

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

**JOINT APPLICATION OF LOUISVILLE GAS )  
AND ELECTRIC COMPANY AND KENTUCKY )  
UTILITIES COMPANY FOR CERTIFICATES )  
OF PUBLIC CONVENIENCE AND NECESSITY )  
FOR THE CONSTRUCTION OF A COMBINED ) CASE NO. 2014-00002  
CYCLE COMBUSTION TURBINE AT THE )  
GREEN RIVER GENERATING STATION AND )  
A SOLAR PHOTOVOLTAIC FACILITY AT THE )  
E.W. BROWN GENERATING STATION )**

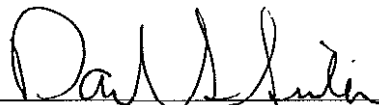
**RESPONSE OF  
LOUISVILLE GAS AND ELECTRIC COMPANY  
AND KENTUCKY UTILITIES COMPANY  
TO THE FIRST SET OF DATA REQUESTS OF  
KENTUCKY INDUSTRIAL UTILITY CUSTOMERS, INC.  
DATED MARCH 13, 2014**

**FILED: MARCH 27, 2014**

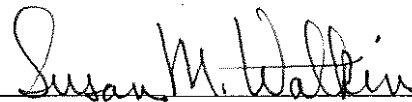
VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **David S. Sinclair**, being duly sworn, deposes and says that he is Vice President, Energy Supply and Analysis for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the responses for which he is identified as the witness, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
David S. Sinclair

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 27<sup>th</sup> day of March 2014.

  
\_\_\_\_\_  
Notary Public (SEAL)

My Commission Expires:

SUSAN M. WATKINS  
Notary Public, State at Large, KY  
My Commission Expires Mar. 19, 2017  
Notary ID # 485723

VERIFICATION

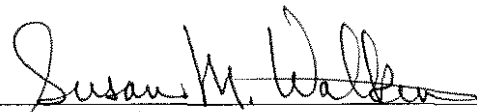
COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, Paul W. Thompson, being duly sworn, deposes and says that he is Chief Operating Officer for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the responses for which he is identified as the witness, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
Paul W. Thompson

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 27<sup>th</sup> day of March, 2014.



 (SEAL)  
\_\_\_\_\_  
Notary Public

My Commission Expires:

**SUSAN M. WATKINS**  
Notary Public, State at Large, KY  
My Commission Expires Mar. 10, 2017  
Notary ID # 485723

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 1**

**Witness: David S. Sinclair**

- Q1-1. Please refer to the testimony of David Sinclair page 5 lines 20-23. With respect to the wholesale municipal load served by KU please provide the following:
- a. The names of the municipal utilities.
  - b. For the most recent two years, the monthly energy and capacity (demand) sales by municipal utility.
  - c. Copies of the wholesale power contracts.
  - d. The dates each of the municipal power contracts expire.
  - e. Have any of these municipal utilities given notice of contract termination? If yes, please explain.
  - f. Have any of these municipal utilities issued Requests For Proposals (RFP) for new wholesale power providers? If yes, then please provide a copy of the RFP.
  - g. If an RFP has been issued, please provide any response KU has made to the RFP and describe all offers made by KU to retain the load. Please also provide all correspondence, emails or other documents between KU and any of the municipal utilities regarding the termination, renewal or extension of the wholesale power contracts.
  - h. Assume that the KU municipal load was lost to another wholesale supplier, please describe the effect that would have on the projected reserve margins in this filing and the need for the proposed Green River combined cycle plant.

A1-1.

- a. Barbourville Water & Electric  
Bardstown Municipal Light & Water  
Bardwell City Utilities  
Benham Electric System  
City of Berea  
Corbin City Utilities Commission  
Falmouth City Utilities (EDT)  
Frankfort Electric & Water Plant Board  
Madisonville Municipal Utilities  
Nicholasville City Utilities  
City of Paris Combined Utilities  
Providence Municipal Utilities

b. See attached. The information requested is confidential and proprietary, and is being provided under seal pursuant to a petition for confidential treatment.

c. The current contracts for each of the municipal customers can be found at:

<http://etariff.ferc.gov/TariffBrowser.aspx?tid=799>

In September 2013, KU made a filing at FERC to amend the contracts and rate formulas. Those contracts and rate formulas will go into effect subject to refund on April 23, 2014. The parties are currently in settlement discussions regarding these proposed contracts and rate formulas. These contracts can be found at:

[http://elibrary.ferc.gov/idmws/file\\_list.asp?document\\_id=14148202](http://elibrary.ferc.gov/idmws/file_list.asp?document_id=14148202)

- d. The contracts do not expire unless terminated by one of the parties.
- e. No.
- f. The Companies have no knowledge of whether or not any of the municipal utilities have issued an RFP for a new power supplier.
- g. See the response to (f) above. See attached for correspondence, emails and other documents between KU and any of the municipal utilities regarding the termination, renewal or extension of the wholesale power contracts. Please note that, pursuant to 18 CFR 385.606, participants to a FERC dispute resolution proceeding may not voluntarily disclose, or through discovery or compulsory process be required to disclose, any information concerning dispute resolution communication. As a result, such information has not been provided here.

- h. The table below shows the effect of losing the KU municipal load on the projected reserve margins in this filing. Because the municipal contracts have a 5-year termination notice provision (except for the City of Paris which has a 3-year termination notice), the earliest the contracts could be terminated is 2019. Losing the KU municipal load would likely defer the need for additional generation capacity to 2021 or 2022.

|                                 | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  | 2025  | 2030  | 2035    |
|---------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|---------|
| Forecasted Peak Load            | 7,426 | 7,509 | 7,597 | 7,696 | 7,746 | 7,815 | 8,147 | 8,517 | 8,891   |
| Energy Efficiency/DSM           | (386) | (418) | (450) | (482) | (464) | (466) | (475) | (484) | (493)   |
| Net Peak Load                   | 7,040 | 7,091 | 7,147 | 7,214 | 7,282 | 7,350 | 7,673 | 8,034 | 8,398   |
| Less: Muni Load                 |       |       |       |       | (441) | (444) | (460) | (480) | (499)   |
| Net Peak Load (w/o Munis)       | 7,040 | 7,091 | 7,147 | 7,214 | 6,841 | 6,906 | 7,212 | 7,554 | 7,899   |
| Existing Resources <sup>1</sup> | 7,814 | 7,796 | 7,796 | 7,796 | 7,796 | 7,796 | 7,796 | 7,796 | 7,796   |
| Firm Purchases (OVEC)           | 152   | 152   | 152   | 152   | 152   | 152   | 152   | 152   | 152     |
| Curtable Load                   | 137   | 137   | 137   | 137   | 137   | 137   | 137   | 137   | 137     |
| Less: Muni Curtable Load        | (12)  | (12)  | (12)  | (12)  | (12)  | (12)  | (12)  | (12)  | (12)    |
| Total Supply                    | 8,091 | 8,073 | 8,073 | 8,073 | 8,073 | 8,073 | 8,073 | 8,073 | 8,073   |
| Reserve Margin ("RM")           | 14.9% | 13.8% | 13.0% | 11.9% | 18.0% | 16.9% | 11.9% | 6.9%  | 2.2%    |
| RM Shortfall (17% RM)*          | (146) | (224) | (289) | (367) | 69    | (7)   | (365) | (765) | (1,169) |
| RM Shortfall (15% RM)*          | (5)   | (83)  | (146) | (223) | 206   | 131   | (221) | (614) | (1,011) |

<sup>1</sup> 'Existing Resources' reflects the retirement of Tyrone Unit 3, Green River Units 3 and 4, and Cane Run Units 4, 5, and 6 as well as the addition of Cane Run Unit 7.

