1	BEFORE THE SOU	TH CAROLINA PUBLIC SERVICE COMMISSION
2		DOCKET NO. 2001-209-C
3	BELLSOUTH TELEC	COMMUNICATIONS, INC.,
4		olicant,
5	and	
6		JUME XIII
7	UNITED TELEPHON	THERN STATES, INC., E COMPANY OF THE CAROLINAS UNICATIONS COMPANY,
8	SOUTH CAROLINA	CABLE TELEVISION ASSOCIATION,
9	CAROLINA, INC.,	ICATIONS CORP., US LEC OF SOUTH RESORT HOSPITALITY SERVICES, INC., MMUNICATIONS, INC., MCI WORLDCOM
10	NETWORK SERVICE	S, INC., and MCImetro ACCESS RVICES, LLC (collectively "WorldCom"),
11	ACCESS INTEGRAT	ED NETWORKS, INC., SOUTHEASTERN RIERS ASSOCIATION, NUVOX
12	COMMUNICATIONS,	INC., ITC^DELTACOM COMMUNICATIONS, OM III, and CONSUMER ADVOCATE OF THE
13	STATE OF SOUTH	
14	INT	ERVENORS,
15	DATE:	September 10, 2001
16	TIME:	10:00 AM
17	LOCATION:	Before the South Carolina Public
18		Service Commission, Columbia, SC
19	REPORTED BY:	J. LeVeque
20		Court Reporter
21		
22	J.	LeVEQUE COURT REPORTING
23		4528 Fernwood Road
24		Columbia, SC 29206
25	803-	787-5825/803-787-6525(fax)

1	SHARON E. NORRIS,
2	having been duly sworn, testified as follows:
3	DIRECT EXAMINATION
4	BY MS. AZORSKY:
5	MR. EDENFIELD: While we're passing out
6	the errata sheet, and I don't have to interrupt in
7	the middle of the summary, BellSouth is going to have
8	an objection to part of this that's being passed out
9	here. Whatever your pleasure is, as far as
10	addressing it now or whatever attempted to be put
11	into evidence, however you want to handle it.
12	COMMISSIONER SAUNDERS: We'll wait then.
13	Q. Could you state your full name and
14	address, for the record.
15	A. My name is Sharon E. Norris. My business
16	address Post Office Box 658, Loganville, Georgia.
17	Q. Did you cause to be filed in this docket
18	52 pages of rebuttal testimony on third-party
19	testing?
20	A. Yes.
21	Q. And were there four exhibits attached to
22	that testimony?
23	A. Yes.
24	Q. Have you prepared an errata containing
25	changes to the testimony?

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- 1 A. Yes.
- 2 Q. Have you also prepared an updated exhibit
- 3 SCN-3PT-1?
- 4 A. Yes.
- 5 Q. If I were to ask you the questions that
- 6 are in your testimony, would your answers be the
- 7 same, with the amendments?
- 8 A. Yes.
- 9 MS. AZORSKY: Mr. Chairman, I would move
- the admission of Ms. Norris' testimony as amended as
- if read from the stand and would also ask that
- exhibit SEN-3PT-1 be admitted along with the original
- exhibit that was attached to the original SEN-3PT-1
- that was been attached to Ms. Norris' testimony.
- 15 MR. EDENFIELD: As far as the errata
- sheet, I have no objection, whatsoever, to the
- 17 single-page errata sheet. As far as this updated
- exhibit SEN-3PT-1, I was handed this document at ten
- 19 o'clock this morning. This is new information beyond
- 20 what was in Ms. Norris's direct testimony. And what
- 21 they are doing is supplementing the record without
- 22 giving me a chance to respond to this in any form or
- fashion, be it testimony of my own. Therefore, I
- 24 would object to it as being improper.
- MS. AZORSKY: Mr. Chairman, SEN-3PT-1 is

a summary of the observations and exceptions in the 1 2 Florida third-party test. It is -- has been updated since her testimony was filed. There are a number of 3 exceptions issued in Florida since the document was 4 prepared and submitted with her testimony. And we 5 wanted to offer it to the Commission simply because 6 7 it is the most up-to-date information. That test is 8 ongoing. A lot of things are happening. And we 9 wanted to provide that up-to-data information to the 10 Commission. 11 BellSouth responds that MR. EDENFIELD: this is precisely which what Mr. Varner tried to do 12 13 this morning with updatings and testimony that had 14 come out a couple weeks ago and the Commission denied 15 that. 16 CHAIRMAN SAUNDERS: You have no objection 17 to this? 18 MR. EDENFIELD: That's correct, 19 Mr. Chairman, I have no objection to the testimony, 20 not the errata sheet of one page. COMMISSIONER SAUNDERS: We're going to 21 22 admit this testimony, as amended. And what we're 23 going to do, at this particular point, is go ahead and take a lunch break. And I'm going to ask the 24

25

Commission to meet and make a decision. And we'll

1	come back at two o'clock, let's make it 2.30.
2	(A luncheon recess transpired from 12:38
3	until 2:30 PM).
4	CHAIRMAN SAUNDERS: Please be seated.
5	I'll call the hearing back to order.
6	BellSouth?
7	MR. EDENFIELD: Yes, sir.
8	CHAIRMAN SAUNDERS: We're going to
9	overrule your objection, sir. The Commission feels
10	that the situation that I ruled on this morning with
11	Mr. Varner is a different situation from this one, as
12	it relates to what's being presented to us by this
13	witness.
14	So, we are going to allow you, with the
15	remaining witnesses that you have, if you want to
16	present an exhibit to this, we'll have that marked
17	for you, and just be waiting.
18	But we're going to overrule you, at this
19	point, and enter this into evidence of this case. It
20	will be Hearing Exhibit Number 102, and entered into
21	the evidence of this case.
22	(PLEASE REFER TO PREFILED REBUTTAL
23	TESTIMONY AND AN ERRATA SHEET, 53 PAGES, OF MS.
24	NORRIS, WHICH FOLLOWS:)

