# WEST CARROLL WATER DISTRICT

# BASIC FINANCIAL STATEMENTS, SUPPLEMENTARY INFORMATION, AND INDEPENDENT AUDITOR'S REPORTS

At December 31, 2019 and 2018

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# **RAISOR, ZAPP & WOODS, PSC**

# Certified Public Accountants \_\_\_\_\_

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# INDEPENDENT AUDITOR'S REPORT

To the Commissioners of the West Carroll Water District Carrollton, Kentucky 41008

# **Report on the Financial Statements**

We have audited the accompanying financial statements of West Carroll Water District as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the West Carroll Water District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the West Carroll Water District, as of December 31, 2019 and 2018, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Commissioners of the West Carroll Water District Page Two

#### Other Matters

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2020, on our consideration of the West Carroll Water District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the West Carroll Water District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering West Carroll Water District's internal control over financial reporting and compliance.

Raison, Zayer & Woods, PSC

RAISOR, ZAPP & WOODS, PSC Certified Public Accountants Carrollton, Kentucky

March 26, 2020

Our discussion and analysis of the West Carroll Water District's financial performance provides an overview of the District's financial activities for the year ended December 31, 2019. Please read it in conjunction with the District's financial statements, which begin on page 6.

### **REQUIRED FINANCIAL STATEMENTS**

The financial statements of the District report information about the District's use of accounting methods which are similar to those used by private sector companies. These statements offer short and long-term financial information about its activities.

The statement of net position includes all of the District's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and obligations to District creditors (liabilities). It also provides the basis for evaluating the capital of the District and assessing its liquidity and financial flexibility.

All of the current year's revenues and expenses are accounted for in the statement of revenues, expenses, and changes in fund net position. This statement measures the success of the District's operations over the past year and can be used to determine whether the District has successfully recovered all its costs through its water rates and other fees.

The final required financial statement is its statement of cash flows. The primary purpose of this statement is to provide information about the District's cash receipts and cash payments during the reported period. The statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities, and the change in cash during the reporting period.

The notes to the financial statements provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the District's accounting policies, significant account balances and activities, material risks, obligations, commitments, contingencies and subsequent events, if any.

# FINANCIAL HIGHLIGHTS

The following are key financial highlights:

- Total assets at year-end were \$3,152,740 and exceeded liabilities by \$1,973,222 (i.e. net position). Of the total net position, \$306,047 was unrestricted and available to support short-term operations. Total net position decreased from year end 2018 to 2019 by \$2,547,
- Operating revenues increased by \$39,512 from 2018.
- Total operating expenses increased by \$50,542 from 2018.

#### **Balance Sheet, Statement of Net Position**

Utility Plant decreased by \$94,921 in 2019. (See diagram below.) Current assets increased by \$41,885 representing an increase in cash and accounts receivable. Other non-current assets increased \$58,410 representing an increase in restricted cash due to reimbursement from FEMA for 2018 damages.

#### Condensed Assets

	2019		2019 2018		18 Differe		
Utility Plant	\$	2,652,459	\$	2,747,380	\$	(94,921)	
Current Assets		342,198		300,313		41,885	
Other Non-Current Assets		158,083		99,673		58,410	
Total Net Assets	\$	3,152,740	\$	3,147,366	\$	5,374	

### Balance Sheet, Statement of Net Position, continued

At the end of December 31, 2019, the District had \$2,652,459 invested in capital assets (net of depreciation) including buildings, equipment, and water lines. (See table below.)

	2019			2018			
Land & Land Rights	\$	18,754		\$	18,754		
Organizational Fees		139			585		
Distribution System		2,632,199			2,726,557		
Machinery & Equipment		1,367			1,484		
Totals	\$	2,652,459		\$	2,747,380		

Liability amounts presented in the Statement of Net Position are presented as current (payable within one year) and noncurrent as of December 31, 2019. A decrease in noncurrent liabilities is a result of the payments being made on various bonds issued to USDA/Rural Development and loans to Carrollton Utilities.

# **Condensed Liabilities**

	 20192018		D	ifference	
Noncurrent Liabilities Current Liabilities	\$ 1,035,519 143,999	\$	1,078,715 92,972	\$	(43,196) 51,027
Total Liabilities	\$ 1,179,518	\$	1,171,687	\$	7,831

# **Net Position**

At December 31, 2019, net position decreased by \$2,457.

	2019	2018	Difference
Net Investment in Capital Assets	\$ 1,585,053	\$ 1,638,817	\$ (53,764)
Restricted for Debt Service	82,122	75,835	6,287
Unrestricted	306,047	261,027	45,020
Total Net Position	\$ 1,973,222	\$ 1,975,679	\$ (2,457)

# **Condensed Statement of Revenues and Expenses**

	2019		2019 2018		Difference	
Operating Revenues	\$	625,053	\$	585,541	\$	39,512
Operating Expenses		601,728		551,186		(50,542)
Net Operating Revenue	\$	23,325	\$	34,355	\$	(11,030)
Non-Operating Income (Expense)		(30,422)		(31,853)		1,431
Net Income (Loss) Before Contributions	\$	(7,097)	\$	2,502	\$	(9,599)
Capital Contributions		4,640		15,329		(10,689)
Net Income (Loss)	\$	(2,457)	\$	17,831	\$	(20,288)
Net Position Beginning of Year		1,975,679		1,957,848		17,831
Net Position End of Year	\$	1,973,222	\$	1,975,679	\$	(2,457)

# **Statement of Cash Flows**

Cash increased by \$126,767 in 2019 due partially to a rate increase and FEMA reimbursements.

