### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT Columbia, Kentucky

FINANCIAL STATEMENTS December 31, 2024

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#### **INDEPENDENT AUDITORS' REPORT**

Board of Commissioners Adair County Water District dba Columbia/Adair Utilities District Columbia, Kentucky

#### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the accompanying financial statements of the Adair County Water District dba Columbia/Adair Utilities District (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Adair County Water District dba Columbia/Adair Utilities District, as of December 31, 2024, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the pension and OPEB schedules on pages 4–7 and 26–29 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



RFH, PLLC Lexington, Kentucky May 2, 2025

### ADAIR COUNTY WATER DISTRICT Management's Discussion and Analysis

The management of the Adair County Water District offers all persons interested in the financial position of the Utility this narrative overview and analysis of the Utility's financial performance during the years ending December 31, 2024 and 2023. It provides an introduction to the District's 2024 financial statements. Information in this overview and analysis has been prepared by the District and should be considered in conjunction with the financial statements and notes.

#### **Financial Highlights**

#### Overview of the Financial Statements

The financial section of this annual report consists of the following three parts: management's discussion and analysis (MD&A), basic financial statements and the notes to the financial statements. The basic financial statements include: the statement of net position, the statement of revenues, expenses, and changes in net position, and the statement of cash flows.

The MD&A is intended to explain the significant changes in financial position and differences in operation between the current and prior years. Understanding the financial trend of the District begins with understanding the Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Net Position. Looking at these two reports, you should be able to determine if the District is better off financially this year than it was in the past.

#### **Required Financial Statements**

The Financial Statements of the District report information utilizing the full accrual basis of accounting. The Financial Statements conform to accounting principles which are generally accepted in the United States of America. The statement of net position includes information on the District's assets and liabilities and provide information about the nature and amounts of investments in resources (assets) and the obligations to District's creditors (liabilities). The statement of revenues, expense and changes in net position identifies the District's revenues and expenses for the calendar year ended December 31, 2024. This statement provides information on the District's operations over the past year and can be used to determine whether the District has recovered all of its actual and projected costs through user fees and other charges. The third financial statement is the statement of cash flows. This statement provides information on the District's cash receipts, cash payments and changes in cash resulting from operations, investments and financing activities. From the statement of cash flows, the reader can obtain information on the source and use of cash and the change in the cash and cash equivalents balance for the past year.

### **Financial Analysis of the District**

#### **Net Position**

A summary of the District's Statement of Net Position for the years ended December 31, 2024 and 2023 follows:

	2024	2023
Assets: Cash and Investments Other Assets Capital Assets	\$ 2,523,935 855,448 43,147,110	\$ 2,906,914 790,347 43,201,967
Total Assets	46,526,493	46,899,228
Deferred Outflows: Pension OPEB Total Deferred Outflows Liabilities: Current Liabilities Long-term Outstanding	262,791 128,695 391,486 1,997,950 21,146,518	352,038 190,879 542,917 1,920,081 22,698,789
Total Liabilities	23,144,468	24,618,870
Deferred Inflows: Pension OPEB Total Deferred Inflows	344,981 602,699 947,680	282,858 826,583 1,109,441
Net Position: Investment in Capital Assets, Net Restricted Unrestricted	22,694,976 898,545 (767,690)	21,545,991 809,023 (641,180)
Total Net Position	\$ 22,825,831	<u>\$ 21,713,834</u>

#### **Revenue, Expenses and Changes in Net Position**

A summarized comparison of the District's statements of revenues, expenses and changes in net position for the years December 31, 2024 and 2023 follows:

	2024	Dollar Change	
Operating Revenues Operating Expenses Depreciation Expense	\$ 7,382,029 (4,094,009) (2,255,513)	\$ 6,591,506 (3,868,823) (2,137,245)	\$ 790,523 (225,186) (118,268)
Operating Income/(Loss)	1,032,507	585,438	447,069
Non-Operating Revenues/(Expenses) Non-Utility Income Interest Income Interest Expense Amortization of Bond Premium	8,536 105,936 (400,217) 10,836	50,778 27,676 (423,801) 10,836	(42,242) 78,260 23,584
Total Non-Operating Revenues/Expenses	(274,909)	(334,511)	59,602
Income/(Loss) Before Capital Contributions	757,598	250,927	506,671
Capital Contributions KIA loan forgiveness Grants	113,387 170,412 	93,900 671,265 52,000	19,487 (500,853) 18,600
Increase/(Decrease) in Net Position	1,111,997	1,068,092	43,905
Beginning of Year End of Year	21,713,834 \$ 22,825,831	20,645,742 \$ 21,713,834	<u>1,068,092</u> <u>\$1,111,997</u>

#### **Operating Revenue**

A comparison of the District's Net Revenues and Net Position for the years ended December 31, 2024 and 2023 is as follows:

	2024	2023	Dollar Change			
Net Revenues	\$ 7,382,029	 6,591,506	\$ 790,523			
Net Position	\$ 22,825,831	21,713,834	\$ 1,111,997			

Net revenues increased by \$790,523 from 2023 to 2024.

The Net Position increased by \$1,111,997 from 2023 to 2024.

#### **Operating Expenses**

Total operating expenses increased by \$343,454 from 2023 to 2024. The increase of material cost sustainably along with availability of products.

Operating Expenses	2024	2023	Dollar Change	Percent Change
Personal Services	\$ 1,659,899	\$ 1,516,286	\$ 143,613	9.47%
Contractual Services	84,885	91,523	(6,638)	(7.25)%
Supplies and Materials	829,298	864,501	(35,203)	(4.07)%
Repairs and Maintenance	287,818	331,063	(43,245)	(13.06)%
Operational	1,232,109	1,065,450	166,659	15.64%
Depreciation and Amortization	 2,255,513	2,137,245	 118,268	5.53%
Total Operating Expenses	\$ 6,349,522	\$ 6,006,068	\$ 343,454	5.72%

#### **Capital Assets at Year End Without Depreciation**

At December 31, 2024, the District had \$84,973,877 in capital assets before depreciation versus \$82,773,221 for December 31, 2023. The changes in Water and Sewer Fund capital assets before depreciation is as follows:

	January 1, 2024	<b>Additions</b>	<b>Deductions</b>	December 31, 2024
Water and Sewer Funds:				
Capital assets not depreciated:  Land and land rights  Construction in progress	\$ 559,020 57,100	\$ 6,500 325,200	\$ - 	\$ 565,520 382,300
Totals	616,120	331,700	<u>-</u>	947,820
Capital assets that are depreciate	ed:			
Office equipment	670,391	18,662	-	689,053
Service equipment	895,021	-	-	895,021
Building	7,677,826	1,269,361	-	8,947,187
Plant and equipment	72,913,863	<u>580,933</u>	<del>-</del>	<u>73,494,796</u>
Totals	82,157,101	1,868,956	<del>_</del>	84,026,057
Total capital assets	\$ 82,773,221	<u>\$2,200,656</u>	<u>\$</u>	<u>\$ 84,973,877</u>

