

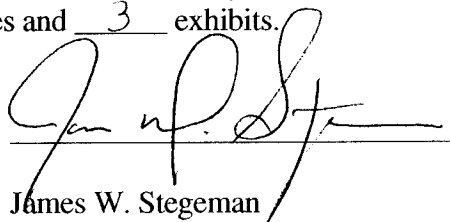
AFFIDAVIT

STATE OF OHIO

COUNTY OF HAMILTON

BEFORE ME, the undersigned authority, duly commissioned and qualified in and for the State and County aforesaid, personally came and appeared James W. Stegeman, who, being by me first duly sworn deposed and said that:

He is appearing as a witness before the Kentucky Public Service Commission in Case No. 2003-00379, Review of Federal Communications Commission's Triennial Review Order Regarding Unbundling Requirements for Individual Network Elements, and if present before the Commission and duly sworn, his surrebuttal testimony would be set forth in the annexed testimony consisting of 66 pages and 3 exhibits.


James W. Stegeman

SWORN TO AND SUBSCRIBED BEFORE ME
THIS 7 DAY OF APRIL, 2004

 _____ Notary Public



VICTORIA J. RYLES
Notary Public, State of Ohio
My Commission Expires 02-23-09

EDITED VERSION

1 **SURREBUTTAL TESTIMONY OF JAMES W. STEGEMAN**
2 **ON BEHALF OF BELL SOUTH TELECOMMUNICATIONS, INC.**
3 **BEFORE THE COMMONWEALTH OF KENTUCKY**
4 **PUBLIC SERVICE COMMISSION**
5 **DOCKET NUMBER 2003-00379**
6 **APRIL 13, 2004**

7
8 **Section 1. INTRODUCTION**

9
10 **Q. PLEASE STATE YOUR NAME AND BUSINESS AFFILIATION.**

11
12 A. My name is James W. Stegeman. I am the President of CostQuest Associates, Inc.
13 I am testifying on behalf of BellSouth Telecommunications (“BellSouth”, “BST”
14 or the “Company”).

15
16 **Q. ARE YOU THE SAME JAMES W. STEGEMAN THAT FILED DIRECT**
17 **TESTIMONY IN THIS PROCEEDING?**

18
19 A. Yes. In my direct testimony I described the BACE model used for evaluations of
20 economic impairment.

21
22 **Q. WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?**

23
24 A. I respond to the rebuttal testimony of Dr. Mark Bryant and Mr. James Webber
25 (MCI), Mr. Don Wood and Mr. John Klick (AT&T). Each of these witnesses

1 addresses the BACE model in their rebuttal testimony. My surrebuttal is confined
2 to issues related to the operations and methods of the BACE model itself, Drs.
3 Aron and Billingsley will primarily respond to issues relating to BACE model
4 inputs and interpretation of the results.

5
6 **Q. HOW IS YOUR SURREBUTTAL TESTIMONY ORGANIZED?**

7
8 A. I have divided my surrebuttal testimony into six sections:

- 9 1) Introduction.
10 2) The BACE model is open to review, structurally sound, and is a
11 valid TRO potential deployment tool.
12 3) The rebuttal by CLECs concerning BACE is inconsistent and
13 contradictory.
14 4) Clarification of BACE features and misinterpretations of BACE.
15 5) Additional Rebuttal of Mr. Wood.
16 6) BACE is clearly superior to AT&T's model in meeting the
17 requirements of the TRO and criteria discussed by Mr. Wood.

18
19 **Section 2. THE BACE MODEL IS OPEN TO REVIEW, STRUCTURALLY**
20 **SOUND, AND IS A VALID TRO POTENTIAL DEPLOYMENT TOOL**

21
22 **Q. HAVE ANY WITNESSES CLAIMED THAT BACE IS NOT OPEN TO**
23 **REVIEW?**

24
25 A. Yes, Mr. Wood (rebuttal page 24, lines 12-14), Dr. Bryant (rebuttal page 29, lines

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1 3-7), and Mr. Klick (rebuttal page 6, section heading II) claim that BACE is not
2 sufficiently open to allow a full review and analysis of the model.

3

4 **Q. DO YOU AGREE WITH THESE PARTIES' ASSESSMENT OF THE**
5 **OPENNESS OF BACE?**

6

7 A. No. BACE and the supporting material provided with BACE will allow even a
8 casual user to review the model. Indeed, BACE and the supporting material
9 provided with BACE will allow any seasoned, telecommunications modeler the
10 ability to review the inputs, review the logic, review the calculations, and verify
11 the output.

12

13 **Q. PLEASE DESCRIBE HOW PARTIES CAN REVIEW THE BACE**
14 **MODEL.**

15

16 A. My direct testimony included several capabilities to aid the user in evaluating
17 BACE, including:

18

1. A detailed Users Guide (Exhibit JWS-2);

19

2. A detailed Methods Manual (Exhibit JWS-3);

20

3. A data dictionary and table layout (contained within the Methods Manual);

21

and ,

22

4. Printable, BACE calculation logic source code for BACE version 2.2 (Exhibit

23

JWS-4).

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1 **Q. WHAT OTHER MEANS TO EVALUATE BACE HAVE BEEN**
2 **PROVIDED TO PARTIES?**

3
4 A. There are several.

5 1) BellSouth offers, at no charge, BACE model support, by telephone and email.

6 2) I was a key presenter at public workshops on the model at the November 2003
7 NARUC meetings. BellSouth provided notice of the November 16 and
8 November 17 NARUC presentations in connection with state triennial review
9 proceedings in Mississippi. (*See* Notice filed by BellSouth in MPSC Docket
10 No. 2003-AD-714, November 10, 2003).

11 3) I presented information on the model at public workshop sponsored by the
12 South Carolina Commission on November 6th, 2003 (at which MCI and
13 AT&T were in attendance), the Kentucky Commission on December 3rd,
14 2003, and the Florida Commission on December 4, 2003. Many of the
15 CLECs that are actively participating in this docket attended one or more of
16 these workshops.

17 4) Through counsel, parties were provided with access to BACE before my
18 direct testimony was filed and without the need for a formal discovery
19 request. Specifically, the link to the CostQuest website was forwarded
20 electronically to AT&T on November 27, 2003 and to MCI on December 2,
21 2003. This version of BACE was substantively the same as the version of
22 BACE filed with my direct testimony here in Kentucky.

23 5) The majority of inputs (all non-proprietary inputs) are user adjustable so that
24 changes can be made to test impacts and sensitivities; and various scenarios

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1 can be run either through the wizard or by modifying inputs and creating
2 scenarios directly.

3

4 **Q. HAVE YOU TAKEN ANY OTHER STEPS TO PROVIDE FULL ACCESS**
5 **TO BACE?**

6

7 A. Yes, I have. With my direct testimony I filed a version of the BACE model in
8 which there is a linked database file (the file name is
9 “Scenario”_Intermediate.MDB which resides in the “Scenario” folder) that allows
10 the user to view non-sensitive intermediate processing tables for scenarios based
11 upon the proprietary BellSouth customer data.

12

13 The BACE source code (for BACE version 2.0) was first provided to the parties
14 in the Florida proceeding on December 23, 2003.

15

16 In Florida discovery, on January 22, 2004 BellSouth filed supplemental responses
17 to Staff’s Third Set of Interrogatories, which responses included PDF versions of
18 the proprietary BACE tables for all nine BellSouth states, including Kentucky.
19 MCI, and AT&T received copies of these responses, which contain information
20 that applies regionally in the context of the state TRO proceedings.

21

22 In Florida discovery, on January 23, 2004, BellSouth filed supplemental
23 responses to Sprint’s First Request for Production of Documents, which included
24 a BACE Demonstration scenario (“Demo”) that is fully open for review by any
25 party and which MCI and AT&T received copies of. The processed Demo

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1 scenario (including all input and processed BACE tables) is also fully accessible.
2 It is intended to allow a user to see how the model processes from input data to
3 intermediate processing tables to final values. (The price and customer demand
4 “data” in the BACE Demo is for illustrative purposes only and should not be
5 interpreted or construed to reflect values for any particular geographic area.
6 However, the user controlled input data in the BACE Demo is representative of
7 the inputs filed by BellSouth).

8
9 With the above mentioned material, the user can review the structure of the
10 system, all tables (input and processed), and follow the processing of the model
11 much in the same way as I (and my team) have in developing, testing and refining
12 BACE. And, all of these resources were available more than nine weeks prior
13 (and some were available more than four months prior) to the filing date of
14 rebuttal testimony in Kentucky. Yet, Mr. Klick, Dr. Bryant and Mr. Wood still
15 claim that their access to the model has been impeded in some way.

16
17 Finally, at the request of a party to the proceedings in Florida (the party is not
18 involved in the Kentucky proceedings), BellSouth has made the complete editable
19 source code of the BACE model available for review by all parties at its offices
20 upon request. To date MCI, AT&T and their witnesses, have not requested any
21 additional access to the model; although I understand that MCI and AT&T were
22 both represented in the Florida prehearing conference during which this matter
23 was discussed. In short, claims that the BACE model is not sufficiently “open”
24 are simply not credible.

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Q. ARE THERE ANY OTHER WAYS THAT A USER CAN RECEIVE SUPPORT REGARDING BACE?

A. Yes. I am available to answer questions. In fact, parties from other state proceedings (other than AT&T & MCI) have called me and my team repeatedly as they worked through the source code and the tables. Indeed, Mr. Klick (rebuttal footnote 4) cites the testimony of Sprint witness Mr. Dickerson in Florida. In this section of testimony Mr. Dickerson cites his telephone conversations with me regarding the BACE model. However, this is not the case for AT&T and MCI (and their witnesses) here in Kentucky, or in fact, in any of the BellSouth states. AT&T and MCI have not attempted to contact me (and they have not requested access to the editable version of the BACE source code). In my opinion, it is easier and more productive to address an issue or question in an open manner rather than making accusations in testimony.

Q. YOU HAVE FILED THE DEMONSTRATION SCENARIO. CAN THIS BE USED TO VERIFY THE SYSTEM?

A. Yes. In creating systems, developers recognize that a test dataset (designed to test various conditions within the model) is an invaluable and well known approach in testing complex models and the formulas / algorithms within. As such, we released the Demonstration scenario to allow others to test BACE in the same manner as it has been tested by me and my team. That is, the user can run the

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1 system, follow the processing, verify each formula / algorithm, and be reassured
2 that the full “production” model will produce reliable results.

3

4 **Q. THE DEMONSTRATION SCENARIO PROVIDED TO THE CLECS IN**
5 **DISCOVERY IN FLORIDA DOES NOT HAVE ACTUAL PRICE AND**
6 **CUSTOMER DEMAND DATA (NO ACTUAL DATA SPECIFIC TO ANY**
7 **STATE). WHY ARE CERTAIN TABLES AND INTERMEDIATE**
8 **RESULTS STILL LOCKED FROM THE USERS’ VIEW IN THE FULL**
9 **BACE MODEL WITH ACTUAL DATA?**

10

11 A. BACE, unlike the AT&T Model (which contains no revenue information and no
12 Kentucky-specific product demand and customer counts), uses a proprietary
13 database containing commercially sensitive and valuable information. Naturally,
14 this data has to be protected. My objective in developing BACE was to make the
15 model as open and easy to use, review, and evaluate, while still protecting this
16 granular, sensitive and powerful data. Certainly, with the additional filed material
17 (filed in my direct and rebuttal testimony and in responses to discovery), BACE
18 users have more than adequate opportunities to use, review and evaluate the
19 model.

20

21 **Q. WITHIN THE FILED BELLSOUTH SCENARIO, ARE THERE INPUTS**
22 **THAT CANNOT BE MODIFIED BY THE USER IN BACE?**

23

24 A. The user cannot modify the initial input values for market prices and quantities.
25 These “locked” quantities include both the total number of BellSouth customers

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1 and the number of each product category sold. However, the user has the ability
2 to control modeled CLEC prices via the CLEC price discount and the bundle
3 price inputs. These additional tables were created specifically to allow the user to
4 control a la carte and bundle prices. The user also can control the CLEC
5 quantities via the CLEC market penetration inputs.

6

7 **Q. WHY CAN'T THE USER DIRECTLY VIEW (AS MR. KLINK CLAIMS**
8 **HE WOULD PREFER) AND MODIFY THE UNDERLYING MARKET**
9 **PRICE AND QUANTITY INPUTS?**

10

11 A. The underlying market price and quantity information is BellSouth customer
12 proprietary data and commercially sensitive. It is not possible to protect this
13 proprietary information and still allow the user to change it. As a result, I
14 designed BACE to provide the user the ability to create CLEC prices and
15 quantities without adjusting the underlying data. The TRO requirement for
16 granularity implies the need to examine a modeling trade-off between allowing
17 the user to change every possible input and having a model that uses this granular,
18 proprietary data. The clearly superior choice is to use proprietary data and
19 provide other methods for the user to obtain modeled CLEC prices and quantities.

