

GERALD E. WUETCHER

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2000 PNC PLAZA

500 WEST JEFFERSON STREET LOUISVILLE, KY 40202-2828 MAIN: (502) 333-6000 FAX: (502) 333-6099

RECEIVED

JUL 24 2019

Ms. Gwen R. Pinson, Esq. Executive Director Kentucky Public Service Commission P.O. Box 615 Frankfort, KY 40602-0615

PUBLIC SERVICE COMMISSION

Re: An Investigation of Possible Vacancy of the Board of Commissioners of Big

July 24, 2019

Sandy Water District Case No. 2019-00187

Dear Ms. Pinson:

Enclosed for filing in the above-referenced matter are the original and ten copies of Big Sandy Water District's Response to the Commission's Order of July 10, 2019.

In its Order of July 10, 2019, the Commission does not specifically identify who must respond. Big Sandy Water District assumes that, as it is the only party in this proceeding, it is the responsible party. It has advised the Boyd County Attorney as much.

Very truly yours,

Stoll Keenon Ogden PLLC

Gerald E. Wuetcher

GEW Enclosure

Cc: C. Phillip Hedrick (via e-mail)

JUL 24 2019

COMMONWEALTH OF KENTUCKY

PUBLIC SERVICE COMMISSION

BEFORE THE PUBLIC SERVICE COMMISSION

AN INVESTIGATION OF POSSIBLE)
VACANCY ON THE BOARD OF) CASE NO. 2019-00:

COMMISSIONERS OF BIG SANDY WATER DISTRICT

) CASE NO. 2019-00187

RESPONSE OF BIG SANDY WATER DISTRICT TO THE COMMISSION'S ORDER OF JULY 10, 2019

Big Sandy Water District submits its Response to the Commission's Order of July 10,

2019.

Dated: July 24, 2019

In the Matter of:

Respectfully submitted,

Gerald E. Wuetcher

Stoll Keenon Ogden PLLC

300 West Vine Street, Suite 2100

Lexington, Kentucky 40507-1801

Telephone: (859) 231-3017

Fax: (859) 259-3517

gerald.wuetcher@skofirm.com

Counsel for Big Sandy Water District

COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

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AN INVESTIGATION OF POSSIBLE)
VACANCY ON THE BOARD OF) CASE NO. 2019-0018
COMMISSIONERS OF BIG SANDY WATER)
DISTRICT)

RESPONSE OF

BIG SANDY WATER DISTRICT

TO

THE COMMISSION'S ORDER OF JULY 10, 2019

FILED: July 24, 2019

VERIFICATION

COMMONWEALTH OF KENTUCKY	
COUNTY OF BOYD) SS:)
Office Manager of Big Sandy Water District	eing duly sworn, deposes and states that she is the ct and that she has personal knowledge of the matters identified as the witness, and the answers contained information, knowledge and belief.
	Jeresa Brown
Subscribed and sworn to before me, this day of July 2019.	a Notary Public in and before said County and State
	Notary Public (SEAL)
	My Commission Expires: 4 AUF 2022

Notary ID: 604546

Response to Commission Order Dated July 10, 2019 Case No. 2019-00187

Question No. 1

Responding Witness: Teresa Brown

Q-1. List the name of each current Big Sandy Water District Commissioner and the date on which their [sic] term expires.

A-1. See table below.

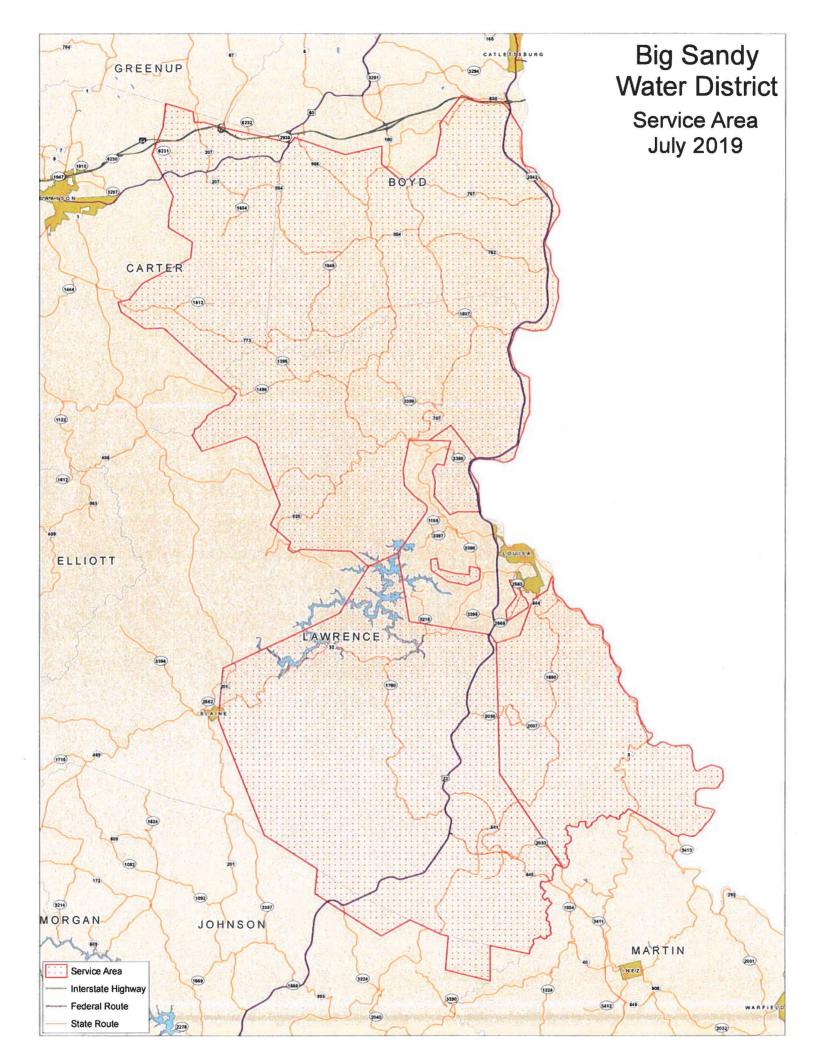
Commissioner Position		County	Term Expires
Paul Thomas	Chairman	Carter	08/08/2020
William Hardin	Vice-Chairman	Lawrence	01/31/2022
James Salisbury	Secretary	Boyd	09/01/2019
Charles Shockey	Treasurer	Lawrence	03/31/2022
Larry Shockey	Asst. Secretary/Asst. Treasurer	Boyd	09/09/2018

Response to Commission Order Dated July 10, 2019 Case No. 2019-00187

Question No. 2

Responding Witness: Teresa Brown

- Q-2. Provide a map of Big Sandy Water District's territory
- A-2. See Attachment to this Response.



Response to Commission Order Dated July 10, 2019 Case No. 2019-00187

Question No. 3

Responding Witness: Theresa Brown

- Q-3. Provide the ordinances and resolutions of Boyd County Fiscal Court that establish Big Sandy Water District's territorial boundaries
- A-3. Attached to this response are the resolutions of Boyd County Fiscal Court or orders of the Boyd County Judge/Executive establishing Big Sandy Water District's territory in Boyd County, Kentucky. (In 1987 the Boyd County Judge Executive approved Big Sandy Water District's annexation of certain areas within Cannonsburg Water District's territory. A copy of the annexation proposal is attached. Big Sandy Water District has yet to locate the order approving this annexation and is continuing to search for it. This response will supplemented when the order is located.)

Please note that Big Sandy Water District's territory extends over four counties: Boyd, Carter, Johnson, and Lawrence. Boyd County Fiscal Court created Big Sandy Water District. Big Sandy Water District expanded into the other three counties by orders of judge/executives of those counties. See KRS 74.115.