1	CHAIRMAN SAUNDERS: Ms. Belser?
2	MS. BELSER: No questions.
3	CHAIRMAN SAUNDERS: Now, sir.
4	MR. EDENFIELD: All right. I was born
5	early and never quit.
6	CROSS EXAMINATION
7	BY MR. EDENFIELD:
8	Q. Ms. Norris, let me ask you a couple of
9	questions about your background. You retired from
10	AT&T in 1998?
11	A. Yeah.
12	Q. Somewhere around there?
13	A. It's been a while.
14	Q. Since then you opened up a consulting
15	firm, SEN Consulting?
16	A. It's a small firm. I'm the only member.
17	Q. That' what I guessed SEN meant. Have you
18	ever represented an RBOC for you company in
19	consulting and in the field of third-party testing?
20	A. No. No.
21	Q. Have you ever represented anyone except
22	for AT&T in your consulting business, as far as
23	third-party testing is concerned?
24	A. Only informally. We, as a CLEC
25	community, but no, not for payment, no. But we have

- discussions as a CLEC community but not. I work for AT&T.
- Q. As far as holding yourself out for hire, you've worked only for AT&T?
- 5 A. Absolutely.

- Q. Let's talk about the third-party test
  kind of globally for a moment. Will you agree with
  me that in deciding whether BellSouth provides
  nondiscriminatory access to its OSS, the FCC and the
  Department of Justice are first going to look at
  commercial usage?
  - A. I suspect that is so. To the extent, and I think they can do that in certain areas. You have to look at everything the FCC says. There are sites in there they talk about that. If you look at other places in the FCC's order, they talk about importance of volume testing, which cannot be done for the commercial usage, because by nature future they talk about performance measures plan being valid. So yes to an extent, but you need to look at the entirety of the FCC orders to see what they are looking for.
  - Q. Have you ever quantified how much commercial usage it would take for you to agree, you being AT&T, to agree that BellSouth's OSS provide

- 1 nondiscriminatory access?
- 2 A. No.

1.2

- Q. As you sit here today, is there any
  amount of commercial usage that you, as a retained
  consultant for AT&T, will agree satisfies the
  nondiscriminatory access requirements for OSS?
  - A. Well, I think -- I'm trying to think if it was a yes or no question. I would -- in giving that some thought for the first time, because I just told you no, that I have not done any analysis, so to answer your question, I would need to be comfortable that the commercial data was viable data. In terms of quantity of commercial data, I don't think I would be comfortable in saying that right now. I think Mr. Varner -- if we talked about FOC timeliness, if you have a lot of FOC information, wherever that is, could you use that instead of looking at the test, perhaps so.
  - Q. Do you have a volume amount, and let's put aside our differences on whether the data is reliable or such. Obviously, you've got your position, we've got ours. Let's put that aside for a second. Is this any amount of commercial usage that you think would satisfy the commercial usage type standard for providing nondiscriminatory access for

- 1 OSS?
- A. No. But let me add to the Commission, I
- 3 don't know why this would be such a big deal. It
- 4 seems irreconcilable to me to me that you would be
- 5 doing well in your performance commercially, but
- 6 couldn't pass a test.
- 7 Q. The next thing I want to talk to you
- 8 about is carrier-to-carrier testing. Has AT&T ever
- 9 participated in any carrier-to-carrier testing with
- 10 BellSouth?
- 11 A. A couple things come to mind. It depends
- on your definition of carrier to carrier. I think we
- have filed in this docket a UNE-P trial. And then we
- also did, which may not be the same thing, it's not
- 15 really testing. We did data reconciliation for the
- 16 hot cuts in Georgia.
- 17 Q. You're aware, I think you're kind of
- involved in the industry. Are you aware of any other
- 19 type of carrier-to-carrier testing with BellSouth?
- 20 A. The only thing that comes to mind is when
- 21 you're testing an interface, you do it -- it's not
- really, but it's a very limited basis. You're trying
- 23 to see if a scenario will work. You may have at
- least 25 tests. And you may not be looking for FOC
- 25 timeliness. There are some interface testing,

- because if you have done anything that has measurable
- 2 results, you may see something on timeliness. I'm
- 3 just not aware of it.
- Q. Are you willing to concede that any
- 5 carrier-to-carrier testing done between AT&T and
- 6 BellSouth or any other CLEC and BellSouth of which
- you are aware, satisfies the nondiscriminatory access
- 8 requirements for OSS?
- 9 A. Not any carrier-to-carrier testing. It
- would depend on the parameters of the test. It could
- 11 be very limited carrier to carrier.
- 12 O. The question is: Of any of the
- carrier-to-carrier testing of which you are aware, is
- there any evidence, any carrier-to-carrier test
- that's been conducted in BellSouth's region, to which
- 16 you are aware, is there any such test,
- 17 carrier-to-carrier test that you are willing to
- 18 concede satisfies a nondiscriminatory access to OSS
- requirements?
- 20 A. I don't know the answer to that question.
- 21 I'm not that familiar with the carrier-to-carrier
- 22 test.
- 23 Q. Let's talk about third-party testing for
- 24 a moment. Is there any part of the Georgia
- 25 third-party test that you will concede that satisfies

