#### COMMONWEALTH OF KENTUCKY

#### BEFORE THE PUBLIC SERVICE COMMISSION

### In the Matter of:

PETITION AND COMPLAINT OF KENTUCKY	)	
POWER COMPANY FOR A DECLARATION OF	)	
ITS RIGHT TO SERVE THE MOUNTAIN	)	
ENTERPRISES, INC. ASPHALT PLANT AND	)	
THE PROPOSED MOUNTAIN MATERIALS,	)	
INC. ROCK CRUSHERS AND QUARRY	)	
LOCATED IN CARTER COUNTY, KENTUCKY	)	
IN LIEU OF GRAYSON RURAL ELECTRIC	)	
COOPERATIVE CORPORATION; OR,	)	
ALTERNATIVELY, FOR AN ORDER	)	CASE NO.
CORRECTING THE CERTIFIED TERRITORY	)	2009-00485
MAP OF THE AREA BOUNDED BY THE	)	
INTERSECTION OF I-64 AND U.S. 60 AND	)	
NEARBY VICINITY IN CARTER COUNTY,	)	
KENTUCKY TO INCLUDE THE SITES OF THE	)	
PROPOSED MOUNTAIN ENTERPRISES, INC.	)	
ASPHALT PLANT AND THE PROPOSED	)	
MOUNTAIN MATERIALS, INC.'S ROCK	)	
CRUSHERS AND QUARRIES IN KENTUCKY	)	
POWER COMPANY'S CERTIFIED TERRITORY	)	

### ORDER TO SATISFY OR ANSWER

Grayson Rural Electric Cooperative Corporation ("Grayson RECC") is hereby notified that it has been named as defendant in a formal complaint filed on December 9, 2009, a copy of which is attached hereto.

Pursuant to 807 KAR 5:001, Section 12, Grayson RECC is HEREBY ORDERED to satisfy the matters complained of or file a written answer to the complaint within 10 days of the date of service of this Order.

Should documents of any kind be filed with the Commission in the course of this proceeding, the documents shall also be served on all parties of record.

By the Commission

Commissioner Borders Abstains.

**ENTERED** 

DEC 14 2009

KENTUCKY PUBLIC SERVICE COMMISSION

ATTEST:

Executive Director

Legal

#### COMMONWEALTH OF KENTUCKY

#### BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter Of:	RECEIVE
Petition And Complaint Of Kentucky Power Company For A Declaration Of Its Right To Serve The Mountain Enterprises, Inc. Asphalt Plant And The Proposed Mountain Materials, Inc. Rock Crushers And Quarry Located In Carter County, Kentucky In Lieu Of Grayson Rural Electric Cooperative Corporation; Or, Alternatively, For An Order Correcting The Certified Territory Map Of The Area Bounded By The Intersection I-64 and U.S. 60 And Nearby Vicinity In Carter County, Kentucky To Include The Sites Of The Proposed Mountain Enterprises, Inc. Asphalt Plant And The Proposed Mountain Materials, Inc.'s Rock Crushers and Quarries In Kentucky Power Company's Certified Territory	DEC 0 9 2009  PUBLIC SERVICE COMMISSION  )
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## **Complaint and Petition**

Kentucky Power Company respectfully petitions the Public Service Commission of Kentucky for an order declaring that Kentucky Power may provide service to the proposed Mountain Enterprises, Inc. ("Mountain Enterprises") asphalt plant, and the proposed Mountain Materials, Inc. ("Mountain Materials") rock crushers and quarry, all of which are located in Carter County, Kentucky. Alternatively, Kentucky Power seeks an Order of the Commission correcting the certified map of the area in Carter County, Kentucky bounded by I-64 and U.S. 60 to include in Kentucky Power Company's certified territory the proposed Mountain Enterprises asphalt plant and the proposed Mountain Materials rock crushers and quarries. In support thereof, Kentucky Power states:

#### Bases For The Commission's Jurisdiction

1. This is an action by Kentucky Power Company ("Kentucky Power") pursuant to the Commission's authority under KRS 278.016-218.018 to administer the certified territory statutes of the Commonwealth, its authority under KRS 278.260 to adjudicate complaints "as to the rates and service of any utility," and its general regulatory authority under KRS 278.040 with respect to utilities providing service in the Commonwealth.