IN THE MAITUR OF: BIG SANDY WATER DISTRICT

ORDER ESTABLISHING AND CREATING WATER DISTRICT TO BE KNOWN AS BIG SAMDY WATER DISTRICT

WHEREAS, there has heretofore been filed a Petition by at least 25 freeholders and residents of an area lying in this County, for the creation of a water district, and asking that same be named BIG SANDY WATER DISTRICT, pursuant to Chapter 74 of the Kentucky Revised Statutes, and

Wiffers, this Court, by Order entered on May 18, 1977, set the case for hearing on the 6th day of July, 1977, at 9:30 A.M., E.D.T.., and

Wind FAS, a Notice of the filling of such Telifion and Notice of the North ag as to a me was daily published in the AFRICAD IN THEOREM, on June 1, 1977, and on June 21, 1977, advising interested parties of the fact that they were afforded a period of thirty days after the first publication of said Notice within which to file objections to the creation of said District, in compliance with all legal requirements, as set out in Affidavit of Publication havetofore filed in this proceeding, and

WHEREAS, a period of thirty days has expired after the first publication of such Notice, during which time all residents of the proposed district had an exportanity to file objections, and

in PFAS, the Court has found and does hereby find that the establishment of such district is reasonably necessary for the public health, convenience, fire protection, safety and comfort of the residents within the Page 2 of 13 said water district,

NOW, THEREFORE, IT IS HEREBY CRDERED AS FOLLOWS:

- 1. That this Court has found and does hereby find that the establishment of a water district embracing the area described below is reasonably necessary for the public health, convenience, fire protection, safety and comfort of the residents of said area.
- 2. That this Court has determined and does hereby determine, that the original Petition filed in this Court for the creation of said Water District was signed by at least twenty-five (25) resident freeholders of the proposed District, as required by law, and that the creation of said District has been approved by the Public Service Coumission of Fentucky as required by law, as evidenced by the order of said Public Service Coumission filed with said Petition.
- 3. That this Court has determined that the territory of said District, as described hereinafter, does not embrace any portion of an incorporate municipality or other district in the County, and that all of the territory embraced by said District is located within the boundaries of this County.
- 4. That it is hereby ordered that there be and there is hereby established pursuant to KRS Chapter 74, a water district which shall have all of the powers available to water districts under KRS Chapter 74, and said district is hereby named "Big Sandy Water District."
- 5. It is further ordered that the boundaries of said District shall be and are hereby determined to be as follows:

Beginning at a point in the Big Sandy River, said point of beginning being the intersection of Boyd and Lawrence Counties, Kentucky, join at the West Virginia State Line. Thence running Westerly and with the Boyd and Lawrence County Line to the point of intersection of Boyd, Carter, and Lawrence Counties, Kentucky; thence leaving the Lawrence County line and running Northerly with the Boyd and Carter County line to a point at the intersection of the Boyd-Carter County line and the centerline of Hack Estep Road (Pigeon Roost Road) said point also being a point in the Leon-Mitchins Water District Line; thence with the centerline of Back Estep Road and with the Leon-Hitchins Water District in a Northeasterly direction to a point at the intersection of the centerline of State Route No. 854 and Hack Estep Road; thence running with the Leon-Witchins Water District in a Mortherly direction on a line 1,500 feet East of, and parallel to the centerline of State Route No. 854 to a point 1,500 feet East of the intersection of State Route No. 554 and the Boyd-Catter County Line: thence in a Northwesterly direction 1,500 feet to a point in the Boyd-Carter County line, said point also being located 1,500 feet Northeasterly of the intersection of the Boyd-Carter County Line and the centerline of State Route No. 954: thence leaving the Leon-Hitchins Water District and running with the Boyd-Carter County Line in a Northerly direction to a point in the Cannonsburg Water District Boundary Line; thence leaving the Boyd-Carter County Line, and running with the Cannonsburg Water District Boundary S 70° - 30'E 19,500 feet to a point; thence S 33° - 30'E 12,000 feet to a point; thence N 30° - 30'% 29,000 feet to a point in the Southerly Right-of-Way line of Interstate 64; thence leaving the Cannonsburg Water District Line and running Fasterly with the Southerly Right-of-Way line of Interstate 64 11,800 feet to a point in the Kentucky and West Virginia State Lines at the Big Sandy River; thence running Southerly with the Big Sandy River along the Kentucky and West Virginia State Lines to the point of beginning.

6. It is further ordered that three commissioners of sage the fer of this Court, in accordance with Chapter 74 of the Kentucky Revised Statutes.

Entered this 6th day of July, 1977.

Judge of the Boyd County Court

CERTIFICATE OF COUNTY CLERK

WIT: ESS my signature and seal of office this July 6, 1977.

(Seal of County)

Ray L. Slone

County Clerk

Ly: Buyle may Dr.

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BEFORE THE COUNTY JUDGE/EXECUTIVE BOYD COUNTY, KENTUCKY

RE: BIG SANDY WATER DISTRICT

ORDER APPROVING ANNEXATION OF TERRITORY · TO BIG SANDY WATER DISTRICT

WHEREAS, there has heretofore been filed with the Boyd County

Judge/Executive a Petition by the Commission of the Big Sandy Water District,

petitioning the County Judge/Executive to annex to said Water District the

territory referred to in said Petition and in this Order, pursuant to

Sections 74.110-120 of the Kentucky Revised Statutes, and

WHEREAS, on March 18, 1982, the County Judge/Executive entered an Order setting this matter for Hearing on April 30, 1982, at 10:00 A.M., E.S.T. (11:00 A.M., E.D.T.), and directing publication of Notice of Filing of said Petition for annexation and of notice of the time of the Hearing, and

WHEREAS, Notice of the filing of such Petition and Notice of the Hearing as to same, was duly published in accordance with the provisions of KRS Chapter 74 and KRS Chapter 424 by publication in the ASHLAND INDEPENDENT, on April 24, 1982, and on April 21, 1982, advising interested parties of the fact that they were afforded a period of thirty days after the first publication of said Notice within which to file objections to said proposed annexation, as set out in the Affidavit of Publication heretofore filed in this proceeding, and

WHEREAS, said thirty-day period has expired without any objections being filed,

NOW, THEREFORE, IT IS HEREBY ORDERED AS FOLLOWS:

- 1. That the undersigned County Judge/Executive has found and does hereby find that it is reasonably necessary for the public health, convenience, fire protection, safety, and comfort of the residents of the area proposed to be annexed, that such area be annexed to the Big Sandy Water District.
- 2. That the undersigned County Judge/Executive has determined that the territory sought to be annexed does not embrace any existing and incorporated city, water district, or other municipality, or any part thereof.
- 3. That IT IS HEREBY ORDERED that additional territory be and is hereby annexed to and made a part of the Big Sandy Water District, as follows:

Beginning at a point at the intersection of the Boyd-Carter County line with the centerline of State Route #854; thence in a northeasterly direction with the Boyd-Carter County line 1500 ft. to a point; thence in a southerly direction on a line 1500 ft. east of, and parallel to the centerline of State Route #854 to a point 1500 ft. east of the intersection of State Route #854 and Pigeon Roost Road; thence in a southwesterly direction 1500 ft. to a point at the intersection of the centerline of State Route #854 and Pigeon Roost Road; thence with the centerline of Pigeon Roost Road in a southwesterly direction to the Boyd-carter County line; thence with the Boyd-Carter County line in a northerly direction to the Point of Beginning.

This Order is entered on this 30th day of April, 1982, shall be effective immediately, and shall be filed by the County Clerk with all other records of the Big Sandy Water District in the Boyd County Clerk's office.