20

21 **Q. DO YOU HAVE ANY ADDITIONAL RESPONSE TO MR. WOOD'S AND**
22 **MR. KLINK'S SUGGESTIONS THAT EDITABLE SOURCE CODE IS**
23 **REQUIRED FOR A REVIEW OF A MODEL?**

24

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1 A. Yes. Mr. Wood's claim (rebuttal page 4, lines 10-12) and Mr. Klick's claim
2 (rebuttal section II) that editable source code is required to review BACE is
3 misleading for several reasons. First, as the primary designer, debugger, and
4 developer of the code, I do not have the editable version of the source code (and
5 have never had it). I have a word processor document (similar to a PDF) that I
6 use to analyze the code in conjunction with the ability to review the intermediate
7 tables.

8
9 Second, in contrast to what Mr. Klick implies, editable source code for all key
10 components of telecommunications models typically have not been provided to
11 parties in a format allowing the user to make code changes or even to review. For
12 example, the FCC's HCPM, and AT&T's sponsored HAI and original Hatfield
13 models, which rely on customer data developed by PNR/TNS Telecom, have
14 never provided editable source code for the development of the key customer data
15 to parties. Parties were permitted to visit a PNR/TNS site and use the PNR/TNS
16 computers to review the intermediate outputs of their processes. However, parties
17 were not allowed to review the code. In addition, any parties making such a visit
18 were precluded from copying anything, leaving with any material, and were
19 charged a fee by PNR/TNS for the use of computers.

20
21 Similarly, consider the telecommunications model BCPM. This was a joint
22 project of BellSouth, Sprint and USWest. It was written in Excel, VBA and C++.
23 While the Excel and VBA programming were available to users, only a Word®
24 document of the C++ code (which created the clustered customer data) was
25 provided to parties.

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Third, the non-Excel source code for the BSTLM, a model that was used by the Commission in recent BellSouth UNE proceedings, was released in PDF form, i.e., in the same format that BACE source code was provided to the other parties in this proceeding.

Fourth, contrary to Mr. Klick’s statements and as noted previously in this surrebuttal testimony, the BACE calculation source code is available, printable and readable, and all BACE files have been opened so that any party can review the BACE model. To my knowledge, neither Mr. Klick, nor Mr. Wood, nor Dr. Bryant has ever asked for additional access to the BACE source code nor have they availed themselves of all the material that has been made available.

Q. IN REGARD TO BSTLM, MR. KLICK (REBUTTAL PAGES 18-19) CITES YOUR TESTIMONY IN GEORGIA REGARDING THE USE OF MICROSOFT EXCEL IN THE MODEL. WHY DID YOU NOT USE MICROSOFT EXCEL IN DEVELOPING BACE?

A. I did use Excel in BACE. (Microsoft Excel is used in BACE for the development of the retirement rates through the use of CapCost.XLS Excel workbook that resides in the BACE root directory.) However, the use of Excel in BACE development was limited. As a developer, I have to look at deploying an application for each unique situation that meets multiple, sometimes conflicting, criteria. These criteria can include: handling of complex calculations and data interactions, processing of large datasets, use of proprietary data, quick run times,

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1 deployable to parties in a proceeding, open and reviewable code, etc. While
2 Microsoft Excel is a useful tool, it is not the best tool for every application
3 (otherwise there would be no need for applications to be built in Visual Basic,
4 Microsoft Access, C++, SAS, Delphi, Oracle, etc...). In developing BSTLM, it
5 was my opinion that the mixed use of Excel, VB, C++, Access and other tools
6 would best meet the requirements of the application. For BACE, it was my
7 opinion that VB and Access would be the best tools to meet the majority of the
8 requirements (including openness and reviewability). There was no plot to hide
9 anything, as envisioned by Mr. Klick. Rather, it was the result of a rational
10 review of the requirements.

11

12 Further, it is interesting that Mr. Klick compares the openness of BACE to
13 BSTLM. BSTLM included significant code development in Visual Basic and
14 Access. And, the review of that code by outside parties was facilitated using PDF
15 code files that referenced Access table and field names (similar to BACE). In
16 fact, parties from Mr. Klick's firm were involved in many of the state proceedings
17 that reviewed BSTLM and apparently were able to review the PDF version of the
18 source code, understand field names, and make recommendations for
19 modifications.

20

21 **Q. EVEN THOUGH THE COMPILABLE SOURCE CODE IS NOT**
22 **REQUIRED TO REVIEW BACE, HAS BELLSOUTH MADE AN**
23 **EDITABLE, COMPILABLE VERSION OF ALL SOURCE CODE**
24 **AVAILABLE FOR PARTIES TO INVESTIGATE?**

25

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1 A. Yes. As mentioned above, in connection with the Florida proceeding, BellSouth
2 has made available the editable BACE source code on a computer at BellSouth's
3 offices. AT&T and MCI were parties to the Florida proceeding and were aware
4 of the fact that BellSouth had made the editable BACE source code available.
5 Not only does this computer contain the editable source code for the calculation
6 engine, it contains all the input and processing tables in an open format (i.e.,
7 passwords are either removed or provided) and the source code for the User
8 Interface executable file and Table Utility executable file. The last two source
9 code files have no calculation functions, but are provided for completeness.

10

11 Parties using the source code in one of BellSouth's offices have full access to all
12 BACE processing logic in an editable form that they can modify, compile, run
13 and analyze the results. In addition, all tables within BACE, including proprietary
14 data, have been left unprotected. BellSouth is willing to make this computer
15 available at any of its locations for additional review, if requested (as it has by
16 making it available at its Tallahassee office for both Sprint and the Florida
17 Commission Staff, and at its Washington D.C. office for South Carolina staff
18 witness Dr. Loube).

19

20 With access to this source code machine, the source code files, and all the BACE
21 input and processing tables, the parties have at their disposal full and open access
22 to BACE (even more than has been requested by most of the parties in this
23 proceeding) which makes the issue of BACE openness moot in this proceeding.

24

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1 I should note that even though full and open access to BACE has been made
2 available by BellSouth, Mr. Klick, to the best of my knowledge, has never
3 requested access to the BACE source code machine, which he claims to be so
4 critical to validate its results. This is in spite of the fact that the BACE source
5 code machine, which includes open access to all data, was available at
6 BellSouth's Washington, D.C. office which is near Mr. Klick's business offices in
7 Washington, D.C.

8
9 **Q. MR. KLICK CLAIMS (REBUTTAL FOOTNOTE 5, PAGE 13) THAT "IF**
10 **THE CODE IS PRODUCED AS SPRINT REQUESTED [IN FLORIDA],**
11 **WE INTEND TO USE IT..." PLEASE RESPOND TO THIS CLAIM.**

12
13 A. First, it bears repeating that, to my knowledge, neither AT&T, nor Mr. Klick nor
14 Dr. Bryant (nor any other witness in this proceeding in Kentucky) has requested
15 access to the editable version of the source code. Had such a request been made,
16 access would have been provided just as it was for Sprint, the Florida Public
17 Commission staff, and South Carolina Staff witness Dr. Loube received it when
18 requested it. In fact, South Carolina staff witness Dr. Loube requested, and
19 received, access to the editable version of the BACE source code even though he
20 only had involvement in South Carolina, while the AT&T and MCI witnesses
21 have been involved in multiple states, with multiple opportunities to request
22 access. If access to the source code in an editable version is so vital to AT&T's
23 and MCI's review, I would expect that AT&T, MCI, and their consultants would
24 have requested access to the editable source code at some point in time.

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1 In regard to Mr. Klick's reference to the Sprint request in Florida, I think it is
2 useful to put the Florida source code request in perspective.

3

4 In late December 2003, I placed the PDF version of the BACE source code on the
5 CostQuest website. I provided the proprietary password to access that website to
6 BellSouth. My understanding was that both AT&T and Sprint had informally
7 requested the BACE source code and that website access would be provided so
8 that the parties could review the source code. Additionally, with my direct
9 testimony, I provided a printable, PDF copy of the source code for the version of
10 BACE that was filed in this proceeding here in Kentucky (Exhibit JWS-4).

11

12 In mid-January 2004, I received data requests from Sprint. These data requests
13 included a request for the editable version of the BACE source code. To my
14 knowledge, there was no comparable request from AT&T. Thereafter, on January
15 30, 2004, I understand that BellSouth offered to make an editable version of the
16 BACE model available at a BellSouth location. I have learned that this offer was
17 emphatically rejected by Sprint witnesses during a conference call between
18 BellSouth, the Florida Commission staff, and Sprint. While I did not personally
19 participate in the conference call, I was available in case my participation in the
20 call was needed.

21

22 BellSouth reiterated its offer to make the editable version of the BACE source
23 code available in early February 2004. I personally arranged for a computer with
24 editable source code to be sent to BellSouth's Tallahassee office. The computer
25 was delivered to Tallahassee and available on February 13, 2004.

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It appears that it is better for Mr. Klick (and Mr. Wood and Dr. Bryant) to complain that they do not have access to an editable version of BACE than to request the access that has been available for sometime. Their complaints are analogous to customers sitting in a restaurant, with a full country breakfast placed before them on the table (sufficient to satisfy even the heartiest rational hunger), complaining that they never received the Eggs Benedict when (after more careful scrutiny) the Eggs Benedict was on the menu all along and they simply never bothered to order it.

Q. MR. KLICK CLAIMS (REBUTTAL PAGE 14) THAT THE BACE SOURCE CODE PDF IS INCOMPLETE. IS HE CORRECT?

A. No. These routines are available on the BACE source code machine that BellSouth has made available. Additionally, the functions and subroutines that are referenced by Mr. Klick are housekeeping/interface functions or utility functions that do not affect the underlying calculations in BACE. To ask for these is a bit like asking Mr. Turner (AT&T) for the underlying source code for Excel to review how Excel works.

However, to ensure that access to this material is not an issue (even though these functions are not relevant to the calculations in BACE), I have provided as exhibit JWS-6 and JWS-7 the source code for these functions.

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1 **Q. MR. KLICK CLAIMS (REBUTTAL PAGE 10, LINES 11-15) THAT**
2 **“WITHOUT ACCESS TO THE SOURCE CODE IN A FORMAT THAT**
3 **WOULD PERMIT IT TO BE MODIFIED AND RE-COMPILED IT IS**
4 **IMPOSSIBLE FOR A PROGRAMMER TO FOLLOW THE FIELD**
5 **NAMES THAT ARE USED IN THE CALCULATIONS SHOWN IN THE**
6 **ADOBE ACROBAT FILE, ...” IS THIS TRUE?**

7
8 **A.** Certainly not. While Mr. Klick may not be able to follow the field names or
9 understand the BACE source code, this does not mean that a programmer could
10 not perform these tasks (as he claims). First, as I stated earlier, I don't use (and
11 didn't use) the editable version of the source code to develop and refine BACE.
12 Second, in order to modify the code a programmer first has to understand the
13 code, the tables it uses, and the field names it references. Mr. Klick seems to
14 argue the opposite. He claims to need to modify the code to understand it and the
15 field names it references. His claim is counter-intuitive. Having an editable re-
16 compilable version of any program does virtually nothing to help the user follow
17 the code or the field names. This is a bit like claiming that one requires chalk and
18 an eraser to change a series of mathematical equations on a blackboard so that one
19 can understand it (if this were true math books would not exist).

20
21 While it is theoretically possible that one might make a meaningful change to the
22 BACE code without “following the field names” and understanding the code, it is
23 only possible in the same way that it is theoretically possible to write sound
24 testimony blindfolded at the keyboard.

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1 Third, as I mentioned previously, the user has other tools to help evaluate the
2 model in addition to the Adobe Acrobat file of the source code, including: the
3 BACE demonstration scenario; the ability to change inputs via the wizard or user-
4 determined scenarios; BACE telephone and email support, and access to an
5 editable version of BACE is available to parties that requested it.

6
7 Fourth, if manipulation of the source code was genuinely what Mr. Klick needed
8 to understand BACE, one would expect him to use all avenues available to access
9 an editable version of the source code (which he did not).