# Condensed Statement of Cash Flows

	2019		 2018	Di	fference
Cash from Operating Activities (Net)	\$	127,027	\$ 130,522	\$	(3,495)
Cash from Capital & Related Financing Activities Cash from Investing Activities		(846) 586	(73,505) 443		72,659 1 <b>4</b> 3
Change in Cash	\$	126,767	\$ 57,460	\$	69,307
Cash Balance, Beginning of Year		279,062	 221,602		57,460
Cash Balance, End of Year	\$	405,829	\$ 279,062	\$	126,767

# NOTES PAYABLE AND LONG-TERM DEBT

All bond payments have been paid timely. The District does not have any short-term debts at this time.

	2019	2018	Difference
Long Term Debt	\$ 1,067,406	<u>\$ 1,108,563</u>	\$ (41,157)

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District applied for a Purchased Water Rate Adjustment due to Carrollton Utilities raising their wholesale rate in 2018. West Carroll Water District relies on Carrollton Utilities for 97% of its purchased water. This rate increase was approved in June 2019 and affected customer bills beginning July 2019. This increased revenue for the district.

Flooding and heavy rains throughout the district and region between February 20<sup>th</sup> and March 1<sup>st</sup>, 2018 caused some water lines to be exposed after water receded and two water main breaks due to landslides. The District applied to the Federal Emergency Management Agency for disaster assistance. \$66,143 was received as reimbursement for this project. This is shown as unearned revenue for the district. Carrollton Utilities acted as the general contractor to complete the repair work. The district applied for an extension with FEMA which was granted. As of December 2019, the work was not 100% complete. The anticipated cost to the district is \$86,080.

West Carroll Water District was named in the Kentucky Public Service Commission's Electronic Investigation of Excessive Water Loss by Kentucky's Jurisdictional Utilities. PSC Case 2019-00041 ordered West Carroll Water District to undertake discussions with Carrollton Utilities regarding a merger, as well as to examine their leak adjustment policy. At this time, no decision has been made regarding the merger. The district has been ordered to give a report to the Public Service Commission regarding their discussions within six months of the order.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our customers and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's office at 900 Clay St. Carrollton, KY 41008.

Vickie Edwards Chairperson Sarah Hudgins Director of Finance

#### WEST CARROLL WATER DISTRICT STATEMENT OF NET POSITION December 31, 2019 and 2018

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	2019	2018
ASSETS		
Current Assets:		
Cash, Including Time Deposits	\$ 257,746	\$ 189,389
Accounts Receivable (Net)	61,721	65,809
Due from Other Governments	-	23,953
Inventory	18,778	17,206
Prepaid Expense	3,953	3,956
Total Current Assets	\$ 342,198	\$ 300,313
Noncurrent Assets:		
Restricted Assets:		
Cash, Including Time Deposits	\$ 158,083	\$ 99,673
Capital Assets (Net)	2,652,459	2,747,380
Total Noncurrent Assets	\$2,810,542	\$2,847,053
Total Assets	\$3,152,740	\$3,147,366
LIABILITIES		
Current Liabilities:		
Accounts Payable	\$ 32,881	\$ 35,233
Utility Tax Payable	3,022	2,903
Sales Tax Payable	213	541
Accrued Interest - Customer Deposits	35	56
Accrued Interest - Notes Payable	534	553
Unearned Revenues - FEMA	51,974	-
Current Portion - Notes Payable	18,337	18,158
Current Liabilities Payable from Restricted Assets:		
Accrued Interest Payable - Bonds Payable	12,003	12,528
Revenue Bonds Payable	25,000	23,000
Total Current Liabilities	\$ 143,999	\$ 92,972
Noncurrent Liabilities:		
Revenue Bonds Payable	\$ 524,000	\$ 549,000
Notes Payable - Carrollton Utilities	500,069	518,405
Noncurrent Liabilities Payable from Restricted Assets:		
Customer Deposits Payable	11,450	11,310
Total Noncurrent Liabilities	\$1,035,519	\$1,078,715
Total Liabilities	\$1,179,518	\$1,171,687
NET POSITION		
Net Investment in Capital Assets	\$1,585,053	\$1,638,817
Restricted for Debt Service	82,122	75,835
Unrestricted	306,047	261,027
Total Net Position	\$1,973,222	\$1,975,679

# WEST CARROLL WATER DISTRICT STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION For the Years Ended December 31, 2019 and 2018

