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STATE OF GEORGIA

COUNTY OF FULTON

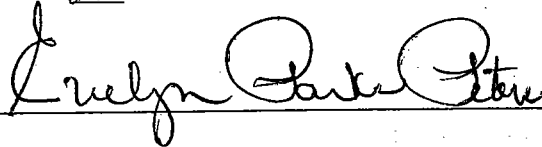
BEFORE ME, the undersigned authority, duly commissioned and qualified in and for the State and County aforesaid, personally came and appeared Alphonso J. Varner, who, being by me first duly sworn deposed and said that:

He is appearing as a witness before the Kentucky Public Service Commission in Case No. 2003-00379, Review of Federal Communications Commission's Triennial Review Order Regarding Unbundling Requirements for Individual Network Elements, and if present before the Commission and duly sworn, his rebuttal testimony would be set forth in the annexed testimony consisting of 26 pages and 0 exhibits.



Alphonso J. Varner

SWORN TO AND SUBSCRIBED BEFORE ME
THIS 29th DAY OF MARCH, 2004

 Notary Public

Evelyn Parks Peters
Notary Public, Newton County, Georgia
My Commission Expires May 12, 2007

1 BELLSOUTH TELECOMMUNICATIONS, INC.
2 REBUTTAL TESTIMONY OF ALPHONSO J. VARNER
3 BEFORE THE KENTUCKY PUBLIC SERVICE COMMISSION
4 FILED MARCH 31, 2004
5 DOCKET NO. 2003-00379
6

7 Q. PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8 TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR BUSINESS
9 ADDRESS.
10

11 A. My name is Alphonso J. Varner. I am employed by BellSouth as Assistant
12 Vice President in Interconnection Services. My business address is 675
13 West Peachtree Street, Atlanta, Georgia 30375.
14

15 Q. ARE YOU THE SAME ALPHONSO J. VARNER WHO FILED DIRECT
16 TESTIMONY IN THIS PROCEEDING?
17

18 A. Yes I am.
19

20 Q WHAT IS THE PURPOSE OF YOUR TESTIMONY?
21

22 A. My Rebuttal Testimony addresses various performance related issues
23 raised by the MCI witnesses James Webber and Sherry Lichtenberg and
24 AT&T witness Mark David Van De Water.
25

1 Q. ALL PARTIES HAVE DIRECTED THIS COMMISSION TO VARIOUS
2 PORTIONS OF THE TRO AND THE RULES IN SUPPORT OF THEIR
3 POSITIONS IN THEIR DIRECT TESTIMONY. WHAT IS THE IMPACT
4 OF THE D.C. CIRCUIT COURT OF APPEALS ORDER ON THE TRO IN
5 THIS PROCEEDING?

6
7 A. Currently the impact of the DC Circuit Court's opinion is unclear. At the
8 time of filing this testimony, the DC Court had vacated large portions of the
9 rules promulgated as a result of the TRO, but stayed the effective date of
10 the opinion for at least sixty days. Therefore my understanding is that the
11 TRO remains intact for now, but its content, and the rules adopted thereto,
12 must be suspect in light of the court's harsh condemnation of large
13 portions of the order. Accordingly, I will reserve judgment, and the right to
14 supplement my testimony as circumstances dictate, with regard to the
15 ultimate impact of the DC Court's order on this case.

16
17 Q. MR. WEBBER STATES ON PAGE 46 OF HIS DIRECT TESTIMONY
18 THAT EVEN IF CLECS WERE TO OBTAIN COLLOCATION, "IT IS NOT
19 UNCOMMON TO EXPERIENCE SIGNIFICANT DELAYS" IN GAINING
20 ACCESS TO IT. IS HE RIGHT?

21
22 A. No, and the lack of evidence corroborating Mr. Webber's allegation is
23 telling. The aggregate CLEC collocation performance results provided in
24 my Direct Testimony demonstrate an excellent track record by BellSouth
25 over the entire twelve-month period reported. Specifically, BellSouth met

1 100% of collocation due dates in Kentucky from November 2002 through
2 October 2003, which includes MCI.

3

4 Q. MR. WEBBER, ON PAGE 56 OF HIS DIRECT TESTIMONY, CONTENDS
5 THAT THE INDUSTRY "DOES NOT HAVE MUCH EXPERIENCE WITH
6 EELS USED TO SUPPORT DS0-BASED SERVICES." HOW DO YOU
7 RESPOND?

