG&E/KU intend to develop rates for wireless telecommunications attachments that reflect the cost of providing the service, but that LG&E/KU believe that strict adherence to the rate methodology for CATV attachments is not appropriate and that a negotiated agreement would more accurately reflect the unique characteristics of wireless telecommunications attachments and would better serve the public interest. You request that Commission Staff opine as to whether or not it is appropriate for LG&E/KU, in negotiating and developing rates and conditions of service for wireless telecommunications attachments, LG&E/KU may adopt cost-based rates and conditions of service that reflect the unique characteristics of wireless telecommunications attachments.

You state that LG&E/KU maintain tariffs with the Commission that contain rates for CATV pole attachments, but none for wireless telecommunications attachments. LG&E/KU, because wireless attachments are a recent development, propose to address requests for attachments from wireless providers through the use of negotiated contracts.

Commission Staff, as discussed below, mostly agrees with LG&E/KU's interpretation of the Commission's jurisdiction over wireless telecommunications attachments.

You raise seven topics in your letter, three questions and four issues where you request Commission Staff to confirm LG&E/KU's interpretation of the state of Commission jurisdiction over pole attachments in general and wireless telecommunications attachments in particular.

As an initial matter, it is important to note that although most pole attachments are located below the pole owner's facilities and not on the top of the pole, the Commission has determined that the top of a pole is "usable space" for the purposes of pole attachments.⁴ This designation is important because by being determined as "usable space," pole attachments made to the top of the pole are subject to the same Commission's regulation regarding pole attachments below the utility's lines.

⁴ Administrative Case No. 251, *The Adoption of a Standard Methodology for Establishing Rates for CATV Pole Attachments*, (Ky. PSC Sep 17, 1982) at 14.

With regard to your first question, “[d]oes the Commission possess jurisdiction over the rates and conditions that electric utilities impose for a wireless telecommunication carrier’s use of space on the utilities’ poles for wireless facility attachments . . .,” Commission Staff answers in the affirmative.

In Case No. 2004-00036, the Commission determined that, except for attachments by or between local exchange companies and electric utilities, pole attachments, other than CATV attachments, are also a service, and are thus subject to Commission regulations regarding pole attachments. The Commission has even reached this conclusion regarding attachments that are not sought by public utilities.⁵ Therefore, as a service, the Commission possesses jurisdiction over the rates and conditions that electric utilities impose for a wireless telecommunications carrier’s attachments to the electric utilities’ poles.

Wireless telecommunications attachments, because they would be attached above and below the utility’s facilities on a pole, may require additional “make ready” work before being attached. However, Commission Staff is unaware of specific evidence sufficient to support a claim that LG&E/KU’s tariffs are unreasonable for use in connection with wireless telecommunications attachments. Therefore, with regard to whether or not LG&E/KU may negotiate contracts with the wireless telecommunications providers setting forth rates and conditions for use of pole space in lieu of establishing a rate schedule for such service, Commission Staff concludes that existing tariff provisions of LG&E/KU apply to these attachments and separate agreements are not necessary. As discussed, *supra*, the Commission has determined that the top foot of a pole is “usable space” and should be made available for attachments. In making this determination, the Commission also included the top foot of the pole in establishing the methodology for determining rates for CATV attachments. Therefore, the per foot current rate that LG&E/KU charge for a CATV attachment would be the appropriate rate to charge for a wireless telecommunications attachment.

Likewise, LG&E/KU tariffs contain provisions applicable to CATV attachments that Commission Staff believes to obviate the necessity of negotiated agreements⁶ Based upon your representation of the facts regarding wireless telecommunications attachments, it appears to Commission Staff that these tariff provisions would cover these attachments and the arrangements and costs between LG&E/KU and the wireless telecommunications providers. Commission Staff is of the opinion that if no agreement is reached regarding wireless telecommunications attachments, the wireless telecommunications provider seeking attachment may petition the Commission for relief, or, alternatively, LG&E/KU may file a revised tariff with cost support justifying its reasonableness.

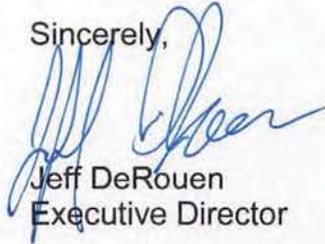
⁵ See Case No. 96-144, *Laurel County Board of Education v. GTE South, Incorporated*, (Ky. PSC Dec. 5, 1996) at 2.

⁶ See LG&E Tariff Electric P.S.C. No. 9, Original Sheet Nos. 40-40.7, KU Tariff P.S.C. No. 16. Original Sheet Nos. 40-40.7,

Regarding LG&E/KU's interpretation that the 1981 certification to the FCC was sufficient to inform the FCC that the Commission's exercise of jurisdiction is not limited solely to CATV attachments, Commission Staff cannot reach a conclusion over whether or not the FCC believes that this certification was sufficient to notify the FCC that the Commission's jurisdiction over pole attachments extended to all pole attachments regardless if the definition was expanded or contracted. Commission Staff notes, however, that the FCC, in its Section 224 Order, recognized that the Commission, among 20 other utility commissions, has certified that it regulates the "rates, terms, and conditions for pole attachments . . ."⁷ In the Section 224 Order the FCC also states that, "[c]ertification by a state preempts the Commission from accepting pole attachment complaints . . ."⁸ Perhaps this provides some indication as to the FCC's understanding regarding its jurisdiction over pole attachments in Kentucky.

This letter represents Commission Staff's interpretation of the law as applied to the facts presented. This opinion is advisory in nature and not binding on the Commission should the issues herein be formally presented for Commission resolution. Questions concerning this opinion should be directed to Staff Attorney J.E.B. Pinney at 502-782-2587 or at jeb.pinney@ky.gov.

Sincerely,



Jeff DeRouen
Executive Director

JEB/kg

⁷ Appendix C to the Section 224 Order, *see also*, *States That Have Certified That They Regulate Pole Attachments*, DC Docket No. 10-101, Public Notice, 25 FCC Rcd 5541 (WCB 2010).

⁸ *Id.*

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY UTILITIES)	
COMPANY FOR AN ADJUSTMENT OF ITS	)	CASE NO. 2016-00370
ELECTRIC RATES AND FOR)	
CERTIFICATES OF PUBLIC)	
CONVENIENCE AND NECESSITY)	

REBUTTAL TESTIMONY OF
ROBERT M. CONROY
VICE PRESIDENT, STATE REGULATION AND RATES
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

1 **Q. Please state your name, position, and business address.**

2 A. My name is Robert M. Conroy. I am the Vice President of State Regulation and
3 Rates for Kentucky Utilities Company (“KU” or “Company”) and Louisville Gas and
4 Electric Company (“LG&E”) (collectively “Companies”), and an employee of LG&E
5 and KU Services Company, which provides services to LG&E and KU. My business
6 address is 220 West Main Street, Louisville, Kentucky 40202.

7 **Q. What are the purposes of your rebuttal testimony?**

8 A. The purposes of my testimony are to rebut various intervenors’ arguments concerning
9 cost recovery for the Companies’ proposed Advanced Metering Systems (“AMS”) full
10 deployment, revenue allocation, residential Basic Service Charge and energy rate
11 concerns, certain Curtailable Service Rider (“CSR”) issues, several issues raised by
12 the Kentucky School Boards Association (“KSBA”), and low-income advocates’
13 concerns.

14 **Q. Are you sponsoring any exhibits?**

15 A. Yes, Rebuttal Exhibit RMC-1: Summary of Parties’ Revenue Allocation Proposals.

16 **AMS Cost-Recovery Proposals**

17 **Q. Several intervenor witnesses have recommended that AMS costs and benefits be
18 addressed by various rate mechanisms or revenue-requirement adjustments, not
19 standard ratemaking. Do you agree that AMS requires special ratemaking?**

20 A. No. The purpose of standard ratemaking, which reflects the regulatory compact, is to
21 design rates that allow a utility an opportunity—merely an opportunity—to recover
22 its prudently incurred operating costs and earn a fair, just, and reasonable return on
23 equity capital prudently deployed for utility purposes. It is ultimately the
24 Commission’s role to determine if operating costs and capital deployments are

1 prudent and therefore to be included in setting rates. But prudence is not
2 clairvoyance; a prudence determination is necessarily an ex ante determination made
3 under conditions of uncertainty based on what a reasonable utility manager knows
4 or should know, not post hoc evaluations of what would have been better to do with
5 the benefit of hindsight. Standard ratemaking accepts these fundamental points, as
6 well as the reality that utilities' costs and revenues constantly change and never
7 perfectly reflect what any test year suggested future costs and revenues might be.
8 Therefore, standard ratemaking seeks to set rates based on the best information
9 available at the time, acknowledging that a utility's actual future costs might be
10 higher or lower, or its revenues higher or lower, than expected when rates were set.

11 But several of the intervenors in this proceeding seek to rewrite the regulatory
12 compact with regard to a single cost item, namely the proposed AMS deployment.
13 As I explain below with regard to each intervenor at issue, the intervenors'
14 overarching proposal is largely or entirely to cap any rate exposure to the cost of the
15 AMS deployment while guaranteeing customers receive credit for *at least* the full
16 operational AMS benefits discussed in the AMS Business Case. Indeed, at least as
17 described in the intervenors' testimony, customers could easily receive double the
18 operational-savings benefits described in the AMS Business Case: once through
19 benefit guarantee mechanisms, and again through actually reduced operating costs
20 being reflected in future base rates. This "heads I win, tails you lose" approach is
21 fundamentally at odds with the regulatory compact that has served Kentucky well for
22 decades; the Commission should therefore reject all of the asymmetrical AMS-related
23 rate proposals I describe below.

1 **Q. Please describe how Attorney General witness Paul Alvarez recommends the**
2 **Commission should “guarantee” customers receive certain benefits from the**
3 **AMS Business Case.**

4 A. Mr. Alvarez recommends the Commission require a ratemaking mechanism to
5 guarantee benefits will be reflected in rates to the extents and within timeframes
6 projected in the AMS Business Case.¹ He asserts benefit guarantees are necessary to
7 overcome a utility’s inherent disincentive to achieve promised benefits and
8 efficiencies, including operating expense and non-technical loss reductions, until after
9 the utility’s next rate case.² Absent benefit guarantees, utilities can capture all the
10 gains of AMS-related efficiencies, potentially indefinitely unless other circumstances
11 require a utility to file a rate case. To alleviate this concern, Mr. Alvarez proposes a
12 mechanism that would effectively reduce the Companies’ revenue requirements each
13 year of the AMS deployment to provide the Companies an incentive to achieve
14 efficiencies and benefits of the magnitude and on the schedule set out in the AMS
15 Business Case.³

16 Mr. Alvarez’s benefit-guarantee mechanism would apply only to benefits that
17 would otherwise redound to customers’ benefit only through rate cases. To provide
18 accountability for other benefits, he recommends having post-deployment oversight
19 to ensure the Companies are working to deliver the benefits.⁴

20 **Q. Do you agree the Commission should create a benefit guarantee for AMS of the**
21 **kind Mr. Alvarez proposes?**

¹ Alvarez at 38.

² *Id.* at 39-41.

³ *Id.* at 42-44.

⁴ *Id.* at 44.

1 A. Absolutely not. Mr. Alvarez's benefit-guarantee proposal does not address a vital
2 question: Relative to what, precisely, does it guarantee benefits? For example, if the
3 Companies achieve *any* AMS operational savings or non-technical loss benefits
4 shown in the AMS Business Case, those benefits will be implicit in the Companies'
5 test years in rate cases after full AMS deployment, and will be reflected in the
6 Companies' Fuel Adjustment Clause charges or credits to the extent AMS reduces
7 fuel costs or shifts fuel-cost recovery to responsible parties (via recovery of non-
8 technical losses). But if the Companies are obliged to reduce their revenue
9 requirements by prescribed amounts based on the AMS Business Case irrespective of
10 whether they have achieved some, all, or more than the benefits reflected in the
11 Companies' test years, the benefits will necessarily be double-counted and the
12 Companies will be unable to earn a fair, just, and reasonable return on equity.

13 Perhaps Mr. Alvarez intended that his proposed benefit guarantee should be
14 effective only until the first time new rates go into effect for the Companies following
15 their next base rate cases; though Mr. Alvarez does not explicitly say this is his intent,
16 it would have the benefit of avoiding the double-counting error. But if that is his
17 intent, his proposed benefit guarantee is entirely unnecessary: The Company has
18 included in the test year in this proceeding only a small portion of the total capital it
19 will need to invest to complete the full AMS deployment, and therefore would likely
20 need to file rate cases to account for the full AMS capital deployed. In addition, no
21 significant AMS benefits are forecast until 2019, and full benefits do not arrive until
22 2020. Because the AMS is expected to be fully deployed by the end of 2019, it again
23 seems reasonable to anticipate that the Companies might file rate cases to include full

1 AMS capital in close proximity to when significant AMS benefits are anticipated to
2 begin.

3 Moreover, the Commission, all intervenors, and the public are aware of
4 Companies' AMS Business Case and the benefits underpinning it. The Commission
5 would be well within its rights to open rate investigations for the Companies if it
6 believed the Companies were indeed overearning due to AMS benefits not being
7 reflected in base rates.

8 In sum, there are serious methodological problems with Mr. Alvarez's
9 proposed AMS benefit guarantee, which seems to be a solution in search of a problem
10 given the likely timing of the Companies' next base rate cases and the Commission's
11 clear legal authority to open rate investigations for the Companies.

12 **Q. What does Mr. Alvarez recommend regarding cost recovery for the AMS**
13 **deployment, and what is your response?**

14 A. Mr. Alvarez recommends requiring a mechanism to limit the Companies' recovery
15 from customers of costs over those included in the AMS Business Case.⁵ More
16 particularly, he recommends a mechanism that would automatically disallow recovery
17 of 50% of AMS cost overruns, though he admits he is not aware of any commission
18 that has required such a mechanism for an AMS deployment.⁶

19 Such a mechanism is unnecessary. The Commission has clear authority to
20 disallow imprudent capital and operating expenses. That the Commission can
21 exercise that authority is not hypothetical, as the Companies are well aware from

⁵ Alvarez at 38.

⁶ *Id.* at 45-46.

1 LG&E's experience concerning the disallowance of 25% of Trimble County Unit 1.⁷
2 In addition, as noted above, the amount of AMS capital included for ratemaking
3 purposes in this proceeding is small compared to the total proposed AMS investment;
4 thus, if the Commission agrees the full deployment of AMS is prudent as proposed,
5 certainly the small amount reflected in proposed base rates in this proceeding would
6 be prudent and not represent any kind of cost overrun to be addressed by Mr.
7 Alvarez's proposed mechanism or otherwise.

8 But the most significant concern with Mr. Alvarez's cost-overrun mechanism
9 is precisely its apparently mechanistic nature; although Mr. Alvarez does not flesh out
10 his proposal, it would appear to deem every cost beyond what the AMS Business
11 Case contains to be simultaneously imprudent by half and prudent by half. In other
12 words, his proposed mechanism would appear to obligate customers to pay for half of
13 AMS cost overruns without Commission review while at the same time denying the
14 Companies cost recovery for the other half without hearing or other Commission
15 review.

16 Given the concerns with Mr. Alvarez's cost-overrun proposal, it is not
17 surprising no commission has approved it.

18 **Q. What is Mr. Alvarez's proposal concerning carrying-cost recovery for assets**
19 **retired as result of full AMS deployment, and why should the Commission reject**
20 **it?**

⁷ *In the Matter of: A Formal Review of the Current Status of Trimble County Unit No. 1*, Case No. 9934, Order (July 1, 1988).

1 A. Mr. Alvarez argues the Commission should disallow recovery of any carrying cost for
2 meters and other equipment retired early due to the AMS deployment.⁸ His sole
3 argument for this proposal is purely subjective; namely, in his view it would be unfair
4 to ask customers to pay carrying costs for retired meters and currently deployed
5 meters at the same time.⁹

6 But with all due respect to Mr. Alvarez’s position, no party to this case has
7 suggested that any part of the Companies’ currently deployed metering infrastructure
8 is imprudent. Were the Companies not proposing a full AMS deployment, there is no
9 indication any participant in these cases would ask the Commission to disallow any
10 metering cost. In other words, there is every indication—and it is certainly the
11 Companies’ position—that the Companies’ currently deployed metering
12 infrastructure, and therefore its carrying cost, is entirely prudent. The carrying cost of
13 that infrastructure is therefore a necessary—not an optional—component of
14 ratemaking in these proceedings.

15 The question before the Commission concerning the proposed AMS
16 deployment is whether it will provide sufficient benefits relative to the Companies’
17 already prudently deployed metering infrastructure to justify replacing that existing
18 infrastructure. If it is, and certainly the Companies believe they have shown it is, then
19 deploying AMS would not render the existing and to-be-retired metering
20 infrastructure imprudent; rather, AMS would be a prudent improvement to an already
21 prudent set of metering investments. Therefore, there is no permissible ratemaking

⁸ Alvarez at 46-47.

⁹ *Id.* at 47.

1 consideration that would justify Mr. Alvarez’s position, which is based solely on what
2 he believes is fair, and the Commission should reject it.

3 **Q. Please summarize the position of KIUC witnesses Lane Kollen and Steven J.**
4 **Baron concerning AMS cost recovery.**

5 A. Mr. Kollen recommends not recovering AMS costs and passing benefits to customers
6 through base rates, but rather implementing an AMS surcharge mechanism based on
7 the Companies’ ECR mechanisms.¹⁰ The mechanism would allow recovery only of
8 actual AMS costs, not budgeted amounts, and would cap the amounts eligible for
9 recovery at the costs set out in the AMS Business Case.¹¹ He further recommends
10 using a 5% depreciation rate for the assets in the mechanism’s rate base to match the
11 Companies’ proposed 20-year AMS service life.¹² In addition, he asserts the costs to
12 be recovered through the mechanism should be offset by operational savings and
13 ePortal savings as set out in the AMS Business Case.¹³

14 Regarding the updating and allocation of the proposed AMS mechanism, Mr.
15 Baron recommends updating Mr. Kollen’s proposed AMS mechanism quarterly and
16 allocating its cost on a per-meter basis rather than on a typical weighted customer
17 basis because the Companies are not proposing to replace MV-90 meters as part of
18 the AMS deployment.¹⁴ He argues that because customers on Rates TOD-S, TOD-P,
19 RTS and FLS nearly exclusive use MV-90 meters, those customers are unlikely to

¹⁰ Kollen at 12-13.

¹¹ *Id.* at 13.

¹² *Id.* at 13.

¹³ *Id.* at 13.

¹⁴ Baron at 40-41.

1 cause little, if any, AMS expense, and therefore should bear a relatively small share
2 of the AMS cost.¹⁵

3 **Q. How do the Companies' respond to KIUC's AMS cost-recovery proposals?**

4 A. The KIUC's proposed AMS cost-recovery mechanism suffers from the same
5 ratemaking infirmities as do Mr. Alvarez's asymmetrical benefit-guarantee and cost-
6 overrun proposals; they violate the regulatory compact concerning the proposed
7 benefit assurance and deprive the Companies and their customers of due process by
8 prejudging as imprudent any and all AMS costs that exceed those set out in the AMS
9 Business Case. Therefore, the Commission should reject the KIUC's mechanism
10 proposal just as it should reject Mr. Alvarez's proposals.

11 Concerning Mr. Kollen's recommendation to use of a 5% depreciation rate for
12 AMS, the Companies have already indicated they are willing to take the approach if
13 the Commission believes it is appropriate.¹⁶

14 Finally, although it is correct that the Companies are not going to replace MV-
15 90 meters during the AMS deployment, non-AMS customers will benefit nonetheless
16 from enhanced operational efficiencies, reduced non-technical losses, and enhanced
17 service restoration times. It is therefore appropriate for customers with MV-90
18 meters to bear some AMS costs, and the allocation Mr. Baron proposes would result
19 in such customers bearing some AMS cost.

20 **Q. Please summarize the AMS cost-recovery position of Kentucky League of Cities**
21 **witness Jeffrey Pollock.**

¹⁵ Baron at 40-41.

¹⁶ See response to KU AG 2-86.

1 A. Mr. Pollock asserts that each of the Companies is “reserving the right to flow
2 additional costs associated with the AMS deployment to customers (i.e., the
3 unrecovered cost of existing meters), [though] it is not similarly proposing any
4 mechanism to flow any of the projected savings of the AMS deployment to
5 customers.”¹⁷ Mr. Pollock’s proposed solution to this alleged asymmetry is to reduce
6 the revenue requirement for KU by \$17.6 million to reflect the average annual
7 operational savings from AMS for KU shown in the AMS Business Case for calendar
8 years 2019 and 2020.¹⁸

9 **Q. Do you agree with Mr. Pollock’s approach?**

10 A. No. Mr. Pollock makes the same mistake Mr. Alvarez makes concerning existing
11 metering infrastructure that will be retired due to the full AMS deployment: “[T]he
12 unrecovered cost of existing meters” is not an “additional cost” of the AMS
13 deployment precisely because the Companies will recover the prudently incurred
14 costs of its existing metering infrastructure regardless of whether the Companies fully
15 deploy AMS.

16 To state it differently, the Commission will need to determine in this
17 proceeding whether one possible state of the world, namely one without full AMS
18 deployment, is more or less beneficial than another possible state of the world,
19 namely one with full AMS deployment. But the regulatory compact requires that the
20 Companies have the opportunity through rates to recover the cost (including carrying
21 cost) of their existing metering plant in both possible future states of the world

¹⁷ Pollock KU at 30-31.

¹⁸ Pollock KU at 31.

1 concerning AMS precisely because the cost of Companies’ existing metering plant is
2 a prudently incurred cost; thus, it is not an “additional cost” of full AMS deployment.

3 Therefore, the supposed “additional cost” on which Mr. Pollock seeks to
4 justify his proposed revenue requirement reduction to account for imputed AMS
5 benefits simply does not exist; there is no “additional cost” to customers of the kind
6 he asserts, so he cannot use it to justify supposedly related benefits in the form of
7 revenue requirement reductions. To do so would be a misuse of the matching
8 principle (i.e., benefits should tie to the costs that create them) upon which Mr.
9 Pollock ostensibly relies.

10 Mr. Pollock then further violates the matching principle by recommending the
11 Commission impute into the current test year (July 2017 – June 2018) an average of
12 AMS savings projected to occur in calendar years 2019 and 2020 without also
13 imputing AMS costs from the same time period.¹⁹ Stated simply, Mr. Pollock’s
14 proposal violates the matching principle, and the Commission should reject it as such.

15 Revenue Allocation

16 **Q. Mr. Baron states he found an error in the data underlying the Companies’ class**
17 **cost-of-service studies in these proceedings that precludes using the studies to**
18 **allocate the Companies’ proposed revenue requirement.²⁰ How do the**
19 **Companies respond?**

20 A. As W. Steven Seelye discusses at greater length, Mr. Baron did identify a data error
21 that affected the cost-of-service studies Mr. Seelye performed. There was no error in
22 the cost-of-service studies per se. As Mr. Seelye notes in his rebuttal testimony,

¹⁹ Pollock KU at 31.

²⁰ Baron at 11-23.

1 correcting for the error does not result in directional changes to the Companies’
2 studies. Therefore, as Mr. Seelye further discusses, the Companies are not modifying
3 their proposed revenue allocations.

4 Concerning the intervenors’ proposed revenue allocations, it is noteworthy but
5 unsurprising that each intervenor witness that addressed the issue in testimony
6 advocated a revenue allocation that tended to be favorable to the intervenor for which
7 the witness was testifying, as the attached Rebuttal Exhibit RMC-1 shows.²¹ In
8 contrast, the Companies’ proposed revenue allocations attempted to move toward cost
9 of service in a manner consistent with gradualism and without seeking to favor any
10 particular customer or customer class.

11 I would further note that Mr. Baron’s proposed revenue allocations contain an
12 error, namely failing to reflect the position of Mr. Goins that the CSR credit should
13 remain at the current level. To continue CSR credits at their current levels as Mr.
14 Goins recommends requires additional revenue compared to the Company’s CSR-
15 credit proposal, and that additional revenue must be allocated across all customer
16 classes, which Mr. Baron fails to do. The result is that his revenue allocations to all
17 rate classes are understated relative to what they should be when correctly accounting
18 for KU’s need to recover from all customers the amount of the CSR credit Mr. Baron
19 would like to retain. The columns under the heading “KIUC-Baron w/CSR and
20 Uniform % Increase” in Rebuttal Exhibit RMC-1 correct this error; Mr. Baron’s
21 original allocation is in the “KIUC-Baron As Filed” columns.

²¹ See, e.g., Baron at 34; Pollock KU at Exh. JP-11.

1 **Residential Basic Service Charge and Energy Rate Concerns**

2 **Q. Several intervenor witnesses have argued the Company’s proposed increases to**
3 **residential Basic Service Charges will reduce incentives for energy efficiency,²²**
4 **make it more difficult for customers to reduce their bills,²³ and will hit hardest**
5 **low-and fixed-income customers.²⁴ In addition, a number of customers have filed**
6 **public comments, many as form letters, asking the Commission to reject the**
7 **Company’s Basic Service Charge proposal because, “It hurts people with low**
8 **and moderate incomes,” and makes it more difficult for customers to reduce**
9 **their bills by reducing energy usage.²⁵ Do you agree?**

10 **A. No.** KU’s current residential energy charge is \$0.08870 per kWh; its proposed charge
11 is \$0.08523 per kWh. For a customer using an average 1,179 kWh per month, that
12 results in \$4.09 per month of lower energy-consumption charges, and less than
13 \$50.00 per year. Therefore, if a KU residential customer were considering one or
14 more energy-efficiency investments or behavior changes that would reduce the
15 customer’s average energy consumption by 20%—which would be a significant
16 energy reduction—the difference in the resulting savings under current rates versus
17 proposed rates would be less than \$10.00 per year. It seems unlikely that such a small
18 change in bill savings would have any material impact on customers’ incentives to
19 reduce their energy usage solely for bill-reduction purposes or for conservation
20 purposes.

²² See, e.g., Wallach KU at 11; Watkins KU at 53; Ratchford at 13.

²³ See, e.g., Watkins KU at 53; Ratchford at 13.

²⁴ See, e.g., Ratchford at 13.

²⁵ See, e.g., Public Comment of Joshua Shapiro (Apr. 3, 2017).

1 With regard to the assertion that low-income customers will be most affected
2 by the increased Basic Service Charges, it appears the assertion is untrue, or to the
3 extent it is true, it will, on average, be beneficial to low-income customers. The table
4 below contains data provided by the Community Action Council for Lexington-
5 Fayette, Bourbon, Harrison and Nicholas Counties, Inc. (“CAC”) in response to the
6 Company’s data requests, and shows that low-income customers had above-average
7 energy consumption in the months November 2016 through February 2017:²⁶

	Number of Customer Accounts		Average Energy Usage (kWh)		Delta	% Delta
	KU Residential Customer	CAC Supplied Data (KU Low-Income Customers)	KU Residential Customer	CAC Supplied Data (KU Low-Income Customers)		
November-16	429,297	1,237	812	823	11	1.3%
December-16	430,199	317	1,292	1,384	93	7.2%
January-17	431,515	1,452	1,571	1,981	410	26.1%
February-17	431,035	1,063	1,237	1,545	308	24.9%

8

9 For these customers, removing fixed-cost recovery from volumetric energy rates into
10 the fixed monthly Basic Service Charge would have been, and likely will be,
11 beneficial on average. Although this effect is not the sole or primary reason the
12 Company believes its proposed Basic Service Charge is appropriate, it is a valid and
13 important reason to support the Company’s proposal.

14 Notwithstanding that these intervenor assertions are meritless, they are also
15 beside the point. As Mr. Seelye and I explained at length in our direct testimony and
16 as Mr. Seelye addresses again in his rebuttal testimony, KU’s residential Basic
17 Service Charge is not designed or intended to promote or discourage energy

²⁶ See Attachments to CAC Response to KU DR 1. See also KU Response to CAC 1-8.

1 efficiency or conservation, and certainly is not designed or intended to adversely
2 affect low- or fixed-income customers; rather, it is designed to recover the customer-
3 related fixed costs of providing service. Those costs simply do not vary with energy
4 consumption, and it is therefore inappropriate to recover them through energy
5 charges. Instead, because the costs are fixed, recovering the costs through a fixed
6 Basic Service Charge is appropriate. Moreover, as I showed above, increasing the
7 Basic Service Charge as proposed will have almost no impact on customers' current
8 conservation or energy-efficiency incentives, and will tend to be beneficial to low-
9 income customers on average.

10 **Q. Jonathan Wallach, testifying for Sierra Club, asserts the Company's proposal to**
11 **split the residential and Rate GS energy charges into infrastructure-related and**
12 **variable components will confuse customers, and possibly erroneously suggests**
13 **there is not a direct relationship between energy and demand for residential and**
14 **GS customers.²⁷ Do you agree?**

15 A. No. As Mr. Seelye discusses, providing customers, the Commission, and other
16 stakeholders more information by splitting the residential and Rate GS energy
17 charges into infrastructure-related and variable components will tend to educate all
18 stakeholders about the underlying costs of the electrical service they buy. Indeed, it
19 seems odd at best to suggest that keeping customers and other stakeholders in the
20 dark is preferable to undertaking such educational efforts.

21 Second, as the Company explained in discovery, there simply is not the direct
22 relationship between energy and demand Mr. Wallach posits. It is entirely possible to

²⁷ Wallach KU at 16-20.

1 have high demand in a month and relatively low energy usage. So the issue about
2 which Mr. Wallach is concerned is illusory at best, and should not cause the
3 Commission to reject the Company's proposal.

4 **Proposed Rate Increases and CSR Credit Decreases Are Separate and Independent**
5 **Issues**

6 **Q. Witnesses for KIUC and Mr. Pollock argue that the Companies' proposed rate**
7 **increases coupled with the proposed reductions in CSR credits result in net bill**
8 **increases for CSR participants that are excessive and do not comport with**
9 **gradualism.²⁸ Do you agree?**

10 A. No. It is important to separate the issue of rate increases from the issue of how much
11 all customers should be willing to pay for the right to curtail certain customers certain
12 amounts under certain conditions, i.e., the level of CSR credits. Rate increases
13 depend on revenue requirements and allocations of those revenue requirements
14 among rate classes, largely by cost of service. That is a single, separable, and
15 important issue in its own right, and it is the subject of most of these proceedings.

16 The issue of the appropriate CSR credit is entirely separate from other
17 ratemaking considerations. As Messrs. Seelye and Sinclair address at length, setting
18 CSR credits has *nothing to do* with CSR customers' utility bills and everything to do
19 with what is an appropriate, reasonable price to pay CSR customers for the service
20 they are offering. In that sense, namely as service providers, CSR customers are
21 effectively vendors vis-à-vis setting CSR credits; they are selling a service—
22 curtailment service—to the Companies and their customers. And though the
23 Companies value highly the industrial customers who are also CSR customers, and

²⁸ See, e.g., Pollock KU at 49; Goins KU at 19; Riley at 5.

1 therefore are keenly interested in the competitive concerns KIUC’s customers have
2 raised, the Companies owe a duty to all their customers to pay only what is
3 appropriate and reasonable for CSR customers’ willingness to curtail to various
4 degrees under certain conditions.

5 Finally, I would note that, as Mr. Sinclair addresses in greater detail, CSR and
6 non-firm service are not the same; rather, the Companies offer firm service and CSR
7 credits for customers willing to curtail use under certain conditions.

8 **Q. KIUC’s witnesses, and particularly Dennis W. Goins, have requested “a**
9 **Commission ordered, post-rate-case collaborative of stakeholders” to address**
10 **CSR issues other than the value of CSR credits.²⁹ How do you respond?**

11 A. The issues Mr. Goins suggests such a collaborative might address have all been the
12 subject of rate-case settlement negotiations, with the possible exception of discussing
13 genuinely interruptible service. Indeed, the current contours of the CSR rider are
14 very much the product of those settlement discussions and negotiations. So the
15 Companies, KIUC, and other intervenors have already had, and doubtless will have in
16 the future, precisely the kinds of discussions in which Mr. Goins suggests a
17 Commission-ordered post-case collaborative would have.

18 Moreover, a Commission order is not required for KIUC, its members, and the
19 Companies to discuss these or any other issues. As Mr. Malloy notes in his rebuttal
20 testimony, the Companies have Major Accounts Representatives whose sole task is to
21 interact and exchange information with the Companies’ largest customers, including
22 KIUC’s members. The Companies’ personnel and KIUC’s representatives also

²⁹ Goins KU at 24.

1 participate together in the Companies' DSM-EE Collaborative. Therefore, I do not
2 believe there is a need for the Commission to order the Companies and KIUC to
3 discuss these issues, and I further do not believe reporting to the Commission about
4 such discussions is necessary.

5 **KSBA Matters**

6 **Q. KSBA witness Ronald L. Willhite states that schools are different from other**
7 **customers because of the statutory mandate contained in KRS 160.325.³⁰ Do you**
8 **agree?**

9 A. I agree that KRS 160.325 requires boards of education in Kentucky to “enroll in the
10 Kentucky Energy Efficiency Program that is offered by the Kentucky Pollution
11 Prevention Center at the University of Louisville in order to obtain information
12 regarding the potential energy savings for every board-owned and board-operated
13 facility.”³¹ That requirement does not apply to the Companies' other customers. But
14 that requirement does not affect the cost of providing utility service to schools, and is
15 not a basis for differentiating schools from other customers with similar service
16 characteristics; rather, the statute intends to help boards of education and the schools
17 they oversee develop plans to reduce utility costs. In that respect, schools are like
18 most, if not all, customers, who presumably seek to reduce utility costs consistent
19 with their need to use utility services. But certainly KRS 160.325, laudable as its
20 aims may be, does not relieve the Companies of their statutory obligation to provide
21 service on a non-discriminatory basis and to establish and maintain rate classes that

³⁰ Willhite KU at 4.

³¹ KRS 160.325(1).

1 ensure customers receiving “a like and contemporaneous service under the same or
2 substantially the same conditions” will pay the same rates.³²

3 Moreover, the General Assembly knows how to require special rate
4 considerations for particular groups, including charitable or eleemosynary groups and
5 fire departments.³³ If the General Assembly has intended to create a special rate
6 consideration for schools, it could easily have done so, but to date it has not.

7 **Q. Mr. Willhite asks the Commission to “unfreez[e] Rate AES [All-Electric
8 Schools]” to give schools an additional rate option,³⁴ as well as to require the
9 Company to provide schools additional rate options.³⁵ Should the Commission
10 accept that recommendation?**

11 A. No. Over the course of more than a decade and multiple base-rate cases, the
12 Companies have moved away from specialty rates (e.g., mine power rates) to rate
13 classes truly grounded in cost-of-service differences. In that same vein, the
14 Companies have moved away from optional rates (except those offered on a pilot
15 basis for the Companies to obtain data for possible future rate offerings) precisely
16 because the Companies’ goal has been to move toward cost-of-service-based rates.
17 That philosophy and approach necessarily preclude optional rates; the cost to serve a
18 customer is what it is, and ideally a utility’s rates would collect exactly that cost.
19 More practically, it is not possible to have perfectly tailored rates for each customer,
20 so utilities use rate classes to group customers with similar service characteristics
21 under the same rate structure and schedule. Therefore, even if Rate AES or a Rate P-

³² KRS 278.170(1).

³³ KRS 278.170(2) and (3).

³⁴ Willhite KU at 7-8.

³⁵ *Id.* at 6-7.

1 12 Public School were justifiable as a separate rate class, KU would not offer it as a
2 rate option, but rather as the sole rate schedule appropriate for schools with certain
3 service characteristics.

4 But as Mr. Seelye explains, contrary to Mr. Willhite's assertions, schools do
5 not have unique service characteristics justifying school-only rate schedules.
6 Therefore, the Commission should neither require KU to reopen Rate AES to
7 additional schools at all, nor to require KU to offer a school-specific Rate P-12 Public
8 School, and certainly not to offer either as an optional rate, which would serve only to
9 undermine the project of seeking to have all customers taking service under
10 appropriate cost-of-service-based rates, with each rate class separated by genuine
11 cost-of-service differences.

12 Low-Income Advocates' Concerns

13 **Q. Advocates for low-income customers have expressed concerns that the**
14 **Company's proposed residential rate increase will be particularly challenging**
15 **for low- and fixed-income customers.³⁶ How do you respond?**

16 **A.** As I described at length in my direct testimony, the Company is aware of the
17 difficulties low- and fixed-income customers face.³⁷ As a result, the Company has a
18 number of programs in place to help customers with their bills and has proposed to
19 maintain the existing HEA charge.³⁸ Also, the Company and its employees,
20 customers, and shareholders have contributed considerable funds and volunteer work
21 to aid low-income customers with their bills and to improve the energy-efficiency of

³⁶ See Ratchford at 11-12.

