# REPORT OF THE AUDIT OF THE WEBSTER COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2014



# ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

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### ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Lori H. Flanery, Secretary
Finance and Administration Cabinet
Honorable James R. Townsend, Webster County Judge/Executive
Members of the Webster County Fiscal Court

The enclosed report prepared by Kem, Duguid & Associates, PSC, Certified Public Accountants, presents the financial statement of Webster County, Kentucky, for the year ended June 30, 2014, which collectively comprise the County's basic financial statement.

We engaged Kem, Duguid & Associates, PSC to perform the audit of these financial statements. We worked closely with the firm during our report review process; Kem, Duguid & Associates, PSC evaluated Webster County, Kentucky's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

Enclosure



#### EXECUTIVE SUMMARY

### AUDIT EXAMINATION OF THE WEBSTER COUNTY FISCAL COURT

June 30, 2014

Kem, Duguid & Associates, PSC, has completed the audit of the Webster County Fiscal Court for fiscal year ended June 30, 2014.

We have issued an unmodified opinion, based on our audit, on the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of Webster County, Kentucky.

#### Financial Condition:

The Webster County Fiscal Court had total receipts of \$12,496,881, and disbursements of \$12,537,188 in fiscal year 2014. This resulted in a total ending fund balance of \$2,443,008, which is a decrease of \$40,307 from the prior year.

#### Deposits:

The fiscal court's deposits as of June 30, 2014, were exposed to custodial credit risk as follows:

Uncollateralized and Uninsured \$560,610

The fiscal court's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the fiscal court's deposits in accordance with the security agreement.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	
WEBSTER COUNTY OFFICIALS 4	
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS	
NOTES TO FINANCIAL STATEMENT	0
BUDGETARY COMPARISON SCHEDULES	1
NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES	9
SCHEDULE OF CAPITAL ASSETS	3
Notes To Regulatory Supplementary Information - Schedule Of Capital Assets	4
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	7
APPENDIX A:	
CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS	

Michael A. Kem, cra Sandra D. Doguid, cra Anna B. Gentry, cra

Walter G. Cummings, cha



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#### Independent Auditor's Report

#### Report on the Financial Statement

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of Webster County, Kentucky, for the year ended June 30, 2014, and the related notes to the financial statement.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note 1, the financial statement is prepared by Webster County, Kentucky on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Webster County, Kentucky as of June 30, 2014, or changes in financial position or cash flows thereof for the year then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash and cash equivalents of Webster County, Kentucky as of June 30, 2014, and its cash receipts and disbursements, for the year then ended, in accordance with the financial reporting provisions prescribed or permitted by the Department for Local Government described in Note 1.

#### Other Matters

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of Webster County, Kentucky. The budgetary comparison schedules and capital asset schedule are presented for purposes of additional analysis and are not a required part of the financial statement, however they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The budgetary comparison schedules and capital asset schedule have been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and capital asset schedule are fairly stated in all material respects in relation to the basic financial statement.

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#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 24, 2015 on our consideration of Webster County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Respectfully submitted,

Kem, Duguid & Associates, PSC

Kom, Duqued & associates, 9.5.C.

February 24, 2015

#### WEBSTER COUNTY OFFICIALS

For The Year Ended June 30, 2014

Fiscal Court Members:

James R. Townsend

County Judge/Executive

Chad Townsend

Magistrate

Tony Felker

Magistrate

Jerry Brown

Magistrate

Other Elected Officials:

William Clint Prow

County Attorney

Terry Elder

Jailer

Valerie Newell

County Clerk

Amy Villines

Circuit Court Clerk

Frankie Springfield

Sheriff

Jeffrey Kelley

Property Valuation Administrator

Larry Vanover

Coroner

Appointed Personnel:

Paula K. Guinn

County Treasurer

Lessa Russell

Financial Officer

## WEBSTER COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2014

**Budgeted Funds** 

### WEBSTER COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

#### For The Year Ended June 30, 2014

				50 10 0 0 0 0 0 0		
		General Fund		Road Fund		Jail Fund
In the company	<del></del>					
RECEIPTS	<b>d</b>	1 0 60 1 50	•		an.	
Taxes	\$	1,369,150	\$	•	\$	
In Lieu Tax Payments		20,060				
Excess Fees		17,553				
Licenses and Permits		10,090		1 976 006		0 # 41 0/0
Intergovernmental		1,182,828		1,876,996		2,541,863
Charges for Services Miscellaneous		1,290		1 057 057		56,522
Interest		83,147		1,057,057 4,325		134,352
Total Receipts	-	3,105 2,687,223	—	2,938,378		3,784 2,736,521
Total Receipts		2,087,223		2,930,370		2,730,321
DISBURSEMENTS						
General Government		1,499,655				
Protection to Persons and Property		469,308				2,202,894
General Health and Sanitation	N.	66,324				
Social Services		9,217				
Recreation and Culture						
Roads				2,939,080		
Airports						
Debt Service						363,448
Administration		884,239		267,429		490,798
Total Disbursements		2,928,743		3,206,509		3,057,140
Excess (Deficiency) of Receipts Over						
Disbursements before Other						
Adjustments to Cash (Uses)	<del></del>	(241,520)		(268,131)		(320,619)
Net Change in Fund Balance		(241,520)		(268,131)		(320,619)
Fund Balance - Beginning (Restated)		523,255		515,227		839,132
Fund Balance - Ending	\$	281,735	<u>\$</u>	247,096	\$	518,513
Composition of Fund Balance						
Bank Balance	\$	494,815	\$	367,043	\$	619,303
Plus: Deposits in Transit	*	,	-		-	,
Less: Outstanding Checks		213,080		119,947		100,790
Fund Balance - Ending	\$	281,735	\$	247,096	\$	518,513
	Ψ			, , , , , , , , , , , , , , , ,	<u>.</u>	

The accompanying notes are an integral part of the financial statement.

WEBSTER COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2014 (Continued)

	······································			Budg	eted Funds				
1	Local overnment Economic assistance Fund		State Grants Fund		Federal Grants 5 Fund		Sanitation Fund		ewer acement Fund
\$	•	\$		\$		\$		\$	
	1,110 1,718,548 375 337,106		1,443,413		28,388		215,086		
	561		474				314		188
	2,057,700		1,443,887		28,388		215,400		188
	123,521 75,556 800,574 132,847 10,812 78,880 4,241		13,250 59,871 480,826 285,307 593,518		28,388		200,361		
	70,856						13,530		
	1,297,287	_	1,432,772		28,388		213,891		
	760,413 760,413 462,624		11,115 11,115 18,257				1,509 1,509 53,794		188 188 37,292
\$	1,223,037	\$	29,372	\$	0	\$	55,303	\$	37,480
\$	1,258,931 35,894	\$	57,213 27,841	\$		\$	53,753 1,550	\$	37,480
\$	1,223,037	\$	29,372	\$	0	\$	55,303	\$	37,480

WEBSTER COUNTY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES
IN FUND BALANCES - REGULATORY BASIS
For The Year Ended June 30, 2014
(Continued)

	Unbudgeted Funds					
	Public Properti Bond Fund	ies I	Com	Jail missary Fund		Total Funds
RECEIPTS						
Taxes	\$		\$		\$	1,369,150
In Lieu Tax Payments						20,060
Excess Fees						17,553
Licenses and Permits						11,200
Intergovernmental	202	,160				8,994,196
Charges for Services				187,036		460,309
Miscellaneous						1,611,662
Interest						12,751
Total Receipts	202	,160		187,036	1	2,496,881
DISBURSEMENTS						
General Government						1,636,426
Protection to Persons and Property				170,298		3,006,315
General Health and Sanitation						1,548,085
Social Services						142,064
Recreation and Culture						296,119
Roads						3,611,478
Airports						4,241
Debt Service	202	2,160				565,608
Administration						1,726,852
Total Disbursements	202	2,160		170,298		12,537,188
Excess (Deficiency) of Receipts Over						
Disbursements before Other						
Adjustments to Cash (Uses)			•	16,738		(40,307)
NACE OF THE PARTY				1 ( 77) 0		(40.205)
Net Change in Fund Balance	_			16,738		(40,307)
Fund Balance - Beginning		1,076		32,658	· ·	2,483,315
Fund Balance - Ending	\$ 1	1,076	\$	49,396	\$	2,443,008
Composition of Fund Balance		•				
Bank Balance	\$ 1	1,076	\$	49,396	\$	2,939,010
Plus: Deposits in Transit						1,550
Less: Outstanding Checks		<del></del>				497,552
Fund Balance - Ending	<b>\$</b>	1,076	\$	49,396	\$	2,443,008