Entered on this 30th day of April, 1982.

County Judge/Executive

STATE OF KENTUCKY)
COUNTY OF BOYD RAY VANHOOSE

IN TESTIMONY WHEREOF, witness my signature and official seal on this April 30, 1982.

Boyd County Clerk

(Seal of County)

269

MINUTES }

BOYD COUNTY COURT

Term, PFG:ILAR

Day 70TH

Day of, MARCH

19 85

Moved by Liveney Jackson

that the following friction be adopted:

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ANTERES, and are descrance to coal countries in the final Government Economic Assistance Program land on official estinated by the Percence Intent of anticipated annual receipts, and;

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MINUTES | BOYD COUNTY COURT

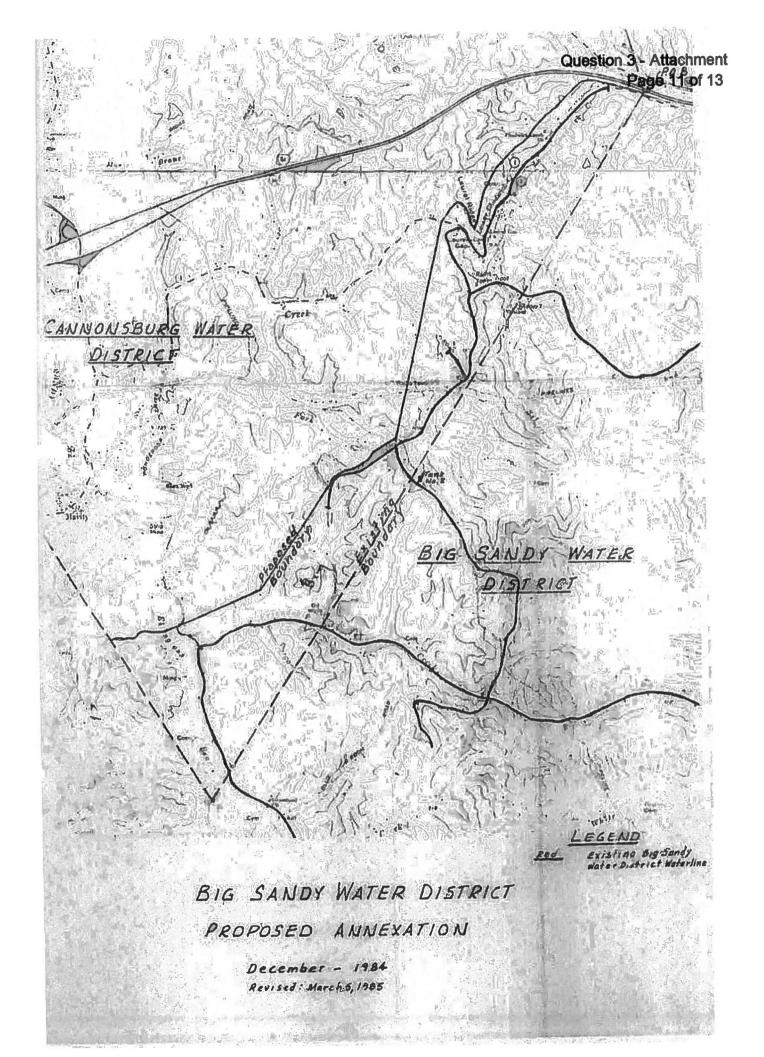
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PROPOSED ANNEXATION BIG SANDY WATER DISTRICT

DESCRIPTION

Beginning at a point in the common Big Sandy Water District and Cannonsburg Water District boundary line in the southerly right-of-way line of I-64, said point being approximately 8,000 feet west of the intersection of I-64 with U.S. 23; thence easterly with the southerly right-of-way line of I-64 approximately 1,000 feet to a point in Lower Chadwick Creek; thence in a generally southwesterly direction approximately 8,500 feet parallel to and 500 feet west of Kentucky Route 3 to a point 500 feet west of the intersection of Kentucky Route 3 with Spurlock Hill Road (formerly called Laurel Ridge Road or Leach Station Road); thence in a southwesterly direction 500 feet to a point in the centerline of Kentucky Route 3; thence in a generally southerly direction approximately 7,200 feet to a point in a Tennessee Gas Pipeline gasline, said point being approximately 300 feet east of the intersection of Bowling Drive Road with Callihan Ridge Road (formerly called Campbells Branch Road or Leach Station Road) and 200 feet from the centerline of Callihan Ridge Road; thence in a southwesterly direction approximately 1,000 feet parallel to and 200 feet from the centerline of Callihan Ridge Road to a point in the centerline of Dog Fork Road; thence in a southwesterly direction approximately 2,000 feet parallel to and 200 feet from the centerline of Dog Fork Road to a point in the centerline of Briarwood Drive; thence in a southwesterly direction approximately 4,200 feet to a point at the end of a road, said road being approximately 2,000 feet west of the intersection of Kentucky Route 757 with Dog Fork Road: thence in a southwesterly direction approximately 3.300 feet to a point in the mouth of a branch entering Ellingtons Creek; thence in a southwesterly direction with the centerline of the branch approximately 2.000 feet to a point where branch crosses the common Big Sandy/Cannonsburg Water District boundary line, said point being approximately 1,500 feet south of a power line; thence with the common Big Sandy/Cannonsburg Water District boundary line, S 30° 30' E, approximately 6,500 feet to a point; thence with the Big Sandy/Cannonsburg Water District boundary, N 30° 30' E, approximately 28,000 feet to the point of beginning.

Revised 3/5/85



PROPOSED ANNEXATION OF THE BIG SANDY WATER DISTRICT FROM THE CANNONSBURG WATER DISTRICT

DESCRIPTION

Beginning at a common point in the Big Sandy Water District and Cannonsburg Water District Boundary Line, said point being in the Southerly right-of-way line of approximately 10,000 feet West of the intersection of I-64 with U.S. Route 23; thence in a generally Southwesterly direction approximately 8,500 parallel to and 500 feet West of Kentucky Route 3 to a point 500 feet West of the Intersection of Kentucky Route 3 with Spurlock Hill Road (formerly called Laurel Ridge Road or Leach Station Road): thence in a Southwesterly direction 500 feet to a point in the centerline of Kentucky Route 3; thence Southwesterly direction with the centerline of Kentucky Route 3 approximately 3,000 feet to the intersection of the centerline of Kentucky Route 3 with the centerline of Callihan Road; thence leaving said Kentucky Route 3 in a Northerly direction approximately 3,700 feet to a point in the Southerly right-of-way line of I-64; thence with the Southerly right-of-way line of I-64 in a Northeasterly direction approximately 7,500 feet to the Point of Beginning.



Response to Commission Order Dated July 10, 2019 Case No. 2019-00187

Ouestion No. 4

Responding Witness: Teresa Brown

- Q-4. Provide all orders of the Boyd County Judge/Executive that address the appointments to the Big Sandy Water District's current Board of Commissioners.
- A-4. Big Sandy Water District's territory extends over four counties: Boyd, Carter, Johnson, and Lawrence. Pursuant to KRS 74.020, the authority to appoint the members of its Board of Commissioners is allocated among those county judge/executives based upon the nature and timing of the extension of the water district's water distribution system into the adjoining counties. Currently, the Boyd County Judge/Executive and the Lawrence County Judge/Executive each appoint two members of the Board of Commissioners. The Carter County Judge/Executive appoints the remaining member. The written appointments for the current members of the Board of Commissioners for Boyd County are attached to this Response.