8

9 A. BellSouth provides services and measures its associated performance
10 levels with respect to EELs according to what the CLECs order - whether
11 DS-0, DS-1 or DS-3 loops. Currently, the vast majority of EELs ordered
12 by CLECs are at the DS1 level; however, such EELs can be used to
13 support DS0-based services. If he is simply referring to DS0 level EELs,
14 that concern is neither relevant, nor does it establish that providing EELs
15 at the DS0 level presents an insurmountable hurdle. In fact, it does not
16 even establish that there is any hurdle at all. BellSouth has years of
17 experience in combining a loop and an interoffice facility and an EEL is
18 simply one of these combinations. Examples are foreign exchange or
19 central office lines, tie lines, PBX trunks, Special Access circuits, and off
20 premise extensions. BellSouth has even more experience with DS0
21 services. There is nothing so complex about an EEL using a DS0 loop
22 that would cause CLECs to become impaired. Indeed, if they prefer to
23 order DS0 EELs rather than DS1 or DS3 the measurement process is in
24 place to accommodate the orders and to monitor BellSouth's performance
25 in meeting the Commission's established standards.

1

2 Q. ON PAGE 24, MS. LICHTENTBERG ALLEGES THAT BECAUSE
3 BELLSOUTH'S HOT CUT PROCESS IS MANUAL, IT "OFTEN
4 RESULT[S] IN ERRORS AND DELAYS." DOES THE DATA SUPPORT
5 HER POSITION?

6

7 A. No. Ms. Lichtenberg's uncorroborated position is directly contrary to the
8 actual data. As discussed in my Direct Testimony, pages 34 – 35, looking
9 at the three primary hot cut measurements in Kentucky (Coordinated
10 Customer Conversions, Hot Cut Timeliness, and Provisioning Troubles
11 within 7 days of Cutover), BellSouth achieved the established standard on
12 100% of the sub-metrics over the 12-month period provided (November
13 2002 to October 2003). Clearly, in light of these data results, Ms.
14 Lichtenberg's comments are unsubstantiated and should be given no
15 weight in this proceeding.

16

17 Q. IS MS. LICHTENBERG'S CHARACTERIZATION (ON PAGE 36) OF
18 INCREASED OUT OF SERVICE TIMES AND CUSTOMER HARM FROM
19 TROUBLES IN A UNE-L ENVIRONMENT ACCURATE?

20

21 A. No, and again the performance results, as noted below, refute Ms.
22 Lichtenberg's claim. Ms. Lichtenberg accurately states the major
23 difference between UNE-L and UNE-P with respect to maintenance and
24 repair is who is responsible for isolating the trouble between the loop and
25 the switch. However, she greatly exaggerates the expected impact on the

1 handling of trouble reports in the UNE-L environment. Most of the
2 discussion includes complaints about the work that MCI would have to do
3 in the UNE-L environment. Apparently, Ms. Lichtenberg would rather
4 make BellSouth “fully responsible” for handling trouble reports, and relieve
5 MCI of any meaningful responsibility to its own customers in this regard.

6

7 When a trouble is reported for UNE-P lines, the CLEC merely passes on
8 any physical trouble to BellSouth, since the CLEC is simply reselling
9 BellSouth’s network with UNE-P. BellSouth then has to ‘sectionalize’ the
10 trouble, just as the CLEC would under UNE-L, by determining whether the
11 problem is in the switch, frame, loop etc., and whether a dispatch is
12 necessary. By contrast, if the CLEC’s customer is served on UNE-L, the
13 CLEC can isolate and fix any troubles that are in its switch, collocation
14 space or transport, and BellSouth can concentrate on determining if there
15 are any problems in the loop. Therefore, if the CLEC does a good job
16 upfront of eliminating the switch, collocation or transport as the cause of
17 the trouble, BellSouth can concentrate on the loop, which should
18 decrease, not increase, repair intervals. In this way, CLECs have greater
19 control over the timeliness and quality of repairs for their customers, and it
20 is baffling that CLECs would not want to avail themselves of this
21 opportunity.

22

23 Ms. Lichtenberg’s argument that if the CLEC is responsible for part of the
24 trouble identification and resolution process the interval would be
25 increased because of ‘finger pointing’ exercises is merely speculation.

1 BellSouth has been providing UNE Loops and other services where
2 cooperation between CLECs and BellSouth is required. Yet, Ms.
3 Lichtenberg does not point to any tangible evidence to support her
4 conclusion. Furthermore, it is unsubstantiated speculation if the CLEC
5 does a good job of trouble isolation. Surely the mere possibility of certain
6 administrative issues or predictions of poor performance by CLECs is no
7 basis for finding that CLECs are impaired without access to unbundled
8 switching.

9

10 Q. HOW IS BELL SOUTH'S PERFORMANCE FOR MAINTENANCE AND
11 REPAIR FOR UNE-L COMPARED TO UNE-P?

12

13 A. As a preliminary matter, it should be pointed out that using UNE-P
14 performance results as the standard for assessing UNE-L performance is
15 not appropriate because the two products are not analogous. The
16 relevant approach is to compare UNE-P or UNE-L to its respective retail
17 analogue as was done in my Direct Testimony. Nonetheless, if we
18 compare the Customer Trouble Report Rate (CTRR) and Maintenance
19 Average Duration (MAD) interval for UNE-P and 2W Analog Loops sub-
20 metrics in Kentucky for November 2002 through October 2003 there is no
21 indication of a problem with UNE-L maintenance performance. CTRR and
22 MAD are used because they are considered two of the major indicators of
23 performance in the maintenance and repair environment. As noted in my
24 Direct Testimony, these two measurements pertain to trouble reports,

1 which may not necessarily mean there was an actual out-of-service or
2 service affecting condition.