Operating Revenues:	2019	2018
Charges for Services:		
Water Charges (Net of Estimated Bad Debts)	\$ 597,847	\$ 557,605
Total Charges for Services	\$ 597,847	\$ 557,605
Other Charges and Miscellaneous:		, ,
Service Charges	\$ 14,107	\$ 15,120
Reconnect and Disconnect Charges	10,930	10,400
Miscellaneous	2,169	2,416
Total Other Charges and Miscellaneous	\$ 27,206	\$ 27,936
Total Operating Revenues	\$ 625,053	\$ 585,541
Operating Expenses:		
Commissioner Fees	\$ 9,000	\$ 9,000
Contractual Service - Sampling	5,163	4,611
Insurance	8,590	8,467
Maintenance Agreement	246,811	247,837
Maintenance of Distribution System	24,708	20,228
Office Supplies and Administrative Expense	2,229	2,045
Other Interest Expense	-	15
Payroll Taxes	689	689
Professional Services	6,952	7,760
Purchased Water	162,622	131,528
Regulatory Commission Case Expense	15,816	-
Regulatory Fees	1,168	1,027
Utilities - Pumping	14,355	13,868
Depreciation Expense	103,625	104,111
Total Operating Expenses	\$ 601,728	\$ 551,186
Operating Income (Loss)	\$ 23,325	\$ 34,355
Nonoperating Revenue (Expense):		
Investment Income	\$ 586	\$ 428
Interest Expense	(30,562)	(31,835)
Amortization Expense - Organization Costs	(446)	(446)
Total Nonoperating Revenues (Expense)	\$ (30,422)	\$ (31,853)
Income (Loss) Before Contributions	\$ (7,097)	\$ 2,502
Capital Contributions	4,640	15,329
Change in Net Position	\$ (2,457)	\$ 17,831
Net PositionBeginning of Year	1,975,679	1,957,848
Net PositionEnd of Year	\$ 1,973,222	\$ 1,975,679

#### WEST CARROLL WATER DISTRICT STATEMENT OF CASH FLOWS For the Years Ended December 31, 2019 and 2018

	2019	2018
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from Customers	\$ 629,072	\$ 578,502
Payments to Suppliers	(191,251)	(152,663)
Other Receipts (Payments)	(310,794)	(295,317)
Net Cash Provided (Used) by Operating Activities	\$ 127,027	\$ 130,522
CASH FLOWS FROM CAPITAL AND		
RELATED FINANCING ACTIVITIES		
Capital Contributions	\$ 4,640	\$ 1,160
FEMA Disaster Funding Receipts	75,927	-
Purchases of Capital Assets	(9,150)	(1,160)
Principal Paid on Capital Debt	(41,157)	(40,980)
Interest Paid on Capital Debt	(31,106)	(32,525)
Net Cash Provided (Used) by Capital and		
Related Financing Activities	\$ (846)	\$ (73,505)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest on Investments	<u>\$586</u>	\$ 443
Net Cash Provided (Used) by Investing Activities	\$ 586	\$ 443
Net Increase (Decrease) in Cash and Cash Equivalents	\$ 126,767	\$ 57,460
Balances-Beginning of the Year	279,062	221,602
Balances-End of the Year	\$ 405,829	\$ 279,062

	Balances Per December 31, 2019 Statement of Net Position		Per Dec Sta	Balances ember 31, 2019 atement of ash Flows
Cash Restricted Cash Restricted Time Deposits Total Cash and Cash	\$	257,746 148,083 10,000	\$	257,746 148,083 -
Equivalents, End of Year	\$	415,829	\$	405,829
	Per Dec Sta	Balances ember 31, 2018 Itement of t Position	Per Dec Sta	Balances ember 31, 2018 atement of ush Flows
Cash Restricted Cash Restricted Time Deposits Total Cash and Cash	\$	189,389 89,673 10,000	\$	189,389 89,673
Equivalents, End of Year	\$	289,062	\$	279,062

# WEST CARROLL WATER DISTRICT STATEMENT OF CASH FLOWS For the Years Ended December 31, 2019 and 2018

	2019	2018
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating Income (Loss) Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities: Cash Flows Reported in Other Categories:	\$ 23,325	\$ 34,355
Depreciation Expense	103,625	104,111
Change in Assets and Liabilities:		
Receivables, Net	4,088	(7,838)
Inventories	(1,572)	(590)
Prepaid Expenses	3	(126)
Accounts and Other Payables	(2,352)	(191)
Accrued Expenses	(230)	<b>`</b> 791 <sup>´</sup>
Customer Meter Deposits Escrow Payable	<u> </u>	10
Net Cash Provided by Operating Activities	\$ 127,027	\$130,522

# SCHEDULE OF NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES

As of December 31, 2018, the District had grant (FEMA) receivables of \$23,953 respectively.

# NOTE 1 – DESCRIPTION OF ENTITY AND SIGNIFICANT ACCOUNTING POLICIES

The West Carroll Water District is a rural water company serving approximately 1000 customers in Carroll, Trimble and Henry Counties, Kentucky, and is regulated by the Public Service Commission of the Commonwealth of Kentucky. The water company was formed under the laws of the above-mentioned counties through their Fiscal Courts and began operations in July, 1960.

In evaluating how to define West Carroll Water District for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic -- but not the only -- criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility to significantly include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, the District has no component units.