10

11 **Q. MR. KLICK (REBUTTAL PAGES 10 AND 11) CITES YOUR**
12 **DEPOSITION IN FLORIDA, CLAIMING THAT THE EXISTENCE OF**
13 **HUNDREDS OF THOUSANDS OR MILLIONS OF BACE**
14 **CALCULATIONS REVEALS THE “MAGNITUDE OF THE WORK**
15 **REQUIRED TO VERIFY THE PDF FORM OF THE SOURCE CODE.”**
16 **PLEASE ADDRESS HIS CLAIM.**

17

18 A. Mr. Klick’s argument is inconsistent and contradictory. A large number of
19 mathematical calculations in BACE does not mean that the pdf form of the source
20 code is difficult to follow. With just two or three lines of code, a program can
21 cause the performance of hundreds or thousands of mathematical calculations.
22 Yet, a programmer can review the two or three lines of code, follow the field
23 names, and understand the calculations that will be performed. Indeed, part of the
24 time spent in my deposition in Florida (that Mr. Klick cites) was used by the

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1 Florida staff to work through the majority of the pdf form of the BACE source
2 code.

3

4 In contrast to logic and experience, Mr. Klick claims to find it too difficult to
5 follow the field names and the programming in the source code. He implies that it
6 would somehow be easier to examine the intermediate tables and the hundreds of
7 thousands (if not millions) of calculations to determine how the model works.

8 This is obviously not the most efficient method to evaluate a model. Moreover,
9 even if Mr. Klick were correct and he could quickly review hundreds of thousands
10 or millions of calculations and understand the underlying source code, rather than
11 looking at the source code directly), he has not availed himself of access to the
12 editable version of the BACE model at BellSouth's premises (near his own
13 offices).

14

15 **Q. IN ADDITION TO AT&T'S FAILURE TO AVAIL ITSELF OF THE**
16 **EDITABLE BACE SOURCE CODE, DOES ANYTHING ELSE APPEAR**
17 **DISINGENUOUS ABOUT AT&T'S DISCUSSION OF LIMITATIONS TO**
18 **THE ANALYSIS OF BACE?**

19

20 A. Yes. First, Mr. Wood does not cite a single Kentucky BACE result.

21

22 Second, it appears that Mr. Klick formulated his opinions regarding BACE before
23 he ever attempted to run the model. It is noteworthy that his rebuttal testimony
24 filed in Kentucky is substantially similar (in the first 30 pages) to that first filed in
25 North Carolina on February 16, 2003. In his Kentucky rebuttal he added

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1 (Kentucky rebuttal page 50, lines 6-7): “[u]ndertaking sensitivity studies is an
2 important initial step in seeking to understand how a model works ...” However,
3 when Mr. Klick filed his substantially similar North Carolina rebuttal testimony,
4 on February 16, 2003, he did not file a single BACE result, and he had apparently
5 not run the BACE model. Certainly he had not performed the “important initial
6 step in seeking to understand how [BACE] works.” Therefore, even without
7 running BACE or taking this important initial step, Mr. Klick’s opinions were
8 apparently already formed.

9

10 **Q. DR. BRYANT CLAIMS (REBUTTAL PAGE 41, LINE 3) HE HAS “ONLY**
11 **A LIMITED AMOUNT OF TIME TO WORK WITH THE MODEL ...”**
12 **HAVE AT&T AND MCI HAD AMPLE OPPORTUNITIES TO REVIEW**
13 **AND RUN BACE?**

14

15 A. Yes. Representatives of AT&T and MCI attended a number of workshop
16 presentations on the BACE model, mentioned above. Additionally as I noted
17 earlier, the link to the CostQuest website was forwarded electronically to AT&T
18 on November 27, 2003 and to MCI on December 2, 2003. AT&T and MCI were
19 both parties to the Florida proceeding where they received a copy of the BACE
20 model with Florida data on December 4, 2003. And finally, the BACE source
21 code is available in PDF format, a demonstration scenario (including all with all
22 input and processed BACE tables) is available, and the editable version of the
23 model is available and has been available for quite some time.

24

EDITED VERSION

1 As I noted earlier, neither AT&T nor MCI requested an editable version of the
2 BACE model, and neither has apparently availed itself of the opportunity to use
3 the editable version of the BACE model.

4
5 It is noteworthy that this is the same statement (regarding a limited amount of
6 time to work with the model) that Dr. Bryant made in his rebuttal testimony filed
7 in Florida on January 7, 2004. While Dr. Bryant may have had experienced some
8 time and/or resource constraints that prevented him from fully evaluating BACE
9 (or requesting access to the editable version of the BACE source code) prior to
10 January 7, 2004, it seems disingenuous to suggest on March 31, 2004, that he has
11 not had ample opportunity to work with the model.

12

13 **Q. IS IT NECESSARY TO HAVE KENTUCKY-SPECIFIC INPUT DATA TO**
14 **EVALUATE BACE AS A MODEL?**

15

16 A. Certainly not. As I indicated earlier, any party could evaluate BACE as a model
17 with the demonstration data, or data from another state (recall that BACE was
18 formally filed in Florida originally on December 4, 2003). While the evaluation
19 of impairment in Kentucky obviously must rely upon a granular analysis of
20 Kentucky data, the model itself can be reviewed with the data from another state
21 (or the sample data in the BACE demo).

22

23 **Q. MR. KLICK SUGGESTS (REBUTTAL PAGES 9-10) THAT MANY OF**
24 **THE BACE TABLES ARE INACCESSIBLE TO THE USER. DO YOU**
25 **AGREE?**

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A. No, quite the contrary. First, BACE contains a dynamic reporting engine that allows the user to obtain information from the processed scenarios from a summary level down to a granular analysis. The data available from the reporting engine includes all key results contained in the PMaster, QMaster, RMaster and CMaster BACE files. Second, as originally filed, 45 of 48 input Access Tables in BACE were open to any user. Of the three tables that are protected, PDF versions of the data have been made available to the parties through discovery in Florida. In addition to the PDF versions of the three tables, the user can control how these three protected tables are used via the use of the other 45 tables. Third, with the use of the Demonstration scenario or the source code machine at BellSouth's site, all tables are open for review.

Q. MR. KLICK (REBUTTAL PAGE 16) CITES TWO (OF TEN) OF THE FCC'S UNIVERSAL SERVICE COST MODEL REQUIREMENTS. DOES BACE SATISFY THESE TWO REQUIREMENTS?

A. Yes it does, even though BACE is not a universal service cost model and these criteria, to the best of my knowledge, have not been noted as a requirement of impairment models by the FCC. As I described above, BACE is open to review and evaluation. In addition, during my deposition in Florida (which Mr. Klick cites in his rebuttal testimony on pages 11, 19, 59 and 60) I explained how BACE met the FCC's universal service criteria number eight (deposition transcript, page 102-3).

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1 In addition, BACE satisfies the FCC's requirement number nine. The user has the
2 ability to modify the critical assumptions and engineering principles such as the
3 cost of capital, depreciation rates, fill factors, input costs, overhead adjustments,
4 retail costs, etc.

5
6 **Q. MR. KLICK CLAIMS (REBUTTAL PAGE 5, LINES 12-13) THAT HE**
7 **HAS FOUND ERRORS IN BACE AND PRODUCED COUNTER-**
8 **INTUITIVE RESULTS FROM BACE, WHILE MR. WOOD (REBUTTAL**
9 **PAGE 4, LINE 10 AND PAGE 7, LINES 8-10) SUGGESTS THAT BACE IS**
10 **STRUCTURALLY LIMITED AND PRODUCES INCONSISTENT**
11 **RESULTS. WHAT IS YOUR RESPONSE?**

12
13 A. While some of the parties have identified what they may believe are unusual
14 results (which I will describe later in my testimony), there is nothing in the
15 testimony of Mr. Klick, Mr. Webber, Mr. Wood or Dr. Bryant that indicates
16 anyone has identified any significant errors in the model output, model platform
17 or model operations. Outside of misunderstandings of the operations of BACE
18 and misunderstandings of the allocations of indirect costs and corporate taxes
19 across geographic areas within BACE, the majority of the issues that have been
20 raised in regard to BACE and its output are related to input values not BACE
21 algorithms. Indeed, Dr. Bryant states (rebuttal, page 34, lines 1-3): "... I do not
22 disagree with the general approach to estimating CLEC profitability outlined in
23 Dr. Aron's and Mr. Stegeman's testimony."

24

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1 In addition, BellSouth posed the interrogatory question to AT&T in Florida: “Do
2 you contend that there are any errors or flaws in the BACE model? AT&T
3 responded: “AT&T has made no such contention.” (AT&T’s Response to
4 BellSouth’s Sixth Set of Interrogatories, Interrogatory 240, dated January 16,
5 2004).

6
7 Moreover, since Mr. Klick claims that he requires the editable version of the
8 BACE source code (which to my knowledge he has not requested from
9 BellSouth) in order to review BACE, it would appear illogical for Mr. Klick to
10 claim that he has identified errors in the model.

11

12 **Q. MR. WOOD CLAIMS (PAGE 7, LINES 7-10 OF HIS REBUTTAL) THE**
13 **MODEL IS NOT STABLE AND DOES NOT PRODUCE CONSISTENT**
14 **RESULTS? IS THIS CLAIM TRUE?**

15

16 A. Not at all. I will focus specifically upon Mr. Wood in more detail later in this
17 testimony. However, Mr. Wood’s accusation is unsupported and unjustified.

18

19 **Q. DID YOU MAKE ANY MODIFICATIONS TO BACE IN ANY FILINGS**
20 **HERE IN KENTUCKY?**

21

22 A. No, not in Kentucky; by the time I filed the BACE model in Kentucky, with my
23 direct testimony, the modifications to the model and its input data had already
24 been completed in other state proceedings. I remain committed to submitting the
25 best possible model to the Commission. This means that any substantive

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1 modifications will be made, if necessary, to present the most accurate version of
2 BACE and to provide the Commission, and the parties to the proceeding, the best
3 tool to evaluate economic impairment.

4

5 **Q. WHEN YOU MADE CORRECTIONS TO BACE IN THE PAST, DID THE**
6 **CHANGES TEND TO WORK ONLY IN “FAVOR” OF BELLSOUTH?**

7

8 A. No. The errors discovered and corrected in BACE and its input data have not
9 gone in the direction that would support BellSouth’s claim of non-impairment.
10 For example, the most recent update to data used in the proceedings in Alabama,
11 Florida, Georgia, North Carolina and Tennessee increased the transport costs that
12 are reported and thereby reduced the NPV values in all markets. Similarly, the
13 initial transport values that would have been used in BACE (prior to the filing of
14 direct testimony in Kentucky) would have lead to higher NPV values (had they
15 not been corrected prior to the filing of BACE).

16

17 As the model developer I have a responsibility to produce an economic evaluation
18 tool that is sound and satisfies the TRO. As I stated earlier, I remain committed to
19 submitting the best possible model to the Commission.

20

21 **Q. DESPITE CRITICISMS, HAVE OTHER WITNESSES USED BACE TO**
22 **SUPPORT THEIR POSITIONS?**

23

24 A. Yes. While some of the reviewers claim that BACE is flawed, the reviewers do
25 not seem to have a problem in using the model, with inputs of their choice, to

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1 support their own positions. For example, Mr. Wood claims (rebuttal page 4, line
2 13) albeit without providing any information (e.g., BACE results) by which to
3 assess either type of claim: “it is impossible in many cases to populate the model
4 with meaningful input values” and (rebuttal page 24, lines 12-16): “I have not
5 been able to determine whether the model calculations are accurate ... renders the
6 results unreliable.” Yet on page 21, lines 20 and 21 he states: “When inputs and
7 assumptions are used that do reflect such reasonable judgment, the results of the
8 BACE indicate that a rational CLEC” and at page 10, line 8: “As BellSouth’s
9 BACE model can be used to demonstrate” (emphasis added).

10
11 It appears that Mr. Wood populated the model with (what he considers to be)
12 meaningful inputs and the results were reliable (unless he is indicating that his
13 inputs and results are not meaningful or reliable). Alternatively, he has
14 concluded, albeit in a circular fashion, that the only reliable and meaningful inputs
15 are those that show impairment in every wire center in Kentucky. In either case,
16 his approach appears self-serving.

17
18 **Q. MR. KLICK CITES THE TESTIMONY OF SPRINT WITNESS KENT**
19 **DICKERSON IN FLORIDA (KLICK REBUTTAL, FOOTNOTE 4). DO**
20 **YOU HAVE ANY COMMENT?**

21
22 **A.** Yes. First, while I am not an attorney and I am not offering a legal opinion in this
23 regard I do have a comment. While Mr. Klick may feel compelled to rely upon
24 the testimony of others in other jurisdictions, Sprint is not a party in this
25 proceeding and Mr. Dickerson (unlike myself) will not be available for cross

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1 examination here in Kentucky, in the event that this Commission holds hearings
2 in this docket.

3
4 Second, should the Commission decide to consider the testimony of Mr.
5 Dickerson, I would expect that the Commission would also consider the
6 surrebuttal testimony I filed in Florida as well as the surrebuttal testimony of Drs.
7 Aron and Billingsley filed in Florida.