3
4 For the period from November 2002 through October 2003, the average
5 customer trouble report rate (CTRR) was 2.20% for UNE-P and 0.62% for
6 UNE-L. In other words, both UNE-P and UNE-L customers experience
7 about 98% trouble-free service. Similarly, for the same period, November
8 2002 through October 2003, the dispatched maintenance average
9 duration (MAD) interval, which is the average amount of time required to
10 fix a trouble, contradicts her assertion. Where the trouble required the
11 dispatch of a technician, the repair interval for UNE-P was 26.5 hours and
12 7.4 hours for 2W Analog Loops. For those cases where no dispatch was
13 required, the repair interval for UNE-P was 8.4 hours versus 3.3 hours for
14 2W Analog Loops. For CTTR BellSouth met 96% of the sub-metrics for
15 UNE-P and 100% for UNE-L in this 12-month period in Kentucky. Also,
16 BellSouth met 100% of the sub-metrics for MAD for both UNE-P and UNE-
17 L during this period.

18
19 Based on these results, the current environment shows that UNE-L
20 maintenance and repair results are as good as, and in some instances
21 better than, UNE-P maintenance and repair results. Granted, the UNE-L
22 volumes are not as significant as they will be if UNE-P is no longer
23 available; however, there is no reason to believe that the increase in
24 volume would suddenly make UNE-L performance decline substantially.
25 In fact, the increased volume may actually improve the level of

1 performance due to more repetition. But, the important point is that any
2 supposition that maintenance and repair performance will deteriorate
3 based on conversions from UNE-P to UNE-L is not supported by the facts.
4

5 Q. MS. LICHTENBERG IN HER DIRECT TESTIMONY ALLEGES THAT THE
6 LNP PROCESS WILL BE COMPLICATED BY MIGRATIONS TO UNE-L
7 AND, ON PAGE 43 OF HER TESTIMONY, SUGGESTS A NEED TO
8 “DEVELOP METRICS FOR THE COMPLETION OF NUMBER
9 PORTABILITY TASKS.” PLEASE RESPOND.
10

11 A. There is no need to “develop” metrics to capture number portability
12 performance. BellSouth already reports Local Number Portability (LNP)
13 results via three measurements: P13C, Percent Out of Service < 60
14 Minutes; P-13B, Percentage of Time BellSouth Applies the 10-Digit
15 Trigger Prior to the LNP Order Due Date; and, P-13D, LNP-Average
16 Disconnect Timeliness Interval (Non-Trigger). These measures are
17 certainly more than sufficient to capture any potential problems related to
18 local number portability. Further, as part of my Direct Testimony I
19 provided detailed analysis of the BellSouth’s performance with respect to
20 LNP in Exhibit AJV-1. The performance results provided in that exhibit
21 show that there are no performance problems that significantly affect
22 market entrance in this area. BellSouth does not expect a significant
23 impact on LNP performance based on anticipated increases in UNE-L
24 orders.
25

1 Q. ON PAGES 8 AND 9, MR. VAN DE WATER ALLEGES "SUBSTANDARD
2 PERFORMANCE IN RETURNING TIMELY FIRM ORDER
3 CONFIRMATIONS", AND OTHER FAILURES RELATED TO THE
4 SCHEDULING OF HOT CUTS AND "ERRONEOUS DISCONNECTION
5 OF END USERS' LINES", AND "UNDUE DELAY IN RECONNECTION."
6 DO THESE ALLEGATIONS HAVE ANY MERIT?

7

8 A. No. Much of Mr. Van De Water's assertions are conjecture or distortions
9 of the facts. Although Mr. Van De Water provides little or no specifics to
10 support his conclusions, I will attempt to respond to these issues in order.
11 Where Mr. Van De Water alleges that there are delays in returning Firm
12 Order Confirmations, the facts tell a completely different story. As noted
13 on page 16 of my Direct Testimony, for the period November 2002
14 through October 2003, over 99% of the LSRs for UNE Loop Orders (which
15 include hot cuts orders) received a Firm Order Confirmation (FOC) within
16 the intervals established by this Commission. For AT&T alone, as
17 indicated by footnote 5 on page 12 of Mr. Van De Water's direct
18 testimony, there were not adequate UNE-L orders submitted to perform a
19 meaningful analysis in Kentucky.

20

21 In response to Mr. Van De Water's belief that BellSouth has not provided
22 a 'reliable schedule for performing hot cuts' this belief is, once again, not
23 supported by the facts. Referring to paragraph 14, Exhibit AJV-1, of my
24 Direct Testimony, for the period November 2002 through October 2003,
25 100% of the scheduled Hot Cuts were started within 15 minutes of the

1 requested time on the order. In stark contrast to Mr. Van De Water's
2 allegation, this is conclusive evidence of BellSouth's superb performance
3 in reliable scheduling.