³⁷ Conroy KU at 41-46.

³⁸ *Id.* at 41-44.

1 those customers' residences.³⁹ In addition, the Company has a significant DSM-EE
2 program designed exclusively to improve the energy efficiency of low-income
3 customers' residences, and has undertaken special efforts to publicize that program.⁴⁰

4 But the Company believes its rate request is necessary to continue providing
5 safe and reliable service to all customers. Though the Commission has been clear
6 that utilities cannot offer special rates to low-income customers,⁴¹ the Company
7 believes it has undertaken many, if not all, reasonable steps to provide aid to low-
8 income customers consistent with the Company's legal obligation of non-
9 discrimination.

10 **Q. Does this conclude your testimony?**

11 A. Yes, it does.

12

³⁹ *Id.*

⁴⁰ *Id.* at 44-46.

⁴¹ *In the Matter of Adjustment of the Rates of Kentucky-American Water Company*, Case No. 2004-00103, Order at 82-84 (Feb. 28, 2005).

VERIFICATION

COMMONWEALTH OF KENTUCKY)
) SS:
COUNTY OF JEFFERSON)

The undersigned, **Robert M. Conroy**, being duly sworn, deposes and says that he is Vice President – State Regulation and Rates for Louisville Gas and Electric Company and Kentucky Utilities Company, an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.



Robert M. Conroy

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10th day of April 2017.



(SEAL)
Notary Public

My Commission Expires:
JUDY SCHOOLER
Notary Public, State at Large, KY
My commission expires July 11, 2018
Notary ID # 512743

Rebuttal Exhibit RMC-1

Summary of Parties' Revenue Allocation Proposals

Kentucky Utilities Company
Summary of Parties' Revenue Allocation Proposals
Case No. 2016-00370

(\$000)	KENTUCKY UTILITIES COMPANY				AG - Watkins		KIUC-Baron As Filed		KIUC-Baron w/CSR and Uniform % Increase		KLC - Pollock	
	Total Revenue at Present Rates	Total Revenue at Proposed Rates	Change in Total Revenue	Percent Change in Total Revenue	Change in Total Revenue	Variance (\$)	Change in Total Revenue	Variance (\$)	Change in Total Revenue	Variance (\$)	Change in Total Revenue	Variance (\$)
Residential Service	\$ 622,779	\$ 659,778	\$ 36,998	5.94%	\$ 36,998	\$ -	\$ 36,378	\$ (620)	\$ 39,726	\$ 2,728	\$ 50,467	\$ 13,469
Residential Time-of-Day Service	\$ 30	\$ 32	\$ 2	5.91%	\$ 2	\$ -	\$ 2	\$ (0)	\$ 2	\$ 0	\$ -	\$ (2)
General Service	\$ 239,171	\$ 251,266	\$ 12,094	5.06%	\$ 10,286	\$ (1,808)	\$ 13,970	\$ 1,876	\$ 15,256	\$ 3,161	\$ 4,544	\$ (7,550)
All Electric School Service	\$ 14,562	\$ 15,339	\$ 777	5.34%	\$ 777	\$ -	\$ 851	\$ 73	\$ 929	\$ 152	\$ 623	\$ (154)
Power Service Secondary	\$ 187,147	\$ 196,625	\$ 9,478	5.06%	\$ 9,478	\$ -	\$ 10,932	\$ 1,453	\$ 11,938	\$ 2,460	\$ 3,497	\$ (5,981)
Power Service Primary	\$ 14,972	\$ 15,678	\$ 706	4.71%	\$ 644	\$ (62)	\$ 875	\$ 169	\$ 955	\$ 249	\$ 281	\$ (425)
Time-of-Day Secondary Service	\$ 123,708	\$ 130,574	\$ 6,866	5.55%	\$ 6,866	\$ -	\$ 7,226	\$ 360	\$ 7,891	\$ 1,025	\$ 6,357	\$ (509)
Time-of-Day Primary Service	\$ 262,429	\$ 279,764	\$ 17,336	6.61%	\$ 18,614	\$ 1,278	\$ 15,329	\$ (2,007)	\$ 16,740	\$ (595)	\$ 20,030	\$ 2,694
Retail Transmission Service	\$ 89,718	\$ 95,741	\$ 6,023	6.71%	\$ 6,364	\$ 341	\$ 5,241	\$ (782)	\$ 5,723	\$ (300)	\$ 5,725	\$ (298)
Fluctuating Load Service	\$ 30,815	\$ 33,050	\$ 2,235	7.25%	\$ 2,484	\$ 249	\$ 1,800	\$ (435)	\$ 1,966	\$ (269)	\$ 2,102	\$ (133)
Curtailable Service Riders	\$ (17,396)	\$ (8,707)	\$ 8,688	49.95%	\$ 8,688	\$ -	\$ -	\$ (8,688)	\$ -	\$ (8,688)	\$ 8,688	\$ -
Lighting Energy Service	\$ 35	\$ 35	\$ -	0.00%	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2	\$ 2	\$ -	\$ -
Traffic Energy Service	\$ 173	\$ 182	\$ 8	4.71%	\$ 8	\$ -	\$ 10	\$ 2	\$ 11	\$ 3	\$ 4	\$ (4)
Lighting Service & Restricted Lighting Service	\$ 30,390	\$ 32,256	\$ 1,866	6.14%	\$ 1,866	\$ -	\$ 1,775	\$ (91)	\$ 1,939	\$ 72	\$ 761	\$ (1,105)
Sales to Ultimate Customers	\$ 1,598,534	\$ 1,701,613	\$ 103,078	6.45%	\$ 103,078	\$ 0	\$ 94,390	\$ (8,688)	\$ 103,078	\$ (0)	\$ 103,079	\$ 1

NOTE: KLC Witness did not take a position on CSR in testimony.

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY UTILITIES)	
COMPANY FOR AN ADJUSTMENT OF ITS	)	CASE NO. 2016-00370
ELECTRIC RATES AND FOR)	
CERTIFICATES OF PUBLIC)	
CONVENIENCE AND NECESSITY)	

REBUTTAL TESTIMONY OF
WILLIAM STEVEN SEELYE
MANAGING PARTNER
THE PRIME GROUP, LLC

Filed: April 10, 2017

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Exhibits

- Rebuttal Exhibit WSS-1 – Analysis of LOLP Hours
- Rebuttal Exhibit WSS-2 – Cust Cost from the AG’s Electric Cost of Service Study
- Rebuttal Exhibit WSS-3 – Incremental Cost of Connecting a Res Elec Customer
- Rebuttal Exhibit WSS-4 – Avoided Cost Analysis based on CT in 2029
- Rebuttal Exhibit WSS-5 – Avoided Cost Analysis based on CT in 2048
- Rebuttal Exhibit WSS-6 – Impact on Billing Demand by Varying Ratchet Percent
- Rebuttal Exhibit WSS-7 – Elimination of Base ECR Revenue from Revenues
- Rebuttal Exhibit WSS-8 – Mr. Willhite’s Failure to Remove Base Revenues

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is William Steven Seelye. My business address is 6001 Claymont Village
4 Drive, Suite 8, Crestwood, Kentucky 40014.

5 **Q. Have you previously submitted testimony in this proceeding?**

6 A. Yes. I submitted direct testimony on November 23, 2016

7 **Q. What is the purpose of your testimony?**

8 A. The purpose of my testimony is to address class cost of service and rate design issues
9 raised in the direct testimony of the following witnesses: Glenn A. Watkins on behalf
10 of the Office of the Attorney General (“AG”); Stephen J. Baron on behalf of Kentucky
11 Industrial Utility Customers, Inc. (“KIUC”); Dennis W. Goins on behalf of KIUC;
12 Douglas B. Jester on behalf of Lexington-Fayette Urban County Government
13 (“Lexington”); Jeffry Pollock on behalf of the Kentucky League of Cities (“Ky League
14 of Cities”); Neal Townsend on behalf of Kroger Co. (“Kroger”); Gregory W. Tillman
15 on behalf of Wal-Mart Stores East, LP and Sam’s East, Inc. (“Walmart”); Ronald L.
16 Willhite on behalf of Kentucky School Boards Association (“KSBA”); and Jonathan
17 Wallach on behalf of Alice Howell, Carl Vogel and the Sierra Club (“Sierra Club”).

18 **Q. How is your testimony organized?**

19 A. My testimony is divided into the following sections: (I) Introduction, (II) Electric Cost
20 of Service Study, (III) Allocation of the Electric Revenue Increase, and (IV) Electric
21 Rate Design.

22

1 **II. ELECTRIC COST OF SERVICE STUDY**

2 **A. OVERVIEW OF THE POSITIONS OF THE PARTIES**

3 **Q. What is the purpose of a class cost of service study in developing rates for an**
4 **electric utility?**

5 A. The general purpose of a class cost of service study is to determine the cost of providing
6 service for each of the major customer classes served by a utility for use in developing
7 rates. As explained in the National Association of Regulatory Utility Commissioners
8 (“NARUC”) *Electric Utility Cost Allocation Manual*:

9 Cost of service studies are among the basic tools of ratemaking.
10 While opinions vary on the appropriate methodologies to be used to
11 perform cost studies, few analysts seriously question the standard
12 that service should be provided at cost. Non-cost concepts and
13 principles often modify the cost of service standard, but it remains
14 the primary criterion for the reasonableness of rates.¹
15

16 More specifically, a cost of service study is used to attribute costs to each rate class
17 based on how customers in the class cause costs to be incurred. A cost of service study
18 is also used to identify costs that should be recovered through the various components
19 of the utility’s rates such as the basic service or customer charge, energy charge, and
20 demand charge.

21 **Q. Is there general agreement among the intervenor witnesses on the purpose of a**
22 **class cost of service study?**

¹ National Association of Regulatory Utility Commissioners (“NARUC”) *Electric Utility Cost Allocation Manual* at p. 12.

1 A. Yes, I believe that there is. All of the cost of service witnesses in this proceeding seem
2 to acknowledge, perhaps to varying degrees, that the cost of providing service should
3 be recognized in setting rates. However, the witnesses have different preferences for
4 the methodology or methodologies that should be considered. In this proceeding, KU
5 submitted cost of service studies using two different methodologies for allocating fixed
6 production costs. In the first study, fixed production costs were time-differentiated and
7 allocated using what has been referred to as the “modified BIP methodology”. In the
8 second study, fixed production costs were allocated using what has been referred as the
9 “LOLP methodology”. Some intervenor witnesses have expressed a preference for the
10 modified BIP methodology while others have expressed a preference for the LOLP
11 methodology. While the AG’s witness prefers the modified BIP methodology to the
12 LOLP methodology, his ultimate preference is for a methodology that he calls a “POD
13 [Probability of Dispatch] methodology,” which would effectively allocate more fixed
14 production costs on the basis of the amount of energy used by each rate class as opposed
15 to peak demands. KIUC’s witness seems to have a preference for a single coincident
16 peak (single CP) methodology.

17 **Q. Please briefly describe the modified BIP methodology.**

18 A. The modified BIP methodology was developed by LG&E in the early 1980s as part of
19 a directive by the Kentucky Public Service Commission (“Commission”) in
20 Administrative Case No. 203 for the major utilities in Kentucky to perform time-
21 differentiated cost of service studies. “BIP” refers to Base-Intermediate-Peak fixed
22 production costs. LG&E developed the modified BIP methodology because the

1 standard BIP methodology did not produce reasonable results for a utility whose
2 generation fleet consisted almost entirely of coal-fired base load power plants. With
3 the traditional BIP approach, virtually all LG&E's generation assets would have been
4 assigned as base costs and allocated on kWh despite significant seasonal variations in
5 the Company's load.

6 The basic idea behind the modified BIP methodology was to assign a
7 percentage of production capacity costs as "Base" or "Non-Time-Differentiated" based
8 on the minimum amount of capacity that is required to provide service each and every
9 hour of the year and then to assign the percentages of production capacity as "peak"
10 and "intermediate" on the basis of the capacity required to serve the peak and
11 intermediate periods. The modified BIP methodology therefore determines Base costs
12 based on the relationship of the Company's minimum annual load to its maximum
13 annual load. Intermediate costs are determined by first calculating the capacity
14 represented by the relationship between the winter peak load to the maximum peak load
15 and then allocating that capacity between the Winter Peak Period and the Summer Peak
16 Period based on the hours in each of the winter and summer peak periods. The Summer
17 Peak costs then represent the intermediate costs not allocated to the Winter Peak Period
18 in the previous step, plus all remaining capacity.

19 In the modified BIP cost of service study, 34.38% of fixed production costs are
20 considered Non-Time-Differentiated Costs and allocated on the basis of loss-adjusted
21 energy (kWh); 36.02% of fixed production costs are categorized as Winter Peak Period
22 Costs and allocated on the basis of winter coincident peak demand (i.e., class demand

1 at the time of the winter system peak); and 29.60% of fixed production costs are
2 categorized as Summer Peak Period Costs and allocated on the basis of summer
3 coincident peak demand (i.e. class demand at the time of summer system peak).

4 **Q. What are the points in favor of the modified BIP methodology?**

5 A. The modified BIP methodology has at least three favorable attributes. First, with the
6 modified BIP methodology, it is impossible for any customer class to get a free ride by
7 not being allocated at least some fixed production costs. Because the Base or Non-
8 Time-Differentiated costs are allocated on the basis of each class's annual loss-adjusted
9 kWh energy, each class will necessarily receive an allocation of Base Costs. Therefore,
10 even a hypothetical customer class that operates entirely off peak will still receive an
11 allocation of Base costs.

12 Second, the modified BIP methodology gives consideration to the *utilization* of
13 production capacity by all rate classes. With the modified BIP methodology, all rate
14 classes that utilize the production system would receive an allocation of the production
15 fixed costs even if any of the classes have zero on-peak loads. Therefore, the modified
16 BIP methodology gives recognition to the *utilization* of the production facilities.
17 However, a strong argument can be made that the *utilization* of production facilities
18 has little or no bearing on fixed production costs, particularly fixed costs of production
19 facilities that have already been installed to meet customer demands.

20 Third, the modified BIP methodology has now been used for decades for both
21 KU and LG&E, and almost four decades for LG&E. Thus, the continuity in the use of
22 the modified BIP methodology must count as an important point in favor of the

1 methodology.

2 **Q. What criticisms of the modified BIP methodology have the intervenor witnesses**
3 **made?**

4 A. Witnesses for Ky League of Cities and KIUC oppose the modified BIP methodology.
5 Ky League of Cities witness Pollock makes the argument that “cost causation is
6 primarily a function of peak demand”.² He states:

7
8 The reality is, as previously discussed, that the required amount of
9 generation capacity is sized to meet a utility’s peak demand.
10 Further, an investment that is built to serve on-peak demand is also
11 available to serve off-peak demand. In other words, off-peak usage
12 is a bi-product of on-peak usage. Therefore, the BIP is not
13 consistent with cost causation because off-peak usage is merely a
14 bi-product of providing generation capacity that meets KU’s
15 projected peak demand.³
16

17 A criticism made by KIUC witness Baron is that the percentage cost
18 assignments to the Base, Intermediate and Peak costing periods have changed over the
19 years.⁴ Certainly, the Companies’ generation capacity needs have changed since the
20 methodology was first developed. When the methodology was developed in the early
21 1980s, LG&E’s generation system was planned to meet a high summer peak demand
22 and a significantly lower winter peak demand. With the merger of KU and LG&E, the
23 Companies’ generation capacity is now jointly planned and the combined systems now
24 have a significant winter peak demand. While the Companies’ summer peak demand

² Pollock testimony at page 41, line 11.

³ *Id.* at lines 5-10.

⁴ Baron testimony at page 25, lines 9-12.

1 is the principal driver in planning its generation capacity, the modified BIP
2 methodology now allocates more costs to the winter peak period than to the summer
3 peak period. Specifically, the modified BIP cost of service study allocates 36.02% of
4 fixed production costs on the basis of winter coincident peak demand but only 29.60%
5 on the basis of summer coincident peak demand. Mr. Baron states as follows:

6
7 In this current 2016 case, the summer period is allocated the smallest
8 share of costs, despite the fact that the combined Companies are
9 strongly summer peaking during the projected test year (the summer
10 peak is projected to be 11% higher than the winter peak).⁵
11

12 **Q. Please briefly describe the LOLP methodology.**

13 A. The LOLP methodology allocates fixed production costs on the basis of the load-
14 weighted loss of load probability (“LOLP”) for each hour of the test year. LOLP is a
15 measure of the probability of the utility not having the resources to meet its demand in
16 a particular hour. LOLP has been used for decades in the Companies’ resource
17 planning processes, and is a key measure for determining the Company’s reserve
18 margin requirements.

19 **Q. What are the points in favor of the LOLP methodology?**

20 A. The LOLP methodology allocates fixed production costs on the basis of a key planning
21 metric used by the Companies. LOLP is a probability measure recognized in the
22 industry as an important measurement for power production planning. Therefore,
23 allocating fixed production costs on the basis of each rate class’s contribution to the

⁵ *Id.* at lines 1-4.

1 hourly LOLP ties cost allocation to the way that generation resources are planned.
2 Also, the LOLP methodology does not allocate fixed production costs on the basis of
3 customer load for a single hour of the year, as the single summer CP approach favored
4 by Mr. Baron would.⁶

5 **Q. What are the criticisms of the LOLP methodology?**

6 A. Under the LOLP methodology, it would be theoretically possible for a particular rate
7 class not to be allocated any production capacity costs. But as a practical matter, this
8 does not occur on KU's system. The classes with the highest likelihood of this
9 occurring are street lighting rate classes. Because street lighting is used during
10 nighttime hours, it would be possible for the class to have zero load during hours when
11 there is a non-zero LOLP. However, this does not occur on KU and LG&E's systems.
12 Using the LOLP methodology, all customer classes, including the lighting classes, are
13 allocated some fixed production costs. Thus, the possibility of any rate class (such as
14 for lighting service) receiving a free ride is merely theoretical. Unlike the single CP
15 methodology favored by Mr. Baron, the LOLP would not create the situation in which
16 particular rate classes would fail to be allocated some fixed production costs. Because
17 street lights do not operate during the hour of KU and LG&E's summer system peak,
18 the Companies' lighting rates would not be allocated any production capacity costs
19 with the single summer CP methodology apparently favored by Mr. Baron.

20 **Q. What are the intervenors' positions regarding the modified BIP methodology and**

⁶ Baron testimony at page 30, lines 8-11.

1 **the LOLP methodology?**

2 A. While rejecting the LOLP methodology, the AG’s witness, Mr. Watkins, finds the
3 modified BIP methodology to be more acceptable, but he ultimately recommends a
4 POD methodology. The AG’s POD methodology will be discussed in greater detail
5 later in my testimony.

6 KIUC’s witness, Mr. Baron, seems to reject both methodologies. He states that
7 the BIP methodology is flawed, yet he feels that details of the LOLP methodology have
8 not been sufficiently reviewed. As indicated earlier, Mr. Baron seems to favor a single
9 summer CP methodology. However, he does not present results for a single CP
10 approach because of problems with the load data that he comments on, as will be
11 discussed later in my testimony.

12 Ky League of Cities’ witness, Mr. Pollock, prefers the LOLP cost of service
13 study to the modified BIP methodology. Mr. Pollock states:

14 In my opinion, LOLP reflects cost causation. This is because LOLP
15 recognizes KU’s obligation to serve. The obligation to serve means
16 that when customers flip the switch, the light or air conditioning will
17 turn on and the machine will operate.⁷

18 ... In summary, cost causation is primarily a function of peak
19 demand. Thus, a proper cost allocation method should emphasize
20 peak demand. LOLP places more emphasis on peak demand.
21 Therefore, it reflects cost causation.⁸

22

23

24 Mr. Pollock also states that the modified BIP methodology “is not consistent with cost

⁷ Pollock testimony at page 39, lines 13-15.

⁸ Pollock testimony at page 41, lines 11-13.

1 causation because off-peak usage is merely a *bi-product* of providing generation
2 capacity that meets KU’s projected peak demand.”⁹

3 Kroger’s witness, Mr. Townsend, does not address COS or revenue allocation
4 in his KU testimony. However, in his LG&E testimony he recommends averaging the
5 class rates of return from the modified BIP study and the LOLP study for purposes of
6 allocating the revenue increase to the customer classes.

7 Walmart’s witness, Mr. Tillman, seems to prefer the LOLP methodology, or at
8 least “does not oppose the use of the LOLP methodology.”¹⁰

9 Kentucky School Boards Association’s witness, Mr. Willhite, prefers the LOLP
10 cost of service study. Mr. Willhite states that the “LOLP Study is a more reasonable
11 assessment of the relative rate of returns (‘ROR’) for each rate class.”¹¹

12 The positions of the intervenor witnesses can be summarized in the following
13 table:

LOLP RECOMMENDED	BIP FAVORED	OTHER
Ky League of Cities	AG -- BIP favored over LOLP but Probability of Dispatch (POD) recommended	KIUC – Single Summer CP
Walmart		AG – Probability of Dispatch Recommended
Ky School Boards Association		

14 **TABLE 1**

⁹ Pollock testimony at page 41, lines 8-10. Emphasis is in the original.

¹⁰ Tillman testimony at page 18, lines 9-10.

¹¹ Willhite testimony at page 5, lines 22-23.

1 As can be seen from the above table, most of the intervenor witnesses favor the LOLP
2 methodology.

3 **B. ATTORNEY GENERAL’S POSITIONS ON CLASS COST OF SERVICE**

4 **Q. Please address the specific criticisms of the LOLP methodology made by the AG’s**
5 **witness.**

6 A. The AG’s witness, Mr. Watkins, puts forth three criticisms of the LOLP methodology.
7 First, he claims that because the LOLP methodology was developed using proprietary
8 software, the AG was not provided the source code and underlying algorithms. Second,
9 he objects that because KU and LG&E currently have sufficient capacity to meet its
10 load there are a limited number of hours for which the LOLP values are significantly
11 greater than zero. Third, he claims that the Companies’ LOLP methodology and
12 calculations do not consider curtailable loads served under the Curtailable Service
13 Rider.

14 Regarding Mr. Watkins’ first criticism, the PROSYM model used by KU and
15 LG&E to calculate the LOLPs is a longstanding and proven system planning software
16 used in the electric utility industry. KU and LG&E have purchased a license from ABB
17 to use the software. PROSYM is a standard model used by over 130 companies
18 worldwide to evaluate production energy and reliability costs. PROSYM is a
19 recognized model in the industry; the results of PROSYM are accepted by regulatory
20 commissions all over the United States in the evaluation of utilities’ integrated resource
21 planning efforts. Furthermore, KU and LG&E have used PROSYM in their resource
22 planning efforts for decades. While LG&E and KU would not be permitted to provide

1 the source code used by ABB in PROSYM, nor do the Companies have the source
2 code, ABB's technical sheets on PROSYSM's LOLP algorithms were provided
3 response to KU AG 1-276, which was subject to a non-disclosure agreement that the
4 AG's witness signed. Additionally, AG could have requested on-site visits to verify
5 the reasonableness of the LOLP calculations or requested independent information
6 from the PROSYM vendor. Furthermore, as discussed in the response and in the
7 attachments to KU KLC 2-4, the Companies validated the reasonableness of
8 PROSYM's LOLP model results using an Excel model.

9 With respect to Mr. Watkins' second criticism, while it is correct that KU and
10 LG&E currently have sufficient generation capacity to meet customer demands on their
11 systems, Mr. Watkins misses the entire point of the LOLP procedure used by the
12 Companies. Regardless of whether KU and LG&E currently have sufficient capacity
13 to meet their demands, for decades it has been the loads for a finite number of hours
14 that drive the Companies' need for new generation capacity. For most hours of the
15 year, the LOLP values have always been low. For decades, the Companies' generation
16 additions have been driven by loads during KU and LG&E's summer and winter peak
17 periods. The purpose of the LOLP methodology is to identify the hours during the year
18 that have the highest likelihood of the Companies having unserved demand. KU and
19 LG&E's generation assets must be sized adequately to meet these critical hours.
20 Therefore, these high-load hours of the year drive the amount of generation capacity
21 that the Companies must have to meet the needs of customers. LOLP also drives
22 reserve margins used by KU and LG&E for resource planning.

1 Mr. Watkins is incorrect in his claim that the Companies’ LOLP methodology
2 and calculations do not consider curtailable loads served under the Curtailable Service
3 Rider. The Company does consider the curtailable load in the LOLP calculations, not
4 as a load reduction but as a capacity resource. This was covered in the response to KU
5 KIUC 1-56, which was referenced in the response to KU AG 1-274, which Mr. Watkins
6 references in his testimony.

7 **Q. Is the LOLP allocator principally determined by “top peak hours”?**

8 A. Yes. The Companies’ peak load determines the amount of generation capacity that KU
9 and LG&E must install. As shown in the following table (Table 2), almost 80% of the
10 cumulative LOLP (“LOLP hours”) are determined by 50 hours during the test year;
11 approximately 90% of the LOLP hours are determined by 100 hours during the test
12 year; and approximately 95% of the LOLP hours are determined by 150 hours during
13 the test year:

CUMULATIVE PERCENTAGE OF LOLP TO TOTAL	NUMBER OF HOURS
78%	50 Hours
90%	100 Hours
95%	150 Hours
99%	300 Hours

15

16

TABLE 2

17

18

This table, which was constructed from the analysis included in Rebuttal Exhibit WSS-

1 1, shows that with the LOLP cost of service study, 99 percent of fixed production costs
2 are allocated to the customer classes on the basis of class demands for 300 hours of the
3 year. All of these hours occur during either the Companies’ winter or summer peak
4 periods. None of the 300 hours occur during the spring or fall months (the so-called
5 “shoulder months”). Furthermore, none of the 300 hours occur during off-peak
6 nighttime hours. Therefore, the LOLP methodology appropriately allocates fixed
7 production costs based on class loads during the Companies’ peak load periods.

8 **Q. What criticisms does the AG’s witness have of the modified BIP methodology?**

9 A. AG’s witness Watkins states, “From a conceptual standpoint, Mr. Seelye’s approach
10 [using the BIP methodology] to allocate costs is reasonable.”¹² His criticism is that the
11 modified BIP methodology “does not reflect the actual mix of the supply resources
12 utilized by KU.”¹³

13 **Q. The AG’s witness places greater emphasis on how the generation resources are
14 utilized than either you or the other intervenor witnesses. Is that correct?**

15 A. Yes. Mr. Watkins argues that generation resources should be allocated to the customer
16 classes based on how the generation resources are utilized, whereas the other intervenor
17 witnesses contend that generation resources should be allocated based on the amount
18 of capacity required to serve customers. This is a major conceptual difference between
19 the AG’s witness and the other intervenor witnesses. Ky League of Cities’ witness
20 captures the difference between the resources utilized and the capacity required

¹² Watkins testimony at page 17, lines 12-13.

¹³ Watkins testimony at page 16, lines 6-7. Emphasis added.

1 perspectives succinctly:

2 The obligation to serve means that when customers flip the switch,
3 the light or air conditioning will turn on and the machine will
4 operate. Thus, to ensure continuous service, the utility must size its
5 capacity based on the projected system peak demand plus a margin
6 to provide for contingencies such as forced outages, unexpected
7 severe weather or load forecast error. If a utility were to size its
8 generation capacity to meet average demand [i.e., utilization], it
9 could not provide continuous service.¹⁴

10
11 ... The reality is, as previously discussed, that the required amount
12 of generation capacity is sized to meet a utility's peak demand.
13 Further, an investment that is built to serve on-peak demand is also
14 available to serve off-peak demand. In other words, off-peak usage
15 is a *bi-product* of on peak usage... In summary, cost causation is
16 primarily a function of peak demand. Thus, a proper cost allocation
17 method should emphasize peak.¹⁵
18

19 **Q. Which of these two perspective do you favor?**

20 A. I am generally in agreement with the capacity required perspective. KU and LG&E's
21 generation resources are sized to meet peak demands. Generation facilities are not
22 sized to meet the annual utilization of the facilities. Increased peak demand will result
23 in the need for additional generation resources; whereas greater utilization of the
24 Companies' generation resources will not result in additional resources. In fact, greater
25 utilization of the generation resources during off-peak periods will typically result in
26 lower unit costs. Therefore, with respect to cost of service, generation resources should
27 be allocated on the basis of peak demands. While the utilization of the generation
28 resources has nothing to do with cost of service, taking utilization into account may

¹⁴ Pollock testimony at page 43, lines 16-22.

¹⁵ Pollock testimony at page 45, lines 5-12.

1 appeal to someone's sense of *fairness*. By "fairness" I am not, at this point, referring
2 to the regulatory standard of establishing fair, just and reasonable *rates*, which
3 inevitably relies on principles of cost causation; rather, what I am referring to here is
4 the notion that fairness should be baked into the determination of *cost of service*. I do
5 not believe that the views on fairness, in this sense, have any place in the determination
6 of *cost of service*. As the Ky League of Cities' witness points out, generation resources
7 are sized to meet peak demands; therefore, peak demands are what drive the
8 Company's fixed production costs, not the utilization of the facilities by customers. To
9 state it plainly, a study that allocates fixed production costs purely on the basis of
10 utilization cannot truly be considered a *cost of service study*. In fact, a study that
11 allocates fixed production costs entirely on the basis of utilization should more
12 accurately be characterized as a "fairness study".

13 **Q. Does fairness have a place in the determination of rates?**

14 A. Yes, particularly with respect to the regulatory concept of fairness of *rates* reflected by
15 the "fair, just and reasonable" standard. While the concept of fairness should not be
16 artificially embedded into a cost of service study, certain principles reflective of the
17 fair, just and reasonable rate standard should, and must, be considered in setting rates.
18 For example, a concern that I would have with relying on a single CP to allocate fixed
19 production costs, even though there might be a theoretical justification for the use of a
20 single summer CP allocator, is that it is possible, even likely, that certain rate classes
21 would not be allocated any fixed production costs, even though the classes would
22 certainly utilize the utility's generation resources. A case in point is street lighting

1 service, which was mentioned earlier. If a single summer CP were used to allocate
2 fixed production costs on KU and LG&E's systems, street lighting classes would
3 receive no allocation of fixed production costs. Clearly, street lighting customers do
4 not take power during the Companies' summer peak periods and should receive a lower
5 relative allocation than other rate classes, but it would be unreasonable for street
6 lighting customers to pay zero cost for the production facilities that they utilize.
7 Therefore, as a general principle, all customer classes should pay some fixed production
8 costs.

9 **Q. But are street lighting rates assigned zero fixed production costs with either the**
10 **LOLP or modified BIP methodologies?**

11 A. No. The concern is more theoretical than real with the Company's cost of service
12 studies. With the LOLP and the modified BIP methodologies, all rate classes are
13 allocated a portion of fixed production costs. However, this would not be the case for
14 the single summer CP methodology suggested by KIUC's witness. Under a single
15 summer CP methodology, street lighting would not be allocated any fixed production
16 costs.

17 **Q. Do you agree with the Probability of Dispatch ("POD") methodology proposed by**
18 **the AG's witness?**

19 A. No. The POD methodology assigns the fixed costs for each power plant ratably to each
20 hour of the year based on the unit's output for the hour. These hourly fixed costs are
21 then allocated to each rate class on the basis of the hourly loss-adjusted load for each
22 rate class. Thus, the POD methodology allocates fixed production costs based purely

1 on the hourly *utilization* of each power plant to serve the load. The POD methodology
2 therefore does not reflect the capacity installed to serve the class load but only the
3 utilization of the generation plants to provide service to customers. The POD
4 methodology favors rate classes that have high peak demands (kW) but low amounts
5 of energy (kWh) and penalizes rate classes that have high energy usage (kWh) but
6 lower relative demands (kW). In other words, the POD methodology penalizes classes
7 that have high load factors, e.g., more constant load patterns. (*Load factor* is the ratio
8 of average demand to peak demand.) The POD methodology does not assign costs in
9 a manner that reflects how generation capacity was installed or how the costs were
10 planned. The POD methodology is a perfect example of a study that adheres to the
11 perspective that fixed production costs should be allocated on the basis of *utilization*.
12 Consequently, the POD methodology does not provide useful information concerning
13 cost of service, but instead attempts to provide *fairness* but in a counter-intuitive and
14 counter-productive way, by penalizing customers that improve their load factors by
15 using more energy during off-peak peaks.

16 **Q. Why is it problematic to consider the utilization of the power plants in allocating**
17 **costs?**

18 A. The *utilization* of the power plant has little or no bearing on the Company's fixed
19 production costs that have been installed to serve customers. To demonstrate this,
20 consider the situation where a customer or customer class increases its off-peak usage
21 of electric energy. Increasing usage during the off-peak period will not increase the
22 Company's fixed production costs. Increases in off-peak usage can be served with

1 existing generating resources and will not result in the need for additional generation
2 capacity. If anything, increased utilization during off-peak periods will lower
3 generation costs over the long run. This is not the case with increases in demand during
4 on-peak periods. Because utilities install generation capacity to meet maximum on-
5 peak demands, increases in on-peak demands will ultimately result in additional
6 capacity and in additional fixed costs. Because the AG's POD methodology allocates
7 a significant portion of fixed costs to the off-peak utilization of the Company's
8 generation resources, the methodology fails to accurately reflect cost of service. As I
9 have indicated, the POD methodology has more to do with the concept of fairness, an
10 abstract and ultimately subjective idea, rather than with cost of service.

11 **Q. Besides the POD methodology, does the AG's witness recommend any other**
12 **changes to the cost of service study?**

13 A. Yes. Mr. Watkins proposes that primary distribution costs should be classified entirely
14 as demand-related.

15 **Q. Do you agree with Mr. Watkins' proposal to classify primary distribution costs**
16 **entirely as demand-rated?**

17 A. No.

18 **Q. How were primary distribution costs classified in the Company's cost of service**
19 **study?**

20 A. In the cost of service studies filed by KU in this proceeding, primary distribution costs,
21 secondary distribution costs, and line transformers were classified as demand- and
22 customer-related using the zero-intercept methodology. With the zero-intercept

1 methodology, a statistical analysis is performed to determine the fixed-cost
2 components of overhead conductor, underground conductor, and transformers that do
3 not vary with demand, but would still vary with the number of customers. This
4 methodology has been used for decades for both KU and LG&E. The zero-intercept
5 methodology has also been accepted by the Commission in a number of rate cases. The
6 Commission found LG&E's cost of service studies utilizing the zero-intercept
7 methodology submitted in Case No. Case No. 90-158 to be reasonable. The
8 Commission also found the embedded cost of service study submitted by Union Light
9 Heat and Power in Case No. 2001-00092, which utilized the zero-intercept
10 methodology, to be reasonable. Furthermore, the zero-intercept methodology has been
11 used in every cost of service study filed by both KU and LG&E since the early 1980s,
12 including the cost of service studies filed in Case Nos. 2014-00371 and 2014-00372,
13 the Companies' last general rate case filings. In his cost of service study, the AG's
14 witness accepts the Company's classifications of secondary distribution costs and
15 transformer costs, which were based on zero-intercept calculations. Instead of
16 classifying a portion of primary distribution lines as customer-related and a portion as
17 demand-related, as in previous cost of service studies approved by the Commission,
18 Mr. Watkins allocated primary distribution lines entirely as demand-related. The
19 consequence of his proposal is to allocate proportionately more primary distribution
20 costs to the customer classes with large users, particularly classes with large
21 manufacturing customers.

22 **Q. What reasons does Mr. Watkins give for making this change?**

1 A. Mr. Watkins tries to link differences in the “mix of customers” across “customer
2 density levels” to the notion that no portion of primary distribution lines are customer
3 related. By “mix of customers”, Mr. Watkins is referring to the percentage of
4 customers in a region that are either residential (Rate RS), small commercial (Rate GS),
5 medium commercial and industrial (Rate PS), large industrial (Rate TODS, TODP,
6 RTS), etc. He states that “the only reason why it may be appropriate to allocate a
7 portion of distribution plant expenses based on number of customers, rather than peak
8 demand, is due to the possibility that the mix of customers varies significantly across
9 the customer density levels within KU’s service territory.”¹⁶ But Mr. Watkins fails to
10 explain why either the *mix of customers* or *customer density levels* have anything to do
11 with allocating distribution facilities on the basis of the number of customers.

12 **Q. Do either the *mix of customers* or *customer density levels* for a zip code have
13 anything to do with classifying distribution costs as customer-related?**

14 A. No. When new customers are added to KU’s distribution system, the Company will
15 typically install primary lines, transformers, secondary lines, service lines, meters and
16 other equipment. As new customers are added, the Company will typically install both
17 primary and secondary lines, particularly as customer growth radiates away from urban
18 centers, which is how KU experiences most of its customer growth. Furthermore,
19 primary and secondary lines must be installed regardless of the customer’s rate
20 classification. Thus, *customer mix* has nothing to do with whether primary lines are

¹⁶ Watkins testimony at page 36, lines 9-12.

