STATE OF GEORGIA

COUNTY OF FULTON

BEFORE ME, the undersigned authority, duly commissioned and qualified in and

for the State and County aforesaid, personally came and appeared Alfred A. Heartley, BellSouth

Telecommunications, Inc., being by me first duly sworn deposed and said that:

He is appearing as a witness before the Kentucky Public Service Commission in

"Investigation Concerning the Propriety InterLATA of Services by BellSouth

Telecommunications, Inc. Pursuant to the Telecommunications Act of 1996," KY PSC Case No.

2001-105, and if present before the Commission and duly sworn, his direct testimony would be

set forth in the annexed transcript consisting of 19 pages and 3 exhibit(s).

SWORN TO AND SUBSCRIBED BEFORE ME this

NOTARY PUBLIC

MICHEALE F. HOLCOMB

Notary Public, Douglas County, Georgia My Commission Expires November 3, 2001

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF ALFRED HEARTLEY
3		BEFORE THE KENTUCKY PUBLIC SERVICE COMMISSION
4		DOCKET NO. 2001-105
5		May 18, 2001
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8		TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR BUSINESS
9		ADDRESS.
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11	A.	My name is Alfred Heartley. I am employed by BellSouth as General Manager,
12		Network Process Improvement. I am responsible for process improvements
13		related to installation and repair activities for designed and nondesigned services
14		for Competitive Local Exchange Carrier ("CLEC") and BellSouth retail
15		customers.
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17	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR BACKGROUND
18		AND EXPERIENCE.
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20	A.	I graduated from N.C. State University in 1971 earning a BS degree in Applied
21		Mathematics. I have over 29 years experience in the telecommunications industry
22		working for BellSouth. I have held numerous management positions in
23		BellSouth, including positions involving engineering, construction, installation,
24		maintenance, central office operations, and data processing.
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\cap	WHAT IS THE PURPOSE OF YOUR TESTIMONY	9

A. The purpose of my testimony is to describe to the Kentucky Public Service

Commission ("Commission") how the personnel involved in performing the

actual provisioning, maintenance and repair of CLEC orders in Kentucky do their

jobs in the same manner as the other states in BellSouth's region. In addition, my

testimony explains the reasons for performance variations among states.

Q. GENERALLY DESCRIBE THE NETWORK OPERATIONS IN BELLSOUTH'S REGION.

- 12 A. The provisioning, maintenance and repair of CLEC orders are provided by
 13 BellSouth using the same processes, procedures, personnel and systems utilized
 14 for BellSouth's retail customers. This is true for BellSouth's nine-state region as
 15 a whole. As set out in greater detail below:
 - ➤ The provisioning, maintenance and repair of CLEC orders in Kentucky is provided on a nondiscriminatory basis with BellSouth's retail orders throughout BellSouth's region;
 - ➤ The processes, procedures and systems used in Kentucky for the provisioning, maintenance and repair of CLEC and BellSouth retail orders are the same as those used throughout BellSouth's nine-state region;
 - The management of BellSouth's provisioning, maintenance and repair activities is centralized and conducted on a nine-state basis, ensuring that the integrity of BellSouth's processes is maintained across state lines.

In all relevant respects, BellSouth's provisioning, maintenance and repair of CLEC orders are the same throughout BellSouth's region. Because BellSouth has done the work to ensure that CLEC orders are handled in the same time and manner that its retail orders are handled and because the processes, procedures and systems for that handling are identical for all nine BellSouth states, the Commission can be sure that the quality of BellSouth's wholesale performance will be duplicated throughout the region.

Q. ARE THERE ANY DIFFERENCES IN BELLSOUTH'S NETWORK

10 OPERATIONS AMONG THE STATES?

As I will show later in my testimony, although BellSouth's organizational structure for provisioning, maintenance and repair is centralized, differences in performance can and do exist. However, as the evidence presented in my testimony demonstrates, these differences result from a host of variables and state-specific considerations, unrelated in any way to the "sameness" of BellSouth's network operations among the nine-states.