#### **Parties**

- 2. Kentucky Power is an electric utility organized as a corporation under the laws of the Commonwealth of Kentucky in 1919. A certified copy of Kentucky Power's Articles of Incorporation and all amendments thereto was attached to the Joint Application in Case No. 99-149¹ as Exhibit 1. The post office address of Kentucky Power is 101A Enterprise Drive, P.O. 5190, Frankfort, Kentucky 40602-5190. Kentucky Power is engaged in the generation, purchase, transmission, distribution and sale of electric power. Kentucky Power serves approximately 175,000 customers in the following 20 counties of eastern Kentucky: Boyd, Breathitt, Carter, Clay, Elliott, Floyd, Greenup, Johnson, Knott, Lawrence, Leslie, Letcher, Lewis, Magoffin, Martin, Morgan, Owsley, Perry, Pike and Rowan. Kentucky Power also supplies electric power at wholesale to other utilities and municipalities in Kentucky for resale. Kentucky Power is a utility as that term is defined at KRS 278.010.
- 3. Grayson Rural Electric Cooperative Corporation ("Grayson") is a cooperative corporation organized under the laws of the Commonwealth of Kentucky in 1950 and is regulated as a utility by the Commission. Grayson is a member of East Kentucky Power Cooperative, Inc., and provides retail electric service in portions of five counties in northeastern

<sup>&</sup>lt;sup>1</sup> In the Matter of: The Joint Application Of Kentucky Power Company, American Electric Power Company, Inc. And Central And South West Corporation Regarding A Proposed Merger, P.S.C. Case No. 99-149.

Kentucky. Grayson's certified territory in part abuts the certified territory of Kentucky Power.

It principal office is located at 109 Bagby Park, Grayson, Kentucky 41143. A copy of this

Petition and Complaint is being served by U.S. Mail on Grayson's counsel and registered agent,

W. Jeffrey Scott, 311 West Main Street, Grayson, Kentucky 41143.

#### Background

- 4. The area in dispute is roughly bounded by I-64 on the north and west, and U.S. 60 on the east and south in Carter County, Kentucky. A map of the area is attached as **EXHIBIT**1. For more than 55 years the area has been the site of active stone quarries and asphalt plants. Kentucky Power has provided electric service to the quarries and asphalt plants in the disputed area since approximately 1952.
- 5. On July 10, 1952, Kentucky Power entered into an easement agreement with Harry McCoy for a perpetual easement for the construction, maintenance and operation of electric power lines to provide electric service to the disputed area. A subsequent easement for additional lines to serve the area was obtained by Kentucky Power from J.M. and Mary McCoy on December 3, 1958. Copies of the easements are attached as **EXHIBIT 2**.
- 6. Soon after obtaining each easement, Kentucky Power built and began operating distribution lines in the easements in connection with the provision by Kentucky Power of electric service to quarries and asphalt plants in the area.
- 7. As recently as November 14, 2008 Kentucky Power provided electric service to a Mountain Enterprises asphalt plant located in southwestern portion of the disputed territory.

  That service began on January 11, 1988 and concluded on November 14, 2008.

- 8. The location of Kentucky Power's existing distribution facilities in the disputed area, and the location of the former Ken-Mor Stone and Acme Stone quarry and the former Mountain Enterprise asphalt plant are illustrated on **EXHIBIT 1**.
- 9. Upon information and belief Kentucky Power states that Grayson has not previously provided electric service to the disputed area. Kentucky Power further states upon information and belief that prior to its construction of a substation on U.S. 60 after Kentucky Power began providing service to the area in the 1950's, Grayson lacked the facilities to provide electric service to the quarries and asphalt plants in the disputed area. Even after the construction of the substation, Grayson lacked the distribution lines to provide service in the disputed area. Prior to the current controversy, Grayson never objected to Kentucky Power's provision of electric service to the quarries and asphalt plants in the disputed area.