1 installed. The appropriateness of classifying primary and secondary lines as customer-
2 related therefore does not hinge on “the possibility that the mix of customer varies
3 significantly across the customer density levels within KU’s service territory.”

4 **Q. In reaching his conclusion did Mr. Watkins analyze costs?**

5 A. No. He constructs a graph of customers per square mile versus class percentage of total
6 customers by zip code. He then claims that because the correlation coefficients
7 between the customers per square mile versus the percentage of residential or general
8 service customers to total customers is zero that there is no basis for classification of
9 distribution plant on the basis of the number of customers. He also constructs a table
10 cross referencing the number of customers in various customer density strata by rate
11 schedule and comes to a similar conclusion. But he provides no information
12 whatsoever on whether costs increase with the addition of customers. In fact, his
13 analysis does not examine costs at all. Mr. Watkins posits that there *may be* a
14 relationship between customer density and costs, but he is careful not to claim that there
15 is in fact any such relationship. Mr. Watkins states, “While it is possible that it
16 technically costs more to serve a rural customer versus an urban customer, regulatory
17 policy in the United States has generally been not to price discriminate based on
18 customer densities, urban versus rural, or other geographic differences.”¹⁷ This
19 statement underscores the fact that Mr. Watkins did not perform a cost analysis by
20 density level.

¹⁷Watkins testimony at page 34, lines 5-8. Emphasis added.

1 Furthermore, it is unclear what his measure of customer density (customers per
2 square mile) tells us about electric service. A proper density measure for an electric
3 utility is *customers per conductor mile*, not *customers per square mile*. Customers per
4 square mile is a purely topographical measurement that is unrelated to electric service.
5 Customers per square mile should not be used as a proxy for customers per conductor
6 mile because some sub-regions within a zip code may not be located near to electric
7 service lines.

8 **Q. Is there any merit to the AG’s proposal to classify primary distribution plant**
9 **entirely as demand-related?**

10 A. No. Mr. Watkins has not demonstrated that the cost of primary distribution facilities are
11 invariant to the number of customers. The principal idea behind the zero-intercept
12 methodology used by KU is to classify distribution costs based on the portion of
13 distribution costs that are statistically unrelated to the load carrying capability of the
14 facilities and are thus related to serving additional customers. In other words, the zero-
15 intercept approach determines the portion of the cost of primary lines, secondary lines and
16 transformers that do not vary with increases in demand. The validity of this approach is
17 borne out by the fact that the Company installs primary lines, secondary lines and
18 transformers when it adds new customers. For example, when the Company installs
19 primary underground conductor to serve new customers, the cost of the trenching work
20 and conduit installation does not vary with the customers’ demand but with the fact that
21 the customers were added to the system. These costs, which do not vary with demand,

1 are incurred whenever a customer is added to the underground system. Therefore, it is
2 inappropriate to classify all of the costs as demand-related as Mr. Watkins has done.

3 It should also be pointed out that there are numerous other internal inconsistencies
4 with the various methodologies that Mr. Watkins uses in his proposed cost of service
5 study. For example, as discussed earlier, he proposes to allocate fixed production costs
6 based on the *utilization* instead of *peak demand*, but for primary and secondary
7 distribution plant, he ignores the concept of *utilization* in favor of allocation on the basis
8 of *peak demand*.

9

10 **C. KIUC'S POSITIONS ON CLASS COST OF SERVICE**

11 **Q. KIUC witness Baron points out errors in the hourly load data used to develop the**
12 **demand allocation factors for the class cost of service studies. Do you agree with**
13 **his observation?**

14 A. Yes. Corrected hourly load data was provided in response to Supplemental Response
15 to Question No. 97 filed March 28, 2017 to the Commission Staff's Second Request
16 for Information dated January 11, 2017. The Company was unaware of the spreadsheet
17 errors prior to reviewing Mr. Baron's testimony.

18 **Q. Please describe the corrections made.**

19 A. Two changes were made to the hourly class load profiles provided in this supplemental
20 response. First, the ordering problem Mr. Baron identified was corrected by properly
21 aligning the days in the Historical Period (July 2015 – June 2016) and the Forecasted
22 Test Period (July 2017 – June 2018) based on the daily energy total rank. Second, a

1 small change was made to hold the monthly FLS load factors for KU constant from the
2 Historical Period to the Forecasted Test Period.

3 As indicated in the Company's response to KU AG 1-274(a), after ranking the
4 days in each month of the Historical Period and Forecasted Test Period based on the
5 daily energy total, the Company intended to align the days in the two periods based on
6 rank so that the class load profiles in the Forecasted Test Period could be developed
7 based on the class load profiles from the corresponding day of the Historical Period.
8 As correctly pointed out by Mr. Baron, the days in the Historical Period and Forecasted
9 Test Period were not properly aligned.

10 The Companies' methodology was developed to ensure that the class load
11 profiles for the peak day of each month in the Forecasted Test Period are developed
12 based on the class load profiles for the peak day of the Historical Period. On peak load
13 days, the more weather-sensitive classes will typically have a greater share of total load.
14 By misaligning the days in the Historical Period and Forecasted Test Period, the share
15 of total load on peak days was understated for some of the more weather-sensitive
16 classes (e.g., Residential) and overstated for some of the less weather-sensitive classes.

17 **Q. What impact did the changes have on the class load profiles for the Forecasted**
18 **Test Period?**

19 A. The table below compares the revised summer and winter coincident peaks to the
20 coincident peaks that were originally submitted. In the summer, load on peak days is
21 shifted from the less weather-sensitive classes to the residential class. As a result,

1 correcting the ordering problem did not have as big an impact to the winter coincident
 2 peaks.

3
 4 **KU Coincident Peaks (MW)**

	Summer				Winter			
	Original	Revised	Abs Change	% Change	Original	Revised	Abs Change	% Change
Residential	1,238	1,345	107	9%	1,512	1,591	78	5%
General Service	371	362	-9	-2%	407	409	3	1%
All Electric Schools	25	22	-3	-11%	34	42	8	25%
TOD Secondary	288	269	-20	-7%	255	248	-8	-3%
TOD Primary	649	604	-45	-7%	609	545	-64	-11%
PS Secondary	391	376	-15	-4%	381	369	-12	-3%
PS Primary	30	28	-2	-6%	25	24	-1	-4%
RTS	247	220	-27	-11%	216	206	-10	-5%
FLS	93	102	9	9%	81	87	6	7%
Unmetered Lighting	0	0	0	0%	0	0	0	0%
Traffic Energy Svc	0.2	0.2	0	0%	0.2	0.2	0	0%
Lighting Energy Svc	0	0	0	0%	0	0	0	0%

5
 6 **TABLE 3**

7 The demands in the above table are shown at the customer delivery level and must be
 8 loss-adjusted for use in the cost of service study. The loss-adjusted demands were
 9 shown in the file attached to the Supplemental Response to Question No. 97 of the
 10 Commission Staff's Second Request for Information.

11 **Q. Have you updated the class cost of service studies to reflect the corrected load
 12 data?**

13 A. Yes. The effect of these changes on the cost of service studies is summarized in the
 14 Supplemental Response to Question No. 53 filed March 28, 2017 to the Commission
 15 Staff's First Request for Information Dated November 10, 2016.

16 **Q. What impact did the corrections have on the class rates of return?**

1 A. Correcting the hourly load data had less of an impact on the Base-Intermediate-Peak
 2 (BIP) study than the Loss of Load Probability (LOLP) study.

3 **Q. Please describe the impact of the corrections on the BIP cost of service study.**

4 A. The following table (Table 4) compares the class rates of return from the original BIP
 5 study to the rates of return for the corrected study, also showing the percentage-point
 6 change in the rates of return:

Rate Class	BIP Method		
	Corrected	Updated	Percentage
	Original	Load Data	Point
	ROR	ROR	Difference
Residential Rate RS	4.15%	3.83%	-0.32%
General Service Rate GS	9.10%	9.20%	0.10%
All Electric Schools Rate AES	5.24%	4.45%	-0.79%
Power Service Secondary Rate PS	9.58%	9.66%	0.09%
Power Service Primary Rate PS	11.63%	11.92%	0.29%
Time of Day Secondary Rate TODS	6.42%	6.91%	0.49%
Time of Day Primary Rate TODP	4.45%	5.12%	0.67%
Retail Transmission Service Rate RTS	4.50%	4.96%	0.46%
Fluctuating Load Service Rate FLS	1.48%	1.45%	-0.03%
Lighting Rate ST & POL	8.48%	8.40%	-0.08%
Lighting Rate LE	9.82%	9.18%	-0.64%
Lighting Rate TLE	8.83%	8.68%	-0.15%
Total	5.56%	5.56%	

7
 8 **TABLE 4**

9
 10 As seen from the table, correcting the spreadsheet error had a relatively small impact
 11 on the class rates for return, with only one class showing a percentage-point difference
 12 greater than $\pm 0.8\%$.

13 **Q. Please describe the impact of the corrections on the LOLP cost of service study.**

14 A. The following table (Table 5) compares the class rates of return from the original LOLP

1 study to the rates of return for the corrected study:

Rate Class	LOLP Method		
	Corrected	Updated	Percentage
	Original	Load Data	Point
	ROR	ROR	Difference
Residential Rate RS	4.35%	3.96%	-0.39%
General Service Rate GS	9.18%	9.12%	-0.05%
All Electric Schools Rate AES	6.74%	6.13%	-0.61%
Power Service Secondary Rate PS	9.22%	9.31%	0.09%
Power Service Primary Rate PS	10.51%	11.17%	0.66%
Time of Day Secondary Rate TODS	6.07%	6.47%	0.40%
Time of Day Primary Rate TODP	4.03%	4.61%	0.58%
Retail Transmission Service Rate RTS	4.45%	4.77%	0.32%
Fluctuating Load Service Rate FLS	1.22%	3.41%	2.18%
Lighting Rate ST & POL	9.30%	9.22%	-0.08%
Lighting Rate LE	18.55%	17.14%	-1.41%
Lighting Rate TLE	10.06%	9.88%	-0.18%
Total	5.56%	5.56%	

2

3

TABLE 5

4

5 As can be seen from this table, correcting the spreadsheet error in the LOLP study has
6 a more significant impact on the class rates for return, with percentage-point differences
7 in rates of return for two classes exceeding $\pm 1\%$. The largest increase in rate of return
8 is for Rate FLS, increasing the rate of return from 1.22% to 3.41%. The largest decrease
9 is for Lighting Energy Rate LE, decreasing the rate of return from 18.55% to 17.14%.

10 **Q. Will the correction affect KU's proposed allocation of the revenue increase?**

11 A. No. Revenue allocation will be discussed in the next primary section of my testimony.

12

1 **D. RECOMMENDATION**

2 **Q. What is your recommendation regarding the class cost of service study?**

3 A. It is my recommendation that the Commission make a determination that the LOLP
4 cost of service study, as corrected, is reasonable and should be used as a guide for
5 establishing rates. As an alternative, and as an initial step toward adopting the LOLP
6 methodology, the class rates of returns could be averaged, as suggested by Kroger's
7 witness in his testimony in the LG&E case, for purposes of determining the revenue
8 allocated to each rate class. I recommend that the Commission reject the AG's
9 proposed cost of service methodology.

10

11 **III. ALLOCATION OF THE ELECTRIC REVENUE INCREASE**

12 **A. OVERVIEW OF THE POSITIONS OF THE PARTIES**

13 **Q. Please describe how KU proposed to allocate the revenue increase to the rate classes.**

14 A. KU relied on the results of the class cost of service studies to allocate the overall
15 revenue increase to the rate classes. In general, the Company proposed higher
16 percentage increases for the rate classes that have low rates of return and lower
17 percentage increases for classes that have higher rates of return. In developing the
18 proposed percentage increases, the Company considered both the BIP cost of service
19 study and the LOLP cost of service study, but gave more weight to the LOLP cost of
20 service study. For the most part, the percentage increases proposed for the rate classes
21 were inversely proportional to the class rates of return from the LOLP study. The
22 decision was made to cap the increase for Fluctuating Load Service, the class with the

1 lowest rate of return, at approximately 0.8 percentage point above the overall average
 2 for all classes. KU did not propose an increase for the Lighting Energy Rate LE.

3 **Q. Do the revisions to the cost of service studies correcting the spreadsheet error in the**
 4 **development of the hourly class load data require a modification to the Company’s**
 5 **proposed allocation of the revenue increase to the rate classes in this proceeding?**

6 A. No. While the revisions to the cost of service studies do affect the class rates of return,
 7 they did not change the results enough to warrant a change in the Company’s proposed
 8 allocation of the revenue increase. As can be seen from the following table, the
 9 proposed percentage increases for the rate classes are still generally in line with the
 10 results of the cost of service study:

Sorted by Increase			
Rate Class	Rate of Return on Rate Base		Revenue
	BIP Version	LOLP Version	Increase
Fluctuating Load Service	1.45%	3.41%	7.25%
Retail Transmission Service	4.96%	4.77%	6.71%
Time-of-day Primary Service	5.12%	4.61%	6.61%
Lighting Service & Restricted Lighting Service	8.40%	9.22%	6.14%
Residential Service	3.83%	3.96%	5.94%
Time-of-day Secondary Service	6.91%	6.47%	5.55%
All Electric Schools	4.45%	6.13%	5.34%
General Service	9.20%	9.12%	5.06%
Power Service - Secondary	9.66%	9.31%	5.06%
Power Service - Primary	11.92%	11.17%	4.71%
Traffic Energy Service	8.68%	9.88%	4.71%
Lighting Energy Service	9.18%	17.14%	0.00%
Total All Classes	5.56%	5.56%	6.45%

11

12

TABLE 6

13

14

As shown in the above table, the proposed percentage increases are still generally

1 consistent with the results of the BIP and LOLP cost of service studies. Possible
2 exceptions might be that lower increases might be justified for Lighting Service &
3 Restricted Lighting Service and for Power Service Primary, and a higher increase might
4 be justified for the Residential rate class.

5 **Q. What are the intervenor positions on allocating the revenue increase to the classes of**
6 **service?**

7 A. Because of the spreadsheet error that Mr. Baron identified, KIUC’s witness proposes
8 to increase each rate class by the same percentage.

9 The AG’s witness claims that the Company “has limited individual class
10 increases somewhat too narrowly.”¹⁸ In developing his proposed allocation of the
11 revenue increase, Mr. Watkins relies on the results of the LOLP study, the BIP study
12 and his own POD study.

13 Ky League of Cities recommends allocating the increase to follow more closely
14 the results of the LOLP cost of service study. Specifically, Ky League of Cities
15 proposes to assign much more of the increase to Rates FLS and TODP. In developing
16 his proposed increases, Mr. Pollock removed embedded fuel costs from the analysis
17 and capped the maximum increase for any class, excluding fuel costs, at 150% of the
18 overall increase, net of fuel costs. This results in a 15.1% increase for Rates FLS and
19 TODP.

20 Kroger’s witness does not address revenue allocation for KU, and Walmart does

¹⁸ Watkins testimony at page 47, lines 2-3.

1 not oppose the Company's revenue allocation.

2 **Q. Do you agree with the KIUC's witness that the spreadsheet error necessitates**
3 **increasing all rate classes by the same percentage increase?**

4 A. No. KU used a tight bandwidth for the percentage increases, in the sense that the
5 bandwidth between lowest percentage increase to the highest percentage increase for
6 any single rate class was fairly narrow. Except for Lighting Energy (Rate LE), the
7 percentage increases ranged from 4.71% to 7.25%. KIUC's proposal to increase all
8 rate classes by the same percentage is therefore not a major departure from what the
9 Company proposed. Yet, even though the Company did not propose a large correction
10 in the proposed rates to address interclass subsidies, it is reasonable to give at least
11 *some consideration* to the class rates of return from cost of service study, as corrected,
12 in determining the percentage increases. The class rates of return did not change
13 significantly after correcting the load data used to develop the allocation factors in the
14 cost of service studies. Indeed, after correcting the error identified by Mr. Baron, the
15 class rates of return did not change enough to support applying a uniform increase for
16 all rate classes. Thus, there is no justification for increasing all rate classes by the same
17 percentage.

18 **Q. Do you agree with the recommendation made by the AG's witness?**

19 A. No. As explained earlier, the POD cost of service methodology proposed by Mr.
20 Watkins is flawed and should not be used for setting rates. While Mr. Watkins uses a
21 combination of the results for the LOLP, BIP and POD cost of service studies, his
22 proposed allocation would be weighted to include the results of methodologies

1 (specifically the POD and the BIP) that give too much consideration to the utilization
2 of power production facilities as opposed to principles of cost causation.

3 **Q. What is your reaction to Ky League of Cities' recommendation?**

4 A. Ky League of Cities' proposed methodology is fundamentally sound from a cost of
5 service perspective. Mr. Pollock's reliance on the LOLP cost of service study has
6 merit, and so does his revenue impact analysis which removes fuel costs. However,
7 the maximum increase proposed by Ky League of Cities of 15.1% for Rates FLS and
8 TODP is larger than what I would recommend.

9

10 **B. RECOMMENDATION**

11 **Q. What is your recommendation concerning allocating the increase to the rate classes.**

12 A. As indicated earlier, based on the overall revenue increase proposed by the Company in
13 this proceeding, the percentage increases originally proposed by KU in this proceeding are
14 still reasonable. If the Commission determines that a different overall increase is justified,
15 then I would recommend that the same general principles used by the Company to develop
16 the proposed revenue increases, including the narrow bandwidth for the percentage
17 increases, should be used to develop the approved increases.

18

19 **IV. ELECTRIC RATE DESIGN**

20 **A. RESIDENTIAL RATE DESIGN**

21 **Q. Please provide a brief description of the Company's proposed charges for**
22 **Residential Service Rate RS.**

1 A. KU is proposing a Basic Service Charge of \$22.00 per month and is proposing to
2 decrease the energy charge from \$0.08870 per kWh to \$0.08523 per kWh. KU is also
3 proposing to separate the energy charge into a Variable Energy Charge component and
4 an Infrastructure Energy Charge component. The proposed Variable Energy Charge is
5 \$0.03508 per kWh and the Infrastructure Energy Charge is \$0.05015 per kWh.
6 Separating the two charges out in this manner is purely informational. The Company
7 wants customers, stakeholders and employees to be aware that two types of costs are
8 recovered through the energy charge for Rate RS -- fixed costs and variable costs.

9 **Q. Do any of the intervenor witnesses address the proposed rates design charge for**
10 **Rate RS?**

11 A. Yes. The AG's rate witness, Mr. Watkins, and Sierra Club's rate witness, Mr. Wallach
12 both oppose the increase in Basic Service Charge and the informational change to the
13 energy charge. Both witnesses recommend that the Basic Service Charge remain at its
14 current level.

15 **Q. Why does the AG's witness recommend against increasing the Basic Customer**
16 **Charge?**

17 A. The AG's witness performed what he called a "direct customer cost analysis" which
18 results in a cost for residential customers of \$6.13 per month. But he recommends
19 maintaining the Basic Service Charge at the current level of \$10.75 per month. He
20 supports this proposal as follows:

21 Although my residential customer cost analysis indicates a
22 maximum monthly customer charge of \$6.13 per month, I
23 recommend maintaining the current customer charge of \$10.75 per

1 month. In this regard, I recognize that the current rate of \$10.75 is
2 75% greater than] the direct customer cost. In the interest of rate
3 continuity and rate stability, my recommendation is maintaining the
4 current monthly customer charge is in the best public interest.¹⁹
5

6 **Q. Do you agree with Mr. Watkins direct customer cost analysis?**

7 A. No. His analysis fails to include costs that he classified as customer-related in his own
8 cost of service study. While I am not in agreement with the AG's cost of service study,
9 if all residential customer-related costs are identified from Mr. Watkins cost of service
10 study, then his own cost of service study would show a customer cost of \$17.13 per
11 month. Specifically, Mr. Watkins excluded customer-related components of secondary
12 distribution lines and transformers that were classified as customer-related in his own
13 study. The purpose of rate design is to develop rates that reflect cost causation.
14 Specifically, costs should be billed in the manner in which they are incurred and in the
15 manner in which they are classified. The cost classification step in a cost of service
16 study, by definition, reflects cost causation and thus represents the most appropriate,
17 fair and equitable way to bill those costs. It is a major inconsistency with Mr. Watkins'
18 proposed rate design that he ignored the principles of cost causation incorporated in his
19 own cost of service study.

20 **Q. Have you prepared an analysis correcting Mr. Watkins' customer cost calculation**
21 **to include costs that were classified as customer-related in his own cost of service**
22 **study?**

¹⁹ Watkins testimony at page 64, lines 5-10.

1 A. Yes. Rebuttal Exhibit WSS-2 shows a corrected calculation that includes the customer-
2 related cost components of line transformers and secondary lines. As can be seen from
3 this exhibit, Mr. Watkins own cost of service study supports a customer cost of \$17.13
4 per month. But as I mentioned earlier, I have a fundamental disagreement with the AG
5 witness's failure to classify any primary distribution facilities as customer-related. If
6 costs associated with the customer-related portion of primary distribution facilities are
7 included in the customer cost calculation, then the cost is \$23.93 as was shown in
8 Exhibit WSS-2 of my direct testimony.

9 **Q. The Sierra Club takes the same position as the AG against increasing the Basic**
10 **Service Charge. What is the Sierra Club's rationale for maintaining the charge**
11 **at the current level?**

12 A. As with the AG's witness, Sierra Club's witness claims that the Company has
13 overstated its customer-related costs. Mr. Wallach, Sierra Club's witness, modified the
14 Company's unit cost calculation for Residential Service Rate RS by excluding the
15 customer-related portions of poles, conductor, and transformer costs. Mr. Wallach
16 calculates a customer-related cost for residential customers of \$10.60 per month. He
17 refers to this as the "true cost", "incremental cost" and "minimum connection cost" for
18 a residential customer.²⁰

19 **Q. Does Mr. Wallach's \$10.60 per month cost reflect the "incremental cost" or**
20 **"minimum connection cost" for a residential customer?**

²⁰ Wallach testimony at page 9, lines 3 and 8, and page 12, lines 9-11.

1 A. No. Mr. Wallach's \$10.60 per month cost comes nowhere close to reflect the
2 incremental cost of connecting a new customer. Based on the actual cost of connecting
3 86 typical residential customers in 2016, the total cost of providing overhead service
4 was \$162,860, resulting in an average cost of \$1,894 per customer. For a residential
5 customer served from the Company's underground system the upfront cost is even
6 higher. The equivalent cost to connect a residential customer with underground service
7 is \$2,684. It is important to understand that KU incurs these costs regardless of what
8 the customers' energy usage turns out to be. Obviously, the customers being connected
9 are free to take measures to keep their energy usage to a minimum by installing high
10 efficiency appliances, adding solar panels, or simply closely monitoring their energy
11 usage. Consequently, regardless of a customer's energy usage, the Company will have
12 incurred an upfront fixed cost of \$1,894 to connect a residential customer with
13 overhead service or a cost of \$2,684 to connect a residential customer with underground
14 service.

15 **Q. KU incurs an upfront cost of \$1,894 to connect a residential customer taking**
16 **overhead service and \$2,684 to connect an underground residential customer, but**
17 **what are the estimated monthly fixed carrying costs associated with these**
18 **expenditures?**

19 A. As shown in Rebuttal Exhibit WSS-3, the estimated monthly incremental cost of
20 connecting a new customer is \$27.97 per month for a residential customer taking
21 overhead service and \$39.64 per month for a residential customer taking underground
22 service. Since KU connects more new underground customers than overhead

1 customers, the average monthly carrying charges of connecting a new customer will be
2 closer to \$39.64. KU is proposing a Basic Service Charge of \$22.00 per month. The
3 Company's Basic Service Charge falls short of covering the incremental cost of
4 connecting a new customer to the system, let alone providing recovery of costs of the
5 backbone distribution system in place to deliver power to the customer.

6 **Q. But considering how he performed his calculation, does Mr. Wallach's \$10.60 cost**
7 **in fact reflect the "incremental cost" or "connection cost" for a residential**
8 **customer?**

9 A. No. Although Mr. Wallach refers to the cost as an "incremental cost" and a "connection
10 cost" for a residential customer, his costs were derived from the Company's *embedded*
11 cost of service study. "Incremental cost" refers to the marginal cost of connecting a
12 new customer to the system. While marginal or incremental costs are certainly
13 important for various evaluations, the Company's cost of service study is *not* a marginal
14 cost of service study and does not contain any marginal or incremental costs. An
15 embedded cost of service study reflects accounting costs and represents the test-year
16 revenue requirements determined on net depreciated plant for the utility; whereas, a
17 marginal cost of service reflects the cost of adding new customers, energy or demand.
18 In calculating customer-related costs, both the AG and the Sierra Club's witnesses
19 simply excluded certain costs that were classified as customer-related in the Company's
20 cost of service study. It is important to recognize that the Commission has accepted
21 the Company's classification of customer-related costs in a number of rate case
22 proceedings.

1 **Q. What is your recommendation concerning the level of KU's residential customer**
2 **charge?**

3 A. It is my recommendation that the Commission approve the Basic Service Charge for
4 Rate RS that was proposed by the Company. The level of the charge represents
5 customer-related costs from the Company's cost of service study using a methodology
6 for classifying customer-related costs that has been accepted by the Commission in
7 prior rate cases. Furthermore, KU's proposed charge is not out of line with basic
8 service charges of other utilities across the U.S. Almost all the electric utilities I work
9 with across the country have basic customer charges in the \$20 to \$40 per month range.

10 **Q. Both the AG and Sierra Club witnesses object to the Company's proposal to**
11 **separate the residential energy charges into "fixed" and "variable" costs**
12 **components. Does the Company's proposal have an effect on the proposed energy**
13 **charge?**

14 A. No. The Company is separating out the energy charge into Variable Energy Charge
15 and Infrastructure Energy Charge components. The proposal is for informational
16 purposes only and will not affect the amounts billed to customers.

17 **Q. Did either the AG or the Sierra Club provide calculations demonstrating costs**
18 **included in the Infrastructure Energy Charge were not related to the costs of the**
19 **Company's infrastructure?**

20 A. No.

21 **Q. Then what are the Sierra Club and the AG's objection to separating the charge**
22 **out for informational purposes.**

1 A. Sierra Club’s witness offers the following objection:

2 The Commission should reject this proposal because it will serve to
3 confuse and misinform residential customer regarding the
4 distinction between the “fixed” and “variable” costs recovered in the
5 energy rate and regarding the extent to which recovery of “fixed”
6 costs in the energy rate contributes to intra-class subsidization.²¹
7

8 The AG’s witness has a similar complaint:

9 First, even for those customers that understand the concepts of fixed
10 versus variable costs, they could care less [sic] about the cost
11 structure for ratemaking purposes within their energy charges. What
12 the customer is interested in is what those variable charges are in
13 total. As an analogy, when consumers purchase gasoline, they could
14 care less [sic] how much of the total cost per gallon is associated
15 with the fixed cost of producing, transporting, and delivering that
16 gallon of gasoline versus the variable cost of gasoline at the
17 wellhead. Second, in my practice throughout the United States, I
18 have not seen such as proposal, let alone the bifurcation of rates
19 between “fixed” and “variable” costs. This could lead to additional
20 customer confusion as they may not understand the distinction
21 between “fixed” and “variable” costs, and perhaps more
22 importantly, may disagree with the Company’s determination of
23 what is and what is not a fixed cost.²²
24

25 Both the Sierra Club and AG’s witnesses are concerned about the customer confusion
26 that the Company’s proposal might cause.

27 **Q. Will the change cause customer confusion?**

28 A. No. I have worked with utilities all over the country that have incorporated unbundled
29 rates. While Mr. Watkins claims he has not seen this type of separation in utilities’
30 rates, it is common for utilities to break out various components of their costs, such as

²¹Wallach testimony at page 20, lines 4-8.

²²Watkins testimony at page 65, lines 28-33, continuing on to page 66, lines 1-5.

1 distribution delivery costs from production or purchased power costs. In Kentucky,
2 LG&E's (and other gas utilities') gas rates have been separated into variable and
3 infrastructure cost components for decades, including the gas rates applicable to
4 residential customers. LG&E's gas supply costs (which are variable costs) are
5 recovered entirely through the Gas Supply Cost Component of its residential rates,
6 while infrastructure costs are recovered through the Distribution Cost Component.²³
7 Though Mr. Watkins claims he has "not seen such a proposal, let alone such a
8 bifurcation of rates," he obviously failed to examine LG&E's current residential gas
9 rates, because the rates include the same type of "bifurcation". In fact, it was the
10 Commission that ordered the "bifurcation" by separating out the Distribution Cost
11 Component and the Gas Supply Cost Component from LG&E's total cost per Ccf. The
12 reason that the Commission gave for ordering the separation was to "avoid customer
13 confusion."²⁴

14 I agree with the thinking in the Commission's Order in Case No. 9133.
15 Bundling costs together causes more confusion than breaking them out. Separating the
16 energy charge into a Variable Energy Charge and Infrastructure Energy Charge will
17 provide useful information to interested stakeholders, including customers, the
18 Commission, the Company's employees, and others. Undoubtedly, the Company's
19 proposal has already generated discussion about the costs that are included in the

²³ In this proceeding, LG&E has proposed to show the Gas Supply Component of the rates on a separate page, but the separation of residential and other rates into the two components will continue.

²⁴ See Order in Case No. 9133 dated January 7, 1985, at page 2. Emphasis added.

1 energy charge, based on the response of the Sierra Club and the AG.

2 **Q. Mr. Watkins makes the point that there isn't universal agreement on what**
3 **constitutes "fixed" and "variable" costs. Do you agree?**

4 A. Regardless of any possible differences in opinions about "fixed" and "variable" costs,
5 the Company is not proposing to use "fixed costs" as the designation of the non-
6 variable component of the energy charge. KU is proposing to call the component the
7 *Infrastructure Energy Charge*. Mr. Watkins seems to be making the point that in the
8 very long run all costs are "variable", including fixed costs. This recalls the remark
9 made by John Maynard Keynes that "in the long run we are all dead."²⁵ But the
10 standard way of looking at "fixed costs" is to consider fixed costs to be related to the
11 costs, such as capital related costs, that are currently in place to provide service to
12 customers, or that are in place for a period of time into the future.²⁶ Despite the lack
13 of clarity that Mr. Watkins wants to attribute to the term "fixed costs," there is no such
14 lack of clarity about "*infrastructure costs*". Neither the AG witness nor the Sierra Club
15 witness has argued – nor can they argue – that the costs included in the Infrastructure
16 Energy Charge are unrelated to infrastructure costs. In the very, very long run, the
17 costs included in the Infrastructure Energy Charge may not be "fixed," but they are

²⁵ A Tract on Monetary Reform (1923), Ch. 3, p. 80.

²⁶ The Classic text *Cost Accounting* by P. K. Jain states as follows:

[F]ixed costs are associated with inputs that do not fluctuate in response to change in the total activity or output of the firm, within relevant range. They may also be called non-variable costs. They are normally fixed for a relevant range of volume but fluctuate beyond that range. Moreover, fixed costs are to be analysed in relation to a given period of time. (Section 14.12)

1 certainly *infrastructure* costs.

2 **Q. What is your recommendation about separating the energy charge into a Variable**
3 **Energy Charge and an Infrastructure Energy Charge?**

4 A. I recommend that the Commission approve the Company's proposal. I generally
5 believe that it is better to provide more, not less, information to customers. In fact, I
6 am surprised that anyone would prefer to keep people in the dark. In its Order in Case
7 No. 9133, the Commission determined that it was important to implement a similar
8 separation in LG&E's gas rates. The Company's proposal will provide additional
9 information to its customers, employees and other stakeholders about what types of
10 costs are included in the Company's rates.

11

12 **B. CURTAILABLE SERVICE RIDER (CSR) CREDITS**

13 **Q. Briefly, what is the Curtailable Service Rider?**

14 A. The Curtailable Service Rider (CSR) is a rider that provides a credit to industrial or
15 commercial customers that will interrupt a portion of their load when called upon by
16 KU. Curtailable customers receive a discount in the form of a credit to their demand
17 charges in exchange for their willingness to receive curtailable service on a designated
18 portion of their load.

19 **Q. What CSR credits is the Company proposing?**

20 A. KU is proposing to lower the CSR credit from \$6.40 to \$3.20 per kVA for transmission
21 voltage service and from \$6.50 to \$3.31 per kVA for primary voltage service. The
22 Company is proposing to restrict the rider so that it will only be available to customers

1 served under the schedule as of the date new rates go into effect as a result of this
2 proceeding.

3 **Q. How were the proposed CSR credits determined?**

4 A. The credits were determined based on the fixed carrying costs of KU's share of the
5 large-frame combustion turbines jointly owned by LG&E and KU.

6 **Q. What positions do the intervenor witnesses take on the proposed CSR credits?**

7 A. The level of the credits is addressed by two intervenor witnesses – KIUC witness Goins
8 and KY League of Cities witness Pollock. Mr. Goins recommends that the
9 Commission reject the Company's proposed reduction in the CSR credits. He
10 recommends that the Commission continue to use avoided costs as the basis for setting
11 rates. Although Mr. Pollock makes no specific recommendation concerning what the
12 CSR credits should be, he states that reduction in the CSR credit is not gradual because
13 "it exceeds 1.5 times the system-average increase that KU is seeking in this case."²⁷

14 **Q. Mr. Goins states that the CSR credit should be based on avoided costs. Did he
15 perform an avoided cost calculation?**

16 A. No. He simply recommends leaving the CSR credits at their current level without
17 demonstrating that the current CSR credits are reasonable in comparison to avoided
18 costs.

19 **Q. Please explain the difference between an avoided cost approach and the embedded
20 cost approach used by the Company to calculate the CSR credits.**

²⁷ Pollock testimony at p. 49, lines 3-5.

1 A. With the *embedded cost approach* used by Company in this proceeding, the credits
2 were calculated based on the current carrying costs of KU's large-frame peaking units.
3 With no imminent need for additional generation capacity, the Company concluded
4 that using the cost of the Company's current generation resources provides a better
5 measure of the savings already built into the system from providing curtailable service
6 to CSR customers.

7 An *avoided cost approach* determines the cost that would be avoided *in the*
8 *future* from adding additional curtailable load. Any future savings from serving
9 curtailable load would not be realized for more than a decade, and likely 30 years or
10 more. Avoided costs can be calculated based on the levelized cost per kW of the
11 generation resource *avoided by* the curtailable load or based on the cost of generation
12 resources *deferred by* the curtailable load. An avoided cost approach is essentially a
13 marginal cost methodology that analyzes the change in future costs due to a change in
14 load, in this instance a decrease in load created by curtailable service. Using avoided
15 cost is a theoretically sound approach for evaluating the economic value of curtailable
16 service. While there are a couple of approaches for calculating avoided costs, the
17 standard methodology is to calculate levelized carrying charges associated with the
18 present value revenue requirements of the utility's next generating unit, typically
19 assumed to be a peaking unit.²⁸ The only problem with determining the avoided cost

²⁸ An alternative approach is to determine avoided costs on the basis of the change in present value revenue requirements resulting from delaying a combustion turbine due to adding a block of curtailable load. This methodology will result in a lower level of avoided costs.

1 of curtailable load based on a combustion turbine is that the operational characteristics
2 of curtailable load are not equivalent to a combustion turbine. For example, there is
3 no assurance, despite penalties for a failure to curtail, that a CSR customer will interrupt
4 its load when called upon to do so. Additionally, a combustion turbine typically can
5 be brought on line in a matter of minutes; whereas, pursuant to the Company's tariff, a
6 CSR customer has an hour to curtail its load. Also, physical curtailments under the
7 Rate CSR are limited to 100 hours per year; whereas, a combustion turbine can be
8 operated for as many hours as needed. These differences in the operational value of
9 curtailable load compared to combustion turbine capacity are discussed in the Direct
10 Testimony of David Sinclair.

11 **Q. Setting aside the operational differences between a combustion turbine and**
12 **curtailable load, please explain why an avoided cost approach would not support**
13 **leaving the CSR credits at their current levels.**

14 A. KU and LG&E jointly plan their generation resources. According to the most recent
15 Integrated Resource Plan ("IRP") filed by KU in 2016 in Virginia, the Companies will
16 need no additional generation capacity until 2029.²⁹ However, based on a more recent
17 assessment by the Companies, KU and LG&E are projected not to need additional
18 generation capacity throughout its 30-year forecast horizon.³⁰ Therefore, any avoided

²⁹ See IRP filed April 29, 2016, with the Virginia State Corporation Commission in Docket No. PUE-2016-00053.

³⁰ See 2017 Business Plan – Generation & OSS Forecast dated August 12, 2016, supplied as an Attachment to Filing Requirement 807 KAR 5:001 Section 16(7)H, page 4. Also, see Rebuttal Testimony of David S. Sinclair, page 2.

1 costs (i.e. reduced revenue requirements) from curtailable load would not occur until
2 2029, but, more likely, not for more than 30 years from now, which place the need for
3 new generation beyond 2047.