A summary of the District's significant accounting policies follows:

**Basis of presentation and accounting:** As stated in Kentucky Revised Statutes (KRS) 278.015, "any water district shall be a public utility and shall be subject to the jurisdiction of the Public Service Commission." In KRS 278.220, it is outlined that the Public Service Commission may establish a system of accounts to be kept by the utilities subject to its jurisdiction, and may prescribe the manner in which such accounts shall be kept. The financial statements of the District are prepared in accordance with generally accepted accounting principles (GAAP). The District applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

All activities of the District are accounted for within a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Proprietary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

The accounting and financial reporting treatment applied to the District is determined by its measurement focus. The transactions of the District are accounted for on a flow of economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. With this measurement focus, all assets and all liabilities associated with the operations are included on the statement of net position. Net position (i.e., total assets plus deferred outflows, net of total liabilities and deferred inflows) is segregated into net investment in capital assets, restricted; and unrestricted components.

**Revenues and expenses**: Operating revenues and expenses consist of those revenues and expenses that result from the ongoing principal operations of the District. Operating revenues consist primarily of charges for services. Non-operating revenues and expenses consist of those revenues and expenses that are related to financing and investing types of activities and result from nonexchange transactions or ancillary activities.

The District adheres to the use restrictions established by Bond Agreements when expenses are incurred for which both restricted and unrestricted net position is available. The District has no policy defining which resources (restricted or unrestricted) to use first. Restricted amounts are considered to have been spent when an expense is incurred for the purpose of such classificiations.

Bond Issuance Costs: Bond Issuance Costs are expensed as incurred.

Organization Costs: Organization costs are amortized over forty (40) years.

#### NOTE 1 – DESCRIPTION OF ENTITY AND SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Property and equipment:** Property and equipment purchased or constructed is stated at cost. Interest related to costs, and major improvements, renewals and replacements is capitalized as a cost of the project. Costs associated with hook-up fees are capitalized as meters, installations, and services. Depreciation is computed on the straight-line basis over the estimated useful lives of the related assets. The range of estimated useful lives by type of asset is as follows:

- Distribution System	10-50 years
- Machinery & Equipment	5-20 years

inventory: Inventories are stated at latest cost.

Income Taxes: The West Carroll Water District is not subject to income taxes.

**Deferred Outflows and Deferred Inflows:** Deferred Outflows and Deferred Inflows are not assets or liabilities; revenues or expenses. Rather, they represent resources of the use of resources related to future periods.

**Contributed capital:** Under the Governmental Accounting Standards Board's (GASB) Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions, the District recognizes capital contributions as revenues in the statement of revenues, expenses and changes in fund net position. Capital contributions of \$14,169 from FEMA Public Assistance Awards were recognized in the year ended December 31, 2018. Tap-on fees of \$4,640 and \$1,160 were received by the District for the years ended December 31, 2019 and 2018, respectively.

**Net position:** Net position comprises the various net earnings from operating and non-operating revenues, expenses and contributions of capital. Net position is classified in the following three components: net investment in capital assets; restricted; and unrestricted net position. Net investment in capital assets consists of all capital assets, net of accumulated depreciation and reduced by outstanding debt that is attributable to the acquisition, construction and improvement of those assets; debt related to unspent proceeds or other restricted cash and investments is excluded from the determination. Restricted net position consists of net position for which constraints are placed thereon by external parties, such as lenders, grantors, contributors, laws, regulations and enabling legislation, including self-imposed legal mandates. Unrestricted net position consists of all other net position not included in the above categories.

**Estimates:** The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

<u>Statement of Cash Flows</u>: For the purpose of the Statement of Cash Flows, West Carroll Water District considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

#### NOTE 2 - DEBT RESTRICTIONS AND COVENANTS

The Bond and Interest Sinking Account was established with the original RECD bond issue, and is to be continued to be maintained as long as any of the 1975, 1981, 1994 or 2005 issues are outstanding. Under the bond resolution which established this account, it was provided that a minimum balance be maintained in this account as security to the bondholders. In order to attain the minimum balance, a monthly transfer must be made as follows:

- one sixth (1/6) of the next semiannual interest payment
- one twelfth (1/12) of next annual principal payment
- = monthly transfer

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### NOTE 2 – DEBT RESTRICTIONS AND COVENANTS (Continued)

Transfers sufficient to meet the total obligation outstanding on all issues were made timely during the years ended December 31, 2019 and 2018.

Under the bond resolution of the original 1975 bonds, a Depreciation Account was to be established to provide funds for extraordinary repairs and extensions to the system, and to make up any deficiency in the Bond and Interest Sinking Fund Account. Under the provisions of the 2005 Bond Resolution, it was determined that the monthly transfer required to be made to the Depreciation Account would be a minimum of \$435 each month until a balance of \$73,200 (increased from \$52,200) is accumulated. When the required balance of \$73,200 is attained, the monthly transfers may be discontinued, but are subject to resumption if the depreciation account is depleted below the required balance. The Depreciation Account is to be maintained as long as any of the bonds are outstanding.

# **NOTE 3 – CASH AND INVESTMENTS**

KRS 66.480 authorizes the District to invest in obligations of the United States and its agencies and instrumentalities including repurchase agreements, through sources including national and state banks chartered in Kentucky, obligations and contracts for future delivery backed by the full faith of the United States or its Agency, certificates of deposit and interest bearing accounts in institutions insured by the Federal Depository Insurance Corporation and other investments described therein provided that approved securities are pledged to secure those funds on deposit in an amount equal to the amount of those funds. The District may also invest in mutual funds meeting the requirements of the statute.