Oath of Office

Boyd County, Kentucky

I James Salisbury do solemnly swear that I will support the constitution of the United States and the constitution of this commonwealth, and be faithful and true to the Commonwealth of Kentucky so long as I continue a Citizen thereof, and that I will faithfully execute, to the best of my ability, the office of the Big Sandy Water District.

And I do solemnly swear that since the adoption of the present Constitution, I, being a citizen of this State, have not fought a duel with deadly weapons, nor have I acted as second in carrying a challenge, nor aided or assisted any person thus offending, so help me God.

Entered this 4th of October 2011

Sworn and Subscribed before me by William "Bud" Stevens this 4th day of

October 2011

William "Bud" Stevens County Judge Executive **ORDERS**

Boyd County Fiscal

COURT

Page 2 of 19

October 4, 2011 Regular Meeting

Vote as Follows:

William Stevens

Yes

David Salisbury Tom Jackson Carl Tolliver

Yes

Motion made by Commissioner Jackson and seconded by Commissioner Salisbury to approve the Agreement between the Boyd County Fiscal Court and the Boyd County Board of Education regarding the Winter Road Salt used for the School Properties.

Vote as Follows:

William Stevens David Salisbury Tom Jackson

Carl Tolliver

Yes Yes Yes Yes

Motion was made by Commissioner Salisbury and seconded by Commissioner Jackson to appoint William J. McGuire to the Big Sandy Volunteer Fire Department.

Vote as Follows:

William Salisbury

Yes Yes

David Salisbury Tom Jackson Carl Tolliver

Yes Yes

Motion was made by Commissioner Jackson and seconded by Commissioner Salisbury to reappoint Commissioner Carl Tolliver to the Northeast Community Action Committee.

Vote as Follows:

William Salisbury David Salisbury Yes Yes

Tom Jackson Carl Tolliver

Yes Abstaln

Motion was made by Commissioner Salisbury and seconded by Commissioner Jackson to set Halloween for the County area on Monday October 31, 2011, between the hours of 6:00 - 7:30 P.M.

Vote as Follows:

William Salisbury David Salisbury Yes Yes

Tom Jackson Carl Tolliver Yes Yes Yes

Motion was then made by Commissioner Jackson ad seconded by Commissioner Tolliver to reappoint David Salisbury (senior) to the Big Sandy Water District.

Vote as Follows:

William Stevens David Salisbury Yes Abstain

Tom Jackson Carl Tolliver Yes

Motion was made by Commissioner Jackson and seconded by Commissioner Salisbury to authorize the County Judge William Stevens to order 1000 tons of Road Salt for the winter months.

Vote as Follows:

William Stevens David Salisbury Yes Yes

Tom Jackson

Yes

Carl Tolliver

Yes

BIG SANDY WATER DISTRICT 18200 STATE ROUTE 3 CATLETTSBURG KY 41129 928-2075 OR 1-800-354-2933 bdistrict@windstream.net

September 20, 2011

William Stevens, Judge Executive Boyd County Court House PO Box 423 Catlettsburg KY 41129

James H. Blandon

Dear Judge Stevens,

James David Salisbury's term of Commissioner at Big Sandy Water District expires September 2011. He would like to be reappointed.

Sincerely,

James H. Blanton

Manager

BOYD COUNTY FISCAL COURT

P.O. BOX 423 CATLETTSBURG, KENTUCKY 41129

C. PHILLIP HEDRICK
County Attorney

BILLIE ZELLERS

County Treasurer

WILLIAM C. STEVENS, County Judge - Executive



DAVID SALISBURY
County Commissioner

MARVIN "COACH" MEREDITH
County Commissioner

CARL TOLLIVER
County Commissioner

October 24, 2007

Big Sandy Water District Jim Blanton, Superintendent 18200 State Rt. 3 Catlettsburg, Ky. 41129

This letter is to advise you of the appointment of two new board members to Big Sandy Water District, representing Boyd County. These members are Jesse Allen Ross (term expiring) Sept. 10, 2010 and James David Salisbury Sr. (term expiring) Sept. 04, 2011.

If you have any questions or need additional information please call my office at 606-739-4134.

Sincerely,

William C. Stevens

BOYD COUNTY FISCAL COURT

P.O. BOX 423 CATLETTSBURG, KENTUCKY 41129

C. PHILLIP HEDRICK County Attorney WILLIAM C. STEVENS, County Judge - Executive



DAVID SALISBURY County Commissioner

MARVIN "COACH" MEREDITH
County Commissioner

CARL TOLLIVER
County Commissioner

September 4, 2007

Big Sandy Water District Jim Blanton, Superintendent 18200 State Rt 3 Catlettsburg, KY 41129

RE: Appointment of New Commissioners

Dear Jim:

This letter is to advise you of the appointment of two new board members to Big Sandy Water District, representing Boyd County. These members are Jesse Allen Ross and James David Salisbury Sr. They are replacing Jerald Blanton and John Campbell.

If you have any questions or need additional information please call my office at 606-739-4134.

Sincerely

William C. Stevens

OATH OF OFFICE

I, James David Salisbury DO SOLEMNLY SWEAR (or affirm as the case may be)
That I will support The Constitution of the United States and the Constitution of
This Commonwealth and be faithful and true to the Commonwealth of Kentucky, so
Long as I continue a citizen thereof; and that I will faithfully execute to the best of
My ability, Board Member of the Office Big Sandy Water District according to
Law; and I do further solemnly swear (or affirm) that since the adoption of the
Present Constitution, I, being a citizen of this State; have not fought a duel with
Deadly weapons, within this State, nor out of it: nor have I sent or accepted a
Challenge to fight a duel with deadly weapons, nor have I acted as second in
Carrying a challenge, Aided or assisted any person thus offending,
SO HELP ME GOD.

lames David Salisbury

Sworn and Subscribed before me this 1st day of October, 2015.

Steve W. Towler



C. PHILLIP HEDRICK County Attorney

PATRICIA A. BALL County Treasurer

ED RADJUNAS Deputy Judge Executive

VALERIE N. SMITH **Economic Development**

BOYD COUNTY FISCAL COURT Question 4 - Attachment

STEVE W. TOWLER, Judge Executive

Paul Thomas Chairman of the Board **Big Sandy Water District** 18200 State Route 3 Catlettsburg, KY 41129 606 928 2075

September 10, 2015

JOHN R. GREER County Commissioner District 1

Page 7 of

TOM JACKSON County Commissioner District 2

CARL TOLLIVER County Commissioner District 3

Dear Mr. Thomas.

The Boyd County Fiscal Court approved the recommendation of Judge Steve Towler to return James David Salisbury to the Big Sandy Water District for another term of 4 years. This was completed at the regular meeting of the court on September 1, 2015.

Mr. Salisbury will need to stop by the old Courthouse and be sworn in by the Judge for this term.

Thank you.

Steve Towler

#201 P.001/001

Question 4 - Attachment

1. Joe Burchett, County Jailer informed the Fiscal Court Members he would initiate Page 8 of 19 the SAP (Substance Abuse Program) Program for inmates that would pay \$39.00 per day.

- 2. County Judge announced to Fiscal Court Members about Landfill Update in packet. Also about Permit Renewal.
- 3. EN Engineering-New Building top of England Hill and Lake Bonita Rd. will have ribbon cutting on Thursday September 17th, at 1:00 PM. Governor or possible Lieutenant Governor will be present.
- 4. Hearing on Solid Waste (Big Run Landfill) was in Frankfort on September 3rd. County Judge will testify before a Senate Hearing on out of state waste.

APPOINTMENT

Motion was made by Tom Jackson and seconded by Carl Tolliver to make the following Appointments to Big Sandy Water District and England Hill Volunteer Fire Department as follows:

Big Sandy Water District...James David Salisbury... to a four (4) year term ending September 2019...