8
9 Third, it is worth noting that Mr. Klick references Mr. Dickerson who references
10 telephone conversations with me regarding BACE. Therefore, it seems better to
11 consider my testimony here directly, rather than a second hand reference to
12 telephone discussions between me and Mr. Dickerson (who is not a witness in this
13 proceeding).

14
15 Fourth, Mr. Dickerson's rebuttal testimony in Florida was filed on January 7,
16 2004, before I received data requests from Sprint seeking access to an editable
17 version of the BACE source code, and obviously prior to the time when Sprint
18 took advantage of access to the editable version of the BACE source code. In
19 contrast neither Mr. Klick, nor any other witness in the proceeding here in
20 Kentucky, has requested access to the editable version of the BACE source code
21 (as Sprint eventually did in Florida).

22

23 **Q. ARE THERE ANY OTHER AREAS OF BACE MISUNDERSTANDING**
24 **EXHIBITED BY MR. KLICK AND DR. BRYANT?**

25

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1 A. Yes. At times, it appears that Mr. Klick confuses the BACE model with issues
2 regarding the choice of BACE inputs. For example, Mr. Klick cites (rebuttal page
3 53, line 16) “Mr. Stegeman’s results”, however I do not sponsor results in my
4 direct testimony, I only sponsored the BACE model, its documentation, and
5 materials useful for evaluation of the model.

6
7 Similarly, Dr. Bryant organizes his rebuttal testimony such that section III claims
8 to rebut my direct testimony regarding BACE. However, at pages 32 and 33 (part
9 of section III of his rebuttal) he discusses issues related to input values as the
10 input choices were part of the model itself. Indeed, he uses his own BACE model
11 results to illustrate levels of detail (e.g., after-tax NPV for mass market separate
12 from enterprise; and results from turning off the user-adjustable optimization
13 toggles) that he suggests the model aggregates, obscures, or precludes. At page
14 33, Dr. Bryant (in the section of his rebuttal testimony dedicated to rebutting my
15 direct testimony regarding the BACE model itself) suggests that BellSouth’s
16 proposed market definition obscures pockets of profitability. However, it is the
17 BACE user, rather than the BACE model itself, that chooses the definition of the
18 market. I did not sponsor direct testimony regarding market definition. In my
19 direct testimony I only describe the BACE model itself, I do not describe its
20 inputs, market definition, nor do I suggest appropriate choices of model inputs.

21
22 In addition, Mr. Klick claims “BellSouth’s BACE model assumes that the CLECs
23 will not serve geographic areas that are not profitable” (rebuttal page 46, lines 2-
24 3). This is incorrect. Here he has confused user adjustable optimization inputs
25 with the BACE model itself.

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Mr. Klick and Dr. Bryant have clearly confused the choice of appropriate BACE model inputs sponsored by other BellSouth witnesses with the BACE model logic sponsored by me.

Section 3. THE REBUTTAL BY CLECS CONCERNING BACE IS INCONSISTENT AND CONTRADICTORY

Q. EARLIER YOU STATED THAT THE REBUTTAL TESTIMONY BY THE CLEC WITNESSES IS INCONSISTENT AND CONTRADICTORY REGARDING BACE. PLEASE EXPLAIN THIS STATEMENT.

A. There are four major areas of inconsistency and contradiction: 1) whether the fundamental BACE approach is reasonable; 2) whether BACE is sensitive or insensitive to changes in inputs; 3) whether BACE optimization should be utilized; and, 4) which inputs are appropriate. I address the first three items in my testimony. With respect to inputs, these will be addressed in the testimony of other BellSouth witnesses such as Drs. Aron and Billingsley.

Q. WHAT INCONSISTENCIES EXIST IN THE CLEC WITNESSES' TESTIMONY REGARDING THE FUNDAMENTAL APPROACH UTILIZED BY BACE?

A. Mr. Wood makes vague and unsubstantiated claims about the appropriateness of BACE. For example, he states: “[t]he structural limitations of the model cannot

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1 be corrected ...” (Wood rebuttal, page 4, line 10) and “I have been able to
2 determine that the model does not consider all barriers to entry, ...” (Wood
3 rebuttal page 24, lines 14-15).

4
5 In contrast, Dr. Bryant states in Florida, Georgia, North Carolina, and Tennessee:
6 “... with one or two exceptions that I discuss below, I cannot fault the general
7 approach outlined in Mr. Stegeman’s testimony and in the model documentation,
8 ...” (e.g., Tennessee Bryant rebuttal, page 28, lines 2-4, February 27, 2004). And,
9 in his rebuttal here in Kentucky “... I do not disagree with the general approach to
10 estimating CLEC profitability outlined in Dr. Aron’s and Mr. Stegeman’s
11 testimony.” (Kentucky Bryant rebuttal, page 34, lines 1-3).

12

13 **Q. WHAT INCONSISTENCIES EXIST IN DISCUSSIONS OF WHETHER**
14 **BACE IS SENSITIVE OR INSENSITIVE TO CHANGES IN INPUTS?**

15

16 A. Mr. Wood claims that even slight changes to key inputs yield drastically different
17 results (Wood rebuttal, page 20, lines 15-18). And, Mr. Klick (rebuttal, page 47,
18 lines 11-16) claims that a 5 percent market share, straight-line penetration of the
19 market and a 1% per year decline in prices reduces NPV from \$23.2 million to a
20 negative \$10.2 million. In contrast, Dr. Bryant finds (rebuttal page 30, lines 5-7):
21 “varying each of these inputs individually did little to change the number of
22 BellSouth wire centers that were projected to be profitable.”

23

24 **Q. IS IT POSSIBLE TO ASSESS MR. WOOD’S CLAIM THAT SLIGHT**
25 **CHANGES TO INPUTS YIELD DRASTICALLY DIFFERENT RESULTS?**

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A. No. Like much of Mr. Wood’s testimony regarding BACE, this is an unsubstantiated assertion. Unlike Dr. Bryant reviewing BACE, Mr. Wood does not cite or provide even a single numerical result from BACE. Moreover, as I noted earlier, Mr. Wood only suggests one input change with any specificity. That change is the suggested 5.1% annual price change (based on a review of long distance prices 1984-1993). Even in this case, he does not specify whether he would apply this change to the default input values (which already reflect price reductions below existing prices).

Q. DR. BRYANT CLAIMS THAT “THE COMBINATION OF INPUTS USED IN THE DEFAULT CONFIGURATION OF THE BACE VIRTUALLY GUARANTEES THAT A CLEC WILL BE PROFITABLE IN ALMOST ALL WIRE CENTERS IN THE STATE.” (REBUTTAL PAGE 29, LINES 10-12). PLEASE COMMENT ON THIS CLAIM.

A. First, inputs should be evaluated on the basis of their reasonableness, not on the basis of whether they produce results Dr. Bryant prefers. Second, Dr. Bryant’s claim is inconsistent with his Exhibit MTB-10 which shows that less than 22% of the wire centers in the state have positive NPV based upon the BellSouth inputs. Twenty-two percent is hardly what I would describe as “almost all wire centers.”

Q. PLEASE COMMENT ON THE “SENSITIVITY RUNS” PERFORMED BY DR. BRYANT AND MR. KLICK?

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1 **A.** Mr. Klick claims (rebuttal page 52, lines 9-10): “[u]ndertaking sensitivity studies
2 is an important initial step in seeking to understand how a model works ...” Yet
3 in all the sensitivity runs discussed by Dr. Bryant and Mr. Klick (approximately
4 50 pages of exhibits and many more pages of textual testimony), I am not aware
5 of a single run in which there was a change in inputs that lead to an increase in net
6 present values.

7
8 Dr. Aron performed (and described) significant research to determine the
9 appropriate choice of BACE inputs (and a great deal of effort to document those
10 input choices). It appears that Dr. Bryant and Mr. Klick have changed BACE
11 inputs not for the purpose of testing the sensitivity of the model, but rather for the
12 sole purpose of producing results that are favorable to their clients.

13
14 Consider, for example, Dr. Bryant’s Exhibit MTB-12. This exhibit shows Dr.
15 Bryant’s choices of inputs for BACE that produce 895 consecutive negative after-
16 tax NPV values; he selects inputs such that not a single wire center in the state of
17 Kentucky has positive after-tax NPV. If Dr. Bryant and Mr. Klick were truly
18 interested in testing BACE’s sensitivity to input changes (and not simply
19 interested in generating self-serving results) they would have examined input
20 changes that would have varying impacts on the results and thus would likely
21 have presented some runs in which NPV increased.

22
23 **Q.** **WHAT INCONSISTENCIES EXIST ACROSS THE PARTIES IN**
24 **DISCUSSIONS OF WHETHER THE BACE OPTIMIZATION ROUTINES**
25 **SHOULD BE UTILIZED?**

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A. Mr. Wood appears to believe that segmentation, optimization and cream
skimming are to be abhorred and no amount of data could convince him that they
do, or even could, exist (Wood rebuttal, pages 34-39). Mr. Wood claims that
firms investing in switches "... will have the incentive to serve as many
customers as possible as quickly as possible ... will hardly be in the position to be
selective about its customer base." (Wood rebuttal, page 37, line 21 to page 38,
line 3)

On the other hand, Mr. Klick, in his sensitivity analyses, does not change the
optimization inputs from the BellSouth recommended inputs apparently agreeing
that such optimization is reasonable.

Finally, Dr. Bryant runs BACE with the optimization filters off (Bryant rebuttal
page 30, lines 7 and 8), then later complains that he finds "pockets of
unprofitability" (Bryant rebuttal page 33, line 10)

It appears the solution to Dr. Bryant's complaints is the continued use (rather than
the abandonment) of a number of the optimization filters. More importantly, the
power and (ease of use) of the BACE model allows Dr. Bryant, to consider (and
describe in his rebuttal testimony) results at such a granular level of detail (e.g.,
NPV by customer type by wire center in Exhibit MTB-11).

1 Q. DR. BYANT CLAIMS (REBUTTAL PAGE 32, LINES 8 AND 9) THAT
2 BACE “RESULTS PORTRAY CLEC ENTRY AS MORE PROFITABLE
3 THAN [IT] IS ACTUALLY.” PLEASE COMMENT.
4

5 A. Dr. Bryant’s discussion of the use of optimization filters is inconsistent and
6 nonsensical. First, as I noted above, BACE allows Dr. Bryant to track after-tax
7 NPV (and pre-tax NPV if he wishes) by customer segment, by wire center, which
8 he uses to claim that BACE overstates profitability. Second, Dr. Bryant’s claim is
9 inconsistent with his own discussion of pockets of unprofitability (Bryant rebuttal
10 page 33, line 10). He can’t simultaneously claim that the BACE optimization
11 results in CLEC entry that is more profitable than CLEC entry will actually be,
12 and then imply that CLECs would not serve these other pockets of
13 “unprofitability” (which logically suggests that CLEC total profitability would
14 improve as compared to the BACE optimization calculation).
15

16 As I discuss below, BACE optimization identifies geographic areas, customer
17 segments, and products that have a present value of a revenue stream that is
18 greater than the present value of the direct costs. This means that some areas,
19 customer segments or services may show a negative after-tax NPV when indirect
20 costs and tax liability are fully allocated. However, such segments and services
21 may still provide a contribution toward indirect costs and corporate tax liability.
22

23 **Section 4. CLARIFICATION OF BACE FEATURES AND**
24 **MISINTERPRETATIONS OF BACE**

25

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1 **Q. DR. BRYANT (REBUTTAL PAGE 32, LINES 11-14) CLAIMS THAT “A**
2 **SECOND ASPECT OF THE PROBLEM LIES IN THE MARKET**
3 **DEFINITION PROPOSED BY BELLSOUTH AND IN THE WAY THE**
4 **MODEL AGGREGATES RESULTS TO CONFORM TO THIS MARKET**
5 **DEFINITION.” PLEASE COMMENT.**

6
7 A. There is no fundamental market constraint in BACE. First, note that BACE
8 allows the user to choose different definitions of markets; the user is not tied to
9 any particular market definition. Second, despite Dr. Bryant’s claims, he provides
10 in his own rebuttal testimony BACE values that are not aggregated at the level he
11 claims to be a problem.

12
13 Third, Dr. Bryant’s entire discussion of “pockets of unprofitability” (rebuttal page
14 33, line 10) conflicts with the FCC’s TRO Errata. Errata item number 23 states:
15 “in paragraph 519, we delete the fifth sentence and delete footnote 1586.” The
16 deleted sentence at paragraph 519 states: “State commissions must ensure that a
17 facilities-based competitor could economically serve all customers in the market
18 before finding no impairment.” The fact that the FCC deleted this sentence in the
19 Errata item number 23 indicates that the FCC clearly rejected the notion of having
20 to serve all customers or customer groups in a market.