### INDEX FOR NOTES TO THE FINANCIAL STATEMENT

NOTE 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	10
NOTE 2.	DEPOSITS	13
NOTE 3.	TRUST FUNDS	13
Note 4.	LONG-TERM DEBT	14
NOTE 5.	COMMITMENTS AND CONTINGENCIES.	15
NOTE 6.	EMPLOYEE RETIREMENT SYSTEM	16
Note 7.	DEFERRED COMPENSATION.	17
NOTE 8.	INSURANCE	18
NOTE 9.	PRIOR PERIOD ADJUSTMENT	18
NOTE 10.	HEALTH REIMBURSEMENT ACCOUNT	18

#### WEBSTER COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2014

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statement of Webster County includes all budgeted and unbudgeted funds under the control of the Webster County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds include non-fiduciary financial activities that are within the county's control. Unbudgeted funds may also include any corporation created to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

#### B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

#### C. Basis of Presentation

#### **Budgeted Funds**

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of receipts for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Basis of Presentation (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

State Grants Fund - The primary purpose of this fund is to account for various grants received from the State.

Federal Grants Fund - The primary purpose of this fund is to account for various grants received through Federal sources.

Local Government Economic Development Fund - The primary purpose of this fund is to account for the proceeds of specific receipt sources and disbursements that are legally restricted for specific purposes.

Sanitation Fund - The primary purpose of this fund is to account for sanitation receipts and related disbursements. The primary source of receipts for this fund is charges for services.

Home Fund - The primary purpose of this fund is to account for the proceeds of specific receipt sources and disbursements that are legally restricted for specific purposes. The primary source of receipts for this fund is federal grants.

Sewer Replacement Fund - The primary purpose of this fund is to account for sewer replacement receipts and related expenses. The primary source of receipts for this fund is interest.

#### **Unbudgeted Funds**

The fiscal court reports the following unbudgeted funds:

Public Properties Bond Fund - The primary purpose of this fund is to account for the accumulation of resources for and the payment of general long-term debt principal and interest.

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit and to enhance the well-being of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Commissary Fund.

#### D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

#### Note 1. Summary of Significant Accounting Policies (Continued)

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Jail Commissary Fund to be budgeted because the fiscal court does not approve the expenses of these funds.

The State Local Finance Officer does not require the Public Properties Bond Fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

#### E. Webster Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Webster County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of Webster County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

#### Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 41.240(4). As of June 30, 2014, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of June 30, 2014, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the fiscal court's deposits in accordance with the security agreement.

Uncollateralized and Uninsured \$560,610

#### Note 3. Trust Funds

Trust funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments.

The fiscal court has the following trust funds:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the Jail Inmate Fund as of June 30, 2014 was \$26,907.

HRA Fund - This fund accounts for employee and employer contributions to reimburse employees for health care expenses. The balance in the HRA Fund as of June 30, 2014 was \$106,894.

Health Reimbursement Account - To account for county contributions to individual health accounts maintained for each employee.

#### Note 4. Long-term Debt

#### A. First Mortgage Refunding Revenue Bonds (Judicial Center Project), Series 2011

On May 5, 2011, the Webster County, Kentucky, Public Properties Corporation (the "Corporation") issued First Mortgage Refunding Revenue Bonds, Series 2011 to refund First Mortgage Revenue Bonds (Judicial Center Project), Series 2002. The total bond issue was \$2,195,000, with interest rates from 4.00% to 4.50%. Interest is payable on February 1 and August 1 of each year. As of June 30, 2014, bonds outstanding were \$1,930,000. Future principal and interest requirements are:

Fiscal Year Ended June 30		Principal	-	cheduled Interest
2015	\$	135,000	\$	64,135
2016	*	140,000	-	61,435
2017		140,000		58,285
2018		150,000		54,785
2019		150,000		50,660
2020-2024		835,000		177,058
2025-2026		380,000		24,150
Totals	\$	1,930,000	\$	490,508

