BIG SANDY WATER DISTRICT

Catlettsburg, Kentucky

Audited Financial Statements For the year ended December 31, 2022

Lane & Company LLC | Certified Public Accountants | Mount Sterling, Kentucky

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American Institute of CPAs Kentucky Society of CPAs

INDEPENDENT AUDITOR'S REPORT

To the Board Members Big Sandy Water District Catlettsburg, Kentucky

John T. Lane, CPA

Joel D. Lane, CPA

We have audited the accompanying financial statements of the business-type activities of the Big Sandy Water District as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Big Sandy Water District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Big Sandy Water District, as of December 31, 2022, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Big Sandy Water District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Big Sandy Water District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
 appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Big
 Sandy Water District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Big Sandy Water District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic and historical context. Our opinion on the basic financial statements is not affected by this missing information.

The Schedule of Employer's Proportionate Share of Net Pension Liability, the Schedule of Employer's Contributions – Net Pension Liability, Schedule of Employer's Proportionate Share of Net OPEB Liability and the Schedule of Employer's Contributions – Net OPEB Liability are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Big Sandy Water District's basic financial statements. The Comparative Statement of Revenues and Expenses is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Comparative Statement of Revenues and Expenses is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Comparative Statement of Revenues is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 18, 2023, on our consideration of the Big Sandy Water District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Big Sandy Water District's internal control over financial reporting.

Lane & Company LLC

Mount Sterling, Kentucky

May 18, 2023 This report contains 30 pages.

Big Sandy Water District Statement of Net Position Proprietary Fund December 31, 2022

ASSETS

Current Assets	
Cash and cash equivalents - unrestricted	\$ 196,282
Cash and cash equivalents - restricted	502,781
Accounts receivable - net of allowance for doubtful accounts	272,995
Inventory	64,325
Prepaid expenses	13,288
Total Current Assets	1,049,671
Noncurrent Assets	
Capital assets:	
Land	99,529
Plant, equipment and lines	24,071,785
Construction in process	10,995
Less accumulated depreciation	(10,776,258)
	<u>, </u>
Total Noncurrent Assets	13,406,051
Deferred Outflows of Resources	258,613
Total Assets and Deferred Outflows of Resources	\$ 14,714,335
LIABILITIES	
LIADILITIES	
Current Liabilities	
Accrued expenses	\$ 85,000
Accrued taxes	φ 00,000 34,562
Accrued interest	59,892
Bonds/notes payable	275,271
Customer deposits payable	34,400
Total Current Liabilities	489,125
Noncurrent Liabilities	
Bonds/notes payable	4,634,675
Net pension liability	717,769
Net OPEB liability	195,911
Total Noncurrent Liabilities	5,548,355
Deferred Inflows of Resources	000 001
Deletted filliows of Resources	288,231
Total Liabilities and Deferred Inflows of Resources	6,325,711
NET POSITION	
Net investment in capital assets	8,496,105
Restricted	468,381
Unrestricted	(575,862)
Total Net Position	\$ 8,388,624
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Big Sandy Water District Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund For the year ended December 31, 2022

Revenues	
User fees	\$ 2,527,706
Other water revenue	157,856
Other revenue	2,688
	 · · · · · ·
Total Revenues	 2,688,250
Expenses	
Wages	457,640
Commissioners expense	68
Taxes	33,740
Employee benefits	208,875
Purchased water	1,007,570
Purchased power	113,655
Materials & supplies	65,613
Contractual services	106,515
Transportation expenses	46,984
Equipment expense	20,672
Rental equipment	8,447
Insurance	36,486
Postage	24,913
Other expense	25,098
Telephone	8,259
Advertising	1,903
Depreciation	 474,401
Total Operating Expenses	 2,640,839
Operating Income (Loss)	47,411
Nonoperating Revenues (Expenses)	
Tap fees	39,737
State grants	368,587
Gain/(loss) on sale of capital assets	9,000
Interest expense	(132,863)
Interest income	 281
Net Nonoperating Revenues (Expenses)	 284,742
Change in Net Position	332,153
Total Net Position - beginning	8,079,924
Prior period adjustment	(23,453)
Total Net Position - ending	\$ 8,388,624

Big Sandy Water District Statement of Cash Flows Proprietary Fund For the year ended December 31, 2022

CASH FLOWS FROM OPERATING ACTIVITIES: Operating revenues Cash paid to employees Cash paid for general and administrative expenses	\$ 2,716,393 (457,640) (1,684,175)
Net Cash provided / (used) by operating activities	 574,578
CASH FLOWS FROM INVESTING ACTIVITIES: Interest earned Customer deposits	 281 (1,396)
Net Cash provided / (used) by investing activities	 (1,115)
CASH FLOWS FROM CAPITAL AND FINANCING ACTIVITIES: Tap fees Purchase of capital assets Gain/(loss) on disposal of capital assets Bond/note payments - principal Bond/note payments - interest Capital grant	 39,737 (606,990) 9,000 (168,153) (145,816) 368,587
Net cash provided / (used) in capital and financing activities	 (503,635)
NET INCREASE / (DECREASE) IN CASH AND CASH EQUIVALENTS	69,828
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	 629,235
CASH AND CASH EQUIVALENTS - END OF THE YEAR	\$ 699,063
RECONCILIATION OF NET CASH PROVIDED BY OPERATING ACTIVITIES: Change in Net Position Adjustments to Reconcile Change in Net Position to Net Cash Provided by Operating Activities:	\$ 47,411
depreciation	474,401
(increase) / decrease in accounts receivable (increase) / decrease in prepaid expenses	28,143 60,820
increase / (decrease) in pension/OPEB expense due to GASB 68/75	(19,220)
increase / (decrease) in accounts payable	 (16,977)
Net cash provided / (used) by operating activities	\$ 574,578

Note 1 - Summary of Significant Accounting Policies

The Big Sandy Water District is a water utility which services areas of Boyd, Carter, Johnson and Lawrence Counties. Its sales are primarily to residential customers. The District is a corporate body set forth in Kentucky Revised Statutes (KRS) 74.070 which was created November, 1981. The District is subject to the regulatory District of the Kentucky Public Service Commission pursuant to KRS 278.040.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant policies.

The Reporting Entity

The District, for financial purposes, includes all of the funds relevant to the operations of the District. The financial statements presented herein do not include agencies which have been formed under applicable state laws or separate and distinct units of government apart from the Big Sandy Water District.

The financial statements of the District would include those of separately administered organizations that are controlled by or dependent on the District. Control or dependence is determined on the basis of financial interdependency, selection of governing District, designation of management, ability to significantly influence operations, accountability of fiscal matters, scope of public service, and financing relations.

Based on the foregoing criteria there are no other organizations included in these financial statements.

Depreciation Reserve Fund - Monthly transfers are required to be made into this fund until it reaches the fully funded level of \$233,400. Only expenditures for capital improvements or extraordinary expenses are permitted to be paid from this fund. The District had set aside \$136,865 into this fund at December 31, 2022. The required balance at December 31, 2022 is \$108,200.