21
22 **Q. MR. WOOD CLAIMS THAT BACE PRICE INPUTS DON’T REFLECT**
23 **VARIATIONS IN RETAIL PRICES ACROSS THE STATE. IS HE**
24 **CORRECT?**

25

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1 A. No. While the spend band (quintile in the case of retail customer's) average
2 price/average revenue per user (ARPU) is determined at the state level, the
3 number and the percentage of customers falling into each spend band (quintile for
4 residence for example) varies by wire center based on both the retail prices that
5 actually exist in the wire center and the propensity of customers in the wire center
6 to purchase services in each of the major service categories. Using this wire
7 center specific customer count and the ARPU, an unbiased estimate of the
8 revenue for a wire center is determined.

9
10 For example, if wire center A is in a low-priced rate center (i.e., customers facing
11 low tariffed rates), it will tend (other things being equal) to have customers with
12 actual spend characteristics that are below the state wide average and will
13 therefore have a higher proportion of mass-market customers in the lower spend
14 quintiles. If wire center B is in a high-priced rate center, its customer's actual
15 spend levels are likely to be relatively high and they will tend to have a higher
16 proportion of mass-market customers in the higher spend quintiles.

17

18 **Q. DOES BACE ALLOCATE CUSTOMERS TO WIRE CENTERS?**

19

20 A. No. Mr. Wood's claim (rebuttal page 39, lines 20-24) that customers are
21 "allocated" from the state level down to wire centers is incorrect. In North
22 Carolina, Mr. Klick made a claim similar to Mr. Wood's (Klick North Carolina
23 rebuttal page 14), that BACE uses "a mechanism that forces an equal number of
24 customers of each class into each spend category in each wire center." While the
25 actual spend information by individual customers is not retained from the original

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1 data source, actual customer spend information by wire center is used to
2 determine the number of customers in each wire center that fall into each of the
3 customer spend categories. Customers with similar spend characteristics are
4 treated similarly.

5
6 In Kentucky, Mr. Klick has now dropped the reference to wire centers in his
7 rebuttal testimony (presumably because he knows it is wrong) but he retains some
8 misleading and nonsensical language (rebuttal page 11, lines 16-18), claiming
9 that: "... using a mechanism that, statewide, forces an equal number of customers
10 of each class into each spend category ..." This is also incorrect. At the state
11 level, customers are not "forced" into any category. Actual spend information is
12 used to determine the range of each residential customer spend quintile (terciles
13 for business categories).

14
15 I would like to note that from the starting point of actual expenditures by wire
16 center by customer group, the user can establish starting CLEC price discounts,
17 changes in the discounts over time, starting bundle prices, and changes in bundle
18 prices over time, penetration rates and the speed by which penetration is achieved.

19
20 **Q. MR. WEBBER STATES (REBUTTAL PAGE 6) AS SECTION HEADING**
21 **IV: "BELLSOUTH FAILS TO DEMONSTRATE THAT CLECS CAN USE**
22 **EELS TO SUPPORT MASS MARKET UNE-L." CAN YOU CLARIFY**
23 **HOW EELS WORKS WITHIN BACE AND COMMENT ON MR.**
24 **WEBBER'S ASSERTION?**

25

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1 A. Yes. In regard to EELs, if the user specifies, the model will determine whether
2 collocation or EELs will be used on a wire center by wire center basis. This
3 determination considers the difference in NPV between a full collocation
4 approach and a full EELs approach at each wire center. Regardless of one's
5 perspective regarding the use of EELs, Mr. Webber is incorrect since the user of
6 the model is free to turn EELs completely off so that only collocation is used. It
7 should be noted that in the BellSouth filed Kentucky BACE run, collocation
8 (rather than EELs) is used in the great majority of locations.

9

10 **Q. MR. KLICK STATES THAT ALLOCATING SOME OF THE FIXED**
11 **COSTS WITHIN THE LATA TO BOTH BELLSOUTH AND TO OTHER**
12 **ILECS WITHIN THE LATA “TENDS TO UNDERSTATE CLEC**
13 **IMPAIRMENT”. (REBUTTAL PAGE 50, LINE 15) PLEASE COMMENT.**

14

15 A. This BACE assumption is actually relatively conservative. BACE only allocates
16 these costs to non-rural ILECs (BACE implicitly assumes that there is no CLEC
17 service to customers in rural ILEC areas). And for these other non-rural ILECs,
18 this approach has the effect of assuming that the adjacent areas have a zero NPV;
19 i.e., there is no opportunity for the adjacent areas to generate a positive NPV in
20 addition to the BellSouth area. Finally, the impact of this allocation on the total
21 NPV in BellSouth's sponsored BACE Kentucky run is only a reduction of less
22 than 6% and does not impact the market's after-tax NPV sign (negative or
23 positive). Thus, whether one agrees or disagrees with the approach, the
24 recognition that a CLEC will serve customers formerly served by a non-BellSouth
25 ILEC does not impact the impairment findings in Kentucky.

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Q. MR. KLICK SUGGESTS (REBUTTAL PAGE 3, LINES 14-15) THAT HE HAS IDENTIFIED “A SERIES OF ANOMALOUS RESULTS”; AND DR. BRYANT CLAIMS: “THE BACE MODEL PRODUCED RESULTS THAT CLEARLY ARE CONTRARY TO REASON” (REBUTTAL PAGE 40, LINES 9-10). PLEASE COMMENT.

A. There are two general categories of reasons why BACE results from two runs can have the appearance of being anomalous: 1) allocations of indirect costs; and 2) income tax liability allocations. For these categories, I provide below a clear explanation of how the results can be produced and why these results are intuitive or the result of anomalous user inputs.

In addition, Dr. Bryant has created scenarios in which a third reason may arise for the appearance of anomalous results. In his Exhibit MTB-12 Dr. Bryant turns off the BACE optimization filters (essentially forcing the CLEC to provide service everywhere) then he identifies five combinations of inputs for which every single wire center in the state has a negative after-tax NPV for every one of the combinations of inputs. As I described above, this appears not to be for the purpose of testing the BACE model, but rather for the purpose of presenting results that are useful to Dr. Bryant’s client.

In fact, Dr. Bryant seems to have identified combinations of inputs for which CLEC operations are so unprofitable that within some range, if penetration falls (between columns B and C in Exhibit MTB-12), the CLEC can actually lose less

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1 money. Certainly this is possible if the present value of the cost of adding a
2 customer is greater than the present value of the revenues generated from the
3 customer. In this circumstance, the greater the penetration, the greater the loss.
4 While Dr. Bryant finds this result “contrary to reason”, it appears to be perfectly
5 consistent with his choice of inputs (however, his choice of inputs may be
6 contrary to reason).

7

8 **Q. PLEASE DESCRIBE HOW ATTRIBUTION AND ALLOCATION OF**
9 **COSTS CAN LEAD TO THE APPEARANCE OF COUNTER INTUITIVE**
10 **RESULTS.**

11

12 A. If the user changes input values that only affect mass market customers (e.g., an
13 input related to DSL service, which is not offered to large business customers) the
14 NPV values for enterprise operations can still change due to cost attribution and
15 cost allocation. If input changes lead to lower NPV values for mass market
16 customers and losses of these customers for some areas or markets, the enterprise
17 customers in some areas may then have lower NPV as they must now bear a
18 greater proportion of the higher level costs in some areas where mass market
19 customers are no longer served. This is not a counter-intuitive or anomalous
20 result, but rather a reflection of the allocation of indirect costs that the CLEC
21 incurs.

22

23 **Q. IS THIS THE REASON WHY MR. KLINK (REBUTTAL PAGE 58)**
24 **NOTES INSTANCES IN WHICH ENTERPRISE AFTER-TAX NPV**
25 **FALLS WHEN HE DID NOT EXPECT THIS TO OCCUR?**

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A. Yes. Mr. Klick cites examples where input changes for the mass market segment leads to results in which a number of mass market customers are not served (negative margin). This of course, leads to a reallocation of indirect costs and tax liability, leading to the potential for lower after-tax NPV for enterprise customers. Mr. Klick seems to understand this phenomenon as he notes earlier in his testimony (rebuttal page 49, lines 2-3) that “this reallocation [during optimization] would presumably cause other initial NPV positive markets included in the study to turn positive.” However, by page 58 of his rebuttal he seems to have forgotten his earlier insight, using the terms “curiously” and “unanticipated” to describe reduced enterprise NPV when mass market penetration is reduced.

Q. MR. KLICK (REBUTTAL PAGE 59) DISCUSSES THE RESULTS OF A ONE PERCENT DISCOUNT EACH YEAR ON PRODUCT AND BUNDLE PRICES BUT CLAIMS “THERE IS NO REASON TO EXPECT THAT THE NPV” REDUCTIONS FOR ENTERPRISE WOULD BE MUCH SMALLER THAN FOR MASS MARKET SEGMENTS. PLEASE COMMENT.

A. First, it is not clear why Mr. Klick finds an after-tax NPV reduction of 41.9% to be “much lower” than 51.1%. The numbers don’t appear to be drastically different to me. Second, Mr. Klick claims that “there is no reason to expect” such a differential, but he provides no rationale for his claim. Indeed, this claim seems to contradict his suggestions elsewhere that the enterprise market is a more profitable market (rebuttal page 59) and that mass market customers tend to have

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1 lower margins. It seems logical that an equal price discount for both segments
2 may affect the lower margin customer more than the higher margin customer (i.e.,
3 that a positive margin will exist over a greater range of input values for the high
4 margin customer segment).

5

6 **Q AS A SECOND REASON FOR APPARENT ANOMALOUS RESULTS,**
7 **YOU MENTIONED THAT TAX ALLOCATION MAY BE THE CAUSE.**
8 **HOW CAN TAX ALLOCATION LEAD TO THE APPEARANCE OF**
9 **COUNTER INTUITIVE RESULTS?**

10

11 A. BACE was designed to model an efficient CLEC, a firm that attempts to serve
12 customers profitability and avoids serving unprofitable customers and areas.
13 However, if the user turns off many of the optimizations or provides inputs that
14 lead to a negative NPV in total for the CLEC, the allocation of corporate taxes can
15 produce results below the state level that appear to be counter intuitive.

16

17 It is important to note that in any situation where total post-tax NPV becomes
18 negative, the allocation of taxes essentially becomes moot. This occurs either in
19 situations of negative total pre-tax NPV, or where pre-tax total NPV is positive,
20 but smaller than the tax liability.

21

22 **Q. PLEASE EXPLAIN HOW CORPORATE INCOME TAXES ARE**
23 **TREATED IN THE BACE MODEL.**

24

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1 A. First, it is important to note that the BACE after-tax and pre-tax NPV calculations
2 reflect the cost of equity. Unlike the cost of debt (or other cost items), the cost of
3 equity is not a tax-deductible expense. Therefore, if a BACE run (a hypothetical
4 run) were to reflect a zero NPV for a state, this would imply a significant
5 accounting profit for the modeled CLEC and a significant corporate income tax
6 liability, in order to generate after-tax profits sufficient to compensate
7 shareholders for the cost of equity. There will also be a range of results in which
8 a negative total after-tax NPV will correspond to an accounting profit and a
9 corporate tax liability. Indeed, even with some range of negative total pre-tax
10 NPV, the CLEC would still generate an accounting profit and a corporate tax
11 liability (since the pre-tax NPV already includes the cost of equity, i.e., it already
12 reflects the required accounting profit to satisfy shareholders).

13
14 BACE was designed to identify and quantify the likely costs and revenues that a
15 CLEC would incur and obtain in a UNE-L environment. BACE calculates
16 corporate income taxes and provides a reasonable method of allocating taxes to
17 products and smaller geographic areas when the modeled CLEC has a total NPV
18 that is positive. However, BACE's allocation of taxes below the state level is not
19 foolproof for modeling an NPV negative CLEC.