Q. PLEASE DESCRIBE BELLSOUTH'S NETWORK ORGANIZATIONAL STRUCTURE.

A. BellSouth provides service to both retail and wholesale customers through its
Network Services organization. This department is responsible for performing
the actual provisioning, maintenance, and repair of customer services within the
nine BellSouth states. The organizational chart that details the management of

BellSouth's Network Services organization is attached as Exhibit AH-1.

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Network Services is a single team of employees that reports to one corporate officer, the President of BellSouth Network Services, who in turn reports to the CEO of BellSouth. The network employees that handle provisioning, maintenance and repair of CLEC and BellSouth orders and/or troubles report to the same officer, namely the Executive Vice President – Network Operations. These groups are organized along geographical lines, based on span of control and service level demands. These network employees also are organized into common work functions. These work functions are independent of the type of customer - retail, access, or wholesale. The main work functions into which these employees are organized are central office operations, engineering and construction, and installation and maintenance. For example, there are seven regionally based Vice Presidents overseeing the Installation and Maintenance, Central Office Operation, and Engineering and Construction for BellSouth's nine-Within these work functions, employees specialize in particular subprocesses in order to provide the most effective use of BellSouth resources. Specifically, there are groups that handle Plain Old Telephone Service ("POTS") services and other groups that handle Special Services offerings.¹

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¹ Special Services offerings are services that require specific transmission parameters over and above those required for simple voice grade service ("POTS").

Q. PLEASE DESCRIBE THE CENTRAL OFFICE OPERATIONS GROUP.

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Central Office Operations includes installation, maintenance, and repair of BellSouth switching and transport facilities and networks, as well as installation, maintenance, and repair of customer services supported by switching and transport equipment and networks. Within this group, the functions are further divided into line operations functions and centralized control functions. The line operations functions include the technicians and managers that complete wiring connections and set options in the central offices required to provide customer services and maintain BellSouth's switching and transport equipment. centralized control functions include (1) network monitoring done by the Network Reliability Center; and (2) dispatching of trouble reports and work orders done by the Work Management Center (WMC). The Network Reliability Center is region-wide. The central office centralized control functions performed in the WMC for Kentucky are identical to those used in the WMC for performing such functions throughout the region. To take advantage of expertise developed at the local working level while maintaining consistency throughout the nine-states, managers meet periodically to discuss issues related to the central office organization and agree on common methods and procedures.

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Q. PLEASE DESCRIBE THE ENGINEERING AND CONSTRUCTION GROUP.

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A. Engineering and Construction includes planning, development, and construction of the BellSouth infrastructure and distribution network. Within the Engineering and Construction Group, work functions are further divided into line operations

functions and centralized control functions. The line operations functions include the technicians and managers that engineer and directly install and maintain BellSouth's distribution network. The centralized control functions include monitoring of work orders and workload. For Kentucky, Engineering & Construction centralized control functions are performed by a group of centers identical to those utilized for performing such functions throughout the region. To ensure consistency throughout the nine-states, managers meet periodically to discuss issues related to engineering and construction.

Q. PLEASE DESCRIBE THE INSTALLATION AND MAINTENANCE GROUP.

A.

Installation and Maintenance ("I&M") includes the installation, repair, and maintenance of customer and company services. I&M functions are divided into POTS and Special Services and further divided into line functions and centralized control functions. The I&M line functions include the technicians and managers that directly install and maintain customer and company services. I&M line functions are organized geographically; I&M line operations employees work within a specific geographic area, like a portion of a city or county. I&M centralized control functions include workload monitoring and tracking and dispatching of customer trouble reports and service orders. I&M centralized control functions cover a broader geographical area that incorporates multiple line organizations. For Kentucky, I&M centralized control functions are performed by a group of centers identical to those utilized for performing centralized control functions throughout the region. These include the Address/Facility Inventory Group (AFIG) located in Louisville that performs the assignment functions and

maintain records for copper cable and fiber facilities for Kentucky. POTS service orders and trouble tickets are tracked and dispatched from the Work Management Center (WMC) located in Louisville that performs the work management functions for Kentucky. The AFIG and WMC centers are managed within a single Director level organization similar to corresponding centers in other states and also operate with Operational Support Systems, methods and procedures identical to the AFIG and WMC in other states.