Bond and Interest Sinking Fund (USDA) - Monthly transfers are required to be made into this account in an amount equal to one-sixth (1/6) of the interest becoming due on the next succeeding interest due date for all outstanding bonds and one-twelfth (1/12) of the principal of all such bonds maturing on the next succeeding due date. The required balance of the fund at December 31, 2022 was \$174,886. The District had set aside \$78,493.

Bond and Interest Sinking Fund (KRWFC) - Monthly transfers are required to be made into this account in an amount equal to one-sixth (1/6) of the interest becoming due on the next succeeding interest due date for all outstanding bonds and one-twelfth (1/12) of the principal of all such bonds maturing on the next succeeding due date. The required balance of the fund at December 31, 2022 was \$61,566. The District had set aside \$235,219.

The accounting and financial reporting treatment applied to the District is determined by its measurement focus. The transactions of the District are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the balance sheet. Net assets (i.e., total assets net of total liabilities) are segmented into invested in capital assets, net of related debt, restricted and unrestricted components. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

Enterprise Funds

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprise where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Basis of Accounting

The records of the District are maintained and the budgetary process is based on the accrual method of accounting.

Inventory

The cost of inventory is recorded as a disbursement at the time of payment for the purchase. Materials on hand are inventoried at year end and recorded as an asset at that time. They are recorded at lower of cost or market valued on the FIFO method.

Cash

At December 31, 2022, the carrying amount of the District's deposits was \$699,063 and the bank balance was \$697,545. 100% of deposits were covered by FDIC, pledged securities or government funds. The District considers all investments

with a maturity of three months or less from date of purchase to be cash equivalents. Certificates of deposit that are redeemable immediately with little or no penalty are considered cash equivalents.

Capital Assets

Capital assets purchased are capitalized at the time of purchase. Such assets are recorded at cost. Donated assets are recorded at fair market value at the date of donation.

Depreciation of property and equipment is computed by the straight-line method based upon the estimated useful lives of the assets as follows:

<u>Class</u>	<u>Life</u>
Lines and tanks	50 years
Hydrants	30 years
Meters	20 years
Equipment	10 years
Vehicles	5 years

The District's capitalization policy is as follows: expenditures costing more than \$5,000 with an estimated useful life greater than one year are capitalized; all others are expensed.

Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction or improvement of those assets. Net position is recorded as restricted when there are limitations imposed on their use by external restrictions.

Investments

Investments, if any, are carried at cost which is the lower of cost or fair market value.

Accounts Receivable

The receivable reflected in the statements in the amount of \$272,995 is net of allowance for uncollectible in the amount of \$2,998.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in Unites States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Note 2 - Notes Payable

The amount shown in the accompanying financial statements as notes payable represents the District's future obligation to make loan payments from future revenues. At December 31, 2022, eight separate loans had outstanding balances. Details of each of these issues are summarized as follows:

Note A Lender – USDA Original amount of Ioan - \$1,050,000 Balance of Ioan - \$933,500 Rate – 2.75% Principal due January 1 Interest due January 1 Interest due January 1 and July 1 Prepayment provision – subject to payment prior to its stated maturity without penalty or premium, at any time upon ten (10) days notice.

Maturities			
	Principal	Interest	Total Payment
2023	\$ 18,500	\$ 25,407	\$ 43,907
2024	19,000	24,901	43,901
2025	19,500	24,372	43,872
2026	20,000	23,829	43,829
2027	20,500	23,272	43,772
2028-2032	112,000	107,415	219,415
2033-3037	128,500	90,894	219,394
2038-2042	147,000	71,981	218,981
2043-2047	168,500	50,318	218,818
2048-2052	192,500	25,541	218,041
2053-2054	87,500	2,454	89,954
Total	\$ 933,500	\$ 470,384	\$ 1,403,884

Note B

Lender – USDA Original amount of Ioan - \$115,000 Balance of Ioan - \$104,500 Rate – 3.25% Principal due – January 1 Interest due January 1 and July 1

Prepayment provision – subject to payment prior to its stated maturity without penalty or premium, at any time upon ten (10) days notice.

Maturities			
	Principal	Interest	Total Payment
2023	\$ 1,500	\$ 3,372	\$ 4,872
2024	2,000	3,315	5,315
2025	2,000	3,250	5,250
2026	2,000	3,185	5,185
2027	2,000	3,120	5,120
2028-2032	11,000	14,593	25,593
2033-3037	13,500	12,602	26,102
2038-2042	16,000	10,205	26,205
2043-2047	19,000	7,361	26,361
2048-2052	23,500	3,908	27,408
2053-2054	12,000	423	12,423
Total	\$ 104,500	\$ 65,334	\$ 169,834

Note C

Lender – USDA Original amount of Ioan - \$1,670,000 Balance of Ioan - \$1,627,000 Rate – 1.50% The bonds were sold at a premium of \$84,203, which is being amortized over the term of the bond. The unamortized bond premium is recorded as a noncurrent liability. The premium amortization which is a decrease to interest expense was \$5,263 for 2022. The unamortized bond premium at December 31, 2022 was \$36,837. Principal due – January 1 Interest due – January 1 and July 1

Maturities			
	Principal	Interest	Total Payment
2023	\$ 22,000	\$ 24,240	\$ 46,240
2024	23,000	23,903	46,903
2025	24,000	23,550	47,550
2026	25,000	23,183	48,183
2027	25,000	22,808	47,808
2028-2032	140,000	108,000	248,000
2033-3037	165,000	96,563	261,563
2038-2042	192,000	83,220	275,220
2043-2047	226,000	67,575	293,575
2048-2052	265,000	49,178	314,178
2053-2057	310,000	27,675	337,675
2058-2060	210,000	4,770	214,770
Total	\$ 1,627,000	\$ 554,665	\$ 2,181,665

Note D

Lender – USDA Original amount of Ioan - \$395,000 Balance of Ioan - \$384,000 Rate – 1.50% Principal due January 1 Interest due January and July 1 Prepayment provision - subject to payment prior to its stated maturity without penalty or premium, at any time upon ten (10) days notice.