#### The Present Controversy

11. In November and early December, 2009 Kentucky Power learned that Mountain Materials and Mountain Enterprises have plans to expand their operations in the disputed area in three stages. First, Mountain Materials plans to begin operation in January, 2010 of a rock crusher near the former Mountain Enterprises' asphalt plant. Second, within the next two to three years Mountain Enterprises and Mountain Materials plan to begin operation of an asphalt plant and a rock crusher, respectively, near the old quarry site. Finally, Kentucky Power is informed that in the future Mountain Materials intends to begin quarrying rock in the disputed area west of Tygart's Creek. Upon information and belief Kentucky Power states that each of the new operations will be located on the same tract that contains the former quarry and asphalt plant. The proposed location of the Mountain Enterprises asphalt plant and the Mountain Material rock crushers and quarry are illustrated on **EXHIBIT 1**.

- 12. On November 25, 2009, Kentucky Power received a letter from counsel for Grayson requesting that Kentucky Power remove its facilities in the disputed area, and stating that Grayson intended to provide three-phase electric service to the proposed Mountain Enterprises asphalt plant and Mountain Materials rock crushers and quarry. A copy of the letter is attached as **EXHIBIT 3**.
- 13. On December 2, 2009, Kentucky Power was contacted by a representative of Mountain Enterprises on behalf of Mountain Materials requesting electric service to Mountain Materials' proposed rock crusher near the former Mountain Enterprises' asphalt plant.
- 14. Kentucky Power estimates it can serve the initial Mountain Materials rock crusher by extending its existing distribution facilities in the disputed area by approximately 500 feet. Kentucky Power further estimates it can serve the new asphalt plant and second rock crusher by extending its existing facilities 800 feet. Finally, Kentucky Power estimates it can serve the proposed Mountain Materials quarry by extending its existing facilities 2100 feet (1300 from the proposed asphalt plant and rock crusher site.) Upon information and belief, Kentucky Power states that Grayson will be required to construct significantly longer distribution facilities to serve the new facilities. Further, it is Kentucky Power's understanding that each of the proposed operations will be located within the area of the former asphalt and quarry operations.

## The Certified Territory Map

- Law, KRS 278.016-278.018. The Certified Territory Law was intended "to encourage the orderly development of retail electric service, to avoid wasteful duplication of distribution facilities, to avoid unnecessarily encumbering the landscape of the Commonwealth of Kentucky, to prevent the waste of materials and natural resources, [to promote] ... the public convenience and necessity and to minimize disputes between retail electric suppliers which may result in inconvenience, diminished efficiency and higher costs in serving the customer..."
- 16. Pursuant to KRS 278.017(2) retail electric suppliers were required to file with the Commission on or about June 16, 1972 maps showing the retail electric suppliers' then existing distribution lines. Thereafter, and based upon the then existing distribution lines, maps of the certified territory of each retail electric supplier were prepared. KRS 278.017(2). By law the boundary lines were to be drawn substantially equidistant between the existing distribution lines of adjoining retail electric suppliers. KRS 278.017(1).
- 17. For reasons unknown to Kentucky Power, the boundary line between the certified territories of Kentucky Power and Grayson placed Kentucky Power's then existing facilities in the disputed area in Grayson's certified territory. The location of the boundary line in relation to Kentucky Power's distribution facilities in the disputed area is illustrated on as **EXHIBIT 1**.
- 18. Kentucky Power maintained and operated its distribution facilities in the disputed area in an open and notorious fashion. Prior to the current controversy, Grayson never objected to Kentucky Power's provision of electric service to the quarries and asphalt plants in the disputed area despite the fact Grayson now contends the facilities lie within Grayson's certified territory.