Similar centers exist for Special Services. There is a Circuit Provisioning Group (CPG) located in Louisville that designs and maintains records of facilities used for special services. The functions of the CPG are divided into low speed (less than DS1) and high capacity (DS1 and greater). The CPG designs low speed circuits and high capacity circuits. The CPG in Kentucky reports to a Director level in Tennessee. Those Directors then report to the Network Vice President for their respective state. All Network Vice Presidents report to the same Executive Vice President. A single Customer Wholesale Interconnection Services (CWINS) Center tracks and dispatches all CLEC Special Service orders and Special Service trouble tickets for all nine BellSouth states.

Q. HOW ARE POLICIES FOR THE NETWORK GROUPS DEVELOPED?

A.

For each of the functional groups described above, BellSouth's Network Services organization has a vice president responsible for developing the policies, methods, and procedures used by the Network department throughout BellSouth's ninestates. These groups play a key role in ensuring that network processes and

procedures are developed in accordance with all industry, regulatory, and contractual requirements, and are documented properly. These subgroups of Network Services also ensure that appropriate training is developed based on these standard methods and procedures and delivered to the Network department in the same format and content across all nine BellSouth states.

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Q. DESCRIBE BELLSOUTH'S TRAINING FOR THE NETWORK

OPERATIONS.

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Technical training is developed and delivered by a centralized BellSouth Training organization that operates training facilities in 5 locations scattered throughout the nine-state region. These training locations are staffed with 58 people and are supplemented by contract trainers as needed. Approximately 85% of the training is performed at the training centers with the remaining 15% being "suitcased" to various locations throughout the nine-state region. This organization also supports computer-based training. In particular, there is WEB-based training that includes guidelines for serving CLEC customers. Technical personnel throughout the nine-states attend training at all of these locations depending on the subject matter and class sizes. Because the training for a particular subject is identical, it is irrelevant which location is selected. Training is divided by subject matter, not by state. There are recommended training curricula for various technical titles. Several training curricula are attached as Exhibit AH-2. Network technical personnel typically complete between 45 and 90 days of mandatory training, which may be supplemented with an additional 28 to 80 days of optional training depending on work assignments. In addition, employees receive on-the-job training related to work assignments.

A single Network organization with common methods and procedures has proven to be an advantage to BellSouth and its retail and wholesale customers. In cases of emergency or unusual workload, managers and technicians can be moved either physically (line operations forces) or virtually (centralized control functions) between geographical areas. Sometimes this movement is within a city, or state, or across states. The common training received within a functional area promotes this flexibility.

Q. DESCRIBE THE PROCUREMENT OF TOOLS AND TEST SETS AROUND BELLSOUTH'S REGION.

A.

Procurement of tools and test sets used by Network Services is controlled by a centralized group in Supply Chain Services. Thus, each state uses the same tools and test sets. A Network Advisory Board consisting of Supply Chain Services and Network Services personnel are charged with evaluating all tools and test sets. Supply Chain Services maintains a list of approved items and controls the introduction of new items to ensure, among other things, that an effective common set of methods and procedures is used in the nine-states. This step is important to ensure that each Network employee is equipped to handle the job as defined by the methods and procedures. This also ensures consistency in work efforts and allows technicians to execute their work functions anywhere within BellSouth territory.