#### B. Webster County Detention Center Expansion

On December 16, 2010, the Webster County Fiscal Court entered into a lease-purchase agreement with Kentucky Association of Counties Leasing Trust (KACOLT) in the amount of \$5,335,000. Monthly Principal and Interest payments are due beginning January 1, 2011. The final installment is due on January 1, 2037. The effective interest rate is 5.46%. The purpose of the lease-purchase agreement is to close the current jail expansion construction loan and convert it to a fixed rate loan. Principal outstanding as of June 30, 2014 totaled \$4,827,916. Future principal and interest requirements are:

Fiscal Year Ended June 30	 Principal	· S	cheduled Interest
2015	\$ 127,083	\$	238,919
2016	132,083		233,200
2017	137,083		227,256
2018	142,083		221,088
2019	149,167		214,694
2020-2024	849,583		966,556
2025-2029	1,070,833		750,811
2030-2034	1,364,167		450,459
2035-2037	 855,834		85,653
Totals	\$ 4,827,916	\$	3,388,636

#### Note 4. Long-term Debt (Continued)

#### A. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2014 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	
Revenue Bonds Financing Obligations	\$ 2,065,000 4,946,667	\$	\$ 135,000 118,751	\$ 1,930,000 4,827,916	\$ 135,000 127,083	
Total Long-term Debt	\$ 7,011,667	\$	\$ 253,751	\$ 6,757,916	\$ 262,083	

#### Note 5. Commitments and Contingencies

#### A. Industrial Revenue Bonds

The Webster County Fiscal Court has adopted ordinances approving the issuance of Industrial Revenue Bonds. Such Bond issues do not constitute a general debt, liability, or moral obligation of Webster County. Accordingly, these financial statements do not include any assets or liabilities related to the issuance of these bond issues.

#### B. Solid Waste Interlocal Agreement

Webster County entered into an interlocal agreement with Union and Henderson Counties and Cities of Henderson and Corydon establishing a Solid Waste Recycling Facility and Program for these areas. All parties have agreed to fund the operational expense of this organization. The county is responsible for 19.50% of the Solid Waste Recycling Facility and Program operating expenses. Expenses incurred under this agreement for the fiscal year ended June 30, 2014, were \$29,534.

#### C. Interlocal Tri-County New Water and Wastewater Treatment Facility

The County of Webster entered into an interlocal agreement with the Counties of Henderson and McLean, the City of Henderson, and the City of Henderson Water and Sewer Commission, to which the local governments agree to supplement the City of Henderson Water and Sewer Commission's debt service on the Water and Wastewater Treatment Facility in southern Henderson County on an equal basis should the excess receipts generated by the facility be less than the amount necessary to fund the debt service required for the related facility. The County had no expenses related to this agreement for fiscal year ended 2014.

#### D. West Kentucky Regional Industrial Development Authority - Kenergy Loan Guarantee

Webster County in conjunction with Henderson, Union, and McLean Counties issued an ordinance which guarantees a portion of the \$450,000, zero-interest rural development loan to Kenergy from the West Kentucky Regional Industrial Development Authority to assist in promoting development of the 4 Star Industrial Park. Webster County authorized a guarantee of \$150,000. Henderson County also guaranteed \$150,000 and Union and McLean Counties each guaranteed \$75,000.

#### Note 5. Commitments and Contingencies (Continued)

#### E. Regional Economic Development Corporation

The Webster County Fiscal Court (Fiscal Court) has retained an ongoing financial interest in the Regional Economic Development Corporation (REDC). The REDC is a joint venture between the Fiscal Court and McLean, Union, and Henderson County Fiscal Courts for the purpose of promoting economic development activities in such counties. Expenses incurred under this agreement for the fiscal year ended June 30, 2014, were \$30,600.

#### Note 6. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 19.55 percent.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 37.60 percent.

The county's contribution for FY 2012 was \$477,748, FY 2013 was \$501,635, and FY 2014 was \$719,440.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

#### Note 6. Employee Retirement System (Continued)

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Hazardous employees whose participation began on or after July 1, 2003, earn fifteen dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon the death of a hazardous employee, such employee's spouse receives ten dollars per month for insurance benefits for each year of the deceased employee's hazardous service. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 7. Deferred Compensation

In March 1990, the Webster County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in The Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### Note 8. Insurance

For the fiscal year ended June 30, 2014, Webster County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 9. Prior Period Adjustment

	Jail Fund
Ending Fund Balance Prior Year	\$ 832,737
Adjustments:	
Prior Year Voided Checks	 6,395
Beginning Cash Balances and Cash Eqivalents - Restated	\$ 839,132

#### Note 10. Health Reimbursement Account

The Webster County Fiscal Court established a health reimbursement account to provide eligible employees an additional health benefit. The County has contracted with Febco. Inc., a third-party administrator, to administer the plan. The plan provides a debit card to each eligible employee to pay for qualified medical expenses. The provision for each employee varies from year to year. The amount for the fiscal year ended June 30, 2014 was \$2,500.

