# JESSAMINE – SOUTH ELKHORN WATER DISTRICT AUDITED FINANCIAL STATEMENTS DECEMBER 31, 2023

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# JESSAMINE-SOUTH ELKHORN WATER DISTRICT Water and Sewer Divisions

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis (MD&A) offers the readers of the Jessamine-South Elkhorn Water District's financial statements this narrative overview and analysis of the financial activities of the Jessamine-South Elkhorn Water District for the year ended December 31, 2023.

Jessamine-South Elkhorn Water District (hereafter described as "the District") was established in 1970 under KRS chapter 74 for the purpose of furnishing water service in Jessamine County. In August 1995, the District formed the sewer division to provide collection services for residents of Jessamine County.

The District consisting of Jessamine-South Elkhorn Water District, Water Division and Jessamine-South Elkhorn Water District, Sewer Division, has been consolidated for reporting purposes. The entities share the same Board of Commissioners, central offices, and employees.

The District is a special district formed for the express purpose of providing water service within the confines of Jessamine County, Kentucky. The Jessamine County Fiscal Court appoints an independent Board of Commissioners to govern the District. The District operates as an independent entity in that it is legally separate; holds corporate powers of organization; the Fiscal Court does not impose their will upon the District; and the District does not impose financial benefit or burden upon the Fiscal Court. The primary source of revenue for the District is provided by the resale and transmission of city water to local and remote areas of Jessamine County. The District also has assumed the responsibility of providing sanitary sewer transmission to remote areas of the county.

# **Highlights**

- The District's assets exceeded its liabilities by \$17,890,919 (net position) for the fiscal year reported. This compares to the previous year when assets exceeded liabilities by \$17,300,738.
- Total net position is comprised of the following:
  - Unrestricted funds represent the portion available to maintain the District's continuing obligations to the citizens and creditors.
- The District's funds reported a total ending fund balance of \$17,890,919 this year. This compares to the prior year ending fund balance of \$17,300,738 showing an increase of \$590,181 during the current year.
- At the end of the current fiscal year, unrestricted fund balance for the District was \$2,655,855 or 61% of the total District expenditures and 55% of total operating revenues.
- The liabilities for the District in the current year were \$6,732,938. Prior year liabilities were \$7,183,832.
- Plant assets primarily include transmission lines for water and sewer, pump stations, holding tanks, pump vaults, a building, and vehicles.
- Revenues are provided by 3,257 water and 1,233 sewer customers.

# **Overview of the Financial Statements**

Management's Discussion and Analysis introduces the District's basic financial statements. The basic financial statements include proprietary (business-type) fund statements and notes to the financial statements. The first of these proprietary fund statements is the Statement of Net Position. This statement presents all of the District's assets and liabilities, with the difference reported as net position.

The second proprietary fund statement is the Statement of Revenues, Expenses and Changes in Net Position which reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid.

The third proprietary fund statement is the Statement of Cash Flows which reports cash amounts received and expended for operations, financing and investment in capital assets, and investing.

Proprietary financial statements show the business-type activities that are intended to recover all or a significant portion of their costs through its activities. The District's business-type activities include development of the sewer division and expansion of the water division to serve the citizens of Jessamine County.

The District uses internal funds to ensure and demonstrate compliance with finance-related laws and regulations. The District maintains a water fund and a sewer fund for financial reporting purposes.

The District uses the following cash accounts for the water and sewer divisions:

Revenue Fund -The District deposits cash revenues of the utilities system to disburse as prescribed by bond covenants.

Operations and Maintenance Fund -The District deposits amounts equal to the estimated current expense of operating, maintaining, and insuring the system for the next month. The amounts shall be determined pursuant to the annual budget adopted by the District Board and are to be made to meet the reasonable and necessary expenses.

Depreciation and Repairs and Maintenance Reserve Funds -The District deposits excess amounts from the Revenue Fund after provisions have been made for the prescribed deposits for the purpose of paying unusual or extraordinary maintenance repairs, renewals, and replacement during the life of the bond issues.

Debt Service and Bond and Interest Fund -The District maintains these funds to meet requirements in the bond agreements that sinking fund and reserve accounts be maintained for the purpose of paying debt obligations as they become due.

Construction Fund -This fund is used to construct additions, extensions, and improvements other than those of the Depreciation Fund. The District segregates bond proceeds that are restricted for use on capital projects in a separate account.

# **Notes to the Financial Statements**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.

# Financial Analysis of the Jessamine-South Elkhorn Water District as a Whole

As year-to-year financial information is accumulated on a consistent basis, changes in net assets may be observed and used to discuss the changing financial position of the District as a whole.