1	Q.	DESCRIBE THE MEANS BY WHICH BELLSOUTH STAFFS ITS NETWORK
2		OPERATIONS IN THE NINE-STATE REGION.

A. Selection and placement of key occupational personnel in the Network groups is done using standard screening tests to ensure a common technical knowledge standard. For example, anyone applying for a central office Electronics Technician position is required to pass the following tests: Basic Electricity, Basic Electronics, Computer Fundamentals, and Digital Electronics. Similar tests are used for Construction and I&M personnel. These tests are the same throughout the nine states.

Staffing levels are determined by models that incorporate historical and forecasted information such as workload, and overtime hours. These models allow for a uniform allocation of staffing resources and form a basis of comparison between Director level organizations regarding the effective management of those resources. They are used to determine the proper allocation of resources between organizations and the overall ability of the Network organization to meet current and future service demands.

Q. DESCRIBE THE DISTRIBUTION OF METHODS AND PROCEDURES IN BELLSOUTH'S NINE-STATE REGION.

A. The distribution of methods and procedures in BellSouth's Network organization is accomplished in a manner that ensures all appropriate work groups have the very latest documentation and avoids miscommunication concerning which is the

most recent revision as changes to existing methods and procedures occur. To
meet those needs, BellSouth has implemented two primary web-based distribution
systems for methods and procedures. The BellSouth Electronic Library Service
(BELS) and the Corporate Document and Interface Access (CDIA) systems offer
web-access to the documents relating to Network methods and procedures as well
as vendor related documents. The Network Services Support staffs also have web
pages that contain methods and procedures relative to their area of responsibility.
All employees have access to the Web site to view or print any documents that
they need to perform their functions in accordance with the approved methods and
procedures. These documents are prepared on a region-wide basis and are equally
available to all employees regardless of the state in which they work. An example
of the BELS web page is attached as Exhibit AH-3.

Q. DESCRIBE THE OPERATIONAL SUPPORT SYSTEMS THAT SUPPORT NETWORK OPERATIONS IN BELLSOUTH'S NINE-STATE REGION.

17 A. BellSouth uses the same operational support systems ("OSS") throughout its nine-18 state territory. The network organization uses a suite of systems including the 19 following:

WFA/C (Work and Force Administration / Control): Directs and tracks the flow of work items to WFA/DI and WFA/DO. WFA/C facilitates communication between the WFA systems and external systems

WFA/DO (Work and Force Administration / Dispatch Out): Loads, prioritizes, and schedules work assignments of outside POTS and Special Services installation and maintenance technicians, and provides on-line tracking

1	and status of work requests and technicians.
2	WFA/DI (Work and Force Administration / Dispatch In): Loads, prioritizes, and
3	schedules work assignments of central office technicians, and provides on-
4	line tracking and status of work requests and technicians.
5	NSDB (Network Services Database): Stores data received from the TIRKS
6	system and SOAC system, distributes data to operations systems such as
7	WFA/C, and receives completions and updates from WFA/C.
8	FOMS/FUSA (Frame Operations Management System)/(Frame User assignment
9	System Access): Stand-alone component of the SWITCH system that
10	provides central office frame force administration and work packages.
11	TIRKS (Trunk Inventory Record Keeping System): A number of mechanized
12	conversion, interim, and ongoing inventory and assignment systems for
13	facility equipment and circuit information used in trunks and Special
14	Services operations.
15	FACS (Facility Assignments and Control System): An online system which
16	maintains inventories and provides automatic assignment of outside plant
17	and central office facilities. Its modules are LFACS and SOAC.
18	COSMOS (Computer System Mainframe Operations): Operations system
19	designed to inventory and assign central office switching equipment and
20	related facilities.
21	SWITCH: (Not an acronym) Operations system that provides assignment and
22	record-keeping functions to manage central office equipment, main
23	distribution frames, facilities and circuits.
24	SOAC (Service Order Analysis & Control): Transfers service orders into
25	assignment requests which it sends to LFACS for outside plant