Custodial Credit Risk for deposits is the risk that in the event of a bank failure, the District's deposits may not be returned to it. As of December 31, 2019 and 2018, in accordance with the District's policy, \$344,659 and \$281,808 respectively, of the District's deposits were covered by federal depository insurance. The District had \$70,364 deposits that were exposed to custodial credit risk at December 31, 2019.

At December 31, 2019 and 2018, the District's deposits were as follows:

#### December 31, 2019

Type of Deposits	Total Bank Balance	Total Carrying Value			
Demand Deposits	\$ 39,911	\$ 39,911			
Time/Savings Deposits	375,112	375,868			
Total Deposits	\$ 415,023	\$ 415,779			

#### December 31, 2018

	Total Bank	Total Carrying				
Type of Deposits	Balance	Value				
Demand Deposits	\$ 39,015	\$ 39,015				
Time/Savings Deposits	242,793	249,997				
Total Deposits	\$ 281,808	\$ 289,012				

# NOTE 3 – CASH AND INVESTMENTS (Continued)

Reconciliation to Statement of Net Position:

	Decem	10er 31, 2019	December 31, 2018		
Unrestricted Cash, Including Time Deposits Restricted Cash, Including Time Deposits Less Cash on Hand	\$	257,746 158,083 (50)	\$	189,389 99,673 (50)	
Total	\$	415,779	\$	289,012	

# NOTE 4 – RESTRICTED ASSETS

Restricted cash and investments consist of the following:

	Decem	ber 31, 2019			
Bond and Interest Sinking Account	\$	39,911	\$	38,898	
Depreciation Account		54,748		49,465	
Customer Deposits		11,450		11,310	
FEMA Disaster Relief Funding		51,974	·		
Total	\$	158,083	\$	99,673	

#### NOTE 5 - CUSTOMER ACCOUNTS RECEIVABLE

Customer Accounts Receivable has been netted with an Allowance for Bad Debts of \$8,648 and \$6,588 at December 31, 2019 and 2018, respectively. The amount provided for bad debts represents the portion of the total amounts for which collection is unlikely, based on historical collection data.

# **NOTE 6 – CAPITAL ASSETS**

Capital asset activity for the years ended December 31, 2019 and 2018, was as follows:

	Balance at 1uary 1, 2019	 dditions	Disp	osals	Balance at December 31, 2019		
Land & Land Rights	\$ 18,754	\$ -	\$	-	\$	18,754	
Organizational Fees	17,854	-		-		17,854	
Distribution System	5,517,894	9,150		-		5,527,044	
Machinery & Equipment	12,482	-		-		12,482	
Totals at Historical Cost	\$ 5,566,984	\$ 9,150	\$	-	\$	5,576,134	
Less: Accumulated Depreciation							
Organizational Fees	\$ (17,269)	\$ (446)	\$	-	\$	(17,715)	
Distribution System	(2,791,337)	(103,508)		-		(2,894,845)	
Machinery & Equipment	(10,998)	(117)		-		(11,115)	
Total Accumulated Depreciation	\$ (2,819,604)	\$ (104,071)	\$	-	\$	(2,923,675)	
Capital Assets, Net	\$ 2,747,380	\$ (94,921)	\$	-	\$	2,652,459	

# NOTE 6 - CAPITAL ASSETS (Continued)

	-	Salance at uary 1, 2018 Ac		Additions	Disposals		Balance at December 31, 2018	
Land & Land Rights	\$	18,754	\$	-	\$	-	\$	18,754
Organizational Fees		17,854		-		-		17,854
Distribution System		5,516,734		1,1 <b>60</b>		-		5,517,894
Machinery & Equipment		12,482		-		-		12,482
Totals at Historical Cost	\$	5,565,824	\$	1,160	\$	-	\$	5,566,984
Less: Accumulated Depreciation								
Organizational Fees	\$	(16,823)	\$	(446)	\$	-	\$	(17,269)
Distribution System		(2,687,343)		(103,994)		-		(2,791,337)
Machinery & Equipment		(10,881)		(117)		-		(10,998)
Total Accumulated Depreciation	\$	(2,715,047)	\$	(104,557)	\$	-	\$	(2,819,604)
Capital Assets, Net	\$	2,850,777	\$	(103,397)	\$	-	\$	2,747,380

Included under the District's Plant Assets were \$225,746 and \$198,781 of fully depreciated assets, at December 31, 2019 and 2018, respectively. Land and land rights and construction in process are capital assets not being depreciated.

Amortization expense on organizational fees and depreciation expense aggregated \$104,071 and \$104,557 in 2019 and 2018, respectively.

#### NOTE 7 - CUSTOMER DEPOSITS/ESCROW

Customer deposits are collected upon installation of water service. This amount is to be refunded to the customer upon discontinuation of service (after the customer's bill has been paid in full). Records were maintained which detailed the accrued interest on each customer's deposit based on a one-quarter (.25) of a percent annual rate for the years ended December 31, 2019 and 2018. Accrued interest is paid when the deposit is refunded or credited to the customer's account annually. At December 31, 2019 and 2018, respectively, \$35 and \$56 of interest was accrued on customer deposits.