**CONFIDENTIAL INFORMATION REDACTED**

| <u>Year 2013</u> |            | <u>January</u> | <u>February</u> | <u>March</u> | <u>April</u> | <u>May</u> | <u>June</u> | <u>July</u> | <u>August</u> | <u>September</u> | <u>October</u> | <u>November</u> | <u>December</u> |
|------------------|------------|----------------|-----------------|--------------|--------------|------------|-------------|-------------|---------------|------------------|----------------|-----------------|-----------------|
| 1                | Demand kw  | 18,178         | 16,987          | 17,117       | 13,408       | 15,948     | 18,358      | 19,399      | 18,415        | 18,336           | 14,369         | 16,370          | 17,594          |
|                  | Energy kwh | 9,072,000      | 8,040,000       | 8,644,000    | 6,432,000    | 6,744,000  | 7,872,000   | 8,544,000   | 8,712,000     | 7,344,000        | 6,768,000      | 7,800,000       | 8,928,000       |
| 2                | Demand kw  | 32,475         | 30,812          | 29,343       | 27,889       | 34,182     | 36,440      | 37,656      | 38,177        | 38,623           | 31,210         | 27,073          | 32,224          |
|                  | Energy kwh | 17,656,000     | 15,813,200      | 16,868,400   | 15,278,800   | 16,695,200 | 18,211,200  | 18,928,400  | 20,022,400    | 17,524,000       | 15,816,000     | 14,578,400      | 16,300,800      |
| 3                | Demand kw  | 1,511          | 1,415           | 1,325        | 1,251        | 1,723      | 2,080       | 2,079       | 2,115         | 2,016            | 1,449          | 1,403           | 1,548           |
|                  | Energy kwh | 796,800        | 681,600         | 705,600      | 583,200      | 674,400    | 854,400     | 871,200     | 883,200       | 746,400          | 614,400        | 667,200         | 837,600         |
| 4                | Demand kw  | 2,067          | 2,114           | 2,054        | 1,370        | 893        | 955         | 973         | 883           | 867              | 1,622          | 2,030           | 2,049           |
|                  | Energy kwh | 808,800        | 746,400         | 782,400      | 408,000      | 372,000    | 398,400     | 427,200     | 405,600       | 340,800          | 410,400        | 696,000         | 799,200         |
| 5                | Demand kw  | 27,188         | 26,409          | 25,465       | 19,311       | 20,553     | 23,038      | 24,174      | 23,017        | 23,462           | 18,786         | 23,719          | 25,305          |
|                  | Energy kwh | 12,811,946     | 11,391,478      | 12,069,244   | 8,812,683    | 9,341,896  | 10,465,640  | 11,300,182  | 11,316,023    | 9,927,974        | 9,333,865      | 10,673,364      | 12,430,492      |
| 6                | Demand kw  | 15,287         | 14,752          | 14,576       | 11,519       | 15,655     | 17,990      | 18,649      | 17,587        | 17,648           | 13,213         | 13,454          | 14,389          |
|                  | Energy kwh | 7,800,000      | 6,876,000       | 7,344,000    | 5,628,000    | 6,264,000  | 7,308,000   | 7,920,000   | 8,028,000     | 6,624,000        | 5,904,000      | 6,540,000       | 7,584,000       |
| 7                | Demand kw  | 3,354          | 3,130           | 2,906        | 2,592        | 3,673      | 4,167       | 4,670       | 4,382         | 4,439            | 2,872          | 2,947           | 3,146           |
|                  | Energy kwh | 1,651,200      | 1,616,000       | 1,676,800    | 1,353,600    | 1,500,800  | 1,737,600   | 1,948,800   | 1,929,600     | 1,574,400        | 1,417,600      | 1,542,400       | 1,782,400       |
| 8                | Demand kw  | 123,816        | 119,885         | 113,333      | 97,574       | 122,842    | 136,539     | 140,605     | 134,837       | 137,278          | 110,398        | 105,577         | 120,092         |
|                  | Energy kwh | 64,176,000     | 57,624,000      | 60,816,000   | 50,792,000   | 55,720,000 | 61,992,000  | 65,520,000  | 66,248,000    | 57,792,000       | 53,872,000     | 55,384,000      | 61,992,000      |
| 9                | Demand kw  | 44,625         | 44,885          | 42,709       | 47,994       | 54,266     | 61,981      | 63,646      | 62,580        | 62,025           | 49,648         | 40,186          | 44,499          |
|                  | Energy kwh | 26,766,000     | 23,721,600      | 25,204,800   | 23,223,600   | 25,944,000 | 29,268,000  | 30,541,200  | 31,058,400    | 27,313,200       | 24,364,800     | 22,768,800      | 25,094,400      |
| 10               | Demand kw  | 37,780         | 37,615          | 33,210       | 26,648       | 30,905     | 34,918      | 35,449      | 34,641        | 34,837           | 29,371         | 31,732          | 36,054          |
|                  | Energy kwh | 20,237,807     | 18,213,025      | 18,813,007   | 15,118,470   | 15,845,808 | 17,756,138  | 18,382,680  | 18,512,379    | 16,559,338       | 16,127,990     | 16,768,245      | 19,268,962      |
| 11               | Demand kw  | 13,076         | 12,763          | 11,981       | 9,287        | 11,044     | 12,441      | 13,024      | 12,108        | 11,826           | 9,094          | 11,605          | 12,430          |
|                  | Energy kwh | 6,287,159      | 5,692,857       | 5,715,846    | 4,114,429    | 4,254,284  | 5,061,731   | 5,510,815   | 5,440,554     | 4,350,982        | 4,210,554      | 5,071,802       | 6,315,258       |
| 12               | Demand kw  | 5,560          | 5,092           | 4,816        | 4,360        | 5,966      | 7,158       | 7,215       | 6,531         | 6,326            | 4,684          | 5,028           | 5,176           |
|                  | Energy kwh | 3,033,600      | 2,560,000       | 2,684,800    | 2,137,600    | 2,400,000  | 2,966,400   | 2,905,600   | 2,902,400     | 2,531,200        | 2,240,000      | 2,505,600       | 2,896,000       |
| <u>Year 2012</u> |            | <u>January</u> | <u>February</u> | <u>March</u> | <u>April</u> | <u>May</u> | <u>June</u> | <u>July</u> | <u>August</u> | <u>September</u> | <u>October</u> | <u>November</u> | <u>December</u> |
| 1                | Demand kw  | 18,785         | 19,037          | 15,962       | 14,875       | 17,539     | 21,053      | 20,743      | 19,706        | 19,380           | 13,675         | 16,375          | 16,306          |
|                  | Energy kwh | 9,576,000      | 8,544,000       | 7,320,000    | 6,672,000    | 7,968,000  | 8,352,000   | 10,056,000  | 8,928,000     | 7,176,000        | 6,744,000      | 7,824,000       | 8,376,000       |
| 2                | Demand kw  | 30,842         | 28,698          | 29,154       | 30,139       | 34,445     | 39,900      | 40,764      | 38,452        | 37,820           | 26,481         | 28,285          | 28,416          |
|                  | Energy kwh | 16,906,800     | 15,703,600      | 16,096,800   | 14,929,200   | 18,212,000 | 18,784,800  | 21,325,600  | 20,118,400    | 16,082,800       | 14,972,000     | 14,875,200      | 15,278,400      |
| 3                | Demand kw  | 1,531          | 1,413           | 1,191        | 1,192        | 1,931      | 2,378       | 2,401       | 2,294         | 1,996            | 1,086          | 1,218           | 1,393           |
|                  | Energy kwh | 746,400        | 662,400         | 592,800      | 588,000      | 818,400    | 885,600     | 1,120,800   | 957,600       | 684,000          | 585,600        | 631,200         | 712,800         |
| 4                | Demand kw  | 2,359          | 2,262           | 1,726        | 1,358        | 917        | 1,073       | 1,090       | 994           | 925              | 1,356          | 1,753           | 1,834           |
|                  | Energy kwh | 808,800        | 691,200         | 422,400      | 391,200      | 362,400    | 391,200     | 492,000     | 422,400       | 360,000          | 468,000        | 679,200         | 705,600         |
| 5                | Demand kw  | 26,406         | 25,338          | 20,382       | 18,340       | 21,215     | 25,922      | 25,414      | 23,739        | 22,298           | 18,481         | 22,598          | 23,574          |
|                  | Energy kwh | 12,641,943     | 11,357,795      | 9,592,539    | 8,854,495    | 10,107,561 | 10,614,918  | 12,758,476  | 11,288,154    | 9,545,892        | 9,087,391      | 10,411,693      | 11,150,491      |
| 6                | Demand kw  | 14,782         | 14,669          | 12,413       | 13,147       | 15,509     | 20,009      | 20,329      | 19,398        | 18,002           | 11,768         | 13,012          | 13,988          |
|                  | Energy kwh | 7,512,000      | 6,708,000       | 5,892,000    | 5,508,000    | 6,984,000  | 7,596,000   | 9,324,000   | 8,136,000     | 6,324,000        | 5,736,000      | 6,468,000       | 7,128,000       |
| 7                | Demand kw  | 3,133          | 2,873           | 2,733        | 2,514        | 3,994      | 4,980       | 5,000       | 4,512         | 4,063            | 2,660          | 2,760           | 2,482           |
|                  | Energy kwh | 1,721,600      | 1,520,000       | 1,404,800    | 1,280,000    | 1,635,200  | 1,804,800   | 2,268,800   | 1,952,000     | 1,504,000        | 1,366,400      | 1,510,400       | 1,731,200       |
| 8                | Demand kw  | 117,550        | 111,098         | 103,191      | 98,263       | 121,817    | 148,159     | 149,436     | 137,850       | 133,577          | 93,190         | 104,720         | 110,712         |
|                  | Energy kwh | 62,216,000     | 56,560,000      | 53,984,000   | 49,672,000   | 60,592,000 | 63,616,000  | 74,536,000  | 68,488,000    | 55,888,000       | 52,640,000     | 54,600,000      | 58,296,000      |
| 9                | Demand kw  | 45,736         | 44,248          | 46,077       | 53,020       | 57,498     | 65,030      | 69,068      | 67,339        | 60,344           | 43,411         | 40,871          | 41,783          |
|                  | Energy kwh | 26,300,400     | 24,262,800      | 24,590,400   | 23,827,200   | 28,852,800 | 30,453,600  | 36,390,000  | 32,437,200    | 25,898,400       | 23,916,000     | 22,947,600      | 24,339,600      |
| 10               | Demand kw  | 36,276         | 35,155          | 30,168       | 26,479       | 33,311     | 38,534      | 38,005      | 36,631        | 36,012           | 27,915         | 31,484          | 34,144          |
|                  | Energy kwh | 19,535,464     | 17,459,089      | 15,896,474   | 14,828,256   | 17,396,293 | 18,104,154  | 20,749,625  | 19,619,997    | 16,488,908       | 15,829,312     | 16,952,591      | 18,083,258      |
| 11               | Demand kw  | 12,286         | 11,521          | 7,281        | 6,013        | 11,112     | 12,856      | 13,632      | 13,022        | 11,271           | 8,788          | 10,894          | 11,388          |
|                  | Energy kwh | 6,170,463      | 5,277,167       | 4,341,781    | 3,862,398    | 4,536,497  | 5,119,159   | 6,270,256   | 5,558,299     | 4,223,440        | 3,987,949      | 5,078,174       | 5,654,647       |
| 12               | Demand kw  | 5,310          | 4,968           | 4,377        | 5,548        | 6,567      | 8,155       | 8,482       | 7,904         | 6,991            | 4,141          | 4,658           | 5,331           |
|                  | Energy kwh | 2,793,600      | 2,537,600       | 2,406,400    | 2,284,800    | 2,796,800  | 3,164,800   | 4,089,600   | 3,417,600     | 2,592,000        | 2,201,600      | 2,384,000       | 2,812,800       |



Frankfort Plant Board

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Cable Modem/ISP  
Cable Advertising

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March 19, 2013

Paul W. Thompson  
Senior Vice President – Energy Services  
LG&E and KU  
220 West Main Street  
Louisville, KY 40202

Re: Return on equity in KU requirements contracts

Dear Mr. Thompson:

I am writing on behalf of the group of municipal requirements customers of Kentucky Utilities Company. We would like to know whether KU would be interested in exploring whether the customers and KU can agree on a reduced rate of return on equity to be included in the formula used to calculate our wholesale power rates.

As I am sure you know, the current ROE is 11.0 percent, but the contracts allow either party to ask FERC to approve a change. With the changes in the cost of money since the contracts were negotiated four years ago, I am told that the current cost of equity is more in the neighborhood of 9.0 percent or lower. The difference amounts to a large amount of additional costs to our utilities and our customers that we believe is no longer justified.

Before launching a new FERC case to address this problem, the customers wanted to approach KU to see if we could find a ROE that both sides could agree to. If KU is interested in exploring this possibility, please let me know within a week or so, and we will promptly arrange for a meeting or conference call to discuss the matter, including with our respective regulatory advisers.

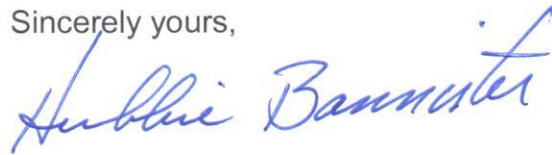


Paul Thompson, Sr. Vice President  
LG&E and KU  
March 19, 2013  
Page 2 of 2

Page 2 of 2  
Sinclair

Thank you for your consideration. We look forward to hearing from you. Whether we resolve this by agreement or through regulatory action, we would like the effective date to be no later than July 1, 2013, when the next increase in our formula rates will go into effect. This means we will be placing a high priority on moving this along quickly.

Sincerely yours,



Herbbie Bannister, P.E.  
General Manager

HB/kp

*Equal Opportunity/Affirmative Action Employer*

317 West Second Street (P.O. Box 308) Frankfort, Kentucky 40602 Phone (502) 352-4372  
Fax (502) 223-3887 [www.fpb.cc](http://www.fpb.cc)



Frankfort Plant Board

Page 1 of 1  
Sinclair  
Water  
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Security  
Local Phone  
Digital Cable  
Long Distance  
Community TV  
Ethernet/Internet  
Cable Modem/ISP  
Cable Advertising

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March 28, 2013

David S. Sinclair  
Vice President – Energy Supply and Analysis  
LG&E and KU Energy LLC  
220 West Main Street  
Louisville, KY 40202

Re: Formula rates in KU requirements contracts

Dear Mr. Sinclair:

Thank you for your letter of March 26, 2013, and for your willingness to meet promptly. Unfortunately, the dates you suggested for a meeting next week will not work for the requirements customers. I will be back in touch after the group has the opportunity to review the information provided in your letter.

