

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF CELLCO	)	
PARTNERSHIP D/B/A VERIZON WIRELESS AND	)	
APC TOWERS IV FOR ISSUANCE OF A	)	CASE NO.
CERTIFICATE OF PUBLIC CONVENIENCE AND	)	2026-00027
NECESSITY TO CONSTRUCT A WIRELESS	)	
COMMUNICATIONS FACILITY IN THE	)	
COMMONWEALTH OF KENTUCKY	)	

ORDER

On March 30, 2026,¹ Cellco Partnership d/b/a Verizon Wireless and APC Towers IV (Joint Applicants) filed an application seeking a Certificate of Public Convenience and Necessity (CPCN) to construct and operate a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 265 feet in height, with attached antennas, to be located at the southeast corner of Kentucky 3277 (Jabez Road) and Highway 196, Nancy, Russell County, Kentucky.² The coordinates for the proposed facility are North Latitude 36° 59' 08.09" by West Longitude 84° 53' 29.51".³

Pursuant to 807 KAR 5:063, Joint Applicants have filed statements of having provided the required notifications regarding the proposed construction.⁴ Pursuant to

¹ The application was tendered on Mar. 24, 2026, and a letter deeming the application deficient was filed in the record on Mar. 26, 2026. The deficiencies were cured and the application deemed filed on Mar. 30, 2026.

² Application (filed Mar. 30, 2026) at

³ Application at 3.

⁴ Application at 6.

807 KAR 5:063, Joint Applicants have filed evidence that the county judge/executive⁵ and all property owners within 500 feet and contiguous to the cell site have been notified of the proposed construction.⁶ The notices solicited any comments and informed the recipients of their right to request intervention.⁷ As of the date of this Order, no public comments or requests for intervention have been received.

Joint Applicants have filed applications with the Federal Aviation Administration (FAA) and the Kentucky Airport Zoning Commission (KAZC) seeking approval for the construction and operation of the proposed facility.⁸ Both applications are pending.

Joint Applicants have provided information regarding the structure of the tower, safety measures, and antenna design criteria for the proposed facility.⁹ Based upon the application, the design of the tower and foundation conforms to applicable nationally recognized building standards, and a licensed professional engineer has certified the plans.

Joint Applicants have provided information, including a radio frequency analysis, that the proposed facility is required to provide adequate service and improve its service coverage.¹⁰ Joint Applicants have also provided information that there is no reasonable opportunity to co-locate its equipment on existing structures.¹¹

⁵ Application at 7 and Exhibit M.

⁶ Application at 6 and Exhibits K and L.

⁷ Application at 6 and Exhibit L.

⁸ Application at 4-5 and Exhibits F and G.

⁹ Application, Exhibits C and D.

¹⁰ Application, Exhibit P.

¹¹ Application at 4.

To obtain a CPCN, Joint Applicants must demonstrate a need for such facilities and an absence of wasteful duplication.¹²

“Need” requires “a showing of a substantial inadequacy of existing service, involving a consumer market sufficiently large to make it economically feasible for the new system or facility to be constructed or operated.”¹³ “Wasteful duplication” is defined as “an excess of capacity over need” and “an excessive investment in relation to productivity or efficiency, and an unnecessary multiplicity of physical properties.”¹⁴ The wireless market is competitive and, other than the placement of towers and interconnection with other telecommunications providers, the Commission has little jurisdiction over wireless providers, including no jurisdiction over the rates and earnings of a wireless provider.¹⁵

Having considered the evidence of record and being otherwise sufficiently advised, the Commission finds that Joint Applicants have demonstrated that there is a need for the proposed facility as a result of increasing demand for telecommunications services, to assure adequate coverage in the area, and to improve service in Russell County by providing interconnection between other sites forming a more cohesive network.

The Commission also finds that the proposed facility will not result in wasteful duplication. Building a new tower to improve telecommunication services and assure adequate coverage when there are no reasonable opportunities to co-locate the

¹² *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885 (Ky. 1952).

¹³ *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885, 890 (Ky. 1952).

¹⁴ *Kentucky Utilities Co. v. Public Service Com’n*, 252 S.W.2d 885, 890 (Ky. 1952)

¹⁵ See KRS 278.54611.

equipment required to do so is not wasteful duplication. The Commission, therefore, finds that a CPCN to construct the proposed facility should be granted.

Pursuant to KRS 278.280, the Commission is required to determine proper practices to be observed when it finds, upon complaint or on its own motion, that the facilities of any utility subject to its jurisdiction are unreasonable, unsafe, improper, or insufficient. To assist the Commission in its efforts to comply with this mandate, Joint Applicants shall immediately notify the Commission in writing if, after the antenna tower is built and utility service is commenced, the antenna tower is not used for three consecutive months in the manner authorized by this Order. Upon receipt of such notice, the Commission may, on its own motion, institute proceedings to consider the proper practices, including removal of the unused antenna tower, which shall be observed by Joint Applicants.

IT IS THEREFORE ORDERED that:

1. Joint Applicants are granted a CPCN to construct a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 265 feet in height, with attached antennas, to be located the southeast corner of Kentucky 3277 (Jabez Road) and Highway 196, Nancy, Russell County, Kentucky. The coordinates for the proposed facility are North Latitude 36° 59' 08.09" by West Longitude 84° 53' 29.51".

2. Joint Applicants shall immediately notify the Commission in writing if, after the antenna tower is built and utility service is commenced, the tower is not used for three consecutive months in the manner authorized by this Order.

3. Joint Applicants shall file a copy of the final decision regarding the pending KAZC and FAA applications for the proposed construction within ten days of receiving a decision.

4. Documents filed, if any, in the future pursuant to ordering paragraphs 2 and 3 herein shall reference this case number and shall be retained in the post-case correspondence file.

5. This case is closed and removed from the Commission's docket.

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Entered on this 6th day of July, 2026.

PUBLIC SERVICE COMMISSION



Angie Hatton
Chair



Mary Pat Regan
Vice Chair



Andrew W. Wood
Commissioner



Barry L. Mayfield
Commissioner

by AHT
w/ permission

ATTEST:



Linda C. Bridwell, PE
Executive Director

Service List for 2026-00027

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