DIO NOT RECEIVE LEHER SO OF APPOINTMENT

RECEIVED

AUG 3 1 2015

ENGLAND HILL VOLUNTEER FIRE DEPARTMENT 10220 MAYO TRAIL CATLETTSBURG KY,41129 PHONE (608) 739-8229 DEBBIE JONES

WADE FRANKLIN FIRE CHIEF JACK NUNLEY CHAIRMAN OF THE BOARD

8/7/21015

THE BOARD OF TRUSTEES OF THE ENGLAND HILL FIRE DEPARTMENT
RECOMMENDS THA GARY DEAN OF PADDLE CREEK ROAD BE APPOINTED
TRUSTEE OF THE DEPARTMENT FOR ANOTHER TERM.

THANK YOU

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 606-928-207 1-800-354-2933 bdistrict@windstream.net

July 16, 2019

Eric Chaney, Judge Executive Boyd County Court House PO Box 423 Catlettsburg KY 41129

Dear Mr. Chaney,

James Salisbury Sr. term of Commissioner at Big Sandy Water District expires September 1, 2019. He would like to be reappointed.

Big Sandy Water District

BOYD COUNTY FISCAL COURT

P.O. BOX 423 CATLETTSBURG, KENTUCKY 41129

WILLIAM C. STEVENS, County Judge - Executive

C. PHILLIP HEDRICK **County Attorney**

BILLIE ZELLERS



DAVID SALISBURY County Commissioner

TOM JACKSON **County Commissioner**

CARL TOLLIVER County Commissioner

February 7, 2011

Big Sandy Water District 18200 State Rt. 3 Catlettsburg, Ky. 41129

RE: Appointment to Water Board

This letter is to advise you of the appointment of Larry Shockey to the Big Sandy Water District. Mr. Shockey will fulfill the term of Jesse Ross who recently passed away. The term will expire September 4, 2011.

If you have any questions or need additional information please call my office at 606-739-4134.

Sincerely,

William C. Stevens

Debbie Jones

Clerk of Boyd County P. O. Box 523 Catlettsburg, KY 41129-0523



Boyd County Countiouse Page 11 of 19

> 2800 Louisa St. Cattlettsburg, KY 41129 Ph: 606-739-5116

Fax: 606-739-0430

February 4, 2011

Big Sandy Water District 18200 State Route #3 Ashland, Ky. 41102

Dear Water District,

During a Regular Meeting of the Boyd County Fiscal Court held on Tuesady, February 1, 2011, the motion was made by County Commissioner David Salisbury and seconded by County Commissioner Tom Jackson to appoint Larry Shockey, 5602 Whites Creek Rd, Catlettsburg, Kentucky 41129, to fill the unexpired term due to the death of Jesse Ross, current Board Member.

1	ote	28	Fal	lows:	

William Stevens Yes
David Salisbury Yes
Tom Jackson Yes
Carl Tolliver Yes

I, Debbie Jones, Boyd County Clerk/Fiscal Court Clerk do certify this is a true and accurate record of the Minutes of the February 1, 2011 Boyd Fiscal Court Meeting.

Debbie Jones, Boyd County Clerk

Ashland Branch 335 16th St. Ashland, KY 41101 Ph: 606-325-3547



2.4.2011

Oath of Office

FILED

PEB 0 1 2011

OEBBIE JONES
BOYD CO. CLERK KY

Boyd County, Kentucky

I Larry Shockey do solemnly swear that I will support the constitution of the United States and the constitution of this commonwealth, and be faithful and true to the Commonwealth of Kentucky so long as I continue a Citizen thereof, and that I will faithfully execute, to the best of my ability, the office of the Big Sandy Water District according to law.

And I do solemnly swear that since the adoption of the present Constitution, I, being a citizen of this State, have not fought a duel with deadly weapons, nor have I acted as second in carrying a challenge, nor aided or assisted any person thus offending, so help me God.

Entered this 1st day of February 2011

Sworn and Subscribed before me by William "Bud" Stevens this 1st day of February 2011

William "Bud" Stevens
County Judge Executive

RECORDED IN EXECUTIVE ORDER BOOK \$56, PG 96

BOND OF Larry Shockey
WtLarry Shockey
nd Juanita Leeson
h
is/hers sureties, do hereby covenant with the Commonwealth of Kentucky in the penal
sum of One thousand Dollars that the
said Larry Shockey, Commissioner
of Big Sandy Water District, term to expire September 4, 2014
shall faithfully discharge all the duties of said office according to law, as
commissioner aforesaid.
WITNESS our hands, this 9 day of Jebruar 2011
Teres Brow Grand Stand Steam
Juanita Leeson says he/she is a resident of the State of Kentucky,
that he/she is worth \$ 1,000.00 beyond the amount of his/her debts, and has
property in said State subject to execution of the value of \$1,000.00 Lawy Shockey
Sworn to before me, by <u>Larry Shockey</u> this <u>day</u>
of February 2011.
By: Jere Stron

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 (606) 928-2075 1-800-354-2933 bdistrict@windstream.net

February 25, 2011

Public Service Commission PO Box 615 Frankfort KY 40602

To Whom It May Concern:

Big Sandy Water District is informing the Public Service Commission of the death of Jesse Allen Ross, one of our Commissioners (KRS 74.20 (9) (a)). Jesse Allen Ross passed away on 01/27/11. He was reappointed on 09/04/10 and his term expires on 09/04/14. John Campbell of Catlettsburg filled the seat prior to Mr. Ross.

Big Sandy Water District received notice on February 9, 2011, that Larry Shockey, of 5602 Whites Creek Rd, Catlettsburg, KY 41129, was appointed by William Stevens (Boyd County Judge Executive) to fill the unexpired term of Jesse Allen Ross (see enclosed letter). The Boyd County Fiscal Court approved this appointment on February 1, 2011, at a regular meeting (see enclosed letter). Larry Shockey's term will expire on 09/04/14. Pursuant to KRS 74.020 (9) (b), Big Sandy Water District is informing the Public Service Commission of this appointment. If you have any questions, please call our office at (606) 928-2075.

Sincerely,

Jim Blanton Manager

Enclosures

JB/tb

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 606-928-2075 bdistrict@windstream.net

September 4, 2014

William Stevens, Judge Executive Boyd County Court House PO Box 423 Catlettsburg KY 41129

Dear Judge Stevens:

Larry Shockey's term of Commissioner at Big Sandy Water District expires September 4, 2014. He would like to be reappointed.

Sincerely,

James H. Blanton

James H. Blanton

Manager

Oath of Office

Boyd County, Kentucky

I, Larry Shockey do solemnly swear that I will support the Constitution of the United States and the constitution of this commonwealth, and be faithful and true to the commonwealth of Kentucky so long as I continue a citizen thereof, and that I will faithfully execute, to the best of my ability, the board of the Big Sandy Water according to law.

And I do solemnly swear that since the adoption of the present Constitution, I, being a citizen of this state, have not fought a duel with deadly weapons, nor have I acted as second in carrying a challenge, nor aided or assisted any person thus offending, so help me God.

Entered this 19th day of August 2014

Oath administered by:

William C. Stevens

Boyd County Judge Executive

646

Question 4 - Attachment Page 17 of 19

ORDERS

Boyd County Fiscal

COURT

September 9, 2014 Regular Meeting

-.. Vote as Follows:

William Stevens

Yes

David Salisbury Tom Jackson

Yes.

Carl Tolliver .

Yes Yes

Motion was made by Commissioner Tolliver and seconded by Commissioner Jackson to Re-appoint Larry Shockey to the Big Sandy Water District Board. This is a 4 year term to expire September 2018.

