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November 26, 2014

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Jeff Derouen
Executive Director
Kentucky Public Service Commission
P.O. Box 615
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Frankfort, Kentucky 40601

Re: *Application of Windstream Kentucky East, LLC and Windstream Kentucky West, LLC (1) for a Declaratory Ruling that Approval is Not Required for the Transfer of a Portion of their Assets; (2) Alternatively for Approval of the Transfer of Assets; (3) for a Declaratory Ruling that Communications Sales and Leasing, Inc. is Not Subject to KRS 278.020(1); and (4) for All Other Required Approvals and Relief*
Case No. 2014-00283.

Dear Mr. Derouen:

Enclosed for filing please find the original transcript of the November 13, 2014 hearing in this matter.

Sincerely,



R. Benjamin Crittenden

RBC

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

IN THE MATTER OF:

THE APPLICATION OF WINDSTREAM)
KENTUCKY EAST, LLC AND WINDSTREAM)
KENTUCKY WEST, LLC FOR A DECLARATORY)
RULING THAT APPROVAL IS NOT REQUIRED)
FOR THE TRANSFER OF A PORTION OF) CASE NO.
THEIR ASSETS; (2) ALTERNATIVELY FOR) 2014-00283
APPROVAL OF THE TRANSFER OF ASSETS;)
(3) FOR A DECLARATORY RULING THAT)
COMMUNICATIONS SALES AND LEASING, INC.)
IS NOT SUBJECT TO KRS 278.020(1);)
AND (4) FOR ALL OTHER REQUIRED)
APPROVALS AND RELIEF)

ORIGINAL

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Transcript of November 13, 2014, hearing
before David L. Armstrong, Chairman; James W.
Gardner, Vice-Chairman; and Linda Breathitt,
Commissioner, at the Kentucky Public Service
Commission, 211 Sower Boulevard, Frankfort, Kentucky
40602-0615.

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ALSO PRESENT:

Mr. Jim Stevens

Mr. Kyle Willard

*

*

*

1 (Hearing commenced at 9:53 a.m.)

2 VICE-CHAIRMAN GARDNER: Good morning,
3 everyone, and welcome. I'm going to go on the
4 record now. My name is Jim Gardner, and I'll be
5 chairing this meeting, although I'm the Vice-Chair.
6 On my left, your right, is our Chairman, Dave
7 Armstrong. On my right is Commissioner Linda
8 Breathitt.

9 This is case number 2014-00283. It's the
10 application of Windstream Kentucky Companies to --
11 for a declaratory judgment and other relief.

12 If I could have appearance of counsel at this
13 point, please.

14 MR. OVERSTREET: Mr. Vice-Chairman, my name
15 is Mark Overstreet. I'm with the law firm of
16 Stites & Harbison, 421 West Main Street, Frankfort,
17 Kentucky, 40601. Appearing with me here today is
18 Ben Crittenden of the same address.

19 VICE-CHAIRMAN GARDNER: Thank you.

20 MR. BRENT: Good morning, Vice-Chairman
21 Gardner. Doug Brent from Stoll Keenon Ogden,
22 500 West Jefferson, Louisville, Kentucky, and
23 appearing with me is Gardner Gillespie from
24 Washington, DC. We've filed and obtained approval
25 from the Kentucky Bar Association, and I request

1 permission for him to appear before the Commission
2 today.

3 VICE-CHAIRMAN GARDNER: Okay.

4 MR. MEADE: My turn. Well, good morning,
5 members of the Commission, particularly Chairman
6 Armstrong, whom I haven't seen in a long time. Good
7 morning. Good morning, members of the staff.

8 My name is Don Meade. I'm with the law firm
9 of Priddy, Cutler, Naake & Meade in Louisville,
10 Kentucky. I'm representing the Communication
11 Workers of America, the proud workers that serve
12 Windstream and the Commonwealth.

13 I'd like to acknowledge that we have
14 leadership from two locals of the CWA with us at the
15 hearing in the morning. They won't be
16 participating. I also see Bill Londrigan there,
17 head of the Kentucky State AFL-CIO that have an
18 interest. And I'll allow my out-of-state cocounsel
19 to present himself.

20 MR. RUBIN: Good morning, Mr. Vice-Chairman.
21 My name is Scott Rubin, R-U-B-I-N. I'm an attorney
22 licensed in Pennsylvania and New York. We've filed
23 the appropriate paperwork with the Kentucky Bar
24 Association, and Mr. Meade filed a motion, I
25 believe, yesterday to allow me to appear in the

1 case. Thank you.

2 VICE-CHAIRMAN GARDNER: Are there any
3 objections to the pro hac motions?

4 MR. OVERSTREET: Not from Windstream, Your
5 Honor.

6 VICE-CHAIRMAN GARDNER: Okay. So we will
7 sustain the motions for Mr. Rubin and for
8 Mr. Gillespie.

9 Commission counsel, please.

10 MR. PINNEY: Good morning, Your Honor.
11 J.E.B. Pinney with the Office of General Counsel for
12 the Public Service Commission. I'm accompanied
13 today by Nancy Vinsel, one of our staff attorneys,
14 and also Jim Gardner of the Division of Financial --
15 Jim Stevens, sorry. Jim Stevens with the Division
16 of Financial Analysis, and Kyle Willard, Director of
17 Engineering.

18 VICE-CHAIRMAN GARDNER: Thank you. And I
19 understand Windstream filed a motion yesterday
20 seeking permission for a court reporter?

21 MR. OVERSTREET: That's correct, Your Honor.

22 VICE-CHAIRMAN GARDNER: Is there any
23 objection to that?

24 MR. BRENT: No objection.

25 VICE-CHAIRMAN GARDNER: We'll go ahead and

1 sustain that.

2 MR. OVERSTREET: Thank you,
3 Mr. Vice-Chairman.

4 VICE-CHAIRMAN GARDNER: Are there any other
5 motions?

6 MR. OVERSTREET: The only other motion we
7 have is a motion for confidential treatment, and I
8 think yesterday you indicated that would remain
9 pending.

10 VICE-CHAIRMAN GARDNER: Go ahead and take
11 that under advisement.

12 And I see, as Mr. Meade indicated, there are
13 some members from the union here, and in general
14 what we do is if anyone from the public is
15 interested in speaking separately from -- from their
16 counsel or otherwise, they're allowed to come
17 forward at this time and make a public comment, if
18 you would like.

19 MR. MEADE: I believe our representatives are
20 here as observers this morning.

21 VICE-CHAIRMAN GARDNER: Okay. Thank you.

22 So we will proceed, and Mr. Overstreet.

23 MR. OVERSTREET: Thank you,
24 Mr. Vice-Chairman. Our first witness today is
25 Robert E. Gunderman.

1 VICE-CHAIRMAN GARDNER: Would you raise your
2 right hand, Mr. Gunderman?

3 * * * *

4 ROBERT E. GUNDERMAN, called by Windstream
5 having been first duly sworn, testified as follows:

6 VICE-CHAIRMAN GARDNER: Please have a seat
7 and state your name, please.

8 THE WITNESS: My name is Robert Edward
9 Gunderman.

10 VICE-CHAIRMAN GARDNER: And with whom are you
11 employed?

12 THE WITNESS: Windstream Holdings.

13 VICE-CHAIRMAN GARDNER: What is your position
14 with Windstream Holdings?

15 THE WITNESS: I'm the interim CFO and
16 treasurer of Windstream.

17 VICE-CHAIRMAN GARDNER: You may ask.

18 MR. OVERSTREET: Thank you, Mr.
19 Vice-Chairman.

20 DIRECT EXAMINATION

21 By Mr. Overstreet:

22 Q. Mr. Gunderman, have you filed testimony and
23 rebuttal testimony in this proceeding?

24 A. Yes.

25 Q. And have you also filed responses to certain

1 data requests?

2 A. Yes.

3 Q. And do you have any corrections or changes to
4 those -- those filings?

5 A. No.

6 Q. And if you were asked those same questions
7 here this morning, would your answers be the same?

8 A. Yes.

9 MR. OVERSTREET: The witness is available for
10 cross-examination.

11 VICE-CHAIRMAN GARDNER: Do you-all have an
12 agreement as to who goes next?

13 MR. RUBIN: I believe I'm going first, and
14 then counsel for the Cable Association.

15 VICE-CHAIRMAN GARDNER: Okay. Proceed.

16 MR. RUBIN: Thank you.

17 CROSS EXAMINATION

18 By Mr. Rubin:

19 Q. Good morning, Mr. Gunderman.

20 A. Morning.

21 Q. My name is Scott Rubin. I represent the
22 Communication Workers of America.

23 I'd like to start with some questions about
24 the proposed transaction from the corporate level,
25 and then we'll discuss how that relates to Kentucky.

1 Does that seem okay with you?

2 A. Yes.

3 Q. Am I correct that at the corporate level,
4 Windstream Holdings is proposing to transfer certain
5 types of assets to a new subsidiary called
6 Communications Sales & Leasing?

7 A. Yes.

8 Q. And is it all right if I refer to that
9 company as CSL --

10 A. Yes.

11 Q. -- just to make life a little easier for the
12 court reporter and the rest of us?

13 Now, those assets include poles, copper and
14 fiber optic cable, conduits, land, buildings, and
15 some other types of facilities attached to poles,
16 correct.

17 A. Correct.

18 Q. At essentially the same time this transfer of
19 assets to CSL occurs, CSL will transfer to another
20 Windstream subsidiary about \$2.2 billion worth of
21 notes and about \$1 billion in cash; is that correct?

22 A. Well, the structure of the transaction will
23 be that CSL will raise approximately \$3 1/2 billion
24 of new debt. The proceeds of that new debt will be
25 used to do a debt-for-debt exchange of certain

1 existing debt, to still be identified in specific
2 detail, of Windstream today.

3 And the remaining portion of that
4 3.5 billion, about a billion two, will be a cash
5 dividend back to Windstream, which will be used to
6 retire additional debt for Windstream.

7 The balance between the \$3 1/2 billion
8 estimated to be raised and the \$3.2 billion that
9 will end up being repaid in terms of Windstream
10 debt, the balance will be premiums and debt
11 retirement and fees for the transaction.

12 Q. So in essence, without, you know, getting too
13 far into all the legal details, Windstream is
14 transferring a lot of assets to CSL, physical
15 assets, and CSL is giving Windstream a combination
16 of cash and debt reduction, correct?

17 A. That is correct. We are transferring a
18 relatively low percentage of our total assets, so
19 fewer than 25 percent of our total assets will go
20 over, but your characterization of the transaction
21 in terms of transfer of assets, sale of assets, and
22 then a leaseback and then reduction of debt is -- is
23 correct.

24 Q. Now, immediately after these transfers occur,
25 CSL will be spun off from Windstream and will become

1 a separate publicly-traded company, correct?

2 A. Correct.

3 Q. Now, initially the shareholders of the two
4 companies will be the same; is that right?

5 A. Correct.

6 Q. But over time, as people buy and sell stock
7 and so on, then the shareholders may no longer be
8 the same in the future.

9 A. Correct.

10 Q. Now, another important part of the
11 transaction is that Windstream will lease back from
12 CSL the exclusive right to use the assets for a
13 period of 15 years with the right to extend the
14 lease for an additional 20 years, correct?

15 A. Correct.

16 Q. And the initial lease payment is estimated to
17 be \$650 million per year?

18 A. Yes, it is.

19 Q. And then beginning in year four, which I
20 guess would be, what, 2018? Is that right? Trying
21 not to count on my fingers here, but --

22 A. '19.

23 Q. '19. The lease payment will increase by half
24 a percent per year, right?

25 A. Correct.

1 Q. So in practice, even though we're talking
2 about transfers and spinoffs and all of that, the
3 transaction is very similar to a sale-leaseback
4 transaction, isn't it?

5 A. That's correct.

6 Q. So assets are being transferred to what will
7 be an unaffiliated company, the transfer is for
8 consideration, and then there will be a leaseback
9 for the right to use those assets for a period of
10 years.

11 A. Correct.

12 Q. Okay. Now, on October 24th, CSL filed a
13 preliminary registration statement with the
14 Securities & Exchange Commission. Are you familiar
15 with that?

16 A. Yes.

17 Q. And that preliminary filing still has a lot
18 of missing information, doesn't it?

19 A. We have yet to finalize all the final
20 accounting pro forma disclosures. I would
21 characterize the disclosure as very substantive,
22 very detailed in terms of the disclosure of the
23 transaction.

24 The mechanics of the transaction, the pro
25 forma capital structure impacts the transaction on

1 both companies. So I think the disclosure -- the
2 disclosures were robust and detailed, and we are
3 just working through the finalization of all the
4 accounting for the remaining adjustments, which will
5 come within probably the next couple of months.

6 Q. Okay. That was my next question, which is
7 how long until we have a final registration
8 statement?

9 A. There's no definitive date. We will -- we
10 will obviously respond to any comments that come
11 from the SEC, but our expectation is that it's
12 reasonable to conclude that that could be
13 accomplished within a couple, two or three-month
14 period.

15 Q. Okay. Now, that preliminary filing with the
16 Securities & Exchange Commission did not include
17 copies of the -- I'll call them the basic documents
18 for the transaction itself.

19 A. Right. The material documents of the
20 transaction will ultimately be filed. You've been
21 privy to some of the lease summaries, but the full
22 lease eventually will be filed as a material
23 document, as will certain of the other material
24 agreements.

25 The one document, as we mentioned today, that

1 we are still asking for confidentiality on at this
2 point is the private letter ruling for the IRS, and
3 we consider that to be a proprietary document that
4 gives us first-mover advantage in a transaction like
5 this, that we believe at this point we'd like to
6 withhold that for public distribution.

7 Q. Okay. Now, the IRS itself will make that
8 document public in January, correct?

9 A. That is our -- that is our expectation.

10 Q. Now, would I be correct that the -- the
11 primary document for the transaction is the
12 separation and distribution agreement?

13 A. That's correct.

14 Q. And actually, the master lease and some of
15 the other documents are really, in a sense,
16 attachments to that separation and distribution
17 agreement, right?

18 A. Those are the material agreements. The
19 distribution agreement obviously will describe the
20 transaction, what assets will be distributed, and
21 maybe I'll defer to our general counsel for any more
22 details on all those legal agreements, but the
23 substance of the transaction would be identified
24 within those material agreements.

25 Q. Okay. Now, if I understand your application

1 in this case, you're -- first you're asking for a
2 declaratory ruling from the Commission about
3 jurisdiction, and we'll pursue that with
4 Mr. Fletcher, but if the Commission doesn't grant
5 the declaratory ruling, then you're asking for a
6 ruling approving the transfer of assets, correct?

7 A. Correct.

8 Q. And the separation and distribution agreement
9 is the document that explains in detail what that
10 transfer of assets will look like, isn't it?

11 A. It is.

12 Q. And why haven't you provided us with a copy
13 of that separation and distribution agreement? Why
14 isn't that part of your application here?

15 A. At this point I'm not clear that it's been
16 requested, but if it has, we can certainly take that
17 under consideration. The document in and of itself
18 is still being finalized, but the sub -- the
19 substantive parts of it are known.

20 The details of the transaction, as we
21 described I think in our prepared testimony, of how
22 we will take certain assets out of the operating
23 companies, Kentucky included, and make those part of
24 the CSL and enter into a sale-leaseback, those are
25 the substantive terms of the transaction, and I feel

1 like we've accurately described the most material
2 points of what will happen.

3 Q. Now, you said a few moments ago that
4 Windstream intends to use the entire consideration
5 it receives from CSL, that roughly \$3.2 billion, to
6 reduce debt. Is that correct?

7 A. Yes.

8 Q. Approximately how much will Windstream's
9 annual interest payments decline as a result of that
10 debt reduction?

11 A. So as I said earlier, we haven't finally
12 selected the debt instruments that will be -- we
13 will use the money to repay, but if you observe
14 Windstream's cost of debt today of around 6 percent
15 on, you know, \$3.2 billion, that's, you know,
16 between 150 and \$200 million on a gross basis. And
17 so that's a -- I think a fair range of expectation
18 for the annual reductions in cash interest payments
19 that Windstream would no longer have to pay from the
20 transaction, after the transaction.

21 Q. How did you determine that \$3.2 billion was
22 appropriate consideration for the assets being
23 transferred?

24 A. So the transaction, the valuation of the
25 assets and -- and the goal of the transaction at the

1 end of the day was we wanted to make sure that all
2 the strategic objectives of the transaction were
3 accomplished, and so maybe if I could just, you
4 know, pause for a second and talk about that.

5 Windstream's in a competitive industry.
6 The -- the competition in our space is significant
7 both from cable operators and competitive providers.
8 There are a number of transactions pending where
9 those competitors will get bigger and potentially
10 stronger, and the strategic rationale for this
11 transaction for Windstream was that we wanted to
12 make sure that we were a more nimble competitor and
13 one that could bring more investment to bear in
14 terms of capital expenditures for providing better
15 services to our customers, and obviously being a
16 better competitor, more stable competitor over time.

17 At the same time we wanted to make sure that
18 we could lower our debt burden on Windstream so that
19 we could provide for more of our cash flow to be
20 directed towards these investments. That, in
21 combination with a dividend reduction, gives us more
22 ability to do that.

23 So when we thought about the structure of how
24 much -- you know, how many of our assets today would
25 go over, how that would be valued, and how much debt

1 reduction we would try to accomplish, we had that in
2 mind.

3 At the same time, we also had in mind for the
4 stability of CSL as a standalone company -- as a
5 standalone company positioned as a triple net REIT
6 provider carrying, you know, roughly five and a half
7 times leverage, which is very consistent with their
8 peer group, that there was enough stable cash flow
9 within that company to be operating well for a very,
10 very long time.

11 So the balance of the transaction in terms of
12 where we set the lease payment relative to the
13 assets transferred, that became very important in
14 terms of the health of each of the businesses going
15 forward.

16 In addition to the debt that came over,
17 that's how we looked at the transaction. We felt
18 like the right balance was struck between
19 accomplishing all the goals for both companies, so
20 that the relationship between each of the companies
21 on a long-term basis would ensure that there was
22 stability in both companies and the ability to
23 continue to provide great service for our customers
24 in the future.

25 Q. Okay. Let me try to get a little more

1 specific then. According to that, you know,
2 preliminary filing with the SEC, the assets being
3 transferred have a book value of about \$2.7 billion;
4 is that correct?

5 A. Right, that's correct.

6 Q. So for those assets, again, on your books at
7 2.7 billion, how did you determine that \$3.2 billion
8 was appropriate consideration?

9 A. So the -- so the book value of the assets
10 that are being transferred are dissimilar than the
11 fair value, and so we -- I don't know that we've
12 disclosed the fair value of the assets yet, but we
13 engaged a Big Four accounting firm to do a valuation
14 of these assets both -- various approaches: Income
15 approach, replacement asset approach, you know,
16 typical valuation of the like assets. That analysis
17 was done to determine what the fair value of those
18 assets was.

19 And then in determination of, you know, the
20 lease payment, we looked at what a comparable
21 capitalization rate for similarly situated REITs
22 would look like and derived the lease payment based
23 upon that comp universe.

24 And in terms of, you know, the debt repayment
25 that comes with the transaction, you know, really

1 the mechanics of the transfer of leverage, you know,
2 from the existing Windstream Holdings to what the
3 new entity, CS&L, could support with its existing --
4 its new cash flows, we felt like that was the right
5 leverage level for each of the companies to operate
6 and be successful going forward.

7 So the determination of the debt reduction
8 was more driven by our view of each of the
9 companies' abilities to support the debt that they
10 would have pro forma with the cash flows that they
11 would have going forward, so they were interrelated
12 in terms of those types of mechanics.

13 Q. Okay. And you said something that I think I
14 caught, but I want to go back to for a second. I
15 think in that answer, which was asking about how the
16 \$3.2 billion, I'll call it a purchase price, though
17 I know that's not exactly right, was -- how that
18 amount was determined, you said that there was a
19 valuation done, a fair value analysis of the assets,
20 and that was used to support the \$650 million lease
21 payment. Did I hear that correctly?

22 A. That's correct.

23 Q. Okay. Is that analysis finalized? Do we
24 know that that \$650 million is the final number?

25 A. We have a preliminary analysis from our Big

1 Four accounting firm. It's not final. It won't be
2 final until we finalize all the assets, and
3 obviously, you know, similar to hearings like today,
4 the finalization of the assets that will go over
5 will be dependent upon the outcome of our regulatory
6 approval process, so -- but we think that is --
7 there's a high probability that that will be the
8 final result.

9 Q. Okay. Now, if my math is correct, over the
10 initial 15-year term of the lease, Windstream will
11 make lease payments to CSL totaling about
12 \$10 billion for these assets; is that correct?

13 A. I can do the math in my head, but that's
14 roughly, I guess, the number, yeah.

15 Q. I mean, 650 million a year for ten years with
16 some escalation?

17 A. Escalation of half a percent, you know, in
18 year four, yeah.

19 Q. Okay. So how did Windstream determine that
20 it was appropriate to commit itself to pay
21 \$10 billion over a 15-year period for these assets
22 that it currently owns with a book value of
23 \$2.7 billion?

24 A. Well, the value I would say is not -- the
25 fair value is not 2.7. That's the book value. As

1 we -- as we, I think, all understand, book value is
2 based upon historically, you know, historically
3 purchased assets that have been depreciated over
4 time. Certain of those have obviously been
5 reinvested in. You know, the fair value is much
6 higher, closer to, I think, the \$8 billion that we
7 talked about earlier.

8 But we believe that the value of the
9 transaction, given the long-term exclusive use of
10 those assets, in combination with the debt reduction
11 and the free cash flow characteristics of each of
12 the transaction outcomes here for each company, was
13 fair in terms of the cap rate that is typically
14 gained on assets like this for similarly, you know,
15 valued transactions.

16 And so the analysis of -- of our accounting
17 firm on, you know, this type of, you know, set of
18 assets, we felt like this was a fair valuation for
19 the types of assets that were being transferred over
20 to CS&L.

21 Q. And, you know, I guess I'm having a little
22 trouble. You just threw out an \$8 billion figure.
23 I don't -- I don't know what that referred to, but
24 you're receiving \$3.2 billion for the assets.

25 A. Yeah.

1 Q. And then over the next 15 years you're going
2 to make payments totaling about \$10 billion, right?

3 A. Yeah. But Windstream obviously still has the
4 exclusive use of the assets in support of our
5 customers, and we would have the requirement, you
6 know, to continue to reinvest in those.

7 So at the end of the day, we view that the
8 residual income stream of these -- the residual
9 value of these assets over time is not limited in
10 value to, you know, a defined period. We expect to
11 enjoy the benefits of them for a very long time in
12 support of our customers and the cash flows from the
13 customers that we get.

14 Q. Okay. But if there is residual value to the
15 assets after the lease is finished, that value
16 belongs to CSL, doesn't it, not to Windstream?

17 A. It does. Thirty-five years out, most likely.

18 Q. Okay. Let's move now to a discussion of how
19 your Kentucky operations fit into all of this.

20 A. Yes.

21 Q. You have two ILECs in Kentucky, correct?

22 A. Yes, we do.

23 Q. And will both of those companies contribute
24 assets to the deal?

25 A. That is our expectation, yes.

1 Q. And they will do that through a subsidiary of
2 CSL to be known as CSL Kentucky System; is that
3 correct?

4 A. I think that's correct, but I'll defer to our
5 general counsel for the detailed legal entity there.

6 Q. Okay. I'm just going by information you
7 provided in response to the -- the Cable
8 Association's --

9 A. Yes.

10 Q. -- interrogatory. You had an organization
11 chart, and I just picked the name off the chart.

12 A. Yes. Got it. I'm sure that's correct.

13 Q. And believe me, that's all I know is the name
14 on the chart. So, now, will there be an agreement
15 between the Kentucky ILECs and that CSL Kentucky
16 subsidiary?

17 A. The agreement will be between CS&L at the
18 corporate entity level as well as Windstream
19 Holdings, Inc., and it's just for administrative
20 ease in terms of transacting -- transacting the
21 lease between the entities --

22 Q. Okay. I --

23 A. -- for the benefit -- for the benefit of the
24 operating subsidiaries of Windstream to include
25 Kentucky East and West.

1 Q. Okay. Now, as I understand the summary of
2 the lease that you've provided to us, it talks about
3 there being a number of -- it uses the term
4 "facilities" under the lease, and it sounds like
5 each facility will basically be a separate state?

6 A. Yeah. I think we referred to them as pods.
7 It's just, you know, for -- as we think about
8 renewal opportunities and options, you know, some
9 15-plus years down the road, we wanted to have the
10 flexibility to think about each of those separately
11 if something changed within the 15-year period.