4 Considering how far out the Companies' current need is for additional
5 generation capacity, an argument could be made that the avoided cost of CSR load is
6 currently zero. But based on the Companies' current generation resource planning
7 horizon, the Virginia IRP filed in April 2016 would place the need for additional
8 generation resources in the year 2029, while the Companies' current Business Plan
9 would not place the need for additional generation capacity until *at least* the year 2048
10 (i.e., one year beyond the Company's 30-year planning horizon.) Therefore, avoided
11 costs could be estimated based on two scenarios: First, assuming the installation of
12 new generation capacity would take place in the year 2029; second, assuming the
13 installation of new generation capacity would take place in the year 2048. Obviously,
14 changes will almost certainly take place in the intervening years between now and 2029
15 or 2048,³¹ but calculating avoided costs using these two timeframes will serve to
16 bracket the Companies' avoided costs based on information that has been submitted
17 into the record in this proceeding.

18 As discussed earlier, a standard approach for calculating avoided costs is to
19 determine the levelized revenue requirements of a combustion turbine. For example,
20 based on information from the Virginia IRP, a sufficiently large block curtailable load

³¹ Between now and 2029 (or 2048), there could be changes in load patterns, peak demands, and the introduction of new electric generation, energy storage, and end-use technologies.

1 would allow the Company to *avoid* the generation capacity that is anticipated to be
2 needed in 2029. Therefore, the first avoided cost scenario would calculate the levelized
3 revenue requirements of the combustion turbine from 2017 to the end of the expected
4 useful life of the combustion turbine. Because the expected life of a combustion
5 turbine is 30 years, the levelization period would be for the 42-year period beginning
6 2017 and ending 2058. Likewise, based on information from Companies' 2017
7 Business Plan, a sufficiently large block curtailable load would allow the Company to
8 *avoid* the generation capacity anticipated to be needed no earlier than 2048. Therefore,
9 the second avoided cost analysis would calculate the levelized revenue requirements of
10 the combustion turbine from 2017 to the end of the expected useful life of the
11 combustion turbine. Again, because the expected life of a combustion turbine is 30
12 years, the levelization period would be for the 61-year period beginning 2017 and
13 ending 2078.

14 **Q. Please explain how the levelized costs for the two scenarios would be calculated.**

15 A. In calculating levelized costs related to avoiding the installation of a combustion
16 turbine in 2029, the following steps would be required: (i) the PVRR of a combustion
17 turbine (\$/kW) would be calculated beginning in 2029, discounting the revenue
18 requirements to 2017 dollars based on the Company's after-tax weighted cost of
19 capital; (ii) the levelized revenue would be calculated by calculating the capital
20 recovery factor (CFR) over 42 years based on the Company's after-tax weighted cost
21 of capital. This is a standard approach in the industry for calculating avoided costs.

22 In calculating levelized costs related to avoiding the installation of a combustion

1 turbine in 2048, the following steps would be required: (i) the PVRR of a combustion
2 turbine (\$/kW) would be calculated beginning in 2048, discounting the revenue
3 requirements to 2017 dollars based on the Company's after-tax weighted cost of
4 capital; (ii) the levelized revenue would be calculated by calculating the capital
5 recovery factor (CRF) over 61 years based on the Company's after-tax weighted cost
6 of capital.

7 **Q. Have you performed calculations for the two scenarios?**

8 A. Yes.

9 **Q. What assumptions were made in applying this procedure?**

10 A. It was assumed that the installed cost of a combustion turbine in 2029 would be \$806
11 per kW and that the cost of a combustion turbine in 2048 would be \$1,174 per kW.
12 These costs were determined by escalating the cost of a large-frame CT assumed in the
13 Companies' 2014 IRP filing by 2% per year.³² The cost of the large-frame CT was
14 \$587 per kW in 2013 dollars, which was escalated to \$806 in 2029 dollars by applying
15 a 2% escalation rate ($\$587 \times 1.02^{16} = \806) and to \$1,174 in 2048 dollars ($\$587 \times$
16 $1.02^{35} = \$1,174$). Annual revenue requirements were then calculated based on: (i) a
17 30-year service life; (ii) 20-year MACRS depreciation; (iii) the weighted cost of capital
18 proposed by KU in this proceeding; (iv) a composite federal and state income tax rate
19 of 38.55%; (iv) property taxes equal to 0.16% of net plant; (v) fixed operation and
20 maintenance expenses of \$10.00 per kW-year in 2029 dollars and \$14.60 in 2048

³² The cost of a combustion turbine from the 2014 Kentucky IRP filing was escalate by 2% per year in the 2016 Virginia IRP filing.

1 dollars; and (v) a 2% escalation rate for operation and maintenance expenses.

2 **Q. Have you prepared an exhibit showing the calculation of the avoided costs for the**
3 **two scenarios?**

4 A. Yes. The avoided cost calculation is shown in Rebuttal Exhibit WSS-4 shows the
5 calculation of avoided costs assuming the addition of a combustion turbine in 2029.
6 Rebuttal Exhibit WSS-5 shows the calculation of avoided costs assuming the addition
7 of a combustion turbine in 2048.

8 **Q. What do these avoided cost calculations show?**

9 A. The avoided cost calculation for the scenario calling for additional capacity in 2029
10 would result in an avoided cost for a demand reduction for CSR load of \$3.37 per kW
11 per month. The avoided cost calculation for the scenario calling for additional capacity
12 in 2048 would result in an avoided cost of \$1.35 per kW per month, without considering
13 losses. Thus, based on the two scenarios, avoided generation capacity costs would
14 range from \$1.35 to \$3.37 per kW-month.

15 **Q. Do you have any observations about the avoided cost?**

16 A. Yes. The reductions in revenue requirements associated with additional CSR load
17 would not occur until *at least* 2029, and more likely not before 2048. If the Company
18 were to enroll more load under CSR, then there would likely be no savings until 2048,
19 but no earlier than 2029. Therefore, the Company would be crediting customers for
20 curtailable load during the intervening 31 years (i.e. from 2017 until 2048) without
21 realizing a reduction in revenue requirements during those intervening years. Between
22 now and until any capacity could be avoided, there would be no cost savings to the

1 Company from taking on additional curtailable load. This is the principal reason that
2 the Company is proposing not to allow additional CSR load under the tariff at this time.
3 Allowing new customers to sign up under CSR would result in current non-curtailable
4 customers paying for a benefit that would not likely be realized until 2048 or beyond.

5 **Q. But why is it appropriate for current CSR customers to receive a credit?**

6 A. As I mentioned earlier, and in my direct testimony, the Companies' current generation
7 resources were planned based the assumption that the Company's current CSR
8 customers are a capacity resource. The savings from the curtailable load from the
9 Company's current CSR customers are already built into the system. Therefore, KU's
10 current CSR customers should continue to receive CSR credits. The fact that the
11 current CSR load has already been built into the system is the primary reason, as
12 explained earlier, that the Company is proposing to determine the level of the credits
13 based on an embedded cost approach rather than using an avoided cost approach would
14 result in lower credits.

15 **Q. How do you respond to Mr. Pollock's comment that the decrease in the CSR**
16 **credits violates the principle of gradualism?**

17 A. It is unclear whether the principle of gradualism has any bearing on the CSR credit.
18 With curtailable service, the Company is, for all intents and purposes, purchasing a
19 service from the curtailable customers. In exchange for curtailable service, the
20 Company provides (or "pays") the customer a credit. Therefore, the CSR credit is
21 unlike the rates for electric service that the Company charges other customers. In some
22 respects, the option to curtail customers' load under CSR is not dissimilar from capacity

1 purchases that the Company might make from third-party power suppliers. Just as it is
2 the Company's responsibility to keep from overpaying third-party power suppliers for
3 capacity reservations, it is KU's responsibility to ensure that the Company does not
4 overpay CSR customers for curtailable service that the customers are providing,
5 because ultimately KU's other customers end up paying for the CSR credits provided
6 to the curtailable customers.

7 Nevertheless, the economic impact on the customers taking CSR service is also
8 important. In most cases, these customers are extremely large, energy-intensive
9 companies that compete in international markets. Power costs can certainly affect their
10 ability to compete. The Companies' annual revenue from the 13 customers taking
11 service under CSR on the combined KU and LG&E system is over \$106 million. They
12 employ more than 2,300 full-time workers, not counting any contract employees they
13 may rely on. They are integral to their local economies. The Company is not blind to
14 the benefits that these customers provide to the local economies and to the Company's
15 other customers. From the perspective of KU's other ratepayers, the continuing
16 presence of the CSR customers on KU's system certainly has a beneficial effect on the
17 rates of other customers. Without the contributions to the fixed costs that are currently
18 made by CSR customers, the rates to other customers would be higher. Likewise, any
19 reductions in power sales to KU's CSR customers would put upward pressure on the
20 rates charged to other customers.

21 **Q. Therefore, what is your view on the level of the credits?**

22 A. Looking only at embedded or avoided costs and the Companies' current planning

1 assumptions, the current CSR credits are too high. The current CSR credit is \$6.40
2 per kVA for transmission service and \$6.50 per kVA for primary service. Based on
3 KU's embedded cost methodology the credit would be \$3.20 per kVA and \$3.31 per
4 kVA for transmission and primary service, respectively. Based on avoided costs, the
5 credit would be between \$1.35 to \$3.37 per kVA, without considering the effect of
6 losses. Using either an embedded approach or a marginal approach, the current CSR
7 credits of \$6.40 to \$6.50 are overstated. The methodology that was used by the
8 Company to calculate the credits is reasonable, particularly considering that an avoided
9 cost methodology would generally support a lower level of credits.

10 But it is also important to consider the economic impact that reducing the CSR
11 credits will have on the large customers taking service under the rider, precisely
12 because impacts to those customer can have further effects on other customers and their
13 rates over time. How to account for this impact is largely a matter of judgment. To
14 avoid prejudging the issue, the Company proposed CSR credits based solely on an
15 embedded cost approach (which results in credits greater than avoided costs). But there
16 is a reasonable range of CSR credits for which one could plausibly argue using an
17 embedded cost approach as a starting point.

18

19 **C. PROPOSED RATCHETS FOR RATES TODS, TODP, RTS, FLS**

20 **Q. Please explain the proposed change to the Base Demand Charge ratchet.**

21 A. The Company is proposing to increase the ratchet for the Base Demand Charge from
22 75% to 100%. The Company is not proposing to change the demand ratchets for the

1 Peak and Intermediate Charges at this time.

2 **Q. What is a “demand ratchet”?**

3 A. A “ratchet” refers to a mechanism in which a percentage is applied to the monthly
4 recorded demands in kW (or kVA where appropriate) for the previous 11 months for
5 purposes of determining the billing demand for the current month. The word “ratchet”
6 is a metaphor based on the tool or wrench – a ratchet – that tightens a bolt in one
7 direction but will not loosen the bolt in the opposite direction.³³ With a 75% ratchet,
8 for example, the billing demand for the current month is equal to the greater of (i) the
9 metered demand for the current month or (ii) 75% of the maximum monthly demand
10 for the previous 11 months. To illustrate the concept of a 75% ratchet, assume that a
11 customer has the following recorded demands for the current month of May, 2017, and
12 the 11 preceding months:
13

³³ The metaphor is not perfect because, unlike a mechanical ratchet, the Company’s demand ratchet can “loosen” a year after setting an increased billing demand.

1

MONTH	YEAR	MEASURED DEMAND	75% OF MEASURED DEMAND
May (Current Mo)	2017	3,200	--
Apr	2017	3,400	2,550
Mar	2017	3,750	2,812
Feb	2017	4,100	3,075
Jan	2017	4,500	3,375
Dec	2016	4,200	3,150
Nov	2016	4,100	3,075
Oct	2016	3,800	2,850
Sep	2016	3,200	2,400
Aug	2016	3,900	2,925
Jul	2016	4,000	3,000
Jun	2016	3,900	2,925

2

3

TABLE 8

4

5

With a 75% ratchet, the *billing* demand for May, the current billing month, would be equal to the greater of 3,200 kW or 75% of the highest monthly demand for the previous 11 months. Since, in this example, the 75% of the highest demand during the previous 11 months was 3,375 kW (or 75% x 4,500 kW = 3,375 kW), the billing demand for May would be 3,375 kW.

9

10 **Q. In this example, what would the billing demand for the Base Demand Charge be**
11 **for May 2017 with a 100% ratchet, as proposed by LG&E?**

12 A. The billing demand for May would be 4,500 kW (4,500 kW x 100 % = 4,500 kW).
13 But it is important to keep in mind that the Company is not proposing a 100% ratchet
14 on all three components of the demand charge. Rates TODS, TODP, RTS, and FLS

1 have three demand components – a Base Demand Charge, an Intermediate Demand
2 Charge, and Peak Demand Charge. The Peak and Intermediate Demand Charges would
3 continue to have a 50% ratchet. The proposed demand charges for Rate TODP, for
4 example, are as follows:

6	Peak Demand Charge	\$ 6.83 /kW/Mo
7	Intermediate Demand Charge	\$ 5.34 /kW/Mo
8	Base Demand Charge	\$ 2.92 /kW/Mo

9
10 With KU’s proposal, the Peak Demand Charge of \$6.83 and the Intermediate Demand
11 Charge of \$5.34 would continue to reflect a 50% ratchet, and only the Base Demand
12 Charge of \$2.92 would be applied using a 100%. Therefore, the two largest demand
13 components of Rate TODP – the Peak and Intermediate Demand Charges – will
14 continue to be billed using a 50% ratchet. The smallest of the three components – the
15 Base Demand Charge – would be billed using a 100% ratchet. Therefore based on a
16 simple ratio, approximately 80.65% of the demand charges will continue to be billed
17 on the basis of the 50% ratchet ($[\$6.83 + \$5.34]/[\$6.83 + \$5.34 + \$2.92] = 80.65\%$.)
18 Therefore, the effective overall ratchet would be 59.68% ($80.65\% \times 50\% + (100\% -$
19 $80.65\%) = 59.68\%$). It is important to recognize that ratchets for large power customers
20 in the 60% to 90% range are not uncommon in the industry. The overall effect of KU’s
21 proposed ratchets is within a typical range for many utilities.

22 **Q. Briefly, why is it appropriate to apply a 100% ratchet to the Base Demand**

1 **Charge?**

2 A. The Base Demand Charge covers the cost of delivering power to these large power
3 customers. The customers taking service under Rates TODS, TODP, RTS and FLS
4 are the largest customers served by KU. Because the Company must have sufficient
5 distribution capacity to deliver power to these customers at all times, it is appropriate
6 to determine the demand charge for delivery service based on the customer's maximum
7 demand for the year. The Company's production demand costs (i.e., the cost of
8 generation capacity) are recovered through the Peak and Intermediate Demand
9 Charges, which will continue to include a 50% ratchet.

10 **Q. What are the intervenors' positions regarding the proposed 100% ratchet for**
11 **the Base Demand Charge?**

12 A. KIUC supports the ratchet. KIUC's witness Baron offers the following testimony:

13 The Commission should accept the Companies' proposed increase
14 to the demand ratchet for the base demand charges for Rate TOD-S,
15 TOD-P, RTS, and FLS. This proposal is reasonable and reflects cost
16 causation.³⁴

17 The Companies' argument in support of this rate design change is
18 that the base demand charge is designed to recover distribution and
19 transmission related fixed demand costs that are incurred on the
20 basis of maximum rate class demands and maximum customer
21 demands. As such, a 100% ratchet tied to a customer's maximum
22 demand in the current month or the preceding 11 months more
23 closely follows cost, than the current 75% ratchet.³⁵

24
25
26

³⁴ Baron testimony at page 7, lines 14-17. Emphasis added.

³⁵ Baron testimony at page 38, lines 12-16. Emphasis added.

1 Wal-Mart’s witness seems to oppose the elimination of the Company’s Supplemental
2 or Standby Rider (“Standby Rider”) and recommends that the Commission reject the
3 100% ratchet for the Base Demand Charge. Wal-Mart’s Witness, Mr. Tillman, states
4 that he is “concerned the proposed solution [eliminating the Standby Rider and
5 implementing a 100% ratchet for the Base Demand Charge] ignores the benefits of
6 distributed generation and implements disincentives to customers’ demand
7 management initiative ... Additionally, the existence of a 100 percent demand ratchet
8 sends a price signal that reduces the economic value of demand management measures,
9 discouraging the deployment of demand management programs intended to increase
10 system efficiency.”³⁶

11 **Q. Is the Company justifying the demand ratchet based on the elimination of the**
12 **Standby Service Rider?**

13 A. No. While the demand ratchet is implemented in conjunction with the elimination of
14 the Standby Rider, a 100% ratchet applied to transmission and distribution delivery
15 costs is justified to all types of customers, not just those receiving standby service.
16 Whether a customer is receiving standby service or standard (non-standby) service, the
17 Company must deliver power to the customer. The purpose of the proposed ratchet is
18 not to discourage distributed generation, but rather, to implement a rate structure that
19 is equitable to all customers. Whether a customer has its own generator and falls back
20 on the Company for power when the customer realizes a forced outage or the customer

³⁶ Tillman testimony at page 29, lines 15-21, continuing on to page 20, lines 1-2.

1 is a low load factor customer that only purchases power occasionally from the
2 Company, from a power delivery perspective, the two customers would be the same.
3 The reason that KU is proposing a 100% ratchet for transmission and distribution
4 delivery costs is to ensure that low load factor customers that only purchase power
5 occasionally are not subsidized by high load factor customers that purchase power on
6 a regular basis. Without a 100% ratchet, customers that purchase power infrequently
7 would be subsidized by other customers. By eliminating the Standby Rider and serving
8 customers with distributed generation on the same rate schedule as low load factor
9 customers, as well as high and medium load factor customers, the Company will be
10 offering service to all large customers on a non-discriminatory basis.

11 **Q. Please explain how a low load factor customer is similar, from an operational**
12 **and capacity perspective, to a customer that self generates and only occasionally**
13 **falls back on the Company to supply backup power.**

14 A. Consider Customer A receiving service from the Company that owns a 10 MW
15 generator that is designed to operate continuously but with a 10 percent random forced
16 outage rate. Statistically, this means that the generator will be forced out 10 percent of
17 the time. If the outages are random, the generator will be expected to be forced offline
18 on average 73 hours per month. For a 10 MW generator, the Company would provide
19 on average 10 MW of standby power for 73 hours per month. Consider Customer B
20 that operates some sort of machine – a large metal shredding machine for example --
21 that draws 10 MW of power but is only used infrequently. Assume that the customer
22 only needs to shred metal when a certain amount of scrap metal is accumulated, which

1 will again occur randomly. Assume further, that the scrap metal machine operates on
2 average 73 hours per month. For a 10 MW metal shredder, the Company would provide
3 on average 10 MW of power for 73 hours per month. From a distribution delivery
4 perspective, there is no difference in the distribution and transmission delivery capacity
5 needed to serve the two loads. The Company must be in a position to deliver 10 MW
6 of power whenever the customer needs it. Therefore, it is appropriate to bill both
7 customers a delivery demand charge for 10 MW of delivery capacity whether the
8 customer needs 10 MW in a month or not. In both cases, the Company will have
9 installed sufficient distribution and transmission capacity to deliver the power to the
10 customer each and every month. It is thus appropriate for both customers to pay the
11 same monthly fixed demand costs related to the 10 MW of capacity necessary to deliver
12 the power to the customers.

13 **Q. Do you agree with Mr. Tillman's claim that the proposed ratchet for the Base**
14 **Demand charge will discourage the deployment of demand management**
15 **programs intended to increase system efficiency?**

16 A. No, just the opposite effect should occur. As demonstrated earlier, the Company is not
17 proposing to modify the ratchets applicable to the two largest demand components of
18 Rates TODS, TODP, RTS and FLS. The ratchets for the Peak and Intermediate
19 Demand Charges, which for Rate TODP make up 80.65% of the total demand charges
20 will remain the same. Importantly, the Peak and Intermediate Demand Charges only
21 apply to demands that are recorded during the peak and intermediate time-of-day
22 periods. Therefore, if customers can reduce their demands during these periods in

1 subsequent time-of-day periods, then they will only be held to a 50% ratchet, just as
2 they are currently. Nothing has changed for these two demand charges. The
3 implementation of the 100% ratchet will encourage customers to monitor their
4 maximum demands more carefully to insure there aren't unnecessary peaks in their
5 loads. Ultimately, the Company must have sufficient delivery capacity to serve the
6 customers maximum demand, whenever it occurs. If customers can reduce their
7 maximum demands, then it would be possible for the Company to operate with less
8 delivery capacity, thereby creating greater efficiency. Under the Company's proposal,
9 customers would pay the costs of the line and transformer capacity installed to deliver
10 power to *their facilities*, instead of shifting those costs onto other customers.

11 **Q. Are you saying that the Company's proposed ratchet for the Base Demand**
12 **Charge is primarily about eliminating subsidies between customers?**

13 A. Yes. It is important to keep in mind that the rates are designed to collect the same
14 revenue regardless of the Base Demand Ratchet percentage. The test-year revenue
15 would be the same for these rate classes regardless of the ratchet. The reason for this
16 is that the billing demands used to design the Base Demand Charges are higher with a
17 100% ratchet than with a 75% ratchet. Therefore, to the extent that a 75% ratchet were
18 to be used, the billing demands for the proposed rate would be lower and the demand
19 charge would be correspondingly higher. Therefore, within rounding, the effect of the
20 Company's proposed ratchet is revenue neutral for individual rate classes. To illustrate
21 this, the following Rebuttal Exhibit WSS-6 shows what the billing demands, demand
22 charge and revenues for the Base Demand Charge would be for a 75%, 80%, 90%, and

1 100% ratchet. As can be seen from this exhibit, the Base Demand Charge revenue
2 collected under any of these ratchets would be almost the same. Therefore, the
3 Company is not collecting more revenue from any rate schedule with the 100% ratchet
4 proposal, the Company is simply providing better assurance that the large power
5 customers who place costs on the system are the ones paying those costs.

6

7 **D. SPECIAL SCHOOL RATES PROPOSED BY KSBA**

8 **Q. Is the KSBA proposing a new set of special school rates?**

9 A. Yes.

10 **Q. Please describes KSBA's proposal.**

11 A. KSBA is proposing to create two new rate schedules for public schools – Rate P-12
12 Public School – Time of Day Service and Rate P-12 Public School – Power Service.
13 KSBA's Rate P-12 – Time of Day Service is modeled after the Company's standard
14 large power rate schedules Rates TODS and TODP, except KSBA's proposed rate
15 would offer deep discounts for schools. KSBA's Rate P-12 – Power Service is modeled
16 after the Company's Power Service Rate PS, except KSBA's proposed rate would again
17 offer deep discounts for schools. KSBA is proposing to allow public schools currently
18 served under Rates TODS, TODP, and PS to move to deeply discounted special public
19 school rates. KSBA's witness is also proposing to keep the AES special rate; therefore,
20 the KSBA is recommending that the Company offer three special rates for public
21 schools.

22 **Q. Does the Company favor offering rates targeted to specific customer segments**

1 **based on the type of commercial or industrial end use?**

2 A. No. The Company has moved away from offering rates targeted to specific types of
3 commercial and industrial customers. In fact, the trend in the industry is to move away
4 from such special-interest rates. It has been the Company’s objective to develop cost-
5 based rates that are applicable to all types of customers, regardless of their load profile.
6 This is one of the reasons that the Company has been extending its time-of-day rate
7 offerings to apply to more customers. With the implementation of advanced metering
8 systems (AMS), the Company will be able to offer time-of-day rates to far more
9 customers. In the past, offering time-differentiated three-part rates to a large number
10 of customers would have been cost prohibitive. With a properly designed multi-part
11 rate there is no need to offer rates targeted to specific customer segments, such as coal
12 mines, public schools, private schools, churches, prisons, irrigation pumps, grain
13 drying facilities, ball field lights, asphalt plants, chemical companies, automobile
14 manufacturers, steel plants, etc. all of which might have different load profiles. Over
15 the years, I have seen special rates for all of these customer types, but most utilities are
16 trying to move away from offering special rates targeted to specific industries or special
17 interests.

18 **Q. Would offering special rates for schools create an administrative burden for the**
19 **Company?**

20 A. Yes. KU does not have special coding for public schools on Rates PS, TODS, or
21 TODP, nor does it have information that is readily available to determine whether a
22 school would qualify for KSBA’s proposed Rate P-12 – Power Service or Rate P-12 –

1 Time of Day Service. Therefore, it is impossible for the Company to validate the billing
2 determinants that were used by the KSBA to develop the consumption analysis shown
3 in RLW Exhibit 4 to Mr. Willhite's testimony. In its response to data requests, the
4 KSBA failed to provide customer identification codes which made it impossible for the
5 Company to validate the billing determinants included in RLW Exhibit 4. Furthermore,
6 as explained in KSBA's response to Question No. 8 of KU's Request for Information
7 to the KSBA, the consumption analysis set forth in RLW Exhibit 4 was cobbled
8 together from billing data from Fiscal Year 2015 (i.e., the 12 months ended June 2015)
9 and from Fiscal Year 2016 (i.e., the 12 months ended June 2016). Thus, the
10 consumption analysis used by Mr. Willhite to perform his cost of service study and his
11 rate analysis does not correspond to the forecasted test year of the rate case, his analysis
12 was assembled from data sets for two different historical periods, which had completely
13 different weather patterns.

14 **Q. Has the KSBA demonstrated that public schools have a unique load profile that**
15 **would warrant a special rate?**

16 A. No. The KSBA witness claims that peak demands for public schools occur outside of
17 the Company's peak periods, but the load patterns of schools are not significantly
18 different from commercial businesses and manufacturers, particularly manufacturers
19 with one-shift operations. Public schools, office buildings and manufacturers will
20 typically realize their maximum demands from 6 A.M. to 2 P.M, during the same time-
21 frame as public schools. While I acknowledge that the load patterns for public schools
22 are different from residential customers, they aren't materially different from office

1 buildings and many other types of manufacturers. Certainly, the load patterns for
2 public schools do not justify the creation of two new special rates.

3 **Q. Has the KSBA demonstrated that *public* schools have load profiles that differ**
4 **from *private* schools?**

5 A. No. Again, there is no justification for a special rate for *public schools*. KSBA's
6 proposed public school rates would be unduly discriminatory to *private schools* and
7 numerous other groups of customers.

8 **Q. Does the Company's load data support the KSBA's position that the maximum**
9 **demands for schools occur outside of the Company's peak and intermediate load**
10 **periods.**

11 A. No. KU and LG&E provided detailed support in Case Nos. 2009-00548 and 2009-
12 00549 for the selection of the peak and intermediate periods used in its large power
13 time of day rates (Rates TODS, TODP, RTS and FLS). The load data used to define
14 the peak and intermediate time-of-day periods were based on an analysis of the
15 Companies' system loads. During the summer months, the Company's peak period is
16 defined as the period between 1 P.M. and 7 P.M. During the winter months, the
17 Company's peak periods is defined as the period between 6 A.M. and 12 Noon.

18 Based on the Company's load data for public schools, the maximum demand
19 for public schools occur during exactly the same time frame as non-schools served
20 under the Company's large commercial and industrial rates schedules (Rates PS,
21 TODS, TODP, RTS and FLS). During both winter and summer months, schools will
22 peak between 6 A.M. and 2 P.M. For example, during July, both schools and non-

1 school commercial/industrial customers realize their maximum demands at 1:00 P.M.
2 During January, public schools realize their maximum demand at 9:00 A.M.; whereas,
3 non-school commercial/industrial customers realize their maximum demands one hour
4 later at 10:00. Therefore, there is no basis to Mr. Willhite's claim that school load is
5 fundamentally different from non-school commercial/industrial load.

6 **Q. Did you review Mr. Willhite's cost of service study and rate analysis?**

7 A. Yes.

8 **Q. Do Mr. Willhite's analyses provide a sound basis for supporting the introduction**
9 **of two new special rates?**

10 A. No. In developing his proposed rate, Mr. Willhite prepared a consumption analysis
11 (RLW Exhibit 4) and a cost of service study. In developing his cost of service study,
12 Mr. Willhite modified the Company's LOLP cost of service study by adding a new
13 column in the class allocation section of the study to represent his proposed school
14 rates. His consumption analysis was compiled from billing data for a select number of
15 public schools. There are numerous problems with Mr. Willhite's rate analysis and his
16 cost of service study rendering them useless in supporting the development of his
17 proposed special rates for public schools. In performing his cost analysis, Mr. Willhite
18 makes assumption upon assumption upon assumption. Listed below are some of the
19 problems:

20 (1) As mentioned earlier, the billing data used in Mr. Willhite's
21 consumption analysis (RLW Exhibit 4) was assembled from historical data for a
22 somewhat arbitrary group of schools. Furthermore, the consumption analysis for KU

1 was assembled from two different historical periods (Fiscal Year 2015 and Fiscal Year
2 2016) with different weather patterns. KU's consumption analyses in this rate case
3 were developed based on forecasted billing determinants which assumed normal
4 weather patterns. All of the proposed rates and charges proposed by KU in this
5 proceeding were based on forecasted costs and billing determinants. Mr. Willhite made
6 no attempt to adjust his historical billing determinants to match the forecasted billing
7 determinants developed by the Company for the other rate schedules in this proceeding.
8 Mr. Willhite's consumption analysis for his new school rate, which is based on
9 historical kWh and demand data, will not be consistent with or otherwise match the
10 forecasted test year and will thus violate the "matching principle".

11 (2) In his consumption analysis (RLW Exhibit 4), Mr. Willhite fails to
12 remove base Environmental Cost Recovery (ECR) revenues from base revenues. In
13 the Company's cost of service study, and in the determination of revenue requirements
14 in this proceeding, base ECR revenues were removed. These are ECR revenues for
15 ongoing projects that have been transferred to base rates. This can be seen in pages 3-
16 15 of Schedule M-2.3 of the Company's filing requirements in this proceeding.
17 Because ECR costs were removed from the Company's revenue requirement, the
18 Company also removed ECR revenues from base revenues. Mr. Willhite, however,
19 failed to remove ECR revenues for his new Schools rates from base revenues. To
20 demonstrate this I have included the consumption analysis for Rate PS-Secondary from
21 Schedule M-2.3 of the Company's filing requirements as Rebuttal Exhibit WSS-7. As
22 can be seen from this exhibit, the Company has removed base ECR revenues to

1 calculate an amount labeled “Total Base Revenues Net of ECR”. This is the amount
2 that is included in the Company’s cost of service studies, and this is also the amount
3 that is used to determine the revenue deficiency in the case. I have included Mr.
4 Willhite’s consumption analysis as Rebuttal Exhibit WSS-8. As can be seen from Mr.
5 Willhite’s consumption analysis, in determining the revenue that he reflects in his cost
6 of service study, he skips the step of removing base ECR revenues from revenues that
7 he carries forward into his cost of service study. Mr. Willhite’s failure to remove base
8 ECR revenues from base revenues for his proposed school rate has the effect of
9 overstating the rate of return for the class in his cost of service study.

10 (3) As explained in his testimony, Mr. Willhite estimated the LOLP
11 allocator for his school rate by prorating the LOLP allocator for KU’s All Electric
12 Schools (Rate AES) on the basis of relationship *for a single hour* between the estimated
13 summer CP for the School Class to AES summer CP.³⁷ This is an inaccurate and
14 flawed method for calculating the LOLP allocator for his new school class. In the
15 Company’s cost of service study, the LOLP allocator for AES is not determined based
16 on the summer CP (a single peak hour), but, rather, by calculating the load weighted
17 LOLP for each hour of the year. Therefore, Mr. Willhite’s method of extrapolating the
18 LOLP allocator based solely on a CP for one hour is not consistent with the
19 methodology used in the Company’s study. Furthermore, because school load is lower
20 during the summer months, his short-cut approach has the effect of overstating the rate

³⁷ Willhite testimony at page 6, lines 1-7.

1 of return for his new school class.

2 (4) Mr. Willhite extrapolates the load relationship for schools taking service
3 under Rate AES to schools currently taking service under Rate PS, TODS, and TODP.
4 The load profile for the public schools currently taking service under Rate PS TODS,
5 and TODP are likely not comparable to the schools taking service under Rate AES.

6 (5) In his cost of service study, Mr. Willhite failed to differentiate between
7 public school customers served at primary voltages and those served at secondary
8 voltages. He grouped primary and secondary voltage customer together into a single
9 rate class for the cost of service study even though the costs of providing service to
10 primary and secondary customers are quite different.

11 **Q. What is your recommendation regarding KSBA's proposed special rates for**
12 **public schools.**

13 A. It is my recommendation that the Commission reject the KSBA's proposal. The KSBA
14 has not provided sound cost justification for offering deeply discounted special rates
15 for public schools currently served under Rates PS, TODS, and TODP.

16

17 **E. LIGHTING SERVICE**

18 **Q. Please provide a general description of Lighting Service (Rate LS) and Restricted**
19 **Lighting Service (RLS).**

20 A. Lighting Service (Rate LS) and Restricted Lighting Service (Rate RLS) are rate
21 schedules under which the Company provides lighting service by installing a particular
22 type of light for customers. The cost of providing the service includes both the cost of

1 providing power to the light as well as the carrying costs on the lighting equipment.
2 This service is often referred to “leased lighting service” to indicate that the Company,
3 and not the customer, owns the lighting equipment. The difference between Rate LS
4 and Rate RLS is that Rate RLS covers older types of lights, such as Mercury Vapor or
5 Metal Halide lighting units, which are being phased out by either the manufacturer or
6 the Company.

7 **Q. Please describe how the Company allocated the revenue increase to the various**
8 **types of lights.**

9 A. The overall revenue increase for Rates LS and RLS was determined based on the results
10 of the Company’s class cost of service studies, as discussed earlier in my testimony. In
11 developing the monthly charges for the individual light types, the Company developed
12 an analysis of the current cost of installing each type of light. The total proposed
13 revenue requirements for Rates LS and RLS were allocated to each light type based on
14 the carrying cost of a new light. While the revenue requirement for the Rates LS and
15 RLS were determined on the basis of the actual embedded cost of providing service to
16 Rate LS and RLS customers, the revenue requirement for the rate class (Rate LS and
17 Rate RLS together) was allocated to each light type on the basis of the incremental cost
18 (or marginal cost) of each particular light.

19 **Q. Does the Company have detailed accounting records that would allow it to**
20 **determine the actual embedded cost for each type of light?**

21 A. No. Neither the Company’s property accounting records nor its operating expenses
22 are broken down by type of light. I am not aware of any utility that breaks out its

1 property records or operation and maintenance expenses by type of light.

2 **Q. Is allocating the revenue requirement for the class as a whole to the individual**
3 **types of lights a reasonable method for developing lighting rates?**

4 A. Yes. As I indicated, KU does not maintain detailed property accounting records for
5 each type of light that it installs. Therefore, using marginal costs as an allocator is the
6 best approach available to reflect the cost of providing service to lighting customers.

7 **Q. Are you aware of other utilities that use this approach?**

8 A. Yes. I have developed lighting rates for numerous utilities using this methodology.

9 **Q. Is there a theoretical basis for allocating revenue requirements on the basis of**
10 **marginal costs?**

11 A. Yes. While marginal costs are not typically used in Kentucky to develop rates, in the
12 absence of embedded cost data for each type of light, allocating revenue requirements
13 for Rates LS and RLS on the basis of marginal costs is superior than arbitrarily applying
14 the same percentage increase to each rate class, without any consideration of cost
15 differentials between lights. Furthermore, allocating revenue requirements on the basis
16 of marginal costs provides a better price signal to customers regarding the cost of
17 adding a particular type of light.

18 **Q. Do any of the intervenors object to allocating revenue requirements on the basis**
19 **of marginal costs?**

20 A. Yes, Lexington-Fayette's witness Jester objects to using marginal costs for allocating
21 revenue requirements to individual types of lights. He asserts that the cost for each
22 light type should be based on the net depreciated book value (i.e. embedded cost) of

1 each type of light.³⁸ Mr. Jester states that, “A uniform across-the-board adjustment to
2 rates within the lighting class is appropriate because Kentucky Utilities does not
3 maintain adequate records on which to base increases with the class.”³⁹ But Mr. Jester
4 fails to address why using a uniform percentage increase to determine the charges for
5 lights is superior than allocating the revenue requirements for Rates LS and RLS on the
6 basis of marginal costs.