#### Bases For Kentucky Power's Claims

- (a) The Proposed Service By Grayson And Its Request That Kentucky Power Remove Its Existing Facilities Is Contrary To Public Policy.
- 19. Grayson's plans to construct new facilities to provide service to the proposed Mountain Enterprises asphalt plant is contrary to the policies underlying Kentucky's Certified Territory Law. Specifically, such construction will result in the disorderly development of retail electric distribution facilities in the disputed area, the wasteful duplication of facilities, the unnecessary encumbering of the landscape of the Commonwealth in the disputed area, and the waste of materials and natural resources. Further it is contrary to the public convenience and necessity and will result in inconvenience, diminished efficiency and higher costs in serving Mountain Enterprises.
- 20. Grayson's request that Kentucky Power remove its existing facilities in the disputed area will result in waste of materials and natural resources, diminished efficiency, and a higher cost to Kentucky Power to serve its remaining customers.
  - (b) The Statutory Factors For Resolving Boundary Disputes Uniformly Favor Modifying The Existing Boundary Between Kentucky Power and Grayson.
- 21. KRS 278.017(3) provides the factors the Commission is to consider in resolving certain disputes regarding the boundaries between the certified territories of adjoining retail electric suppliers. It is unclear whether the factors are expressly applicable to the current dispute. Even if they are not expressly applicable, they provide a reasonable and fair basis for the Commission's exercise of its authority to resolve complaints of this sort. Each of the factors favors modifying the apparent existing boundary to permit Kentucky Power to provide service to the proposed Mountain Enterprises asphalt plant and the proposed Mountain Enterprises rock crushers and quarry.

- As of June 16, 1972, Kentucky Power's distribution facilities were closer to the disputed area than Grayson's then-existing facilities. In fact, at that time Kentucky Power was providing retail electric service to other facilities on the same tract on which the proposed operations will be built.
- 23. Kentucky Power began supplying retail electric service in the disputed area approximately 20 years prior to the enactment of the Kentucky Certified Territory Law. Its distribution facilities were originally constructed beginning in 1952, although components have been replaced during their existence. Grayson was not providing retail electric service to the disputed area in 1972.
- 24. Kentucky Power had adequate and dependable distribution facilities serving the disputed area on June 16, 1972. Kentucky Power continues to maintain facilities in the disputed area today that will allow it to provide dependable, high quality retail electric service at reasonable costs. Further, upon information and belief, Kentucky Power states that Grayson will be required to extend its existing facilities across Kentucky Power's facilities to provide service to the proposed operations.
- 25. Grayson's construction of facilities to serve the proposed Mountain Enterprises asphalt plant and the Mountain Materials rock crusher and quarry will result in duplication of electric distribution lines and facilities. Kentucky Power's provision of service to the asphalt plant will not duplicate any existing Grayson distribution lines and facilities.
  - (c) The Commission May Use Its Inherent Power To Enter An Order *Nunc Pro Tunc* To Correct The Erroneous Boundary.
- 26. Under KRS 278.017(1) and KRS 278.017(2), and in light of the existence of Kentucky Power's distribution lines in the disputed area on June 16, 1972, the boundary line

between Kentucky Power and Grayson in the disputed area should have been drawn to place the disputed area within Kentucky Power's certified territory.

- 27. The Commission has the authority to enter an order correcting the error *nunc pro* tunc. Union Light Heat & Power Co. v. Public Service Commission, 271 S.W.2d 331, 365-366 (Ky. 1954). The Commission should exercise that authority to correct the erroneous boundary line.
  - (d) Grayson Is Estopped From Claiming The Disputed Area; Alternatively, Grayson Waived Any Rights It Might Have Under The Kentucky Certified Territory Law To Provide Retail Electric Service In The Disputed Area.
- 28. The existence and operation of Kentucky Power's distribution facilities in the disputed area was open and notorious for almost 60 years, including more than 37 years after the enactment of Kentucky's Certified Territory Law. During that period, and until the recent controversy, Grayson acquiesced in Kentucky Power's provision of service to the quarry and asphalt operations in the disputed area.
- 29. Kentucky Power relied upon Grayson's acquiescence, including making additional investments, and reasonably believed the disputed territory was within Kentucky Power's certified territory.
  - 30. Grayson is estopped from claiming the disputed area.
- 31. Alternatively, Grayson's actions constitute a knowing waiver of any rights it might have to provide retail electric service in the disputed area.

Wherefore, Kentucky Power Company respectfully requests:

1. That the Commission enter an Order declaring that Kentucky Power may provide retail electric service to the proposed Mountain Enterprises asphalt plant and the proposed

Mountain Materials rock crushers and quarry, and all other facilities currently operating or that may subsequently locate in disputed area in Carter County, Kentucky.

- 2. That the Commission enter an Order *nunc pro tunc* correcting the boundary line between Kentucky Power and Grayson in the disputed area to include in Kentucky Power Company's certified territory the proposed Mountain Enterprises asphalt plant and the proposed Mountain Materials rock crushers and quarry, and all other facilities currently operating or that may subsequently locate in disputed area in Carter County, Kentucky.
- 3. That the Commission grant Kentucky Power such further relief to which it may be entitled.