4

5 Mr. Van De Water states that BellSouth fails to notify "consistently and
6 timely that customer loops had been transferred to AT&T." Once again,
7 the facts illustrate that Mr. Van De Water's comments are misleading.
8 Referring to my Direct Testimony, page 21, BellSouth achieved the
9 performance standard for the Average Completion Notice Interval for
10 100% (58 of 58) of the sub-metrics (which include hot cut orders) over the
11 12-month period, from November 2002 to October 2003.

12

13 Lastly on page 9, Mr. Van De Water theorizes that BellSouth creates
14 "customer service outages by erroneous disconnection of end users' lines
15 and, when erroneous disconnections occur, there is undue delay in
16 reconnection." While BellSouth's data does not directly provide the
17 number of customer outages caused specifically by erroneous
18 disconnection of end user's lines, outages caused by erroneous
19 disconnection of end user's lines, should this actually occur, would be
20 reflected in several measurements. As an example, the Customer Trouble
21 Report Rate captures all troubles and it includes service outages as well
22 as troubles that do not put a customer out of service. As noted on page
23 26 of my Direct Testimony, for the period November 2002 through October
24 2003, UNE Loops experienced at least 98% trouble free service.
25 (Troubles related to Hot Cuts would be in this category). In the event Mr.

1 Van De Water is alleging that the 'erroneous disconnects' occur as the
2 customer's line is being cut over from BellSouth retail to the CLEC, those
3 troubles would be captured in Trouble Report Rate for BellSouth Retail,
4 mostly in Residence or Business. For the period November 2002 through
5 October 2003, the trouble free rate for these retail lines was 97%. For
6 AT&T alone, as indicated by footnote 5 on page 12 of Mr. Van De Water's
7 direct testimony, there were not adequate UNE-L in service circuits to
8 perform a meaningful analysis in Kentucky. In summary, the facts do not
9 support Mr. Van De Water's implication that there are significant
10 "erroneous disconnections."

11

12 As to Mr. Van De Water's opinion that there is "undue delay in
13 reconnection," once again, the facts portray a completely different picture.
14 The time required to clear a trouble report is reflected in the Maintenance
15 Average Duration metric for all services, and, where a trouble is
16 encountered during a hot cut, the time required to clear the trouble is also
17 reported in the measurement Coordinated Customer Conversions –
18 Average Recovery Time. It is important to note that these two
19 measurements reflect the time to clear troubles, many of which are not
20 service outages, but simply problems that do not put the end user
21 completely out of service. For the first measurement, Maintenance
22 Average Duration, BellSouth achieved the Commission's performance
23 standard of parity 95% of the time during the 12-month period, November
24 2002 through October 2003. Moreover, the average time to clear the
25 trouble for all UNE loops (2W Analog Loops, ISDN and XDSL) was 5.6

1 hours for this 12-month period. As noted above, there were not adequate
2 in service UNE-L lines to perform a meaningful analysis for AT&T in
3 Kentucky.

4

5 For the second measurement, Coordinated Customer Conversions –
6 Average Recovery Time, there was one outage with a 1.8-hour time to
7 clear during the 12-month period.

8

9 Q. ON PAGES 15 AND 16 OF HIS TESTIMONY, MR. VAN DE WATER
10 CITES SEVERAL FIGURES THAT PURPORT TO ILLUSTRATE THE
11 DIFFERENCES IN THE ORDER COMPLETION INTERVAL FOR UNE-P
12 ORDERS VERSUS UNE-L ORDERS. WHAT IS THE RELEVANCE OF
13 THIS DIFFERENCE IN THIS PROCEEDING?

14

15 A. It has no relevance. Mr. Van De Water is simply noting that it takes less
16 time on average to complete UNE-P orders, which are predominantly
17 orders requiring a records change only, and no physical work, than the
18 time involved on average to complete UNE-L orders where some form of
19 physical work is always required. This revelation should come as no news
20 to anyone. However, the important point is how BellSouth performs
21 relative to appropriate performance standards for these two different
22 functions. Analysis of the data reflected in my Direct Testimony shows
23 BellSouth performs quite well.

24

25 Q. ARE MR. VAN DE WATER'S COMPARISONS AND CONCLUSIONS

1 VALID?

2

3 A. No. First, his claimed impact on the CLEC is minimal at best. The interval
4 that Mr. Van De Water refers to simply reflects how far in advance the
5 CLEC must place the order. In this regard, Mr. Van De Water's
6 comparison of UNE-P to UNE-L is about as relevant as comparing UNE-P
7 to collocation. There simply is no relevance. All of these are different
8 products that allow the CLEC to serve its customer in different ways. The
9 customer still has service during this interval. So, the only impact is
10 apparently on the CLEC's need to plan and sequence the orders. I should
11 also point out that this same interval would apply to any customers that
12 BellSouth wins back from the CLEC.

