

JUN 2 8 2013

2 3 4	BEFORE THE PUBLIC SERVICE COMMISSION OF KENTUCKY COMMISSION
5	In the Matter of:
6 7 8 9 10 11	Application of Big Rivers Electric ) Corporation for a General ) Case No. 2013-00199 Adjustment in Rates )
12	PETITION OF BIG RIVERS ELECTRIC CORPORATION FOR CONFIDENTIAL
13 14	PROTECTION
15	1. Big Rivers Electric Corporation ("Big Rivers") hereby petitions the Kentucky
16	Public Service Commission ("Commission"), pursuant to 807 KAR 5:001 Section 13 and KRS
17	61.878, to grant confidential protection to certain information Big Rivers is filing with its
18	application in this matter ("Application"). The information Big Rivers seeks to protect as
19	confidential is hereinafter referred to as the "Confidential Information."
20	2. The Confidential Information consists of the following:
21	a. the attachments or portions of the attachments to Tabs 16, 22, 24, 26, 27, 28, 46,
22	52, and 54 of the Application;
23	b. portions of the Direct Testimony of Robert W. Berry, which is Tab 63 to the
24	Application, portions of Exhibit Berry-1, and Exhibit Berry-2;
25	c. portions of Exhibits Warren-2 and Warren-3 to the Direct Testimony of
26	Christopher A. Warren, which is Tab 69 to the Application; and
27	d. portions of Exhibits Wolfram-3 and Wolfram-4 to the Direct Testimony of John
28	Wolfram, which is Tab 70 to the Application.
29	3. One (1) copy of the pages containing Confidential Information, with the
30	Confidential Information highlighted with transparent ink, printed on yellow paper, or otherwise

- 1 marked "CONFIDENTIAL," is being filed with this petition. A copy of the pages containing
- 2 Confidential Information, with the Confidential Information redacted, is being filed with the
- original and each of the ten (10) copies of Big Rivers' Application filed with this petition. 807
- 4 KAR 5:001 Sections 13(2)(a)(3), 13(2)(b).
- 5 4. A copy of this petition with the Confidential Information redacted has been served
- on all parties to this proceeding. 807 KAR 5:001 Section 13(2)(c). A copy of the Confidential
- 7 Information has been served on all parties that have signed a confidentiality agreement.
- The Confidential Information is not publicly available, is not disseminated within
- 9 Big Rivers except to those employees and professionals with a legitimate business need to know
- and act upon the information, and is not disseminated to others without a legitimate need to
- 11 know and act upon the information.
- 12 6. If and to the extent the Confidential Information becomes generally available to
- 13 the public, whether through filings required by other agencies or otherwise, Big Rivers will
- 14 notify the Commission and have its confidential status removed. 807 KAR 5:001 Section
- 15 13(10)(a).
- 16 7. As discussed below, the Confidential Information is entitled to confidential
- 17 protection based upon KRS 61.878(1)(c)(1), which protects "records confidentially disclosed to
- an agency or required by an agency to be disclosed to it, generally recognized as confidential or
- 19 proprietary, which if openly disclosed would permit an unfair commercial advantage to
- competitors of the entity that disclosed the records." KRS 61.878(1)(c)(1); 807 KAR 5:001
- 21 Section 13(2)(a)(1).

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## I. Big Rivers Faces Actual Competition

- 8. Big Rivers competes in the wholesale power market to sell energy excess to its
  members' needs. Big Rivers' ability to successfully compete in the wholesale power market is
  dependent upon a combination of its ability to get the maximum price for the power sold, and
  keeping the cost of producing that power as low as possible. Fundamentally, if Big Rivers' cost
  of producing a kilowatt hour increases, its ability to sell that kilowatt hour in competition with
  other utilities is adversely affected.
  - 9. Big Rivers also competes for reasonably priced credit in the credit markets, and its ability to compete is directly impacted by its financial results. Any event that adversely affects Big Rivers' margins will adversely affect its financial results and potentially impact the price it pays for credit. As was described in the proceeding before this Commission in the Big Rivers unwind transaction case, Big Rivers expects to be in the credit markets on a regular basis in the future.