Respectfully submitted

Mark R. Overstreet

STITES & HARBISON PLLC

421 West Main Street

P. O. Box 634

Frankfort, Kentucky 40602-0634

COUNSEL FOR KENTUCKY POWER COMPANY

## **CERTIFICATE OF SERVICE**

I hereby certify that a copy of the foregoing was served by first class mail, postage prepaid, upon the following parties of record, this 9<sup>th</sup> day of December, 2009.

W. Jeffrey Scott 311 West Main Street Grayson, Kentucky 41143

Mark R. Overstreet

EXHIBIT 1

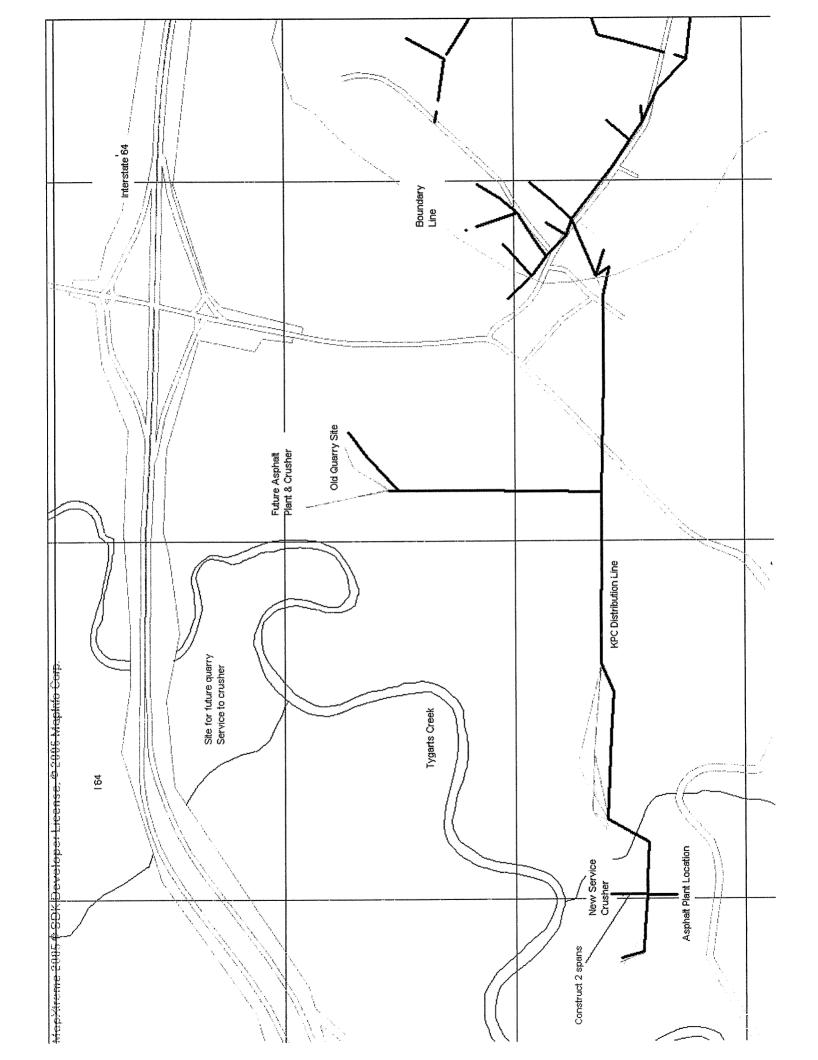


EXHIBIT 2

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# W. JEFFREY SCOTT, PSC

W. Jeffrey Scott John P. Thompson Attorneys at Law 311 W. Main Street P.O. Box 608 Grayson, Kentucky 41143

Phone - (606) 474-5194 FAX - (606) 474-5196 e-mall - wjscott@windstream.net

November 24, 2009

Mr. Errol Wagner Kentucky Power Company 101A Enterprise Drive P.O. Box 5190 Frankfort, KY 40602-5190

Dear Mr. Wagner:

As you know I represent Grayson Rural Electric Cooperative Corporation. The Cooperative has been given an application by Mountain Materials Company for three phase service at a limestone quarry in the Pleasant Valley area of Carter County, which Mountain obtained from the Cecil Heirs.