13

14 The most basic flaw in Mr. Van De Water's analysis is his attempt to
15 equate two different products and processes. An order for UNE-P
16 typically involves little more than changing the billing of an existing end-
17 user from BellSouth retail (or from another CLEC) to the acquiring CLEC.
18 In this instance, no physical work is required, an outside dispatch is not
19 needed and the order is not subject to facility shortages. In contrast a
20 UNE-L order will always require some form of physical work, in the central
21 office, at the customer's premise, or both. A dispatch may be needed and
22 the order interval can be affected by facility shortages. As a result of
23 these two different processes, the applicable ordering intervals will usually
24 differ.

1 Further, Mr. Van De Water includes in the chart on pages 15 & 16 of his
2 testimony the provisioning Interval for Switch-based Completions, the
3 shortest interval reflected. This is apparently to show a large difference in
4 the time for UNE-P and UNE-L completion intervals. However, the
5 Switch-based Completions include all orders that are nothing more than a
6 request for a feature change. Moreover, once the hot cut is complete,
7 CLECs don't even need to send these orders to BellSouth because they
8 can make the changes themselves. Mr. Van De Water does not
9 acknowledge this, or any other benefits that accrue to the CLEC from
10 moving to UNE-L. Surely, these benefits offset the nebulous impact that
11 he claims the longer provisioning interval for UNE-L causes.

12

13 Additionally, AT&T made this same argument before the FCC that the
14 standard must be the same for UNE-P and UNE-L, contending that until
15 ILECs offer an electronic loop provisioning (ELP) method of transferring
16 large volumes of local customers, unbundled switching for voice grade
17 loops is essential. The FCC, in paragraph 491 of its TRO, rejected this
18 contention stating: "the evidence in the record suggests that an ELP
19 process, to be effective, would require significant and costly upgrades to
20 the existing local network at both the remote terminal and the central
21 office...we, decline to require ELP at this time, although we may
22 reexamine AT&T's proposal if hot cut processes are not, in fact, sufficient
23 to handle necessary volumes." Clearly, the FCC did not support the idea
24 that UNE-P and UNE-L installation intervals must be the same,
25 notwithstanding Mr. Van De Water's suggestion to the contrary.

1

2 Q. YOU MENTIONED THAT THE ORDER COMPLETION INTERVALS FOR
3 UNE-L AND UNE-P WILL "USUALLY DIFFER." ARE THERE
4 INSTANCES WHEN THESE INTERVALS WOULD NOT DIFFER?

5

6 A. Yes. Depending on the marketing and business plans of the CLECs, the
7 order intervals for UNE-P could be the same as UNE-L. If a CLEC
8 acquires a customer and intends to serve that customer with a newly
9 provisioned UNE-P (rather than migrating existing services), the
10 processes, physical work, potential for a dispatch, possibility of a facility
11 shortage and the resulting order interval would be similar to UNE-L.
12 Similarly, if a CLEC's customer served by UNE-P wishes to add a second
13 line, the work process and the resulting interval would resemble a UNE-L.
14 For instance, for the months of November 2002 through October 2003 the
15 Order Completion Interval for UNE-P requiring a Dispatch was 5.0 days.
16 In comparison, the Order Completion Interval for 2W Analog Loop Non-
17 Design, with LNP was slightly better at 3.6 days. Mr. Van De Water's
18 analysis is predicated on the ordering patterns of the CLECs today. And
19 today, most UNE-P orders are simply migrations of existing service,
20 which, again, requires a records change rather than physical work and a
21 dispatch.

22

23 Q. ON PAGE 17, MR. VAN DE WATER HAS A TABLE THAT HE
24 CONTENDS ILLUSTRATES 'INFERIOR PERFORMANCE' FOR
25 ANALOG LOOPS COMPARED TO UNE-P. SIMILARLY, MS.

1 LICHTENBERG ALLEGES, ON PAGE 17 OF HER TESTIMONY, THAT A
2 UNE-L MIGRATION "TAKES SUBSTANTIALLY LONGER." DO THESE
3 DATA RESULTS TRULY REPRESENT INFERIOR PERFORMANCE AS
4 ALLEGED BY MR. VAN DE WATER AND MS. LICHTENBERG?

5

6 A. Certainly not. Once again, this is an invalid comparison. As I mentioned
7 above, these data simply represent that the two services are ordered and
8 provisioned differently. For the most part UNE-L data reflects data for new
9 service while UNE-P data is largely migration of existing service.
10 Consequently, these differences are more a reflection of the ordering
11 patterns and business practices of the CLECs, rather than an indicator of
12 inferior performance as Mr. Van De Water erroneously represents, and
13 Ms. Lichtenberg implies. As an example, because most UNE-P orders are
14 migrations of existing working service, there should be fewer orders
15 placed in jeopardy, less orders requiring a field visit, and a shorter order
16 completion interval than an order for a new UNE Loop. As more existing
17 in-service loops are used for UNE-L the same conditions that apply to
18 such loops today when used as UNE-P would also apply tomorrow for
19 loops used as UNE-L.