12 But the most likely scenario is that when the
13 first renewal period comes to pass in 15 years, or
14 sometime even before that, that the -- the vast
15 majority or all of those would be renewed at the
16 existing, you know, structure.

17 Q. Okay. But you would have the ability to
18 renew some of them and not renew others?

19 A. We would.

20 Q. Okay.

21 VICE-CHAIRMAN GARDNER: Excuse me.

22 MR. RUBIN: Oh, sure.

23 VICE-CHAIRMAN GARDNER: Could I ask one
24 clarifying question, and that is, did I understand
25 you to say that the assets that the Kentucky -- the

1 two Windstream ILECs in Kentucky will have, whatever
2 those assets are, will be transferred to Kentucky
3 CSL; is that correct?

4 THE WITNESS: Yeah, I'll have to defer to our
5 general counsel on the details of that legal entity
6 structure, but I'll defer to John for the detailed
7 legal transaction steps.

8 VICE-CHAIRMAN GARDNER: Okay. Sorry. Thank
9 you.

10 MR. RUBIN: No, thank you, Mr. Vice-Chairman.
11 And just so -- you know, to put my question in
12 context, I was relying on a chart that was attached
13 to the Cable Association Interrogatory Number 1,
14 it's Exhibit A, and that shows a name, CSL Kentucky
15 System, LLC. And, you know, obviously we can --
16 yeah, I think Mr. Fletcher might be able to give us
17 some more information about that.

18 VICE-CHAIRMAN GARDNER: Thank you.

19 Q. (By Mr. Rubin) Mr. Gunderman, are the assets
20 in Kentucky today owned by the Kentucky ILECs?

21 A. Yes.

22 Q. So they appear on the Kentucky ILEC's books?

23 A. Yes.

24 Q. And Kentucky ILEC -- or the Kentucky ILECs
25 will be transferring those assets to, you know, some

1 entity within CSL, right?

2 A. Yes.

3 Q. And then CSL will be, you know, providing
4 assets back to Windstream, the notes and cash that
5 we talked about earlier, right?

6 A. Yeah. The proceeds from the transaction that
7 will be the result of the capitalization of CSL will
8 ultimately result in the \$3.2 billion of debt
9 reduction for Windstream through the exchange of
10 debt and the cash dividend that comes back to -- the
11 basis dividend that comes back to Windstream from
12 CSL to repay that, so that's correct.

13 Q. Okay. So let's start with the cash. Does
14 any of that cash go to the Kentucky ILECs?

15 A. Windstream manages our free cash flow in the
16 aggregate for the benefit of our operating
17 subsidiaries, to include, you know, Kentucky --
18 Kentucky's ILECs. So, for example, most of our --
19 almost all of our existing debt today, not
20 everything, but most of it sits at the Windstream
21 Corporation level, which is kind of a one-tier level
22 down below Windstream Holdings.

23 And so the free cash flows that are generated
24 from our operating companies, to include Kentucky,
25 are typically divvied up into our services corp and

1 into Holdings to either repay debt, you know, in the
2 prior capital structure, existing capital structure
3 before the transaction to dividend to shareholders,
4 or whatever the case may be. In the future, this
5 cash for this transaction will be used to repay debt
6 at the Windstream, you know, Corporation level, and
7 the Kentucky operating companies will benefit from
8 having a lower debt burden on the aggregate
9 corporation in the sense that, as we said earlier,
10 cash interest will be much lower and providing for
11 the opportunity for us to invest more in Kentucky
12 and the rest of our states.

13 Q. Let me just, again, try to keep the focus on
14 Kentucky for a minute.

15 A. Sure.

16 Q. The Kentucky ILECs are transferring out
17 assets worth, I'm assuming, millions of dollars; is
18 that fair?

19 A. Yes.

20 Q. And, in fact, again, according to your SEC
21 filing, the Kentucky assets are about 13 percent of
22 the total assets --

23 A. Right.

24 Q. -- being transferred, correct?

25 A. Yes.

1 Q. So if we take 13 percent of \$3 billion, just
2 for round numbers, we're talking maybe \$400 million
3 worth of assets being transferred out of the
4 Kentucky companies, right? Yes?

5 A. That -- that seems right.

6 Q. Very round numbers.

7 A. Yeah, round numbers.

8 Q. And I'm trying to figure out what the
9 Kentucky companies get back for that.

10 A. Yeah, the Kentucky companies just will get
11 back a sizeable increase in investment. So as we
12 said on our public record, today Windstream invests
13 roughly 11 to 13 percent capital expenditures as a
14 percent of revenue back into our business today for
15 enhanced services for our customers and the
16 maintenance of our existing network.

17 In the future we expect to start to expend
18 between 13 and 15 percent capital expenditures as a
19 percentage of revenue. And Kentucky will be -- you
20 know, being one of our largest states and one of our
21 most important states, with over 300,000 customers
22 of our total, will be absolutely a beneficiary, if I
23 could use that word, of the incremental investment
24 dollars that will come back into -- you know, that
25 Windstream will have available to invest in support

1 of the existing customers. So that's the -- that's
2 one of the most substantial benefits of the
3 transaction, is to provide for enhanced investment.

4 Q. Okay. You're jumping ahead of me a little
5 bit, but that's fine.

6 A. Yeah.

7 Q. We would have gotten there. What I was
8 trying to focus on for the moment is just a
9 straight, if you will, accounting of the
10 transaction.

11 A. Uh-huh.

12 Q. That Kentucky companies lose \$400 million
13 worth of assets, they transfer them to another
14 company, and it sounds like they're getting back
15 nothing in terms of consideration for that. The
16 consideration is at some other subsidiary,
17 Windstream Corporation, I think you said.

18 A. I wouldn't characterize it as getting
19 nothing. I would characterize it as, just as the
20 rest of our operating subsidiaries, they will enjoy
21 the benefits of a much stronger corporate entity
22 with a much lower debt load with the ability to be
23 invested in at a higher level of capital expenditure
24 intensity than without.

25 Q. Okay. Does -- do the Windstream ILECs in

1 Kentucky have any debt on their books today?

2 A. No.

3 Q. Okay. So any debt reduction benefits belong
4 somewhere else within the Windstream company.
5 They're not going to be specific to the Kentucky
6 ILECs, right?

7 A. That's correct, but our ability to invest in
8 Kentucky is directly, you know, correlated to our
9 ability as a company to manage the debt load and
10 requirements of our debt burden for the entire
11 company.

12 Q. And will the Windstream ILECs in Kentucky
13 have an obligation to make lease payments to CSL for
14 the assets that will be used in Kentucky?

15 A. It's our expectation that just as we do today
16 with Kentucky and other states, that we will
17 continue to manage the cash flows of the operations
18 with dividends of results of operations from
19 Kentucky and other operating companies to the
20 Holding companies in the aggregate to satisfy both
21 the lease obligation and our other corporate, you
22 know, investment, cash flows and other things.

23 Q. Well, what I'm trying to get at here, and
24 maybe my question didn't do it very well, within CSL
25 there's going to be -- I didn't count them -- 20

1 some subsidiaries, what you called pods?

2 A. Uh-huh.

3 Q. And they basically correspond to each of the
4 states from which ILEC assets are being transferred,
5 correct?

6 A. Yes.

7 Q. Okay. And what I'm trying to understand is
8 if there's a transaction between the Kentucky ILECs
9 and this CSL Kentucky subsidiary so that the CSL
10 Kentucky subsidiary gets the assets, is there going
11 to be a lease obligation on the Kentucky ILECs to
12 pay for the use of those assets?

13 A. The lease obligation will be between
14 Windstream Holdings and the CSL entity. The cash
15 flows that go in support of satisfying the
16 obligation between Windstream Holdings and CSL for
17 the benefit of the operating companies will operate
18 very much as it does today. Our cash flows are
19 aggregated in support of all of our corporate
20 obligations and our ability to reinvest in each of
21 our operating companies.

22 Q. Okay. So you're saying that the Windstream
23 Kentucky ILECs will not have a specific lease
24 obligation that has to be met?

25 A. The lease obligation will -- will be between

1 Windstream Holdings, Inc.

2 Q. Well, okay. I understand that's where the
3 master lease is, but when I see that term "master
4 lease," it implies that there are other leases that
5 are then subject to the terms of the master lease,
6 and from the summary you've provided, that's the
7 impression I got.

8 A. Yeah.

9 Q. That each state would have its own lease that
10 would basically adopt the terms of the master lease.

11 A. The obligor of the lease will be Windstream
12 Holdings.

13 Q. Okay. So the Kentucky ILECs will have no
14 obligation to make any lease payment to any CSL
15 subsidiary?

16 A. The Kentucky companies will not be an obligor
17 or a -- or a party to the lease, but the cash flows
18 that come from Kentucky, you know, as -- as we do
19 today, we -- we use the cash flows from Kentucky to,
20 you know, reinvest in Kentucky and, you know, pay
21 down debt and, you know, administer corporate, you
22 know, obligations and working capital needs. I
23 mean, that is -- that is what happens today. The
24 transaction, I guess in that sense, will not change
25 what is currently already happening.

1 Q. If that's the case, then why does the summary
2 of the lease that you provided talk in terms of the
3 potential for a default on one particular pod, if
4 you will, what they call facilities?

5 A. Yeah.

6 Q. How is that possible if everything is just
7 being handled at the Windstream corporate level?

8 A. I mean, the lease today is a single
9 indivisible lease. That's how it's structured. You
10 know, there's the mechanism for, you know,
11 defaulting on a lease through nonpayment and other
12 terms, which are summarized, I think, in the lease
13 summary.

14 I'm not sure I understand your question, but,
15 I mean, there's always a possibility of default. We
16 think it's very remote, and if there was a default
17 instance, you know, there's -- there's obviously,
18 you know, impacts to Kentucky and others, but we
19 think it's a very remote instance.

20 Q. Well, do you have a copy of the lease summary
21 with you?

22 A. I do.

23 Q. And I'm looking at the one dated
24 October 31st. If you're looking at a different one,
25 just let me know, and I'll get that one in front of

1 me.

2 And, I'm sorry, just for the record, this was
3 Exhibit D to the Cable Association's -- or excuse
4 me, the response to the Cable Association's data
5 request.

6 A. I have it in front of me.

7 Q. On page 5 of that summary under Events of
8 Default, the last bullet says, "An Event of Default
9 as to any Facility is an Event of Default as to all
10 Facilities."

11 MR. CRITTENDEN: I'm sorry, what was the
12 number of the response to that?

13 MR. RUBIN: It's Number 23.

14 Q. On page 5, "An Event of Default as to any
15 Facility is an Event of Default as to all
16 Facilities."

17 And "facility" is described as these pods, to
18 use the term that you used, the individual state
19 pieces of -- of the lease.

20 So if that's -- if it's possible to have a
21 default as to one facility, one state, I don't
22 understand how that's consistent with what you just
23 said about this just being one lease and one
24 obligation from Windstream Holdings to CSL.

25 A. Uh-huh. The obligation -- I'll just

1 restate. The obligation is between Windstream
2 Holdings, Inc., and CSL, and it will be
3 administered for the benefits of the operating
4 subsidiaries for the facilities that have been
5 contributed, and it's accurate to characterize, you
6 know, the events of default as being an impact on
7 the way you described, but I guess as I consider the
8 possibilities, the transaction outcome and our
9 ability to, you know, manage, you know, the payment
10 of the lease and meet the obligations of the lease,
11 we're very comfortable that the cash flows of
12 Windstream, you know, in the future will be
13 substantive and very able to meet the obligations of
14 the lease.

15 Q. Now, you've provided us with two summaries of
16 the lease with your application. There was a
17 summary dated, I think it was July 28th, and then we
18 were just talking about the summary dated
19 October 31st.

20 A. Uh-huh.

21 Q. Would you agree with me that there were some
22 changes between those two summaries? And believe
23 me, I'm not going to ask you for details about the
24 changes, just not everything is identical between
25 those two documents.

1 A. But I did not reconcile those before this
2 hearing. I'll defer that to our general counsel who
3 had primary ownership of the negotiation and
4 construction of the lease, but I'm happy to
5 entertain any business questions around that, if
6 you'd like.

7 Q. All right. Have you seen a full draft of the
8 master lease?

9 A. Yes, I have.

10 Q. About how big is it?

11 A. Very big. Several hundred pages.

12 Q. Okay. And we have a -- whatever it is, a
13 seven or eight-page summary of it.

14 A. And I would say to you that the summary is
15 extensive and informative as to the major terms of
16 the lease.

17 Q. Okay. Did -- did you attempt to verify that
18 the summary we have is an accurate summary?

19 A. Yes, we absolutely did. We've had multiple
20 sessions internally where we've, you know, walked
21 through the summary of this lease before we prepared
22 this lease summary for submission.

23 We absolutely had those discussions, and
24 while the lease is not final and was not final on
25 the 28th and was not final on the 20 -- in late

1 October, the material terms of the lease as
2 illustrated within the outline are -- are intact.

3 Q. Do you know when the lease is expected to be
4 finalized?

5 A. Close to the transaction time frame.

6 Q. And do you know when the separation and
7 distribution agreement is expected to be finalized?

8 A. I'll defer that to our general counsel who
9 has ownership of that work flow.

10 Q. Now, if my reading is accurate from the
11 summary we have, it appears that if there is a
12 default on the lease, CSL would have the right to
13 find a new tenant for the assets, correct?

14 A. Correct.

15 Q. So essentially if Windstream defaults on the
16 lease, they're out of business, right?

17 A. The way that the lease actually is written,
18 there's a concept called successor tenant, and as
19 I'm sure you read the lease -- or the lease summary,
20 I should say, there's an orderly process that will
21 happen under the remote chance that that would ever
22 occur such that CSL would require Windstream to
23 continue to operate the assets so that they maintain
24 value and the business is maintained.

25 And to the extent that Windstream could not

1 continue to meet its obligations as a communications
2 provider, which obviously adds value to the lease
3 for CSL, then CSL has the ability to attract a
4 successor tenant.

5 Q. Okay. And you refer to that term "successor
6 tenant." That -- that's capitalized in the summary
7 we have?

8 A. Yes.

9 Q. Does that mean that's a defined term within
10 the agreement?

11 A. It is.

12 Q. And do we have the definition of that term
13 within the summary that you provided? I didn't see
14 it. It's not a trick question.

15 A. No, no. I don't think the full definitions
16 were provided within this lease summary, but in
17 business terms what I can tell you is, without
18 detailed recollection of what's there, is that it is
19 to provide for a -- a competent telecommunications
20 provider with, you know, adequate financial
21 abilities to step into the shoes of Windstream as a
22 successor tenant so that the value of the services
23 being provided are maintained and that the customers
24 and regulatory obligations that Windstream, under
25 this remote scenario, if they couldn't provide them,

1 someone else could.

2 Q. Okay. And, in fact, if that happens,
3 Windstream would have an obligation to transfer to
4 the new tenant electronics, customer relationships,
5 and even employees, right?

6 A. Yes.

7 Q. And including employees covered by collective
8 bargaining agreements, my clients.

9 A. I would say yes.

10 Q. Okay. And again, all I can go by is what we
11 have in the summary.

12 A. Right.

13 Q. And that's what it says.

14 A. Right.

15 Q. Now, am I correct -- sorry, I already asked
16 you that one. That's what happens when you --

17 A. That's okay. We covered a lot of ground.

18 Q. -- get out of order, but that's good. That
19 means we're moving forward.

20 On page 5 of, again, that October 31st lease
21 summary, excuse me, under Events of Default again,
22 the next to last bullet says landlord --

23 MR. PINNEY: Excuse me. Are you still -- I
24 apologize for interrupting, but are you still
25 responding to the response to the data requests?

1 MR. RUBIN: Yeah.

2 MR. PINNEY: Okay. Thank you.

3 MR. RUBIN: No, I think the same provision is
4 in both.

5 MR. PINNEY: Okay.

6 MR. RUBIN: So this is -- whichever one is
7 easier to look at.

8 Q. Under Events of Default, the next to last
9 bullet says, "Landlord," which is CSL, "may exercise
10 self-help rights if Tenant," Windstream, "defaults
11 under the Master Lease."

12 Do you see that?

13 A. Yes.

14 Q. Do you know what self-help rights are?

15 A. I'll defer to general counsel on the legal
16 definition of that, but the substantive business
17 terms of -- under the relationship under Events of
18 Default is the landlord would obviously be able to
19 exercise its rights to ensure that the asset values
20 are maintained and, you know, that the substantive,
21 you know, relationship and values that they entered
22 into that could take, you know, liberties to make
23 sure that those are protected the best -- the best
24 as possible.

25 Q. Okay.

1 A. So that's my business understanding of it,
2 and I'll defer to John for detailed legal
3 descriptions.

4 Q. That's fine. I won't ask you to play lawyer,
5 and I'll try not to play business person, which I
6 know very little about.

7 So -- so from a business sense, do you
8 understand that those self-help rights would -- or
9 may give CSL the right to seize control of certain
10 assets or to operate certain assets.

11 A. That would be my understanding.

12 Q. And do you know if those rights are different
13 in different states?

14 A. I do not.

15 Q. Okay. And -- well, this is probably getting
16 more into a legal question --

17 A. I will say yes.

18 Q. -- and if it is, you can defer it, that's
19 fine, but do you know if the Kentucky assets will be
20 governed by Kentucky law under the lease, or will
21 they be governed by some choice-of-law provision
22 that appears in the lease that --

23 A. I'll defer to John on the legal
24 interpretations.

25 Q. Okay. Now, I'd like to spend a few minutes

1 talking about a letter that your attorneys submitted
2 to the Public Utilities Commission of Ohio.

3 A. Uh-huh.

4 Q. That was attached to Mr. Barber's testimony
5 for CWA. I assume you're familiar with it because
6 you discuss it in your rebuttal testimony.

7 A. Yes.

8 Q. And again, for the record, that's attached to
9 Mr. Barber's testimony as Schedule RB-3.

10 And, I'm sorry, I can't tell from here, do
11 you have a copy of that letter in front of you.

12 A. I do.

13 Q. Okay. The letter discusses some of the
14 accounting for the proposed transaction under
15 Generally Accepted Accounting Principles; is that
16 right?

17 A. Right, yes.

18 Q. And are you okay if I refer to Generally
19 Accepted Accounting Principles as GAAP?

20 A. Yes, I am.

21 Q. That makes life much easier. Will the
22 transaction be recognized as a sale under GAAP
23 accounting?

24 A. The -- the accounting for this transaction we
25 believe will ultimately be accounted for as what's

1 called a failed sale-leaseback, which from the
2 standpoint of a legal outcome, we are selling assets
3 and we are leasing them back, you know, via
4 Windstream Holdings for the benefit of a subsidiary.

5 So but because under GAAP there is a
6 determination that there is a substantive continued
7 involvement of Windstream in the management and, you
8 know, use of these assets, that the GAAP accounting
9 answer is a failed sale-leaseback, and that's --
10 that's the most -- most -- that's the accounting
11 determination of the transaction, which is -- I
12 would say to you is not -- not exactly in line with
13 what I would call the legal substance of the
14 transaction.

15 Q. Okay. Will the transaction be recognized as
16 a lease under GAAP accounting?

17 A. It is -- it will be -- yes, it will be -- the
18 lease obligation will be placed upon the balance
19 sheet of Windstream. It will be a long-term lease
20 obligation between Windstream Holdings and CSL.

21 Q. Okay. But I think the Ohio letter says it's
22 not being treated as either an operating lease or a
23 capital lease.

24 A. That's right.

25 Q. So is -- and this is maybe my ignorance of

1 accounting. I thought those were the only two types
2 of leases. You're saying there's a third kind now?

3 A. There is.

4 Q. And what is it?

5 A. It is a failed sale-leaseback accounting
6 outcome.

7 Q. Okay.

8 A. So that's the third one as described in this.

9 Q. And is one of the differences that the failed
10 sale-leaseback results in a write-off being taken of
11 the discounted present value of the future lease
12 payments?

13 A. Uh-huh. The -- the final accounting of the
14 transaction will most likely be that the present
15 value of the lease obligation will be placed upon
16 Windstream's balance sheet, and then over the period
17 of the lease, we will obviously make payments and
18 relieve that obligation over time.

19 Q. Okay. How much equity is on Windstream's
20 balance sheet today? Again round numbers.

21 A. Under half a billion.

22 Q. Okay. And we said earlier that the lease
23 payments over the next 15 years would total about
24 \$10 billion. Do you have a sense for what the
25 present value of those payments would be?

1 A. Not in front of me, but I understand where
2 you're going. You're talking about a book instance
3 versus a fair value instance, but I'll wait for your
4 question.

5 Q. Well, that was my question. If we're talking
6 about a series of payments totaling \$10 billion over
7 15 years, that has a present value of, what, at
8 least 3 or \$4 billion, doesn't it?

9 A. It depends on various assumptions, but I'll
10 take you at your math.

11 Q. Okay. So will that result in Windstream
12 having negative equity on its books?

13 A. It could.

14 Q. And does that have any consequences for the
15 way in which Windstream will operate its business?

16 A. It will not.

17 Q. Okay. Will this accounting have an effect on
18 the books of the Kentucky ILECs?

19 A. It will.

20 Q. And will it be the same, but obviously
21 smaller numbers --

22 A. Yes.

23 Q. -- as the effect on the parent?

24 A. Yes.

25 Q. Okay. So is it possible that the Kentucky

1 ILECs will have negative equity on their books as a
2 result of the transaction?

3 A. I don't have it in front of me today, but
4 it's possible. When we finalize the finalized
5 accounting, it's possible.

6 Q. Okay. Is it likely?

7 A. It's possible.

8 Q. That's as far as you can go?

9 A. It's possible.

10 Q. Okay.

11 A. I haven't finalized the analysis. I would go
12 on to say that it will have no bearing on our
13 ability to raise debt or equity or meet any of our
14 obligations. I mean, it's a book instance that will
15 have no capital markets out -- outcomes or negative
16 consequences and, you know, that's a
17 well-established, you know, historical trend with
18 many other companies who have negative equity with
19 access to capital markets.

20 Q. Okay. If the Kentucky ILECs have negative
21 equity on their books, will that affect their
22 ability to distribute cash back up to the parent?

23 A. No.

24 Q. And, sorry, is that based on a discussion
25 with your lawyers, or is that your business sense

1 or --

2 A. That's my business sense. I mean, it's a --
3 it's the difference between a book equity outcome
4 and a cash flow result, which, you know, are all
5 obviously related in terms of accounting, but, you
6 know, one is a cash flow item, the other is the
7 residual equity result.

8 Q. Now, if I understand some of the complexities
9 here, and I'm not sure I capture -- I get them all
10 yet, let's give a -- sort of more concrete example.
11 This Commission sets pole attachment rates for the
12 Kentucky ILECs, right?

13 A. Yes.

14 Q. When those rates are set, is there some
15 element of the -- the determination that includes
16 the cost of those assets?

17 A. You know, I don't have the detail buildup of
18 the rate case in front of me, but -- so I don't have
19 the recall in front of me now as to the details of
20 how that is done. But, you know, it's not -- it
21 would not be unusual to assume, and I think it would
22 be correct to say that the costs that go in
23 providing, you know, support for that would factor
24 into the detailed rates. So I don't have the
25 detailed buildup of that in front of me, but I think

1 that is the -- that is the analysis.

2 Q. Okay. So if -- and if I understand the
3 transaction, the Kentucky ILECs will no longer own
4 the poles, right?

5 A. Right.

6 Q. But with this Ohio letter, which describes
7 some of the accounting involved, it also sounds like
8 the lease isn't being treated as a capital lease or
9 an operating lease.

10 So for purposes of setting the pole
11 attachment rates, will the Kentucky ILECs be treated
12 as if they still own the poles, or will they be
13 treated as if they lease the poles.

14 A. The assets will still be on the books, as you
15 probably observed through the failed sale-leaseback
16 accounting. The result is that the assets will
17 remain on Windstream's books.

18 Q. Okay. Does Windstream get to depreciate
19 them?

20 A. We do for book purposes but not for tax
21 purposes.

22 Q. What about for rate-making purposes?

23 A. I don't know the answer to that today.

24 Q. Now, part of the transaction is the -- I'll
25 call it paying off \$3.2 billion in debt. I know

1 that's not technically the right term, but, you
2 know, \$3 billion less debt at the parent company
3 level. Will that affect the capital structure of
4 the Kentucky ILECs?

5 A. There's no debt at the Kentucky ILECs today,
6 so that -- that particular part of the transaction
7 will not.

8 Q. When it comes time to, you know, reset pole
9 attachment rates, or if this Commission gets
10 involved in any other type of rate making for the
11 ILECs, do you know if they will rely on GAAP
12 accounting or tax accounting or something else?

13 A. Uh-huh. I don't want to speak for -- for the
14 Commission.

15 Q. Okay. Now, let's talk about what the
16 Kentucky ILECs will have to do on their books. You
17 will have one set of books that is consistent with
18 GAAP accounting, correct?