7 **Q. On page 16, lines 13-14, of his testimony, Mr. Jester claims that there was “no**
8 **scaling of allocated costs by lighting type to the required revenue for the lighting**
9 **class”. Is he correct?**

10 A. No. The rates for the various types of lights were scaled to yield the overall revenue
11 requirement (current revenue plus the proposed revenue increase) for Rate RS and RLS.
12 What Mr. Jester claims that KU didn’t do is precisely what the Company’s allocation
13 methodology does. The total revenue requirement for Rate LS and RLS was allocated
14 to each type of light in the rate class, subject to a 20% cap on the increase for any type
15 of light. Therefore, Mr. Jester is incorrect in his assertion that there was no scaling of
16 allocated costs by lighting type to the required revenue for the lighting class. Even
17 more confusing, however, is that after claiming on page 16, lines 13-14, of his
18 testimony that there “is no scaling of allocated costs by lighting type to the required
19 revenue for the lighting class”, he goes on to make just the opposite claim on page 20,
20 line 9-10, by saying, “[T]he Monthly Unit Cost for each existing light types were scaled

³⁸ Jester testimony at page 17, lines 7-10.

³⁹ *Id.*, lines 17-19.

1 by the Company in developing its tariff proposals.”⁴⁰ His subsequent statement is the
2 one that is correct.

3 **Q. Is the 20% cap exorbitant?**

4 A. No. The Company has proposed and Commission has approved higher caps for
5 lighting rates in other rate case proceedings. For example, in KU’s Case No. 2009-
6 00548, the Company proposed to limit the increase to any lighting type to 55 percent.
7 Furthermore, in Case No. 2009-00548, the Commission approved increases for
8 individual lighting rates in the 30 to 55 percent range.⁴¹ For example, the rate for the
9 9,500 HPS light was increased by 34 percent; the rate for the 22,000 HPS light was
10 increased by 40 percent; and the 5,800 HPS light was increased by 55 percent.

11 **Q. On lines 6-8 of the same page, Mr. Jester claims that the cost allocation for Rates**
12 **LS and RLS is “skewed toward light types with relatively high initial cost and**
13 **away from lights with higher energy and maintenance costs.” Is he correct?**

14 A. No. The Company considered both the carrying costs (including operation and
15 maintenance expenses, depreciation expenses, return on investment, income taxes, and
16 property taxes) of the lighting equipment and the current cost of the power used by the
17 lights to determine the marginal cost allocator. Therefore, each type of light was placed
18 on a level playing field with respect to the carrying costs and operating expenses
19 associated with the installation of a new light by the Company. While the Company’s

⁴⁰ *Id.* Emphasis added.

⁴¹ *In the Matter of: Application of Kentucky Utilities Company for an Adjustment of Base Rates*, Case No. 2009-00548, Order (July 30, 2010).

1 allocation methodology is clearly based on marginal costs, there is no “skewing”
2 between different types of lights. Except for the 20% cap that was used as the
3 maximum increase for any type of light, there was no “skewing” in favor of, or against,
4 lights with high operating costs.

5 **Q. On page 10 of Mr. Jester’s testimony, he states “The net effect of this treatment**
6 **of pole costs and pole attachment revenues is that pole costs are assigned to**
7 **customer classes based on an allocation of distribution system costs but pole**
8 **attachment revenues are credited to all customers in proportion to what would**
9 **otherwise be their assigned revenue responsibility.” Is that an accurate**
10 **description of how pole costs and pole revenue are allocated to each class?**

11 A. No. Poles are allocated to each class of service on the same basis as overhead
12 conductor. 40.81% are allocated to each class based on demand and 59.19% are
13 allocated to each class based on the number of customers. Pole attachment revenues
14 are included in the miscellaneous revenue category “Rent From Electric Property”.
15 Those revenues are allocated to each class based on rate base, not based on their
16 assigned revenue responsibility as claimed by Mr. Jester.

17

18 **F. LED RATES**

19 **Q. Is KU proposing LED rates in this proceeding?**

20 A. Yes. KU is proposing rates for 8 new LED lights. In developing the rates, the
21 Company used a standard carrying charge methodology consistent with approaches
22 that have been used in prior rate applications by the Company for the introduction of

1 rates for new types of lighting equipment.

2 **Q. Please describe Lexington-Fayette witness Jester's recommendations regarding**
3 **LED lights.**

4 A. Mr. Jester makes four recommendations. First, he recommends that a levelized carrying
5 charge methodology be used instead of the non-levelized methodology proposed by the
6 Company. Second, he proposes to exclude operation and maintenance expenses from the
7 determination of the LED rates. Third, he asks the Commission to require KU to establish
8 subaccounts to separate LED-related costs from non-LED costs. Fourth, he asks that the
9 Commission require KU to consult with Lexington-Fayette and other customers to
10 determine whether its lighting offerings adequately meet the needs of customers and
11 reflect advancements in technology. I will address the first three recommendations and
12 John P. Malloy will address the fourth.

13 **Q. Is it appropriate to develop KU's lighting rates based on a levelized carrying**
14 **charge approach?**

15 A. No. None of the Company's other proposed rates in this proceeding are based on a
16 levelized carrying charge calculation.

17 **Q. What are levelized carrying charges?**

18 A. Levelized carrying charges are a series of uniform payments that is equivalent to the
19 present value revenue requirements of an asset over the expected useful life of the asset.
20 A levelized carrying charge is essentially the same concept that is used when a home
21 owner takes out a loan to purchase a new home. With a conventional home mortgage,
22 the home owner makes the same mortgage payment each month over the life of the loan.

1 Using a levelized fixed charge calculation, the utility would receive the same carrying
2 charge payment over the life of the investment.

3 **Q. Did Mr. Jester indicate what the carrying charge rate should be?**

4 A. No. He merely noted that “using the weighted average cost of capital proposed by the
5 Company in this case would result in a levelized fixed charge equal to *approximately*
6 74.9% of the fixed charges proposed by the Company for LED lights.”⁴² Mr. Jester
7 therefore does not propose specific rates for the LED lights being offered by the Company.
8 Furthermore, his ratio failed to consider deferred income taxes and operation and
9 maintenance expenses. Mr. Jester’s ratio also failed to use an after-tax weighted cost of
10 capital, as is appropriate for levelized carrying charge calculations.⁴³

11 **Q. What are the problems with using levelized carrying charges for setting rates?**

12 A. There is a fundamental problem with using levelized carrying charges for establishing a
13 specific rate when none of the Company’s other rates are determined on a levelized basis.
14 Revenue requirements in a rate case are determined on a non-levelized basis, not on a
15 levelized basis. This is true for KU’s revenue requirements in total and for the revenue
16 requirements for each rate class in the Company’s class cost of service studies.
17 Determining revenue requirements in total on a non-levelized basis but using levelized
18 carrying charges for a particular rate category creates an inherent mismatch between the
19 determination of revenue requirements and the determination of rates.

⁴² Jester testimony at page 21, lines 4-7. Emphasis added.

⁴³ See Excel spreadsheet labeled “KPSC_2016-00370 Jester Levelization Ratio Workpaper” provided by LFUCG in response to Question 1 of the PSC Staff’s Initial Request for Information.

1 With non-levelized carrying charges, revenue requirements include a return on
2 investment, book depreciation, operation and maintenance expenses, income taxes, and
3 property taxes. With levelized carrying charges, sinking-fund depreciation is used instead
4 of book depreciation. Depreciation expenses included in the Company's revenue
5 requirements are not based on sinking fund depreciation. Mr. Jester is singling out the
6 rates for LED lights and proposing that the rates for those lights be based on levelized
7 carrying charges while the Company's revenue requirements in this proceeding are
8 determined on the basis of non-levelized costs, and while the charges for every other rates
9 offered by the Company are also determined on the basis of non-levelized carrying
10 charges.

11 **Q. Are there other problems with using levelized carrying charges for setting rates?**

12 A. Yes. While levelized carrying charges are equivalent on a *net present value basis* to non-
13 levelized carrying charges *over the life of the investment*, numerous factors must be
14 assumed in levelizing carrying charge over the life of the investment. With a levelized
15 carrying charge approach it is necessary to make assumptions about a utility's cost of
16 capital, operation and maintenance expenses, income tax rate, and property tax rate *over*
17 *the life of the investment*. The fact that assumptions must be made for 25 years or more
18 in a levelized carrying charge calculation diminishes its usefulness in setting rates.

19 **Q. Has the use of levelized carrying charges for setting rates been an issue in prior**
20 **rate cases?**

21 A. Yes. In a number of previous rate cases there has been some questions about using
22 levelized carrying charges for determining cable television pole attachment charges. In

1 accordance with the settlement agreement approved by the Commission in the
2 Companies' 2014 base-rate cases, the Companies and the Kentucky Cable
3 Telecommunications Association (KCTA) discussed and agreed to use a non-levelized
4 carrying charge calculation for determining the pole attachment charges in these bas-rate
5 proceedings.⁴⁴ The Commission has previously approved such a methodology.⁴⁵
6 Consequently, the charges for Pole and Structure Attachment Rate PSA in this proceeding
7 were determined based on a non-levelized carrying charge methodology.⁴⁶ The
8 intervenor groups affected by Rate PSA have not opposed the use of non-levelized
9 carrying charges in this proceeding. It is important that there is some consistency in the
10 way that the Company's charges are calculated.

11 **Q. Has the Commission approved rates for other services that were based on non-**
12 **levelized carrying charges?**

13 A. Yes. In 2016, the Commission approved monthly capacity charges for solar power service
14 (Solar Share) for LG&E and KU which were based on non-levelized carrying charges.⁴⁷
15 The rates were approved by the Commission in its Order in Case No. 2016-00274 dated
16 November 4, 2016. Non-levelized carrying charges have also been used to support prior
17 rate filings for new lighting rates.

⁴⁴ See *In the Matter of: An Application of Kentucky Utilities Company for an Adjustment of Its Electric Rates*, Case No. 2014-00372, Order Appx. A at 8 (June 30, 2015); *In the Matter of An Application of Louisville Gas and Electric Company for an Adjustment of Its Electric and Gas Rates*, Case No. 2014-00372, Order Appx. A at 8 (June 30, 2015).

⁴⁵ See *In the Matter of: Application of Cumberland Valley Electric, Inc. to Adjust Its Rates*, Case No. 2000-00359, Order (Feb. 26, 2001).

⁴⁶ Direct Testimony of William Steven Seelye at page 82, lines 17-22.

⁴⁷ Direct Testimony of William Steven Seelye filed in Case No. 2016-00274.

1 **Q. Do you agree with excluding operation and maintenance expenses from the**
2 **determination of the LED rates?**

3 A. No. Mr. Jester objects to including 1/13th of the expense of a replacing an LED fixture
4 in the revenue requirements for LED lights. Based on information from the Company's
5 vendors, the average replacement period for the LED fixture (which includes the housing,
6 light emitting diodes, current controller, and photocell) would be approximately 13 years.
7 Therefore, 1/13th of the cost of replacing the fixture was included in revenue requirements.
8 Contrary to what is claimed by Mr. Jester, the expenses incurred for replacing the fixture
9 are properly recorded as operation and maintenance expenses in accordance with standard
10 accounting practices. Mr. Jester seems to be arguing that because the LED fixtures have
11 a five-year warranty that there would be no costs for the first five years after the lights are
12 placed in service. He obviously ignores the fact that even with a 5-year warranty covering
13 the fixture itself, the Company will still incur labor costs associated with removing the
14 faulty fixture and installing a replacement; therefore, the costs wouldn't be zero if the
15 fixture is replaced during the first five years.

16 Ignoring all the minute details of what might or might not be included in a 5-year
17 warranty, Mr. Jester fails to understand the underlying rationale for the proposed rates. In
18 developing rates for new types of lights, such as for LED lights, the Company develops
19 charges that are reasonable on a going forward basis and, it is hoped, on a *steady state*
20 basis. In developing new lighting rates, the Company develops charges that are
21 reasonable over a period of time, i.e., on a steady state basis, rather than charges that reflect
22 vintages of property. Mr. Jester's proposal to exclude O&M expenses for the first five

1 years, but presumably to include O&M expenses thereafter, would ultimately result in
2 vintage ratemaking, as well as creating an administrative and ratemaking nightmare for
3 the Company. His proposal would require the Company to track the O&M expenses
4 incurred for each light type and for each vintage. In other words, the Company would
5 have to track the O&M expenses for each type of LED light installed in 2017, for each
6 type of LED light installed in 2018, for each type of LED light installed in 2019, and so
7 forth. The Company would then have to develop different rates for LED lights installed
8 in 2017, 2018, 2019, etc. Then, five years hence, the lights installed in 2017 would no
9 longer be covered by a warranty and would have a higher unit charge than those installed
10 in the other four years 2018, 2019, 2020, and 2021. Because the LED rates will not be
11 priced based on vintage ratemaking concepts, it is appropriate that average annual
12 operation and maintenance expenses be included in the revenue requirements for the new
13 rates.

14 **Q. Has the Commission approved rates for other new services that include average**
15 **annual levels of operations and maintenance expenses?**

16 A. Yes. It is standard practice for the Company to include projected operation and
17 maintenance expenses when filing new lighting rates or new rates for other services,
18 regardless of the specifics of a warranty, which may or may not apply. For example, the
19 rate for the Solar Share Capacity Charge approved by the Commission in Case 2016-
20 00274 included operation and maintenance expenses.

21 **Q. What about Mr. Jester's recommendation that the Commission require KU to**
22 **establish subaccounts to separate LED-related costs from non-LED costs?**

1 A. The Company follows standard accounting practices used by investor-owned utilities and
2 follows the Uniform System of Accounts prescribed by Federal Energy Regulatory
3 Commission (“FERC”) regulations. From time to time, the FERC issues proposed
4 rulemakings seeking comments on changes to the Uniform System of Accounts. I am
5 unaware of the Kentucky Commission, or any other state commission, requiring utilities
6 to implement specific sub-accounts for its lighting plant costs or operation and
7 maintenance expenses. I am unaware of any state regulatory body that has ordered a
8 utility to maintain sub-accounts for different types of street or outdoor lights. Mr. Jester’s
9 recommendation begs the question of why he is proposing to limit this detailed change to
10 just LED lights. Mr. Jester has made this recommendation without any consideration of
11 the costs to the Company of changing its accounting systems, accounting practices, and
12 field practices to accommodate this change. Mr. Jester’s proposal would represent a level
13 of micro-management that I have not seen in Kentucky or any other state.

14 **Q. What is your recommendation regarding KU’s proposed LED rates?**

15 A. I recommend that the Commission approve the LED rates as filed. It is important to
16 recognize that customers have choices with respect to the installation of LED lights. They
17 can buy and maintain lighting equipment themselves and purchase lighting energy service
18 from KU under Rate LE, or they can take complete lighting service under KU’s Lighting
19 Service rate schedule (Rate LS). Therefore, KU should not be forced to underprice LED
20 offerings under Rate LS.

21 **G. OTHER RATES AND CHARGES**

22 **Q. The Company proposed a number of changes in its miscellaneous charges. Please**

1 **discuss those charges.**

2 A. The Company proposed to add an Unauthorized Reconnection Charge to its electric tariff.
3 The Company also proposed to increase its Redundant Capacity Charge. The intervenor
4 witnesses did not address these charges. The Company also proposed to broaden its pole
5 attachment rate (Rate PSA) to include not only charges for cable television attachments
6 but also charges for telecommunication wireline and wireless facilities that are attached
7 to KU's poles and cable television and telecommunication wireline facilities using the
8 Company's underground electric infrastructure. The carrying charges that supported the
9 underlying charges were addressed in my direct testimony. None of the intervenor
10 witnesses offered any criticisms of the carrying charge calculations that supported the
11 proposed charges for Rate PSA, though the Kentucky Cable Television Association
12 ("KCTA") and AT&T contest the amount of the wireless attachment charge based on the
13 amount of pole space needed for such attachments, which John K. Wolfe addresses in his
14 rebuttal testimony. The other issues raised by the KCTA and AT&T, which principally
15 concern operational issues, are also addressed in the rebuttal testimony of Mr. Wolfe.

16 **Q. Does this conclude your rebuttal testimony?**

17 A. Yes.

Rebuttal Exhibit WSS-1

Analysis of LOLP Hours

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-2

Cust Cost from the AG's Electric Cost of Service Study

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-3

Incremental Cost of Connecting a Res Elec Customer

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-4

Avoided Cost Analysis based on CT in 2029

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-5

Avoided Cost Analysis based on CT in 2048

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-6

Impact on Billing Demand by Varying Ratchet Percent

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-7

Elimination of Base ECR Revenue from Revenues

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-8

Mr. Willhite's Failure to Remove Base Revenues

RATE P-12 PUBLIC SCHOOL (INTERIM)

POWER SERVICE

Secondary

	Bills	Kw	KWh	Present Rates		Proposed Rates	
Basic Service	1,476			\$90.00	\$132,840	\$90.00	\$132,840
Energy			71,429,693	\$0.03572	\$2,551,469	\$0.03572	\$2,551,469
Summer kW		106,291		\$19.05	\$2,024,844	\$15.07	\$1,601,319
Min Incr		2,090		\$19.05	\$39,823	\$15.07	\$31,494
					\$0		\$0
Winter kW		149,093		\$16.95	\$2,527,122	\$12.97	\$1,933,050
Min Incr		769		\$16.95	\$13,030	\$12.97	\$9,967
Total					\$7,289,128		\$6,260,138

RATE P-12 PUBLIC SCHOOL SERVICE

TIME of DAY SERVICE

Secondary

Mr. Willhite failed to remove Base ECR revenues from Total Revenues.

	Bills	Kw	KWh	Present Rates		Proposed Rates	
Basic Service	996			\$200.00	\$199,200	\$200.00	\$199,200
Energy			120,872,157	\$0.03527	\$4,263,161	\$0.03527	\$4,263,161
Base kW		382,412		\$5.20	\$1,988,545	\$3.97	\$1,518,308
Min Incr Old		15,918		\$5.20	\$82,772	\$3.97	\$63,198
Min Incr New		96,949		\$5.20		\$3.97	
Inter kW		381,585		\$4.53	\$1,728,582	\$3.30	\$1,259,362
Min Incr		2,174		\$4.53	\$9,848	\$3.30	\$7,175
							\$0
Peak kW		379,561		\$6.13	\$2,326,709	\$4.90	\$1,859,979
Min Incr		2,163		\$6.13	\$13,256	\$4.90	\$10,597
Total					\$10,612,074		\$9,180,981

Mr. Willhite failed to remove Base ECR revenues from Total Revenues.

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY)	
UTILITIES COMPANY FOR AN	)	CASE NO. 2016-00370
ADJUSTMENT OF ITS ELECTRIC)	
RATES AND CERTIFICATES OF)	
PUBLIC CONVENIENCE AND NECESSITY)	

And

APPLICATION OF LOUISVILLE GAS AND)	
ELECTRIC COMPANY FOR AN	)	CASE NO. 2016-00371
ADJUSTMENT OF ITS ELECTRIC)	
RATES AND CERTIFICATES OF)	
PUBLIC CONVENIENCE AND NECESSITY)	

REBUTTAL TESTIMONY OF
JOHN J. SPANOS
ON BEHALF OF
KENTUCKY UTILITIES COMPANY
AND LOUISVILLE GAS & ELECTRIC COMPANY

Filed: April 10, 2017

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I. INTRODUCTION AND PURPOSE

1 **Q. PLEASE STATE YOUR NAME AND ADDRESS.**

2 A. My name is John J. Spanos. My business address is 207 Senate Avenue, Camp Hill,
3 Pennsylvania.

4 **Q. ARE YOU ASSOCIATED WITH ANY FIRM?**

5 A. Yes. I am associated with the firm of Gannett Fleming Valuation and Rate Consultants,
6 LLC (“Gannett Fleming”).

7 **Q. ARE YOU THE SAME JOHN J. SPANOS WHO PREVIOUSLY FILED**
8 **TESTIMONY IN THIS PROCEEDING?**

9 A. Yes.

10 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS**
11 **PROCEEDING?**

12 A. In my rebuttal testimony, I respond to the recommendations of Kentucky Office of the
13 Attorney General (“AG”) witness Paul Alvarez, Kentucky League of Cities (“KLC”) and
14 Louisville/Jefferson Metro Government (“Louisville Metro”) witness Jeffry Pollock, and
15 Kentucky Industrial Utility Customers (“KIUC”) witness Lane Kollen as they pertain to
16 depreciation. Specifically, I will address Louisville Metro and KLC’s inequitable
17 recommendation to subsidize current customers with a significant reduction to
18 depreciation based on a theoretical reserve imbalance, KIUC’s recommendations to defer
19 the recovery of net salvage costs for the Company’s production plants until after they are
20 retired and to use longer life spans for the Company’s combined cycle and simple cycle
21 gas-fired power plants, and the AG and KIUC’s recommendations with regard to the
22 recovery of legacy electric meters retired for the Advanced Metering System (“AMS”)
23 program.

II. INTERGENERATIONAL EQUITY

1 **Q. What is depreciation?**

2 A. Depreciation is defined in the FERC Uniform System of Accounts (“USofA”):

3 12. Depreciation, as applied to depreciable electric plant, means the loss in service
4 value not restored by current maintenance, incurred in connection with the
5 consumption or prospective retirement of electric plant in the course of service
6 from causes which are known to be in current operation and against which the
7 utility is not protected by insurance. Among the causes to be given consideration
8 are wear and tear, decay, action of the elements, inadequacy, obsolescence,
9 changes in the art, changes in demand and requirements of public authorities.¹

10 **Q. What is the objective of depreciation?**

11 A. The objective of depreciation is to allocate, in a systematic and rational manner, the full
12 cost of an asset (original cost less net salvage) over its service life. The USofA requires
13 this in General Instruction 22-A:

14 Method. Utilities must use a method of depreciation that allocates in a systematic
15 and rational manner the service value² of depreciable property over the service
16 life of the property.

17 Thus, the USofA confirms that depreciation represents the allocation of the full costs of
18 a company’s assets (original cost less any net salvage) over their service lives – that is,
19 over the period of time the assets are providing service. Costs are allocated over the
20 service lives of the assets so that customers pay for the costs of the assets that provide
21 them service. Current customers should not pay for the costs of assets that have already

¹ 18 C.F.R. 101 (FERC Uniform System of Accounts), Definition 12.

² The USofA defines service value as the original cost less net salvage

1 been retired. Similarly future customers should not have to pay for the costs of assets
2 that are no longer in service because current customers pay too little for their service.

3 **Q. Have Mr. Kollen or Mr. Pollock conducted a depreciation study in this proceeding?**

4 A. No. My depreciation study is the only one presented in this proceeding, so their
5 recommendations are not consistent with the concepts of depreciation.

6 **Q. Please explain the concept of “intergenerational equity.”**

7 A. Intergenerational equity is a ratemaking principle in which customers receiving the
8 benefit from the use of an asset (e.g., from electric utility property used to provide electric
9 service) are the same customers who pay the cost of that asset – no more, no less. There
10 are actually two related concepts when considering intergenerational equity as it pertains
11 to depreciation. The first is the inequity that results from a situation in which customers
12 pay for assets from which they receive no service. For example, if a power plant is retired
13 before becoming fully depreciated, then customers subsequent to the retirement will have
14 to pay for an asset from which they are not receiving service. This type of inequity also
15 occurs if a plant is retired before its terminal net salvage costs are recovered (which is
16 what Mr. Kollen has proposed for the Companies’ power plants). If the costs (including
17 net salvage) of an asset are not recovered before the asset is retired, this is inequitable
18 because one generation of customers will bear the cost of an asset from which they
19 receive no service, but that instead provided service to an earlier generation.

20 The second concept is related to the distribution of depreciation over the entire
21 life of an asset. For example, if depreciation expense is higher in the earlier years of an
22 assets life and lower in later years (or vice versa), this could also be considered
23 inequitable because one generation of customers pay a higher share than a different

1 generation.³ This second type of intergenerational inequity is exactly what Mr. Pollock
2 proposes, as he recommends significantly lower levels of depreciation expense for the
3 next five years.⁴

4 That is, there is a greater degree of inequity that results from a customer paying
5 for an asset that only provided service to other generations of customers – and not to him
6 or her – than results from one generation paying somewhat more or less than a previous
7 generation for the same asset. Additionally, I would add that depreciation is necessarily
8 a forecast of future events (such as the actual retirement date of a power plant) that will
9 occur many years in the future. It is therefore very difficult to perfectly allocate costs
10 equally over the lives of a utility company’s entire asset base. This is one reason that the
11 remaining life technique is the preferred approach for determining depreciation, as it
12 allows for systematic and rational revisions to depreciation rates as more information
13 becomes available for each successive depreciation study.

14 **Q. Why is it important to explain the concept of intergenerational equity in your**
15 **rebuttal testimony?**

16 A. The concept is important to understand as it relates to both Mr. Pollock’s and Mr.
17 Kollen’s testimony. Mr. Pollock discusses the concept in his own testimony and bases
18 his proposal to amortize the theoretical reserve imbalance on this concept. However, as
19 I explain in Section V of my rebuttal testimony, not only is Mr. Pollock’s understanding
20 of this concept as it relates to the theoretical reserve fundamentally incorrect, but his

³ I note here that one assumption inherent to this concept of equity is that the consumption of an asset is relatively equal over its useful life. However, this is not necessarily the case. For example, capacity factors of power plants typically tend to decrease over time, and thus the benefit to customers is often greater in the early years of the assets life than in the later years.

⁴ I should note that Mr. Pollock’s proposal also increases the probability that that the first type of intergenerational inequity would occur. His proposal increases the level of unrecovered costs for the Company’s assets, and therefore increases the risk of stranded costs.

1 proposal will in fact create significant intergenerational inequity by creating a significant
2 subsidy for current ratepayers.

3 Mr. Kollen does not discuss the concept of intergenerational inequity and instead
4 appears to dismiss such considerations as “nonsense.”⁵ It should therefore be clear that
5 Mr. Kollen gives little consideration to the concept of intergenerational equity, despite it
6 being one of the primary objectives of depreciation.
7

III. TERMINAL NET SALVAGE

8 **Q. What is terminal net salvage?**

9 A. In order to understand the concept of terminal net salvage, I first need to explain the “life
10 span method.” Certain types of depreciable property are referred to as “life span”
11 property, which means that a large percentage of the property at a facility is expected to
12 be retired concurrently. Power plants are textbook examples of life span property. While
13 many of the components of a plant (i.e. pumps, motors, turbine blades) will be replaced
14 throughout the plant’s life, upon the retirement of the entire plant all remaining assets
15 will be retired concurrently. The retirements at the end of the life of the plant are referred
16 to as “terminal” or “final” retirements, while the retirements that occur before this final
17 retirement are referred to as “interim” retirements. Similarly, net salvage that occurs at
18 the end of the life of the plant is “terminal” or “final” net salvage and salvage that occurs
19 with interim retirements is “interim” net salvage. For power plants, terminal net salvage
20 which is net of scrap value, is normally related to the costs of decommissioning and
21 dismantling the power plant. There are also costs to retire the facility even if the entire

⁵ Direct Testimony of Lane Kollen, p. 36, lines 11-15.

1 site is not decommissioned and remediated.

2 **Q. Do both interim and terminal net salvage need to be recovered over the life of a**
3 **power plant?**

4 A. Yes, they do. Consistent with the USofA and authoritative depreciation texts, such as
5 “Depreciation Systems and Public Utility Depreciation Practices”, the service value of a
6 power plant (or any asset) must be recovered equitably over its service life. The
7 authoritative texts can be obtained on various locations such as Amazon.com or most
8 libraries. The service value is the original cost less net salvage, and incorporates both
9 interim and final net salvage. Recovering net salvage costs after a plant is retired, which
10 appears to be Mr. Kollen’s preferred approach, would, by definition, result in
11 intergenerational inequity and cause future generations of customers to pay the costs of
12 plants from which they receive no service.

13 **Q. Mr. Kollen argues that terminal net salvage costs should be recovered through an**
14 **“Asset Retirement Rider.” Is Mr. Kollen’s preferred approach equitable?**

15 A. No. Mr. Kollen argues that the best approach for terminal net salvage is to recover these
16 costs after a plant is retired through an “asset retirement rider.” This approach will, by
17 definition, produce intergenerational inequity, because future customers would have to
18 pay for the costs of the Company’s power plants after they are no longer providing
19 service. Mr. Kollen recognizes that under his approach costs are recovered “only after
20 they are incurred.”⁶ He therefore proposes a recovery pattern that is inequitable. In fact,
21 he appears to dismiss the entire concept of intergenerational equity – that is, one of the
22 primary goals of depreciation – as he states that his approach “avoids all the nonsense of

⁶ Direct Testimony of Lane Kollen, p. 36, lines 11-12.

1 attempting to forecast the costs of dismantlement and remediation many decades before
2 those events occur, if indeed they actually occur.”⁷ This statement alone should make
3 clear that Mr. Kollen is in no way concerned with the concept of intergenerational equity.
4 Forecasting future terminal net salvage costs is not “nonsense,” but is instead necessary
5 and required to achieve intergenerational equity and develop depreciation rates that are
6 consistent with the Uniform System of Accounts.

7 **Q. Mr. Kollen states that “[h]istorically, the utilities subject to the Commission’s**
8 **jurisdiction have retired generating units in place after stabilizing the facilities and**
9 **securing the sites” and that “[t]hey have not dismantled the facilities or remediated**
10 **the sites.”⁸ Please address his discussion.**

11 A. The costs to stabilize the facilities and secure the sites are not insignificant. These costs
12 include disconnecting equipment, removing chemical equipment and unsafe assets. Such
13 costs should be included in depreciation expense and recovered while the plants are in
14 service. This alone demonstrates that Mr. Kollen’s proposal of \$0 terminal net salvage
15 is incorrect. Further, in making this statement Mr. Kollen ignores that LG&E and KU
16 have experienced terminal net salvage costs in the past (at a minimum related to the
17 retirement, if not full decommissioning, of facilities) and that the Company has incurred
18 to date and have planned costs related to its retired Canal Street and Paddy’s Run plants.
19 Finally, by focusing only on plants in Kentucky, Mr. Kollen ignores the many plants (see
20 examples on page 9 of this testimony) across the country that have experienced terminal
21 net salvage in recent years. These facilities provide further evidence that terminal net
22 salvage must be included in depreciation to achieve intergenerational equity.

⁷ Direct Testimony of Lane Kollen, p. 36, lines 13-15.

⁸ Direct Testimony of Lane Kollen, p. 35, lines 8-10.

1 **Q. Please provide an example of another power plant that has been retired and**
2 **experienced significant terminal net salvage costs?**

3 A. The Venice Plant, operated until its closure by AmerenMO, provides an example with
4 which I am familiar. I have toured the site of the Venice Plant subsequent to its
5 decommissioning and dismantlement. This example is instructive not only because it
6 provides an illustration of the terminal net salvage costs involved with power plants, but
7 also because the site continues to be used for generation by its owner. This example
8 therefore provides evidence that terminal net salvage should be expected even if a
9 generating site can be reused for other purposes after the closure of the facility.

10 **Q. What was the experience of AmerenMO with the Venice Plant?**

11 A. The Venice Power Plant was a six unit coal-fired power plant (which was converted to
12 burn oil and gas in the 1970s) sited on the east bank of the Mississippi River near St.
13 Louis. The plant was owned and operated by AmerenMO. The total capacity of the plant
14 was 474 MW. In 2002, the plant was retired. Decommissioning and dismantlement
15 occurred in the years subsequent to the retirement and was completed in 2013. Total
16 costs expended by AmerenMO to retire the Venice Plant were approximately \$36.3
17 million, which was offset by about \$12.1 million in gross salvage. Thus, the total
18 terminal net salvage cost for Venice was approximately \$24.2 million. This cost equates
19 to approximately \$51 per kW, and is thus higher than my estimate for steam production
20 plant of \$40 per kW for LG&E and KU.

21 **Q. Can you provide examples from other jurisdictions of power plants that have been**
22 **or are planned to be decommissioned?**

23 A. Yes. There are many recent examples of plants that either have been or will be
24 decommissioned and dismantled. Some examples include:

- 1 • Black Hills Power will decommission its Ben French, Osage and Neil
2 Simpson I plants.
- 3 • Black Hills Colorado Electric has decommissioned its Canon City (W.N.
4 Clark) plant and is in the process of decommissioning units 5 and 6 at its
5 Pueblo plant.
- 6 • Duke Energy is in the process of decommissioning a number of sites in the
7 Carolinas, and activities related to the retirements of these sites include
8 asbestos removal, demolition and the closure of ash ponds.
- 9 • Dominion Virginia Power is in the process of decommissioning coal units at
10 its Chesapeake Energy Center, North Branch and Yorktown sites.
- 11 • PacifiCorp is in the process of decommissioning its Carbon coal power plant.
- 12 • Florida Power and Light has decommissioned a number of retired oil and gas
13 fired steam power plants, including Cape Canaveral, Riviera, Cutler and Pt.
14 Everglades.

15 **Q. What is the basis for your estimates of terminal net salvage?**

16 A. I based the terminal net salvage estimates on typical estimates for each type of facility
17 used by others in the industry. For each type of production plant the estimates are made
18 on a dollar per kilowatt basis. By using a value per kilowatt, larger plants will have a
19 larger decommissioning cost estimate and smaller plants will have a smaller
20 decommissioning cost estimate.

21 **Q. What are the estimates per kilowatt for each type of plant?**

22 A. For steam production plants, the estimate is that decommissioning will cost \$40 per kW.
23 For hydro production plant, the estimate is \$10 per kW. For other production plant, the
24 estimate is \$20 per kW for the Cane Run combined cycle plant and \$10 per kW for the
25 other plants in this function.

26 **Q. Can you further explain in detail how you determined that these \$/kW amounts are**
27 **reasonable?**

1 A. First, I must state the \$ per kW estimates were determined based on experience of other
2 engineering firms that specialize in decommissioning studies. Although these studies are
3 proprietary to the individual company, the levels of decommissioning were comparable
4 to what is utilized for KU and LG&E. Also, as I have explained in discovery, the initial
5 calculations of terminal net salvage was presented at an American Gas Association /
6 Edison Electric Institute conference in 1993. That presentation also supports the \$ per
7 kW levels utilized by KU and LG&E, as do more current studies of Sargent & Lundy,
8 Burns & McDonnell and Black and Veatch. My levels of \$ per kilowatt is based on 30
9 to 40 studies by these firms and others.

10 **Q. Can you provide examples of other cases in similar estimates to your estimates were**
11 **used for terminal net salvage?**

12 A. Yes. One such case is for Rocky Mountain Power Company in Utah (Utah Docket No.
13 13-035-02). In that case the Company did not have a decommissioning study performed
14 and proposed \$40 per kW for steam and \$20 for other production. The support in that
15 case was similar to what has been provided in the current KU and LG&E case. The
16 estimates that are currently used by Rocky Mountain Power (they were approved through
17 a stipulation) are similar⁹.

18 It is notable that while some parties in the Utah case challenged the per kW
19 estimates, they did not propose \$0 terminal net salvage, as Mr. Kollen does in the instant
20 case. For example, the Office of Consumer Services in the Rocky Mountain Power case
21 recommended \$30 per kW for steam, \$8 per kW for other production excluding wind and
22 \$5 per kW for wind production. Thus, these estimates in the Rocky Mountain Power

⁹ Steam facilities are \$40/kW and other production are \$15/kW.

1 case were higher than Mr. Kollen's \$0 estimate in the instant case. This should provide
2 further evidence that the \$0 terminal net salvage estimate proposed by Mr. Kollen is
3 unreasonable.

4 Another example is a case for Nevada Power Company (Docket No. 11-06007).
5 Nevada Power owns both coal fired generation and gas other production (primarily
6 combined cycle plants). Thus, many of its plants are comparable. I have presented the
7 approved decommission estimates in a \$/kW basis for each of Nevada Power's plants in
8 Table 1 below. These estimates were based on site specific decommissioning studies and
9 are the approved estimates from a fully litigated proceeding. The estimates shown in
10 Table 1 for coal plants range from \$41/kW to \$92/kW, and are higher than the Company's
11 estimate in this proceeding. They are obviously much higher than Mr. Kollen's estimate
12 of \$0. The Sunrise plant, which is not a coal unit, has an estimate of \$34/kW, which is
13 also higher than Mr. Kollen's estimate of \$0. For the combined cycle plants, the
14 estimates range from \$9/kW to \$21/kW (and to \$69 \$/kW if the older Clark plant is
15 included). Thus, the Nevada Power estimates provide support that the estimates I have
16 made for LG&E and KU are consistent with those from more detailed decommissioning
17 studies as approved by a commission.

18 **Table 1: Approved Decommissioning Estimates for**
19 **Nevada Power Company**

<u>Plant</u>	<u>Cost/kW</u>
Steam Production Plants	
Clark – Combined Cycle	69
Reid Gardner 1-3 - Coal	90
Reid Gardner 4 – Coal	92
Sunrise 1 – Gas	34
Navajo - Coal	41
Combined Cycle Plants	

Clark 5-8	69
Harry Allen 5, 6, 7	18
Higgins	21
Lenzie	12
Silverhawk	9
Other Plants	
Clark 4	5
Clark 11 to 22	7
Goodsprings	107
Harry Allen 3, 4	14
Sunrise 2	34

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Q. Are you familiar in any cases in which Mr. Kollen has recommended a terminal net salvage or decommissioning estimate greater than the \$0 he supports in the instant case?