20

21 Furthermore, the Order Completion Interval for UNE Loops w/ LNP is a
22 minimum of 3 days. The origin of this 3-day minimum is actually an
23 industry agreement, which allows for the new service provider to
24 accomplish the work and coordination necessary to perform a number
25 port. To clarify, in July 2003, the Local Number Portability Administration

1 Working Group (LNPAWG), which includes CLEC and ILEC
2 representatives, approved a set of number porting procedures that place a
3 lower limit or minimum on the Order Completion Interval for number ports
4 in an NPA-NXX exchange. These procedures, in part, state: "Any
5 subsequent port [meaning after the very first port] in that NPA NXX will
6 have a due date no earlier than three (3) business days after FOC
7 receipt." The LNPAWG is a sanctioned committee of the North American
8 Numbering Council (NANC). AT&T is a member of the LNPAWG that
9 approved these procedures.

10

11 With a 3-day industry standard minimum it is unlikely that 2W Analog Loop
12 orders that do not require an outside dispatch will be completed as quickly
13 as retail Residence and Business Orders that do not have that
14 requirement. Perhaps a better comparison for parity determination
15 purposes is the interval on BellSouth retail winbacks where the process is
16 essentially the same for both BellSouth and the CLECs. Of course, little
17 winback activity existed when these standards were established, but that
18 is probably no longer the case, so a more analogous standard can be set.

19

20 Q. ARE MR. VAN DE WATER'S COMPARISONS OF UNE-P AND UNE
21 LOOP PERFORMANCE CONSISTENT WITH THIS COMMISSION'S
22 RULINGS IN THE PERFORMANCE MEASUREMENTS
23 PROCEEDINGS?

24

25 A. No. Throughout his testimony, Mr. Van De Water is implying that UNE

1 Loop performance is inferior or flawed, based on a theory that it should
2 somehow be compared to UNE-P. This Commission (and every other
3 Commission in BellSouth's region as well as the FCC in BellSouth's 271
4 applications) has determined that the performance for UNE-P and UNE
5 Loop should be each compared to a retail analogue, where one is
6 appropriate, or a benchmark if a retail analogue does not exist. They are
7 not compared to each other. These performance standards were
8 designed to take into account differences in the products and the
9 processes, and, to a large degree, remove the influence of the CLEC's
10 ordering patterns and business plans on BellSouth's performance results.
11 As an example, for a typical ordering measurement, e.g., the Firm Order
12 Confirmation Timeliness, all orders placed and processed electronically
13 should be evaluated against a standard for Fully Mechanized FOCs. The
14 Commission determined that this standard should be 95% of FOCs
15 returned within 3 hours. However, the first line on Mr. Van De Water's
16 table on Page 17 attempts to compare FOCs for UNE-P against FOCs for
17 UNE-L. The Commission has determined that the proper comparison is
18 against the performance standard, which for Fully Mechanized FOCs is
19 95% within 3 hours. For the period November 2002 through October
20 2003, more than 98% of the Fully Mechanized UNE-P orders and more
21 than 99% of the Fully Mechanized Analog Loop Orders (with and without
22 LNP) were processed within the 3-hour Commission standard.

23
24 Turning to flow through results on the Table on page 17, Mr. Van De
25 Water has misinterpreted some data and misrepresented it as percent

1 flow through. The rebuttal testimony of Mr. Pate addresses this issue in
2 more detail.

3

4 Finally, Mr. Van De Water attempts to compare the percent of Orders
5 requiring Field Dispatch and Non-Dispatch Order Completion Intervals for
6 UNE-P and UNE-L orders. The percent Orders requiring Field Dispatch
7 for UNE-P is artificially low as many of these orders are simply migrations
8 of existing retail service to the CLECs. For Non Dispatched Order
9 Completion Intervals, as has been stated several times before, these
10 comparisons are not appropriate. Furthermore, they are in conflict with
11 the Commission's findings that established a retail analogue for each
12 product of these metrics.

13

14 Q. MR. VAN DE WATER, ON PAGE 19 LINES 15 – 19, OF HIS
15 TESTIMONY, SUGGESTS THAT THERE ARE CURRENTLY FAILURE
16 AND RESTORATION PROBLEMS AT LOW VOLUMES THAT WILL
17 “ONLY BE EXACERBATED” BASED ON POTENTIAL INCREASED
18 DEMAND FOR UNE-L IF UNE-P IS NO LONGER AVAILABLE. PLEASE
19 ADDRESS HIS COMMENT.