Maturities				
	Principal	Interest	Total Payment	
2023	\$ 6,000	\$ 5,715	\$ 11,715	
2024	6,000	5,625	11,625	
2025	6,000	5,535	11,535	
2026	6,500	5,441	11,941	
2027	6,500	5,344	11,844	
2028-2032	35,500	25,181	60,681	
2033-3037	40,500	22,331	62,831	
2038-2042	47,000	19,050	66,050	
2043-2047	53,000	15,300	68,300	
2048-2052	61,000	11,040	72,040	
2053-2057	69,500	6,154	75,654	
2058-2060	46,500	1,061	47,561	
Total	\$ 384,000	\$ 127,777	\$ 511,777	

Note E

Lender – KRWFC Original amount of Ioan - \$910,000 Balance of Ioan - \$250,000 Rate - 4.300% Principal & interest due – February 1, 2020

Maturities			
	Principal	Interest	Total Payment
2023	\$ 60,000	\$ 8,310	\$ 68,310
2024	25,000	6,270	31,270
2025	30,000	5,025	35,025
2026	30,000	3,923	33,923
2027	30,000	2,970	32,970
2028-2029	75,000	2,458	77,458
Total	\$ 250,000	\$ 28,956	\$ 278,956

Note F Lender – KRWFC Original amount of Ioan - \$1,730,000 Balance of Ioan - \$1,500,000 Rate – 5.20%

Maturities			
	Principal	Interest	Total Payment
2023	\$ 125,000	\$ 55,735	\$ 180,735
2024	135,000	48,975	183,975
2025	140,000	41,825	181,825
2026	145,000	34,415	179,415
2027	155,000	26,615	181,615
2028-2032	490,000	73,375	563,375
2033-3037	265,000	21,858	286,858
2038-2040	45,000	2,113	47,113
Total	\$ 1,500,000	\$ 304,911	\$ 1,804,911

Note G

Lender – Ford Motor Credit Original amount of Ioan - \$50,053 Balance of Ioan - \$47,794 Rate –8.49% Principal- monthly payments of \$2,259.

Maturities						
	Principal		Interest		Total Payment	
2023	\$	23,968	\$	3,139	\$	27,107
2024		23,826		1,023		24,849
Total	\$	47,794	\$	4,162	\$	51,956

Note H

Lender – Ford Motor Credit Original amount of Ioan - \$36,629 Balance of Ioan - \$26,315 Rate – 6.99% Principal- monthly payments of \$1,630. Maturities

	Principal	Interest	Total Payment
2023	\$ 18,303	\$ 1,260	\$ 19,563
2024	8,012	141	8,153
Total	\$ 26,315	\$ 1,401	\$ 27,716

	Outstanding			Outstanding	Due Within
	1/1/2022	Issued	Retired	12/31/2022	One Year
Bonds Payable					
USDA 91-16	\$ 951,500	\$-	\$ 18,000	\$ 933,500	\$ 18,500
USDA 91-18	106,000	-	1,500	104,500	1,500
USDA 91-20	1,649,000	-	22,000	1,627,000	22,000
USDA 91-22	389,500	-	5,500	384,000	6,000
Kentucky Rural Water 2013	320,000	-	70,000	250,000	60,000
Kentucky Rural Water 2020	1,620,000	-	120,000	1,500,000	125,000
Bond Premium	42,099		5,262	36,837	-
Notes Payable					
Ford Motor Credit #1	-	50,053	2,259	47,794	23,968
Ford Motor Credit #2		36,629	10,314	26,315	18,303
Total bonds payable	5,078,099	-	242,262	4,835,837	233,000
Total notes payable	-	86,682	12,573	74,109	42,271
Total bonds/notes payable	\$ 5,078,099	\$ 86,682	\$ 254,835	\$ 4,909,946	\$ 275,271

Note 3 - Leave Policies

The District's employees are covered by leave policies as follow:

- a) sick leave one day per month to a maximum accumulation of sixty days;
- b) annual leave five days per annum with 1-2 years employment; ten days per annum with 3-9 years employment; fifteen days per annum after 10 years employment. One week of annual leave may be carried forward to the next year, but must be taken by March 31st of that year. Up on the retirement, termination of or medical retirement of an employee the District shall continue to employ and pay the employee for any accrued earned vacation days. The employee termination date shall be the last day of earned vacation paid.

Note 4 - Risk Management

The District is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries commercial insurance coverage for the risks to the extent deemed prudent by District management.

Note 5 - Changes in Capital Assets

The following is a summary of changes in capital assets for the year:

	Balance			Balance
		Additions/		
	12/31/2021	Transfers	Deletions	12/31/2022
Land, non-depreciable	\$ 99,529	\$ -	\$-	\$ 99,529
Construction in process, non-depreciable	60,092	752,895	801,989	10,998
Structures & improvements	694,613	-	-	694,613
Pumping equipment	322,928	26,411	-	349,339
Distribution reservoir & standpipe	1,223,302	-	-	1,223,302
Transmission & distribution mains	13,514,731	399,149	-	13,913,880
Services	5,101,923	12,040	-	5,113,963
Meters & meter installation	1,484,203	96,186	-	1,580,389
Hydrants	227,402	-	-	227,402
Other plant & misc. equipment	14,583	-	-	14,583
Office furniture & equipment	126,765	3,211	-	129,976
Transportation equipment	235,288	110,322	37,900	307,710
Tools, shop & garage	46,121	-	-	46,121
Power operated equipment	207,409	-	-	207,409
Communication equipment	6,014	-	-	6,014
Miscellaneous equipment	18,684	-	-	18,684
Other tangible plant	204,825	8,770	-	213,595
Utility plant acquisition adjustment	24,805	-	-	24,805
Total capital assets, gross	23,613,215	1,408,984	839,889	24,182,309
Accumulated depreciation	10,339,757	474,401	37,900	10,776,258
Capital assets, net of accumulated depreciation	\$ 13,273,458	\$ -	\$-	\$ 13,406,051

Note 6 - Revenue Bonds

Water and Revenue Bonds constitute special obligations of the District solely secured by a lien on and pledge of the net revenues of the water system. The revenue bonds are collateralized by the revenue of the water system and the various special funds established by the bond ordinances. The ordinances provide that the revenue of the system is to be used first to pay operating and maintenance expenses of the system and second to establish and maintain the revenue bond funds. Any remaining revenues may then be used for any lawful purpose. The ordinances also contain certain provisions, which require the District to maintain pledged revenues. The District must transfer monthly 1/6 of the next succeeding interest payment and 1/12 of the next succeeding principal payment from the operations and maintenance account into the bond and interest sinking account.

Note 7 - Contingencies

The District is subject to possible examinations made by Federal and State authorities who determine compliance with terms, conditions, laws, and regulations governing other grants given to the District in the current and prior years. There were no examinations for the year ended December 31, 2022. Areas of noncompliance, if any, as a result of examinations would be included as a part of the "Findings and Questioned Costs" section of this report.

Note 8 - Restricted Cash	
Restricted cash is composed of the following:	
Depreciation reserve fund	\$ 136,865
Debt reserve (USDA)	78,493
Debt reserve Regions (KRWFC)	235,219
Surcharge Account	 52,204
	\$ 502,781

Note 9 - Investments

The District's investment policy is governed by the Kentucky Statutes. These requirements authorize the District to invest in obligations backed by full faith and credit of the United States and obligations of any corporation of the United States government. The policy requires that amounts on deposit with financial institutions be collateralized at a rate of 100% of amounts in excess of deposit insurance coverage.