1	assignments and/or to COSMOS/SWITCH for central office assignments.
2	Formats the assignment responses from LFACS and COSMOS/SWITCH
3	into assignments and passes them to Service Order Communications
4	System for distribution.
5	RSAG (Regional Street Address Guide): System used by service centers during
6	order negotiation to provide address validation.
7	ATLAS (Application for Telephone number Load, Assignment and Selection):
8	System that provides numbers for selection for telephone service.
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10	BellSouth owns RSAG and leases the other systems from outside vendors.
11	Although many upgrades have been implemented over time, these systems have
12	matured with the business and have served as the foundation for a uniform and
13	systematic method of doing business. As new services have developed, such as
14	those provided to CLECs, these systems continue to serve their intended purpose
15	of providing a uniform and systematic method of provisioning those services.
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17	Any changes to the underlying program code on these systems must be negotiated
18	with the vendors. This negotiation is the responsibility of the centralized Network
19	Services Staff and applies region-wide. BellSouth uses a single version of each
20	application, which handles CLEC and BellSouth service orders on a
21	nondiscriminatory basis throughout the nine-states. The managers and
22	technicians in the Network department also use the systems in the same manner,
23	as defined in the training and methods and procedures produced by the centralized
24	Network Services Staff.

Q. PLEASE DESCRIBE THE BELLSOUTH PROVISIONING FLOW IN THE NINE-STATE REGION.

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A. BellSouth uses a common provisioning flow for each product across its nine-state territory. This section will address only the provisioning flow, which begins with an order leaving the Service Order Communications System ("SOCS") (whether submitted electronically or manually) and ends when the order is completed. Information on the Pre-order and Order processes that take place before and after provisioning can be found in the testimony of Ron Pate and Ken Ainsworth.

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The provisioning processes begin when SOAC, the system used to route orders, receives an order from the service order system, SOCS. SOAC sends assignment requests to LFACS and COSMOS/SWITCH and/or TIRKS. SOAC routes the order to the correct AFIG for processing. The AFIG is responsible for assigning the facilities required to provision the service. The AFIG in Kentucky is identical to, and uses the same systems as, the AFIGs in the other eight states. The AFIG uses LFACS to manage and assign outside plant facilities and COSMOS/SWITCH to manage and assign central office facilities.

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The CPG uses the region-wide TIRKS system to design facilities for special services. This design is then passed to the Central Office Operations forces and Installation & Maintenance forces to perform the actual provisioning. The Central Office Operations forces use the work document from TIRKS and the methods and procedures developed by the centralized staff to install the service. The region-wide WFA/DI system is used to track the progress of orders

throughout the provisioning process. The I&M forces use the work document from TIRKS and the methods and procedures developed by the centralized staff to install the service. The region-wide WFA/DO system is used to track the progress of orders throughout the provisioning process.

A transaction from TIRKS also creates the control steps that are tracked by the CWINS Center. The work steps are tracked in the CWINS Center using WFA/C. Upon completion of the order by the Central Office Operations and I&M forces, WFA/DI and WFA/DO send a completion transaction to WFA/C. The CWINS Center then works with the CLEC on acceptance testing and order close-out. Once closed, the order is posted to the various systems to complete the process.

The provisioning process described above is essentially the same for retail POTS, resale, and UNE-P. The primary difference is that retail POTS, resale, and UNE-P do not require the circuit design functions performed by the CPG. These processes are the same across all nine-states, and utilize the same systems across all nine-states and are also the same regardless of the type of customer – wholesale, access, or retail.

Q. PLEASE DESCRIBE THE BELLSOUTH MAINTENANCE FLOW IN THE NINE-STATE REGION.

A. BellSouth uses a common maintenance flow for each product across its nine-state territory. The UNE and Special services maintenance process begins when the customer contacts the region-wide CWINS Center via telephone or uses the

Trouble Analysis Facilitation Interface (TAFI) to initiate a trouble report. The trouble report flows to the CWINS Center for testing and is registered in WFA/C. The CWINS Center then routes the trouble report to either the Central Office Operations forces via WFA/DI or the I&M forces via WFA/DO based on the results of the test.