Vote as Follows:

William Stevens

Yes

David Salisbury Tom Jackson

Yes Yes

Carl Tolliver

Yes

Motion made by Commissioner Salisbury and seconded by Commissioner Jackson to review Blacktop List for 2014. List as Follows:

RECEIVED 9-9-2014

BOYD COUNTY FISCAL COURT BLACKTOP LIST 2014

ROAD DESCRIPTION	AMOUNT	MILEAGE
ROAD #1204 BIG RUN TRACE	\$348,559.20	3.60
ROAD # 1125 LEFT FORK DURBIN	\$101,663.10	1.05
ROAD # 1123 LEWIS DRIVE	\$56,156.76	0.58
ROAD # 1124 CYRUS LANE	\$48,411.00	0.50
ROAD # 1046 HOODS CREEK	\$170,000.00	1.45
ROAD # 1343 HOENING DRIVE	\$53,252.10	0.55
ROAD # 1337-D HATCHARY ROAD	\$96,170.00	1.00
NEW KIRK ROAD	\$18,000.00	0.25
INDIAN RUN	\$26,406.25	0.28
E. WILLIAMS ROAD	\$21,125.00	0.32

DOLDING.	740,300.00	U.4/	
DORCLIFF HEIGHTS	\$43,000.00	Questo 7 - Atta	hment
DOG RIDGE	\$28,500.00	0.38age 18	of 19
BONANZA DRIVE	\$44,000.00	0.60	*
CRESTVIEW DRIVE	\$32,500.00	0.45	
	li•		
TOTAL	\$1,134,643.41	12.05	

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 606-928-2075 1-800-354-2933 bidstrict@windstream.net

July 21, 2018

Steve Towier, Judge Executive Boyd County Court House PO Box 423 Catlettsburg KY 41129

Dear Judge Towler:

Larry Shockey's term of Commissioner at Big Sandy Water District expires September 9, 2018. He would like to be reappointed.

Sincerely, Daniel Blair

David Blair Manager

Big Sandy Water District is an equal opportunity provider and employer

BIG SANDY WATER DISTRICT

Response to Commission Order Dated July 10, 2019 Case No. 2019-00187

Question No. 5

Responding Witness: Teresa Brown

- Q-5. Provide all orders of the Boyd County Judge/Executive that address appointments to the Big Sandy Water District Board of Commissioners to replace the commissioner whose term allegedly expired on September 7, 2017.
- A-5. Big Sandy Water District assumes that requested information refers to Commissioner Larry Shockey, whose term expired on September 9, 2018. Attached are all available documents addressing his appointment to Big Sandy Water District's Board of Commissioners.

BOYD COUNTY FISCAL COURT

P.O. BOX 423 CATLETTSBURG, KENTUCKY 41129

WILLIAM C. STEVENS, County Judge - Executive

C. PHILLIP HEDRICK County Attorney

BILLIE ZELLERS
County Treasurer



DAVID SALISBURY County Commissioner

TOM JACKSON

County Commissioner

CARL TOLLIVER
County Commissioner

February 7, 2011

Big Sandy Water District 18200 State Rt. 3 Catlettsburg, Ky. 41129

RE: Appointment to Water Board

This letter is to advise you of the appointment of Larry Shockey to the Big Sandy Water District. Mr. Shockey will fulfill the term of Jesse Ross who recently passed away. The term will expire September 4, 2011.

If you have any questions or need additional information please call my office at 606-739-4134.

Sincerely,

William C. Stevens

Boyd County Judge Executive

Debbie Jones

Clerk of Boyd County P. O. Box 523 Catlettsburg, KY 41129-0523



Boyd Counting

2800 Louisa St. Cattlettsburg, KY 41129 Ph: 606-739-5116 Fdx: 606-739-0430

February 4, 2011

Big Sandy Water District 18200 State Route #3 Ashland, Ky. 41102

Dear Water District,

During a Regular Meeting of the Boyd County Fiscal Court held on Tuesady, February 1, 2011, the motion was made by County Commissioner David Salisbury and seconded by County Commissioner Tom Jackson to appoint Larry Shockey, 5602 Whites Creek Rd, Catlettsburg, Kentucky 41129, to fill the unexpired term due to the death of Jesse Ross, current Board Member.

Vote	00	Fal	lower
voice	MS.	roi	mws:

William Stevens Yes **David Salisbury** Yes Tom Jackson Yes Carl Tolliver Yes

I, Debbie Jones, Boyd County Clerk/Fiscal Court Clerk do certify this is a true and accurate record of the Minutes of the February 1, 2011 Boyd Fiscal Court Meeting.

e Jones, Boyd County Clerk





2.4.2011

Oath of Office

FILED

FEB 0 1 2011

OEBBIE JONES
BOYD CO. CLERK KN

Boyd County, Kentucky

I Larry Shockey do solemnly swear that I will support the constitution of the United States and the constitution of this commonwealth, and be faithful and true to the Commonwealth of Kentucky so long as I continue a Citizen thereof, and that I will faithfully execute, to the best of my ability, the office of the Big Sandy Water District according to law.

And I do solemnly swear that since the adoption of the present Constitution, I, being a citizen of this State, have not fought a duel with deadly weapons, nor have I acted as second in carrying a challenge, nor aided or assisted any person thus offending, so help me God.

Entered this 1st day of February 2011

Sworn and Subscribed before me by William "Bud" Stevens this 1st day of February 2011

William "Bud" Stevens
County Judge Executive

RECORDED IN EXECUTIVE ORDER BOOK #56, PG 96

BOND OF Larry Shockey
WtLarry Shockey
nd Juanita Leeson
h
is/hers sureties, do hereby covenant with the Commonwealth of Kentucky in the penal sum ofDollars that the
said Larry Shockey, Commissioner
of Big Sandy Water District, term to expire September 4, 2014
shall faithfully discharge all the duties of said office according to law, as
WITNESS our hands, this 9th day of Jahruard 20 11. ATTEST: Jerus Brown Manda Steam
Juanita Leeson says he/she is a resident of the State of Kentucky,
that he/she is worth \$ 1,000.00 beyond the amount of his/her debts, and has
property in said State subject to execution of the value of \$1,000.00 Lany Shockey
Sworn to before me, by Larry Shockey this day
of February 2011.
By: Jeres Peron

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 (606) 928-2075 1-800-354-2933 bdistrict@windstream.net

February 25, 2011

Public Service Commission PO Box 615 Frankfort KY 40602

To Whom It May Concern:

Big Sandy Water District is informing the Public Service Commission of the death of Jesse Allen Ross, one of our Commissioners (KRS 74.20 (9) (a)). Jesse Allen Ross passed away on 01/27/11. He was reappointed on 09/04/10 and his term expires on 09/04/14. John Campbell of Catlettsburg filled the seat prior to Mr. Ross.

Big Sandy Water District received notice on February 9, 2011, that Larry Shockey, of 5602 Whites Creek Rd, Catlettsburg, KY 41129, was appointed by William Stevens (Boyd County Judge Executive) to fill the unexpired term of Jesse Allen Ross (see enclosed letter). The Boyd County Fiscal Court approved this appointment on February 1, 2011, at a regular meeting (see enclosed letter). Larry Shockey's term will expire on 09/04/14. Pursuant to KRS 74.020 (9) (b), Big Sandy Water District is informing the Public Service Commission of this appointment. If you have any questions, please call our office at (606) 928-2075.

Sincerely,

Jim Blanton

Manager

Enclosures

JB/tb

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 606-928-2075 bdistrict@windstream.net

September 4, 2014

William Stevens, Judge Executive Boyd County Court House PO Box 423 Catlettsburg KY 41129

Dear Judge Stevens:

Larry Shockey's term of Commissioner at Big Sandy Water District expires September 4, 2014. He would like to be reappointed.