#### NOTE 8 - LONG-TERM DEBT

As of December 31, 2019 and 2018, the long-term debt payable consisted of the following:

Bonds Payable:

	Decem	nber 31, 2019	December 31, 2018		
RECD Revenue Bonds of 1981 Series B, original issue amount of \$114,000, secured by water revenues. Interest is charged at the rate of 5.0% per annum. Final maturity is January 1, 2021.	\$	12,500	\$	18,500	
RECD Revenue Bonds of 1994, original issue amount of \$395,000, secured by water revenues. Interest is charged at the rate of 4.5% per annum. Final maturity is January 1, 2033.		231,500		242,500	

#### Note 8 - LONG-TERM DEBT (Continued)

RECD Revenue Bonds of 2005, original issue amount of \$369,000, secured by water revenues. Interest is charged at the rate of 4.25% per annum. Final maturity is January 1, 2044.

	 305,000	 311,000
Total Bonds Payable	\$ 549,000	 572,000
Current Portion Noncurrent Portion	\$ 25,000 524,000	\$ 23,000 549,000
Total Bonds Payable	\$ 549,000	\$ 572,000

December 31, 2019

December 31, 2018

If there is any default in the payment of the principal of or interest on any of the bonds, then upon the filing of suit by any holder of said bonds, any court having jurisdiction of the action may appoint a receiver to administer the system on behalf of the District, with power to charge and collect rates sufficient to provide for the payment of any bonds or obligations outstanding against the system, and for the payment of current expenses, and to apply the revenues in conformity with the bond resolutions and the provisions of statute laws of Kentucky.

#### Notes Payable:

The West Carroll Water District has entered into interlocal agreements under which it is the subrecipient of loan proceeds from the Kentucky Infrastructure Authority funding the Countywide Underserved Project and the Carroll County Interconnect Project. The City of Carrollton f/b/o Carrollton Utilities is the recipient of the loan proceeds. It is also the entity that provided oversight for the engineering and construction contracts, and other general costs associated with the projects. West Carroll Water District, under interlocal agreements with the City of Carrollton/Carrollton Utilities, agreed to pay Carrollton Utilities for the portion of the debt associated with improvements made to its distribution system.

Carrollton Utilities (Countywide Underserved Project) represents a 30 year loan as stipulated in an interlocal agreement. Interest is charged at 1.00% per annum. In addition, a loan servicing fee of .25% of the annual outstanding loan balance will be payable as part of each interest payment. The original principal balance was \$573,220 after the note was reduced by 35% principal forgiveness of \$308,657. Semi-annual payments with final maturity December 1, 2044.

Carrollton Utilities (Carroll County Interconnect Project) represents a 30 year loan as stipulated in an interlocal agreement. Interest is charged at .75% per annum. In addition, a loan servicing fee of .25% of the annual outstanding loan balance will be payable as a part of each interest payment. The original principal balance was \$33,233 after the note was reduced by 25% principal forgiveness of \$11,077. Semi-annual payments with final maturity December 1, 2045.

**Total Notes Payable** 

**Total Notes Payable** 

Current Portion Noncurrent Portion

Decen	nber 31, 2019	Decen	December 31, 2018			
\$	489,185	\$	506,328			
	29,221		30,235			
\$	518,406	\$	536,563			
\$	18,337 500,069	\$	18,158 518,405			
\$	518,406	\$	536,563			

Upon the occurrence of an event of default, the Kentucky Infrastructure Authority shall be entitled to the appointment of a receiver of the System and all receipts therefrom. The Kentucky Infrastructure Authority may pursue any available remedy to enforce payment obligations or to remedy any event of default. In the event that the District defaults, the defaulting party also agrees to pay the fees of such attorneys and other expenses incurred by the Kentucky Infrastructure Authority.

# Note 8 – LONG-TERM DEBT (Continued)

# Changes in Long-term Debt

The following is a summary of changes in long-term debt for the years ended December 31, 2019 and 2018.

# December 31, 2019

	Balance at						Balance at		Current	
	January 1, 2019		Addi	Additions Retirements		irements	December 31, 2019		Portion	
Note Payable	\$	536,563	\$	-	\$	18,157	\$	518,406	\$	18,337
Bonds Payable		572,000		-		23,000		549,000		25,000
	\$	1,108,563	\$	-	\$	41,157	\$	1,067,406	\$	43,337
<u>December 31, 2018</u>		alance at uary 1, 2018	Addi	tions	Ret	irements		alance at mber 31, 2018		urrent Portion
Note Payable	\$	555,043	\$	-	\$	18,480	\$	536,563	\$	18,158
Bonds Payable		594,500				22,500		572,000		23,000
	\$	1,149,543	\$	-	\$	40,980	\$	1,108,563	\$	41,158

The annual requirements for all notes and bonds payable at December 31, 2019 are as follows:

	Note Payable			Bonds Payable	
			Service	<b></b>	 
	Principal	<u>Interest</u>	Fee	Principal Inter	
2020	\$ 18,337	\$ 5,066	\$ 1,285	\$ 25,000 \$ 22	2,868 \$ 72,556
2021	18,518	4,885	1,239	26,000 2 <sup>-</sup>	1,683 72,325
2022	18,701	4,702	1,192	20,000 20	),800 65,395
2023	18,886	4,517	1,145	22,000 19	9,830 66,378
2024	19,073	4,330	1,098	22,500 18	3,838 65,839
2025-2029	98,230	18,784	4,763	129,500 77	7,646 328,923
2030-2034	103,184	13,830	3,508	141,000 4	5,535 307,057
2035-2039	108,388	8,626	2,189	73,000 25	5,628 217,831
2040-2044	113,856	3,159	804	90,000	7,905 215,724
2045	1,233	6	2	-	
	\$ 518,406	\$ 67,905	\$ 17,225	\$ 549,000 \$ 260	0,733 \$ 1,413,269

#### NOTE 8 – LONG-TERM DEBT (Continued)

	Note Payable				Bonds Payable				
	Principal	Interest	S	Service Fee	P	rincipal		nterest	Total
2019	\$ 18,158	\$ 5,245	\$	1,330	\$	23,000	\$	24,005	\$ 71,738
2020	18,337	5,066		1,285		25,000		22,868	72,556
2021	18,518	4,885		1,239		26,000		21,683	72,325
2022	18,701	4,702		1,192		20,000		20,800	65,395
2023	18,886	4,517		1,145		22,000		19,830	66,378
2024-2028	97,269	19,745		5,007		123,500		83,357	328,878
2029-2033	102,173	14,841		3,764		156,500		51,732	329,010
2034-2038	107,327	9,688		2,458		70,000		28,730	218,203
2039-2043	112,740	4,274		1,087		87,000		11,730	216,831
2044	24,454	187		49		19,000		-	 43,690
	\$ 536,563	\$ 73,150	\$	18,556	\$	572,000	\$	284,735	\$ 1,485,004

The annual requirements for all notes and bonds payable at December 31, 2018 are as follows:

# NOTE 9 - INTEREST EXPENSE

Interest expense incurred for the years ended December 31, 2019 and 2018 was \$30,562 and \$31,850, respectively. No interest was capitalized in 2019 or 2018.

# NOTE 10 – FUND EQUITY-RESTRICTED NET POSITION

		December 31, 2019		December 31, 2018	
Restricted for Debt Service:					
RECD Revenue Bond	ls of 1981, 1994, and 2005				
Cash		\$	94,659	\$	88,363
Less: Accrued Interest Payable			(12,537)		(12,528)
Total Restricte	ed for Debt Service	\$	82,122	\$	75,835

#### NOTE 11 - BAD DEBT EXPENSE

Water revenue charges have been netted with an estimated bad debt expense of \$6,088 and \$11,747 at December 31, 2019 and 2018, respectively.

#### NOTE 12 - INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risks is covered through the contributions, premiums and assessments to the Kentucky Association of Counties All Lines Fund (KALF).

#### NOTE 13 - ECONOMIC DEPENDENCY

The Water District purchases 100% of the water it sells from the following entities: Carrollton Utilities (95.3%), the Henry County Water District (1.2%), the Trimble County Water District (1.7%), and the City of Milton Water and Sewer Utility (1.8%).

# NOTE 14 - OPERATION AND MAINTENANCE CONTRACT

Effective April 1, 1998, the District entered into an agreement with Carrollton Utilities under which Carrollton Utilities agreed to provide the operation and maintenance of the District's facilities, customer billing services, accounting functions, and related services. Effective July 1, 2017, the management contract fee was contracted at \$248,178. No change was made in the contract during 2019 or 2018.

#### NOTE 15 – CONTINGENCIES

During the year ended December 31, 2015, the District experienced significant damage to its distribution lines due to inclement weather. The District applied for funding from the Federal Emergency Management Agency to enable the District to repair washed out lines and secure the soil surrounding the lines. FEMA approved funding required for 75% of the project. A bid was accepted on November 30, 2015 from Burkhardt-Crawford Contracting for \$113,505 to complete the project. Work was completed in 2016. After FEMA's final review of the project, \$9,783 was received during the year ended December 31, 2019.

Flooding and heavy rains throughout the District and region between February 20<sup>th</sup> and March 1<sup>st</sup>, 2018 caused some water lines to be exposed after water receded and two water main breaks due to landslides. The District applied to the Federal Emergency Management Agency for disaster assistance.

FEMA reimbursements in the amount of \$14,169 and recorded as receivable at December 31, 2018 were received by the District in 2019. Additionally, FEMA funding approved for additional repairs necessary due to the flood damage was received in the amount of \$51,974. These funds have been recorded as unearned revenues. Contracts were awarded on October 31, 2019 to CTW Contracting, Inc. for \$55,980 and C&H/M Excavating for \$8,400. Work was unable to be completed until January, 2020. At that time a change order in the amount of \$9,300 was approved for CTW Contracting due to additional quantities necessary for project completion.

#### NOTE 16 - PSC CASE NO. 2019-00041

By Order entered March 12, 2019 the Kentucky Public Service Commission initiated an investigation identified as CASE NO. 2019-00041 to review excessive water loss by Kentucky's jurisdictional water utilities that report over thirty-five (35) percent water loss in their annual reports filed with the Commission. West Carroll Water District was one of eleven utilities named in the case. The Commission has required the District to 1) develop a plan to improve the operations and financial health of the utility, 2) provide any new policies and procedures used to address water loss, 3) update its leak detection and water loss prevention manuals, and 4) insure that all commissioners have completed required training. Under Appendix K to CASE NO. 2019-00041, dated November 22, 2019, the District must, within six months, submit a new tariff sheet revising its leak adjustment policy. The District must also undertake discussions with Carrollton Utilities regarding a possible merger of the two systems and provide a written update to the Commission as to the status of those discussions within six months of the date (November 22, 2019). No agreement or final decision has been made at the date of this report.