A. Yes. Mr. Kollen was involved in a recent case in Florida for Florida Power and Light Company (“FPL”). In that case, FPL included an accrual for terminal net salvage (referred to as “dismantlement” in the FPL case). Mr. Kollen opposed certain parts of FPL’s terminal net salvage estimates specifically related to contingencies in the estimates of terminal net salvage, but his recommended expense levels included terminal net salvage.¹⁰ As a result, terminal net salvage was adopted and continues to be accrued.

Q. What do you conclude regarding terminal net salvage?

A. Depreciation principles as set forth in the USofA and by the Commission require that net salvage is included in depreciation expense and allocated over the period that the related plant is providing service. The exclusion of net salvage costs results in intergenerational inequity because future customers will be required to pay for the costs of retired assets that are no longer providing service. Mr. Kollen’s recommendation does not meet the

¹⁰ See p. 34, lines 16-20 of the Direct Testimony of Lane Kollen in Docket No. 160021-EI before the Florida Public Service Commission.

1 requirements of the USofA and will produce intergenerational inequity. His
2 recommendation is also inconsistent with his recommendation in at least one other
3 jurisdiction. For the reasons set forth in my testimony, the Commission should reject
4 Mr. Kollen's proposal and accept the depreciation rates proposed in my depreciation
5 study.

IV. LIFE SPANS FOR SIMPLE CYCLE AND COMBINED CYCLE POWER PLANTS

7 **Q. How are depreciable lives estimated for life span property?**

8 A. In the previous section I explained the concept of life span property. The life span method
9 is used for the Companies' power plants. In order to properly determine depreciation
10 rates and expense for life span property, one must make estimates of both final
11 retirements and interim retirements. Final retirements are typically estimated for each
12 production plant or generating unit by determining the most likely date at which the
13 facility will retire. This date is referred to as the "final retirement date" or "probable
14 retirement date." A related concept is the "life span" of the facility, which is the period
15 of time from the original installation of the facility to the final retirement date of the
16 facility. Thus, if a power plant is constructed in 1990 and retires in 2030, it will have a
17 40-year life span.

18 It should be noted that the life span of a facility is different from the average service
19 life of the facility. The average service life of the facility is shorter than the life span, for
20 two reasons. One is that any additions that occur subsequent to the original installation
21 of the facility will have a shorter life than the original additions. For example, for a
22 facility with a final retirement date of 2030, assets installed in 2010 will have a shorter
23 life than those installed in 1990. The second reason is there will typically be interim

1 retirements that occur throughout the life of the facility. These interim retirements are
2 most commonly and most accurately estimated using survivor curves, similar to the
3 approach for mass property.

4 Once estimates of both final retirement dates and interim retirements are determined
5 (as well as net salvage for each type of retirements), these estimates are combined to
6 develop overall depreciation rates.

7 **Q. Have any parties challenged the service lives for KU's and LG&E's production**
8 **plant facilities?**

9 A. No party has challenged the interim survivor curve estimates in my study, and no party
10 has challenged the life spans for the Companies' Steam and Hydro facilities. Witness
11 Kollen has recommended longer life spans for some of the Companies' simple cycle and
12 combined cycle power plants.

13 **Q. How are life spans determined for life span property?**

14 A. The estimated life span or retirement dates are determined based on specific
15 considerations for each facility. Considerations may include the type of facility, the
16 usage of the facility, Company plans and life spans for similar facilities. Forecasting the
17 life span of a power plant is inherently difficult, as the decision to retire a plant may occur
18 many years in the future. The retirement of a power plant is most often the result of an
19 economic decision. As a plant ages and becomes more expensive to operate, and as new
20 technologies become more efficient and economical relative to existing generation, it
21 eventually becomes economical to replace the existing plant. The retired plant may be
22 able to physically operate for a longer period of time, but it would be the more costly
23 option to keep the plant in service.

1 Thus, the process of estimating the life spans of the Companies' power plants is not
2 to determine how long a plant could physically last, but instead estimating when the
3 economic decision will occur to replace the plant with newer generation.

4 **Q. You indicated that one consideration is a comparison to life spans for similar**
5 **facilities. Do you have any comments on such comparisons?**

6 A. Yes. When comparing life spans of other facilities, care must be taken to ensure that the
7 comparable plants are in fact similar to the facilities being studied. Plants that have
8 different technologies, operating environments, or operating characteristics can have
9 very different lives. For example, it makes little sense to compare the life span of a small
10 black start peaker facility that rarely operates to a base load combined cycle plant.

11 **Q. What are the current life spans for the Companies' combined cycle and simple cycle**
12 **gas plants?**

13 A. The current life spans approved by the Commission are the same life spans I have
14 proposed in the Depreciation Study.

15 **Q. What has Mr. Kollen proposed for the life spans of combined cycle ("CC") and**
16 **simple cycle combustion turbine ("CT") power plants?**

17 A. Mr. Kollen has recommended "a life span of at least 45 years for all CT and CC
18 generating units."¹¹

19 **Q. What is the basis for Mr. Kollen's proposal?**

20 A. Mr. Kollen bases his recommended life spans on life spans experienced or projected for
21 some of the Companies' older peaker CTs. This is not a sound basis for establishing life
22 spans, as the technologies of the older CTs are dramatically different from newer units

¹¹ Direct Testimony of Lane Kollen, p. 39, lines 1-2.

1 such as the Cane Run combined cycle plant. The older CTs are smaller peaker facilities
2 that run infrequently and require little capital investment to continue to operate in their
3 limited capacity. For these reasons, these plants may remain in service for a longer period
4 of time. In contrast, the Cane Run CC plant is a modern baseload combined cycle plant
5 that operates continuously and requires significant capital additions and maintenance to
6 continue to operate. These different technologies and operating characteristics are in no
7 way comparable to those of the older CT units. It is not appropriate for Mr. Kollen to
8 base the life span estimates for a combined cycle facility (or newer CTs) on the
9 experience for older, completely different power plants.

10 **Q. Please explain further why the life spans for the Companies' newer CC and CT**
11 **power plants should not be based on the life spans of the Companies' older facilities.**

12 A. As discussed above, the retirement of a power plant is an economic decision based on
13 whether newer technologies are more economical than the existing technologies at the
14 time the decision is made to retire a power plant. Often this type of decision occurs when
15 major capital investments are needed to extend the life span of a power plant beyond its
16 original design life. For example, a combined cycle plant may require investments to
17 replace rotors in the combustion turbine or may require major investments to the heat
18 recovery steam generator ("HRSG"). Similarly, modern CTs may require major
19 investments in replacements of rotors or step up transformers that result in decisions
20 about the economics of continuing to operate the facility. If newer technology is more
21 economical at the time these investment decisions are made, then the existing power plant
22 will be retired and replaced with a newer, more cost effective power plant. For this
23 reason, even though the Company may have had some older, different types of power
24 plants last longer than the life spans estimated for newer CTs and CCs, it would be

1 inappropriate to simply assume that this means that all plants will have longer life spans.
2 Yet this is exactly the assumption that Mr. Kollen makes. He has compounded this error
3 in judgment by improperly comparing plants with different technologies and operating
4 characteristics.

5 **Q. Are you familiar with any authoritative depreciation texts that support your**
6 **discussion of how life spans are determined?**

7 A. Yes. *Depreciation Systems* by Frank Wolf and Chester Fitch (“Wolf and Fitch”) is a
8 well-regarded depreciation text. Wolf and Fitch discuss this very concept in a section
9 entitled “Forecasting Life Spans”:

10 The other general force of retirement is a combination of factors
11 that render continued use of the facility uneconomical. The terms
12 *defender* and *challenger* are useful here. Defender refers to the
13 facility currently in service. With each passing year, the
14 incremental costs of keeping the facility in service for one more
15 year tend to increase. Maintenance and operational costs tend to
16 increase with age. Compliance with governmental regulations
17 relating to safety or protection of the environment may require
18 modifications that increase the annual cost of the defender. Each
19 year the service provided by the defender may become less
20 adequate, resulting in additional direct costs of providing
21 additional service or intangible costs resulting from customer
22 dissatisfaction.

23 The challenger is a new facility that can be purchased or
24 constructed to replace the defender. The challenger represents the
25 most efficient design, the newest technology, and provides for
26 current operational needs. Although acquisition of the challenger
27 requires a larger capital expense, it provides better service and
28 lower annual maintenance and operational costs than the defender.

1 As each year passes, design and technology improve and
2 operational needs change, and the gap between the efficiencies of
3 the defender and the challenger widens. Eventually, potential
4 savings associated with the difference in annual costs between the
5 defender and challenger offset the annualized initial cost of the
6 challenger, so that it becomes more economical to construct a new
7 facility than to continue to operate the current facility. An
8 economic analysis that considers these factors will result in an
9 estimate of the time when it is no longer economical to continue
10 operation of the current facility. This will not be a specific year,
11 but a period when the incremental cost of keeping the defender
12 one more year is about equal to the annualized cost of a new
13 facility.¹²

14 **Q. While most combined cycle power plants are fairly new, are you familiar with any**
15 **that have been retired?**

16 A. Yes. FPL recently retired its Putnam Combined Cycle power plant. Consistent with the
17 discussion above, Putnam was retired because newer, more efficient power plants were
18 more economical than continuing to operate the Putnam facility. Putnam was both less
19 efficient than newer combined cycles and had become more expensive to operate (and
20 less frequently available to generate electricity) as it aged.

21 **Q. How old was the Putnam plant when retired?**

22 A. There were two combined cycle plants at Putnam. One was retired at 36 years of age and
23 the other at 37 years of age. Thus, this experience supports that the 40 year life span I
24 have recommended for Cane Run is more appropriate than the longer life span proposed
25 by Mr. Kollen. I should note that while Putnam was an older power plant, its technology

¹² *Depreciation Systems*, Frank Wolf and Chester Fitch, 1994, pp. 258-259.

1 was much more similar to Cane Run than LG&E and KU's older peaker plants that Mr.
2 Kollen uses as a basis for his proposals.

3 **Q. Is Mr. Kollen familiar with the experience of the Putnam plant?**

4 A. Yes. I believe him to be since he was a witness in FPL's most recent rate case. I should
5 note that Mr. Kollen did not challenge FPL's 40 year life spans for combined cycle power
6 plants (although he did challenge the life spans for some of FPL's coal-fired power
7 plants), which are the same life spans I have used for Cane Run.

8 **Q. What do you recommend for the Company's CC and CT power plants?**

9 A. I recommend the life spans that are set forth in my depreciation study. These estimates
10 are consistent with the current life spans for these facilities. Mr. Kollen has not provided
11 a sound reason to modify these life spans, and instead has inappropriately compared life
12 spans of power plants with different technologies and operating characteristics.

13

V. THEORETICAL RESERVE IMBALANCE

1. Introduction

14 **Q. What are the recommendations in this case regarding the theoretical reserve**
15 **imbalance?**

16 A. The Company has recommended the remaining life technique, consistent with the
17 depreciation methods, techniques and procedures the Commission has approved for KU,
18 LG&E and for other Kentucky utilities. Mr. Pollock recommends that the estimated
19 theoretical reserve imbalance be amortized over a five year period.¹³ I address Mr.
20 Pollock's proposals in the sections that follow. I first address a number of general

¹³ Direct Testimony of Jeffrey Pollock, p. 10.

1 depreciation and ratemaking issues relative to Mr. Pollock’s proposed adjustment. I then
2 discuss a number of specific claims made by Mr. Pollock regarding LG&E and KU’s
3 theoretical reserve imbalances.

4 **Q. What is a theoretical reserve imbalance?**

5 **A.** A theoretical reserve imbalance (“TRI” or “imbalance”) is calculated as the difference
6 between a company’s book accumulated depreciation, or book reserve, and the calculated
7 accrued depreciation, or theoretical reserve.

8 I should note that different terms have been used for the theoretical reserve
9 imbalance, including “theoretical reserve variance,” and “theoretical excess depreciation
10 reserve.” Mr. Pollock uses the term “reserve surplus” to indicate when a TRI is positive
11 (i.e., the book reserve is greater than the theoretical reserve) and the term “reserve
12 deficiency” to indicate when a TRI is negative. For this testimony I will use the term
13 “theoretical reserve imbalance,” which is consistent with the terminology used in
14 NARUC’s *Public Utility Depreciation Practices* text.

15 **Q. What is the book reserve?**

16 **A.** The book reserve, also referred to as the “book accumulated depreciation” or the
17 “accumulated provision for depreciation,” is a running total of historical depreciation
18 activity. It is equal to the historical depreciation accruals, less retirements and cost of
19 removal, plus historical gross salvage. The book reserve also represents a reduction to
20 the original cost of plant when calculating rate base.

21 **Q. What is the theoretical reserve?**

22 **A.** The theoretical reserve is an estimate of the accumulated depreciation based on the
23 current plant balances and depreciation parameters (service life and net salvage
24 estimates) at a specific point in time. The theoretical reserve technically represents the

1 portion of the depreciable cost which will not be allocated to expense through future
2 whole life depreciation accruals, if current forecasts of service life characteristics and net
3 salvage materialize and are used as a basis for depreciation accounting

4 **Q. How is the theoretical reserve calculated?**

5 A. Using the average service life procedure employed for this study, the theoretical reserve
6 is calculated for each vintage in each depreciable group using the following formula:

$$\textit{Theoretical Reserve} = (\textit{Original Cost} - \textit{Net Salvage}) \times \left(1 - \frac{\textit{Remaining Life}}{\textit{Average Service Life}}\right)$$

7 The remaining life and average service life are determined for each vintage (year of
8 installation) based on the survivor curve estimate (life and dispersion pattern). The
9 theoretical reserve for an account is equal to the sum of the theoretical reserve amounts
10 for each vintage.

11 **Q. Why is it called theoretical?**

12 A. The reserve is called theoretical because it is not based upon actual recorded depreciation
13 resulting from the application of depreciation rates used by the Company and approved
14 by the Commission. Instead, it is an estimate based on the formula described previously.

15 **Q. Why does one calculate a theoretical reserve?**

16 A. A theoretical reserve is calculated as an analytical tool or benchmark to identify how
17 current estimates compare to the provisions using previous estimates in calculating
18 annual depreciation. It can also be used as a basis to allocate the book reserve to
19 accounts, subaccounts or vintages of plant. A theoretical reserve calculation provides a
20 snapshot of the reserve, valid only at the time it is calculated, since any changes in the
21 proposed parameters change the theoretical reserve.

1 **Q. Mr. Pollock argues that the difference in the book and theoretical reserve**
2 **represents a “surplus” in the accumulated provision for depreciation. Is this**
3 **accurate?**

4 A. No. While there is a difference between book accumulated depreciation and the
5 theoretical depreciation reserve, this amount is not a “surplus.” It is simply a theoretical
6 calculation of the difference between the actual accumulated depreciation based on the
7 Company’s historical experience and Commission approved depreciation rates, and a
8 theoretical amount based solely on the proposed depreciation parameters. Depreciation
9 is a prospective calculation, and thus changes as life and net salvage parameters change
10 in future studies. As the Company moves through time with varying experience, this
11 difference can change positively or negatively.

12 **Q. What is Mr. Pollock’s specific proposal in this case?**

13 A. Mr. Pollock is proposing to amortize the calculated theoretical depreciation reserve
14 imbalance more rapidly than results from using the more widely accepted remaining life
15 technique. The remaining life technique has been accepted by the Commission for utility
16 companies in the past. To my knowledge, Mr. Pollock’s approach has not been approved
17 in Kentucky.

18 Mr. Pollock’s proposal would significantly reduce depreciation expense for the
19 next five years, but then result in higher depreciation expense subsequent to that period
20 of time. His recommendation is, therefore, best considered as a subsidy to ratepayers
21 who will receive service for the next five years, as this group of customers will pay
22 significantly less for their service than any other generation of customers.

23 **Q. Is Mr. Pollock’s approach common practice in the industry?**

1 A. No, it is anything but common. Most utilities, Commissions and depreciation texts agree
2 that theoretical reserve differences will be and are best resolved using the remaining life
3 method. I will discuss the acceptance of proposals similar to Mr. Pollock's in more detail
4 in the next section.

5 2. Treatment of Theoretical Reserve Imbalances

6 **Q. Mr. Pollock claims that the continued use of the remaining life technique is not the**
7 **best method to address what he alleges to be the excess reserve situation. Do you**
8 **agree?**

9 A. No. I should first address Mr. Pollock's implication that his proposal for an accelerated
10 recovery of the reserve imbalance is the default or preferred approach. Contrary to Mr.
11 Pollock's testimony, the remaining life technique is the most widely accepted approach
12 and should be used, unless unique and significant circumstances otherwise warrant
13 deviation. No such circumstances exist for LG&E or KU, and there is therefore no reason
14 to deviate from the remaining life technique. Instead, the theoretical reserve imbalance
15 developed over many years. It has not developed in the recent past. It therefore should
16 not be resolved in a short period of time, as Mr. Pollock proposes. It is more appropriate
17 to allocate costs through depreciation over the remaining time the Company's assets will
18 be in service using the remaining life technique. Mr. Pollock's approach is a short-term
19 subsidy for today's customers, which will result in increased costs for future customers.

20 **Q. Referring to authoritative sources, what does the National Association of**
21 **Regulatory Utility Commissioners (NARUC) say regarding this issue?**

22 A. NARUC makes a number of comments regarding theoretical reserve imbalances in its
23 publication *Public Utility Depreciation Practices*. On page 189, NARUC states:

1 When a depreciation reserve imbalance exists, one should investigate why
2 past depreciation rates, average service lives, salvage, or cost of removal
3 amounts differ from the current estimates. Care should be taken to
4 analyze these effects before correcting for the reserve imbalances.
5 Instances occur where subsequent experience shows the original estimates
6 no longer to be appropriate. It should be noted that only after plant has
7 lived its entire useful life will the true depreciation parameters become
8 known.¹⁴

9 **Q. Have you investigated what caused the theoretical reserve imbalance?**

10 A. Yes. One reason is that changes in service life and net salvage estimates have occurred
11 over time due to the normal depreciation study process. These have occurred over many
12 decades and are not a recent occurrence. It is therefore most appropriate to use the
13 remaining life technique, which in effect takes action to correct the reserve imbalances
14 over the remaining period of time the assets will be in service. This is most consistent
15 with the fact that the theoretical reserve imbalance developed over many years. It should
16 be clear from the passage above that NARUC recommends caution before making any
17 significant adjustments, such as those made with Mr. Pollock's proposal.

18 Additionally, much of the theoretical reserve imbalance is related to steam
19 production plant. As I will discuss in more detail in Section V.4, the theoretical reserve
20 imbalance for life span accounts such as steam production accounts is an imperfect
21 measurement. Specifically, the Company has made very significant investments in
22 recent years that have resulted in longer life spans for many steam production facilities.
23 However, these investments mean that future customers will pay much more for these
24 plants than customers did in the past. As a result, the theoretical reserve imbalance for
25 steam production plant in no way represents intergenerational inequity. In fact, the
26 existence of a theoretical reserve imbalance for these accounts is reasonable and arguably

¹⁴ *Public Utility Depreciation Practices*, NARUC, 1996, pp. 189.

1 represents a more equitable recovery pattern than if there were no theoretical reserve
2 imbalance for these accounts.

3 Further, the new additions to these plants will be recovered over their remaining
4 lives. Because these major investments are what has allowed longer life spans to be
5 attained, it therefore also makes sense for the theoretical reserve imbalances that result
6 from longer life spans to be allocated over the remaining lives of the plants – not over a
7 shorter period of time as Mr. Pollock proposes.

8 **Q. Does NARUC provide additional guidance addressing the remaining life technique?**

9 A. Yes. NARUC also notes that:

10 The desirability of using the remaining life technique is that any necessary
11 adjustments of depreciation reserves, because of changes to the estimates
12 of life and net salvage, are accrued automatically over the remaining life
13 of the property. Once commenced, adjustments to the depreciation
14 reserve, outside of those inherent in the remaining life rate would require
15 regulatory approval.¹⁵

16 Combined with the NARUC passages cited earlier that urge caution, my interpretation
17 of NARUC’s recommendation is that for companies like LG&E and KU that use the
18 remaining life technique, any accelerated amortization such as proposed by Mr. Pollock
19 must be based on very unique circumstances that justify specific Commission approval.
20 Such circumstances do not exist for LG&E and KU.

21 **Q. Has the Commission accepted the use of the remaining life technique for LG&E and
22 KU?**

23 A. Yes. The Companies have used the remaining life technique for developing
24 depreciation rates for many years.

25 **Q. Do you believe there are unique circumstances for LG&E or KU to justify such an**

¹⁵ NARUC, p. 65.

1 **adjustment?**

2 A. No. As I have explained, unique or significant circumstances have not caused the
3 theoretical reserve imbalance that would require any approach other than the use of the
4 remaining life technique. Further, not only has Mr. Pollock not identified any such
5 circumstances, he has not even bothered to investigate the causes of the theoretical
6 reserve imbalance. The estimated theoretical reserve imbalance has developed over a
7 long time due to the normal process of estimating depreciation through periodic
8 depreciation studies. There is nothing unique to this occurrence. The estimates today are
9 simply different from those in the past due to the different information that is available
10 upon which the depreciation estimates are based. Such a circumstance of changing
11 estimates occurs with every utility, as the estimation of depreciation involves predicting
12 events that will occur many decades into the future.

13 **Q. Is the theoretical reserve imbalance smaller in the current case than in the last**
14 **depreciation study?**

15 A. Yes. The difference between the current reserve balance and theoretical reserve has
16 declined in the four years since the 2011 Depreciation Study. In the 2011 Depreciation
17 Study for KU, the theoretical reserve imbalance was approximately \$449 million, or 23%
18 of the theoretical reserve. This compares to the TRI in the current study of approximately
19 \$408 million, or 17% of the theoretical reserve. Thus, the theoretical reserve imbalance
20 has declined in the past four years. For LG&E, the change has been even more
21 significant. In the 2011 study, the TRI was approximately \$251 million, or 16% of the
22 theoretical reserve calculated in the 2011 study. The current TRI for LG&E is
23 approximately \$103 million, or 7% of the theoretical reserve imbalance calculated in the
24 2016 study. This demonstrates that a theoretical reserve imbalance can change

1 significantly from one study to the next. Similar reductions occurred in the studies prior
2 to 2011.

3 **Q. Are you familiar with any cases in which a proposal by Mr. Pollock for an**
4 **accelerated amortization of the theoretical reserve imbalance was rejected by a**
5 **commission?**

6 A. Yes. Mr. Pollock and I were both involved in a recent case for MidAmerican Energy in
7 Iowa. Mr. Pollock represented Deere & Company (“Deere”) in that case and made a
8 proposal similar to his recommendation in the instant case to amortize a theoretical
9 reserve imbalance over a short period of time. Mr. Pollock’s proposal was rejected by
10 the Iowa Utilities Board, which stated:

11 Deere’s proposed adjustment is based on a theoretical account balance
12 that will change over time for many reasons and it will not be known until
13 an asset is retired whether any theoretical surplus or deficiency is
14 accurate. MidAmerican’s method uses the remaining life of an asset,
15 which results in the theoretical reserve for any individual asset being
16 reduced to zero by the time it is retired.

17 The Board is concerned that under Deere’s proposal, current
18 customers would receive a benefit at the expense of future ratepayers
19 because of the significant increase in rates (about \$90 million) that
20 MidAmerican projects in year nine if Deere’s proposal is adopted. This
21 increase would subject future customers to an unwarranted increase for
22 the benefit of today’s customers. MidAmerican’s remaining life method
23 to deal with any theoretical reserves moderates the recovery pattern and
24 does not contribute to volatility in rates.

25 The Board will reject Deere’s adjustment. MidAmerican’s
26 depreciation proposal does not require a theoretical reserve but uses the
27 well-established remaining life method for depreciation, with the
28 theoretical reserve calculated only to compare current events to previous
29 estimates that were used to calculate depreciation. MidAmerican’s
30 remaining life method is consistent with GAAP accounting and has been
31 used in prior depreciation studies.¹⁶

¹⁶ Order in Iowa Docket No. RPU-2013-0004, p. 19.

1 **Q. Do you agree that the cases cited by Mr. Pollock should be precedent setting in**
2 **Kentucky?**

3 A. Absolutely not. Again, these are isolated cases. Further, for at least two of the companies
4 cited by Mr. Pollock the approach of amortizing the theoretical reserve imbalance over a
5 shorter period of time was not accepted by FERC. The Progress Energy Florida case was
6 also set before the Federal Energy Regulatory Commission (FERC) in Docket No. ER11-
7 2584-000. FERC stated in its Order:

8 In this regard we note that this Commission has addressed any
9 alleged excess or deficiency in depreciation reserves through
10 adjustment of depreciation rates that eliminate such excess or
11 deficiency over the remaining life of a utility's plant, rather than
12 any shorter period.¹⁷

13 In other words, an accelerated amortization of the reserve was not accepted. Additionally,
14 FERC further stated in Docket No. ER11-3584-000 that:

15 In Order No. 618 and in the February 28 Order, the Commission
16 stated that the cost of property used in utility operations should be
17 allocated in a "systematic and rational manner" to periods during
18 which the property is used in utility operations, i.e., over the
19 property's remaining estimated useful service life. For this reason,
20 changes in asset depreciation estimates, including cost of removal,
21 should be made prospectively over the asset's remaining life.
22 Florida Power proposes to adjust its depreciation reserves by
23 \$65,840,613 in 2010 and intends to adjust its depreciation reserves
24 by varying amounts in 2011 through 2013 rather than allocating
25 the excess depreciation reserves over the remaining service lives
26 of the related utility plant. While these adjustments may be
27 acceptable for retail ratemaking purposes, they do not conform to
28 our requirements for allocating the costs of utility plant over their
29 service lives. Accordingly, we will direct Florida Power to
30 reinstate all such adjustments to its depreciation reserves (Account
31 108). Florida Power must also re-file its 2010 FERC Form No. 1
32 to reflect the restatement of its depreciation reserves.¹⁸

33 **Q. Based on FERC's decision cited above, does FERC consider Mr. Pollock's proposal**

¹⁷ Order in FERC Docket No. ER11-2584-000, p. 10, footnote 44.

¹⁸ Order in FERC Docket No. ER11-3584-000, paragraph 9.

1 **consistent with the Uniform System of Accounts?**

2 A. No. I interpret the discussion cited above to mean that the Uniform System of Accounts
3 requires that any reserve imbalances be allocated over the remaining lives of a
4 Company's assets (e.g., by using the remaining life technique). Mr. Pollock's proposal
5 would not allocate the Company's costs over the service lives of its assets in a systematic
6 and rational manner, and therefore would not be consistent with the Uniform System of
7 Accounts.

8 **3. The Theoretical Reserve and Intergenerational Equity**

9 **Q. Please summarize this section of your testimony.**

10 A. In this section I address claims by Mr. Pollock that the theoretical reserve imbalance
11 represents "intergenerational inequity" and current customers are subsidizing costs for
12 future customers.

13 **Q. Do you agree that the theoretical reserve imbalance represents intergenerational
14 inequity?**

15 A. No, the existence of a theoretical excess reserve imbalance does not represent
16 intergeneration inequity, nor does it indicate that customers have overpaid depreciation
17 expense. As I explain below, this claim is not consistent with authoritative depreciation
18 texts.

19 **Q. Mr. Pollock states that the theoretical reserve imbalance means that "the current
20 generation of customers is subsidizing future customers."¹⁹ Is Mr. Pollock
21 correct?**

22 A. No. Mr. Pollock's statement fundamentally misunderstands the Company's theoretical

¹⁹ Direct Testimony of Jeffrey Pollock, p. 9, lines 3-4.

1 reserve imbalance. First, the theoretical reserve imbalance developed over the entire
2 history of the Company. It is not the result of what current customers have paid, but also
3 many previous generations of customers. Further, as noted previously, the theoretical
4 reserve imbalance existed in previous studies, and was in fact larger in the 2011 study.
5 Thus, current customers have not “overpaid”, and have in fact paid less than the
6 theoretical whole life depreciation accruals since at least the 2006 depreciation study.²⁰
7 Mr. Pollock’s understanding as to which generation of customers have contributed to the
8 theoretical reserve imbalance is therefore incorrect. Further, as I explain in more detail
9 in Section V.4, significant investments in the Company’s steam production facilities
10 mean that future customers will pay much more for the same power plants than previous
11 generations have paid. These investments, which have resulted in the current longer life
12 spans for these facilities, will be recovered over the remaining lives of the facilities. It
13 is therefore equitable to also allocate any resulting theoretical reserve imbalances over
14 their remaining lives.

15 **Q. Has Mr. Pollock provided any specific evidence to demonstrate that the theoretical**
16 **reserve imbalance means that such overpayments have occurred and that this**
17 **represents intergenerational inequity?**

18 A. No. Instead, a reading of his testimony gives the impression that he regards a theoretical
19 reserve imbalance as resulting in “intergenerational inequity” simply because the
20 theoretical reserve imbalance exists.

21 **Q. Does the existence of the theoretical reserve imbalance mean that there must be**
22 **intergenerational inequity?**

²⁰ This is because the theoretical reserve imbalances in prior studies have resulted in lower remaining life depreciation accruals than theoretical whole life accruals.

1 A. No. The theoretical reserve imbalance and the theoretical reserve are the result of a
2 calculation that incorporates a number of assumptions, and that the theoretical reserve
3 itself is a simple model of the very complex history of transactions that have resulted in
4 current accumulated depreciation balances. For this reason, the theoretical reserve almost
5 never matches the book reserve. The mere existence of a theoretical reserve is not
6 evidence of intergenerational inequity, but is instead a function of the difficulty of
7 modeling real world utility property and forecasting service life and net salvage. The
8 theoretical reserve should not be confused with the “correct” book reserve.

9 **Q. If the theoretical reserve is not a perfect measurement of accumulated depreciation,**
10 **why is it calculated?**

11 A. The calculation of a theoretical reserve is actually not required, nor is it necessary, when
12 using the remaining life technique (as is the case for LG&E and KU), and is not used in
13 the remaining life formula. Some analysts do not even calculate the theoretical reserve
14 when performing depreciation studies that are based on the remaining life technique.²¹
15 While the theoretical reserve can serve as a rough benchmark as to how current estimates
16 compare to depreciation estimates and plant and reserve activity in the past, it should not
17 be considered the “correct” reserve. Authoritative depreciation texts are clear that the
18 status of the book reserve as compared to the theoretical reserve is not a prescription for
19 any adjustments to the reserve.

20 **Q. What does Mr. Pollock assume in his claims of “intergenerational inequity” for**
21 **present customers?**

²¹ Gannett Fleming’s calculations use the theoretical reserve for each vintage of plant to allocate the book reserve to each vintage. However, the theoretical reserve is not used as a basis for any other remaining life calculations. Other depreciation software does not allocate the book reserve to the vintage, and thus does not use the theoretical reserve for the calculations.

1 A. There are two important implicit assumptions inherent in his claims that I will discuss
2 here. These assumptions are:

- 3 1. Estimates made today are completely accurate.
- 4 2. Previous depreciation rates for LG&E and KU, as accepted by the
5 Commission, were “incorrect.”

6 I will begin with the first assumption, as the problems with this assumption help to
7 demonstrate some of the problems with the second.

8 **Q. Is the assumption that estimates made today are completely accurate a valid
9 assumption?**

10 A. No. The estimation of depreciation is a very complex and difficult task, requiring the
11 forecast of events (e.g. retirements and net salvage) to take place decades in the future.
12 Because the future contains a great deal of uncertainty, the assumption that these
13 estimates are completely accurate is not reasonable.

14 **Q. Do any authoritative sources agree with this assessment?**

15 A. Absolutely. Again, NARUC states that:

16 Instances occur where subsequent experience shows the original estimates
17 no longer to be appropriate. It should be noted that only after plant has
18 lived its entire useful life will the true depreciation parameters become
19 known.²²

20 Thus, NARUC is quite clear that estimates should not be considered to be completely
21 accurate.

22 Frank K. Wolf and W. Chester Fitch’s *Depreciation Systems* (Wolf and Fitch) is
23 another highly regarded, authoritative depreciation text. Wolf and Fitch also comment
24 on the matter, stating:

25 The CAD [theoretical reserve] is not a precise measurement. It is based
26 on a model that only approximates the complex chain of events that occur

²² NARUC, p. 189.

1 in an actual property group and depends upon forecasts of future life and
2 salvage. Thus, it serves as a guide to, not a prescription for, adjustments
3 to the accumulated provision for depreciation.²³

4 Given the complexities and uncertainties involved in estimating the future, we
5 should not assume that the estimates in a depreciation study are completely accurate
6 (which is an assumption inherent to Mr. Pollock's proposal). They are the best estimates
7 given the best information available, but we will not know for sure that they are correct
8 until the plant has lived its entire useful life.²⁴ In future studies shorter lives or more
9 negative net salvage may be appropriate, at which point a large negative theoretical
10 reserve imbalance (or reserve deficiency) would develop if Mr. Pollock's proposal were
11 adopted. This would result in an even larger increase in rates (whether the remaining life
12 technique or another reserve amortization were used). The remaining life technique
13 provides for more stability in rates by allocating costs over the remaining lives, whereas
14 Mr. Pollock's approach would lead to much more volatility.

15 **Q. Please address the second assumption, that prior estimates were "incorrect."**

16 A. First, an understanding that the accuracy of depreciation estimates is unknown until all
17 plant has lived its full useful life demonstrates the fallacy of the assumption that the
18 existence of a reserve imbalance means that prior estimates were wrong and previous
19 customers are subsidizing costs for future customers. To make such an assumption
20 inherently assumes that today we have perfect knowledge of the future. This is an
21 unrealistic assumption. For example, as I discussed in Section IV and discuss in more
22 detail in Section V.4, the estimation of a life span for a power plant involves determining

²³ *Depreciation Systems* (1994), Frank K. Wolf and W. Chester Fitch, p. 86.

²⁴ To put this in context, the average service life estimates in the depreciation study for many accounts are in the 50 to 60-year range. These are only averages though, and the estimates mean that some plant will last longer than a 100 years. Thus, based on the service life estimates in the depreciation study, we will not know for certain if the estimates are correct for over a 100 years.

1 whether significant capital expenditures will be more economical than replacement
2 generation many years in the future. Given that economic conditions and the economics
3 of the operation of a fleet of generating facilities many years in the future is not something
4 that can be known with certainty, it is unreasonable to expect estimates to be perfect and
5 never be modified based on new information. Yet this is the implicit assumption in Mr.
6 Pollock's recommendation to amortize the theoretical reserve imbalance over a short
7 period of time.

8 **Q. Are there additional issues with the assumption that prior estimates have been**
9 **wrong?**

10 A. Yes. As noted above, Wolf and Fitch explain that the theoretical reserve is a simple model
11 of a "complex chain of events." Many of the simplifying assumptions²⁵ inherent to the
12 theoretical reserve model are not necessarily reasonable assumptions regarding actual
13 real-world experience.

14 **Q. What assumptions are inherent to the theoretical reserve model?**

15 A. One key assumption is that all vintages of plant have the same life characteristics. While
16 the depreciable groups studied in a depreciation study (based largely on the FERC
17 Uniform System of Accounts) are relatively homogeneous, there is variety within the
18 accounts and not all assets, much less vintages of assets, will necessarily have the same
19 life characteristics. For example, different materials may have been used for overhead
20 conductors at different periods of time. If these different materials have different life
21 characteristics, then the service life estimates will change naturally over time as the

²⁵ The assumptions discussed here are related primarily to assumptions regarding life characteristics. However, one assumption made regarding the way net salvage is normally calculated in the theoretical reserve is that average and future net salvage are equal. This is in fact often not the case, and future net salvage is typically greater than average net salvage. The effect of this assumption is therefore normally to understate the theoretical reserve and overstate an estimated theoretical reserve "excess."

1 composition of types of assets in the overhead conductors changes over time. For this
2 reason, service life estimates today may be longer than would have been appropriate ten
3 or twenty years ago. Because the service life estimate for the account is estimated for
4 assets in service today, this natural change would result in a theoretical reserve imbalance
5 due to the changing life characteristics over time. However, this does not necessarily
6 mean that previous depreciation rates were too high, as Mr. Pollock implies. Instead, it
7 simply means that the life characteristics for the account are dynamic and have changed
8 over time.

9 In other words, given that different vintages of plant can have different life
10 characteristics, it is incorrect to assume that the life estimates made today should have
11 applied in the past for the entire history of the Company. Yet this is an assumption of the
12 theoretical reserve model and an assumption Mr. Pollock makes in his recommendation
13 for the theoretical reserve imbalance.