The District's net position at fiscal year-end is \$17,890,919. This is an increase of \$590,181 from last year's net position of \$17,300,738. The following table provides a summary of the District's net position:

		<b>Combined Activities</b>				Amount	Percent
		<u>2023</u>		<u>2022</u>		<u>Change</u>	<b>Change</b>
Assets							
Current and Other Assets	\$	2,899,934	\$	1,987,710	\$	912,224	45.89%
Non-current Assets		630,850		626,745		4,105	0.65%
Capital Assets, Net	_	21,093,073	_	21,870,115		(777,042)	-3.55%
<b>Total Assets</b>		24,623,857		24,484,570		139,287	0.57%
Liabilities							
Current and Other Liabilities		206,983		308,902		(101,919)	-32.99%
Current Long-term Debt		391,002		381,964		9,038	2.37%
Non-current Long-term Debt	_	6,097,857	_	6,491,162		(393,305)	-6.06%
<b>Total Liabilities</b>		6,695,842		7,182,028		(486,186)	-6.77%
Net Position							
Net Investment in Capital Assets		14,604,214		14,996,989		(392,775)	-2.62%
Restricted		422,426		440,634		(18,208)	-4.13%
Unrestricted-Unreserved		2,655,855		1,677,004		978,851	58.37%
Unrestricted-Board Designated							
Depreciation Reserves		208,424		186,111		22,313	11.99%
TOTAL NET POSITION	\$	17,890,919	\$	17,300,738	\$	590,181	3.41%

Because the District does not heavily depend on interest income for operations and does not have any funds invested in the stock market, the fluctuations in investment and market performance did not have a material effect.

Assets of the District have increased primarily due to increases in cash from operations while liabilities have decreased primarily from debt payment and no additions of debt.

Total revenues, exclusive of other income and capital income, during the current fiscal year increased \$714,910 from the revenues during the prior year.

Comparative data is accumulated and presented to assist analysis. The following table provides a summary of the District's changes in net position:

	Combined Activities 2023 2022				Amount <u>Change</u>	Percent <u>Change</u>
General Revenues				•		
Water and Sewer Sales	\$ 4,679,294	\$	3,970,694	\$	708,600	17.85%
Other Revenues	125,821		119,511		6,310	5.28%
Total Revenues	 4,805,115		4,090,205		714,910	17.48%
Operating Expenses	 4,118,424		3,953,328		165,096	4.18%
Net Operating Income	686,691		136,877		549,814	401.68%
Interest Income	11,492		3,647		7,845	215.11%
Gain (loss) On Asset Disposal	-		-		-	-100.00%
Other Expenses	 (231,131)		(215,789)		(15,342)	7.11%
(Loss) Before Capital						
Contributions	467,052		(75,265)		542,317	-720.54%
Connection Fees & Construction	11,028		53,348		(42,320)	-79.33%
Capital Contributions	 112,101		135,688		(23,587)	-17.38%
Subtotal Capital Income	123,129		189,036		(65,907)	-34.86%
Change in Net Assets	590,181		113,771		476,410	418.74%
Net Assets Beginning of Year	 17,300,738		17,186,967		113,771	0.66%
Net Assets End of Year	\$ 17,890,919	\$	17,300,738	\$	590,181	3.41%

As portrayed above and discussed earlier, the District is heavily reliant on revenues from sales of water and sewer services which provides 97.38% and 97.08% of the District's operating revenues in fiscal years 2023 and 2022, respectively.

# **Financial Analysis of the District's Funds**

# **Proprietary (Enterprise) Funds**

The year-end total of net position for the combined funds was \$17,890,919. Of the year-end total, \$2,655,855 is unrestricted and available for operations, \$208,424 for board designated projects, \$422,426 restricted for either debt service or construction, and \$14,604,214 totals net investment in capital assets.

The total ending fund balances of the combined funds shows an increase of \$590,181 from the prior year.

# **Budgetary Highlights**

The budget complied with financial policies approved by the Board of Commissioners and maintained the core District services.

Budgetary comparison statements are included in the additional supplementary information section of the financial statements for the water and sewer funds. These statements and schedules include cash flows designated to the reduction of debt and purchase and construction of assets. Actual results are shown for operations only.

# **Capital Asset and Long-Term Debt Administration**

Depreciation in the amount of \$926,445 was expensed on the Statement of Revenue, Expenses and Changes in Net Position. During the year, the District received connection fees for the construction of assets in the amount of \$11,028. Other financing of capital assets was provided by operating funds. During 2023, the District also received conveyed fixed assets totaling \$112,101. Net capital assets decreased by -\$777,042 during the year.

At the end of the year, the District had long-term debt consisting of bond issues, notes payable, and construction loans. During the current year the District did not draw any new loan funds. Repayment of \$382,464 in principal was made on debt. Interest paid during the year on long-term debt was \$215,006.

# **Economic Environment and Next Year's Budgets and Rates**

The general outlook for the District for the next year is for some growth in economic activity as a reflection of positive signs in the national economy. The District also expects a positive boost in economic activity as a spin-off of the continued growth of the Lexington economy. Jessamine County's close proximity enables us to capitalize on that activity.

The District's future goals are to provide drinking water to every household that wishes to have service in the designated territory. The District also intends to provide sewer service to areas of expansion with special attention to EPA problem zones that create health hazards to our customers.