Sincerely yours,

A handwritten signature in blue ink that reads "Herbbie Bannister". The signature is written in a cursive style with a large, sweeping "H" and "B".

Herbbie Bannister, P.E.  
General Manager

HB/kp

*Equal Opportunity/Affirmative Action Employer*



March 26, 2013

Herbbie Bannister  
General Manager  
Frankfort Plant Board  
317 West Second Street  
Frankfort, KY 40602

**David S. Sinclair**  
Vice President  
Energy Supply and Analysis  
LG&E and KU Energy LLC  
220 West Main Street  
Louisville, KY 40202  
T 502-627-4653  
M 502-593-8457  
F 502-217-2019  
david.sinclair@lge-ku.com

Dear Mr. Bannister:

I am writing in response to your March 19 letter to Mr. Paul Thompson (see attachment). At Kentucky Utilities ("KU") we take very seriously our obligations to provide low-cost, reliable service to all of our customers, including wholesale municipal customers like Frankfort. As part of that effort, last year KU invested almost \$300 million in generation capital projects to comply with new U.S. Environmental Protection Agency regulations, expand our capacity to dispose of coal combustion residuals, and build new generation to meet load growth and replace capacity that is being retired. Over the next few years KU will invest an additional \$1.2 billion in these types of projects.

In order to attract the capital necessary to make these investments, KU must offer a competitive rate of return for the use of that capital. What is important to investors is the actual return on equity ("ROE") that KU earns on its investment, not the authorized ROE used in the formula rate. While the authorized ROE is 11 percent, the actual ROE earned by KU's investors over the last four years has been significantly less. This is largely due to the fact that the formula uses a 13 month average rate base from the prior calendar year to calculate the demand rate yet these rates are not used to bill wholesale customers until July through June of the following year. Effectively this means that KU is billing wholesale customers based on investments that occurred on average approximately 18 months ago. Given the large amount of money that KU is currently investing to be able to provide you with reliable service and comply with environmental regulations, this "formula lag" has a large, negative impact on our actual ROE.

Under these circumstances, KU does not believe that decreasing the authorized ROE is warranted. However, should you and the other municipal customers want to pursue this matter, please be advised that KU would also want to address other matters such as formula issues, contract terms, and the nature of the service provided to municipal customers. Ultimately, if KU is not going to be adequately compensated for the services it is providing, it has an obligation to its retail customers and shareholders to examine its willingness to continue providing wholesale requirements service in the future.

Should you and the other municipal customers wish to meet on these matters, I would like to suggest either April 4 or April 5 at 10:00 am EDT at our offices in Louisville. In order to make appropriate arrangements, I would appreciate your response by March 29. Also, even though you were "writing on behalf of the group of municipal requirements customers", since there are 12 separate municipal





contracts I will need by March 29 a written confirmation from each customer (an e-mail to me would be adequate) stating their interest in pursuing discussions on formula and contract issues. We look forward to hearing from you.

Sincerely,

A handwritten signature in black ink, appearing to read "David D. Smith". The signature is written in a cursive, somewhat stylized script.

Attachment

Cc: Josh Callihan, Barboursville Water & Electric  
[joshc@barboursville.com](mailto:joshc@barboursville.com)

Lawrence A. Hamilton, Bardstowwn Municipal Light & Water  
[lahamilton@bardstowwnable.net](mailto:lahamilton@bardstowwnable.net)

Mayor Philip King, Bardwell City Utilities  
[mayorking1@gmail.com](mailto:mayorking1@gmail.com)

Danny Quillen, Benham Electric System  
[Powerboard-deb@hotmail.com](mailto:Powerboard-deb@hotmail.com)

Ed Fortner, City of Berea  
[efortner@bereaky.gov](mailto:efortner@bereaky.gov)

Ron Herd, Corbin City Utilities Commission  
[ron.herd@corbinutilities.com](mailto:ron.herd@corbinutilities.com)

Terry England, Falmouth City Utilities  
[englandterry@hotmail.com](mailto:englandterry@hotmail.com)

Jim Asbury, Madisonville Municipal Utilities  
[jasbury@madisonvillegov.com](mailto:jasbury@madisonvillegov.com)

Tom Calkins, Nicholasville City Utilities  
[Tom\\_calkins@nicholasville.org](mailto:Tom_calkins@nicholasville.org)

J. Kevin Crump, City of Paris Combined Utilities  
[kcrump@paris.ky.gov](mailto:kcrump@paris.ky.gov)

David May, Providence Municipal Utilities  
[providencepublicworks@yahoo.com](mailto:providencepublicworks@yahoo.com)



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March 19, 2013

Paul W. Thompson  
Senior Vice President – Energy Services  
LG&E and KU  
220 West Main Street  
Louisville, KY 40202

Re: Return on equity in KU requirements contracts

Dear Mr. Thompson:

I am writing on behalf of the group of municipal requirements customers of Kentucky Utilities Company. We would like to know whether KU would be interested in exploring whether the customers and KU can agree on a reduced rate of return on equity to be included in the formula used to calculate our wholesale power rates.

As I am sure you know, the current ROE is 11.0 percent, but the contracts allow either party to ask FERC to approve a change. With the changes in the cost of money since the contracts were negotiated four years ago, I am told that the current cost of equity is more in the neighborhood of 9.0 percent or lower. The difference amounts to a large amount of additional costs to our utilities and our customers that we believe is no longer justified.

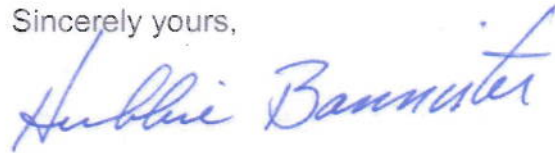
Before launching a new FERC case to address this problem, the customers wanted to approach KU to see if we could find a ROE that both sides could agree to. If KU is interested in exploring this possibility, please let me know within a week or so, and we will promptly arrange for a meeting or conference call to discuss the matter, including with our respective regulatory advisers.

Paul Thompson, Sr. Vice President  
LG&E and KU  
March 19, 2013  
Page 2 of 2

Attachment to Response to KIUC-1 Question No. 1(g)-#3  
Page 4 of 4  
Sinclair

Thank you for your consideration. We look forward to hearing from you. Whether we resolve this by agreement or through regulatory action, we would like the effective date to be no later than July 1, 2013, when the next increase in our formula rates will go into effect. This means we will be placing a high priority on moving this along quickly.

Sincerely yours,



Herbbie Bannister, P.E.  
General Manager

HB/kp

*Equal Opportunity/Affirmative Action Employer*

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Fax (502) 223-3887 [www.fpb.cc](http://www.fpb.cc)





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Page 1 of 2  
Sinclair

April 29, 2013

David S. Sinclair  
Vice President – Energy Supply and Analysis  
LG&E and KU Energy LLC  
220 West Main Street  
Louisville, KY 40202

Re: Formula rates in KU requirements contracts

Dear David:

This letter responds further to your letter of March 26, 2013. Since the time of Mr. Bannister's earlier response on March 28, the Kentucky Municipals have had the opportunity to meet and discuss the concerns you raised.

First, let us state on behalf of the group of KU's municipal requirements customers that we fully understand and appreciate that KU needs to be profitable. We agree that it is important for KU to be able to attract capital and that it is entitled to an opportunity to earn a reasonable return on its utility investments. We do not seek to prevent KU from continuing to be a healthy and prosperous company. We understand the importance of KU's being adequately compensated for the services it provides to its wholesale customers.

We have reviewed with interest the concerns raised in your letter. If there are elements of the existing formula rates or contracts, such as the "formula lag," that KU believes should be modified, we are interested in learning more about those elements and are willing to discuss whether there are mutually agreeable changes to address them that could be achieved as part of an overall agreement. As previously expressed, we would also like such an agreement to address our concern that the current rate of return on equity specified in our wholesale rate formula is too high in light of current financial market conditions.

Our suggestion would be that we engage in business-like discussions of our respective interests to explore whether we can find common grounds for an agreement. To that end, we would propose that these matters be added to the agenda for the upcoming KU Operational Meeting on May 7, since that is a time when we are already scheduled to be together.

Mr. David Sinclair  
LG&E and KU Energy, LLC  
April 29, 2013  
Page 2 of 2

We have noted your request for written confirmation of which KU wholesale requirements customers are interested in pursuing these matters. We plan to provide that to you in advance of the May 7 meeting.

Sincerely yours,



Herbbie Bannister, P.E.  
General Manager  
Frankfort Plant Board



Lawrence A. Hamilton, P.E.  
Director of Public Works & Engineering  
City of Bardstown



Ronald W. Herd, P.E.  
General Manager  
Corbin City Utilities Commission



Tom Calkins  
Utility/Finance Director  
Nicholasville City Utilities



Ed Fortner  
Utilities Director  
City of Berea

HWB/kp

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**Sinclair, David**

---

**From:** Sinclair, David  
**Sent:** Wednesday, May 01, 2013 11:16 AM  
**To:** 'Bannister, Herbbie'  
**Cc:** tom.trauger@spiegelmc.com; ron.herd@corbinutilities.com; efortner@bereaky.gov; lahamilton@bardstowncable.net; tom\_calkins@nicholasville.org; Beth Cocanougher (Beth.Cocanougher@lge-ku.com); Freibert, Charlie; Brunner, Bob  
**Subject:** RE: ROE / Spring Meeting

Herbbie,

I received your April 29 letter requesting to add a discussion of formula rate and contract issues to the agenda of our upcoming May 7 Operational Meeting. I agree that makes sense. I will have Charlie or Donna send out a revised agenda shortly.

Regards,  
David

---

**From:** Bannister, Herbbie [<mailto:hbannister@fewpb.com>]  
**Sent:** Tuesday, April 30, 2013 3:06 PM  
**To:** Sinclair, David  
**Cc:** tom.trauger@spiegelmc.com; ron.herd@corbinutilities.com; efortner@bereaky.gov; lahamilton@bardstowncable.net; tom\_calkins@nicholasville.org  
**Subject:** ROE / Spring Meeting

Mr. Sinclair,

Please find attached a letter regarding the formulated ROE.

Please advise

*Herbbie Bannister*



***Frankfort Plant Board***

Herbbie Bannister, P.E.  
General Manager  
Frankfort Plant Board  
317 West Second Street, PO Box 308  
Frankfort, Kentucky, 40602  
[hbannister@fewpb.com](mailto:hbannister@fewpb.com)  
Office Phone 502-352-4377  
Office Fax 502-223-3887  
[www.fpb.cc](http://www.fpb.cc)

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 2**

**Witness: Paul W. Thompson**

- Q1-2. Please provide any study performed by KU/LG&E or on their behalf within the last three years quantifying the costs versus benefits of joining PJM or MISO. If no such study has been performed, please explain why not.
- A1-2. The Companies' most recent internal analysis was completed in 2012. See attached.