#### **Debt Outstanding**

At December 31, 2024, the District had \$20,452,131 in debt outstanding versus \$21,655,976 for December 31, 2023. The changes in Water and Sewer Fund long-term debt is as follows:

De	Balance December 31, 2023							irements	De	Balance cember 31, 2024
Revenue bonds Bond premium Direct borrowings - KIA	\$	11,962,500 247,260 9,446,216	\$	- - 58,200	\$	509,600 10,836 941,609	\$	11,452,900 236,424 8,762,807		
Total	\$	21,655,976	\$ 2	<u>58,200</u>	\$	1,462,045	\$	20,452,131		

#### **Economic Factors and Future Planning**

Since the mergers in 2011 and 2015 the District has experienced a steady growth. The water plant now serves the water needs not only for our district, we now also sell water to Casey County, Metcalfe County, Green/Taylor and we now have Cumberland County inquiring. The District has been fortunate to receive low interest loans and principal forgiveness allowing us to complete several major system upgrades.

At this time, we have 2 projects completely funded; Phase 22 and Phase 23. These projects are allowing us to do updates at the water plants as well as other updates in the District. We also will be putting in a much-needed lake crossing that will allow us to have another feed into the northeastern end of the county.

Our future planning includes working on our sewer system and improving the visual/maintenance of our water tanks, as well as serving as many of our unserved petitions as feasibly possible.

#### **Financial Contact**

The District's financial statements are designed to provide the District's customers, commissioners, creditors and other interested parties with a general overview of the District's financial operations and financial condition. If you have questions about the report or need additional financial information, please contact the District's Manager, Bradley Miller at (270) 384-2181 or P.O. Box 567, 109 Grant Lane, Columbia, KY 42728. General information relating to Adair County Water District can be found at the Utility's web site <a href="https://www.caud.net.">www.caud.net.</a>

# ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT STATEMENT OF NET POSITION December 31, 2024

		Water		Sewer		Total
ASSETS						
Current assets	\$		¢	020 414	¢	020 444
Cash and cash equivalents Investments	φ	786,976	\$	838,414	\$	838,414 786,976
Customer accounts receivable, net		498,525		114,163		612,688
Due to (from) other funds		(287,357)		287,357		-
Inventory		143,882		7,573		151,455
Prepaids		33,543		<del>-</del>	-	33,543
Total current assets		1,175,569		1,247,507		2,423,076
Noncurrent assets		202 545				000 545
Restricted cash and cash equivalents Net OPEB asset		898,545		10,898		898,545 57,762
Capital assets		46,864		10,090		57,762
Nondepreciable capital assets		851,919		95,901		947,820
Property, plant and equipment, net		32,549,808		9,649,482		42,199,290
Total noncurrent assets		34,347,136		9,756,281		44,103,417
Total assets		35,522,705		11,003,788		46,526,493
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows - pension		213,222		49,569		262,791
Deferred outflows - OPEB		104,422		24,273		128,695
Total deferred outflows of resources		317,644		73,842		391,486
Total assets and deferred outflows of resources	\$	35,840,349	\$	11,077,630	\$	46,917,979
LIABILITIES						
Current liabilities	_		_		_	
Accounts payable Accrued payroll	\$	193,604 16,321	\$	53,155 3,482	\$	246,759 19,803
Accrued payroll Accrued sick leave		163,654		32,996		196,650
Accrued expenses		37,681		12,130		49,811
Accrued interest		148,092		6,225		154,317
Customer deposits payable Current portion of notes and bonds payable		30,105 1,225,465		- 75,040		30,105 1,300,505
			-			
Total current liabilities		1,814,922		183,028		1,997,950
Noncurrent liabilities		40 005 040		0.005.700		40 454 600
Noncurrent notes and bonds payable Net pension liability		16,825,843 1,618,620		2,325,786 376,269		19,151,629 1,994,889
Total noncurrent liabilities		18,444,463		2,702,055		21,146,518
Total liabilities		20,259,385		2,885,083		23,144,468
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows - pension		279,911		65,070		344,981
Deferred inflows - OPEB		489,020		113,679		602,699
Total deferred inflows of resources		768,931		178,749		947,680
NET POSITION						
Net investment in capital assets		15,350,419		7,344,557		22,694,976
Restricted		898,545		-		898,545
Unrestricted	-	(1,436,931)		669,241		(767,690)
Total net position		14,812,033		8,013,798		22,825,831
Total liabilities, deferred inflows of resources and net position	\$	35,840,349	\$	11,077,630	\$	46,917,979

# ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION for the year ended December 31, 2024

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	Water Sewer Fund Fund		Total	
OPERATING REVENUE Water sales	\$	5,667,648	\$ 1,547,687	\$ 7,215,335
Other revenue		166,694	 	 166,694
Total operating revenue		5,834,342	 1,547,687	 7,382,029
OPERATING EXPENSES				
Personnel services		1,364,407	295,492	1,659,899
Contractual services		63,342	21,543	84,885
Supplies and materials		787,917	41,381	829,298
Repairs and maintenance		159,553	128,265	287,818
Operational		884,171	347,938	1,232,109
Depreciation and amortization		1,676,418	 579,095	 2,255,513
Total operating expenses		4,935,808	 1,413,714	 6,349,522
Operating income (loss)		898,534	133,973	1,032,507
Non-operating income (expenses)				
Other non-utility income		8,536	_	8,536
Interest income		105,813	123	105,936
Interest expenses		(379,794)	(20,423)	(400,217)
Amortization of bond premium		10,836		 10,836
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS		643,925	113,673	757,598
Capital contributions		111,387	2,000	113,387
KIA loan forgiveness		170,412	-	170,412
Grants		70,600	 <u> </u>	 70,600
Change in net position		996,324	115,673	1,111,997
Net position, beginning of year as restated		13,815,709	 7,898,125	 21,713,834
NET POSITION, END OF YEAR	\$	14,812,033	\$ 8,013,798	\$ 22,825,831

### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT STATEMENT OF CASH FLOWS

for the year ended December 31, 2024

		Water Fund	Sewer Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$	5,791,858	\$ 1,542,683	\$	7,334,541
Payments to suppliers		(1,887,420)	(507,199)		(2,394,619)
Payments for employee services and benefits	_	(1,602,784)	 (383,891)		(1,986,675)
Net cash provided (used) by operating activities	_	2,301,654	 651,593		2,953,247
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		207.257	(207.257)		
Receipts (payments) on interfund loans	_	287,357	 (287,357)	_	<del>-</del>
Net cash provided by (used) in non-capital financing activities	-	287,357	 (287,357)		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIE	S				
Principal paid on bonds and notes		(1,206,058)	(74,739)		(1,280,797)
Interest paid on bonds and notes		(387,735)	(20,609)		(408,344)
Purchases of capital assets		(2,027,171)	(176,573)		(2,203,744)
Proceeds from issuance of debt		258,200	-		258,200
Capital contributed - grants		70,600	-		70,600
Other capital contributions	_	119,923	 2,000		121,923
Net cash provided (used) by capital and related financing activities	_	(3,172,241)	 (269,921)		(3,442,162)
CASH FLOWS FROM INVESTING ACTIVITIES					
Purchase of certificates of deposit		(323,322)	_		(323,322)
Redemption of certificates of deposit		500,000	500,000		1,000,000
Interest income	_	105,813	 123		105,936
Net cash provided (used) by investing activities	_	282,491	 500,123		782,614
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		(300,739)	594,438		293,699
Cash and cash equivalents, beginning of year	_	1,199,284	 243,976		1,443,260
CASH AND CASH EQUIVALENTS, END OF YEAR	\$	898,545	\$ 838,414	\$	1,736,959
Reconciliation of operating income (loss) to net cash					
provided (used) by operating activities:					
Operating income (loss)	\$	898,534	\$ 133,973	\$	1,032,507
Adjustments to reconcile operating income to net cash					
provided by operating activities:					
Depreciation		1,676,418	579,095		2,255,513
Net pension liability activity		(122,184)	(55,167)		(177,351)
Net OPEB asset activity		(131,859)	(37,605)		(169,464)
Changes in assets and liabilities:					
(Increase) decrease in receivables		(38,954)	(5,004)		(43,958)
(Increase) decrease in inventory		(8,487)	(447)		(8,934)
(Increase) decrease in prepaids		(4,445)	-		(4,445)
Increase (decrease) in accounts payable		44,702	34,500		79,202
Increase (decrease) in customer deposits		(3,530)	-		(3,530)
Increase (decrease) in accrued payroll		(711)	-		(711)
Increase (decrease) in accrued sick leave		16,377	4,373		20,750
Increase (decrease) in accrued expenses	_	(24,207)	 (2,125)	_	(26,332)
Net cash provided by operating activities	\$	2,301,654	\$ 651,593	\$	2,953,247

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#### 1. DESCRIPTION OF ENTITY

The Adair County Water District dba Columbia/Adair Utilities District (the District) Commissioners have financial accountability and control over all activities related to the District. The District's primary source of income is derived from water and sewer sales. The District also receives funding from federal government sources and must comply with the requirements of those funding source entities.

The District operates under rules established by the Public Service Commission (PSC) of Kentucky. Accounting records of the District are maintained in accordance with the Uniform System of Accounts prescribed by the PSC.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Adair County Water District's financial statements include the operations of all entities for which the District exercises oversight responsibility. Oversight responsibility includes, but is not limited to, financial interdependency, selection of the governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. The only entity included in these financial statements are the general operations of the Adair County Water District.

#### **Basis of Financial Statements**

All activities of the District are accounted for within the water and sewer proprietary (enterprise) funds. The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The GAAP applicable are those similar to businesses in the private sector. Enterprise funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity is financed with debt that is solely secured by a pledge of the net revenues.

#### **Basis of Accounting**

The accounts of the Adair County Water District are accounted for within two proprietary (enterprise) funds. The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The GAAP applicable are those similar to businesses in the private sector. Enterprise funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity is financed with debt that is solely secured by a pledge of net revenues.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets, deferred outflows of resources, liabilities (whether current or noncurrent), and deferred inflows of resources are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of the related cash flows.

Non-exchange revenues, including intergovernmental revenues and grants, are reported when all eligibility requirements have been met. Fees and charges and other exchange revenues are recognized when earned and expenses are recognized when incurred.

It is the policy of the District to spend restricted funds first when both restricted and unrestricted funds are available.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Cash, Cash Equivalents and Investments

The District considers all highly liquid investments with a remaining maturity of 90 days or less, when purchased, to be cash equivalents. Investments are valued at cost. Short-term investments generally mature or are otherwise available for withdrawal in less than one year.

#### **Accounts Receivable**

Receivables include amounts due from customers for water and sewer services. These receivables are due at the time the services are billed. Billing is completed monthly and accounts are considered past due on the twenty first day after the end of each billing period. Accounts receivable are presented net of uncollectible accounts. The allowance amount is estimated using a percentage of accounts past due more than 30 days. At December 31, 2024, the allowance for doubtful accounts totaled \$58,824 and \$3,118, in the Water and Sewer funds, respectively.

#### Inventory

Inventories are generally used for construction, operation, and maintenance work rather than for resale. Materials and supplies inventory consists principally of spare parts that are recorded when purchased and expensed when used. Inventory is stated at the lower of cost or market value. Cost is generally determined on a first-in, first-out basis.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

#### **Capital Assets and Related Depreciation**

The utility plant and equipment have been recorded at cost. Depreciation is computed using the straight-line method over the plant's estimated useful life of 40 years.

The office building is depreciated on a straight-line basis over an estimated useful life of 20 years. Machinery, office equipment, and service vehicles are depreciated on a straight-line basis over their estimated useful life, ranging from 5 to 10 years.

#### **Compensated absences**

Effective January 1, 2024, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences. The objective of GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. These changes were incorporated in the District's December 31, 2024, financial statements. See Note 9 for the effect on the beginning net position of the District as a result of implementing GASB Statement No. 101.

#### **Long-Term Obligations**

Long-term debt and other obligations are reported as district liabilities on the statement of net position. Premiums on debt refunding are being amortized and charged to expense over the term of the outstanding revenue bonds by use of the straight-line method.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Pension and OPEB

For purposes of measuring the net pension and OPEB liabilities, deferred outflows/inflows of resources and regulatory assets, information about the fiduciary net position of the County Employees' Retirement System (CERS) and additions to/deductions from CERS' fiduciary net position have been determined on the same basis as they are reported by CERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with benefit terms.

#### **Revenues and Expenses**

Revenues and expenses are distinguished between operating and non-operating items. Operating revenues generally result from providing services and producing and delivering goods in connection with the District's principal ongoing operations. The principal operating revenues of the District are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **Charges for Services**

District billings are rendered and recorded monthly based on metered usage.

#### **Capital Contributions**

Cash and capital assets are contributed to the District by external parties. The value of property contributed to the District is reported as revenue on the statement of revenue, expenses and changes in net position.

#### **Net Position**

Net position is divided into three components:

- a. Net investment in capital assets consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.
- b. Restricted net position consists of assets that are restricted by the District's creditors (for example, through debt covenants), by grantors (federal, state and local) and by other contributors.
- c. Unrestricted all other net position is reported in this category.

