

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

ELECTRONIC APPLICATION OF CELLCO)	
PARTNERSHIP D/B/A VERIZON WIRELESS AND)	
HORVATH TOWERS VI, LLC FOR ISSUANCE)	
CASE NO. 2024-00132 OF A CERTIFICATE OF)	CASE NO.
PUBLIC CONVENIENCE AND NECESSITY TO)	2024-00132
CONSTRUCT A WIRELESS COMMUNICATIONS)	
FACILITY IN THE COMMONWEALTH OF)	
KENTUCKY IN THE COUNTY OF FLEMING)	

ORDER

On November 26, 2024,¹ Cellco Partnership dba Verizon Wireless (Verizon Wireless) and Horvath Towers VI, LLC (Horvath Towers) (jointly, Joint Applicants) filed an application seeking a Certificate of Public Convenience and Necessity (CPCN) to construct and operate a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 270 feet in height, with attached antennas, to be located on Tilton Road, Fleming County, Kentucky. The coordinates for the proposed facility are North Latitude 38°20'33.20 by West Longitude 83°46'10.46.

Pursuant to 807 KAR 5:063, Joint Applicants filed statements of having provided the required notifications regarding the proposed construction.² Pursuant to 807 KAR 5:063, Joint Applicants filed evidence that the county judge/executive of Fleming County³

¹ Joint Applicants tendered an application with deficiencies on May 29, 2024. Those deficiencies were subsequently cured on November 26, 2024, and therefore, accepted for filing on November 26, 2024.

² Application at 7.

³ Application, Exhibit L.

and all property owners within 500 feet and contiguous to the cell site have been notified of the proposed construction.⁴ The notices solicited any comments and informed the recipients of their right to request intervention.⁵ As of the date of this Order, no public comments or requests for intervention have been received.

Joint Applicants filed applications with the Federal Aviation Administration (FAA) and the Kentucky Airport Zoning Commission seeking approval for the construction and operation of the proposed facility. The FAA issued a determination of No Hazard to Air Navigation,⁶ and KAZC approved the permit application for the construction of structures at the requested location, coordinates, and height.⁷

Joint Applicants provided information regarding the structure of the tower, safety measures, and antenna design criteria for the proposed facility.⁸ Based upon the application, the design of the tower and foundation conforms to applicable nationally recognized building standards, and a licensed professional engineer has certified the plans.

Joint Applicants provided information, including a radio frequency analysis, that the proposed facility is required to provide adequate service and improve its service

⁴ Application, Exhibit K.

⁵ Application, Exhibit K.

⁶ Application, Exhibit F.

⁷ Application at 94.

⁸ Joint Applicants response to Commission Staff's First Request for Information (Staff's First Request) (filed Mar. 3, 2025), Exhibit 2.

coverage.⁹ Joint Applicants also provided information that there is no reasonable opportunity to co-locate its equipment on existing structures.¹⁰

After discovering the proposed facility location might house a federally endangered flower species, Short's goldenrod, Joint Applicants performed a biological assessment during blooming season.¹¹ Joint Applicants provided the biological assessment findings, showing that no Short's goldenrod was found to be present within or in the vicinity of the proposed location.¹²

To obtain a CPCN, Joint Applicants must demonstrate a need for such facilities and an absence of wasteful duplication.¹³

"Need" requires "a showing of a substantial inadequacy of existing service, involving a consumer market sufficiently large to make it economically feasible for the new system or facility to be constructed or operated."¹⁴ "Wasteful duplication" is defined as "an excess of capacity over need" and "an excessive investment in relation to productivity or efficiency, and an unnecessary multiplicity of physical properties."¹⁵ The wireless market is competitive and, other than the placement of towers and interconnection with other telecommunications providers, the Commission has little

⁹ Joint Applicants response to Commission Staff's Second Request for Information (Staff's Second Request) (Mar. 11, 2025), Exhibit 1.

¹⁰ Joint Applicants response to Staff's Second Request, Exhibit 1.

¹¹ Joint Applicants response to Staff's First Request, Exhibit 1 at unnumbered page 1.

¹² Joint Applicants response to Staff's First Request, Exhibit 1 at unnumbered page 3.

¹³ *Kentucky Utilities Co. v. Public Service Com'n*, 252 S.W.2d 885 (Ky. 1952).

¹⁴ *Kentucky Utilities Co. v. Public Service Com'n*, 252 S.W.2d 885, 890 (Ky. 1952).

¹⁵ *Kentucky Utilities Co. v. Public Service Com'n*, 252 S.W.2d 885, 890 (Ky. 1952).

jurisdiction over wireless providers, including no jurisdiction over the rates and earnings of a wireless provider.¹⁶

Having considered the evidence of record and being otherwise sufficiently advised, the Commission finds that Joint Applicants have demonstrated that there is a need for the proposed facility as a result of increasing demand for telecommunications services, to assure adequate coverage in the area, and to improve service in Fleming County by providing interconnection between Joint Applicants' other sites forming a more cohesive network.

The Commission also finds that the proposed facility will not result in wasteful duplication. Building a new tower to improve telecommunication services and assure adequate coverage when there are no reasonable opportunities to co-locate the equipment required to do so is not wasteful duplication. The Commission, therefore, finds that a CPCN to construct the proposed facility should be granted.

Pursuant to KRS 278.280, the Commission is required to determine proper practices to be observed when it finds, upon complaint or on its own motion, that the facilities of any utility subject to its jurisdiction are unreasonable, unsafe, improper, or insufficient. To assist the Commission in its efforts to comply with this mandate, Joint Applicants should notify the Commission if the antenna tower is not used to provide service in the manner set out in the application and this Order. Upon receipt of such notice, the Commission may, on its own motion, institute proceedings to consider the proper practices, including removal of the unused antenna tower, which shall be observed by Joint Applicants.

¹⁶ See KRS 278.54611.

IT IS THEREFORE ORDERED that:

1. Joint Applicants are granted a CPCN to construct a wireless telecommunications facility. The proposed facility consists of a tower not to exceed 270 feet in height, with attached antennas, to be located Tilton Road, Fleming County, Kentucky. The coordinates for the proposed facility are North Latitude 38°20'33.20 by West Longitude 83°46'10.46.

2. Joint Applicants shall immediately notify the Commission in writing if, after the antenna tower is built and utility service is commenced, the tower is not used for three consecutive months in the manner authorized by this Order.

3. Documents filed, if any, in the future pursuant to ordering paragraph 2 herein shall reference this case number and shall be retained in the post-case correspondence file.

4. This case is closed and removed from the Commission's docket.

PUBLIC SERVICE COMMISSION


Chairman

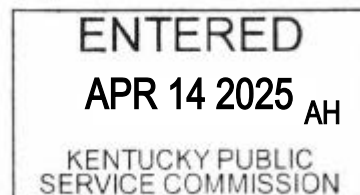
Vice Chairman


Commissioner

ATTEST:


Executive Director

AP



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