The District will continue expansion of its operations to better serve the Jessamine County citizens with a reliable water source. The District replaced five miles of deteriorated and leaking gray pipe that was installed in the early 1970's. The construction of a 750,000-gallon elevated storage tank in the north end of Jessamine County was completed in 2017. The District replaced 4" water pipe main with 12" water pipe main on Highway 29 to better serve our customers. The District put in new 6" pipe to serve our customers on Cook Lane. The District has installed automatic read meters in 98% active accounts.

The District purchases the majority of its water from the City of Nicholasville to better serve the residents of Jessamine County while maintaining affordable rates.

# Contacting the Jessamine-South Elkhorn Water District's Financial Management

This financial report is designed to provide a general overview of the District's finances, comply with finance-related laws and regulations, and demonstrate Jessamine South Elkhorn Water District's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the District at the following address:

Jessamine-South Elkhorn Water District 802 South Main Street Nicholasville, Kentucky 40356



# INDEPENDENT AUDITORS' REPORT

To the Board of Commissioners Jessamine-South Elkhorn Water District Nicholasville, Kentucky

# **Opinion**

We have audited the accompanying financial statements of Jessamine-South Elkhorn Water District of the City of Nicholasville, Kentucky (the District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the District, as of December 31, 2023, and the changes in its financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Emphasis of Matter**

As discussed in Note A, the financial statements present only the Jessamine-South Elkhorn Water District and do not purport to, and do not, present fairly the financial position of the City of Nicholasville, Kentucky, as of December 31, 2023, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

Lexington, Kentucky March 5, 2024

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# JESSAMINE-SOUTH ELKHORN WATER DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2023

	Water Division			Sewer Division		Total Activities
ASSETS						
Current Assets						
Cash and cash equivalents	\$	2,269,555	\$	493,652	\$	2,763,207
Accounts receivable customers, net	Ψ	65,069	Ψ	53,360	Ψ	118,429
Other receivables		2,820		-		2,820
Prepaid expenses		15,478		-		15,478
Total Current Assets		2,352,922		547,012		2,899,934
Restricted and Designated Assets						
Cash and cash equivalents		361,816		132,104		493,920
Certificates of deposit		136,930		-		136,930
Total Restricted and Designated Assets		498,746		132,104		630,850
Capital Assets						
Property, plant and equipment		23,411,454		11,370,187		34,781,641
Less: accumulated depreciation		(10,234,457)		(3,594,850)		(13,829,307)
Construction in progress		20,529		120,210		140,739
Total Capital Assets		13,197,526		7,895,547		21,093,073
Total Assets	\$	16,049,194	\$	8,574,663	\$	24,623,857
	<u> </u>	-	<u> </u>		<u> </u>	, ,
LIABILITIES AND NET POSITION						
Current Liabilities						
Accounts payable	\$	23,264	\$	109,856	\$	133,120
Accrued vacation		12,234		4,500		16,734
Taxes payable		17,320		-		17,320
Other accrued liabilities		1,875		33,417		35,292
Customer deposits		-		-		-
Accrued interest payable		39,809		-		39,809
Current portion of discount on bond refinance		1,804		-		1,804
Current portion of notes payable		265,002		-		265,002
Current portion of bonds payable		121,100		4,900		126,000
Total Current Liabilities		482,408		152,673		635,081
Long-Term Liabilities						
Discount on Bond refinance		46,912		-		46,912
Notes payable		3,198,745		-		3,198,745
Bonds payable		2,664,400		187,800		2,852,200
Total Long-Term Liabilities		5,910,057		187,800		6,097,857
Total Liabilities		6,392,465		340,473		6,732,938
Net Position						
Net investment in capital assets		6,901,367		7,702,847		14,604,214
Restricted for debt service		45,629		72,220		117,849
Restricted for capital projects		-		59,884		59,884
Restricted for depreciation and maintenance		244,693		-		244,693
Unrestricted - board designated		208,424		-		208,424
Unrestricted		2,256,616		399,239		2,655,855
Total Net Position		9,656,729		8,234,190		17,890,919
Total Liabilities and Net Position	\$	16,049,194	\$	8,574,663	\$	24,623,857

See Independent Auditors' Report and Notes to Financial Statements.

