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March 9, 2022

PSC STAFF OPINION 2022-003

Kyle Lancaster
Manager, Engineering
Blue Grass Energy
P.O. Box 990
1201 Lexington Road
Nicholasville, Kentucky 40340-0990

Re: Blue Grass Energy Cooperative Corporation, 2022-2025 Construction Work Plan

Dear Mr. Lancaster:

Commission Staff acknowledges receipt of your letter dated January 27, 2022, on behalf of Blue Grass Energy Cooperative Corporation (Blue Grass Energy) requesting a staff advisory opinion. Specifically, the letter requests an opinion as to whether any or all projects contained in Blue Grass Energy's 2022-2025 Construction Work Plan (CWP) require a Certificate of Public Convenience and Necessity (CPCN) or whether the projects fall within the "ordinary course of business" exemption of KRS 278.020(1)(a)2 and 807 KAR 5:001, Section 15(3), and, therefore, do not require a CPCN.

Pursuant to the Commission's decision that each construction project contained in a CWP should be analyzed on an individual basis to determine whether that individual project is exempt from the requirement in KRS 278.020(1) to obtain a CPCN, Commission Staff has reviewed the projects contained in Blue Grass Energy's 2022-2025 CWP. This letter represents Commission Staff's opinion, which is advisory in nature, and not binding on the Commission should the issues herein be formally presented for Commission resolution.

As with all legal opinions requesting a determination of the exemption from the requirement of a CPCN, Commission Staff's review does not consider the reasonableness or the need for each project. Therefore, because reasonableness and need are not considered herein, or in other non-rate cases, the cost of such a project can be denied recovery in a rate case if found to be unreasonable or unnecessary.

According to its 2022-2025 CWP, Blue Grass Energy proposes construction identified by the following RUS Codes: (1) Code 100 new distribution line at an estimated total cost of \$20,664,992; (2) Code 200 new tie lines at an estimated total cost of \$139,366; (3) Code 300 line conversion and replacement at an estimated total cost of \$16,745,787; (4) Code 601 new transformers and meters at an estimated total cost of \$10,283,119¹; and (5) Code 701 construction cost of new security lights at an estimated total cost of \$5,683,600.

KRS 278.020(1) provides, in relevant part, as follows:

No person, partnership, public or private corporation, or combination thereof shall commence providing utility service to or for the public or begin the construction of any plant, equipment, property, or facility for furnishing to the public any of the services enumerated in KRS 278.010, except retail electric suppliers for service connections to electric consuming facilities located within its certified territory and ordinary extensions of existing systems in the usual course of business, until that person has obtained from the Public Service Commission a certificate that public convenience and necessity require the service or construction.

Regarding the exception to the CPCN requirement, Administrative Regulation 807 KAR 5:001, Section 15(3) provides, in full, as follows:

Extensions in the ordinary course of business. A certificate of public convenience and necessity shall not be required for extensions that do not create wasteful duplication of plant, equipment, property, or facilities, or conflict with the existing certificates or service of other utilities operating in the same area and under the jurisdiction of the commission that are in the general or contiguous area in which the utility renders service, and that do not involve sufficient capital outlay to materially affect the existing financial condition of the utility involved, or will not result in increased charges to its customers.

In analyzing whether the proposed projects would materially affect Blue Grass Energy's financial condition, Commission Staff takes notice of Blue Grass Energy's 2020

¹ The estimated cost of each individual Code 600 projects over the four-year CWP period are as follows:

- Code 601 - New Transformers/Meters \$10,283,119
- Code 602 - Service Changes.....\$1,013,625
- Code 603 - Sectionalizing \$336,262
- Code 604 - Voltage Regulators.....\$1,376,049
- Code 605- Capacitors.....\$332,553
- Code 606 - Pole Replacement \$6,734,400
- Code 607 - Miscellaneous\$400,000
- Code 608 - Conductor Replacement (OH) \$1,103,500

Annual Report, which shows Blue Grass Energy having net utility plant of approximately \$177,062,338.00 as of December 31, 2020. Commission Staff is of the opinion that the individual projects in Blue Grass Energy's 2022-2025 CWP do not require a CPCN. When reviewed individually, each of those proposed construction project based on its estimated cost would not materially impact Blue Grass Energy's existing financial condition. Therefore, each construction project is generally considered an extension in the ordinary course of business. Likewise, the cost estimate of each project considered separately in the 2022-2025 CWP will not have an immediate or significant impact on Blue Grass Energy's rates. Lastly, the individual construction projects would not result in wasteful duplication of facilities or conflict with the service of other utilities. Thus, Commission Staff is of the opinion that each of the proposed projects set out in Blue Grass Energy's 2022-2025 CWP satisfy the "ordinary course of business" exemption from CPCN requirement.

This letter represents Commission Staff's interpretation of the law as applied to the facts presented. This opinion is advisory in nature and not binding on the Commission should the issues herein be formally presented for Commission resolution. Questions concerning this opinion should be directed to Andrew Bowker at (502) 782-2580.

Sincerely,

Nancy J. Vinsel

Nancy J. Vinsel
General Counsel