- the nondiscriminatory access to OSS requirements of
- 2 the act?
- A. What I'm struggling with is, I was trying
- 4 to do an inventory of things that would work, and if
- 5 I didn't have the data in front of me about the
- 6 deficiencies in the Florida test, I have only the
- 7 Georgia test to look at, I might could say maybe your
- 8 billing hasn't changed that much, or maybe your
- 9 maintenance repair hasn't changed that much. But
- when I'm like at open exceptions in virtually every
- category that was tested in Georgia, I'll be glad to
- go over a specific example, but I cant think of
- anything right off the top of my head.
- 14 O. Let's talk about the Georgia test for
- just a moment. I'll test your memory. From what I
- 16 recall I think you were involved with this from the
- 17 beginning?
- 18 A. Yes.
- 19 Q. Your memory is probably better than mine
- on some of this stuff, so just bear with me. You
- 21 would agree that Georgia had opened an OSS generic
- docket to consider these issues?
- 23 A. There was an OSS generic docket.
- Q. And AT&T participated in that docket?
- 25 A. There was -- yes, there were a couple

- things I recall about that. There was one two-day
- workshop, and then filed monthly status reports for a
- 3 while.
- Q. You filed pleadings and comments in that
- 5 docket?
- 6 A. Probably.
- 7 Q. And you kind of prejumped me on the other
- 8 one. You participated in workshops on that docket?
- 9 A. One workshop is all I recall for two
- 10 days.
- 11 O. Then workshop, a two-day workshop, okay.
- 12 As a result of these meetings, a master test plan was
- 13 ultimately developed as a result of what went on in
- 14 that docket, correct?
- 15 A. Not as a result of the workshop in the
- OSS test. I think the CLECs had to call a petition
- for a third-party test.
- 18 Q. That was something else I was going to
- 19 ask.
- 20 A. But the relationship of what we described
- as a third-party test, I don't really know of any.
- Q. This was something I was going to get to.
- 23 I'll do it now. It was AT&T or the CLECs who
- 24 actually requested the third-party tests in Georgia,
- 25 right?

<b>T</b>	A. I CHILIK SO, yes.
2	Q. I can't remember if it was AT&T or a
3	combination.
4	A. I can't, either. I know there was a
5	petition filed, yes.
6	Q. This whole third-party testing idea was
7	something the CLECs came up with in Georgia?
8	A. As a concept, yes. We had specific test
9	parameters that we though the test ought to contain.
10	Q. As a result of that request, the Georgia
11	Commission opened a docket. We just talked about
12	some of the things that went on in that docket,
13	correct?
14	A. I have to get very literal. It's in the
15	8354, which is the docket.
16	Q. Don't ask me.
17	A. I have a mind for details. But, yes, they
18	did include it, as I recall, in the OSS docket.
19	Q. Sure.
20	A. Right.
21	Q. I guess what I'm getting at here is,
22	ultimately in the context of the OSS docket, a master
23	test plan was developed for, I guess, originally HP

and then for KCI, who used to be KPMG to execute on

24

that?

1	A. Yes.
2	Q. Did I oversimplify it?
3	A. No, no.
4	Q. And you talked about a moment ago this
5	Florida criticism, I think, your summary of the
6	independence of the Georgia test. I don't have your
7	testimony open to right page, but I believe that's an
8	order from Florida. And you can just check your
9	testimony real quick, dated August 9, 1999?
10	A. I think that's right, because they came
11	out with their test plan later than year.
12	Q. That order predates KCI becoming involved
13	in the Georgia third-party test, right, which was
14	September 9th?
15	A. Well that may be true, but the
16	relationship parameters did not change. T the
17	contract was between BellSouth and the testing party,
18	not the Commission. So the individual contract is
19	not so much the independent is still not there,
20	regardless of who had done it.
21	Q. Just so we are clear on this, the master
22	test plan that Georgia has ordered be executed on for
23	KCI, that is not set forth in the contract between

BellSouth and KCI. That's something that the

24

25

Commission did?

You may. Well they asked BellSouth -- as 1 Α. I recall, the order asked BellSouth to develop a test 2 plan and BellSouth hired Ernst & Young, I believe. I 3 don't know what process you went through internally, 4 we were not part of that process, as I recall. 5 And the contract you're talking about, 6 Ο. that sets forth the financial responsibility, that 7 is, that BellSouth is paying KCI for the third-party 8 test? 9 I'm sure that's part of it. I haven't 10 read your contract. I'm not sure what else is in 11 12 there. You would agree with me that BellSouth is 1.3 paying KCI in Florida, as well? 14 It's who they report to. Yes, I'm sure Α. 15 the Florida Commission is not paying. It's the 16 reporting relation and the CLEC involvement. 17 Like I said, my understanding is from 18 KPMG directly, as well as from some documents I've 19 seen, is the Commission -- and they have a limited 20 staff. But the Commission in Georgia participated on 21 a couple of weekly calls, but the day to day running 22 of the test, they weren't copied on. 2.3 My understanding is the Florida 24 Commission, it is their policy that their staff is 25