## WEBSTER COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

## WEBSTER COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

	GENERAL FUND								
	Budgeted Original	Amounts Final	Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)					
RECEIPTS	Original	T Mai	Dasis	(14cgauve)					
Taxes	\$ 1,314,697	\$ 1,314,697	\$ 1,369,150	\$ 54,453					
In Lieu Tax Payments	23,928	23,928	20,060	(3,868)					
Excess Fees	16,424	16,424	17,553	1,129					
Licenses and Permits	10,065	10,065	10,090	25					
Intergovernmental	1,262,841	1,262,841	1,182,828	(80,013)					
Charges for Services	300	300	1,290	990					
Miscellaneous	124,928	124,928	83,147	(41,781)					
Interest	2,588	2,588	3,105	517					
Total Receipts	2,755,771	2,755,771	2,687,223	(68,548)					
DISBURSEMENTS	•								
General Government	1,592,222	1,557,022	1,499,655	57,367					
Protection to Persons and Property	528,546	603,546	469,308	134,238					
General Health and Sanitation	79,376	80,576	66,324	14,252					
Administration	932,322	982,322	884,239	98,083					
Total Disbursements	3,132,466	3,232,766	2,928,743	304,023					
Excess (Deficiency) of Receipts Over Disbursements before Other									
Adjustments to Cash (Uses)	(376,695)	(476,995)	(241,520)	235,475					
Other Adjustments to Cash (Uses)									
Transfers from Other Funds	67,932	67,932		(67,932)					
Total Other Adjustments to Cash (Uses)	67,932	67,932		(67,932)					
Net Change in Fund Balance	(308,763)	(409,063)	(241,520)	167,543					
Fund Balance - Beginning	308,763	308,763	523,255	214,492					
Fund Balance - Ending	\$ 0	\$ (100,300)	\$ 281,735	\$ 382,035					

	ROAD FUND								
		Budgeted Amounts Original Final				Actual Amounts Budgetary Basis)	Variance with Final Budget Positive (Negative)		
RECEIPTS									
Intergovernmental	\$	1,587,216	\$	1,837,216	\$	1,876,996	\$	39,780	
Miscellaneous		388,650		461,750		1,057,057		595,307	
Interest		3,540		3,540		4,325		785	
Total Receipts		1,979,406	_	2,302,506		2,938,378		635,872	
DISBURSEMENTS									
Roads		1,831,017		3,011,267		2,939,080		72,187	
Administration	•	305,719		298,569		267,429		31,140	
Total Disbursements		2,136,736		3,309,836		3,206,509		103,327	
Excess (Deficiency) of Receipts Over									
Disbursements before Other									
Adjustments to Cash (Uses)		(157,330)		(1,007,330)	_	(268,131)		739,199	
Other Adjustments to Cash (Uses)									
Transfers to Other Funds		(67,932)		(67,932)				67,932	
Total Other Adjustments to Cash (Uses)		(67,932)	_	(67,932)				67,932	
Net Change in Fund Balance		(225,262)		(1,075,262)		(268,131)		807,131	
Fund Balance - Beginning		225,262		475,262		515,227		39,965	
Fund Balance - Ending		0	\$	(600,000)	<u>\$</u>	247,096	\$	847,096	