14 **Q. What is another assumption inherent to the theoretical reserve model?**

15 A. Another assumption is that life characteristics do not change over time. I have explained
16 that different vintages of plant can have different life characteristics. However, the life
17 characteristics themselves can change over time as well. For example, operational
18 practices, maintenance practices and management decisions can change life
19 characteristics over time. A good example is meters. An estimate that meters would last
20 for 30 years was a reasonable estimate three or four decades ago. However, experience
21 has shown that this was not a reasonable assumption ten years ago. The assets themselves
22 did not change - the electromechanical meters 30 years ago were similar to those in
23 service ten years ago - and the physical characteristics of these meters did not change.
24 However, other considerations such as functionality or technology did change, which

1 resulted in a significant change in life characteristics.

2 This example illustrates that life characteristics do change over time and the
3 theoretical reserve is far too simplistic an assumption from which to draw the conclusion
4 that previous depreciation rates resulted in an overpayment.

5 **Q. Given these assumptions, do you agree that the theoretical reserve imbalance**
6 **indicates that “intergenerational inequity” has occurred?**

7 A. No. As discussed previously, the theoretical reserve calculation is too simple a model
8 from which to draw such a conclusion.

9 **Q. Do you have any other comments related to the claim that previous depreciation**
10 **rates were too high?**

11 A. Yes. The Companies’ historical depreciation rates have been based on periodic
12 depreciation studies in which the Companies have presented what it considers to be the
13 best estimates of depreciation based on the information available at the time. Other
14 parties have also had the opportunity to present their estimates based on the same
15 information. Based on this process, this Commission has concluded that the depreciation
16 rates used by the Companies were reasonable based on the information available at the
17 time. That is, the book reserve for LG&E and KU is based on the depreciation rates that
18 the Commission has historically recognized to be just and reasonable.

19 **4. The Theoretical Reserve for Life Span Property**

20 **Q. Is a portion of the theoretical reserve imbalance related to life span property?**

21 A. Yes. A large portion of the theoretical reserve imbalance is related to steam production
22 plant. The power plants in this function of plant are life span property, which means that
23 all of the assets at a facility (such as a power plant) will be retired concurrently upon the

1 retirement of the facility.

2 **Q. Are there any reasons why the theoretical reserve imbalance should be given less**
3 **consideration for life span property?**

4 A. Yes. As I have discussed in the previous section, the theoretical reserve imbalance is not
5 a perfect measurement and should not be considered the “correct” reserve, as the
6 approach set forth by Mr. Pollock would incorrectly imply. This is particularly the case
7 for life span property, as the nature of facilities such as generating plants means that the
8 theoretical reserve is a less meaningful benchmark for these types of property.

9 **Q. Please explain.**

10 A. As I explained in Section III, most of the assets at a power plant will be retired as terminal
11 retirements. Therefore, the estimated retirement date has a significant impact on the
12 depreciation accruals, book reserve and the theoretical reserve. Typically a plant will
13 have an initial life span based on the original design of the plant (for example, 40 years
14 for a coal-fired power plant). At some point in the plant’s life it may be economical to
15 make significant investments in the facility in order to extend this initial life span.
16 However, whether it will in fact be economical to make these investments will not be
17 known until many years into the plant’s life. It would be inappropriate to simply assume
18 when the plant is placed in service that these investments will be made and the life span
19 will eventually be extended – doing so risks significant unrecovered costs and
20 intergenerational inequity if it turns out the plant is actually retired at its initial design
21 life. Instead, it is more appropriate to extend the life span of a facility when – and if –
22 the decision is made to invest in extending the plant’s life.

23 Extending the life span of a facility will typically result in the book reserve
24 exceeding the theoretical reserve. Mr. Pollock would consider this a “surplus” and argue

1 that future customers would “underpay” when compared to previous generations of
2 customers. However, the opposite is true. Future customers typically pay much more
3 for the facility than earlier generations of customers. This occurs because the
4 depreciation rate for life span property tends to increase any time new assets are added
5 to the plant.

6 **Q. Why do capital additions for production plant result in an increase in depreciation**
7 **rates?**

8 A. Additions to life span property typically will result in an increase not only to depreciation
9 expense due to a resulting higher plant balance, but also because additions typically
10 increase the depreciation rate for this type of property. For life span property, interim
11 additions (that is, additions added subsequent to the original in service date of the facility)
12 will have a shorter service life than the original installation of the facility. This occurs
13 because the facility has a final retirement date at which time all assets will be retired.
14 Thus, for interim additions, the length of time between installation and the end of the life
15 span of the facility is shorter than for the original installation of the plant.

16 To help illustrate this concept, consider as an example a power plant that is
17 installed in 1980 for \$1 million. For simplicity, assume that there will be no interim
18 retirements and no net salvage. When the plant is installed, a life span of 40 years (and
19 a retirement date of 2020) is estimated. The depreciation rate at the time of the original
20 installation is 2.50%.²⁶ Assume that in 2010 an additional \$1,000,000 is added to the
21 facility, which allows the life span to be extended to 50 years (and a retirement date of
22 2030). These new assets will not have an average service life of 50 years, but instead

²⁶ Equal to 1/40

1 will have an average service life of 20 years since they will be retired in 2030. That is,
2 the interim additions have a shorter service life than the original addition of the facility.

3 For this reason, all else equal, the overall average service life of life span property
4 will decrease as new interim additions are made – and the overall average service life
5 will also often decrease even if the life span is extended. In this example, the average
6 service life after the \$1,000,000 in 2010 is 35 years,²⁷ shorter than the estimated 40 year
7 average service life when the plan was placed in service.

8 Similarly, the annual depreciation rate will tend to increase over time as interim
9 additions occur. After the installation of the 2000 vintage assets the depreciation rate
10 increases to 3.00%²⁸ from 2.50%. This occurs despite the fact that the life span estimate
11 was increased, which results in a theoretical reserve imbalance. The reason the
12 depreciation rate increases due to the interim additions to the facility.

13 This same concept explains increases in depreciation rates for LG&E and KU's
14 production plant facilities, as significant additions have occurred at the Company's coal-
15 fired power plants. All else equal, these additions cause increases in depreciation rates
16 and are the primary factor contributing to the overall increase in depreciation expense
17 resulting from the depreciation study

18 **Q. Mr. Pollock states that “[i]t makes no sense to raise depreciation rates, especially**
19 **for those accounts that have accumulated a large depreciation surplus.”²⁹ Please**
20 **address this claim.**

21 A. Mr. Pollock's claim is incorrect, and simply demonstrates that he does not understand

²⁷ Equal to $(\$1,000,000 \times 50 + \$1,000,000 \times 20) / (\$1,000,000 + \$1,000,000)$.

²⁸ Determined on a remaining life basis by dividing the unrecovered cost by the remaining life of 20 years.

²⁹ Direct Testimony of Jeffrey Pollock, p. 8, lines 7-8.

1 the factors influencing the Company's depreciation rate and that he has not investigated
2 the Company's depreciation study or reserve imbalance in any detail. As I have
3 discussed above, all else equal, capital additions to life span property increase
4 depreciation rates. LG&E and KU have made very significant investments in pollution
5 control equipment such as scrubbers and SCRs at many of their facilities. It is these
6 additions that are the primary driver of the increase in depreciation rates. For example,
7 for Ghent Unit 3 for KU the Company has added \$70 million in 2004 and over \$165.5
8 million in 2014. In addition, a scrubber was added in 2007 for a cost of more than \$110
9 million. Of the total \$544 million balance as of 2016 for Ghent 3 (including the
10 scrubber), approximately \$388 million – over 70% - has been added since 2004 and over
11 half has been added since 2007. These additions have resulted in increased depreciation
12 rates for this generating unit, and it therefore completely reasonable to expect an increase
13 in depreciation rates for the current study.

14 It also makes sense that there would be a theoretical reserve imbalance for many
15 of these plants. These types of additions have allowed the plants to operate for a longer
16 period of time. Indeed, most of the facilities would have been retired within the past few
17 years had the investments not been made. Thus, as I have discussed above, it is to be
18 expected that there would be a theoretical reserve imbalance for steam facilities, as
19 extending the life of the original installation tends to result in the theoretical reserve being
20 less than the book reserve. However, the theoretical reserve imbalance for the
21 Company's steam facilities is not an example of intergenerational inequity, but instead a
22 result of the fact that life spans have been appropriately determined and had not been
23 extended prematurely. That is, the life spans had correctly not been extended until it was
24 known that it would be economical to make investments to extend the lives of these

1 plants.

2 **Q. Please provide an example using one of KU's power plants of how capital additions**
3 **cause an increase in depreciation rates.**

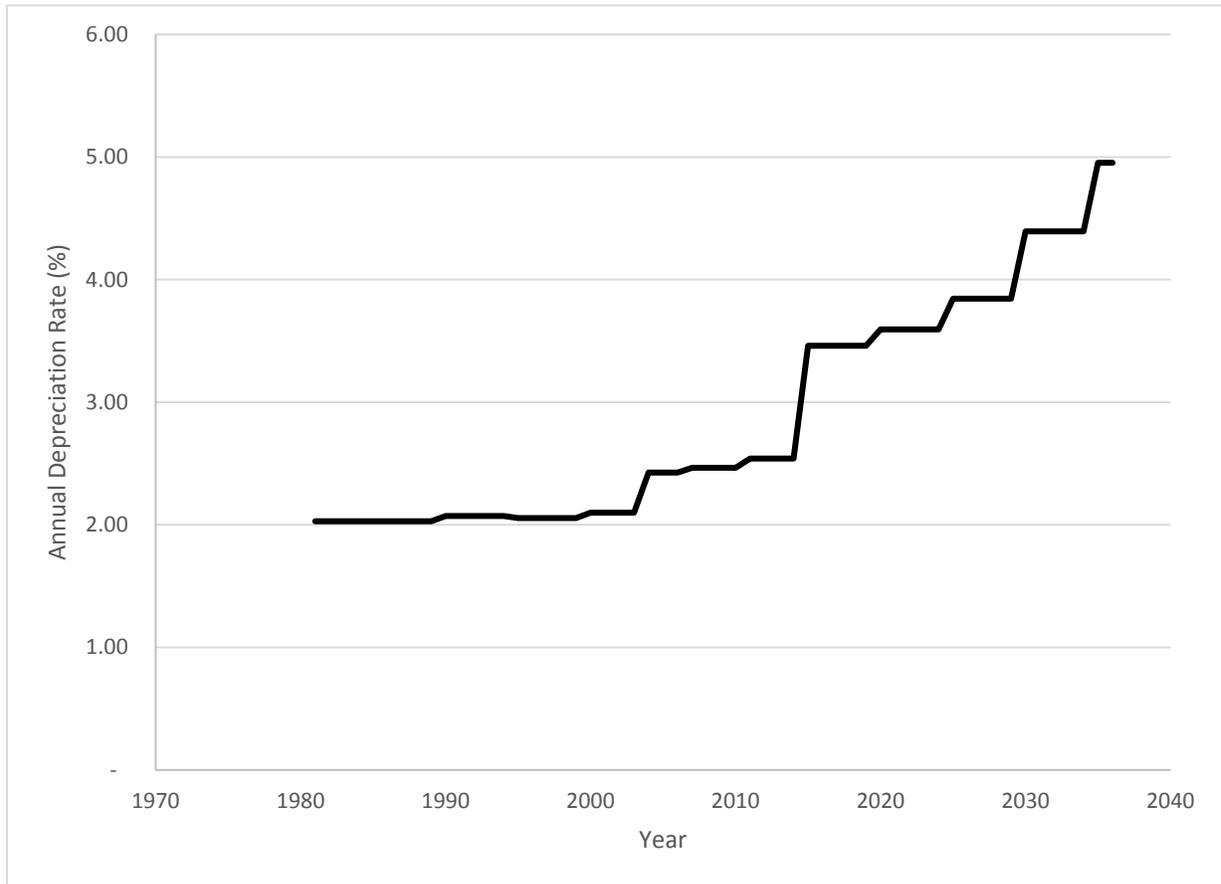
4 A. A good example to illustrate this concept is Ghent Unit 3. The current estimated
5 retirement date is in 2037. However, this retirement date would not be attainable were it
6 not for the significant additions mentioned above that occurred in 2004, 2007 and 2014.
7 Figure 1 below illustrates the concept that capital additions to life span property increase
8 the depreciation rate, all else equal. The figure shows the depreciation rates for Ghent
9 Unit 3 based on a scenario in which depreciation studies conducted periodically using
10 the same interim survivor curve and estimated retirement date of 2037 in each study.³⁰
11 That is, nothing changes each year except the plant and reserve balances.³¹ However, as
12 can be seen in Figure 1, the depreciation rate (and expense) increases significantly over
13 time due to the capital additions to the facility.

³⁰ For simplicity, net salvage is not included in the calculations for this scenario. The overall impact would be similar if net salvage were included.

³¹ This analysis is based on the actual additions to the Ghent Unit 3 depreciation group for the period 1981 through 2016. Future activity is based on projected annual additions and retirements through 2036 (although no additions are assumed in the last few years of the plant's life). Ghent Unit 3's scrubber is in a different depreciation group and is therefore not included in this analysis. However, the addition of the scrubber in 2007 had the result of increasing depreciation rates and expense further.

1

Figure 1



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Figure 2 shows the depreciation expense amounts for each year for the same scenario.

4

As can be seen in the chart, customers in later years pay much more than in the earlier

5

years. For example, if the same life span is used throughout the plant's life, customers

6

in the later years pay more than five times as much as customers in the early years of the

7

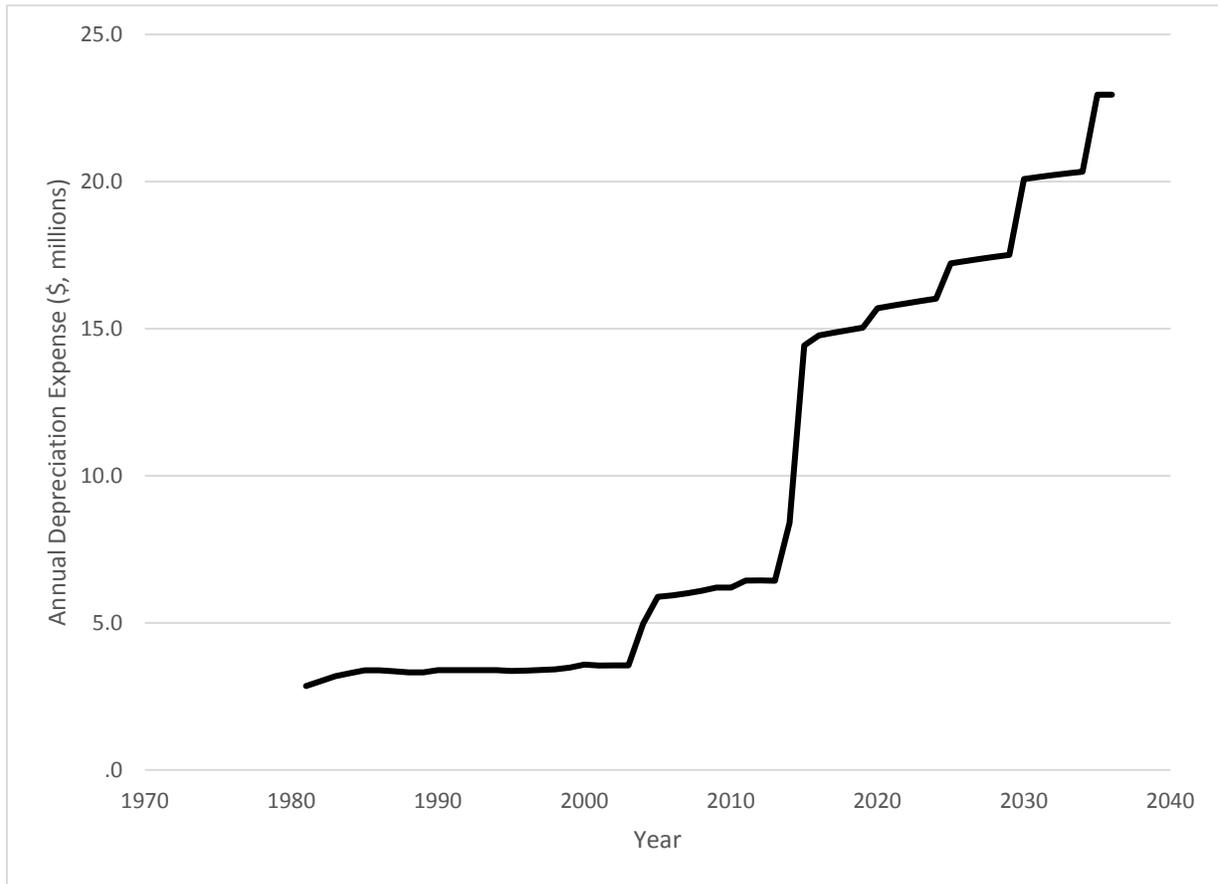
plant's life. The increase in depreciation rates and expense that occurs in this scenario is

8

due primarily to the additions to Ghent Unit 3.

1

Figure 2



2

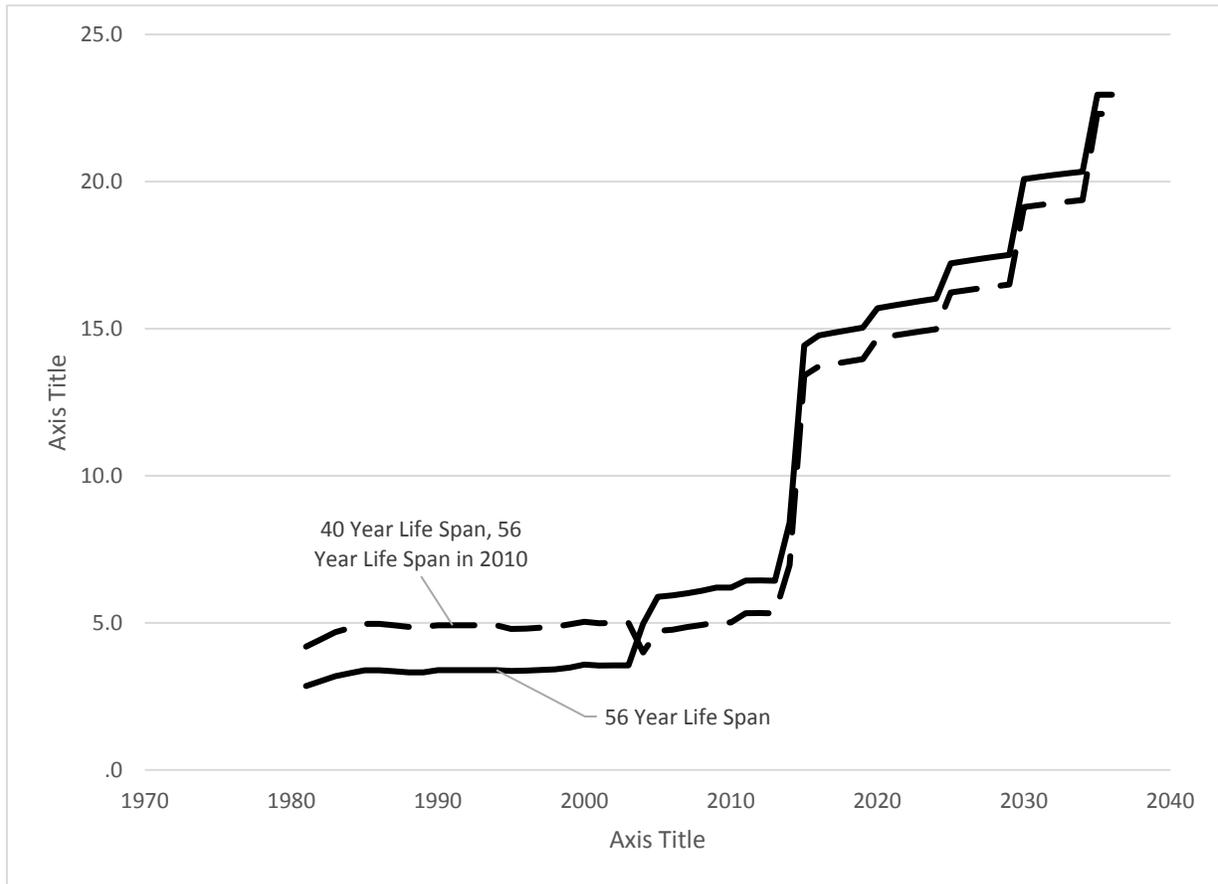
3

4 **Q. How does the recovery pattern illustrated in Figures 1 and 2 compare to a scenario**
5 **in which a shorter life span was used prior to these additions?**

6 A. In Figure 3 below I have added a scenario in which a shorter life span was used through
7 2004 - the date of the first major addition to this generating unit. This scenario is more
8 similar to what has actually occurred for KU. The solid black line in Figure 3 is the same
9 as shown in Figure 2, and assumes the same 56 year life span (based on a retirement date
10 of 2037) throughout the life of the facility. For the dashed line in Figure 3, a 40 year life
11 span is used until the major additions are made in 2004. At this point, the life span is
12 extended to the 56 year life span currently used for Ghent Unit 3.

1

Figure 3



2

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In this scenario, the change in life span causes a theoretical reserve imbalance of approximately \$32 million to be calculated in 2004. However, as can be seen in Figure 3, it does not result in customers paying significantly less than customers who received service prior to 2004. Indeed, from 2005 through 2014 the annual depreciation accruals are similar to those prior to 2005. Further, while the large addition in 2014 significantly increases depreciation expense in both scenarios, the difference between the amount customers pay before and after 2014 pay is not as great in this scenario as is the case for the scenario in which the 2037 retirement date was used throughout the life of the plant. Thus, although the scenario shown in the dashed line results in a theoretical reserve imbalance, if anything it actually results in a more equitable recovery pattern than the a

1 scenario in which a smaller TRI was developed (i.e., the scenario with a 56 year life span
2 used in all years). That is, depreciation expense is arguably allocated in a more equitable
3 manner over the entire life of the facility if a shorter life span is used initially – even
4 though this results in a “theoretical” reserve imbalance when the life span is extended.

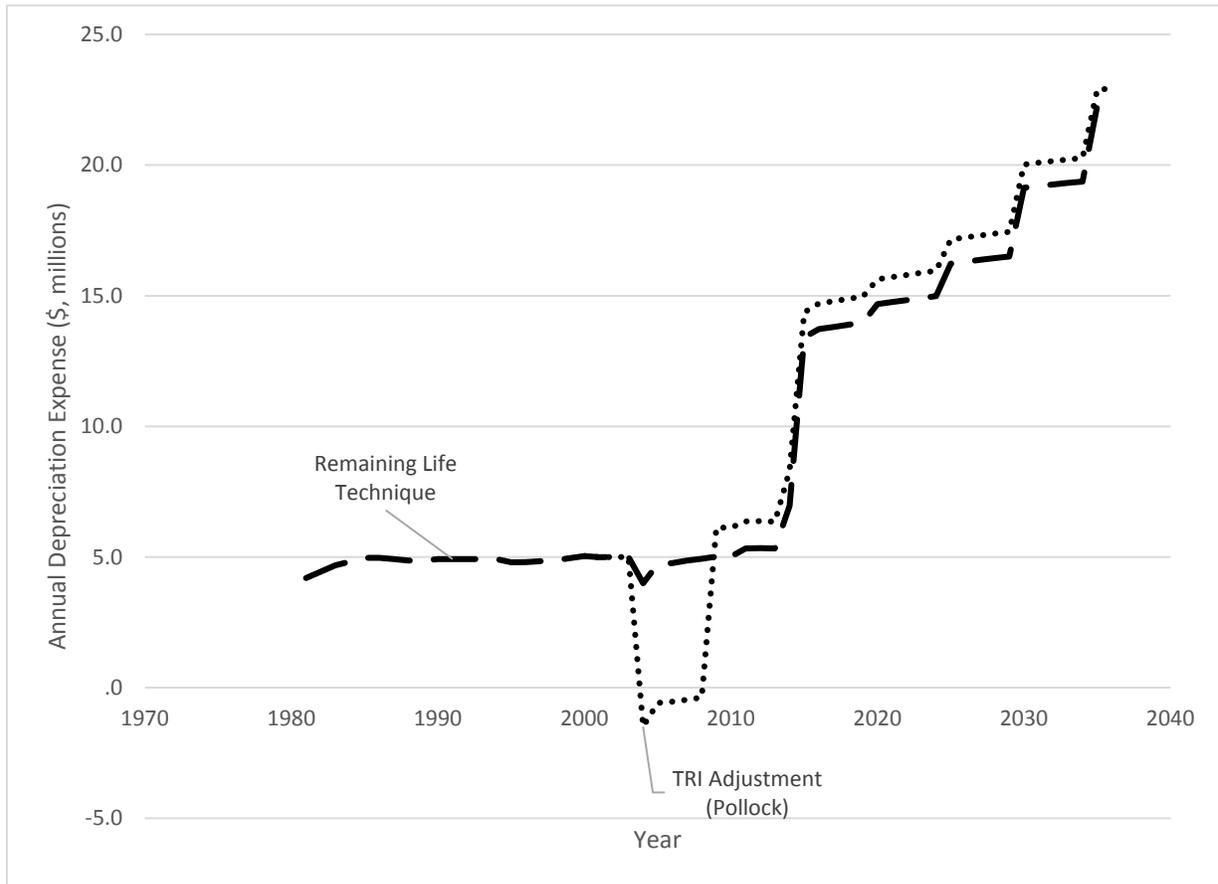
5 **Q. Please also illustrate the impact of a TRI adjustment similar to the one proposed by**
6 **Mr. Pollock.**

7 A. Figure 4 below illustrates the impact of a proposal similar to Mr. Pollock’s.³² The dashed
8 line labeled “Remaining Life Technique” is the same scenario as the dashed line in Figure
9 3 above. The dotted line labeled “TRI Adjustment (Pollock)” incorporates a proposal
10 similar to that of Mr. Pollock. Specifically, when the life span is changed from 40 to 56
11 years after the additions in 2004 the resulting theoretical reserve imbalance is
12 approximately \$32 million. The dotted line shows the impact of amortizing this TRI over
13 a five year period, similar to Mr. Pollock’s proposal in the instant case.

³² To illustrate the impact of a TRI adjustment such as made by Mr. Pollock, for this scenario I have made the TRI adjustment in 2004 when a TRI is first calculated. Presumably, Mr. Pollock would propose such an adjustment at that time. However, as discussed in more detail in the next section

1

Figure 4



2

3 **Q. Does amortizing the theoretical reserve imbalance over a shorter period of time,**
4 **as Mr. Pollock recommends, result in intergenerational equity in this example (as**
5 **Mr. Pollock argues his recommendation does)?**

6 A. No. In fact, the opposite is true. Mr. Pollock's preferred approach produces significant
7 intergenerational inequity. Indeed, for the five years during which the amortization of
8 the TRI is in place, the total depreciation expense is less than zero. That is, customers
9 during that period of time do not pay anything for the service provided by Ghent Unit 3
10 (and in fact the Company is in effect paying customers to use the plant). This is clearly
11 inequitable. Further, future customers (who will already have to pay a greater amount
12 for the use of the plant due to the large additions that occur) will have to pay even more

1 for their service, causing an inequitable burden for future customers.

2 **Q. Does this example demonstrate that Mr. Pollock’s recommendation is effectively a**
3 **subsidy for customers who receive service during the period of the amortization?**

4 A. Yes. It should be clear based on Figure 4 that customers receiving service during the
5 period 2005 to 2009 in this example receive a significant subsidy and pay far less than
6 the cost of their service. I will discuss this concept in more detail in the next section.

7 **5. Impact of Theoretical Reserve Imbalance Proposals**

8 **Q. Please summarize this section of your testimony.**

9 A. In this section I discuss further Mr. Pollock’s claim of intergenerational inequity, and
10 present a comparison of his proposal with the longstanding and widely accepted
11 remaining life technique. Similar to the analysis presented in the previous section for
12 Ghent Unit 3, the comparison I present in this section demonstrates that while Mr.
13 Pollock presents arguments in support of his proposal regarding a perceived theoretical
14 intergenerational inequity, his proposal will without a doubt result in intergenerational
15 inequity.

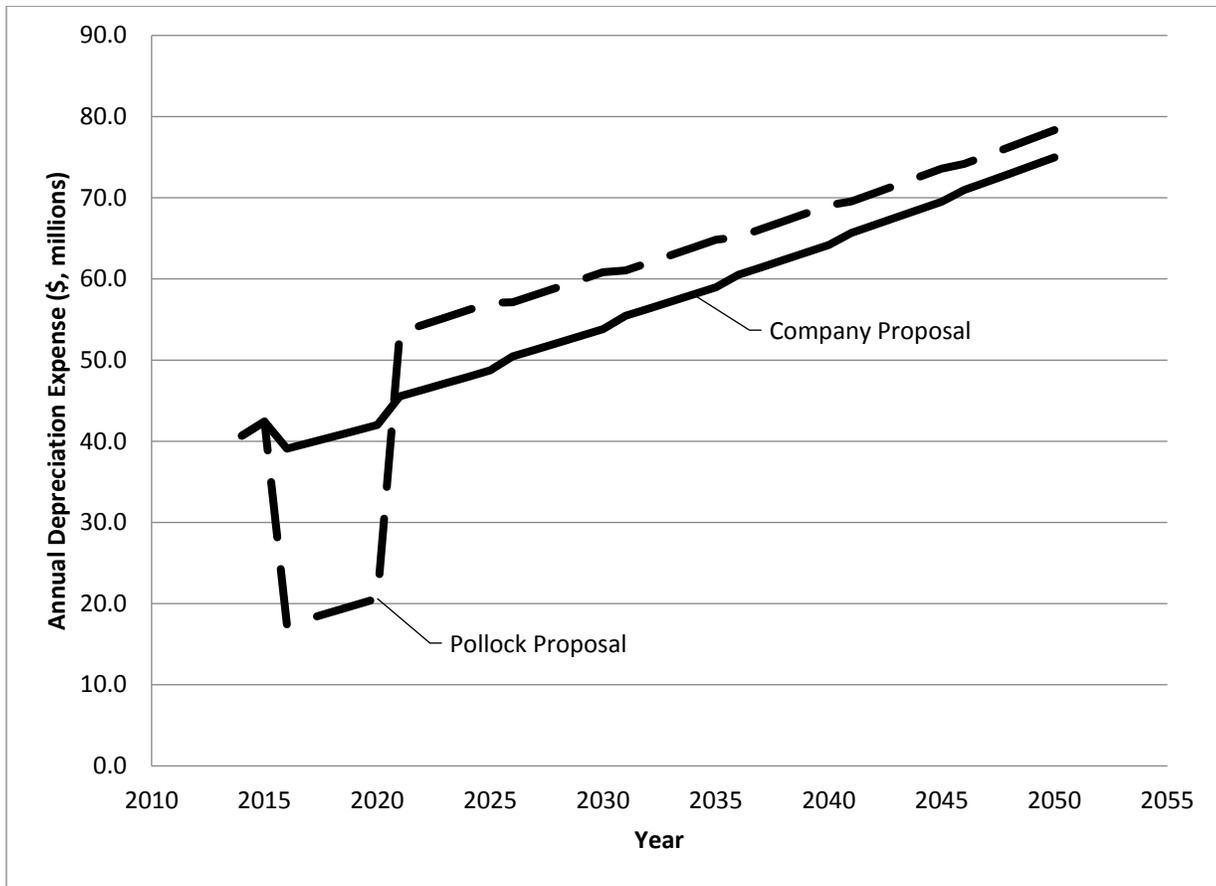
16 For KU’s distribution plant accounts, I have modeled the impact of Mr. Pollock’s
17 proposal and the Company’s proposal in Figure 5 below.³³ This sets forth what the
18 resulting depreciation expense will be in each year going forward for distribution plant
19 only. The Company’s use of the remaining life technique is shown in the solid black line,
20 and the proposal of Mr. Pollock for an accelerated amortization of the theoretical reserve
21 imbalance is shown in the dashed black line.

22 As the figure demonstrates, the remaining life technique allocates costs evenly

³³ The overall results of this analysis would be similar for LG&E electric or gas distribution accounts.

1 over the remaining life of the assets.³⁴ That is, the remaining life technique represents the
2 straight line recovery of unrecovered costs over the remaining life of the assets. Thus,
3 going forward different generations of customers will pay a similar depreciation charge
4 in each year. No generation of customers will be favored.

5 **Figure 5**



6

7 **Q. How does this compare with the proposal of Mr. Pollock to accelerate the recovery**
8 **of a portion of the theoretical reserve imbalance?**

9 A. Figure 5 illustrates that customers who happen to be receiving service for the next five

³⁴ The lines for both recommendations increase over time due to the growth in plant balances. Straight line recovery therefore would result in a gradually increasing straight line, similar to the presentation for the Company proposal.

1 years will incur significantly lower depreciation expense than any other generation of
2 customers. Indeed, these fortunate customers will pay less than half the expense paid
3 future generations of customers. Any customer that enters KU's service territory after
4 2020 will pay significantly higher costs than customers that receive service in the next
5 five years.

6 **Q. Is this intergenerational inequity?**

7 A. Yes. Figure 5 demonstrates that no matter the opinion of what has occurred in the past,
8 Mr. Pollock's proposal to accelerate the amortization of the theoretical reserve imbalance
9 will result in intergenerational inequity in the future. This is one reason that the remaining
10 life technique is so widely used and accepted.

11 **Q. Mr. Pollock presents an example in Exhibit JP-5 that he claims "illustrates how
12 amortizing a depreciation surplus would restore intergenerational equity." Does
13 his example of amortizing a theoretical reserve imbalance have similar problems to
14 the example you present above?**

15 A. Yes. In Mr. Pollock's example, which is presented in Exhibit JP-5, customers from Year
16 11 through Year 15 pay nothing in depreciation expense. This represents a significant
17 windfall to any customer that happens to be receiving service during this time period.
18 Customers from Year 11 to Year 15 effectively pay nothing for the return of the costs of
19 the assets that provide them service. Thus, instead of "illustrating how intergenerational
20 equity would be restored," Mr. Pollock's own example demonstrates the inequity of his
21 proposal.

22 **Q. Figure 5 presents the annual depreciation expense for distribution assets of each
23 proposal. Will an accelerated amortization of the reserve imbalance impact any
24 other aspect of customer rates?**

1 A. Yes. Mr. Pollock’s proposal will reduce the book reserve (as compared to the Company’s
2 proposal), resulting in increased rate base. A higher rate base means that the return paid
3 by customers will therefore also be higher, resulting in a higher cost of service. The total
4 cost to customers over the remaining life of the assets currently in service will also be
5 higher under Pollock’s proposal due to the rate base impact.

6

VI. AMS METERS

7 **Q. What will you address in your testimony with regard to AMS Meters?**

8 A. I will not discuss the prudence or economics of the AMS program. That will be discussed
9 by Company witness John Malloy. Additionally, no party has challenged the
10 recommended survivor curve of the 15-S2.5 in my depreciation study. I therefore do not
11 need to address that recommendation further. However, I will address certain comments
12 made by Mr. Kollen that are incorrect.

13 **Q. Mr. Kollen states that your average service life recommendation for AMS meters**
14 **means that you believe that “on average, all new AMS meters will be replaced once**
15 **within a 15 year period.” Is this correct?**

16 A. No. Mr. Kollen’s bases this statement on the 15-S2.5 survivor curve estimate I have
17 made. While this estimate has a 15 year average service life, this does not mean that all
18 meters will be replaced within a 15 year period. As I state in my direct testimony, the
19 15-S2.5 survivor curve has a maximum life of around 25 years. Thus, this estimate
20 forecasts that it would take around 25 years for all meters to be replaced, not 15 years.
21 The 15-S2.5 survivor curve forecasts that about half of the meters will be replaced within
22 a 15 year period.

23

VII. CUSTOMER CARE SYSTEM SERVICE LIFE

1 **Q. What is the current estimate for the Company's Customer Care System ("CCS")**
2 **software?**

3 A. The current service life estimate is for a 10 year service life. The depreciation rate I have
4 recommended for these assets is 10.06%.

5 **Q. What does Mr. Kollen propose for these assets?**

6 A. Mr. Kollen proposes a depreciation rate of 3.52% for these assets. This depreciation rate
7 would significantly under-recover the Company's major upgrade to this system that will
8 occur in 2017. Based on a 10 year service life for these new assets, only approximately
9 35% (10 x 3.52%) of the costs of the major upgrade would be recovered by the end of its
10 10 year life in 2027. Thus, his recommendation is inadequate to recover the Company's
11 costs in an equitable manner. I should note that this situation is in some ways similar to
12 the discussion of the impact of additions on life span property in Section V.4, in that the
13 new upgrades extend the life of the CCS assets. However, the new additions will also
14 increase the depreciation rate similar to the impact of new additions to a power plant.
15 Mr. Kollen's proposal, which only produces a 3.52% depreciation rate, does not take
16 these new additions into account.