- part of every e-mail and part of every meeting. I'm
- 2 not sure how well they are executing that. But it's
- 3 just a very different sort of setup. Very different.
- Q. Are you criticizing the Georgia
- 5 Commission's level of involvement?
- A. I want to see this underlined and handed
- 7 to Dave and Leon. I think Dave and Leon are well
- aware of sharing our position, but no, you can show
- 9 them anything you like. I have a lot of respect for
- the Georgia Commissioner. I was there as a
- 11 representative for many years. I know them very well
- 12 as individuals and their families. I take strong
- exception to what they have done. I think they are
- fine individuals. I think they have been very pro
- 15 competitive.
- They are extremely under resourced. I
- don't know how Leon does his job. He had a myriad of
- things on his plate, trying to manage this test.
- 19 Whereas, in Florida, they have at least five people
- 20 full-time. So it's a logical consequences of buying
- 21 into what Georgia was in, perhaps. But the result is
- 22 a very different test.
- Q. And I assume, then, as a result of AT&T
- 24 touting the Florida test, that Florida -- the test in
- 25 Florida comes back and says: BellSouth is providing

- nondiscriminatory access to its OCC, that AT&T is
- 2 going to accept that without challenge?
- A. Having read one test report from KPMG and
- being very surprised, I cannot make a statement.
- 5 I'll need the see the test report. But, certainly,
- 6 the process is much more open. But comparisons have
- 7 been relative to what I experienced in Georgia.
- 8 Q. So you have some criticisms of the
- 9 Florida test, as well?
- 10 A. I will -- we will file comments and
- participate in workshops when we see the test report.
- 12 What happens in all tests, and some of this is
- secrecy of KPMG, and then you have a sunshine wall in
- 14 Florida, which means the CLECs can't know anything
- 15 BellSouth doesn't know. KPMG is very reluctant to
- tell you what they are doing. You see the test plan.
- We get lots of information about the exceptions.
- What we don't get much information about is what are
- you doing that you are not registering exceptions on.
- 20 I need to see the test report.
- Q. As a result of having going back in time,
- 22 now to the Georgia test where we were, after KCI took
- over the test, or KPMG, you understand when I say KCI
- 24 I'm talking about KPMG?
- 25 A. I do.

- Q. After they took over the test, at least on the master test plan, there were regular status
- 3 reports issued to all participants?
- A. Yes, there were a couple. There was a
- 5 monthly -- fairly monthly status report. And then
- 6 there was a weekly conference call. And then this
- 7 was the intermittent one-page plan. If you want to
- 8 contrast that with Florida where I have a weekly
- 9 status call. I have another call on the
- 10 observations. Another call on the exceptions. I
- 11 have weekly drafts of what's going on with the
- exceptions. I have meeting minutes. There were
- meeting minutes in Georgia, as well. Then I had
- detail project plans that come out almost monthly and
- status reports. Yeah, they both had some. They did
- 16 communicate, if you get into the details.
- 17 Q. Now, around the early part of 2000, the
- 18 Georgia Commission decided to do a supplemental test
- 19 plan. Do you recall that?
- 20 A. Yes.
- O. What they did, I believe, is they issued
- an order in January of 2000, then had a comment cycle
- where both BellSouth and the participating CLECs made
- comments. Then around March, 2000, they issued a
- 25 supplemental test plan?

- A. I'm sure that's close to right.
- Q. Can you tell me what was added via the
- 3 supplemental test plan that was not in the original
- 4 master test plan?
- 5 A. Generally yes. They enhanced the
- 6 performance measures on part of the test
- 7 significantly. That's probably the biggest thing
- 8 they did. They added DS -- ADSL only, manual
- 9 testing, some of that. They added some resale. And
- I think they did a document review of OSS-99
- 11 evaluation.
- 12 Q. Now, in conjunction with the supplemental
- test plan that came out in early 2000, they began to
- have weekly meetings with all participants. I think
- you had mentioned in your testimony somewhere around
- 16 February of 2000?
- 17 A. Yeah, it was interesting. And what I
- think drove that was the FCC came out with a letter
- of some of the minimum things they were look for in
- 20 the third-party test. And that drove some behavioral
- 21 changes. I don't know if it was suspicion or
- BellSouth thought we needed to comply with this
- letter. So, things opened up a bit, not like
- 24 Florida, but a bit.
- 25 Q. At least the Commission was
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- participating enough to keep abreast of what the FCC
- was saying needed to be done?
- A. Maybe that was their driver. Florida has
- 4 been more like trying to open the market to
- 5 competition.
- Q. So Georgia has been doing things to try
- 7 to stifle competition; is that your suggestion?
- 8 A. No.
- 9 MS AZORSKY: Objection, that was
- 10 argumentative.
- 11 A. I'm glad for the opportunity to clarify.
- No, absolutely not is what I am saying. No, as a
- matter of fact, a letter came out says: Are we --
- the letter, Strickland letter. You know the letter,
- 15 I'm sure. And it says: Are we complying with this?
- And that has never been the focus is Florida. The
- focus is: What's the best in class. Pennsylvania
- was better on this than New York. CLECs, what else
- do you need? It's a very different focus.
- But, you know, did Georgia believe that
- 21 was sufficient? Probably they did. No, they are
- very anxious for competition in the state.
- O. If I understand this, in a nutshell, and
- 24 I'm not trying to be argumentative with you, it
- 25 sounds like what you're saying is that Georgia was