# RTO Membership Analysis

## 1 Executive Summary

A cross-functional team was assembled to conduct a high level analysis of the estimated costs and benefits of LG&E-KU (“LKE” or “the Companies”) regional transmission organization (RTO) membership, specifically for Midwest Independent Transmission System Operator (MISO) and PJM Interconnection (PJM). The analysis of joining MISO and PJM covered a ten year study period from 2013 through 2022. The analysis was modeled after a similar study, EKPC RTO Membership Assessment<sup>1</sup>, performed by Charles River Associates (CRA) for East Kentucky Power Corporation in their consideration of joining PJM.

- **RTO membership is unfavorable.** LKE’s RTO Membership Analysis shows an unfavorable ten-year present value for RTO membership ranging from (\$103) M for PJM to (\$216) M for MISO.
- **Key driver is “backbone” transmission costs.** Allocation of large transmission expansion projects costs across RTO members is the primary cost driver of RTO membership.

## 2 Methodology

LKE Transmission Strategy and Planning assembled a cross-functional team for the RTO Membership Analysis.<sup>2</sup> The team was comprised of representatives from Transmission Policy & Tariffs, Federal Regulation & Policy, Regulated Trading and Dispatch, and Economic Analysis. The CRA EKPC RTO Membership Assessment was used as a general guideline for this analysis.

- The methodology for the LKE analysis was consistent with the methodology and testimony from the 2006 MISO exit proceedings.
- The methodology took into consideration changes to the tariff structures and business practices of the RTOs since the exit proceedings.

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<sup>1</sup>March 2012 [http://psc.ky.gov/pscscf/2012%20cases/2012-00169/20120503\\_ekpc\\_application\\_volume%201.pdf](http://psc.ky.gov/pscscf/2012%20cases/2012-00169/20120503_ekpc_application_volume%201.pdf), Exhibit RLL-2

<sup>2</sup> The Compliance Department was apprised of all meetings to ensure maintenance of Standards of Conduct between Transmission function and Trading function employees.

The intent of the analysis was to incorporate updated data and information to assess the costs and benefits of RTO membership at a high level, as opposed to an exhaustive analysis. These results were viewed as a threshold to determine if further in-depth study is warranted.

### **3 Key Assumptions**

This analysis was conducted for a ten year horizon, 2013 through 2022, a period identical to the CRA study conducted for EKPC. The following key simplifying assumptions were incorporated into the analysis:

- LKE would continue to maintain its own capacity to meet a target planning reserve margin established consistently with current processes.
- No changes in locational marginal prices (LMP) due to planned RTO transmission expansions
- No impact from Firm Transmission Rights/Auction Revenue Rights (FTR/ARR) and congestion cost
- No impact from allocation of over collection of marginal losses<sup>3</sup>
- No impact from uplifts or make whole payments other than those identified
- No impact from potential transmission cost sharing within alternative, non-RTO Order 1000 regional planning region

### **4 Cost / Benefit Components**

#### **4.1 Allocation of “Backbone” Transmission Expansion Costs**

The key driver of the outcome of this analysis was the allocation of “backbone” transmission expansion costs.

- For PJM, transmission expansion costs of \$176 million (present value) represent more than half of the estimated absolute cost of RTO membership (excluding the benefits).
- For MISO these costs are \$241 million (present value), approximately 60% of the estimated absolute cost of membership (excluding the benefits).

##### **4.1.1 MISO Multi-Value Projects**

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<sup>3</sup> Both MISO and PJM collect incremental value of financial losses through the locational marginal price (LMP), which results in over-collection. Both have a process to allocate any over-collection back to the load serving entities.

Under current MISO policy, the cost of new transmission projects that address energy policy and/or provide widespread benefits across the footprint are considered “multi-value projects” (MVP). The cost of MVP are allocated 100% “postage stamp” to load, i.e., all load pays the same rate for MVP irrespective of where its located in the footprint, and are recovered under Schedule 26A of the MISO Tariff. LKE’s share of the \$5.4 billion in MVP projects currently identified in the Midwest ISO Transmission Expansion Planning (MTEP) process is based on the “indicative annual charges for approved MVP” published on the MISO website<sup>4</sup>, applied to LKE loads projected per the 2013 Business Plan. As a new member, LKE would most likely be subject to the full cost allocation for expansion without any phase-in period.<sup>5</sup>

#### **4.1.2 PJM Regional Transmission Expansion Planning**

Under current PJM policy, the cost of new “backbone” high voltage transmission projects approved under its annual Regional Transmission Expansion Planning (RTEP) process is allocated on a uniform basis to all PJM loads based on the non-coincident annual peak of each PJM transmission zone. These charges are recovered under Schedule 12 of the PJM tariff. “Backbone” facilities comprise “Regional Facilities” that operate above 500 kV and “necessary lower voltage facilities” that operate below 500 kV that must be constructed or strengthened to support new Regional Facilities.<sup>6</sup> As a new member, LKE would most likely be subject to the full cost allocation for expansion without any phase-in period. The allocation to LKE for projects documented in the RTEP within this analysis period has been estimated using PJM’s allocation methodology and is a key cost driver for the PJM case.

### **4.2 Modeled Components**

Two components of the analysis, Operating Reserve and Trade Benefits, were estimated by Generation Planning (GP) using the Companies’ planning models. Because the models were already developed for other planning purposes, only minimal changes were required to use the models to estimate these components.

#### **4.2.1 Operating Reserve**

The reduced operating reserve capacity benefits of joining MISO or PJM were estimated by reducing the Companies’ “spinning reserve” requirement from 230 MW to 100 MW, for a present value benefit of \$14 M. GP revised the operating reserve input in the

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<sup>4</sup> [https://www.midwestiso.org/\\_layouts/MISO/ECM/Redirect.aspx?ID=135589](https://www.midwestiso.org/_layouts/MISO/ECM/Redirect.aspx?ID=135589)

<sup>5</sup> For discussion of the “unique circumstances” surrounding Entergy joining Midwest ISO that justify Entergy’s five year MVP exemption and eight year MVP cost phase-in, see 139 FERC ¶ 61,056 at ¶¶ 70,181,213.

<sup>6</sup> CRA Study, p. 12.

Companies' reliability planning software, SERVIM, which resulted in a target system planning reserve margin (RM) of 15% (1% lower than the existing target RM of 16%).<sup>7</sup> GP used this new RM to evaluate the impact to the Companies' expansion plan using a spreadsheet model to calculate the expected RM and using Strategist software.

The table below shows the expected RMs with no new capacity after Cane Run 7 in 2015 and the corresponding capacity additions needed with the existing and new target RMs.

|      | RM w/o<br>New Capacity | Existing Expansion Plan<br>(16% RM<br>Target) | New Expansion Plan<br>(15% RM<br>Target) |
|------|------------------------|---|--|
| 2016 | 14.7%                  | 165 MW PPA                                    | NA                                       |
| 2017 | 14.1%                  | 165 MW PPA                                    | NA                                       |
| 2018 | 12.5%                  | 605 MW CCCT                                   | 605 MW CCCT                              |

With the new 15% target RM, the 165 MW Power Purchase Agreements (PPAs) in 2016 and 2017 in the existing expansion plan could be avoided, resulting in an estimated cost savings of \$9.6 M each year. However, the absence of the PPAs results in higher expected system production costs of approximately \$0.2 M in both 2016 and 2017, as estimated by GP using PROSYM software.

#### 4.2.2 Trade Benefits

The trade benefits of joining MISO or PJM were estimated by GP using PROSYM as lower native load production costs and higher off-system sales (OSS) margins that resulted from the following:

- Reducing the spinning reserve requirement from 230 MW to 100 MW
- Eliminating RTO expenses for OSS and purchases
- Eliminating 3rd party transmission expenses for purchases
- Eliminating LG&E-KU transmission expenses for OSS and purchases
- Eliminating \$2 "costless adder" for OSS and purchases

The eliminated LG&E-KU transmission and \$2 costless adder expenses were deducted from the total savings because they do not represent actual savings to the Companies. The PJM and MISO analyses used electricity price forecasts specific to each RTO.

<sup>7</sup> With the existing 16% RM target, GP would choose to purchase temporary capacity through a PPA in years with an annual RM between 14% and 15% and would choose permanent capacity in a year with a RM below 14%. With the new 15% RM target, a PPA would be chosen for years with RMs between 13% and 14%; permanent capacity would be chosen below 13%.

- The resulting net trade benefits total between \$11 M and \$15 M annually over the study period for each RTO
- The present value of trade benefits is approximately \$90 M for both PJM and MISO.

### **4.3 Other Components**

#### **4.3.1 Administrative charges**

Both MISO and PJM have various tariff schedules to recover the administration cost of operating the markets and providing services to their respective footprints. For MISO, these costs were estimated using \$/MWh cost projections contained in the MISO 2011 Budget presentation published on their website<sup>8</sup>. Administrative costs for PJM were estimated based upon the costs noted in the CRA study.

#### **4.3.2 Transmission Revenue**

Both MISO and PJM allocate third-party transmission revenues to the transmission owners in their respective footprints. MISO uses a formula based on allocation of plant in service and transmission flows to allocate transmission revenue. This allocation was assumed to be approximately \$1 M per year to LKE, estimated based upon prior experience in MISO. The projected allocation to LKE from PJM was estimated using the PJM transmission revenues shown in the CRA study, multiplied by LKE's estimated proportion of PJM's total transmission revenue requirement, which calculated to be approximately 2.7%.

#### **4.3.3 Uplift Costs**

Both MISO and PJM have various mechanisms for allocating uplift costs that result from operations of the markets and payments made to others that are not offset by revenues. Typically, for both RTOs, these costs are the result of committing units in real-time that were not committed in the day-ahead market. In MISO these costs are referred to as "revenue sufficiency guarantee" (RSG) costs and, in the PJM market, as "operating and balancing reserve cost". Both RTOs also have other sources of these "revenue insufficient" costs. For MISO, RSG cost was assumed to be a net zero for LKE, but a load ratio share of the historic Revenue Neutrality Uplift cost of \$100 million per year was assumed.<sup>9</sup> For this analysis, the PJM allocation of these costs to LKE was assumed to be negligible, which is consistent with the CRA study.

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<sup>8</sup>

<https://www.midwestiso.org/Library/Repository/Meeting%20Material/Stakeholder/BOD/BOD/2011/20111208/20111208%20BOD%20Item%2006%20%20VI.A%202012%20Budget%20Public%20Final.pdf>

<sup>9</sup> Load ratio share roughly estimated based on LKE peak load of 7200 and total MISO peak load of ~107,000 or 6.6%

#### **4.3.4 FERC Charges**

Under FERC regulations, the annual FERC charge is assessed to all RTO energy for load, and not just “wholesale” load as LKE is assessed outside of an RTO. For this analysis, the current FERC assessment charges were escalated for inflation and applied to LKE Energy for load as given in the 2013 Business Plan.

#### **4.3.5 Net Zero Components**

Two components, congestion cost/ARR/FTR and ancillary services market, have been identified that would be considered of net zero benefit. It is expected that the value of the ARR/FTR may equal or exceed the congestion costs; however, the net cost or benefit will not be known with certainty until such rights are issued. A company may choose to self-supply ancillary services and be no worse off than before joining an RTO. While there could be some potential benefit in the RTO market, there is no means to estimate the value of such benefit.<sup>10</sup>

#### **4.3.6 Eliminated Administration Charges**

Membership in either PJM or MISO would result in a re-alignment of internal cost for the provision of certain services. For the purposes of this analysis, it was assumed that LKE would no longer need the current Independent Transmission Operator (ITO) or Reliability Coordinator (RC) services provided by TransServ and TVA, respectively. There also likely would be a reduction in cost in the balancing authority services provided by internal staffing. This reduction would be offset to some degree by increases in internal staffing to manage the day to day operations in the RTO, as well as for back office settlement of the RTO statements and invoices on a daily basis.