19 A. Yes.

20 Q. Okay. And will you also have a set of --
21 I'll call it a separate set of books, it may be a
22 series of adjustments or whatever, that reconcile
23 GAAP to tax accounting?

24 A. Uh-huh. We obviously have, you know,
25 different outcomes for tax accounting. They're not

1 always exactly in line with books. You're correct
2 on that.

3 Q. Right. Because for tax -- or for federal
4 income tax purposes, you have that ruling from the
5 IRS that says this is a transfer and this is a
6 lease, correct?

7 A. Correct.

8 Q. It's just that for GAAP accounting purposes,
9 it's not recognized that way.

10 A. Correct.

11 Q. Okay. And I'm wondering if you know or have
12 an opinion about how the transaction should be
13 viewed by this Commission for regulatory purposes?

14 A. From a tax standpoint, I'll answer that one
15 first. I mean, you know, the lease that we'll have
16 will be a -- it will be a deductible lease that
17 will, you know, lower our taxable income for that.

18 And in terms of the reported financial
19 outcome for Kentucky, you know, the cash flows of --
20 or the financial outcome of Kentucky in terms of the
21 push-down accounting of this transaction will be in
22 proportion to the assignment of the aggregate
23 transaction based upon the amount of assets that
24 Kentucky contributed.

25 So we will have that outcome, and that will

1 be a book outcome, and the cash -- the cash flow
2 implications, if you will, to Kentucky, given that
3 it doesn't have debt and no, you know, debt
4 obligations, those are -- I think about those more
5 in the aggregate at the total company level because,
6 you know, the transaction and the capital structure
7 changes that are happening as part of this
8 transaction and the debt relief happen above the
9 Kentucky operating company level.

10 So in terms of the regulatory financials that
11 we will continue to report, obviously, for Kentucky,
12 I think that the one result that you would expect is
13 that the push-down accounting impact of failed
14 sale-leaseback of the lease obligation would impact
15 Kentucky as it would all the rest of our operating
16 companies.

17 That -- that is the -- it's really only a
18 change that I would anticipate at this point on --
19 on the accounting for Kentucky, and it's simply a
20 reflection of I think what will likely be a
21 push-down impact of the failed sale-leaseback
22 accounting onto the operating companies who benefit
23 from the master lease that sits up at the Holdings
24 company level.

25 Q. And just when you talk about the benefit,

1 you're talking about the combination of a reduction
2 in debt and a new lease payment and a reduction in
3 the dividend you pay to common stockholders.

4 A. Absolutely. Those are the three largest, you
5 know, outcomes of the transaction. Debt gets
6 reduced by 3.2 billion, which is significant. We
7 talked about the cash flow benefits that come with
8 that.

9 The capital expenditures that can be -- the
10 capital expenditure increases that can be provided
11 for for Kentucky will go up, and that is a direct
12 result of the lower debt burden and the cash
13 interest implications there, as well as the change
14 in dividend policy.

15 So Windstream, before the transaction, it
16 pays an annual dividend of \$1, 600 million a year.
17 After the transaction, we've announced that it will
18 be 10 cents, so we're talking about a \$540 million
19 reduction in dividend payments.

20 And what we're -- what we're essentially
21 doing is we're reallocating the cash flow from
22 operations of all of our operating companies,
23 Kentucky included, and instead of, you know, having
24 a -- a higher dividend payout and paying more cash
25 interest, we have less of both, and we're going to

1 reallocate those monies towards more investment into
2 the business so that we can become a stronger
3 competitor, serve our customers better, and grow
4 faster over time.

5 Q. Okay. Let me break that into a couple of
6 pieces. The first is the kind of cash flow piece of
7 that --

8 A. Yes.

9 Q. You said that you're going to save
10 \$540 million a year in cash dividend payments?

11 A. Yes.

12 Q. But you're -- and you're going to save about,
13 what, 230 -- or \$200 million a year, I think you
14 said earlier, in interest payments?

15 A. A little bit higher than that on cash
16 interest, yes.

17 Q. And but you're also going to assume a lease
18 obligation --

19 A. Correct.

20 Q. -- of 650 million that offsets that.

21 A. It does partially. Keep in mind that the
22 lease obligation is tax deductible, so the payment
23 is tax deductible. It lowers our taxable income,
24 and so the net result of the lease payment, you'll
25 have, you know, roughly 240 or 50 million dollars of

1 tax benefit from the lower taxable income that comes
2 from paying the lease payment.

3 So the net of the 650 and the 250 roughly,
4 you know, kind of closer to the, you know, the 400
5 kind of net impact of the lease payment, and so --

6 Q. Okay. Sorry. Let me stop you there because
7 you refer to that in your rebuttal testimony, and I
8 want to make sure --

9 A. Yes.

10 Q. -- we get, you know, at least some of the
11 basic facts --

12 A. Sure.

13 Q. -- down here.

14 A. Yeah.

15 Q. On page 3 of your rebuttal, it sounds like
16 you're criticizing Mr. Barber or saying that he made
17 a mistake somehow in not considering the tax
18 deductibility of the lease payment. Is that what
19 you meant?

20 A. Well, I wasn't criticizing, but I was
21 highlighting that the schedule that Mr. Barber
22 referenced in our publicly disclosed investor
23 relations document on the announcement of this
24 transaction -- which I forget the exhibit number,
25 but it's -- you guys have referenced it.

1 Q. Sure. It's -- sorry, it's Schedule RB-1.
2 A. Yes.
3 Q. And if you could turn to that.
4 A. Yeah.
5 Q. And I think it's important, you know, that we
6 understand what we're looking at here.
7 A. Yeah. Give me one second.
8 Q. Now, in RB-1, the figures that Mr. Barber
9 referred to and that you're referring to on page 3
10 of your rebuttal --
11 A. Right.
12 Q. -- is the line called Fiscal Year '14,
13 Estimate Adjusted Free Cash Flow.
14 A. Correct.
15 Q. And it's \$830 million currently, and under
16 the proposed transaction, it would be 508 million --
17 A. Correct.
18 Q. Correct?
19 Now, you don't disagree with those two
20 numbers, do you.
21 A. No. We prepared these numbers.
22 Q. Right.
23 A. Obviously.
24 Q. And next to that line there are two
25 footnotes, Footnotes 2 and 3.

1 A. Right.

2 Q. And footnote 3 says -- you know, talks about
3 the interest rates being assumed, and then tax
4 effected at 38 percent.

5 A. Right.

6 Q. So does that mean that these adjusted free
7 cash flow figures are -- already take the tax effect
8 into account?

9 A. They do, but most importantly, which we tried
10 to clarify in our rebuttal testimony, is Windstream,
11 as I think most every other telecommunications
12 company, and a lot of other companies, has benefited
13 recently from bonus depreciation.

14 And so Windstream, because of that
15 accelerated depreciation deduction that we've taken
16 on bonus depreciation in a capital intensive
17 industry, we have lowered our cash taxable income
18 because of the accelerated depreciation, and
19 because -- because of that, for 2014 our cash taxes
20 paid will be, I think, somewhere in the range of
21 \$10 million.

22 So as we tried to -- as we illustrated with
23 this kind of illustrative transaction slide, if you
24 will, what is notably different for 2014 versus kind
25 of forward-looking years is that the cash tax

1 benefit that will be realized as part of the lease
2 payment of this transaction has minimal impact in
3 '14 because of bonus depreciation caused our taxable
4 income to be very low this year anyway.

5 Q. Okay. But this document that you prepared,
6 the Schedule RB-1, says that -- and this is an
7 estimate for 2014. It says that you're doing the
8 tax effect at 38 percent --

9 A. Right.

10 Q. -- not at your actual effective tax rate.

11 A. No, the 38 percent is correct. It's just a
12 reflection of that because your taxable income is
13 much lower, you have less tax to pay for the bonus
14 depreciation benefited years. I mean, it's a
15 rate -- you know, you apply a rate against the
16 taxable income, and you get a lower result.

17 What I'm simply saying, sir, is in the
18 forward-looking years Windstream will have higher
19 taxable income, and that is because -- well, you
20 could argue what's going to happen with bonus
21 depreciation, but if bonus depreciation were not
22 present, we obviously will continue to invest in the
23 business at a high rate, we'll continue to generate,
24 you know, depreciation, but we will not, without the
25 benefit of bonus depreciation, be able to accelerate

1 the deductions of that depreciation to lower taxable
2 income.

3 So what we were representing in our rebuttal
4 testimony was is that you can't ignore, in the
5 future years when Windstream becomes a full cash
6 taxpayer without the benefit of bonus depreciation,
7 that the benefits of the transaction are substantial
8 in regards to lowering our taxable income as it
9 relates to the lease payment.

10 So that's all we were trying to indicate is
11 if you're measuring free cash flow, the free cash
12 flow benefits of the transaction, you can't ignore
13 the fact that the 650 million will have a tax
14 deduction benefit so that the net impact on our cash
15 flows is much less.

16 Q. Right. And all I'm trying to understand is
17 in this Schedule RB-1 where you show before and
18 after the transaction, you know, reduction in free
19 cash flow of, you know, \$322 million, that already
20 takes the tax effect into account.

21 A. Well, it does not. Again, I'll try to --
22 I'll try to answer it again. What we were stating
23 in the document was is that we assumed a 38 percent,
24 you know, tax rate, which is correct, but, in fact,
25 our taxable income in 2014 was actually quite low.

1 I don't remember the exact number, but it was quite
2 low. And the reason why it was quite low was
3 because we had the benefits of accelerated bonus
4 depreciation deductions.

5 When bonus depreciation deductions are not
6 available, Windstream's taxable income will be much
7 higher, and under a -- if I could say normalized
8 non-bonus depreciation year, the benefits of the
9 transaction are much greater in that, then the full
10 lease payment would act as, you know, a large
11 deduction that we would realize the benefits of the
12 tax -- the lower taxes.

13 Does that -- does that make sense.

14 Q. Well, I think what you're telling me, and
15 obviously correct me if I'm wrong, is that the
16 numbers we see here are accurate for 2014 based on
17 what you know now?

18 A. Correct.

19 Q. But in future years, the benefit could be
20 different from that?

21 A. Better, greater.

22 Q. Okay. Depending on what happens with the tax
23 code and whatever.

24 A. Well, I guess what I'm saying to you, if the
25 tax -- okay. Well, if the tax code is -- if bonus

1 depreciation is made permanent -- I mean, I'll play
2 maybe along with your line of -- if bonus
3 depreciation is made permanent, then the -- the
4 deduction of the lease payment would be less
5 impactful to our -- to our taxes because we would
6 have less taxable income to apply against. You can
7 only go to zero. And we're effectively close to
8 that today because of the bonus depreciation
9 deductions.

10 But in a normalized year, which we've had
11 many of prior to the last couple, two or three,
12 Windstream's cash taxes were much higher, and we
13 would expect them to be higher in the future. Then
14 the lease payment deduction would be more
15 substantial, and you can't ignore that as a benefit
16 for this transaction when you think about the cash
17 flow in the aggregate.

18 I mean, I think what we were trying to
19 illustrate with this rebuttal and this testimony
20 today was you can't just take, you know, the
21 reduction, you know, for 2014 and assume that's all
22 there is that will ever happen on the netting.

23 Q. Sure.

24 A. Yeah.

25 Q. Okay. There's been a lot of discussion

1 today, I think understandably, of cash flow benefits
2 and so on, and as you said a few minutes ago,
3 there's really three major cash flow components to
4 the transaction.

5 A. Uh-huh.

6 Q. There's a reduction in interest payments,
7 there's the new lease payment, and then there's a
8 reduction in the dividend payment.

9 A. Yes.

10 Q. If we can set that dividend payment aside for
11 a second, we have a reduction in interest payments
12 of \$200 million, give -- let's say between 200 and
13 250 million.

14 A. Maybe a little less than that. I don't want
15 to misstate. It's probably between 150 and 200.

16 Q. Okay. And you have the new lease payment
17 that's 650 million, so the net cash flow effect of
18 that piece of the transaction is to reduce your free
19 cash flow, correct?

20 A. Well, you have -- you have the lease payment
21 on an after-tax basis. Let's call it roughly 400.
22 All right. We talked about --

23 Q. That's fine.

24 A. We talked about the mechanics of that. And
25 then the interest reductions, again, call it 150,

1 180, something in there, so you're correct in terms
2 if you stopped right there, you know, that's not
3 free cash flow accreted, but we're reallocating a
4 sizeable portion of what will -- what is today our
5 dividend.

6 Free cash flow obviously is, you know, freely
7 available, free cash flow, of 600 million. We're
8 reallocating a substantial portion of that to where
9 it's reinvesting in the business.

10 Q. Right. And wouldn't you achieve a very
11 similar result if Windstream simply cut its dividend
12 from a dollar a share to 70 cents a share?

13 A. Well, we serve multiple constituents, one of
14 which is equity holders, and dividend cuts can be
15 destructive in terms of that, and we believe
16 strongly that this transaction, because of the
17 way -- this transaction due to the creation of two
18 companies, one which is a real estate investment
19 trust that will manage and maintain, you know,
20 passive distribution assets, which is a
21 yield-focused company, can support a large dividend
22 payment.

23 They'll -- they'll -- a like-for-like
24 comparison, 60 cents of the dividend for Windstream
25 shareholders, which I'm sure you can appreciate when

1 we're spinning out this company it's going to the
2 same shareholders, as you said earlier, you're
3 correct. So those shareholders care about what's
4 the result from a dividend versus, you know, equity
5 appreciation.

6 So in determining what was the right outcome
7 for all of our constituents, equity holders, debt
8 holders, customers, you know, regulators, we had to
9 balance all constituents, and one of them was the
10 equity holders. And we thought it would be value
11 destructing to simply cut our dividend without
12 providing for the ability to create value in another
13 way.

14 And so in this transaction, we believe
15 there's a substantial portion of the dividend that
16 is maintained to the existing shareholders that's
17 just transferred into the new CSL company.

18 Windstream, the remaining operating company,
19 will carry much lower dividend burden and will start
20 to reinvest in itself for the benefit of growth and
21 serving of customers, but a simple dividend cut,
22 dependent upon what you view that as being in terms
23 of percentages, could have been value destructing to
24 our equity holders without the benefits of any
25 increases in terms of the transaction structure that

1 we have.

2 So those -- those were the considerations as
3 we judged various options, strategic alternatives,
4 and that's why we think this is the structure that
5 makes the most sense for all constituents.

6 Q. Okay. But again, just in terms of the cash
7 flow effect of the transaction, almost all of that
8 effect is a result of reducing your dividend and
9 transferring some of that dividend obligation to the
10 new company, correct?

11 A. If you're just isolating out Windstream, I
12 think that's correct to say. If you look at the
13 complete transaction, which I don't think we're here
14 to talk about that today, but I'm happy to. If you
15 look at both sides of the transaction there's
16 obviously other significant benefits that are
17 accreted from the transaction.

18 There's the ability to attract higher
19 multiples on CSL for the dividend payment -- sorry,
20 the dividend paying company that it is relative to
21 its peers, they trade at a higher multiple, which
22 helps equity holders. And then Windstream, as a
23 lower dividend paying company in the future, with
24 the ability to reinvest in itself and grow, we think
25 also has good prospects for creating excess share

1 appreciation.

2 So the combination of all of that together,
3 we believe, was the right outcome for our
4 shareholders, our bond holders, our regulators, and
5 customers. And so that's the balance we struck and
6 feel like that this transaction met all of the key
7 considerations from each of those relevant parties.

8 Q. Just to kind of put this in some perspective,
9 have there been other telecom companies that have
10 reduced their common stock dividends so they could
11 invest more in their network?

12 A. Absolutely.

13 Q. Okay. And have there been other telecom
14 companies that have established this kind of real
15 estate investment trust --

16 A. Yes.

17 Q. -- structure?

18 A. Yes. The wireless industry, it's actually
19 not uncommon. So American Tower with -- you know,
20 with some of the wireless partners, so the large
21 carriers on the wireless side -- you know their
22 names -- they have, for some number of years,
23 contributed a very substantial part of their core
24 network.

25 You can't operate a wireless

1 telecommunications network without towers. They
2 contributed those towers to different companies who
3 became REITs, and they leased them back for
4 long-term exclusive use.

5 Q. Okay. But as far as you know, you're the
6 first wired telecom company to try this?

7 A. As far as I know.

8 MR. RUBIN: Thank you. That's all we have
9 for the witness, Mr. Vice-Chairman. Thank you.

10 VICE-CHAIRMAN GARDNER: Thank you.

11 Mr. Brent or Mr. Gillespie.

12 MR. GILLESPIE: Thank you, Mr. Vice-Chairman.

13 CROSS EXAMINATION

14 By Mr. Gillespie:

15 Q. Good morning, Mr. Gunderman.

16 A. Good morning.

17 Q. I'm Gardner Gillespie representing the
18 Kentucky Cable Telecommunications Association.

19 A. Good morning.

20 Q. And you understand that our interest is
21 somewhat more parochial than the issues you've been
22 discussing. Our interests have to do with the
23 Commission's regulation of Windstream's pole
24 attachment rates and rates for conduit and use of
25 rights-of-way. Do you understand that?

1 A. Yes.

2 Q. And I'm going to be trying to explore various
3 commitments that I believe the company -- the
4 operating companies have made. And in connection
5 with that, I just want to understand that your
6 testimony -- any commitments that are made in
7 connection with your testimony would be binding on
8 the operating companies?

9 A. Yes. I mean --

10 Q. And the commitments and representations made
11 in connection with the companies' responses to data
12 requests are considered to be binding on the
13 operating companies; is that right?

14 A. Yes.

15 Q. Okay. And the data responses the company
16 has -- has made, are they accurate?

17 A. Yes.

18 Q. And there -- I believe you already had the
19 opportunity to correct them, and you determined that
20 there were no corrections necessary, correct?

21 A. That's correct.

22 Q. And those responses are binding on the
23 operating companies and also on CSL, correct?

24 A. Yes. CSL does not exist yet, but yeah, I
25 mean --

1 Q. But you're here speaking for --

2 A. We're here speaking for both companies, yes.

3 Q. So assume, if you would, with these series of
4 questions that the transaction has occurred.

5 A. Okay.

6 Q. Do the operating companies and CSL agree that
7 the Public Service Commission of Kentucky will
8 continue to exercise the same pole attachment
9 jurisdiction over the operating companies that it
10 has historically exercised?

11 A. Yes.

12 Q. And will the operating companies submit to
13 that jurisdiction?

14 A. Yes.

15 Q. Now, as I understand the transaction, CSL
16 will own most of the poles, but the operating
17 companies will have ultimate and full control over
18 the use of those poles; is that right?

19 A. Yes.

20 Q. And the operating companies will allow the
21 members of the Kentucky Cable Telecommunications
22 Association, which I'll refer to as KCTA, to attach
23 to those poles at reasonable rates, terms, and
24 conditions as regulated by the Commission; is that
25 right?

1 A. Yes.

2 Q. Is it the operating companies' intention that
3 the Public Service Commission will retain full
4 jurisdiction over the operating companies' rates,
5 terms, and conditions for use of poles, conduits,
6 and rights-of-way?

7 A. Yes.

8 Q. Will the operating companies request Public
9 Service Commission to state in any order related to
10 this matter that it will retain full jurisdiction
11 over the operating companies' provision of pole
12 attachments, conduits, and rights-of-way after the
13 transaction closes?

14 A. That is our testimony today.

15 Q. So you are here today requesting that the
16 Commission do that?

17 A. Well, I may have misunderstood your question,
18 but we are -- we are -- the operating company, if
19 you're talking about Windstream, will -- we do not
20 expect any -- any changes as it relates to the pole
21 attachment, you know, rates as a result of this
22 transaction. So maybe if you could restate the
23 question.

24 Q. Well, my question was a little bit more
25 specific and a little different than that. What I'm

1 asking is whether the operating companies will
2 request that the jurisdiction -- that the Commission
3 state in any order that it has jurisdiction over the
4 poles, pole attachment and conduit and rights-of-way
5 rates that will relate to Windstream after the
6 transaction in which the ownership of the poles and
7 conduits will be moving to CSL, but the
8 responsibility in connection with the operation of
9 those poles and conduits will remain with
10 Windstream?

11 A. No. I'll defer that to our general counsel
12 for the question there.

13 Q. Now, the operating companies have stated in
14 response to KCTA Data Request Number 11 that they
15 will continue to maintain their books and records
16 for poles as they have done to date; is --

17 A. Yes.

18 Q. Is that correct?

19 A. Yes.

20 Q. And will there be any changes in the cost of
21 poles on the books of the companies as a result of
22 this transaction?

23 A. We have no expectation of any rate changes.

24 Q. That's not my question. My question --

25 A. No.

1 Q. Let me go back.

2 A. Okay.

3 Q. My question is whether there will be any
4 changes in the costs of poles on the books of the
5 companies, the operating companies, as a result of
6 this transaction?

7 A. No.

8 Q. Let me give a little more background for
9 this.

10 Do you understand that the pole rate -- the
11 regulation of the Commission of pole attachments has
12 historically been as set forth in Administrative
13 Case 251, and that methodology for reviewing rates
14 takes the embedded cost of certain size poles, and
15 it depreciates those costs.

16 A. Yes.

17 Q. To get a net average pole cost, and then it
18 multiplies it by a carrying charge to determine what
19 the annual cost of owning and maintaining those
20 poles is for a year.

21 A. Uh-huh.

22 Q. And then it allocates to the cable companies
23 a portion of those costs. You understand that?

24 A. Yes.

25 Q. So you understand that a fundamental element

1 of that methodology involves the embedded cost of
2 the poles.

3 A. Yes.

4 Q. So my question is whether or not the --
5 Windstream or the operating companies would -- there
6 would be any change in the embedded costs of the
7 poles on the companies' books as a result of the
8 transaction?

9 A. Windstream -- Windstream maintains all the
10 operating costs post-transaction that it has today,
11 so we don't have any expectation that the cost would
12 change in support of those in the future.

13 We, as a tenant, as part of a triple net
14 lease, maintain all obligations to operate and
15 maintain, you know, the network, and obviously will
16 continue to do that and don't have an expectation of
17 changes.

18 Q. Well, I'd like to try to break this down a
19 little bit more than perhaps you want to. So my
20 question right now just has to do with the embedded
21 costs of the pole, which are a fundamental element
22 of the pole rate.

23 A. Uh-huh.

24 Q. As a result of this transaction, will there
25 be any changes on the books of Windstream to the

1 embedded cost of the utility poles?

2 A. No. Our operating costs are the same, and as
3 we testified earlier, given the transaction outcome
4 where the assets stay on the books of Windstream,
5 under GAAP accounting the resulting, you know,
6 costs, you know, aren't changing.

7 Q. The resulting costs are not changing, did you
8 say?

9 A. They're not changing.

10 Q. Well, will there be any changes in the
11 operating companies' depreciation practices --

12 A. That's what I'm talking about.

13 Q. -- as a result of the transaction?

14 A. That's what I was referring to. Because of
15 the failed sale-leaseback accounting outcome that we
16 spoke about earlier, that we're required to maintain
17 the assets and the depreciation costs on the books
18 of Windstream given our continuing involvement over
19 the term of the lease for this transaction.

20 Q. No, I understood you to say in response to a
21 question earlier this morning that you don't know
22 what impact for rate-making purposes the
23 depreciation practices of the company would have.

24 A. Your question was is do I expect any cost
25 changes for the companies, and my answer is no.

1 Q. No, my question is whether there's going to
2 be any change in the depreciation practices of the
3 company.

4 A. And my expectation today is no, given that --

5 Q. Well, is that an expectation, or is that a
6 commitment?

7 A. The asset that -- the accounting expectation
8 that we expect for this transaction is, you know,
9 the failed sale-leaseback accounting, which would
10 provide for us to maintain the assets on the books
11 of the operating companies and maintain the
12 depreciation for book purposes, and so that is --
13 that is -- that is not a change.

14 Q. So there -- so you, on behalf of the company
15 here, are making a representation that the pole
16 depreciation practices that Windstream has will not
17 change as a result of the transaction.

18 A. Yes.

19 Q. Okay. One of the elements of the pole
20 attachment methodology is the rate of return.

21 A. Uh-huh.

22 Q. And the company under the methodology is
23 entitled to a reasonable rate of return on the pole
24 investment, and cable companies pay their portion of
25 that through their allocation of the costs of the

1 pole.

2 A. Uh-huh.

3 Q. Is there anything in the -- will there be any
4 changes in the operating company's rate of return as
5 a result of this transaction?

6 A. As we represented in our testimony, our
7 operating companies have elected alt reg.
8 Regulation are not subject to rate of return
9 regulation.