20
21 **Q. HOW ARE INCOME TAXES ALLOCATED TO PRODUCTS AND**
22 **GEOGRAPHIC AREAS IN BACE?**

23

EDITED VERSION

1 A. BACE uses pre-tax NPV to allocate corporate income taxes. A ratio of total tax
2 liability to total pre-tax NPV is used to allocate taxes to those products and
3 geographic areas that generate a positive pre-tax NPV.
4

5 **Q. WHAT HAPPENS WHEN A USER MODELS A CLEC THAT HAS AN**
6 **OVERALL NEGATIVE NPV?**
7

8 A. When a user models a CLEC in which the tax liability is greater than the pre-tax
9 NPV, the post-tax results can appear counter intuitive. This is because more than
10 a dollar of taxes is allocated to each dollar of pre-tax NPV (and more than a dollar
11 of tax credit is allocated to each dollar of negative pre-tax NPV) causing NPV
12 values to flip-flop from positive to negative (for positive pre-tax NPV) and
13 negative to positive (for negative pre-tax NPV), when comparing pre and post-tax
14 NPVs. (Counter intuitive results can also obviously occur if the pre-tax NPV in
15 total is negative.) While the allocation of taxes in BACE can be adjusted in
16 situations where the post-tax NPV is negative, I am not sure what benefit it
17 provides since the CLEC in total has a negative NPV.
18

19 **Q. DO YOU HAVE ANY ADVICE FOR THE BACE USER SEEKING TO**
20 **MODEL A CLEC THAT HAS A TOTAL NPV THAT IS NEGATIVE?**
21

22 A. Yes. First, I am not sure I see the value in analyzing market results for a CLEC
23 that in total has a negative NPV. (Of course, other parties may see value in
24 creating peculiar scenarios in which BACE has the appearance of counter
25 intuitive results). However, should a user wish to carefully consider instances in

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1 which total after tax NPV is negative, the user should focus on the pre-tax NPV
2 values. As I noted earlier, the tax allocation mechanism in BACE was designed
3 for scenarios where the CLEC had a positive NPV.
4

5 **Q. MR. KLICK CITES (REBUTTAL PAGES 59-60) YOUR DEPOSITION IN**
6 **FLORIDA REGARDING TAXES. DOES MR. KLICK CITE THE**
7 **EXHIBIT REQUESTED BY THE FLORIDA STAFF EXPLAINING THE**
8 **TAX ISSUE?**

9
10 A. No, Mr. Klick does not mention the exhibit which was the culmination of the
11 entire deposition discussion on tax allocation. Therefore, I have attached the
12 exhibit requested by the Florida staff on BACE tax allocation, as Exhibit JWS-8
13 in this proceeding. This exhibit provides a description and numerical examples
14 explaining the tax allocation issue.

15
16 **Q. MR. KLICK CLAIMS (REBUTTAL PAGES 59-60) THAT THERE IS A**
17 **TAX CALCULATION ERROR IN BACE THAT YOU CHOSE NOT TO**
18 **FIX. IS THERE A TAX CALCULATION ERROR IN BACE?**

19
20 A. No, there is not a tax calculation error in BACE. As I describe above, the issue is
21 a design issue of choosing a method by which to allocate total corporate income
22 taxes (which are already calculated) to products and geographic areas within
23 Kentucky. As with any cost allocation issue, at times, the results can appear
24 anomalous. As a design issue, I chose a corporate tax allocation method that
25 provides reasonable results when there is positive total NPV. When there is

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1 negative total NPV, the issue of the allocation of the corporate tax liability to
2 products or geographic entities within Kentucky is moot.

3

4 **Q. MR. STEGEMAN, I THOUGHT THAT BACE ELIMINATED NEGATIVE**
5 **MARGIN MARKETS IF OPTIMIZATION IS USED. IF THIS IS THE**
6 **CASE, HOW CAN A USER END UP WITH NEGATIVE AFTER-TAX**
7 **NPV RESULTS?**

8

9 A. First, the optimizations within BACE are performed based on direct NPV. What I
10 mean by this is that BACE compares the present value of the revenues to the
11 present value of the direct costs for the optimization step at hand. What a positive
12 margin (direct NPV) then indicates is that the item is producing a contribution to a
13 higher level cost, that is, a cost that is not direct to the items we are looking at and
14 will not go away should we eliminate the item we are considering. For example,
15 the getting started investment of the switch is driven by the fact that the CLEC
16 has customers within a LATA. Should a wire center within the LATA be
17 eliminated, the getting started investment will not go away but would rather be re-
18 apportioned to other wire centers that have positive margin (direct NPVs).

19

20 Therefore, what BACE retains are optimization areas that cover their direct costs,
21 but not necessarily all of their apportionment of higher level costs that would only
22 be re-apportioned (not eliminated if the area were dropped). Therefore, if a
23 market has a direct NPV greater than zero, but a negative total NPV after the
24 allocation of indirect costs, BACE still serves the market since it has an overall
25 positive contribution to the CLEC. It is my understanding that Dr. Aron

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1 eliminates these negative NPV markets, thereby using a more conservative test for
2 whether a market is impaired than the construct in BACE optimization.

3

4 **Q. HAS MR. KLICK MADE ERRORS IN REPORTING THE RESULTS OF**
5 **HIS SENSITIVITY RUNS?**

6

7 A. Yes. Mr. Klick has errors in the “Percent Change” columns in his exhibits JCK-2,
8 JCK-3, JCK-4, JCK-5, JCK-6, JCK-7, JCK-8 and JCK-9. For example, on page 1
9 of exhibit JCK-2 for Paducah Zone 2 he shows a decrease in after-tax total NPV
10 from a negative \$226,045 to negative \$966,366 as an increase in total after-tax
11 NPV of 327.5%; obviously this is a reduction, not an increase, in after-tax NPV.

12

13 Moreover, these errors exist in the testimony filed by Mr. Klick in other states.

14 As I have pointed out these errors in several other states, it would appear that Mr.
15 Klick has chosen not to correct these misleading errors in his exhibits which could
16 have been solved with any one of a number of simple methods in Excel. This is
17 not the kind of repeated error that one would expect from someone implying that
18 they would “evaluate, test and modify the complex calculation, ‘optimization,’
19 and ‘filtering’ portions of the BACE model” by changing the BACE code and
20 recompiling the model (Klick rebuttal, page 3, lines 2-3). Similar types of errors
21 exist elsewhere in Mr. Klick’s testimony (e.g., the label “page 1 of 1” in a 60-
22 page testimony filing)

23

24 **Q. IF YOU CORRECT THE ERRORS IN MR. KLICK’S EXHIBITS, ARE**
25 **MANY OF HIS CLAIMS OF “COUNTER INTUITIVE” OR**

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1 **“ANOMALOUS” RESULTS BASED ON HIS EVALUATION OF THE**
2 **DETAILS OF NEGATIVE TOTAL AFTER-TAX NPV SCENARIOS?**

3
4 A. Yes. Mr. Klick, in many instances, focuses on the details (below the total state
5 level) of scenarios he has created that yield negative total after-tax NPV. As I
6 described above, the BACE indirect cost and tax allocation mechanisms were
7 designed to provide reasonable allocations when the total after-tax NPV is
8 positive. When the total after-tax NPV is negative, no further analysis below the
9 state level of geography is necessary.

10
11 Mr. Klick has negative total after-tax NPV scenarios in his exhibits JCK-2, JCK-
12 4, JCK-6 and JCK-8, and his table JCK-1. In these scenarios, the total-state after-
13 tax NPV declines as Mr. Klick would seem to expect. However, as I noted above,
14 because these scenarios have negative total-state after-tax NPVs, indirect cost and
15 tax allocations lead to the appearance of counter intuitive or anomalous results
16 below the state level (for markets, wire centers or other measure of market
17 segment). This suggests nothing regarding a possible error in the BACE model.

18
19 If for some reason a BACE user wishes to examine BACE results below the total
20 state level when the total state after-tax NPV is negative, they should examine
21 before-tax NPV values (which avoids the issue of tax allocation).

22
23 **Q. MR. KLICK DESCRIBES (REBUTTAL PAGES 56-58) A BACE RUN IN**
24 **WHICH ALL PRODUCTS (INCLUDING LOCAL SERVICE) IN A**

EDITED VERSION

1 **BUNDLE RECEIVE A DISCOUNT (EXHIBIT JCK-8). IS THERE AN**
2 **ERROR IN BACE RELATED TO BUNDLE PRICE DISCOUNTS?**

3
4 A. No. However, Mr. Klick chose a bundle discount configuration that I did not
5 expect a user to choose. Indeed, Mr. Klick discusses elsewhere in his testimony
6 his finding that basic local exchange service has low or negative NPV values for
7 some customers, yet here he chooses to discount this service. Within BACE
8 when all products included within a bundle are tagged as being discounted, all
9 bundle prices drop out of the model due to a SQL join condition. As a result, all
10 bundle products show a price of 0. This is why all the mass market customers are
11 removed in Mr. Klick's run (since Mr. Klick uses the same optimization filters
12 that BellSouth recommends).

13
14 As a design and documentation issue, it may be better if the BACE model and/or
15 the BACE documentation warned the user that at least one service of a bundle
16 must be excluded from the discount (and perhaps suggesting that local service be
17 excluded). Alternatively, BACE code changes could be applied to allow for the
18 scenario Mr. Klick chose.

19
20 **Q. MR. KLICK SEEMS TO SUGGEST (REBUTTAL PAGES 54-55) THAT**
21 **RELATIVELY HIGH MARGINS FOR LONG DISTANCE SERVICE**
22 **SOMEHOW REFLECTS AN ERROR IN BACE. PLEASE COMMENT.**

23
24 A. This is one of the instances in which Mr. Klick has confused (or intentionally
25 misrepresented) his disagreement regarding BACE inputs with the model itself.

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1 Product margins represent the difference between revenues and costs which are
2 the result of inputs to BACE. If he truly doesn't understand the distinction
3 between the model and its inputs, he is unlikely to be able to meaningfully modify
4 and recompile the code to the model in order to "evaluate, test and modify the
5 complex calculation, 'optimization,' and 'filtering' portions of the BACE model"
6 (Klick rebuttal, page 3, lines 7-8).

7

8 **Q. MR. KLICK IMPLIES (REBUTTAL PAGE 56) THAT BACE MODEL**
9 **LOGIC CONSTRAINS THE A LA CARTE PRICE DISCOUNT TO ONLY**
10 **LINE SUBSCRIPTIONS, INSTALLATIONS AND REGULATORY**
11 **CHANGES. HE IMPLIES THAT THIS REPRESENTS AN ERROR OR A**
12 **SHORTCOMING IN BACE. IS HE CORRECT?**

13

14 A. No, Mr. Klick is incorrect. The user controls how the a la carte discounts are
15 applied. The model simply processes the user's inputs. As clearly described in
16 the BACE documentation, bundles are priced and treated separately from a la
17 carte services in BACE. The user can establish bundle prices and a la carte
18 discounts. The a la carte discount is only applied to user specified a la carte
19 prices, not to bundle prices (which are determined separately by the user).

20

21

22 **Section 5. ADDITIONAL REBUTTAL OF MR. WOOD**

23

24 **Q. DOES MR. WOOD MAKE UNDOCUMENTED ASSERTIONS**
25 **REGARDING BACE?**

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A. Yes. Mr. Wood makes a variety of claims and assertions regarding BACE. However, unlike other witnesses in this proceeding, he fails to provide a single numerical result from BACE, nor does he provide an exhibit with any BACE results. Such undocumented assertions provide no available information by which his assertions can be evaluated, and should be viewed with skepticism given the lack of foundation.

Q. DOES MR. WOOD CONFUSE SHORTCOMINGS OF A MODEL (BACE IN THIS CASE) WITH DISAGREEMENT REGARDING INPUT CHOICES?

A. Yes. At several points in his rebuttal testimony, Mr. Wood makes assertions regarding BACE, but only provides associated rhetoric related to the choice of the input values. For example, at page 40, lines 2-3, he states: “The BACE goes on to assign a different CLEC market share for the different customer spending segments ...”. The user of course determines CLEC market shares (BACE doesn’t assign them) by segment (and the user can vary them over time if they choose). However, as I note elsewhere in my surrebuttal testimony, when Mr. Wood populates the model with unspecified inputs of his choosing it provides results he finds comport with his view of the world. This has nothing to do with a model shortcoming; Mr. Wood appears to be attempting to disguise some issue regarding inputs under his claims of model shortcomings.

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1 **Q. DOES MR. WOOD MAKE UNDOCUMENTED AND MISLEADING**
2 **ASSERTIONS REGARDING CRASHES OF THE BACE MODEL?**

3

4 A. Yes. At page 7, lines 7-8 of his rebuttal he asserts that he has not been able to
5 complete his analysis of BACE, apparently in part since “[o]ur efforts continue to
6 be encumbered by the frequent crashes of the model and the limitations of the
7 model wizard.” I have several responses.

8

9 First, Mr. Wood’s comment is surprising in light of the fact that in operating
10 BACE, I (and my team) and the LECG team have had no problems with crashes.
11 I have determined that the model is stable, consistent, and operates as stated in the
12 documentation.

13

14 Second, I am unaware of similar complaints from other parties. Given the
15 number of runs documented by LECG, Sprint (in Georgia and Florida) and MCI
16 in their testimony, the natural conclusion would be that problems with crashes in
17 BACE would have been raised through these parties, had they occurred.