#### **4.3.7 De-Pancaking**

LKE currently pays “depancaking” cost to certain entities as a result of the 2006 MISO exit.<sup>11</sup> It is assumed that all of these payments would cease if LKE were to join either PJM or MISO.

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<sup>10</sup> See Charles River Associates [EKPC RTO Membership Assessment](#) (March 2012)

<sup>11</sup> LKE pays costs for certain entities to keep them from having to pay more for transmission now than when the Companies were in MISO, known as depancaking costs.



## 5 MISO Summary

|  |  |       |       |       |       |       |       |       |       |       |       | Present Value Rate<br>6.75% |
|--|--|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-----------------------------|
| Cost   |  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  | 2021  | 2022  | NPV                         |
| MISO Admin Cost (\$M)                                    |  | -11.3 | -11.0 | -11.0 | -11.4 | -11.8 | -12.2 | -12.6 | -13.1 | -13.5 | -14.1 | -85.4                       |
| MISO MVP XM Expansion Cost (\$M)                         |  | -5.9  | -12.1 | -20.7 | -33.0 | -37.9 | -43.6 | -51.1 | -56.8 | -55.9 | -55.3 | -241.3                      |
| LKE Internal Staffing/Equipment Cost (\$M)               |  | -0.5  | -0.5  | -0.5  | -0.5  | -0.6  | -0.6  | -0.6  | -0.6  | -0.6  | -0.6  | -3.9                        |
| MISO Congestion Cost/ARR/FTR (\$M)                       |  | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0                         |
| MISO Misc. Uplift Cost (\$M) - Revenue Neutrality Uplift |  | -6.6  | -6.6  | -6.6  | -6.6  | -6.6  | -6.6  | -6.6  | -6.6  | -6.6  | -6.6  | -46.9                       |
| MISO Ancillary Services Market (\$M)                     |  | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0                         |
| MISO FERC Fees (Incremental of Present) (\$M)            |  | -1.5  | -1.6  | -1.6  | -1.7  | -1.8  | -1.9  | -2.0  | -2.1  | -2.2  | -2.3  | -13.0                       |
| LKE Lost XM Revenue from 3rd Parties                     |  | -3.0  | -3.1  | -3.2  | -3.2  | -3.3  | -3.4  | -3.5  | -3.6  | -3.7  | -3.7  | -23.6                       |
| Sum of Cost  |  | -28.8 | -34.8 | -43.6 | -56.6 | -62.0 | -68.3 | -76.3 | -82.7 | -82.6 | -82.7 | -414.0                      |
| Benefits   |  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  | 2021  | 2022  | NPV                         |
| MISO XM Revenue Allocation (\$M)                         |  | 1.0   | 1.0   | 1.0   | 1.0   | 1.0   | 1.0   | 1.0   | 1.0   | 1.0   | 1.0   | 7.1                         |
| MISO Trade Benefits (Production Costs) (\$M)             |  | 11.1  | 12.3  | 12.3  | 11.6  | 12.1  | 12.4  | 13.2  | 12.7  | 14.9  | 15.6  | 89.7                        |
| MISO Operating Reserve Margin Capacity Benefits (\$M)    |  | 0.0   | 0.0   | 0.0   | 9.4   | 9.3   | 0.0   | 0.0   | 0.0   | 0.0   | 0.0   | 13.9                        |
| LKE Elimination of TVA RC Cost (\$M)                     |  | 2     | 2.1   | 2.1   | 2.2   | 2.2   | 2.3   | 2.3   | 2.4   | 2.4   | 2.5   | 15.7                        |
| LKE Elimination of ITO Cost (\$M)                        |  | 3.0   | 3.1   | 3.2   | 3.2   | 3.3   | 3.4   | 3.5   | 3.6   | 3.7   | 3.7   | 23.6                        |
| LKE Elimination of De-Pancaking (\$M)                    |  | 6.8   | 7.1   | 6.2   | 6.1   | 6.2   | 6.4   | 6.5   | 6.7   | 6.9   | 7.1   | 46.8                        |
| LKE Elimination of TEE Group Admin Charge (\$M)          |  | 0.1   | 0.1   | 0.1   | 0.1   | 0.1   | 0.1   | 0.1   | 0.1   | 0.1   | 0.1   | 0.7                         |
| Sum of Benefits  |  | 24.0  | 25.6  | 24.8  | 33.6  | 34.3  | 25.6  | 26.6  | 26.5  | 29.0  | 30.0  | 197.5                       |
| Net of Cost + Benefits                                   |  | -4.8  | -9.2  | -18.8 | -23.0 | -27.7 | -42.7 | -49.7 | -56.2 | -53.6 | -52.7 | -216.5                      |

## 6 PJM Summary

|  | 2013         | 2014         | 2015         | 2016         | 2017         | 2018         | 2019         | 2020         | 2021         | 2022         | Present Value Rate<br>6.75%<br>NPV |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|------------------------------------|
| <b>Cost</b>  |              |              |              |              |              |              |              |              |              |              |                                    |
| PJM Admin Cost (\$M)   | -11.4        | -11.4        | -11.6        | -12.0        | -12.4        | -12.8        | -13.2        | -13.8        | -14.2        | -14.8        | -89.3                              |
| PJM Backbone XM Expansion Cost (\$M)                         | 0.0          | -12.6        | -27.0        | -27.0        | -27.0        | -27.0        | -27.0        | -40.4        | -40.4        | -40.4        | -176.3                             |
| LKE Internal Staffing/Equipment Cost (\$M)                   | -0.5         | -0.5         | -0.5         | -0.5         | -0.6         | -0.6         | -0.6         | -0.6         | -0.6         | -0.6         | -3.9                               |
| PJM Congestion Cost/ARR/FTR (\$M)                            | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0                                |
| PJM Misc. Uplift Cost (\$M)                                  | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0                                |
| PJM Ancillary Services Market (\$M)                          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0                                |
| PJM FERC Fees (Incremental of Present) (\$M)                 | -1.5         | -1.6         | -1.6         | -1.7         | -1.8         | -1.9         | -2.0         | -2.1         | -2.2         | -2.3         | -13.0                              |
| LKE Lost XM Revenue from 3rd Parties                         | -3.0         | -3.1         | -3.2         | -3.2         | -3.3         | -3.4         | -3.5         | -3.6         | -3.7         | -3.7         | -23.6                              |
| <b>Sum of Cost</b>   | <b>-16.4</b> | <b>-29.1</b> | <b>-43.9</b> | <b>-44.5</b> | <b>-45.1</b> | <b>-45.7</b> | <b>-46.3</b> | <b>-60.4</b> | <b>-61.1</b> | <b>-61.9</b> | <b>-306.0</b>                      |
| <b>Benefits</b>  |              |              |              |              |              |              |              |              |              |              |                                    |
| PJM XM Revenue Allocation (\$M)                              | 1.5          | 1.6          | 1.6          | 1.7          | 1.7          | 1.7          | 1.8          | 1.8          | 1.9          | 1.9          | 12.0                               |
| PJM Trade Benefits (Production Costs) (\$M)                  | 12.6         | 12.9         | 11.7         | 10.9         | 11.3         | 12.2         | 13.0         | 14.2         | 14.6         | 15.2         | 90.2                               |
| PJM Reduced Operating Reserve Margin Capacity Benefits (\$M) | 0.0          | 0.0          | 0.0          | 9.3          | 9.4          | 0.0          | 0.0          | 0.0          | 0.0          | 0.0          | 13.9                               |
| LKE Elimination of TVA RC Cost (\$M)                         | 2            | 2.1          | 2.1          | 2.2          | 2.2          | 2.3          | 2.3          | 2.4          | 2.4          | 2.5          | 15.7                               |
| LKE Elimination of ITO Cost (\$M)                            | 3.0          | 3.1          | 3.2          | 3.2          | 3.3          | 3.4          | 3.5          | 3.6          | 3.7          | 3.7          | 23.6                               |
| LKE Elimination of De-Pancaking (\$M)                        | 6.8          | 7.1          | 6.2          | 6.1          | 6.2          | 6.4          | 6.5          | 6.7          | 6.9          | 7.1          | 46.8                               |
| LKE Elimination of TEE Group Admin Charge (\$M)              | 0.1          | 0.1          | 0.1          | 0.1          | 0.1          | 0.1          | 0.1          | 0.1          | 0.1          | 0.1          | 0.7                                |
| <b>Sum of Benefits</b>                                       | <b>26.0</b>  | <b>26.8</b>  | <b>24.9</b>  | <b>33.4</b>  | <b>34.2</b>  | <b>26.1</b>  | <b>27.2</b>  | <b>28.8</b>  | <b>29.5</b>  | <b>30.5</b>  | <b>203.0</b>                       |
| <b>Net of Cost + Benefits</b>                                | <b>9.6</b>   | <b>-2.3</b>  | <b>-19.0</b> | <b>-11.2</b> | <b>-10.9</b> | <b>-19.6</b> | <b>-19.0</b> | <b>-31.6</b> | <b>-31.6</b> | <b>-31.3</b> | <b>-103.0</b>                      |

## **7 Additional Considerations and Uncertainties**

### **7.1 NERC Compliance Requirements**

Since the companies own and operate certain facilities used in interstate commerce or that have the potential to impact the bulk electric system, the Companies are required to comply with Reliability Standards for planning and operating the bulk electric system, as developed by the North American Electric Reliability Corporation (NERC). Under current operations, LG&E/KU Transmission Owner (TO) are responsible for over 1,200 NERC compliance requirements falling under the Reliability Standards. It is estimated that slightly over 300 of these requirements would be performed by an RTO and no longer an internal function if the companies were to join and RTO. While this reduction is noted qualitatively, the study does not estimate a financial cost/benefit related to compliance.

### **7.2 Regulatory Environments – MISO, PJM**

There has been considerable realignment of RTO memberships since 2006. Examples include the departure from MISO of First Energy and Duke-Ohio/Kentucky. Both entities are now PJM transmission owning members. MISO has retained and, with the joining of Entergy, BREC, and Dairyland Power, gained members who operate in non-contestable load areas, while PJM has solidified membership of transmission owners operating in states that have retail access and unbundled utilities.<sup>12</sup> Given this realignment between MISO and PJM membership, it is likely that more of Kentucky's regulatory paradigm and LKE's traditional regulated utility business model would be accommodated in MISO versus PJM. For example, the entities within MISO that had been advocating for capacity markets are simply not as politically strong as they once may have been. Moreover, membership in PJM would almost certainly pit LKE interests against those of the traditional PPL companies on matters of significance to all concerned.

### **7.3 Future RTO Market/Program Implementation**

The costs/benefits of "markets" or "programs" that each RTO may implement in the future are uncertain and so cannot be reflected in this analysis.