10 Q. Okay. I understood that -- that Windstream
11 is not currently subject to rate of return
12 regulation by this Commission, but one of the
13 elements of the pole attachment formula is a rate of
14 return or a cost of money element.

15 A. Uh-huh.

16 Q. And will there be any change to the rate of
17 return or the cost of money element of that rate
18 formula as a result of this transaction?

19 A. No.

20 Q. Now, I understood you to talk earlier about
21 the potential of negative equity. Will that cause
22 any change in the rate of return or cost of money
23 element of the pole attachment rate formula?

24 A. Not our expectation.

25 Q. Is that a commitment or --

1 A. My committing, that's not our expectation
2 anything would change. I mean --

3 Q. Well, you understand that I'm -- I'm here
4 trying to understand what the effect of this will be
5 on pole attachment rates.

6 A. I understand.

7 Q. And expectation to me is not nearly as
8 comforting as a commitment.

9 A. I -- I understand that, and --

10 Q. Can you make a commitment?

11 A. Not today.

12 Q. We also talked about push-down accounting.
13 What effect, if any, would that have on the rate of
14 return or cost of money element of the pole
15 attachment rates?

16 A. We would not expect any material changes that
17 would be a result of that. You know, our -- the
18 resulting outcome of that accounting is, you know,
19 the allocation of, you know, the payment stream, if
20 you will, from the new lease, you know, based upon
21 the percentages of assets contributed. And that has
22 not been finalized, but we would not expect a change
23 as a result of that.

24 Q. Well, again, you're stating an expectation.
25 You're not stating a commitment. Is that right?

1 A. Yes, that's correct.

2 Q. Now, there was a lot of discussion earlier
3 about different accounting methods for different
4 purposes.

5 A. All right.

6 Q. Will the accounting that the companies
7 maintain with respect to costs related to pole
8 attachments, will those be independent of other
9 accountings or wholly independent of the other
10 accounting structures used by the -- by the
11 companies?

12 A. We would expect to maintain all the existing
13 accounting requirements for -- in support of the
14 pole attachment rate determinations.

15 Q. Yeah, but are those accounting systems that
16 you're going to be keeping in place for pole
17 attachments, are they going to be used for any other
18 purpose?

19 A. No.

20 Q. So what discipline is there for the
21 accounting that this Commission would be relying on
22 for pole attachments if there is no other purpose
23 other than using it for regulation of the poles?

24 A. We have an obligation to report that today,
25 and we'll have an obligation to report that tomorrow

1 after the transaction, and we don't expect to be
2 relieved of any of those obligations. So I guess
3 I'm not understanding your question.

4 Q. Does the -- does the company -- do the
5 companies today, in maintaining the accounting
6 necessary for pole attachment regulation, do the
7 companies also rely on that accounting for any other
8 purpose?

9 A. Our regulatory accounting obligations, do we
10 use those books -- our regulatory accounting
11 ledgers, do we use those books for managing the
12 day-to-day business? I mean, they're prepared for a
13 specific purpose, and that is to be responsive to
14 all of our obligations within -- within our
15 regulatory areas, and that's what we do today, and
16 that's what we'll continue to do tomorrow.

17 I guess we have multiple, you know, outputs
18 of financial views, and they're all for the intended
19 purpose of -- of either regulatory or, you know, SEC
20 reporting. I don't know how else to answer your
21 question.

22 I mean, those don't change as part of this
23 transaction, and they've been very consistent
24 pretransaction, and they'll be consistent
25 post-transaction. I don't know how to answer your

1 question any differently than that.

2 Q. How does -- how do the companies today
3 determine what the rate of return or cost of money
4 element is for purposes of pole attachment
5 regulation?

6 A. I don't have that detail with me today, but
7 we'd be happy to respond to the data request.

8 Q. In the KCTA's Data Request Number 12, you
9 listed various elements that are necessary for the
10 Commission's pole attachment regulation. Do you
11 recognize those elements as being the elements or
12 some of the elements used in Administrative
13 Case 251?

14 A. Was there a question?

15 Q. Yeah. My question was whether you recognized
16 these as being the elements that are relied on by
17 the Commission in pole attachment regulation under
18 its Administrative Case 251?

19 A. That is recognized, yes.

20 Q. Okay. Now, do the operating companies keep
21 the information that is requested in this
22 interrogatory -- this interrogatory today?

23 A. Yes.

24 Q. Will the operating companies keep the
25 information as requested in this data request after

1 the transaction closes?

2 A. Yes.

3 Q. Will the operating companies provide the
4 information requested in Data Request 12 to KCTA
5 before this transaction?

6 A. I'm not finding Data Request 12, but it could
7 just be it's not in front of me here. Could you
8 state the request?

9 MR. OVERSTREET: Before you answer,
10 Mr. Gunderson.

11 THE WITNESS: Gunderman.

12 MR. OVERSTREET: Your Honor, we don't believe
13 that that information is relevant to the issues
14 before the Commission.

15 Mr. Gillespie's client is trying to interject
16 a pole attachment rate case into this proceeding.
17 We objected to it, and we responded to the data
18 request. And we simply don't believe that it's
19 appropriate to interject a rate case into this
20 proceeding.

21 If Mr. Gillespie or his clients think that
22 our rates are incorrect or too high, there's a
23 procedure called a complaint that they can file, and
24 that can be hashed out and given full discovery and
25 whatnot, but this case should not be an opportunity

1 for Mr. Gillespie and his clients to get something
2 that they're not otherwise entitled to.

3 MR. GILLESPIE: Mr. Vice-Chairman, let me --
4 let me ask a couple follow-up questions, and we'll
5 come back to this.

6 Q. (By Mr. Gillespie) A different question. Do
7 you think it's reasonable for KCTA to want a
8 baseline for regulation and the costs relied on by
9 the companies prior to the transaction so that KCTA
10 can be assured that the representations that are
11 being made this morning regarding the way that the
12 companies are going to continue to maintain their
13 accounting records are fulfilled?

14 A. I don't think it's an unrealistic
15 expectation to require that the same
16 reporting requirements that Windstream
17 operates under today in support of rate
18 making around pole attachment would continue
19 tomorrow, and we have every expectation to
20 do that.

21 Q. Do you think it's unreasonable for us to want
22 a baseline based on the current accounting of the
23 companies prior to the transaction so that we can be
24 sure that the commitments and representations that
25 are made by the operating companies for

1 post-transaction, in fact, will be met?

2 A. Well, as we said in our direct testimony from
3 today, the operating companies made it clear in the
4 application and the responses request for
5 information that transaction will not result in any
6 rate changes.

7 Q. We'll get to that in a minute.

8 MR. GILLESPIE: But Mr. Vice-Chairman, the
9 witness has said that the companies will have same
10 accounting systems, but he was not clear, at least
11 to me, regarding how they would determine what the
12 cost of money was, and I think that in order for us
13 to be sure and the Commission to be sure that the
14 accounting systems are the same, we need a baseline,
15 and let me ask another follow-up question.

16 Q. (By Mr. Gillespie) The current tariff that --
17 the pole attachment rates of the operating companies
18 are set in Kentucky according to tariff; is that
19 right?

20 A. Yes.

21 Q. When was the last time that those tariff
22 rates were changed by the operating companies, do
23 you know?

24 A. I don't know.

25 Q. More than ten years ago?

1 A. I don't know the answer to that.

2 Q. Is there anybody here that knows on behalf of
3 the company?

4 A. You can ask John Fletcher, but I don't know
5 if he knows either off the top of his head.

6 MR. GILLESPIE: Well, I'll come back to the
7 question that is before the Commission regarding
8 this issue. We believe that we are entitled to and
9 need a baseline, so that if the transaction occurs,
10 either as approved by the Commission, or regardless,
11 that this is important that we have a baseline and
12 that we can then track it going forward to be sure
13 that the transaction, in fact, does not change the
14 pattern of pole attachment regulations.

15 MR. OVERSTREET: Your Honor, may I address
16 that?

17 VICE-CHAIRMAN GARDNER: Yeah. The question
18 that you -- and the data request was number 14; is
19 that right?

20 MR. OVERSTREET: I believe that's the number.

21 VICE-CHAIRMAN GARDNER: Is there any other
22 one related to this, or was it just that one?

23 MR. OVERSTREET: It's 14.

24 MR. CRITTENDEN: It's 14, and the information
25 is set out in 12, right.

1 VICE-CHAIRMAN GARDNER: Okay. Go ahead.

2 MR. OVERSTREET: Thank you. Your Honor, as
3 Mr. Gunderson has testified, the company is going to
4 continue to maintain its records in connection
5 with -- and we're just talking about pole
6 attachments, which remain fully regulated by this
7 Commission, in the same manner that it did today --
8 that it does today it will do after the transaction
9 closes.

10 But for this transaction, Mr. Gillespie would
11 have no right to get a baseline. And what he's
12 trying to do is leverage this transaction to get --
13 to get information that he's not otherwise required.
14 If, after the transaction closes, the companies'
15 rates -- pole attachment rates become a matter
16 properly before this Commission --

17 VICE-CHAIRMAN GARDNER: In other words, a
18 change?

19 MR. OVERSTREET: The Commission has the full
20 ability --

21 VICE-CHAIRMAN GARDNER: Is that what you
22 mean, a change?

23 MR. OVERSTREET: Yeah, it's a rate change.
24 He files a complaint saying the rates are too high,
25 we file an application saying the rates need to go

1 up, full opportunity for discovery about what those
2 costs were based upon the records as they exist
3 today, but this is an unnecessary complication and
4 an effort to leverage the proceeding of an aspect of
5 this proceeding that they have no right to.

6 VICE-CHAIRMAN GARDNER: I understand the
7 issue.

8 Can my colleagues come here for just a
9 second.

10 COMMISSIONER BREATHITT: Did you want to rule
11 after lunch?

12 VICE-CHAIRMAN GARDNER: We're going to take a
13 break until about -- short break now until about
14 five after 12:00, and then we'll rule on that
15 question at that time.

16 MR. OVERSTREET: Thank you.

17 MR. GILLESPIE: Thank you.

18 VICE-CHAIRMAN GARDNER: We're off the record.

19 (Recess from 11:54 a.m. to 12:08 p.m.)

20 VICE-CHAIRMAN GARDNER: Okay. We're back on
21 the record.

22 And, Mr. Gunderman, you're still under oath.
23 Let me ask you just a couple questions to make sure
24 that I understand your testimony from the floor so I
25 know how to -- to make sure how to rule on this

1 issue.

2 EXAMINATION

3 By Vice-Chairman Gardner:

4 Q. You-all made commitments that the -- that the
5 Commission would still have jurisdiction or
6 authority to decide pole attachment rates.

7 A. Yes.

8 Q. Okay. And you also made a commitment that
9 you would not -- you would not change the
10 methodology for computing pole attachment rates as a
11 result of this transaction.

12 A. Yes.

13 Q. And that -- okay. And what that means to me
14 is that if there were a dispute after the fact on
15 that issue, that it would certainly be relevant how
16 the pole attachment rate was computed that
17 established the tariff in the first place, as well
18 as methodology that you're using on an ongoing basis
19 internally to compute those rates in order that --
20 in order that KCTA would be able to determine if
21 those were accurate or not.

22 A. If it's the Commission's determination that
23 we need to provide under data requests the current
24 calculation, then we could do that.

25 Q. We're not. I don't -- I don't believe it's

1 relevant in this -- we don't believe it's relevant
2 in this proceeding, so we're not going to order that
3 you provide that in this proceeding.

4 But we're -- under those two -- basically
5 three conditions, which is that we retain and we --
6 make sure I'm -- that we would retain jurisdiction
7 over pole attachment rates, that there would be no
8 change in the methodology of how -- of how you
9 compute the different elements that are in the
10 require -- in the regulation, and that they would
11 be -- it would be relevant to them to ask in a
12 future proceeding how you are computing it
13 originally, how you're computing it today, and how
14 you're computing it at the time.

15 A. Yes.

16 VICE-CHAIRMAN GARDNER: Okay. Then we're --
17 then for purposes of this hearing we're going to
18 rule that it's not relevant.

19 MR. OVERSTREET: May I make one further
20 statement?

21 VICE-CHAIRMAN GARDNER: Sure.

22 MR. OVERSTREET: Thank you for your ruling,
23 but in -- just in the interest of complete
24 disclosure, I've just been informed by in-house
25 counsel for Windstream that actually Windstream did

1 not set these rates. Of course, the rates and the
2 methodology are prescribed by the Commission, not --

3 VICE-CHAIRMAN GARDNER: Because Windstream
4 didn't exist at the time.

5 MR. OVERSTREET: Windstream didn't exist at
6 the time. They bought the assets or received the
7 assets from Verizon, but certainly our records --
8 you know, we are an open book and would be an open
9 book in any future proceeding.

10 VICE-CHAIRMAN GARDNER: Okay. That's fair.

11 MR. GILLESPIE: Thank you, Mr. Vice-Chairman.

12 FURTHER CROSS-EXAMINATION

13 By Mr. Gillespie:

14 Q. Mr. Gunderman, then if I understand the
15 comments by your counsel, then you don't know how
16 the rate that is in the tariff was calculated?

17 A. I don't have that information in front of me
18 today, but we obviously reviewed those rates and
19 those calculations, and we maintain those on a
20 consistent basis in accordance with, you know, the
21 rules of the Commission.

22 Q. So you do have those calculations that form
23 the basis of the current tariff rates? I understood
24 your counsel to say you did not. Did I
25 misunderstand?

1 MR. OVERSTREET: Well, what I said was is
2 that this is -- we're in Frankfort on November 13th.
3 The Verizon transaction took place when?

4 MR. FLETCHER: 2002.

5 MR. OVERSTREET: 2002, so that's 12 years
6 ago. As Mr. Gunderman says, he doesn't have that
7 information in front of him. Whatever we have with
8 respect to that, you know, if it becomes relevant in
9 a future proceeding, we're more than happy to make
10 it available.

11 But we can't -- you know, without looking at
12 what we have, we can't -- you know, we'll provide
13 the Commission and, you know, and other parties when
14 it becomes relevant what we have. It's not a matter
15 of not knowing. It's just not knowing what we have
16 today.

17 VICE-CHAIRMAN GARDNER: Okay.

18 Q. (By Mr. Gillespie) Well, let me switch gears
19 a little bit. So in response to Staff Data Request
20 Number 8, companies have indicated that there are
21 approximately 3,305 poles that the operating
22 companies will not be distributing ownership of to
23 CSL because they -- in connection with some
24 government monies received in connection with those;
25 is that right?

1 A. Yes.

2 Q. And so those 3,305 poles approximately will
3 continue to be owned by the operating companies,
4 right?

5 A. Yes.

6 Q. Will the investment in those poles for
7 accounting purposes be treated the same way as the
8 poles that are to be owned by CSL?

9 A. Those will not have a financial outcome that
10 is consistent with the ones transferred to CSL
11 because the accounting methodology as it relates to
12 the accounting treatment of failed sale-leaseback
13 accounting would not apply to the retained -- to the
14 retained towers.

15 Q. Let me ask you this way. Those 3,305 poles,
16 which of the operating companies own those poles?

17 A. I don't have that in front of me today, but I
18 would imagine that they are largely dispersed across
19 the largest entity.

20 Q. So you believe that they would be -- that
21 they are owned by, in part, by each of the two
22 operating companies?

23 A. I would say yes, but I don't have that in
24 front of me today, but there's no -- you know, the
25 grant was, you know, provided across multiple areas.

1 Q. Okay. So you don't know.

2 A. Not in front of me, no.

3 Q. Will the accounting records for these poles,
4 and to the extent that they're relevant to the pole
5 attachment rate methodology, will they be kept in
6 the same way as the accounting records for the poles
7 that are to be distributed to CSL?

8 A. They're separate. We have a separate
9 reporting system for the RUS assets.

10 Q. Does that mean that those poles will have a
11 different -- do or will have a different pole
12 attachment rate?

13 A. That they will be calculated -- the rates
14 will be calculated under the current guidelines as
15 established by the Commission, and that will not
16 change as part of the transaction.

17 Q. Yeah, but will the -- will they be
18 combined --

19 A. No.

20 Q. -- with the poles that go to CSL for purposes
21 of determining pole attachment rates?

22 A. No. We have separate reporting for -- for
23 those poles today.

24 Q. So the pole attachment rate may be different
25 for those poles than the pole attachment rates for

1 the two major operating companies.

2 A. I can't tell you if they are or they aren't.
3 I'm just telling you that we maintain separate
4 reporting on the assets and calculate the pole
5 attachment rates in accordance with existing, you
6 know, rules.

7 Q. Does Windstream charge the tariffed pole
8 attachment rates for those poles?

9 A. Yes.

10 Q. When were those poles acquired? Were they
11 acquired after 2002?

12 A. Yes.

13 Q. Has Windstream performed any calculations for
14 those poles to determine what the pole attachment
15 rate should be for those poles based on
16 Administrative Case 251?

17 A. We calculate the -- we would calculate them
18 in accordance with the rules that were in place when
19 the last rate case was made.

20 Q. So Windstream has made calculations as to
21 what the pole attachment rates would be for those
22 3,300 poles based on Administrative Case 251, is
23 that what you're saying?

24 A. They're in accordance with the rules as
25 provided by the tariff.

1 Q. I'm not asking you whether they're in
2 accordance with any rules. I'm asking you whether
3 Windstream has done the calculations.

4 MR. OVERSTREET: Your Honor, I'm going to
5 object again. We're getting into calculation of
6 tariffed rates. It has nothing to do with the
7 transfer.

8 VICE-CHAIRMAN GARDNER: I'll let him ask the
9 general question. So he can ask the general
10 question that he just asked.

11 MR. GILLESPIE: Okay. Mr. Vice-Chairman,
12 what I'm trying to understand is how these 300 --
13 these 3,300 poles are to be regulated.

14 Q. Will -- so as I understand your testimony,
15 those 3,300 poles, the rates will be calculated by
16 the operating companies differently, maybe by the
17 same methodology, but differently than the poles
18 that are going -- the hundreds of thousands of poles
19 that are going to CSL?

20 A. I didn't say that. What I said was that we
21 maintain separate records for those poles, and the
22 calculations for those, as required under, you know,
23 the tariff, are -- are maintained and reported on,
24 and if there's -- I can't tell you today what the
25 differences are in the two calculations, but I can

1 tell you that they're in accordance with the
2 tariffs.

3 Q. Okay. Well, what I'm trying to understand is
4 there are thousands of poles that are being
5 distributed from Windstream East to CSL, and I
6 understood your testimony earlier that there's a
7 commitment that -- that the rate, pole attachment
8 rate for those poles will be calculated according to
9 the Commission's methodology and in the same way
10 that Windstream has been calculating the pole
11 attachment rates for those poles, correct?

12 A. Yes.

13 Q. Now, let's consider these 3,300 poles. Will
14 they be -- they would be part of the same
15 calculation, or will their pole attachment rates be
16 calculated separately based on their costs?

17 A. They would be calculated based upon the
18 requirements, and I would expect that, you know,
19 those would be calculated with very similar costs
20 under similar methodology, but they will be tracked
21 separately and reported on as such.

22 Q. Okay. So they're tracked separately, so
23 their costs may be different, so their pole
24 attachment rate may be different than the rates for
25 those poles that are going to CSL; is that right?

1 A. I can't tell you today that they're different
2 or the same. I can tell you that they're calculated
3 in accordance with the tariff.

4 Q. Well, let's understand something. The tariff
5 has rates. I don't believe the tariff has
6 calculations. So, I mean, are you saying that they
7 will be calculated according to the Commission's
8 methodology in Case 251?

9 A. Yes.

10 Q. Okay. But they may be different. So in
11 terms of going forward, there would be a pole
12 attachment rate calculated for Windstream East and a
13 different pole attachment rate calculated for
14 Windstream West, correct?

15 A. Under the same methodology as required.

16 Q. And the -- of the 3,300 poles that Windstream
17 is going to continue to own, some will be owned by
18 Windstream East and some will be owned by
19 Windstream West, correct?

20 A. I don't have the breakdown in front of me,
21 but --

22 Q. That's what you testified to, right?

23 A. No, I didn't. What I said earlier was that I
24 didn't have the breakdown between East and West of
25 the broadband stimulus poles.

1 Q. But you understood and assumed that there
2 were some of those poles were owned by
3 Windstream East, and some of the poles were owned by
4 Windstream West, correct?

5 A. What I said was I didn't --

6 MR. OVERSTREET: Your Honor, he just answered
7 the question.

8 A. -- have the breakout of it. That's what I
9 said.

10 VICE-CHAIRMAN GARDNER: I'm sorry, say what
11 you said.

12 Q. I'm sorry, I didn't hear your answer.

13 A. I said I didn't have the breakout of those on
14 my recall.

15 Q. All right. But what you're telling us is
16 that whether they're all owned by one of those
17 operating companies, or whether they're owned by
18 both, they will be subject to a -- their own
19 calculations, which may be different from the
20 calculations for those poles that are owned by CSL.

21 A. What I said was is that they would be
22 calculated in conformance -- in conformity with 251.

23 Q. Yeah, but that wasn't my question. My
24 question was --

25 A. Our requirements for calculating the rates

1 are to calculate them, you know, in accordance with
2 the law, and that's what we -- that's what we are
3 doing, and that's what we will continue to do.

4 Q. And the costs of those poles may be different
5 on the average than the costs of the poles that are
6 going to CSL, correct?

7 A. I don't know the answer to that today.

8 Q. You don't know whether they're different or
9 not?

10 A. I don't have that with me, no.

11 Q. Do you have any reason to believe that
12 they're the same?

13 A. I don't have that with me. I don't know.

14 COMMISSIONER BREATHITT: Mr. Gillespie, may I
15 ask a question?

16 MR. GILLESPIE: Of course.

17 COMMISSIONER BREATHITT: How does the company
18 decide which poles go to CSL and which stay with the
19 Windstream?

20 THE WITNESS: The poles that he's referring
21 to, madam, are related to poles that were as part of
22 the construction effort for a broadband stimulus
23 grant for the RUS.

24 COMMISSIONER BREATHITT: Oh, that's right,
25 yes.

1 THE WITNESS: And those are assets that we --

2 COMMISSIONER BREATHITT: Yes.

3 THE WITNESS: -- elected to retain.

4 COMMISSIONER BREATHITT: I remember being
5 briefed on that and am recalling that now. So
6 that's the distinction?

7 THE WITNESS: Yes.

8 COMMISSIONER BREATHITT: The ones that will
9 be with Windstream or the ones that were part of the
10 federal --

11 THE WITNESS: They're a part of the RUS
12 stimulus.

13 COMMISSIONER BREATHITT: Yes.

14 THE WITNESS: Yes.

15 COMMISSIONER BREATHITT: Okay. I just wanted
16 that little clarification. Thank you for letting me
17 interrupt you.

18 MR. GILLESPIE: Of course.

19 VICE-CHAIRMAN GARDNER: I think we've about
20 exhausted this particular area.

21 MR. GILLESPIE: Fair enough.

22 Q. (By Mr. Gillespie) The master lease, which
23 was -- or the summary of the master lease, which was
24 included as Exhibit D to the responses to KCTA's
25 data request. Page 1, it states that the leased

1 property will include the easements and pole
2 agreements?

3 Do you see that under Leased
4 Property.

5 A. Yes.

6 Q. Okay. And on page 3 it states, under the
7 second bullet there, that CSA -- CSL may require
8 Windstream and the operating companies to convey
9 legal title to CSL for any of the easements,
10 permits, and pole agreements.

11 Do you see that.

12 A. Yes.

13 Q. Now, in Data Response Number 4 of the staff,
14 the --

15 MR. CRITTENDEN: Is that the first or second
16 set of the staff requests?

17 MR. GILLESPIE: It is the first set of
18 October 1st. I'm sorry, I'm referring to Response
19 Number 3.

20 MR. OVERSTREET: Number 3?

21 Q. And this says, quote, "Applicants will retain
22 title to all easements and rights-of-way."

23 So explain for me what -- what appears to be,
24 to me to be a discrepancy between these statements.

25 A. I'm going to defer that question to our

1 general counsel, who has a better understanding of
2 the retained title issue.

3 Q. Okay. Do you know what company owned the
4 assets, the distribution assets of -- that are
5 currently owned by Windstream West in 2002?

6 A. I don't recall that, no.

7 Q. Is it Alltel?

8 A. Oh, Alltel -- Alltel purchased the assets
9 from Verizon/GTE at that time, and later Windstream
10 obviously spun out of Alltel, so yes. I didn't know
11 if you have a different company -- company name
12 you're after there. But yes, that was the parent
13 company transaction structure.