	JAIL FUND									
	<del></del>	Budgeted Amounts					Variance with Final Budget Positive			
RECEIPTS		riginal		Final		Basis)	—	(Negative)		
Intergovernmental	\$ 2	,699,375	\$	2,699,375	\$	2,541,863	\$	(157,512)		
Charges for Services	Ψ 2	71,444	Ψ	71,444	*	56,522	4	(14,922)		
Miscellaneous		112,214		112,214		134,352		22,138		
Interest		4,311		4,311		3,784		(527)		
Total Receipts	2	,887,344		2,887,344		2,736,521		(150,823)		
DISBURSEMENTS										
Protection to Persons and Property	2	,394,432		2,420,432		2,202,894		217,538		
Debt Service		371,929		371,929		363,448		8,481		
Capital Projects		130,000		130,000				130,000		
Administration		621,531		595,531		490,798		104,733		
Total Disbursements	3	,517,892		3,517,892		3,057,140		460,752		
Excess (Deficiency) of Receipts Over										
Disbursements before Other										
Adjustments to Cash (Uses)		(630,548)		(630,548)		(320,619)		309,929		
Net Change in Fund Balance		(630,548)		(630,548)		(320,619)		309,929		
Fund Balance - Beginning	-	630,548		630,548		839,132		208,584		
Fund Balance - Ending	\$	0	\$	-0	\$	518,513	\$	518,513		

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND
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		Budgeted Amounts			(	Actual Amounts Budgetary	Variance with Final Budget Positive		
•	<u> </u>	Original		Final		Basis)		(Negative)	
RECEIPTS									
Licenses and Permits	\$	1,160	\$	1,160	\$	1,110	\$	(50)	
Intergovernmental		1,115,781		1,115,781		1,718,548		602,767	
Charges for Services		365		365		375		10	
Miscellaneous		246,799		246,799		337,106		90,307	
Interest		497		497		561		64	
Total Receipts		1,364,602		1,364,602		2,057,700		693,098	
DISBURSEMENTS									
General Government		166,857		151,857		123,521		28,336	
Protection to Persons and Property		68,731		75,831		75,556		275	
General Health and Sanitation		763,136		954,336		800,574		153,762	
Social Services		146,509		152,472		132,847		19,625	
Recreation and Culture		9,950		14,687		10,812		3,875	
Roads		238,888		238,888		78,880		160,008	
Airports		4,000		4,300		4,241		59	
Administration		96,348		116,048		70,856		45,192	
Total Disbursements		1,494,419		1,708,419	_	1,297,287		411,132	
Excess (Deficiency) of Receipts Over									
Disbursements before Other				-					
Adjustments to Cash (Uses)	******	(129,817)		(343,817)		760,413		1,104,230	
Net Change in Fund Balance		(129,817)		(343,817)		760,413		1,104,230	
Fund Balance - Beginning		134,817		234,817		462,624	- <del></del>	227,807	
Fund Balance - Ending	\$	5,000	\$	(109,000)	\$	1,223,037	\$	1,332,037	

		STATE GRANTS FUND									
		Budgeted		Actual Amounts (Budgetary		Variance with Final Budget Positive					
RECEIPTS		Original		Final		Basis)		(Negative)			
Intergovernmental Interest	\$	2,643,445	\$	2,643,445	\$	1,443,413 474	.\$	(1,200,032) 474			
Total Receipts		2,643,445		2,643,445	_	1,443,887		(1,199,558)			
DISBURSEMENTS								* .			
General Government		43,647		28,147		13,250		14,897			
Protection to Persons and Property		115,200		115,200		59,871		55,329			
General Health and Sanitation		1,071,147		1,022,347		480,826		541,521			
Recreation and Culture				285,400	•	285,307		93			
Roads		1,413,451		1,192,351		593,518		598,833			
Total Disbursements		2,643,445		2,643,445		1,432,772		1,210,673			
Excess (Deficiency) of Receipts Over Disbursements before Other							,				
Adjustments to Cash (Uses)						11,115		11,115			
Net Change in Fund Balance						11,115		11,115			
Fund Balance - Beginning			_			18,257		18,257			
Fund Balance - Ending	. <u>\$</u>	0	\$	0_	\$	29,372	\$	29,372			

	FEDERAL GRANTS FUND									
	•	Budgeted	l Amo		Actual Amounts (Budgetary		Variance with Final Budget Positive			
		Original	Final		Basis)		(Negative)			
RECEIPTS					•	****				
Intergovernmental		30,000	\$	30,000	_\$	28,388	\$	(1,612)		
Total Receipts		30,000		30,000		28,388		(1,612)		
DISBURSEMENTS										
Protection to Persons and Property		30,000		30,000		28,388	·	1,612		
Total Disbursements		30,000		30,000		28,388		1,612		
Net Change in Fund Balance		-								
Fund Balance - Beginning							·			
Fund Balance - Ending	\$	0	\$	0_	\$	0	\$	0		