## II. The Confidential Information is Generally Recognized as Confidential or Proprietary

- 10. The Confidential Information for which Big Rivers seeks confidential treatment under KRS 61.878(1)(c)(1) is generally recognized as confidential or proprietary under Kentucky law.
- 11. The Confidential Information consists of projected information from Big Rivers' financial model, forecasts, cost of service study, statements of operations, income statements, and similar documents. The Confidential Information reveals Big Rivers' projected operating and maintenance ("O&M") expenses; projected generation levels; construction budgets; outage

<sup>&</sup>lt;sup>1</sup> See Order dated March 6, 2009, in *In the Matter of: Joint Application of Big Rivers, E.ON, LG&E Energy Marketing, Inc., and Western Kentucky Energy Corporation for Approval to Unwind Lease and Power Purchase Transactions*, PSC Case No. 2007-00455, pages 27-30 and 37-39.

- schedules; projected revenues associated with Big Rivers' rights across the Tennessee Valley
- 2 Authority ("TVA") transmission system; and projected off-system sales revenues, volumes, and
- 3 prices. The Confidential Information also consists of totals and similar information (in lines
- 4 such as the Operating Margins lines), which would not otherwise be confidential; however, if
- 5 that information was publicly disclosed, it could readily be used to calculate or back in to
- 6 Confidential Information in the same document.
- Public disclosure of the information relating to projected generation levels and
- 8 planned outage schedules would help Big Rivers' suppliers, buyers, and competitors to
- 9 determine when Big Rivers will have power available to sell into the market or when Big Rivers
- 10 needs power, and the amount of power Big Rivers has to sell.
- 11 Public disclosure of the projected O&M costs; projected off-system sales prices
- 12 and revenues; and projected transmission revenues will give Big Rivers' suppliers, buyers, and
- 13 competitors insight into Big Rivers' cost of producing power, Big Rivers' view of future fuel
- prices and market power prices, and Big Rivers' view of the value of its transmission rights,
- which would indicate the prices at which Big Rivers is willing to buy or sell such items.
- 16 14. Information about a company's detailed inner workings is generally recognized as
- 17 confidential or proprietary. See, e.g., Hoy v. Kentucky Indus. Revitalization Authority, 907
- 18 S.W.2d 766, 768 (Ky. 1995) ("It does not take a degree in finance to recognize that such
- 19 information concerning the inner workings of a corporation is 'generally recognized as
- 20 confidential or proprietary"). Moreover, the Commission has previously granted confidential
- 21 treatment to similar information. See, e.g., letters from the Commission dated July 28, 2011, and
- December 20, 2011, in In the Matter of: Application of Big Rivers Electric Corporation for a
- 23 General Adjustment in Rates, PSC Case No. 2011-00036 (granting confidential treatment to

- 1 multi-year forecast); letter from the Commission dated December 21, 2010, in In the Matter of:
- 2 The 2010 Integrated Resource Plan of Big Rivers Electric Corporation, PSC Case No. 2010-
- 3 00443 (granting confidential treatment to fuel cost projections, revenue projections, market price
- 4 projections, financial model outputs, etc.); letter from the Commission dated July 20, 2010, in
- 5 Administrative Case No. 387 (granting confidential treatment to a list of future scheduled
- 6 outages, which can give competitors insight into Big Rivers' wholesale power needs); two letters
- 7 from the Commission dated December 11, 2012, in In the Matter of: Application of Big Rivers
- 8 Electric Corporation for Approval of its 2012 Environmental Compliance Plan, for Approval of
- 9 its Amended Environmental Cost Recovery Surcharge Tariff, for Certificates of Public
- 10 Convenience and Necessity, and for Authority to Establish a Regulatory Account, PSC Case No.
- 11 2012-00063 (granting confidential treatment to Big Rivers' O&M expenses, off-system sales and
- 12 revenues, and information such as "Total Sales" and "Electric Energy Revenues" where the basis
- 13 for Big Rivers' claim of confidentiality was that such information could be used with other, non-
- 14 confidential information in the attachment to determine other confidential information, such as
- projected off-system sales revenues).