14 MR. GILLESPIE: I have no further questions
15 at this time.

16 MR. PINNEY: Sorry, I'm going to get situated
17 here.

18 CROSS-EXAMINATION

19 By Mr. Pinney:

20 Q. I guess it's afternoon now, so good
21 afternoon. I've misplaced my questions with all
22 this shuffling around, but as a start, I know for
23 these transactions that the virtues of the
24 transaction have been extolled for rate payers and
25 shareholders alike. "Extolled" is probably perhaps

1 a strong word, but it's been touted as beneficial
2 for everybody.

3 And in my experience, nature abhors a vacuum.
4 There's always going to be some sort of loser in a
5 transaction as, you know, proposed. So if there's
6 going to be somebody who does not benefit, or an
7 entity that does not benefit from this transaction,
8 who or what would it be.

9 A. I firmly believe that all of our constituents
10 are benefiting. Our equity holders enjoyed the
11 benefits of having a free cash flow accretion in the
12 aggregate transaction, both within CSL and
13 Windstream, of which they own -- they will own --
14 they own one company today, they'll own two
15 tomorrow. So they benefit from that transaction.

16 It was, I think, an outcome or will be an
17 outcome for them that maintains and grows value for
18 equity holders. I think bond holders and secured
19 debt holders of Windstream will look at this
20 transaction as, you know, a delevering event for
21 Windstream, which they would be obviously advantaged
22 by, by having a lighter levered operating company
23 who could, you know, be better able to support its
24 debt burden over time.

25 Our customers absolutely will benefit from

1 this transaction in the form of incremental capital
2 investment.

3 From the standpoint of redirecting a dividend
4 from our equity holders to our customers, you might
5 say, well, doesn't that hurt our equity holders?
6 And the answer to that is if -- if only for that
7 outcome I would say yes, except that for the
8 transaction the way we structured it, the ability
9 for a sizeable portion of our dividend to be
10 maintained for the benefit of the equity holders
11 through CSL and the opportunity to have a higher
12 trading multiple for a triple net REIT that
13 typically commands a higher trading multiple than an
14 integrated, you know, voice and data and an ILEC
15 provider, they typically trade at different levels.
16 That has offset, we believe -- or we believe it will
17 offset the changes around the dividend change for
18 Windstream.

19 The cash flow that comes from the redirection
20 of that dividend change would be used to invest more
21 aggressively in Windstream for the benefit of our
22 customers, which we think serves the public, the
23 public good, as well as our customers. And
24 obviously I would think that that would serve the
25 interests of this Commission.

1 Q. Okay.

2 A. And last thing I would say, just for the
3 record, is our employees. I think they'll have a
4 chance to work for a stronger company and one that
5 has a chance to be in a better position to have
6 opportunities for growth and retirement.

7 Q. And so those benefits that you just listed,
8 would they inure to Kentucky as well, not just
9 overall, to all the things --

10 A. Absolutely.

11 Q. -- but you think the benefits would inure to
12 the Commission, the CWA employees, Windstream
13 customers in Kentucky?

14 A. Yes.

15 Q. Okay. All right. And I think you testified
16 earlier in response to a question from Mr. Rubin
17 about a -- is it a filing that was made to the
18 Securities & Exchange Commission recently?

19 A. Form 10, yes.

20 Q. Form 10. And was it your testimony that it
21 was -- the form was not complete?

22 A. It was a preliminary Form 10.

23 Q. Okay. And that's for -- the form is for CSL?

24 A. Registering equity securities for CSL.

25 Q. Okay. But CSL doesn't exist right now.

1 A. That's correct.

2 Q. Okay. All right.

3 A. CSL as a -- as a legal entity has been
4 established in Maryland, but there's no public
5 company with operations yet. Let me say that.

6 Q. It doesn't own anything.

7 A. No.

8 Q. No -- okay. All right.

9 MR. PINNEY: Mr. Overstreet and
10 Mr. Crittenden, I think the first post-hearing data
11 requests the Commission would like would be that
12 filing.

13 MR. OVERSTREET: The Form 10?

14 MR. PINNEY: The Form 10. I know it's
15 publicly available, but we'd like it officially in
16 the record.

17 MR. OVERSTREET: No problem.

18 MR. PINNEY: Thank you.

19 Q. And I'm somewhat unclear about this
20 transaction. It has been most of the time referred
21 to as a transfer of assets to CSL, yet there is
22 going to be reduction of debt for Windstream
23 Holdings, correct?

24 A. Windstream Corporation under --

25 Q. Windstream Corp -- well, the Windstream

1 portion --

2 A. Yes.

3 Q. -- side of the transaction, there will be a
4 debt reduction.

5 A. Yes.

6 Q. So it's a transfer but not a sale?

7 A. The transaction is a spin of existing assets
8 to existing shareholders, and so the ultimate owners
9 of both companies are the existing holders of
10 Windstream today. So on day one, the holders of
11 Windstream today will own basically CSL and
12 Windstream. What happens after that, you know,
13 public markets will dictate, right? But --

14 Q. Let me stop you right there. What do you
15 mean "public markets will dictate"?

16 A. Meaning they will choose at that point
17 whether or not they want to maintain investment in
18 CSL and Windstream or sell their investment or go,
19 you know, or increase their investment. There's --
20 there's that public market trading dynamic that
21 happens with any public company.

22 Q. And I'm getting a little bit of feeling --
23 sorry to interrupt you, but I have the attention of
24 a gnat, so I want to ask this question right now.

25 The way that I saw the transaction proposed

1 in the graphs that you sent is that ultimately
2 Windstream and CSL, will they have separate
3 ownership at some point.

4 A. Yes.

5 Q. And that's what you're saying the market
6 might dictate?

7 A. Well, no, there will absolutely be separate
8 ownership.

9 Q. Okay.

10 A. You know, there will be two separate publicly
11 traded companies.

12 Q. Okay. That was my question. Now, I'm sorry,
13 continue with the original response.

14 A. Well, I forget what the other question was,
15 so I'm sorry.

16 Q. Yeah, I think I forgot too. Well, I think
17 the question was you said it was going to be a
18 spinoff, and so --

19 A. Yes.

20 Q. So I asked you if it was going to be a sale,
21 and you said no, it's going to be a spinoff and
22 talked about how it's going to --

23 A. Well, there is a spinoff. Assets will be
24 transferred, sold from our operating companies to
25 CSL, and CSL will be spun off as a -- as a separate

1 public company, and then there will be a -- at the
2 same time, you know, consistent with that time
3 frame, there will be a lease entered into between
4 CSL and Windstream Holdings where the operating
5 subsidiaries of Windstream Holdings will benefit
6 from the long-term exclusive use of those assets
7 through this master lease. That's the structure of
8 the transaction.

9 Q. Now, and the money for the sale or the
10 transfer of cash from CSL to Windstream, that cash,
11 am I correct in saying that that cash comes from the
12 issued debt?

13 A. There will be a -- a -- a new capitalization
14 of CSL in the public markets, you know, through new
15 debt.

16 Q. Okay.

17 A. And so, you know, we estimate that today to
18 be roughly \$3 1/2 billion. And the use of those
19 proceeds to the capitalization of CSL will be to
20 exchange and extinguish for Windstream, you know,
21 \$2.2 billion of existing notes or secured loans --
22 we'll determine that closer to the transaction date,
23 but 2.2 in debt-for-debt exchange.

24 And then the remaining proceeds will come in
25 the form of debt reduction to Windstream from a

1 distribution of the basis from CSL back to
2 Windstream.

3 So the sum total of that is -- is roughly the
4 3.4 billion, and then Windstream will use a portion
5 of that 3.4 billion to satisfy transaction fees and
6 premium payments on debt extinguishment. So that's
7 how you take a \$3 1/2 billion gross aggregate for
8 CSL and net it down to \$3.2 billion in debt relief
9 from Windstream.

10 Q. And once the transaction is -- I mean, and
11 assuming it's approved everywhere that needs
12 approval, how quickly or by when do you think that
13 \$3.2 billion in debt would be retired?

14 A. We -- coterminous with the transaction date,
15 so our current expectation for this transaction is
16 first quarter. It's obviously dependent upon our
17 regulatory process and the progress of our
18 finalization of Form 10. That's our current
19 estimate.

20 Obviously that estimate can change based upon
21 the progress of either of those work flows, but the
22 debt pay-down and the establishment of the new
23 capital structure for CSL would occur at the -- at
24 the transaction date.

25 Q. And is there any direct impact? I know that

1 we talked about indirect impacts and benefits to
2 consumers, but is there any direct impact of the
3 payment -- of the financing -- financial
4 arrangements on Kentucky customers?

5 A. I would say it's a benefit because
6 Windstream, as the operator and a company with the
7 obligation to continue to fulfill all regulatory
8 obligations for the benefit of those customers, will
9 be a stronger company in the sense that it has less
10 debt, less of an obligation, and will have more of
11 an ability, through its reallocation of its free
12 cash flow, to invest in itself for the benefit of
13 those customers.

14 Q. And the Kentucky companies -- and I'm going
15 to -- I'm going to use probably a few terms, you
16 know, Windstream Kentucky or the Kentucky companies,
17 but for the purpose of this, it's going to be
18 Windstream East and Windstream West of Kentucky.

19 A. Yes.

20 Q. They're not going to be required to guarantee
21 any indebtedness in connection with this agreement?

22 A. No.

23 Q. Or anything like that. Do you know what the
24 value of the assets are for Windstream East and
25 West?

1 A. Not in front of me, I do not.

2 Q. Okay.

3 MR. PINNEY: Second post-hearing data
4 request, Mr. Overstreet, please, I would like the
5 book and fair value estimates of the assets in
6 Kentucky of Windstream East and West, perhaps broken
7 down to indicate what's been transferred to CSL as
8 also what's remaining that was paid for by the ARA
9 funds.

10 MR. OVERSTREET: Let me -- let me write that
11 down. Just a second.

12 MR. PINNEY: Okay.

13 MR. OVERSTREET: I got it. Thank you,
14 Mr. Pinney.

15 MR. PINNEY: Thank you. I'm sorry, after a
16 few hours of cross, I tend to speak very quickly.

17 Q. And this is a hypothetical, so don't get
18 worried, but what would occur to this transaction if
19 the Kentucky Commission did not -- found that, A, it
20 had to approve this transaction, and B, did not
21 approve the transaction?

22 A. Yeah. Well, Kentucky is obviously a very
23 substantial portion of our operations. It's one of
24 our largest states of operation, over 300,000
25 customers served. Very important state in terms of

1 this transaction.

2 We continue to believe that the benefits for
3 Kentucky customers are compelling, and so I'll just
4 say that. I think it definitely is in the public
5 interest for the transaction to be allowed.

6 Having said that, if for some reason the
7 Commission judged that to not be the case, we would
8 reexamine the set of our assets today that were not
9 part of the initial determination for contribution
10 as part of this transaction and decide with our
11 board whether or not there was still enough
12 compelling financial benefits to proceed.

13 My sense is that, you know, the financial
14 benefits of this transaction, we hope that we've
15 demonstrated today would be compelling enough to get
16 the approval, but we'd have to reassess based upon
17 what -- what the answer would be out of this
18 proceeding.

19 Q. Did you testify earlier that the assets for
20 East and West comprised about -- is it 13 percent,
21 or was it a higher --

22 A. What I said earlier, I think, was that in the
23 aggregate -- I apologize for just not having the
24 recall --

25 Q. That's okay.

1 A. -- in front of me, but 25 percent of all of
2 our assets, company-wide, not Kentucky, but
3 company-wide, less the 25 percent would be part of
4 this transaction. So, you know, I don't have the
5 breakout for Kentucky in front of me, but it's -- on
6 a relative basis, it would be the same percentage,
7 you know.

8 Q. I just was questioning, in terms of the
9 assets that are being transferred, what percentage
10 is assigned for Kentucky, I guess is -- I think you
11 testified to that earlier. I can't remember. I
12 think it's somewhere around 11 or 13 percent.

13 Subject to check, does that sound about
14 right.

15 A. I'm happy to, you know, as a supplemental
16 request --

17 Q. Well, you've answered it. It was just
18 subject to check.

19 So Windstream -- I think this transaction is
20 being proposed in 37 states. Does that sound
21 accurate, subject to check.

22 A. I think that's right.

23 Q. I think it was the subject -- I cannot
24 remember which witness responded to that question.

25 Do you know or -- anytime I ask you a

1 question that's better answered by the other
2 witness, please --

3 A. Thank you.

4 Q. -- please direct me towards it.

5 Do you know in any other states if regulatory
6 approval is required.

7 A. I'll defer that to our general counsel.

8 Q. Okay.

9 A. I think he would be better to explain the
10 regulatory approval requirements.

11 Q. On page -- pages 5 to 6 of your rebuttal
12 testimony, you state that Windstream Corporation's
13 indentures do not require any consents to effect the
14 transaction.

15 So my question to you would be, are there
16 covenants in any of Windstream's debt agreements
17 that would limit Windstream's operations,
18 businesses, or financial positions company-wide.

19 A. As part of this transaction, we have no
20 concerns with any covenants within our indentures or
21 our existing credit agreement.

22 I will tell you that our indentures do have
23 covenants that govern, you know, our ability to
24 contribute assets and the level of that. And
25 there's a covenant around -- that limits the ability

1 to contribute, you know, substantially all without a
2 consent.

3 And in this instance, with a very low
4 percentage of our aggregate assets being contributed
5 as part of this transaction, and a very small
6 percentage of the income and results of operations,
7 you know, for the -- for what's going to be
8 contributed, we are very comfortable that we did not
9 run afoul of that covenant.

10 Q. And are there any of those that would apply
11 to Windstream Kentucky's that --

12 A. No.

13 Q. This might be a better question for general
14 counsel, but they always say the stupid questions
15 are the ones you don't ask.

16 If the Commission were to deem that CSL was a
17 utility, would that affect this transaction in any
18 manner.

19 A. I will -- I will defer that to our general
20 counsel.

21 Q. Or affect it as corporation status -- CSL's
22 status as a real estate investment trust?

23 A. I would ask you to defer that to John,
24 please.

25 Q. Okay. And in response to the Commission's

1 first data request, Item 8, you state that the --
2 this transfer involves a total of 184,252 poles and
3 4.7 million feet of conduit. Does that number
4 represent the total number of poles for the Kentucky
5 companies or for the transaction overall?

6 A. I'm getting to that question here. If I'm
7 following you on the question --

8 Q. Maybe I wrote down the wrong --

9 A. -- the facilities of the applicants that will
10 not be transferred to CSL include --

11 Q. Wait a minute. Well, I may have referenced
12 the wrong thing, but in your response you state that
13 there's going to be a total of 184,252 poles
14 transferred and 4.7 million feet of conduit.

15 MR. CRITTENDEN: I think that's KCTA.

16 MR. PINNEY: Oh, is that the response to
17 KCTA? I apologize.

18 MR. CRITTENDEN: I think KCTA Number 8.

19 MR. PINNEY: Number 8. Thank you,
20 Mr. Crittenden.

21 MR. CRITTENDEN: No problem.

22 MR. PINNEY: You're right.

23 MR. OVERSTREET: I can show it to the
24 witness.

25 MR. PINNEY: Yeah, if you'd like to show it

1 to the witness.

2 A. I found it. Thank you.

3 Q. I apologize for that.

4 A. That's the aggregate total company, total
5 Windstream.

6 Q. That's just total Windstream in Kentucky?

7 A. Yes.

8 Q. Okay. That being said, would it be possible
9 on a post-hearing data request to break that down
10 per Kentucky company?

11 A. Yes.

12 MR. PINNEY: All right. Thank you.

13 MR. OVERSTREET: Yes, that's certainly the
14 case.

15 MR. PINNEY: All right. Thank you.

16 Q. Where will CSL be headquartered?

17 A. That has not been finally decided yet. I
18 think it's likely that a substantial presence will
19 be maintained in Little Rock given that their
20 largest tenant, Windstream, will be located there.

21 I also think that there could be offices
22 potentially in New York in order to just be closer
23 to the REIT investment community, but those have not
24 been finally decided yet.

25 Q. And besides the assets that are proposed to

1 be transferred, which are poles and conduit, what
2 other assets will CSL own?

3 A. You know, poles, fiber, copper, central
4 office buildings and land. You know, that's largely
5 the substantial value that comes, but most of the
6 value is comprised of the fiber and copper
7 transmission lines. I forget the response, but
8 somewhere in here we actually have detail of that.

9 Q. But my question is going to what else could
10 it own. Could it own things that were not
11 transferred from this transaction?

12 A. No. The reason that we contributed what I
13 call the passive distribution system of the fiber
14 and copper lines and the real estate of central
15 offices and land is that that is REIT-able property
16 as defined by the IRS.

17 And the electronics and the switching and,
18 you know, the other things that are still very
19 critical to the network and what makes it a network
20 that is functional in service of our customers, that
21 is not REIT-able property. And so that was a
22 determination, quite frankly, in how we thought
23 about, you know, what got contributed and to some
24 extent and what did not.

25 Q. All right. I guess my question goes towards

1 is there other noncurrent Windstream assets, real
2 estate, other assets that CSL could purchase that it
3 could receive income from, you know, in the form of
4 rent, still maintain a real estate investment trust,
5 that are not assets subject to this transaction? I
6 mean, outside, you know, they could go out and buy a
7 vacant building over here and turn it into apartment
8 buildings and --

9 A. If I understand your question, CSL is not
10 prohibited as a, you know, new public company from
11 diversifying away from Windstream and improving
12 its --

13 Q. That was my question.

14 A. They can do that. Now, importantly, CSL
15 cannot use the assets that Windstream has
16 distributed to them for any other use except to
17 serve Windstream. So it's a long-term exclusive
18 lease for the benefit of Windstream to serve our
19 customers.

20 Q. Okay. And I know we're probably getting down
21 in the weeds when I ask this question, but in
22 response to one of the data requests, Windstream did
23 provide a list of the poles, or a list of parties
24 from whom they currently lease poles.

25 A. Uh-huh.

1 Q. Are you -- do you know how the rates that are
2 paid for leasing of those poles are going to -- are
3 going to compare to the rent that Windstream and
4 Windstream Kentucky will pay per pole to CSL?

5 And I understand that Windstream is not
6 cutting a check directly. Windstream East and West
7 are not cutting a check directly to CSL, but it
8 wouldn't be too far-fetched to figure an aggregate
9 lease cost -- you know, cost for the -- for the
10 rent.

11 A. No, I mean, our -- our post-transaction
12 lease, pole rent lease arrangements, that will be
13 maintained by Windstream, and we will, you know,
14 transact those in accordance with, you know, all
15 requirements under the Commission rules in terms of
16 how those are set.

17 And that doesn't change as part of this
18 transaction, and it's not, I guess, commingled with
19 the leasing -- the lease payment between Holdings
20 and CSL. They're -- Windstream, as the operator
21 today and tomorrow of all of those assets and the
22 Company that will maintain, you know, those poles
23 for its use of its customers, will continue to
24 administer, you know, those agreements in accordance
25 with the regulatory obligations that we have today.

1 Q. And in response to some questions from
2 Mr. Rubin, I think you stated that this transaction
3 would allow Windstream to increase its capital
4 expenditures?

5 A. Yes.

6 Q. You said that they currently are around
7 13 percent? 11 to 13 percent?

8 A. Today -- and we state it in this fashion,
9 sir. Our capital expenditures as a percentage of
10 our revenues --

11 Q. Right.

12 A. -- has been historically running at a range
13 of 11 to 13 percent of revenues. Post-transaction,
14 we believe through all the mechanics of this and
15 free cash flow, as we've talked a lot about today,
16 that we will then have the ability to spend between
17 13 and 15 percent capital expenditures as a
18 percentage of revenue.

19 Q. And so even though the percentage of the
20 capital expenditure of revenue is going up, what
21 is -- is the amount of revenue expected to increase,
22 decrease, or stay the same --

23 A. Over time we expect to be stabilizing and
24 increasing revenue. If you look at our sort of
25 year-to-date results, we are getting closer to that.

1 We're still declining on a year-to-year basis.

2 But not to go into all the results of our
3 operations, but we do think over time as the legacy
4 kind of declining revenue streams start to become a
5 much lesser portion of our revenue base, and then
6 the growing portions of broadband and enterprise
7 services and so many other consumer services that we
8 have today, we think that becomes a greater
9 percentage and ultimately will cause us to grow
10 revenues.

11 And quite frankly, sir, the capital
12 expenditures that we want -- that we want to bring
13 to bear as part of this transaction or after this
14 transaction we think will accelerate our ability to
15 do that.

16 Q. And post-transaction -- this might be a
17 better question for your general counsel, but I,
18 nonetheless, will ask.

19 If the transaction goes through as proposed,
20 subsequent to the transaction, if the Windstreams in
21 Kentucky build their own poles and string their own
22 line and connect with the assets that were
23 transferred to CSL, does ownership of that stay with
24 the Windstreams, or does it transfer to CSL.

25 A. The answer is it depends. If -- if

1 Windstream came in and replaced the original
2 assets -- so if we had distributed a pole as part of
3 the transaction that was CSL at the transaction, and
4 we came in and replaced that for the benefit of our
5 customers, it's a replacement asset that is
6 maintained by CSL, so that we are improving the
7 distributed asset.

8 But if Windstream decided to create what I
9 call an extension -- and that's how we describe it
10 in our master lease -- where we would extend off of
11 the existing network, and, you know, we will
12 continue to do that in certain markets. I can't
13 tell you to what extent today, but we do extend our
14 network routinely. And if Windstream expends the
15 CAPEX to do that, that is an asset of Windstream and
16 not CSL.

17 Q. All right. And I'm going to ask a question
18 about everybody's favorite subject, pole attachment
19 rates, but I want to clarify something, and I think
20 that the concern is valid, is that it is my
21 understanding -- and I understand that there's not
22 been a pole attachment rate increase for -- now as
23 Windstream, probably since the GTE days predating
24 Verizon, in maybe the late '80s. You know, some of
25 us were in high school, but nonetheless, one of the

1 components that is used to calculate pole attachment
2 rates is the bare cost of a pole.

3 A. Yes.

4 Q. And then these poles, the majority of them
5 are going to be transferred to CSL; is that correct?

6 A. Yes, a large percentage.

7 Q. They're the assets that are being
8 transferred, I think that's clear. But is it your
9 testimony that the way that the Windstream Kentucky
10 East and Windstream Kentucky West and all the other
11 incumbents that own poles -- the Windstream
12 incumbents that own poles, the poles will still
13 appear on their books as the same value as they were
14 pretransaction?

15 A. Yeah, because of the GAAP accounting outcome,
16 the failed sale-leaseback accounting, which means we
17 have substantial continuing interest in the assets,
18 we will be required, through GAAP accounting, to
19 record those on our books today. And that's our --
20 that is the -- that is the accounting outcome that's
21 required for this type of transaction.

22 Q. Okay. I just wanted to clarify that point.

23 And then are you aware of the methodology in
24 the Administrative Case 251.

25 A. I am generally aware of it. I don't have the

1 intimate details of how we calculated it for our
2 current rates in front of me.

3 Q. Well, and in calculating the cost to repair a
4 pole for the purposes of that, is it your impression
5 that the Commission would look at the average cost
6 of a pole across the system rather than the
7 individual cost of each pole?

8 A. The average cost across the system, you know,
9 again, I'd have to go back and review the
10 methodology.

11 Q. All right. I'll withdraw the question. I
12 just wanted to know if you're aware.

13 Is there any commitment or guarantee that the
14 additional investment of which you spoke earlier
15 will come to Kentucky.

16 A. We hadn't planned to make a commitment today,
17 but I can tell you that Kentucky is a -- a very
18 substantial part of our operations. We have
19 invested heavily in Kentucky. We intend to continue
20 to do so.

21 For those of you who are, you know, in and
22 around the Lexington area, you would know that
23 Windstream has been very aggressive in investing
24 recently in Kentucky to improve our -- in Lexington
25 to improve our speeds. We've done similar things in

1 the more rural areas.

2 As we think about Kentucky for the future,
3 since it is such a substantial portion of our
4 operations, we consider it to be critical for our
5 success in terms of being competitive, and we
6 believe that there's a direct correlation between
7 investments that we have made and will make that
8 will drive, you know, good returns for -- good
9 results and experiences and customer service for our
10 customers, that would also generate, you know,
11 excess returns for our shareholders.

12 Q. And you say Kentucky is a large component of
13 Windstream's incumbent, I guess --

14 A. Yes.

15 Q. -- system. How is the state-by-state
16 investment determined from Windstream Corporation or
17 Holdings?

18 A. Well, for example, in a -- in a sort of
19 broadband -- in a consumer broadband investment, you
20 know, kind of description, we look at market by
21 market the competitive dynamics around, you know,
22 speed availability, density of customers, you know,
23 the ability for us to deploy, you know, capital --
24 capital projects to advance our speeds to enough
25 customers that would generate returns that, you

1 know, would make sense to do from an -- from an
2 investment profile. But we look at that, you know,
3 really market by market. I guess it's not
4 necessarily state by state. It's more market by
5 market.