#### **Subscription-based Information Technology Arrangements (SBITA)**

The District follows Governmental Accounting Standards Board (GASB) Statement No. 96, Subscription-based Information Technology Arrangements. GASB Statement No. 96 requires recognition of a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability for subscription-based information technology arrangements (SBITA) that were previously classified as operating expenses. It establishes uniform guidance for SBITA accounting based on the foundational principle that SBITA are financings of the right to use vendor-provided information technology assets. Government entities are required to recognize a subscription liability and an intangible right-to-use subscription asset. The District does not have any SBITAs.

#### **Management's Review of Subsequent Events**

The District has evaluated and considered the need to recognize or disclose subsequent events through May 2, 2025, which represents the date that these financial statements were available to be issued. Subsequent events past this date, as they pertain to the year ended December 31, 2024, have not been evaluated by the District.

#### 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS

KRS 66.480 authorizes the District to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which have a physical presence in Kentucky and are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4). The Statute also authorizes investment in mutual funds, exchange traded funds, individual equity securities and high-quality corporate bonds that are managed by a professional investment manager and subject to additional requirements outlined in KRS 66.480. The District does not have a formal investment policy but follows Kentucky Revised Statutes for investing funds.

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. In order to anticipate market changes and provide a level of security for all funds, the collateralization level shall be one hundred percent of the market value of the principal, plus accrued interest.

The Adair County Water District's deposits at December 31, 2024, were either entirely covered by Federal Depository Insurance or by collateral held by the custodial banks in the District's name or were invested in federal obligations. The bank balances of the District's deposits were \$2,578,673 at December 31, 2024; \$1,292,114 was covered by FDIC, \$962,994 was covered by collateral held at the custodial bank in the District's name and \$323,565 was invested in federal obligations.

<u>Restricted Assets</u> - The District includes all sinking fund deposits, funds required for other debt service, and funds related to specific projects or customer accounts to be restricted. At December 31, 2024 the District held restricted cash of \$898,545 and \$0 in the Water and Sewer fund, respectively.

#### 4. CAPITAL ASSETS

A summary of capital asset activity during the year follows:

	Balance				Balance				
	Janua	ry 1, 2024	Additions		Deductions		<b>December 31, 2024</b>		
Water and Sewer Funds: Capital assets not depreciated:									
Land and land rights Construction in progress	\$	559,020 57,100	\$	6,500 325,200	\$ 	- -	\$	565,520 382,300	
Totals		616,120		331,700		<u> </u>		947,820	
Capital assets that are depreciated:									
Office equipment		670,391		18,662		-		689,053	
Service equipment		895,021		-		-		895,021	
Building		7,677,826	1	,269,361		-		8,947,187	
Plant and equipment		<u>72,913,863</u>	_	580,933		<u> </u>		73,494,796	
Totals		82,157,101	1	,868,956		<u>-</u>		84,026,057	
Total capital assets		82,773,221	2	2,200,65 <u>6</u>		<u>-</u>		84,973,877	
Less: accumulated depreciation Capital assets, net		39,571,254 43,201,967	<u>2</u> \$	2,255,513 (54,857)	\$	_ <del>-</del>	\$	41,826,767 43,147,110	

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#### 4. CAPITAL ASSETS (CONTINUED)

Depreciation expense for the year ended December 31, 2024 for the Water and Sewer Fund was as follows:

Water \$ 1,676,418 Sewer 579,095

Total Water and Sewer \$ 2,255,513

#### 5. LONG-TERM DEBT

The following is a summary of long-term debt for the Water Fund as of December 31, 2024:

2009 Water Revenue Bonds with interest at 2.38% maturing January 1, 2050	\$ 865,400
2011 Water Revenue Bonds with interest at 3.00%	
maturing January 1, 2051	952,500
2012 Revenue Bonds with interest at 2.13%	1,191,500
maturing May 1, 2052 2013-D Revenue Bonds with interest at 4.20%	1,191,500
maturing August 1, 2040	1,475,000
2020-G Revenue Bonds with interest at 2.25%	1,110,000
maturing July 1, 2045	4,550,000
2020 Revenue Bonds with interest at 1.38%	
maturing January 1, 2061	1,832,500
Kentucky Infrastructure Authority Loan F06-01 with	
interest at 1.00% maturing June 1, 2028	857,971
Kentucky Infrastructure Authority Loan F07-01 with	040.000
interest at 1.00% maturing December 1, 2028	216,269
Kentucky Infrastructure Authority Loan F10-01 with	1 606 220
Interest at 1.00% maturing December 1, 2032 Kentucky Infrastructure Authority Loan F10-02 with	1,696,320
Interest at 1.00% maturing June 1, 2032	675,152
Kentucky Infrastructure Authority Loan F11-10 with	070,102
Interest at 1.00% maturing December 1, 2034	609,199
Kentucky Infrastructure Authority Loan F12-04 with	,
Interest at 1.00% maturing December 1, 2044	2,037,239
Kentucky Infrastructure Authority Loan F20-09 with	
Interest at .50% maturing December 1, 2052	768,043
Kentucky Infrastructure Authority Loan F23-006S with	
Interest at 1.25%, maturity date to be determined	
after project is completed and loan is closed out.	87,788
Bond Premium	 236,427
Total Water Fund long-term debt	\$ <u>18,051,308</u>

#### 5. LONG-TERM DEBT (CONTINUED)

The following is a summary of long-term debt for the Sewer Fund as of December 31, 2024:

Kentucky Infrastructure Authority Loan A20-16 with		
interest at .50% maturing December 1, 2052	\$ ^	1,814,826
2014 Revenue Bonds with interest at 1.875%		
maturing January 1, 2054		586,000
Total Sewer Fund long-term debt		2,400,826
Total Water and Sewer Fund long-term debt	\$ 20	0,452,134

The changes in Water and Sewer Fund long-term debt is as follows:

De	_	Balance nber 31, 2023	Ad	lditions	Retir	ements	Balance mber 31, 2024
Revenue bonds Bond premium Direct borrowings - KIA Net pension liability	\$	11,962,500 247,260 9,446,216 2,323,610	\$	258,200 -	\$	509,600 10,836 941,609 328,721	\$ 11,452,900 236,424 8,762,807 1,994,889
Total	\$	23,979,586	\$	258,200	\$	1,790,766	\$ 22,447,020

Future principal and interest requirements for all long-term debt are as follows:

Year ended	Princ	cipal		Interest	Total
2025	\$ 1,30	00,505	\$	361,463	\$ 1,661,968
2026	1,24	40,884		338,095	1,578,979
2027	1,27	71,228		312,603	1,583,831
2028	1,15	50,712		287,628	1,438,340
2029	94	43,958		264,512	1,208,470
2030-2034	4,18	35,626	1	1,074,435	5,260,061
2035-2039	3,24	47,339		740,590	3,987,929
2040-2044	3,27	77,840		433,183	3,711,023
2045-2049	2,07	79,414		178,787	2,258,201
2050-2054	1,00	09,917		55,816	1,065,733
2055-2059	29	97,000		18,803	315,803
2060-2062	12	<u>23,500</u>		1,695	 125,195
	20,12	27,923		4,067,610	24,195,533
KIA F-23-006S	8	37,788		-	87,788
Bond Premiums	23	<u> 36,427</u>		<u>-</u>	 236,427
Totals	\$ 20,45	<u>52,138</u>	\$	<u>4,067,610</u>	\$ 24,519,748

6. RISK MANAGEMENT

The Adair County Water District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; injuries to employees; errors and omissions and natural disasters. The District purchases commercial insurance to cover any of these instances. The District did not have settled claims that exceeded the District's commercial insurance coverage in any of the past three years.