The District has pending legal claims outstanding. The ultimate disposition of any settlement or other legal decision is not determined at the present time.

#### NOTE 17 - SUBSEQUENT EVENT - CORONAVIRUS

In March, 2020 significant steps were taken by the federal and state governments to limit the effect of the COVID-19 virus. The immediate and long term impact that such decisions may have on the financial position of the District is unknown at this time.

# RAISOR, ZAPP & WOODS, PSC

# Certified Public Accountants \_

Dennis S. Raisor, CPA Jerilyn P. Zapp, CPA Jeffery C. Woods, CPA Susan A. Dukes, CPA P.O. Box 354 • 513 Highland Ave • Carrollton, KY 41008 502-732-6655 • taxes@rzwcpas.com

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Commissioners of the West Carroll Water District Carrollton, KY 41008

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of West Carroll Water District as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise West Carroll Water District's basic financial statements and have issued our report thereon dated March 26, 2020.

# INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered West Carroll Water District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of West Carroll Water District's internal control. Accordingly, we do not express an opinion on the effectiveness of West Carroll Water District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a deficiency in internal control, described in the accompanying schedule of findings and responses as Item 2019-001 that we consider to be a significant deficiency.

#### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether West Carroll Water District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as Item 2019-002.

# WEST CARROLL WATER DISTRICT'S RESPONSE TO FINDINGS

West Carroll Water District's response to the findings identified in our audit are described in the accompanying schedule of findings and responses. West Carroll Water District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Raison, Jarr & Woods, PSC

RAISOR, ZAPP, & WOODS P.S.C Certified Public Accountants Carrollton, Kentucky

March 26, 2020

#### WEST CARROLL WATER DISTRICT SCHEDULE OF FINDINGS AND RESPONSES For the Year Ended December 31, 2019

# A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unmodified opinion on whether the financial statements of the West Carroll Water District were prepared in accordance with GAAP.
- 2. One deficiency in internal control related to the audit of the financial statements is reported in the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*. Item 2019-001 is reported as a significant deficiency.
- 3. An instance of noncompliance material to the financial statements of West Carroll Water District was disclosed during the audit.

# **B. FINDINGS – FINANCIAL STATEMENTS AUDIT**

#### **GOVERNMENT AUDITING STANDARDS**

#### **DEFICIENCIES IN INTERNAL CONTROL**

# 2019-001 FAILURE TO PREPARE COMPLETE SET OF FINANCIAL STATEMENTS INCLUDING REQUIRED NOTE DISCLOSURES

#### **CRITERIA:**

Internal controls should be in place to provide management with reasonable, but not absolute, assurance that financial statements and required notes are prepared in accordance with generally accepted accounting principles.

#### **CONDITION:**

District financial statements, including the required disclosures, are prepared as part of the annual audit. This condition was cited as a significant deficiency in the schedule of findings and responses for the year ended December 31, 2018 as Item 2018-001.

#### CAUSE:

The draft financial statements and disclosures are prepared during the audit process.

#### EFFECT:

Management engaged the auditor to prepare the draft of the financial statements, including the related notes to the financial statements. Management reviewed, approved, and accepted responsibility for the financial statements prior to their issuance.

#### **RECOMMENDATION:**

District management should continue to enhance its knowledge of reporting requirements in providing oversight of this service.

#### VIEWS OF RESPONSIBLE OFFICIALS:

The outsourcing of this service is a result of management's cost benefit decision to avoid incurring internal resource costs. We concur with the recommendation and will continue to improve our overall accounting knowledge in performing our oversight responsibilities. We are aware of our responsibilities for the financial statements. We have reviewed and accepted the financial statements as presented.

#### WEST CARROLL WATER DISTRICT SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) For the Year Ended December 31, 2019

# **B. FINDINGS - FINANCIAL STATEMENTS AUDIT**

### **GOVERNMENT AUDITING STANDARDS**

#### **COMPLIANCE AND OTHER MATTERS**

# 2019-002 FAILURE TO SECURE PUBLIC FUNDS AS REQUIRED UNDER KRS 66.480

#### **CRITERIA:**

KRS 66.480 requires a Depository to pledge securities to protect public funds except direct federal obligations and funds protected by FDIC insurance.

#### **CONDITION:**

The District had \$70,364 in deposits at December 31, 2019 that were not covered by FDIC insurance for which assets had not been pledged and considered at risk.

## CAUSE:

The District had not had deposits in excess of the FDIC coverage limit for a few years. In error, the District failed to request the Depository to pledge securities necessary to secure those funds.

#### EFFECT:

District funds in the amount of \$70,364 were unsecured at December 31, 2019.

#### **RECOMMENDATION:**

The District should request that its depository pledge securities to secure its funds.

#### VIEWS OF RESPONSIBLE OFFICIALS:

The District will request the Depository to pledge assets to secure the District's funds as required.