# JESSAMINE-SOUTH ELKHORN WATER DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2023

		Water Division	 Sewer Division		Total Activities
OPERATING REVENUE					
Water sales	\$	3,152,187	\$ -	\$	3,152,187
Sewer sales		-	1,527,107		1,527,107
Other revenue		98,122	 27,699	_	125,821
Total Operating Revenue		3,250,309	 1,554,806		4,805,115
OPERATING EXPENSES					
Water purchases		1,014,381	-		1,014,381
Sewer usage		-	917,427		917,427
Operation		359,891	142,743		502,634
Maintenance		343,295	119,088		462,383
General and administrative		194,609	 100,545		295,154
Total Operating Expenses	-	1,912,176	 1,279,803		3,191,979
Operating Income (Loss) Before Depreciation		1,338,133	275,003		1,613,136
Depreciation expense		(598,175)	 (328,270)		(926,445)
OPERATING INCOME (LOSS)		739,958	(53,267)		686,691
Non-operating income (expenses)					
Gain (loss) on asset disposal		-	-		-
Interest income		10,132	1,360		11,492
Interest expense		(226,501)	 (4,630)		(231,131)
Income (Loss) Before Capital Contributions		523,589	 (56,537)		467,052
Capital Contributions					
Capital contributions		20,766	91,335		112,101
Tap fees, net		58,950	(47,922)		11,028
Total Capital Contributions		79,716	 43,413		123,129
Change in Net Position	-	603,305	 (13,124)		590,181
Net Position, Beginning of year		9,053,424	 8,247,314		17,300,738
Net Position, End of Year	\$	9,656,729	\$ 8,234,190	\$	17,890,919

# JESSAMINE-SOUTH ELKHORN WATER DISTRICT STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2023

		Water Division		Sewer Division		Total Activities
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers	\$	3,292,317	\$	1,574,404	\$	4,866,721
Payments to suppliers	•	(1,617,292)	•	(1,153,274)	•	(2,770,566)
Payments for employee services and benefits		(375,457)		(134,353)		(509,810)
NET CASH FLOWS FROM OPERATING ACTIVITIES		1,299,568		286,777	_	1,586,345
NET CASITES WETROM OF ENTING METIVITIES		1,277,300	_	200,777		1,300,313
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Retirement of notes and bonds		(377,564)		(4,900)		(382,464)
Issuance of discount on bond refinance		(1,803)		-		(1,803)
Interest paid		(210,376)		(4,630)		(215,006)
Customer contributions and tap fees		79,716		43,413		123,129
Purchase of capital assets		(71,458)		(77,945)		(149,403)
NET CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	_	(581,485)	_	(44,062)		(625,547)
CASH FLOWS FROM INVESTING ACTIVITIES						
Invested in certificates of deposit		(690)		_		(690)
Interest income		10,132		1,360		11,492
NET CASH FLOWS FROM INVESTING ACTIVITIES	_	9,442	_	1,360		10,802
					_	
NET CHANGE IN CASH		727,525		244,075		971,600
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	_	1,903,846	_	381,681	_	2,285,527
CASH AND CASH EQUIVALENTS, END OF YEAR	\$	2,631,371	\$	625,756	\$	3,257,127
RECONCILIATION OF OPERATING INCOME (LOSS) TO						
NET CASH FLOWS FROM OPERATING ACTIVITIES						
Operating income (loss)	\$	739,958	\$	(53,267)	\$	686,691
Noncash items included in operating income:	Ψ	703,500	Ψ	(00,207)	4	000,051
Restatement of retained earnings		_		_		
Depreciation		598,175		328,270		926,445
Changes in assets and liabilities:		370,173		320,270		720,443
(Increase) decrease in accounts receivables		29,545		19,598		49,143
(Increase) decrease in other receivables		12,463		17,376		12,463
(Increase) decrease in order receivables  (Increase) decrease in prepaid expenses		(5,645)		-		(5,645)
Increase (decrease) in accounts payable				13,653		(53,606)
Increase (decrease) in accounts payable  Increase (decrease) in accrued vacation		(67,259)				
		(7,781) 8,470		(2,802)		(10,583)
Increase (decrease) in taxes payable				(52,002)		8,470
Increase (decrease) in customer deposits		(10,233)		(52,092)		(62,325)
Increase (decrease) in other accrued liabilities	_	1,875	_	33,417	_	35,292
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	1,299,568	\$	286,777	\$	1,586,345
Supplemental Disclosure of Non-Cash Transactions						
Contributed capital	\$	20,766	\$	91,335	\$	112,101
Conversion of construction in process to fixed assets	\$	44,691	\$	214,074	\$	258,765
Conversion of Communication in process to linea assets	Ψ	. 1,001	<del>y</del>	211,077	Ψ	250,705
Cash and cash equivalents consist of the following:						
Unrestricted cash and cash equivalents	\$	2,269,555	\$	493,652	\$	2,763,207
Restricted cash and cash equivalents		361,816		132,104	_	493,920
TOTAL CASH AND CASH EQUIVALENTS	\$	2,631,371	\$	625,756	\$	3,257,127
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See Independent Auditors' Report and Notes to Financial Statements.

# NOTE A - NATURE OF ORGANIZATION AND ACCOUNTING POLICIES

The Jessamine-South Elkhorn Water District, Water and Sewer Divisions (the District) is a special district formed for the express purpose of providing water and sewer service within the confines of Jessamine County, Kentucky. The District operates as an independent entity in that it is legally separate and holds corporate powers of organization.

# Reporting Entity

The District's financial statements include the operations of all entities for which the District exercises oversight responsibility. Oversight responsibility includes, but is not limited to, financial interdependency, selection of the governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. The District consists of the Jessamine-South Elkhorn Water District Water Division, and the Jessamine-South Elkhorn Water District Sewer Division. The District has oversight responsibility for no other organization.