6 But if you think about the characteristics of
7 Kentucky, we have a, you know, sort of different
8 outcomes. We have a very competitive Lexington
9 market, which is critical to us, of some size and
10 scale of the 300 plus thousand customers that we
11 have in Kentucky. Then we have rural markets that
12 the capital expenditure, you know, analysis that
13 goes into each of those is very similar, but the
14 outcomes could be different.

15 For example, if you have, you know, one
16 customer at the end of a five-mile, you know, road,
17 it would be hard to make a justification to put in
18 the fastest, you know, Internet possible for one
19 customer.

20 But in the density of a Lexington or the
21 outer fringes of Lexington, or even, you know, kind
22 of smaller towns that have lots of customers, you
23 can make the case much more easily. And that's, in
24 fact, what we have done, you know, recently to
25 Lexington with, I would say, good success.

1 I mean, I think we have -- we have -- even
2 though it's an absolute reality that wire and
3 telecommunications providers like ourselves have
4 experienced some wireline access line losses through
5 the wireless substitution and other things, and
6 through cable competition, the investments that
7 we've made in certain of these markets have made a
8 difference, and they have, you know, slowed the
9 decline and have given us a chance to win back, you
10 know, customers and make for a stronger franchise.

11 So we have confidence based upon past
12 experience that if you bring investment to bear and
13 you make your services offerings more reliable, you
14 know, and, you know, and higher speeds, that you
15 have a much better chance to compete with the
16 competition.

17 And so that's why we -- as we observe the
18 telecommunications landscape and the combination of
19 two very large cable competitors and some other, you
20 know, competitive access providers and CLECs, it's
21 clear to us that more investment is required in
22 certain of our markets to maintain our
23 competitiveness and improve it. And in doing this
24 transaction, we think it's the best way for us to
25 provide for that capital investment in the future.

1 Q. And you may have answered this question in
2 another form. I know that from time to time
3 Congress has made some noise about revisiting laws
4 governing REITs. In the event that the laws are
5 revised, and somehow CSL was no longer considered a
6 real estate investment trust, would you be able to
7 guess or know what would happen to the assets at
8 that point?

9 A. Uh-huh. You know, it's hard to speculate on
10 those types of things. I can tell you we're highly
11 confident based upon the private letter ruling that
12 we have from the IRS that these are REIT-able
13 assets, and we obviously considered that a
14 significant event in the transaction timeline when
15 that determination was made.

16 Had that not occurred, I think obviously we
17 would not have been as comfortable, but as it did,
18 we were very comfortable that this is REIT-able
19 property and has many, you know, comparable, you
20 know, characteristics to other REIT-able assets in
21 telecom like towers.

22 And so I guess my opinion of it is that you
23 can never predict with absolute certainty, you know,
24 what Congress or other lawmaking bodies would do,
25 but it would be very destructive to disallow and

1 invalidate REIT status for companies that have been
2 granted it.

3 And so, you know, it's a -- it's an important
4 part of this transaction. It actually -- it
5 obviously adds value to the transaction that would
6 not be present were it not to occur. But our view
7 is that there's a very high probability that
8 everything is exactly as we've described, and there
9 will be no change in the law in terms of this being
10 REIT-able assets.

11 Q. And you mentioned in there, though -- you've
12 mentioned before the establishment of REITs for the
13 purposes of, say, American Towers building
14 cellular -- wireless telecommunications towers --

15 A. Yes.

16 Q. -- where the tower itself is owned by a real
17 estate investment trust, but I guess the
18 communication apparatus on it is owned by a utility.

19 A. That's correct.

20 Q. Would you agree with me, though, that there's
21 a fundamental difference between wireless
22 telecommunication and wireline telecommunication?

23 A. There are differences, but we're all serving
24 communication --

25 Q. Would you agree with me that a fundamental

1 difference is that it is very easy to put up a tower
2 next to one tower to duplicate services, but it's
3 much more difficult to string up additional poles
4 and wirelines and duplicate a wireline network?

5 A. Well, I mean, we as a provider of backhaul
6 services to the wireless providers know what it
7 costs to deploy fiber to complete their networks,
8 and, you know, they're substantial. There's
9 substantial costs that go into that.

10 The tower, you know, construction is one
11 cost. The fiber backhaul trenching to the MTSO and
12 other, you know, network elements of wireless is, I
13 would argue, very similar to what a company like
14 Windstream does today back to our central offices.
15 So in that sense I think they're very similar.

16 I think the economics, obviously, depend
17 upon, you know, length of the build and the presence
18 of where you're trying to get to, but I think
19 there's very -- very many similarities to them.

20 Q. Let me ask you this: Are they similar in
21 respect that wireline facilities are oftentimes
22 known as the bottleneck facilities, but wireless
23 facilities are not? Notwithstanding the backhaul.

24 A. Yeah. Well, I don't know how you could
25 separate it, sir. I mean, the wireless towers and

1 the ability for wireless companies to provide
2 wireless service, it's an integrated network, and
3 towers are part of the integrated network.

4 Q. And so then there could be separate towers by
5 separate providers in an area, but the backhaul was
6 probably provided by an incumbent in that area?

7 A. Typically, but more and more it's cable
8 companies and other companies as well. It's not
9 necessarily just the incumbent.

10 Q. And with this proposed transaction, if it is
11 approved, will it have any impact on Windstream's
12 carrier of last resort obligations?

13 A. No.

14 MR. PINNEY: No further questions from staff.

15 COMMISSIONER BREATHITT: I have a few. I
16 have a few that haven't already been asked and
17 answered.

18 EXAMINATION

19 By Commissioner Breathitt:

20 Q. You mentioned in answering a question earlier
21 that the private letter ruling would not be made
22 public by the company until it's made public by the
23 IRS, and that gave you first-mover advantage. Why
24 do you need first-mover advantage?

25 A. Well, I mean, I think we -- this transaction,

1 we believe, will give Windstream a differentiated
2 structure in terms of the company, how we operate in
3 the future. The reason why we -- we plan to
4 consummate this transaction is to make ourselves
5 more competitive to the much larger competitors that
6 are in our space.

7 And there are other companies out there,
8 either peers of ours that are not direct competitors
9 in certain markets, or other telecommunication
10 companies who are direct competitors of ours, who we
11 believe could do the same thing.

12 And having, you know, spent a fair amount of
13 intellectual capital and time and effort to analyze
14 this transaction and get it to a point where we
15 believe we will execute it very well, we know that
16 that is not an easy thing to acquire.

17 And so by making that private letter ruling,
18 you know, public -- and it will be public at some
19 point, we know that -- I think it just gives someone
20 who might be a competitor of ours the ability to,
21 you know, start that -- you know, start that
22 execution on that play, if they wanted to call
23 that -- sooner, and that's why we want to withhold
24 that from the public view as long as we can.

25 Q. You stated also in response to a question

1 that CSL will be a triple net provider, correct?

2 A. That the lease between -- yes, the lease
3 between Windstream Holdings and CSL is a triple net
4 lease, and that is exactly right.

5 Q. So a triple net provider, describe what a
6 triple net provider is.

7 A. Yes. So what we mean by saying triple net, a
8 triple net lease just means that the operator,
9 Windstream, will have responsibility for maintaining
10 and -- maintaining the network and all, you know,
11 all services around that network.

12 So as opposed to, you know, a landlord who is
13 maintaining their own assets. Windstream will
14 continue to have the obligation, just as we do
15 today, for maintaining through maintenance capital
16 expenditures all -- all portions of the network that
17 get distributed to CSL.

18 Q. So Windstream East and Windstream West -- so
19 triple net provider doesn't mean phone, cable, and
20 Internet?

21 A. No, no.

22 Q. That's triple play.

23 A. Yes, ma'am.

24 Q. So Windstream East and Windstream West won't
25 change in the services that they offer?

1 A. No. In fact, I would argue that their
2 services will be -- I will say that their services
3 will be enhanced because we're going to bring more
4 investment to the markets and ensure that those
5 are --

6 Q. Well, you talked to Mr. Pinney about that
7 investment going to 13 to 15 percent. How do
8 customers, regulators, the business community,
9 public policy officials, governors, mayors, how do
10 they know that that investment is being made?

11 A. Well, hopefully you can observe it through --
12 you know, in and around your communities with
13 Windstream making investments in your area.

14 Lexington, I keep coming back to, is
15 certainly one that we've made a lot of investment in
16 in terms of the speed and availability of our
17 network. We are consistently advertising more
18 speeds there as a result of that effort.

19 I would also submit that the service levels
20 through the reduction of complaints from our
21 customers, we would hope that that's evidence as to
22 the continuing investment, that the network is
23 having an impact, and we think it is.

24 Outside of that, I mean, it's -- that's the
25 two most common ways that we can show you, you know,

1 evidence of we are putting money to work in Kentucky
2 for the benefit of our customers.

3 Q. So is there a difference between general
4 maintenance in this 13 to 15 percent, or now 11 to
5 13 percent, reinvestment back into the structure?

6 A. So the 11 to 13 percent, the 13 to 15 percent
7 is all inclusive, so it includes all of our CAPEX,
8 right? So what we consistently see in our business,
9 and have communicated publicly for some time, is
10 that roughly 60 percent of our CAPEX today is what
11 we call success based, meaning we will spend the
12 money to, you know, connect to a new customer or,
13 you know, provide more speeds that we know will lead
14 to more customers.

15 And the remaining 40 percent -- and it
16 fluctuates between quarters, but the remaining
17 40 percent is around just making sure everything is
18 working well. If you have a break fix, you know,
19 cable is cut or, you know, something has to be
20 replaced because it's faulty, those are things that
21 just have to be done.

22 And obviously the other place that consumes a
23 decent amount of our capital budget is through the
24 increasing demands of the consumers, both business
25 and residential, their increasing consumption needs

1 cause us to need to continue to invest in what I
2 call our core network to make sure all of our
3 backhaul capabilities to the core of our network are
4 at a level that all that increased consumption can
5 kind of flow through without any interruption.

6 So those are the things that just become what
7 we call maintenance CAPEX. It's a part of running a
8 large nationwide telecommunications network, but the
9 incremental investment comes in the way of I want to
10 put more -- you know, I want to shorten my, you
11 know, loop links or put more fiber into an area that
12 brings more speed, you know, to a consumer or a
13 business, or I want to extend the reach of our IP
14 network in a way that I can serve our customers more
15 effectively. Those are the places I think we'll get
16 more investment.

17 Q. Thank you. Your lease agreement talks about,
18 and Mr. Pinney also talked about, that the 13 ILECs
19 and the 24 CLECs in the service territory. Have any
20 jurisdictions -- do you know if any jurisdictions
21 have approved this already?

22 A. Alabama and North Carolina and Arizona.
23 Three of -- three have been approved to this point.

24 Q. And not all have to.

25 A. Two of those three did. Actually, all three

1 of those did, but not all --

2 Q. But not all --

3 A. -- ILECs have to, yes.

4 Q. Yes.

5 A. I'm sorry.

6 Q. And what -- and you mentioned Kentucky as one
7 of your larger service territories. What are your
8 next couple largest service territories?

9 A. Georgia, Nebraska. Texas is large. Those
10 are probably our largest.

11 Q. How does Kentucky stack with those three?

12 A. Very close. Georgia is probably the largest.
13 Kentucky is right up there as probably two or three.

14 COMMISSIONER BREATHITT: I think that's it.

15 CHAIRMAN ARMSTRONG: I have a question.

16 EXAMINATION

17 By Chairman Armstrong:

18 Q. Do you use any reliability -- for reliability
19 third parties to check on your calls and the number
20 of calls that you are billing for?

21 A. Do we use third parties to validate our
22 billing?

23 Q. Right. Like we used to have, service
24 companies.

25 A. No. Our revenue assurance function

1 internally makes sure that -- that's the way we
2 approach it is we ensure that all the billing
3 records, you know, from our switches, you know, are
4 entered into billing and are obviously maintained in
5 the monthly billing for our customers.

6 So we don't engage -- if I'm understanding
7 you, sir, we don't engage a third party to come in
8 and validate that for us.

9 CHAIRMAN ARMSTRONG: Thank you.

10 VICE-CHAIRMAN GARDNER: I have just a couple
11 follow-up questions and clarifying questions.

12 REEXAMINATION

13 By Vice-Chairman Gardner:

14 Q. The first is on the indebtedness. Currently
15 right now neither Windstream Kentucky ILEC has any
16 debt?

17 A. Right.

18 Q. Is that correct?

19 A. Yes.

20 Q. Nor obligation or guaranty or anything?

21 A. No guaranty.

22 Q. Okay. Similarly, when this transaction is
23 completed, there wont' be -- that Windstream -- the
24 Kentucky Windstreams will not have any debt,
25 guaranty, or anything like that with respect to any

1 of these?

2 A. That's correct.

3 Q. Okay. And when you said that the revenues
4 were -- the capital investment is going to increase
5 from -- or the investment is going to increase from
6 11 to 13 percent to 13 to 15 percent of revenues, is
7 that -- is that revenues of the two ILECs, or is it
8 revenues of Windstream Corporation?

9 A. We looked at it as revenue for Windstream
10 Corporation, but as I said earlier, Kentucky, being
11 such a large portion of the revenues of Windstream,
12 we expect those percentages to apply to Kentucky as
13 well.

14 Q. Okay. So -- so why are you increasing the
15 percentage of revenues to Kentucky from 13 to
16 15 percent as opposed to some other state?

17 A. Well, you know, first of all, Kentucky is
18 one -- I mean, at least Lexington is one of our most
19 competitive markets. I can tell you just as -- I
20 forget who asked earlier, we have seen the benefits
21 of the investments in Kentucky in terms of the
22 higher speeds.

23 Q. So it's basically you think you'll get more
24 response from the dollars that you invest?

25 A. We do. We think the customers there will be

1 great returns.

2 Q. Okay. And there is no direct consideration
3 or value going to the Kentucky Windstream companies
4 as a result of transferring the properties. I mean,
5 I understand everything that you've said about, you
6 know, you hope to increase investments in Kentucky,
7 and then there will be benefits at the corporate
8 level, but there's no direct consideration that the
9 companies are getting in exchange for transferring
10 the properties.

11 A. I think the answer is there's more investment
12 to be provided for.

13 Q. But, I mean, so the answer is no?

14 A. The answer is no, we would not plan to take
15 distributed cash as part of the transaction for CSL
16 and place it and keep it on Kentucky's books.

17 Q. Okay.

18 MR. OVERSTREET: May I ask?

19 VICE-CHAIRMAN GARDNER: Yes.

20 MR. OVERSTREET: Thank you, Vice-Chair.

21 REDIRECT EXAMINATION

22 By Mr. Overstreet:

23 Q. Just one or two. Mr. Gunderman, you had a
24 discussion earlier this morning about the fact that
25 the -- the debt that's going to be extinguished as

1 part of this transaction is held at the Windstream
2 corporate level.

3 A. Yes.

4 Q. Now, although the debt is held at that
5 corporate level, that debt was issued, is it not
6 true, for the benefit of Windstream -- Windstream
7 Corporation's operating companies, including the
8 Kentucky ILECs?

9 A. That's correct.

10 Q. And so the fact that it's at the Windstream
11 Corporation level is a financing method?

12 A. That's correct. Yes, that's correct.

13 Q. And the -- you had some discussion a little
14 earlier about this successor tenant provision. Do
15 you remember that?

16 A. Yes.

17 Q. If you need to defer this to Mr. Fletcher,
18 that's fine. Do you have any understanding about
19 whether Commission approval would be required in
20 that instance?

21 A. I'll defer that to John and let him talk
22 about --

23 Q. Fair enough.

24 A. -- the requirements on unlikely scenarios, I
25 like to call it.

1 Q. All right. Fair enough.

2 MR. OVERSTREET: I believe that's all I have.

3 VICE-CHAIRMAN GARDNER: Mr. Rubin, do you
4 have any redirect -- recross?

5 MR. RUBIN: No, thank you.

6 VICE-CHAIRMAN GARDNER: Mr. Gillespie?

7 MR. GILLESPIE: Nothing further. Thank you.

8 MR. PINNEY: Nothing from the Commission
9 staff.

10 VICE-CHAIRMAN GARDNER: Okay. You may step
11 down. Appreciate your time.

12 THE WITNESS: Thank you.

13 VICE-CHAIRMAN GARDNER: Why don't we break
14 for lunch, and let's make it easy, let's come back
15 at 2:30.

16 (Recess from 1:19 p.m. to 2:30 p.m.)
17 2:32 p.m.)

18 VICE-CHAIR GARDNER: Linda will be here
19 shortly, but we'll go ahead.

20 And Mr. Overstreet, call your next witness,
21 please.

22 MR. OVERSTREET: Thank you, Mr. Behr --
23 excuse me. Mr. Vice-Chairman. We call John P.
24 Fletcher.

25 * * *

1 JOHN PRESLEY FLETCHER, called by Windstream,
2 having been first duly sworn, testified as follows:

3 VICE-CHAIR GARDNER: Please have a seat.
4 State your full name, please.

5 THE WITNESS: John Presley Fletcher.

6 VICE-CHAIR GARDNER: And with whom are you
7 employed?

8 THE WITNESS: Windstream Holdings.

9 VICE-CHAIR GARDNER: And what is your
10 position with Windstream Holdings?

11 THE WITNESS: I'm the executive vice
12 president, secretary, and general counsel of
13 Windstream Holdings and all of its subsidiaries,
14 including Windstream Kentucky East and Windstream
15 Kentucky West.

16 VICE-CHAIR GARDNER: Thank you. Welcome to
17 Kentucky.

18 THE WITNESS: Thank you.

19 VICE-CHAIR GARDNER: Mr. Overstreet.

20 MR. OVERSTREET: Thank you.

21 DIRECT EXAMINATION

22 By Mr. Overstreet:

23 Q. Mr. Fletcher, did you cause to be filed in
24 the record of this proceeding testimony -- excuse
25 me -- and certain responses to data requests?

1 A. Yes.

2 Q. And did you verify the application that was
3 filed in this proceeding?

4 A. Yes.

5 Q. And do you have any changes or amendments to
6 your testimony or data request responses?

7 A. No.

8 Q. And if you were asked those same questions
9 here today, would your answers be the same?

10 A. They would be the same, yes.

11 MR. OVERSTREET: The witness is available.

12 CHAIRMAN ARMSTRONG: Mr. Rubin.

13 MR. RUBIN: Thank you, Mr. Vice-Chairman.

14 CROSS-EXAMINATION

15 By Mr. Rubin:

16 Q. Good afternoon, Mr. Fletcher. We met earlier
17 today. I'm Scott Rubin. I represent the
18 Communications Workers of America in this case, and
19 I'd like to start with a question that I was going
20 to ask Mr. Gunderman but realized that he was
21 deferring the legal questions to you, so we'll start
22 with that.

23 Is one of the agreements that will be part of
24 this transaction an employee matters agreement?

25 A. Yes, it is.

1 Q. Which employees will that cover?

2 A. That will cover a small group of transferred
3 employees who will become employees of CSL. I may
4 sometimes refer to CSL as the REIT. I know you
5 defined it as CSL, but I may also refer to it as the
6 REIT.

7 Q. That's fine. Are any Kentucky ILEC employees
8 being transferred to CSL?

9 A. No.

10 Q. Are any ILEC employees -- or, excuse me, are
11 any Windstream employees who are covered by a
12 collective bargaining agreement being transferred to
13 CSL?

14 A. No.

15 Q. Is any work performed by employees of the
16 Kentucky ILEC being eliminated as a result of this
17 transaction?

18 A. No.

19 Q. And is any of that work being transferred to
20 CSL?

21 A. No.

22 Q. Will CSL employees or contractors perform any
23 work on the Kentucky ILEC facilities?

24 A. That is not expected. All work to be
25 performed by the Windstream entities, who will have

1 the exclusive right to perform that work.

2 Q. Okay. So all of that work will continue to
3 be performed by employees of the Kentucky ILEC as
4 they do today?

5 A. As they do today, correct.

6 Q. Do you anticipate any change in the number or
7 type of employees in Kentucky as a result of this
8 transaction?

9 A. No.

10 Q. Has the employee matters agreement been
11 finalized at this point?

12 A. No. It is still in preliminary form.

13 Q. Okay. Even though it has not been finalized
14 yet, can you confirm that the agreement will have no
15 effect on any employees of the Kentucky ILECs?

16 A. I can confirm that, that that fact will not
17 change.

18 Q. All right. Thank you. Let's turn our
19 attention for a moment to the master lease
20 agreement, and I think these questions will be just
21 as general as the last set of questions were.

22 Will the respective rights of CSL and the
23 Kentucky ILECs concerning property in Kentucky be
24 governed by Kentucky law or by some other state's
25 law?

1 A. The choice of law of the master lease
2 agreement will be New York on general contract
3 matters, but as to matters of real property law that
4 would affect Kentucky, real property interests such
5 as remedies upon events of default, that would be a
6 Kentucky law matter, as it would be a matter of
7 every other state where the property is domiciled.

8 Q. Would you agree with me that the Kentucky
9 ILEC assets that would be transferred to CSL are
10 used today to provide service to your customers in
11 Kentucky?

12 A. They are a component of the assets used to
13 provide service today, correct.

14 Q. And you heard -- excuse me. I guess I should
15 say for the record, you were present in the room
16 earlier today when Mr. Gunderman was on the stand?

17 A. Yes, I was.

18 Q. And did you hear him discuss how this
19 transaction is, in effect, a form of a
20 sale-leaseback?

21 A. Those are two structural components of the
22 overall transaction, correct.

23 Q. Okay. So you agree that the transaction
24 would transfer ownership of assets to CSL, correct?

25 A. Correct.

1 Q. Do you also agree that this transaction is a
2 form of financing?

3 A. I would not characterize it as a financing.

4 Q. Why not?

5 A. I would characterize it as a sale to
6 leaseback.

7 Q. Okay. And are you aware that the Financial
8 Accounting Standards Board has preliminarily
9 concluded that a failed sale-leaseback is a type of
10 financing transaction?

11 A. I am not an accountant and I cannot offer an
12 informed view on the FASB, GAAP, or any other
13 accounting matter.

14 Q. Okay. So you're not aware that just a few
15 days before you announced this transaction FASB met
16 about the accounting for sale-leaseback
17 transactions?

18 A. No. I don't follow their docket.

19 Q. Now, would I be correct that the Kentucky
20 ILECs are -- I think the term of art, if you will,
21 is an electing telecommunications utility? That is,
22 they have elected to be exempt from rate-of-return
23 type of regulation in the state?

24 A. I'm not familiar with that terminology, but I
25 think I know where you're going, but I would need

1 clarification as to that. I'm not a Kentucky
2 regulatory law expert.

3 Q. Okay. Well, is it your understanding that
4 the Kentucky ILECs are not subject to rate-of-return
5 regulation?

6 A. That is how I understand it and would
7 articulate it, yes.

8 Q. Okay. And are you aware that, because of
9 their election to do that, that this Commission does
10 not have to approve financing transactions for the
11 utility?

12 A. That is not my understanding. I thought that
13 we would still have to obtain Kentucky PSC approval
14 for the incurrence or guaranty of debt, but I --
15 that's my recollection.

16 Q. Okay. And of course you're still required to
17 obtain approval of transactions involving a change
18 of ownership or control, correct?

19 A. I'm sorry. Repeat the question.

20 Q. Okay. Are the Kentucky ILECs still required
21 to obtain Commission approval of transactions
22 involving a change of ownership or control?

23 A. That's my understanding. This is not a
24 change of ownership, of control, so we don't -- I
25 have not -- we don't believe that that is occurring

1 here, but my understanding is, if we were to undergo
2 a change of control, it would require PSC approval.

3 Q. Okay. Well, is there any -- sorry.

4 Do you dispute that the ownership of certain
5 assets being used to serve the public would change
6 as a result of this transaction?

7 A. The ownership of the assets. No.

8 Q. Okay. So -- and what --

9 A. I do not dispute that characterization.

10 Q. All right. So what you're suggesting is that
11 the ownership of the assets is one thing, but the
12 ownership of the company is not changing?

13 A. They are different things.

14 MR. RUBIN: Okay. Thank you. That's all I
15 have for this witness.

16 VICE-CHAIR GARDNER: Thank you.

17 Mr. Gillespie.

18 MR. GILLESPIE: Thank you, Mr. Vice-Chairman.

19 CROSS-EXAMINATION

20 By Mr. Gillespie:

21 Q. Mr. Fletcher, I'm Gardner Gillespie
22 representing KCTA. We met earlier.

23 A. Yes.

24 Q. I have some similar questions for you that I
25 put to Mr. Gunderman earlier that he was unable to

1 answer and deferred to you. In terms of easements
2 and rights-of-way that are currently owned by the
3 operating companies, who is going to own title to
4 those -- to easements and rights-of-way under this
5 arrangement?