## **8 Conclusion**

The results of this threshold analysis reveal that a more in depth study of the cost and benefits of RTO membership is not warranted at this time. Further, the study results

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<sup>12</sup> Ameren-Illinois's continued membership in MISO being a notable exception.

confirm the prudence of LKE continuing with the establishment the Southeast Order 1000 Planning Region.

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 3**

**Witness: David S. Sinclair**

Q1-3. With respect to PJM, please provide the following:

- a. On a mw basis, how much would the KU/LG&E required reserve margin be reduced as a PJM member with reserves based on the KU/LG&E contribution to PJM's five PLC hours as opposed to the reserves required on a stand-alone basis?
  - b. For the last three years, please identify the KU/LG&E demand that occurred on each of the PJM five PLC hours. If you do not have this information, please explain why you have not been monitoring this issue for determining possible membership into PJM.
  - c. On an mw basis, how much would the KU/LG&E reserve share be reduced as a member of PJM as opposed to the reserve sharing agreement with TVA? How many MW of reserves does KU/LG&E have to carry under the TVA load sharing agreement?
  - d. If KU/LG&E were members of PJM would the market power concerns that caused FERC to conditionally approve the Bluegrass transaction be alleviated? Please explain.
  - e. Assuming that KU/LG&E were members of PJM, please explain the effect that would have on the need for the proposed Green River combined cycle plant.
- A1-3. a. The Companies have no first-hand knowledge of the reserve margin requirements of PJM and have not performed this analysis.
- b. The Companies do not have this information and have not investigated PJM membership to this level of detail.

- c. The Companies have no precise knowledge of the reserve requirements in PJM. The Companies carry 258 MW as their share of the parties' largest single contingency.
- d. FERC requires applications for approval under Section 203 of the Federal Power Act to contain, among other things, a "Competitive Analysis Screen" that looks at the impact of the proposed transaction on the concentration in the market for electric generation, as measured by a quantitative measure of market concentration. The results of such analysis depend on a variety of factors including the geographic market studied, assumed market prices, electric generation owned or controlled by market participants, and electric transmission capabilities. While LG&E/KU joining PJM would likely impact each of these factors, it is unclear how these factors would be determined, how LG&E/KU's membership in PJM would impact these factors, and how the impacts would affect the overall market power analysis.
- e. The Companies have not performed this analysis.

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 4**

**Witness: David S. Sinclair**

Q1-4. Please provide all production cost models, financial models or other computer models in electronic format utilized in this filing.

A1-4. See the response to PSC 1-22.

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 5**

**Witness: David S. Sinclair**

Q1-5. Based upon the models used in this filing and assuming the Application is approved, please list by year the expected mwh of off-system sales. By off-system sales, we mean all wholesale energy sales not made to KU's all requirements wholesale customers.

A1-5. See the response to PSC 1-26.



**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 6**

**Witness: Paul W. Thompson / David S. Sinclair**

- Q1-6. Please provide all correspondence, emails or other documents in the possession of either Mr. Thompson or Mr. Sinclair that relates in any way to the decision to construct the Green River combined cycle plant or the 10 MW solar facility at the Brown site.
- A1-6. See attached for non-confidential information responsive to this request. All confidential information responsive to this request is being provided under seal pursuant to a Joint Petition for Confidential Protection.

**From:** [Sinclair, David](#)  
**To:** [Schram, Chuck](#); [Freibert, Charlie](#); [Huff, David](#); [Bellar, Lonnie](#); [Schetzel, Doug](#); [Wilson, Stuart](#)  
**Subject:** Info for July 3 RFP meeting  
**Date:** Monday, June 25, 2012 4:45:00 PM

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All,

I have scheduled an organizational meeting on July 3 related to the RFP to replace Bluegrass. Below is a stawman schedule and list of likely activities we will need to undertake in the coming months. At this meeting I'd like to reach agreement on the schedule and the list of activities.

Thanks.

### **Draft Schedule**

September 7 – Issue RFP

November 2 - RFP responses due

April 1 – Complete RFP/Self build analysis/3<sup>rd</sup> party contracts (if any)

May 1 – Begin preparing testimony

July 1 – file ECR for Brown 1&2 (if necessary) and CPCN for new resource(s)

### **Activities**

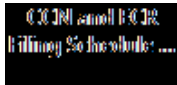
1. Brown 1&2 retrofit technology review
2. Commercial DSM potential study and potential for DSM filing
3. Self-build option – size, location, date
4. Updated load forecast
5. Transmission issues surrounding Brown site and self-build option
6. Prescreening study of impact of a Bluegrass PPA on BR1&2 retrofit decision (if any)
7. Rate case implications (if any)
8. RFP development

**Needham, Meredith**

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**From:** Schram, Chuck  
**Sent:** Friday, July 06, 2012 4:37 PM  
**To:** Sinclair, David; Wilson, Stuart; Schetzel, Doug; Freibert, Charlie; Huff, David; Bellar, Lonnie; Brunner, Bob; Hornung, Mike; Conroy, Robert  
**Subject:** Proposed RFP Schedule Meeting

We will discuss the attached proposed schedule for upcoming RFP/CCN/ECR in next Tuesday's (July 10) meeting:



Chuck

Proposed Schedule for 2013 CCN/ECR Filing

Draft July 6, 2012

| <b>Date</b> | <b>RFP</b>  | <b>ECR/CCN Filing</b>         | <b>Transmission Studies</b>  | <b>BR1-2 Studies</b>   | <b>Self Build Options</b>  | <b>DSM Study</b>                               |
|-------------|---|-------------------------------|--|--|--|--|
| Jul 2012    |   |                               | Confirm scope and timing   | <ul style="list-style-type: none"> <li>• Initiate Eng life assessment for BR1-2</li> <li>• Confirm scope and timing of BR1-2 control evaluation</li> <li>• Confirm with Env Affairs regs affecting BR</li> </ul> | <ul style="list-style-type: none"> <li>• Confirm scope/timing of self build options</li> <li>• Consider solar self-build option and scale</li> </ul> |  |
| Aug 2012    |   |                               | Provide self-build inputs to Xmission                                |  |  |  |
| Sep 2012    | Sep 7 – issue RFP   |                               |  |  |  |  |
| Oct 2012    |   |                               |  |  |  |  |
| Nov 2012    | <ul style="list-style-type: none"> <li>• Nov 2 - responses due</li> <li>• Bid clarification</li> <li>• Screening</li> </ul> |                               | Nov 2 - studies related to BR1-2, BR, GR, or other sites for new gen | Nov 2 - BR1-2 controls (MATS and NOx), Eng life assessment   | Nov 2 - Technology (include solar), size, configuration, flexibility.  |  |
| Dec 2012    | <ul style="list-style-type: none"> <li>• Screening</li> <li>• Short list</li> </ul>   | Alternative exp plan analysis |  |  |  |  |
| Jan 2013    | <ul style="list-style-type: none"> <li>• Negotiations</li> </ul>  | Alternative exp plan analysis |  |  |  | Preliminary study output for exp plan analysis |
| Feb 2013    | Negotiations  | Alternative exp plan analysis |  |  |  |  |

Proposed Schedule for 2013 CCN/ECR Filing

Draft July 6, 2012

| Date     | RFP          | ECR/CCN Filing  | Transmission Studies | BR1-2 Studies | Self Build Options | DSM Study |
|----------|--------------|---|----------------------|---------------|--------------------|-----------|
| Mar 2013 | Negotiations | <ul style="list-style-type: none"> <li>• Complete alternative exp plan analysis</li> <li>• Mar 31 – Sr mgmt approval of exp plan and env compliance plan</li> </ul> |                      |               |                    |           |
| Apr 2013 |              | Finalize supporting docs, including Resource Assessment/Env Compliance Plan   |                      |               |                    |           |
| May 2013 |              | Develop testimony   |                      |               |                    |           |
| Jun 2013 |              | Finalize testimony  |                      |               |                    |           |
| Jul 2013 |              | Jul 1 – ECR/CCN   |                      |               |                    |           |

**Needham, Meredith**

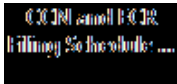
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**From:** Sinclair, David  
**Sent:** Tuesday, July 10, 2012 5:16 PM  
**To:** Thompson, Paul  
**Cc:** Voyles, John  
**Subject:** Overview of RFP/CCN/ECR process

Paul,

I met today with Chuck, Robert, Mike Hornung, Stuart, Doug and Charlie to review the attached. It provides a high level overview of the various activities we will be performing in the next year to prepare for a likely ECR and CCN filing. Everyone was in agreement with the activities and timing. I'm assuming that you will want John to oversee this process as before. Also, at some point do you want to reconstitute the RFP oversight group that you had last year?

Thanks,  
David



Proposed Schedule for 2013 CCN/ECR Filing

Draft July 6, 2012

| <b>Date</b> | <b>RFP</b>  | <b>ECR/CCN Filing</b>         | <b>Transmission Studies</b>  | <b>BR1-2 Studies</b>   | <b>Self Build Options</b>  | <b>DSM Study</b>                               |
|-------------|---|-------------------------------|--|--|--|--|
| Jul 2012    |   |                               | Confirm scope and timing   | <ul style="list-style-type: none"> <li>• Initiate Eng life assessment for BR1-2</li> <li>• Confirm scope and timing of BR1-2 control evaluation</li> <li>• Confirm with Env Affairs regs affecting BR</li> </ul> | <ul style="list-style-type: none"> <li>• Confirm scope/timing of self build options</li> <li>• Consider solar self-build option and scale</li> </ul> |  |
| Aug 2012    |   |                               | Provide self-build inputs to Xmission                                |  |  |  |
| Sep 2012    | Sep 7 – issue RFP   |                               |  |  |  |  |
| Oct 2012    |   |                               |  |  |  |  |
| Nov 2012    | <ul style="list-style-type: none"> <li>• Nov 2 - responses due</li> <li>• Bid clarification</li> <li>• Screening</li> </ul> |                               | Nov 2 - studies related to BR1-2, BR, GR, or other sites for new gen | Nov 2 - BR1-2 controls (MATS and NOx), Eng life assessment   | Nov 2 - Technology (include solar), size, configuration, flexibility.  |  |
| Dec 2012    | <ul style="list-style-type: none"> <li>• Screening</li> <li>• Short list</li> </ul>   | Alternative exp plan analysis |  |  |  |  |
| Jan 2013    | <ul style="list-style-type: none"> <li>• Negotiations</li> </ul>  | Alternative exp plan analysis |  |  |  | Preliminary study output for exp plan analysis |
| Feb 2013    | Negotiations  | Alternative exp plan analysis |  |  |  |  |

Proposed Schedule for 2013 CCN/ECR Filing

Draft July 6, 2012

| Date     | RFP          | ECR/CCN Filing  | Transmission Studies | BR1-2 Studies | Self Build Options | DSM Study |
|----------|--------------|---|----------------------|---------------|--------------------|-----------|
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| Apr 2013 |              | Finalize supporting docs, including Resource Assessment/Env Compliance Plan   |                      |               |                    |           |
| May 2013 |              | Develop testimony   |                      |               |                    |           |
| Jun 2013 |              | Finalize testimony  |                      |               |                    |           |
| Jul 2013 |              | Jul 1 – ECR/CCN   |                      |               |                    |           |



**Needham, Meredith**

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**From:** Sebourn, Michael  
**Sent:** Monday, September 30, 2013 11:18 AM  
**To:** Sinclair, David  
**Cc:** Schram, Chuck; Yussman, Eric  
**Subject:** Xcel Solar in Colorado  
**Attachments:** 20130930 Xcel Solar vs Gas in Colorado.docx

David,

The attachment summarizes Xcel Energy's recent proposal in Colorado to include solar PV in their resource plan due to solar's favorable economics.