#### 7. RETIREMENT PLAN

The Adair County Water District is a participating employer of the County Employees' Retirement System (CERS). Under the provisions of Kentucky Revised Statute 61.645, the Board of Trustees of Kentucky Public Pensions Authority administers the CERS. The plan issues publicly available financial statements which may be downloaded from the Kentucky Public Pensions Authority's website.

Plan Description – CERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all regular full-time members employed in positions of each participating county, city, and school board, and any additional eligible local agencies electing to participate in the System. The plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. Cost-of-living adjustments (COLA) are provided at the discretion of state legislature.

Contributions – For the year ended December 31, 2024, plan members were required to contribute 5% of wages for non-hazardous job classifications. Employees hired after September 2008 are required to contribute an additional 1% to cover the cost of medical insurance that is provided through CERS. Participating employers are required to contribute at an actuarially determined rate. Per Kentucky Revised Statute Section 78.545(33), normal contribution and past service contribution rates shall be determined by the Board on the basis of an annual valuation last proceeding the July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial basis adopted by the Board.

For the year ended December 31, 2024, participating employers contributed 23.34% through June 30<sup>th</sup> and 19.71% thereafter, of each non-hazardous employee's wages, which is equal to the actuarially determined rate set by the Board. The contributions are allocated to both the pension and insurance trust. The insurance trust is more fully described in Note 8. Administrative costs of Kentucky Public Pensions Authority are financed through employer contributions and investment earnings.

Plan members who began participating on, or after, January 1, 2014, are required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Plan members contribute 5% of wages to their own account and 1% to the health insurance fund. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of each member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. For non-hazardous members, their account is credited with a 4% employer pay credit. The employer pay credit represents a portion of the employer contribution.

The District contributed \$246,363 for the year ended December 31, 2024, or 100% of the required contribution for non-hazardous job classifications.

Benefits – CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service.

#### 7. RETIREMENT PLAN (CONTINUED)

For retirement purposes, employees are grouped into three tiers based on hire date:

Tier 1 Participation date Before September 1, 2008

Unreduced retirement 27 years service or 65 years old and 1 month of service

Reduced retirement At least 5 years service and 55 years old or

25 years service and any age

Tier 2 Participation date September 1, 2008 - December 31, 2013

Unreduced retirement At least 5 years service and 65 years old

or age 57+ and sum of service years plus age equal to 87+

Tier 3 Participation date After December 31, 2013

Unreduced retirement At least 5 years service and 65 years old or

age 57+ and sum of service years plus age equal to 87+

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Pension Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources – At December 31, 2024, the District reported a liability of \$1,994,889 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023 and was rolled forward using generally accepted actuarial procedures. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2024, the District's proportion was .033357 percent, which was a decrease of .002856 percent from its proportion measured as of June 30, 2023.

#### 7. RETIREMENT PLAN (CONTINUED)

For the year ended December 31, 2024, the District recognized pension expense of \$58,953. At December 31, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred		eferred		
		tflows of	In	flows of
	Re	sources	Re	esources
Differences between expected and actual results	\$	96,558	\$	
Changes of assumptions		-		90,130
Net difference between projected and actual earnings on Plan				
Investments		-		128,263
Changes in proportion and differences between District				
Contributions and proportionate share of contributions		48,790		126,588
District contributions subsequent to the measurement date		117,443		
Total	\$	262,791	\$	344,981

The \$117,443 of deferred outflows of resources resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources as of December 31, 2024 will be recognized in pension expense as follows:

Year ending December 31,	
2025	\$ (109,656)
2026	\$ (12,087)
2027	\$ (49,305)

(28,585)

Actuarial Assumptions – The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

2028

Salary increases 3.30% to 10.30%, varies by service

Investment rate of return 6.50%, net of Plan investment expense, including inflation

The mortality table used for active members was a Pub-2010 General Mortality table, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

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#### 7. RETIREMENT PLAN (CONTINUED)

The actuarial assumption used in the June 30, 2024 valuation was based on the results of an actuarial experience study for the period July 1, 2018 - June 30, 2022. The total pension liability was rolled-forward from the valuation date (June 30, 2023) to the plan's fiscal year ending June 30, 2024.

The long-term expected rate of return was determined by using a building-block method in which best estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. As of June 30, 2023, the target allocation and best estimates of nominal real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Target	Expected
Asset Class	Allocation	Real Rate of Return
Equity	60.00%	
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income	20.00%	
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected	20.00%	
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Total	100.00%	4.69%
Long Term Inflation Assumption		2.50%
Expected Nominal Return for Portfolio		7.19%

Discount Rate – The discount rate used to measure the total pension liability was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining closed 27-year amortization period of the unfunded actuarial accrued liability. The actuarial determined contribution rate is adjusted to reflect the phase in of anticipated gains on actuarial value of assets over the first four years of the projection period. The discount rate determination does not use a municipal bond rate.

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#### 7. RETIREMENT PLAN (CONTINUED)

1% increase

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50 percent) or 1-percentage-point higher (7.50 percent) than the current rate:

		Share of net pension	
	Discount Rate		liability
1% decrease	5.50%	\$	2,571,739
Current discount rate	6.50%	\$	1,994,889

7.50%

1,516,257

Payable to the Pension Plan – At December 31, 2024, the District reported a payable of \$21,605 for the outstanding amount of contributions to the pension plan required for the year then ended. The payable includes both the pension and insurance contribution allocation.

#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

Plan Description – As more fully described in Note 7, the District participates in the County Employees' Retirement System (CERS). CERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all regular full-time members employed in positions of each participating county, city, and school board, and any additional eligible local agencies electing to participate in the System. In addition to retirement benefits, the plan provides for health insurance benefits to plan members (other postemployment benefits or OPEB). OPEB benefits may be extended to beneficiaries of plan members under certain circumstances.