6 A. The operating companies are expected to
7 retain title to those easements and rights-of-way.

8 Q. What do you mean "expected"?

9 A. That is our -- that is our current intention.
10 We -- and it's -- that's what we're going to do.

11 Q. Now, if you would, turn to the summary of the
12 master lease that is the Exhibit D to the company's
13 responses to KCTA's data request.

14 A. What date is that document? Is that October?

15 Q. No, this is November 3.

16 A. But on the face of the -- of the summary of
17 the master lease, what does it say? July 28th or
18 October 31st?

19 Q. No, the outline of the master lease is
20 October 31st.

21 A. I have that in front of me.

22 Q. And on the first page of that outline, under
23 Leased Property, there is a reference toward the
24 bottom of the first bullet there where it says that
25 leased property includes all easement, permits, and

1 pole agreements?

2 A. Yes, and this is the lease.

3 Q. Pardon me?

4 A. This is the lease.

5 Q. Yeah. Well, who's -- what party will own the
6 easements, permits, and pole agreements?

7 A. Well, the first step of the transaction is
8 the sale. That's under the distribution agreement.

9 Q. Right.

10 A. Under the distribution agreement, Windstream
11 will retain title to that class of assets. But
12 whatever asset is transferred to Wind -- to the REIT
13 is then released back to Windstream under this
14 lease. And whatever interest it receives, the REIT
15 receives, whether it be title, any other right,
16 title, or interest, all of those, all of that bundle
17 of rights is leased back to Windstream.

18 Q. All right. And if you turn to page 3 of
19 Exhibit D, to the first full bulleted paragraph
20 there, this says that the landlord may require the
21 tenant to convey legal title to the landlord to any
22 or all of the easements, permits, and pole
23 agreements.

24 Do you see that?

25 A. I see that.

1 Q. And can you explain that to us, please?

2 A. That is a right that CSL will have that -- as
3 I said, I don't expect them to exercise that. And
4 our current intention going into the transaction is
5 that they will not exercise that right due to
6 administrative convenience and the avoidance of
7 duplicative effort and costs without any real
8 incremental benefit. We address that in one of our
9 responses.

10 Q. And under what circumstances may the landlord
11 require the operating companies to convey legal
12 title?

13 A. It's at their discretion, but I cannot
14 entertain a scenario when that would be a worthwhile
15 exercise, so I don't expect them to exercise it,
16 because every one of these assets is completely and
17 wholly exclusively leased back to Windstream.
18 There's really not any need for them to have title
19 in their name.

20 Q. Can you explain to us why this provision --
21 well, let me -- let me take a step back. The
22 negotiation -- the preparation of the master lease
23 is entirely in the hands, at this point, of the --
24 of Windstream and the operating companies, correct?

25 A. Correct.

1 Q. And the summary of the -- of the master lease
2 here was prepared by Windstream and the operating
3 companies, right?

4 A. Correct.

5 Q. Because CSL does not yet exist, right?

6 A. It exists as a legal entity. We've named a
7 director from our board, Skip Frantz. We've named
8 Tony Thomas, our former CFO, to be the head of the
9 REIT operation, so they have some, you know,
10 beginning operations and officers. They're not --
11 they do exist as a legal entity.

12 Q. Well, they exist as legal entity, those
13 people are currently being paid by Windstream; is
14 that right?

15 A. They are currently part of the Windstream
16 family, yes.

17 Q. And so there wasn't any negotiation of
18 this -- of this master lease between Windstream and
19 CSL, it was simply prepared by Windstream as what
20 the master lease would look like, correct?

21 A. There is not a separate third-party entity,
22 the REIT, here to negotiate, but they have
23 constituencies within the deal team and who have
24 looked at the REIT's interests as we have structured
25 the transaction.

1 Q. And what was the reason why Windstream placed
2 this provision in the master lease?

3 A. We believe it was necessary to achieve the
4 tax treatment of the -- of the transaction. To get
5 a true sale transfer of the asset, we thought this
6 provision was important to the IRS.

7 MR. GILLESPIE: I have no further questions.

8 VICE-CHAIR GARDNER: Pinney.

9 CROSS-EXAMINATION

10 By Mr. Pinney:

11 Q. Good afternoon. How are you doing today?

12 A. Good.

13 Q. Thank you. Some of these questions I've
14 asked Mr. Gunderson [sic], so if they sound
15 repetitive, they are. Who are the parties to the
16 master lease?

17 A. Windstream Holdings and then multiple
18 subsidiaries of the REIT, and there is an exhibit
19 that might --

20 Q. Is -- was that the exhibit that was provided
21 I think response to the cable association's --

22 A. Exhibit A, if -- I don't know if you want me
23 to refer to that, but it'll be CSL National LP, and
24 every entity below CSL National LP will be the
25 landlord. It will be a group of companies.

1 Q. Okay. And under that, I remember that there
2 was a CSL Kentucky, for lack of a better word.

3 A. CSL Kentucky, LLC.

4 Q. LLC. And will that be registered in Kentucky
5 as an LLC or will that be in Maryland?

6 A. We believe -- and this is where the -- the
7 REIT doesn't exist yet, but they do have their own
8 team --

9 Q. Uh-huh.

10 A. -- that will -- and they'll have their own
11 legal department and general counsel. We have not
12 formed the system LLCs, but if I were to do it --
13 but I'm not going to do it for them. If I were to
14 do it, I would make them a Delaware LLC and have it
15 registered to do business in Kentucky, and I believe
16 that is what they'll do.

17 Q. I mean, I notice that the -- one of the
18 entities just reincorporated in Maryland. Is that
19 still --

20 A. Yes, CSL was originally a Delaware entity.
21 We learned two things: That almost 90 percent of
22 publicly held REITs are incorporated in Maryland,
23 and we thought it would help CSL to be consistent
24 with that broader peer group. And second, Maryland
25 does not have a franchise tax on its stock, capital

1 stock, and that'll save CSL \$200,000 a year. So
2 those are the two reasons we went ahead and
3 reincorporated the Mary -- to a Maryland entity.

4 Q. Yeah, but in -- but in response to my
5 question about where the Kentucky LLC will be
6 incorporated, you don't know because that's subject
7 to a different -- you don't have control over where
8 it will be?

9 A. Oh, I could probably influence it, but --

10 Q. Well --

11 A. -- I'm going to defer to the new general
12 counsel and let him make that decision, but my
13 recommendation will be that it -- and I'm not trying
14 to be difficult. I would make it a Delaware entity.

15 Q. Okay.

16 A. That would be what I --

17 Q. That's fair enough. I mean, I'm not -- it's
18 not particularly important, but I want to just nail
19 down as much as I can. When is the master lease
20 expected to be executed?

21 A. So there are three dates to think about. We
22 announced the transaction on July 29th, 2014. That
23 was an authorization of a plan. Management was
24 authorized to pursue the spin-off and to draft the
25 definitive -- definitive documentation for the

1 transaction, to obtain regulatory approvals, to
2 prepare the financing requirements for the
3 transaction, and we believe those steps will be done
4 early first quarter.

5 Then we will go to the Windstream board with
6 definitive drafts of the distribution agreement and
7 all of the various exhibits that we've talked about
8 today, and at that time we would ask the board to
9 approve the transaction. And if they approve the
10 transaction at that time, which I expect they will,
11 we would execute the distribution agreement. So
12 let's call that January 1. That would be the
13 earliest we would do it. I think that's the
14 earliest we would be ready. January 1, 2015.

15 And it will take us about 30 days, we
16 believe, to actually raise the money needed to do
17 this transaction, and I expect a 30-day gap between
18 the distribution agreement date and the closing date
19 for the transaction and the spin-off, which in my
20 example would be February 1st.

21 Those dates would be the earliest we could
22 possibly do it. So sometime in the first quarter of
23 2015 those -- the signing and closing dates would
24 occur.

25 Q. And so at what point during that would the

1 master lease be executed?

2 A. So, I'm sorry, the -- at the closing.

3 Q. Okay.

4 A. So at the closing we would execute the master
5 lease agreement, and we would execute the employee
6 matters agreement, we would execute all the other
7 ancillary agreements, but the principal one is the
8 master lease.

9 Q. And are there, to your knowledge, any
10 provisions that are currently in the working draft,
11 I guess, of the master lease or you anticipate
12 provisions to be in there that would ensure that the
13 Windstream Kentuckys have the necessary assets to
14 continue to provide adequate telecommunication
15 service to Kentucky consumers?

16 A. Well, they're -- the Windstream Kentucky
17 entities will have an exclusive long-term lease and
18 right -- exclusive right to use and occupy all the
19 assets that are within their system today. So I
20 think in that sense, yes. That's how I'm thinking
21 about it when I answer your question yes.

22 Q. And I just asked you about when the master
23 lease would be executed. And the proceeding here is
24 styled in two parts. One is for declaratory orders
25 for the PSC to state that it does not need to

1 authorize this transaction or that if it does, it
2 can approve it under KRS 278.020 and also, I think,
3 declare that CSL is not a utility. Is that a fair
4 summarization of how this proceeding is couched?

5 A. Yes. I don't know the chapter and versus you
6 cited there, but that is a fair -- that's my
7 understanding, yes.

8 Q. Subject to check, I'm going to say --

9 A. Subject to check, yes.

10 Q. -- that's correct. But my question goes to
11 this: You're asking the Commission, "you," the
12 global you, the royal you, to approve or make a
13 declaration about this with essentially not all the
14 facts in the record, meaning that the master lease
15 is what's going to show to what degree or not CSL is
16 going to have control over these assets or have
17 control over Windstream Holdings and thereby
18 Windstream Corporation --

19 A. Uh-huh.

20 Q. -- and the subsidiaries therein. In your
21 opinion, how can the Commission move forward and
22 rule on this matter without knowing what the final
23 contents of the master lease is? Because we heard a
24 lot from the previous witness about it's not
25 expected to or is expected to when answering a

1 question --

2 A. Right.

3 Q. -- but nothing seems to be set in stone, and
4 without those, you know, considerations, without
5 those objective truths, so to speak --

6 A. Uh-huh.

7 Q. -- how do you think the Commission can
8 proceed?

9 A. That's a good question. So here's how.
10 First of all, we think that the summaries that have
11 been provided cover the material terms and we do not
12 expect those to be changed in any material way, and
13 certainly in any adverse way to the operating
14 companies, but what -- one question was asked this
15 morning, "What happens if a state comes out?" Well,
16 we're not going to just keep the rent at 650 million
17 if a state is pulled from the transaction due to
18 failure of regulatory approval. That's the biggest
19 remaining open thing, I think, that is -- that is to
20 be determined, and that's what we're here today to
21 do is to confirm the terms in which we can include
22 the Kentucky properties. So that's really the big
23 point.

24 And then the provisions you're not seeing I
25 would couch as the traditional guardrails and

1 parameters any landlord would put on a commercial
2 tenant. Someone asked earlier how long this
3 document is. It's about a hundred pages, and I
4 think you'll thank me when you get the document that
5 you haven't had to read it yet. It's a very
6 lengthy, cumbersome commercial agreement, and we
7 have summarized the key provisions, and I think that
8 these summaries you have today do capture the
9 material terms that the PSC needs to understand to
10 be able to approve the transaction.

11 Q. So the master lease is not necessarily the
12 product of an arm's length transaction? I mean,
13 it's -- since CSL only exists as a legal entity,
14 it's not, you know, two, you know, differently
15 interested parties that are summarizing it; is that
16 correct?

17 A. It is not the product of an arm's length
18 negotiation --

19 Q. Negotiation.

20 A. -- but we -- we -- I'm sorry.

21 Q. And I just -- I just want to state, I do not
22 think -- I'm not accusing Windstream of being
23 duplicitous and giving us a summary and something
24 else is going to be in the master lease, but, you
25 know, due diligence requires the fact that if

1 something is not signed and set in stone, you know,
2 that we have to be a little wary of that here.

3 A. Well, and if it weren't an arm's length deal,
4 it would be probably in the -- for the benefit and
5 favor of the existing entity --

6 Q. Right.

7 A. -- Windstream and the operating companies.

8 Q. Now, under the expected terms of the master
9 lease, as they have been summarized here and as we
10 have discussed before, upon the execution of the
11 master lease, what control will CSL have over the
12 assets?

13 A. They have -- they will have leased the
14 exclusive right to use, access, and operate the
15 assets. I would think of CSL -- if you've ever read
16 a commercial lease, they'll have the typical
17 provisions that they have -- they'll have the right
18 to periodically access and inspect the premises to
19 confirm that we're maintaining them in good
20 condition. You know, they will -- they have those
21 traditional types of landlord rights to confirm that
22 we're doing what we're supposed to under the
23 agreement. They do not have the right, though, to
24 come in and just access the facilities at any time
25 that they want to, and -- but they can, through

1 their representatives or through contractors, have a
2 right to come, during reasonable hours, upon proper
3 coordination with Windstream, to view and inspect
4 the assets. But no, they don't have a right to come
5 send people in, start doing things with our
6 facilities.

7 Q. Under the terms of -- the expected terms of
8 the master lease?

9 A. Under any -- under any term. We would never
10 give a landlord -- you know, a landlord would never
11 have that --

12 Q. Well --

13 A. -- right, in my view.

14 Q. True. But, you know, I'm thinking back to my
15 college days, when moving out of, you know, the
16 townhouse, where part of the security deposit was
17 not returned. I dispute why, but it was not. But
18 also we were instructed to make certain repairs
19 before we left. Now, would CSL have the ability, if
20 they were to conduct the inspection, as you said --

21 A. Uh-huh.

22 Q. -- to order Windstreams to make repairs to
23 the system?

24 A. We are agreeing with them to maintain the
25 system. When we talked about the triple net

1 obligation --

2 Q. Obviously when you say "we," you say --

3 A. I'm sorry.

4 Q. -- Windstream?

5 A. Windstream.

6 Q. Okay. Go ahead.

7 A. I will be staying with Windstream.

8 Q. All right.

9 A. I lost my train of thought. What was --

10 Q. All right. You said --

11 A. -- the question again.

12 Q. -- you would agree to -- we would agree to --

13 A. Maintain the asset.

14 Q. Maintain it. Yeah.

15 A. So that's part of the triple net lease
16 obligation, that we have the obligation, both from a
17 regulatory standpoint to maintain these assets, and
18 also by a matter of contract with the landlord to
19 maintain them.

20 And by the way, the standard we're going to
21 have to maintain them is to meet our historical
22 maintenance obligations, including all regulatory
23 obligations. So one of their interests will be to
24 confirm that Windstream is discharging its
25 regulatory obligations.

1 Q. Well --

2 A. Did that answer your question?

3 Q. That checks off the next question too. So
4 what is the remedy -- I know it seems unlikely when
5 we're discussing this transaction, but what is the
6 remedy if either of the parties breaches the master
7 lease agreement? Let's say, for example -- let's
8 take, for example, Windstream Holdings withholds
9 payment or breaches some condition of the master
10 lease. What is the remedy?

11 A. They have traditional remedies of a landlord.
12 You would have -- we'd have an opportunity to cure
13 some breaches of payment. You have the fewest
14 numbers of day to cure -- to cure a payment default,
15 but there's a cure period where they would put us on
16 notice. We would have to -- a very quick time to
17 cure any payment default and 30 days or more to cure
18 a -- other defaults. And if we failed to do that,
19 they could begin exercising remedies in preparing
20 for, you know, ultimately termination of the lease.

21 The -- there are -- you know, like on the
22 topic of maintenance, I think that would be the type
23 of dispute that we -- there is a dispute resolution
24 provision where the parties would be forced to go
25 through a mediation process, nonbinding resolution,

1 because meet -- you know, maintenance kind of
2 example, where reasonable minds might differ, and so
3 we have a separate mediation process for that type
4 of operational dispute.

5 Q. And is -- the choice of law for that, is that
6 New York, you said?

7 A. New York is the choice of law, but this would
8 be a nonbinding mediation. What we --

9 Q. Okay.

10 A. Really that venue would be really forcing the
11 two sides to have appropriate-level members of the
12 organization with authority to resolve a dispute to
13 meet and go through a dispute resolution process.
14 Mediation may be a little overstated.

15 Q. And so if either party, because I asked you
16 specifically if Windstream was in default, but if
17 for some reason CSL was in some sort of breach of
18 the master lease, it would go through the nonbinding
19 resolution?

20 A. Right. But landlords don't have to do much.

21 Q. Well, I mean, that's why we ask questions
22 about this, because it's a -- I mean, I asked the
23 previous witness about landline facilities, and
24 they're commonly known as what are bottleneck
25 facilities. Would you agree that they're frequently

1 referred to as bottleneck facilities?

2 A. I'm actually not --

3 Q. Would you -- let me rephrase it this way:

4 Would you agree with the generalization that
5 incumbent landline facilities enjoy a somewhat
6 natural monopoly with regard to their facilities in
7 an area?

8 A. I would agree at a historic time they did.
9 I'm not sure that's -- with wireless competition and
10 other -- we don't feel like a monopoly given the
11 competitive --

12 Q. I understand that --

13 A. -- environment that we're in.

14 Q. -- nobody with access lines does these days.

15 A. No.

16 Q. But, I mean, I'm just saying that incumbent
17 local exchange carriers are not subject to
18 competition from other landline-based competition,
19 facilities-based competition by and large?

20 A. In the residential area especially.

21 Q. In the residential area. That's what I'm --
22 that's what I'm asking. Let's see here.

23 A. But just on that point, today many residents
24 don't even have wire line. They -- wireless is
25 still -- I wonder if my children will ever have a

1 wire line. You know, they -- they're going to use
2 their iPhone. And they still ask me why we have a
3 wire line phone in our house, so it -- you know, I
4 do think there is, even if -- in the residential
5 setting, wireless competition.

6 Q. Well, and we're speaking purely about
7 telecommunications as it's defined by the FCC
8 currently. However, we -- I think we're both aware
9 that -- or most people are aware that there might be
10 moves afoot to reclassify certain other aspects of
11 broadband that might fall under the purview or be
12 classified as telecommunication service, at which
13 point would you agree that the backbone facilities,
14 the landline facilities, might become a little more
15 important?

16 A. Perhaps, but again I go back to my children
17 who still want me to get LTE from Verizon for their
18 broadband.

19 Q. Right. I mean, I was just thinking that the
20 landlines will be -- perhaps would be around for a
21 while, even though --

22 A. We fully --

23 Q. -- they're shrinking?

24 A. -- expect them to be.

25 Q. Yeah.

1 A. And they do have an advantage from a -- you
2 know, a physics standpoint with their ability to
3 handle a higher capacity. That's why when you said
4 "bottleneck," I don't think of wire line as
5 necessarily a bottleneck device.

6 Q. It might be more of an archaic term, but --
7 and I believe that either in response to data
8 requests or in testimony that this transaction is
9 ongoing or has been proposed in 37 states?

10 A. The -- I don't have the exact list of states
11 in front of me. They were -- we're confusing
12 facilities with states, and it may be best just to
13 get you that list, but the -- we've grouped a few
14 state assets into one facility or pod --

15 Q. Okay.

16 A. -- because the facilities we're trying to get
17 a critical mass of assets in, and there are some
18 CLEC states that we have -- where we have very small
19 presence where we have combined them into one
20 facility. But 37 is very close to the number. We
21 have a facility for every ILEC jurisdiction and we
22 have a -- and wherever we have ILEC assets, we have
23 by -- in that state we also have a separate CLEC
24 facility, so I think there are 15, if I -- I think
25 there were 15 ILEC jurisdictions included. Again,

1 we will follow up to confirm these. In those 15
2 states there's an ILEC pod and a CLEC pod, and in
3 all the other states where we're only a CLEC
4 presence, we -- that is mostly pod by state, but
5 there are some just very small states where we've
6 collapsed them. So it is very close to about 37
7 states.

8 Q. And could you explain to me what is happening
9 to the -- I'll define this term first, competitive
10 local exchange carriers, but the CLECs, their assets
11 are being treat differently than the incumbents,
12 is -- am I correct? Or are they treated -- are
13 their assets being treated the same, those that can
14 be transferred to the REIT?

15 A. They're largely being treated the same.

16 Q. Okay.

17 A. There is that org chart. We thought it would
18 be -- we are having an LLC per ILEC entity. We
19 thought it would be prudent to keep the ILEC assets
20 separately encapsulated even within the CSL
21 entities, but other than that distinction, I don't
22 really have a difference that comes to mind between
23 the ILEC and CLEC assets.

24 Q. And we heard earlier today that three states
25 have already approved this transaction; is that

1 correct?

2 A. Yes, sir.

3 Q. Arizona, Alabama, and North Carolina?

4 A. Let me get my -- it's -- so there are two --
5 there are four other ILEC approvals pending -- that
6 we have either made or are pending. Alabama and
7 North Carolina, who have approved the transaction.

8 Q. Okay.

9 A. Georgia and Ohio remain pending and are
10 progressing well, and I believe we're on track for
11 approval by the end of the year. Then there's
12 Kentucky, which we have stipulated and filed that we
13 believe no approval is required, but if the
14 Commission determines approval is required, there
15 would be five ILEC states requiring approval.

16 And then we have approvals in four CLEC
17 states. Arizona has approved the transaction. So
18 that's the third approved state. And West Virginia,
19 Indiana, and Pennsylvania are pending and
20 progressing well.

21 Q. And of these things, there's been no denials?

22 A. There have been no denials in any state.

23 Q. And are you aware of any conditions attached
24 to the approvals in the two states that have
25 approved -- in Alabama or North Carolina?

1 A. No, Alabama and North Carolina simply
2 stipulated that the final terms are substantially
3 consistent with the applications. You know, the
4 approval is, you know, conditioned on the accuracy
5 of the application.

6 Q. And in Windstream's response to the cable
7 association's Item 23, it states that "An Event of
8 Default as to any Facility is an Event of Default as
9 to all the Facilities," and I think this has been
10 explained before. Could you explain to me the --
11 should the Commission be concerned about this, that
12 some entity in another state will not pay their
13 rent, therefore the entire lease is in default?

14 A. This does need clarification. So someone
15 referred to the master lease earlier, why are we
16 calling this a master lease. This is a single
17 indivisible master lease for all properties. We are
18 not allocating rent by separate states or properties
19 or facilities. There is a -- and if we get the
20 transaction approved on the terms submitted, that
21 rent will be 650 million. There is no allocation or
22 bifurcation of that rent by state, and it is an
23 obligation at the ultimate parent level, Windstream
24 Holdings.

25 So it's not dependent on Windstream Kentucky

1 or Windstream Arkansas or Windstream Texas to pay
2 the rent, it's going to be a consolidated
3 obligation, a single indivisible lease obligation
4 for the initial term, which is 15 years and can be
5 extended five years at Windstream's election. The
6 facilities become relevant upon renewal, and from
7 Windstream's perspective, we think it's better for
8 Windstream not to have to renew the lease for the
9 entire 37 facilities, that it would be in our
10 interest to be able to make the landlord know we
11 could choose not to renew select pods and was also a
12 process upon renewal of determining the rent by the
13 renewed entities. And so we think that increases
14 the incentive of the landlord to work with us well
15 in advance of renewal to get an extended negotiated
16 term.

17 We don't expect we'll ever go through a
18 renewal option, but that feature was put in -- put
19 in there to sort of divide and conquer, if you will,
20 that if they're worried about us not renewing five
21 or ten of the 37 pods, they'll be more worried about
22 negotiating with us on a renewed term. So the
23 facilities are not relevant until a renewal event.
24 And we think the facility structure ensures you'll
25 never get to a renewal situation because the parties

1 will want to come together and renew the rent -- the
2 lease together.

3 Now, going back to the event of default
4 provision, we have defined these facilities as
5 geographic areas that have, you know, some minimum
6 value to them, and from a landlord's perspective,
7 they don't want to see us fail to perform our
8 obligations in every facility until they can
9 exercise their rights. And so the event of default
10 is just saying if you fail to maintain one facility,
11 you have failed to do your obligation to a
12 significantly high enough level that we should
13 consider that a material event of default.

14 Q. Okay. All right. And it's your testimony
15 that the Windstream -- this -- the trans -- this
16 transfer of assets in the master lease will not
17 affect Windstream Kentucky East or West's
18 obligations under Kentucky law or particularly to
19 the Public Service Commission; is that correct?

20 A. Correct.

21 Q. And the Commission will retain its -- the
22 same jurisdiction over service, rates, whatever you
23 have right now as it exists over Windstream East and
24 West; is that correct?

25 A. Unchanged, correct.

1 Q. Unchanged. In the event that the Commission
2 were to order Windstream to make changes to its
3 facilities, including some of these subject assets,
4 the Commission would still have jurisdiction to do
5 that?