Key points:

- The plan includes PPAs for simple cycle CTs, wind, and solar.
- The proposed renewables are an economic part of the generation mix (not due to an RPS or projected CO<sub>2</sub> costs) and compare favorably to gas generation.
- Although the capital costs are redacted, the analysis implies solar capital costs of \$1,300 - \$1,900/kW, well below the \$4,000 – 5,000/kW that we previously reviewed. Burns and McDonnell, the provider of our 2014 IRP technology cost inputs, say that prices below \$2,500/kW are now achievable.
- Low solar bids for Xcel were driven by lower solar panel costs, economies of scale for larger arrays, and the anticipated decrease in the investment tax credit from 30% to 10% at year-end 2016.
- In addition to Xcel utilizing solar-tracking technology for greater efficiency, higher solar insolation in Colorado drives higher capacity factors vs. similar configurations in Kentucky.

Please let us know if you'd like to discuss.

Mike

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**Michael Sebourn**

Manager, Economic Analysis  
Louisville Gas & Electric and  
Kentucky Utilities

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F (502) 217-2020

[michael.sebourn@lge-ku.com](mailto:michael.sebourn@lge-ku.com)

Economic Analysis

September 30, 2013

## Favorable Solar Economics in Colorado

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On September 9, 2013, Public Service Company of Colorado ("PSCC"), a subsidiary of Xcel Energy, proposed a plan to develop a resource expansion portfolio composed of natural gas, wind, and solar photovoltaic ("PV") units. PSCC noted that for the first time, solar PV bids were cost-effective vs. gas-fired generation assuming a base gas price forecast and no CO<sub>2</sub> emissions costs.<sup>1</sup>

- **Portfolio of gas, wind, and solar.**

- PSCC's proposed portfolio consists of 669 MW of gas generation (including a 352 MW coal unit converted to burn gas and two PPAs for simple cycle CTs), 450 MW of wind (two PPAs), and 170 MW of solar PV (two PPAs). Assuming firm capacity contributions from wind of 12.5% and solar of 50-55%, PSCC expects 809 MW of total firm capacity.
- PSCC considered a variety of combinations of gas, wind, and solar, determining that a mix of these technologies was the least cost plan. PSCC ultimately recommended a slightly higher cost variant of this plan to satisfy qualitative factors such as geographic diversity.

- **Solar compares favorably to gas.**

- Because PSCC identified a need for mostly peaking capacity vs. energy resources in their RFPs, nearly all bids for gas-fired generation were for simple cycle CTs. Given Colorado's relatively high solar insolation and apparently low bids for solar, the resulting portfolio included a mix of simple cycle CTs and solar.
- To put the pricing of the lowest cost renewables bids in perspective, PSCC compared the PPA costs for renewables to an estimated cost of avoided generation from existing gas units.<sup>2</sup> While this analysis was not used in developing PSCC's proposed portfolio, it implies that the all-in levelized energy cost for the lowest cost solar bids is \$50 - 60/MWh, which is lower than the levelized variable cost of gas generation at \$62/MWh.<sup>3</sup>
- PSCC's gas price forecast is reasonable with a 30-year levelized cost of \$6.24/MMBtu compared to LG&E/KU's 2014 Business Plan forecast of \$6.14/MMBtu.<sup>4</sup>

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<sup>1</sup> For PSCC's "2013 All Source Solicitation 120 Day Report" September 10, 2013 filing, see [http://www.dora.state.co.us/pls/efi/efi\\_p2\\_v2\\_demo.show\\_document?p\\_dms\\_document\\_id=240772&p\\_session\\_id=](http://www.dora.state.co.us/pls/efi/efi_p2_v2_demo.show_document?p_dms_document_id=240772&p_session_id=). For Xcel Energy's news release, see [http://www.xcelenergy.com/About\\_Us/Energy\\_News/News\\_Releases/Xcel\\_Energy\\_proposes\\_adding\\_economic\\_solar\\_wind\\_to\\_meet\\_future\\_customer\\_energy\\_demands](http://www.xcelenergy.com/About_Us/Energy_News/News_Releases/Xcel_Energy_proposes_adding_economic_solar_wind_to_meet_future_customer_energy_demands).

<sup>2</sup> PSCC's "2013 All Source Solicitation 120 Day Report," pp. 30-32.

<sup>3</sup> Because solar generation operates during the day, PSCC compared solar to a combination of simple cycle and combined cycle CTs with an average heat rate of 8.6 MMBtu/MWh, \$3/MWh variable O&M, and a gas price volatility mitigation adder of \$0.65/MMBtu. Integration costs of \$2/MWh are added to solar bids.

<sup>4</sup> For PSCC's modeling assumptions, see [https://www.xcelenergy.com/staticfiles/xcel/Corporate/Corporate%20PDFs/PSCo2013\\_UpdatedModelingAssumptions.pdf](https://www.xcelenergy.com/staticfiles/xcel/Corporate/Corporate%20PDFs/PSCo2013_UpdatedModelingAssumptions.pdf).

Economic Analysis

September 30, 2013

- **Implied solar capital costs are very low.**
  - The solar options included in PSCC's proposed portfolio are PPAs, with all costs and operating information redacted in the filing. However, PSCC notes that the current low cost solar PV bids are priced substantially below solar bids received in previous solicitations due to:
    - sharp decreases in the cost of solar modules,
    - the anticipated decrease in the investment tax credit ("ITC") for solar generation from 30% to a 10% at year-end 2016, effectively making PSCC's current solicitation the last opportunity for solar developers to receive the 30% credit on PSCC projects, thereby motivating developers to provide highly competitive bids,<sup>5</sup> and
    - economies of scale for larger utility-scale solar PV systems.<sup>6</sup>
  - PSCC's implied levelized costs suggest that the capital costs of the lowest cost solar projects are \$1,300 – 1,900/kW (before applying the ITC). This is less than the original estimate of \$4,000 – 5,000/kW (from LG&E/KU's consultant HDR) for building a 10 MW solar PV array in Kentucky. However, recent information from Burns and McDonnell, the provider of our technology cost inputs for the 2014 IRP, indicates the potential for solar costs below \$2,500/kW.
- **High solar capacity factor due to solar tracking and favorable location.**
  - The solar PV systems proposed by PSCC are "1-axis tracking" arrays, meaning that the panels track the sun along a single axis to optimize the angle to the sun. 1-axis tracking increases output by approximately 20%.<sup>7</sup>
  - PSCC staff remarked via email that the proposed solar systems would result in 2.1 MWh of annual energy for every 1 kW of DC capacity for a 24% DC capacity factor. A similar configuration in Kentucky would only produce 1.4 MWh (33% less) at a 16% DC capacity factor due to Kentucky's significantly lower solar insolation.<sup>8</sup>

#### **Next Steps**

PSCC's proposal must be reviewed by an independent evaluator for the Colorado Public Utilities Commission. The Commission is scheduled to approve the plan as filed or make amendments to it by Dec. 9, 2013.

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<sup>5</sup> PSCC's "2013 All Source Solicitation 120 Day Report," p. 29.

<sup>6</sup> PSCC staff noted via email that the solar PV bids with the smallest capacity (~30 MW) cost 15-25% more than the bids for the proposed 50 MW and 120 MW solar PV systems.

<sup>7</sup> Solar output was estimated using the National Renewable Energy Laboratory's PVWatts tool for the 40205 zip code in Kentucky and for Alamosa, CO. See <http://www.nrel.gov/rredc/pvwatts/>.

<sup>8</sup> Estimated using PVWatts for a 1-axis tracking system with a 0 degree array tilt.

**Needham, Meredith**

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**From:** Schram, Chuck  
**Sent:** Tuesday, October 01, 2013 3:00 PM  
**To:** Sinclair, David  
**Cc:** Wilson, Stuart  
**Subject:** FW: solar

Fyi...Several installations larger than 10 MW.

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**From:** Yussman, Eric  
**Sent:** Tuesday, October 01, 2013 2:47 PM  
**To:** Schram, Chuck  
**Subject:** FW: solar

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**From:** Philip Haddix [<mailto:phaddix@solarfound.org>]  
**Sent:** Tuesday, October 01, 2013 2:41 PM  
**To:** Yussman, Eric  
**Cc:** Andrea Luecke  
**Subject:** RE: solar

Mr. Yussman,

Thanks for your question. The largest solar installation currently in operation east of the Mississippi River is Florida Power & Light's "Martin Next Generation Solar Energy Center", a 75 MW parabolic trough installation in Martin County, FL since December 2010. The largest *photovoltaic* installation is the 32 MW Long Island Solar Farm, which came online in November 2011.

There are a number of installations planned across the country that will top this. See below for a list of the ones planned for the eastern U.S.

Florida

- National Solar Power currently has a number of large PV solar installations under development for Progress Energy Florida
  - Gadsden Solar Farm (400 MW; announced Sept 2011)
  - Hardee Solar Farm (200 MW; announced Nov 2011)
  - Liberty County Solar Farm (100 MW; announced Jan 2012)

North Carolina

- Strata Solar is developing the Duplin Solar Project, a 100 MW PV solar farm announced in February 2013

New Jersey

- Atlantic Green Power is developing the Upper Pittsgrove Township Solar Farm, an 80 MW PV installation in Salem County, NJ

You can find a list a thorough list of all major solar projects currently operating, under construction, or under development in the U.S. in SEIA's Major Projects List at:

<http://www.seia.org/sites/default/files/resources/Major%20Solar%20Projects%20List%2010.1.13.pdf>

Hope this helps. Please let me know if you have any other questions.

Best,

**Philip Haddix**

Manager, Outreach and Policy



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Join the [Alpha Accord](#) and share our commitment.

Save the Date. [Summer Solstice 2014](#) will be June 20, 2014 on a downtown Washington, DC rooftop.

Read our [Annual Report](#).

**Needham, Meredith**

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**From:** Schram, Chuck  
**Sent:** Thursday, October 03, 2013 8:56 AM  
**To:** Sinclair, David  
**Cc:** Sebourn, Michael  
**Subject:** FW: Water bird deaths at utility solar facilities

Based on this info from Mike and Eric, the solar/bird issue appears to be more of a desert phenomenon.

Chuck

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**From:** Sebourn, Michael  
**Sent:** Wednesday, October 02, 2013 6:10 PM  
**To:** Schram, Chuck  
**Cc:** Yussman, Eric  
**Subject:** Water bird deaths at utility solar facilities

Chuck,

You asked about news reports on bird deaths at solar facilities. In July 2013, there were [reports](#) of a high number of water bird (including endangered birds) deaths at two solar facilities currently under construction in Southern California on land managed by the Federal Bureau of Land Management.