Note 10 – Defined Benefit Pension Plan

General Information About the Pension Plan

Plan description - Regular, full-time, employees of the Authority are provided with pensions through the County Employees' Retirement System (CERS)—a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Public Pensions Authority. The assets of CERS are pooled with two other retirement systems Kentucky Public Pensions Authority administers, KERS & SPRS. Although invested each system's assets are used only for the members of that plan. Kentucky Public Pensions Authority's Board of Trustees (Board). Kentucky Public Pensions Authority issues a publicly available financial report that can be obtained on their website.

Benefits provided - CERS provides retirement, insurance, disability, and death benefits. Retirement benefits are determined from an average of the five highest years of compensation for those whose participation began before September 01, 2008. For those who began participation on or after September 01, 2008 retirement benefits are determined as an average of the last complete five years. A percentage is then taken from those averages based on the employee's months of service. Employees are eligible for service-related disability benefits with at least 60 months of service. If the member is receiving monthly beneficiary. For those employees whose participation began prior to July 01, 2003, CERS will pay a portion of the monthly premium for single coverage based upon service credit accrued at retirement. For those employees whose participation began on or after July 01, 2003 and before September 01, 2008, employees are required to earn at least 10 years of service credit to be eligible for insurance benefits. Employees whose participation began on or after September 01, 2008 must earn at least 15 years of service credit to be eligible for insurance benefits.

Membership in the CERS Non-hazardous Pension Fund consisted of the following on June 30, 2019:

Membership Status67,206Inactive plan members currently receiving benefits100,738Inactive plan members entitled to but not yet receiving benefits100,738Active plan members77,367Total plan members245,311

Prior to July 1, 2009, cost of living adjustments (COLAs) were provided annually equal to the percentage increase in the annual average of the consumer price index (CPI) for all urban consumers for the most recent calendar year, not to exceed 5% in any plan year. After July 1, 2009, the COLAs were limited to 1.50%. No COLA has been granted since July 1, 2011.

Contributions

The Commonwealth is required to contribute at an actuarially determined rate for KERS and SPRS pensions. Participating employers are required to contribute at an actuarially determined rate for CERS pensions. Per Kentucky Revised Statute Sections KERS 61.565(3), CERS 78.545(33), and SPRS 16.645(18), normal contribution and past service contribution rates shall be determined by the Board on the basis of the last annual valuation preceding July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. However, formal commitment to provide the contributions by the employer is made through the biennial budget for KERS and SPRS.

For the fiscal years ended June 30, 2022, participating employers contributed a percentage of each employee's creditable compensation. The actuarially determined rates set by the Board for the fiscal year is a percentage of each

employee's creditable compensation. Administrative costs of KPPA are financed through employer contributions and investment earnings.

TIER 1:

Tier 1 plan members who began participating prior to September 1, 2008, are required to contribute 5% (Non-Hazardous) or 8% (Hazardous) of their annual creditable compensation. These members are classified in the Tier 1 structure of benefits. Interest is paid each June 30 on members' accounts at a rate of 2.5%. If a member terminates employment and applies to take a refund, the member is entitled to a full refund of contributions and interest.

TIER 2:

Tier 2 plan members, who began participating on, or after, September 1, 2008, and before January 1, 2014, are required to contribute 6% (Non-Hazardous) or 9% (Hazardous) of their annual creditable compensation. Further, 1% of these contributions are deposited to an account created for the payment of health insurance benefits under 26 USC Section 401(h) in the Pension Fund (see Kentucky Administrative Regulation (KAR) 105 KAR 1:420 Employer's administrative duties). These members are classified in the Tier 2 structure of benefits. Interest is paid each June 30 on members' accounts at a rate of 2.5%. If a member terminates employment and applies to take a refund, the member is entitled to a full refund of contributions and interest; however, the 1% contribution to the 401(h) account is non-refundable and is forfeited.

TIER 3:

Tier 3 plan members, who began participating on, or after, January 1, 2014, are required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute 5% (Non-Hazardous) or 8% (Hazardous) of their annual creditable compensation, and an additional 1% to the health insurance fund (401(h) account), which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4% (Non-Hazardous) or 7.5% (Hazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

Contribution Rates and Amounts for CERS Non-Hazardous

				Emp	loyer	
Period	Pension	Insurance	Total	Pension	Insurance	Employee
01/01/2022-06/30/2022	19.30%	4.76%	24.06%	\$ 24,760	\$ 6,107	\$ 6,414
07/01/2022-12/31/2022	21.17%	5.78%	26.95%	<u>32,623</u>	4,726	6,971
Totals				\$57,383	\$10,833	\$13,385

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the Authority reported a liability of \$717,769 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's portion of the net pension liability was based on the Authority's proportionate share of retirement contributions for the fiscal year ended June 30, 2021. On June 30, 2021, the Authority's proportionate share was 0.009929%.

Since certain expense items are amortized over closed periods each year, the deferred portions of these items must be tracked annually. If the amounts serve to reduce pension expense, they are labeled deferred inflows. If they will increase pension expense, they are labeled deferred outflows. The amortization of these amounts is accomplished on a level dollar basis, with no interest included in the deferred amounts. Experience gains/losses and the impact of changes in actuarial assumptions, if any, are amortized over the average remaining service life of the active and inactive System members at the beginning of the fiscal year. Investment gains and losses are amortized over a fixed five-year period. For the year ended December 31, 2022, the Authority recognized pension expense of \$68,319. On December 31, 2022, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred	Inflows
	of Resources	of Res	sources
Differences between expected and actual Liability Experience	\$ 767	\$	6,392
Changes in assumptions	-0-		-0-

Differences between expected and actual Investment Experience	97,667	79,266
Changes in proportion and differences between employer contributions and proportionate share of contributions	7,252	59,728
Contributions subsequent to the measurement date	32,623	-0-
Total	\$ 138,309	\$ 145,386

\$32,623 reported as deferred outflows of resources related to pensions resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. The remaining amount of \$(39,700) reported as the net effect of deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	_Amount
2023	\$(39,634)
2024	(14,425)
2025	(6,032)
2026	20,391
2027	-0-
Thereafter	
Total	\$ (39,700)

Actuarial methods & assumptions: For financial reporting, the actuarial valuation as of June 30, 2021, was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability, and sensitivity information as of June 30, 2021 were based on an actuarial valuation date of June 30, 2020. The total pension liability was rolled-forward from the valuation date (June 30, 2020) to the plan's fiscal year ending June 30, 2021, using generally accepted actuarial principles.

The actuarial assumptions are:

Inflation	2.30% for all plans
Payroll Growth Rate	2.0% for CERS non-hazardous
Salary Increases	3.30% to 10.30% varies by service for CERS non-hazardous
Investment Rate of Return	6.25% for CERS Non-hazardous

The mortality table used for active members was a Pub-2010 General Mortality table, for the Non-Hazardous System, and the Pub-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2019.

House Bill 1 passed during the 2019 Special Legislative Session allows certain employers in the KERS Nonhazardous plan to elect to cease participating in the System as of June 30, 2021 under different provisions than were previously established. Senate Bill 249 passed during the 2020 legislative session which delayed the effective date of cessation for these provisions to June 30, 2021. Since each employer's elections are unknown at this time, no adjustment to the Total Pension Liability was made to reflect this legislation.