18

19 Third, emails and phone calls to the BACE model support team are illustrative.
20 When an employee of Wood and Wood Consulting contacted BellSouth’s BACE
21 support manager in early December 2003, raising concerns with initial slow run
22 times and log-in problems in running BACE, these concerns appeared to be
23 caused because an attempt to run BACE in a shared-server environment. BACE
24 was not designed to run in, nor was it tested for, a shared-server environment.
25 These concerns appeared to be resolved by December 11, 2003 through the use of

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1 BACE on a stand-alone computer platform. Thereafter, BellSouth responded to
2 additional questions from Wood and Wood consulting about how to perform runs
3 on the model from December 11-15, 2003. However, no concerns relating to
4 frequent “crashes” were raised between December 11, 2003 (once the appropriate
5 computer platform was used) and the filing of Mr. Wood’s rebuttal testimony in
6 Florida. Mr. Wood’s Florida rebuttal testimony is virtually identical to the
7 rebuttal testimony he filed in Georgia, North Carolina, Tennessee, Alabama,
8 South Carolina, and that which he filed here in Kentucky. I would expect that if
9 Mr. Wood continued to be encumbered by frequent crashes, he would have
10 contacted the BACE support team (there is no charge for the support).

11

12 Since Mr. Wood’s identical rebuttal testimony was filed with the Florida
13 Commission on January 7, 2004, more than nine weeks later, the statement that
14 AT&T’s “efforts continue to be encumbered by frequent crashes ...” (emphasis
15 added) is misleading. On January 15, 2004, after Mr. Wood’s rebuttal testimony
16 was filed in Florida, a concern relating to crashes was communicated to
17 BellSouth. The timing of this “concern”, in light of Mr. Wood’s other
18 unsubstantiated claims, seems somewhat questionable. I am unaware of any
19 additional (after January 15, 2004) complaints or problems that Mr. Wood is
20 having with “crashes” of the model.

21

22 **Q. MR. WOOD ALSO COMPLAINS THAT LIMITATIONS OF THE BACE**
23 **MODEL WIZARD HAVE ENCUMBERED HIS EVALUATION OF BACE**
24 **(WOOD REBUTTAL PAGE 7, LINE 8). IS THIS A VALID COMPLAINT?**

25

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1 A. Certainly not, for at least three reasons. First, the user has the option to either use
2 the BACE wizard, or create and run scenarios outside the wizard. Second, other
3 models (e.g. HCPM, BCPM) either do not have a wizard, or do not have an
4 extensive wizard. Third, the BACE model wizard is designed for ease of use,
5 especially for those without the skill or time to examine the all of the model's
6 inputs in great detail. Anyone genuinely seeking to evaluate a model, and having
7 the skills to even initially evaluate a model, should not need to rely only on a
8 model wizard alone. For example, any party suggesting that they need the source
9 code to a model should not need to rely upon the model wizard for evaluation.
10 Claiming that the limitations of a model wizard creates an encumbrance to review
11 is akin to an auto mechanic claiming that a car needs more gauges and lights by
12 the steering wheel in order to readily evaluate the engine; popping the hood is still
13 an option if you are actually a mechanic.

14
15 **Q. MR. WOOD STATES (REBUTTAL, PAGE 23, LINES 18-19) THAT**
16 **“...BACE HAS NO PLACE TO ENTER A PROJECT BETA...” IS IT**
17 **NECESSARY TO INPUT A PROJECT BETA IN ORDER TO**
18 **CALCULATE ECONOMIC IMPAIRMENT?**

19
20 A. No. From a modeling perspective, BACE provides input values for the pre-tax
21 cost of capital, the cost of equity, federal and state tax rates and the proportion of
22 equity. Nothing more is required to determine the cost of capital used in BACE.
23 As Dr. Billingsley has described, beta is fully reflected in these values, so there is
24 no further role for beta to play. To the best of my knowledge, no other
25 telecommunications cost model (e.g., BCPM, HCPM, HAI, BSTLM) allows for

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1 the specific input of a project beta. Indeed, it appears that AT&T's cost
2 disadvantage model does not allow the input of a beta.

3

4 **Q. MR. WOOD ASSERTS (REBUTTAL PAGE 28, LINES 13-14 THAT IT IS**
5 **IMPOSSIBLE TO ACCURATELY DETERMINE THE REVENUES THAT**
6 **A CLEC IS LIKELY TO RECEIVE WITHOUT THE ABILITY TO INPUT**
7 **FUTURE PRICE CHANGES BY WIRE CENTER. DO YOU AGREE?**

8

9 A. No, for several reasons. First, as I discussed above, BACE already leverages a
10 powerful database that reflects actual prices and actual spend levels by wire
11 center. Therefore, the starting market prices and customer expenditures are
12 specific to the wire center and customer segment.

13

14 Second, BACE allows the user to determine CLEC price discounts by customer
15 segment, by market, over time (if the user wishes). BACE also allows the user to
16 establish bundle prices by customer segment by market and changes in bundle
17 prices over time. Further, BACE allows the user to determine CLEC penetration
18 by customer segment over time. In designing BACE, there seemed to be no need
19 to forecast prices changes on a wire center basis.

20

21 Third, it is unreasonable to expect a user would be willing to perform the task of
22 inputting even initial prices by wire center, let alone forecast future prices by wire
23 center. BellSouth has a large number of wire centers in its service area in
24 Kentucky each with 17 customer-spend categories in BACE. Each of these would

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1 have approximately 15 services, each requiring data (under Mr. Wood’s
2 approach) for 10 years; this leads to over 300,000 price data entries.

3

4 Fourth, Mr. Wood’s claim that wire-center level price forecasts are necessary is at
5 odds with AT&T’s model which provides no price information, nor ability to
6 input price forecasts of any kind.

7

8 Fifth, Mr. Wood’s claim that wire-center level price forecasts are necessary is at
9 odds with his prior claim (rebuttal page 7, line 8) that he and his team are
10 encumbered by the limitations of the BACE wizard. Recall that Mr. Wood is also
11 the only party to complain about the limitations of the wizard. Logic suggests
12 that Mr. Wood should be the last party to attempt the daunting and unnecessary
13 task of forecasting prices by wire center

14

15 **Q. MR. WOOD CLAIMS “THE [BACE] USER HAS NO ABILITY TO**
16 **CONSIDER A SHORTER INVESTMENT HORIZON [THAN 10 YEARS]**
17 **THAT A RATIONAL INVESTOR WOULD CONSIDER BEFORE**
18 **MAKING AN INVESTMENT IN A LARGE, FIXED ASSET SUCH AS A**
19 **LOCAL CIRCUIT SWITCH.” WHAT IS YOUR REACTION?**

20

21 A. First, these statements are at odds with the time horizon of AT&T’s cost
22 disadvantage model. Mr. Turner indicates (direct, page 26, footnote 23) that
23 AT&T’s analysis uses a 10-year study period.

24

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1 Second, my team has examined the inputs to the model, both the Input Portfolio
2 attached to Turner's testimony and the software itself, and there does not appear
3 to be any mechanism to change the study period. We can only assume that the
4 overall study period of AT&T's model is fixed at ten years.

5
6 Third, other models use a 10-year period or a longer period for the evaluation of
7 economic impairment. The NRRI model (the pre-cursor of Dr. Bryant's model)
8 used asset lives to determine impairment analysis through a TELRIC type costing
9 approach. As such, the time horizon for the costs of assets ranges from 6-30
10 years. The switch life was ten years. In looking at other industry models, the
11 SPR model submitted in other states actually uses a 25-year time horizon for cash
12 flows.

13
14 Fourth, in is my understanding that AT&T and MCI have consistently advocated
15 the use of FCC depreciation lives in cost proceedings. My understanding is that
16 the prescribed FCC depreciation lives applicable to BellSouth range from 8 to 30
17 years, depending on the type of equipment and the low and high ranges.

18 Moreover, Mr. Turner employed a 13-year switch life input in the AT&T model
19 filed in Florida. However, in his rebuttal testimony, Mr. Wood implies that a
20 switch needs to be recovered in some period less than ten years. Certainly, a 10-
21 year study period is conservative for assets with lives longer than ten years.

22
23 **Section 6. BACE IS CLEARLY SUPERIOR TO AT&T'S MODEL IN MEETING**
24 **THE REQUIREMENTS OF THE TRO AND CRITERIA DISCUSSED BY MR.**
25 **WOOD.**

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Q. ISN'T AT&T THE SAME PARTY THAT SPONSORED A MODEL THAT MR. WOOD CLAIMED IS RELEVANT FOR THIS PROCEEDING?

A. Yes, and Mr. Wood mentions Mr. Turner's results (Wood rebuttal page 16).

Q. GIVEN THE MODEL REQUIREMENTS IMPLIED BY THE TRO, AND THE MODEL CRITERIA DISCUSSED BY MR. WOOD, HOW DOES BACE COMPARE WITH THE AT&T MODEL?

A. BACE is clearly superior.

Q. MR. WOOD (REBUTTAL PAGE 31, LINES 14-15) CLAIMS THAT BACE FAILS TO MEET THE BASIC REQUIREMENTS FOR AN IMPAIRMENT MODEL THAT YOU SPECIFY IN YOUR DIRECT TESTIMONY. PLEASE COMPARE AND CONTRAST BELLSOUTH'S BACE MODEL WITH AT&T'S MODEL.

A. In my direct testimony I discussed at length (pages 8-18) the characteristics that must exist for a model to be consistent with the TRO. Below I provide a table with the four major categories of characteristics, comparing how BACE and AT&T's model meet the four required characteristics.

Characteristic	BACE	AT&T model
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1) Capable of granular analysis	yes	yes as to cost, no as to revenue
2) Consistent with efficient CLEC business model & architecture	yes	no
3) Incorporate all likely CLEC revenues and costs	yes	no
4) Perform a business case analysis using NPV	yes	no

1

2 **Q. PLEASE EXPLAIN THE ENTRIES IN THE TABLE ABOVE.**

3

4 A. In my direct testimony I described in detail how the BACE model meets these
5 four major characteristics. Thus, I will briefly describe the entries for the AT&T
6 model only. First, in regard to “Capable of granular analysis,” while the AT&T
7 model considers some cost information at the wire center level, its level of
8 granularity is not sufficient for this proceeding since it does not consider key
9 information on all CLEC cost components. In addition, the AT&T model has no
10 information at a gross or granular level regarding revenues. Having a model that
11 is capable of granular analysis for only a subset of the information needed to
12 assess economic impairment is simply not useful. This is analogous to needing
13 detailed loop costs but only having the granularity in the feeder portion of the
14 loop; it simply doesn’t provide sufficient information to meet the needs of the
15 Commission in this proceeding.

16

17 Second, concerning “Consistent with efficient CLEC business model &
18 architecture,” the AT&T model does not provide for optimization in CLEC

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1 service offerings and engineering, does not consider all potential CLEC product
2 offerings, and does not consider all potential customers (e.g., across multiple
3 ILECs in a wire center). If a model does not consider the opportunities for a
4 CLEC to optimize its business, it will tend to overstate CLEC costs and/or
5 understate CLEC revenues; this could lead to an erroneous finding of impairment.

6
7 Third, regarding “Incorporate all likely CLEC revenues and costs,” the AT&T
8 model does not consider revenues at all, and it ignores certain CLEC costs. Thus,
9 the AT&T model fails to provide any meaningful result; it only provides a cost
10 /output picture that is, incomplete, and insufficient to satisfy the requirements of
11 the TRO.

12
13 And fourth, concerning “Perform a business case analysis using NPV,” while the
14 AT&T model does appear to use some present value calculations, it does not
15 perform a business case analysis. A net present value calculation reflects the
16 present value of revenues net of the present value of costs; yet the AT&T model
17 does not consider revenues nor does it consider all relevant costs. Because the
18 AT&T model has no revenue information at all, it cannot provide an NPV
19 calculation and cannot be utilized to measure economic impairment as established
20 within the TRO.

21
22 **Q. CAN YOU ELABORATE ON THE SECOND (OF THE FOUR MAJOR**
23 **MODEL CHARACTERISTICS YOU LIST ABOVE), WHICH REFERS TO**
24 **AN EFFICIENT CLEC BUSINESS MODEL AND DESCRIBE WHETHER**
25 **BACE AND THE AT&T MODEL SATISFY THIS CHARACTERISTIC?**

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A. Yes. In order to satisfy the TROs requirements to reflect an efficient CLEC’s activities, BACE allows the user to incorporate CLEC optimizing activities that could lead to either lower CLEC costs or greater opportunities for CLEC revenues. In the table below, I have identified some of the key dimensions over which a CLEC might optimize its network or its service offerings in order to be efficient, and whether each of the models allows optimization for that dimension of activity.