- shooting to meet the minimum standards of the FCC and
- 2 Florida is trying to hit the higher target; is that
- 3 what you're saying?
- A. Well, it does call for speculation. I
- 5 don't know if that's what they are shooting for, but
- 6 that's what they got.
- 7 O. You also have a criticism of the Georgia
- 8 test on the basis that the current software used by
- 9 CLECs for the OSS transactions, which is OSS-99
- 10 currently was not tested?
- 11 A. True.
- 12 O. What was the software used by most CLECs
- back when the parameters were set for the Georgia
- master test plan/?
- 15 A. Perhaps at that time it was Issue seven,
- and I think this is one of the significant
- 17 differences between the Georgia and Florida test.
- 18 Florida tries to keep their test current and fresh.
- When OLNS, when I tried to bring them aboard, they
- looked at that. When line sharing came in and line
- 21 splitting, they try to keep everything current. The
- Georgia test -- OSS-99 actually started January of
- 23 2000. The test in Georgia didn't end until March,
- 24 2001. That was 15 months later. It' my
- 25 understanding practically 80 percent of the people

- are on OSS-99 now and it wasn't tested.
- Q. Let me ask it this way. When the master
- 3 test plan was developed in Georgia was OSS-99 even in
- 4 production?
- 5 A. No, it was not. That's the reason you
- 6 needed to add to it as things become relevant.
- 7 Q. Will you agree with me that third-party
- 8 testing, in general, is a large drawn out process?
- 9 A. I think more than anyone -- yes, it has
- 10 been.
- 11 Q. It's been your life?
- 12 A. And BellSouth's, as well, I'm sure.
- 13 O. And during the course of this process,
- 14 BellSouth is continuing to make system upgrades and
- developing new products for release into the market.
- 16 Would you agree with that?
- 17 A. Yes.
- 18 Q. Is it your contention that every time the
- OSS is modified, every time to a new product is
- 20 entered into the market, that the third-party test
- 21 must be modified to incorporate those upgrades and
- new products into the test?
- A. No. I think what needs to be made is a
- reasonable judgment, which I believe Florida has been
- 25 pretty good at making. Given what we now know by the

- schedule and the availability of the product, can we
- 2 get it in? If the answer is yes, then let's try to
- 3 do that and not stick blindly on a test plan that was
- 4 over a year old.
- 5 Q. When Florida's test is done, how old will
- 6 it be?
- 7 A. Well, the original test plan? Or the
- 8 work they've done underneath it.
- 9 Q. Start to finish, how long will it take
- them to finish assuming they neat the October
- 11 deadline?
- 12 A. I have the Florida test. I think they
- really started most of their work February of 2000.
- 14 The test plan may have been dated earlier than that.
- I could look if that's important to you. I have it
- with me. And so, it's probably going to run about
- two years, roughly the same as Georgia did.
- O. What I'm trying to figure out here is, if
- 19 you agree, which you did a moment ago, that you can't
- 20 really continue to upgrade the test for -- or to
- incorporate within the test every upgrade and every
- new product, when do you stop. I mean, do you base
- your decision on length of time? Or when OSS 2002
- comes out next year, are you going to be criticizing
- 25 the Florida test because it didn't incorporate that?

- 1 A. Not if the test is over.
- 2 Q. So if the test is over, anything that
- 3 comes out after the test is over or comes into
- 4 general use after the test is over, that, you think,
- should not be put into the test, even if it's the
- 6 most widely used product that the CLECs using?
- 7 A. I'm a little confused. I mean, the test
- 8 would be over, so there would be no forum to take it
- 9 to. And we'd have at the use another forum. But if
- 10 you have a test running and you have products that
- 11 people are trying to use and can, and you as a
- 12 Commission want to understand that those products are
- 13 really available or not, you put them in the test.
- O. When did the Georgia test end? Did you
- 15 say March 2001?
- A. Well, there were some not completes, and
- it's still ongoing, but the test reported for the
- portion that was complete was issued March 20th.
- 0. Well, with the new exhibit, we can ask
- you this way. How many observations or exceptions
- 21 are still open in Georgia?
- 22 A. I'm not sure -- five or six. There's 79,
- 23 86, 89, 122, 136 and 137. And 129, which is on
- 24 Birmingham test. I think this are seven.
- 25 Q. There are seven open?
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- 1 A. I think in Georgia.
- 2 Q. Subject to check, there are seven open
- 3 exceptions and observations combined? Or each?
- A. Georgia doesn't have an observation
- 5 process. It only has an exception.
- Q. So you've got seven open exception on a
- 7 third-party test out of how many test points?
- A. I guess you got say about 11 hundred,
- 9 1147. I've got it. At one point I looked at them
- when I was building my testimony, but is that chose
- 11 enough for you?
- 12 O. We say that. I understand that. How
- many do you think there are?
- A. I'm sure it's very close to that, if not
- 15 exact. I'm not quibbling over that. I think it's
- important to note that those exceptions have been
- open now almost six months and still are not closed.
- 18 So I'm not sure why it would take so long.
- 19 Q. So we're down to seven exceptions out of
- somewhere between 1,000 and 1,200?
- 21 A. No. That's not an apples-and-apples
- comparison. There were 137 exceptions issued in
- 23 Georgia. Of those, there are seven or eight open.
- One is in test point, one is exceptions.
- Q. Okay. Out of 1,000 to 1,200 test points,