Senate Bill 249 passed during the 2020 legislative session and changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not impact the calculation of the Total Pension Liability and only impacts the calculation of the contribution rates that would be payable starting July 1, 2020. There were no other material plan provision changes.

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2022:

Valuation Date	June 30, 2020
Experience Study	July 1, 2013 - June 30, 2018
Actuarial Cost Method	Entry Age Normal

Amortization Method	Level percent of pay
Amortization Period	30-year closed period at June 30, 2019.
	Gains/losses incurring after 2019 will be
	amortized over separate closed 20-year
	amortization bases
Payroll Growth Rate	2.00% for CERS non-hazardous
Asset Valuation Method	20% of the difference between the market value of assets and the
	expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30%-10.30%, Varies by Service for CERS non-hazardous
Investment Return	6.25% for CERS Non-hazardous
Mortality	System-specific mortality table based on mortality experience
	from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Phase-in Provision	Board certified rate is phased into the actuarially determined rate
· · · · · · · · · · · · · · · · · · ·	in accordance with HB 362 enacted in 2018.

The long-term expected rates of return were determined by using a building block method in which best estimated ranges of expected future real rates of return were developed for each asset class. The ranges were combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the tables below. The current long-term inflation assumption is 2.30% per annum for both the non-hazardous and hazardous plan.

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Equity	60.00%	
Public Equity	50.00%	4.45%
Private Equity	10.00%	10.15%
Fixed Income	20.00%	
Core Bonds	10.00%	0.28%
Specialty Credit/High Yield	10.00%	2.28%
Cash	0.00%	(.91)%
Inflation Protected	20.00%	
Real Estate	7.00%	3.67%
Real Return	13.00%	4.07%
Expected Real Return	100.00%	4.28%
Long Term Inflation Assumpt	ion	<u>2.30%</u>
Expected Nominal Return for	Portfolio	6.58%

Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

A single discount rate of 6.25% was used to measure the total pension liability for the non-hazardous fund and the hazardous fund for the fiscal year ending June 30, 2022. The single discount rate determined for each fund is based on the expected rate of return on pension plan investments for each fund. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, the non-hazardous and hazardous pension funds' fiduciary net position and future contributions were separately projected and were each sufficient to finance all the future benefit payments of the current fund members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability for each plan.

The projection of cash flows used to determine the single discount rate for each fund must include an assumption regarding actual employer contributions made each future year. Except where noted below, future contributions are projected assuming that each participating employer in each pension fund contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy, as most recently

revised by House Bill 8, passed during the 2018 legislative session. The assumed future employer contributions reflect the provisions of House Bill 362 (passed during the 2018 legislative session) which limit the increases to the employer contribution rates to 12% over the prior fiscal year through June 30, 2028.

Methodology for Proportionate Shares

The proportionate share of the Collective Pension Amounts for employers that participate in this cost-sharing multiple employer plan is provided in Appendix A and Appendix B of this report and was determined using the employers' actual contributions for the fiscal year ending June 30, 2022. The method is expected to be reflective of the employers' long-term contributions effort as well as be transparent to individual employers and their external auditors.

Non-Employer Contributions

Non-employer contributions will be allocated according to each employer's proportionate share, as described previously. There were no non-employer contributions during fiscal year ending June 30, 2022 for either the non-hazardous or hazardous funds.

Sensitivity of the employer's proportionate share of the net pension liability to changes in the discount rate - The following presents the net pension liability of the System, calculated using the discount rate of 6.25%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is 1- percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate for non-hazardous:

	1%	Current	1%	
	Decrease 5.25%	Discount Rate 6.25%	Increase 7.25%	
Proportionate share	0.20 /0	0.2070	1.2070	
of the net pension liability	\$ 897,122	\$ 717,769	\$ 569,429	

Pension plan fiduciary net position - Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report.

Note 11 - Other Postemployment Benefits Plan (OPEB)

Under the provisions of Kentucky Revised Statute 61.645, the Board of Trustees of Kentucky Public Pensions Authority's administers the Kentucky Employees Retirement System (KERS), County Employees Retirement System (CERS), and State Police Retirement System (SPRS) is a participating employer of the CERS. The plan issues publicly available financial statements which may be downloaded from the Kentucky Public Pensions Authority's website.

Plan Description - The Kentucky Public Pensions Authority (KPPA) Insurance Fund was established to provide hospital and medical insurance for eligible members receiving benefits from KERS, CERS and SPRS. Although the assets of the systems are invested as a whole, each system's assets are used only for the payment of benefits to the members of that plan and the administrative costs incurred by those receiving an insurance benefit.

The CERS Non-hazardous Insurance Fund is a cost-sharing multiple-employer defined benefit Other Postemployment Benefits (OPEB) plan that covers substantially all regular full-time members employed in positions of each participating county, city and school board, and any additional eligible local agencies electing to participate in the System. The plan provides for health insurance benefits to plan members. OPEB may be extended to beneficiaries of plan members under certain circumstances.

Timing of the Valuation

For the employer's financial reporting purposes, the net pension liability and pension expense should be measured as of the employer's "measurement date" which may not be earlier than the employer's prior fiscal year-end date. The total pension liability, net pension liability, and sensitivity information show in this report are based on an actuarial valuation date of June 30, 2021. The total pension liability was rolled-forward from the valuation date to the plan's fiscal year ending June 30, 2022, using generally accepted actuarial principles. This information was determined separately for the non-hazardous pension fund and the hazardous pension fund.

The discount rate used to calculate the total OPEB liability increased from 5.20% to 5.70% for the CERS non-hazardous insurance plan. There were no other material assumption changes, and it is our opinion that these procedures are reasonable and appropriate, and comply with applicable requirements under GASB Statement No. 75.

Senate Bill 209 passed during the 2022 legislative session and increased the insurance dollar contribution for members hired on or after July 1, 2003 by \$5 for each year of service a member attains over certain thresholds, depending on a member's retirement eligibility requirement. This increase in the insurance dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Additionally, it is only payable when the member's applicable insurance fund is at least 90% funded. The increase is first payable January 1, 2023.

To model the financial impact of the requirement for the funds to be 90% funded, we have assumed the increase in the insurance dollar contribution is payable in all calendar years. The CERS insurance plans are approaching 90% funded as of the June 30, 2021 Actuarial Valuation, and it is likely they could be 90% funded within a year or two given the inherent volatility in the valuation of OPEB plans.

Senate Bill 209 also allows members receiving the insurance dollar contribution to participate in a medical insurance reimbursement plan that would provide the reimbursement of premiums for health plans other than those administered by KPPA. In general, allowing members to receive reimbursement to participate in health plans other than those administered by KPPA would increase the utilization of the dollar benefit. The current election assumption for future members receiving the dollar insurance benefit is 100%, so there is no immediate change in the total OPEB liability for active members due to this benefit change. For current retirees and beneficiaries eligible for the dollar insurance benefit who have not yet elected

coverage, we have assumed 50% would elect coverage under this benefit change. The total OPEB liability as of June 30, 2022, is determined using these updated benefit provisions. There were no other material plan provision changes, and it is our opinion that these procedures are reasonable and appropriate, and comply with applicable requirements under GASB Statement No. 75.