The Central Office and I&M forces use training and established methods and procedures that are consistent throughout the nine-states to investigate the trouble condition and isolate and correct the problem. The WFA/DI and WFA/DO systems are used to dispatch and track the trouble report throughout the life of the report. Once the problem is resolved, the trouble report is closed in WFA/DI or WFA/DO and passed to WFA/C. The CWINS Center monitors the status of the trouble report through WFA/C.

The resale and UNE-P maintenance flows are similar to those for UNE and Special Services, except that, for UNE-P and resale, the CWINS Center is the testing and control point for trouble reports and the region-wide Loop Maintenance Operations System (LMOS) is used to register the trouble report. Once the work is completed on a UNE-P or resale trouble report that required an inside dispatch, the completion is recorded in WFA/DI and passed to WFA/C and then passed to LMOS. Once the work is completed on a UNE-P or resale trouble report that required an outside dispatch, the completion is recorded in LMOS.

Q.	YOU MENTIONED EARLIER THAT THERE ARE SOME VARIATIONS IN
	PERFORMANCE IN THE NINE-STATE REGION. PLEASE DESCRIBE
	THOSE VARIATIONS.

A. Although BellSouth has standardized operations throughout its nine-state region, as discussed above, this does not mean that performance will be, or reasonably could be expected to be, identical. Actual performance is affected by many variables beyond BellSouth's control.

Local and state government requirements and regulations often affect how and when services may be provisioned or repaired. For example, there are local restrictions governing excavation activities that mandate time frames for requesting and receiving information on location on facilities prior to excavations. Local permitting requirements also vary between states and within states. Such local restrictions have a direct bearing on the time required to provision or repair service, affecting missed appointments as well as average installation interval and delay day measurements.

Similarly, local weather conditions have a direct impact on trouble report rates and the ability to complete outside construction activities. For example, states prone to hurricanes or other storms may experience higher trouble rates. In addition, weather influences general business activity in the community (*i.e.*, shipping, demand for services). Moreover, it is quite possible for different states or even different cities within a state to have different economic conditions. One area may be impacted by a slow down in manufacturing while another is

expanded due to growth of a new research park, for example. These economic factors influence the demand for service and therefore impact BellSouth personnel and network facilities.

Other factors that differ by geographic area and which can affect performance include variations in customer preferences as to which services are ordered, variations in physical arrangements at the customer locations, the type of equipment used by customers, and delays caused by customers not being ready.

Different network topology in different areas also can affect the validity of demand forecasts and thereby cause difference in performance results. For example, the availability of outside plant facilities is highly dependent on timely and accurate forecasts of future demands for service. The construction of such facilities requires not only an accurate forecast of quantities but also an accurate forecast of geographic location since the placement of cable is specific to street address or in some cases to room or suite locations within large complexes or campus environments. One piece of this problem is that CLECs do not as a business practice inform BellSouth concerning targeted locations or customers. Therefore, BellSouth often is not aware of the need for facilities until a firm order is in hand which leaves only a few days to complete any required engineering and construction activities.

Other variations can be attributed to different volumes of orders for certain services in certain areas. If a service is widely ordered in an area, technicians generally complete such orders quicker and with fewer problems than another

1		area where the same service is being ordered for the first time.
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3	Q.	PLEASE SUMMARIZE YOUR TESTIMONY.
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5	A.	BellSouth uses the same methods, procedures, systems, and process flows across
6		all nine BellSouth states. These same processes, systems, and methods are used in
7		all lines of business - retail, access, and wholesale. BellSouth's provisioning,
8		maintenance and repair methods, procedures, systems and process flows are
9		materially the same throughout BellSouth's region.
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11	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
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13	A.	Yes.
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