- there are seven open exceptions?
- 2 A. Yes.
- Q. Let's take a quick look at how KCI did
- 4 the third-party testing. Correct me if I'm wrong.
- 5 My understanding is what KCI did is it set itself up
- as a CLEC and began to operate in the state of
- 7 Georgia submitting orders and such. Is that, from a
- 8 10,000 foot level, is that what they did?
- 9 A. For certain portion of the test, that was
- 10 their goal.
- 11 Q. In setting themselves up as a CLEC they
- had to establish an account. Would you agree with
- 13 that?
- 14 A. Right.
- Q. And the way they would establish an
- account is look at the BellSouth practices and
- 17 procedures and follow those and see if they worked,
- instead of setting up an account?
- A. Well, in part they did. There are two
- 20 parts to be clear for you and for the Commissioners.
- 21 Certain things they did look at, that were tested.
- 22 Like they would look at the ordering manuals and see
- 23 if they could use them. That was evaluated on the
- 24 older version.
- What was not evaluated in Georgia that

- was evaluated in Florida and New York is -- the
- 2 account team, for example, is a very important part
- 3 of establishing a process and starting up as CLEC.
- 4 So there were things about becoming a CLEC that were
- 5 not evaluated in Georgia but are being evaluated in
- 6 Florida. Certain other things they did use, and
- 7 publicly documented them.
- 8 Q. Whatever is evaluated, I'll save that
- 9 argument for later. Whatever was evaluated, KCI was
- able to set up an account which then allowed it to
- set up its interfaces, which then allowed it to
- submit orders. Would you agree with that?
- 13 A. By some process they did. It was not all
- 14 publicly evaluated. So I'm sure what treatment they
- got. By some process, which may or may not be the
- same, they set up.
- O. They were able to set up as a CLEC, and
- they were able to then build an interface. That's
- 19 something else they did?
- 20 A. They built some interfaces. Some they
- used BellSouth. Again, that process was not
- 22 evaluated. We don't have any idea how much help they
- got or how much trouble they had.
- O. In the end, they were able to build an
- interface that worked. Would you give me that much?

- 1 A. Yes. But I don't know how they got
- there. They got there somewhere. I don't have any
- 3 data about that.
- 4 Q. Then they were able to submit orders
- 5 using those interface?
- A. Yes, they did.
- 7 Q. They did measurements based on the orders
- 8 they submitted?
- 9 A. Yes.
- 10 Q. They, then, as a result of the orders
- they submitted, they were rendered bills?
- 12 A. The billing process, as I understand it,
- they actually went outside and did some of their
- billing with special orders that were not part of the
- test, but used a special side billing test bed.
- 16 O. They were rendered bills?
- 17 A. Yes.
- 18 O. They were able to submit orders for
- 19 repair and maintenance?
- 20 A. Yes.
- Q. Would you agree with me that to the
- 22 extend the Georgia mission determined there was
- 23 already substantial commercial usage they told KCI
- 24 not to do testing in those areas?
- 25 A. I recall something about that. I think
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- that's the reason they didn't do resale to begin
- with. But then they later added it, so I'm not sure
- 3 what their final position was.
- 4 O. There are a number of areas in your
- testimony, and I guess change management jumps out at
- 6 me, there may have been others, where you criticize
- 7 the adequacy of the testing. Let me ask you
- 8 generally about those topics?
- 9 A. Okay.
- 10 Q. You will agree, that to the extent you're
- 11 complaining about the adequacy of the testing, you
- will agree the testing did occur. It's just you're
- unhappy with the level of testing that occurred?
- A. For change management?
- 15 Q. Sure.
- 16 A. Yeah. Some level of testing occurred,
- yes, because three exceptions were issued.
- O. Will you agree with me that in the end,
- 19 after all this is said and done, and we all get up
- 20 here and do this day in and day out, state to state
- 21 to state, that ultimately the FCC and Department of
- Justice are going determine whether the Georgia test
- was good enough?
- A. No. I think they will -- well, yes, I
- 25 think the state has to determine it's good enough

1	first.
2	Q. I'm sorry. I jumped ahead in the
3	process. I understand that if you'll accept that
4	this was included in my question is the following:
5	One, that the third-party test in Georgia gets
6	approved by the Georgia Commission, that the Georgia
7	Commission endorses BellSouth's 271 application to
8	the FCC, that BellSouth then files its 271
9	application with the FCC.
10	At that point, will you agree with me
11	that it's going to be the decision of FCC and the
12	Department of Justice to determine whether that
13	Georgia test, after looking at commercial usage,
14	carrier-to-carrier testing, any internal testing they
15	will then look at that third-party test and decide if
16	it was good enough?
17	A. Yes.
18	Q. Thank you. That's all I have.
19	CHAIRMAN SAUNDERS: Commissioners?
20	CROSS EXAMINATION
21	BY COMMISSIONER ATKINS:
22	THE WITNESS: I'll repeat my summary
23	slower if you'd like.
24	Q. Your Exhibit 102, the first page, would

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you help me understand it.