# Basis of Accounting

The net position of the District is classified into three categories; net investment in capital assets, restricted and unrestricted. The restricted net assets consist of reserves for bond retirement and depreciation costs relating to the construction, replacement, extension, additions and/or improvements to the system in addition to customer deposits.

When both restricted and unrestricted resources are available for use, the District's Board of Commissioners makes a determination as to which resource should be used first.

The accrual basis of accounting is utilized by the District. Under this method, revenues are recognized when earned and expenses are recognized when incurred.

The District reports all revenues and expenses as operating except interest income, interest expense, gains and losses on disposal of assets, and capital contributions.

# Cash and Cash Equivalents

For purposes of the statement of cash flows, the District defines cash as cash on hand, cash in bank, money market funds in both unrestricted and restricted accounts, and certificates of deposit with an initial maturity of less than 90 days.

# Accounts Receivable

The District's accounts receivable reserve represents its estimate of all uncollectible accounts. The reserve for the year ended December 31, 2023 totaled \$4,640.

# Property and Equipment

Fixed assets of the District are recorded at cost and depreciated over their estimated useful lives using the straight-line method. Plant and lines are capitalized with lives ranging from 5-65 years and furniture and equipment are capitalized with lives ranging from 5-10 years. Capital assets and the depreciation expense on capital assets purchased before the addition of the sewer division are presented as water division assets. Land and land rights are not subject to depreciation. Interest costs during construction of fixed assets are capitalized as a part of the cost.

# **Interfund Transfers**

The asset "due from other funds" represents amounts transferred between funds that are owed for operating and non-operating expenses. These amounts are not expected to be paid within one year.

# NOTE A - NATURE OF ORGANIZATION AND ACCOUNTING POLICIES - continued

# Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

# Leased Assets and Liabilities

The District follows GASB Statement No. 87, Leases, which requires the recognition of certain lease assets and liabilities for lease that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset.

# Date of Management's Review

The District has evaluated and considered the need to recognize or disclose subsequent events through March 5, 2024, which represents the date that these financial statements were available to be issued. Subsequent events past this date, as they pertain to the year ended December 31, 2023, have not been evaluated by the District.

# NOTE B - CASH AND INVESTMENTS

Kentucky Revised Statutes authorize local governmental units to invest in obligations of the United States and its agencies, obligations of the Commonwealth of Kentucky and its agencies, shares in savings and loan associations insured by federal agencies, deposits in national or state-chartered banks insured by federal agencies and larger amounts in such institutions providing such banks pledge as security obligations of the United States Government or its agencies.

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. In order to anticipate market changes and provide a level of security for all funds, the collateralization level shall be one hundred percent of the market value of the principal, plus accrued interest. The District's deposits and investments at December 31, 2023 were entirely covered by Federal Depository Insurance or by collateral held by the custodial banks in the District's name.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The District's policy will attempt to match its investments with anticipated cash flow requirements.

The table presented below is designed to disclose the level of custody credit risk assumed by the District, based upon how its deposits were insured or secured with collateral at December 31, 2023. The categories of credit risk are defined as follows:

- 1) Insured or registered, or securities held by the District or its agent in the District's name.
- 2) Uninsured and unregistered, with securities held by the counterpart's trust department or agent in the District's name.
- 3) Uninsured and unregistered, with securities held by the counterpart or by its trust department or agent but not in the District's name.

NOTE B - CASH AND INVESTMENTS - continued

				Total Bank	Total Carrying
	Category 1	Category 2	Category 3	<u>Amount</u>	<u>Amount</u>
Cash and cash equivalents	\$ 3,350,957	\$ -	\$ -	\$ 3,350,957	\$ 3,257,127
Certificates of deposit		136,930		136,930	136,930
	\$ 3,350,957	\$ 136,930	\$ -	\$ 3,487,887	\$ 3,394,057

The following presents the cash and certificate of deposit balances as shown on the statement of net position at December 31, 2023:

	Board							
	<u>U</u>	nrestricted	<u>D</u>	<u>esignated</u>	Restricted			<u>Total</u>
Revenue fund	\$	1,355,901	\$	5,714	\$	-	\$	1,361,615
Operation and maintenance fund		223,581		-		-		223,581
Bond and interest fund-water		-		-		45,629		45,629
Depreciation and maintenance fund		-		-		244,693		244,693
Construction fund-water		690,073		202,710				892,783
Water total		2,269,555		208,424		290,322		2,768,301
Construction fund-sewer		-		-		59,884		59,884
Debt service reserve-sewer		-		-		72,220		72,220
Sewer accounts		493,652						493,652
Sewer total		493,652				132,104		625,756
Total	\$	2,763,207	\$	208,424	\$	422,426	\$	3,394,057

# NOTE C - CAPITAL ASSETS

The following is a summary of capital asset activity during the year:

	Balance			Balance
	12/31/2022	<u>Additions</u>	<u>Disposals</u>	12/31/2023
Capital assets not depreciated:				
Construction in progress - water	\$ 6,083	\$ 15,542	\$ (1,096)	\$ 20,529
Construction in progress - sewer	54,662	69,043	(3,495)	120,210
Total not depreciated	60,745	84,585	(4,591)	140,739
Capital assets being depreciated:				
Utility plant/distribution system	22,791,806	57,014	-	22,848,820
Sewer collection	11,259,176	12,395	-	11,271,571
Building	457,697	-	-	457,697
Operating equipment and furniture	21,901	-	-	21,901
Transportation - water	32,916	-	-	32,916
Transportation - sewer	24,410	-	-	24,410
Equipment- sewer	73,174	-	-	73,174
Communication - water	50,121	-	-	50,121
Communication - sewer	1,031			1,031
Total depreciable	34,712,232	69,409	-	34,781,641
Accumulated depreciation				
Accumulated depreciation - water	(9,636,282)	(598,175)	-	(10,234,457)
Accumulated depreciation - sewer	(3,266,580)	(328,270)		(3,594,850)
Total accumulated depreciation	(12,902,862)	(926,445)		(13,829,307)
Net depreciable assets	21,809,370	(857,036)		20,952,334
Total capital assets, net	\$ 21,870,115	\$ (772,451)	\$ (4,591)	\$ 21,093,073

# NOTE D - LONG TERM DEBT

The following is a summary of the bonds outstanding for the District for the year ended December 31, 2023:

Series 2000B Revenue Bonds, annual principal and interest payments at 5.125% through January 2039.	\$ 260,500
Series 2009A Revenue Bonds, annual principal and semi-annual interest payments at 2.625% through January 2050.	192,700
Series 2008A. 2008B and 2012C Revenue Bonds refinance, annual principal and semi-annual interest payments at an interest rate of 2.47% through December 2050.	2,220,000
Series 2016D Revenue Bonds, annual principal and semi-annual interest payments at a variable interest rate between 3.60% and 5.10% through	
January 2031.	 305,000
Total	2,978,200
Less: current portion	 (126,000)
Long-term portion	\$ 2,852,200
Central Bank note payable, monthly payments of \$6,570 including principal and interest at 4% through maturity in September 2024, with a final balloon payment for the remaining balance due at maturity.	\$ 134,818
Central Bank note payable, monthly payments of \$2,462 including principal and interest at 4% through maturity in September 2024, with a final balloon payment for the remaining balance due at maturity,	
secured by the District's office facilities.	256,778
2007 Kentucky Infrastructure Authority Revolving Loan F07-02, semi-annual principal and interest payments at 3% through 2033.	958,716
2013 Kentucky Infrastructure Authority Revolving Loan F11-12, semi-annual	
principal and interest payments at 3% through 2036.	2,113,435
Total	 3,463,747
Less: current portion	(265,002)
Long-term portion	\$ 3,198,745

# NOTE D - LONG TERM DEBT - continued

The annual requirements to amortize all bonds outstanding as of December 31, 2023 are as follows:

	<b>Principal</b>	<u>Interest</u>	<u>Total</u>
2024	126,000	105,992	231,992
2025	136,100	100,424	236,524
2026	137,300	93,653	230,953
2027	142,900	86,702	229,602
2028	153,600	79,533	233,133
2029-2033	638,700	289,071	927,771
2034-2038	742,800	171,251	914,051
2039-2043	469,500	79,275	548,775
2044-2048	258,200	41,712	299,912
2049-2050	173,100	5,623	178,723
Total	\$ 2,978,200	\$ 1,053,236	\$ 4,031,436

The annual requirements to amortize all notes payable outstanding as of December 31, 2023 are as follows:

	<b>Principal</b>		<u>Interest</u>		<u>Total</u>
2024	\$ 265,002	\$	104,982	\$	369,984
2025	595,908		83,490		679,398
2026	244,414		76,319		320,733
2027	251,801		68,931		320,732
2028	259,412		61,321		320,733
2029-2033	1,361,158		184,146		1,545,304
2034-2036	 486,052		22,171		508,223
Total	\$ 3,463,747	\$	601,360	\$	4,065,107

The following is a summary of changes in long-term debt:

	Balance			Balance	Due Within
	12/31/2022	<b>Additions</b>	Retirements	12/31/2023	One Year
Bonds payable	\$ 3,098,100	\$ -	\$ (119,900)	\$ 2,978,200	\$ 126,000
Notes payable	3,726,311		(262,564)	3,463,747	265,002
Total Debt	\$ 6,824,411	\$ -	\$ (382,464)	\$ 6,441,947	\$ 391,002

# NOTE E - COMPLIANCE WITH BOND RESOLUTION

The bond resolution requires the District to maintain certain reserves as follows:

Utilities Revenue Fund -The District agrees to deposit, therein promptly as received from time to time, all cash revenues of the utilities system, and to disburse from there in the manner and order of priorities as described in the following paragraphs.