Sincerely,

James H. Blanton

James H. Blanton

Manager

Oath of Office

Boyd County, Kentucky

I, Larry Shockey do solemnly swear that I will support the Constitution of the United States and the constitution of this commonwealth, and be faithful and true to the commonwealth of Kentucky so long as I continue a citizen thereof, and that I will faithfully execute, to the best of my ability, the board of the Big Sandy Water according to law.

And I do solemnly swear that since the adoption of the present Constitution, I, being a citizen of this state, have not fought a duel with deadly weapons, nor have I acted as second in carrying a challenge, nor aided or assisted any person thus offending, so help me God.

Entered this 19th day of August 2014

Oath administered by:

William C. Stevens

Boyd County Judge Executive

646

Question5 - Attachment Page 8 of 10

O	R		F	D	S
V	T/	U ,	U)	7.0	U

Hon Cooper Co

Boyd County Fiscal

COURT

September 9, 2014 Regular Meeting

-.. Vote as Follows:

William Stevens

Yes

David Salisbury

Yes.

Tom Jackson

Yes

Carl Tolliver .

Yes

Motion was made by Commissioner Tolliver and seconded by Commissioner Jackson to Re-appoint Larry Shockey to the Big Sandy Water District Board This is a 4 year term to expire September 2018.

Vote as Follows:

William Stevens

Yes

David Salisbury Tom Jackson

Yes Yes

Carl Tolliver

Yes

Motion made by Commissioner Salisbury and seconded by Commissioner Jackson to review Blacktop List for 2014. List as Follows:

RECEIVED 9-9-2014

BOYD COUNTY FISCAL COURT BLACKTOP LIST 2014

ROAD DESCRIPTION	AMOUNT	MILEAGE
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ROAD # 1124 CYRUS LANE	\$48,411.00	0.50
ROAD # 1046 HOODS CREEK	\$170,000.00	1.45
ROAD # 1343 HOENING DRIVE	\$53,252.10	0.55
ROAD # 1337-D HATCHARY ROAD	\$96,170.00	1.00
NEW KIRK ROAD	\$18,000.00	0.25
INDIAN RUN	\$26,406.25	0.28
E. WILLIAMS ROAD	\$21,125.00	0.32

L OUT ADIAR	340,300.00	U.4/
DORCLIFF HEIGHTS	\$43,000.00	Questions - Attachment
DOG RIDGE	\$28,500.00	0.38 Page 9 of 10
BONANZA DRIVE	\$44,000.00	0.60
CRESTVIEW DRIVE	\$32,500.00	0.45
TOTAL	\$1,134,643.41	12.05

Big Sandy Water District 18200 State Route 3 Catlettsburg KY 41129 606-928-2075 1-800-354-2933 bidstrict@windstream.net

July 21, 2018

Steve Towler, Judge Executive Boyd County Court House PO Box 423 Catlettsburg KY 41129

Dear Judge Towler:

Larry Shockey's term of Commissioner at Big Sandy Water District expires September 9, 2018. He would like to be reappointed.

Sincerely, Daniel Blair

David Blair Manager

BIG SANDY WATER DISTRICT

Response to Commission Order Dated July 10, 2019 Case No. 2019-00187

Question No. 6

Responding Witnesses: Teresa Brown

- Q-6. Provide all correspondence with the Boyd County Judge/Executive regarding the expiration of the term of the commissioner whose term allegedly expired on September 7, 2018.
- A-6. Big Sandy Water District assumes that requested information refers to Commissioner Larry Shockey, whose term expired on September 9, 2018. Attached is all available correspondence between Big Sandy Water District and the Boyd County Judge/Executive regarding the expiration of Mr. Shockey's term of office.



PATRICIA A. BALL County Treasurer

BOYD COUNTY FISCAL COURT

STEVE W. TOWLER, Judge Executive

JOHN R. GREER County Commissioner District 1 TOM JACKSON County Commissioner District 2 CARL TOLLIVER
County Commissioner
District 3

VALERIE N. SMITH Economic Development

ED RADJUNAS

Deputy Judge Executive

September 12, 2018

Gwen R. Pinson, Executive Director Kentucky Public Service Commission P.O. Box 615 211 Sower Blvd. Frankfort, KY 40602-0615

RE: Big Sandy Water District Notice of Vacancy

Dear Ms. Pinson,

Notice is hereby given that as of September 9, 2018, there is a vacancy on the Big Sandy Water District Board of Commissioners as a result of the expiration of the term of Mr. Larry Shockey. I have made a recommendation to the Boyd Fiscal Court yesterday, September 11, as to an appointment to fill the aforesaid vacancy and the court failed to approve the recommendation. It is therefore anticipated the vacancy will not be filled within the ninety (90) days following the creation of the vacancy thus requiring action by the Public Service Commission to fill the vacancy per KRS 74.020 (4).

Big Sandy Water District is located at 18200 State Route 3, Catlettsburg, KY 41129. The District's phone number is (606) 928 2075.

Thank you.

Steve Towler

Boyd County Judge Executive

Cc: Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129 Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129 (606) 928-2075 or (800) 354-2933 bdistrict@windstream.net

September 13, 2018

Hon. Steve Towler
Boyd County Judge Executive
PO Box 423
Catlettsburg, KY 41129

Dear Judge Towler:

I have been advised that you made a telephone call on September 12, 2018 to a secretary at the Big Sandy Water District and that you told her Mr. Larry Shockey was not to have anything further to do as a commission for the District, that his "position is vacant".

Mr. Shockey is the vice secretary and the vice treasurer for the District and shall continue to be so unless and until his successor is properly appointed pursuant to K.R.S. 74.020(4).

If there is no appointment of a successor approved by the fiscal court within sixty (60) days of September 9, 2018, then Mr. Shockey will be considered reappointed for an additional four years pursuant to K.R.S. 65.008(2).

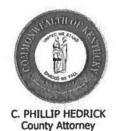
Yours truly,

Paul Thomas, Chairman

Paul Thom

BIG SANDY WATER DISTRICT

cc: Boyd County Commissioners



PATRICIA A. BALL County Treasurer

BOYD COUNTY FISCAL COURT

STEVE W. TOWLER, Judge Executive

JOHN R. GREER County Commissioner District 1 TOM JACKSON County Commissioner District 2

CARL TOLLIVER County Commissioner District 3



ED RADJUNAS Deputy Judge Executive

VALERIE N. SMITH Economic Development

Paul Thomas, Chairman Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129

September 17, 2018

RE:

Water District Commissioner Vacancy

Dear Mr. Thomas,

Thank you for your correspondence of September 13, 2018 concerning the vacancy created by the expiration of the term of Commissioner Larry Shockey.

Since receiving written notification from Big Sandy Water District that Commissioner Shockey's term expired September 9, 2018, I have nominated an appointee to fill the vacancy at both the August and September meetings of the fiscal court and the fiscal court has failed to approve the appointment.

I have reviewed both KRS 65.008(2) and 74.020(4) referred to in your correspondence.

In consideration of KRS 74.020, which is specific to water districts, I have made the Kentucky Public Service Commission aware of this situation should it require action on the PSC's part if the vacancy is not filled within the ninety (90) days anticipated by subsection (4). Otherwise I respectfully defer to the Kentucky Revised Statutes and applicable law as to your agency's day to day operations and filling the vacancy.

Thank you.

Steve Towler

Boyd County Judge Executive

cc: Kentucky Public Service Commission

Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129 (606) 928-2075 or (800) 354-2933 bdistrict@windstream.net

September 18, 2018

Gwen R. Pinson, Executive Director Kentucky Public Service PO Box 615 211 Sower Bivd. Frankfort, KY 40602-0615

Dear Ms. Pinson,

We are in receipt of a copy of a letter dated 9/12/18 from Judge Steve Towler to you concerning Big Sandy Water District. Please find enclosed a copy of District's letter to Judge Steve Towler dated 9/13/18.