- The summary? 1 Α. Yeah, the first page of Exhibit 102, 2 Ο. 3 which is the summary sheet as of September 7th, 2001. For example, outside the scope of the Georgia test, 4 there are 24 open observations, there are 21 closed 5 observations. That means that there is three left 6 7 Is that what that means? 8 No. You have to add, for a total of 45 Α. 9 observations that have been issued. 10 Ο. So it's still open, and then ones that have been opened but have been closed is 21? 11 12 Α. Right. 13 And there are 37 open exceptions, still, Ο. but 38 have been handled? 14 Right, for a total of 75 in that 15 Α. 16 category. What that would -- okay. About half of 17 0. them have been handled? 18 Yes. 19 Α. 20 Q. That's what that's saying? Right. If you look at the bottom line, 21 Α. it says 42 percent of the observations and exceptions 22 23 are open. I wanted to make sure I 24 All right. 0.
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understood that. For us lay folks up here, what is

- 1 oss-99?
- 2 A. OSS-99 is -- I am not Mr. Pate nor Mr.
- 3 Bradbury, so I'll give you a slightly more detailed
- 4 version. There are industry standards that are
- 5 developed so that machines can talk to each other.
- 6 And they upgrade those over time. And there are
- 7 issues, TCIFs, and I'm not sure what that stands for.
- 8 But basically it's the capabilities of being able to
- 9 mechanically order between the companies. And how
- you set those up based on industry standards. And
- periodically you upgrade those as the industry gets
- more consensus around how orders are being managed
- and what capabilities they want to put in the
- 14 ordering process.
- Q. Do those upgrades go through change
- 16 control process?
- 17 A. The change control process came on
- 18 board -- there's another one scheduled, and I don't
- 19 know what they are calling it, but Issue 10 is
- scheduled for next May or June. And that one is
- 21 being worked within the change control process. But
- the change control process really came on board after
- 23 OSS-99.
- Q. Hopefully, in each version, you fix
- 25 things that were not working quite so well in the old

- version and would also add new utility or
- 2 functionality to the new version?
- 3 A. Right.
- 4 Q. And that's done so everybody can be more
- 5 responsive to changes in the industry and really to
- 6 try and ensure there can be some adequate
- 7 competition?
- A. Right. Because what you're looking for,
- 9 and I think there's been a lot of discussion even a
- 10 little bit today, is you need -- to do mass market
- entry on any kind of sustainable level, you've got to
- be efficient, which means your orders have to
- 13 flow-through, you have to be able to order
- 14 electronically. And you need to be able to order all
- types of orders electronically and get the feedback
- 16 electronically so the machines are talking to each
- other, so the people are talking to each other. It's
- much cheaper and quicker. So, yes, that's the goal
- is to increase the capabilities to do mechanical
- 20 processing orders for all order types and all
- 21 transaction types.
- 22 O. I want to ask a kind of speculative but
- very practical question. I'm looking, again, at your
- exhibit, and I'm looking at -- let's say, for
- example, the first part of this are all the

- 1 observations outside the scope of the Georgia
- third-party test. And I think the are 70 some of
- 3 them. There's a bunch of them, let's say that.
- 4 A. Right.
- 5 Q. Less than a hundred. You, I think,
- 6 stated in your testimony that they are talking about
- 7 being through with this in Florida in October of this
- 8 year. I think that's what you said.
- 9 A. The published project plan calls for
- 10 that. The data was last updated July 31st. And
- another one is due out, and whether that date will
- 12 hod. It's listed numerous times and a couple of
- months at a time. So it may slip again. It wouldn't
- surprise me if it slipped another month. I don't
- have any inside information on that. Maybe by the
- time Mr. McElroy comes to the stand, he may know.
- 17 You can ask him about that.
- O. OSS will be used, 99 will be used region
- wide in Bell's region, right?
- 20 A. Uh-huh.
- 21 Q. So it will replace whatever was tested in
- 22 Georgia, OSS-7?
- A. Well, as a matter of fact, it pretty much
- virtually has. I think LENS was only available in
- OSS-99. Where I got my number of 80 percent was from

- a workshop in Kentucky where Mr. Stacy was making a
- 2 presentation. They said approximately 80 percent,
- and that was early this year, all orders will be
- 4 placed electronically are on OSS-99. Some people are
- on seven. You don't have to move to nine. So there
- 6 are some folks still on seven.
- 7 Q. Since about 42 percent, so far, as of the
- 7th of September, your Exhibit, 42 percent of the
- 9 observation exceptions are open. That means a
- 10 majority have been closed.
- 11 A. Yeah.
- 12 O. Let's say that this Commission, and
- 13 Georgia, and whoever else is going to come along,
- 14 Louisiana seems to do a lot very fast. Let's say
- that we make a decision based on what happens in
- 16 Georgia. And then Florida comes along and quite
- politely says: No, we're not going to do that. We
- did third-party testing and looked at OSS-99, and we
- did all these extra things. And I'm sure they are
- 20 not going approve anything down there until they feel
- 21 happy and satisfied that everything has been done.
- 22 So, they close all these things, and take care of
- them, and it's all in OSS-99. And then that goes up
- 24 to the Justice Department and the FCC, and obviously
- 25 BellSouth's got to have fixed them. Has the baby not

- been vaccinated? Is everything not kosher? Are we
- 2 not moving forward once that happens? And no matter
- 3 what this Commission or any other Commission does in
- 4 response to OSS-99, is OSS-99 not what BellSouth is
- 5 going to use in interfacing with the CLECs?
- A. I'm struggling with that multipart
- 7 question.
- Q. I'm trying to figure out if -- I mean,
- whether or not we wait on Florida. Does it really
- 10 matter? Because Florida is going to do what Florida
- is going to do. The FCC is going to accept that.
- But I don't care what the FCC does. What matters is
- BellSouth is going to implement OSS-99 and fix it.
- A. We hope. One of the things that I would
- be worried about if I were a Commissioner is the
- volume testing, which is -- like I said in my
- 17 summary, if BellSouth is true, and that really does
- 18 stimulate competition, or if it doesn't the market is
- 19 trying to grow.
- 20 MCI this morning was talking about growth
- 21 month over month. The system needs to work. And we
- 22 don't have any verification of that yet, not in a
- growth environment, not at a level being tested. I
- guess it depends upon if you want to cross your
- fingers and hope, or if you want to have the evidence