Contributions – As more fully described in Note 7, plan members contribute to CERS for non-hazardous job classifications. For the year ended December 31, 2024, the employer's contribution was 0.00% through June 30<sup>th</sup> and 0.00% thereafter to the insurance trust for non-hazardous job classifications. Employees hired after September 1, 2008, are required to contribute an additional 1% to cover the cost of medical insurance that is provided through CERS. Participating employers are required to contribute at an actuarially determined rate. Per Kentucky Revised Statute Section 78.545(33), normal contribution and past service contribution rates shall be determined by the Board on the basis of an annual valuation last proceeding the July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial basis adopted by the Board. The contribution rates are equal to the actuarially determined rate set by the Board. Administrative costs of Kentucky Public Pensions Authority are financed through employer contributions and investment earnings.

For the year ended December 31, 2024, the District contributed \$0, or 100% of the required contribution for non-hazardous job classifications.

Benefits – CERS provides health insurance benefits to Plan employees and beneficiaries.

#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

For retirement purposes, employees are grouped into three tiers based on hire date:

Tier 1	Participation date Insurance eligibility Benefit	Before July 1, 2003 10 years of service credit required Set percentage of single coverage health insurance based on service credit accrued at retirement
Tier 1	Participation date Insurance eligibility Benefit	Before September 1, 2008 but after July 1, 2003 10 years of service credit required Set dollar amount based on service credit accrued, increased annually
Tier 2	Participation date Insurance eligibility Benefit	After September 1, 2008 and before December 31, 2013 15 years of service credit required Set dollar amount based on service credit accrued, increased annually
Tier 3	Participation date Insurance eligibility Benefit	After December 31, 2013 15 years of service credit required Set dollar amount based on service credit accrued, increased annually

OPEB Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources — At December 31, 2024, the District reported an asset for its proportionate share of the net OPEB asset of \$57,762. The net OPEB asset was measured as of June 30, 2024, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of June 30, 2023 and was rolled forward using generally accepted actuarial procedures. The District's proportion of the net OPEB asset was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating entities, actuarially determined. The District's proportionate share at June 30, 2024 was .033390 percent, which was a decrease of .002821 percent from its proportion measured as of June 30, 2023.

For the year ended December 31, 2024, the District recognized OPEB expense of (\$154,428). At December 31, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of			eferred
			Inflows of	
	Resources		Resources	
Differences between expected and actual results	\$	32,044	\$	454,442
Changes of assumptions		52,336		40,754
Net difference between projected and actual earnings on Plan				
Investments		-		52,707
Changes in proportion and differences between District				
Contributions and proportionate share of contributions		28,658		54,796
District contributions subsequent to the measurement date		15,657		
Total	\$	128,695	\$	602,699

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#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

The \$15,657 of deferred outflows of resources resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2025. This includes an adjustment of \$15,657 related to the implicit subsidy, which is required to be recognized as a deferred outflow of resources. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in expense as follows:

#### Year ending December 31,

2025	\$ (197,030)
2026	\$ (151,303)
2027	\$ (129,583)
2028	\$ (11,745)

Actuarial Assumptions – The total OPEB liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

#### Non-hazardous

Inflation 2.50%

Salary increases 3.30 to 10.30%, varies by service

Investment rate or return 6.50%, net of Plan investment expense, including

inflation

Healthcare Trend Rates

Pre – 65 Initial trend starting at 7.10% at January 1, 2026, and

gradually decreasing to an ultimate trend rate of 4.25%

over a period of 14 years.

Post – 65 Initial trend starting at 8.00% at January 1, 2026, then

gradually decreasing to an ultimate trend rate of 4.25%

over a period of 14 years.

The mortality table used for active members was a Pub-2010 General Mortality table, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

The actuarial assumption used in the June 30, 2023, valuation was based on the results of an actuarial experience study for the period July 1, 2018 - June 30, 2022. The total OPEB liability was rolled-forward from the valuation date (June 30, 2023) to the plan's fiscal year ending June 30, 2024.

The long-term expected rate of return was determined by using a building-block method in which best estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Equity	60.00%	
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income	20.00%	
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected	20.00%	
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Total	100.00%	4.69%
Long term inflation assumption		2.50%
Expected nominal return for portfolio		7.19%

Discount Rate – The discount rate used to measure the total OPEB asset as of June 30, 2024, was 5.99% for non-hazardous classifications. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 22-year amortization period of the unfunded actuarial accrued liability. As of June 30, 2024, the discount rate determination used an expected rate of return of 6.50%, and a municipal bond rate of 3.97%, as reported in Fidelity Index's "20–Year Municipal GO AA Index". However, the cost associated with the implicit employer subsidy was not included in the calculation of the System's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the System's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability/Asset to Changes in the Discount Rate – The following presents the District's proportionate share of the net OPEB liability/asset calculated using the discount rate as well as what the District's proportionate share of the net OPEB liability/asset would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		District's proportionate Share of net OPEB								
	Discount Rate	liabi	lity (asset)							
1% decrease	4.99%	\$	78,095							
Current discount rate	5.99%	\$	(57,762)							
1% increase	6.99%	\$	(171,984)							

8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

Sensitivity of the District's Proportionate Share of the Net OPEB Liability/Asset to Changes in the Healthcare Cost Trend Rate – The following presents the District's proportionate share of the net OPEB liability/asset calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Proportionate
	Share of net
	<b>OPEB</b> liability
1% decrease	\$ (138,959)
Current trend rate	\$ (57,762)
1& increase	\$ 36.835

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued financial report.

#### 9. RESTATEMENT OF NET POSITION

During 2024, the District implemented GASB Statement No. 101, *Compensated Absences*, as described more fully in Note 1. As outlined in GASB Statement No. 101, accrued compensated absences were restated for remeasurement of accrued vacation leave, accrued sick leave and the employer portion of FICA and Medicare taxes related to compensated absences for the year ended December 31, 2023. Restatement of beginning net position is summarized as follows for the Water and Sewer Fund, respectively:

	١	<b>Water Fund</b>	5	Sewer Fund
Net position, beginning of year	\$	13,892,811	\$	7,913,005
Restatement for GASB 101		(77,102)		(14,880)
Net position, beginning of year, as restated	\$	13.815.709	\$	7.898.125



### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT REQUIRED SUPPLEMENTARY SCHEDULE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY Last Ten Years