Bond Fund Principal and Interest Sinking Fund -The District deposits each month an amount equal to one sixth (1/6) of the amount of interest becoming due on all bonds outstanding with Kentucky Rural Water Finance Corporation on the next ensuing semiannual interest payment date, plus one twelfth (1/12) of the amount of principal of the bonds outstanding which are maturing on the next ensuing annual principal payment date. As of December 31, 2023, the balance in this account exceeded the required amount.

# NOTE E - COMPLIANCE WITH BOND RESOLUTION - continued

Debt Service Reserve Account -The 2000 Bond Agreement calls for monthly reserve accumulations of \$1,190 and the 2008/9 Bond Agreement calls for monthly reserve accumulations of \$995. The District is to maintain a balance equal to the lesser of (1) the maximum amount of principal and interest which will become due and payable on all bonds in any period of twelve months ending January 1, (2) 125% of the average annual amount of principal and interest due on all bonds, or (3) 10% of the proceeds of the bonds. As of December 31, 2023, the accounts that comprise the Debt Service Reserve Account-Water and Debt Service Reserve Account-Sewer exceeded the required amounts.

Operation and Maintenance Fund -The District shall deposit an amount equal to the estimated current expense of operating, maintaining, and insuring the system for the next month. The amounts shall be determined, pursuant to the annual budget adopted by the District Board and are made to meet reasonable and necessary expenses. As of December 31, 2023, the total balance of the funds that comprise the Operation and Maintenance Fund exceeded the required amount.

Depreciation Fund -The District shall deposit amounts from the Revenue Fund after provisions have first been made for the prescribed deposits into the Bond Fund principal and interest accounts and the Operation and Maintenance Fund, until reaching a balance of \$12,000 to comply with covenants of the bonds issued. This fund is for the purpose of paying unusual or extraordinary maintenance repairs, renewals and replacement. As of December 31, 2023, \$15,654 has been accumulated, exceeding the required amount.

Construction Fund -This fund is used to construct additions, extensions, and improvements other than those of the Depreciation Fund. Bond covenants require funds received during bond sales for construction purposes be segregated and spent for that purpose only. As of December 31, 2023, the District had no restricted funds from bond sales related to ongoing construction projects.

Repair and Maintenance Reserve Fund -This fund is used to hold funds in reserve so that they may be spent on the repair and maintenance of the projects constructed with debt from the Kentucky Infrastructure Authority. The debt agreements call for an annual allocation to the reserve until a set limit has been reached. As of December 31, 2023, \$229,039 has been accumulated, exceeding the required amount.

# NOTE F - RETIREMENT PLAN

The District offers employees the option to participate in a Simplified Employee Pension Individual Retirement Account (SEP IRA) after completing three years of employment. The District contributes 6% of eligible employees' salary to the SEP IRA annually. For the year ended December 31, 2023, the District contributed \$14,771 toward the employee retirement program.

# NOTE G - ACCRUED COMPENSATION

It is the District's policy to permit employees to accumulate earned but unused vacation leave and sick pay benefits. The policy of the District is to not accrue the cost of vacation or sick leave as unpaid compensated absences because they are not materially significant.

Vacation days are accrued at a rate of 5 days per year for the first year, 10 days up to five years, and 15 days from year six and beyond. Unused days may be carried over but shall not exceed twenty days entering into a new calendar year.

Sick days are earned by employees at a rate of one day for every month of employment and may accumulate no more than seventy-five days.

# NOTE H - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In addition to its general liability insurance, the District also carries commercial insurance for all other risks of loss such as worker's compensation and employee health and accident coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.



# JESSAMINE-SOUTH ELKHORN WATER DISTRICT SCHEDULE OF REVENUES AND EXPENSES - ACTUAL TO BUDGET - WATER DIVISION FOR THE YEAR ENDED DECEMBER 31, 2023

	Original Budget	Amended Budget	Actual	Variance
OPERATING REVENUE				
Water sales	\$ 2,834,245	\$ 2,834,245	\$ 3,152,187	\$ 317,942
Other revenue	160,555	160,555	98,122	(62,433)
Total Operating Revenue	2,994,800	2,994,800	3,250,309	255,509
OPERATING EXPENSES				
Water purchases	982,279	982,279	1,014,381	32,102
Operation	290,215	290,215	359,891	69,676
Maintenance	332,672	332,672	343,295	10,623
General and administrative	175,828	175,828	194,609	18,781
Total Operating Expenses	1,780,994	1,780,994	1,912,176	131,182
Operating Income (Loss) Before Depreciation	1,213,806	1,213,806	1,338,133	124,327
Depreciation expense			(598,175)	(598,175)
OPERATING INCOME (LOSS)	1,213,806	1,213,806	739,958	(473,848)
Non-Operating Income (Expense)				
Gain (loss) on asset disposal	-	-	-	-
Interest income	1,415	1,415	10,132	8,717
Interest expense	(195,139)	(195,139)	(226,501)	(31,362)
Total Non-Operating Income (Expense)	(193,724)	(193,724)	(216,369)	(22,645)
Income (Loss) Before Capital Contributions	1,020,082	1,020,082	523,589	(496,493)
Capital Contributions				
Capital contributions	_	-	20,766	20,766
Tap fees	-	-	58,950	58,950
Change in Net Position	\$ 1,020,082	\$ 1,020,082	\$ 603,305	\$ (416,777)