17 **Q. How does Mr. Kollen develop his recommended 3.52% depreciation rate?**

18 A. Mr. Kollen argues that a 2027 retirement date is appropriate for these assets, based on
19 the plans to use the upgraded assets through 2027. However, while a 2027 retirement
20 date may be appropriate for the new assets, Mr. Kollen calculates a 3.52% depreciation
21 rate based only on allocating the unrecovered costs of the existing system (which is
22 effectively obsolete as a standalone system since an upgrade is needed) over the next 10

1 years. His calculation does not consider the costs of the new assets, and therefore results
2 in an artificially low depreciation rate.

3 **Q. Please explain why your recommendation is more appropriate.**

4 A. My recommendation of 10.06% will not only recover the costs of the existing CCS assets
5 but will also be appropriate to use for the costs of the upgrade to the CCS system, which
6 Mr. Kollen agrees will be in service for 10 years. Thus, the 10.06% rate I have
7 recommended is much more appropriate than the 3.52% rate recommended by Mr.
8 Kollen. A retirement date of 2027 will be more appropriate once the new assets are in
9 service and can be incorporated into the calculations of the depreciation rate to use for
10 the CCS system.

11
12 **VIII. CONCLUSION**

13 **Q. IN YOUR OPINION, ARE THE DEPRECIATION RATES SET FORTH IN**
14 **YOUR DEPRECIATION STUDIES THE RATES THE KENTUCKY PUBLIC**
15 **SERVICE COMMISSION SHOULD ADOPT IN THIS PROCEEDING FOR KU?**

16 A. Yes, these rates appropriately reflect the rates at which the value of LG&E and KU's
17 assets are being consumed over their useful lives. These rates are an appropriate basis
18 for setting electric and gas rates in this matter and for the Companies to use for booking
19 depreciation and amortization expense going forward.

20 **Q. DOES THIS CONCLUDE YOUR PRE-FILED REBUTTAL TESTIMONY?**

21 A. Yes.

VERIFICATION

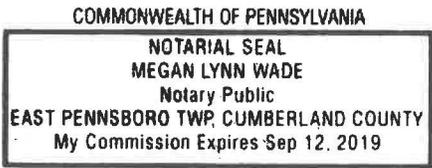
COMMONWEALTH OF PENNSYLVANIA)
) SS:
COUNTY OF CUMBERLAND)

The undersigned, **John J. Spanos**, being duly sworn, deposes and says he is Senior Vice President, for Gannett Fleming Valuation and Rate Consultants, LLC, that he has personal knowledge of the matters set forth in the foregoing testimony and exhibits, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

John J. Spanos

John J. Spanos

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 4th day of April, 2017.



Megan Lynn Wade (SEAL)

Notary Public

My Commission Expires:
Sep. 12, 2019

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION OF KENTUCKY)	
UTILITIES COMPANY FOR AN)	
ADJUSTMENT OF ITS ELECTRIC RATES	)	CASE NO. 2016-00370
AND FOR CERTIFICATES OF PUBLIC)	
CONVENIENCE AND NECESSITY)	

REBUTTAL TESTIMONY OF
CHRISTOPHER M. GARRETT
DIRECTOR, RATES
KENTUCKY UTILITIES COMPANY

Filed: April 10, 2017

1 **Q. Please state your name, position, and business address.**

2 A. My name is Christopher M. Garrett. I am the Director of Rates for Kentucky Utilities
3 Company (“KU” or “Company”) and Louisville Gas and Electric Company (“LG&E”)
4 and an employee of LG&E and KU Services Company, which provides services to
5 LG&E and KU (collectively “Companies”). My business address is 220 West Main
6 Street, Louisville, Kentucky 40202.

7 **Q. What are the purposes of your rebuttal testimony?**

8 A. The purposes of my testimony are to rebut certain revenue requirement claims made
9 by the witness Ralph Smith for the Attorney General (“AG”), the witness Lane Kollen
10 for Kentucky Industrial Utility Customers, Inc. (“KIUC”), Neal Townsend for The
11 Kroger Co. (“Kroger”) and the witness Jeff Pollock for Kentucky League of Cities
12 (“KLC”).

13 **Cash Working Capital**

14 **Q. Do AG witness Smith and KLC witness Pollock claim an adjustment should be
15 made to KU’s cash working capital allowance?**

16 A. Yes. KLC witness Pollock argues the cost of fuel should be excluded from the working
17 capital allowance. AG witness Smith contends the cash working capital should be
18 adjusted to reflect the impact of his additional adjustments to O&M for other issues.
19 AG witness Smith also argues the Commission should require KU to file a lead-lag
20 study in its next rate case. Their claims should be rejected.

21 **Q. What method of property valuation did KU recommend to the Commission in this
22 case?**

23 A. As discussed in my direct testimony, KU has provided the Commission with both a rate
24 base valuation method and a capitalization valuation method and recommended the

1 revenue requirements be determined using the capitalization method consistent with
2 KU's rate cases for many years.

3 An adjustment for cash working capital is a component of rate base, but not
4 capitalization. The Commission does not recognize a cash working capital adjustment
5 in the calculation of capitalization. Therefore, adjusting cash working capital in rate
6 base in this case is only relevant in calculating the jurisdictional percentages to apply
7 to capitalization in calculating the revenue requirement.

8 **Q. Is Mr. Pollock's argument consistent with the Kentucky Commission's orders**
9 **involving the Companies' rate cases?**

10 A. No. For many years, the Commission has consistently found KU's revenue
11 requirements should be determined by applying the overall cost of capital to
12 capitalization. And as I demonstrated in my data response, the Kentucky Commission
13 has consistently found that the use of the 45 day or 1/8th formula method to determine
14 a utility's cash working capital allowance is appropriate and reasonable and is an
15 acceptable alternative to a lead-lag study.¹ In reliance on this precedence KU used the
16 1/8 formula rate in lieu of a detailed lead-lag study to calculate the working cash capital
17 component of its rate base valuation submitted with its application. Lead-lag studies
18 in contrast are more time consuming and costly.

19 **Q. Are the authorities cited by Mr. Pollock in his testimony relevant for purposes of**
20 **determining the ratemaking issues associated with cash working capital?**

21 A. No. Unlike other jurisdictions which are limited to the rate base method of valuation
22 for purposes of setting the revenue requirement, the Commission in Kentucky has the

¹ KU Response to AG Data Request No. 1-18

1 option of selecting between rate base and capitalization valuation methods.² The five
2 authorities cited by Mr. Pollock in his testimony at page 27 reflect state commissions
3 and Federal Energy Regulatory Commission (FERC) that use the rate base method for
4 determining the revenue requirements. The Commission is not restricted by the
5 approaches other regulatory commissions have employed using the rate base method
6 to determine revenue requirements.

7 **Q. Does Mr. Pollock's argument have other flaws?**

8 A. Yes. Mr. Pollock fails to recognize the carrying cost for fuel expense and fuel inventory
9 is not recovered through the fuel adjustment clause mechanism. Mr. Pollock's
10 adjustment, even if appropriate for the calculation of the revenue requirement, would
11 cause KU's shareholders to sustain the carrying cost of fuel expense – a prudent
12 expense incurred to provide service.

13 The utilization of capitalization for valuation purposes addresses the extent to
14 which the Company funds its working capital. This is consistent with the overall
15 balance sheet approach for evaluating cash working capital in a revenue requirement
16 calculation.³

17 **Q. Does AG witness Mr. Smith also propose adjustments to cash working capital?**

18 A. Yes. Mr. Smith proposes adjustments to KU's capitalization valuation to reflect the
19 impact of his additional recommended adjustments to KU's operating expenses. As
20 discussed in KU's rebuttal testimony KU disputes AG witness Mr. Smith's proposed
21 adjustments to KU's operating expenses. Accordingly, Mr. Smith's cash working
22 capital adjustments to KU's capitalization valuation should be denied.

² KRS 278.290(2); 807 KAR 5:001 Section 16 (6)(c) and (f).

³ *Rate Case and Audit Manual*, p. 20 NARUC Staff Subcommittee of Accounting and Finance (Summer 2003)

1 **Q. Does KU agree with AG witness Mr. Smith’s recommendation that the**
2 **Commission require KU to file a lead-lag study in the next rate case to determine**
3 **the cash working capital requirement?**

4 A. No. As I explained in the response to Attorney General Initial Requests for
5 Information, Question No. 18, the Commission has consistently found that the use of
6 the 1/8th formula is appropriate and reasonable and is an acceptable alternative to a
7 lead-lag study. KU has followed this well-established policy and used the 45 day or
8 1/8th formula method to determine its cash working capital allowance for many years
9 in its regulatory filings due to the cost and burden of performing a lead-lag study. AG
10 witness Smith’s testimony fails to affirmatively demonstrate the costs and burdens of
11 a lead-lag study merit such an effort and a departure from the Commission’s well-
12 established policy.

13 **Scheduled Outages**

14 **Q. Do KIUC witness Kollen and Kroger witness Townsend claim a normalization**
15 **adjustment should be made to KU’s revenue requirement for scheduled**
16 **generation outage expense?**

17 A. Yes. Both assert that the planned generation outage expense in the test year does not
18 represent the going forward level of this expense based on historical data. KIUC
19 witness Kollen claims the Commission should adjust the generation outage expense in
20 the test year by “normalizing” or adjusting the forecast expense by substituting a five-
21 year historical average for the amount KU has reasonable estimated for its budget in
22 the test year. Kroger witness Townsend makes a similar claim but uses a four-year
23 average, excluding the planned outage expense for retired units Green River 3 and 4

1 and Haefling 3 and including the average planned outage expense for Cane Run 7 for
2 years 2016 through 2019.

3 **Q. Does KU agree with the assertion that the test year amount of planned generation**
4 **outage expense is unreasonable when compared to the historical amounts?**

5 A. No. As discussed in the testimony of Mr. Bellar, the forecasted amount of planned
6 outage expense is a reasonable and a reliable estimate included in KU's budget used by
7 management. And, as Mr. Bellar explains, the historic generation outage expenses are
8 not indicative of the expenses KU expects to incur through June 30, 2018 and going
9 forward thereafter.

10 **Q. Do the intervenors dispute the business processes used by KU to calculate the**
11 **planned outage expense included in the test period?**

12 A. No. They do not dispute KU's budgeting process used to arrive at the planned outage
13 expense and make no affirmative showing that the planned outage expense in the test
14 year is unreasonable per se. They argue that the forecasted amount is too high when
15 compared to four year or five year historical amounts. As explained in Mr. Bellar's
16 rebuttal, the four-year period selected by the Kroger witness and the five-year period
17 selected by the KIUC witness do not accurately reflect the eight year maintenance cycle
18 the Companies use to maintain their generation fleet. And as Mr. Bellar further
19 explains in his rebuttal testimony, the outages in the past cannot be compared to the
20 outages in the future because of the additional environmental control equipment now
21 installed at each generation station. As a result, the outages are reasonably expected to
22 last longer, be more complex, and thus, cost more than the outages did in the past.
23 Indeed eight historical years of planned outage operation and maintenance expense

1 does not replicate the change in composition and utilization within the fleet going
2 forward. Finally, noticeably absent is any adjustment for inflation in their
3 recommended normalization adjustments.

4 **Q. Does KIUC witness Kollen identify any rate cases in which he has made a like**
5 **recommendation?**

6 A. Yes, Mr. Kollen has made a similar claim in the Companies' 2012 rate cases and one
7 other case in Florida. He could not provide any decision where a commission adopted
8 his recommendation.⁴

9 **Q. Have the Commission and the Companies generally rejected normalization**
10 **adjustments like those Messrs. Kollen and Townsend present for planned**
11 **generation expense?**

12 A. Yes. The Commission and the Company historically have not used normalization of
13 operations and maintenance expenses for ratemaking purposes, because such
14 adjustments are susceptible to manipulation by the periods chosen or the data included
15 for the adjustment. Allowing such selective and result-oriented adjustments would give
16 rise to a series of selective adjustments, the purpose of which, would be to try to offset
17 one another for the benefit of either the customer or the shareholders.

18 It is for this good reason that the Commission has declined to allow such
19 selective adjustments in the past; the exceptions are only for good cause, such as for
20 storm damages and injuries and damages. Normalization adjustments are an exception
21 to the widely recognized principle that a utility may request pro forma adjustments to
22 ensure fair, just and reasonable rates based on the test period. The normalization

⁴ KIUC Response to Commission Staff Data Request No. 8

1 concept is susceptible to being manipulated to achieve a certain outcome. Approval of
2 this proposed adjustment would be a significant change to the established rate-making
3 process.

4 **Q. Do normalization adjustments introduce greater subjectivity into the ratemaking
5 process?**

6 A. Yes. *All* normalization adjustments introduce subjectivity into the rate case process
7 that would not otherwise exist because every normalization adjustment is based upon
8 a time period typically selected on the basis of judgment. For example, in the present
9 case Mr. Kollen proposes a five-year historical average of all steam and other
10 production maintenance costs including outages while Kroger witness Townsend uses
11 a four-year average of strictly outage expenses, excluding the planned outage expense
12 for Green River 3 and 4 and Haefling 3 and including the average planned outage for
13 Cane Run 7 for years 2016 through 2019. Mr. Kollen's normalization adjustment is
14 overstated because it excludes Cane Run 7. And, as Mr. Bellar explains in his rebuttal
15 testimony, neither period correlates to the Company's eight-year maintenance schedule
16 going forward.

17 Subjectivity and the risk of selective manipulation are inextricably entangled
18 with normalization adjustments. As such, normalization adjustments should be
19 reserved only for those rare categories of expense, such as storm damage, which vary
20 greatly from year to year based upon events that are largely outside of the Company's
21 control. Without the strict limitations on the use of normalization adjustments, the
22 record can become filled with pro forma adjustments based on selective averages.

23 **Q. What is your recommendation regarding outage normalization?**

1 A. For the reasons stated above, it is my recommendation that the Commission deny the
2 KIUC and Kroger adjustments to normalize planned generation outage expense.

3 As discussed, the Companies recognize that outage expense may vary from
4 period to period given the eight year cycle and nature of the work. However, the
5 Companies are unable to capitalize these costs absent the Commission granting deferral
6 accounting treatment.

7 **Advanced Metering Systems**

8 **Q. Does KU agree with the claims by AG witness Smith and KIUC witness Kollen**
9 **concerning the Companies proposed investment in advanced metering systems**
10 **(“AMS”)?**

11 A. No. AG witness Smith claims adjustments should be made to KU’s capitalization and
12 net operating income to reflect AG’s witness Alvarez’s recommendation that the
13 Commission reject KU’s proposed investment in AMS. KIUC witness Kollen asserts
14 criticisms against AMS that are comparable to AG’s witness Alvarez’s arguments, and
15 like AG witness Smith, claims adjustments should be made to KU’s capitalization and
16 net operating income to reflect this position. For the reasons presented in the rebuttal
17 testimony of Mr. Malloy and Mr. Bellar, KU disputes the criticisms AG’s witness
18 Alvarez and KIUC’s witness Kollen of the AMS proposal and continues to propose the
19 prudent investment in AMS. Accordingly, KU recommends the Commission reject the
20 ratemaking adjustments proposed by AG witness Smith and KIUC witness Kollen.

21 **Q. Does KU agree with the claims by KLC witness Pollock concerning the**
22 **Company’s proposed investment in AMS?**

23 A. No. In contrast to the arguments against AMS asserted by AG witness Alvarez and
24 KIUC witness Kollen, KLC witness Pollock’s testimony does not contain any criticism

1 of KU's cost-benefit analysis. Instead, KLC witness Pollock's testimony accepts KU's
2 cost benefit analysis for the purpose of asserting a claim that the future AMS benefits
3 should offset the AMS test year cost for ratemaking purposes. His recommendation
4 violates the fundamental principles for ratemaking by mismatching the timing of the
5 costs with the benefits. The benefits necessarily will not be achieved concurrently with
6 the investment in AMS, but over time as the AMS is fully deployed. Mr. Pollock's
7 recommendation, however, includes estimated future benefits to offset current costs.
8 In effect, Mr. Pollock's claim in effect pulls future benefits back to offset current costs.
9 This is contrary to Kentucky's ratemaking approach to the recovery of capital
10 investments and specifically the Commission's consistent use of Construction Work in
11 Progress in ratemaking for many years for KU. Furthermore, Mr. Pollock's
12 recommendation does not recognize that benefits associated with fuel savings from
13 non-technical losses or ePortal benefits will naturally flow through to customers via the
14 monthly Fuel Adjustment Clause mechanism as described in Mr. Conroy's rebuttal
15 testimony. Therefore, for these reasons, Mr. Pollock's recommendation should be
16 rejected.

17 **Transmission Plant**

18 **Q. Does KU agree with the claims by AG witnesses concerning KU's proposed**
19 **investment in transmission?**

20 A. No. For the reasons presented in the rebuttal testimony of Lonnie Bellar, KU disputes
21 the contentions by AG witness Holloway concerning KU's proposed capital
22 expenditures on transmission. Notwithstanding AG witness Holloway's assertions, I
23 note that AG witness Smith does not propose any associated ratemaking adjustments.

1 **Q. Does KU agree with the claims by KIUC witness Kollen concerning the KU's**
2 **proposed investment in transmission?**

3 A. No. Again, for the reasons presented in the rebuttal testimony of Lonnie Bellar and
4 Kent Blake, KU disputes the contentions by KIUC witness Kollen concerning KU's
5 proposed capital expenditures on transmission. Accordingly, KU recommends the
6 ratemaking adjustments proposed by Mr. Kollen regarding KU's transmission plant be
7 denied.

8 **Distribution Automation Project**

9 **Q. Does KU agree with the claims by AG witnesses concerning KU's proposed**
10 **investment in distribution automation?**

11 A. No. AG witness Smith proposes adjustments to KU's capitalization valuation and
12 depreciation expense to reflect the impact of AG witness Holloway's recommendation
13 opposing the distribution automation project. As discussed in the rebuttal testimony of
14 John Wolfe, KU disputes AG witness Holloway's argument against the proposed
15 investment in distribution automation. Accordingly, Mr. Smith's adjustments to KU's
16 capitalization valuation and related depreciation expense should be denied.

17 **Transmission Vegetation Management**

18 **Q. Does KU agree with the claims by AG witness Smith and KIUC witness Kollen**
19 **concerning the Companies proposed transmission vegetation management plan?**

20 A. No. AG witness Smith claims adjustments should be made to KU's net operating
21 income to reflect his assessment that KU's transmission vegetation management plan
22 and associated expenditures are not necessary. In contrast to AG witness Smith's
23 testimony, AG witness Holloway states he is not recommending any changes to the

1 proposed transmission vegetation management plan.⁵ He even suggests that KU's
2 proposed change from a reactive transmission vegetation management plan to a
3 proactive 5-year cycle plan may not be enough and more may be required. AG witness
4 Smith and AG witness Holloway directly contradict each other on this issue.

5 KIUC witness Kollen asserts criticisms against the transmission vegetation
6 management that are comparable to AG witness Smith's argument on the need to
7 increase transmission vegetation management.

8 For the reasons presented in the rebuttal testimony of Mr. Bellar, KU disputes
9 the criticisms AG witness Smith and KIUC witness Kollen on the need to increase
10 transmission vegetation management and related expenditures and the criticism of AG
11 witness Holloway that KU should increase its vegetation management plan beyond the
12 proposed five-year cycle. Accordingly, KU recommends the Commission reject the
13 ratemaking adjustments proposed by AG witness Smith and KIUC witness Kollen.

14 **Regulatory Asset Amortization-**

15 **Q. Does KU agree with the adjustments proposed by AG witness Smith and KIUC**
16 **witness Kollen concerning the amortization of regulatory assets?**

17 A. No. AG witness Smith and KIUC witness Kollen recommend the Commission reset
18 the amortization periods for various regulatory assets shown in the Company's
19 response to KIUC 2-8. AG witness Smith recommends the balances associated with
20 the mountain storm, rate case expenses, and Green River retirement regulatory assets
21 be amortized over a two-year period. KIUC witness Kollen recommends the rate case
22 expense and Green River retirement regulatory asset balances be amortized over a

⁵ Direct Testimony of Larry Holloway, p. 13.

1 three-year period. KU generally opposes extending the amortization periods for rate
2 case expenses in a forecasted test year.

3 Mr. Smith's calculations, however, contain two errors. First, the Mountain
4 Storm regulatory asset is entirely assigned to KU's Virginia jurisdiction and is not
5 included in KU's cost of service in this case. Second, Mr. Smith should not have
6 applied the Kentucky Jurisdictional Factor to either the rate case expenses or the Green
7 River retirement regulatory assets as those balances are entirely assigned to KU's
8 Kentucky jurisdiction. Therefore, Mr. Smith's adjustments should be rejected.

9 KU does not accept the three-year proposal by KIUC witness Kollen. The
10 three-year period is too long and is unreasonable as it extends the amortization period
11 from three years to five years for both the prior rate case expenses and the Green River
12 retirement regulatory asset.

13 **Regulatory Mechanism (OSS)**

14 **Q. Does KU agree with AG witness Smith's recommendation concerning the off-**
15 **system sales mechanism?**

16 **A.** No. Mr. Smith claims the Off-System Sales mechanism should be continued, but
17 argues the sharing allocation of 75% for customers and 25% for the Company should
18 be modified to a 90-10 ratio. The mechanism and current ratio of 75-25 are the products
19 of the Commission-approved settlement reached among all the parties, including the
20 AG in KU's last rate case.⁶ Mr. Smith's testimony fails to acknowledge this fact and
21 offers no compelling reason to change the existing allocation or any basis of support to

⁶ *In the Matter of: Application of Kentucky Utilities Company for an Adjustment of its Electric Rates*, Case No. 2014-00371 Order (June 30, 2015)(Settlement Agreement 2.6 Off-System Sales ("OSS") Tracker)

1 show that providing the Company with only 10% of the margins is a sufficient incentive
2 or reasonable allocation.

3 **Q. Does KU agree with KIUC witness Kollen’s recommendation to disallow the 2%**
4 **escalation of property taxes?**

5 A. No. KIUC witness Kollen asserts the 2% used by KU to escalate the property taxes in
6 the forecasted test period is an unsupported assumption and recommends disallowing
7 the escalation unless the Companies present support. His assertion is not correct. It is
8 not an unsupported assumption.

9 Rebuttal Exhibit CMG-1 shows the average rates for local taxing jurisdictions
10 in Kentucky for the past 5 years. These rates were taken directly from the published
11 tax rates on the Kentucky Department of Revenue’s website. Rebuttal Exhibit CMG-2
12 contains the published tax rates from the Kentucky Department of Revenue’s website.
13 The county and school tax rates have a five-year average of 1% to 3%. All of the
14 Companies’ property is subject to Kentucky county and school taxes. Although the
15 city and special tax rates remain flat over the past 5 years, not all of the Companies’
16 property falls within those taxing jurisdictions.

17 In my opinion, based on this evidence the 2% local tax escalation used by the
18 Companies for the forecasted test period is reasonable and supportable.

19 **Depreciation Reserves**

20 **Q. Does KU agree with KLC witness Pollock’s recommendation to reduce the**
21 **Company’s revenue deficiencies by amortizing the so-called surplus depreciation**
22 **reserves?**

23 A. No. KLC witness Pollock asserts KU “has accumulated a surplus in its depreciation
24 reserve and argues the surplus should be amortized over a five-year period to reduce

1 KU's electric revenue deficiency by \$47.8 million. Mr. John Spanos rebuts this
2 recommendation by demonstrating that a depreciation reserve variance is not unusual
3 or an indication that customers have been over- or undercharged and that KLC witness
4 Pollock's recommendation violates the matching principle, creating intergenerational
5 inequities and providing unjustified benefits to current customers and leaving future
6 customers with higher costs.

7 **Q. Do you have any comments from a Kentucky regulatory perspective?**

8 A. Yes. A consumer advocate like KLC witness Pollock may focus on keeping
9 depreciation expense low, in an effort to reduce rates for the present. Over the life of
10 the assets, however, his strategy doesn't work. Lower depreciation expense is exactly
11 offset by higher net plant, causing customers to pay higher return and taxes on that net
12 plant, such that on a present value basis, the total cost paid by ratepayers remains the
13 same over the life of any asset. Shifts like this proposal in depreciation policies can
14 affect the timing of cost recovery, but not the magnitude of cost recovery. In other
15 words, it is a matter of paying now, or paying more (in nominal value terms) later. And
16 paying more later is contrary to the Kentucky Commission's historic policies and
17 orders.

18 KLC witness Pollock's claim is simply a short-term, results-oriented
19 recommendation that is inconsistent with established ratemaking principles of this
20 Commission. The claim is made, without any apparent concern for the effect of this
21 treatment on the Companies' cash flow, capital needs, or financial position or the
22 impact on customers in the future. As Mr. Arbough's rebuttal points out, the deferral

1 of the recovery of prudently incurred costs may result in higher interest rates on future
2 debt issuances.

3 **Plant Demolition**

4 **Q. Does the Company agree with KIUC witness Kollen’s recommendations**
5 **concerning recovery of plant demolition costs through a retirement rider?**

6 A. No. While this is an interesting proposition, the Company believes recovery through
7 depreciation expense in base rates is more appropriate. Terminal net negative salvage
8 should be a component of the Company’s depreciation rates as discussed in the rebuttal
9 testimony of Mr. Spanos.

10 **Uncollectibles Expense**

11 **Q. Does the Company agree with AG witness Smith’s uncollectibles expense**
12 **recommendation?**

13 A. No. Except to reflect changes in the law, the Commission’s regulations do not permit
14 revisions to the forecast except to correct mathematical errors.⁷ His recommendation
15 is another example of a result-oriented adjustment. Furthermore, Mr. Smith’s
16 uncollectibles expense adjustment is incorrect as he applied the five-year average to
17 *Adjusted* Jurisdictional revenues rather than *Unadjusted* Jurisdictional revenues as
18 shown in the excel workbook filed with his testimony. Uncollectibles expense
19 associated with ECR, FAC and DSM mechanism revenue is recovered through base
20 rates.

21 **Q. Does the Company agree with AG witness Smith’s gross revenue conversion**
22 **factor recommendation?**

⁷ 807 KAR 5:001 Section 16 8. (d)

1 A. No. For the reason discussed above, the Company opposes updating the five-year
2 uncollectibles expense average used in the gross revenue conversion factor calculation.

3 **Q. Does this conclude your testimony?**

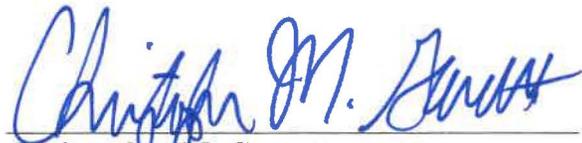
4 A. Yes, it does.

5

VERIFICATION

COMMONWEALTH OF KENTUCKY)
) SS:
COUNTY OF JEFFERSON)

The undersigned, **Christopher M. Garrett**, being duly sworn, deposes and says that he is Director – Rates for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.


Christopher M. Garrett

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10th day of April 2017.

 (SEAL)
Notary Public

My Commission Expires:
JUDY SCHOOLER
Notary Public, State at Large, KY
My commission expires July 11, 2018
Notary ID # 512743

Rebuttal Exhibit CMG-1
Average Rates

Kentucky Property Tax Rates
Average Local Property Tax Rates
Past 5 Years

	<u>Real Estate Rates (cents per \$100 of assessed value)</u>						<u>Tangible Rates (cents per \$100 of assessed value)</u>					
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Average Rates:												
COUNTY	29.03630	29.38850	29.99170	30.64370	31.52390	31.94870	37.09550	36.89190	37.04150	37.57150	38.42700	38.58320
SCHOOL	55.75010	56.80220	58.37770	60.33540	61.92530	63.07140	55.75010	56.79610	58.42680	60.37640	61.98650	63.22480
CITY	22.05050	22.13790	22.38590	22.39700	22.48350	22.54540	28.97470	28.47840	28.67760	28.63290	28.32980	28.46380
SPECIAL	10.21580	10.22080	10.25710	10.26400	10.26410	10.30650	10.48120	10.41070	10.44610	10.41550	10.41340	10.55800
Percent Increase:												
		<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>		<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
COUNTY		1%	2%	2%	3%	1%		-1%	0%	1%	2%	0%
SCHOOL		2%	3%	3%	3%	2%		2%	3%	3%	3%	2%
CITY		0%	1%	0%	0%	0%		-2%	1%	0%	-1%	0%
SPECIAL		0%	0%	0%	0%	0%		-1%	0%	0%	0%	1%
			<u>5 Year</u>	<u>5 Year</u>				<u>5 Year</u>	<u>5 Year</u>			
			<u>% Increase</u>	<u>Average</u>				<u>% Increase</u>	<u>Average</u>			
COUNTY			10%	2%				4%	1%			
SCHOOL			13%	3%				13%	3%			
CITY			2%	0%				-2%	0%			
SPECIAL			1%	0%				1%	0%			

SOI: Kentucky Department of Revenue, Property Tax Rate Books.

Rebuttal Exhibit CMG-2
Published Tax Rates

2016

TABLE II
AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<u>COUNTIES</u>		
Average Real Estate Rate	31.9487 ✓	120
Average Tangible Rate	38.5832 ✓	120
Average Motor Vehicle Rate	24.9274	120
<u>CITIES</u>		
Average Real Estate Rate(Zero Rates Excluded)	22.5454 ✓	403
Average Real Estate Rate(Zero Rates Included)	22.1605	410
Average Tangible Rate(Zero Rates Excluded)	28.4638 ✓	298
Average Tangible Rate(Zero Rates Included)	20.6883	410
Average Motor Vehicle Rate(Zero Rates Excluded)	24.9011	274
Average Motor Vehicle Rate(Zero Rates Included)	16.6412	410
<u>SCHOOL DISTRICTS</u>		
Average Real Estate Rate	63.0714 ✓	178
Average Tangible Rate	63.2248 ✓	178
Average Motor Vehicle Rate	56.0843	178
<u>SPECIAL TAX DISTRICTS</u>		
Average Real Estate Rate(Zero Rates Excluded)	10.3065 ✓	243
Average Real Estate Rate(Zero Rates Included)	10.2224	245
Average Tangible Rate(Zero Rates Excluded)	10.558 ✓	157
Average Tangible Rate(Zero Rates Included)	6.7657	245
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0983	151
Average Motor Vehicle Rate(Zero Rates Included)	6.2239	245

2015

TABLE II AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<u>COUNTIES</u>		
Average Real Estate Rate	31.5239 ✓	120
Average Tangible Rate	38.427 ✓	120
Average Motor Vehicle Rate	24.8092	120
<u>CITIES</u>		
Average Real Estate Rate(Zero Rates Excluded)	22.4835 ✓	405
Average Real Estate Rate(Zero Rates Included)	22.2093	410
Average Tangible Rate(Zero Rates Excluded)	28.3298 ✓	300
Average Tangible Rate(Zero Rates Included)	20.7291	410
Average Motor Vehicle Rate(Zero Rates Excluded)	24.9053	273
Average Motor Vehicle Rate(Zero Rates Included)	16.5833	410
<u>SCHOOL DISTRICTS</u>		
Average Real Estate Rate	61.9253 ✓	178
Average Tangible Rate	61.9865 ✓	178
Average Motor Vehicle Rate	55.9994	178
<u>SPECIAL TAX DISTRICTS</u>		
Average Real Estate Rate(Zero Rates Excluded)	10.2641	243
Average Real Estate Rate(Zero Rates Included)	10.2221	244
Average Tangible Rate(Zero Rates Excluded)	10.4134	157
Average Tangible Rate(Zero Rates Included)	6.7004	244
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0661	152
Average Motor Vehicle Rate(Zero Rates Included)	6.2707	244

2014

TABLE II
AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<u>COUNTIES</u>		
Average Real Estate Rate	30.6437 ✓	120
Average Tangible Rate	37.5715 ✓	120
Average Motor Vehicle Rate	24.6404	120
<u>CITIES</u>		
Average Real Estate Rate(Zero Rates Excluded)	22.397 ✓	404
Average Real Estate Rate(Zero Rates Included)	22.0155	411
Average Tangible Rate(Zero Rates Excluded)	28.6329 ✓	299
Average Tangible Rate(Zero Rates Included)	20.8303	411
Average Motor Vehicle Rate(Zero Rates Excluded)	24.8764	272
Average Motor Vehicle Rate(Zero Rates Included)	16.4632	411
<u>SCHOOL DISTRICTS</u>		
Average Real Estate Rate	60.3354 ✓	178
Average Tangible Rate	60.3764 ✓	178
Average Motor Vehicle Rate	56.0966	178
<u>SPECIAL TAX DISTRICTS</u>		
Average Real Estate Rate(Zero Rates Excluded)	10.264 ✓	244
Average Real Estate Rate(Zero Rates Included)	10.264	244
Average Tangible Rate(Zero Rates Excluded)	10.4155 ✓	156
Average Tangible Rate(Zero Rates Included)	6.6591	244
Average Motor Vehicle Rate(Zero Rates Excluded)	10.044	151
Average Motor Vehicle Rate(Zero Rates Included)	6.2158	244

2013

TABLE II
AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<u>COUNTIES</u>		
Average Real Estate Rate	29.9917 ✓	120
Average Tangible Rate	37.0415 ✓	120
Average Motor Vehicle Rate	24.4223	120
<u>CITIES</u>		
Average Real Estate Rate(Zero Rates Excluded)	22.3859 ✓	403
Average Real Estate Rate(Zero Rates Included)	21.8969	412
Average Tangible Rate(Zero Rates Excluded)	28.6776 ✓	300
Average Tangible Rate(Zero Rates Included)	20.8817	412
Average Motor Vehicle Rate(Zero Rates Excluded)	24.8893	272
Average Motor Vehicle Rate(Zero Rates Included)	16.4317	412
<u>SCHOOL DISTRICTS</u>		
Average Real Estate Rate	58.3777 ✓	179
Average Tangible Rate	58.4268 ✓	179
Average Motor Vehicle Rate	55.5682	179
<u>SPECIAL TAX DISTRICTS</u>		
Average Real Estate Rate(Zero Rates Excluded)	10.2571 ✓	246
Average Real Estate Rate(Zero Rates Included)	10.2571	246
Average Tangible Rate(Zero Rates Excluded)	10.4461 ✓	162
Average Tangible Rate(Zero Rates Included)	6.8791	246
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0109	151
Average Motor Vehicle Rate(Zero Rates Included)	6.1449	246

2012

TABLE II AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<u>COUNTIES</u>		
Average Real Estate Rate	29.3885 ✓	120
Average Tangible Rate	36.8919 ✓	120
Average Motor Vehicle Rate	24.3884	120
<u>CITIES</u>		
Average Real Estate Rate(Zero Rates Excluded)	22.1379 ✓	407
Average Real Estate Rate(Zero Rates Included)	21.8692	412
Average Tangible Rate(Zero Rates Excluded)	28.4784 ✓	302
Average Tangible Rate(Zero Rates Included)	20.8749	412
Average Motor Vehicle Rate(Zero Rates Excluded)	24.8229	272
Average Motor Vehicle Rate(Zero Rates Included)	16.3879	412
<u>SCHOOL DISTRICTS</u>		
Average Real Estate Rate	56.8022 ✓	179
Average Tangible Rate	56.7961	179
Average Motor Vehicle Rate	55.5274	179
<u>SPECIAL TAX DISTRICTS</u>		
Average Real Estate Rate(Zero Rates Excluded)	10.2208 ✓	248
Average Real Estate Rate(Zero Rates Included)	10.2208	248
Average Tangible Rate(Zero Rates Excluded)	10.4107 ✓	162
Average Tangible Rate(Zero Rates Included)	6.8005	248
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0332	152
Average Motor Vehicle Rate(Zero Rates Included)	6.1494	248

2011

TABLE II
AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<u>COUNTIES</u>		
Average Real Estate Rate	29.0363	120
Average Tangible Rate	37.0955	120
Average Motor Vehicle Rate	24.1614	120
<u>CITIES</u>		
Average Real Estate Rate(Zero Rates Excluded)	22.0505	409
Average Real Estate Rate(Zero Rates Included)	21.8369	413
Average Tangible Rate(Zero Rates Excluded)	28.9747	300
Average Tangible Rate(Zero Rates Included)	21.047	413
Average Motor Vehicle Rate(Zero Rates Excluded)	24.6903	273
Average Motor Vehicle Rate(Zero Rates Included)	16.3207	413
<u>SCHOOL DISTRICTS</u>		
Average Real Estate Rate	55.7501	179
Average Tangible Rate	55.7911	179
Average Motor Vehicle Rate	55.5073	179
<u>SPECIAL TAX DISTRICTS</u>		
Average Real Estate Rate(Zero Rates Excluded)	10.2158	247
Average Real Estate Rate(Zero Rates Included)	10.2158	247
Average Tangible Rate(Zero Rates Excluded)	10.4812	160
Average Tangible Rate(Zero Rates Included)	6.7894	247
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0339	152
Average Motor Vehicle Rate(Zero Rates Included)	6.1747	247