Employer Contributions after the Measurement Date and before the Employer's Fiscal Year End

GASB No. 75 indicates that employer contributions made subsequent to the measurement date of the Net OPEB Liability and prior to the end of the employer's reporting period should be reported by the employer as a deferred outflow of resources. The information contained in this report does not incorporate any contributions made to the plan subsequent to June 30, 2022.

Actuarial methods & Assumptions

For financial reporting, the actuarial valuation as of June 30, 2022, was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability, net OPEB liability and sensitivity information as of June 30, 2022 were based on an actuarial valuation date of June 30, 2020. The total pension liability was rolled-forward from the valuation date (June 30, 2020) to the plan's fiscal year ending June 30, 2021, using generally accepted actuarial principles.

Long-Term Expected Rate of Return

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the tables below.

Asset Class	Target Allocation	Real Rate of Return
Growth	68.50%	
US Equity	21.75%	5.70%
Non-US Equity	21.75%	6.35%
Private Equity	10.00%	9.70%
Specialty Credit/High Yield	15.00%	2.80%
Liquidity	11.50%	
Core Bonds	10.00%	0.00%
Cash	1.50%	(.60)%
Diversifying Strategies	20.00%	
Real Estate	10.00%	5.40%
Opportunistic	0.00%	n/a
Real Return	10.00%	4.55%
Expected Real Return	100.00%	5.00%
Long Term Inflation Assumption		2.30%
Expected Nominal Return for Portf	olio	7.30%

Single Discount Rate

Single discount rates of 5.70% for the CERS non-hazardous insurance plan and 5.61% for the CERS hazardous insurance plan were used to measure the total OPEB liability as of June 30, 2022. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.25% and a municipal bond rate of 3.69%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2022. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan's fiduciary net position and future contributions were

projected separately and were sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy is not currently being included in the calculation of the plan's actuarially determined contributions, and it is our understanding that any cost associated with the implicit subsidy will not be paid out of the plan's trust. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The projection of cash flows used to determine the single discount rate must include an assumption regarding actual employer contributions made each future year. Future contributions are projected assuming that each participating employer in each insurance plan contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy.

Methodology for Proportionate Shares

The proportionate share(s) of the Collective OPEB Amounts for employers that participate in these cost-sharing multiple employer plans is provided in Appendix A and Appendix B of this report and were determined using the employers' actual contributions for the fiscal year ending June 30, 2022. This method is expected to be reflective of the employers' long-term contribution effort as well as be transparent to individual employers and their external auditors.

Non-Employer Contributions

Non-employer contributions will be allocated according to each employer's proportionate share, as described previously. There were no non-employer contributions during fiscal year ending June 30, 2022 for either the non-hazardous or hazardous funds.

Use of Estimates in the Preparation of the Schedules

The preparation of the schedules in conformity with U.S. generally accepted accounting principles requires management to make significant estimates and assumptions that affect the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

The following actuarial methods and assumptions, for actuarially determined contributions effective for the fiscal year ending June 30, 2022:

Determined by the Actuarial Valuation as of:	June 30, 2020
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method:	Level Percent of Pay
Amortization Period:	30-year closed period at June 30, 2019 Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Payroll Growth Rate	2.00%
Investment Return:	6.25%
Inflation:	2.30%
Salary Increases:	3.30% to 10.30% for CERS non-hazardous members, varies by service
Mortality:	System-specific mortality table based on mortality experience from 2013- 2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019

Healthcare Trend Rates: Pre-65	Initial trend starting at 6.40% at January 1, 2022 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years. The 2021 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Healthcare Trend Rates: Post-65	Initial trend starting at 6.30% at January 1, 2023 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2021 premiums were known at the time of the valuation and were incorporated into the liability measurement. Additionally, Humana provided "Not to Exceed" 2022 Medicare premiums, which were incorporated and resulted in an assumed 2.90% increase in Medicare premiums at January 1, 2022

Implicit Subsidy

KPPA pays fully insured premiums for the Kentucky Health Plan. The premiums are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. GASB 74 requires that the liability associated with this implicit subsidy be included in the calculation of the total OPEB liability. The Authority's implicit subsidy for the year ended December 31, 2022 was \$7,063.

Contributions

The Commonwealth is required to contribute at an actuarially determined rate for KERS and SPRS pensions. Participating employers are required to contribute at an actuarially determined rate for CERS pensions. Per Kentucky Revised Statute Sections KERS 61.565(3), CERS 78.545(33), and SPRS 16.645(18), normal contribution and past service contribution rates shall be determined by the Board on the basis of the last annual valuation preceding July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. However, formal commitment to provide the contributions by the employer is made through the biennial budget for KERS and SPRS.

For the fiscal years ended June 30, 2022, participating employers contributed a percentage of each employee's creditable compensation. The actuarially determined rates set by the Board for the fiscal year is a percentage of each employee's creditable compensation. Administrative costs of KPPA are financed through employer contributions and investment earnings.

Contribution Rates and Amounts for CERS Non-Hazardous

				Emp	Employer	
Period	Pension	Insurance	Total	Pension	Insurance	Employee
01/01/2022-06/30/2022	19.30%	4.76%	24.06%	\$ 24,760	\$ 6,107	\$ 6,414
07/01/2022-12/31/2022	21.17%	5.78%	26.95%	<u>32,623</u>	4,726	6,971
Totals				\$57,383	\$10,833	\$13,385

Contributions including implicit subsidy

\$0

For additional information regarding contributions, please refer to the Defined Benefit Pension Plan footnote.

TIER 1:

Tier 1 plan members who began participating prior to September 1, 2008, are required to contribute 5% (Non-Hazardous) or 8% (Hazardous) of their annual creditable compensation. These members are classified in the Tier 1 structure of benefits. Interest is paid each June 30 on members' accounts at a rate of 2.5%. If a member terminates employment and applies to take a refund, the member is entitled to a full refund of contributions and interest.

TIER 2:

Tier 2 plan members, who began participating on, or after, September 1, 2008, and before January 1, 2014, are required to contribute 6% (Non-Hazardous) or 9% (Hazardous) of their annual creditable compensation. Further, 1% of these contributions are deposited to an account created for the payment of health insurance benefits under 26 USC Section 401(h) in the Pension Fund (see Kentucky Administrative Regulation (KAR) 105 KAR 1:420 Employer's administrative duties). These members are classified in the Tier 2 structure of benefits. Interest is paid each June 30 on members' accounts at a rate of 2.5%. If a member terminates employment and applies to take a refund, the member is entitled to a full refund of contributions and interest; however, the 1% contribution to the 401(h) account is non-refundable and is forfeited.