20

21 A. First, Mr. Van De Water begins, incorrectly, with the premise that there are
22 currently “failure and service restoration problems that occur at low
23 volumes.” This premise is belied by the significant amount of data
24 provided with my Direct Testimony in this case demonstrating that
25 BellSouth’s performance in the ordering, provisioning and maintenance &

1 repair of UNE Loops is more than sufficient to allow CLECs to compete in
2 the local market. Second, Mr. Van De Water uses an incorrect
3 characterization of current performance to speculate that an increase in
4 UNE-L orders, based on the elimination of local circuit switching as a
5 UNE, exacerbates a current problem, which really is not a problem at all.
6 As with many of his other generalizations and forecasts of doom, Mr. Van
7 De Water provides no facts to support his theory that performance will
8 decline as volume increases, which is contrary to the historical pattern
9 where BellSouth's performance for CLECs has improved as the level of
10 competition has increased over the years.

11
12 Q. IN ADOPTING THE PERFORMANCE MEASUREMENTS STANDARDS
13 FOR UNE-L THAT ARE CURRENTLY IN EFFECT, DID THE
14 COMMISSION LIMIT THE APPROPRIATENESS OF THE STANDARDS
15 THAT IT ESTABLISHED TO SMALL VOLUMES?

16
17 A. No, the Commission made no such limitation. When the Commission set
18 standards for UNE-L measures in the performance measurements
19 proceedings, it did so based on its deliberations to determine reasonable
20 performance objectives for BellSouth's service to large and small CLECs,
21 without regard to volumes. Simply said, the Commission did not consider
22 any type of "sliding-scale" of performance standards based on volume.

23
24 The important point to be made here is that the Commission has already
25 set standards for UNE-L measurements that it considers to be

1 appropriate, and if BellSouth fails to meet these standards it is subject to
2 penalty payments. BellSouth has demonstrated a consistent record of
3 meeting appropriate standards and has every incentive to continue this
4 record in adjusting to the anticipated increases in UNE-L volumes.

5

6 Q. MR. VAN DE WATER, ON PAGE 40 LINES 15 – 16, OF HIS
7 TESTIMONY, STATES, “BELLSOUTH PROVIDES NO PERFORMANCE
8 DATA ON THE FREQUENCY AND DURATION OF FALL-OUT FROM
9 ITS PROVISIONING SYSTEMS.” HOW DO YOU RESPOND?

10

11 A. It is not clear what Mr. Van De Water means by ‘fall-out from provisioning
12 systems.’ If he means order processing that requires manual handling, we
13 actually do provide information on the frequency and duration in a number
14 of Ordering measurements reports – namely Flow-Through Service
15 Requests, Partially Mechanized Rejected Service Requests and Partially
16 Mechanized Firm Order Confirmations (FOCs). If, on the other hand, he is
17 referring to what happens after a FOC is issued and service order
18 processing begins, that is a combination of manual and automated
19 processes and both can occur for UNE-P and UNE-L, as well as retail.
20 The proportion of each is not relevant. What is relevant is whether
21 BellSouth is providing CLECs with a level of service that allows the CLEC
22 a meaningful opportunity to compete. Both this Commission and the FCC
23 reached that conclusion and the performance data show that there is no
24 basis for concluding otherwise today.

25

1 Q. ON PAGE 62 LINES 13 – 14, MR. VAN DE WATER STATES THAT
2 “BATCH CUT AND OTHER ASSOCIATED LOOP PERFORMANCE
3 STANDARDS SHOULD BE EQUIVALENT TO PERFORMANCE TO
4 MIGRATING A CUSTOMER FROM RETAIL TO UNE-P.” IS THIS A
5 LOGICAL BASIS FOR THE PERFORMANCE STANDARD FOR BATCH
6 HOT CUTS?

7

8 A. No. Batch cutovers to UNE-L require some amount of work, over and
9 above that required to migrate an existing customer from retail to UNE-P.
10 Thus, it is unreasonable to base performance standards for batch cutovers
11 on UNE-P migrations. Mr. Ainsworth will address this issue in more detail.

12

13 Q. ALSO ON PAGE 62 LINES 15 – 23, MR. VAN DE WATER LISTS
14 SEVERAL KEY PERFORMANCE MEASUREMENT FACTORS FOR
15 BATCH CUTS THAT MUST BE IN PLACE. DO YOU AGREE?

16

17 A. Yes. In Section III of my Direct Testimony I proposed additional metrics,
18 revisions in business rules and standards associated with batch hot cuts.
19 These revisions address the issues noted by Mr. Van De Water.