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## III. Disclosure of the Confidential Information Would Permit an Unfair Commercial Advantage to Big Rivers' Competitors

- 15. Disclosure of the Confidential Information would permit an unfair commercial 20 advantage to Big Rivers' competitors. As discussed above, Big Rivers faces actual competition 21 in the wholesale power market and in the credit market. It is likely that Big Rivers would suffer 22 competitive injury if that Confidential Information was publicly disclosed.
  - 16. Public Disclosure of Big Rivers' projections of O&M costs, market power prices, and revenues from transmission rights would give potential fuel and power suppliers and buyers of fuel, power, and transmission rights insight into the prices at which Big Rivers is willing to

- buy and sell those items. Those suppliers and buyers could then manipulate the bidding process,
- 2 leading to higher prices or lower revenues for Big Rivers and impair Big Rivers' ability to
- 3 compete in the wholesale power and credit markets. In PSC Case No. 2003-00054, the
- 4 Commission granted confidential protection to bids submitted to Union Light, Heat & Power
- 5 ("ULH&P"). ULH&P argued, and the Commission implicitly accepted, that if the bids it
- 6 received were publicly disclosed, contractors on future work could use the bids as a benchmark,
- which would likely lead to the submission of higher bids. Order dated August 4, 2003, in *In the*
- 8 Matter of: Application of the Union Light, Heat and Power Company for Confidential
- 9 Treatment, PSC Case No. 2003-00054. The Commission also implicitly accepted ULH&P's
- 10 further argument that the higher bids would lessen ULH&P's ability to compete with other gas
- suppliers. Id. Similarly, potential suppliers and buyers manipulating Big Rivers' bidding
- 12 process would lead to higher costs or lower revenues to Big Rivers and would place it at an
- unfair competitive disadvantage in the wholesale power market and credit markets.

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Additionally, public disclosure of the fuel prices, other variable cost information, and information about Big Rivers' generation levels and wholesale power needs would give the power producers and marketers with which Big Rivers competes in the wholesale power market insight into Big Rivers' cost of producing power, and availability of power to sell or need for power during the periods covered by the information. Knowledge of this information would give those power producers and marketers an unfair competitive advantage because they could use that information to potentially underbid Big Rivers in wholesale transactions. It would also give potential suppliers to Big Rivers a competitive advantage because they will be able to manipulate the price of power bid to Big Rivers in order to maximize their revenues, thereby driving up Big

1	Rivers' costs and impairing Big Rivers' ability to compete in the wholesale power and credit
2	markets.
3	IV. Time Period
4	18. Big Rivers requests that the Confidential Information remain confidential for a
5	period of five (5) years from the date of this petition, which should allow sufficient time for the
6	Confidential Information to become sufficiently outdated that it could not be used to determine
7	similar confidential information at that time. 807 KAR 5:001 Section 13(2)(a)(2).
8	V. Conclusion
9	19. Based on the foregoing, the Confidential Information is entitled to confidential
10	protection. If the Commission disagrees that Big Rivers is entitled to confidential protection, due
11	process requires the Commission to hold an evidentiary hearing. Utility Regulatory Com'n v.
12	Kentucky Water Service Co., Inc., 642 S.W.2d 591 (Ky. App. 1982).
13	WHEREFORE, Big Rivers respectfully requests that the Commission classify and protect
14	as confidential the Confidential Information.
15	On this the 28 <sup>th</sup> day of June, 2013.
16 17	Respectfully submitted,
18 19 20 21 22 23 24 25 26 27 28 29 30 31	James M. Miller Tyson Kamuf SULLIVAN, MOUNTJOY, STAINBACK & MILLER, P.S.C. 100 St. Ann Street P. O. Box 727 Owensboro, Kentucky 42302-0727 Phone: (270) 926-4000 Facsimile: (270) 683-6694 jmiller@smsmlaw.com tkamuf@smsmlaw.com

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11	
12	Counsel for Big Rivers Electric Corporation
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15	Certificate of Service
16	Land'Gullet 4 1 2 2 2 2
17 18	I certify that a true and accurate copy of the foregoing was served by Federal Express, by
19	hand delivery, or by first class mail, postage prepaid upon the persons listed on the service list
20	that accompanies this petition, on this the 28th day of June, 2013.
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22	TY
23	Trace Value 6
24	Tyson Kamuf