TIER 3:

Tier 3 plan members, who began participating on, or after, January 1, 2014, are required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute 5% (Non-Hazardous) or 8% (Hazardous) of their annual creditable compensation, and an additional 1% to the health insurance fund (401(h) account), which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4% (Non-Hazardous) or 7.5% (Hazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

OPEB Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources

On December 31, 2022, the Authority reported a liability of \$195,911 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2020, rolled-forward to June 30, 2021 using generally accepted actuarial principles. The Authority's proportion of the net OPEB liability was determined using the Authority's actual contributions for the year ended June 30, 2021. This method is expected to be reflective of the Authority's long-term contribution effort. For the year ended December 31, 2022, the Authority's proportion was 0.009927% which is equal to its proportion measured as of June 30, 2021.

For the year ended December 31, 2022, the Authority recognized OPEB expense of \$18,847. On December 31, 2022, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual liability experience	\$ 19,720	\$ 44,927
Effects of changes in assumptions	30,985	25,531
Differences between projected and actual earnings on plan investments	36,481	28,529
Changes in proportion and differences between employer contributions and proportionate share of contributions	21,329	43,858
Contributions subsequent to the measurement date + implicit subsidy	11,789	
Total	olan investments 36,481 28 ver contributions 21,329 43	

\$11,789 reported of deferred outflows of resources resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2022. Other amounts reported as the net effect of deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year Ended December 31,	Amount
2023	\$ (11,206)
2024	(2,929)
2025	(19,052)
2026	(1,143)
2027	-0-
Thereafter	-0-
Total	\$ (34,330)

Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the single discount rate of 5.70%, as well as what the Authority's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1% lower (4.70%) or 1% higher (6.70%) than the current rate:

	Discount	Proportionate Share
	Rate	of Net OPEB Liability
1% decrease	4.70%	\$ 261,901

Current discount rate	5.70%	\$ 195,911
1% increase	6.70%	\$ 141,358

Sensitivity of the Authority's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the proportionate share of the net OPEB liability calculated using the current healthcare cost trend rates (see details in Actuarial Assumptions above), as well as what the proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1% lower or 1% higher than the current rates:

	Proportionate Share
	<u>of Net OPEB Liability</u>
1% decrease	\$ 145,655
Current healthcare cost trend rate	\$ 195,911
1% increase	\$ 256,258

Note 12- Overland Development

During 2016, the District acquired Overland Development Inc. (Overland). The District acquired the water utility system, including its water lines and approximately 116 meters. Overland services the Lockwood Estates area of Boyd County, Kentucky. The District paid \$50,000 to acquire Overland and will pay Overland an additional \$50,000 over the next sixty months (\$833.33/month) for consulting services. No provision has been made for the monthly payments. These monthly payments will be recognized as an expense monthly, as the consulting services are provided.

At the time of acquisition, Overland's capital assets totaled \$124,728 and its accumulated depreciation on the assets totaled \$99,533. The District has included these amounts with its capital assets and accumulated depreciation. As a result, an acquisition adjustment of \$24,805 has also been included and is being amortized accordingly.

Note 13 – Subsequent Events

The District has evaluated subsequent events through May 18, 2023 which is the date that the financial statements were available to be issued.

Note 14 – Prior Period Adjustment GASB 68/75 Adjustment - \$ (23,453). REQUIRED SUPPLEMENTARY INFORMATION

Big Sandy Water District Schedule of Employer's Proportionate Share of Net Pension Liability December 31, 2022

	Measurement Date				
	6/30/2018	6/30/2019	6/30/2020	6/30/2021	6/30/2022
Proportion of the net pension liability (asset)	0.008719%	0.009392%	0.011944%	0.010507%	0.009929%
Proportionate share of the net pension liability (asset)	\$ 531,014	\$ 660,544	\$ 916,095	\$ 669,904	\$ 717,769
Covered employee payroll	\$ 340,879	\$ 354,639	\$ 293,728	\$ 289,037	\$ 274,551
Proportionate share of the net pension liability (asset) as a percentage of its covered employee payroll	155.78%	186.26%	311.89%	231.77%	261.43%
Plan fiduciary net position as a percentage of the total pension liability	53.54%	50.45%	47.81%	57.33%	52.42%
			Measurement Date		ate
			6/30/2015	6/30/2016	6/30/2017
Proportion of the net pension liability (asset)			0.014640%	0.001436%	0.001369%
Proportionate share of the net pension liability (asset)			\$ 629,451	\$ 707,032	\$ 801,493
Covered employee payroll			\$ 334,849	\$ 342,371	\$ 340,789
Proportionate share of the net pension liability (asset) as a percentage of its covered employee payroll			187.98%	206.51%	235.19%
Plan fiduciary net position as a percentage of the total pension liability			59.97%	55.50%	53.32%

December 31, 2022						
	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	
Contractually required contribution	\$ 48,213	\$ 74,061	\$ 50,778	\$ 56,028	\$ 57,383	
Contributions in relation to the contractually required contribution	48,213	74,061	50,778	56,028	<u> </u>	
Contribution deficiency (excess)	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$ -</u>	
Covered employee payroll	<u>\$ 314,297</u>	<u>\$ 415,546</u>	<u>\$ 286,831</u>	<u>\$ 290,300</u>	<u>\$ 267,703</u>	
Contributions as a percentage of covered employee payroll	15.34%	17.82%	17.70%	19.30%	21.44%	
			12/31/2015	12/31/2016	12/31/2017	
Contractually required contribution			\$ 43,278	\$ 46,709	\$ 36,170	
Contributions in relation to the contractually required contribution			43,278	46,709	36,170	
Contribution deficiency (excess)			<u>\$</u> -	<u>\$ -</u>	<u>\$ -</u>	
Covered employee payroll			<u>\$ 343,796</u>	<u>\$ 353,920</u>	<u>\$ 255,681</u>	
Contributions as a percentage of covered employee payroll			12.59%	13.20%	14.15%	

Big Sandy Water District Schedule of Employer's Contributions - Net Pension Liability December 31, 2022

Big Sandy Water District Schedule of Employer's Proportionate Share of Net OPEB Liability December 31, 2022

	Measurement Date									
	6/30/2018		6/30/2019		6/30/2020		6/30/2021		6/30/2022	
Proportion of net OPEB liability (asset)	(0.008731%	0	.009390%	0	.011940%	0	.010505%	C	0.009927%
Proportionate share of net OPEB liability (asset)	\$	155,017	\$	157,936	\$	288,135	\$	201,113	\$	195,911
Covered employee payroll	\$	253,775	\$	354,639	\$	293,728	\$	289,037	\$	274,551
Proportionate share of net OPEB liability (asset) as a percentage of covered employee payroll		61.08%		44.53%		98.10%		69.58%		71.36%
Plan fiduciary net position as a percentage of the total OPEB liability		57.62%		60.44%		51.67%		62.91%		60.95%
									Mea	asurement Date
									6/	/30/2017
Proportion of net OPEB liability (asset)									0.	0136930%
Proportionate share of net OPEB liability (asset)									\$	275,276
Covered employee payroll									\$	340,789
Proportionate share of net OPEB liability (asset) as a percentage of covered employee payroll										80.78%
Plan fiduciary net position as a percentage of the total OPEB liability										52.39%