20

21 Q. MR. VAN DE WATER SUGGESTS THAT: 1) SELF EXECUTING
22 FINANCIAL CONSEQUENCES SHOULD BE IN PLACE FOR ILEC
23 FAILURES TO MEET PERFORMANCE STANDARDS; 2) THAT FOR ALL
24 CONVERSION SERVICE OUTAGES, THE CONSEQUENCES SHOULD
25 BE COMMENSURATE WITH THE AVERAGE NET REVENUE TIME

1 OVER THE AVERAGE LIFE OF THE CUSTOMER. DO YOU AGREE
2 WITH THESE TWO STATEMENTS?

3

4 A. The first statement is moot because the SEEM plan in effect in Kentucky
5 meets this requirement. BellSouth's existing measurements associated
6 with cutovers have self-executing financial consequences for the key
7 ordering, provisioning and maintenance and repair metrics. These
8 measurements include:

- 9 -Percent Flow Through Service Requests
- 10 -Reject Interval
- 11 -Firm Order Confirmation Timeliness
- 12 -Firm Order Confirmation and Reject Response Completeness
- 13 -Percent Missed Installation Appointments
- 14 -Order Completion Interval
- 15 -Percent Provisioning Troubles within 30 days of a Service Order
- 16 -Coordinated Customer Conversions Interval
- 17 -Coordinated Customer Conversions – Hot Cut Timeliness
- 18 -Hot Cut Conversions - % Provisioning Troubles with 7 days
- 19 -Service Order Accuracy
- 20 -Missed Repair Appointments
- 21 -Maintenance Average Duration
- 22 -Customer Trouble Report Rate
- 23 -Percent Repeat Troubles within 30 days

24 In addition to these existing measurements in the SEEM plan, BellSouth is
25 proposing a new measure, P-7E, Non-Coordinated Customer Conversions

1 - % Completed and Notified on Due Date, that will be included in the
2 enforcement plan pending approval by the Commission.
3

4 As to Mr. Van De Water's second statement -- that "[f]or all conversion
5 service outages, the consequences should be commensurate with the
6 average net revenue time the average life of the customer." This is an
7 absurd position for AT&T to take. Earlier in my Rebuttal Testimony, I
8 noted that there was only one service outage experienced during the 12-
9 month period. When these outages occur during a hot cut conversion,
10 they are usually resolved in a matter of hours. As mentioned above, there
11 was only one service outage associated with hot cuts during the period
12 from November 2002 through October 2003 in Kentucky and it was
13 resolved in 1.8 hours. For Mr. Van De Water to suggest that an outage of
14 approximately 1/2 of one day should somehow be compensated by
15 average revenue for the life of the customer goes beyond the realm of
16 reason.
17

18 Furthermore, such a payment in compensatory damages must assume
19 that the customer is lost to the CLEC forever due solely to being out of
20 service for a portion of a day. If the customer decides to leave AT&T
21 forever following an outage related to a hot cut, the root cause is most
22 likely something other than a partial day's outage. Turning the issue
23 raised by Mr. Van De Water around, if he assumes that outages are the
24 sole reason for a customer leaving AT&T, would he further assume that
25 customer retention after a trouble free hot cut is the sole reason for a

1 customer staying? And would he suggest that BellSouth should be
2 rewarded with the average net revenue for the life of that customer?
3 Probably not.

4

5 Q. ON PAGES 54 - 55 OF HIS DIRECT TESTIMONY, MR. VAN DE WATER
6 INDICATES THAT TRUNKING IS ONE OF THE OPERATIONAL
7 CONSTRAINTS THAT WILL RESULT FROM THE CONVERSION OF
8 UNE-P TO UNE-L. IS THIS ACCURATE?

9

10 A. No. BellSouth provides CLECs with a very high level of performance in
11 the area of local trunking. This performance level would not be
12 significantly impacted by the conversion from UNE-P to UNE-L because in
13 many cases the increase would simply mean that an existing trunk group
14 would need to be augmented. As long as the CLEC provides a timely
15 forecast to BellSouth of its trunking requirements, these increases can be
16 accommodated within the same performance levels as provided currently.

17

18 In my Direct Testimony I included data with respect to BellSouth's
19 performance for trunks in the Ordering, Provisioning and Maintenance &
20 Repair categories. A detailed discussion of these performance results
21 was provided in Exhibit AJV-1 of my direct filing. These data demonstrate
22 a very high level of performance for trunks. For example, for Kentucky,
23 during the period of November 2002 through October 2003, BellSouth met
24 the trunk blocking criteria (less than 0.5% difference for two consecutive
25 hours) for all 12 of the 12 months (100%).

1

2

It is significant to note that BellSouth has years of experience in administering and augmenting trunk groups to respond to shifts in traffic such as would occur with the movement from UNE P to UNE L.

5

6 Q.

HOW WOULD BELL SOUTH PROPOSE TO ADDRESS PROCESS CHANGES THAT WOULD AFFECT MEASUREMENTS?

8

9 A.

BellSouth is reviewing several enhancements to the batch hot cut process. In my direct testimony, I proposed two new measurements, PO-3 and P-7E, and changes to measures O-7, O-8, O-9, O-11 and P-7. To the extent that these enhancements affect the measurements, BellSouth will, of course, modify its proposed measurement changes and additions accordingly.

15

16 Q.

DOES THIS CONCLUDE YOUR TESTIMONY?

17

18 A.

Yes.