# JESSAMINE-SOUTH ELKHORN WATER DISTRICT SCHEDULE OF REVENUES AND EXPENSES - ACTUAL TO BUDGET - SEWER DIVISION FOR THE YEAR ENDED DECEMBER 31, 2023

		Original Budget		Amended Budget		Actual		Variance
OPERATING REVENUE								
Sewer sales	\$	1,188,784	\$	1,188,784	\$	1,527,107	\$	338,323
Other revenue		125,822		125,822		27,699		(98,123)
Total Operating Revenue		1,314,606	_	1,314,606		1,554,806		240,200
OPERATING EXPENSES								
Sewer usage		709,642		709,642		917,427		207,785
Operation		184,882		184,882		142,743		(42,139)
Maintenance		183,750		183,750		119,088		(64,662)
General and administrative		123,394		123,394		100,545	_	(22,849)
Total Operating Expenses		1,201,668		1,201,668	_	1,279,803		78,135
Operating Income (Loss) Before Depreciation		112,938		112,938		275,003		162,065
Depreciation expense						(328,270)	_	(328,270)
OPERATING INCOME (LOSS)		112,938		112,938		(53,267)		(166,205)
Non-Operating Income (Expense)								
Interest income		224		224		1,360		1,136
Interest expense		(5,182)		(5,182)		(4,630)		552
Total Non-Operating Income (Expense)		(4,958)		(4,958)		(3,270)		1,688
Income (Loss) Before Capital Contributions		107,980	_	107,980		(56,537)	_	(164,517)
Capital Contributions								
Capital contributions		_		-		91,335		91,335
Tap fees, net		<u>-</u>				(47,922)		(47,922)
Change in Net Position	\$	107,980	\$	107,980	\$	(13,124)	\$	(121,104)



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners Jessamine-South Elkhorn Water District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Jessamine-South Elkhorn Water District of the City of Nicholasville, Kentucky, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 5, 2024.

# Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2023-01 and 2023-02 that we consider to be significant deficiencies.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2023-01 and 2023-02.

# The District's Response to Findings

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Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

# **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lexington, Kentucky March 5, 2024

# JESSAMINE-SOUTH ELKHORN WATER DISTRICT SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2023

# FINDINGS:

# 2023-001 - Internal Control over Financial Reporting (recurring)

### Criteria:

The District is required to have internal controls in place that enable it to prepare complete financial statements, including note disclosures, in compliance with generally accepted accounting principles.

### **Condition:**

The District does not have the internal control procedures required to draft the financial statements in conformity with generally accepted accounting principles.

### Cause:

The District lacks personnel with the expertise to apply generally accepted accounting principles in preparing its financial statements including disclosures.

### **Effect:**

Management engaged the auditor to prepare draft financial statements, including the related notes to the financial statements. Management reviewed, approved and accepted responsibility for the financial statements prior to their issuance.

# **Recommendation:**

We recommend management review the costs and benefits involved to retain a consultant with the required expertise to prepare the financial statements or review the financial statements as prepared by the auditor for compliance with generally accepted accounting principles.

# **RESPONSE:**

This is an ongoing finding. Management has determined that it is more cost effective to continue to engage the auditor to draft the financial statements and related notes.

# 2023-002 - Segregation of Duties (recurring)

# Criteria:

The District is required to have internal controls that are designed to safeguard assets and help or detect losses from employee dishonesty or error. A fundamental concept in a good system of internal control is the segregation of duties.

## **Condition:**

The District lacks segregation of duties.

### Cause:

The District has a limited number of office/accounting personnel.

# **Effect:**

Segregation of duties has not been achieved to a satisfactory level.

# 2023-002 - Segregation of Duties (recurring) - continued

# **Recommendation:**

Although the size of the District's office staff limits the extent of separation of duties, we believe certain steps could be taken to separate incompatible duties. The basic premise is that no one employee should have access to both physical assets and the related accounting records or to all phases of a transaction. In addition, improved oversight by the District's Board of Commissioners can serve as a mitigating control that can reduce the risk of inadequately separated duties. We recommend that the District perform the following procedures:

- Make a list of officer personnel and the accounting duties that they perform.
- Isolate any incompatible accounting functions that are the responsibility of one employee.
- Reassign responsibility for these duties or create a supervisory review of these functions.
- Require approval of non-routine transactions, such as customer billing adjustments, by the District's Board of Commissioners.

# **RESPONSE:**

The District will attempt to establish segregation of duties and related mitigating controls to the best of our ability.