- [First Solar's 550 MW \(AC\) "Desert Sunlight" solar-PV facility](#); fully operational in 2015 with a PPA planned with So. Cal. Edison and PG&E
- [Nextera's 250 MW "Genesis" parabolic trough concentrating solar plant](#); planned in-service with a PPA with PG&E

Although it hasn't been scientifically confirmed, there is some speculation that reflections from solar facilities' infrastructure, including photovoltaic panels and mirrors, may well be attracting birds in flight across the open desert, who mistake the broad reflective surfaces for water.

I've attached several pictures of solar facilities below that demonstrate the potential for mistaking the reflective solar arrays for water. The first two are of First Solar's "Desert Sunlight" facility. The third is from an unrelated solar facility in Nevada.

Mike





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**Michael Sebourn**

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**Needham, Meredith**

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**From:** Wilson, Stuart  
**Sent:** Thursday, October 25, 2012 5:12 PM  
**To:** Sinclair, David  
**Cc:** Schram, Chuck  
**Subject:** RFP Analysis - Project Overview and Schedule  
**Attachments:** 20120828\_2012RFPAnalysis\_ProjectOverview\_0060D02.docx

David,

I've attached the document below for your review prior to our meeting tomorrow at 2:00 PM.

Stuart

October 25, 2012

## 2012 RFP Analysis

### Process

1. Review RFP responses
  - a. To ensure a more complete review, responses for a given technology will be reviewed by two people.
  - b. For each technology, a standard format will be used to summarize the inputs from each bid. THEN, we'll consider combining the inputs for all technologies in a single worksheet. This should simplify the analysis of bids for each technology.
  - c. A meeting will be scheduled to discuss bids and agree on bid-specific inputs and follow-up questions BEFORE a significant amount of analysis begins.
2. Phase/iteration naming convention
  - a. A 'phase' includes all work for a deliverable that is presented outside Energy Marketing.
  - b. A phase can consist of several 'iterations.'
  - c. The write-up will summarize the last iteration in each phase.
  - d. Phases will not be assigned more descriptive labels until the write-up (if then). See table below for an example.
3. Documentation
  - a. Each iteration folder will contain a subfolder with a complete summary of inputs for that iteration.
    - i. Inputs will be clearly labeled so that source and vintage of input is apparent.
    - ii. Changes in inputs from the previous iteration will be highlighted.
  - b. Each iteration folder will also contain a document summarizing key aspects of the iteration (alternatives considered, changes to input assumptions, etc.).
  - c. All analysis files of a given type (e.g., Excel files, PROSYM files, Strategist files, etc.) will be developed with a common set of best practices and formats.
4. Phase 1 screening
  - a. The phase 1 screening model will continue to evaluate each response based on its levelized revenue requirement (per MWh). Generally, responses will be grouped by technology and capacity and the responses in each group with the lowest levelized revenue requirement will be considered in subsequent phases of the analysis. Technologies with similar dispatch characteristics (e.g., nuclear, biomass, and waste coal) will be evaluated in one group (by capacity). Consideration will be given to further segmenting the groups by contract term if there are significant differences in contract terms.
  - b. For each group, the 'line' determining the number of responses considered in subsequent analysis phases will be drawn at the point where the responses NOT considered are clearly inferior (based on levelized revenue requirement) to the responses considered. Unlike the 2011 analysis, sufficient detail on self-build alternatives is available and will be included in the phase 1 screening analysis. This will simplify the process of determining the number of responses for each group considered in subsequent analysis phases.
  - c. Since varying contract start dates can bias the levelized revenue requirement calculation (due to discounting), the Phase 1 screening analysis will assume all contracts begin in the same year.
  - d. Depending on the structure of PPAs in each technology group, capital revenue requirements for asset sale alternatives will be computed using either a fixed charge rate or economic carrying charge rate.

October 25, 2012

5. Development of alternatives
  - a. Because we cannot consider every combination of RFP responses and self-build options in Strategist (run times are too long), we will continue to develop alternatives 'manually.'
  - b. Alternatives consisting of multiple responses/options are 'portfolio' alternatives.
  - c. All alternatives will contain (at least) enough capacity to meet the reserve margin shortfall in 2015.
  - d. To avoid potential criticisms associated with not evaluating an 'optimal' alternative, initial iterations of the analysis will consider an exhaustive list of alternatives.
  - e. Case Developer for Strategist and PROSYM will be used to set up the runs and summarize the results. The inputs to PROSYM and Strategist are contained in a number of input data files. A 'control' file in PROSYM and an '.INP' file in Strategist tell the programs which input files to include in a run. Case Developer automates the process of developing the control and .INP files. The process of creating input files is unchanged and remains in the hands of PROSYM and Strategist users. Particularly for studies involving many runs (50+ runs), Case Developer significantly reduces the potential for error in setting up multiple runs. In addition, Case Developer reduces the time to summarize the results of a run from several minutes to several seconds.
  - f. Lessons learned from early iterations will be used to reduce the number of alternatives considered in subsequent iterations/phases.
6. Generations portfolios
  - a. Each alternative will be evaluated in the context of a generation portfolio that includes the company's existing SCCTs, BR3, and the Mill Creek, Ghent, and Trimble County coal units.
  - b. A retrofitted BR1-2 (with associated capital and fixed O&M) will be considered as a separate alternative in this analysis.
7. Development of long-term capacity resources (LCRs)
  - a. LCRs are used to meet reserve margin needs beyond the need that is met by each alternative. LCRs are selected to minimize the extent to which these resources affect the evaluation of alternatives.
  - b. Like before, LCRs will be limited to CCCTs and SCCTs. Furthermore (like before), care will be taken to ensure that small differences in the capacity of alternatives do not impact the timing of the 'next' LCR addition.
  - c. Consideration will be given to adjusting the heat rates of the LCRs so they do not overlap the range of heat rates for alternatives with same technologies. If this is done in a way that the relative value of LCRs (CCCTs versus SCCTs) is maintained (i.e., the tendency to pick one technology over the other is not changed), the analysis will be (very appropriately) focused on the interaction between the alternatives considered and the company's existing generating portfolio.
8. Development of input assumptions – responsibilities
  - a. Input assumptions for self-build options are being developed by Business Development and Project Engineering in conjunction with HDR.
  - b. Gas and electricity price assumptions (and scenarios) are being developed by economic analysis.
  - c. David Cosby and Project Engineering are updating cost assumptions for BR1-2.
9. Analysis of alternatives in subsequent phases
  - a. For a given iteration, the process for analyzing alternatives will remain mostly unchanged from the 2011 RFP analysis.

October 25, 2012

- i. Expansion plans will be developed in Strategist and detailed production costs will be computed using PROSYM.
      - ii. Revenue requirements for production costs, capital, and fixed O&M will be summarized in Excel.
      - iii. Analysis will utilize same decision criteria (emphasis on 30-year PVRR with an awareness of 10-year PVRR and understanding of risk).
    - b. Key changes to process/presentation of data.
      - i. More than one person will be responsible for developing expansion plans.
      - ii. Capital revenue requirements for all alternatives will be summarized in same 'bucket.' Previously, capital revenue requirements for self-build options were included with revenue requirements for LCRs.
      - iii. Case Developer will be used to (a) set up Strategist and PROSYM runs and (b) summarize the results.
      - iv. Strategist and PROSYM results will be combined with other fixed operating costs (in Excel) in a way that is more seamless, facilitates the process of reviewing the results, and reduces the potential for copy/paste errors.
    - c. Key uncertainties/scenarios
      - i. Market EL/Gas prices
      - ii. CO2
      - iii. Other environmental?
        - 1. RPS
        - 2. Water
10. Schedule (tentative)
- a. November 2 – RFP responses due
  - b. November 9 – Meet with Freibert and Schetzel to agree on bid-specific inputs
  - c. November 15 – Meet with Sinclair, Freibert, and Schetzel to discuss Phase I screening results and alternatives for further consideration
  - d. November 30 – Meet with Sinclair, Freibert, and Schetzel to discuss (preliminary) Phase 2 results
  - e. December 7 – Meet with Sinclair, Freibert, and Schetzel to discuss (final) Phase 2 results and presentation to senior officers regarding shortlist
  - f. December 14 – Meet with Thompson to discuss shortlist recommendation
  - g. January/February/March – Negotiations with shortlisted bidders
  - h. April 1 – Complete RFP/Self build analysis/3<sup>rd</sup> party contracts (if any)
  - i. May 1 – Begin preparing testimony
  - j. July 1 – file ECR for Brown 1&2 (if necessary) and CPCN for new resource(s)

**Needham, Meredith**

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**From:** Wilson, Stuart  
**Sent:** Wednesday, November 21, 2012 8:08 PM  
**To:** Bellar, Lonnie  
**Cc:** Sinclair, David; Schram, Chuck  
**Subject:** RFP Summary

Lonnie,

David asked me to send you some summary information regarding our RFP responses...

We received 27 responses to our RFP. In total, the responses refer to 33 unique assets (or asset portfolios) and include 60 unique proposals. The table below contains summary statistics for the assets referenced in the RFP responses.

|              | <u>Assets</u> | <u>MWs</u> |
|--------------|---------------|------------|
| Total        | 33            | 11,338     |
| Coal         | 9             | 2,734      |
| Gas          | 16            | 7,169      |
| Renewable    | 6             | 535        |
| Portfolio    | 2             | 900        |
| New          | 13            | 4,672      |
| Existing     | 20            | 6,666      |
| In-State     | 12            | 3,743      |
| Out-of-State | 21            | 7,595      |

Please let me know if you have any questions.

Stuart

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 7**

**Witness: David S. Sinclair**

Q.1-7. Please provide all economic studies that support the decision to build the 10 MW solar facility at the Brown site. If none exist, please explain why not.

A1-7. See Section 4.6 of Exhibit DSS-1 beginning on page 43. Also see the response to AG 1-137.

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 8**

**Witness: David S. Sinclair**

Q1-8. Have KU/LG&E conducted any studies regarding whether any solar or wind renewable resources are available for purchase at a lower cost than the proposed 10 MW solar facility at the Brown site? If not, then please explain.

A1-8. See the response to AG 1-54.

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 9**

**Witness: David S. Sinclair**

Q1-9. If KU/LG&E were members of PJM or MISO, would the purchase of wind or solar energy be more affordable? Please explain.

A1-9. The answer to this question is uncertain however it is likely that the sellers of wind and solar energy would seek the market clearing price from their generation regardless of the Companies' membership status in an RTO.



**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 10**

**Witness: David S. Sinclair**

Q1-10. Please provide all studies regarding the cost of solar or wind Renewable Energy Credits (RECs).

A1-10. See the response to AG 1-166.

**LOUISVILLE GAS AND ELECTRIC COMPANY  
KENTUCKY UTILITIES COMPANY**

**Response to the First Set of Data Requests of  
Kentucky Industrial Utility Customers, Inc.  
Dated March 13, 2014**

**Case No. 2014-00002**

**Question No. 11**

**Witness: David S. Sinclair**

Q1-11. Please explain why no Request for Proposals (RFP) was done to determine if lower cost solar power is available for purchase.

A1-11. See the response to AG 1-54.