Big Sandy Water District Schedule of Employer's Contributions - Net OPEB Liability December 31, 2022

	12/31/2018 12		12/31/2019		12/31/2020		12/31/2021		12/31/2022	
Statutorily required contribution	\$	15,122	\$	20,777	\$	14,397	\$	13,818	\$	10,833
Contributions in relation to the statutorily required contribution		15,122		20,777		14,397		13,818		10,833
Contribution deficiency (excess)	\$		\$		<u>\$</u>		\$		\$	
Covered employee payroll	\$	314,297	\$	415,546	\$	286,831	\$	290,300	\$	267,703
Contributions as a percentage of covered- employee payroll		4.81%		5.00%		5.02%		4.76%		4.05%
									12	/31/2017
Statutorily required contribution									\$	12,579
Contributions in relation to the statutorily required contribution										12,579
Contribution deficiency (excess)									\$	_
Covered employee payroll									\$	255,681
Contributions as a percentage of covered- employee payroll										4.92%

County Employee Retirement System – Pension & Insurance Funds

Changes of Benefit Terms

During the **2021** legislative session, Senate Bill 169 passed during the 2021 legislative session and increased the disability benefits for certain qualifying members who become "totally and permanently disabled" in the line of duty or as a result of a duty-related disability. The total OPEB liability as of June 30, 2021 is determined using these updated benefit provisions. There were no other material plan provision changes, and it is our opinion that these procedures are reasonable and appropriate and comply with applicable requirements under GASB Statement No. 75.

During the **2020** legislative session, Senate Bill 249 passed and changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not impact the calculation of the Total Pension Liability and only impacts the calculation of the contribution rates that would be payable starting July 1, 2020.

During the **2019** Special Legislative Session, House Bill 1 passed allowing certain employers in the KERS Nonhazardous plan to elect to cease participating in the System as of June 30, 2021 under different provisions than were previously established. Senate Bill 249 passed during the 2020 legislative session which delayed the effective date of cessation for these provisions to June 30, 2021. Since each employer's elections are unknown at this time, no adjustment to the Total Pension Liability was made to reflect this legislation.

During the **2019** legislative session, House Bill 484 was enacted, which updated the benefit provisions for active members who die in the line of duty.

- Pension Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children.
- Insurance The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty.

Changes in Assumptions

The following changes were adopted by the Board of Trustees and reflected in the valuation performed as of **June 30**, **2021**:

- The rate of inflation, payroll growth rate, and investment return assumptions remain the same as those adopted for the June 30, 2019 valuation.
- The salary increase assumption was increased from a range of 3.30%-11.55% to a range of 3.30% 10.30%.
- The healthcare trend rates used were updated to the following:

Pre-65 – Initial trend starting at 6.25% at January 01, 2021, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.

Post-65 – Initial trend starting at 5.50% at January 01, 2021, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years.

- The mortality tables used were updated to the following:

System-specific mortality table based on morality experience from 2013-2018, projected with the ultimate rates from MP-2014 morality improvement scale using a base year of 2019.

The following changes were adopted by the Board of Trustees and reflected in the valuation performed as of **June 30**, **2020**:

- The rate of inflation, payroll growth rate, investment rate of return, healthcare trend rate assumptions and mortality tables remain the same as those previously adopted.

The following changes were adopted by the Board of Trustees and reflected in the valuation performed as of **June 30**, **2019**:

- The rate of inflation, payroll growth rate, salary increases, and investment rate of return assumptions remain the same as those adopted for the June 30, 2017 valuation.
- The salary increase assumption was increased from an average of 3.05% to a range that varies by service of 3.30% 10.30%.
- The healthcare trend rates used were updated to the following:

Pre-65 – Initial trend starting at 7.00% at January 01, 2020, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years.

Post-65 – Initial trend starting at 5.00% at January 01, 2020, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 10 years.

- The mortality tables used were updated to the following:

Active members – PUB 2010 General Mortality table, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

Healthy retired members – System specific mortality table based on mortality experience form 2013-2018, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2019.

Disabled retire members – PUB 2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality scale using a base year of 2010.

The following changes were adopted by the Board of Trustees and reflected in the valuation performed as of **June 30**, **2017**:

- The assumed investment rate of return was decreased from 7.50% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.30%.
- The payroll growth rate was reduced from 4.00% to 2.00%.
- The salary increase assumption was reduced from 4.00% average to 3.05% average.

The following changes were adopted by the Board of Trustees and reflected in the valuation performed as of **June 30**, **2015**:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 4.50% to 4.00%.
- The payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB 2013 (multiplied by 50% for males and 30% for females)
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set-back one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set-back four years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.
- Assumed rates of retirement, withdrawal, and disability were updated to more accurately reflect experience.
- updated to more accurately reflect experience.

SUPPLEMENTARY INFORMATION



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American Institute of CPAs Kentucky Society of CPAs

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board Members Big Sandy Water District Catlettsburg, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of the Big Sandy Water District, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Big Sandy Water District's basic financial statements, and have issued our report thereon dated May 18, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Big Sandy Water District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Big Sandy Water District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Big Sandy Water District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control, such that there is a not corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Big Sandy Water District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lane & Company LLC

Mount Sterling, Kentucky

May 18, 2023

Big Sandy Water District COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION For the years ended December 31, 2021 and December 31, 2022

	2021	2022
Revenues		
User fees	\$ 2,602,146	\$ 2,527,706
Other water revenue	85,148	157,856
Other revenue	642	2,688
Total Revenues	2,687,936	2,688,250
Expenses		
Wages	461,083	457,640
Commissioners expense	142	68
Taxes	38,002	33,740
Employee benefits	207,869	208,875
Purchased water	1,069,754	1,007,570
Purchased power	108,342	113,655
Materials & supplies	101,842	65,613
Contractual services	99,676	106,515
Transportation expenses	38,199	46,984
Equipment expense	20,587	20,672
Rental equipment	6,781	8,447
Insurance	33,429	36,486
Postage	20,838	24,913
Other expense	45,510	25,098
Telephone	8,279	8,259
Advertising	-, -	1,903
Depreciation	485,651	474,401
Total Operating Expenses	2,745,984	2,640,839
Operating Income (Loss)	(58,048)	47,411
Nonoperating Revenues (Expenses)		
Tap fees	47,944	39,737
Federal grants	191,317	-
State grants	-	368,587
Gain/(loss) on sale of capital assets		9,000
Interest expense	(124,280)	(132,863)
Interest income	227	281
Net Nonoperating Revenues (Expenses)	115,208	284,742
Change in Net Position	<u> </u>	<u>\$ 332,153</u>