6 A. Yes. We have the right to make not only
7 maintenance improvements but capital improvements to
8 these assets, and they would -- and I think the only
9 limitation would be that we can't come in and deploy
10 these assets for a nontelecom purpose.

11 Q. The nontelecom purpose, would that be --

12 A. I don't know what that would be, but --

13 Q. Okay.

14 A. -- the only --

15 Q. Well, because I'm thinking, you know, pole
16 attachments for cable may be an nontelecom purpose.

17 A. Yeah, that would -- that would be what we
18 have to do today.

19 Q. Okay. Now, what if there were -- I think
20 these other types of attachments that aren't
21 contemplated right now but might be, you know,
22 popping up. I'm thinking about the small modular
23 antenna that are sometimes deployed for a local
24 wireless network, right of that. Would that --

25 A. That -- more broadly defined, that would be a

1 communications purpose. It would be within the
2 purview of our obligation. We would have the right
3 under the lease to do so and the PSC could order us
4 to do so.

5 Q. Okay. And so the Commission, if it were to
6 order Wind -- there's probably -- would you think
7 that there be would scenario where the Commission
8 could order Windstream to do something to these
9 subject assets that would violate the master lease?

10 A. I cannot envision a scenario where that would
11 occur.

12 Q. Okay. And if there were, I mean,
13 hypothetically, who would win, the Commission or the
14 master lease?

15 A. Who would win? Well, I think that -- so the
16 Commission is seeking to order action that we cannot
17 comply with under the master lease?

18 Q. Correct.

19 A. Well, first, again, I just -- we've drafted
20 this in a way where I cannot envision that scenario
21 occurring, but I guess theoretically, to take your
22 question to its fullest logical conclusion, there is
23 a theoretical risk, but I can't envision a scenario
24 in which that would occur.

25 Q. Okay. Well, we discussed earlier that access

1 lines are dropping for landline companies, and so
2 what would happen if certain of these assets that
3 are part of the lease become obsolete to the
4 Windstream companies? You know, for example, if
5 Windstream no longer wishes to provide service in an
6 area over copper facilities, is Windstream still
7 obligated to continue to make lease payments for
8 that property?

9 A. There would be no abatement of -- there would
10 be no abasement or reduction of rent obligation if
11 we chose to retire and decommission any of the
12 assets.

13 Q. Okay. And do facilities that Windstream
14 constructs in the future, do they automatically
15 transfer to CSL?

16 A. Mr. Gunderman answered this pretty well in
17 the -- in the earlier question. The one example
18 that you would really think about is, is extensions
19 in residential subdivisions. If Windstream funds
20 those with our own capital, we would own those
21 assets. Most other extensions within an ILEC
22 territory and any replacements in overbuilding
23 within a -- the -- an existing area where the
24 distribution systems are located would -- those
25 improvements would accrue to the lease to state and

1 would be owned by the REIT or CSL.

2 Q. And so anything -- not trying to put words in
3 your mouth, but it would be accurate to say that
4 anything that's within the existing footprint of the
5 assets as they are transferred right now, any
6 improvements would go to the -- be the property of
7 CSL?

8 A. Except for residential subdivision
9 extensions --

10 Q. Right. Right.

11 A. -- I think that's a fair characterization.

12 Q. Which brings me to the question about
13 easements. I think it's fairly clear that the title
14 to the easements is not going to transfer; is that
15 correct?

16 A. Correct.

17 Q. But the benefits will. Can you explain that
18 a little bit more? Will you --

19 A. So when we talk --

20 Q. -- discuss that?

21 A. -- about beneficial interest -- I'm sorry.

22 Q. Yeah, that's exactly what I would like you to
23 speak to.

24 A. "Beneficial interest" means the benefits and
25 burdens, so if you -- if you transfer the beneficial

1 interest in an asset, you have the right to the
2 income, profits, and capital appreciation of that
3 asset, as well as the burdens, the risk of loss,
4 risk of future devaluation of the asset, risk of
5 destruction of the asset. So that's what we mean by
6 benefits and burdens.

7 And with most property conveyances, when
8 title also conveys, they're all part of one bundle
9 of rights that convey. But the easements,
10 rights-of-way, and pole agreements, we're having
11 title retained in the operating companies in
12 the -- at the -- in the Windstream entities, because
13 the transaction, when you break it down into its
14 core components, two of its key components are the
15 sale and the lease back.

16 And so as you think about retained title,
17 think about what it would mean to retitle those
18 easements. You would -- you would go put them in
19 the name of CSL, but what do they need to do with
20 them? They're not going to use them, they're not
21 going to release them to anybody else, they're not
22 going to pay anything on them, because we're triple
23 net, we're making all payments under those
24 obligations, so there's no -- if it stopped there,
25 there would be a reason to retitle those assets, but

1 the next immediate step is to exclusively lease all
2 of that bundle of rights back to Windstream, and so
3 if you -- if you title these assets in the name of
4 CSL, you have to also retitle them back into
5 Windstream as lessee, so it's a -- it's a -- it's a
6 circular, duplicative, unnecessary set of actions
7 that we -- for administrative convenience, we're not
8 going to go through. And so that is retained title.

9 Q. Okay. All right. If for some reason at the
10 end of the 15 years the lease ends and the assets
11 are -- the assets would still remain to CS -- with
12 CSL; is that correct? The assets that are
13 transferred would still remain with CSL at the end
14 of the 15-year lease --

15 A. Yes. They --

16 Q. -- assuming no negotiations, no extension,
17 and assuming landlines are still, you know, in
18 existence at the time, and also assuming that the
19 statutory framework in Kentucky has not changed,
20 Windstream would still be under an obligation to
21 provide basic local exchange service over -- in
22 Kentucky. Would you agree that the Commission would
23 then have the authority to compel Windstream to
24 build its own facilities to meet the statutory
25 obligation?

1 A. Yes, if we did not transfer the assets to a
2 successor tenant who was able to assume those.

3 Q. Okay. Would there be any effect on the
4 master lease or the assets if the -- I'm going to
5 refer to the pod. So you've clustered everything
6 together. If one or some of them were transferred
7 or sold to another entity, say, for example, Comcast
8 or CenturyLink --

9 A. By --

10 Q. -- or Frontier --

11 A. Transferred by whom?

12 Q. From -- if a certain Windstream entity was
13 sold --

14 A. Okay.

15 Q. -- what right would they have to the assets
16 if they are no longer a Windstream entity?

17 A. If we wanted to sell --

18 Q. Say Windstream --

19 A. -- let's pick Kentucky.

20 Q. Yeah, Windstream Kentucky --

21 A. If we want --

22 Q. -- West --

23 A. -- to sell Kentucky, which we have no
24 intention to do, but to follow the analogy, what
25 Windstream would do is they could sell -- sell the

1 operations and the -- we could partition the lease
2 and have a sublease for the benefit of the seller --
3 of the buyer of those assets, and that's how you
4 would effect it.

5 MR. PINNEY: Okay. I have no further
6 questions, but if I could be indulged to speak to --

7 VICE-CHAIR GARDNER: Sure.

8 MR. PINNEY: -- speak to counsel for a few
9 post-hearing data requests.

10 VICE-CHAIR GARDNER: I've got some questions.

11 MR. PINNEY: Okay.

12 EXAMINATION

13 By Vice-Chair Gardner:

14 Q. Mr. Fletcher, let's start with this last
15 issue about the change in title with respect to the
16 easements, and I know we've gone over that, but --
17 so the title is -- so the easement -- if one were
18 searching the records of the local county clerk, one
19 would see no change in the easement title during
20 this whole period; is that correct?

21 A. Well, you know, and the practice varied, but
22 many times these easements were not recorded.

23 Q. Okay. Does -- I would think that there's
24 value to the easements, though, wouldn't you?

25 A. There certainly is value, and that's --

1 Q. But the easements are not being transferred?

2 A. The beneficial interests, the rights and the
3 benefits and burdens are transferred but being
4 leased back. But in our view, Windstream still
5 needs to be record holder. Take the pole attachment
6 agreements, they're not a traditional recorded
7 instrument, but we need to continue to be the party
8 recognized by the counterparty, which is
9 frequently -- and when we're the user of other
10 people's poles, the power companies. So when we
11 talk -- we also use the retained title concept
12 talking about pole agreements.

13 And so we continue to need to be the
14 recognized party of interest to occupy the poles, to
15 maintain the poles. And if we were no longer
16 recognized as a record interest under those pole
17 agreements, the owners would say you don't have a
18 right to access them.

19 Q. Yeah. And I'm not questioning that you would
20 ultimately -- in the other version in which I
21 thought it was was the easements and pole agreements
22 and all that were being transferred, but they're
23 being retained, so, I mean, that's fine with the IRS
24 and --

25 A. They understand that.

1 Q. Okay. I didn't understand the renewal issue
2 from the -- so the tenant has the exclusive right to
3 renew the lease after 15 years for four renewal
4 terms; is that right?

5 A. Correct.

6 Q. Okay. And so I didn't understand what you
7 were saying about, you know, the parties coming
8 together and -- but the tenant will -- in other
9 words, the ILECs will have the exclusive right to
10 renew those leases for five -- for four five-year
11 terms after that?

12 A. Correct.

13 Q. Was there -- was there a -- has there been a
14 change in an IRS ruling? I guess we know that there
15 wouldn't have been a change from Congress, but was
16 there any change that allowed this to be -- the REIT
17 concept to be applicable here? I know you-all
18 requested a private letter ruling. Was there
19 another ruling or anything that broadened scope or
20 made it more applicable to you-all, or is this a
21 tool that theoretically you-all could have used five
22 years ago, for example?

23 A. Correct. Theoretically, we, as the -- I'm
24 not in -- steeped in the history of the IRS
25 regulations here, but as I became familiar with it,

1 this is a logical extension of historical IRS
2 precedent for what constitutes a real estate
3 interest and they theoretically could have made this
4 determination five years ago if someone had asked
5 them to.

6 Q. Okay. And not only do -- will the individual
7 ILECs not guaranty any debt, they will have no
8 obligation to pay the rent?

9 A. Correct.

10 Q. Okay. Will -- and the CSL will be a publicly
11 traded LLC, I think you said?

12 A. It -- the publicly traded entity will be a
13 corporation.

14 Q. Okay.

15 A. It needs to be a corporation. The immediate
16 subsidiaries will --

17 Q. Will be LLCs?

18 A. -- be LLCs.

19 Q. And those are not publicly traded?

20 A. No, those will not be publicly traded.

21 Q. Okay. Because be sole -- the sole owner of
22 those will be the CSL corporate?

23 A. Correct. They'll all be wholly owned.

24 VICE-CHAIR GARDNER: Okay. Okay. That's all
25 I have. Thank you.

1 MR. OVERSTREET: No redirect, Your Honor.

2 VICE-CHAIR GARDNER: Anybody have -- yes,
3 sir.

4 MR. GILLESPIE: Thank you, Mr. Vice-Chairman.

5 RECROSS-EXAMINATION

6 By Mr. Gillespie:

7 Q. I do have one follow-up question.

8 A. Uh-huh.

9 Q. There was a series of discussions that you
10 had with Mr. Pinney and with Mr. Gardner about title
11 to pole agreements --

12 A. Uh-huh.

13 Q. -- and beneficial interest to pole
14 agreements. The pole agreements you were referring
15 to are pole agreements that are held by Windstream
16 for attachment to other parties' poles, correct?

17 A. Correct.

18 Q. And with respect to the pole agreements that
19 Windstream has with -- for example, with members of
20 KCTA, those are matters that will be wholly owned,
21 if I may use that term, by Windstream, correct?

22 A. Our interest in those will be transferred to
23 the CSL too.

24 Q. Your interest --

25 A. But I was focused on the other side of the

1 equation, where we -- we're typically a net user of
2 other people's poles. That's been a hot topic in
3 this proceeding, but we are -- tend to be a
4 nine-to-one user of other people's poles.

5 Q. So who will be the holder of title to the
6 pole agreements between Windstream and KCTA?

7 A. We expect those to be -- remain in the name
8 of Windstream. We don't see any reason for the
9 members of your association to interact with CSL.

10 Q. And the beneficial interest of those pole
11 agreements lies where?

12 A. Well, the beneficial interest will be sold to
13 CSL and then immediately and exclusively leased back
14 to Windstream for an up to a 35-year term. So there
15 is a residual beneficial interest that solely
16 resides in CSL, but for the foreseeable future
17 Windstream has the exclusive rights and benefits of
18 that beneficial interest through the lease is how I
19 would characterize it.

20 So I think the short answer to your question
21 is you will continue to deal with Windstream as you
22 do today.

23 MR. GILLESPIE: Nothing further.

24 VICE-CHAIR GARDNER: Any further questions of
25 this -- yes, sir.

1 MR. PINNEY: I just have some --

2 VICE-CHAIR GARDNER: Sure. Post-hearing
3 things.

4 MR. PINNEY: Post-hearing.

5 VICE-CHAIR GARDNER: Sure.

6 MR. PINNEY: And one apology. I think I
7 referred to Mr. Gunderman as Gunderson a few times,
8 so my apologies --

9 MR. GUNDERMAN: No problem.

10 MR. PINNEY: -- to you. I started referring
11 to you as the previous witness when I realized the
12 mistake, but I apologize for getting your name
13 incorrect.

14 Mr. Overstreet, Mr. Crittenden, I think that
15 we've already gone over a few of the data requests,
16 but here is some additional information that we
17 would like. One would be the -- I think Mr.
18 Gunderman discussed this, the fair value analysis of
19 the assets that was used to determine the lease
20 payments. I know it was preliminary, but if we
21 can -- if the Commission could have that.

22 Maybe a response to how the assets will be
23 booked, the transfer of the assets will be booked
24 for the purposes of ratemaking, particularly the
25 pole methodology, if that's the case, or --

1 MR. OVERSTREET: I'm sorry, I did not follow
2 that.

3 MR. PINNEY: Like how the assets would be
4 booked on Windstream's books.

5 MR. OVERSTREET: Oh, okay. Okay.

6 MR. PINNEY: If they're going to be booked
7 any differently. I mean, and if they're not, then
8 just state so.

9 The anticipated value of the assets that will
10 be -- that would be left in Kentucky Windstream East
11 and West that are not transferred to CSL.

12 MR. OVERSTREET: And do you want that broken
13 down East and West?

14 MR. PINNEY: Yes, please.

15 A description of how the rate of return is
16 calculated in the pole attachment formula. I mean,
17 I know this might reach back to the 1980s, but an
18 explanation of that would be appreciated.

19 And that should be it from us.

20 Commission Staff has no further questions of
21 this witness.

22 VICE-CHAIR GARDNER: Okay. You're free to
23 go. Thank you, sir. Appreciate it.

24 THE WITNESS: Thank you.

25 VICE-CHAIR GARDNER: Mr. Rubin -- excuse me.

1 And that is your last witness?

2 MR. OVERSTREET: Yes, Your Honor, that is our
3 last witness.

4 MR. RUBIN: Yes. Thank you, Mr. Chairman.
5 The Communications Workers of America calls Randy
6 Barber to the stand.

7 MR. OVERSTREET: I'm sorry, Mr. Barber.

8 MR. BARBER: That's all right.

9 * * *

10 RANDY BARBER, called by the Communications
11 Workers of America, having been first duly sworn,
12 testified as follows:

13 VICE-CHAIR GARDNER: Please have a seat and
14 state your full name, please.

15 THE WITNESS: My name is Randy Barber.

16 VICE-CHAIR GARDNER: And, Mr. Barber, with
17 whom are you employed?

18 THE WITNESS: I'm employed by my own firm,
19 which is called the Center for Economic Organizing.
20 I am here on behalf of the Communication Workers of
21 America as a consultant.

22 VICE-CHAIR GARDNER: And what is your
23 address, please, your office address, please?

24 THE WITNESS: Office address is 6539 Laurel
25 Avenue, Suite 204, Takoma Park, Maryland, with a K.

1 VICE-CHAIR GARDNER: This is minor, but in
2 your testimony I see it says your address on Laurel
3 is 6935.

4 THE WITNESS: Didn't I say that?

5 VICE-CHAIR GARDNER: No, sir. I think you
6 said 6 -- 6359. Sorry.

7 MR. RUBIN: It is --

8 THE WITNESS: Dyslexic. Six -- six -- that
9 is correct.

10 VICE-CHAIR GARDNER: 6935?

11 THE WITNESS: Uh-huh.

12 VICE-CHAIR GARDNER: Okay. Thank you. You
13 may ask. Sorry.

14 MR. RUBIN: I caught the same thing. That's
15 okay.

16 DIRECT EXAMINATION

17 By Mr. Rubin:

18 Q. Mr. Barber, have you prepared written direct
19 testimony for this case?

20 A. Yes, I have.

21 Q. And attached -- well, first, the questions
22 and answers in the testimony, are they true and
23 correct to the best of your knowledge?

24 A. Yes, they are.

25 Q. Do you have any corrections in those

1 questions and answers?

2 A. I do not.

3 Q. If I were to ask you those questions, would
4 your answers be as shown therein?

5 A. Yes.

6 Q. And attached to your testimony were four
7 schedules. Are those documents that you received
8 from Windstream that you have copied?

9 A. Yes.

10 Q. And are those true and accurate copies of
11 those documents?

12 A. Yes, they are.

13 MR. RUBIN: Thank you.

14 Mr. Vice-Chair, I would move Mr. Barber's
15 testimony into evidence and make him available for
16 cross-examination.

17 VICE-CHAIR GARDNER: Thank you. I'm not sure
18 the order in this case. Mr. Gillespie, do you have
19 questions or do you --

20 MR. GILLESPIE: No questions.

21 VICE-CHAIR GARDNER: Mr. Overstreet.

22 MR. OVERSTREET: No questions, Your Honor.

23 VICE-CHAIR GARDNER: Mr. Pinney.

24 MR. PINNEY: Just a few.

25

CROSS-EXAMINATION

By Mr. Pinney:

Q. Good afternoon.

A. Good afternoon.

Q. You raised several concerns about the proposed transaction in your prefiled testimony that was filed with the Commission. Has anything you've heard today or in the rebuttal testimony that was filed by Mr. Gunderman alleviated any of your concerns or addressed any of your concerns?

A. Well, certainly one, and that actually was contained in his rebuttal, which is that the lease payments are, in fact, according to Mr. Gunderman, going to be tax deductible. Looking at it, at least as far as, you know, we could understand it, it was -- that was a question. There are other questions that remain.

Q. Okay. And to clarify, the fact that the lease payments might be tax deductible, does that alleviate some of your concerns about the cash flow, the free cash flow?

A. It certainly addresses it, although, again, in his explanation of the -- what the -- in fact the impact on cash flow was, I'm actually still trying to disentangle that.

1 MR. PINNEY: Okay. All right. No further
2 questions, Your Honor.

3 VICE-CHAIR GARDNER: Do you have any
4 questions?

5 COMMISSIONER BREATHITT: No questions.

6 VICE-CHAIR GARDNER: One second, please,
7 Mr. Barber.

8 I don't have any questions, so thank you.

9 So Mr. Barber is free to go unless there's
10 any other questions. Thank you, Mr. Barber.

11 THE WITNESS: Thank you.

12 VICE-CHAIR GARDNER: So this concludes the
13 taking of evidence today.

14 There are certain post-hearing data requests.
15 Does the order provide how many days in which to
16 submit those, Mr. Overstreet?

17 MR. OVERSTREET: My failing memory says no,
18 but I'm -- it's subject to being --

19 MR. PINNEY: It does not, Your Honor.

20 MR. GILLESPIE: I don't think so.

21 VICE-CHAIR GARDNER: Okay. So my
22 understanding is you would like an order by --

23 MR. OVERSTREET: I don't think it's my
24 preference, I think --

25 VICE-CHAIR GARDNER: Okay.

1 MR. OVERSTREET: -- it's the --

2 MR. PINNEY: Your Honor -- Your Honor, we
3 have docketed this as a transfer under 278.020 out
4 of an abundance of caution, if that's what the
5 Commission concludes.

6 VICE-CHAIR GARDNER: It's 60 days.

7 MR. PINNEY: Well, we -- it's statutorily,
8 from the filing date, we have -- the Commission has
9 to issue an order on or before December 5th.

10 VICE-CHAIR GARDNER: Or grant an extension,
11 right?

12 MR. PINNEY: The -- no, sir; this --

13 VICE-CHAIR GARDNER: This is the extension?

14 MR. PINNEY: This is the extension date.

15 VICE-CHAIR GARDNER: Okay. All right.

16 MR. OVERSTREET: Of course, I mean, if the
17 Commission were to determine that no approval is
18 required, then the --

19 MR. PINNEY: It would extend past, but out of
20 an abundance of caution, I think we established --

21 MR. OVERSTREET: No, I understand why you --

22 MR. PINNEY: In our order establishing this
23 procedurally --

24 MR. OVERSTREET: Sure.

25 MR. PINNEY: -- we noted that.

1 MR. OVERSTREET: Surely.

2 VICE-CHAIR GARDNER: Okay. So, given that,
3 how many days do you want -- do you need for your
4 post-hearing data?

5 MR. OVERSTREET: May I just confer --

6 VICE-CHAIR GARDNER: Sure.

7 MR. OVERSTREET: -- with my client briefly?

8 VICE-CHAIR GARDNER: Of course.

9 MR. OVERSTREET: With the Commission's
10 indulgence, could we have until the 21st? That
11 would be a week from tomorrow.

12 MR. PINNEY: No objection from Commission
13 Staff.

14 VICE-CHAIR GARDNER: Okay. So -- and tell me
15 about briefs. Are you anticipating no brief or
16 briefs or what's the pleasure of the parties?

17 MR. OVERSTREET: We have not discussed that.
18 I think we probably would like to file a brief.

19 VICE-CHAIR GARDNER: Okay. Typically here we
20 do simultaneous briefs, so what's a reasonable
21 length of time? Three days?

22 MR. OVERSTREET: You mean three days after
23 the data requests are filed?

24 VICE-CHAIR GARDNER: So --

25 MR. OVERSTREET: I think -- let's see. Well,

1 I think the calendar decides it for us. Could we --
2 the 21st is it next Friday. If we could have to the
3 following Wednesday, which will be three business
4 days, that would be the last working day before
5 Thanksgiving. Is that --

6 VICE-CHAIR GARDNER: That works.

7 MR. OVERSTREET: -- acceptable?

8 VICE-CHAIR GARDNER: Mr. Rubin?

9 MR. RUBIN: Whatever would help the
10 Commission we will do. Yeah, as long as we're not
11 going -- well, whatever. Thanksgiving is just
12 another day on the calendar sometimes, so yeah.
13 That's fine, we can do that.

14 MR. OVERSTREET: Will that work for Staff?

15 MR. PINNEY: You-all get it done before
16 Thanksgiving, I've gotta read it on Thanksgiving, so
17 I mean, that works perfectly, yes.

18 VICE-CHAIR GARDNER: All right. So is
19 there -- so again, three days -- three business days
20 to -- for the post-hearing data requests, which is
21 the 21st.

22 MS. HARWARD: 26th for the briefs.

23 VICE-CHAIR GARDNER: And 26th for the briefs.

24 MR. OVERSTREET: Twenty-first for the -- for
25 the --

1 VICE-CHAIR GARDNER: Post-hearing data
2 requests and 20 --

3 MR. OVERSTREET: -- response to those data
4 requests?

5 VICE-CHAIR GARDNER: Yep. Yep.

6 MR. OVERSTREET: Yes, sir. Thank you.

7 VICE-CHAIR GARDNER: Okay. Thank you all.
8 Any further business?

9 Okay. We are adjourned. Thank you all.

10 MR. RUBIN: Thank you.

11 (Hearing concluded at 3:39 p.m.)

12 * * *

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1 STATE OF KENTUCKY.)
2)
3) SS.
4)
5 COUNTY OF JEFFERSON)

6 We, Laura J. Kogut and Jennifer R. Janes,
7 Notaries Public within and for the State at Large,
8 commissions as such expiring 25 July 2015 and 16 May
9 2015 respectively, do hereby certify that the
10 foregoing hearing was taken at the time and place
11 stated and for the purpose in the caption stated;
12 that witnesses were first duly sworn to tell the
13 truth, the whole truth, and nothing but the truth;
14 that the hearing was reduced to shorthand writing in
15 the presence of the witnesses; that the foregoing is
16 a full, true, and correct transcript of the hearing;
17 that the appearances were as stated in the caption.

18 WITNESS my hand this 17th day of November
19 2014.

20 
21 Registered Merit Reporter
22 Certified Realtime Reporter
23 KY CCR 20042BF060
24 Notary Public, State at Large

25 
Registered Professional Reporter
Certified Realtime Reporter
Notary Public, State at Large