Dimension Over Which to Optimize	BACE	AT&T model
1) EELs or collocation	yes	no
2) DSL within the wire center	yes	no
3) Provide (or not provide) service in total for a wire center	yes	no
4) Provide (or not provide) service for Mass Market customers for a market	yes	no
5) Provide (or not provide) service for Enterprise customers for a market	yes	no
6) Provide (or not provide) CLEC service in total for a market	yes	no
7) Provide (or not provide) CLEC service in total for a LATA	yes	no
8) Place (or not place) a switch in each LATA	no	no
9) Place (or not place) a fiber ring	no	no

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Q. WHAT IS THE IMPLICATION OF BOTH BACE AND THE AT&T MODEL NOT OPTIMIZING ON ITEMS 8 AND 9 IN THE TABLE ABOVE?

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A. Any model that does not incorporate an opportunity for the CLEC to reduce costs or gain revenues, by not providing optimization in a dimension of CLEC activities, has the potential to overstate the CLEC’s costs, or understate revenues. Such omissions therefore have the potential to overstate impairment, i.e. to indicate economic impairment when it does not actually exist. BACE is therefore conservative in these two dimensions and it may overstate CLEC costs. As a result, BACE may overstate economic impairment. The AT&T model is very conservative (it may overstate CLEC costs) since it does not optimize in any of the dimensions listed in the table above and further the AT&T model does not model any CLEC revenues.

Q. MR. WOOD CLAIMS (REBUTTAL PAGE 24, LINES 14-16) THAT BACE DOES NOT REFLECT ALL CLEC BARRIERS TO ENTRY. HOW DOES BACE COMPARE TO THE AT&T MODEL WITH RESPECT TO CAPTURING ALL CLEC COSTS?

A. Beginning at page 51 of my direct testimony, I list 15 cost items that are discussed in the TRO and I describe how these cost items are included in BACE. While AT&T’s model incorporates many of the 15 cost items, it does not incorporate the following (numbered in the same fashion as my original list of 15):

- 1) “Costs of purchasing and installing a switch” (TRO, ¶ 520);
- 2) “[T]he recurring and non-recurring charges paid to the incumbent LEC for loops” (e.g., TRO, ¶ 520, and n. 1588) (The AT&T model only considers the non-recurring costs);

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1 5) “[T]he recurring and non-recurring charges paid to the incumbent LEC for
2 ... signaling” (TRO, paragraph 520); 9) “taking into consideration ... the
3 scale economies inherent to serving a wire center and the line density of
4 the wire center,” the AT&T model deploys various levels of equipment
5 capacity and collocation space dependent upon the number of lines they
6 expect to serve in each wire center. However, the model serves all wire
7 centers regardless of the economics of serving all wire centers and
8 therefore it fails to reflect an efficient CLEC (see the rebuttal testimony of
9 Dr. Aron).

10 13) “taking into consideration ... the cost of maintenance, operations” (TRO,
11 ¶ 520); and 14); “taking into consideration ... the cost of ... other
12 administrative activities” (TRO, ¶ 520). (Underlining in my original
13 direct testimony.)

14

15 **Q. MR. WOOD COMPLAINS (PAGES 25-29) ABOUT BACE’S**
16 **TREATMENT OF REVENUES AND PRICES. PLEASE COMPARE AND**
17 **CONTRAST BACE AND THE AT&T MODEL IN THESE DIMENSIONS.**

18 A. In the table below I compare BACE & the AT&T model with respect to their
19 treatment of prices and revenues in relation to the TRO requirements and the
20 complaints by Mr. Wood.

21

Item	BACE	AT&T
Incorporates initial prices via a detailed database on revenues	yes	no
Incorporates geographic differences in the initial	yes	no

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prices by wire center via variations in revenues by customer spend categories by wire center		
Number of major product categories	6	model has no revenue
Allows CLEC to introduce services over time	yes	no
Allows the use of initial CLEC price discount for a la carte services	yes	no
Considers the size of the total market in determining revenues	yes	no
Considers the effects of bundles of services	yes	no
Allows user to input price changes for a la carte prices	yes	no
Considers CLEC penetration in determining CLEC revenue	yes	no
Allows user to input price changes for bundle prices	yes	no
Allows changes in CLEC penetration over time and its affect on revenue	yes	no
Allows the user to vary price changes by service category (e.g., long distance)	yes	no
Provides a user with hundreds or thousands of pages of inputs to allow the user to establish prices by wire center	no	no
Allows the user to input different CLEC penetration rates by customer spend group	yes	no

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1 **Q. ARE THERE OTHER COMPARISONS BETWEEN THE MODELS THAT**
 2 **ARE RELEVANT BASED ON THE TRO AND MR. WOOD’S REBUTTAL**
 3 **TESTIMONY?**

4
 5 A. Yes. In the table below I list other comparisons that are relevant for the
 6 Commission in evaluating a model to assess economic impairment.

Item	BACE	AT&T
Number of years considered	10	10
Allows user to consider a terminal value of the business	yes	yes
Provides a model wizard	yes	no
Considers income taxes	yes	no
Considers calculations of net income	yes	no
Allows the user to enter a project beta	no, not necessary	no, not necessary
Allows for revenue and penetration trends	yes	no for revenue, allows demand trend for cost
Allows costs to change over time	yes	no
Sizes equipment to correspond to demand	yes	yes
Allows the user to size equipment for specific number of years	yes	no
Allows the user to consider the economies gained from serving two or more ILEC territories in a LATA	yes	no

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Provides a bright line test for impairment	yes	no
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2 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

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4 **A.** Yes it does.

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Docket No. 2003-00379
Surrebuttal Testimony of James W. Stegeman
Exhibit No. JWS-6

BACE Interface Functions

PROPRIETARY

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Kentucky Public Service Commission
Docket No. 2003-00379
Surrebuttal Testimony of James W. Stegeman
Exhibit No. JWS-7

BACE Utility Functions

PROPRIETARY

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BellSouth Telecommunications, Inc.
Florida Public Service Commission
Docket No. 030851
Late Filed Deposition Exhibit 3
Explanation of Tax Treatment
Page 1 of 3

REQUEST: Please respond to the surrebuttal testimony of Sprint witness Dickerson at page 8, line 11 to page 11, line 6.

RESPONSE: At page 8, line 11, of Mr. Dickerson's surrebuttal testimony, he purports to attach Exhibits KWD-12, which he claims shows that BACE is illogical. His assertion is without merit.

Mr. Dickerson's exhibit KWD-12 shows the results of four different BACE runs, each with a negative total after-tax NPV (row 38) ranging from approximately -\$33.4 million to -\$120.4 million. Two of these scenarios even have a negative total pre-tax NPV (columns E and F). It appears is that in each of the runs, all but one of the user adjustable optimization toggles (all but the colo or EELs optimization) was turned off (see the rebuttal testimony of Dr. Staihr, page 17). Essentially, all of these runs represent Mr. Dickerson forcing the modeled CLEC to serve all areas (including those that are not economically profitable to serve). Therefore, he has modeled a total entity in Florida that is certainly not efficient and which is not economically profitable (i.e., it does not cover all of its costs including income taxes and the cost of equity).

Before discussing the BACE allocation of corporate income taxes, it is instructive to consider the full scope of the costs BACE considers. Unlike a standard P&L (profit and loss) statement, the BACE NPV metric of impairment includes not only the cost of the network, operations, taxes and debt interest, but also the cost of equity. Unlike the cost of debt (or other cost items), the cost of equity is not a tax-deductible expense. Therefore, if a BACE run (a hypothetical run) were to reflect a zero after-tax NPV for the state of Florida, this would imply a significant taxable income for the modeled CLEC and a significant corporate income tax liability, in order to generate after-tax profits just sufficient to compensate shareholders for the cost of equity.

There will also be a range of results in which a negative total after-tax NPV will correspond to a positive taxable income and a corporate tax liability. Indeed, even with some range of negative total pre-tax NPV, the CLEC would still generate a positive taxable income and a corporate tax liability (since the pre-tax NPV already includes the cost of equity).

Now consider how taxes are allocated within BACE. Corporate taxes represent a cost associated with the total operations of the CLEC. Corporate income tax

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forms are, of course, not filed for each product offered or for each geographic area served. Since corporate income taxes are caused by taxable income (i.e., taxable measures of revenue less tax deductible measures of cost), one form of tax allocation would track some approximation of taxable income. However, taxable income excludes the cost of equity (which is not a tax deductible expense). Therefore, allocating taxes on the basis of taxable income would require that BACE carry this alternate information on taxable income at each and every dimension of the data; a daunting task to say the least. However, the NPV value of every data dimension is available. Since NPV provides an approximation of the "profitability" of a dimension over time, it was selected as a reasonable approach to allocate the corporate taxes.

BACE was designed to allow a user to model an efficient CLEC, a firm that attempts to serve customers profitably and avoids serving unprofitable customers and areas. As such, BACE's allocation of corporate income taxes on the basis of pre-tax NPV as a ratio of (total PV tax)/(total pre-tax NPV) should produce a reasonable assignment of the tax costs for an efficient CLEC. This allocation works as follows.

Consider a hypothetical example in modeling an efficient firm. Total pretax NPV is \$10,000,000 and the estimated present value of the taxes is -\$7,000,000 (and total after-tax NPV is \$3,000,000). (Note that since taxes are a cost, they have a negative present value, i.e., higher taxes have a greater negative effect on NPV). The tax allocation formula in BACE is (total PV taxes)/(total pre-tax NPV). In this case the tax allocator is -0.7 and each positive pre-tax NPV dollar is reduced by \$0.70 to reflect its tax liability. Similarly, each negative pre-tax NPV dollar is assigned a reduction in tax liability of \$0.70 (i.e., the -0.7 is multiplied times a negative pre-tax NPV to produce a positive gain to that product or area's NPV or a reduction in its negative NPV by \$0.70 on the dollar). In this case, both positive and negative pretax NPV values become smaller (closer to zero) as taxes are applied.

However, in any situation where total post-tax NPV becomes negative, the allocation of taxes essentially becomes moot. That is, if a firm in total has a negative NPV, there is little to be gained by investigating the tax implications on the markets it operates within since it is unlikely the firm would be operating at all. This occurs either in the situations of negative total pre-tax NPV (columns E & F in Mr. Dickerson's KWD-12), or where pre-tax total NPV is positive but smaller than the PV of the tax liability (columns D and G of KWD-12).

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Turning to the case of negative total pre-tax NPV identified in column E of KWD-12, Mr. Dickerson has turned off optimizations such that the resulting CLEC (which he forces to serve all areas) has a pre-tax NPV of approximately -\$93.2 million. However, the CLEC still earns taxable income in total for some period of its existence sufficient to generate a PV of taxes of approximately -\$27.1 million. In this case the resulting tax allocation ratio is approximately 0.29 ($= -93.2 / -27.1$). Note that because of the negative NPV, the allocator has a positive sign, opposite of what one should expect, leading to counter intuitive results in the after-tax NPV calculations.

Now consider the case of a positive total pre-tax NPV in column D of KWD-12 of approximately \$31.2 million. Again, since Mr. Dickerson has turned off optimization, the resulting CLEC (which he forces to serve all areas) has a PV of taxes of approximately -\$64.7 million, which is greater in absolute value than the total pre-tax NPV. Here the tax allocator is -2.07. Here the sign is correct (negative) but the value is greater than one (in absolute value). Each dollar of positive pre-tax NPV is now assigned -2.07 PV in taxes, and each dollar of negative pre-tax NPV is allocated +2.07 PV in taxes (i.e., a reduction in tax liability). In this circumstance, the signs of after-tax segments or areas will tend to flip when after-tax NPV is calculated.

Certainly, these results do not “demonstrate the BACE Model NPV results to be fatally flawed and unsuitable for the conclusions asserted by BellSouth” as Mr. Dickerson claims at page 11 of his surrebuttal. BellSouth did not advance a model of inefficient CLEC behavior forcing the CLEC to serve economically unprofitable areas, leading to total negative after-tax NPV.

Nor do these results suggest that Mr. Dickerson cannot model (for whatever reason) the inefficient activities of CLEC serving all geographic areas. However, the BACE tax allocator and calculations of after-tax NPV were designed as a convenience for the user. If the user wishes to model inefficient CLEC behavior, then the user could focus on pre-tax values and ignore after-tax NPVs. While the allocation of taxes could be modified in the situation where the NPV of the CLEC is negative, such a modification would be nonsensical because it would negate the purpose of the model, which is to consider the activities of an efficient CLEC.