It is our understanding that Mountain's representatives asked Kentucky Power to remove their equipment that was near the site to be served so that Grayson, who has the right to serve this area under the territorial maps approved by the Public Service Commission, could place its facilities thereon. I also understand that Carol Fraley, President and CEO of Grayson Rural Electric, requested the same from Kentucky Power. We understand however that Kentucky Power is now of the belief that it may intend to serve this particular area although it is located within the service territory of Grayson Rural Electric.

I enclose herewith a map which shows the demarcation of the service territory applicable to AEP and that which is applicable to Grayson Rural Electric. The push pin that is denoted on this map with the Pelfrey substation shows the location of the Pelphrey substation with the area to be served located approximately 1,200 feet West of the Pelphrey substation.

As you know the limestone quarry located closest to the Pleasant Valley exit is of course being served by Grayson Rural Electric at this time who has facilities at that location.

Therefore, the Co-Op is now requesting that Kentucky Power remove its facilities so that there will be no duplication of facilities in this area and that Grayson Rural Electric can proceed with its duty to construct a line for its member owner and serve this

Mr. Errol Wagner Kentucky Power Company November 24, 2009 Page 2

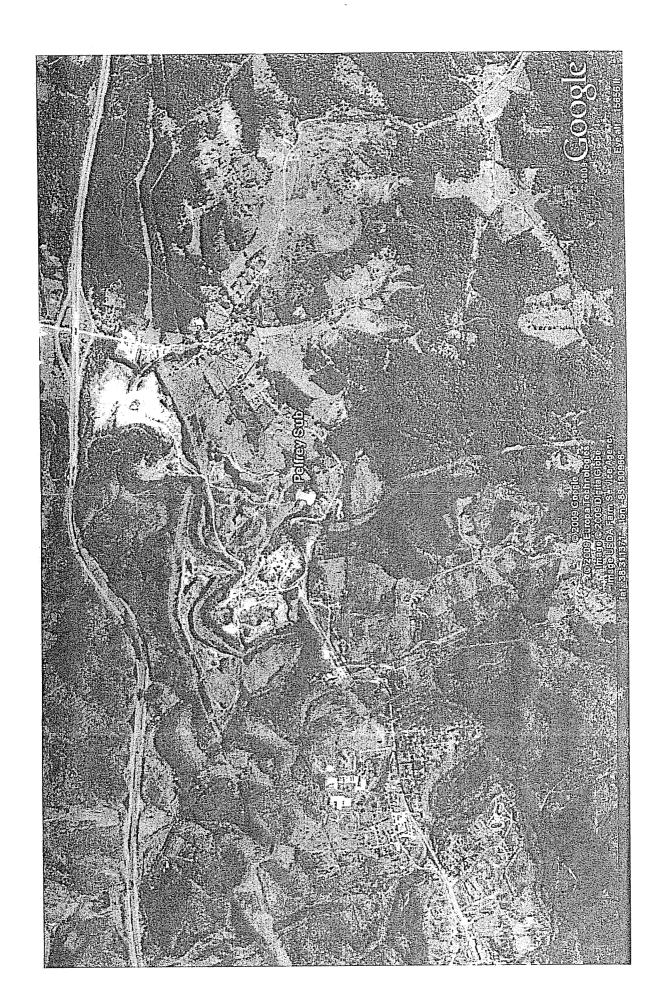
area in accordance with the territorial maps and the Rules and Regulations imposed upon Grayson Rural Electric by the Kentucky Public Service Commission.

We look forward to hearing that this has been done as soon as practicable so that there will be no interruption in service.

Thank you for your attention to this matter.

WJS/smm Enclosure

Cc: Public Service Commission



Carol H Fraley President & CEO Grayson R.E.C.C. 109 Bagby Park Grayson, KY 41143

Honorable Mark R Overstreet Attorney at Law Stites & Harbison 421 West Main Street P. O. Box 634 Frankfort, KY 40602-0634

Errol K Wagner Director of Regulatory Services American Electric Power 101A Enterprise Drive P. O. Box 5190 Frankfort, KY 40602