- in front of you when you make your decision that
- 2 everything has been taken care of to your
- 3 satisfaction.
- I don't disagree that you can't wait
- forever, but that's to the what we're asking you to
- 6 do.
- 7 Q. I'm just trying to think of the
- 8 practical, because if six months from now there is a
- 9 new version of OSS, then clearly there will be
- 10 glitches with that, either from a hardware or
- 11 software perspective. And we will continually
- 12 evolve.
- I know the graduate students I had at
- USC, we finished a project one year for the USDA, and
- by the time we did the coding the first year, my
- friends with Microsoft changed the coding, and it's
- obsolete. There's always an effort to improve, but
- in reality, you have to spin your wheels and function
- where you are. I'm trying to think about some
- 20 practical aspects of the third-party test. Clearly
- 21 there are things happening in Florida that were not
- 22 happening in Georgia.
- A. Absolutely.
- Q. But from the practicality of it?
- 25 A. I don't know how they will react. They
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- 1 are going to be faced with what I think is a unique
- 2 set of circumstances. If they are looking at one
- 3 application, if the predictions I heard are true and
- 4 if Georgia and others to go forward. But they will
- 5 be faced with an RBOC that has an open active test
- 6 with dozens of exceptions at the time they are trying
- 7 to get in and claim they are regional. I don't if
- 8 the FCC has been faced with that situation before.
- 9 So, I don't know what they will do with the test.
- 10 Q. Do you think volume testing if more
- 11 hardware initiated or software initiated?
- 12 A. Well, as I read, there were multiple
- issues. There were hardware, software, connectivity,
- land versus water. So the volume test in Florida, I
- think it started August 18th. And that's when things
- 16 got bad, and they pulled back.
- So I'm sure BellSouth is working
- arduously to correct whatever the problems are. It
- didn't pass the first time in Georgia, either, even
- in the test environment, which had been really souped
- 21 up to use a colloquial term.
- But my understanding is when they're
- 23 ready, you'll know they are ready. My evidence is
- you don't have that evidence in front of you yet, is
- 25 my point to this Commission. If there is something

- on the horizon that may come out, I won't predict the
- 2 outcome or the timing, but then the OSS would
- 3 hopefully be more ready.
- Q. Let me ask one more here. I know you
- 5 were here this morning when I asked Mr. Varner
- about -- we talked, at that time, about the
- 7 importance of third-party testing, since only four
- 8 hundred some odd submetrics had data in them --
- 9 A. Right.
- 10 Q. -- Out of however many there were, 2000
- and something?
- 12 A. Right.
- O. But if there is no usage, I mean, even if
- 14 you have third-party testing, but there is no usage.
- 15 And there won't be usage or any kind of population in
- the some of its submetrics in the future for a while,
- do we worry about that? I mean, I'm kind of back to
- trying to figure out being ability to do the
- 19 third-party test again at some future date on the
- then new low volume submetrics that will come up in
- 21 the future.
- I mean, it's like if the tree falls in
- 23 the forest and nobody is there, does it make noise
- 24 kind of an issue. If there is no ordering, I mean,
- whatever is ordered is the commercial usage and the

- third-party test is nice, but things may change so
- 2 much by the time you get to ordering those other
- 3 things that the third-party test and the OSS and
- 4 everything is totally different.
- 5 A. I agree that that could be the case.
- 6 Depending upon the timing of usage of those services
- 7 and when you have tested it, it may be obsolete by
- 8 then.
- I think all you can do, because you don't
- 10 control the timing of this. BellSouth files the
- 11 application. You're responding to their petition, if
- 12 you will, as a Commission your obligation is to say:
- 13 At the point in time you ask me, and you control the
- timing, did you bring evidence to me that you were
- 15 ready and did the intervenors bring evidence that you
- 16 were not.
- I agree you can't wait forever, but the
- timing is now. BellSouth sets the timing. In terms
- of the test, you have an option before you. You can
- take one that was limited and had limitation
- 21 efficiencies or you can take one that's a lot better
- 22 and that's more rigorously applied. Notwithstanding
- 23 the fine efforts of the Georgia Commission. So the
- timing is now. And that's what you have before you.
- 25 O. Thank you. I appreciate it.
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1	CHAIRMAN SAUNDERS: Commissioners?
2	REDIRECT EXAMINATION
3	BY MS. AZORSKY:
4	Q. In the Georgia test, was there any
5	evaluations that took an order from the preordering
6	inquiry through the ordering, made sure that the CLEC
7	could get a bill for that order and made sure that
8	maintenance and repair requests could be submitted
9	for the same order?
10	A. The billing, it started out not to be
11	that way. I think they tried some last minute
12	efforts in resale, if I recall. I don't know if any
13	resaler has even filed an intervention in this case,
14	but for UNE providers I don't have information that
15	indicated that happened.
16	Q. Thank you.
17	CHAIRMAN SAUNDERS: BellSouth?
18	MR. EDENFIELD: Nothing further, Chairman
19	Saunders. Thank you.
20	
21	
22	
23	
24	
25	