Reporting Year End (Measurement Date)		ember 31, 2015 une 30, 2015)	cember 31, 2016 June 30, 2016)	6 December 31, 2017 (June 30, 2017)		December 31, 2018 (June 30, 2018)		December 31, 2019 (June 30, 2019)		December 31, 2020 (June 30, 2020)			cember 31, 2021 June 30, 2021)	December 31, 2022 (June 30, 2022)			ecember 31, 2023 (June 30, 2023)		cember 31, 2024 June 30, 2024)
District's proportion of the net pension liability District's proportionate share of the net pension		0.041100%	0.038350%		0.038380%		0.037900%		0.039092%		0.035974%		0.035327%		0.033816%		0.036213%		0.033357%
liability (asset) District's covered employee payroll	\$ \$	1,766,980 927,360	1,888,187 938,186	\$ \$	2,246,207 948,537	\$ \$	2,308,469 976,350		2,749,358 981,872	\$ \$	2,759,176 981,872		2,252,373 984,165		2,444,491 954,574	\$ \$	2,323,610 1,023,322	\$ \$	1,994,889 1,018,191
District's share of the net pension liability (asset) as a percentage of its covered employee payroll Plan fiduciary net position as a percentage		190.54%	201.26%		236.81%		236.44%		280.01%		281.01%		228.86%		256.08%		227.07%		195.92%
of the total pension liability		59.97%	55.50%		53.30%		53.54%		50.45%		47.81%		57.33%		52.42%		57.48%		61.61%

# ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT REQUIRED SUPPLEMENTARY SCHEDULE CONTRIBUTIONS - PENSION Last Ten Calendar Years

	2015	2016	2017	2018	2019	2020	2021	2022	2023		2024
Contractually required employer contribution  Contributions relative to contractually	\$ 120,848	\$ 108,953	\$ 131,476	\$ 137,763	\$ 159,939	\$ 177,846	\$ 174,151	\$ 236,848	\$ 237,934	\$	246,363
required employer contribution Contribution deficiency (excess)	\$ 120,848	\$ 108,953	\$ 131,476 -	\$ 137,763	\$ 159,939 -	\$ 177,846 -	\$ 174,151 -	\$ 236,848	\$ 237,934	\$	246,363
District's covered employee payroll Employer contributions as a percentage	\$ 927,360	\$ 938,186	\$ 948,537	\$ 976,350	\$ 981,872	\$ 984,165	\$ 954,574	\$ 1,023,322	\$ 1,018,191	\$ ^	1,211,481
of covered-employee payroll	13.03%	11.61%	13.86%	14.11%	16.29%	18.07%	18.24%	23.15%	23.37%		20.34%

### ADAIR COUNTY WATER DISTRICT REQUIRED SUPPLEMENTARY SCHEDULE PROPORTIONATE SHARE OF THE NET OPEB LIABILITY Last Seven Years

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Reporting Year End (Measurement Date)	mber 31, 2018 ne 30, 2018)	December 31, 2019 (June 30, 2019)			cember 31, 2020 June 30, 2020)	December 31, 2021 (June 30, 2021)			ecember 31, 2022 (June 30, 2022)	cember 31, 2023 (June 30, 2023)	cember 31, 2024 June 30, 2024)
District's proportion of the net OPEB liability District's proportionate share of the net OPEB	0.0379000%		0.039082%		0.035964%		0.035319%		0.033810%	0.036211%	0.033390%
liability (asset)	\$ 672,942	\$	657,342	\$	868,421	\$	676,165	\$	667,243	\$ (49,998)	\$ (57,762)
District's covered employee payroll	\$ 948,537	\$	976,350	\$	981,872	\$	984,165	\$	954,574	\$ 1,023,322	\$ 1,018,191
District's share of the net OPEB liability (asset) as a percentage of its covered employee payroll	70.95%		67.33%		88.45%		68.70%		69.90%	-4.89%	-5.67%
Plan fiduciary net position as a percentage of the total OPEB liability	57.62%		60.44%		51.67%		62.91%		60.95%	104.23%	104.89%

Notes

The above schedule will present 10 years of historical data, once available.

# ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT REQUIRED SUPPLEMENTARY SCHEDULE CONTRIBUTIONS - OPEB Last Seven Calendar Years

	2			2019		2020	2021		2022		2023	2024
Contractually required employer contribution  Contributions relative to contractually	\$	45,921	\$	51,867	\$	61,936	\$ 62,943	\$	37,973	\$	16,280	\$ -
required employer contribution		45,921		51,867		61,936	62,943		37,973		16,280	<u> </u>
Contribution deficiency (excess)	\$		\$		<u>\$</u>		\$ 	<u>\$</u>		<u>\$</u>		\$ <u>-</u>
District's covered employee payroll Employer contributions as a percentage	\$	976,350	\$	981,872	\$	984,165	\$ 954,574	\$ 1	1,023,322	\$ 1	,018,191	\$ 1,211,481
of covered-employee payroll		4.70%		5.28%		6.29%	6.59%		3.71%		1.60%	0.00%

#### Notes:

The above schedule will present 10 years of historical data, once available.

### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2024

December 31,

#### 1. GENERAL INFORMATION

#### **Contributions**

Contractually required employer contributions reported on the Schedule of Contributions - Pensions exclude the portion of contributions paid to CERS but allocated to the insurance fund of the CERS. The insurance contributions are reported on the Schedule of Contributions - OPEB.

#### **Payroll**

The District's covered payroll reported on the Schedule of Proportionate Share of the Net Pension Liability (Asset) and the Schedule of Proportionate Share of the Net OPEB Liability (Asset) is for the corresponding measurement date of the net liabilities and differs from the District's calendar year payroll as reported on the Schedule of Contributions for Pension and OPEB.

#### 2. CHANGES OF ASSUMPTIONS

#### December 31, 2024 - Pension and OPEB

There were no changes in assumptions in the valuation of pension. The following change in assumptions was made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2024, for OPEB:

• The initial healthcare trend rate for pre-65 was changed from 6.80% to 7.10%. The initial healthcare trend rate for post-65 was changed from 8.50% to 8.00%.

#### December 31, 2023 - Pension and OPEB

The following change in assumptions was made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2023, for Pension:

- The rate of inflation was increased from 2.30% to 2.50%.
- The salary productivity assumption was reduced by .20%, resulting in no change in the salary increase assumption for long-service employees of 3.30% in the non-hazardous funds.
- The individual rates of salary increases were increased during the select period for the CERS funds.
- The investment return assumption was increased from 6.25% to 6.50%.
- The Tier 3 cash balance interest crediting rate assumption was increased to 6.75% for the CERS pension funds.

The following change in assumptions was made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2023, for OPEB:

- The rate of inflation was increased from 2.30% to 2.50%.
- The salary productivity assumption was reduced by .20%, resulting in no change in the salary increase assumption for long-service employees of 3.30% in the non-hazardous funds.
- The individual rates of salary increases were increased during the select period for the CERS funds.
- The investment return assumption was increased from 6.25% to 6.50%.
- The initial healthcare trend rate for pre-65 was changed from 6.20% to 6.8%. The initial healthcare trend rate for post-65 was changed from 9.00% to 8.50%.

### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2024

#### 2. CHANGES OF ASSUMPTIONS (CONTINUED)

#### December 31, 2022 - Pension and OPEB

The following change in assumptions was made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2022, for OPEB:

• The initial healthcare trend rate for pre-65 was changed from 6.30% to 6.2%. The initial healthcare trend rate for post-65 was changed from 6.30% to 9.00%.

#### December 31, 2021 - Pension and OPEB

The following change in assumptions was made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2021, for OPEB:

• The initial healthcare trend rate for pre-65 was changed from 6.40% to 6.30%. The initial healthcare trend rate for post-65 was changed from 2.90% to 6.30%.

#### December 31, 2020 - Pension and OPEB

The following change in assumptions was made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2020, for OPEB:

• The initial healthcare trend rate for pre-65 was changed from 7% to 6.40%. The initial healthcare trend rate for post-65 was changed from 5% to 2.90%, which increases to 6.30% in 2023.

#### December 31, 2019 - Pension and OPEB

The following changes in assumptions were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2019, for both pension and OPEB:

• The assumed rate of salary increases was increased from 3.05% to 3.3% to 10.3% on average for non-hazardous and 3.05% to 3.55% to 19.05% on average for hazardous.

#### December 31, 2018 - Pension and OPEB

There were no changes in assumptions made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2018 for either pension or OPEB.

#### December 31, 2017 - Pension

The following changes in assumptions were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2017:

- The assumed rate of return was decreased from 7.5% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.3%.
- Payroll growth assumption was reduced from 4% to 2%

### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2024

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#### 2. CHANGES OF ASSUMPTIONS (CONTINUED)

#### December 31, 2016 - Pension and OPEB

There were no changes in assumptions made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2016 for either pension or OPEB.

#### December 31, 2015 - Pension

The following changes in assumptions were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2015:

- The assumed rate of return was decreased from 7.75% to 7.5%.
- The assumed rate of inflation was reduced from 3.5% to 3.25%.
- The assumed rate of wage inflation was reduced from 1% to .75%.
- Payroll growth assumption was reduced from 4.5% to 4%.
- Mortality rates were based on the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females).
- For Disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.
- The assumed rates of retirement, withdrawal, and disability were updated to reflect experience more accurately.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners Adair County Water District dba Columbia/Adair Utilities District Columbia, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Adair County Water District dba Columbia/Adair Utilities District (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 2, 2025.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses, that we consider to be material weaknesses (2024-001, 2024-002, and 2024-003).

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item (2024-003).

Phone: 859-231-1800 • Fax: 859-422-1800 www.rfhcpas.com

#### **Adair County Water District's Responses to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on the District's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. The District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**RFH** RFH, PLLC Lexington, Kentucky May 2, 2025

### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT SCHEDULE OF FINDINGS AND RESPONSES December 31, 2024

#### **FINDING:**

#### 2024-001 - Internal Control Over Financial Reporting (Recurring)

#### Criteria:

The District is required to have internal controls in place that enable it to prepare complete financial statements, including note disclosures, in compliance with generally accepted accounting principles.

#### Condition:

Management engaged the auditor to draft the financial statements, including the related notes to the financial statements. Management reviewed, approved and accepted responsibility for the financial statements prior to their issuance.

#### Cause:

The District lacks personnel with the expertise to draft the financial statements, including related note disclosures, in conformity with generally accepted accounting principles.

#### Effect:

Management engaged the auditor to prepare draft financial statements, including the related notes to the financial statements. Management reviewed, approved and accepted responsibility for the financial statements prior to their issuance.

#### Recommendation:

We recommend management review the costs and benefits involved to retain a consultant with the required expertise to prepare the financial statements or review the financial statements as prepared by the auditor for compliance with generally accepted accounting principles.

#### Management's Response:

Management has determined that it is more cost effective to continue to engage the auditor to draft the financial statements and related notes. Management has reviewed and accepts responsibility for the financial statements.

### <u>2024-002 – The District should have internal controls in place that enable it to accurately record all transactions including year-end accrual transactions. (Repeat)</u>

#### Criteria:

The District is required to have internal controls in place to enable it to apply generally accepted accounting principles to its transactions. Specifically, this includes year-end accrual transactions and proper accounting for all transactions related to capital assets, debt service and net position.

#### Condition:

Management did not record debt service payments and loan forgiveness correctly during the year. Management did not identify that beginning net position did not agree to the prior year report and a material adjustment was required to correct beginning net position and capital assets. Additionally, management did not prepare required year-end accrual entries.

#### Cause:

The District executes basic and routine transactions throughout the year, however, the District does not apply generally accepted accounting principles to certain non-routine transactions recorded during the year and in making its year-end accruals.

### ADAIR COUNTY WATER DISTRICT DBA COLUMBIA/ADAIR UTILITIES DISTRICT SCHEDULE OF FINDINGS AND RESPONSES December 31, 2024

### <u>2024-002 – The District should have internal controls in place that enable it to accurately record all transactions including year-end accrual transactions. (Repeat) (CONTINUED)</u>

#### Effect:

Management relied on the auditor's year-end adjustments and adjustments for capital assets, debt and net position to bring the District's accounting records into compliance with generally accepted accounting principles. Management reviewed, approved and accepted responsibility for the adjusting journal entries prior to the issuance of the financial statements.

#### Recommendation:

We recommend management review the costs and benefits involved to retain a consultant with the required expertise to advise the District during the year concerning non-routine transactions and to assist the District with its year-end close so that the District's accounting records are in compliance with generally accepted accounting principles.

#### Management's Response:

Management has determined that it is more cost effective to engage the auditor to assist with year-end accrual transactions. Management will implement controls to help identify miss key cost codes on the balance sheet to prevent future errors. Management has reviewed and accepts the responsibility for the year-end accrual and adjustments.

#### 2024-003 - The District should expend funds in accordance with Kentucky Revised Statute 424.260.

#### Criteria:

As prescribed in Kentucky Revised Statute 424.260, the District is required to advertise for bid involving an expenditure of more than \$40,000 before entering into a contract.

#### Condition:

Personnel employed to perform purchasing functions for the District did not have sufficient experience and training to ensure compliance with KRS 424.260.

#### Cause:

Personnel in the finance department and the general manager were not aware that certain purchases which exceed \$40,000 in the aggregate are required to be advertised for bid.

#### Effect:

The District failed to properly advertise for bid a purchase that exceeded \$40,000. Consequently, the District did not comply with KRS 424.260.

#### Recommendation:

We recommend that all purchases in the aggregate with a cost greater than \$40,000 be advertised for bid as required by KRS 424.260.

#### Management's Response:

Management acknowledges the finding and agrees with the auditor's recommendation. Going forward, all contracts exceeding \$40,000 will include documentation evidencing that proper bid advertisement was conducted or an applicable exemption was verified and documented.