	SANITATION FUND									
	<u></u>	Budgeted Amounts Original Final					Variance with Final Budget Positive (Negative)			
RECEIPTS						,	-			
Charges for Services	\$	195,410	\$	195,410	\$	215,086	\$	19,676		
Interest		313		313		314		1		
Total Receipts	_	195,723	_	195,723		215,400		19,677		
DISBURSEMENTS										
General Health and Sanitation	*	195,216		207,216		200,361		6,855		
Administration		13,782		16,782		13,530	_	3,252		
Total Disbursements		208,998		223,998		213,891		10,107		
Excess (Deficiency) of Receipts Over Disbursements before Other										
Adjustments to Cash (Uses)		(13,275)		(28,275)		1,509		29,784		
Net Change in Fund Balance		(13,275)		(28,275)		1,509		29,784		
Fund Balance - Beginning		13,275		13,275		53,794		40,519		
Fund Balance - Ending	\$	0	\$	(15,000)	\$_	55,303	_\$	70,303		

		SEWER REPLACEMENT FUND									
	Bı Origin	ndgeted Amo	unts Final	A (B	Actual mounts udgetary Basis)	Variance with Final Budget Positive (Negative)					
RECEIPTS				_			<u>-</u>				
Interest	\$			<u>\$</u>	188	\$	188				
Total Receipts					188		188				
DISBURSEMENTS Total Disbursements						·					
Excess (Deficiency) of Receipts Over Disbursements before Other	·										
Adjustments to Cash (Uses)					188		188				
Net Change in Fund Balance		•			188		188				
Fund Balance - Beginning	· · · · · · · · · · · · · · · · · · ·				37,292		37,292				
Fund Balance - Ending	\$	0 \$	. 0	\$	37,480	\$	37,480				

### WEBSTER COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2014

#### Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

### WEBSTER COUNTY SUPPLEMENTARY SCHEDULE Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

### WEBSTER COUNTY SCHEDULE OF CAPITAL ASSETS Supplementary Information - Regulatory Basis

#### For The Year Ended June 30, 2014

The fiscal court reports the following schedule of capital assets:

		Beginning Balance Additions				eletions	Ending Balance		
		Datanec		Additions		Dolotions		- Januarie C	
Land and Land Improvements	\$	440,316	\$	69,071	\$		\$	509,387	
Construction In Progress		54,413		227,681		54,413		227,681	
Buildings	1	3,047,433		42,571			13	3,090,004	
Vehicles		2,859,654		416,962		563,396	2	2,713,220	
Equipment		2,663,138		480,918		5,000	,	3,139,056	
Infrastructure	1	4,874,936		1,490,128		486,684	1:	5,878,380	
Total Capital Assets	\$ 3	3,939,890	\$ 2	2,727,331	\$	1,109,493	\$3	5,557,728	

#### WEBSTER COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS

#### June 30, 2014

#### Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	_	italization reshold	Useful Life (Years)		
Land Improvements	\$	5,000	10-60		
Buildings and Building Improvements	\$	5,000	10-75		
Equipment	\$	5,000	3-25		
Vehicles	\$	5,000	3-25		
Infrastructure	\$	5,000	10-50		

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Michael A. Kem, cra Sandra D. Duguid, cra Anna B. Gentry, cra

Walter G. Chamings, cpa



The Honorable James R. Townsend, Webster County Judge/Executive Members of the Webster County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

#### Independent Auditors' Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balance - Regulatory Basis of the Webster County Fiscal Court for the fiscal year ended June 30, 2014 and the related notes to the financial statement and have issued our report thereon dated February 24, 2015. The Fiscal Court's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Webster County Fiscal Court's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Webster County's Fiscal Court internal control. Accordingly, we do not express an opinion on the effectiveness of the Webster County Fiscal Court's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Webster County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Kem, Duguid & Associates, PSC Certified Public Accountants

Kem, Duquid & associates, P.S.C.

February 24, 2015

#### CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

#### WEBSTER COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2014

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

#### WEBSTER COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2014

The Webster County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance and Development Programs was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

James Townsend

County Judge/Executive

Paula Guinn

County Treasurer