It should be pointed out that Mr. Shockey was not terminated nor did he resign. His term as commissioner expired 9/9/18, and the District will consider him to be reappointed if the Boyd County Judge does not appoint somebody to fill this position within 60 days with the approval of the fiscal count.

If you have questions, please give us a call.

Yours truly,

Paul Thomas, Chairman

BIG SANDY WATER DISTRICT

Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129 (606) 928-2075 or (800) 354-2933 bdistrict@windstream.net

September 21, 2018

Gwen R. Pinson, Executive Director Kentucky Public Service Commission P.O. Box 615 211 Sower Boulevard Frankfort, KY 40602-0615

Re: Big Sandy Water District
Commissioner Larry Shockey

Dear Mr. Pinson:

The Big Sandy Water Board unanimously endorses Larry Shockey to fill the vacancy on our Board. He has shown dedication and professionalism while being a past Board member. We need and support his reappointment to a 4 year term. Your consideration is appreciated in this matter.

Regards,
Paul Thomas, Chairman
James Salisbury Sr., Commissioner
Charles Shockey, Commissioner
William Hardin, Commissioner

Matthew G. Bevin

Charles G. Snavely Secretary Energy and Environment Cabinet



Commonwealth of Kentucky
Public Service Commission
211 Sower Blyd.
P.O. Box 615
Frankfort, Kentucky 40602-0615
Telephone: (502) 564-3940
Fax: (502) 564-3460
psc.ky.gov

Question 6 - Attachment Page 6 of 9

Michael J. Schmitt Chairman

> Robert Cicero Vice Chairman

Talina R. Mathews Commissioner

September 27, 2018

Hon. Steve Towler Boyd County Judge Executive P.O. Box 423 Catlettsburg, Kentucky 41229

Mr. Paul Thomas Chairman, Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129

RE: Commissioner Vacancy on the Big Sandy Water District Board of Commissioners

Hon. Towler and Chairman Thomas:

I received letters from and between each of you regarding a vacancy on the Big Sandy Water District Board of Commissioners (the Board) resulting from the expiration of Mr. Larry Shockey's term as of September 9, 2018. These letters are attached for reference. As you know, the Commission takes seriously its statutory duties with respect to water commissioners, who are charged with the important task of managing the districts that supply water to our local communities. Your letters suggest questions regarding the law as to commissioner vacancies. Please know that this letter is an attempt to explain that law from the Commission's perspective, based on the facts presented in your letters. This letter is in no way binding on the Commission should the issue be formally presented to the Commission or additional facts become known.

Water district commissioners are normally appointed to four-year terms by the appropriate county judge/executive, with the approval of the fiscal court, pursuant to KRS 74.020(1) and (4). Should a commissioner's term expire, the district is required to notify the Commission of the vacancy. See KRS 74.020(9). A water district commissioner position is considered a "hold over" position, that is, the commissioner whose term has expired continues to serve, with certain exceptions, until a successor is appointed. See KRS 65.008(2); see also OAG 82-176 ("[A] member of the Water District Board can hold over after the expiration of his term only where there is no regularly elected and qualified successor. Where such officers hold over, their official acts are valid until their successors are appointed and qualified.") (citations omitted).



Your letters indicate confusion regarding the next stage in the process. The letters include a reference to KRS 65.008(2), which states in part:

The failure of an appointing authority . . ., if the appointing authority's appointment is subject to the approval of a legislative body, to nominate a successor within sixty (60) days of the expiration of the term of office of a member of a district governing body shall constitute the reappointment of that member for another term of office.

(Emphasis added). By its plain language, this portion of the statute applies only when the appointing authority, in this case the judge/executive, fails to *nominate* a successor, not to a situation where the successor has been nominated but not been appointed, i.e., approved by the fiscal court. I understand from Judge Towler's September 17, 2017 letter that he has made at least two nominations to fill the vacancy. Thus, assuming for the moment that this portion of KRS 65.008 applies to water districts, Judge Towler's nominations preclude finding of an automatic reappointment under this statute. Moreover, it has not been 60 days since the expiration of the term at issue. Thus, if Judge Towler had not previously nominated a successor he would still have time to do so under this statute before the automatic reappointment portion could apply.

More importantly, water districts are subject to the more specific statute at KRS 74.020(4), which provides, among other things, that the Commission has the authority to appoint a water district commissioner to a position vacant for more than 90 days:

Notwithstanding KRS 67.710, a vacancy resulting from the expiration of a term or the death, resignation, or removal of the incumbent shall be filled by the Public Service Commission if, within ninety (90) days following the vacancy, the vacancy has not been filled by the appropriate county judge/executive with approval of the fiscal court.

(Emphasis added). Under Kentucky law, this more specific statute controls over any contrary reading of KRS 65.008. See, e.g., Light v. City of Louisville, 248 S.W.3d 559, 563 (Ky. 2008). Under KRS 74.020(4), if a vacancy is not filled within 90 days of the creation of the vacancy "by the appropriate county judge/executive with approval of the fiscal court," the Commission "shall" make that appointment. Thus, there is no potential for automatic reappointment under KRS 65.008 for water district commissioners.

The Commission understands the term "shall" in KRS 74.020(4) as a direct command from the General Assembly that the Commission must make the appointment and that any contrary method of appointment would be contrary to Kentucky law. The Commission has on several occasions operated under this command and appointed water district



commissioners where a vacancy had existed for 90 days. In these circumstances, the Commission has developed a practice of opening a formal proceeding, accepting nominations and applications for the position, conducting an investigation including interviewing applicants and nominees, and making a final decision regarding whom to appoint to the vacancy.

I hope this letter clarifies what would occur should the vacancy continue unfilled. Given that Mr. Shockey's term apparently expired as of September 9, 2018, we calculate the Commission's statutory obligation to appoint a commissioner arising on December 8, 2018, if the vacancy has not been filled by that date by the appropriate county judge/executive with approval of the fiscal court. In the meantime, Big Sandy Water District should inform the Commission if the vacancy is appropriately filled, as required by KRS 74.020(9)(b).

If you have any questions concerning this letter, please contact J.E.B. Pinney, Acting General Counsel, at (502) 782-2587 or at jeb.pinney@ky.gov.

Sincerely

Gwen R. Pinson
Executive Director

Enclosures



CARL W. TOLLIVER

Boyd County Commissioner – District 3 903 Oak Hill Drive Ashland, Kentucky 41102

September 24, 2018

Ms. Gwen R. Pinson, Executive Director Kentucky Public Service Commission P. O. Box 615 211 Sower Blvd. Frankfort, KY 40602-0615

RE: Big Sandy Water District - Notice of Vacancy

Dear Ms. Pinson:

At our September 11, 2018 Boyd County Fiscal Court meeting, Judge Steve Towier made a motion to appoint Gerald Blanton to fill the vacancy on the Big Sandy Water District Board of Commissioners. Judge Towier's motion died for the lack of a second.

I agree that Mr. Blanton would make a good commissioner and would be an asset to the Big Sandy Water District Board. However, it has been the past practice of the court to reappoint the recommendation of the water district board.

Therefore, I would ask you that you consider reappointing Mr. Larry Shockey to another term on the commission. Mr. Shockey has served his duties well, and he will continue to work hard for the commission if reappointed.

Thank you.

Sincerely,

Cari W. Tolliver

Cc: Big Sandy Water District 18200 State Route 3 Catlettsburg, KY 41129